

ORIGINAL

IN THE SUPREME COURT OF THE STATE OF NEVADA

\* \* \*

JAMES MONTELL CHAPPELL

CASE NO. 43493

Appellant/Cross-  
Respondent,

vs.

THE STATE OF NEVADA,

Respondent/Cross-  
Appellant.

**FILED**

JAN 2 6 2005

JANETTE M. BLOOM  
CLERK OF SUPREME COURT  
BY *J. Richard*  
CHIEF DEPUTY CLERK

APPELLANT'S OPENING BRIEF

STATE'S APPEAL FROM GRANTING OF PETITION FOR  
WRIT OF HABEAS CORPUS (POST CONVICTION) AS TO  
A NEW PENALTY HEARING AND CHAPPELL'S CROSS-APPEAL  
AS TO FAILURE TO GRANT A NEW TRIAL  
AND FOR NOT GRANTING RELIEF ON THE OTHER  
GROUNDS RAISED CHALLENGING THE PENALTY HEARING  
IN THE EIGHTH JUDICIAL DISTRICT COURT

DAVID M. SCHIECK, ESQ.  
SPECIAL PUBLIC DEFENDER  
NEVADA BAR NO. 0824  
333 S. THIRD ST., 2ND FLOOR  
LAS VEGAS, NEVADA 89155

DAVID ROGER, ESQ.  
DISTRICT ATTORNEYS OFFICE  
NEVADA BAR NO. 2781  
200 S. THIRD STREET  
LAS VEGAS, NEVADA 89155

BRIAN SANDOVAL, ESQ.  
NEVADA ATTORNEY GENERAL  
Nevada Bar No. 3805  
100 N. CARSON STREET  
CARSON CITY, NV 89701  
(702) 687-3538

ATTORNEY FOR APPELLANT/  
CROSS-RESPONDENT

ATTORNEYS FOR RESPONDENT/  
CROSS-APPELLANT

JAN 12 2005

CLERK OF SUPREME COURT  
By *J. Richard*  
DEPUTY CLERK

05-00711

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7 vs. )  
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Nevada Bar No. 3805  
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CARSON CITY, NV 89701  
(702) 687-3538

29 ATTORNEY FOR APPELLANT/  
30 CROSS-RESPONDENT

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- 11 1. WHETHER CHAPPELL WAS DENIED EFFECTIVE ASSISTANCE OF  
12 COUNSEL AT THE TRIAL PHASE AND THE DISTRICT COURT SHOULD  
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- 14 2. WHETHER THE DISTRICT COURT ERRED IN NOT REVERSING  
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28 COUNSEL, AND NOT RAISED ON DIRECT APPEAL BY APPELLATE  
COUNSEL
5. WHETHER THE INSTRUCTIONS GIVEN AT THE PENALTY HEARING  
FAILED TO APPRAISE JURY OF THE PROPER USE OF CHARACTER  
EVIDENCE AND AS SUCH THE IMPOSITION OF THE DEATH PENALTY

1 WAS ARBITRARY AND NOT BASED ON VALID WEIGHING OF  
2 AGGRAVATING AND MITIGATING CIRCUMSTANCES IN VIOLATION OF  
3 THE EIGHTH AMENDMENT TO THE CONSTITUTION

- 4 6. WHETHER CHAPPELL'S DEATH SENTENCE IS INVALID UNDER THE  
5 FEDERAL CONSTITUTIONAL GUARANTEES OF DUE PROCESS, EQUAL  
6 PROTECTION, AND A RELIABLE SENTENCE BECAUSE THE NEVADA  
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STATEMENT OF THE CASE

JAMES CHAPPELL (hereinafter referred to as CHAPPELL) was charged by way of an Information filed on October 11, 1995 with Burglary, Robbery with use of a Deadly Weapon, and Murder with use of a Deadly Weapon. (1 APP 38-43) The State filed a Notice of Intent to seek the death penalty alleging four aggravating circumstances: the murder was committed while the person was engaged in the commission of or an attempt to commit a robbery; the murder was committed while the person was engaged in the commission of or an attempt to commit any burglary or home invasion; the murder was committed while the person was engaged in the commission of or an attempt to commit any sexual assault; and the murder involved torture or depravity of mind. (1 APP 44-46)

The jury trial commenced on October 7, 1996 and the jury convicted CHAPPELL of all charges and after the penalty hearing imposed a sentence of death. The District Court imposed consecutive sentences on the burglary and robbery charges. (9 APP 2189-2191)

CHAPPELL pursued a direct appeal to the Nevada Supreme Court with the conviction and sentence being affirmed on December 30, 1998. Chappell v. State, 114 Nev. 1404, 972 P.2d 838 (1998). CHAPPELL filed for Rehearing and on March 17, 1999 an Order was entered Denying Rehearing. A Petition for Writ of Certiorari was filed with the United States Supreme Court and Certiorari was denied on October 4, 1999. The Nevada Supreme

1 Court issued it's Remittitur on October 26, 1999. (10 APP  
2 2335-2350)

3 A Petition for Writ of Habeas Corpus (Post Conviction) was  
4 timely filed by CHAPPELL on October 19, 1999. (9 APP 2255-  
5 2314) After appointment of counsel a Supplemental Petition for  
6 Writ of Habeas Corpus was filed on April 30, 2002. (10 APP  
7 2427-2490) Argument by counsel was heard on July 25, 2002 and  
8 the Court ordered that an evidentiary hearing be held to allow  
9 trial counsel to testify concerning that failure to utilize the  
10 witnesses named in the Supplemental Petition. (10 APP 2539-  
11 2544) The evidentiary hearing was held on September 13, 2002  
12 and Deputy Public Defenders Howard Brooks and Willard Ewing  
13 testified. (11 APP 2548-2615)

14 At the conclusion of the evidentiary hearing CHAPPELL  
15 requested to be allowed to call other witnesses for live  
16 testimony and the Court denied the request, but allowed  
17 CHAPPELL to obtain and file affidavits from the witnesses, and  
18 then allowed Post Hearing Briefing for the purposes of showing  
19 the relationship between the attorney's testimony and the  
20 witnesses that should have been used at the trial and penalty  
21 hearing. (11 APP 2685-2696)

22 The District Court granted the Petition for Writ of Habeas  
23 Corpus as to sentencing only and ordered a new penalty hearing.  
24 (11 APP 2716-2719) The State of Nevada filed a Notice of  
25 Appeal on or about the 17th day of June, 2004 (11 APP 2721-22)  
26 and CHAPPELL filed a Notice of Cross-Appeal on June 24, 2004  
27  
28

1 (11 APP 2726-2727).

2 This case presents an extremely unique procedural history  
3 and procedural posture for this Court. The District Court  
4 granted a new penalty hearing, but not on all of the grounds  
5 raised by CHAPPELL. The State appealed the new penalty hearing  
6 and CHAPPELL cross-appealed for the failure to grant a new  
7 trial and for not granting relief on the other grounds raised  
8 challenging the penalty hearing. It is therefore necessary for  
9 CHAPPELL to raise all grounds both for trial and penalty  
10 hearing to preserve his record.  
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STATEMENT OF THE FACTS

For purposes of this Brief CHAPPELL will incorporate the Facts from the decision of the Nevada Supreme Court on direct appeal, with the caveat that CHAPPELL maintains that no proper investigation was conducted before either the trial or penalty hearing and therefore the testimony presented was virtually unopposed at trial and penalty hearing and does not accurately portray the facts of the case. (See e.g. Buffalo v. State, 111 Nev. 1145, 901 P.2d 647 (1995) wherein the Court found that the overwhelming evidence that appeared after trial was entirely different from the evidence that came to light after post-conviction pleadings). CHAPPELL also provides a summary of the evidence conducted at the post conviction evidentiary hearing.

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TRIAL TESTIMONY

"On the morning of August 31, 1995, James Montell Chappell was mistakenly released from prison in Las Vegas where he had been serving time since June 1995 for domestic battery. Upon his release, Chappell went to the Ballerina Mobile Home Park in Las Vegas where his ex-girlfriend, Deborah Panos, lived with their three children. Chappell entered Panos' trailer by climbing through the window. Panos was home alone, and she and Chappell engaged in sexual intercourse. Sometime later that morning Chappell repeatedly stabbed Panos with a kitchen knife, killing her. Chappell then left the trailer park in Panos' car and drove to a nearby housing complex.

The State filed an information on October 11, 1995, charging Chappell with one count of burglary, one count of robbery with the use of a deadly weapon, and one count of murder with the use of a deadly weapon. On November 8, 1995, the State filed a notice of intent to seek the death penalty. The notice listed four aggravating circumstances: (1) the murder was committed during the commission of or an attempt to commit any robbery; (2) the murder was

1 committed during the commission of or an attempt to  
2 commit any burglary and/or home invasion; (3) the  
3 murder was committed during the commission of or an  
4 attempt to commit any sexual assault; and (4) the  
5 murder involved torture or depravity of mind.

6 Prior to trial, Chappell offered to stipulate that  
7 he (1) entered Panos' trailer home through a window,  
8 (2) engaged in sexual intercourse with Panos, (3)  
9 caused Panos' death by stabbing her with a kitchen  
10 knife, and (4) was jealous of Panos giving and  
11 receiving attention from other men. The State  
12 accepted the stipulations, and the case proceeded to  
13 trial on October 7, 1996.

