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8 SUPREME COURT
9 STATE OF NEVADA

10 SATICOY BAY LLC SERIES 350
11 DURANGO 104,

No. 68630

12 Appellant,

13 vs.

14 WELLS FARGO HOME MORTGAGE,

15 Respondent.
16
17

18
19 **APPELLANT'S OPENING BRIEF**
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1 **JURISDICTIONAL STATEMENT**

2 (A) Basis for the Supreme Court's Appellate Jurisdiction: The order granting
3 defendant Wells Fargo's renewed motion to dismiss is appealable under NRAP
4 3A(b)(1).

5 (B) The filing dates establishing the timeliness of the appeal: The order granting
6 defendant's renewed motion to dismiss was filed on July 10, 2015. Notice of entry
7 of the order was served on appellant by electronic service on July 13, 2015. The
8 notice of appeal from the order was filed on August 11, 2015.

9 (C) The appeal is from an order granting defendant's renewed motion to dismiss.
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ISSUES PRESENTED ON APPEAL

1. Whether the nonjudicial foreclosure process in NRS Chapter 116 facially violates constitutional due process requirements.
2. Whether the extinguishment of defendant's deed of trust violates the takings clauses in the United States and Nevada Constitutions.
3. Whether the extinguishment of defendant's deed of trust violates public policy.
4. Whether the amount paid by plaintiff at the foreclosure sale provides grounds to set aside the foreclosure sale.
5. Whether the District Court erred in granting defendant's renewed motion to dismiss.
6. The standard of review for the court's dismissal of plaintiff's complaint is rigorous, and the court must construe the pleadings liberally and draw every fair intendment in favor of the plaintiff/appellant.

STATEMENT OF THE CASE

Plaintiff Saticoy Bay LLC Series 350 Durango 104 (hereinafter "plaintiff") filed a Complaint on September 12, 2013 asserting three claims for relief: 1) entry of an injunction prohibiting defendant Wells Fargo Home Mortgage, a Division of Wells Fargo Bank, N.A. (hereinafter "defendant") from foreclosing the deed of trust held by it; 2) entry of a judgment pursuant to NRS 40.010 determining that plaintiff was the rightful owner of the real property commonly known as 350 South Durango Road, Unit 104, Las Vegas, Nevada (hereinafter "Property") and that the defendants had no right, title, interest or claim to the Property; 3) entry of a declaration that title to the Property was vested in plaintiff free and clear of all liens and that the defendant be forever enjoined from asserting any right, title, interest or claim to the Property. (JA1a, pgs. 1-8)

On April 13, 2015, defendant filed a renewed motion to dismiss plaintiff's complaint. (JA3c, Pgs. 686-715) On April 27, 2015, plaintiff filed an opposition to the motion to dismiss. (JA4a, pgs. 764-783) On June 4, 2015, defendant filed a reply

1 in support of renewed motion to dismiss plaintiff's complaint. (JA4b, pgs. 784-810)

2 At the hearing held on June 9, 2015, the court granted defendant's renewed
3 motion to dismiss on the grounds that the HOA foreclosure statute (NRS Chapter
4 116) violates the due process clauses of the Fifth and Fourteenth Amendments to the
5 United States Constitution and art. I, sec. 8(5) of the Nevada Constitution. See
6 transcript of hearing at JA4b, pgs. 822-826. A written order granting defendant's
7 motion to dismiss was filed on July 10, 2015. (JA4b, pgs. 814-818).

8 Paragraph 2 of the court's conclusions of law (JA4b, pg. 816) found that NRS
9 Chapter 116 violated the due process clause of the Fifth and Fourteenth Amendments
10 of the United States Constitution because "the Statute does not require the foreclosing
11 party to take reasonable steps to ensure that actual notice is provided to interested
12 parties who are reasonably ascertainable (unless the interested party first requests
13 notice)." Paragraph 3 of the court's conclusions of law (JA4b, pg. 816) found that
14 NRS Chapter 116 violates art. I, sec. 8(5) of the Nevada Constitution for the same
15 reasons.

16 Paragraph 4 of the court's conclusions of law (JA4b, pgs. 816-817) found that
17 "reference to NRS 107.090 does not salvage the federal or state constitutionality of
18 the Statute because Plaintiff's construction of NRS107.090 as mandating notice to
19 lenders before foreclosure would render superfluous the express 'opt-in' notice
20 provisions contained in NRS 116.3116, in violation of rules of statutory
21 construction."

22 Notice of entry of the order was filed and served on July 13, 2015. (JA4, pgs.
23 811-818) Plaintiff filed its notice of appeal from the order on July 14, 2015. (JA4,
24 pgs. 819-820)

25 **STATEMENT OF FACTS**

26 Plaintiff is the owner of the Property and obtained title to the Property by way
27 of a foreclosure deed recorded on June 17, 2013 (JA4a, pgs. 758-760).

28 Defendant is named as the lender in a deed of trust recorded against the

1 Property on August 11, 2003. (JA4a, pgs. 723-744)

2 On November 15, 2012, the agent for the Angel Point Condominiums
3 (hereinafter “HOA”) recorded a notice of delinquent assessment lien as instrument
4 # 201211150001932 with the County Recorder for Clark County, Nevada. (JA4a,
5 pg. 747) On January 18, 2013, the agent for the HOA recorded a notice of default and
6 election to sell under homeowners association lien. (JA4a, pgs. 748-749) On May 20,
7 2013, the agent for the HOA recorded a notice of foreclosure sale. (JA4a, pgs. 756-
8 757)

9 As reflected by the foreclosure deed recorded on June 17, 2013, at the public
10 auction held on June 14, 2013, plaintiff was the highest bidder and paid the bid
11 amount of \$6,900.00 in cash. (JA4a, pgs. 758-760)

12 **SUMMARY OF THE ARGUMENT**

13 The language in NRS 116.3116(2) granted to the HOA a super priority lien that
14 extinguished defendant’s first deed of trust when plaintiff purchased the real property
15 at the HOA foreclosure sale held on June 14, 2013. The conclusive recitals in the
16 foreclosure deed recorded on June 17, 2013 prove that the HOA complied with all
17 requirements to make the deed “conclusive” against the defendant pursuant to NRS
18 116.31166(2).

19 The nonjudicial foreclosure process prescribed by NRS 116.31162 to NRS
20 116.31168, and by incorporation, NRS 107.090, does not violate the Due Process
21 Clauses of the Fifth and Fourteenth Amendments of the United States Constitution
22 and art. I, sec. 8(5) of the Nevada Constitution because no “state actor” participates
23 in the nonjudicial foreclosure process and because the HOA must mail copies of the
24 notice of default and notice of sale to holders of “subordinate” liens affected by the
25 sale even if they do not request notice.

