### **RULE 26.1 DISCLOSURE**

The undersigned counsel of record certifies, pursuant to NRAP 26.1, that the following are persons and entities described in NRAP 26.1(a), and must be disclosed. These representations are made in order that the judges of this court may evaluate possible disqualification or recusal.

Respondent CAESARS ENTERTAINMENT CORPORATION is a Delaware corporation. There are no applicable parent corporations or any publicly held company/companies that own 10% of more stock of Respondent Caesars Entertainment Corporation.

Respondent PARIS LAS VEGAS OPERATING COMPANY, LLC is a Nevada limited liability company. There are no applicable parent corporations or any publicly held company/companies that own 10% of more stock of Respondent Paris Las Vegas Operating Company, LLC.

Respondent CAESARS ENTERTAINMENT OPERATING COMPANY, INC. is a Delaware corporation. Respondent Caesars Entertainment Operating Company, Inc. is a wholly-owned subsidiary of Caesars Entertainment Corporation and no other publicly traded company owns 10% or more of Caesars Entertainment Operating Company, Inc.'s stock.

Undersigned counsel further certifies that the law firm of Santoro Whitmire and Attorneys James E. Whitmire and Jason D. Smith are the law firm and attorneys who have appeared for Respondent in this action. The law firm of Santoro Whitmire, and attorneys James E. Whitmire and Jason D.

/ /

Smith, are the only attorneys and firm expected to appear for Respondent in this Court.

DATED this <u>27</u> day of August, 2013.

SANTORO WHITMIRE

JAMES E. WHITMIRE, ESQ. Nevada Bar No. 6533 JASON D. SMITH, ESQ. Nevada Bar No. 9691 10100 W. Charleston Blvd., Suite 250 Las Vegas, Nevada 89135

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STATEMENT OF THE ISSUE ON APPEAL

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Respondents CAESARS ENTERTAINMENT CORPORATION., PARIS LAS VEGAS **OPERATING** COMPANY, LLC. and CAESARS ENTERTAINMENT OPERATING COMPANY, INC. ("Caesars" "Respondents") disagree with Appellant JOEL SLADE's ("Appellant" or "Slade") "Statement of Issues Presented for Appeal." Slade's "Statement of Issues" is argumentative, contains incorrect statements of the law and is otherwise imbedded with improper characterizations that incorrectly frame the issues for appeal. A balanced non-argumentative statement of the issues presented for review is set forth below:

- A. DID SLADE HAVE AN INDIVIDUALIZED RIGHT OF ACCESS TO CAESARS' PRIVATE PROPERTY?
- B. STATED OTHERWISE, DID CAESARS HAVE THE LEGAL RIGHT TO EXCLUDE SLADE FROM THEIR PRIVATE PROPERTY?

This District Court answered these questions in favor of Caesars, concluded that Nevada law permits a private property owner to exclude any person for any reason, and accordingly granted Caesars' Motion to Dismiss.

#### П.

### STATEMENT OF THE CASE

Respondents Caesars disagree with Appellant Slade's statement of the case. This case simply concerns the issue of whether a private property owner may restrict a particular individual's access to its property. Contrary to Slade's assertion, the issues presented to the Court have been addressed before by various courts and the legislature.

<sup>&</sup>lt;sup>1</sup> The more discrete issue is whether the District Court erred in concluding that.

The Nevada Supreme Court has consistently held that a private property owner may exclude individuals from its property. Other courts within the Ninth Circuit and throughout the United States have also held that a private property owner has a right to exclude particular individuals from its premises. The Nevada legislature has also enacted laws preserving a private property owner's right to exclude particular individuals from its property.

As discussed more extensively below, there is no, as Slade suggests, "conflict between the actual law and the gaming industry's skewed perception of the law." There are also no open questions of law as suggested by Slade. Simply put, Slade's creative attempts to change the law should be rejected.

#### III.

### **STATEMENT OF FACTS**

Respondents Caesars disagree with Slade's "Statement of Facts." Most of the "Facts" articulated by Slade in his Opening Brief are legally irrelevant to this Appeal.<sup>2</sup> Other "Facts" are unduly argumentative and/or are legal conclusions cast in the form of factual allegations.<sup>3</sup> As discussed below, the relevant facts in this case are very simple.

- 1. Paris Las Vegas Operating Company, LLC (commonly known as Paris Las Vegas) occupies and controls private property, and is part of the Caesars corporate family.
- 2. Slade is a person who sought access to Respondents' gaming establishment, Paris Las Vegas. See generally AB at 5-7; JA 1-9 (Compl.).

For example, the fact that Slade is a "licensed medical doctor and specialist" whose visits are "often in conjunction with symposiums" is legally irrelevant to this appeal. Equally irrelevant are Slade's gambling losses and Slade's contention that he has frequented Respondents' casinos since 1994 without incident and/or acting disorderly. Appellant's Opening Brief ("AB") at 5-6.

 $<sup>\</sup>frac{3}{26}$  See, e.g., AB 5-7 at ¶¶ 9-10 and JA at 1-9 (Compl.) at ¶¶ 8-9, 19-22, and 24-26.

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- 3. Slade was advised that he was not welcome in any of the various Caesars-related properties that he must refrain from entering any Caesarsrelated property and would be subject to trespass if he entered any such properties.
- 4. It is uncontested that Slade was not excluded from Caesars' properties based on his race, color, creed, national origin, sex.
- 5. After receiving notice that he was not welcome at Caesars' properties, Slade filed his Complaint asserting three claims for relief: (1) breach of the duty of public access; (2) declaratory relief; and (3) injunctive relief.
- 6. Throughout the Complaint, Slade complained of his exclusion the "casinos" and from the "gaming premises" owned bv Defendants/Respondents. See Joint Appendix ("JA") 1-9 (Compl.). Specifically, Slade asserts that Respondents have a duty to provide public access to him, specifically suggesting that there is an "affirmative duty of assuring access of the plaintiff to all casinos affiliated with Caesars." See JA 8 (Compl. at ¶49). This is the prevailing theme of his Complaint.<sup>4</sup>
- 7. Caesars filed a Motion to Dismiss Slade's Complaint, JA 18-26, contending that Nevada statutory law and case law do not contain such an affirmative right of access for an individual like Slade. Instead, as expressly stated in NRS 463.0129(3) and Nevada case law authorities, Caesars contended that the owners of private property (like the Respondents here, owners of Nevada gaming establishments) have the right to exclude any person for any reason. Id.

