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1 **IN REPLY TO RESPONDENTS’**  
2 **STATEMENT OF FACTS**

3 Respondents’ statement of facts asserts Article 15, Section 16 of the  
4 Nevada Constitution “did not eliminate the current and long-standing  
5 exceptions to the minimum wage and overtime laws for various categories of  
6 workers in Nevada.” RAB 2.<sup>1</sup> This is not a statement of “fact” but an  
7 assertion of law. Such assertion is also unclear, as respondents provide no  
8 statutory reference for the “minimum wage and overtime laws” they discuss.

9 **IN REPLY TO RESPONDENTS’**  
10 **STATEMENT OF THE STANDARD OF REVIEW**

11 Appellants’ Claims are Independent of Any Statute

12 Respondents state:

13 Appellants’ constitutional claims are not founded upon rights and  
14 obligations that are independent of those set forth in the Nevada  
15 Wage and Hour Law (“NWHL”), but must be examined in light of  
16 the Nevada Revised Statute[s] 608.250(2)(e), NWHL exceptions.  
17 ROB 2.

18 Respondents cite no authority for this assertion.<sup>2</sup> Such assertion is also  
19 incorrect. The plain language of Article 15, Section 16, of the Nevada  
20 Constitution, Subpart “A” states in its first sentence:

21 Each employer shall pay a wage to each employee of not less than  
22 the hourly rates set forth in this section.

23 Appellants’ claims are founded upon the foregoing obligation imposed upon  
24 their employer, the respondents, expressed in Nevada’s Constitution.

25 Appellants’ claimed right to relief based upon such alleged obligation of their  
26 employer arises from Article 15, Section 16, of the Nevada Constitution,  
27 Subpart “C,” which states in its fourth sentence:  
28 \_\_\_\_\_

<sup>1</sup> RAB references are to page numbers of Respondents’ Answering Brief.

<sup>2</sup> Respondents never state what statute or statutes they are referring to by the term “Nevada Wage and Hour Law” and that term is not used by any Nevada statute.

1 An employee claiming violation of this section may bring an action  
2 against his or her employer in the courts of this State to enforce the  
3 provisions of this section and shall be entitled to all remedies available  
4 under the law or in equity appropriate to remedy any violation of this  
5 section, including but not limited to back pay, damages, reinstatement or  
6 injunctive relief.

7 Contrary to respondents' unsupported assertions, appellants' claims in  
8 this case exclusively concern obligations and rights conferred by Nevada's  
9 Constitution.

10 **Nevada Has Not Adopted the Current Federal Pleading Standard**

11 Respondents assert *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555  
12 (2007) and *Ashcroft v. Iqbal*, 129 S. Ct. 1937, 1949 (2009), which overturned  
13 *Conley v. Gibson*, 355 U.S. 41, 47 (1957), set forth the standard used under  
14 NRCF Rule 12(b)(5) to determine whether a complaint states a claim for relief.  
15 This Court has not adopted the *Iqbal/Twombly* standard. The pleading standard  
16 in Nevada's courts remains the one utilized in *Conley*, as relied upon by the  
17 Nevada Supreme Court in *Edgar v. Wagner*, 699 P.2d 110, 112 (Nev. Sup. Ct.  
18 1985) and *Washoe Medical Ctr., Inc. v. Reliance Ins. Co.*, 915 P.2d 288, 289  
19 (Nev. Sup. Ct. 1996).

20 **SUMMARY OF REPLY ARGUMENT**

21 Respondents seek to have this Court abdicate its duty to uphold and  
22 enforce Nevada's Constitution by rendering null and void an express  
23 constitutional directive. The command of Article 15, Section 16 of the Nevada  
24 Constitution (the "Nevada Constitutional Minimum Wage" or "Section 16") is  
25 absolutely clear and unambiguous. It directs the payment of minimum wages  
26 from "each employer" to "each employee" pursuant to the terms set forth in  
27 Section 16:

28 Each employer shall pay a wage to each employee of not less than the  
hourly rates set forth in this section. (Article 15, Section 16, Subpart  
"A," Nevada Constitution, first sentence).