26 The nonjudicial foreclosure process does not involve a “taking” of private
27 property for “public use” and does not violate public policy.

28 A nonjudicial foreclosure sale under NRS Chapter 116 is not required to be

1 “commercially reasonable” and cannot be set aside based solely on a claim that the
2 sale price was unconscionable.

3 STANDARD OF REVIEW

4 For the order dismissing plaintiff’s complaint, the Court’s review is rigorous,
5 and the court “must construe the pleading liberally and draw every fair intendment
6 in favor of the [non-moving party].” Vacation Village, Inc. v. Hitachi America, Ltd.,
7 110 Nev. 481, 484, 874 P.2d 744, 746 (1994).

8 ARGUMENT

9 **1. Defendant did not meet the requirements for the granting of a 10 motion to dismiss.**

11 In the case of Vacation Village, Inc. v. Hitachi America, Ltd., 110 Nev. 481,
12 484, 874 P.2d 744, 746 (1994), this Court adopted the following standards for
13 deciding a motion to dismiss:

14 All factual allegations of the complaint must be accepted as true. Capital
15 Mortgage Holding v. Hahn, 101 Nev. 314, 315, 705 P.2d 126 (1985). A
16 complaint will not be dismissed for failure to state a claim "unless it
17 appears beyond a doubt that the plaintiff could prove no set of facts
which, if accepted by the trier of fact, would entitle him [or her] to
relief." Edgar v. Wagner, 101 Nev. 226, 228, 699 P.2d 110, 112 (1985)
(citing Conley v. Gibson, 355 U.S. 41, 45-46, 78 S.Ct. 99, 102, 2
L.Ed.2d 80 (1957)).

18 In the present case, plaintiff alleged in paragraph 2 of its complaint that it
19 acquired title to the Property by a foreclosure deed recorded on June 17, 2013 (JA1a,
20 pg. 2), and plaintiff alleged in paragraph 7 of its complaint that the interest of each
21 of the defendants had been extinguished by the foreclosure sale conducted by the
22 HOA due to a delinquency in assessments owed by the former owners. (JA1a, pg. 3)

23 The first page of the foreclosure deed (JA4a, pg. 758) included the following
24 recitals:

25 Default occurred as set forth in a Notice of Default and Election to Sell,
26 recorded on 1/18/2013 as instrument # 0002571 Book 201300118 which
27 was recorded in the office of the recorder of said county. Nevada
28 Association Services, Inc. has complied with all requirements of law
including, but not limited to, the elapsing of 90 days, mailing of copies
of Notice of Delinquent Assessment and Notice of Default and the
posting and publication of the Notice of Sale.

1 Defendant presented no evidence disputing that the HOA complied with all
2 requirements for the nonjudicial foreclosure of its assessment lien pursuant to NRS
3 Chapter 116. Defendant also did not deny that in compliance with NRS Chapter 116,
4 the authorized agent for the HOA timely mailed to defendant a copy of the notice of
5 default and election to sell under homeowners association lien, recorded on January
6 18, 2013 (JA4a, pgs. 748-749) and a copy of the notice of foreclosure sale, recorded
7 on May 20, 2013 (JA4a, pgs. 756-757). Defendant also did not dispute that it did not
8 pay the amount of the HOA's super priority lien prior to the public auction held on
9 June 14, 2013.

10 Instead, the undisputed allegations in plaintiff's complaint prove that the
11 foreclosure of the HOA's super priority lien at the HOA sale held on June 14, 2013
12 extinguished any estate, right, title, interest or claim in the property held by defendant
13 and vested title to the real property in the plaintiff free of defendant's deed of trust.
14 SFR Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, 334 P.3d
15 408 (2014).

16 **2. Defendant's trust deed was extinguished by the HOA foreclosure sale.**

17 NRS 116.3116 provides in part:

18 **Liens against units for assessments.**

19 **1. The association has a lien on a unit for any construction penalty**
20 **that is imposed against the unit's owner pursuant to NRS 116.310305,**
21 **any assessment levied against that unit or any fines imposed against**
22 **the unit's owner from the time the construction penalty, assessment**
23 **or fine becomes due.** Unless the declaration otherwise provides, any
24 penalties, fees, charges, late charges, fines and interest charged pursuant
to paragraphs (j) to (n), inclusive, of subsection 1 of NRS 116.3102 are
enforceable as assessments under this section. If an assessment is
payable in installments, the full amount of the assessment is a lien from
the time the first installment thereof becomes due.

25 **2. A lien under this section is prior** to all other liens and
26 encumbrances on a unit **except:**

27 (a) Liens and encumbrances recorded before the recordation of the
28 declaration and, in a cooperative, liens and encumbrances which the
association creates, assumes or takes subject to;

1 (b) **A first security interest on the unit** recorded before the date on
2 which the assessment sought to be enforced became delinquent or, in a
3 cooperative, the first security interest encumbering only the unit's
owner's interest and perfected before the date on which the assessment
sought to be enforced became delinquent; and

4 (c) Liens for real estate taxes and other governmental assessments or
5 charges against the unit or cooperative.

6 **The lien is also prior to all security interests described in paragraph**
7 **(b) to the extent of any charges incurred by the association on a unit**
8 **pursuant to NRS 116.310312 and to the extent of the assessments for**
9 **common expenses based on the periodic budget adopted by the**
10 **association pursuant to NRS 116.3115 which would have become**
11 **due in the absence of acceleration during the 9 months immediately**
12 **preceding institution of an action to enforce the lien,** unless federal
13 regulations adopted by the Federal Home Loan Mortgage Corporation
14 or the Federal National Mortgage Association require a shorter period
15 of priority for the lien. If federal regulations adopted by the Federal
Home Loan Mortgage Corporation or the Federal National Mortgage
Association require a shorter period of priority for the lien, the period
during which the lien is prior to all security interests described in
paragraph (b) must be determined in accordance with those federal
regulations, except that notwithstanding the provisions of the federal
regulations, the period of priority for the lien must not be less than the
6 months immediately preceding institution of an action to enforce the
lien. This subsection does not affect the priority of mechanics' or
materialmen's liens, or the priority of liens for other assessments made
by the association. (emphasis added)

16 NRS 116.3116 (2) provides that the super-priority lien for 9 months of charges
17 is "prior to all security interests described in paragraph (b)." The first deed of trust,
18 recorded on August 11, 2003, falls squarely within the language of paragraph (b).
19 The statutory language does not limit the nature of this "priority" in any way.