14 Chappell took the witness stand on his own behalf  
15 and testified that he considered the trailer to be  
16 his home and that he had entered through the  
17 trailer's window because he had lost his key and did  
18 know that Panos was at home. He testified that Panos  
19 greeted him as he entered the trailer and that they  
20 had consensual sexual intercourse. Chappell  
21 testified that he left with Panos to pick up their  
22 children from day care and discovered in the car a  
23 love letter addressed to Panos. Chappell, enraged,  
24 dragged Panos back into the trailer where he stabbed  
25 her to death. CHAPPELL argued that his actions were  
26 the result of a jealous rage.

27 The jury convicted Chappell of all charges.  
28 Following a penalty hearing, the jury returned a  
sentence of death on the murder charge, finding two  
mitigating circumstances - murder committed while  
Chappell was under the influence of extreme mental or  
emotional disturbance and 'any other mitigating  
circumstances' - and all four alleged aggravating  
circumstances. The district court sentenced Chappell  
to a minimum of forty-eight months and a maximum of  
120 months for the burglary; a minimum seventy-two  
months and a maximum of 180 months for robbery, plus  
an equal and consecutive sentence for the use of a  
deadly weapon; and death for the count of murder in  
the first degree with the use of a deadly weapon.  
The district court ordered all counts to run  
consecutively. Chappell timely appealed his  
conviction and sentence of death."

Chappell v. State, 114 Nev. 1404, 972 P.2d 838 (1998).

1                   **EVIDENCE AT EVIDENTIARY HEARING**

2                   Howard Brooks had been licensed as an attorney for 14  
3 years and worked for the Clark County Public Defender's office  
4 for 12 years (11 APP 2551). He was assigned to represent  
5 CHAPPELL as soon as the case came into the system. He was part  
6 of the murder team starting in January, 1995 and his supervisor  
7 was Phil Kohn (11 APP 2552). During that period of time his  
8 caseload was typically between nine and eleven cases (11 APP  
9 2552-3). When the CHAPPELL case went to trial he had tried one  
10 other death penalty case and three other murder trial (11 APP  
11 2553). Will Ewing assisted Brooks during trial and it was  
12 Ewing's first capital murder case. Ewing's primary role was to  
13 prepare penalty phase evidence and witnesses (11 APP 2554).

14                   Brooks made the strategic decision to stipulate to certain  
15 facts after talking to CHAPPELL about the matter (11 APP 2555).  
16 It had become clear to Brooks that the State was trying to  
17 bring in all sorts of extraneous evidence regarding the prior  
18 relationship between CHAPPELL and Panos. Brooks wanted to  
19 limit the evidence to the facts of the killing because he felt  
20 he had a very strong argument for either second degree murder  
21 or voluntary manslaughter. The only way that Brooks felt he  
22 could make the other bad acts irrelevant was to stipulate that  
23 CHAPPELL had committed the killing and it was not an accident  
24 (11 APP 2555). Brooks discussed this strategy with CHAPPELL  
25 and he agreed to the stipulation. The State argued that the  
26 evidence was admissible despite the stipulation and the Court  
27  
28



1 allowed the admission of the evidence (11 APP 2556).

2 Brooks did not withdraw the offer to stipulate because he  
3 was convinced that CHAPPELL could not get a fair trial if all  
4 of the extraneous issues concerning domestic violence from  
5 years earlier were admitted during the trial (11 APP 2557). At  
6 the Petrocelli hearing the Court ruled that an offer of proof  
7 was sufficient and that witnesses were not needed and based on  
8 the offer of proof ruled that the prior incidents were proven  
9 by clear and convincing evidence. The offer of proof was a  
10 bare bones summary and had nothing to do with what was  
11 presented at trial where there was vast testimony about every  
12 single incident of domestic violence (11 APP 2558).

13  
14 The focus of the trial became the long history of the  
15 relationship between CHAPPELL and Panos. Brooks did not  
16 anticipate that the trial was going to be about their  
17 relationship and thus his investigation focused on the  
18 specifics of the killing and mitigation evidence (11 APP 2560).  
19 CHAPPELL had given Brooks a list of witnesses that he wanted  
20 interviewed and called at trial, but even as to those witnesses  
21 that Brooks located, his focus was still on the killing and not  
22 the long relationship between CHAPPELL and Panos. Brooks was  
23 stunned that the evidentiary rulings were going against him and  
24 had no idea before trial that all the bad character evidence  
25 would be admitted (11 APP 2560). Brooks did not seek a  
26 continuance when he learned that the focus of the trial had  
27 changed and admitted that he probably should have done so (11  
28

1 APP 2561).

2 Although Brooks went to Michigan to prepare for trial he  
3 did not interview any persons from high school concerning the  
4 relationship between CHAPPELL and Panos (11 APP 2561). An  
5 investigator went with him to Michigan but they were looking  
6 for information on CHAPPELL'S past and were not focusing on the  
7 relationship at all (11 APP 2562). When they went to Michigan  
8 they only were there for one full day and should have stayed a  
9 few days and tried to find the witnesses. If they did go to  
10 house of a witness and they weren't home they did not go back  
11 later (11 APP 2568). He did not go to Arizona to interview  
12 anyone concerning CHAPPELL and Panos' relationship while the  
13 lived Arizona (11 APP 2562).

14 Brooks' opinion was that the case was compelling one for  
15 voluntary manslaughter since the provocation of learning of the  
16 betrayal by Panos was self-evident. Second degree murder was a  
17 fall-back option (11 APP 2563). Brooks admitted that it would  
18 have been important to present witnesses to testify that even  
19 though CHAPPELL and Panos would argue and fight it was not  
20 uncommon that Panos would quickly forgive him and they would  
21 get back together. Brooks did not present any witnesses to  
22 corroborate how the relationship was working between them (11  
23 APP 2564).

24 The defense team was trying to find witnesses the week  
25 before trial due to the rulings of the Court on the character  
26 evidence and in retrospect Brooks believe he should have sought  
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1 a continuance to give him time to find the witnesses, but at  
2 the time he just couldn't believe the great detail of other  
3 alleged bad acts that the Court was allowing to be presented to  
4 the jury (11 APP 2565).

5 Brooks did not contact Shirley Sorrell, nor did he not  
6 spend a lot of time trying to located James Ford (11 APP 2567).  
7 Ford was the best friend of CHAPPELL in Michigan and could been  
8 presented at trial to rebut the State's case and in mitigation  
9 at the penalty hearing (11 APP 2567-68). Brooks and his  
10 investigator looked for Ivri Marrell but when they went to his  
11 house he wasn't there (11 APP 2569). Brooks testified that  
12 they should have stayed a few extra days in Michigan and found  
13 the other witnesses (11 APP 2570).

14  
15 Neither Chris Bardow or David Green from Arizona were  
16 called as witnesses and Brooks never spoke with them (11 APP  
17 2570). CHAPPELL had told Brooks about Green and Bardow and had  
18 given him a list of the other witnesses that he wanted located  
19 and interviewed as witnesses but no effort was made to locate  
20 witnesses in Arizona (11 APP 2571).

21 With respect to the claims concerning the failure to  
22 object Brooks did not have a strategic reason for not objecting  
23 to any of the asserted improper arguments (11 APP 2573-76). To  
24 his recollection none of his objections were successful in the  
25 case and the attorneys were so exhausted by the rulings that by  
26 halfway through the trial everything seemed futile (11 APP  
27 2576).  
28

1 One Motion that Brooks had filed before trial was to  
2 dismiss the charges on equal protection grounds as he had other  
3 similar cases where the case had not sought the death penalty  
4 and he believed that only reason the State sought the death  
5 penalty against CHAPPELL because he was a black man that had  
6 killed a white women (11 APP 2582-83). In hindsight he  
7 believed the proper motion would have been to strike the death  
8 penalty instead of to dismiss the entire case (11 APP 2583).

9 Based on the Briefs filed with the Nevada Supreme Court  
10 and the issues raised which were not addressed by the Opinion  
11 of the Court, Brooks was of the opinion that the case was not  
12 fully and properly reviewed by the Nevada Supreme Court, and  
13 that the Court did not address the most important issues raised  
14 (11 APP 2588).

15 With respect to not offering jury instructions that set  
16 forth specific mitigating circumstances and the proper limited  
17 use of character evidence, Brooks did not have a strategic  
18 reason for not having done so. (11 APP 2589-90)

19 Prior to trial, Brooks did not go out and interview any of  
20 the State's witnesses and historically it had been the practice  
21 of the office not to do so, and if you asked for it the  
22 investigators would pretty much laugh at you (11 APP 2590).  
23 After the Court ruled that the prior domestic battery incidents  
24 were admissible, Brooks did no investigation into the facts and  
25 circumstances of any of the other acts. If he had known that  
26 all of the details of the domestic batteries were going to be  
27  
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1 admitted he certainly would have done a tremendous number of  
2 things to investigate the incidents (11 APP 2591).