<sup>&</sup>lt;sup>4</sup> Starting with Slade's opposition to the Motion to Dismiss, but even more so now in his opening brief on appeal, Slade's arguments keep changing. Slade has now essentially attempted to re-state his claim on appeal as one primarily focused on innkeeper issues, something that was not the premise of his Complaint. This attempt to re-classify his case is improper.

8. The District Court, having considered all of Slade's arguments and the briefs of the parties, granted the Motion to Dismiss.

#### IV.

### **STANDARD OF REVIEW**

While this Court reviews a district court's order granting a motion to dismiss for failure to state a claim upon which relief may be granted de novo and accepts all *factual* allegations as true, a court does not assume the truth of legal conclusions merely because the plaintiff casts them in the form of factual allegations. Warren v. Fox Family Worldwide, Inc., 328 F.3d 1136, 1139 (9th Cir. 2003); Ashcroft v. Iqbal, 556 U.S. 662, 129 S. Ct. 1937, 1949 (2009). Accordingly, the legal conclusions contained in Slade's "Statement of Facts" and in the underlying Complaint should be disregarded.<sup>5</sup>

V.

### **SUMMARY OF ARGUMENT**

The District Court correctly concluded that a private property owner (such as Respondents) had the right to exclude Slade from its premises. <u>First</u>, Nevada Supreme Court case law has consistently held that a private property owner may exclude an individual from its premises. <u>Second</u>, case law throughout the United States has consistently held that a private property owner has a right to exclude. <u>Third</u>, Nevada Statutory law, embodied in NRS 463.0129(3), expressly provides that the statutory duty of Nevada gaming establishments to remain open to the general public does <u>not</u> abrogate or abridge any common law right of a gaming establishment to exclude any person for any reason.

Under no circumstances should the Court be persuaded to adopt Slade's creative arguments, which, if accepted would result in a change of the law <sup>5</sup> See, e.g., AB 5-7 at ¶¶ 9-10 and JA at 1-9 (Compl.) at ¶¶ 8-9, 19-22, and 24-26.

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whereby virtually every individual would have a right of access to Nevada gaming establishments. For all of the reasons stated herein, the Court should affirm the District Court ruling below and, specifically, affirm the Order granting Caesars' Motion to Dismiss Slade's Complaint.

#### VI.

### **ARGUMENT**

The "Argument" portion of this appellate brief is divided into two sections. First, Caesars will briefly discuss the existing law that unequivocally holds that a private property owner such as Caesars may exclude an individual such as Slade from its premises. Second, Respondents will briefly address and rebut the numerous flawed arguments contained in Slade's opening brief.

#### RESPONDENTS HAD THE RIGHT TO EXCLUDE SLADE FROM A. THEIR PROPERTIES.

The overwhelming weight of legal authority holds that a private property owner such as Respondents had the right to exclude an individual such as Slade from their property for good reason or no reason at all. This fundamental principle of law has been articulated by courts throughout Nevada. principle has been articulated by courts outside of Nevada. In addition, the Nevada legislature has expressly reserved Caesars' right to exclude Slade from their property for good reason or no reason at all. Each of these sources of legal authority is discussed in more detail below.

## Case Law from Nevada Has Consistently Held that Individuals Have No Particular Rights of Access to Private Property, Whether Such Private Property is a Hotel or Otherwise. 1.

Courts in Nevada have long recognized a private property owner's right to exclude individuals from its premises. The most recent discussion of a private property owner's right to exclude an individual was presented to the United States District Court, District of Nevada, in 2011. Then-Chief Judge

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Roger L. Hunt succinctly discussed the common law rights of Nevada gaming establishments (as private property owners) to exclude and held as follows:

> At common law, a proprietor of a privately-owned entertainment establishment may exclude whomever he entertainment establishment may exclude whomever ne wishes for any reason, or for no reason whatsoever. Marrone v. Wash. Jockey Club, 227 U.S. 633, 636, 33 S. Ct. 401, 57 L. Ed. 679 (1912). In addition, Nevada and California courts have long since established that the "right to exclude others" is a "fundamental element of private property ownership." S.O.C., Inc. v. Mirage Casino-Hotel, 117 Nev. 403, 23 P.3d 243, 249 (Nev. 2001); Allred v. Harris, 14 Cal. App. 4th 1386, 18 Cal. Rptr. 2d 530, 533 (Cal. Ct. App. 1993). The same fundamental rights of private property ownership also extend to gaming establishments. As such, Nevada extend to gaming establishments. As such, Nevada casinos are under no duty to admit all persons including card counters—to play blackjack or any other game. See, e.g., Uston v. Nev. Gaming Comm'n, 103 Nev. 824, 809 P.2d 52 (Nev. 1987) (refusing to hear plaintiff's appeal after a district court dismissed his suit based on his allegations of illegal exclusion from Nevada casinos because he was a card counter); Donovan v. Grand Victoria Casino & Resort, L.P., 934 N.E.2d 1111, 1115-16 (Ind. 2010) (agreeing with this Court's holding in Uston v. Hilton Hotels Corp, 448 F. Supp. 116 (D. Nev. 1978), and finding that the overwhelming weight of authority emanating from gaming jurisdictions rejects the notion that state gaming regulation preempts a casino's right to arbitrarily exclude patrons); see also NRS § 463.151.