20 In its decision in the case of SFR Investments Pool 1, LLC v. U.S. Bank, N.A.,
21 130 Nev., Adv. Op. 75, 334 P.3d 408 (2014), this Court stated:

22 NRS 116.3116 gives a homeowners' association (HOA) a
23 superpriority lien on an individual homeowner's property for up to nine
24 months of unpaid HOA dues. With limited exceptions, this lien is "prior
25 to all other liens and encumbrances" on the homeowner's property, even
26 a first deed of trust recorded before the dues became delinquent. NRS
116.3116(2). We must decide whether this is a true priority lien such
that its foreclosure extinguishes a first deed of trust on the property and,
if so, whether it can be foreclosed nonjudicially. We answer both
questions in the affirmative and therefore reverse.

27 334 P.3d at 409.
28

At the conclusion of its opinion, this Court stated:

NRS 116.3116(2) gives an HOA a true superpriority lien, proper foreclosure of which will extinguish a first deed of trust. Because Chapter 116 permits nonjudicial foreclosure of HOA liens, and because SFR's complaint alleges that proper notices were sent and received, we reverse the district court's order of dismissal. In view of this holding, we vacate the order denying preliminary injunctive relief and remand for further proceedings consistent with this opinion.

Id. at 419.

Because the facts in the present case are substantially the same as the facts in SFR Investments Pool 1, LLC v. U.S. Bank, N.A., the district court should have found that the nonjudicial foreclosure of the HOA's super priority lien at the public auction held on June 14, 2013 extinguished the "first security interest" held by defendant.

3. There is a conclusive presumption that the foreclosure sale was properly conducted.

The detailed and comprehensive statutory requirements for a foreclosure sale are indicative of a public policy which favors a final and conclusive foreclosure sale as to the purchaser. See 6 Angels, Inc. v. Stuart-Wright Mortgage, Inc., 85 Cal. App. 4th 1279, 102 Cal. Rptr. 2d 711 (2011); McNeill Family Trust v. Centura Bank, 60 P.3d 1277 (Wyo. 2003); In re Suchy, 786 F.2d 900 (9th Cir. 1985); and Miller & Starr, California Real Property 3d §10:210. In the case of SFR Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, 334 P.3d 408 (2014), this Court described the non-judicial foreclosure provisions of NRS Chapter 116 as "elaborate," and therefore supported the public policy favoring the finality of a foreclosure sale.

Additionally, there is a common law presumption that a foreclosure sale was conducted validly. Fontenot v. Wells Fargo Bank, 198 Cal. App. 4th 256, 129 Cal. Rptr. 3d 467 (2011); Moeller v. Lien 25 Cal. App. 4th 822, 30 Cal. Rptr. 2d 777 (1994); Burson v. Capps, 440 Md. 328, 102 A.3d 353 (2014); Timm v. Dewsnup 86 P.3d 699 (Utah 2003); Deposit Insurance Bridge Bank, N.A. Dallas v. McQueen, 804 S.W. 2d 264 (Tex. App. 1991); Myles v. Cox, 217 So.2d 31 (Miss. 1968); American

1 Bank and Trust Co v. Price, 688 So.2d 536 (La. App. 1996); Meeker v. Eufaula Bank
2 & Trust, 208 Ga. App. 702, 431 S.E. 2d 475 (Ga. App 1993).

3 Under Nevada law, the recitals in the foreclosure deed are sufficient and
4 conclusive proof that a default occurred and that the required notices were mailed by
5 the HOA. The first page of the foreclosure deed recorded on June 17, 2013 includes
6 each of the five recitals required by NRS 116.31166(1): (1) default, (2) mailing of the
7 delinquent assessment, (3) recording of the notice of default and election to sell, (4)
8 the elapsing of the 90 days, and (5) the giving of the notice of sale. (JA4a, Pg. 758)

9 The controlling statute, NRS 116.31166, provides:

10 **Foreclosure of liens: Effect of recitals in deed; purchaser not**
11 **responsible for proper application of purchase money; title vested**
in purchaser without equity or right of redemption.

12 1. **The recitals in a deed** made pursuant to NRS 116.31164 of:
13 (a) Default, the mailing of the notice of delinquent assessment, and
the recording of the notice of default and election to sell;
14 (b) The elapsing of the 90 days; and
(c) The giving of notice of sale,
are **conclusive proof of the matters recited.**

15 2. **Such a deed containing those recitals is conclusive against the**
16 **unit's former owner, his or her heirs and assigns, and all other persons.**
17 The receipt for the purchase money contained in such a deed is
sufficient to discharge the purchaser from obligation to see to the proper
18 application of the purchase money.

19 3. The sale of a unit pursuant to NRS 116.31162, 116.31163 and
116.31164 vests in the purchaser the title of the unit's owner without
20 equity or right of redemption. (emphasis added)

21 NRS 47.240(6) also provides that conclusive presumptions include "[a]ny other
22 presumption which, by statute, is expressly made conclusive." Because NRS
23 116.31166 contains such an expressly conclusive presumption, the recitals in the
24 foreclosure deed are "conclusive proof" that defendant was served with copies of the
25 notice of default and the notice of sale for the foreclosure sale. Defendant did not
26 deny that the HOA's agent mailed copies of both of the required notices to defendant.

27 In the case of Pro-Max Corp. v. Feenstra, 117 Nev. 90, 16 P.3d 1074 (2001),
28 the district court refused to apply the conclusive presumption contained in NRS

1 106.240 because “[t]he district court determined that the legislature intended for the
2 statute to protect bona fide purchasers.” This Court reversed the district court’s
3 judgment that the statute only protected bona fide purchasers and stated:

4 We conclude that the statute is clear and unambiguous. That being the
5 case, no further interpretation is required or permissible. Under the
6 plain language of the statute, the deeds of trust are conclusively
7 presumed to have been satisfied and the notes discharged. This
8 conclusive presumption is plain, clear and unambiguous. **No limitation
of the statute’s terms to bona fide purchasers can be read into the
statute.** (emphasis added)

117 Nev. at 95, 16 P.3d at 1078-79.

9 In the present case, NRS 116.31166(2) expressly provides that the foreclosure
10 deed vesting title in the plaintiff is “conclusive” and not subject to attack from any
11 party including the defendant. The defendant’s claims, if any, for any alleged failures
12 in the foreclosure process are against the foreclosure agent. See Moeller v. Lien 25
13 Cal. App. 4th 822, 832, 30 Cal. Rptr. 2d 777 (1994).