3 Will Ewing was primarily assigned to handle the penalty  
4 hearing and was the attorney responsible for making objections  
5 at the penalty hearing. He was not yet qualified under Supreme  
6 Court Rule 250 at the time of the CHAPPELL trial (11 APP 2604).  
7 He had no strategic reasons for not objecting to any of the  
8 arguments that were challenged in CHAPPELL'S Habeas Corpus  
9 Petition (11 APP 2605-2607). With respect to the testimony  
10 from the family of Panos asking the jury to give CHAPPELL  
11 death, the failure to object was a misunderstanding of the law  
12 that such testimony was permissible (11 APP 2607). Further  
13 there was no strategic reason not to offer jury instructions  
14 that contained specific mitigating circumstances or which  
15 properly defined the use of character evidence at the penalty  
16 hearing (11 APP 2608-2609).

17  
18 **AFFIDAVIT EVIDENCE**

19 IVRI MARRELL was friends with CHAPPELL while in high  
20 school and after high school and was one his best friends. He  
21 could have testified to CHAPPELL'S employment history and also  
22 concerning his relationship with Panos. Marrell also knew  
23 about CHAPPELL'S relationship with his children. Marrell  
24 further could have testified that CHAPPELL did not follow Panos  
25 to Arizona but rather it was she that was always calling him  
26 and asking him to come back to Tucson and she sent him the  
27 ticket to go back to Tucson. (11 APP 2676-78)  
28

1 BENJAMIN DEAN another good friend of CHAPPELL in Lansing  
2 and had learned from CHAPPELL when he came back from Tucson  
3 about all the problems that he had to endure. He felt that it  
4 was his obligation to take care of Deborah and the kids and  
5 that another guy would not want to take care of her. He would  
6 do all the chores around their apartment such as cooking and  
7 cleaning and would take care of the children while Deborah  
8 worked. Despite this, Deborah was very controlling and  
9 demanding of him, often making racial comments to him. Further  
10 CHAPPELL was not violent, and was like a big clown and was  
11 always real playful. He was the life of a party and would  
12 always make people laugh. (11 APP 2679-81)

14 JAMES FORD, another friend knew Deborah Panos through her  
15 relationship with JAMES. There was a great deal of animosity  
16 from Deborah's family toward JAMES because he was black.  
17 Deborah was very controlling and jealous of JAMES and wouldn't  
18 let him go out with the guys and would often verbally abuse  
19 him. In many respects the testimony from Marrell, Ford and  
20 Dean is similar because of their close friendship with CHAPPELL  
21 and knowledge of his relationship with Panos. (11 APP 2682-84)

22 CLARA AXAM is the grandmother of CHAPPELL raised him and  
23 his two sisters after their mother was killed in an automobile  
24 accident. Although she did testify at the penalty hearing she  
25 was not called during the trial. Her knowledge of the  
26 relationship with Panos should have been used to bolster the  
27 argument for less than a first degree murder conviction. The  
28

1 claim as to Axam is not for not locating her to testify, but  
2 not using her to her full potential. She would have been able  
3 to provide information to locate James Ford, Ivri Marrell, and  
4 Ben Dean if she had been asked to do so. (11 APP 2665-66)

5 SHIRLEY SORRELL knew CHAPPELL at Otto Junior High School  
6 and at Sexton High School and also knew Panos in High School.  
7 She was aware that they had become a couple and her opinion she  
8 was very controlling of him. Panos was really jealous of JAMES  
9 and would continually accuse him of having had an affair with  
10 her and used their friendship to control JAMES. (11 APP 2667-  
11 68)

12 BARBARA DEAN first met CHAPPELL when he was five years old  
13 and she was working as a teacher's aid. He was a special  
14 education student and was always hungry and would eat extra  
15 lunches and breakfasts at the school. When he came back from  
16 Tucson she believed that at that time he had started using  
17 drugs and that he needed treatment. He should have received  
18 treatment instead of being let out of jail. At the time of the  
19 trial her health condition would not have allowed here to  
20 travel to Las Vegas to testify at the trial but she could have  
21 assisted in finding all of the other witnesses. For instance  
22 her daughter Meka also knew JAMES and Debbie and was nearer to  
23 their same age and would have offered testimony about the  
24 relationship. She was not interviewed by the attorney and  
25 investigator but would have been readily available. (11 APP  
26 2669-71)  
27  
28

1           DAVID GREEN was a witness residing in Tucson that knew of  
2 the relationship in Arizona. He was located and interviewed by  
3 both CHAPPELL'S investigator and attorney, but lost his job and  
4 disappeared before his affidavit could be signed. CHAPPELL is  
5 aware that the affidavit of investigator Reefer is hearsay and  
6 not admissible for it's content regarding Green's testimony.  
7 The affidavit is offered to substantiate that witnesses were  
8 available that could have assisted CHAPPELL'S defense if an  
9 effort had been made to locate them at trial. (11 APP 2672-74)  
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1 "It is still recognized that a primary requirement is  
2 that counsel . . . conduct careful factual and legal  
3 investigations and inquiries with a view toward  
4 developing matters of defense in order that he make  
informed decisions on his client's behalf both at the  
pleading stage . . . and at trial."

5 Jackson 91 Nev. at 433, 537 P.2d at 474. The Federal Courts  
6 are in accord that pre-trial investigation and preparation for  
7 trial are a key to effective representation of counsel. U.S.  
8 v. Tucker, 716 F.2d 576 (1983).

9 In U.S. v. Baynes, 687 F.2d 659 (1982) the Court, in  
10 language applicable to this case, stated:

11 "Defense counsel, whether appointed or retained is  
12 obligated to inquire thoroughly into all potential  
13 exculpatory defenses and evidence, mere possibility  
14 that investigation might have produced nothing of  
15 consequences for the defense could not serve as  
16 justification for trial defense counsel's failure to  
17 perform such investigations in the first place. Fact  
that defense counsel may have performed impressively  
at trial would not have excused failure to  
investigate defense that might have led to complete  
exoneration of the Defendant."

18 In Warner v. State, 102 Nev. 635, 729 P.2d 1359 (1986) the  
19 Nevada Supreme Court found that trial counsel was ineffective  
20 where counsel failed to conduct adequate pre-trial  
21 investigation, failed to properly utilize the Public Defender's  
22 full time investigator, neglected to consult with other  
23 attorneys although urged to do so, and failed to prepare for  
24 the testimony of defense witnesses. See also, Sanborn v.  
25 State, 107 Nev. 399, 812 P.2d 1279 (1991).

26 In his Petition and Supplemental Petition, CHAPPELL  
27 asserted that his attorneys were deficient in a number of  
28

1 respects. The allegations of CHAPPELL included the following:

2 **A. Trial counsel was ineffective in failing to call**  
3 **witnesses to testify on behalf of CHAPPELL.**

4 Evidence from the evidentiary hearing shows that Attorney  
5 Howard Brooks knew that the State was trying to introduce  
6 substantial evidence concerning the prior relationship between  
7 CHAPPELL and Panos. Given this knowledge he should have been  
8 prepared to present testimony from those persons that were most  
9 familiar with the relationship. The affidavits submitted by  
10 CHAPPELL clearly established that there was a vast body of  
11 information that was kept from the jury that would have made a  
12 great difference, both during the trial phase and at the  
13 penalty hearing.  
14

15 The affidavits that were filed came from witnesses that  
16 were available and ready to testify from CHAPPELL'S hometown of  
17 Lansing, Michigan. The contents of the Affidavits are  
18 summarized in full in the State of Facts above. This evidence  
19 was admissible at the trial phase and would have provided a  
20 basis for relief for CHAPPELL for ineffective assistance of  
21 counsel at trial.

22 The only witnesses called at the trial portion of the case  
23 were a next door neighbor that said the house was messy, Dr.  
24 Etcoff and CHAPPELL. The State's entire case was built around  
25 portraying CHAPPELL as a chronic abuser, thief and individual  
26 of poor character. A number of witnesses were called by the  
27 State to describe the relationship between CHAPPELL and Panos  
28

1 and did so in a fashion that was totally derogatory to  
2 CHAPPELL. Numerous witnesses could have been called from  
3 Nevada, Michigan and Arizona that had knowledge of the  
4 relationship and would have described it as loving and not  
5 abusive. Further, contrary to the testimony at trial,  
6 witnesses could have shown that CHAPPELL did not follow Panos  
7 to Arizona, but rather she begged him to come out and be with  
8 her. All of this testimony would have had an impact on the  
9 State's case and corroborated the defense theory that the  
10 killing was not first degree murder. The witnesses were  
11 described in CHAPPELL'S affidavit in support of his  
12 Supplemental Petition and included the following; some of which  
13 provided separate affidavits in support of CHAPPELL'S Petition:

14 1. Ernestine (Sue) Harvey. Sue was a friend of CHAPPELL  
15 and Ms. Panos and could have testified as to the relationship.  
16 Her testimony would have greatly rebutted the testimony from  
17 the State's witnesses that portrayed CHAPPELL as being abusive,  
18 but instead had a loving relationship.  
19

20 2. Shirley Sorrell. Shirley knew Debra and CHAPPELL for  
21 many years and talked with them on the phone even after they  
22 moved to Arizona and then Nevada.

