## IN THE SUPREME COURT OF THE STATE OF NEVADA

CITY OF FERNLEY, NEVADA, a Nevada municipal corporation,

Appellant, vs.

THE STATE OF NEVADA ex rel. DEPARTMENT OF TAXATION; THE HONORABLE DAN SCHWARTZ, in his official capacity as TREASURER OF THE STATE OF NEVADA; and THE LEGISLATURE OF THE STATE OF NEVADA,

Supreme Court No.: 66851
District Court Case No.: 12 OC 00168 1B

Respondents.

## JOINT APPENDIX

## VOLUME 14 PART 4

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A I think it was in 2000. That was part of our -the discovery.

Q Okay. And what was the next one you can remember?

A City of Las Vegas.
Q Okay.
A Sorry. North Las Vegas.
Q And approximately when was that?
A I think that was during the 2005 session.
Q Okay.
A They may have asked twice.
Q Okay. And --
A I know that they have asked twice. I recall they've asked twice.

Q Okay. And we'll go through them. I just wanted to see. What's the third one?

A City of Fernley.
Q Okay. And that was when?
A Well, the City of Fernley has asked multiple times in different ways.

Q Okay. Let's start with the City of Henderson in approximately 2000. What's your understanding of what the adjustment was that the City of Henderson was asking for?

A They received a one-time increase of $\$ 4$ million to their base amount. They -- although they didn't object
get a change in their base.
A Yes, I have an understanding of that.
Q Okay. And what is your understanding?
A As a newly formed local government, they need to apply, they need to ask.

Q Okay. That's it?
A There are other provisions in that statute. Taking on services is one of them. They have to take on Police or Fire and at least two other services, Animal Control, Parks and Recreation.

Q Okay. And that's your understanding?
A Yes.
Q Okay. When I say "you," that's the Department of Taxation. That's your understanding?

A Yes.
Q Okay. When the original bases were set for local towns, cities, local governments, was there any requirement that any of them have these specific services that are now listed for newly formed governmental entities?

A I'm not aware that there were any.
Q Okay. So if I was a city that was participating in the program and received money prior to the $C-T a x$ and then got a base through the C-Tax, there was no requirement that I have a police department or a fire
department or any of these other services that you listed, correct?

A That's correct.
Q Okay. It's only if I was a newly created local government entity that came after a certain date that I then had to have these to get a change in my base?

A Correct.
Q Okay. And it's your testimony that Fernley did not make any kind of application to receive a change in their base under that statute that we've been talking to that requires Police, Fire, a couple other services?

A That's correct.
Q Okay. Did you or to your knowledge anybody at the Department of Taxation discuss why they did or did not make that claim or request?

A That would be a question for Terry Rubald.
Q Okay. So if I wanted to ask them about Fernley specifically back and forth with Fernley, that would be Terry Rubald?

A Uh-huh.
Q Yes?
A Yes.
Q Okay. And in that statute that requires that, do you have an understanding, speaking on behalf of the Department of Taxation, why that requirement was ${ }_{C}$ ine ${ }^{\text {N }}$ the8854
for newly formed governments?
A No.
Q Okay. Is there also a time limitation that they have within which to request that base change while having these services that you listed in that code section?

A I don't know if the time frame is associated with the services, but there is a time frame associated with the newly formed local government.

Q Okay. And what is that?
A I'm not absolutely certain.
Q Okay. If I told you one year, does that sound about right?

A It's about one year.
Q Okay. And do you know why there is a limitation of one year period of time for a newly formed government to apply for a change to a previous base under that code section?

A No.
MS. NICHOLS: Objection. Calls for speculation. BY MR. VETIIS:

Q I don't want you to speculate.
A No.
Q Do you have an understanding?
A No. I don't know why.
Q All right. Do you know if anybody at the ${ }_{\text {No }} 66851$

Q Okay. But he did at that time?
A Yes.
Q Okay. And tell me what the discussions were.
A I believe the first meeting was just more informational. They made a lot of inquiries about how can we get this done. There was an assumption on their part that the Department of Taxation had the authority -- had discretion in how the base amounts were determined and so, therefore, they wanted the director to change their base because they assumed he had authority to do that.

Q Okay. Anything else you recall?
A I recall that they -- they brought some -- I don't remember if it was handouts, but they had information. They had per capita distributions of C-Tax for different cities in Nevada.

Q Okay.
A They had a list of cities in Nevada by population and compared Fernley's distribution with similar-sized cities.

Q The information they provided you about the C-Tax distribution to Fernley and cities with similar populations, do you recall any of that information?

A Just that it was presented.
Q Do you remember any of the numbers?
A No.

Q Okay.
A I don't recall comparing other cities' growth rates.

Q And based on that conversation, did you go back and look then to see whether or not there was a change in the growth rates for the city of Fernley as opposed to these other cities?

A I don't recall doing that.
Q Okay. Did you ever go back and look to see if there was any change to the assessed values for the property of these other cities that were similar in size to Fernley and the assessed values at Fernley?

A I review assessed valuations many times throughout the years, so no, I don't remember specifically going back and comparing that.

Q I'm asking you based on Fernley's complaint did it pop into your mind and you said to yourself this doesn't sound right?

A No.
Q Okay. So as far as you were concerned, the fact that Fernley was receiving a C-Tax distribution that was far less than cities of similar size, that was okay?

A It was according to statute.
Q Okay. So as long as the statute said it's okayr it was okay with you?

A I don't have --
Q And by that I mean you, the Department of Taxation.

A We don't have an opinion on that.
Q Okay. So if the Department of Taxation saw that some taxpayer, regardless, was being treated unfairly during the tax system, that wouldn't matter to you, just keep going on?

MS. NICHOLS: Objection. Calls for speculation.
THE WITNESS: Can you restate the question? BY MR. VELTIS:

Q Yes. If you see a taxpayer, a tax-paying entity like the City of Fernley who pays into the system, who meets the qualifications similar to other populations for assessed value and whatnot and receives tax dollars back that are significantly less, that just doesn't matter. You don't do something in your mind and say this doesn't seem to be fair?

MS. NICHOLS: Objection. Assumes facts and calls for speculation.

THE WITNESS: There are so many factual problems with the question that you just asked me that I can't answer it.

BY MR. VELLIS:
Q Tell me all the factual problems that are wrong MOLEZZO REPORTERS - 775.322.3334

A Yes.
Q And the Department of Taxation wants to make sure that all its taxpayers are being treated fairly, doesn't it?

A It's part of our -- yeah, that's part of our rules for taxpayers.

Q Okay. And if I'm a taxpayer in the city of Fernley and the City of Fernley is not getting an equal share of C-Tax that will help me because it will provide services and pay for services in my city, is that taxpayer being treated fairly by the Department of Taxation, in your mind?

MS. NICHOLs: Objection. Assumes facts and calls for speculation as to what a taxpayer in the city of Fernley is thinking. BY MR. VELLIS:

Q I didn't ask that. I asked, Would that person be considered to be treated fairly by the Department of Taxation?

A The Department doesn't have an opinion on that.
Q So, although it's their goal to make sure taxpayers are treated fairlyr in this particular instance if the taxpayers who are paying into the system in the city of Fernley are not getting that money back through C-Tax, the Department doesn't have a position on that ? ${ }_{\text {CTse }}$. 68851

MS. NICHOLS: Objection. Assumes facts, misstates her prior testimony, calls for speculation and is also argumentative.

THE WITNESS: The Department doesn't have a position on that.

MR. VELLIS: Okay. It's 12:15. Want to have lunch?

MS. NICHOLS: Sure.
(Whereupon, lunch recess was taken at 12:14
p.m.)
$-000-$

A I don't know.
Q Okay. And the Fernley matter, you talked about the first meeting sometime in 2009, 2010 and you said there was, from what you recall, three or more.

Do you remember the second one, when it was?
A No. But it was only a few months after the first one.

Q Okay. Who was in attendance at that meeting?
A I think that it was the same people. I think it was Mayor Goodman, Brandy Jensen. I don't think Greg Evangelatos was there. Mel Drown -- like a drowning man -- Mel Drown.

Q Who is Mel Drown?
A He's for Fernley.
Q Okay.
A And then myself, Tom Gransbery, Penny Hampton. I don't remember whether Terry Rubald attended that one.

Q . Okay.
A I think she did. And there was somebody else there -- oh, my supervisor at the time, Carolyn Misumi, M-i-s-u-m-i.

Q And you all were the representatives of the Department. of Taxation. What was it or why was it, to your understanding, that Fernley was meeting with you, the Department of Taxation?

A They still thought that we had some discretionary power to change their CTX distribution. Q Okay.

A And we had taken some numbers that they had provided at the previous meeting and we crunched them a few different ways, did some different scenarios. I don't remember all what it was but we did some scenarios with those numbers and then we discussed it.

Q Okay. And what was the purpose of doing the crunching of the numbers and the different scenarios?

A I'm not positive. I think that we ran -- that I ran CTX scenarios with different -- their different base amounts to see what the distribution -- how the distribution would change within the county. I recall doing that but I don't remember if it was before or after that second meeting.

Q Okay. And did anybody else in the Department of Taxation do anything in relation to that first or second meeting with Fernley other than what you've discussed?

A Well, Tom Gransbery and Penny Hampton and Terry Rubald may have been dealing with other local government issues.

Q Okay.
A I think they did. But I don't know what they did.

Q Okay.
A Probably were going over the scenarios again.
Q Okay.
A Most of those meetings were just discussing the different population numbers and if we do this, then how does it affect that, and so I would take the scenarios and go back and run the numbers.

Q And you can tell me, was the Department trying to find a way that the City of Fernley would have a larger base on different scenarios?

A No.
Q Okay. Then I'm having trouble understanding what was the scenario showing, that there was no way to have a larger base?

A No. Fernley had provided numbers to us. If we increased our base to this amount, what would happen to the rest of the county. Does it depend on our growth in assessed valuation and population? They provided numbers that we analyzed.

Q Okay.
A It's not that we were looking for potential solutions. We were just, you know, giving them the backup that they needed.

Q Okay. You mentioned something. If you have a new government that's coming in like Fernley that requests
some sort of either a new base or a change in the base that they had previously, is how it affects the rest of the entities within the county an important consideration?

A Yes, it is.
Q Explain that to me.
A The bucket of money is only so big. We can't grow it. So if one entity gets more within a county, other entities may receive less.

Q Okay.
A And it depends how the change would be structured.

Q What do you mean?
A In the case of Henderson, we didn't take money away from anybody. We just augmented their base by $\$ 4$ million because they had plenty of excess to cover that.

Q Okay.
A So we didn't take money away from the county or Las Vegas or anybody else, Mesquite. It just expanded their base by $\$ 4$ million. That, however, changes the proportions of the amount of base that's received among the other entities.

Q Okay. And I'll go over that in a second, but let me ask this question first: So where does the $\$ 4$ million come from that you gave to Henderson to increase their base?

A They already -- the county already had it. It was already in their bucket.

Q Okay. But it was part of the excess?
A Yes, it was part of the excess.
Q Now, what if the next year, though, they don't get an excess equal to that 4 million, does that change the base of Henderson?

A No.
Q So when Henderson got the four million, that was their brand-new base that they'd use for the rest of their time?

A Yes.
Q Are there years where there's no excess?
A Yes.
Q So if the next year there was no excess, there would be no excess in the bucket for Clark County. What would happen then? Would Clark County be $\$ 4$ million short?

A It's not that simple.
Q Explain to me what it is, then.
A If there's no excess but there's enough for all of the base amounts, all the entities would have received the amount of base that's due. If there's less money available than the total base amount, then cirey receive a proportion of what's in the bucket based on the proportion
that you can give me today, correct?
A I can't give them to you today.
Q Okay. So, clearly, you're not the person most knowledgeable on that particular subject, correct?

A Correct.
Q Okay. We were talking about adjustments to the C-Tax distributions to different levels of government. If a particular government, local government, for example, stopped providing a particular service, would there then be a decrease in their baseline in the following year?

A Not automatically.
Q Okay. Why do you say "not automatically"?
A Well, if they discontinue providing a service, a necessary service, they may just be contracting it out.

Q Okay.
A There's no automatic mechanism to monitor what services are provided --

Q Okay.
A -- and the amount of the base distribution.
Q All right.
A They're not related.
Q So if they have the service and they contract it out, then their base may stay the same?

A Yes.
Q And if they don't contract it, they juste No. 66851
discontinue some service, how would that affect their base, if at all?

A It doesn't.
Q Not at all?
A No.
Q Okay. So if I'm a local town and I have a police department and I decide not to do that anymore and I'm not contracting with the county because I think the county has to be out there anyway, does that affect my baseline?

A No, it does not.
Q Okay. Are you familiar with the 366.90 that provides for the decrease in C-Tax allocations?

A I'm familiar with it. Would you mind reading it to me?

Q I don't know if I'm reading it off your thing, just your -- somebody's presentation. I think this is actually the state legislature's presentation, the fiscal analysis division.

It says, "The population and assessed value for a local government or special district in a county is decreased each of the three fiscal years preceding the current fiscal year. The Department of Taxation is required to review the base annual allocation amount, calculate it under 360.680 to determine whether to adjust
the amount."
A Yes, I'm familiar with that.
Q Okay. And has that ever happened?
A I do those calculations yearly at February 15th with the revenue projections. I send a memo to our director. I'm not aware that it has happened for three consecutive years. I don't remember ever putting an entity name's in that memo. I can certainlyr you know, refer to my materials back at the office, if you want to request that, but my recollection is that that hasn't happened.

Q What materials are you talking about back at your office?

A The review that I do every year, the memo that I send to the director.

Q But as you sit here today on behalf of the Department of Taxation, you do not recall a situation where there was a decrease in the revenue to a C-Tax participant based on that statute?

A No, I don't recall.
Q Okay. Do you know as the person most knowledgable if the Department of Taxation, since the time of the enactment of the C-Tax up until todayr has provided any kind of investigative materials or studies or reports or information to the legislature about $C-T a x$ and the
calculated based on a five-year average percentage change in assessed valuation added to a five-year average percentage of change in population. That number -- this is a really complicated question that you're asking me.

Q Good. I finally asked one.
A But that's basically the factor that is used to generate that calculation. I don't know that I can recall the entire thing without having it in front of me.

Q Okay. But in any case, assessed value and population growth are factors in how the excess is distributed?

A Yes.
Q Okay. And the reason I'm asking the question is because I'm trying to figure out in relation to a base amount, when you set the base, is population and assessed value considered in setting the base originally for the local governments, local towns and cities?

MS. NICHOLS: Objection. Assumes facts. The Department doesn't set the base.

BY MR. VELLIS:
Q Do you know what went into it?
A It's my understanding that population and assessed value are not considered.

Q Okay. And as the Department, do you have any understanding of why that was not considered for the base
but is for the excess?
MS. NICHOLS: Objection. Calls for speculation. BY MR. VELLIS:

Q Just your understanding.
A I don't know.
Q I don't want you to guess. If you don't know, don't guess. Okay?

A I don't know why.
Q Okay. So as the Department of Taxation you don't know why population and assessed value was not considered when they set the base or why it's used for the excess?

A Correct.
Q Okay.
MS. NICHOLS: Just to clarify, does the legislature set the base?

MR. VETLIS: Objection. You're not here to ask questions. When I'm through you can ask all the questions you want to.

MS. NICHOLS: I'll make a note. BY MR. VELLIS:

Q When you discussed it with Fernley and you looked at what Fernley's base was, did you as the Department have an understanding about how Fernley arrived at the base amount that they had?

A Fernley didn't arrive at the base amount that they had.

Q That was a bad question. You're right.
What I'm trying to ask you is as the Department when you look at -- when Fernley comes and talks to you and shows you their base, do you know how Fernley's base was originally set?

A It was set by the SB-254 committee.
Q So it wasn't by you guys, the Department of Taxation?

A No.
Q Okay. Do you know what the SB-254 committee did or looked at in order to set the base for Fernley?

A Yes.
Q You do? Tell me what you know.
A They looked at the previous revenue sources and tried to maintain revenue neutrality.

Q Okay. Did at any time, as you're going through your analysis, see Fernley's base and the base of any other city as -- did the Department of Taxation have any feeling that that looked like it was significantly off compared to comparable cities?

MS. NICHOLS: Objection. Assumes facts and calls for speculation.

> BY MR. VELLIS:

Q I'm just asking as the Department, did you ever look and say that one looks completely different?

A No, we didn't.
Q Okay. And that's not something you would do?
A I look at each and every number to make sure that it's mathematically and statutorily correct.

Q Okay. And that's good. So that's the way you look at it. But as to comparison with other similar cities, localities with populations and assessed value, that's not something you're concerned with?

A No, I'm not.
Q "You" being the Department?
A No.
Q Okay. Does the Department have any understanding about who would look at something like that if it seemed to be disproportionate?

A I don't know thát there's a provision in the statute. When local governments have questions about their distributions, they call the Department to get clarification.

Q Okay. But you're just going to clarify whatever the formula sets out in the numbers, right?

A Yes.
Okay. If they called for clarification and
somebody calls up saying gee, my number was completely different and lower than somebody else's, what does the Department do with a complaint like that? Do they send them on somewhere else or does it just dead-end right there?

A That's something that would come through Local Government Finance and Terry Rubald's group. I wouldn't be involved in that.

MS. NICHOLS: If we could be off the record for just a minute.
(Discussion off record.)
BY MR. VELLIS:
Q As the Department of Taxation, do you know what sources local governments use to finance their services and their operations?

A I have some knowledge of that. Terry Rubald's group works with local government budgets.

Q All right. So if I wanted to ask questions about how local governments finance what they're doing, their services, I should ask Terry Rubald?

A Yes.
Q Okay. When the local governments -- I'll stick with those -- have their base amounts set, that was set not by the Department of Taxation: Correct?

A Correct. Q It was set by?

A The SB-254 Committee, the Committee on Local Government Finance.

Q And did the Department of Taxation have any input on those bases that were originally set?

A I don't know.
Q Okay. Do you have any understanding about how that was done and what the negotiation was about how much the base was for particular cities?

A No, I don't know.
Q Speaking on behalf of the Department of Taxation, do you have any thought on whether or not -strike that.

Does the Department of Taxation concern itself with the importance of the original setting of the base?

A I'm not sure what you mean, do we concern ourselves with the importance of it.

Q The original base was set. That's your original base. That goes on in perpetuity, correct?

A Yes.
Q And that's a pretty important number when you first get it, isn't it?

A Yes.
Q And it's going to go on that way for eternity unless it changes, correct?

## EXHIBIT 16

## EXHIBIT 16




California, and we were researching options for the state.
Q. Okay.
A. All very glamorous work.
Q. Beauty is in the eyes of the beholder, I guess.
A. Yes, I suppose.
Q. Now, what was your actual positition? What were you called?
A. At?
Q. At UNLV during this period, '78 to '80.
A. Research associate.
Q. Okay.
A. Senior research associate, something like that.
Q. Okay. And then after that, where did you go?
A. 1980 to Clark County.
Q. And what did you do for Clark County?
A. At the very beginning, it was a management -budget analyst position which moved fairly quickly into a senior budget analyst position and then moved to director of budget and financial planning within a couple of years.
Q. Okay.
A. And then within about another year to chief
financial officer, which was a combination of comptroller and director of budget and finance, and I was with Clark County through December 31, 1995.
Q. Okay. So from 1980 until 1995, you started as a budget analyst. What did the budget analyst do?
A. Oh, at that time, we had assigned responsibilities for various departments. Each of the budget analysts had various departments that they were responsible for helping guide through the budget process. I had a handful of those. I think there were all of three budget analysts in Clark County at that time.
Q. Okay.
A. That work didn't change that much through the senior budget analyst part of it, although I took on more responsibilities for doing things like all of the revenue estimates for the county and more technical matters.
Q. And then chief financial officer, explain to me basically what you did there, if you can.
A. Well, having overall responsibility. for the budget, the development and administration of the budget as well as all other financial functions of the county, which would have included, you know, all of the normal accounting functions, payroll, accounts receivable,

1 accounts payable, financial planning, debt and capital
2 administration, again continuing the glamour.
Q. Okay. And in 1995, where did you go?
A. At the end of 1995, so January of '96, I left Clark County and formed the company that I'm now still with, Hobbs, Ong, $0-n-g$, \& Associates.
Q. And what does Hobbs, Ong \& Associates do?
A. We specialize in public`finance issues which can be best described -- I'm asked this all the time, and $I$ have quite a difficulty with it.
Q. You're under oath now, though.
A. Yes. No, no, I'm not sure it's going to make any difference.

A big part of what we do is we're involved with the capital planning and debt structuring, debt issuance for a number of clients throughout the State of Nevada.

Do you want client examples or more
definition?
Q. Yes, if you can, definitions and client examples would be great.
A. If an entity needs to finance a capital project, they will consult with us, "How do we go about doing that?" Obviously, it takes revenue to leverage the revenue. Sometimes they have the revenue.
to the extent that there are people who are on one side of an issue or another and the numbers favored one side or the other, I think that's a fair assessment to make, but the purpose of the testimony that we provided wasn't necessarily to advocate on one party's part versus another party's part, and in the years since, even though I have a lot of respect for those who spend time: lobbying, as technical types and as a company who feels it's important to maintain technical objectivity, we try to avoid that.
Q. After you left the county, who or what entities did you lobby for, in the broadest terms we're using that or how you've explained it.
A. It's kind of an interesting evolution after Clark County. Before I left Clark County -- and I think this goes to the heart of things that you're interested in --
Q. Okay.
A. -- there was a committee, and I wish I could remember all of the dates and the name or the number of the legislation. For some reason $S B$ or $S C R 40$ sticks in my mind, but Senator $O^{\prime}$ Connell had a group put together that was an interim group to study matters relating to taxation, and that spanned at least -- at least three interims between regular sessions of the legislature.

I was on the technical committee and shared the technical committee for at least two or three of those interims, and that was both pre leaving Clark County and post leaving Clark County. So I continued in that role after I left Clark County, it being determined that $I$ had been appointed as an individual, not because of my position with Clark County. So I continued that type of work, and, again, how you define that is -- .
Q. Okay. And I understand that, and when we're using the term lobbyingr I understand how you've explained it. What I'm trying to understand is what kind of entities did you do that kind of work for after you left Clark County?
A. The only entity that I can remember paying us -- this is to the best of my recollection --
Q. Sure, absolutely.
A. -- since this has been a number of years ago, the City of Henderson provided a small monthly stipend during -- it might have been the ' 197 session. Ostensibly that was to provide technical support to the City of Henderson on legislative matters that may come up, and essentially what that means in my world, if we get a technical bill that we don't understand, we're sending it over to you for you to read it, pour through it and tell us if it does something to us.

It was all formulaic, and $I$ suppose one of the other questions you have to ask yourself is how current are any of those mechanics with the needs of the time.
Q. And that's what you were asking back then?
A. Those were the kinds of questions that those of us that dealt with administering these kinds of things would naturally have.
Q. Okay. So how did you -- did someone contact you to be. on the committee, or how did you get involved in this SCR 40 committee, the technical committee?
A. Specifically that committee, I don't recall how that happened, but it wasn't uncommon for me to be on such committees.

