EXHIBIT Electronically Filed Jun 01 2022 05:00 p.m. Elizabeth A. Brown Clerk of Supreme Court

EXHIBIT 5

		Electronically Filed 7/14/2020 2:19 PM			
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15	MUDDY VALLEY INDICATION COMPANY	Lo N			
16	MUDDY VALLEY IRRIGATION COMPANY,	Case No.:			
17	Petitioner,	Dept. No.:			
18	Vs.	PETITION FOR JUDICIAL REVIEW			
ĺ	TIM WILSON, P.E., Nevada State Engineer, DIVISION OF WATER RESOURCES,	OF ORDER 1309			
19	DEPARTMENT OF CONSERVATION AND				
20	NATURAL RESOURCES,				
21	Respondent.				
22	MUDDY VALLEY IRRIGATION COMPANY ("MVIC"), by and through its counsel,				
23	STEVEN D. KING and DOTSON LAW, hereby file	les this Petition for Judicial Review of Order 1309			
24	issued by Respondent TIM WILSON, P.E., Nevada	State Engineer, DIVISION OF WATER			
25	RESOURCES, DEPARTMENT OF CONSERVAT	TION AND NATURAL RESOURCES on June			
26	15, 2020. This Petition for Judicial Review is filed	pursuant to NRS 533.450(1).			
27	I. <u>JURISDICTIONAL STATEMENT</u>				
28	NRS 533.450(1) provides that any order or	decision of the State Engineer is subject to judicial			
	review "in the proper court of the county in which t	the matters affected or a portion thereof are			

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situated." The real property to which the water at issue is appurtenant lies in Clark County, Nevada; thus, the Eighth Judicial Court is the proper venue for this judicial review.

Additionally, the subject of this appeal involves decreed waters of the Muddy River Decree.

Additionally, the subject of this appeal involves decreed waters of the Muddy River Decree. Under NRS 533.450(1), "on stream systems where a decree of court has been entered, the action must be initiated in the court that entered the decree." The Muddy River Decree, *Muddy Valley Irrigation Company, et al. v. Moapa & Salt Lake Produce Company, et al.*, Case No. 377, was entered in the Tenth Judicial District Court of the State of Nevada in and for Clark County in 1920. This Decree is attached hereto as **Exhibit 1**. Thus, this Court, without question, has jurisdiction over the instant matter.

II. FACTUAL BACKGROUND

MVIC has been in existence as a Nevada corporation since 1895 for purposes which include the acquisition of water rights and the construction, operation, and maintenance of their associated irrigation works of diversion and distribution for MVIC's and its shareholder's "beneficial use" of Muddy River water within the Moapa Valley.

Through the Muddy River Decree of 1920, it was determined that MVIC owns the majority of the Muddy River decreed surface water rights and that those rights were appropriated and placed to beneficial use prior to 1905 and are senior in priority to all Nevada groundwater rights within the Lower White River Flow System ("LWRFS"). The Muddy River Decree states, in part:

[T]he Muddy Valley Irrigation Company is declared and decreed to have acquired by valid appropriate and beneficial use and to be entitled to divert and use upon the lands...<u>all waters of said Muddy River</u>, its head waters, sources of supply and tributaries save and except the several amounts and rights hereinbefore specified...

(See Exhibit 1, Muddy River Decree at 20:1-8, emphasis added.) The Muddy River Decree also held that "the total aggregate volume of the several amounts and quantities of water awarded and allotted...is the total available flow of said Muddy River and consumes and exhausts all of the available flow of the said Muddy Valley River..." Id. at 22:28-23:1, emphasis added. MVIC's decreed rights were therefore entitled to protection from capture and depletion by other parties.

¹ In 1920, the Tenth Judicial District included both Clark and Lincoln County. In 1945, Clark County was designated as the Eighth Judicial District.

In 2018, the State Engineer held several public workshops to review the status of groundwater use and recovery following the conclusion of State Engineer Order 1169 from 2002, requiring a large study to determine whether pumping in the LWRFS would have detrimental impacts on existing water rights or the environment. Following the workshops, and as a result thereof, the State Engineer drafted a proposed order and held a hearing on the proposed order on December 14, 2018.

On January 11, 2019, the State Engineer issued Interim Order 1303 to seek input on the following specific matters: (1) the geographic boundary of the LWRFS, (2) aquifer recovery since the pump test, (3) long-term annual quantity that may be pumped from the LWRFS, and (4) effects of moving water rights between the carbonate and alluvial system to senior water rights on the Muddy River. (See Exhibit 2, Interim Order 1303.) After factual findings were made on those questions, the State Engineer was to evaluate groundwater management options for the LWRFS. The State Engineer held a number of hearings, allowed the presentation of evidence and exchange of reports, and eventually issued Order 1309 on June 15, 2020. (See Exhibit 3, Order 1309.)

MVIC took the position, and continues to take the position, that the Muddy River Decree prevents the depletion of groundwater if that would reduce the flow of the Muddy River, as that would conflict with MVIC's senior decreed rights. However, the State Engineer appears to have taken a contrary position, stating that "reductions in flow that have occurred because of groundwater pumping in the headwaters basins is not conflicting with Decreed rights." (Exhibit 3, Order 1309 at p. 61.) Importantly, in making this determination, the State Engineer tacitly acknowledged that groundwater pumping is in fact reducing flow and therefore conflicting with MVIC's senior decreed rights.