Franceschi v. Harrah's Entertainment, Inc., 2011 U.S. Dist. Ct. LEXIS 254, at \*11-12 (D. Nev., Jan. 3, 2011, C.J. Hunt) (emphasis added) (internal footnote omitted), dismissal aff'd by Franceschi v. Harrah's Entertainment, Inc., 472 Fed. Appx. 615, 616 (9th Cir., March 28, 2012). Accord, Mattes v. Ballys Las <u>Vegas</u>, 227 Fed. Appx. 567, 568-69, 2007 WL 654619 at 1 (9th Cir. 2007) (holding that a blackjack player's expectation to be able to continue gambling would have been "legally insignificant as courts have regularly held that gamblers do not have" such rights).

Earlier decisions from the Nevada Supreme Court have clearly held that patrons have no "right of access to businesses, such as casinos, that are generally open to the public." Spilotro v. State, 99 Nev. 187, 194, 661 P.2d 467,

471-72 (1983). This conclusion of law directly supports Caesars' position, and is directly contrary to Slade's position in this case.<sup>6</sup>

In <u>S.O.C.</u>, <u>Inc. v. Mirage Casino-Hotel</u>, 117 Nev. 403, 412, 23 P.3d 243, 249 (2001), this Court held the "right to exclude others has been held to constitute a fundamental element of private property ownership" and "traditionally considered one of the most treasured strands in an owner's bundle of property rights." This Court expressly stated that "private property does not lose its private nature because it is open to the public." <u>Id.</u> Accordingly, the <u>S.O.C.</u> decision is directly on-point for the proposition that a private property owner (like Respondents Caesars in this case) has the right to exclude particular individuals from their property.

In sum, Nevada law does not give Slade an individual right of access. The Court should follow <u>S.O.C.</u>, <u>Spilotro</u>, and <u>Franceschi</u>, and hold that Slade does not have the rights of access he purports he has. As a result, the Court should affirm the trial court's Order of dismissal.

<sup>&</sup>lt;sup>6</sup> For example, in the District Court, Slade argued, at page 6 of his Opposition to Motion to Dismiss: "As shown below, policy considerations as well as legal principles determine that the proper result is that Nevada common law currently, and forever has, recognized the right of a patron to access to a business such as those operated by defendants, and the corollary duty of those businesses to not arbitrarily exclude public patrons."

<sup>&</sup>lt;sup>7</sup> In <u>S.O.C.</u>, this Court held that "handbillers" on sidewalks in front of the respective hotels. In this case, Slade is taking an even more extreme position to that taken by the plaintiff in <u>S.O.C.</u> in as much as Slade is not merely seeking the ability to walk on sidewalks outside of Defendants' properties; rather, his is brazenly arguing that he has the legal right to be within the four walls of Defendants' properties (not even as a registered guest) and that there is nothing that Defendants can do about unless and until Slade starts destroying property and/or creating some other sort of public disturbance.

# 2. Courts In Other Jurisdictions Have Held That a Private Property Owner Such As Defendants May Exclude Particular Individuals From Their Property.

Courts in other jurisdictions have recognized that patrons have no individualized right of access to a private property owner's property. In Marrone v. Wash. Jockey Club, 227 U.S. 633, 636 (1912), the United States Supreme Court held that a proprietor of a privately-owned entertainment establishment may exclude whomever he wishes for any reason or no reason whatsoever.

In <u>Brooks v. Chicago Downs Assoc.</u>, 791 F.2d 512 (7th Cir. 1986), the Seventh Circuit Court of Appeals held that that Illinois "follows the common law approach[,]" which provides an owner has the absolute right to exclude so long as exclusion is not because of race, creed, color, national origin, or sex, in the absence of any "explicit legislative directive" to the contrary. <u>Id.</u>

Accord, Uston v. Airport Casino, Inc., 564 F.2d 1216, 1216-17 (9th Cir. 1977) (affirming dismissal of a gambler's complaint for failure to state a claim against a gaming establishment which excluded him from the property); Doug Grant, Inc. v. Greate Bay Casino Corp., 232 F.3d 173, 181 (3rd Cir. 2000) (holding that gamblers had no constitutionally-protected property interest in the opportunity to gamble); Husain v. Casino Control Comm'n, 265 Fed. Appx. 130, 134, 2008 WL 449763 at 2 (3rd Cir. 2008); Wessendarp v. Berling, 2013 U.S. Dist. LEXIS 93910, \*24-25 (S.D. Ohio 2013) (citing with approval the principle that "a private owner has the right to exclude an individual from its private property even when open to the public.").

### 3. Nevada Statutory Law Preserves the Right of Exclusion.

Nevada statutory law supports the right of private property owners, such as Respondents (as owners of gaming establishments) to exclude any <u>person for any reason</u> from their premises. NRS 463.0129, entitled "Public policy of state

concerning gambling; license or approval revocable privilege," provides, in pertinent part:

- 1. The Legislature hereby finds, and declares to be the public policy of this state, that:
- (a) The gaming industry is vitally important to the economy of the State and the general welfare of the inhabitants.
- (b) The continued growth and success of gaming is dependent upon public confidence and trust that licensed gaming and the manufacture, sale and distribution of gaming devices and associated equipment are conducted honestly and competitively...
- (c) Public confidence and trust can only be maintained by strict regulation of all persons, locations, practices, associations and activities related to the operation of licensed gaming establishments, the manufacture, sale or distribution of gaming devices and associated equipment and the operation of inter-casino linked systems.
- (d) All establishments where gaming is conducted and where gaming devices are operated, and manufacturers, sellers and distributors of certain gaming devices and equipment, and operators of inter-casino linked systems must therefore be licensed, controlled and assisted to protect the public health, safety, morals, good order and general welfare of the inhabitants of the State, to foster the stability and success of gaming and to preserve the competitive economy and policies of free competition of the State of Nevada.
- (e) To ensure that gaming is conducted honestly, competitively and free of criminal and corruptive elements, all gaming establishments in this state must remain open to the general public and the access of the general public to gaming activities must not be restricted in any manner except as provided by the Legislature.