14 **4. The nonjudicial foreclosure process provided in NRS 116.31162
15 to 116.31168 does not violate due process because no state actor
participates in the foreclosure of an HOA assessment lien.**

16 At page 6 of its renewed motion to dismiss, defendant asserted that NRS
17 Chapter 116 has a “fatal flaw” because “none of its express notice provisions provide
18 for mandatory notice to lenders; despite the fact that their property rights are directly
19 threatened by an HOA’s non-judicial foreclosure.” (JA3c, pg. 691) In SFR
20 Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, 334 P.3d 408
21 (2014), on the other hand, this Court stated that “[t]he contours of U.S. Bank’s due
22 process argument are protean” and that U.S. Bank’s argument that the statutory
23 scheme offended due process “is a nonstarter.” 334 P.3d at 418.

24 This Court has also stated that “[t]he general rule is that the Constitution does
25 not apply to private conduct.” S.O.C., Inc. v. Mirage Casino-Hotel, 117 Nev. 403,
26 410, 23 P.3d 243, 247 (2001).

27 The United States Supreme Court agrees that in order for the “due process”
28 clause to be implicated, a “state actor” must participate. In Lugar v. Edmondson Oil

1 Co., Inc., 475 U.S. 922 (1982), the Supreme Court stated that “[o]ur cases have
2 accordingly insisted that the conduct allegedly causing the deprivation of a federal
3 right be fairly attributable to the State” and that “fair attribution” required a two-part
4 approach: 1) “the deprivation must be caused by the exercise of some right or
5 privilege created by the State”; and 2) “the party charged with the deprivation must
6 be a person who may fairly be said to be a state actor.” Id. at 937.

7 In Lugar, the Court found that “joint participation” between a private party and
8 the Clerk of the state court who issued a writ of attachment, which was then executed
9 by the County Sheriff, satisfied the “state actor” requirement. No “state actor” is
10 involved in the nonjudicial foreclosure process provided by NRS 116.31162 to NRS
11 116.31168, and by incorporation, NRS 107.090.

12 The Court in Lugar cited its prior ruling in Flagg Bros., Inc. v. Brooks, 436
13 U.S. 149 (1978), and the Court acknowledged that even where the state was
14 responsible for creating a statute, “[a]ction by a private party pursuant to this statute,
15 without something more, was not sufficient to justify a characterization of that party
16 as a ‘state actor.’” 475 U.S. at 939.

17 In Apao v. Bank of New York, 324 F.3d 1091, 1092 (9th Cir. 2003), the Court
18 of Appeals rejected a due process challenge to Hawaii’s nonjudicial foreclosure
19 statute and stated that there had been “no legal or historical development in the
20 intervening years that would require a departure from prior authority.” The “prior
21 authority” referred to in Apao v. Bank of New York included the case of Charmicor
22 v. Deaner, 572 F.2d 694 (9th Cir. 1978), where the Court of Appeals ruled that the
23 statutory procedure for non-judicial foreclosure sales provided in NRS 107.080 did
24 not transform the private action into state action for due process purposes.

25 Because no state actor participated in the HOA’s nonjudicial foreclosure of its
26 superpriority lien, the HOA foreclosure sale could not violate the due process clauses
27 in the United States Constitution and in the Nevada Constitution.

28 ///

1 **5. The foreclosure process in NRS Chapter 116 does not violate**
2 **due process because NRS 116.31168(1) incorporates the notice**
3 **requirements in NRS 107.090 and requires that copies of both**
4 **the notice of default and the notice of sale be mailed to holders**
5 **of subordinate interests.**

6 In SFR Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75,
7 334 P.3d 408 (2014), this Court painstakingly went through each of the foreclosure
8 requirements in NRS Chapter 116 and called the statutory scheme “elaborate.” In
9 rejecting U.S. Bank’s claim that there was a due process violation, this Court stated:

10 U.S. Bank makes two additional arguments that merit brief discussion.
11 First, the lender contends that the nonjudicial foreclosure in this case
12 violated its due process rights. Second, it invokes the mortgage savings
13 clause in the Southern Highlands CC & Rs, arguing that this clause
14 subordinates SHHOA's lien to the first deed of trust. Neither argument
15 holds up to analysis.

16 1.

17 SFR is appealing the dismissal of its complaint for failure to state a
18 claim upon which relief can be granted. NRCP 12(b)(5). The complaint
19 alleges that “the HOA foreclosure sale complied with all requirements
20 of law, including but not limited to, recording and mailing of copies of
21 Notice of Delinquent Assessment and Notice of Default, and the
22 recording, posting and publication of the Notice of Sale.” It further
23 alleges that, “prior to the HOA foreclosure sale, no individual or entity
24 paid the super-priority portion of the HOA Lien representing 9 months
25 of assessments for common expenses.” **In view of the fact that the**
26 **“requirements of law” include compliance with NRS 116.31162**
27 **through NRS 116.31168 and by incorporation, NRS 107.090, see**
28 **NRS 116.31168(1), we conclude that U.S. Bank's due process challenge**
to the lack of adequate notice fails, at least at this early stage in the
proceeding. (emphasis added)

334 P.3d at 417-418.

NRS 116.31168 provides in part:

**Foreclosure of liens: Requests by interested persons for notice of
default and election to sell; right of association to waive default and
withdraw notice or proceeding to foreclose.**

**1. The provisions of NRS 107.090 apply to the foreclosure of an
association’s lien as if a deed of trust were being foreclosed.** The
request must identify the lien by stating the names of the unit’s owner
and the common-interest community. (emphasis added)

In order to read NRS 107.090 as directed by NRS 116.31168(1), defendant has
placed the words “association’s lien” in brackets following each use of the words

1 “deed of trust” in NRS 107.090:

2 **Request for notice of default and sale: Recording and contents;**
3 **mailing of notice; request by homeowners’ association; effect of**
4 **request.**

5 1. As used in this section, “person with an interest” means any person
6 who has or claims any right, title or interest in, or lien or charge upon,
7 the real property described in the deed of trust [association’s lien], as
8 evidenced by any document or instrument recorded in the office of the
9 county recorder of the county in which any part of the real property is
10 situated.

11 2. **A person with an interest** or any other person who is or may be held
12 liable for any debt secured by a lien on the property desiring a copy of
13 a notice of default or notice of sale under a deed of trust [association’s
14 lien] with power of sale upon real property **may at any time after**
15 **recordation of the deed of trust [association’s lien] record in the**
16 **office of the county recorder** of the county in which any part of the real
17 property is situated **an acknowledged request for a copy of the notice**
18 **of default or of sale.** The request must state the name and address of the
19 person requesting copies of the notices and identify the deed of trust
20 [association’s lien] by stating the names [of the unit’s owner and the
21 common-interest community] of the parties thereto, the date of
22 recordation, and the book and page where it is recorded.