Nevada's courts in applying Section 16 must, in the first instance,

1 examine the language of such constitutional provision. If Section 16's  
2 language is unambiguous it must be applied in accordance with its plain  
3 meaning. *See, Halverson v. Miller* 186 P.3d 893, 897 (Nev. Sup. Ct. 2008);  
4 *Nevadans for Nevada v. Beers*, 142 P.3d 339, 347 (Nev. Sup. Ct. 2006); and  
5 *Rogers v. Heller*, 18 P.3d 1034, 1038, n. 17 (Nev. Sup. Ct. 2001).

6 There is no ambiguity in the language of Section 16. Neither  
7 respondents nor the district court identify any ambiguity in its language. None  
8 of the court decisions relied upon by respondents identified any such  
9 ambiguity. Section 16 commands payment of minimum wages to all employees  
10 of all employers, subject only to certain exemptions stated in that very same  
11 constitutional provision. The appellants' occupation, taxi drivers, are not  
12 among the Nevada Constitutional Minimum Wage exemptions provided for in  
13 Section 16.

14 That taxi drivers are exempted from the minimum wage requirements of  
15 NRS 608.250(1), Nevada's statutory minimum wage law, by operation of NRS  
16 608.250(2)(e), is irrelevant. Section 16 does not authorize Nevada's  
17 Legislature to modify or amend any of its terms. The clear and unambiguous  
18 dictates of Nevada's Constitution must be enforced and cannot be diluted or  
19 modified by NRS 608.250(2)(e) or any other statute.

## 20 ARGUMENT

### 21 I. RESPONDENTS IMPROPERLY TRANSFORM 22 NRS 608.250(2)(e) INTO AN EXEMPTION FROM ALL 23 NEVADA LAWS REQUIRING MINIMUM WAGES EVEN 24 THOUGH ITS UNAMBIGUOUS LANGUAGE CREATES 25 AN EXEMPTION ONLY TO NRS 608.250(1)

26 Respondents repeatedly refer to the "Nevada Wage and Hour Law"  
27 which it abbreviates as "NWHL." Respondents provide no statutory reference  
28 for this supposed legislative act and no group of Nevada statutes are designated

1 with that nomenclature.<sup>3</sup> There is no uniform or legislatively denominated  
2 Nevada Wage and Hour Law statute or statutes. Rather, as relevant to  
3 respondents' argument, there is a specific statute, NRS 608.250, that imposes  
4 certain statutory minimum hourly wage requirements.

5 Respondents, after creating their undefined "Nevada Wage and Hour  
6 Law," then assert NRS 608.250(2)(e) acts as an "exception" to that same law.  
7 RAB 2. They also characterize NRS 608.250(2)(e) as "Nevada's statutory  
8 wage and hour exceptions for limousine and taxicab drivers." RAB 7.  
9 Respondents engage in this creation of law, and exceptions thereto, because  
10 they seek to stretch NRS 608.250(2)(e) into something other than what it is, an  
11 exemption to *just* NRS 608.250(1) and no other law.<sup>4</sup> This is indisputably  
12 clear from the language of NRS 608.250:

13 608.250. Establishment by Labor Commissioner; exceptions; penalty.

- 14 1. Except as otherwise provided in this section, the Labor  
15 Commissioner shall, in accordance with federal law, establish by  
16 regulation the minimum wage which may be paid to employees in  
17 private employment within the State. The Labor Commissioner  
shall prescribe increases in the minimum wage in accordance with  
those prescribed by federal law, unless the Labor Commissioner

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18 <sup>3</sup> Nevada's Legislature has demonstrated its desire to use Short Title  
19 designations for certain groups of statutes. *See*, NRS 38.206, designating NRS  
20 38.206 to 38.248 inclusive as the "Uniform Arbitration Act of 2000," NRS  
21 38.400, designating NRS 38.400 to 38.575 inclusive as the "Uniform  
22 Collaborative Law Act" and numerous other statutes. It has not elected to  
designate any group of Nevada statutes as the "Nevada Wage and Hour Law."