### 3. This section does not:

(a) Abrogate or abridge any common - law right of a gaming establishment to exclude any person from gaming activities or eject any person from the premises of the establishment for any reason;

See Nev. Rev. Stat. 463.0129 (emphasis added).8

<sup>&</sup>lt;sup>8</sup> Pursuant to Nevada law, the "premises" are defined as the "land together with

In adopting NRS 463.0129, the Nevada legislature specifically reserved the ability of gaming establishments (like Caesars in this case) to exclude an individual for any reason pursuant to the common law. As discussed above, the existence of such common law right has been recognized by Nevada courts as well as other jurisdictions.

# 4. Nevada Statutory Law Does Not Grant an Individualized Right of Access to Private Property.

Nowhere in NRS 463.0129 is there a legislative declaration of an *individual's* right of public access (as Slade suggests). See NRS 463.0129; *cf.* AB at 37 (Slade "presents the quintessential <u>person</u> addressed by NRS 463.0129.1(e) <u>and is entitled to its protections</u>." (emphasis added)). While NRS Chapter 463 discusses the notion of gaming establishments being open to the *general public*, there is no language stating that such establishments shall remain open to every single individual who wants to enter the premises. In fact, the statute preserves the right to exclude particular individuals given that NRS 463.0129(3)) reserves the right for those gaming establishments to exclude *an individual* for any reason.

# B. SLADE'S CREATIVE ATTEMPTS TO RE-STATE AND/OR CHANGE THE LAW SHOULD BE REJECTED

As discussed in detail below, Slade's appeal: (a) seeks a change of the law as opposed to a clarification of any open issue of law; (b) is based on a minority view from New Jersey that is directly opposite Nevada law; (c) is

all buildings, improvements and personal property located thereon." See Nevada Gaming Regulation 1.145. See also, Nevada Gaming Regulation 28.090 ("the area within a licensed gaming establishment ... from which an excluded person is to be excluded is every portion of said gaming establishment including but not limited to the casino, rooms, theater, bar, pool, lounge, showroom and all other related facilities of said gaming establishment. (emphasis added)). The Gaming Regulations were issued pursuant to the Nevada Gaming Control Act. The "Act" as stated in Nevada Gaming Regulation 1.050 means "chapters 463, 463A, 463B, 464 and 465 of the Nevada Revised Statutes."

based on a meandering discussion of Jim Crow laws and race discrimination issues that are not applicable in this case; and (d) would award every individual a right of access to Nevada gaming establishments.

### 1. <u>Slade's Reliance on New Jersey Law Should be Disregarded.</u>

Slade admits his position would require this Court to "eschew the current majority view," which permits a private property owner the right to exclude individual persons from its premises for any reason. Slade calls the majority rule "decidedly tainted, not based on logic or evaluation of circumstances, and is actually a rule adopted to forward and foster the despicable goal of invidious discrimination." See AB 20. 9 Slade then brazenly suggests that if the District Court's ruling is affirmed, it would "perpetuate the badges of slavery." See AB 20-21. Slade's position is ridiculous.

In his attempt to change the law, Slade heavily relies on New Jersey law and, specifically, the <u>Uston v. Resorts Int'l Hotel, Inc.</u> decision, 445 A.2d 370 (N.J. 1982). AB 45. <u>Uston</u> is a New Jersey decision and sets forth the common law in New Jersey, not Nevada. The <u>Uston</u> court's analysis is based upon New Jersey precedent and has no bearing on Nevada law. In fact, no Nevada case has cited <u>Uston</u> with any level of approval, and certainly not for the propositions which Slade asserts.

Critically, the <u>Uston</u> court held that New Jersey's Casino Control Act abrogated common law rights to exclude in certain instances. <u>See Uston</u>, 445 A.2d at 372 ("Any common law right [the casino] may have had to exclude Uston for these reasons is abrogated by the [Casino Control Act]"); *cf.* Nev.

In his appeal, without directly saying so, Slade is telling this Court that Nevada's legislature and the Nevada Supreme Court have developed law that is tainted, illogical, and meant to foster the despicable goal of invidious discrimination. Slade's incendiary claims, and his attempt to dramatize and inflame this case into something that it is not is nothing more than the strategic and creative attempt to have this Court depart from long-standing and well-settled precedent from Nevada (and numerous other jurisdictions) that private property owners have the right to exclude an individual for any reason.

REV. STAT. 463.0129(3). The finding in <u>Uston</u> is *expressly contradictory* to the Nevada Gaming Control Act, at NRS 463.0129(3), which statutorily recognizes and reserves an exclusionary right.

Further, <u>Uston</u> represents New Jersey's departure from the majority rule which "disregard[s] the common law right of access and permit[s] the owner of an entertainment enterprise to exercise an absolute right of exclusion" (at least in the context of the casino industry). <u>See Hoagburg v. Harrah's Marino Hotel Casino</u>, 585 F.Supp. 1167, 1173 (D. N.J. 1984). at 1173; <u>see also Brooks v. Chicago Downs Ass'n, Inc.</u>, 791 F.2d 512, 516-517 ("We also choose not to follow the arguable – but not clear – abandonment of the common law rule in New Jersey in [<u>Uston</u>]."). Thus, for any avoidance of doubt, Slade is simply incorrect to suggest that the common law rule is as stated in New Jersey. AB 45. It is not, and Slade's citation to New Jersey's <u>Uston</u> decision is not dispositive of this appeal as Slade suggests.