23 3. The trustee or person authorized to record **the notice of default** shall,
24 within 10 days after the notice of default is recorded and mailed
25 pursuant to NRS 107.080, cause to be deposited in the United States
26 mail an envelope, registered or certified, return receipt requested and
27 with postage prepaid, containing a copy of the notice, addressed to:

28 (a) Each person who has recorded a request for a copy of the notice; **and**

(b) **Each other person with an interest whose interest or claimed**
interest is subordinate to the deed of trust [association’s lien].

4. The trustee or person authorized to make the sale shall, at least 20
days before the date of sale, cause to be deposited in the United States
mail an envelope, registered or certified, return receipt requested and
with postage prepaid, containing a copy of **the notice of time and place**
of sale, addressed to each person described in subsection 3. (emphasis
added)

At page 12 of its renewed motion to dismiss (JA3c, pg. 697), defendant
asserted that NRS 116.31168 “unconstitutionally shifts the burden to lenders,
requiring they ‘opt in’ to receive notice of foreclosure.” As set forth above, NRS
107.090 includes both an “opt in” provision for “any” person with an interest and a
“mandatory” notice provision for holders of “subordinate” interests. NRS
116.31168(1) expressly incorporates both of these notice provisions.

1 As provided by NRS 107.090(2), any “person with an interest” may record “an
2 acknowledged request for a copy of the notice of default or of sale.” When a deed of
3 trust is foreclosed, NRS 107.090(3)(a) requires that a copy of the notice of default be
4 mailed to each person who has recorded a request for notice.

5 In addition NRS 107.090(3)(b) requires that a copy of the notice of default
6 also be mailed to “[e]ach other person with an interest whose interest or claimed
7 interest is subordinate to the deed of trust.” The definition of “person with an interest”
8 in NRS 107.090(1) includes holders of “any right, title or interest in, or lien or charge
9 upon, the real property.” This definition includes holders of deeds of trust. NRS
10 107.090(3)(b) therefore requires that notice be mailed to holders of deeds of trust
11 “subordinate” to “the deed of trust” being foreclosed even if they do not record a
12 request for notice.

13 NRS 107.090(4) requires that a copy of the notice of sale be mailed to each
14 person described in NRS 107.090(3).

15 The notice requirements in NRS 107.090(3)(b) and 107.090(4) apply regardless
16 of whether the holder of the subordinate interest (deed of trust) records a request to
17 receive the notice provided pursuant to NRS 107.090(3)(a). If notice was required
18 only for those persons who had recorded a request for notice, there would be no
19 reason for NRS 107.090(3)(b) to exist because all such persons would already be
20 covered by NRS 107.090(3)(a). Because NRS 107.090(3)(a) and NRS 107.090(3)(b)
21 are connected by the word “and,” the statute without question requires that notice be
22 provided **both** to holders of interests who have recorded a request for notice **and** to
23 holders of “subordinate” interests even if they have not recorded a request for notice.

24 At page 13 of its renewed motion to dismiss (JA3c, pg. 698), defendant
25 asserted that the caption of NRS 116.31168 supersedes the express language in the
26 body of NRS 116.31168(1) and that NRS 116.31168(1) does not incorporate the
27 provisions of NRS 107.090 requiring that copies of both the notice of default and the
28 notice of sale be mailed to holders of “subordinate” interests even if they do not make

1 an affirmative request for notice. As noted in the SFR decision, on the other hand,
2 this Court acknowledged that the notices required by NRS 107.090 are required for
3 an HOA foreclosure “by incorporation.” Id. at 418.

4 In State v. Steven Daniel P. (In re Steven Daniel P.), 129 Nev., Adv. Op. 73,
5 309 P.3d 1041, 1046 (2013), this Court applied the concept of incorporating a statute
6 by reference in the context of NRS Chapter 62C and stated:

7 The United States Supreme Court has held that “[w]here one statute
8 adopts the particular provisions of another by a specific and descriptive
9 reference to the statute or provisions adopted, the effect is the same as
10 though the statute or provisions adopted had been incorporated bodily
11 into the adopting statute.” Hassett v. Welch, 303 U.S. 303, 314 (1938)
(quoting 2 J.G. Sutherland & John Lewis, *Statutes and Statutory*
Construction 787 (2d ed. 1904)); *see also* State ex rel. Walsh v.
Buckingham, 58 Nev. 342, 349, 80 P.2d 910, 912 (1938) (“A statute by
reference made a part of another law becomes incorporated in it and
remains so as long as the former is in force.”)

12 Consequently, the provisions of NRS 107.090 requiring that copies of both the notice
13 of default and the notice of sale be mailed to holders of interests “subordinate” to the
14 HOA’s lien must be read as if they were “incorporated bodily” into NRS Chapter 116.

15 At page 13 of its renewed motion to dismiss (JA3c, pg. 698), defendant argued
16 that the second sentence in NRS 116.31168(1) refers to “[t]he *request*” and
17 “demonstrates that the subject matter of this provision again pertains to persons or
18 entities that have expressly requested notice.” The second sentence in NRS
19 116.31168(1) does modify the request for notice provision in NRS 107.090(2), so that
20 it applies to an HOA foreclosure. The first sentence in NRS 116.31168(1), on the
21 other hand, expressly incorporates “the provisions of NRS 107.090” and not just the
22 request for notice provision in NRS 107.090(2).

23 At page 13 of its renewed motion to dismiss (JA3c, pg. 698), defendant also
24 argued that “NRS 116.31168 only applies to the notice of default and election to sell
25 and does not apply to any other form of notice.” On the other hand, NRS 107.090(4)
26 expressly requires that a copy of the notice of time and place of sale be mailed “to
27 each person described in subsection 3.” NRS 116.31168(1) incorporates “the
28

1 provisions of NRS 107.090" and not just the provisions for service of the notice of
2 default contained in NRS 107.090(3).

3 At the bottom of page 13(JA3c, pg. 698) and top of page 14 (JA3c, pg. 699) of
4 its renewed motion to dismiss, defendant argued that NRS 107.090 is “a ‘request for
5 notice’ provision, only governing an articulated request” because the caption to NRS
6 107.090 includes the word “request” three times. As noted above, however, NRS
7 107.090(3)(b) expressly requires that notice be provided to “[e]ach other person with
8 an interest whose interest or claimed interest is subordinate to the deed of trust” and
9 not just to “[e]ach person who has recorded a request for a copy of the notice”
10 pursuant to NRS 107.090(2).