Senator O'Connell, I think, was -- I don't know if this is speculative or not, but my recollection is she likely had something to do with my taking a coordinating role with the technical working group.
Q. Who else was on that, and what did you call it, technical group or advisory group, or was there more than one group or --
A. There was a legislative committee, and we were the technical committee in support of the legislative committee.
Q. And who was on that technical committee, if you recall, or as best you can rec̣all, I should say.
A. As best $I$ can recall. Well, I mean, the normal cast of characters. Marvin Leavitt, who is somebody I had a lot of discussions with these things about throughout the years.
Q. Okay.
A. Mike Alastuey, I believe, who was with Clark County School District, another person whose knowledge in these areas, particularly from the school district side, is second to none. Some northern people. Mary Walker.
Q. Who is Mary Walker?
A. Mary at that time would have been CFO for Carson City.

Terri Thomas, who I believe was CFO for the City of Sparks, and there may have been one or two others.
Q. Okay.
A. John Sherman, I believe. John was the CFO for Washoe County, and while there may have been people whose names were formally a part of the committee, the committee was never closed to any of the other CFO or those types who wanted to have involvement in it.
Q. Okay. But you were the chairman of this committee?
A. I was the chair of that committee. My only

1 question in my mind is, $I$ know $I$ was chair, but I'm not sure which of the three or so sessions I acted as chair. I believe I acted as chair for two of the three sessions.
Q. Okay. And who took over from you in the other session?
A. I believe after I was done with it -- and I'm not sure what this says -- they didn't renew the committee, it being expensive to have such. I'd like to think that's the reason.
Q. You said it went through three sessions. So from what period of time? Do you know?
A. I'm thinking it was probably '95 through '99ish, and, again, that's speculation on my part.
Q. It's approximate?
A. Yes, approximate.
Q. All right. And what were -- what were the direction to the technical committee from the legislative committee as to what they wanted you to do?
A. They wanted us to look at revenue distribution issues between and among local governments. That was largely the charge. So that would have included property tax issues, which I do remember spending time on, the sales tax, the SCCRT, supplemental City/County relief tax, basic City/County relief tax issues and
distribution issues. We dealt with a number of other related issues.
Q. Okay. Were the related issues aside from the -- and the C-Tax consolidated tax -- I'm going to use the term C-Tax since it's easier. Is that okay?
A. Yes.
Q. All right. Did you make recommendations as technical committee regarding these other taxes, property taxes, gasoline taxes, anything like that, other than the C-Tax to the legislative committee?
A. We likely did. As a part of the ' 97 session, the focus was really on what -- the genesis of the C-Tax, if you will. In '95 and '90-- whenever else we had -- I remember one particular -- one particular interim was dominated by discussion of fuel tax distribution, motor vehicle fuel tax distribution, and I believe there were some recommendations made on that as well that was completely unrelated to the C-Tax, but that's a considerably difficult topic in and of itself and remains such today.
Q. Well, let's just focus in on the C-Tax, and you'used the term genesis of the C-Tax, and so that's kind of where I want to start is the genesis.

How did the C-Tax get built, get put together by the technical committee? Can you trace it for me?
A. Well, this is going to be all to the best of my recollection --
Q. Absolutely. The whole deposition is to the best of your recollection.
A. -- of 1996. So let's see. A number of us, and certainly myself included, felt that, again, the various methods that were being used to deliver these revenues needed another look. Whether those actually channeled revenues fairly from one local government to another or that sort of thing was very much on people's minds.

And one of the other things that was particularly on my mind was the fact that the little skirmishes that would arise from time to time between entities -- and down here in Clark County I can give you perfect examples.

The City of Las Vegas would be pushing for, you know, something, you know, perhaps related to annexation, which always had to do with more revenue. Clark County might push back and say, "Well, you guys are receiving all the cigarette and liquor and basically the City/County relief tax. We receive none of that, and that's not fair." And then the fight would break out, and it seemed to me it was sort of silly and counterproductive for those fights to break out over the
same things over and over and over again.
And so that coming up with a uniform method of distributing similar types of excise tax revenues would be a sensible thing to do --
Q. Okay.
A. -- and that's what led to the discussions of how do we go about doing this, what revenues should be included in the mix.
Q. Okay.
A. Obviously, it wasn't named $C-T a x$ at that point in time, but what revenues could be -- should be a part of that, and there was some discussion about, you know, obviously the six that are a part of it and other revenues that could have been a part of it but were excluded for one reason or another, like fuel tax was excluded because there are some peculiarities with fuel tax that wouldn't have lent that to being a part of this.

There are a number of other related issues. As you go through all of this, how much of it should be based on the point of origin of where the revenues are earned or some other mechanism for channeling those. revenues back to the local governments.

You have first-tier and second-tier issues. How do you get the revenues to the 17 counties? What
then do you do with the revenues once they're allocated to the 17 counties, to the various local governments and agencies that may be a part of that? And there are at least a couple hundred of those kinds of subentities within the state, and they vary a great deal.

So the amount of time from the genesis of the, "Hey, we need to talk about this and see if there's a better way of doing it" to working through all of the details took a considerable amount of time.
Q. Okay.
A. I mean, I can give you another example of something that is sort of peculiar that strikes out.
Q. Sure.
A. You know, down in Clark County, we're dominated by unincorporated towns and cities. We have the cities that we have, and then we have a bunch of unincorporated towns, and even people that live down here rarely know when they're in a city versus an unincorporated area, but it's a very. fundamental thing for revenue distribution.

In Douglas County, I don't believe they have very.many unincorporated towns, but they probably have two-thirds of what $I$ would call genexal improvement districts or special districts that exist in the entire state. It's a completely different makeup in Douglas

County of how they go about delivering services and the entities through which they do that. You have to work through those details because at the end of the day, you're trying to devise one formula to fit all needs across the state.
Q. Right.
A. And there are a gazillion other weird examples of things that, "Really, that exists?"

And one of the -- one of the big questions again, you know, once you start working through identifying all of the different variations that you have, which is a huge part of it -- and we had rural representatives and northern representatives, so we had plenty of input from those folks -- now, what are your objectives?

Now, this is something that's driven as much or more by the legislative folks than the technical folks who are sitting there putting together fascinating spreadsheets from week to week. Now you need to go get some policy direction from those folks.
Q. And did you do that?
A. Yes, and one of the approaches I generally take with this kind of thing, because I've done this a few times in my career, is before we just start running numbers willy-nilly, which is extremely time consuming,
what are the principles or the guidelines or the objectives of what we want to get to.
Q. What is your recollection of what they were for this technical committee, the SCR 40 committee?
A. One of the biggest ones was that in the first year of the C-Tax, that it be -- or at least at the base -- that it be revenue neutral, and by that I mean wouldn't necessarily upset the current revenue receipts of the various local governments that receive those revenues. That is always a huge decision with a lot of implications.
Q. Okay. And why was that -- what was your understanding about why that was an important objective to this?
A. Now, this is less speaking on my own behalf as opposed to speaking on the group.
Q. Sure.
A. The group's feeling about it.
Q. Okay.
A. That if you come up wịth some new formula and it all of a sudden means you are going to receive 20 percent less and she's going to receive 20 percent more, what is really going to happen to you and your ability to deliver services. So there are going to be winners and losers, and this state is not known for local.

1 governments having a lot of latitude as far as being able to do things on their own from a taxation perspective.

So how do you deal with the potential of all of those adverse -- those potential adverse outcomes? The winners are going to be very happy. The losers are going to be very unhappy. So how do you minimize some of that?
Q. Okay. So and the way to do that then was to just make the -- and this was for the base, the first base?
A. Okay.
Q. And what was the base? What was that supposed to be, when you came up with a base amount?
A. Well, in its most aggregated form, the base would be the aggregate of all of those revenue sources from the basic and supplemental City/County relief tax, cigarette, liquor, the other two. That's your big pot.

Now, the first thing to do is get it to the 17 counties, get that distributed to the 17 counties, and as $I$ recall, the revenue neutrality part of that was fairly important. So -- and this is, again, to the best of my recollection.
Q. Sure, absolutely.
A. But mechanically among the counties, it was
Q. Okay.
A. Do I think those statistics are the definitive way of showing exactly what per-capita revenue generation and needs are? I look at them as descriptive statistics more than meaningful statistics, if you will.
Q. If you have an area, though, that has a significant population growth and a significant assessed value growth over a period of time, does that generally in this calculation indicate that there's going to be a need for more services in that kind of an area?
A. In and of itself, you would certainly come to that conclusion.
Q. Okay. On the objectives -- we're back to those -- is it fair to say then that what they were trying to do when they first set this out, since they wanted to be revenue neutral, is just to keep the status . quo of what everybody had entering the first year of the C-Tax?
A. Yes.
Q. And that's what is meant by revenue neutral, and so when you set the base for everybody, whether it was a first tier or second tier or whatever tier and whatever the entity was, it was going to be the status quo from what they had gotten so they. could go forward and feel comfortable they had what they had walking into the system?
A. You've avoided -- yes, you've avoided the shock effect of other huge changes, and probably there is a political element there, too, as far as getting the votes to do something and having everyone somewhat comfortable with it. But that's outside of my pay grade.
Q. Okay. What you're referring to is that probably if somebody was losing money, the politicians weren't going to vote for this thing?
A. I would imagine there's a high correlation there but --
Q. Okay.
A. So that was one objective.
Q. Right. And the base that you would give under the C-Tax -- I'm kind of going off track a little bit here -- but that base then stayed with whatever that entity was throughout until, for example, today?
A. Well, it's certainly a part of their makeup today, much the same as the bases in 1997 are a function of the bases from 1980 and '81, when the tax shift took place, which were also then a function of what happened in 1979. So you have these bases that have perpetuated over the years, and whether they were all right or all wrong is subject to a lot of debate.
Q. What do you mean?
A. Well, again, you have bases that have their origins in 1979 and 1981.
Q. Right.
A. That is how many years ago, 30 something. It's a long time ago.
Q. Right.
A. Things have changed over 30 years in this valley and throughout the state. They clearly have changed. How meaningful are those bases today?

But all of the numbers that we deal with today have their origins in those bases. In other words, when the tax shift took place, reduced property tax revenue put the larger sales tax pieces into place. A local government then between those two revenue sources got $X$ amount of revenue. That was their base going forward. Then that would be increased or modified each year up through 1997. The base from 1981 was still very much a part of what happened. So the revenue neutrality in '97 reflected everything that took place before that. The main argument for doing something like that is at least things are perceived to be in equilibrium.
Q. But going forward, let's say, from 1997, when the C-Tax was instituted until today, I mean, you've
there was a competing objective to reduce competition among local governments.
Q. Okay. And how did they go about doing that with the C-Tax formula?
A. Well, once the bases were all set -- in the base year, a hundred percent of the revenue was a part of the base. So there wasn't any excess revenue, and I'm sure you've heard those terms by now, right?
Q. Right, absolutely.
A. As the years went on, you know, and you rolled your base up from year to year, the actual revenue production from those six revenues would exceed the combination of all of the bases. So there would be a certain amount of excess then to distribute according to what you can see are somewhat complicated formulas.
Q. Okay.
A. The channeling of that excess, because it was largely based on growth and population and assessed value once again, you could argue that at least the excess was being moved more to those areas that were experiencing more rapid growth. So have you satisfied that objective? In a way.
Q. Okay.
A. At the same time, by not allowing -- by not necessarily allowing for a new local government, if you

1 appeal, change your base. So that was available for a new entity to do.

The other thing is that -- and this was one I thought was particularly important -- that on the second tier of the revenue distribution, that to the extent that two or more of the local governments felt that they should share revenue in a manner different than what the formula prescribed, they could do that. They simply needed to file something with the Department of Taxation, and they could deviate from it.

So in -- and I believe that's actually been done. I know that was done in Clark County between Mesquite and the cities and the county. I know that's been used --
Q. Okay.
A. -- and it was something that potentially could have been, if not for other political features, something that possibly could have been used in -that's Lyon County, right?
Q. Yes.
A. That possibly could have been used there. I understand why it may not have been, but it was an available tool.
Q. Explain that to me. How could it have been used, and what is your understanding of why it wasn't
used?
A. Well, if Fernley and Lyon County came together and they agreed that, "Yes, Fernley, you've grown, and you should get more of this revenue," then they could have done that, and they could have shared the revenue differently.

Now, I've never been a party to any of the discussions between Fernley and Lyon County at all, but I could only suspect that Lyon County had less of a willingness for saying, "Yeah, that sounds like a really good idea."
Q. Well, you and me both, because wouldn't that require then Lyon County to give up some of the money that it spends to Fernley?
A. Yes. Yes. But at the same time, if Fernley is now providing services that Lyon County formerly provided -- and, again, this was the basịs of the whole theory of this alternative sharing mechanism -- if Fernley is now doing the things that Lyon County used to do, and I don't pretend to know what Fernley necessarily does, but let's by way of example say that they picked up the police component, and Fernley now has less of a requirement on the county sheriff's side --
Q. Correct.
A. -- that would have been a rational thing for
A. If they can't come to'such an agreement with Lyon County and if they can't otherwise make an appeal to the Department of Taxation, and I believe the appeal they could have made was a one-time appeal, I believe.
Q. All right. But after that one-time appeal, we're 13 years down the line. Is there any process for them to appeal it at that point in time if that situation $I$ just described happens?
A. By the best of my recollection, within the C-Tax law, I don't know of that, unless something has been put in or amended in the last three or four sessions.
Q. And here is the other question. What if you get a situation, the same situation, we have Lyon County, we have Fernley. Fernley doesn't take on any new services, but Fernley has a significant increase in both population and assessed value and has additional services they need to provide. What do they do then to try to pay for those services through gaining additional C-Tax?
A. Let me ask you to rephrase because at the beginning I thought you said that they didn't take on any more responsibility.
Q. Right. That's what I'm saying IJnder a situation if you just had Fernley sitting where Fernley

1 is and Fernley has its base, and whatever that base is 2 stayed and they've gotten whatever little incremental
information you currently have, and you could calculate out for each kind of per city or town or what it was that they -- whether they're a net exporter or importer?
A. I think one could, use, again, multipliers that are available to synthesize that data and show if we were to take it down to the most disaggregated unit, we could probably apply something to it that would be rational.
Q. Okay. We were talking about the objectives, and the first one was, I think you told me, the first C-Tax was going to be revenue neutral, which would be basically keeping the status quo, and the second was that the -- you wanted to reduce competition among -strike that.

You wanted to reduce competition among the entities and encourage cooperation, correct?
A. Correct.
Q. All right. What were the other objectives if you recall?
A. There was another objective that -- and I think I mentioned this a bit earlier -- there was another objective that indicates -- that spoke to revenue should be channeled to where growth is occurring that focused on that excess revenue piece.
Q. And explain that one to me. What do you mean?
A. Again, you have the base revenue for each of these ëntities, if all, as far as distribution formulas are concerned. If the actual revenues produce more than that, the difference between all of the bases and the total revenue produced leaves this remainder. The remainder is referred to as the excess.

The excess, the formula distributes that based on, if it's still the same, a five-year moving average of growth in assessed value and a five-year moving average of growth in population. So those theoretically are in practice. Those with more growth in assessed value and population would receive a higher -- a higher proportion of the excess channeled to them.
Q. And in relation to the excess, is there a guaranteed excess every year?
A. Oh, absolutely not.
Q. So an area that is growing in both population and assessed value, or significantly growing in both population and assessed value, may not see any additional funds unless there is an excess?
A. That would be true.
Q. Okay.
A. And, in fact, I think your case in point would be over the last five or so years where thon if -- I don't know how many portions of the state

1 actually had an excess because of the economy.
Q. All right. But in any case, one of the objectives was to make sure that the revenues from the C-Tax were going to be channeled towards those areas that were growing?
A. That there was a mechanism in place to provide for something that would move more revenue in those directions, yes.
Q. Okay. And the way they were looking at what growth was was to look at assessed value and population growth?
A. Correct.
Q. All right. Any other objectives if you recall?
A. I'm sure there were one or two others, but I think those were the ones that beared more upon the formula.
Q. Okay.
A. I think there may have been one that encouraged the legislature to pass all this stuff, something along those lines. Usually that's the last objective.
Q. Okay. Now, once you had these objectives, how did you go about coming up with the C-Tax formula or the whole C-Tax system? What did you do? What was the

1 and then, of course, because it's a thoughtful process,
A. Weil, you hypothesize problems that you could foresee, and they could occur on that side or on the other side. I remember Gabbs, which was a city, being a topic of discussion around the same time. It went away as a city. Okay, how does that affect things? I mean, you want to identify as many things that you can that could potentialiy happen to test how the formula would work because you don't want it to blow up because of something that you didn't foresee.
Q. And that's a good question, and maybe you can answer for me. within this formula how that works. If you have a small city, rural northern city that had a very low base because it wouldn't have had a lot of population and they discover super widgets and it becomes the gold rush area and everybody shows up and all of a sudden it's the size of Las Vegas, is its base going to change based on that change in population and assessed value that is going to go with that significant --
A. Not automatically.
Q. Okay: How would it change? How would they get money to pay for all these additional services under the formula?
A. Well, under the strict -- again, to the best

## IN THE SUPREME COURT OF THE STATE OF NEVADA

CITY OF FERNLEY, NEVADA, a Nevada municipal corporation,

Appellant,
vs.
THE STATE OF NEVADA ex rel. DEPARTMENT OF TAXATION; THE HONORABLE DAN SCHWARTZ, in his official capacity as TREASURER OF THE STATE OF NEVADA; and THE LEGISLATURE OF THE STATE OF NEVADA,

Respondents.

Supreme Court No.: 66851
District Court Case No.: 12 OC 00168 1B

## JOINT APPENDIX

## VOLUME 14 PART 3

Filed By:
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Attorneys for Appellant City of Fernley,
Nevada

Index to Joint Appendix
City of Fernley v. State of Nevada et al., Case No. 66851

| Volume Number | Document | Filed By | Date | Bates Stamp Number |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Affidavit of Service Taxation | City of Fernley | 07/02/12 | 17 |
| 1 | Affidavit of Service Treasurer | City of Fernley | 06/20/12 | 13-16 |
| 23 | Amended Memorandum of Costs and Disbursements | State of Nevada/Dept Taxation | 10/09/15 | 4058-4177 |
| 7 | Answer | State of Nevada/Dept Tax/ Treasurer | 02/01/13 | 1384-1389 |
| 7 | Answer to Plaintiff's Complaint | Nevada Legislature | 01/29/13 | 1378-1383 |
| 23 | Case Appeal Statement | City of Fernley | 11/07/14 | 4208-4212 |
| 1 | Complaint | City of Fernley | 06/06/12 | 1-12 |
| 21 | Defendant Nevada Legislature's Reply in Support of its Motion for Summary Judgment | Nevada Legislature | 07/25/14 | 3747-3768 |
| 21 | Defendant's Opposition to Motion to Retax Costs and Reply to Opposition to Motion for Costs | State of Nevada/Dept Taxation | 10/03/14 | 3863-3928 |
| 22 | Defendant's Opposition to Motion to Retax Costs and Reply to Opposition to Motion for Costs (Cont.) | State of Nevada/Dept Taxation | 10/03/14 | 3929-3947 |
| 1 | Exhibits to Joinder in Motion to Dismiss | Nevada Legislature | 08/16/12 | 104-220 |
| 2 | Exhibits to Joinder in Motion to Dismiss (Cont.) | Nevada Legislature | 08/16/12 | 221-332 |
| 1 | Joinder in Motion to Dismiss | Nevada Legislature | 08/16/12 | 62-103 |
| 7 | Joinder in Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | Nevada Legislature | 05/06/14 | 1421-1423 |
| 21 | Memorandum of Costs and Disbursements | State of Nevada/Dept Taxation | 09/19/14 | 3788-3793 |
| 21 | Motion for Costs | State of Nevada/Dept Taxation | 09/19/14 | 3776-3788 |
| 12 | Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order | City of Fernley | 06/18/14 | 2005-2045 |
| 7 | Motion for Summary Judgment | City of Fernley | 06/13/14 | 1458-1512 |
| 8 | Motion for Summary Judgment (Cont.) | City of Fernley | 06/13/14 | 1513-1732 |
| 9 | Motion for Summary Judgment (Cont.) | City of Fernley | 06/13/14 | 1733-1916 |
| 10 | Motion for Summary Judgment (Cont.) | City of Fernley | 06/13/14 | 1917-1948 |
| 11 | Motion for Summary Judgment (Cont.) | City of Fernley | 06/13/14 | 1949-2004 |
| 1 | Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 08/03/12 | 41-58 |
| 1 | Motion to Intervene | Nevada Legislature | 08/03/12 | 18-40 |
| 21 | Motion to Retax Costs and Opposition to Motion for Costs | City of Fernley | 09/24/14 | 3794-3845 |
| 7 | Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 05/05/14 | 1414-1420 |
| 7 | Nevada Department of Taxation and Nevada Treasurer's Reply to Response to Renewal of Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 05/23/14 | 1433-1437 |
| 12 | Nevada Department of Taxation's Opposition to Plaintiff's Motion for Summary Judgment | State of Nevada/Dept Taxation | 07/11/14 | 2053-2224 |
| 13 | Nevada Department of Taxation's Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | State of Nevada/Dept Taxation | 07/11/14 | 2225-2353 |

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| :---: | :---: | :---: | :---: | :---: |
| 23 | Notice of Appeal | City of Fernley | 11/07/14 | 4205-4207 |
| 22 | Notice of Entry of Order | Nevada Legislature | 10/08/14 | 4001-4057 |
| 23 | Notice of Entry of Order | State of Nevada/Dept | 10/17/14 | 4195-4204 |
| 7 | Notice of Entry of Order Denying City of Fernley's Motion for Reconsideration of Order Dated November 13, 2012 | State of Nevada/Dept Tax/ Treasurer | 12/19/12 | 1364-1370 |
| 7 | Notice of Entry of Order Granting A Continuance to Complete Discovery | City of Fernley | 10/19/12 | 1344-1350 |
| 3 | Notice of Entry of Order Granting Nevada Legislature's Motion to Intervene | Nevada Legislature | 09/04/12 | 651-657 |
| 7 | Notice of Entry of Order on Defendant's Motion for Extensions of Time to File Answer | State of Nevada/Dept Tax/ Treasurer | 11/15/12 | 1354-1360 |
| 1 | Notice of Non-Opposition to Legislature's Motion to Intervene | State of Nevada/Dept Tax/ Treasurer | 08/06/12 | 59-61 |
| 2 | Opposition to Motion to Dismiss and Motion for Continuance Pursuant to NRCP 56(F) | City of Fernley | 08/20/12 | 331-441 |
| 3 | Opposition to Motion to Dismiss and Motion for Continuance Pursuant to NRCP 56(F) (Cont.) | City of Fernley | 08/20/12 | 442-625 |
| 2 | Opposition to Motion to Nevada Legislature's Motion to Intervene | City of Fernley | 08/20/12 | 324-330 |
| 13 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | City of Fernley | 07/11/14 | 2354-2445 |
| 14 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss (Cont.) | City of Fernley | 07/11/14 | 2446-2665 |
| 15 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss (Cont.) | City of Fernley | 07/11/14 | 2666-2819 |
| 16 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss (Cont.) | City of Fernley | 07/11/14 | 2820-2851 |
| 17 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss (Cont.) | City of Fernley | 07/11/14 | 2852-2899 |
| 4 | Opposition to Nevada Legislature's Joinder in Motion to Dismiss | City of Fernley | 09/28/12 | 662-881 |
| 5 | Opposition to Nevada Legislature's Joinder in Motion to Dismiss (Cont.) | City of Fernley | 09/28/12 | 882-1101 |
| 6 | Opposition to Nevada Legislature's Joinder in Motion to Dismiss (Cont.) | City of Fernley | 09/28/12 | 1102-1316 |
| 17 | Opposition to Nevada Legislature's Joinder in Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | City of Fernley | 07/11/14 | 2900-2941 |
| 20 | Opposition to Plaintiff's Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order | Nevada Legislature | 07/11/14 | 3586-3582 |