23 3. James C. Ford. CHAPPELL'S best friend in Michigan.  
24 CHAPPELL grew up with Mr. Ford and he was around Debra and  
25 CHAPPELL during the first five years of our relationship. He  
26 also knew about CHAPPELL'S employment history and could have  
27 testified at both the trial and the penalty hearing.  
28

1           4. Mr. Ivri Marrell was also a friend of CHAPPELL and  
2 Debra in Michigan and stayed in contact with them in Arizona.  
3 He could have testified to Debra's behavior and the  
4 relationship with CHAPPELL.

5           5. CHAPPELL'S sisters, Mrya Chappell and Carla Chappell  
6 had been around Debra a lot and knew about the type of  
7 relationship that they had together. CHAPPELL and Panos lived  
8 with Carla for a period of time after the first baby was born  
9 and she would babysit for them on occasions.

10           6. Chris Bardow and David Green. Both were friends of  
11 CHAPPELL in Arizona and could have rebutted most of the  
12 testimony that was introduced concerning the events that  
13 allegedly took place in Arizona.

14           The District Court denied CHAPPELL an opportunity to call  
15 these witnesses at an evidentiary hearing and therefore did not  
16 give full consideration to CHAPPELL'S request for a new trial.  
17 The District Court erred in not finding that CHAPPELL was  
18 denied effective assistance of counsel.

19           Other errors by trial counsel that mandated reversal of  
20 the conviction included the following, which were also raised  
21 by CHAPPELL as substantive violation of his constitutional  
22 rights, and should have been a basis for relief.

23           **B. There was an absence of contemporaneous objection by**  
24 **CHAPPELL'S counsel to the following:**

25           1. The systematic exclusion and under-representation of  
26 African Americans on jury panels in Clark County, Nevada;  
27  
28

1           2. Unconstitutional jury instructions defining  
2 premeditation and deliberation;

3           3. Unconstitutional jury instructions defining express  
4 and implied malice;

5           4. Unconstitutional jury instructions on the use of  
6 "character evidence" in weighing aggravation and mitigation;

7           5. Unconstitutional jury instructions preventing sympathy  
8 as a factor in mitigation of sentence;

9           6. Unconstitutional jury instructions on the existence of  
10 non-statutorily listed mitigating circumstances; and

11           7. The use of overlapping aggravating circumstances to  
12 impose death. It should be noted that this Court has recently  
13 decided the case of McConnell v. State, 120 Nev.Ad.Op. 105  
14 (2004) (rehrg pending) which appears to invalidate three of the  
15 four aggravating circumstances alleged by the State. This  
16 decision may make moot the claim of overlapping aggravating  
17 circumstances and may also form the basis of a finding that  
18 CHAPPELL cannot be eligible for the death penalty. The only  
19 remaining aggravating circumstance of torture or depravity of  
20 mind was stricken by this Court on direct appeal.  
21

22           The District Court denied relief based on any of the above  
23 stated grounds and CHAPPELL hereby preserves each ground as a  
24 separate and distinct basis for relief.

25           **C. Numerous instances of improper closing argument at the**  
26 **trial and penalty hearing were not the subject of objection at**  
27 **trial and not raised on direct appeal in violation of the Sixth**  
28

1 **Amendment right to effective counsel and under the Fifth and**  
2 **Fourteenth Amendments rights to due process and a fundamentally**  
3 **fair trial.** These included the following which denied CHAPPELL  
4 effective assistance of counsel and it was error for the  
5 District Court not to rule in CHAPPELL'S favor on these issues:  
6

7 1. During her closing argument at the penalty hearing the  
8 prosecutrix improperly argued that it was not appropriate for  
9 the jury to consider rehabilitation stating:

10 "And this is a penalty hearing. It's a penalty  
11 hearing because a violent murder occurred on August  
12 31st of 1995. So it's not appropriate for you to be  
13 considering rehabilitation. This isn't a  
14 rehabilitation hearing." (8 APP 2018-19)

15 It is improper for the prosecution to make arguments that  
16 minimize the existence and utilization of mitigating  
17 circumstances in the weighing process. Recently in Hollaway v.  
18 State, 116 Nev. 732, 6 P.3d 987 (2000) the Nevada Supreme Court  
19 reversed a death penalty based in part on the argument of the  
20 prosecution against the existence of mitigation. In Hollaway  
21 the Court stated:

22 "The United States Supreme Court has held that  
23 to ensure that jurors have reliably determined death  
24 to be the appropriate punishment for a defendant,  
25 'the jury must be able to consider and give effect to  
26 any mitigating evidence relevant to a defendant's  
27 background and character or the circumstances of the  
28 crime.' *Penry v. Lynaugh*, 492 U.S. 302, 328 (1989).  
In *Penry*, the absence of instructions informing the  
jury that it could consider and give effect to  
certain mitigating evidence caused the Court to  
conclude that

'the jury was not provided with a vehicle  
for expressing its reasoned moral response  
to that evidence in rendering its

1 sentencing decision. Our reasoning in  
2 [Lockett v. Ohio, 438 U.S. 586 (1978) and  
3 Eddings v. Oklahoma, 455 U.S. 104 (1982),]  
4 thus compels a remand for resentencing so  
5 that we do not risk that the death penalty  
6 will be imposed in spite of factors which  
7 may call for a less severe penalty.'"

8 Hollaway, 116 Nev. at 744. The Court then went on to command  
9 that a jury instruction be given in all capital cases directing  
10 the jury to make an independent and objective analysis of all  
11 relevant evidence and that arguments of counsel do not relieve  
12 the jurors of this responsibility.

13 A prosecutor may not comment that the defendant is  
14 unlikely to be rehabilitated, or that the defendant's potential  
15 for rehabilitation cannot be considered as a mitigating factor.  
16 Bowen v. Kemp, 769 F.2d 672, 678 (11th Cir. 1985) (improper for  
17 prosecutor to express opinion about prospects for  
18 rehabilitation in support of death penalty), cert. denied, 478  
19 U.S. 1021 (1986). Flanagan v. State, 104 Nev. 105, 108, 754  
20 P.2d 836, 838 (1988) (concluding that prosecutor's reference to  
21 defendant's improbable rehabilitation was "particularly  
22 objectionable" and ordering new penalty hearing ), vacated on  
23 other grounds, 504 U.S. 930 (1992). It was an abuse of  
24 discretion for the District Court not to grant relief on this  
25 ground.

26 2. Without objection from trial counsel the prosecutor  
27 improperly referred to facts not in evidence at the penalty  
28 hearing:

"The death penalty deters. We know that all we need



1 to do is look in the newspapers or turn on the  
2 television set and we all recognize that a very large  
3 percentage of the murders that are committed out  
4 there today are murders by individuals who have  
abused their victims in the past just like in this  
case." (8 APP 2019)

5 "We know the death penalty deters. It sends out a  
6 message and what message has the defendant sent out  
in this case besides domestic violence ends in  
murder?" (8 APP 2021)

7 No evidence was presented at the penalty hearing concerning  
8 deterrence or the percentage of murders that came from abusive  
9 relationships.

10 In Donnelly v. DeChrisoforo, 416 U.S. 637, 645, the  
11 Supreme Court explained "[i]t is totally improper for a  
12 prosecutor to argue facts not in evidence..." Such arguments  
13 also violate the right to confrontation and cross-examination,  
14 in the same way that a prosecutor's expression of personal  
15 opinion puts unsworn "testimony" before the jury. In Agard v.  
16 Portuondo, 117 F.3d 696, 711 (2d Cir. 1997) the Court held that  
17 alluding to facts that are not in evidence is "prejudicial and  
18 not at all probative.", cert. granted on other grounds, 119  
19 S.Ct. 1248 (1999). See also People v. Adcox, 47 Cal.3d 207,  
20 236, 763 P.2d 906, 919 (Cal. 1988) wherein the California  
21 Supreme Court reaffirmed that "'statements of fact not in  
22 evidence by the prosecuting attorney in his argument to the  
23 jury constitute misconduct.'" (quoting People v. Kirkes, 39  
24 Cal.2d 719, 724, 249 P.2d 1 (Cal. 1952)), cert. denied, 494  
25 U.S. 1038 (1990).

26 The Nevada Court has also condemned arguments that refer  
27  
28

1 to facts not in evidence. In Leonard v. State, 108 Nev. 79,  
2 82, 824 P.2d 287, 290 (1992) the Court held that it is improper  
3 for a prosecutor to state that defendant committed crime  
4 because he "liked it" with no supporting evidence, cert.  
5 denied, 505 U.S. 1224 (1992). Similarly in Williams v. State,  
6 103 Nev. 106, 110, 734 P.2d 700, 703 (1987) the Court found  
7 that was improper to argue that defendant purchased alibi  
8 testimony based on facts outside record.  
9

10 3. Trial counsel failed to object to improper,  
11 inflammatory and prejudicial closing argument at the penalty  
12 hearing. The specific argument by the prosecutrix was as  
13 follows:

14 "The defendant has stated many times, during the  
15 trial in the guilt phase, that he feels lower than  
16 dirt, yet, ironically, ladies and gentlemen, the only  
thing lower than dirt is Deborah Panos' decomposed  
and lifeless body." (8 app 2022)

17 "A lot of people have paid for the chances that this  
18 system has given this defendant and we can thank our  
19 system who gave these chances to this defendant for  
20 the last memories to little Chantell and little JP  
21 and Anthony of their mom and dad, that perhaps of  
22 daddy being taken away from jail crying, as they cry,  
23 and mommy getting taken away in an ambulance. Or  
24 perhaps we can thank this defendant for his last  
25 memory of the day of being with their mother, of  
26 being placed into Child Haven into protective custody  
27 yet another time. And we can thank the defendant for  
28 the fact that this four year old child sits there and  
wants to die. A four year old wants to die so she  
can be in heaven with her mommy. How pathetic and a  
little eight year old child, who's afraid to talk  
about the violence he's witnessed, and wants sleeping  
pills at the age of eight years old. Eight year olds  
shouldn't want sleeping pills, ladies and gentlemen.  
That is a depressed little eight year old. That is a  
guilty little child because he could not protect his  
mommy from this man. He could not protect his

1 brothers and sisters from that man right there." (8  
2 APP 2049-50)

3 "...I'm asking you not to forget about Deborah Panos.  
4 It may be that it's been a year since her death and  
5 that, perhaps, weeds have grown around her tombstone  
6 and that only piece of Deborah Panos' body left is  
7 this -- her blood and her vaginally swabs and her  
8 pieces of skin that we casually pass around this  
9 courtroom..." (11 APP 2051).

