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IN THE SUPREME COURT OF THE STATE OF NEVADA

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LUIS HIDALGO III and
ANABEL ESPINDOLA,
Petitioners,

Supreme Court No. 48233

vs.

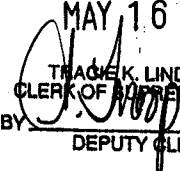
THE HONORABLE DONALD M.
MOSLEY, EIGHTH JUDICIAL
DISTRICT COURT JUDGE,
Respondent,

and

THE STATE OF NEVADA,
Real Party in Interest.

FILED

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**BRIEF OF AMICI CURIAE IN SUPPORT OF PETITIONER'S ANSWER
TO PETITION FOR REHEARING**

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1 Amici Office of the Federal Public Defender for the District of Nevada,
2 Nevada Attorneys for Criminal Justice, Clark County Special Public Defender, and
3 Clark County Public Defender, by and through their undersigned counsel, submit this
4 brief of amici curiae in support of the Answer to the Petition for Rehearing filed by
5 Petitioner Luis Hidalgo III. Amici submit that the interpretation of NRS 200.033(6)
6 urged by the State of Nevada is not supported by either the language of the statute or
7 the constitutional principles that govern capital cases. Amici also submits that the
8 State's arguments concerning the provisions of SCR 250 are without merit and urge
9 this Court to hold that adequate notice of the operative facts and theories of
10 aggravating circumstances must be given to capital defendants.

11 **I. Procedural History**

12 The State of Nevada filed a Notice of Intent to Seek Death Penalty against
13 petitioner Hidalgo in which it asserts as an aggravating circumstance under NRS
14 200.033(2)(b), that the defendant committed a felony involving violence or threat of
15 violence, based on solicitation to commit murder. Hidalgo contested the district
16 court's refusal to strike this aggravating circumstance in a petition for a writ of
17 mandamus filed in this Court, along with a challenge to the adequacy of the State's
18 notice of intent under SCR 250(4)(c), which charged a receiving money aggravating
19 factor under NRS 200.033(6). This Court ordered the State to answer the petition and
20 then held oral argument before issuing an en banc opinion in which it found that the
21 receiving money aggravating circumstance was not adequately pleaded and that the
22 district court was wrong in not dismissing the violent felony aggravating circumstance
23 from the State's Notice of Intent to Seek the Death Penalty. Hidalgo v. District Court,
24 123 Nev. ___, 173 P.3d 1191 (2007), opinion withdrawn (February 21, 2008).

25 The State filed a petition for rehearing, this Court withdrew its opinion and
26 ordered an answer to the rehearing petition on February 21, 2008.

27 Amici note that the State did not seek rehearing on the issue of whether
28 solicitation is an offense "involving the use or threat of violence" under NRS

1 200.033(2)(b), and that that issue is therefore not before the Court.

2 **II. Argument**

3 **A. The Receiving Money Aggravating Factor Requires any Defendant**
4 **Charged with it to Share the Motive of Monetary Gain**

5 In the course of its argument that the monetary gain aggravating factor was
6 adequately pleaded, in its answer to the petition for a writ of mandamus, the State
7 argued that applying the aggravating factor did not require the particular defendant
8 against whom it was charged to have the motive of monetary gain required by the
9 statute, as long as someone involved had that motive. Answer to Petition for Writ at
10 24. The State now argues that this Court misapprehended the law in its determination
11 that NRS 200.033(6) requires a nexus between a defendant and the money or
12 monetary value required by the pecuniary gain aggravating circumstance, Petition for
13 Rehearing at 2. It further argues that “on the face of the statute, the aggravator is
14 applicable to any defendant who participates in a murder that is motivated, at least in
15 part, by pecuniary gain, whether or not the individual defendant was directly involved
16 in the pecuniary gain aspects of the murder.” Pet. for Rehearing at 2. The State’s
17 argument is without merit and this Court’s opinion in this matter interpreted the
18 statute properly. Long-standing principles of statutory interpretation support a narrow
19 interpretation of the aggravating circumstance.

20 **1. The Plain Language of the Statute Limits its Reach to**
21 **Defendants who Commit Murder for a Specific Monetary**
22 **Gain**

23 In interpreting a statute, this Court first looks to its plain language. State v.
24 Colosimo, 122 Nev. 950, 142 P.3d 352, 359 (2006) (citing State v. Washoe County,
25 6 Nev. 104, 107 (1870)). When the statutory language is clear, “there is no room for
26 construction, and courts are not permitted to search for its meaning beyond the statute
27 itself.” State, Div. of Insurance v. State Farm, 116 Nev. 290, 293, 995 P.2d 482, 485
28 (2005) (citations omitted). “Where the language of a statute is susceptible of a
sensible interpretation, it is not to be controlled by any extraneous considerations.”
Latterner v. Latterner, 51 Nev. 285, 290, 274 P. 194, 195 (1929).

1 NRS 200.033(6) provides that first degree murder may be aggravated if “[t]he
2 murder was committed by a person, for himself or another, to receive money or any
3 other thing of monetary value.” Amici submit that this aggravating circumstance is
4 limited by its plain terms to defendants who have a direct nexus to the monetary gain,
5 either by obtaining a direct financial benefit from the murder or by paying for the
6 murder. There is no language suggesting that it applies to defendants who had no
7 financial motivation in committing the murder and who did not pay or offer to pay
8 another to commit the offense.

9 The statutory language, while perhaps not elegant, is “susceptible of a sensible
10 interpretation,” Latterner, 51 Nev. at 290: that is, it applies to the parties to a contract
11 killing, and to individuals who kill for the specific purpose of “receiv[ing]” a financial
12 benefit from it. The language of that statute - - that the murder “was committed by a
13 person. . . to receive money or any other thing of monetary value” - - seems eminently
14 clear in requiring the motivation for the murder to be financial gain. The clause
15 inserted into this sentence - - “for himself or another” - - does not alter the
16 requirement of a financial motive: that clause merely makes it clear that the killing
17 may be committed by the person either “for himself” or “for. . . another.” That
18 language adequately describes to recurring situations. When the person commits the
19 murder “for himself”, the obvious example is a person who kills the victim for the
20 specific purpose of receiving the proceeds of an insurance policy. See e.g., Byrd v.
21 State, 481 So.2d 468, 469-471, 474 (Fla. 1985). When the person commits the murder
22 “for. . . another,” the obvious example is a hired killer, who commits the murder at the
23 behest of “another.” See, e.g., Wilson v. State, 99 Nev. 362, 376-377, 664 P.2d 328,
24 337 (1983); State v. Adamson, 665 P.2d 972, 988 (Ariz. 1983). But in either case, the
25 motivation for the murder is the same: the person must commit the murder “to receive
26 money.”