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| Volume Number | Document | Filed By | Date | Bates Stamp Number |
| :---: | :---: | :---: | :---: | :---: |
| 12 | Opposition to Plaintiff's Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order and Countermotion for Order Dismissing Nevada Department of Taxation | State of Nevada/Dept Tax/ Treasurer | 07/11/14 | 2049-2052 |
| 17 | Opposition to Plaintiff's Motion for Summary Judgment | Nevada Legislature | 07/11/14 | 2942-3071 |
| 18 | Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | Nevada Legislature | 07/11/14 | 3072-3292 |
| 19 | Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | Nevada Legislature | 07/11/14 | 3292-3512 |
| 20 | Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | Nevada Legislature | 07/11/14 | 3515-3567 |
| 7 | Order (Converting Motion to Dismiss to Motion for Summary Judgment, Setting Briefing Schedule and Dismissing Treasurer) | First Judicial District Court | 06/06/14 | 1451-1457 |
| 22 | Order and Judgment | First Judicial District Court | 10/06/14 | 3948-4000 |
| 7 | Order Denying City of Fernley's Motion for Reconsideration of Order Dated November 13, 2012 | First Judicial District Court | 12/17/12 | 1361-1363 |
| 7 | Order Granting A Continuance to Complete Discovery | First Judicial District Court | 10/15/12 | 1341-1343 |
| 7 | Order Granting in Part and Denying in Part Petition for Writ of Mandamus | Nevada Supreme Court | 01/25/13 | 1373-1377 |
| 23 | Order Granting Nevada Department of Taxation's Motion for Costs | First Judicial District Court | 10/15/14 | 4190-4194 |
| 3 | Order Granting Nevada Legislature's Motion to Intervene | First Judicial District Court | 08/30/12 | 648-650 |
| 7 | Order on Defendant's Motion for Extensions of Time to File Answer | First Judicial District Court | 11/13/12 | 1351-1353 |
| 7 | Order Pursuant to Writ of Mandamus | First Judicial District Court | 02/22/13 | 1390-1392 |
| 21 | Order Vacating Trial | First Judicial District Court | 09/03/14 | 3773-3775 |
| 23 | Plaintiff's Motion to Strike, or Alternatively, Motion to Retax Costs | City of Fernley | 10/14/14 | 4178-4189 |
| 21 | Plaintiff's Objections to Nevada Legislature's Proposed Order and Request to Submit Proposed Order and Judgment | City of Fernley | 10/02/14 | 3846-3862 |
| 7 | Pretrial Order | First Judicial District Court | 10/10/13 | 1393-1399 |
| 7 | Reply Concerning Joinder in Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | Nevada Legislature | 05/27/14 | 1438-1450 |
| 7 | Reply in Support of Joinder in Motion to Dismiss | Nevada Legislature | 10/08/12 | 1317-1340 |
| 3 | Reply in Support of Motion to Intervene | Nevada Legislature | 08/24/12 | 626-635 |
| 21 | Reply in Support of Plaintiff's Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order as to Defendant Nevada Legislature | City of Fernley | 07/25/14 | 3709-3746 |

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| Volume Number | Document | Filed By | Date | Bates Stamp Number |
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| 20 | Reply in Support of Plaintiff's Motion for Summary Judgment Against Defendants Nevada Department of Taxation and Nevada Treasurer | City of Fernley | 07/25/14 | 3674-3708 |
| 20 | Reply in Support of Plaintiff's Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order as to Defendant's Nevada Department of Taxation and Nevada Treasurer; Plaintiff's Opposition to Countermotion for Order Dismissing Nevada Department of Taxation | City of Fernley | 07/25/14 | 3641-3673 |
| 20 | Reply in Support of Plaintiff's Motion for Summary Judgment Against Defendant Nevada Legislature | City of Fernley | 07/25/14 | 3606-3640 |
| 21 | Reply to Opposition to Countermotion for Order Dismissing Nevada Department of Taxation | State of Nevada/Dept Taxation | 08/01/14 | 3769-3772 |
| 3 | Reply to Opposition to Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 08/27/12 | 636-647 |
| 20 | Reply to Plaintiff's Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | State of Nevada/Dept Taxation | 07/25/14 | 3583-3605 |
| 7 | Response to Nevada Department of Taxation | City of Fernley | 05/16/14 | 1424-1432 |
| 7 | Second Stipulation and Order Regarding Change | Parties/First Judicial District Court | 03/17/14 | 1406-1409 |
| 7 | Stipulation and Order for an Extension of Time to File Responses to Discovery Requests; Extend Certain Discovery Deadlines and Extend Time to File Dispositive Motions | Parties/First Judicial District Court | 04/11/14 | 1410-1413 |
| 7 | Stipulation and Order Regarding Change of Briefing Schedule and Plaintiff's Response to Defendant's Motion to Strike Plaintiff's Jury Demand | Parties/First Judicial District Court | 02/19/14 | 1403-1405 |
| 12 | Stipulation and Order Regarding Change of Briefing Schedule and Setting Hearing for Oral Argument | Parties/First Judicial District Court | 06/25/14 | 2046-2048 |
| 7 | Stipulation and Order Regarding Defendant's Motion to Strike Plaintiff's Jury Demand | Parties/First Judicial District Court | 10/23/13 | 1400-1402 |
| 3 | Stipulation and Order Regarding Joinder to Motion to Dismiss | Parties/First Judicial District Court | 09/18/12 | 658-661 |
| 23 | Transcript of Hearing | Court Reporter | 01/07/15 | 4213-4267 |
| 7 | Writ of Mandamus | Nevada Supreme Court | 01/25/13 | 1371-1372 |

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION




| NEVADA DEPARTMENT OF TAXATION CONSOLIDATED TAX DISTRIBUTION FISCAL YEAR 1988-99 |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1999 | 2000 | 2001 | $\underline{2002}$ | 2003 | $\underline{2004}$ | 2005 | 2006 | $\underline{2007}$ | $\underline{2008}$ | 2009 |  |
| 5,342,773.48 | 4,917,505.40 | 4,919,935.65 | 5,049,958.82 | 4,959,093.78 | 5,110,769.58 | 5,207,874.20 | 5,379,734,05 | 5,562,545.01 | 5,701,711.14 | 5,935,481.30 |  |
| 2,058,709.23 | 1,894,842.38 | 广, 895,778. 84 |  |  | 1,963,684.75 | 2,000,943.81 | 2,066,974.96 |  |  |  |  |
|  | 1,80,82.38 | 1,805,7\%. ${ }^{\text {a }}$ | 1,94,880.13 | 1,910.852.67 | 1,963,684.75 |  |  | 2,137,252.10 | 2,190,683.41 | 2,280,501.43 |  |
| 199,586.93 | 183,700.43 | 183,791. 24 | 188,648.43 | 185,26688 | $191917{ }^{\circ}$ |  |  |  |  | $222,886.85$$18,694.36$ |  |
| 16,625.79 | 15,302.41 | 15,309.89 | 15,714.60 | 15,433.05 | $\begin{array}{r} 191,917.60 \\ 16,096.85 \end{array}$ | $195,564.03$ | 202,017.65 | 208,886.25 | 214,108.40 |  |  |
| 566,929.28 | $521,803.48$ | 522,061.36 | 535,858.30 | 526,215.66 | $16,096.85$ $542,473.95$ | $76,402.69$ $552,787.07$ | $16,943.98$ $571,029.05$ | 17,520.07 | 17,958.08 |  |  |
| 1,914.57 | 1,762.19 | 1,763.05 | 1,809.64 | $1,776.99$ | 542,473.95 | $552,787.07$ $1,859.60$ | 571,029.05 | 590,444.03 | 605,205.13 | 630,018.54 |  |
| $18,586.79$ | 17,107.33 | 17,115.76 | 17,568.11 | 17,250.78 | 17,714.8D | $1,859.60$ $18,051.38$ | $1,920.96$ 18,647 | 1,986.27 | 2,035.93 | 2,119.40 |  |
| 23,219.04 | $21,370.87$ | 21,381.44 | 21,946.52 | 21,550.09 | $17,74.80$ $22,129.78$ | $18,051.38$ $22,550.24$ | $18,647.08$ $23,294.40$ | 19,281.08 | 19,763.11 | 20,573.40 |  |
| 18,288.34 | 16,832.64 | 15,840.94 | 17,286.03 | 16,974.55 | 17,492.43 | 22,550.24 | 23,294,40 | 24,086.41 | 24,688.57 | 25,700.80 |  |
| $4,328.46$$00,586.94$ | 3,983.93 | 3,985.89. | 4,091.22 | $16,017.55$ 4,015 | $17,492.43$ $4,147.27$ | $17,824.78$ $4,226.07$ | 18,413.00 | 19,039,04 | 19,515.02 | 20,315.14 |  |
|  | 83,375.58 | 83,416.81 | $86,763.86$ | 86,095.63 | $92,113.57$ | $4,226.07$ $93,663.73$ | $\begin{array}{r} 4,366.53 \\ 96,981.23 \end{array}$ | $4,513.96$ $100,257.91$ | $4,626.81$ $102,764.36$ | $\begin{array}{r} 4,816.51 \\ 108,977.70 \end{array}$ |  |
| $8,341,547.85$ | 7,677,586.62 | 7,681,380,98 | 7,885,525.67 | 7,744,529.64 | 7,980,321.50 | 8,131,947.61 | 8,400,301.88 | 8,685,912.15 | 8,903,059.95 | 9,268,085.42 |  |
| 3,554,04 | 3,554.04 | - 3,554,04 | 3,554.04 | 3,554.04 | 3,554.04 | 3,554.04 | 3,554.04 | 3,554.04 | 3,554,04 | 3,554.04 |  |
| 2,530,863.67 | 2,529,038.68 | 2,532,519.51 | 2,554,605.78 | 2,530,021,89 | 2,530,387.37 | 2,578,464.72 | 2,663,554.06 | 2,754,114.89 | 2,822,967.77 | 2,938,709.45 |  |
| 10,654.45 | 10,646.68 | 10,661.34 | 10,754.32 | 10,650. 84 |  |  |  |  | 2,82, | 2, |  |
| 157,893.59 | 157,792.22 | 158,009.39 | $159,387.40$$14,409.89$ | 157,853.56 | 157,876.37 | 10,854.77 | 11,212.97 | 17,594.21 | 11,884.07 | 12,371.32 |  |
| 14,274.21 | 14,265.67 | 14,285.29 |  | $\begin{array}{r} 157,853.56 \\ 14,271.22 \end{array}$ | $\begin{array}{r} 157,876.37 \\ 14,273.27 \end{array}$ | $\begin{array}{r} 160,875.02 \\ 14,544.45 \end{array}$ | $\begin{array}{r} 166,184.98 \\ 15,024.42 \end{array}$ | $171,835.22$$15,535.25$ | $\begin{array}{r} 176,131.10 \\ 15,923.63 \end{array}$ | $\begin{array}{r} 183,352.48 \\ 16,576.50 \end{array}$ |  |
|  | - | - | - |  |  |  |  |  |  |  |  |
| 494,438.74 | 494,022.17 | 494,702.11 |  |  | - |  |  |  |  |  |  |
|  |  |  | 499,016.44 | 494,214.25 | 494,285.63 | 503,677.05 | 520,298.39 | 537,988.53 | 551,438.25 | 574,047.22 |  |
| 3,211,678.74 | 3,209,319,46 | 3,213,731.68 | 3,241,727.87 | 3,210,565.80 | 3,211,029.06 | 3,271,971.04 | 3,379,828.81 | 3,494,622.15 | 3,581,89885 |  |  |
|  |  |  |  |  |  |  |  |  | 3,501,898.65 | 3,728,611.00 | rom |


| ENTITY |
| :---: |
| ECOUNTY OF HUMBOLIT |
| CAL GOVERNMENTS |
| MBOLDT COUNTY |
| NNEMUCCA |
| EGIAL DISTRICTS |
| LCONDA FIRE PROTECTION |
| MBOLDT FIRE PROTECTION |
| MBELDT HOSPITAL DISTRICT |
| :DERMIT FIRE PROTECTION |
| OOVADA COMMUNITY SERVICES GID |
| !OVADA FIRE PROTECTION |
| RADISE FIRE PROTECTION |
| EBLO FIRE PROTECTION |
| NNEMUCCA RURAL FIRE PROTECTION |
| TAL HUMBOLDT COUNTY |
| ECOUNTY OF LANDER |
| TERPRISE DISTRICT |
| NDER CO SEWER IMPR DISTRICT \# 2 |
| CAL GOVERNMENTS |
| NDER COUNTY |
| ISTIN |
| TTLE MOUNTAIN |
| VGSTON |
| ECLAL DISTRICTS |
| NDER HOSPITAL DISTRICT |
| ITALLANDER COUNTY |

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAXDISTRIBUTION


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$5,941,416,78$
$2,282,781.93$

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$574,621.27$
$3,732,336.07$
Case No. 66851
JA 2558
NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION
OLIDATED TAX DISTRIBUTION
FISCAL YEAR 1998-99



NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAXISTRTIUUTION
FISCAL YEAR 1998-99



Case No. 66851
JA 2560



NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION

GRAND




Case No. 66851
JA 2562

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION




$58^{\prime} \downarrow 99^{\prime} 666^{\prime} \mathrm{L}$

$2,215,212.22$
129,34263 $s s^{\prime} \downarrow s s^{\prime} \downarrow \downarrow \varepsilon^{\prime} z$
9,674,402.13

2,176,908.52

$283,498.57$
$2,869,887.94$
Case No. 66851
IA 2564

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION




Case No. 66851
JA 2567

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION




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| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Entity | 1999 | 2000 | 2001 | 2002 | 2003 | $\underline{2004}$ | 2005 |  |  |  |  |
| *HE COUNTY OF CLARK |  |  |  |  |  |  | 200 | $\underline{2006}$ | $\underline{2007}$ | 2008 | $\underline{2009}$ |
| :NTERPRISE DISTRICT |  |  |  |  |  |  |  |  |  |  |  |
| GLE CANYON WATER DISTRICT | - | - |  |  |  |  |  |  |  |  |  |
| OCAL GOVERNMENTS |  | - | - | - | - - | - | - | - |  |  |  |
| :LARKCOUNTY | 25,854,584.54 | 12,330,973.38 | 5,008,376.58 | 1,335,108.04 | 14,064,495,23 | 49,631,628.18 |  |  |  |  |  |
| SOULDER CITY | 723,305.56 | 358,244,60 | $144.255^{-6}$ | 1,as,108.04 | 14,064,495,23 | 40,631,628-18 | 95,108,210.58 | 116,044,799.30 | 106,680,746.75 | 85,612,105.02 | 28,325,249.90 |
| fENDERSON | 7,306,318.57 | 3,358,244.60 | $144,256.65$ 1418750.60 | 36,637.71 | 384,024.49 | 1,241,481.99 | 1,599,551, 90 | 1,711,611.14 | 1,560, 139.51 |  |  |
| AS VEGAS | 20,958,914.48 | 3,399,067.15 | 1,418,750.60 | 443,183.60 | 4,996,054.74 | 17,998,235.75 | 35,249,266,23 | 39,522,370,86 | 33,963,632.41 | 1,161,942.53 | $407,437.91$ $7,730,332.57$ |
| MESQUITE | $20,38,61014.48$ $340,082.33$ | $3,915,745.07$ $890,478.39$ | $3,952,717.51$ $157,482.16$ | $1,002,232.25$ $38,106.53$ | 9,865,056.18 | 33,390,171. 86 | $61,189,455.51$ | 81,565,748.05 | 74,350,898.52 | 25,272,883.05 $57,292,585.30$ | 7,730,332.57 $18,405,173.49$ |
| Jorth Las vegas | 3,778,520.41 | 1,848,437.57 | $157,482.16$ $725,118.44$ | $38,106.53$ $197,507.58$ | $\begin{array}{r} 425,156.15 \\ 2,345,496.01 \end{array}$ | $1,119,501.01$ $8,288,81245$ | 2,076,859.52 | 2,685,632.61 | 3,185,144.11 | 2,842,493.72 | $18,405,373.49$ $933,310.21$ |
| 3UNKERVILLE | 4802 | - | , | -157.58 | 2,35,496.01 | 8,288,812.45 | 17,471,476.62 | 22,844,189.12 | 21,029,394.63 | 17,475,351.34 | 5,576,738.53 |
| ENTERPRISE | 48,027.36 | 29,103.99 | 8,776.34 | 2,171.18 | 26,629.51 | 98,389.66 | 111,197.82 |  |  |  |  |
| glendale | $115,148.71$ 222.01 | 49,550.48 | 75,756.25 | 25,474.96 | 408,593.60 | 2,022,087.48 | 4,747,676,73 | 117,313.64 | 135,368.77 | 97,025.19 | 28,116.27 |
| AUGHLIN | 520.722 .01 | 141.71 | 35.38 | 10.64 | - | , | 4,747,67.13 | 4,924,914.33 | 3,869,416.40 | 2,632,272.19 | 795,558.18 |
| IOAPA VALLEY | 520,769.28 | 245,504.07 | 89,0.55.02 | 18,895.76 | 123,684.19 | 215,327.66 |  |  | - ${ }^{\circ}$ | - | - |
| 3ARADISE | $68,970.82$ $5,484,438.12$ | 35,873.46 | 12,909.91 | 4,744.73 | 46,104.31 | 133,063.66 | 220,36910 | 449,784.08 | 805,660.60 | 1,462,697.97 | 534,954.43 |
| IEARCHLIGHT | 5,484,438.12 | 2,348,788.54 | 1,053,056.07 | 253,435.93 | 2,660,254.72 | 7,638,963.38 | 240,3690 | 258,290.06 | 129,191.29 | 219,190.16 | 79,566.52 |
| ;PRING VALLEY | 33,155.35 | 13,490,86 | 5,751.36 | 1,126.24 | 7,902.24 | 24,400.07 | 10,414, | 11,977,126.37 | 14,733,783.27 | 10,528,012.06 | 4,299,826.56 |
| SUMMERLIN | 988,310,39 | 478,378.89 | 309,574.71 | 84,165.01 | 930,237.20 | 3,439,798.70 |  | 61,052,95 | 60,050.46 | 48,157.09 | 8,464.20 |
| SUNRISE MANOR | 5,328.22 | 3,062.78 | 10,535.77 | 5,521.31 | 51,907.94 | 215,527.95 | $7,242,342.85$ | $8,241,663.93$ | 7,016,183.48 | 5,349,283.99 | 1,637,688.36 |
| VHTTNEY | 744,766.43 | $360,030.48$ | 138,953.85 | 35,601.47 | 365,737.11 | 1,172,932.52 | 472,13.22 $1,945,786.45$ | 284,503.27 | 170,367.52 | 96,452.16 | 24,594.81 |
| VINCHESTER | 58,092.37 | 28,049.88 | 11,456.63 | 3,255.58 | 35,797.32 | 132,222.83 | 1, $283,077.17$ | $2,125,308.05$ $333,591.92$ | 2,129,810.89 | 1,641,301.39 | 531,933.53 |
|  | 1,151,487,06 | 448,626.58 | 204,175.14 | 40,761.00 | 391,473.89 | 705,518.54 | 1,800,950.73 | 2,728,591.45 | 385,047.25 | 357,371.49 | 111,354,55 |
| SPECIAL DISTRICTS | - | - | - | - | - | , | 1,80, | 2,728,681,42 | 2,907,381.74 | 2,908,209.99 | 1,356,945,27 |
| 3OULDER LIBRARY DISTRICT | 43,561.78 | 20,934.37 | 8,357.19 | 70 | 17, - | - |  |  |  |  |  |
| :LARK COUNTY FIRE PROTECTION | 3,565,021.68 | 1,726,044.85 | 687,827.02 | 1,952.79 | 17,482,34 | 47,015.70 | 56,785.53 | 92,214.89 | 94,336,62 |  |  |
| IENDERSON LIBRARY DISTRICT | 176,845.22 | $1,280,34.81$ $85,873.11$ | $\begin{array}{r} 687,827.02 \\ 33,479,62 \end{array}$ | $174,011.76$ $9,293.02$ | $1,710,055.22$ 98,72827 | 5,590,653.48 | 8,888,554.80 | 11,634,284.44 | 12,300,591.28 | 10,431,519.27 | $\begin{array}{r} 25,586.32 \\ 3,582,524.39 \end{array}$ |
| AS VEGAS/CLARK CO LIBRARY DISTRICT | 1,466,147.91 | 702,698.82 | 281,211.14 | 68,556,81 | 68,728.27 | 279,508.29 | 490,301.70 | 795,964.85 | 727,665.17 | 547,341.09 | 167,059,60 |
| MOAPA FIRE PROTECTION | 59,498.43 | 27,846.70 | 10,980,38 | $68,546.81$ $2,462.52$ | $643,717.44$ $22,421.92$ | $2,150,742.12$ $49,708.28$ | 3,647,694,65 | 4,899,203.81 | 4,687,712.30 | 3, $977,319.55$ | 1,336,620.67 |
| at CHARLESTON FIRE PROTECTION | 11,518,47 | 5,483.38 | 2,364.85 | +506.47 | $\begin{array}{r} 2,4,43.13 \\ 5,633.13 \end{array}$ | $\begin{aligned} & 49,708.28 \\ & 20,019.10 \end{aligned}$ | $6.1,278.96$ $37,367.32$ | $163,083.61$ | $81,865.44$ $38,588.79$ | 119,403. 17 | 37,809.37 |
| OTAL CLARK COUNTY | 74,003,024.12 | 34,850,429.10 | 14,351,058.60 |  |  |  |  |  |  | 27,943,09 | B,746.32 |
|  |  |  |  | $3,784,82.89$ | 26,643.15 | 135,605,708.66 | 253,187,788.21 | 313,266,317.67 | 290,942,977.52 | 230,570,296.14 | 75,959,790.74 |

NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIEUTION

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NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAX DISTRIBUTION


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NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAT DISTRIIUTION
FISCAL YEAR 199B-99


NEVADA DEPARTMENT OF TAXATION


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## EXHIBIT 14

# EXHIBIT 14 

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Attorneys for Defendant Legislature of the State of Nevada
IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA. IN AND FOR CARSON CITY

CITY OF FERNLEY, NEVADA, a
Nevada municipal corporation,
Plaintiff,
vs.
STATE OF NEVADA ex rèl. THE NEVADA DEPARTMENT OF TAXATION; THE HONORABLE KATE MARSHALL, in her official capacity as TREASURER OF THE STATE OF NEVAD"; THE EEGISLATURE OF THE STATE OF NEVADA; and DOES 1-20, inclusive,

Defendants.
Ċase No. 12 OĆ $00168.1 B$ Dept. No. 1

## DEFENDANT NEVADA LEGISLATURE'S RESPONSE TO PLAINTIFF'S FIRST REQUEST FOR ADMISSIONS (Nos. 1-36)

Defendant, the Legislature of the State of Nevada (Legislature), by and through its counsel the Legal Division of the Legislative. Counsel Bureau under NRS 218F.720, hereby-submits the following Response to Plaintiff's First Request for Admissions (Nos. 1-36) (First Request) pirsuant to NRCP 36:
18. REQUEST FOR ADMISSION NO. 18: Please admit that SB 254 required that when a new local governmental entity was formed the distribution of C-Tax to that entity was based upon the service level needs of its citizens:

RESPONSE: Objection. This request calls for a legal conclusion as to the statutory requirements set forth in SB 254. This request is also irrelevant. Additionally, the legislative history of SB 254; available as public records and previously disclosed by the Legislature in its pleadings, speaks for itself. Therefore, the Legislature does not admit nor deny.
19. REOUEST FOR ADMISSION NO. 19: Please admit that, as enacted, SB 254 does not restrict the way in which local governmental entities may utilize C-Tax revenues.