III. GROUNDS FOR THE PETITION

The third inquiry the State Engineer sought input on was "[t]he long-term annual quantity of groundwater that may be pumped from the Lower White River Flow System, including the relationships between the location of pumping on discharge to the Muddy River Springs, and the capture of Muddy River flow." (Exhibit 2, Order 1303 at p. 13.) The scope of the hearing was purportedly "not to resolve or address allegations of conflict between groundwater pumping within the LWRFS and Muddy River decreed rights;" rather, it was to determine what the impact is on decreed rights and

 then address that at a future point in time. (**Exhibit 4**, Transcript of Proceedings, Public Hearing, Pre-Hearing Conference, Thursday, August 8, 2019 at 12:6-15.) However, despite acknowledging that current pumping is capturing Muddy River flows, the State Engineer went beyond the scope of the hearing to determine that "capture or potential capture of flows of the waters of a decreed system does not constitute a conflict." (**Exhibit 3**, Order 1309 at p. 61.) The State Engineer stated that "there is no conflict as long as the senior water rights are served." (*Id.* at p. 60.) The State Engineer then performed a coarse calculation to determine the consumptive use needs of the senior decreed rights holders and concluded that the capture of 8,000 acre-feet of Muddy River flows by junior groundwater users would not deprive the senior holders of any portion of their water rights.² (*Id.* at pp. 60-61.)

One problem with the State Engineer's analysis is that it contradicts the stated narrow purpose of the hearing. As a result of this stated purpose, much of the evidence submitted was related to the capture of the Muddy River water by junior groundwater pumpers. By making the findings it did without MVIC having the opportunity to present evidence on that point, the State Engineer violated MVIC's due process rights. He also acted arbitrarily and capriciously because he ignored and/or precluded the only evidence that existed related to conflicts and then applied an erroneous analysis that no party had an opportunity to review or comment on. This is the classic definition of a violation of due process rights.

Additionally, Order 1309 is contrary to law – particularly the Muddy River Decree. This is because determining the consumptive needs of the senior decreed rights holders is irrelevant; as MVIC's senior decreed rights are not based on their alleged calculated needs. Rather, other than the limited exceptions noted in the Muddy Valley Decree, MVIC is entitled to "all waters of said Muddy River, its head waters, sources of supply and tributaries." (See Exhibit 1, Decree at 20:1-8.) As the Decree held that "the total aggregate volume of the several amounts and quantities of water awarded

² The State Engineer's analysis is contrary to the Muddy River Decree, and even if not it is improperly premised upon inaccurate information as it did not correctly consider transmission losses, or the gross amount of water necessary to apply to reach the fields in question, or operate those and adequately flush salts. The analysis appears faulty in the applied acreage calculations and the net irrigation water requirement.

and allotted...is the total available flow of said Muddy River and consumes and exhausts all of the available flow of the said Muddy Valley River..." (id. at 22:28-23:1, emphasis added), a holding which requires that MVIC's decreed rights were therefore entitled to protection from capture and depletion by other parties. Order 1309 arrives at the conclusion that if all decreed acres were planted with a high-water-use crop like alfalfa, the net irrigation requirement would be 28,300 afa based upon a consumptive rate of 4.7 afa. (Exhibit 3, Order 1309 at p. 61.) However, MVIC's alleged "requirement" is irrelevant to determining whether pumping interferes with MVIC's decreed rights because MVIC has rights to the "total aggregate volume" independent of its alleged requirements.³ (Exhibit 1, Decree at 22:28-23:1.) Thus, the State Engineer's conclusion that reductions in flow from groundwater pumping does not conflict with MVIC's rights is erroneous, as anything that depletes the aggregate volume, which the State Engineer recognized groundwater pumping does, conflicts with MVIC's rights as a matter of law. IV. **CONCLUSION** For the reasons described herein, MVIC respectfully requests that the Court order the State Engineer to amend Order 1309 and strike the findings regarding conflicts with senior water rights.

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³ Though the State Engineer apparently believes MVIC's requirements are limited, they in fact are not and all water is actually used. The analysis disregards the application of Nevada law, including, but not limited to, NRS 533.0245 or the actual operation diversion, delivery, and use of the water by MVIC for its shareholders and other laws and circumstances applicable to these Muddy River water rights.

Affirmation Pursuant to NRS 239B.030

The undersigned does hereby affirm that the preceding document does not contain the social security number of any person.

DATED this 14th day of July, 2020.

/s/ ROBERT A. DOTSON

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CERTIFICATE OF SERVICE

- 1	CERTIFICATE OF SERVICE					
2	Pursuant to NRCP 5(b), I hereby certify that I am an employee of DOTSON LAW and that on					
3 4	this date I caused to be served a true and correct copy of the foregoing by:					
5 6 7	(BY MAIL) on all parties in said action, by placing a true copy thereof enclose sealed envelope in a designated area for outgoing mail, addressed as set forth to At Dotson Law, mail placed in that designated area is given the correct amount postage and is deposited that same date in the ordinary course of business, in a States mailbox in the City of Reno, County of Washoe, Nevada.					
8 9	· · ·	foregoing with the Clerk of Court using the Tyler ch will electronically mail the filing to the below Court's E-Service Master List.				
10	(BY PERSONAL DELIVERY) by this date to the address(es) at the ad	causing a true copy thereof to be hand delivered dress(es) set forth below.				
12 13	(BY FACSIMILE) on the parties in telecopied to the number indicated a	said action by causing a true copy thereof to be after the address(es) noted below.				
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