23 <sup>4</sup> United States District Court Judge Jones, in *Lucas v. Bell Transit*,  
24 2009 U.S. Dist. LEXIS 72549, (D. Nev. June 23, 2009) and *Greene v. Executive*  
25 *Coach & Carriage* (unpublished), decisions relied upon by respondents and the  
26 district court, uses the term "Nevada Wage and Hour Law." *See*, Respondents'  
27 Appendix pages 7 and 23. Unlike respondents, Judge Jones specifically  
28 defines the term as meaning NRS 608.250. *Id.* But just like respondents,  
Judge Jones never explains how NRS 608.250(2)(e) can operate to modify  
anything besides the requirements otherwise imposed by NRS 608.250(1).



1 determines that those increases are contrary to the public interest.

2 **2. The provisions of subsection 1 do not apply to:**

3 ....

4 (e) Taxicab and limousine drivers.

5 (Emphasis provided)

6 Just as there is no statute or statutes actually designated as the “Nevada  
7 Wage and Hour Law,” NRS 608.250(2)(e) does not provide an exemption to *all*  
8 minimum wage requirements imposed under Nevada law. It only provides an  
9 exemption to the specific minimum wage requirements imposed by NRS  
10 608.250(1). None of its language speaks of modifying or affecting the force or  
11 scope of any other statute or legal obligation.

12 By its express and unambiguous language, NRS 608.250(2)(e) is wholly  
13 irrelevant to the requirements imposed by Nevada’s Constitution or any  
14 Nevada statute other than NRS 608.250(1). The district court erred by  
15 allowing NRS 608.250(2)(e) to act as an exemption to a minimum wage  
16 requirement that did *not* originate from NRS 608.250(1).

17 **II. EVEN IF NRS 608.250(2)(e) IS IMPROPERLY**  
18 **TRANSFORMED INTO AN EXEMPTION FROM ALL**  
19 **MINIMUM WAGE STATUTES, CONSTITUTIONAL**  
20 **SUPREMACY REQUIRES THAT THE DISTRICT**  
21 **COURT’S ORDER BE REVERSED**

22 **A. If a Statute, Such As NRS 608.250(2)(e), Conflicts With a**  
23 **Constitutional Provision, Such Statute is Rendered Void**

24 Even if NRS 608.250(2)(e) was completely divorced from its clear  
25 language, and transformed into an exemption from *any* statutory minimum  
26 wage requirement and not just NRS 608.250(1), the issue presented would not  
27 be, as respondents claim, whether there has been an “implied repeal” of NRS  
28 608.250(2)(e). The issue presented would be one of constitutional supremacy:  
Whether the unambiguous terms of Article 15, Section 16 of Nevada’s  
Constitution apply and require minimum wage payments to appellants despite

1 their exemption by NRS 608.250(2)(e) from all Nevada statutes requiring the  
2 payment of minimum wages.

3 The doctrine of constitutional supremacy is fundamental to our system of  
4 government as “[t]he government of the United States has been emphatically  
5 termed a government of laws, and not of men,” *Marbury v. Madison*, 5 U.S.  
6 137, 163 (1803). As *Marbury* goes on to make clear, the whole purpose of our  
7 constitutional system is to assure that government is bound to the dictates of a  
8 supreme written constitution it can neither supercede nor choose to ignore:

9 The constitution is either a superior, paramount law, unchangeable  
10 by ordinary means, or it is on a level with ordinary legislative acts,  
and like other acts, is alterable when the legislature shall please to  
alter it.

11 If the former part of the alternative be true, then a legislative act  
12 contrary to the constitution is not law: if the latter part be true,  
13 then written constitutions are absurd attempts, on the part of the  
people, to limit a power, in its own nature illimitable.

14 Certainly all those who have framed written constitutions  
15 contemplate them as forming the fundamental and paramount law  
of the nation, and consequently the theory of every such  
16 government must be, that an act of the legislature, repugnant to the  
17 constitution, is void.

18 This theory is essentially attached to a written constitution, and is  
19 consequently to be considered, by this court, as one of the  
20 fundamental principles of our society. 5 U.S. at 171.

21 The Nevada Constitutional Minimum Wage is not subject to  
22 modification or limitation by Nevada’s Legislature. It reigns supreme over any  
23 other Nevada law. Under our constitutional system of government the rights it  
24 confers and obligations it imposes are impervious to, and unaffected by,  
25 Nevada’s statutes, including NRS 608.250(2)(e).