RESPONSE: Objection. This request calls for a legal conclusion as to the statutory requirements set forth in SB 254. The legislative history of SB 254, available as public records and previously disclosed by the Legislature in its pleadings, speaks for itself. This request is also irrelevant. Therefore, the Legislature does not admit nor deny.

20: REQUEST FOR ADMISSION NO. 20: Please admit that C-Tax revenues, under Nevada law, may be used for general operating expenses by local governmental entities:

RESPONSE: . Objection. This request calls for a legal conclusion as to the proper use of CTax revenues pursuant to applicable statutes. 'The plain language of the relevant statutes speaks for itself. Therefore, the Legislature does not admit nor deny.
21. REOUEST FOR ADMISSION NO. 21: Please admit that Fernley, Nevada was incorporated as a Nevada municipality in 2001.

REQUEST: Based on information known to the Legislature, the Legislature responds as follows: Admit.
22. REOUEST FOR ADMISSION NO. 22: Please admit that Femley, Nevada is the only municipality to incorporate in Nevada since the enactment of SB 254.

RESPONSE: The Legislature is not aware of any other municipality in Nevada that has incorporated since the passage of SB 254 .and therefore the Legislature responds as follows: Admit.
23. REOUEST FOR ADMISSION NO. 23: Please admit that C-Tax distributions are not related to the provision of any particular category or type of expense by a local governmental entity.

RESPONSE: Objection. This request calls for a legal conclusion. The plain language of the relevant statutes speaks for itself. This request is also irrelevant. Subject to and without waiver of the objections, the Legislature responds as follows: Deny.
24. REQUEST FOR ADMISSION NO. 24: Please admit that the distribution of C-Tax revenue is not contingent upon the provision of any particular service by a local governmental entity.

RESPONSE: Objection. This request calls for a legal conclusion. The plain language of the relevant statutes speaks for itself. This request is also irrelevant. Subject to and without waiver of the objections, the Legislature responds as follows: Deny.
25. REQUEST FOR ADMISSION NO. 25: Please admit that local goveriments have the discretion to use"C-Tax revenue for Public Safety but are not obligated to do so.

RESPONSE: Objection. This request calls for a legal conclusion. The plain language of the relevant statutes speaks for itself. This request is also irrelevant. Therefore, the Legislature does not admit or deny.
26. REQUEST-FOR ADMISSION NO. 26: Please admit that, prior to the enactment of SB 254, the Legislature did not conduct a study to examine whether or not the prior formula for revenue distribution was adequate for the services provided by local government entities at that time.

RESPONSE: Objection. This request seeks information protected by legislative privilege and immunity and the deliberative process privilege. This request is also irrelevant. Additionally, this request is vague, ambiguous and overly broad with respect to the term "adequate.". Finally, the


## EXHIBIT 15

## EXHIBIT 15

IN THE FIRST JUDICIAL DISTRICT COURT
OF THE STATE OF NEVADA
IN AND FOR THE COUNTY OF CARSON CITY

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CITY OF FERNLEY, NEVADA, a Nevada municipal corporation, CPETMEREDOPM

Case No. 12 OC 00168 1B Dept. No. I

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STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATION;
THE HONORABIE KATE MARSHALI,
in her official capacity as
TRFASURER of the STATE OF NEVADA; and DOES 1-20, inclusive,
Defendants.
Pages 1 to 153 , inclusive.
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# DEPOSITION OF MARIAN HENDERSON 

Wednesday, November 13, 2013 Carson City, Nevada

REPORTED BY: CHRISTINA AMUNDSON
CCR \#641 (Nevada)
CSR \#11883 (California)

A No.
Q All right.
(Deposition Exhibit 1 marked for identification.)

BY MR. VELLIS:
Q I'm showing you what's been marked as Exhibit 1. It's the Amended Notice of Deposition of the Person Most Knowledgable of the Nevada Department of Taxation. And you understand that you've been designated as that person, correct?

A Yes.
Q All right. Now, I want you to look at the last page, which is Attachment A, and it has the subject matter. I want to go through these with you a little bit to determine your role in this.

Number one says "The local government tax distribution account, or C-Tax system, in the collection and distribution of taxes created pursuant to and defined by NRS 360.660." Do you see that?

A Yes.
Q Are you the person most knowledgeable regarding that topic?

A I'm not sure I agree with the NRS cite but, yes, I am the person most knowledgeable on the topic.

A Yes, I have.
Q Are you the person most knowledgable about the factual basis that supports those affirmative defenses -MS. NICHOLS: Objection. BY MR. VELLIS:

Q -- at the Department of Taxation?
MS. NICHOLS: Objection. Calls for a Iegal conclusion, but you can answer.

THE WITNESS: Yes, I believe I am. BY MR. VELTIS:

Q Okay. And. then the laṣt category is "Any and all communication between you" -- the Department of Taxation -- "and the City of Eernley incorporation committee."

A That would be Terry Rubald.
Q Okay. And who exactly is Terry Rubald?
A She is the Deputy Executive Director of Local Government Services for the Department of Taxation.

Q Okay. Let me ask you: So the categories I've marked down that you have knowledge about or you're the person most knowledgeable and can speak for the Department of Taxation is No. $1_{r}$ partially No. 4r partially No. $5_{r}$ No. 7r No. 10, No. 11 and No. 13 and No. 8.
(Witness reviewing document.)
BY MR. VELIIS:

Q Correct?
A Yes.
Q Okay. Now, I asked you on the first one and I'll now follow-up on the rest of these. Regarding Category No. 4 for the partial information that you may have on that, did you do anything to prepare for your testimony today to answer questions about Category No. 4?

A No.
Q Okay. Didn't talk to anybody?
A No.
Q Didn't look at any documents?
A Not - not specifically to prepare.
Q Okay. So what you're testifying from is just your general knowledge that you have?

A Yes.
Q No. 5, the same thing, did you do anything to prepare for the deposition today in order to answer questions regarding Category No. 5?

A No, I did not.
Q All right. Didn't talk to anybodyr didn't look at documents, didn't do anything specỉal to get information so that you could respond to questions on Category 5?

A No.
Q Okay. No. 7, the same. Did you do anything to
(Discussion off the record.)
BY MR. VELLIS:
Q What's your job title, ma'am?
A Management Analyst II.
Q What do you do in that position? What are your functions?

A Primarily I prepare the distribution for consolidated tax and for a number of other smaller taxes. I'm also responsible for compiling statistical information for the Department.

Q What kind of statistical information?
A Tax distributions, some revenue projections, the department's annual report.

Q And are the tax distributions related to $C-T a x$ distributions?

A C-Tax is a portion of that.
Q Okay. And do the revenue projections have anything to do with the C-Tax?

A Yes, the portion that I prepare is all C-Tax.
Q On the revenue projections?
A Yes.
Q Okay.
A I prepare one section of a larger report.
Q Okay. And what section of that larger report do

A Consolidated tax.
Q Okay. And what's the larger report that we're talking about?

A The annual revenue projections to local governments.

Q Okay. Any other statistical information that you prepare other than the tax distributions and the revenue projections?

A Yes.
Q Okay. What?
A We track tax distributions by county, by tax type, by tax component.

Q By county, tax type --
A Uh-huh.
Q -- and component?
A And component.
Q When you say "component," what do you mean?
A Well, the consolidated tax has six components that are distributed together.

Q Okay. And when you say "tax type," what do you mean?

A Tax type is sales tax, other tobacco products, net proceeds of mining.

Q Okay. And do those have anything to do with C-Tax?

A The sales tax does.
Q Okay.
A Real property transfer tax.
Q Right.
A Cigarette excise tax and liquor excise tax.
Q okay. Are there any other tax types that you deal with that don't have anything to do with C-Tax?

A Yes.
Q What?
A Net proceeds of minerals centrally assessed.
Q Okay.
A And all of the excise taxes, with the exception of cigarette and liquor.

Q Okay. And you say you track these tax distributions.

A Uh-huh.
Q How do you track them?
A In spreadsheets.
Q Okay. But, I mean, where do you get the information from to track them?

A It comes from various sources and reports within the Department.

Q Okay. Which ones?
A Which tax?
Q That's a good point. I was going to ask your in
relation to C-Tax, where do you get the information from for the spreadsheets?

A The cigarette and liquor excise tax information comes from our tax distribution system. We call it "TAS," Tax Administration System, our computer system, T-A-S.

Q Okay.
A And it also comes from cigarette and liquor excise tax examiners.

Q And who are the examiners?
A The Department staff.
Q Okay. Do you know who any of them are, their names?

A Yes, I do.
Q Who are they?
THE WITNESS: Do I have to provide that?
MS. NICHOLS: Yes. They have to state
employees.
THE WITNESS: Okay. For cigarette and liquor? BY MR. VELLIS:

Q Yes.
A Brandy Delaney, Claudia Olivares and for liquor is Brian Deem.

Q $\quad \mathrm{D}-\mathrm{e}-\mathrm{e}-\mathrm{m}$.
A And Nancy Ravert.
Q Can you spell the last name?

A $\quad \mathrm{R}-\mathrm{a}-\mathrm{V}$, like "Victor," e-r-t.
Q Okay. And that's where you get the information for the cigarette tax, correct?

A I get information from the tax examiners and I also get reports from the TAS system.

Q Right. For the other taxes in the C-Tax system, where do you get the information that you use for the spreadsheets?

A Real property transfer tax, RPTU. Is it okay to use abbreviations.

Q As long as you tell me what it is first, yeah.
A Okay. The RPTT comes from county treasurers, is reported to the state controller and then that information is disseminated to the Department by the controller's office.

Q Okay. Anything else?
A Basic Government Services Tax, GST, comes from Department of Motor Vehicles. I receive a monthly report with the breakdown by county and it -- Government Services Tax has several distributions. I only distribute the portion that goes to counties, so they itemize that for me.

Q Okay. Now, the GST, you said that came from a report. What was the report that it comes from?

A The one from DMV?

Q DMV, yes. What kind of report is that?
A Actuallyr it's an 18-page report, one page for each county and one page for Boulder City that itemizes out the tax received, the percentages that they apply per statute and the dollar amounts that are distributed.

Q Okay. Now, what was the other taxes that you handle?

A So RBTT, GST --
Q Cigarettes?
A -- cigarettes, liquor, and -- oh, sales tax.
Q Okay.
A So sales tax has two components that distribute a portion to C-Tax and that's Basic City, County Relief Tax, BCCRT.

Q Okay.
A And Supplemental City, County Relief Tax, SCCRT.
Q And where do you get the information for those?
A That information comes out of our TAS system.
Q Okay. What is the TAS system again?
A It's a computer system that processes tax returns.

Q And it keeps information on collection of taxes in the six categories that make up the C-Tax?

A No, not on all six categories.
Q Just some?

A The sales tax, SCCRT, BCCRT, liquor tax and a portion of cigarette excise tax.

Q Okay.
A Cigarette excise tax has two components. It tracks the permit fees.

Q Okay. Now, the sales tax, you get information related -- I think you said to the county -- is that correct? -- from the counties?

A No. That's RPTT comes from the counties.
Q The sales tax, what kind of information do you get?

A By county I get information on taxes, penalty and interest and fees that are collected. I also get a breakdown of what percentage of sales -- or what amount of sales are from instate companies and what amount of sales came from out-of-state companies.

Q Okay.
A I get taxable sales statistics, which is the amount of sales that take place in each county by category, and the categories are called the "NAICS," North American Industrial Classification System.

Q Do you ever get sales tax information by cities?
A No.
Q Could you get that?
A No.
say the SB-254 Committee, but I'm not sure if that's what they were officially called --

Q Okay.
A -- that gathered a lot of data on the different tax types, looked at the history of the amount that each one of these local governments had been receiving, and determined the base amounts on those factors.

Their goal was to make the first year revenue neutral so most of the counties got approximately the same amount of distribution from those six tax types in fiscal 1999 as they did in fiscal '97 and '98.

Q So the status quo?
A Yes.
Q Okay. So the participants that were in it -- in the system prior to the C-Tax, and then after the C-Tax the same groups got basically the status quo, the same amount that they got?

A Yes. The same proportion.
Q Okay. Now, how about the local entities, the enterprise groups and local governments?

A Well --
Q Is there a percentage that sets their base as well, just like the counties, or how does that work?

A Enterprise districts receive a flat amount each year that we just divide by 12 and they get the same case , 66851

A Yes. It was revenue neutral from the two prior fiscal years.

Q So it's the same thing. The towns and cities that came into the system had a previous kind of base amount that they were using from the two years prior to the C-Tax and that amount was used to establish their base amount under the C-Tax.

A In general, yes.
Q Okay. So it was the status quo, the same thing again, correct?

A Yes.
Q Okay. And in setting these base amounts, you said there's a percentage that they use to set the base amount. Is that what you said?

A No.
Q All right. Explain to me what the base amount for a local town or city is.

A Was basically revenue neutral from the prior two fiscal years. The percentage is when we put all of those counties, cities, towns and special districts and their base amount, we add that up to get the whole and then each one of those gets a percentage of the whole.

Q Okay. And how did you figure out for a particular town or city what percentage they would get? What was the criteria that was used?

MS. NICHOLS: Objection. Assumes facts. BY MR. VELLIS:

Q You can tell me if I'm wrong. Was there a criteria to determine what the percentage was for a particular town or city that it would get out of the whole?

A No. No percentages were determined.
Q All right. Then how did you take the whole and figure out for a particular town, Las Vegas, how much it would get out of the whole?

A It was basically revenue neutral from the two prior fiscal years.

Q Okay. So whatever they got before, they got again?

A Yes.
Q Okay. And did the base that they got under this neutral system go on into the future as to something they would always get?

A It's re-determined each year and adjusted by consumer price index.

Q So it goes up?
A Yes.
Q So they always have kind of a flat line base that they established the first time they were in the C-Tax and they get that amount. It's based on the prior
couple years and then it goes up under the CPI?
A In general, yes.
Q Okay. There's an excess component that's paid into these groups as well.

A Yes.
Q Where does that come from?
A That is any money that is received in that county bucket that's above the amount of their total base distribution --

Q The county's base?
A -- each month.
Q The county's base distribution?
A As a whole.
Q Okay. And how does that happen?
A Depending on where the base distribution is set, if they collect more than that monthly basis amount, then it goes into a different formula, the excess distribution.

Q All right. Does the county base change year to year or is it a static number subject to the CPI change?

A I'm not sure I understand the question.
Q Okay. You said the county comes in and gets their bucket, get their number, and it's revenue neutral from the two prior years and it's their base number that they get, correct?

A That they got in 1999.

A Yes.
Q Okay. So if my base is \$100 and I get an increase to \$104, next year's base is \$104?

A Yes.
Q And then the CPI would then be calculated on that as well?

A Correct.
Q Now, here's the other question: So now I've got my base that's \$100. I get my CPI that's \$4, so \$104r and I get an excess of $\$ 10$.

A Uh-huh.
Q So now I have \$114 for one year, right?
A Correct.
Q Okay. When I do the next year's calculations, is my base now \$114?

A No.
Q Okay. What happens--
A Your base is still \$104.
Q So the excess doesn't roll into the base for the following year?
A. Up until fiscal year '15, the base did not roll into -- oh, that's not true.

Q Well, don't tell me something not true. My God.
A We just had a change in statute. So starting in fiscal '15, the excess amount will roll into the base and
be calculated for the base amount. But in the past it did not. Although, in '99 to -- I believe it was fiscal 2002 -- the base did roll -- or the excess did roll into the base. And then there was a change to the statute so that we used only the prior year's base to calculate the next year's base.

Q And what year was it that that changed?
A I believe it was fiscal 2002.
Q Okay. So prior to that, the excess did not roll into the base?

A No. The excess did roll into the base until...
Q Okay. And then 2002 the excess now does not roll into the base?

A Correct.
Q So my example prior to 2002, when I add my $\$ 100$ base and my $\$ 4$ CPI and then $\$ 10$ excess, prior to 2002 for the next year that would have been my base, $\$ 114$ ?

A Yes. Times one plus the CPI.
Q Okay. And now after 2002 the excess does not roll into that base calculation?

A Correct.
Q Okay. And so in that following year in your excess when we have the $\$ 114$ before 2002 , if you were going to then figure the CPI, you would figure it on the \$114?

A That the committee considered all the different revenue sources and attempted to make base amounts that would keep it revenue neutral from the previous two fiscal years.

Q To your understanding was there anything else considered by this committee in setting the initial base amounts for local towns and cities?

A I don't know.
Q Okay. Do you know whether or not -- or do you have any understanding as the Department of Taxation about any particular services that needed to be provided by any local town or city in order to qualify for this base amount?

A Can you repeat the question?
Q Yeah. Do you know or do you have an understanding as the Department of Taxation whether or not in setting the initial base amounts for towns and cities there were any requirements for specific services that the town or city had to have in order to qualify for that base amount?

MS. NICHOLS: Objection. It calls for speculation. The Department didn't set those, but you can answer if you know.

THE WITNESS: I'm not aware of any.
BY MR. VELLIS:

A I'm not aware.
Q Okay. Who would be aware?
MS. NICHOLS: I'll object that calls for speculation.

THE WITNESS: I don't know.
BY MR. VETJIS:
Q Okay. So as you sit here today speaking on behalf of the Department of Taxation, do you have any understanding about any testimony that was given as to why they were implementing this system as opposed to using the old system of distribution?

MS. NICHOLS: Objection. Calls for speculation. That's also a matter of public record. BY MR. VELLIS:

Q You can answer the question.
A I have no knowledge.
Q So when you do your allocations on a yearly basis to the counties and to the local governments, cities and towns, you simply administer the law the way it's written by the formulas that you're given?

A I'm not sure what you mean by the formulas that I'm given, but I administer it according to statute.

Q Okay. And as to what the intent and purpose of the law is, that's something you don't have any knowledge of as to what it is it's trying to accomplish with the way
it's distributed?
MS. NICHOLS: Objection. Assumes facts, calls for speculation and argumentative. You can answer, if you know, or you can even ask her to repeat the question.

THE WITNESS: I don't know.
BY MR. VELLIS:
Q Okay. Well, you don't know whether or not there was some reason about why those state legislators decided to consolidate these six taxes and administer them the way they do under the C-Tax, do you?

> MS. NICHOLS: Objection. Asked and answered. THE WITNESS: I don't know. BY MR. VELLIS:

Q You don't know why that's done?
A No.
Q And so when you were administering this C-Tax, if there was a specific reason about what they were trying to accomplish with the C-Tax, that's of no import to you whatsoever?

A It's irrelevant.
Q Okay. You just do what the statute says?
A Yes.
MR. VELIIS: Okay. We'll take a break.
(Recess taken.)
BY MR. VELLIS:
state legislature?
A Certainly the executive director, Christopher Neilsen.

Q Okay. So Topic No. 1r if we were talking about -- and if you have that in front of you, you can look at it. It's the local government tax distribution account, or C-Tax system, and the collection and distribution of taxes created pursuant to and defined by NRS 360.660. And I know you have a qualm with that number, but let's accept that it's the C-Tax.

When you're administering that, you do it based on what the statute tells you to do.

A Yes.
Q You're not making any kind of value judgments about whether what's going on is correct in your mind or wrong or somebody's getting too much money or somebody's not getting enough money or anything of that nature?

A No.
Q That's for somebody else to do?
A Yes.
Q Okay. So the Department of Taxation just simply is administering this and that's it?

A Yes.
Q Okay. Does the Department of Taxation provide any type of advice of any sort to the recipients ${ }_{\mathrm{Case}}$ reqardifing
the numbers they're getting or how they're getting the numbers or the changes in the numbers that they're getting on a yearly basis?

A Any of that sort of communication is handled through Terry Rubald's group.

Q Okay. So if I want to talk to somebody about interaction with the local counties or the counties or something like that about the C-Tax, Terry is the person to talk to?

A Yes.
Q Okay. And I'm going to get an objection, but I'll ask you a really broad question because I'm hoping we can short-circuit some of this.

Is it fair to say that the job that you do is simply the technical aspects of taking what the statute tells you to do, compiling the numbers and making sure the numbers are disbursed per whatever formulas are out there for the C-Tax?

A Yes.
Q Okay. And absent that, any kind of interaction with the state legislature or looking at the purposes behind what the C-Tax is supposed to do or anything that, questions like that, I would have to ask somebody else at the Department of Taxation?

A I provide information, statistical infegseq ${ }^{\circ}$
excess is probably what could be considered an adjustment to the C-Tax. I don't know if it is or not.

What I want is someone who has a baseline and says I want to have an adjustment to that baseline. How many types of those requests are you aware of as the person most knowledgeable for the Department of Taxation?

A Off the top of my head, three.
Q Okay. And why do you say off the top of your head?

A Because there may have been requests for adjustment by local governments that never made it to my -- that never got on my radar.

Q Okay. And would they be on somebody else's radar at the Department of Taxation?

A No. I'm thinking it would be between the local government and their lobbyist --

Q Okay.
A -- or their elected officials.
Q Okay. Let's just talk about the ones that the Department of Taxation -- since that's who you're here testifying for -- knows about. What are the requests for adjustments, the three that you had off the top of your head?

A City of Henderson.
Q Okay. And when was that approximately?
MOLEZZO REPORTERS - 775.322.3334

## IN THE SUPREME COURT OF THE STATE OF NEVADA

CITY OF FERNLEY, NEVADA, a Nevada municipal corporation,

Appellant,
vs.
THE STATE OF NEVADA ex rel. DEPARTMENT OF TAXATION; THE HONORABLE DAN SCHWARTZ, in his official capacity as TREASURER OF THE STATE OF NEVADA; and THE LEGISLATURE OF THE STATE OF NEVADA,

Supreme Court No.: 66851
District Court Case No.: 12 OC 00168 1B

Respondents.

## JOINT APPENDIX

VOLUME 14 PART 2

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Q And what do you do within the local
government finance section of the Department of Taxation?
A I'm a budget analyst.
Q And what does a budget analyst do?
A It'd be easiex to explain what the section does. We have oversight over 260 local governments throughout the state -- schools, cities, hospitals, libraries, counties. We have administrative oversight over those entities' activities and I'm responsible for the activities of all the entities in five of the state's 17 counties.

Q And which ones are those?
A Currently, that's Clark, Elko, Humboldt, Nye, and White Pine.

Q And you said you have administrative oversight over the activities of those --

A Correct.
Q And the local governments are all the entities within those counties?

A Correct.
Q And have you always had the same counties or different counties?

A No.
Q Actually, that was a bad question. Have you always had the same counties you just listed for me?
told me about?
A Other than a part-time job I had, which was brief.

Q What was the part-time job?
A Working at Hickory Farms. But it was only weekends, since the State does not allow me to work that kind of thing during regular business hours.

Q And that's here in Nevada?
A It was in Carson City.
Q What did you do for them?
A I just sold retail.
(Exhibit 1 marked.)
BY MR. VELLIS:
Q Mr. Ambrose, I'm going to have you look at what's been marked as Exhibit 1 to your deposition. It's an attachment that was part of the notice of deposition for the person or persons most knowledgeable from the Department of Taxation. Have you ever seen this document before?