10 At a sentencing hearing, it is most important that the  
11 jury not be influenced by passion, prejudice, or any other  
12 arbitrary factor. Hance v. Zant, 696 F.2d 940, 951 (11th Cir.  
13 1983). This argument clearly went beyond the appropriate  
14 limits and should have formed a basis for relief in District  
15 Court.

16 4. Trial counsel also failed to object to arguments by  
17 the prosecution that the jury by its verdict should send a  
18 message to the community.

19 A prosecutor may not pressure jurors by telling them to do  
20 their "job," to fulfill their civic duty, to act as the  
21 conscience of the community, to cure society's ills, or to send  
22 out a message by finding the defendant guilty. Such comments  
23 may also constitute an impermissible assertion of a personal  
24 opinion and a reference to facts outside the record. In U.S.  
25 v. Young, 470 U.S. 1, 5-7 (1985) the court reminded prosecutors  
26 to "refrain from improper methods calculated to produce a  
27 wrongful conviction" in holding that it was improper for a  
28 prosecutor to tell jurors that "[i]f you feel you should acquit  
him for that it's your pleasure. I don't think you're doing

1 your job as jurors in finding facts as opposed to the law..."  
2 Similarly the Court in Viereck v. U.S., 318 U.S. 236, 247  
3 (1943) (held that the prosecutor's statement, including telling  
4 jurors that "[t]he American people are relying upon you ladies  
5 and gentlemen for their protection against this sort of a  
6 crime" compromised the defendant's right to a fair trial. See  
7 also U.S. v. Leon-Reyes, 1999 WL 314682, at \*5 (9th Cir. 1999)  
8 ("A prosecutor may not urge jurors to convict a criminal  
9 defendant in order to protect community values, preserve civil  
10 order, or deter future lawbreaking. The evil lurking in such  
11 prosecutorial appeals is that the defendant will be convicted  
12 for reasons wholly irrelevant to his own guilt or innocence.  
13 Jurors may be persuaded by such appeals to believe that, by  
14 convicting a defendant, they will assist in the solution of  
15 some pressing social problem. The amelioration of society's  
16 woes is far too heavy a burden for the individual criminal  
17 defendant to bear.").

18  
19 Most recently the Nevada Supreme Court in Evans v. State,  
20 117 Nev. 609, 28 P.3d 498 (2001) again condemned arguments by  
21 prosecutors that urged the jury to impose the death penalty in  
22 order to solve a social problem finding that such argument  
23 diverted jurors' attention from their correct task, "which is  
24 the determination of the proper sentence for the defendant  
25 before them based upon his own past conduct". See also Collier  
26 v. State, 101 Nev. 473, 478, 705 P.2d 1126, 1129 (1985). The  
27 argument of the prosecutrix violated these holdings by arguing  
28

1 that CHAPPELL should get the death penalty because domestic  
2 violence is a problem in society:

3 "You can certainly deter him and you have it within  
4 your power to send a message today out into this  
5 community, which is that we do not tolerate those who  
6 have a history of domestic violence, who will let it  
7 accelerate and become a murderer and you can tell the  
8 other would be James Chappells what the consequence  
9 is when you engage in that type of action." (8 APP  
10 2021).

11 Trial counsel was ineffective in failing to object to this  
12 argument which was highly prejudicial and improper and the  
13 District Court should have granted relief on this ground.

14 5. During closing argument at the guilt phase of the  
15 trial the prosecutor improperly argued victim impact without  
16 drawing an objection from the defense.

17 It is well established that victim impact testimony is  
18 highly prejudicial and not relevant during the trial portion of  
19 a criminal proceedings. Nonetheless trial counsel completely  
20 failed to object and prevent argument from the State that was  
21 blatantly victim impact and highly prejudicial. An emotional  
22 appeal to consider the victim's family is patently improper and  
23 prejudicial. Mears v. State, 83 Nev. 3, 422 P.2d 230 (1967).

24 The argument in the instant case was as follows:

25 "All evil required was a cowering victim. Deborah  
26 Ann Panos, 26 years of age, the mother of three  
27 little children aged seven, five, and three. Where  
28 is the promise of her years once written on her brow?  
Where sleeps that promise now?" (7 APP 1608)

Trial counsel was ineffective in failing to object to the  
victim impact argument during the trial portion of the case.

1 Such argument was prejudicial and a different result would have  
2 been likely had the jury not been subjected to the inflammatory  
3 argument, and the District Court should have so ruled.

4 6. There was no objection from trial counsel to the  
5 argument by the prosecutor which improperly quantified  
6 reasonable doubt and the guilt phase of the trial.

7 The improper argument was the following:

8 "A reasonable doubt is one based on reason.  
9 It's a reasonable doubt. It's not mere possible  
10 doubt. So it's not possibilities, it's not  
11 speculation because it says, 'Doubt to be reasonable  
12 must be actual, not mere possibility or speculation,'  
13 okay. It's got to be based on reason, okay. It's  
14 not an impossible burden, ladies and gentlemen.  
Prosecutors across the country everyday meet this  
burden. It's not an impossible burden. It's a doubt  
based on reason.

15 It's a type of doubt that would control a person  
16 in the weighty affairs of life. What is a weighty  
17 affair of life? Well, for some people it could be  
18 the decision to get married. For some people it  
19 could be the decision to have a child or switch  
20 occupations or perhaps -- let me put it to you this  
21 way. You have all made reasonable doubt or, excuse  
22 me, you have all made weighty affair of life  
23 decisions. You have all made them. You have all  
24 probably, at some time, bought a home. So, what are  
25 some of the things you look for in buying a  
26 home?....." (7 APP 1691-92)

27 There was no objection to this improper argument wherein  
28 the prosecutor equates decisions in "every day life" that are  
unanswered to the constitutional standard applicable to  
criminal cases. In Quillen v. State, 112 Nev. 1369, 1382, 929  
P.2d 893, 902 (1996) the Court found persuasive the reasoning  
of the Ninth Circuit model instruction, "because decisions like  
'choosing a spouse, buying a house, borrowing money, and the

1 like...may involve a heavy element of uncertainty and risk-  
2 taking and are wholly unlike the decision jurors ought to make  
3 in criminal cases'". See, 9th Cir. Crim. Jury Inst. 3.03 CMT  
4 (1995).

5 Reasonable doubt is a subjective state of near certitude.  
6 McCullough v. State, 99 Nev. 62, 75, 657 P.2d 1157, 1158  
7 (1983). However, when prosecutors attempt to rephrase the  
8 reasonable doubt standard, they venture into troubled waters.  
9 Howard v. State, 106 Nev. 713, 721, 800 P.2d 175, 180 (1990).  
10 See also, Wesley v. State, 112 Nev. 503, 916 P.2d 793 (1996).  
11

12 The above argument is strikingly similar to the argument  
13 in Wesley, supra, that was found to be improper, however, was  
14 concluded to be harmless. In Wesley, the prosecutor stated,  
15 "[I]f you feel it in your stomach and if you feel it in your  
16 heart...then you don't have reasonable doubt." Id., 112 Nev.  
17 at 514. See also, Evans v. State, 117 Nev. 609, 28 P.3d 498  
18 (2001) wherein the Court recently condemned similar arguments.

19 In McCullough v. State, 99 Nev. 72, 657 P.2d 1157 (1983)  
20 the Court discussed at some length the attempts to clarify or  
21 quantify reasonable doubt stating in summary that:

22 "The concept of reasonable doubt is inherently  
23 qualitative. Any attempt to quantify it may  
24 impermissibly lower the prosecutor's burden of proof,  
and is likely to confuse rather than clarify."

25 McCullough, 99 Nev. at 75. The Court reversed a murder  
26 conviction based, in part, on the argument of the prosecutor  
27 that quantified reasonable doubt with the Court stating:  
28

1 "Additionally, we caution the prosecutors of this  
2 State that they venture into calamitous waters when  
3 they attempt to quantify, supplement, or clarify the  
4 statutorily prescribed reasonable doubt standard."

5 Holmes v. State, 114 Nev. 1357, 972 P.2d 337, 343 (1998). The  
6 improper argument of the prosecutor in Holmes, was similar to  
7 that in the case at bar as it also used the concept of buying a  
8 house to quantify the weighty affairs of life.