11 Defendant’s focus on the captions assigned to each section of the statute in
12 order to negate the express language contained in the body of the statute violates this
13 Court’s direction that courts must construe statutes to give meaning to all of their
14 parts and language, and courts are to read each sentence, phrase, and word to render
15 it meaningful within the context of the purpose of the legislation. Board of County
16 Comm'rs v. CMC of Nevada, 99 Nev. 739, 744, 670 P.2d 102, 105 (1983). A statute
17 should be interpreted to give the terms their plain meaning, considering the provisions
18 as a whole, so as to read them in a way that would not render words or phrases
19 superfluous or make a provision nugatory. Southern Nevada Homebuilders v. Clark
20 County 121 Nev. 446, 117 P.3d 171 (2005). A statute should be construed so that no
21 part is rendered meaningless. Public Employees’ Benefits Program v. Las Vegas
22 Metropolitan Police Department 124 Nev. 138, 179 P.3d 542 (2008).

23 At page 14 (JA3c, pg. 699) of its renewed motion to dismiss, defendant also
24 argued that NRS 107.090(3)(b) “cannot apply to lenders for purposes of notice
25 because their interest is not ‘subordinate to the deed of trust’ – their interest *is* the
26 deed of trust.” This argument, however, ignores the direction in the first sentence of
27 NRS 116.31168(1) that NRS 107.090 “apply to the foreclosure of an association’s
28 lien **as if** a deed of trust were being foreclosed.” The first sentence of NRS

1 116.31168(1) modifies NRS 107.090(3)(b), so that notice must be mailed to each
2 interest “subordinate” to the “association’s lien.”

3 As noted at page 2 above, the district court found in paragraph 2 of its
4 conclusions of law that NRS Chapter 116 violated the due process clause of the Fifth
5 and Fourteenth Amendments of the United States Constitution because “the Statute
6 does not require the foreclosing party to take reasonable steps to ensure that actual
7 notice is provided to interested parties who are reasonably ascertainable (unless the
8 interested party first requests notice).” (JA4b, pg. 816) Paragraph 3 of the court’s
9 conclusions of law found that NRS Chapter 116 violates art. I, sec. 8(5) of the Nevada
10 Constitution for the same reasons. (JA4b, pg. 816) These findings ignore the
11 provisions of NRS 107.090(3)(b) and NRS 107.090(4), as incorporated by NRS
12 116.31168(1), that expressly required that copies of the notice of default and notice
13 of sale be mailed to holders of interests “subordinate” to the HOA’s assessment lien
14 even if such holders did not request notice.

15 The district court also based its ruling on the notice requirements applied to
16 governmental agents and employees in Mennonite Bd. of Missions v. Adams, 462
17 U.S. 791 (1983)(property tax sale by county treasurer) ; Mulllane v. Central Hanover
18 Bank & Trust Co., 339 U.S. 306 (1950)(judicial proceeding to settle fiduciary’s
19 account); and Small Engine Shop, Inc. v. Cascio, 878 F.2d 883 (5th Cir. 1989)(court
20 ordered sheriff’s sale pursuant to *ex parte* proceeding). Even though no “state actor”
21 participated in the nonjudicial foreclosure sale held in this case, the “mandatory”
22 notices required by NRS 107.090(3) and NRS 107.090(4) nevertheless satisfy the
23 notice requirements discussed in these three cases.

24 In paragraph 4 of its conclusions of law, the district court found that “NRS
25 107.090 does not salvage the federal or state constitutionality of the Statutes because
26 Plaintiff’s construction of NRS107.090 as mandating notice to lenders before
27 foreclosure would render superfluous the express ‘opt-in’ notice provisions contained
28 in NRS 116.3116, in violation of rules of statutory construction.” (JA4b, pgs. 816-

1 817) To the contrary, the mandatory notices required by NRS 107.090(3)(b) and NRS
2 107.090(4), as incorporated by NRS 116.31168(1), do not render the “opt-in” notice
3 provisions superfluous because the “mandatory” notices are provided only to holders
4 of interests “subordinate” to the HOA’s assessment lien.

5 On the other hand, the request for notice provision in NRS 107.090(2) that is
6 incorporated by NRS 116.31163(1) and NRS 116.31168(1) applies to any “person
7 with an interest” who records a request for notice. The request for notice provisions
8 in NRS 116.31163(2) and NRS 116.311635(b)(2) likewise extend to “[a]ny holder
9 of a recorded security interest.”

10 Because more persons qualify to request notice of the default and the notice of
11 sale than are “required” to receive notice as holders of “subordinate” interests, the
12 “mandatory” notices required by NRS 107.090(3)(b) and NRS 107.090(4) do not
13 render the “request for notice” provisions “superfluous.”

14 This Court has directed that “whenever possible, a court will interpret a rule or
15 statute in harmony with other rules or statutes.” Nevada Power Co. v. Haggerty, 115
16 Nev. 353, 364, 989 P.2d 870, 877 (1990). This Court has also recognized a general
17 presumption that statutes will be interpreted in compliance with the Constitution.
18 Sereika v. State, 114 Nev. 142, 955 P.2d 175, 180 (1998). This Court has stated that
19 “statutes must be construed consistent with the constitution and, where necessary, in
20 a manner supportive of their constitutionality.” Foley v. Kennedy, 110 Nev. 1295,
21 1300, 885 P.2d 583, 586 (1994). Where a statute is susceptible to both a
22 constitutional and an unconstitutional interpretation, the court is obliged to construe
23 the statute so that it does not violate the constitution. Whitehead v. Nevada
24 Commission on Judicial Discipline, 110 Nev. 380, 878 P.2d 913, 919 (1994), citing
25 Sheriff v. Wu, 101 Nev. 687, 708 P.2d 305 (1985).

26 If this Court were to adopt the district court’s analysis, then every nonjudicial
27 foreclosure of a deed of trust pursuant to NRS 107.080 would also be unconstitutional
28 because the mandatory notice requirements in NRS 107.090(3)(b) and NRS

1 107.090(4) would make the “request for notice” provisions in NRS 107.090(2)
2 “superfluous.” On the other hand, the use of the word “and” between NRS
3 107.090(3)(a) and NRS 107.090(3)(b) reveals the Legislature’s intent that the
4 mandatory notice for holders of “subordinate” interests supplements, and does not
5 supersede, the notices required for persons who record a request for notice.

6 This Court has also recognized that when the language of a statute is plain and
7 unambiguous, a court should give that language its ordinary meaning and not go
8 beyond it. City Council of Reno v. Reno Newspapers, 105 Nev. 886, 891, 784 P.2d
9 974, 977 (1989). Plaintiff’s interpretation of the statute gives effect to both the
10 request for notice provisions and the mandatory notice provisions for holders of
11 “subordinate” interests and satisfies the concern that holders of “subordinate”
12 interests be provided with notice by mail before their “subordinate” interests are
13 extinguished. The district court’s interpretation, on the other hand, eliminates the
14 exact notice requirement that satisfies the “due process” concerns expressed by the
15 district court.