# 2. At Common Law, Private Property Owners Had the Right to Exclude an Individual from Their Property

Slade is simply incorrect in contending that there was no right to exclude at common law. In <u>Franceschi</u>, Judge Hunt noted:

At common law, a proprietor of a privately-owned entertainment establishment may exclude whomever he wishes for any reason, or for no reason whatsoever. Marrone v. Wash. Jockey Club, 227 U.S. 633, 636, 33 S. Ct. 401, 57 L. Ed. 679 (1912). In addition, Nevada and California courts have long since established that the "right to exclude others" is a "fundamental element of private property ownership." S.O.C., Inc. v. Mirage Casino-Hotel, 117 Nev. 403, 23 P.3d 243, 249 (Nev.

Slade's apparent suggestion that the common law is fixed as of some historical date is illogical, as well as contrary to the very statute repeatedly cited by Slade. See, e.g. AB at 9 (n. 3) and 16-25. NRS 1.030 provides that the common law of England is applicable only so long as it is not inconsistent with the laws of the State of Nevada. See NEV. REV. STAT. 1.030. For all of the reasons set forth herein, the laws of the State of Nevada are inconsistent with the legal authorities cited by Slade and, as a result, Slade's purported common law theories are inaccurate.

2001); Allred v. Harris, 14 Cal. App. 4th 1386, 18 Cal. Rptr. 2d 530, 533 (Cal. Ct. App. 1993).

Franceschi v. Harrah's Entertainment, Inc., 2011 U.S. Dist. Ct. LEXIS 254, at \*11-12 (D. Nev., Jan. 3, 2011, C.J. Hunt) (emphasis added) (internal footnote omitted), *dismissal aff'd* by Franceschi v. Harrah's Entertainment, Inc., 472 Fed. Appx. 615, 616 (9th Cir., March 28, 2012).

Accord, Xuli Zhang v. Regan, 2011 U.S. Dist. LEXIS 40616, \* 15 (E.D. Va. 2011) (discussing the common law right for private parties to exclude individuals from private property and citing (at n.9) 3 William Blackstone, Commentaries on the Law of England, 209-10 (1768) to support the principle).<sup>11</sup>

In sum, the common law of the 1800s, and as it exists in Nevada (and elsewhere) now, permits a private property owner to exclude an individual from the premises for any reason.

In view of the substantially uniform approval of, and reliance on, the decision in <u>Wood v. Leadbitter</u>, in our state adjudications, it must fairly be considered to be adopted as part of our jurisprudence, and whatever views may be entertained as to the natural justice or injustice of ejecting a theater patron without reason after he has paid for his ticket and taken his seat, we feel constrained to follow that decision as the settled law.

Other jurisdictions have similarly upheld the common law right of a premises owner to exclude patrons without reason or justification so long as the exclusion was not based on race, creed, color or national origin. Even New Jersey, prior to its abandonment of the common law rule (majority view) in favor of the minority position, clearly acknowledged the common law right of exclusion. For example, In Shubert v. Nixon Amusement Co., 83 N.J.L. 101, 83 A. 369 (Sup. Ct. 1912), the New Jersey Supreme Court dismissed a suit for damages resulting from plaintiff's ejection from defendants' theater. Noting that plaintiff made no allegation of exclusion on the basis of race, color or previous condition of servitude, the Court concluded:

Id. Accord, Uston v. Resorts Int'l Hotel, Inc., 89 N.J. 163, 171-2, 445 A.2d 370, 374 (1982) ("[a]t one time, an absolute right of exclusion prevailed in this state, . . . [in] deference to the noted English precedent of *Wood v. Leadbitter ...*"); Madden v. Queens County Jockey Club, 296 N.Y. 249, 72 N.E.2d 697 (1947); People v. Licata, 28 N.Y.2d 113, 268 N.E.2d 787 (1971).

# 3. Slade's Efforts to Distinguish S.O.C. and Spilotro are Unavailing.

The Court should reject Slade's efforts to avoid the legal principles recognized in <u>S.O.C.</u> and <u>Spilotro</u>. The fundamental premise of <u>S.O.C.</u> and <u>Spilotro</u> is that the "right to exclude others has been held to constitute a fundamental element of private property ownership" and "traditionally considered one of the most treasured strands in an owner's bundle of property rights." The distinctions Slade attempts to draw are meaningless.

The fact that First Amendment freedom of speech principles may have been at issue in <u>S.O.C.</u> does not weaken the application of <u>S.O.C.</u> in this case.<sup>12</sup> In reality, the fact a right to exclude was found in (a) the sidewalk context <u>and</u> (b) where freedom of speech principles existed actually bolsters Caesars' arguments in this case, which has nothing to do with First Amendment principles and/or sidewalks. Put another way, it would be absurd for a right of exclusion to be found in <u>S.O.C.</u> (which involved First Amendment principles in an area *outside* the hotel/casino), but not in this case (which does not involve First Amendment principles and which deals with an area *inside* the hotel/casino).<sup>13</sup>

The <u>S.O.C.</u> Court held that the Mirage was entitled to exclude handbillers (allegedly exercising their First Amendment rights) from the privately-owned property (sidewalks). Here, Slade does not have any similar Constitutional right upon which to base his alleged right of access. Stated another way, Slade's purported rights are far less than any which could be asserted under the Constitution and, even so, the Nevada Supreme Court (in <u>S.O.C.</u>) upheld the private property owner's right to exclude. <u>S.O.C.</u>, 117 Nev. at 413-14 (see also, <u>S.O.C.</u>, 117 Nev. at 411 and 413, "Privately owned property does not lose its private nature because the public traverses on it." and "private property held open to the public does not, in and of itself, create a public right to access.").