9 7. During the penalty hearing, the aunt of Panos, Carol  
10 Monson testified and told and urged the jury to give CHAPPELL  
11 the death penalty, stating: "We only pray now that justice will  
12 do what it needs to do and not fail her children again. By  
13 that, I mean to give James what he gave Debbie, death". (8 APP  
14 1961) There was no objection by trial counsel and no request  
15 that the jury be admonished to disregard the improper comment.

16 The next witness, Norma Penfield, the mother of Panos,  
17 made a similar improper request during her testimony: "My only  
18 wish now is that justice will punish to the fullest the person  
19 who took her life." (8 app 1965) She finished up her testimony  
20 telling the jury: "I feel the system has let her down once. I  
21 hope to heaven they don't do it again." (8 APP 1975)

22 While a victim may address the impact the crime has had on  
23 the victim and victim's family, a victim can only express and  
24 opinion regarding the defendant's sentence in a non capital  
25 case. Witter v. State, 112 Nev.908, 921 P.2d 886 (1996);  
26 Randell v. State, 109 Nev. 5, 846 P.2d 278 (1993).

27 8. Trial counsel failed to object to the prosecutor  
28



1 asking a series of questions during cross-examination at the  
2 trial phase of CHAPPELL concerning the punishment he would like  
3 to receive and whether the wanted the death sentence. (6 APP  
4 1472-75) Clearly at the trial phase the subject of punishment  
5 is not relevant and the jury is explicitly so instructed. The  
6 failure to object to the irrelevant and prejudicial questioning  
7 constituted ineffective assistance of counsel.

8  
9 9. Trial counsel failed to object to cross-examination of  
10 CHAPPELL that implied that he made up his testimony after  
11 hearing all the evidence in violation of his Fifth Amendment  
12 right to remain silent. During CHAPPELL'S testimony the  
13 following exchange took place, without any objection from trial  
14 counsel:

15 "Q You've had a substantial period of time to  
16 think about today, haven't you?

17 A Yes, sir.

18 Q You've known for quite awhile, haven't you,  
19 that at some point you would take the witness stand  
20 and give the jury your version of what occurred?

21 A Yes, sir.

22 Q And once you had made that decision, whenever  
23 it was, you've given a lot of attention to what you  
24 would tell the jury?

25 A I didn't make up anything, sir.

26 Q I didn't say you made up anything, Mr.  
27 Chappell. Have you thought a lot about what you  
28 would tell the jury?

A No.

Q Have you thought a lot about how you would act

1 on the witness stand?

2 A No, sir." (6 APP 1471-72)

3 During closing argument the prosecutor argued that  
4 CHAPPELL had made up his story after finding out the DNA  
5 results, which was the subject of an objection and raised on  
6 direct appeal. Counsel, however, failed to include the  
7 improper cross-examination as exacerbating the prejudicial  
8 impact of the implication being given to the jury. A  
9 prosecuting attorney may not suggest that the accused's  
10 presence at trial helped him frame his testimony or fabricate a  
11 defense. Such comments infringe the defendant's constitutional  
12 right to be present at trial and to confront and cross-examine  
13 the witnesses against him. In Shannon v. State, 105 Nev. 782,  
14 788-89, 783 P.2d 942, 946 (1989) the Court condemned as  
15 "improper," under the constitutional right to appear and  
16 defend, the prosecutor's comment that the defendant was putting  
17 on a "show" for jurors.  
18

19 10. CHAPPELL was denied effective assistance of counsel  
20 when his trial attorneys failed to move to strike the death  
21 penalty being sought in violation of his rights under the Fifth  
22 and Fourteenth Amendments to the United States Constitution to  
23 Due Process and Equal Protection, in that the decision to seek  
24 the death penalty was made in racial biased manner, when  
25 compared to other murder cases involving non-African American  
26 defendants.  
27

28 11. CHAPPELL was denied effective assistance of counsel

1 when trial counsel failed to object to the prosecutor arguing  
2 the absence of statutory mitigating circumstances that were not  
3 asserted by CHAPPELL. As discussed below the State argued the  
4 absence of statutory mitigators during closing argument at the  
5 penalty hearing. No objection was made this improper argument  
6 by trial counsel.

7  
8 It is impermissible for a prosecutor to comment on  
9 mitigating factors which the defendant does not raise for a  
10 number of reasons. First, it suggests that jurors are  
11 restricted in the sentencing process to only the mitigating  
12 factors the prosecution discusses. Second, it suggests that  
13 the defendant is more worthy of receiving the death penalty  
14 because his case does not present mitigating factors found in  
15 other cases, which is fundamentally inconsistent with the  
16 principle of individualized sentencing.

17 In Penry v. Lynaugh, 492 U.S. 302, 326-28 (1989) the  
18 United State Supreme Court held that prosecutorial misconduct  
19 in argument violates right to individualized sentencing under  
20 Eighth and Fourteenth Amendments. Restricting consideration of  
21 sentencers to a handful of specified mitigating factors  
22 violates the Eighth and Fourteenth Amendments. Lockett v.  
23 Ohio, 438 U.S. 586, 604 (1978). See also State v. DePew, 528  
24 N.E.2d 542, 557 (Ohio 1988) (explaining that "[i]f the  
25 defendant chooses to refrain from raising some of or all of the  
26 factors available to him, those factors not raised may not be  
27 referred to or commented upon by the trial court or the  
28

1 prosecution"), and State v. Bey, 709 N.E.2d 484, 497 (Ohio  
2 1999) ("As in State v. Mills, ..., here 'the prosecutor did err  
3 by referring to statutory mitigating factors not raised by the  
4 defense, when he explained why those statutory mitigating  
5 factors were not present.'").  
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II.

THE DISTRICT COURT ERRED IN NOT REVERSING  
CHAPPELL'S CONVICTION AND SENTENCE UNDER  
THE STATE AND FEDERAL CONSTITUTIONAL  
GUARANTEES OF DUE PROCESS, EQUAL  
PROTECTION, IMPARTIAL JURY FROM  
CROSS-SECTION OF THE COMMUNITY, AND  
RELIABLE DETERMINATION DUE TO THE TRIAL,  
CONVICTION AND SENTENCE BEING IMPOSED  
BY A JURY FROM WHICH AFRICAN AMERICANS  
AND OTHER MINORITIES WERE SYSTEMATICALLY  
EXCLUDED AND UNDER REPRESENTED

CHAPPELL is an African American and was tried by a jury  
that was under represented of African Americans. There were no  
African Americans on the trial jury. Clark County has  
systematically excluded from and under represented African  
Americans on criminal jury pools. According to the 1990  
census, African Americans -- a distinctive group for purposes  
of constitutional analysis -- made up approximately 8.3 percent  
of the population of Clark County, Nevada. A representative  
jury would be expected to contain a similar proportion of  
African Americans. A prima facie case of systematic under-  
representation is established as an all-white jury was seated  
in a community with an 8.3 percent African American population.

CHAPPELL was denied his Sixth Amendment right to a jury  
drawn from a fair cross-section of the community, his right to  
an impartial jury as guaranteed by the Sixth Amendment, and his  
right to equal protection under the 14th Amendment. The  
arbitrary exclusion of groups of citizens from jury service,  
moreover, violates equal protection under the state and federal  
constitution. The reliability of the jurors' fact finding

1 process was compromised. Finally, the process used to select  
2 CHAPPELL'S jury violated Nevada's mandatory statutory and  
3 decisional laws concerning jury selection and CHAPPELL'S right  
4 to a jury drawn from a fair cross-section of the community, and  
5 thereby deprived CHAPPELL of a state created liberty interest  
6 and due process of law under the 14th Amendment.  
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III.

CHAPPELL'S CONVICTION AND SENTENCE ARE  
INVALID UNDER THE STATE AND FEDERAL  
CONSTITUTIONAL GUARANTEE OF DUE PROCESS,  
EQUAL PROTECTION OF THE LAWS, EFFECTIVE  
ASSISTANCE OF COUNSEL AND RELIABLE SENTENCE  
BECAUSE CHAPPELL WAS NOT AFFORDED EFFECTIVE  
ASSISTANCE OF COUNSEL ON DIRECT APPEAL

Appellate counsel failed to provide reasonably effective assistance to CHAPPELL by failing to raise on appeal, or completely assert all the available arguments supporting constitutional issues raised herein. In addition, specific errors that occurred during the case and which were not raised on appeal due to the ineffectiveness of appellate counsel include the following:

A. Appellate counsel failed to raise on direct appeal that a number of jury instructions given to the jury during the trial and penalty hearing were unconstitutional in improper. The specific instructions are addressed below in CLAIM V, and are incorporated herein by this reference.

B. Appellate counsel failed to raise the use of overlapping aggravating circumstances on direct appeal, just as trial counsel failed to object to same at trial. The specific basis for the issue as being meritorious is discussed above in CLAIM ONE (D) and incorporated herein by this reference.

C. Appellate counsel failed to raise the issue the improper closing argument on direct appeal and argue that the prosecutorial misconduct was plain error.