A Yes. I brought my copy with me.
Q Where did you get it from?
A It was attached to my notice of deposition.
Q You seem to have some areas highlighted.
Which ones do you have highlighted?
A Questions 11, 12, and 14.
Q. And are those the ones that you are the person most knowledgeable and will speak on behalf of the Department of Taxation?

A I believe so.
Q No. 11 is any and all cooperative agreements between the C-Tax recipients since the enactment of said C-Tax. Let me ask you first: What is your involvement with the C-Tax, as part of the Department of Taxation?

A My principal involvement is, each year, in the process of developing our projections of revenue for upcoming fiscal years, we look at those numbers -- myself and my fellow analysts, we each look at the components of C-Tax and we make a good faith estimate as to what those revenues are gonna be in the upcoming year, and if you're aware of the components of C -Tax, we look at each of those individually.

Q And what are you doing that for? What's the purpose of that?

A Well, we want to make as accurate a projection as possible.

Q You make a projection of the revenues so that you'll know what the recipients are going to receive?

A Well, it's projected what they will receive, yes, because the local governments use it in the preparation of their budgets.

A Correct.
Q Have you had any contact with Fernley regarding the C-Tax at any time after 1996?

A No, not that I recall.
Q Now, you've had some dealing with the Fernley Incorporation Committee at some point in time.

A Yes.
Q Was it your understanding that the Fernley Incorporation Committee was made up of government officials?

A I don't believe it was, not the initial one.
Q And the one that you dealt with, how long was that period of time that you dealt with them?

A It would've been from when I started in local government finance in October of '95 through, I believe, June or July of 1996.

Q And during that entire time, was the incorporation committee for Fernley that you dealt with made up of government officials or private citizens?

A Private citizens, I believe.
Q What's your understanding of what a Cooperative agreement is?

A It's an agreement between two or more entities relative to providing a service.

Q Under the C-Tax.

A It could be for something other than C-Tax.
Q In relation to C-Tax, since that's the category that you are the person most knowledgeable about, what's your understanding of cooperative agreements between C-Tax recipients?

A As far as any that exist?
Q Yeah.
A To my knowledge, there are only two.
Q And there's only been two since 1997 till the present?

A As far as I know.
Q What are those two?
A The first -- and I can't remember the exact date it started -- is between White Pine County, the City of Ely, and the White Pine County Hospital District. There are only three other entities in White Pine County that receives C-Tax, which are the three small towns -Long, McGill, and Ruth, and they're administered by the county. So the basic agreement is between those three entities I've already listed. They formed an agreement where they would go outside of the regular C-Tax distribution formula and they developed their own, the essence of which was that Ely would get a higher percentage of C-Tax than what the formula provided and each of the other two entities gave up some of their
percentage. That agreement is subject to renewal every two years, and the current agreement expires June 30th of 2014.

Q And what was it that Ely was doing in order to get more of the C -Tax than it had previously been assigned?

A They ceased levying property tax.
Q And why was that beneficial to White Pine County? Do you know?

MS. NICHOLS: Objection. Assumes facts. BY MR. VELUIS :

Q That's true, maybe it's not beneficial. But I assume it was beneficial, since White Pine County is giving up money to Ely. Correct?

A But they were also able to levy a higher property tax.

Q So the purpose of it was to allow -- or the benefit to White Pine County was, by giving more money to Ely, they were able to make that up by levying a higher property tax in the county.

A Which could provide services for the entire county.

Q And when did that cooperative agreement take place, if you know?

A I believe it was first --

Q Approximately.
A I believe it would've been created in 1999. It would've had an effective date of July lst of 2000, because now it's on that two-year cycle.

Q So that cooperative agreement, based on your review of it, provided a benefit to both parties. Ely got more money in C-Tax, which allowed them to spend that money in the City of Ely, and White Pine County got more property tax, so that they could issue more property tax in the county and use that money for the county.

A Essentially, because the county has the higher assessed value in which to apply that tax rate to.

Q Well, I'm just trying to establish, both sides got something in that deal.

A Correct.
Q Now, what's the other one you know about?
A The other one I'm aware of is, subsequent to the 2011 session of the Legislature, I believe there was an adjustment made in the C-Tax distribution of Clark County between the county and the five incorporated cities.

Q And what was that?
A They adjusted some part of the formula, and I honestly can't remember whether it was the tier-one calculation or the tier-two calculation, but, in essence,
it affected the C-Tax income for the cities and the county. It did not affect any other entity in the county that receive $\mathrm{C}-\mathrm{Tax}$.

Q What were the five cities? Do you know?
A City of Las Vegas, Boulder City, Henderson, Mesquite, North Las Vegas.

Q And did these cities then end up getting more money in C-Tax or less money in C-Tax? Or how did it work?

A I believe there was an adjustment to Mesquite out of one of the distributions, where they received less than what they had previously received, but I believe the other cities got more.

Q And do you know what the basis for doing that adjustment was?

A There was an error in what I believe is called the 1-Plus calculation.

Q And what was the error?
A I'm not sure about that.
Q So based on that error in the 1-Plus calculation, Mesquite was getting more money than it should've been getting?

A Under the formula.
Q And so this cooperative agreement was to rectify that.

A Yeah. And I believe it was for only two years, because the 2013 session delved into that and made some other adjustments.

Q Is the cooperative agreement still in effect between these five cities and the county?

A I don't believe it is.
Q So it only lasted for a couple years?
A Just for the biennium.
Q And then the Legislature fixed it, or did something to it.

A That would be a more accurate term, that they did something.

Q Other than those two cooperative agreements, do you know of any other cooperative agreements that have existed between any local government entities since the enactment of the C -Tax?

A No.
Q Do you know of any other attempts to get cooperative agreements that failed?

A Not that I recall.
Q Is it your understanding that when the C-Tax was enacted, these local government entities got a base amount that they were to receive going forward?

A Yes.
Q And then there were some additions from

A The money that was not spent?
Q Yeah.
A It might appear as an increase in some other function or -- or they might've reduced their overall expenditures because of the impact to the economy.

Q Have you had counties where they've had reductions not just in police but in their expenditures over the last few years?

A Yes.
Q When you look at that and you're looking at their budget and they have reduced expenditures, do you also look to see if their C-Tax is also being reduced, or does it stay the same?

A It could be a reduction or it could be a reduction in their property tax revenues.

Q I'm just talking about the C-Tax. Do you look to check, or that doesn't really enter into your thought process?

A It could, depending on the amount.
Q Do you recall situations where you've had people decrease services and their C-Tax has basically stayed the same or gone up?

A I don't recall that, no.
Q Ms. Rubald was in here earlier and she indicated to me that the two main areas for local
governments to finance their services were property tax and the C -Tax.

A Correct.
Q So in that regard, C-Tax is pretty important to local governments.

A Yes.
Q And the amount of C-Tax you get is going to assist you in financing the services to your population.

A Correct.
Q And when you have these conversations -- or maybe you don't have them, but if you have conversations with local government entities, do they ever discuss with you other services they want to provide but they're unable to provide, because they don't have the money to do so?

A I don't recall that, no.
Q You don't oversee Fernley anymore. Correct?
A That's correct.
Q Do you know, off the top of your head, what Fernley's property tax rate is?

A Not off the top of my head, no.
Q Is there a limit on the property tax that can be charged?

A Yes, there is.
Q What is it?

## EXHIBIT 12

EXHIBIT 12


CITY OF FERNLEY
v. STATE OF NEVADA
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CITY OF FERNLEY
v. STATE OF NEVADA
CoF Case No. 66851
JA 72519
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| :---: | :---: |
| 1) | The Guaranteed counties'. distribution is subtracted from the total in-state collections. ( $\$ 49,259,677.14-\$ 3,035,034.16=\$ 46,224,642.98$ ) |
| 2) | The percentage of each Point of Origin county's in-state collections to the whole of the remaining in-state collections is determined. (Clark is $\$ 36,690,800.22=$ $\$ 47,349,827.60=77.4888 \%$ ) |
| 3) | The above percentage is applied to the total amount remaining after the $\$ 38,872,26.274$ ) Guaranteed counties distribution. (Clark is $77.4888 \% \times \$ 50,165,027.06=$ |

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| L $L^{*} 88 \pm^{6} 86 L^{6} L 0 L$ | 08＂ $99 z^{1} 868^{\prime}$ ¢ | 09.981 .129 | 08＊89て＇978 | $69^{\circ}$ ロレガカロは， | － 8 ¢ $\varepsilon+\varepsilon^{2} 766^{2} \angle 9$ | $87^{-800}$ |  |
|  |  |  | －880 | 60010 | DEとVE $666 \angle 9$ | 87880018761 | 7V101 |
| 68＂892＇898 | GLLEL L 9 | － | $80^{\circ} 9 \angle Z^{\prime}$ ， | 20．990＇4 |  |  |  |
| \＄$L^{\prime \prime} \mathrm{GOG}^{6} 8 \angle 0^{6} \mathrm{GL}$ | 乙Е＇88て＇\＆Z0＇ | $98^{\prime} 589^{*} \angle 9$ | O1799 ${ }^{2}$ | $\frac{28.9907}{96.86641}$ | 90． $80800^{2} 699^{2} 6$ | $\frac{8 \varepsilon^{\circ} 88 \varepsilon^{\prime} 09}{8 t^{\prime} \varepsilon 8 h^{\prime} 508^{\prime} 7}$ | ENId 3 LIHM |
|  | 時 $6999^{\prime} \downarrow \square$ | 98180 | 89．199 | $\frac{91866821}{}$ | 880008996 | 8t＂ 881.08 L | GOHSVM |
| $6 \chi^{*} \operatorname{cssg}^{6} \varepsilon 8 Z$ | L＇876 ${ }^{\circ} 9$ | － | 89199 | 80692 | 2909 ${ }^{\circ}+7 \downarrow$ |  | 기yols |
| $98^{*} \varepsilon L \varepsilon^{2} \angle L \varepsilon^{6} \downarrow$ | 20．619＇8ヤ乙 |  | 00966 | $8 b^{\circ} 896$ | $96^{\circ} 860^{\prime} \mathrm{ZLL}$ | OLLE9 08 | ONIHSAJd |
| L6＂LLV 261 |  | － | 8LLL9＇9 | $90^{\circ} 601^{\circ} 81$ | 76．889 ${ }^{7} 98$ | $10^{\circ} 61{ }^{\circ} 996$ | GXN |
| $18^{6} 929^{6} \mathrm{Z} 0 \nabla^{\text {c }}$ | 8L208 $68 \%$ | 97660 68 | 98.989 | $19^{\circ} 680^{\circ} \mathrm{C}$ | $69^{\circ} \mathrm{EG9}{ }^{\prime} \mathrm{EqJ}$ | 11．829 21 | 7VUFNIN |
| 97＊0L6 ${ }^{6} \downarrow 96$ | L0． $96 L^{5} 08$ | $9 \downarrow 96868$ | 8L＇9LL＇9 |  | $2 \varepsilon^{\prime} 997^{\prime} 1.86$ | 89＇998＇891 | NOR7 |
| L0＂288＇L68 | $16^{\circ} \downarrow \angle \downarrow^{\prime} 98$ | ＇ | $1 て ゙ \downarrow 89$ | $78^{\circ} 80 L^{\circ} \downarrow$ | － $6^{\circ} 09 \mathrm{~S}^{5} 01$ | 07＊988＇て1 | NTOON17 |
| $69^{\circ} 266^{\prime \prime} 296$ | L $2886^{6} 90$ | $9 \downarrow 969]$ | Z8＊292 | SV＇917＇Z | ¢60 0 ¢ 8 cz | $10.818^{\prime} 07$ | UヨaNV7 |
|  | 98． SG1 $^{\circ} \mathrm{CJ}$ | － | $L Z^{\prime} \angle L \varepsilon^{\prime} Z$ | 102＂289＇L |  | ガ0LE＇98L | 10709以IH |
| Dt＂¢Sci9el | $69^{\circ} 00 \downarrow^{\circ} 8$ | 91.798 | จL゙ワ0て | 116．199 | 89＊819＇8ヤャ | 89＇796＇91 | VYİ ${ }^{\text {a }}$ |
| 06＂ $09 L^{5} 6 L \varepsilon^{6} \mathrm{C}$ | 0189 ${ }^{1} 998$ |  | W\％$\square^{\circ}$ | － 47699 | －8L＇9 ${ }^{\circ} \square^{6} \downarrow 6$ | $60{ }^{\circ} \mathrm{\sigma} 766^{\prime} \mathrm{C}$ ¢ | VGTVAEMSS |
| $10^{\prime} \mathrm{E} 9 L^{6} 098^{6} \mathrm{l}$ | 89899908z | 0260202 | カ9 Lヵ9 ${ }^{\circ}$ | 118 $798^{\circ} 0 \underline{\square}$ | $89^{\circ} \angle 21^{6} 619^{\prime}$ | $\angle 0^{\prime} 6 \square L^{\prime} \angle S t$ | OY73 |
|  | $\angle 9^{\circ} 81 Z^{\prime} 99 L^{\prime} 8$ |  | ¢ $\downarrow$ \％ $888{ }^{\circ} 9$ | $6^{\circ} 0 \angle 6^{\prime} \mathrm{LZ}$ | $90.92 L^{2} \angle 6 Z^{\prime}$ | 66＂697＇ 862 | Sv70nod |
| 06＂60ع＇\＆力9 | $\not+0^{\circ} \angle Z \varepsilon^{\prime} 001$ |  | 81．8ヤ6＇97て |  | $1.8^{\prime} 999^{\circ} 94 L^{5} 67$ |  | प्रपणन |
|  | カでレ．968に |  | 79 $7799^{\circ} \mathrm{E}$ | て8＇999＇レ． | LL＇699＇l0\％ | \＆l＂Z00＇9Zん | 771HOYกHO |
|  | －12．908LG | － | $80^{\circ} 098^{\prime} \mathrm{L}$ | \％9＇L80＇92 | 1 $26^{\circ} 0 \pm 0^{\prime} 18 Z^{\prime}$ L | 29\％ $2199^{\prime} 82$ | ALIO NOSUVO |
| TV101 | IS5 | ILCY | 80nO17 | ヨ | $!$ | T |  |


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CITY OF FERNLEY
v．STATE OF NEVADA
CoFase No． 66851
JA $111^{2523}$
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CITY OF FERNLEY
v. STATE OF NEVADA.

CoFase No. 66851
JA 172529

## EXHIBIT 13

EXHIBIT 13


Case No. 66851
JA 2531

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RPTT
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$134,972.20$
$1,380.63$
$54,328.00$
$25,622.85$
$6,994.91$
$9,975.65$
$221,401.40$
$4,864.20$
$181,157.46$
$32,202.87$
$58,021.23$
$2,795,262.80$
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COUNTY
CARSON CITY
CHURCHILL
CLARK
DOUGLAS
ELKO
ESMERALDA
EUREKA
HUMBOLDT
LANDER
LINCOLN
LYON
MINERAL
NYE
PERSHING
STOREY
WASHOE
WHITE PINE
TOTAL
CONSOLIDATED TAX DISTRIBUTION ENUE SUMMARY BY COUNTY
FISCAL YEAR 1999-00

| COUNTY | BCCRT | SCCRT | CIGARETTE | LIQUOR | RPTT | MVPT | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CARSON CITY | 3,804,328.96 | 12,880,801.81 | 457,443.89 | 67,110.90 | 374,015.50 | 1,984,226.80 | 19,567,927,86 |
| CHURCHILL | 1,142,094.93 | 3,627,377.87 | 213,232.34 | $31,290.67$ | 69,689.55 | 1,984,226.830.39 | 6,064,915.75 |
| CLARK | 105,977,062.13 | 364,029,262.43 | 11,173,067.21 | 1,639,755.63 | 12,891,944.11 | 58,876,076.12 | 554,587,167.63 |
| DOUGLAS | 2,582,265.05 | 10,801,860.00 | 366,170.41 | 53,724.93 | 580,382.00 | 1,785,922.32 | 16,170,324.71 |
| ELKO | 3,301,110.41 | 11,058,531.76 | 435,213.22 | $63,854.95$ | 141,211.40 | 2,062,787.33 | 17,062,709.07 |
| ESMERALDA | 55,222.38 | 768,240.00 | 12,640.11 | 1,855.07 | 1,465.01 | 111,617.45 | 951,040.02 |
| EUREKA | 798,719.03 | 2,966,220.57 | 14,851.08 | 2,180.95 | 2,462.71 | 181,624.93 | 3,966,059^27 |
| HUMBOLDT | 1,466,301.64 | 5,018,587.08 | 158,301.25 | 23,222.99 | 51,597.70 | 959,575.96 | 7,677,586,62 |
| LANDER | 356,571.15 | 2,364,408.00 | 61,905.27 | 9,080.95 | 9,781.07 | 407,572.98 | 3,209,319.42 |
| LINCOLN | 138,569.37 | 1,067,448.00 | 36,956.88 | 5,421.88 | 8,639.40 | 286,907.99 | 1,543,943.52 |
| LYON | 1,214,695.44 | 6,824,484.00 | 286,168.03 | 41,995.38 | 220,270.05 | 1,289,473.61 | 9,877,086.51 |
| MINERAL | 225,609.21 | 1,684,176.00 | 58,006.77 | 8,507.89 | 6,323.91 | 290,594.66 | 2,273,218.44 |
| NYE PERSHING | 1,479,137.29 | 5,538,408.00 | 267,140.58 | 39,219.44 | 226,421.96 | 1,524,608.32 | 9,074,935,59 |
| PERSHING | 270,068.42 | 1,673,592.00 | 64,247.66 | 9,426.36 | 15,412.02 | 472,099.46 | 2,504,845,92 |
| STOREY | 194,294.46 | 1,233,840.00 | 32,395.62 | 4,752.85 | .61,466.95 | 180,070.14 | 1,706,820,02 |
| WASHOE | 24,709,777.26 | 84,384,663.11 | 2,757,570.15 | 404,622.42 | 3,325,852.15 | 15,601,890.29 | 131,184,375.38 |
| WHITE PINE | 414,507.47 | 2,504,748.00 | 96,717.91 | 14,189.58 | 24,803.67 | -589,186.59 | 3,644,153.22 |
| TOTAL | 148,130,334.60 | 518,426,648.63 | 16,492,028.38 | 2,420,212.84 | 18,011,739.16 | 87,585,465.34 | 791,066,428.95 |

## CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMMARY BY COUNTY FISCAL YEAR 2000-01

| COUNTY | BCCRT | SCCRT |  | ClGARETTE |  | LIQUOR |  | RPTT |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY FISCAL YEAR 2001-02


| COUNTY | BCCRT | SCCRT | CIGARETTE | LIQUOR | RPTT | MVPT | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CARSON CITY | 4,394,993.69 | 14,894,392.79 | 436,346.35 | 63,497.02 |  |  |  |
| CHURCHILL | 1,183,078.31 | 3,723,804.27 | 200,594.99 | 29,194.02 | $411,175.60$ $100,901.30$ | 2,391,987.40 | 22,592,392.85 |
| CLARK | 120,720,684.82 | 413,839,725.50 | 12,043,143.18 | 1,751,209.79 | 34 | 1,163,177.43 | 6,400,750.32 |
| DOUGLAS | 3,244,436.05 | 12,523,320.00 | 12,043,355.14 | $1,751,209.79$ $50,977.20$ | 812,956.65 | 73,764,004.71 | 644,767,468.34 |
| ELKO | 3,304,053.86 | 10,911,735.38 | 374,805.83 | 54,561.00 | 151,796.70 | $2,298,806.92$ $2,301041.98$ | 19,280,851.96 |
| ESMERALDA | 32,629.56 | 911,592.00 | 8,482.92 | 1,232.31 | 3,058.55 | 98 | 17,097,994.75 |
| EUREKA | 640,343.36 | 2,337,690.82 | 11,899.21 | 1,735.61 | $3,058.5$ $5,189.96$ | $134,507.67$ $214,333.26$ | 1,091,503.01 |
| HUMBOLDT | 1,488,641.75 | 5,032,873.55 | 130,108.00 | 18,934.92 | 45,185.25 | 1,074,637.99 | $3,211,192.22$ $7,790,381.46$ |
| LANDER | 228,781.45 | 2,460,576.00 | 45,934.48 | $18,934.92$ $6,692.61$ | $45,185.25$ $13,038.18$ | $1,074,637.99$ $455,543.04$ | $7,790,381.46$ $3,210,565.76$ |
| LINCOLN LYON | 120,115.76 | 1,181,340.00 | 31,050.64 | 4,519.36 | 8,478.25 | 353,108.55 | 1,698,612.56 |
| MINERAL | 1,385,602.35 | 8,286,000.00 | 302,303.37 | 43,962.78 | 457,313.45 | 1,801,886.40 | 12,277,068.35 |
| MINERA NYE | 190,665.21 | 1,696,644.00 | 38,029.51 | 5,537.12 | 8,750.80 | 310,493.54 | 2,250,120.18 |
| PERSHING | 1,635,010.95 | 6,828,372.00 | 277,337.36 | 40,351.50 | 158,193.06 | 1,996,499.07 | 10,935,763.94 |
| STOREY | $248,912.67$ $193,543.24$ | $1,900,020.00$ $1,440,924.00$ | 55,327.15 | 8,051.81 | 14,309.45 | 429,452.53 | 2,656,073.61 |
| WASHOE | 27,329,094.08 | 1,440,924.00 | $29,716.70$ $2,848,493.61$ | 4,327.86 | 59,705.51 | 246,351.49 | 1,974,568.80 |
| WHITE PINE | $\begin{array}{r}17329,296.52 \\ \hline\end{array}$ | $\begin{array}{r}92,940,996.48 \\ 2,615,712.00 \\ \hline\end{array}$ | $\begin{array}{r}2,848,493.61 \\ 70,699.47 \\ \hline\end{array}$ | $414,461.38$ $10,288.99$ | $\begin{array}{r} 4,606,711.45 \\ 25,022.90 \end{array}$ | $\begin{array}{r} 19,263,112.34 \\ 635,131.58 \end{array}$ | $\begin{array}{r} 147,402,869.34 \\ 3.750 .151 .46 \end{array}$ |
| TOTAL | 166,733,883.63 | 583,525,718.79 | 17,254,627.91 | 2,509,535.28 | 29,530,487.40 | 108,834,075.90 | 908,388,328.91 |