Equally unavailing is Slade's attempts to argue that S.O.C. was "effectively overruled" by Venetian Casino Resort, LLC v. Local Joint Exec. Bd. Of Las Vegas, 257 F.3d 937 (9th Cir. 2001). Slade's discussion of the Venetian involves what amounts to be an apples-to-oranges comparison of cases. In Venetian, the Court specifically found, in a case dealing with First Amendment rights (ones not at issue in the instant appeal) that the sidewalks in front of the Venetian were determined to be "the archetype of a traditional public forum" including, among other reasons, because the sidewalk at issue was dedicated to

Similarly, Slade's attempt to avoid the <u>Spilotro</u> decision is unavailing. In <u>Spilotro</u>, a patron of Nevada gaming establishments (just like Slade in this case) filed an action alleging his deprivation of "access to public places." <u>Spilotro</u>, 99 Nev. at 194, 661 P.2d at 471-72. In response, the Nevada Supreme Court stated that his "contentions are meritless" and went on to expressly hold that individuals "do not have [] constitutional rights of access to businesses, <u>such as casinos</u>, that are generally open to the public." <u>Id.</u> (emphasis added).

Slade's suggestion that <u>Spilotro</u> "is even further removed from the present case than the <u>S.O.C.</u>" decision is meritless. Slade asserted a "breach of the duty of public access" based upon his exclusion from Nevada gaming establishments (including the argument that the casinos must be open to the general public). <u>See generally AB</u>; JA 1-9 (Compl.). The District Court found no such duty of public access. JA 111-12 (Order). The Nevada Supreme Court, in <u>Spilotro</u>, found that the plaintiff had no right of public access to Nevada casinos. <u>Spilotro</u>, 99 Nev. at 194, 661 P.2d at 471-72. Thus, the <u>Spilotro</u> decision is on-point for the direct issue in this case.

In conclusion, both <u>S.O.C.</u> and <u>Spilotro</u> are relevant and on-point case law for purposes of supporting Nevada's common law that a private property owner may exclude an individual for any reason.

# 4. Slade's Statutory Construction Arguments and Interpretation of NRS 463 Are Incorrect.

The notion that Slade's reading of the statute (as mandating an individual right of access) is "the only conclusion to be drawn from the statute" is absurd.

public use and was the only means of access for the general public to walk on the east side of Las Vegas Boulevard in front of the Venetian property. Venetian, 257 F.3d at 944-47.

In this case, there is no such public dedication or an "only means of access" issue. Here, Slade complains of a private property owner's exercise of a lawful right to exclude him from inside the hotel/casino. JA 1-9 (Compl.). Thus, Slade's may not properly compare this case to <u>Venetian</u>.

AB 40. To accept Slade's reading of the statue as granting every person an unfettered right of access not only violates fundamental property rights as noted in <u>S.O.C.</u>, but such argument also violates a fundamental and basic principle of statutory construction that "no part of a statute should be rendered nugatory, nor any language turned to surplusage." <u>Miller v. State</u>, 113 Nev. 722, 725, 941 P.2d 456, 458 (1997).

Slade's interpretation of NRS 463.0129 as mandating a per se right of access would renders the exclusionary right set forth in NRS 463.0129(3) nugatory. Put another way, if Slade's interpretation of NRS 463.0129 gives him an unlimited right of access, the exclusionary rights for "any reason" set forth in NRS 463.0129(3) would become meaningless.

The correct reading of the statute is that NRS 463.0129(1)(e) sets forth the general duty of a gaming establishment to remain open to the general public. NRS 463.0129(3), which is not inconsistent with the earlier language in subsection 1(e), provides that nothing in the statute abrogates or abridges any common law right of a gaming establishment to exclude a particular individual "for any reason." NRS 463.0129(3).<sup>14</sup>

In sum, Caesars' argument is quite simple: while NRS 463.0129(1)(e) sets forth the duty for gaming establishments to remain open to the *general public*, NRS 463.0129(3) reserves the right for those gaming establishments to exclude *an individual* for any reason. Nothing in that argument runs afoul of statutory construction principles. Nor does such argument make new law or alter existing law. Accordingly, the Court should disregard Slade's various arguments concerning the interpretation of NRS 463.0129 as they are misplaced.

As discussed in more detail herein, New Jersey's Casino Control Act (its gaming statutory act) abrogated all common law rights to exclude). See Section VI.B.1, above. As a result, Slade's references to New Jersey law regarding rights to exclude are entirely off-base.

# 5. The Case Is NOT About Innkeeper Laws, Slade's Efforts to Transform the Case Is Transparent and Improper, and Even if this Was an Innkeeper Case, Slade's Arguments Still Fail.

## a. Slade's Original Complaint Did Not Raise Innkeeper Issues.

When Slade filed his Complaint, the fundamental premise of his case was that he had an individualized right of access to Nevada gaming establishments and, Caesars, by excluding him, breached a duty of public access to him. See JA 1-9. The word 'innkeeper' is found once in his entire Complaint, and it is found in a paragraph purporting to be a legal conclusion (that is, the paragraph, paragraph 25(c) of the Complaint, has absolutely nothing to do with the *facts* of this case). Id., at JA 5 (¶ 25(c)). Slade never once mentions "innkeeper" in the claims for relief section of his Complaint. JA 1-9. Given that Slade's case has nothing to do with innkeeper issues, it is no coincidence that the Complaint has no factual reference to anything related to innkeepers but is replete with references to the "casinos" or "gaming premises."

### b. The Innkeeper Issue is a New Theory Raised by Slade.

In opposing the motion to dismiss at the District Court level, and now in his opening brief on appeal, Slade's case has transformed to one premised on innkeeper laws. See JA 27-59 (Opp'n) and AB. No doubt, this evolution of his arguments is a reactionary response and a creative attempt to breathe life into his case. However, the Court should see through his transparent attempt to avoid the result that Slade fails to articulate a valid legal claim that he, as an individual, has a right of access to Nevada gaming establishments.

Consistent with this reality, Slade's Complaint is littered with references to the "casino," the "gaming premises," Slade's play, and his "gambling." <u>Id.</u>, JA 1-9 (¶¶ 9-10, 12, 14, 19, 22, 23, 42, 43, 46-50).