26 **B. The Terms of Article 15, Section 16, of Nevada’s  
27 Constitution Are Clear and Unambiguous and Must  
28 Be Enforced Pursuant to Their Plain Language and  
For the Benefit of Appellants**

Respondents never address the clear language and constitutional  
supremacy of Section 16. Instead they, the district court, and the decision in  
*Lucas v. Bell Transit*, 2009 U.S. Dist. LEXIS 72549, (D. Nev. June 23, 2009)

1 upon which they rely, observe that Section 16 and the 2006 Ballot Question  
2 “made no reference to NRS 608.250.” RAB 8. Based upon this lack of any  
3 express reference to NRS 608.250, *Lucas* then goes on to conduct an analysis  
4 of whether Section 16 was ever meant to “repeal” NRS 608.250(2)(e). As  
5 discussed in appellant’s opening brief, such “repeal” analysis is erroneous, but  
6 more importantly the district court, and *Lucas*, erred by engaging in any such  
7 analysis in the first instance.

8 When a constitutional provision’s language is clear and unambiguous, its  
9 provisions must be applied pursuant to their plain language. *See, Halverson*,  
10 186 P.3d at 897; *Nevadans for Nevada v. Beers*, 142 P.3d at 347; and *Rogers*  
11 18 P.3d at 1038, n. 17. This guiding principle was even recognized by the  
12 author of the *Lucas* opinion, United States District Judge Jones, in the  
13 unpublished post-*Lucas* order he authored addressing this same issue in *Green*  
14 *v. Executive Coach & Carriage*, a copy of which is at respondents’ appendix  
15 pages 20-31. As Judge Jones correctly observed in *Greene*:

16 When the language of a constitutional provision adopted through  
17 the initiative process is clear on its face, Nevada courts will not go  
18 beyond that language in determining the voters’ intent. *Miller v.*  
*Burk*, 188 P.3d 1112, 1120 (Sup. Ct. Nev 2008).” RA 25.<sup>5</sup>

19 Despite properly recognizing this rule, Judge Jones, in neither *Lucas* nor  
20 *Greene*, ever identifies any ambiguity in Section 16. Nor does he venture an  
21 explanation how Section 16's language is not “clear on its face.” Respondents,  
22 the district court in this case, and the other district court jurists who have  
23 followed *Lucas*, never attempt to explain how Section 16 is ambiguous or how  
24 its language is not clear on its face. The only jurist who has addressed that  
25 issue is District Judge Kenneth Cory of the Nevada Eighth Judicial District  
26 Court, in his decision and order in *Murray v. A Cab Taxi Service LLC*, A-12-

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27  
28 <sup>5</sup> RA references are to page numbers of Respondents’ Appendix.

1 669926-C, copy at Notice of Supplemental Authorities filed by Appellant on  
2 February 21, 2013, wherein he states:

3 An examination of the intent or purpose behind a  
4 constitutional provision is only proper when ambiguity exists in  
5 the language of the provision. If there is no ambiguity the  
6 provision must be applied in accordance with its plain meaning.  
7 *See, Halverson v. Miller* 186 P.3d 893, 897 (Nev. Sup. Ct. 2008);  
8 *Nevadans for Nevada v. Beers*, 142 P.3d 339, 347 (Nev. Sup. Ct.  
9 2006); and *Rogers v. Heller*, 18 P.3d 1034, 1038, n. 17 (Nev. Sup.  
10 Ct. 2001). The Court discerns no ambiguity in the language of  
11 Section 16 and none has been brought to its attention by  
12 defendants. Under such circumstances, for the Court to engage in  
13 an analysis of the intent behind Section 16, and by doing so  
14 override its express, clear, and unambiguous language, would be  
15 antithetical to our system of constitutional law. The people of the  
16 State of Nevada, through the democratic process, have made  
17 Section 16 the supreme law of the State of Nevada by placing its  
18 provisions in Nevada's Constitution. This Court is duty bound to  
19 enforce Section 16 and its clear language.