27 The State’s imaginative theory is just that - - it is based solely on imagination.
28 Nothing in the statutory language suggests that it would apply in a situation where an

1 alleged participant did not commit the murder "to receive money", in flat defiance of
2 the statutory language. As shown below, the State's interpretation of this aggravating
3 factor is inconsistent with every canon of statutory construction and adopting it would
4 entail a significant and unwarranted extension of accomplice liability, well beyond the
5 limits set by this Court's precedents.

6 The complete absence of any relevant authority to support the State's argument
7 demonstrates its weakness. The State cites to Wilson v. State, 99 Nev. 362, 376-77,
8 664 P.2d 328, 337 (1983) and asserts that it stands for the proposition that "the
9 defendant need not be the one who gains from the murder, so long as the killer, or
10 someone else, was intended to profit from the murder." Rehearing Petition at page 5.
11 Neither this language, nor the principle it supposedly adopts, is included anywhere in
12 the Wilson opinion. Rather, in Wilson, this Court found the following:

13 The third and final aggravating circumstance found by the three judge
14 panel was that the appellants committed the murder for the purpose of
15 receiving money. Appellants claim that the panel erred by finding that
16 robbery and murder for pecuniary gain are two separate aggravating
17 circumstances because murder for pecuniary gain as found in NRS
18 200.033(6) is limited to the "hired gun" situation.

19 According to the testimony of Lani, appellants came to the motel
20 room he shared with Stites to discuss the killing of a drug dealer. Wilson
21 told Lani and Stites that they needed some help to kill Hoff and offered
22 to pay them \$3,500 for their participation. Pursuant to the agreement,
23 they were given \$3,500 for stabbing Hoff. Under these circumstances,
24 we find that the killing of Hoff was in the nature of a "hired gun"
25 situation; therefore, we decline to consider the issue of whether the
26 statute is limited solely to contract-type killings.

27 Wilson, 99 Nev. at 376-, 664 P.2d at 337. The issue presented here was neither
28 considered nor resolved in Wilson.

29 The State next asserts that "other courts have recognized that the aggravator
30 applies to the motivation for the murder, not the defendant's personal motivation for
31 pecuniary gain." Pet. for Rehearing at 5 (citing People v. Padilla, 906 P.2d 388 (Cal.
32 1995); State v. Austin, 87 S.W.3d 447 (Tenn. 2002) and Harris v. State, 632 So.2d
33 503 (Ala. Cr. App. 1992)). The State does not explain how any of these cases
34 supposedly supports its argument, nor does it even cite to the parts of the decisions

1 upon which it relies. See State v. Haberstroh, 119 Nev. 173, 187, 69 P.3d 676, 685-
2 686 (2003) (“[c]ontentions unsupported by specific argument or authority should be
3 summarily rejected on appeal.”) Each of these cases is also easily distinguishable
4 from the case at issue here.

5 In Padilla, the California Supreme Court considered the conviction and death
6 sentence of a man who had personally solicited another to murder a woman in
7 exchange for small quantities of drugs. Padilla, 906 P.2d at 398. Thus, the court was
8 not presented with the question of whether someone who was not directly involved
9 the monetary aspect of the case was subject to the special circumstance. Moreover,
10 in addressing whether the person who hires another to kill, the court found that that
11 person is not directly subject to the special circumstance unless he was motivated by
12 financial gain, “but is subject to a special circumstance finding as one ‘found guilty
13 of intentionally aiding, abetting, counseling, commanding, inducing, soliciting,
14 requesting, or assisting any actor in the commission of murder ... in any case in which
15 ... the special circumstance enumerated in paragraphs (1) ... [is] specially found ...
16 to be true.’” Id. (quoting California Penal Code§ 190.2 subd. (b)). At the time of the
17 murder at issue Penal Code section 190.2 provided that “[e]very person whether or not
18 the actual killer found guilty of intentionally aiding, abetting, counseling,
19 commanding, inducing, soliciting, requesting, or assisting any actor in the commission
20 of murder in the first degree shall suffer death or [life without parole] in any case in
21 which ... the special circumstance[] enumerated in paragraph[] (1) ... of subdivision
22 (a) of this section has been charged and specially found ... to be true.”

23 In contrast, NRS 200.033 does not include a provision that is equivalent to the
24 California statute and there is no indication that NRS 195.020, which defines aiding
25 and abetting liability in Nevada, by either its plain language or legislative history, was
26 meant to apply to aggravating circumstances that focus upon the principal’s motive
27 for the homicide. But see Byford v. State, 116 Nev. 215, 240, 994 P.2d 700, 717
28 (2000) (finding the aggravating circumstance of torture to be applicable based upon

1 the conduct of a co-defendant and citing NRS 195.020, but not providing any analysis
2 as to why NRS 195.020 is applicable to aggravating circumstances and not citing any
3 case authority in support of this finding). As Padilla concerned circumstances entirely
4 different than those at issue here, this Court should not find it to be persuasive
5 authority on the issue presented here.

6 In State v. Austin, 87 S.W.3d 447, the Tennessee Supreme Court rejected a
7 defendant's argument that he should not be subject to the death penalty as he was only
8 the person who hired the killer and the killer did not receive a sentence of death, and
9 that the theory of culpability for the first degree murder duplicated the aggravating
10 factor. Id. at 457-58, 465-66. The defendant had been convicted as a principal on the
11 theory that he was an accessory before the fact, who hired the actual killer. The
12 Tennessee Supreme Court upheld the finding based on the specific terms its own
13 aggravating factor, which applied when the defendant "committed the murder for
14 remuneration . . . or employed another to commit the murder for remuneration. . ." 87
15 S.W.3d at 464-465; see id. at 483-485. Amici are at loss to understand how this
16 authority is relevant to the issue before this Court, in light of the entirely different
17 terms of the Tennessee aggravating factor.