### c. Slade's Innkeeper Argument Should be Rejected.

This case has nothing to do with access or eviction from a hotel room. However, even if it had been such a case, Caesars would still have the right of exclusion. First, Slade has not cited to this Court one Nevada statute or case supporting his purported innkeeper duty arguments. Despite the more than one page long string cite of cases regarding the "universal[]" innkeeper duties, Slade cannot point this Court to one Nevada decision supporting Slade's arguments. This is telling considering the plethora of casinos and hotels in Nevada.

Second, Slade's innkeeper duty argument claiming that he has unfettered access to Caesars' property is at complete odds with Nevada's innkeeper statute. Nevada's innkeeper statute is set forth in NRS Chapter 651. The statute makes it unlawful to deny access to certain classes of individuals. Pursuant to NRS 651.070, "[a]ll persons are entitled to the full and equal enjoyment of the goods, services, facilities, privileges, advantages and accommodations of any place of public accommodation, without discrimination or segregation on the ground of race, color, religion, national origin, disability, sexual orientation, sex, gender identity or expression." NRS 651.070 discusses the rights, duties and liabilities of persons "training or accompanied by service animals, service animal in training or police dog." NRS 651.090 provides for civil actions for violations of those previous sections.

By enacting the innkeeper statute, the legislature identified only a limited set of protected classes; namely, race, color, religion, national origin, disability, sexual orientation, sex, gender identity or expression, and those accompanied by a service animal or police dog. Slade falls into none of these protected classes! Accordingly, it was not unlawful for Caesars to deny access to Slade. Moreover, Slade's attempt to argue that he has an unfettered right of access to Caesars' properties would, on a *de facto* basis, elevate himself into a protected

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class that the Nevada legislature has not recognized. Accordingly, there is yet another basis why Slade's manufactured arguments should be rejected.

#### 6. Slade's NRS 1.030 Argument Should Be Rejected.

Knowing that there is no case in Nevada recognizing a duty of access claim and/or common law breach of innkeeper duty claim, Slade attempts to engraft such a claim into Nevada law by making a generalized reference to NRS 1.030. Slade then ostensibly relies upon cases from other jurisdiction and/or England to support his argument. In essence, Slade attempt to "weld together" or "splice together" a common law tort. Slade's attempt should be rejected by the Court.

As a threshold matter, NRS 1.030 (which is not cited in full by Slade) actually states:

> The common law of *England as far as it is not repugnant to or in conflict* with the Constitution and laws of the United States, or the constitution and laws of this state, shall be the rule of decision in all courts of this State.

Id. (emphasis added). Thus, the common law of England (even if it could be read as Slade suggests) is only applicable so long as it is not inconsistent with the laws of the State of Nevada. Here, the common law theory asserted by Slade is inconsistent with/repugnant to several different Nevada laws.

#### Plaintiffs' common law claim is repugnant to NRS 207.200. a.

NRS 207.200 provides:

- 1. Unless a greater penalty is provided pursuant to NRS 200.207, any person who, under circumstances not amounting to a burglary:
- (a) Goes upon the land or into any building of another with intent to vex or annoy the owner or occupant thereof, or the commit any unlawful act; or
- (b) Willfully goes or remains upon any land or in any building after having been warned by the owner or occupant thereof not to trespass, is guilty of a misdemeanor.

NRS 207.200 is clear and concise: "any person who . . . remains upon any land or in any building after having been warned ... not to trespass is guilty of a misdemeanor." NRS 207.200 necessarily pertains to a specific person, at a specific location, after a specific event has occurred (being warned not to trespass). NRS 207.200 is a very specific statute that applies in this case. Put another way, Slade's entire "common law" theory is repugnant to and inconsistent with this very clear statute.

### b. Slade's common law claim is repugnant to NRS 651.

As discussed herein, NRS Chapter 651 is a statute that limits innkeeper liabilities <u>and</u> which defines those instances in which a suit may be pursued for breach of a duty. More particularly, one will find that specific statutory claims exist for violation of NRS 651.030, 651.040, 651.090 (which applies to NRS 651.070, which prohibits denial of public accommodation on the basis of race, color, religion and other protected classes). Nowhere within Chapter 651 is there any enabling language that establishes a tort cause of action for an eviction. If such an action truly existed, the legislature certainly could have established such a claim. Thus, Slade's common law claim is inconsistent with and repugnant to NRS Chapter 651.

# c. Slade's Common Law Claim is Repugnant to NRS 463.0129 and Relevant Case Law that provides broad Exclusory Rights to Gaming Operators.

NRS 463.0129 and Nevada case law cited herein unequivocally stands for the proposition that a gaming operator has a broad right to exclude patrons so long as the exclusion is not based on a protected class such as race, color or

NRS 651.070, which is contained in the same chapter as NRS 651.020, creates a statutory cause of action for certain violations so long as an administrative remedy with the Nevada Equal Rights Commission is exhausted. This particular portion of the statute has not been relied upon by Slade, nor could it, as the exclusion of Slade had nothing to do with race, gender, sexual orientation or any other protected class.

creed. No matter how many different ways Slade attempts to argue around the issue, both NRS 463.0129 and Nevada cases have repeatedly upheld a gaming operator's right to exclude individuals from its premises so long as the exclusion is not based on some protected class. In sum, these provisions must be read in harmony with one another, and Slade's attempts to "thread the needle" and create a cause of action that protects anyone who seeks access to a Nevada gaming establishment should be rejected. That "common law" theory is inconsistent and repugnant to Nevada law.

# 7. Slade's Public Amusement and Race-Based Arguments Should be Rejected.

In his Opening Brief, Slade attempts to use ancient law regarding "public amusements" as a means to make non-Nevada, outdated, and inapposite case law somehow relevant to this appeal. See AB 14-25. Caesars challenged Slade (at the District Court level) to cite one Nevada case since its inception where a court called or held that Nevada gaming establishments are "public amusements" (the legal term of art to which Slade so repeatedly refers), and he could not do so then. See AB. He once again fails to cite any authority for the proposition that a Nevada gaming establishment is a "public amusement."