20 In reaching the foregoing conclusion, Judge Cory specifically  
21 acknowledged his awareness of the holding in *Lucas* and this case:

22 In reaching its decision, the Court acknowledges it has been  
23 advised of the contrary conclusion rendered in the opinion issued  
24 by United States District Court Judge Jones in *Lucas v. Bell*  
25 *Transportation*, 2009 U.S. Dist. LEXIS 72549, (D. Nev. June 23,  
26 2009). It has also been made aware that the holding of *Lucas* has  
27 been adopted by two of the judges of this Court.<sup>6</sup> With all due  
28 respect to its judicial brethren, this Court must decline to follow  
*Lucas* which this Court believes has not appropriately recognized,  
and respected, the clear language and primacy of Section 16.

29 Respondents never address *Murray's* holding that the language of  
30 Section 16 is clear and unambiguous and must be enforced pursuant to its plain  
31 meaning. Ignoring the controlling standards set forth by this Court in  
32 *Halverson*, *Nevadans for Nevada*, and numerous other cases, respondents just  
33 insist *Murray's* holding is "flawed" because it did "...not even consider a  
34 voter's intent, when he or she went to cast a ballot in 2006 in support of the  
35 Constitutional Amendment..." RAB 9. They make no attempt to explain how

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36  
37 <sup>6</sup> *See, Thomas v. Nevada Yellow Cab*, A-12-661726-C, August 30, 2012  
38 and *Gilmore v. Desert Cab*, A-12-668502-C.

1 such an examination of “voter’s intent” was justified under this Court’s  
2 controlling precedents. Nor do respondents explain how *Murray* erred in  
3 finding it would be improper to conduct such an examination in light of the  
4 clear and unambiguous language of Section 16.

5 **III. THE IMPROPER “VOTERS’ INTENT” ANALYSIS**  
6 **UNDERLYING THE DISTRICT COURT’S DECISION**  
7 **VIOLATES THE FUNDAMENTAL PRINCIPLES OF**  
8 **CONSTITUTIONAL DEMOCRACY**

9 Respondents assert it is essential for this Court to examine “the voter’s  
10 intent when he or she read and cast the ballot” in 2006 adding Section 16 to  
11 Nevada’s Constitution. ROB 9. Assuming, *arguendo*, that this Court’s  
12 controlling precedents should be ignored, and such an “intent” examination  
13 should be conducted, it should be presumed, as respondents state, that  
14 Nevada’s voters *read* and understood what was on the ballots that they cast.  
15 Those ballots set forth the full, entire, language of Section 16. RA 17-20.

16 Respondents do not argue that the language of Section 16, which was  
17 accurately set forth, in full, on the ballots cast by Nevada’s voters, is unclear.  
18 Nor can they. What they argue is that Nevada’s voters cannot be trusted or  
19 assumed to have actually read, and understood, the plain language of Section  
20 16 appearing on those ballots. Alternatively, they argue Nevada’s voters could  
21 not have intended Section 16 to extend minimum wage rights to employees not  
22 already subject to the minimum wage provisions of NRS 608.250 because  
23 Section 16 makes no mention of such statute.

24 Respondents’ arguments on the voters’ intent makes a mockery of our  
25 constitutional democracy. Section 16 means what it says. The voters of the  
26 State of Nevada, when they voted to place Section 16 in the Nevada  
27 Constitution, did so by casting ballots setting forth the language of Section 16  
28 in its entirety. Section 16 is the supreme law of Nevada and its failure to  
mention NRS 608.250, or any other statute, does not modify this Court’s

1 obligation to enforce its plain, clear, and unambiguous, language.

2 Respondents are urging this Court to rule that the voters of Nevada are  
3 too stupid, too feeble-minded, too ignorant, to be trusted to read and understand  
4 what they overwhelmingly voted to enact.<sup>7</sup> Such argument urges a complete  
5 abandonment of *Marbury's* “government of laws” which are clearly stated and  
6 enacted by the people and the adoption of a “government of men,” *e.g.*, of  
7 judicial guardians, or perhaps judicial despots, who are not limited or  
8 controlled by the Nevada Constitution’s clear language and who do whatever  
9 they decide is best for the populace.