18 In Harris, the Alabama Court of Criminal Appeals found sufficient evidence to
19 support the pecuniary gain element of the capital charge based upon the fact that the
20 defendant paid two others \$100 to commit the murder and promised more money after
21 she collected the insurance money. 632 So.2d at 537. The case neither supports the
22 State's assertion nor its argument that defendants who are not directly involved in the
23 monetary aspect of the aggravating circumstance are liable for the aggravating
24 circumstance.

25 In fact, amici have not been able to find any case, in any jurisdiction, in which
26 a pecuniary gain aggravating factor has been found against an accomplice or aider and
27 abetter who did not share the financial motive of the perpetrator of the killing. Amici
28 therefore submit that, based on the plain language of the statute, the State's petition

1 for rehearing on this point should be denied.

2 **2. The Rule of Lenity Requires Limiting the Receiving Money**
3 **Factor to Defendants Who are Motivated by Financial Gain**

4 Assuming arguendo that the statute is ambiguous, the choice between
5 competing interpretations must be resolved by application of the traditional “canon
6 of strict construction of criminal statutes.” United States v. Lanier, 520 U.S. 259, 266
7 (1967); see also Nay v. State, 167 P.3d 430, 437 (2007). This “venerable rule,”
8 United States v. R.L.C., 503 U.S. 291, 305 (1992), requires that “when choice has to
9 be made between two readings of what conduct [the Legislative Branch] has made a
10 crime, it is appropriate, before we choose the harsher alternative, to require that [the
11 Legislative Branch] should have spoke in language that is clear and definite.” United
12 States v. Bass, 404 U.S. 336, 347 (1971) (internal quotations omitted). The United
13 States Supreme Court has consistently held that “this principle of construction applies
14 to sentencing as well as substantive provisions.” United States v. Batchelder, 442
15 U.S. 114, 121 (1979); see also Basic v. United States, 446 U.S. 398, 406 (1980).

16 The rule of lenity had its origins as a principle of strict construction developed
17 by early English courts to moderate the harshness of contemporary punishments.
18 Livingston Hall, *Strict or Liberal Construction of Penal Statutes*, 48 Harv. L. Rev.
19 748, 750 (1935). At that time, the default punishment in the king’s court for virtually
20 all felonies was death. J.M. Beattie, *Crime and the Courts in England, 1660-1800* 141
21 (1986). In contrast, those who associated with the Church could claim the “benefit of
22 clergy,” which entitled them to be tried before an ecclesiastical court, where the
23 punishments were less harsh. Id. at 141-42. Eventually, the court expanded access
24 to the benefit of clergy, and in response Parliament began to enact statutes that
25 repealed the benefit, until even relatively minor property crimes were punishable only
26 by death. Id. at 143-45. The courts in turn responded by developing the practice of
27 maintaining the benefit of clergy unless Parliament had repealed it in extremely
28 explicit terms. Hall, *supra*, at 750-51. For example, when Parliament repealed the

1 benefit of clergy for those who stole “horses,” courts interpreted the statute as not
2 applying to those who stole a single horse. William Blackstone, 1 Commentaries on
3 the Laws of England *88 (1765).¹

4 The rule of lenity was brought to the colonies and incorporated into the
5 American legal system. Chief Justice Marshall addressed the rule in United States v.
6 Wiltberger, 18 U.S. 76 (1820), in declining to apply a broad construction to a federal
7 criminal statute, while recognizing that it was “extremely improbable” that Congress
8 would have intended the narrow construction the Court adopted. Id. at 105. Chief
9 Justice Marshall explained that the strict application of the rule of lenity serves a
10 broader purpose in ensuring that courts do not wrongly impute upon the Legislative
11 Branch an intent to wield its criminal legislative authority more broadly than the
12 Legislative Branch intended. This rule of strict construction was “founded on the
13 tenderness of the law for the rights of individuals” and the recognition that it “is the
14 legislature, not the Court, which is to define a crime, and ordain its punishment.” Id.
15 at 95.

16 The two justifications for the rule of lenity - protecting individual liberty and
17 maintaining separation of powers - have shaped the application of the rule. For
18 example, in McBoyle v. United States, 283 U.S. 25 (1931), the United States Supreme
19 Court held that a statute criminalizing the transport of any stolen “self-propelled
20 vehicle not designed for running on rails” did not apply to a stolen airplane. Id. at 26.
21 The Court explained that although an airplane fell within the text of the statutory
22 definition, a narrower interpretation - one limiting the word “vehicle” to “a thing
23 moving on land” - was also possible. Id. The Court found that “[a]lthough it is not
24 likely that a criminal will carefully consider the text of the law before he murders or

25
26 ¹Much of the argument presented herein is based upon the Brief for the Petitioner in
27 Burgess v. United States, filed in the United States Supreme Court in Docket No. 06-11429.
28 The primary author of the brief is Laurence H. Tribe, Harvard Law School Supreme Court
Litigation Clinic.

1 steals, it is reasonable that a fair warning should be given to the world in language that
2 the common world will understand, of what the law intends to do if a certain line is
3 passed. To make the warning fair, so far as possible the line should be clear.” Id. at
4 27.

5 The United States Supreme Court recognizes that these principles are no less
6 important when setting punishments than when defining crimes. In R.L.C., 503 U.S.
7 at 294, the Court examined a statute that allowed a judge to impose “the maximum
8 term of imprisonment that would be authorized if the juvenile had been tried and
9 convicted as an adult” and considered whether this “maximum term” referred to the
10 statutory maximum or the maximum sentence under the federal sentencing guidelines.
11 Id. at 294, 297. Four members of the Court believed that the statute unambiguously
12 referred to the lower maximum under the guidelines, but stated that if the statute had
13 been ambiguous, they would have resolved the question by resort to the rule of lenity.
14 Id. at 305. Three other members believed that the statute was ambiguous and resolved
15 the ambiguity by employing the rule of lenity. Id. at 307-08. As Justice Scalia
16 explained, “[w]here it is doubtful whether the text includes the penalty, the penalty
17 ought not to be imposed.” Id. at 309 (Scalia, J. concurring).