D. Appellate counsel failed to raise on direct appeal

1 that the death penalty was sought in violation of his rights  
2 under the Fifth and Fourteenth Amendments to the United States  
3 Constitution to Due Process and Equal Protection in that the  
4 decision to seek the death penalty was not made in a race  
5 neutral fashion.

6 E. Appellate counsel failed to challenge the improper  
7 victim impact testimony wherein the witnesses urged the jury to  
8 impose the death penalty.

9 F. Appellate counsel failed to challenge the improper  
10 cross-examination of CHAPPELL at the guilt phase concerning the  
11 subject of punishment and the possibility of parole.  
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IV.

CHAPPELL'S CONVICTION AND SENTENCE ARE  
INVALID UNDER THE STATE AND FEDERAL  
CONSTITUTIONAL GUARANTEE OF DUE PROCESS,  
EQUAL PROTECTION OF THE LAWS, EFFECTIVE  
ASSISTANCE OF COUNSEL AND RELIABLE  
SENTENCE BECAUSE THE A NUMBER OF JURY  
INSTRUCTIONS GIVEN AT TRIAL WERE FAULTY  
AND WERE NOT THE SUBJECT OF CONTEMPORANEOUS  
OBJECTION BY TRIAL COUNSEL, AND NOT RAISED  
ON DIRECT APPEAL BY APPELLATE COUNSEL

A. The jury instruction given defining premeditation and  
deliberation was constitutionally infirm and denied CHAPPELL  
due process and equal protection under the United States and  
Nevada Constitutions. The instructions failed to provide the  
jury with any rational or meaningful guidance as to the concept  
of premeditation and deliberation and thereby eliminated any  
rational distinction between first and second degree murder.  
The instruction given does not require any premeditation at all  
and thus violates the constitutional guarantee of due process  
of law because it is so bereft of meaning as to the definition  
of two elements of the statutory offense of first degree murder  
as to allow virtually unlimited prosecutorial discretion in  
charging decisions.

By eliminating any conceivable, rational distinction  
between first and second degree murder, the instruction given  
during CHAPPELL'S trial also failed to narrow the class of  
defendants eligible for the death penalty, and thereby  
corrupted a crucial element of the capital punishment scheme.

Instruction number 22 as given to the jury was not subject

1 of an objection by CHAPPELL. The instruction informed the jury  
2 that:

3 "Premeditation is a design, a determination to kill,  
4 distinctly formed in the mind at any moment before or  
5 at the time of the killing.

6 Premeditation need not be for a day, an hour or  
7 even a minute. It may be as instantaneous as  
8 successive thoughts of the mind. For if the jury  
9 believes from the evidence that the act constituting  
10 the killing was preceded by and is the result of  
11 premeditation, no matter how rapidly the  
12 premeditation is followed by the act constituting the  
13 killing, it is willful, deliberate and premeditated  
14 murder." (7 APP 1721)

15 The above instruction must be read in conjunction with Number  
16 21 which stated, in relevant part that:

17 "Murder of the First Degree is murder which is (a)  
18 perpetrated by any kind of willful, deliberate and  
19 premeditated killing....." (7 APP 1720)

20 The instructions do not define, explain or clarify for the jury  
21 the phrases "premeditated", "willful" and "deliberate".

22 The instructions correctly inform the jury that there are three  
23 (3) necessary and distinct elements to the crime of First  
24 Degree Murder. NRS 200.030(1)(a). The use of the conjunctive  
25 "and" crystallizes that the elements are separate and each one  
26 is required to support a verdict of murder in the first degree.  
27 The jury, however, was only given an instruction relating to  
28 premeditation for further guidance with no guidance whatsoever  
at the meaning of deliberate.

The challenged instruction was modified by the Court in  
Byford v. State, 116 Nev. 215, 994 P.2d 700 (2000). In Byford,  
the Court rejected the argument as a basis for relief for

1 Byford, but recognized that the erroneous instruction raised "a  
2 legitimate concern" that the Court should address. The Court  
3 went on to find that the evidence in the case was clearly  
4 sufficient to establish premeditation and deliberation.

5 **B. The malice instruction were vague and ambiguous and**  
6 **gave the state an improper presumption of implied malice.**  
7

8 At the settling of jury instructions trial counsel failed  
9 to object to Instruction Number 20 which defined express and  
10 implied malice as follows:

11 "Express malice is that deliberate intention  
12 unlawfully to take away the life of a fellow  
13 creature, which is manifested by external  
14 circumstances capable of proof.

15 Malice may be implied when no considerable  
16 provocation appears, or when all the circumstances of  
17 the killing show an abandoned and malignant heart."  
18 (7 APP 1719)

19 The instruction in no uncertain terms defines what express  
20 malice is without issuing a directive as to when express malice  
21 may be found. The distinction is obvious, express malice is  
22 merely defined whereas the jury is virtually directed to find  
23 implied malice "when no considerable provocation appears".  
24 This interpretation of Instruction No. 20 is consistent with  
25 the finding of the Court in Thomas v. State, 88 Nev. 382, 498  
26 P.2d 1314 (1972) that "[g]enerally, the word 'may' is construed  
27 as permissive and the word 'shall' is construed as mandatory".

28 The State of California having recognized the problem has  
altered its instruction to read "Malice is express when...; and  
malice is implied when...." California Jury Instructions,

1 Criminal, Section 8.11.

2 Although the Nevada Supreme Court has upheld the validity  
3 of the instruction as correctly informing the jury of the  
4 distinction between express and implied malice under NRS  
5 200.020, Guy v. State, 108 Nev. 770, 839 P.2d 578 (1992).  
6 CHAPPELL still urges that the presumption language is improper.  
7 It is therefore urged that the Court reconsider the finding in  
8 Guy, supra and reverse the conviction of CHAPPELL.

9  
10 **C. It was a violation of the Eighth and Fourteenth**  
11 **Amendments to fail to properly instruct the jury on the**  
12 **existence and use of mitigating circumstances presented by**  
13 **CHAPPELL as opposed to simply listing the statutory mitigators.**

14 Instruction number 22 at the penalty hearing set forth the  
15 seven (7) statutory mitigating circumstances, but did not  
16 include any mitigating factors which were unique to CHAPPELL'S  
17 case. (9 APP 2154) The prosecutor in her closing argument  
18 went down the list of statutory mitigating circumstances and  
19 was able to ridicule most of them as they did not apply to the  
20 facts of this case. Counsel clearly should have tailored the  
21 jury instructions to remove mitigators that did not apply and  
22 insert the unique mitigators that were being proffered by the  
23 defense. In addition to the limited statutory mitigating  
24 circumstances, CHAPPELL contends that the evidence also  
25 supported the giving of individual theories of mitigation.

26  
27 In every criminal case a defendant is entitled to have the  
28 jury instructed on any theory of defense that the evidence

1 discloses, however improbable the evidence supporting it may  
2 be. Allen v. State, 97 Nev. 394, 632 P.2d 1153 (1981);  
3 Williams v. State, 99 Nev. 530, 665 P.2d 260 (1983).

4 In Lockett v. Ohio, 438 US 586, 98 S.Ct 2954, 57 L.Ed. 2d  
5 973 (1978) the Court held that in order to meet constitutional  
6 muster a penalty hearing scheme must allow consideration as a  
7 mitigating circumstance any aspect of the defendant's character  
8 or record or any of the circumstances of the offense that the  
9 defendant proffers as a basis for a sentence of less than  
10 death. See also Hitchcock v. Dugger, 481 US 393, 107 S.Ct.  
11 1821, 95 L.Ed.2d 347 (1987) and Parker v. Dugger, 498 US 308,  
12 111 S.Ct 731, 112 L.Ed.2d 812 (1991).

13  
14 NRS 175.554(1) provides that in a capital penalty hearing  
15 before a jury, the court shall instruct the jury on the  
16 relevant aggravating circumstances, and shall also instruct the  
17 jury as to the mitigating circumstances alleged by the defense  
18 upon which evidence has been presented during the trial or  
19 during the hearing. The statute thus requires instructions on  
20 alleged mitigators and does not restrict such instructions to  
21 the enumerated statutory mitigators. Byford v. State, 116 Nev.  
22 215, 994 P.2d 7000 (2000).

23 It was error for the Court to fail to specifically  
24 instruct the jury on the mitigating circumstances that CHAPPELL  
25 submitted as his theory of the case at the penalty hearing.  
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V.

THE INSTRUCTIONS GIVEN AT THE PENALTY  
HEARING FAILED TO APPRAISE JURY OF THE  
PROPER USE OF CHARACTER EVIDENCE AND AS  
SUCH THE IMPOSITION OF THE DEATH PENALTY  
WAS ARBITRARY AND NOT BASED ON VALID  
WEIGHING OF AGGRAVATING AND MITIGATING  
CIRCUMSTANCES IN VIOLATION OF THE EIGHTH  
AMENDMENT TO THE CONSTITUTION

NRS 200.030 provides the basic scheme for the  
determination of whether an individual convicted of first  
degree murder can be sentenced to death and provides in  
relevant portion:

"4. A person convicted of murder of the first degree  
is guilty of a category A felony and shall be  
punished:

(a) By death, only if one or more aggravating  
circumstances are found and any mitigating  
circumstance or circumstances which are found do  
not outweigh the aggravating circumstance or  
circumstances; or

(b) By imprisonment in the state prison: ..."