## CONSOLIDATED TAX DISTRIBUTION <br> REVENUE SUMMARY BY COUNTY FISCAL YEAR 2003-04

| COUNTY | BCCRT | SCCRT | CIGARETTE | LIQUOR | RPTT | MVPT | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CARSON CITY | 4,626,760.74 | 15,895,264.27 | 379,421.34 | 69,243.65 |  |  |  |
| CHURCHILL | 1,234,634.21 | 3,971,723.63 | 174,418.71 | $69,243.65$ $31,834.93$ | $538,672.75$ $158,576.65$ | 2,654,765.23 | 24,164,127,98 |
| CLARK | 139,417,398.10 | 481,362,925.61 | 10,797,538.01 | 1,970,977.14 | 37,669,324.34 | $1,226,213.18$ $84,051,502.15$ | $6,797,401.31$ $755,269,665,35$ |
| DOUGLAS | 3,767,662.52 | 12,669,852.00 | 307,248.95 | $1,970,977.14$ $56,080.39$ | $37,669,324.34$ $1,099,663.70$ | $84,051,502.15$ $2,560,114.31$ | $755,269,665,35$ $20,460,621.87$ |
| ELKO | 3,450,563.96 | 11,720,015.05 | 320,843.41 | 58,545.21 | $1,099,63.70$ $209,146.29$ | $2,560,114.31$ $2,627,482.89$ | $20,460,621.87$ $18,386,596.81$ |
| ESMERALDA EUREKA | $35,666.39$ $66,350.75$ | 922,260.00 | 7,761.54 | 1,416.32 | 2,597.10 | 2,627,482.89 117,077.94 | $18,386,596.81$ $1,086,779.29$ |
| HUMBOLDT | 1,586,571.34 | 2,456,800.55 | 9,608.07 | $1,753.65$ 20.599 .13 | 4,675.55 | 188,626.04 | 3,327,814.61 |
| LANDER | 248,445.77 | 2,016,672.39 | $112,871.67$ 37 | 20,599.13 | 103,368.61 | 1,077,795.89 | 8,417,879,03 |
| LINCOLN | 127,543.35 | 1,195,164.00 | $37,983.11$ $26,635.97$ | 6,929.56 | 13,707.51 | 443,387.07 | 3,211,029.02 |
| LYON | 1,643,052.48 | 8,382,948.00 | 26,635.97 | $4,859.86$ $49,483.67$ | 18,766.55 | 344,068.30 | 1,717,038.03 |
| MINERAL | 194,751.15 | 1,716,504.00 | 271,056.96 | $49,483.67$ $5,918.51$ | 746,134.40 | 2,143,969.69 | 13,236,645.20 |
| NYE | 1,940,162.97 | 6,908,268.00 | 244,146.34 | $5,918.51$ $44,566.41$ | 10,537.65 | 299,570.34 | 2,259,713,87 |
| PERSHING | 244,274.09 | 1,922,244.00 | $244,146.34$ $47,970.78$ | $44,566.41$ $8,754.46$ | 508,287.74 | 2,285,419.83 | 11,930,851.29 |
| STOREY | 217,424.94 | 1,446,396.00 | 25,265.98 | $8,754.46$ $4,611.52$ | 18,519.20 | 376,705.29 | 2,618,467,82 |
| WASHOE | 30,001,717.03 | 102,960,585.99 | 2,500,951.26 | 456,502.69 | 6, 62,806.50 | 274,036.56 | 2,030,541,50 |
| WHITE PINE | 422,813.00 | 2,646,312.00 | 2,61,213.86 | $\begin{array}{r}456,502.69 \\ 11,170.79 \\ \hline\end{array}$ | $\begin{array}{r} 6,590,093.40 \\ 38,307.06 \\ \hline \end{array}$ | $\begin{array}{r} 21,401,623.79 \\ 609,981.89 \end{array}$ | $\begin{array}{r} 163,911,474.16 \\ 3,789,798,60 \end{array}$ |
| TOTAL | 189,825,792.79 | 664,154,511.49 | 15,357,368.18 | 2,803,247.89 | 47,793,185.00 | 122,682,340.39 | 042,616,445,74 |

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY FISCAL YEAR 2004-05

CONSOLIDATED TAX DISTRIBUTION
REVENUE SUMMARY BY COUNTY
FISCAL YEAR 2005-06

| COUNTY | BCCRT | SCCRT | CIGARETTE | LIQUOR | RPTT | MVPT | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CARSON CITY | 5,212,014.01 | 17,978,156.30 | 369,525.46 |  |  |  |  |
| CHURCHILL | 1,696,275.98 | 5,593,640.72 | 171,854.57 | $70,073.99$ $32,868.06$ | $641,568.70$ $340,460.00$ | 2,905,942.68 | 27,177,881.14 |
| CLARK | 177,191,971.75 | 617,898,556.63 | 11,347,599.15 | 2,170,056.52 | 55,548,166.17 | $1,426,207.47$ $101,384,434$ | $9,261,306,80$ $965,540,78492$ |
| DOUGLAS | 4,084,567.23 | 14,390,424.00 | 316,286.97 | $2,170,056.52$ $60,484.88$ | $55,548,166.17$ $1,281,280.86$ | $101,384,434.70$ $2,796,380.98$ | 965,540,784.92 |
| ELKO | 4,824,328.39 | 16,830,646.67 | 306,363.06 | 58,592.43 | $1,281,280.86$ $352,909.70$ | $2,796,380.98$ $3,222,246.17$ | $22,929,424.92$ $25,595,086.42$ |
| ESMERALDA | 44,610.94 | 1,013,340.00 | 7,829.54 | 1,497.06 | $352,909.70$ $6,379.74$ | $3,222,246.17$ $140,873.54$ | $25,595,086.42$ $1,214,530.82$ |
| EUREKA | 1,240,283.22 | 4,666,582.25 | 9,739.67 | 1,862.89 | 15,621.65 | $140,873.54$ $226,679.55$ | $1,214,530.82$ $6,160,769.23$ |
| HUMBOLDT | 2,297,407.72 | 8,190,835.94 | 110,213.33 | 21,077.50 | 124,884.65 | 1,334,720.60 | $6,160,769.23$ $12,079,139.74$ |
| LANDER | 731,057.10 | 2,579,172.00 | 35,325.13 | 6,755.86 | 40,764.90 | $1,334,720.60$ $558,826.93$ | $\begin{array}{r} 12,079,139.74 \\ 3,951,901.92 \end{array}$ |
| LINCOLN | 161,325.25 | 1,257,912.00 | 25,153.16 | 4,810.69 | 119,735.00 | 424,439.18 | $\begin{aligned} & 3,951,901.92 \\ & 1,993,375.28 \end{aligned}$ |
| LYON | 2,354,906.71 | 9,905,700.00 | 297,711.48 | 56,923.07 | 1,278,780.25 | 2,891,241.93 | $\begin{array}{r} 1,993,375.28 \\ 16,785,263,44 \end{array}$ |
| MINERAL NYE | 193,827.49 | 1,798,404.00 | 30,616.57 | 5,856.18 | 14,544.85 | 2,401,241.93 | $\begin{array}{r} 16,785,263.44 \\ 2,390,451.38 \end{array}$ |
| NYE PERSHING | 2,738,603.03 | 7,864,572.00 | 254,059.47 | 48,578.93 | 1,203,837.29 | 2,958,506.55 | 15,068,157.27 |
| PERSHING STOREY | 301,611.47 | 1,967,028.00 | 43,632.85 | 8,345.10 | 52,461.33 | 441,759.98 | 2,814,838.73 |
| STOREY | 442,173.82 | 1,587,060.00 | 25,158.55 | 4,811.03 | 135,618.45 | 319,606.99 | 2,514,428.84 |
| WASHOE | 36,055,316.36 | 124,547,441.29 | 2,531,383.57 | 484,110.63 | 9,228,478.60 | 24,605,275.42 | 197,452,005, 87 |
| WHITEPINE | 763,867.42 | 2,816,688.00 | 59,184.86 | 11,318.75 | 66,014.30 | 765,035.42 | 4,482,108.75 |
| TOTAL | 240,334,147.89 | 840,886,159.80 | 15,941,637.39 | 3,048,623.57 | 70,451,506.44 | 146,749,380.38 | 1,317,411,455,47 |


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| $\stackrel{\square}{\square}$ | 下心 <br>  $\infty$ No <br>  |
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| $\begin{array}{\|c\|} \hline \\ \hline \underset{1}{\mid} \\ 0 \\ \hline \end{array}$ |  |
| $E$ |  |

CONSOLIDATED TAX DISTRIBUTION
REVENUE SUMMARY BY COUNTY
FISCAL YEAR 2007-08

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY

CONSOLIDATED TAX DISTRIBUTION
REVENUE SUMMARY BY COUNTY
FISCAL YEAR 2009-10

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY

CONSOLIDATED TAX DISTRIBUTION REVENUE SUMMARY BY COUNTY


| BCCRT | SCCRT | CIGARETTE | LIQUOR | RPTT | GST | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 3,032,396.82 | 10,397,975.64 | 163,627.47 | 50,832.64 | 219,848.20 |  |  |
| 938,744.48 | 3,051,008.64 | 74,486.94 | 23,140.17 | 47,702.60 | $1,479,587.46$ $773,270.91$ | $15,314,268.23$ $4,908353.74$ |
| 127,079,370.23 | 442,620,271.27 | 5,867,919.50 | 1,822,932.35 | 14,423,423.27 | 65,547,874.60 | $4,908,353.74$ $657,361,791.22$ |
| 2,419,946.52 | 10,205,369.25 | 141,710.54 | 44,023.89 | 504,846.31 | $1,571,224.65$ | $\begin{array}{r} 657,361,791.22 \\ 14,887,121.16 \end{array}$ |
| 4,594,081.60 | 16,421,598.17 | 152,795.92 | 47,467.70 | 208,998.65 | $1,571,224.65$ $2,879,543.71$ | $14,887,121.16$ $24,304,465.75$ |
| $48,957.40$ 904873.21 | 749,145.75 | 2,538.18 | 788.51 | 9,642.60 | 109,205.72 | 920,278.16 |
| $984,873.21$ $2,704,888.95$ | 3,401,885.49 | 5,935.23 | 1,843.84 | 5,639.60 | 219,349.79 | 4,539,527.16 |
| 956,328.01 | 9,942,391.53 | 51,306.80 | 15,939,01 | 67,115.94 | 1,089,110.01 | 13,870,752.24 |
| 101,181.83 | $1,870,828.50$ $804,642.00$ | 18,360.54 | 5,703.89 | 18,291.90 | 507,398.39 | 3,376,911.23 |
| 1,398,028.71 | 7,464,778.50 | 154,194.88 | 4,676.08 | $8,819.25$ $272,747.75$ | 278,974.30 | 1,213,345.51 |
| 182,538.96 | 1,096,740.00 | 13,809.51 | 4,290.07 | $272,747.75$ $5,435.65$ | $1,707,094.03$ $258,449,32$ | 11,044, 746.17 |
| 1,853,801.84 | $6,141,575.80$ | 130,722.54 | 40,610.36 | 5,435.65 $128,662.60$ | $258,449,32$ $1,612,009,83$ | 1,561,263.51 |
| 315,931.53 | 1,374,362.25 | 20,698.04 | 6,430.08 | 12,711.05 | 1, 379,571.67 | 9,907,382.97 |
| 266,941.31 | 1,126,416.75 | 12,109.51 | 3,761.94 | 62,673.94 | 206,968.96 |  |
| 21,954,286.71 | 75,031,448.70 | 1,262,317.17 | 392,152.42 | 2,991,898.25 | 15,582,163.16 | $1,678,872.41$ $117,214,266.41$ |
| 842,109.75 | 1,907,541.00 | 29,351.49 | 9,118.36 | 18,966.20 | 602,134.54 | $\begin{array}{r} 117,214,266.41 \\ 3,409,221.34 \end{array}$ |
| 169,594,387.86 | 593,607,979.24 | 8,116,936.31 | 2,521,613.61 | 19,007,423.76 | 94,773,931.05 | 887,622,271.83 |

COUNTY
CARSON CITY
CHURCHILL
CLARK
DOUGLAS
ELKO
ESMERALDA
EUREKA
HUMBOLDT
LANDER
LINCOLN
LYON
MINERAL
NYE
PERSHING
STOREY
WASHOE
WHTE PINE
TOTAL


| NEVADA DEPARTMENT OF TAXATION CONSOLDATED TAX DISTRIEUTION FISCAL YEAR 1998-99 |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ENTITY | 1999 | 2000 | 2001 | 2002. | 2003 | $\underline{2004}$ | 2005 | 2006 | 2007 | 2008 |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| SPECLAL DISTRICTS |  | - | - | - | - | - |  |  | -,10, | 2,993,263.83 | 19,989,586.89 |
| こARSON-TRUCKEE WATER CONSERVANCY | 21,576.40 | 24,612.32 | 25,731.84 | 26,003.27 | 26,954.72 | \% 61 |  |  |  |  |  |
| SIERRA FOREST FIRE PROTECTION | 217,041.20 | 247,647,46 | 258,895.31 | 267,677.11 | 271,321.77 | $27,681.21$ $278,508.45$ | $\begin{array}{r} 28,207,16 \\ 283,800.12 \end{array}$ | 293,165.52 <br> $29,137.99$ $293,165.52$ | $\begin{array}{r} 30,128.68 \\ 303,133.15 \end{array}$ | $\begin{array}{r} 29,864,22 \\ 300,472.34 \end{array}$ | $\begin{array}{r} 25,876.76 \\ 261,010.14 \end{array}$ |
| TOTAL CARSON CITY | 16,787,737.11 | 19,212,963.51 | 20,098,261.91 | 20,779,534.32 | 21,112,007.37 | 21,518,695.55 | 22,029,450.77 | 22,756,422.64 | 23,530,141.01 | 23,323,600,39 | 20,256,473 ${ }^{\text {a }}$ |
| THE COUNTY OF GHURGHILL LOcal governments |  |  |  |  |  |  |  |  |  |  |  |
| CHURCHILLL COUNTY | 4,034,437.16 | 4,331,763.78 | 4,513,570.79 | 4,484,074.05 | 4,555,819.22 | 4,665,158.89 | 4,753,796.90 | 4,910,672.20 | 5,077,635.0\% | 5,204,575.93 | 5,331,305., |
| FALLON | 1,154,596.49 | 1,240,076.30 | 1,293,235.82 | 1,284,784.35 | 1,305,340,90 |  |  |  |  |  | 5,331,306.17 |
| SPECIAL DISTRICTS |  | - | - | - |  |  | 1,362,06.79 | 1,407,013.96 | 1,454,852.44 | 1,491,223.75 | 1,527,534.42 |
| CARSON-TRUCKEE WATER CONSERVANCY | 5,086.05 | 6,516.73 | $\cdots$ | ${ }^{-}$ | - ${ }^{-1}$ | - |  |  |  |  |  |
| CHURCH-ILL MOSQUITO ABATEMENT GID | 202,410.09 | 215,728.76 | ( $\begin{array}{r}\text { 6,788.38 } \\ 226,763.60\end{array}$ | $6,744.01$ $224,28.20$ | 6,851.90 | 7,016.35 | 7,149.66 | 7,385.60 | 7,636.71 | 7,827.63 |  |
| TOTAL CHURCHILL COUNTY | ,52979 |  |  |  | 227,67. 32 | 233,340.87 | 237,779.44 | 245,626.16 | 253,977.45 | 280,326,88 | 266,665.73 |
|  | 5,997,529,79 | 5,795,085.66 | 6,039,358.59 | 5,999,890.60 | 6,095,888.85 | 6,242,190.18 | 6,360,791.80 | 6,570,697.92 | 8,794,101.65 | 6,963,954.20 | 7,133,523.55 |




NEVADA DEPARTMENT OF TAXATION
CONSOLIDATED TAXDISTRIBUTION
FISCAL YEAR 1998－99

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Case No. 66851
JA 2552
NEVADA DEPARTMENT OF TAXATION
CONSOLDAED TAXISTRIEUTON


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## IN THE SUPREME COURT OF THE STATE OF NEVADA

CITY OF FERNLEY, NEVADA, a Nevada municipal corporation,

Appellant,
vs.
THE STATE OF NEVADA ex rel. DEPARTMENT OF TAXATION; THE HONORABLE DAN SCHWARTZ, in his official capacity as TREASURER OF THE STATE OF NEVADA; and THE LEGISLATURE OF THE STATE OF NEVADA,

Electronically Filed May 202015 10:29 a.m. Tracie K. Lindeman Clerk of Supreme Court

Supreme Court No.: 66851
District Court Case No.: 12 OC 00168 1B

## JOINT APPENDIX

VOLUME 14 PART 1

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| 1 | Affidavit of Service Taxation | City of Fernley | 07/02/12 | 17 |
| 1 | Affidavit of Service Treasurer | City of Fernley | 06/20/12 | 13-16 |
| 23 | Amended Memorandum of Costs and Disbursements | State of Nevada/Dept Taxation | 10/09/15 | 4058-4177 |
| 7 | Answer | State of Nevada/Dept Tax/ Treasurer | 02/01/13 | 1384-1389 |
| 7 | Answer to Plaintiff's Complaint | Nevada Legislature | 01/29/13 | 1378-1383 |
| 23 | Case Appeal Statement | City of Fernley | 11/07/14 | 4208-4212 |
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| 21 | Motion for Costs | State of Nevada/Dept Taxation | 09/19/14 | 3776-3788 |
| 12 | Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order | City of Fernley | 06/18/14 | 2005-2045 |
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| 11 | Motion for Summary Judgment (Cont.) | City of Fernley | 06/13/14 | 1949-2004 |
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| 7 | Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 05/05/14 | 1414-1420 |
| 7 | Nevada Department of Taxation and Nevada Treasurer's Reply to Response to Renewal of Motion to Dismiss | State of Nevada/Dept Tax/ Treasurer | 05/23/14 | 1433-1437 |
| 12 | Nevada Department of Taxation's Opposition to Plaintiff's Motion for Summary Judgment | State of Nevada/Dept Taxation | 07/11/14 | 2053-2224 |
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| 23 | Notice of Appeal | City of Fernley | 11/07/14 | 4205-4207 |
| 22 | Notice of Entry of Order | Nevada Legislature | 10/08/14 | 4001-4057 |
| 23 | Notice of Entry of Order | State of Nevada/Dept | 10/17/14 | 4195-4204 |
| 7 | Notice of Entry of Order Denying City of Fernley's Motion for Reconsideration of Order Dated November 13, 2012 | State of Nevada/Dept Tax/ Treasurer | 12/19/12 | 1364-1370 |
| 7 | Notice of Entry of Order Granting A Continuance to Complete Discovery | City of Fernley | 10/19/12 | 1344-1350 |
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| 17 | Opposition to Nevada Department of Taxation and Nevada Treasurer's Renewal of Motion to Dismiss (Cont.) | City of Fernley | 07/11/14 | 2852-2899 |
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| 12 | Opposition to Plaintiff's Motion for Partial Reconsideration and Rehearing of the Court's June 6, 2014 Order and Countermotion for Order Dismissing Nevada Department of Taxation | State of Nevada/Dept Tax/ Treasurer | 07/11/14 | 2049-2052 |
| 17 | Opposition to Plaintiff's Motion for Summary Judgment | Nevada Legislature | 07/11/14 | 2942-3071 |
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| 19 | Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | Nevada Legislature | 07/11/14 | 3292-3512 |
| 20 | Opposition to Plaintiff's Motion for Summary Judgment (Cont.) | Nevada Legislature | 07/11/14 | 3515-3567 |
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| 22 | Order and Judgment | First Judicial District Court | 10/06/14 | 3948-4000 |
| 7 | Order Denying City of Fernley's Motion for Reconsideration of Order Dated November 13, 2012 | First Judicial District Court | 12/17/12 | 1361-1363 |
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| 7 | Order Pursuant to Writ of Mandamus | First Judicial District Court | 02/22/13 | 1390-1392 |
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| 7 | Reply in Support of Joinder in Motion to Dismiss | Nevada Legislature | 10/08/12 | 1317-1340 |
| 3 | Reply in Support of Motion to Intervene | Nevada Legislature | 08/24/12 | 626-635 |
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| 20 | Reply in Support of Plaintiff's Motion for Summary Judgment Against Defendant Nevada Legislature | City of Fernley | 07/25/14 | 3606-3640 |
| 21 | Reply to Opposition to Countermotion for Order Dismissing Nevada Department of Taxation | State of Nevada/Dept Taxation | 08/01/14 | 3769-3772 |
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| 7 | Second Stipulation and Order Regarding Change | Parties/First Judicial District Court | 03/17/14 | 1406-1409 |
| 7 | Stipulation and Order for an Extension of Time to File Responses to Discovery Requests; Extend Certain Discovery Deadlines and Extend Time to File Dispositive Motions | Parties/First Judicial District Court | 04/11/14 | 1410-1413 |
| 7 | Stipulation and Order Regarding Change of Briefing Schedule and Plaintiff's Response to Defendant's Motion to Strike Plaintiff's Jury Demand | Parties/First Judicial District Court | 02/19/14 | 1403-1405 |
| 12 | Stipulation and Order Regarding Change of Briefing Schedule and Setting Hearing for Oral Argument | Parties/First Judicial District Court | 06/25/14 | 2046-2048 |
| 7 | Stipulation and Order Regarding Defendant's Motion to Strike Plaintiff's Jury Demand | Parties/First Judicial District Court | 10/23/13 | 1400-1402 |
| 3 | Stipulation and Order Regarding Joinder to Motion to Dismiss | Parties/First Judicial District Court | 09/18/12 | 658-661 |
| 23 | Transcript of Hearing | Court Reporter | 01/07/15 | 4213-4267 |
| 7 | Writ of Mandamus | Nevada Supreme Court | 01/25/13 | 1371-1372 |

25

Q Okay. SB-254 was enacted in what year?
A I thought it was '97.
Q I don't know. I was asking you.
A Sorry.
Q The Technical Committee went on further from that point, though, correct?

A Yes. We worked on other things, like other types of taxes and stuff.

Q Did you have anything to do with the C-Tax after it was enacted on the Technical Committee?

A I can't recall. I know that just various legislation, and I think there was some cleanup things, but just, you know, working at the legislature. I can't recall.

Q And my understanding from looking into this -and you can correct me if I'm wrong -- is the C-Tax was enacted to make sure tax dollars were following growth.

A New.
Q No?
A Not C-Tax. New monies coming in, excess monies coming from. Not the base.

Q Okay.
A Only the excess. Only the new money coming in would follow growth.

Q Okay. And part of the reason was also to get

Q Well, that's what I heard.
A No, that's not what I'm saying.
Q What are you saying?
A I said several times it depends on what services they are providing. There's dozens and dozens of services that local governments provide.

Q Okay. So does the C-Tax only look at services provided or services that the city or local government wants to provide?

A The C-Tax doesn't look at where that money is going.

Q Okay.
A That's up to the elected official in their budgets.

Q So you don't know -- for example, the state legislature doesn't require it under C-Tax to look at how the money is being spent?

A That's correct.
Q Okay. You said earlier something I wanted to ask you about. Fernley has a -- and maybe it wasn't an all-encompassing period of time, but Fernley has a purposefully low property tax.

A Right.
Q Is it your understanding today that they still have that?


A That's a statutory committee and it is a committee which has -- I think it's three people representing school districts, three people representing cities, three people representing counties, two people representing the CPAs. I'm one of those representing the CPAs .

Q All right. And when did you first start on that committee?

A It was about, I'd say, 14 years ago.
Q So --
A '99, maybe.
Q 1999 approximately?
A Around there.
Q And have you been on it continually since that
time?
A Yes.
Q And do you have a position on it or are you just a member?

A Just a member.
Q Okay. And you said your membership was based on your position as a CPA?

A Yes.
Q How does that happen?
A It's in the statute, who appoints.
Q Okay. And what does the Committee for Local

A And Lyon County came in in support of the incorporation along with Fernley and Department of Taxation.

Q Okay. And the incorporation was approved. Is that correct?

A Yes, that's correct.
Q I think you told me earlier just last year that when that bill came up that Fernley wanted $\$ 5$ million, Lyon County was against that, correct?

A Yes. And we're on record against it.
Q Okay. And just to make sure, then, in that situation last year when they were asking for the $\$ 5$ million, Lyon County was against it and you as their lobbyist actively sought to deny Fernley the request they were making?

A That's correct. And that has happened in other cases, too.

Q Okay. One of the things I saw when I was looking at this Committee. on Local Government Finance in the statute is there's a provision that, if a local government has a three-year period where it declines an assessed value population, that they can review it to reduce its C-Tax distribution.