18 Nevada law is in accord. When a penal statute is ambiguous, “rules of
19 statutory interpretation . . . require that provisions which negatively impact a
20 defendant must be strictly construed, while provisions which positively impact a
21 defendant are to be given a more liberal construction.” Colosimo, 142 P.3d at 359
22 (quoting Mangarella v. State, 117 Nev. 130, 134, 17 P.3d 989, 992 (2001)).
23 Specifically, “the rule of lenity demands that ambiguities in criminal statutes be
24 liberally interpreted in the accused’s favor.” Moore v. State, 126 P.3d 508, 511
25 (2007); Finger v. State, 117 Nev. 548, 554-555, 27 P.3d 66 (2001); Bradica v. State,
26 104 Nev. 475, 477, 760 P.2d 139 (1988); Anderson v. State, 95 Nev. 625, 629, 600
27 P.2d 241 (1979).

28 Finally, applying the rule of lenity is required by the due process guarantees of

1 the state and federal constitutions. The rule of lenity is “not merely a convenient
2 maxim of statutory construction. Rather, it is rooted in fundamental principles of due
3 process which mandate that no individual be forced to speculate, at peril of
4 indictment, whether his conduct is prohibited. [Citations]” Dunn v. United States, 442
5 U.S. 100, 112 (1979); accord, United States v. Lanier, 520 U.S. 259, 266 (1997) (rule
6 of lenity “ensures fair warning by so resolving ambiguity in a criminal statute as to
7 apply it only to conduct clearly covered. [Citations]”); United States v. Bass, 404 U.S.
8 336, 348 (1971) (rule of lenity founded on principles of “fair warning” to give notice
9 of scope of statutes and requirement of clarity in penal statutes); White v. State, 102
10 Nev. 153, 158, 717 P.2d 45, 48 (1986) (“considerations of due process” warrant
11 interpretation in favor of lenity.)

12 In this case, assuming arguendo that NRS 200.033(6) could be interpreted as
13 the State proposes - - to apply to defendants who do not have the motive “to receive
14 money” as a result of the killing - - the interpretation proposed by amici is certainly
15 a plausible, and not unreasonable, reading of the statute.

16 Caselaw from other states supports amici’s position. In People v. Phillips, 67
17 P.3d 1228, 1231 (Ariz. 2003) the court held that the fact that Phillips participated in
18 a robbery was not sufficient to show that the murder committed by another participant
19 was for pecuniary gain as to Phillips, because of the lack of evidence of Phillips’ own
20 “intent and motivation in Finch’s killing of [the victim].” In Sockwell v. State, 675
21 So.2d 4, 25 (Ala. Cr. App. 1993), the court upheld the pecuniary gain aggravating
22 factor by relying on the evidence showing that the defendant acted “for his own
23 pecuniary benefit.” These cases establish that amici’s interpretation of the statute, to
24 require that any defendant must have the motive of monetary gain for the aggravating
25 factor to apply to that defendant, is eminently reasonable: and the complete lack of
26 any authority adopting the State’s interpretation equally suggests that it is
27 unreasonable. In fact, the absence of any authority supporting the State’s position is
28 a likely indication that no one would expect a motive-based aggravating factor to be

1 applied against a defendant who did not have that motive.

2 Under the rule of lenity, this Court must strictly construe the statute, and choose
3 the interpretation which is most favorable to the defendant. Accordingly, this Court
4 must reject the novel interpretation of the statute proposed by the State and deny the
5 petition for rehearing.

6 3. **The Rule of Constitutional Avoidance Requires Adopting a**
7 **Construction of the Receiving Money Factor Limiting it to**
8 **Defendants Who Have that Motive**

9 The Rule of Constitutional Avoidance also supports the narrow interpretation
10 of NRS 200.033(6) which is urged by amici. “[W]hen deciding which of two
11 plausible statutory constructions to adopt, a court must consider the necessary
12 consequences of its choice. If one of them would raise a multitude of constitutional
13 problems, the other should prevail--whether or not those constitutional problems
14 pertain to the particular litigant before the Court.” Clark v. Martinez, 543 U.S. 371,
15 380-381 (2005). “[O]ne of the canon's chief justifications is that it allows courts to
16 avoid the decision of constitutional questions. It is a tool for choosing between
17 competing plausible interpretations of a statutory text, resting on the reasonable
18 presumption that [the Legislature] did not intend the alternative which raises serious
19 constitutional doubts.” Id. at 382 (citing Rust v. Sullivan, 500 U.S. 173, 191 (1991);
20 Edward J. DeBartolo Corp. v. Florida Gulf Coast Building & Constr. Trades Council,
485 U.S. 568, 575 (1988)).

21 As shown below, significant constitutional questions are presented by the
22 State’s proposed interpretation of this aggravating circumstance. Issues are presented
23 under the Eighth Amendment to the United States Constitution which requires that the
24 State’s death penalty schemes narrow the class of persons eligible for the death
25 penalty, provide a rational basis for selecting persons who are subject to the death
26 penalty from those who are not, and provided a meaningful basis of selecting the
27 “worst of the worst.” To avoid these issues, this Court should narrowly construe NRS
28 200.033(6).

1 a. **NRS 200.033(6) Cannot Perform the Constitutionally-**
2 **Required Narrowing Function of an Aggravating**
3 **Factor Unless it Requires the Defendant to Have the**
 Motive of Financial Gain

4 The federal constitution mandates that death penalty statutory schemes narrow
5 the class of individuals eligible to receive a death sentence. They must also provide
6 for "guided discretion" in the imposition of the penalty. The goal of a death penalty
7 scheme must be to ensure individualized sentencing and eliminate the possibility that
8 the death sentence is being imposed automatically, mechanically or arbitrarily.
9 Proffitt v. Florida, 428 U.S. 242, 252 (1976). A person is not eligible for the death
10 penalty simply because he or she commits first-degree murder. There must be
11 something more that warrants the ultimate and irrevocable sentence of death.

12 Aggravating circumstances must "channel the sentencer's discretion by 'clear
13 and objective standards' that provide 'specific and detailed guidance,' and that 'make
14 rationally reviewable the process for imposing a sentence of death.'" Godfrey v.
15 Georgia, 446 U.S. 420, 428 (1980) (citations omitted). An aggravating circumstance
16 must be definite enough to preclude the injection of subjective and illegitimate factors
17 into the sentencing process, and not so broad or vague that it could apply to nearly
18 every first degree murder.