16 The foreclosure procedures for HOA liens found in NRS Chapter 116 mirror
17 the statutory procedures provided for foreclosures of trust deeds in NRS 107.080. The
18 statutory requirements for the foreclosure procedures under NRS Chapter 116 for an
19 HOA foreclosure and under NRS 107.080 for a bank foreclosure are detailed in the
20 following graph:

HOA Foreclosure	Statutory Requirement	Bank Foreclosure
NRS 116.31162(1)(a)	Delinquency by homeowner	NRS 107.080(1)
NRS 116.31162(1)(a)	Mail notice of delinquency to homeowner	No statutory requirement but required by terms of deed of trust
NRS 116.31162(1)(b)	Execute notice of default and election to sell (NOD) that describes the deficiency in payment	NRS 107.080(2)(b)

HOA Foreclosure	Statutory Requirement	Bank Foreclosure
NRS 116.31162(1)(a)	Record NOD	NRS 107.080(3)
NRS 116.31162(2)(b)	Mail NOD by certified or registered mail, return receipt requested to homeowner	NRS 107.080(3)
NRS 116.31163 and NRS 116.31168 (incorporating requirements of NRS 107.090)	Mail NOD to interested parties who request notice	NRS 107.090(3)(a)
NRS 116.31168 (incorporating requirements of NRS 107.090)	Mail NOD to subordinate claim holders	NRS 107.090(3)(b)
NRS 116.31162(1)(c)	Failure to pay for 90 days after NOD is recorded and mailed	NRS 107.080(3)
NRS 116.311635(1)(a)	Give notice of the time and place of the sale in the manner and for a time not less than that required by law for the sale of real property upon execution/posting in a public place and on property	NRS 107.080(4)
NRS116.311635(1)(a)(1)	Mail Notice of Sale (NOS) to homeowner	NRS 107.080(4)
NRS116.311635(1)(b)(1) and NRS116.311635(1)(b)(3)	Mail NOS to interested parties who request notice	NRS 107.090(4)
NRS 116.31168 (incorporating requirements of NRS 107.090)	Mail NOS to subordinate claim holders	NRS 107.090(4)
NRS116.311635(1)(b)(3)	Mail NOS to Ombudsman	No statutory requirement
NRS 116.311635(2)	Post NOS on property or personally deliver to homeowner	NRS 107.080(4)

NRS 107.090, as incorporated by NRS 116.31168(1), expressly provides that notices be mailed to all persons with an interest, whose interests are subordinate to

1 the HOA's super priority lien, regardless of whether they request notice. The statutory
2 requirements for foreclosure of an HOA lien and trust deed are virtually identical, and
3 the statutes mirror each other. The notices provided to claimants to the real property
4 are the same under both NRS Chapter 107 and NRS Chapter 116, and the notices are
5 adequate. Because these notice requirements are constitutional when used to
6 foreclose a deed of trust, they are also constitutional when used to foreclose an HOA
7 assessment lien.

8 The notice requirements of NRS 116.31162 through 116.31168, and by
9 incorporation, NRS 107.090, provide holders of "subordinate" deeds of trust with
10 adequate notice prior to an HOA foreclosure sale.

11 **6. The extinguishment of defendant's subordinate deed of trust does**
12 **not violate the takings clauses of the United States and Nevada**
13 **Constitutions.**

14 At page 15 of its motion to dismiss (JA3c, pg. 700), defendant asserted that
15 "[p]ermitting the extinguishment of a first-recorded deed of trust in favor of a *de*
16 *minimis* homeowners' association's lien to recover several months of assessments is
17 a taking that violates both Constitutions." The present case, however, does not
18 involve any property being "taken for public use" as required by the Fifth
19 Amendment to the U.S. Constitution or art. I, sec. 8 of the Nevada Constitution.

20 The case of McCarran Int'l Airport v. Sisolak, 122 Nev. 645, 137 P.3d 1110
21 (2006), is unlike the present case because that case involved a height restriction
22 ordinance adopted by Clark County that reduced the height of any structures that
23 could be erected on plaintiff's property from 150 feet to only 80 to 90 feet. In
24 addition, the plaintiff argued that approximately 100 planes per day used his airspace
25 at altitudes below 500 feet.

26 In the present case, on the other hand, NRS Chapter 116 was adopted by the
27 Nevada legislature in 1991, and the super priority lien rights granted to the HOA by
28 NRS 116.3116(2) and the HOA's declaration of Covenants Conditions and

1 Restrictions (CC&Rs) recorded on December 29, 1994 pre-dated the recording of
2 defendant's deed of trust on August 11, 2003. (JA4a, pgs. 723-744) The recorded
3 CC&Rs provided defendant with "notice that by operation of the statute, the [earlier
4 recorded] CC&Rs might entitle the HOA to a super priority lien at some future date
5 which would take priority over a [later recorded] deed of trust." SFR Investments
6 Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, *22, 334 P.3d 408, 418
7 (2014), quoting 7912 Limbwood Court Trust v. Wells Fargo Bank, N.A., 979 F.
8 Supp. 2d 1142, 1152 (D. Nev. 2013).

9 In the case of United States v. Security Industrial Bank, 459 U.S. 10 (1982),
10 cited at page 16 of defendant's motion (JA3c, pg. 701) , the United States Supreme
11 Court affirmed a decision by the Court of Appeals that the exemptions created by 11
12 U.S.C. § 522(f)(2) could not have "retrospective application" and invalidate liens
13 acquired before the enactment date of the Bankruptcy Reform Act of 1978. In the
14 present case, the enactment of NRS Chapter 116 in 1991 and the recording of the
15 CC&Rs for the HOA could not be a taking of defendant's interest in the Property
16 because the deed of trust was not recorded until August 11, 2003.

17 In Louisville Joint Stock Land Bank v. Radford, 295 U.S. 555 (1935), cited at
18 page 16 of defendant's motion, the United States Supreme Court held that a sub-
19 section added to §75 of the Bankruptcy Act by the Frazier-Lemke Act adopted on
20 June 28, 1934 could not be applied to change the mortgagee's rights in mortgages
21 recorded in 1922 and 1924. No "retrospective" application of NRS 116.3116(2)
22 exists in the present case. Defendant obtained its interest in the real property with
23 constructive notice that NRS Chapter 116 and the CC&Rs for the HOA provided the
24 HOA with super priority lien rights that could extinguish its "subordinate" interest
25 in the property.