10 The assumption Nevada’s voters lack the intellectual faculties, literacy,  
11 and intelligence, to fully read and understand what appears on the ballots that  
12 they cast, underlies the holding in *Lucas* relied upon by the district court.  
13 *Greene* expressly held that an intent by the voters to grant a minimum wage to  
14 employees not covered by NRS 608.250 could be found only if the ballot  
15 arguments on Section 16 included “...at least a passing reference to how such  
16 change would affect the state.” RA 26. According to *Greene*, it is not enough  
17 for the actual language of Section 16 to be on the voter’s ballot, the plain  
18 meaning of such language is irrelevant if all of its effects are not explained in  
19 the ballot arguments as well. Respondents substantially rely upon this  
20 reasoning by quoting such portion of *Greene*. RAB 9.

21 The respondents assume Nevada’s voters only bother to read the ballot  
22 argument sections of their ballots, not the actual contents of what they are  
23

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24 <sup>7</sup> The amendment was approved by 69% of the voters in the final 2006  
25 ballot. *See*, [www.littler.com/publication-press/publication/nevada-](http://www.littler.com/publication-press/publication/nevada-constitutional-minimum-wage)  
26 [constitutional-minimum-wage](http://www.littler.com/publication-press/publication/nevada-constitutional-minimum-wage). This website, maintained by a prominent  
27 nationwide labor law firm that exclusively represents employers, also observes  
28 that Section 16 abolishes the minimum wage exemptions, including those for  
taxi drivers, previously available to Nevada employers.

1 voting upon. This “lack of patience to read” argument is illogical because the  
2 ballot arguments at issue were over 1500 words in length while Section 16  
3 itself is less than one-half that length. RA 13-19. Respondents also assume if  
4 a voter has bothered to read Section 16 they will not understand anything  
5 omitted from the ballot arguments. The basis for this remarkable assumption  
6 about the limited attention span and comprehension of Nevada’s voters is not  
7 provided by the district court, respondents, *Lucas* or *Greene*. Such assumption  
8 is an affront to the fundamental and founding values of our constitutional  
9 democracy. Such assumption must be rejected by this Court and the opposite  
10 presumption embraced: That the citizens of Nevada must be presumed to read  
11 and understand the constitutional amendments that they vote to enact.

12 **IV. RESPONDENTS’ CLAIM THERE HAS BEEN**  
13 **NO “IMPLICIT REPEAL” OF NRS 608.250(E)**  
14 **IGNORES THE SUPREMACY OF NEVADA’S**  
**CONSTITUTION**

15 Respondents erroneously argue there has been no “implicit repeal” of  
16 NRS 608.250(2)(e). The question is not whether a “repeal” of NRS  
17 608.250(2)(e) or any modification of NRS 608.250 has taken place. The issue  
18 is the *scope, meaning and effect* of Section 16. The resolution of such issue  
19 must, in the first instance, be based upon the language of Section 16 and, in the  
20 absence of any ambiguity in such language, the application of the same  
21 pursuant to its plain meaning. If that results in Section 16, by operation of its  
22 constitutional supremacy, imposing minimum wage obligations not imposed by  
23 NRS 608.250, such result could be viewed as a *de facto* “implicit repeal” of  
24 NRS 608.250(2)(e). Attorney General Sandoval voiced the view that such a  
25 “repeal by implication” would occur if Section 16 was enacted. AA 17. But  
26 the use of such “implicit repeal” nomenclature is really a misnomer, as Section  
27 16 is not *repealing* but *imposing* a superior, controlling, constitutional  
28

1 obligation to pay minimum wages that supercedes or renders obsolete and  
2 irrelevant portions of the more limited minimum wage statute.