19 The United States Supreme Court has charged this Court and other state courts
20 with the responsibility of ensuring that statutory aggravators are not so liberally
21 construed that the narrowing function of the statutory scheme is circumvented or
22 eliminated. Walton v. Arizona, 497 U.S. 639 (1990); Maynard v. Cartwright, 486
23 U.S. 356 (1988). Gregg v. Georgia mandated the constitutional requirement that in
24 capital cases, "discretion must be suitably directed and limited so as to minimize the
25 risk of wholly arbitrary and capricious action. 428 U.S. 153, 189 (1976). This Court
26 recognizes this obligation "to ensure that aggravators are not applied so liberally that
27 they fail to perform their constitutionally required narrowing function[.]" Redeker v.
28 Eighth Judicial Dist. Court, 122 Nev. 164, 127 P.3d 520, 526 & n. 30 (2006) (citing

1 Zant v. Stephens, 462 U.S. 862, 878 (1983) and Arave v. Creech, 507 U.S. 463, 474
2 (1993)).

3 As interpreted by amici and by caselaw interpreting parallel motive-based
4 aggravating factors, NRS 200.033(6) seeks to narrow the class of death-eligible
5 defendants by reserving the ultimate punishment for defendants who kill for money.
6 All the caselaw accepts that applying this aggravating factor to “hit men,” or those
7 who hire them for their own financial gain, is a rational way to narrow the class of
8 death-eligible defendants. By contrast, the interpretation proposed by the State would
9 eliminate the narrowing function altogether: it would allow death eligibility to be
10 imposed upon a defendant who is an accomplice to a first degree murder but who does
11 not share the aggravating element of motive. In essence, the State’s argument is that
12 the aggravating factor based on the motive of financial gain should be applied even
13 when the defendant does not actually have the motive that makes the murder
14 aggravated. This would make a mockery of the narrowing function of the aggravating
15 factor.

16 Similarly, the State’s interpretation would divorce the finding of death-
17 eligibility from the individual culpability of the defendant. The Eighth Amendment
18 requires that sentencers make individualized decisions concerning whether the death
19 penalty should be imposed. States must permit the jury to make “an individualized
20 determination on the basis of the character of the individual and the circumstances of
21 the crime.” Zant, 462 U.S. at 879. While this individualization takes place in part
22 through consideration of mitigating circumstances, it is also implicated by the
23 application of aggravating factors; and this principle is violated by application of an
24 aggravating circumstance to a person based upon the conduct and thoughts of a co-
25 defendant, without regard to the person’s individual culpability.²

26
27
28 ² The State’s proposed interpretation of NRS 200.033(6) could also impose liability
for this aggravating circumstance even if a defendant had no knowledge of the monetary

1 Simply put, the narrowing function focuses ultimately on the culpability of the
2 offender, not simply on the characteristics of the murder. When, as here, an
3 aggravating factor is based on the motive for the murder, but a particular defendant
4 did not share that motive, the constitutional narrowing function required by the Eighth
5 Amendment does not occur as to that defendant. This result is constitutionally
6 impermissible. See Enmund v. Florida, 458 U.S. 782, 797-798 (1982) (“the focus
7 must be on his [the accomplice defendant’s] culpability”(emphasis in original)).

8 These constitutional violations will be avoided if this Court adopts the
9 interpretation proposed by amici. This Court should therefore reject the State’s novel
10 interpretation of NRS 200.033(6), which would lead to constitutional violations (or
11 at minimum to serious and difficult constitutional issues), and deny the petition for
12 rehearing.

13
14
15 aspect of the murder or specific intent that the murder be committed for financial gain. In
16 other words, a person could be liable for this aggravating circumstance without a finding of
17 mens rea or could be held strictly liable for this aggravating circumstance based upon the
18 conduct or thoughts of other persons. Statutes must be construed against strict liability for
19 criminal acts. See Morrisette v. United States, 342 U.S. 246, 250-63 (1952); Schertz v. State,
20 109 Nev. 377, 380 n.2, 849 P.2d 1058, 1059 n.2 (1993). Measures that impose criminal
21 punishment without a showing of mens rea occupy a “generally disfavored status.” United
22 States v. United States Gypsum Co., 438 U.S. 422, 438 (1978) (finding that the Sherman Act
23 should not be construed to mandate a regime of strict-liability criminal offenses). Courts
24 will not infer the absence of a scienter requirement from the “simple omission of the
25 appropriate phrase from the statutory definition, id., but, rather, will insist that a reason to
26 impose strict liability appear in the legislative history or in the structure of the contested legal
27 norms. See Liparota v. United States, 471 U.S. 419, 426-27 (1985) (where there was no
28 express intent conveyed in a statute concerning a defendant’s mental state for an offense
involving food stamp fraud, the Court held that the government must prove that the
defendant knowingly violated the law); United States v. Nofziger, 878 F.2d 442, 452-53
(D.C. Cir. 1989). The presumption against strict liability is founded on the principle that
laws that deprive an individual of liberty should be strictly construed. See 3 Sutherland
Statutory Construction § 59.04 (D. Sands 4th ed.) (N. Singer rev. ed. 1986). Adopting the
State’s novel interpretation of NRS 200.033(6), to impose liability in the absence of any
specific mental state on the part of a defendant with respect to the motive of financial gain
would violate this rule of construction as well.

1 4. The State's Interpretation of the Receiving Money
2 Aggravating Factor Would Lead to Absurd Results

3 To the extent that NRS 200.033(6) could be interpreted to apply to all of those
4 found guilty of the murder, without regard to participation in, or even knowledge of,
5 the monetary aspect of the aggravating circumstance, this Court should find that such
6 an interpretation would lead to absurd results and then adopt the narrow construction
7 proposed by amici.

8 "[F]requently words of general meaning are used in a statute, words broad
9 enough to include an act in question, and yet a consideration of the whole legislation,
10 or of the circumstances surrounding its enactment, or of the absurd results which
11 follow from giving such broad meaning to the words, makes it unreasonable to believe
12 that the legislator intended to include the particular act." Public Citizen v. United
13 States Dep't of Justice, 491 U.S. 440, 453-454 (1989) (quoting Church of the Holy
14 Trinity v. United States, 143 U.S. 457, 459 (1892)); Leven v. Frey, 123 Nev. ___, 168
15 P.3d 712, 716 (2007). This Court interprets statutes according to their plain meaning
16 unless such an interpretation would run contrary to the spirit of the statutory scheme.
17 Mineral County v. State, 121 Nev. 533, 535, 119 P.3d 706, 708 (2005) (citing United
18 Sys. v. Nevadans for Sound Gov't, 120 Nev. 712, 731, 100 P.3d 179, 193 (2004)).