Do you know what I'm talking about?
A There's a provision as far as whether you are a

Q Right. Are they providing some sort of qualitative thing saying, hey, these numbers look wrong or is it just here's the numbers?

A They provide the numbers based on the statute.
Q Right. What I'm asking is qualitatively is anybody assigned in the Department of Taxation?

A Not to my knowledge.
Q Okay. How did you first get on the Technical Committee?

A By the CPA, by statute -- oh, are you talking about the Committee on Local Government Finance or the Technical Committee.

Q Technical Committee. I'm going back now. I'm switching. When SB -- is it 254 was the original bill that eventually became the consolidated tax?

A Right.
Q Okay. There was SCR -- what's SCR 40?
A Right.
Q What's the SCR?
A Oh, it's the Senate Concurrent Resolution.
Q Okay. And that establishes the Technical
Committee?
A Right.
Q How did you get selected to be on that lechnical Committee, if you know? you arrive at eventually the C-Tax proposal that you made with the objectives and attributes that we just looked at in Exhibit 5?

A The Technical Committee met many, many times about where the problems were, what some of the solutions could be, what do we do with growth, how do we funnel it to growth. And it was basically a lot of sitting around and just talking through a lot of things about, you know, what needed to occur, how do we fix it to where entities are able to provide service.

Q Okay. So, again, in my shorthand, you were trying to figure ways to make sure you were getting the money to the taxpayers that needed the services.

A Well, no. Everybody needs services.
Q Right.
A It's to give money to where areas of growth were because the demands are greater. And if it is that growth that is generating those revenues, then we need to funnel that money back so the services can be provided to that growth.

Q Okay. And how do you determine if the area that's -- strike that. How do you determine what areas are generating the revenues? How do you go about doing that?

A The two mechanisms were assessed value and
population.
Q Okay.
A Population growth, assessed value growth. Assessed value is important because it has a commercial component as well as a population component.

Q Okay. And what do you mean by it has a --
A Well, we provide services to businesses. We provide fire and sheriff to businesses.

Q Okay.
A And so they are part of our tax base that we have to provide service to.

Q Right. But you were saying assessed value has another component based upon --

A Assessed value is assessed value of commercial properties as well as of residential properties.

Q Okay. And does that show you something about the growth in commercial businesses as opposed to just population growth?

A That's right. That's why you use assessed value. It's the only factor we had to show commercial growth.

Q Okay. I saw the name of Guy Hobbs. Was Mr. Hobbs one of the people on the Technical--

A Yes, he was?
Q How about Mr. Marvin Levitt?
MOLEZZO REPOR'TERS - 775.322.3334

## EXHIBIT 6

EXHIBIT 6

## JOURNAL OF THE SENATE

RESOLVED BY THE SENATE OF THE STATE OF NEVADA, THE ASSEMBLY CONCURRING, That the members of this legislative body express their sincere condolences to the family and firends of the late Dr . Joseph D . Wilkin; and be it further

RESOLVED, That the death of such a highly respeted doctor is a tremendous loss for Lincoln County and the State of Nevada; and be it further

RESOLVED, That the Secretary of the Senate prepare and transmit a copy of this resolution to the family members of Dr. Joseph D. Wilkin.

Senator McGinmess moved the adoption of the resolution.
Remarks by Senator McGimness.
Senator McGinness requested that his remarks be entered in the Journal.
Thank you, Mr. President pro Tempore. Senate Concurent Resolution No. 42 speaks for itself. We must recognize that Dr. Wilkin was a local boy, He grew up in Lincoln County, We must recognize the responsibility he felt to his hometown by reduming there to practice medicine. At the age of 35 , he went to medical school. If all of us think back to where we were at age 35, the thought of poing to medical school would put a chill in most of our hearts. Dr. Wilkin did go to medical sciool, came back and became a "country" doctor: For those of you" who know Lincoln County as rather remote, it is really more frontier medicine. For those people who know how much faith is put into a family doctor, you understand how much faith everyone had in Dr. Wilkin. There was a 15 -month and another 9 -month period where he was : the only doctor in the county, not just in the community but in the county. Everyone came to his door, day and night. He delivered 155 babies. There are 155 alumni of Dr. Wilkin out there who are very happy. He showed great dedication to Lincoln County by recognizing that he was the only physician in the community and chose not to take a vacation or go away for weekends. His wife and daughters know exactly what that dedication meant to them as they were growing up. It gives me great pleasure to support Senate Concurrent Resolution No. 42.

Resolution adopted.
Senator McGinness moved that all rules be suspended and that Senate. Concurrent Resolution No. 42 be immediately transmitted to the Assembly.

Motion carried.

## MOTIONS, RESOLUTIONS AND NOTICES

Senator Raggio moved that the Senate resolve itself into a Committee of the Whole for the purpose of considering Senate Bill No. 254, with Senator O'Connell as Chaiman of the Committee of the Whole.

Remarks by Senator Raggio.
Motion carried.

## IN COMMITTEE OF THE WHOLE

At 10:42 am.
Senator O'Comell presiding.
Senate Bill No. 254 considered.
The Committee of the Whole was addressed by Senator QConinell, Mary Henderson, Washoe County; Guy Hobbs, Fiscal Consultant, Clark County; Marvin Leavitt, City of Las Vegas; Michael Pitlock, ExecatireyDjepe Department of Taxation and Mary Walker, City of Carson City. STATE OF NEVAD

Senator OComell requested that all remarks on Senate Bill No. 254 be entered in the Journal.
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Dr.

## SENATOR O'Connell:

I hope the beginning of this morning isn't an indication as to how this hearing is golng to go. When one of the members of our presentation group parked in the garage this morning he was surrounded by military people who would not let him out of the parking garage for the longest time because of the helicopters landing on the legislative grounds. The next thing: when we were going over the presentation, one of our members got an emergency call regarding a bomb threat in one of the court houses. I hope that is not an Indication as to how the hearing will continue.
The interim commiltee on S.C.R. No. 40 (of the $68^{\text {th }}$ Session) was established to study the laws relating to the laws relating to the distribution among local governments of revenue from state and local taxies. The objectives set forth for the committee were as follows:

1. The new tax distribution system be revenue neutral for the affected governments in the first year. The objective further assumed constant or current service levels for each entity.
2. The revenue growth in fiture years be directed to follow the population growth.
3. The new tax distribution should reduce competition and encourage cooperation between the local govemments.
4. Both the criteria and the parameters be estabiished for the creation of new units of local govemment and for the treatment of any new local government/special district in the distribution fomulas.

In order to attain these loffy goals, the people to be chosen for the technical committee had to be Nevada's brightest financial minds. The people chosen certainly lived up to our expectations. They are fiscal analysts Mike Alstoy; Clark County School District; Gary Cords, City of Fallon; Marvin Leavitt, City of Las Vegas; Steve Hanson, City of Henderson; Mary Henderson, Washoe County; Terry Thomas, City of Sparks; Mary Walker, City of Carson City as weil as Guy Hobbss, fiscal consultant, Clark County and Michael Pitiock, Executive Director, Department of Taxation, State of Nevada. These outstanding people accomplished the task that we set before them in S.C.R. No. 40 (of the $68^{\text {lh }}$ Session). Five of those analysts are here this moming to explain Senate Bill No. 254. On your desks should be a packet of additional information on the makeup of the comntittee as well as the infomation we will cover this moming. If you really need a lift, I recommend reading Bulletin No. 97-5, the Legislative Counsel Bureau's Law Relating to the Distribution Among Local Governments of Revenue from State and Local Taxes.

Let me draw your attention to the fourth page of the haadout, the graphs showing the distribution before and after the passage of Senate Bill No. 254. The people making the presentation today are Guy Hobbs, Marvin Leavitt, Maty Walker, Mary Henderson and Michael Pitlock. On the seventh page of the handout, you will find the antendment which will be voted on today. The amiendment will be explained along with a section by section discussion of the bill. After our five speakers finish their presentations, we will be happy to address any'questions.

## Mr. Guy Hobes (Fiscal Consultant, Clark County):

Thank you, Madam Chair and members of the committee. Chaiman O'Connell covered many of the reasons why S.C.R. No. 40 (of the $68^{\text {bl }}$ Session) was initited. The old system of distribution that we had been using since 1981, since the tax shift, was thought to be no longer effectively serving its purpose. The old system was cumbetsome. For example she six revenues on the chate on page 5 of the packet are distributed according to four different formulas some of which use assessed valuation, some of which use population. In some cases, some cities only receive those revenues. In some cases, counties only receive those revenues. In offtey gapes FERNLEY where there are two or more cities in a county, counties do not share in those reventess That br OE NEVAD system bas been thought to have liftle flexibility. The creation of a new city, fown or other

## Journal of the Senate

form of entity is something that can create significant conflich. Also, in one of the fastest growing states, this system should be more responsive than it has been in the past. This was generally pointed out during the last legislative session with S.B. No. 556 (of the $688^{\text {th }}$ Session), the creation of a new unincorporated town in Clark County, Summerland, and a previously unincopporated town of Spring Valley. There were no mechanisms in the law that yould allow for either of those towns to participate in the distribution of the revenues under discussion today. I would draw your attention to page 2 of your packet which outlines the curnent system as compared to Senate Bill No. 254. In summary, Senate Bill No. 254 is recommending that six local intergovemmental revenues, specifically, the supplemental city-county relief tax, the basic city-county relief tax, the motor vehicle privilege tax, the cigarette tax, the liquor tax and the real property transfer tax, which had previously been apportioned according to several different formulas, be pooled into a common revenue distribution fund at the county level and be distributed among the local governments within a county according to a single formula. The flowchart on page 4 graphically shows the flow of funds for those six revenue sources prior to Senate BlII No. 254 and what they wouid be if Senate Bill No. 254 is adopted.

The revenues from the previously mentioned tax sources will be pooled at the county level for distribution to local govermments under a sitigle formula. The base amount of revenue that each local government will receive will be set at a level that recognizes what it received from any or all of those revenues during the prior two fiscal years, fiscal 1995-96 and fiscal 1996-97 will be used to establish the base distribution amounts for eachilocal government. As Chairman $0^{\prime}$ Connell indicated, this was done to ensure some stability for the local govemments transitioning from the old system to the new system. The reveme distribution would not be such a change that it would create a shock for any of the local governments. For counties, cities, towns and special districts, the amount of money that they will receive beyond the base amount will be increased by the Consumer Price Index (CPI) in all subsequent years. This was included to ensure that those local govemments that are not growing as rapidly as others at least receive from year to year a constant dollar amount in terms of purchase power to take care of their basic needs.

To the extent that there is revenue in the common distribution fund at the county level from these six sources, above and beyond that amount which is needed to fund the base plus the CPI from year to year, the excess amount of revenue will be distributed among and between the local governments within a county according to a formula which recognizes percentage change in population from year to year and the percentage change in assessed value from year to year calculated on a five-year moving average. The five-year moving average was recommended by the technical committee to smooth out any effects from reappraisal cycles that occur within a county during the course of a year.

There are several other provisions of the bill that would allow for an alternative sharing of . revenue within a county if two or more local govemments determine that they wish to share the revenue differently between them than the formula otherwise prescribed. There are methods prescribed that would allow for the creation of a new local govenment, and the new local. govemment would receive a distribution from the common distribution fund if it meets certain criteria. Some of the disincentives in the past for the merger or consolidation of certain units of local govemments have been removed. In a sense, we have created incentives for pursuing rational mergers and consolfdations of certain local goyernmental units. There is also an appeal process whereby if any local government feels the base amount set in the formula does not reflect its needs at the base year. There is a one time opportunity to appeal through the Nevada Tax Commission with the Department of Taxation and the Committee on Local Goyenment Finance also reviewing the request ensuring that the base years are set at a level that would reflect a need.

Section 1 through section 3 of Senate Bill No. 254 confain the definitions and directories.
 town but also receives funding from one of the six revenue sources that woud tergedith SYAD into the common distribution fund. It also indicates that the executive director shall deternamat No. which entities are enterprise disfricts pursuant to Section 12.5 of Senate Bill No. 254.

## EXHIBIT 7

## EXHIBIT 7

# IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA, IN AND FOR CARSON CITY 

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CITY OF FERNLEY, NEVADA, a Nevada municipal corporation

Plaintiff,
vs.
STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATION; THE HONORABLE KATE MARSHALLL, in her official capacity as TREASURER OF THE STATE OF NEVADA; and DOES 1-20, inclusive,

Defendants.
NEVADA LEGISLATURE,
Intervenor.

Pages 1 to 90, inclusive.

DEPOSITION OF TERRY RUBALD
Thursday, December 12, 2013
Carson City, Nevada

REPORTED BY:
Romona Malnerich
Nevada CCR \#269
California CSR \#7526

Q If for any reason I ask you a question that you don't undersṭand, stop me and have me rephrase the question until you do understand it. Will you do that?

A Yes.
Q You have been designated as a person most knowledgeable on behalf of the Department of Taxation. Do you understand that?

A Yes.
Q And that means you're speaking on behalf of the Department of Taxation, not just for yourself. Okay?

A Okay.
Q Did you do anything to prepare for your deposition today?

A Yes.
Q What did you do?
A I reviewed statutes, regulations, the legislative history for SB 254.

Q And what statutes did you review?
A NRS 360.740 and NRS 354.598747.
Q Anything else that you reviewed or looked at to prepare?

A No.
Q Did you read any depositions of anybody else from this case?

A Yes.
of auditors who are now conducting the net proceeds of minerals tax audits. It used to be conducted by the compliance division of the department, but that has been now given to my division.

Q So when you started in 2000 as the chief of the Division of Assessment Standards, were the duties the same as you just outlined for me for that department, or has it changed since 2000 till today?

A There have been additional duties that have come on over the years.

Q But the purpose of the division was to work with local governments?

A Yes.
Q And the name of the division now is --
A The Division of Local Government Services. And my title has also changed.

Q What's your title now?
A I'm a deputy executive director.
Q And when did that happen?
A That happened in July.
Q Of this year?
A Of 2013.
Q And have your duties as the chief or deputy executive director changed with the change in the title?

A Yes. I'm now involved in more budget work

Q And what was the timing issue that you were involved with?

A Well, the way the former law read was that any agreements amongst jurisdictions would have to be submitted to the department by December 31st, and the local governments wanted more time to consider their options and they wanted to consider it after the revenue projections come out. So they wanted to change that to a later time. I believe it was settled at April 1st, with a notice that they might do this by March 1st, and the reason that became important was because it involves our budgeting timeline.

Q Okay. And the agreements that you're talking about, are these the cooperative agreements?

A Yes.
Q And these are agreements between county governments and local governments or between local governments within a county?

A Between local governments within a county.
Q What about a local government with a county? Are there cooperative agreements between those as well, or can there be?

A Yes.
Q Have you ever seen one?
A There's one between White Pine County and the

City of Ely.
Q And what's that agreement?
A I believe all the CTX distribution goes to the City of Ely, in exchange for all of the property tax revenue going to the county.

Q Any other cooperative agreements that you've seen or that the department knows about, other than between cities and counties?

A The only other one I know about is one that occurred in the last few years between Mesquite and other Clark County entities.

Q Okay. What was that?
A It was an agreement to redistribute the excess, I believe.

Q How did they redistribute it?
A I'm not sure.
Q As to the history, what was the history of SB 254? Do you know what SB 254 was?

A Yes, that was the creation of the C-Tax distribution.

Q And did you review the legislative history on that?

A I did.
Q What was your understanding of the intent of SB 254?

A The intent was to streamline the distribution, but at the same time, to keep the actual distribution neutral, so that no entity would be harmed. They also wanted to encourage regional cooperation amongst local governments. They did not want to encourage competition amongst local governments for the tax.

Q Anything else?
A That was my understanding of it.
Q Did you read anywhere about the concept of having revenues follow growth?

A Yes.
Q And what was your understanding of that, from your investigation?

A My understanding of that was that a portion of the formula is based on population and assessed value, with a theory that those are two indicators of growth.

Q And the intent was to make sure that revenues went towards areas that were growing, because they needed the services to service the growth.

A Yes.
MS. NICHOLS: Objection. Calls for speculation.

MR. VEJuIS: Well, you're the person most knowledgeable from the Department of Taxation on the
history, and I'm asking you about the history of this bill.

MS. NICHOLS: Actually, you were making a statement and asking whether or not she agreed with it. Do you want to read the question back again?

MR. VEL工IS: It's called a leading question, and it's allowed since you're the defendant and I'm the plaintiff.

MS. NICHOLS: Actually, I believe that this is direct exam, and I've given you a lot of leeway. But do you want to reread the question?

MR. VEILIS: No. I think we got the answer. BY MR. VELUIS:

Q You understood my question when I asked it?
A Yes.
Q And you answered it accordingly?
A Yes.
Q You said that one of the things they wanted to do was make the disbursement neutral, so that no entity was harmed. Is that correct?

A Yes.
Q And what did you mean by that?
A They wanted to create a formula for distribution that was essentially based on the -- I believe it was the average of the two prior years'
distribution.
Q . And the part about no entity being harmed, what did you mean by that?

A That no entity would lose money in this redistribution.

Q And when you say "entity," you're talking about entities that existed at the time that the $C$-Tax was instituted?

A Yes.
Q
So, basically, they were trying to make sure there was a maintaining of the status quo?

A Yes.
Q So, in essence, they were protecting those entities that were in existence, to make sure that they got what they had previously gotten. Correct?

MS. NICHOLS: Objection. Assumes facts.
THE WITNESS: I'm not sure I understand your word "protecting."

BY MR. VELLIS:
Q They wanted to make sure they still got the same amount of money that they had gotten in the two previous years and that they weren't harmed by the institution of the new C-Tax.

A Yes.
Q But as to any new entities entering into the
you have the section that does all the budget reviews -do they look at the budgets to determine whether or not the services necessary for the particular local government entity are adequately funded by the budgets for the cities?

A No.
Q You don't?
A We don't make judgment calls on that. We look at whether there are sufficient revenues to cover the expenses that they have identified.

Q In relation to the C-Tax, do you ever look -your department, does it ever look at the different budgets of the different cities that are similarly situated -- population wise, assessed value wise -- to make sure that the C-Tax is being distributed on a fair basis as to these similarly situated cities or local governments?

A What do you mean by "fair basis"?
Q I mean that they're equal or close to equal in the amounts of distributions that they receive in C-Tax.

A No.
Q That's not something you're supposed to do?
A Correct.
Q So when your people in the budget department
look at stuff, they're not looking qualitatively to see if it looks fair or if the C-Tax that everybody's getting makes sense or anything of that nature.

A That's correct.
Q You're just looking at the numbers and making sure that that local government's got enough money to pay for whatever it's planning on doing.

A Yes.
Q And is there anything in the statutes or anything else that would allow the Department of Taxation to do that kind of qualitative analysis, to look and say this doesn't seem right; one city here that's had huge population growth and huge assessed value growth is not getting a significant increase in the C-Tax to support the new services they probably need?

A Not in that particular context. There is a statute that requires us to look at a redistribution of C-Tax when there is a decline in assessed value and population.

Q And I do want to ask you about that later, but is there a similar type of statute that allows the Department of Taxation to make a determination that you have a local government that is growing significantly in population, significantly in assessed value, and needs an increase in their C-Tax distribution?
were talking about. One is the cooperative agreement between White Pine County and Ely. Was there a period of time where White Pine County was taken over by the Department of Taxation?

A Yes.
Q When was that?
A $\quad 2005$ to 2009.
Q And when was this cooperative agreement between White Pine and Ely? Was that during the same period of time?

A Yes. They had done this for years prior to the takeover and continue to do it to this day.

Q Was the cooperative agreement something that the Department of Taxation worked on for White Pine County with Ely?

A No, it was already in existence. We participated in meetings during the times that we•were there, to insure that it continued.

Q But the actual agreement between Ely and White Pine preexisted the Department of Taxation taking over White Pine County?

A Yes.
Q Are you aware of any local governments getting any adjustments to their C-Tax distributions. since the time the C-Tax was instituted?

A Yes.
Q Who?
A I believe by law, in the early 2000s, the City of Henderson received an adjustment of $\$ 4$ million.

Q Anybody else?
A There is somebody else, but I'm trying to think who it was.

Q North Las Vegas?
A Maybe that was the four million. I can't remember now.

Q In the Henderson situation, do you know whether the Department of Taxation made any kind of recommendation on whether or not Henderson should or should not receive an increase in their C-Tax distribution?

A I do not know.
Q Do you know whether or not, in order to receive the $\$ 4$ million increase in their $C$-Tax distribution, Henderson took on any new services that they had to perform?

A I believe -- I do not know.
Q And as to any other increases, do you know whether the Department of Taxation made any recommendations on any other local government ent ity that sought an increase in their C-Tax distribution?

A I'm not aware of any.
Q And the other entity that received an increase that you can't recall, do you know whether that entity took on any new services in order to receive the increase in their C-Tax distribution?

A I don't know.
Q In relation to any kind of service levels that are performed by local governments, has the Department of Taxation ever done any studies or investigations to correlate the service levels with the C-Tax allocations to particular local governments?

A No.
Q Have they done anything to determine, investigate, look at, report on whether or not the C-Tax allocations to a particular local entity are sufficient for the services that need to be rendered by that local government entity?

A No.
Q Does the Department of Taxation even review the service levels that are provided by local government entities?

A No.
Q You said previously your understanding was that in order for a new government entity to get an increase in their C-Tax distribution, they had to take on
process is?
MS. NICHOLS: Objection. Assumes facts.
THE WITNESS: I'm not aware, in the context of that -BY MR. VELLIS:

Q Let me ask you this way: If a governmental entity wants to ask for an increase in their allocation, is there a process through the Department of Taxation that they go through in order to request that?

A Yes.
Q Tell me what it is.
A NRS 354.598747, the process is that if there's an existing government that takes on the function of another government, they request the Nevada Tax Commission, usually through a resolution of the governing body, and then the executive director considers that request.

Q And the executive director, does he or she then make a recommendation regarding that request?

A Yes, the executive director will. If in fact there is a function that has been taken over, then there's a formula that's in that statute.

Q And who does that recommendation go to?
A Well, under 360.740, it goes to -- but that's a new entity, and it goes to the Committee on Local

Government Finance, but I don't believe the Committee on Local Government Finance is involved in the Chapter 354 statute. I think it's just approved by the tax commission.

Q And if the tax commission doesn't approve it, then it's just --

A It's dead.
Q And you said that in order for the -- is it the executive director of the Department of Taxation that does it?

A Yes.
Q For him or her to do that, then the entity asking for the increase has to take on a new service from another government in order to make that request.

A Yes.
Q And if you have a new entity that wants to make that request -- a new entity, not an existing entity -- what is the process for that new entity?

A That's under NRS 360.740, and that process is, again, to make a showing that they are providing these services -- they have to provide the police service and two of the three others -- then they go to the Committee on Local Government Finance and the Committee on Local Government Finance makes that recommendation. If they don't make a recommendation, it dies right there.
'THE WITNESS: There would be money taken away, but they also wouldn't have to provide that service. I mean, if a new entity is taking over a service, we're trying to match the service with the revenue stream. BY $\operatorname{MR}$. VELLIS:

Q But within that county, if a new entity comes in and decides to take on police power, somebody else in that county is going to have a reduction in their allocation.

A That's correct.
Q And the reason for allowing them to complain is that, one, either the new service being requested by the new government is excessive, or two, perhaps they're losing money as a result of the fact that there's a new service being provided and allocation to that new entity.