Similarly, the considerably lengthy arguments within Slade's brief regarding the Civil Rights cases, "Jim Crow perspectives," and the history of racial segregation authorities have no bearing on the issue of this appeal. Suffice it to say, Caesars strenuously disagrees that this Court's affirmation of the District Court ruling would constitute Nevada "pretend[ing]" that the common law did not address a private property owner's right to exclude an individual for any reason. AB 25. This characterization of the Court's options in this appeal is creative, yet woefully misplaced.

Unlike Slade's attempt to splice together certain arguments to support his position, Caesars has cited numerous cases wherein Nevada gaming

establishments' rights to exclude an individual for any reason have been affirmed. Moreover, Caesars has cited numerous other cases recognizing a private property owner's right to exclude individuals from their property for any reason.

# 8. Slade's Alleged "Other Concerns" Lack Merit and Are Belied By Case Law and Practical Realities of Competitive Market Forces.

Slade concludes his brief with a section entitled "other concerns," which has no more merit than any other section of his brief which advocates a change in the existing common law in Nevada (which also constitutes the majority view).

<u>Initially</u>, Slade is manufacturing an argument by suggesting that the District Court was "preoccupied" with a question regarding something more than a "mere arbitrary exclusion," which is how Slade presents his exclusion in this case. <u>See generally</u> AB; AB 44; JA 97-111 (Hearing Tr.); 112-13 (Order). Nothing in the Order (and, nothing in the hearing transcript) demonstrates the Court relied in any way upon its question (or Slade's answer) as the basis for its decision. <u>Id.</u> Slade's suggestion that the District Court "extrapolated facts" is pure conjecture and speculation and, as a result, should be ignored.

Next, Slade again attempts to make this case into something it is not by discussing the "ridiculous" example of the "parade of horribles." AB 45-46. While this entire discussion seems odd within Slade's opening brief, Slade's attempt to bootstrap in such hypotheticals as political events and otherwise is nonsense. To the extent Slade suggests that this Court's adherence to the majority rule and the common law right of private property owners to exclude an individual for any reason risks the potential for outrageous abuse, this purported risk has been succinctly and thoroughly reasoned by the Seventh Circuit Court of Appeals in Brooks, 791 F.2d at 518-519.

In <u>Brooks</u>, the court discussed policy considerations regarding the rights of access and exclusion, and addressed the argument of the alleged insidiousness of exclusion of certain individuals. The court noted that such concern was exaggerated given that "market forces would preclude any outrageous excesses such as excluding anyone with blond hair." <u>Id.</u>

This rationale of <u>Brooks</u> is on-point and instructive here. Market forces will curb and/or guard against private property owners from making the sort of exaggerated decisions articulated by Slade. Stated another way, Slade's suggestion that Caesars' conduct is arbitrary and speculative suggestion that it will be subject to rampant abuse is illogical when considering the highly competitive casino industry in Nevada. As the Seventh Circuit identified, something as fundamental as market forces serves to curb arbitrary conduct by gaming properties because Caesars, for example, would be unable to maintain a business presence if it acted in the manner hypothetically manufactured by Slade. Slade's wild surmise that "more and more tourists will choose New Jersey or another venue over Nevada" if this Court does not ignore its long-standing and well-settled common law and rule in Slade's favor is simply nonsense and should be disregarded.<sup>17</sup>

Even if those market forces did not operate as envisioned in <u>Brooks</u>, it does not alter a Nevada gaming establishment's right to exclude a patron from the premises for any reason.

### **CONCLUSION**

Based upon the foregoing, Respondents Caesars respectfully request an order affirming the ruling of the District Court below and, specifically, affirming the Order granting Respondents Caesars' Motion to Dismiss Slade's Complaint.

DATED this 27 day of August, 2013.

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### **RULE 28.2 ATTORNEY'S CERTIFICATE**

- I certify that this brief complies with the formatting requirements 1. of NRAP 32(a)(4), The typeface requirements of NRAP 32(a)(5) and the type style requirements of NRAP 32(a)(6) because it has been prepared in a proportionally spaced typeface using Word in 14 point Times New Roman font.
- 2. I further certify that this brief complies with the type-volume limitations of NRAP 32(a)(7) because, excluding the parts of the brief exempted by NRAP 32(a)(7)(c), it is proportionately spaced, has a typeface of 14 points and contains 7,450 words.
- 3. Finally, I certify that I have read this appellate brief, and to the best of my knowledge, information and belief, it is not frivolous or interposed for I further certify that this brief complies with all any improper purpose. applicable Nevada Rules of Appellate Procedure, in particular NRAP 28(e)(1), which requires every assertion in the brief regarding matters in the record to be supported by a reference to the page of the transcript or appendix where the matter relied on is to be found. I understand that I may be subject to sanctions in the event the accompanying brief is not in conformity with the requirements of the Nevada Rules of Appellate Procedure.

Dated this 27 day of August, 2013.

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### **CERTIFICATE OF SERVICE**

I hereby certify that I am an employee of Santoro Whitmire, and that on the 27<sup>th</sup> day of August, 2013, I caused to be served a true and correct copy of RESPONDENTS' ANSWERING BRIEF in the following manner:

(ELECTRONIC SERVICE) The above-referenced document was electronically filed on the date hereof and served through the Notice of Electronic Filing automatically generated by that Court's facilities.

(UNITED STATES MAIL) By depositing a copy of the above-referenced document for mailing in the United States Mail, first class postage prepaid, at Las Vegas, Nevada, to:

Robert A. Nersesian, Esq. NERSESIAN & SANKIEWICZ 528 S. Eighth Street Las Vegas, Nevada 89101

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