19 The State's interpretation of NRS 200.033(6) basically reads out of the
20 aggravating factor the motive - - financial gain - - which is the basis for finding that
21 the defendant's culpability is aggravated. Concluding that the legislature intended this
22 result - - essentially an aggravating factor without the aggravation - - would be absurd
23 on its face.

24 The absurdity of the construction urged by the State is demonstrated by other
25 aggravating circumstances defined in NRS 200.033 which could be distorted to apply
26 to all defendants in a case, even though common sense, legislative history, and other
27 principles would not support such a construction of the statute. For example, NRS
28 200.033(1) provides for an aggravating circumstance where "[t]he murder was

1 committed by a person under sentence of imprisonment.” Under the State’s
2 reasoning, this aggravating circumstance could be read to mean that a defendant who
3 was not under a sentence of imprisonment is eligible for the aggravating circumstance
4 if any of his co-defendants was under a sentence of imprisonment at the time of the
5 offense. Such a result is absurd and is not supported by the practice of prosecutors in
6 this case or the relevant case authority. See Nevius v. State, 101 Nev. 238, 699 P.2d
7 1053 (1985) (case involved four defendants, the State sought the death penalty against
8 Nevius and noticed its intent to seek the death penalty based upon his status of being
9 under a sentence of imprisonment, but did not seek the death penalty or this
10 aggravating circumstances against his co-defendants); Byford, 116 Nev. at 223-224
11 (applying aggravating circumstance to Byford, who was on probation, but not to co-
12 defendant Williams); State v. Second Judicial Dist. Court (Marshall), 116 Nev. 953,
13 964, 11 P.3d 1209, 1215 (2000) (noting the State wished to seek the death penalty
14 against defendant Marshall and asserted the existence of this aggravating
15 circumstance, but did not assert this aggravating circumstance against co-defendant
16 Currington who was not under a sentence of imprisonment); compare Doyle v. State,
17 112 Nev. 879, 902, 921 P.2d 901, 916 (1996) (finding aggravating circumstance for
18 Doyle), and Atkins v. State, 112 Nev. 1122, 1137, 923 P.2d 1119 (1996) (giving no
19 indication that Doyle’s incarceration was considered as an aggravating circumstance
20 against his co-defendant Atkins but instead relying upon Atkins’ own parole status as
21 basis for factor.)

22 Likewise, NRS 200.033(2) provides for an aggravating circumstance if “[t]he
23 murder was committed by a person who, at any time before a penalty hearing is
24 conducted for the murder pursuant to NRS 175.552, is or has been convicted of: (a)
25 Another murder and the provisions of subsection 12 do not otherwise apply to that
26 other murder; or (b) A felony involving the use or threat of violence to the person of
27 another and the provisions of subsection 4 do not otherwise apply to that felony.”
28 This language could be distorted to suggest that the aggravating circumstance applies

1 to all defendants in the case, even though common sense, legislative history, and other
2 principles would not support such a construction of the statute. See Nevius, 101 Nev.
3 238, 699 P.2d 1053 (aggravating circumstance applied to Nevius, but not his co-
4 defendants); Marshall, 116 Nev. at 964 (noting the State wished to seek the death
5 penalty against defendant Marshall and asserted the existence of this aggravating
6 circumstance, but did not assert the existence of aggravating circumstance against co-
7 defendant Currington who did not have a prior conviction). Other aggravating
8 circumstances present the same problem. The hate crime factor, NRS 200.033(11),
9 depends on the motive for committing the murder. Under the State's reasoning, the
10 factor could be applied to an accomplice to such a murder, even if the accomplice did
11 not have the motive of hate that makes the murder aggravated.

12 Authority from other States supports amici's position that motive-based
13 aggravating factors cannot be found against a defendant unless he shares the evil
14 motivation. For example, in Omelus v. State, 584 So. 2d 563, 566 (Fla. 1991), the
15 Florida Supreme Court considered the issue of whether its "especially heinous,
16 atrocious, or cruel" aggravating factor was properly applied to a defendant who did
17 not directly participate in the murder and did not know of the actions of his co-
18 defendant:

19 We must agree with Omelus that the trial court erred in instructing the
20 jury that it could consider this factor in determining its recommendation.
21 Nowhere in this record is it established that Omelus knew how Jones
22 would carry out the murder of Mitchell, and, in fact, the evidence
23 indicates that Jones was supposed to use a gun. There is no evidence to
24 show that Omelus directed Jones to kill Mitchell in the manner in which
25 this murder was accomplished. Under these circumstances, where there
26 is no evidence of knowledge of how the murder would be accomplished,
27 we find that the heinous, atrocious, or cruel aggravating factor cannot be
28 applied vicariously. We note that the trial judge correctly omitted this
aggravating factor from his sentencing order in finding that the death
penalty would be appropriate.

29 Accord Perez v. State, 919 So.2d 347, 380-81 (Fla. 2005) (finding that the defendant
30 could not be held vicariously responsible for the aggravating circumstance, even
31 though he was present, based upon the conduct of his co-defendant which he did not

1 direct); Williams v. State, 622 So.2d 456, 463 (Fla. 1993) (finding that the aggravating
2 circumstance could not be applied vicariously, absent a showing by the State that the
3 defendant directed or knew how the victim would be killed). See also Hopkinson v.
4 Schillinger, 866 F.2d 1185, 1214-15 (10th Cir. 1989) (assuming the Eighth
5 Amendment “forbids imposing the death penalty against a mere accomplice as
6 punishment for the cruel nature of a killing, without proof beyond a reasonable doubt
7 that the accomplice intended the killing be cruel”) reh’g granted on other grounds, 888
8 F.2d 1286 (10th Cir. 1989) (en banc), overruled on other grounds by Sawyer v. Smith,
9 497 U.S. 227 (1990).