In the case at bar, in addition to the alleged aggravating  
circumstances there was a great deal of "character evidence"  
offered by the State that was used to urge the jury to return a  
verdict of death. The jury, however, was never instructed that  
the "character evidence" or evidence of other bad acts that  
were not statutory aggravating circumstances could not be used  
in the weighing process.

Instruction No. 7 spelled out the process as follows:

"The State has alleged that aggravating  
circumstances are present in this case.

The defendants have alleged that certain

1 mitigating circumstances are present in this case.

2 It shall be your duty to determine:

3 (a) Whether an aggravating circumstance or  
4 circumstances are found to exist; and

5 (b) Whether a mitigating circumstance or  
6 circumstances are found to exist; and

7 (c) Based upon these findings, whether a  
8 defendant should be sentenced to a definite term of  
50 years imprisonment, life imprisonment or death.

9 The jury may impose a sentence of death only if  
10 (1) the jurors unanimously find at least one  
aggravating circumstance has been established beyond  
11 a reasonable doubt and (2) the jurors unanimously  
find that there are no mitigating circumstances  
12 sufficient to outweigh the aggravating circumstance  
or circumstances found.

13 A mitigating circumstance itself need not be  
14 agreed to unanimously; that is, any one juror can  
find a mitigating circumstance without the agreement  
15 of any other juror or jurors. The entire jury must  
agree unanimously, however, as to whether the  
16 aggravating circumstances outweigh the mitigating  
circumstances or whether the mitigating circumstances  
17 outweigh the aggravating circumstances.

18 Otherwise, the punishment shall be imprisonment in  
the State Prison for a definite term of 50 years  
19 imprisonment, with eligibility for parole beginning  
when a minimum of 20 years has been served or life  
20 with or without the possibility of parole." (9 APP  
2139)

21 The jury was not instructed the proper use of character  
22 evidence in the sentencing process. The jury was never  
23 instructed that such evidence was not to be part of the  
24 weighing process to determine death eligibility.

25 In Brooks v. Kemp, 762 F.2d 1383 (11th Cir. 1985) the  
26 Court described the procedure that must be followed by a  
27 sentencing jury under a statutory scheme similar to Nevada:  
28

1 "After a conviction of murder, a capital sentencing  
2 hearing may be held. The jury hears evidence and  
3 argument and is then instructed about statutory  
4 aggravating circumstances. The Court explained this  
5 instruction as follows:

6 The purpose of the statutory aggravating  
7 circumstance is to limit to a large degree,  
8 but not completely, the fact finder's  
9 discretion. Unless at least one of the ten  
10 statutory aggravating circumstances exist,  
11 the death penalty may not be imposed in any  
12 event. If there exists at least one  
13 statutory aggravating circumstance, the  
14 death penalty may be imposed but the fact  
15 finder has a discretion to decline to do so  
16 without giving any reason ...[citation  
17 omitted]. In making the decision as to the  
18 penalty, the fact finder takes into  
19 consideration all circumstances before it  
20 from both the guilt-innocence and the  
21 sentence phase of the trial. The  
22 circumstances relate to both the offense  
23 and the defendant.

24 [citation omitted]. The United States Supreme Court  
25 upheld the constitutionality of structuring the  
26 sentencing jury's discretion in such a manner. Zant  
27 v. Stephens, 462 U.S. 862, 103 S.Ct. 2733, 77 L.Ed.2d  
28 235 (1983)."

Brooks, 762 F.2d at 1405.

In Witter v. State, 112 Nev. 908, 921 P.2d 886 (1996) the  
Court stated:

"Under NRS 175.552, the trial court is given broad  
discretion on questions concerning the admissibility  
of evidence at a penalty hearing. Guy, 108 Nev. 770,  
839 P.2d 578. In Robins v. State, 106 Nev. 611, 798  
P.2d 558 (1990), cert. denied, 499 U.S. 970 (1991),  
this court held that evidence of uncharged crimes is  
admissible at a penalty hearing once any aggravating  
circumstance has been proven beyond a reasonable  
doubt."

Witter, 112 Nev. at 916.

Additionally in Gallego v. State, 101 Nev. 782, 711 P.2d



1 856 (1995) the court in discussing the procedure in death  
2 penalty cases stated:

3 "If the death penalty option survives the balancing  
4 of aggravating and mitigating circumstances, Nevada  
5 law permits consideration by the sentencing panel of  
6 other evidence relevant to sentence NRS 175.552.  
7 Whether such additional evidence will be admitted is  
8 a determination repositied in the sound discretion of  
9 the trial judge."

10 Gallego, at 791. More recently the Court made crystal clear  
11 the manner to properly instruct the jury on use of character  
12 evidence:

13 "To determine that a death sentence is  
14 warranted, a jury considers three types of evidence:  
15 'evidence relating to aggravating circumstances,  
16 mitigating circumstances and 'any other matter which  
17 the court deems relevant to sentence'. The evidence  
18 at issue here was the third type, 'other matter'  
19 evidence. In deciding whether to return a death  
20 sentence, the jury can consider such evidence only  
21 after finding the defendant death-eligible, i.e.,  
22 after is has found unanimously at least one  
23 enumerated aggravator and each juror has found that  
24 any mitigators do not outweigh the aggravators. Of  
25 course, if the jury decides that death is not  
26 appropriate, it can still consider 'other matter'  
27 evidence in deciding on another sentence."

19 Evans v. State, 117 Nev. 609, 28 P.3d 498 (2001).

20 As the court failed to properly instruct the jury at the  
21 penalty hearing the sentence imposed must be set aside.  
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VI.

CHAPPELL'S DEATH SENTENCE IS INVALID  
UNDER THE FEDERAL CONSTITUTIONAL GUARANTEES  
OF DUE PROCESS, EQUAL PROTECTION, AND A  
RELIABLE SENTENCE BECAUSE THE NEVADA CAPITAL  
PUNISHMENT SYSTEM OPERATES IN AN ARBITRARY  
AND CAPRICIOUS MANNER AND DOES NOT NARROW  
THE CLASS ELIGIBLE TO RECEIVE THE DEATH PENALTY

The Nevada capital sentencing process permits the  
imposition of the death penalty for any first degree murder  
that is accompanied by an aggravating circumstance. NRS  
200.030(4)(a). The statutory aggravating circumstances are so  
numerous and so vague that they arguably exist in every first  
degree murder case. See NRS 200.033. Nevada permits the  
imposition of the death penalty for all first degree murders  
that are "at random and without apparent motive." NRS  
200.033(9). Nevada statutes also appear to permit the death  
penalty for murders involving virtually every conceivable kind  
of motive: robbery, sexual assault, arson, burglary, kidnaping,  
torture, escape, to receive money, and to prevent lawful  
arrest, and escape. See NRS 200.033. The scope of the Nevada  
death penalty statute makes the death penalty an option for all  
first degree murders that involve a motive, and death is also  
an option if the first degree murder involves no motive at all.

The death penalty is accordingly permitted in Nevada for  
all first degree murders, and first degree murders, in turn,  
are not restricted in Nevada within traditional bounds. As the  
result of unconstitutional definitions of reasonable doubt,  
express malice and premeditation and deliberation, first degree

1 murder convictions occur in the absence of proof beyond a  
2 reasonable doubt, in the absence of any rational showing of  
3 premeditation and deliberation, and as a result of the  
4 presumption of malice aforethought. Consequently, a death  
5 sentence is permissible under Nevada law in every case where  
6 the prosecution can present evidence, not even beyond a  
7 reasonable doubt, that an accused committed an intentional  
8 killing, or a death occurred during the commission of a felony.  
9 See McConnell v. State, 120 Nev.Ad.Op. 105 (2004).

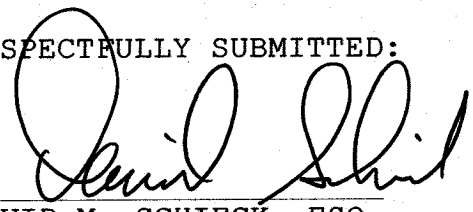
10  
11 Nevada law fails to provide sentencing bodies with any  
12 rational method for separating those few cases that warrant  
13 the imposition of the ultimate punishment from the many that do  
14 not. The narrowing function required by the Eighth Amendment  
15 is accordingly non-existent under Nevada's sentencing scheme,  
16 and the process is contaminated even further by Nevada Supreme  
17 Court decisions permitting the prosecution to present  
18 unreliable and prejudicial evidence during sentencing,  
19 regarding uncharged criminal activities of the accused.  
20 Consideration of such evidence necessarily diverts the  
21 sentencer's attention from the statutory aggravating  
22 circumstances, whose appropriate application is already  
23 virtually impossible to discern.  
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1 CONCLUSION

2 Based on the arguments and authorities contained herein it  
3 is respectfully urged that the Court not only affirm the  
4 granting of a new penalty hearing but also remand the case for  
5 a new trial.

6 Dated this 11 day of January, 2005.

7 RESPECTFULLY SUBMITTED:

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9  
10 DAVID M. SCHIECK, ESQ.  
11 Nevada Bar No. 0824  
12 333 S. Third St., 2nd Floor  
13 Las Vegas NV 89155  
14 702-455-6265  
15 Attorney for Appellant  
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DATED: JAN. 11, 2005

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