MS. NICHOLS: Objection. Assumes facts and calls for speculation.

THE WITNESS: I don't know. BY MR. VELLIS:

Q You don't think that's a possibility?
A It's a possibility.
Q And we covered some of this. When you're doing the budget reviews that you do, do you determine what C-Tax money is being spent on?

A No.
Q Do you know what it can be spent on?
A It's my understanding that C-Tax goes into the pot and mixes in with all of the other revenue sources.

Q So as far as the Department of Taxation understands it, the C-Tax money is not designated specifically for one or a group of services.

A That's correct.
Q So the entity that receives the C-Tax can spend it in any manner, way, shape, or form they decide.

A Correct. It's not a special revenue or dedicated revenue.

Q And does the Department of Taxation do anything to review the budgets to determine how the $C$-Tax is being spent by any particular entities?

A No.
Q Does the Department of Taxation have any care or concern as to how the money's being spent?

MS. NICHOLS: Objection. It assumes that the Department has feelings.

MR. VELUIS: I will stipulate that the Department of Taxation probably doesn't have any feelings, and I'm sure a lot of people would agree with me, but I don't think we want to get into that.

BY MR. VELLIS:
Q You understand my question, don't you? Is it something that is in the direction of the Department of Taxation to look at and make a determination as to whether or not C-Tax money is being spent in a certain manner within a certain local jurisdiction?

A No.
Q And if they want to spend it on whatever they want to spend it on, then it's okay with the Department of Taxation and they're not going to interfere.

A Correct.
Q Unless they're doing something illegal, or even then, maybe not.

A When you say illegal, what we're looking for is compliance with the Local Government Budget and Finance Act.

Q And in that particular case, in reviewing the budgets, if you -- "you" being the Department of Taxation -- spot something that's an infraction of that act, then what do you do?

A Then we notify the local government after they've submitted their tentative budget, and we note the lack of compliance with whatever it is and ask for the budget to be corrected.

Q So you have -- at least in relation to that
statute, you have some oversight responsibilities in relation to budgets of local governments.

A Yes.
Q But as to the C-Tax and how that's working, you don't have any oversight responsibilities to make sure that it's working correctly.

A Correct.
Q We were talking before about -- when you look at the budgets, the Department of Taxation is concerned with making sure that the local governments live within their budgetary constraints. Correct?

A Yes.
Q In doing that, do you look at a particular local government to determine that there's enough money for the service needs of that county or local government?

A No.
Q So all you're worried about is, whatever they're doing, do they have enough money?

A Yes.
Q So if they're not providing enough services or if the services are inadequate within the county, does the Department of Taxation do anything about that?

A No.
Q We talked earlier about trying to get an increase and there's not a particular statute, but there
is a statute to decrease. Correct?
A Yes.
Q What's your understanding of that statute?
A My understanding is that if a local government, for three years in a row, has a decline in assessed value, in population, that the executive director will consider redistributing the C-Tax.

Q And how would you go about doing that? How would the executive director go about doing that?

A I believe it's formula-based, and I really can't speak to that.

Q And has the executive director, since the inception of the C-Tax up until today, ever made any such recommendation for a decrease?

A I recall about a decade ago that -- after the statute, of course -- that there may have been some local governments that might have met that criteria, but I believe the Department declined to make the change.

Q Does the Department just unilaterally make the change, or does it make a recommendation and then the change is made somewhere else?

A Well, I believe it goes to the tax commission.

Q And in this situation approximately 10 years ago, do you know why the Department of Taxation declined
to make a recommendation ---
A I don't recall.
Q Do you know if they've done anything recently to look at any local government to see if a decrease in allocation would be required?

A I believe that the Department, in the statistics section, routinely looks at those figures.

Q And do you know if they've made any such recommendations in the last five years?

A I'm not aware of any recommendations.
Q Who makes the decision as to whether or not they're going to make a recommendation for a decrease?

A I believe the executive director.
Q And who's the executive director now?
A Chris Nielson.
Q How long has he been the executive director?
A About a year and a half, two years.
Q Who was it before that?
A Before that, it was Bill Chisel.
Q And how long was he the executive director?
A About six months.
Q Just only six months?
A Six to nine months.
Q And who was it before that?
A Before that, it was Dino DiCianno.
A. Probably Marian Henderson and the executive director.

Q And the same situation exists in Boulder City. So if I asked you the same questions, why you've had increases in C-Tax revenues --

A I don't know.
Q -- when you've had three years of assessed. value loss and population loss, that's not something you could testify to on behalf of the Department of Taxation?

A That's correct.
MS. NICHOLS: Can you clarify, when you're saying "that's correct," that that's not something you could testify to?

THE WIINESS: That's not something I could testify to.

BY MR. VELUIS:
Q In your position, are you aware of what taxes local governments use to finance their services?

A Yes.
Q What are the sources of financing the services for a local government?

A Property tax and the C-Tax are the two major sources.

Q Anything else?
A In the nature of taxes, those are the two
primary ones. There are, of course, fines and forfeitures, there are transfers in, there are payments from the federal government and the State, but for taxes, the two major ones are property tax and C-Tax.

I'm sorry. There are also distributions from the net proceeds tax, depending on the county.

Q And is there a limitation on the property tax rate in the state?

A Yes.
Q And what is that?
A Well, constitutionally, it's no greater than \$5 per hundred dollars of valuation, but statutorily that's reduced to $\$ 3.64$, plus two cents in an override.

Q And do you know what Fernley's tax rate is?
A I'm sorry, I don't. But you can find it online in the Red Book.

Q And what's the Red Book?
A The Red Book is a euphemism for the local government tax rates. It's a publication from our department that shows all of the tax rates of all the local governments.

Q Since the two major sources of funding for local governments are the property tax and the C-Tax, would the Department have any concern regarding an entity that has grown for 10 years at a rate of 126 percent in
population and over a hundred percent in assessed value, whose C-Tax is now $\$ 170,000$ ?

A No.
Q Why not?
A Because, as we discussed before, we're in the business of administration of the tax and we insure that it's collected properly and distributed according to statute.

Q Are you concerned at all, as the Department of Taxation, that the taxpayers in the city of Fernley are perhaps not getting their fair share of the tax dollars that they're spending in relation to the C-Tax?

A Once again, we're concerned with the administration of those taxes.

Q So whether or not the taxpayers are receiving a sufficient return on their tax dollars is not the concern of the tax department?

A That's correct.
Q And if the service levels that the City of Fernley receives is millions of dollars less than other cities with similar populations, then that doesn't concern the Department of Taxation either?

A That is not one of our duties.
Q Who is concerned? understanding?

A My belief is that those concerns should be given to the Legislature.

Q And if the Legislature refuses to act, then the taxpayers of the city of Fernley is just where they are.

A The city has to live within its means.
Q So even though the C-Tax's stated goal is to have revenues follow growth, if Fernley grows in assessed values in the last 10 years of over a hundred percent and its population has grown by over a hundred percent in that same ten-year period and they receive an increase of only $\$ 79,000$ in C-Tax, while a similar city with a population of about the same and assessed values about the same, but only grows by 57 people over a ten-year period and gets an increase of $\$ 1.6$ million, that's okay with the Department of Taxation in relation to the taxpayers of the city of Fernley?

MS. NICHOLS: Object to the form of the question.

THE WITNESS: The Department has no opinion on that. We're only concerned with the proper administration of the tax. BY MR. VELUIS:

Q Is the Department of Taxation not concerned. at all with the taxpayers that pays the taxes?
A. The Department is concerned that the taxes are properly administered.

Q And as to the actual welfare of the taxpayers that pay the taxes, that's not part of your concern?

MS. NICHOLS: Objection to the form of the question, asked and answered. It's also argumentative. But you can answer, if you know. THE WITNESS: The Department is very concerned that the taxes are properly administered. BY MR. VELLIS:

Q But whether or not taxpayers that pay into the system are receiving the benefit and the services that they should get from those taxes, that's not something that the Department concerns itself with?

A We rely on the Legislature to determine those questions.

Q The Department of Taxation testifies before the Legislature, doesn't it?

A Yes.
Q In fact, you told me earlier that's one of the things you do now, is you testify. Correct?

A Yes.
Q And if you, as the Department of Taxation, saw a situation that seemed to have an unfair balance as to where the tax dollars were going regarding services,

## EXHIBIT 8

EXHIBIT 8

Toshua J. Hicks, Nevada Bar No. 6679
Clark V. Vellis, Nevada Bar No. 5533
BRÖWNSTEIN HYATT FARBER SCHRECK, LLP
50 West Liberty Street, Suite 1030
Reno, Nevada 89501
Telephone: 775-622-9450
Facsimile: 775-622-9554
Email: jhicks@bhfs.com
Enail: cyẹlis@blifs.com
Brạndi Lí. Jensen, Nèvadà Bar No. 8509
Fernley City Attorney
OFFICE OF THE CITY ATTORNEY
595 Silver Lace Blvd.
Ferriley, Nevada 89408
Altorneys for thè City of Fernley, Nevada

# IN THE FIRST JUDICIAL DISTRICT COURT 

OF THE STATE OF NEVADA IN AND FOR CARSON CITY

CITY OF FERNLEY, NEVADA, ä Nevada municipal corporation, Plaintiff,
v.

STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATION; THE
HONORABLE KATE MARSHALL; in her official capacity as TREASURER OF THE STATE OF NEVADA; and DOES 1-20, inclusive,

Defendants,
NEVADA LEGISLATURE,
Intervènoi.

NOTICE OF DEPOSITION OF THE PCRSON MOST KNOWLEDGEABLE OF THE NEVADA DEPARTMENT OF TAXATION

TO: The Person Most Knowledgeable of the Nevada Department of Taxation; mad,

TO: Andrea Nichols, Esq., of the Office of the Attorney General, Attorney for Defendant Nevada Department of Taxation.

III

Dept. No.: I

PLEASE TAK̇E NOTICE that at 9:30 a,m. on Monday, Nòvembèr 4, 2013, at the law ôfficës of Sinith \& Harmer, Ltd., 502 Notth Division Street, Carson City, Nevada 89703, Plaintiff City of Fernley, Nevada will talke the oral deposition of the Person Most Knowledgeable of the Nevada Department of Thaxation iegaiding the subject(s) set forth below, upon oral examination, pursuant to Rule 26 and Rule 30 of the Nevada Rules of Civil Procedure, before a Notary Public or before some other officer authorized by the law to. administer oaths.

Oral exaamination will continue from day to day until completed. You are invited to attend and cross-examine.

SUBJECT MATTER: See Attachment "A".
DATED this $\qquad$ day of October 20 is.


Attomens for the City of Fernley, Nevada

## ATTACHMENT "A"

to the Notice of Deposition of the PMK for the Department of Taxation
CITY OF FERNLEY, NEVADA, a Nevada municipal corporiation, Plaintiff, V.

STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATIOÑ; THE HOONORABLE KATE MARSHAL, in her official capacity as TREASURER OF THE STATE OF NEVADA; and DOES 1-20, inclusive, Defendants, NEVADA LEGISLATURE, Intervenor

Case No.: 12 OC 00168 1B
Dept. No.: I

## SUBJECT MATTER:

1. The local govemment tax distribution account or C-Tax system and the collection and distribution of taxes created puisuant to and defined by NRS 360.660 .
2. The relationship between C-Tax distributions and local government service levels including any stidies or investigations conducted into the relationship between C-Tax distribution of local government service levels by the State Legislature, the sufficiency of any distributions for any service level requirements by local governnents, review of service levels in relation to C-Tax distributions made by the State Legislature and/or the relationship between spending levels on public safety and receipt of distributions of C-Tax revenues.
3. Relationship between C-Tax distributions and government services provided by C-Tax recipients.
4. Any adjustment or request for adjustment to the C-Täx distribution of a C-Tax recipient and the basis for any such decisions.
5. The method of obtaining an adjustment by a C-Tax recipient,
6. The use of C -Tax distributions for particular seivices by any C-Tax recipient:
7. The criteria utilized to set, and the continual setting of, allocations of C-Táx distributionis tọ CTax reciplents.
8. History of enactment and enforcement of C-Tax and SB 254.
9. Legislative oversight of C-Tax since its enactment.
10. Application and implementation of C -Tax since its enactment.
11. Any and all coöperative agreements between C-Tax recepients since the enactment of said CTax.
12. Review and analysis of local government budgets in relation to distributions to C-Tax recipients since enactment of the C-Tax.
13. Your Answer to Plaintiff's Complaint and the factual basis of your affirmative defenses 1-14.
14. Any and all communications between you and the City of Fernley Incorporation Committee.

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that $I$ am an employee of BROWNSTEIN HYATT FARBER SCHRECK, LLP, and that on this $\qquad$ of October, 2013 , I caused to be served via electronic mail and U.S. Mail, a true and correct copy of the above foregoing Notice of Deposition of the Person Most Knowledgeable of the Nevada Department of Taxation properily addressed to the following:

Andrea Nichols, Esq.; 5420 Kietzke Lane, Suite 202
Reno, Nevada 89511
anichols@ag.nv.gov
Brenda J. Erdoges, Esq.
Kevin Powers, Esq.
kpowers@leb,state.nv.us
J. Daniel Mu, Esq.
dan.yu@lcb.state.ny.us
Legislative Counsel Bureau
401 South Carson Street
Carson City, Nëvada 89701


## EXHIBIT 9

EXHIBIT 9

Joshùa J. Hicks, Nevada Bar No. 6679
Clark V. Vèllis, Nevada Bar No. 5533
BROWNSTEIN HYATT FARBER SCHRECK, LLP
50 West Liberty Street, Suite 1030
Reno, Nevada 89501
Telephöne: 775-622-9450
Facsimile: 775-622-9554
Email: jhicks@bhfs.com
Email: cvellis@bhfs.com
Brandi L. Jensen, Nevada Bar No. 8509
Feriley City Attorney
OFFICE OF THE CITY ATTORNEY
595 Silver Lace Blvd.
Ferriley, Nevada 89408
Attorneys for the City of Fernley, Nevada
IN THE FIRST JUDICIAL DISTRICT COURT
OF THE STATE OF NEVADA IN AND FOR CARSON CTTY

CITY OF FERNLEY, NEVADA, a
Nevada municipal corporation,
Plaintiff,
v.

STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATION; THE HONORABLE KATEMARSHALL, in her official capacity as TREASURER OF THE STATE OF NEVADA; and DOES 1-20, inclusive,

Dëfendañts,
NEVADA.LEGISLATURE,
Intervenor.

Case No.: 12 OC 00168 1B
Dept. No.: I
and,
TO: Andrea Nichols, Esq., of the Office of the Attorney General, Attorney for Defendañt Nevăda Department of Taxation.

PLEASE TAKE NOTICE that at 9:30 am. on Wednesday, November 13, 2013, at the law offices of Smith \& Harmer, Ltd., 502 North Division Street, Carson City, Nevada 89703, Plaintiff City of Finley, Nevada will take the oral deposition of the Person Most Knowledgeable of the Nevada Departinerit of Taxation regarding the subjects) set forth below, upon oral examination, pursuant to Rule 26 and Rule 30 of the Nevada Rales of Civil Procedure, before a Notary Public or before some other officer authorized by the law to administer oaths.

Oral examination will continue from day to day until completed. You are invited to attend and cross-examine.

SUBJECT MATTER: See Attachment "A".
DATED this $\qquad$ day of October, 3013


Jos ina J. Hiders Nevada Bail No. 6679
Clark V. Velliș, Nevadä Barr No. 5533
50 West Liberty Street, Suite 1030
Reno o, Nevada 89501
Telephone: 775-622-9450

Attorneys for the City of Fernley, Nevada

## CERTIFICATE OR SERVICE

I HEREBY CERTTIFY that I am an employee of BROWNSTEIN HYATT FARBER SCHRECK, LLP, and that on this $22^{n}$ dayof October, 2013, I caused to be served via electronic mail and U.S. Mail, a true and correct copy of the above foregoing Amended Notice of

Deposition of the Person Most Knowledgeable of the Nevada Department of Taxation properly addiessed to the following:

Andrea Nichols, Esq.,
5420 Kietzke Lane, Suite 202
Reno, Nevada 89511
anichols@ag.nv.gov
Brendạ J. Erdoes, Esq.
Kevin Powers, Esq.
kpowers@lcb.state.nvius
J. Daniel Yu, Esq:
dan.yu@lcb.state.nv.uis
Legislative Counsel Bureau
401 South Carson Streeet
Carson City, Nevada 89701


# ATTACHMENT "A" 

to the Amended Notice of Deposition of the PMK for the Department of Taxation
CITY OF FERNLEY, NEVADA, a Nevadà municipâ corporation, Plaintiff,
v.

STATE OF NEVADA ex tel. THE NEVADA DEPARTMENT OF TAXATION; THE HONORABLE
KATE MA'RSHALL, in her official capacity as TREASURER OF THE STATE OF NEVADA; and
DOES 1-20, inclusive, Defendants,
NEV ADA LEGISLATUURE, Intervenor
Case Nó.: 12 OC 00168 1B
Dept. No.: I

## SUBJECT MATTER:

1. The local government tax distribution account or C-Tax system and the collection and distribution of taxes created pursuant to and defined by NRS $360: 660$.
2. The relationship between C-Tax distributions and local goverament sèrvice levels including any studies or investigations conducted into the relationship between C -Tax distribution of local government service levels by the State Legislature, the sufficiency of any distributions for any service level requirements by local governments, review of service levels in relation to C -Tax distributions made by the State Legislature and/or the relationship between spending levels on public safety and receipt of distributions of C -Tax revenues:

3, Relationship between C-Tax distributions and government services provided by C-Tax recipients.
4. Any adjustment or request for adjustment to the C -Tax distribution of a C -Tax recipient and the basis for any such decisions.
5. The method of obtaining an adjustment by a C-Tax recipient.
6. The use of C-Tax distributions for particular seivices by any C-Tax recipient.
7. The criteria utilized to set, and the continual setting of, allocations of C-Tax distributions to CTax recipients.
8. History of enactment and enforcement of C-Tax and SB 254 .
9. Legislative oversight of C -Tax since its enäctment.
10. Application and implementation of C -Tax since its enactment.
11. Any and all cooperative agreements between C -Tax recepients since the enactnient of säid C -

Tax.
12. Review and analysis of local government butagets in relation to distributions to C-Tax recipients since enactment of the C-Tax.
13. Your Answer to Plaintiff's Complaint and the factual basis of your affirmative defenses 1-14.
14. Any and all communications betweèn yoin and the City of Fernley Incoperneme

## EXHIBIT 10

EXHIBIT 10

STATE OF NEVADA
OFFICE OF THE ATTORNEY GENERAL
5420 Kietzke Lane, Suite 202
Reno, Nevada 89511

CATHERINE CORTEZ MASTO
KEITH G. MUNRO Attorney General

November 14, 2013 .

Joshua Hicks, Esq.
Clark Vellis, Esq.
Brownstein Hyatt Farber Schreck, LLP
50 W. Liberty Street, Suite 1030
Reno, NV 89501

Via e-mail: jhicks@bhfs.com
and cvellis@bhfs.com

Re: City of Fernley v. State of Nevada, Case No. 12 OC 00168 1B
Gentlemen:
I assumed in error that Marian Henderson would be the person most knowledgeable on all of the subject matter listed on Attachment " $A$ " to the Amended Notice of Deposition of the Person Most Knowledgeable of the Nevada Department of Taxation. Please be advised that Terry Rubald is the person most knowledgeable for the subject matter that Ms. Henderson did not respond to with respect to the topics designated under 2, 5, 6 and 8, and Warner Ambrose is the person most knowledgeable for the subject matter that Ms. Henderson did not respond to with respect to the topics designated under 11, 12 and 14. Ms. Rubald is available for deposition on December 2, 3, 4, 9, 11 or 12. Mr. Ambrose is also available on those dates, with the exception of the morning of December 9 .

Also please be advised that the majority of the subject matter listed in Attachment " $A$ " to the Amended Notice of Deposition of the Treasurer of the State of Nevada is not within the scope of work performed by the Treasurer's Office. For this reason, I expect the deposition of the Person Most Knowledgeable from the Treasurer's Office will be quite brief.

In an effort to save time and expense, I did check to see if Mr. Ambrose and Ms. Rubald would be available tomorrow for deposition after you deposed the Person Most Knowledgeable of the Treasurer's Office. Unfortunately, both of them have conflicts. We would be amenable to attermpting to reschedule the deposition the person-Moo it Knowledgeable of the Treasurer's Office to the same date as the continued deposition

Joshua Hicks, Esq.
Clark Vellis, Esq.
November 14, 2013
Page 2
of the Person Most Knowledgeable of the Nevada Department of Taxation. Please let me know whether this would work for you.

Thank you in advance for your continued courtesy and cooperation.
Sincerely,
CATHERINE CORTEZ MASTO.
Attorney General

By:


AHN:rlc
c: Kevin Powers (via email: kpowers@icb.state.nv.us)
Dan Yu (via email: dan.yu@lcb.state.nv.us)

## EXHIBIT 11

EXHIBIT 11

OF THE STATE OF NEVADA, IN AND FOR CARSON CTTY

CITY OF FERNLEY, NEVADA, a Nevada municipal corporation
plaintiff,
vs.
STATE OF NEVADA ex rel. THE NEVADA DEPARTMENT OF TAXATION; THE HONORABLE KATE MARSHALL, in her official capacity as TREASURER OF THE STATE OF NEVADA; and DOES 1-20, inclusive,

Defendants.
NEVADA LEGISLATURE,
Intervenor.

Pages 1 to 67, inclusive.

DEPOSITION OF WARNER AMBROSE
Thursday, December 12, 2013
Carson City, Nevada

REPORTED BY:
Romona Malnerich Nevada CCR \#269
California CSR \#7526
said, "If somebody's going by the employment security agency, see if there's any state jobs." This is the only place I heard from. They sent me the app.

Q And what was the first job you had with the State of Nevada?

A I was a sales tax auditor.
Q And that was with the Department of Taxation?
A Yes, sir.
Q What did a sales tax auditor do back in 1988?
A It was pretty much the same as one does now. We're provided with a list of -- well, the criteria has changed, but at the time, I was provided a list by my supervisor of companies that needed to be audited for compliance with the sales and use tax laws. So, from that list, it was up to me to make the appointments, do the work, prepare a report, and then submit it. If the company owed the state any money, then at that time -when I first started, the report was submitted to Carson City and then a bill was sent to the taxpayer.

Q And how long did you do that for?
A Until October 1995.
Q And in 1995, how did your job situation change?

A I transferred from the audit division to where I am now, local government finance.


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    ECOUNIY OFELKI
    TRO CONVE DISTRIGT
    KONTIONNISITORS AUTHORITY
    KO CONVENTIONNISITORS AUTHORITY
    KO TELEVISION DISTRICT
    CAL GOVERNMENTS
    KO COUNTY
    RLIN
    KOCITY
    USS
    ST WENDO
    EST WENDOVER
    SNTELLO
    TTAL ELKO COUNTY
    IE COUNTY OF ESMERALDA
    ICAL GOVERNMENTS
    iMERALDA COUNTY
    Y LDFIELD
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    IE COUNTY OF EUREKA
    ITERPRISE DISTRICT
    IREKA TELEVISION DISTRICT ICAL GOVERNMENTS
    IREKA COUNTY

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    JECIAL DISTRICTS
    AMOND VALUY RODENT
    

[^1]:    NEVADA DEPARTMENT OF TAXATION
    CONSOLIDATED TAX DISTRIBUTION