10 NRS 200.033(6) shares the same construction as NRS 200.033(1) and (2) in
11 that all three aggravating circumstances refer to “the murder” and, under the State’s
12 reasoning, would not be limited to the defendant who has a direct nexus to the subject
13 matter of the aggravating circumstance. This Court’s construction of NRS 200.033(6)
14 must, to the extent possible, ensure that the statutory scheme of NRS 200.033 is
15 coherent and consistent. Robinson v. Shell Oil Co., 519 U.S. 337, 340 (1997). Just
16 as it would be absurd to find that NRS 200.033(1) and (2) apply to all defendants in
17 a case if one of the defendants is under a sentence of imprisonment or has a prior
18 violent felony conviction, it is also absurd to find that NRS 200.033(6) applies to all
19 defendants in a case if any one of them has a financial motive, even if the other
20 defendants have no financial motive or even knowledge of the financial motivation
21 of another.

22 Finally, the State’s construction of the factor would lead to the absurd result that
23 this Court’s precedents limiting the vicarious liability of accomplices and aiders and
24 abettors would be ignored in the most important context of all, in the application of
25 aggravating factors to establish death-eligibility. Aggravating factors are elements of
26 death-eligibility, and they are therefore subject to the same constitutional protections
27 as other elements of criminal offenses. Johnson v. State, 118 Nev. 787, 802-803, 59
28 P.3d 450, 460 (2002); Ring v. Arizona, 536 U.S. 584, 609 (2002). This Court has

1 made it quite clear that an accomplice or aider and abettor must share the necessary
2 mental state element of the principal in order to allow imposition of vicarious liability
3 for the principal's offense, Mitchell v. State, 122 Nev. ___, 149 P.3d 33, 37-38
4 (2006); Sharma v. State, 118 Nev. 648, 652-657, 56 P.3d 868, 870-873 (2002); see
5 Bolden v. State, 121 Nev. 908, 915-924, 124 P.3d 191, 196-202 (2005); and it has
6 been at pains to correct the "confusion. . . that exists as to what the accomplice's
7 mental state must be in order to hold him accountable for an offense committed by
8 another." Sharma, 118 Nev. at 653, quoting Wayne R. LaFave & Austin W. Scott, Jr.,
9 Criminal Law § 6.7(b), at 579 (2d ed. 1986).³ What the State is asking this Court to
10 do is to abandon the principles of Sharma and Mitchell at the point where they are
11 most important, and when the consequences are most severe, that is, when a mental
12 state element necessary for the finding of an aggravating factor is in issue. Accepting
13 the State's novel interpretation of NRS 200.033(6), to allow imposition of vicarious
14 liability when an accomplice does not share the motive of the principal, would lead
15 to an absurd, even perverse, result: proving an aggravating factor to make an
16 accomplice eligible for the death penalty would be easier than proving any non-capital
17 offense. This Court cannot assume that the legislature intended such a result without
18 the clearest possible expression of that intent. Accordingly, this Court cannot accept
19 the State's interpretation of the statute.

20 5. Conclusion

21 The State has not provided any authority supporting its novel interpretation of
22 NRS 200.033(6). All of the canons of statutory construction, in addition to the
23 language of the statute itself, require this Court to reject the State's far-fetched theory
24 that an accomplice is vagariously liable for a motive-based aggravating factor when
25 _____

26 ³ In the last session of the legislature, prosecutors attempted to have this Court's
27 decisions in Sharma, Bolden, and Mitchell overruled by statute. The legislature rebuffed
28 that effort. Nev. Legislature, 74th Sess., A.B.19, no action pursuant to Joint Standing Rule
14.3.1 (April 14, 2007).

1 the accomplice does not actually share that motive. Accordingly, this Court should
2 deny the State's petition for rehearing.

3 **B. The State's Notice of Intent Did Not Provide Adequate Notice of the**
4 **Facts and Theories of the Alleged Monetary Gain Aggravating**
5 **Factor and this Court Properly Ordered it Stricken**

6 **1. SCR 250(4)(c) Requires Notice of Theories of Culpability**

7 The State argues that this Court was wrong in its opinion when it concluded that
8 SCR 250(4)(c) requires the State to plead theories of culpability for an aggravating
9 circumstance in the notice of intent to seek the death penalty and ordered it stricken.
10 Pet. Rehearing at 7.

11 Under the Sixth Amendment to the United States Constitution, a criminal
12 defendant is entitled to be informed of the nature and cause of any and all accusations
13 against him. See Faretta v. California, 422 U.S. 806, 818 (1975). The Fifth
14 Amendment also guarantees the right to reasonable notice of the specific charges.
15 Taylor v. Hayes, 418 U.S. 488, 498-99 (1974). Nevada also guarantees these rights
16 by statute. NRS 173.075(1) expressly requires that an indictment or information
17 contain a "plain, concise and definite written statement of the essential facts
18 constituting the offense charged." See also Sheriff v. Levinson, 95 Nev. 436, 596
19 P.2d 232 (1979). The charging document should also contain, when possible, a
20 description of the means by which the defendant committed the offense. NRS
21 173.075(2); Simpson v. District Court, 88 Nev. 654, 660, 503 P.2d 1225, 1229 (1972)
22 (the accusation must include a characterization of the crime and such description of
23 the particular act alleged to have been committed by the accused as will enable him
24 properly to defend against the accusation, and the description of the offense must be
25 sufficiently full and complete to accord to the accused his constitutional right to due
26 process of law); 4 R. Anderson, Wharton's Criminal Law and Procedure, § 1760, at
27 553 (1957).

28 Citing the constitutional right of due process, this Court has held that where the
State seeks to establish a defendant's guilt on a theory of aiding and abetting, the

1 indictment should specifically allege that the defendant aided and abetted, and should
2 provide additional information as to the specific acts constituting the means of the
3 aiding and abetting so as to afford the defendant adequate notice to prepare his
4 defense. Barren v. State, 99 Nev. 661, 668, 669 P.2d 725, 729 (1983); see also Wright
5 v. State, 101 Nev. 269, 271-272, 701 P.2d 743, 744 (1985) (information invalid based
6 upon its failure to include aiding and abetting allegations); Alford v. State, 111 Nev.
7 1409, 1413-1415, 906 P.2d 714, 716-717 (1995) (conviction reversed because the
8 charging document did not allege felony murder and the State relied upon that theory
9 at trial).