3 As part of their misplaced “no implicit repeal has occurred” argument  
4 respondents engage in an inaccurate discussion of *Board of Retirement v.*  
5 *Superior Court*, 101 Cal. App. 4<sup>th</sup> 1062 (Cal. Ct. App. 2<sup>nd</sup> Dept. 2002) and  
6 appellants’ citation to such case. *Board of Retirement* was cited by appellant in  
7 support of the principle that implicit repeat of a statute occurs when a  
8 constitutional amendment, such as Section 16, “constitute[s] a revision of the  
9 entire subject” at issue. 101 Cal. App. 4<sup>th</sup> at 1068. Respondents do not dispute  
10 the correctness of that principle of law. Instead they misleadingly imply *Board*  
11 *of Retirement* involved a situation where a constitutional provision was held to  
12 not repeal by implication a conflicting statute. RAB 7. Respondents also  
13 assert, incorrectly, *Board of Retirement* sets forth the “very same legal  
14 principles” which were applied by *Lucas. Id.*

15 Contrary to what respondents imply, *Board of Retirement* did *not* hold a  
16 constitutional provision could or did fail to implicitly repeal a mere statute. In  
17 *Board of Retirement* the court resolved a conflict between *two statutes*, Cal.  
18 Gov't. Code § 13967.2, which conferred upon crime victims a right to  
19 restitution through income garnishments, and Cal. Gov't. Code § 31452, which  
20 exempts the pensions of county retirees from garnishment. 101 Cal. App. 4<sup>th</sup> at  
21 1065. Each of those statutes were enabling legislation that was mandated by  
22 different express provisions of California’s Constitution, Article 1, Section 28,  
23 which granted crime victims a right to financial restitution, and Article 16,  
24 Section 17, which requires public pension or retirement systems hold assets  
25 “for the exclusive purposes of providing benefits to participants...” 101 Cal.  
26 App. 4<sup>th</sup> at 1066-67.

27 The conflict resolved in *Board of Retirement* concerned two conflicting  
28



1 statutes that were, in turn, the product of two constitutional directives. One  
2 statute directed, without limitation, the garnishment of income to provide  
3 restitution to crime victims. 101 Cal. App. 4<sup>th</sup> at 1066. The other prohibited  
4 any garnishment of a county retiree's pension except in connection with child,  
5 family or spousal support judgments. 101 Cal. App. 4<sup>th</sup> at 1067. The  
6 resolution of this conflict involved, in part, an analysis of the purpose, history  
7 and intent between the two constitutional provisions directing the enactment of  
8 those statutes. 101 Cal. App. 4<sup>th</sup> at 1068-71.

9 *Board of Retirement* does not support the district court's holding,  
10 respondents' "no implicit repeal" claim, or the reasoning in *Lucas*. This case  
11 involves a clear and unambiguous requirement imposed by Nevada's  
12 Constitution. Such requirement is not in conflict with any other provision of  
13 Nevada's Constitution or any statute enacted pursuant to a constitutional  
14 directive. The co-equal and conflicting constitutional provisions and statutes at  
15 issue in *Board of Retirement* are not present in this case. Section 16, being a  
16 constitutional directive, overrides, supplants and supercedes all other statutory  
17 provisions, including those in NRS 608.250.

## 18 CONCLUSION

19 Wherefore, for all the foregoing reasons, the Order and Judgment  
20 appealed from should be reversed in its entirety.

21 Dated: March 25, 2013

22 Respectfully submitted,

23 /s/ Leon Greenberg  
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**Certificate of Compliance With N.R.A.P Rule 28.2**

I hereby certify that this brief complies with the formatting requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and the type style requirements of NRAP 32(a)(6) because this brief has been prepared in a proportionally spaced typeface using 14 point Times New Roman typeface in wordperfect.

I further certify that this brief complies with the page- or type-volume limitations of NRAP 32(a)(7) because, excluding the parts of the brief exempted by NRAP 32(a)(7)(C), it is proportionately spaced, has a typeface of 14 points or more and contains 4133 words.

Finally, I hereby certify that I have read this brief, and to the best of my knowledge, information, and belief, it is not frivolous or interposed for any improper purpose. I further certify that this brief complies with all applicable Nevada Rules of Appellate Procedure, in particular NRAP 28(e)(1), which requires every assertion in the brief regarding matters in the record to be supported by a reference to the page and volume number, if any, of the transcript or appendix where the matter relied on is to be found. I understand that I may be subject to sanctions in the event that the accompanying brief is not in conformity with the requirements of the Nevada Rules of Appellate Procedure.

Dated this 25th day of March, 2013.

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CERTIFICATE OF MAILING

The undersigned certifies that on the March 25, 2013, she served the within:

APPELLANTS' REPLY BRIEF

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