10 The aggravating factors are elements of capital-eligibility, Johnson, 118 Nev.
11 at 802-803, and this Court has enacted a specific rule requiring the notice of intent to
12 provide adequate notice of the aggravating factors. SCR 250(4)(c). “[A] defendant
13 cannot be forced to gather facts and deduce the State’s theory for an aggravating
14 circumstance from sources outside the notice of intent to seek death. Under SCR 250,
15 the specific supporting facts are to be stated directly in the notice itself.” Redeker,
16 127 P.3d at 523. But even the specification of facts is inadequate if it does not give
17 notice of how the State intends to prove its theory of the aggravating factor. Just as
18 in Alford, when a defendant is not given adequate notice of the factual and legal
19 theory - - the “acts constituting the offense” - - upon which the State intends to
20 proceed, he cannot adequately prepare to defend himself. See Alford, 111 Nev. at
21 1414-1415; Simpson, 88 Nev. at 659.

22 The notice of intent in this case was laden with alternative allegations separated
23 by “and/or,” a term that is inherently ambiguous. See, e.g., Ex parte Bell, 122 P.2d 22,
24 29 (Cal. 1942); California Shipbuilding Corp. v. Industrial Acc. Comm’n, 193 P.2d
25 61, 62 (Cal. App. 1948) (“[a] finding is rendered indefinite uncertain and
26 uninterpretable by use of the words ‘and/or’. [Citations]”). This ambiguity leaves a
27 defendant unable to identify which facts the State is alleging are the “acts
28 constituting” the aggravating factor, and unable to identify (and therefore to litigate)

1 whether the State is relying upon an invalid legal theory.

2 The way in which the issue of the proper interpretation of NRS 200.033(6)
3 arose in this case demonstrates why this Court should require the State to identify
4 legal theories in the notice of intent. Here, the defendants objected to the adequacy
5 of the notice of intent in its pleadings of the monetary gain aggravating factor. In
6 responding to that argument, the State argued, almost in passing, that the alleged
7 confusion in the pleading over whose monetary gain was in issue did not matter,
8 because a particular defendant involved in the homicide did not have to have a
9 financial motive, as long as someone did. Answer to Petition at 24; Pet. for Rehearing
10 at 4-5, 8-9. Nothing in the notice of intent gave the defendants any notice that the
11 State intended to rely on this novel and legally unsupported vicarious liability theory.
12 If the defendants had not challenged the notice before trial, the State would apparently
13 have just sprung this theory on the defense when jury instructions were settled, just
14 as the prosecution sprang the felony murder theory on the defense in Alford. But
15 because the terms of the notice of intent were completely inadequate to put any
16 defendant on notice of the State's erroneous theory, the defendants had no notice that
17 they should litigate the legal adequacy of that theory until now.

18 As shown above, the State's theory cannot be accepted as a valid means of
19 establishing the aggravating factor; and the notice of intent, as analyzed in this Court's
20 now-withdrawn decision, Hidalgo, 173 P.3d at 1195-1197, does not give the
21 defendant adequate notice that the erroneous interpretation of the statute is in issue.
22 Accordingly, the notice should be stricken.

23 2. **The State has Not Shown Good Cause to Allow the Filing of**
24 **an Amended Notice of Intent**

25 Finally, the State argues that this Court should allow amendment of the notice
26 of intent rather than ordering it stricken. Pet. for Rehearing at 11-12. This argument
27 is also meritless. Amendment of a notice of intent is governed by SCR 250(4)(d).
28 The State does not allege that it has "good cause," in the form of newly-discovered

1 evidence, for amending the notice, nor does it suggest that it has just “learn[ed] of the
2 grounds for the . . . amended notice.” See Marshall, 116 Nev. at 965-966. This Court
3 made it clear in Bennett v. District Court, 121 Nev. 802, 810-811, 121 P.3d 605, 610-
4 612 (2005), that an intervening decision of this Court altering the interpretation of an
5 aggravating factor, or even “announc[ing] a fundamental departure from death-penalty
6 precedent,” 121 Nev. at 811, does not constitute good cause. This Court’s resolution
7 of the proper interpretation of NRS 200.033(6) would therefore not constitute good
8 cause in this case. The Bennett decision also emphasized that “[e]verything that the
9 State considered in this case before seeking the death penalty was known to it prior
10 to the arraignment in the district court,” *id.* at 810, quoting Marshall, 116 Nev. at 964,
11 which is also the case here. The Bennett court also held that merely the apparent lack
12 of prejudice to the defense does not justify allowing amendment of the notice,
13 Bennett, 121 Nev. at 810, citing Marshall, 116 Nev. at 964, but the supported lack of
14 prejudice is the basis for the State’s argument that amendment should be allowed. Pet.
15 for Rehearing at 12.

16 The State’s petition makes no serious attempt to establish “good cause” to allow
17 the filing of an amended notice of intent. Simply put, the State filed a vague notice
18 of intent, which included unexpressed reliance on an invalid theory of liability for the
19 receiving money aggravating factor, and it is now arguing that its failure to get away
20 with that ploy entitles it to file an amended notice. Nothing in the rule or in this
21 Court’s precedents suggests that prosecutorial overreaching establishes good cause to
22 allow amendment of the notice of intent. This Court properly ordered the notice
23 stricken, and it should deny the petition for rehearing.

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1 **III. Conclusion**


2 For the reasons stated above, and in the writ petitioners' answer to the petition
3 for rehearing, amici submit that this Court should deny the petition for rehearing.

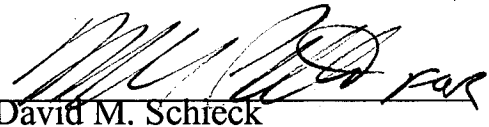
4 Dated this 4th day of March, 2008.

5 Respectfully submitted,

6 FRANNY A. FORSMAN
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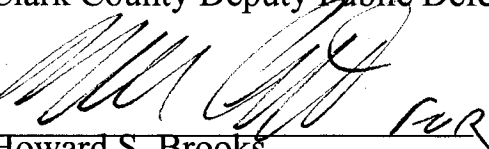
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Respectfully submitted,

Attorneys for Amici Curiae