26 The case of Armstrong v. United States, 364 U.S. 40 (1960), cited at pages 16
27 and 17 of defendant's motion (JA3c, pgs. 701-702), is unlike the present case because
28

1 the United States took ownership of 11 boats that were subject to the petitioners'
2 materialmen's liens under state law and thereby made those liens unenforceable. In
3 this case, the private foreclosure sale by the HOA did not involve a government
4 purchaser, and defendant's deed of trust was always subordinate to the HOA's super
5 priority lien rights.

6 At page 17 of its motion (JA3c, pg. 702), defendant stated that "government
7 seizure" of property is not necessary to finding "an unconstitutional taking," but that
8 "[t]he government's 'simply impos[ing] a general economic regulation," which "in
9 effect transfers the property interest from a private creditor to a private debtor" is a
10 taking. United States v. Security Industrial Bank, 459 U.S. at 78. In the present case,
11 however, no such economic regulation was imposed by the government after
12 defendant acquired its deed of trust against the Property. Defendant instead acquired
13 its interest in the Property subject to the super priority lien rights granted to the HOA
14 by NRS Chapter 116 and the CC&Rs for the HOA.

15 **7. The public policies identified by defendant do not override the**
16 **benefits achieved by allowing the HOA to enforce its super**
17 **priority lien rights.**

18 At page 18 of its motion (JA3c, pg. 703), defendant asserted that allowing the
19 HOA to enforce its super priority lien according to this Court's opinion in SFR
20 Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, 334 P.3d 408
21 (2014), would violate Nevada's public policy reflected in the Nevada Foreclosure
22 Mediation Program and the Homeowners' Bills of Rights statutes. In its decision in
23 SFR, on the other hand, this Court recognized several countervailing benefits
24 achieved by NRS Chapter 116.

25 First, this Court observed:

26 This makes an HOA's ability to foreclose on the unpaid dues portion of
27 its lien essential for common-interest communities. *Id.* at 12.
28 Otherwise, when a homeowner walks away from the property and the
first deed of trust holder delays foreclosure, the HOA has to "either
increase the assessment burden on the remaining unit/parcel owners or

1 reduce the services the association provides (e.g., by deferring
2 maintenance on common amenities).” *Id.* at 5-6. To avoid having the
3 community subsidized first security holders who delay foreclosure,
whether strategically or for some other reason, UCIOA § 3-116 creates
a true superpriority lien:

4 130 Nev., Adv. Op. 75 at *12; 334 P.3d at 414.

5 This Court also recognized:

6 But as a junior lienholder, U.S. Bank could have paid off the SHHOA
7 lien to avert loss of its security; it also could have established an escrow
8 for SHHOA assessments to avoid having to use its own funds to pay
9 delinquent dues. 1982 UCIOA § 3-116 cmt. 1; 1994 & 2008 UCIOA §
10 3-116 cmt. 2. The inequity U.S. Bank decries is thus of its own making
and not a reason to give NRS 116.3116(2) a singular reading at odds
with its text and the interpretation given it by the authors and editors of
the UCIOA.

11 130 Nev., Adv. Op. 75 at *13; 334 P.3d at 414.

12 At page 19 of its motion (JA3c, pg. 704), defendant also claimed that the courts
13 must impose a “commercial reasonableness requirement” upon an HOA’s foreclosure
14 sale in order to prevent homeowners from being exposed to large deficiency
15 judgments when lenders sue them. This Court instead recognized that “the choice of
16 foreclosure method for HOA liens is the Legislature’s, and the Nevada Legislature
17 has written NRS Chapter 116 to allow nonjudicial foreclosure of HOA liens, subject
18 to the special notice requirements and protections handcrafted by the Legislature in
19 NRS 116.31162 through NRS 116.31168.” SFR Investments Pool 1, LLC v. U.S.
20 Bank, N.A. 130 Nev., Adv. Op. 75 at *20, 334 P.3d at 417.

21 At page 19 of its motion, defendant also asserted that this Court’s interpretation
22 of the statute “will prevent lenders from considering foreclosure alternatives and
23 compel lenders to foreclose more quickly.” Defendant offered no evidence for this
24 argument, and defendant failed to explain why lenders will not simply pay the *de*
25 *minimis* amount necessary to prevent the HOA from foreclosing its super priority lien
26 as intended by the drafters of the Uniform Common Interest Ownership Act
27 (“UCIOA”).
28

1 At page 20 of its motion (JA3c, pg. 705), defendant contended that “banks will
2 not lend money for residential real property purchases when their deed of trust could
3 be extinguished by an HOA sale, without notice and for a commercially unreasonable
4 price.” Defendant provided no evidence to support this argument, and the statute
5 requires that the HOA mail notice to “subordinate” lenders, so that a lender can
6 prevent the property from being sold at a low price by curing the unit owner’s
7 arrearage or by bidding at the HOA sale.

8 At page 20 of its motion, defendant also asserted that “HOAs take the smallest
9 amount of risk among creditors and provide the least amount of services to a
10 homeowner.” Defendant provided no evidence to support this argument, and as
11 noted by this Court, a lender need take no risk regarding unpaid HOA assessments
12 if it simply establishes an escrow to collect and pay the assessments. SFR Investments
13 Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75, *13, 334 P.3d 408, 414
14 (2014).

15 **8. The amount paid by plaintiff at the HOA foreclosure sale does not**
16 **support the dismissal of plaintiff’s complaint.**

17 At page 21 of its motion (JA3c, pg. 706), defendant quoted from this Court’s
18 decision in Golden v. Tomiyasu, 79 Nev. 503, 510, 387 P.2d 989 (1963), cert. denied,
19 382 U.S. 844 (1965), that “proof of some element of fraud, unfairness or oppression
20 as accounts for and brings about the inadequacy of price” will support setting aside
21 a foreclosure sale. Defendant, however, failed to quote the preceding sentence where
22 this Court refused to adopt the rule that when the inadequacy of price is so great as
23 to shock the conscience, price alone can be sufficient justification to set aside a
24 foreclosure sale. This Court instead adopted the following rule:

25 "However, even assuming that the price was inadequate, that fact
26 standing alone would not justify setting aside the trustee's sale. In
27 California, it is a settled rule that inadequacy of price, however gross, is
28 not in itself a sufficient ground for setting aside a trustee's sale legally
made; there must be in addition proof of some element of fraud,
unfairness, or oppression as accounts for and brings about the

1 **inadequacy of price."** (emphasis added)

2 387 P.2d at 995, quoting Oller v. Sonoma County Land Title Co., 137 Cal.
3 App.2d 633, 290 P.2d 880 (1955).

4 In the present case, defendant failed to offer any proof of the required "element
5 of fraud, unfairness, or oppression" bringing about the \$6,900.00 price that defendant
6 claimed was "commercially unreasonable." The respondents in Golden v. Tomiyasu
7 were likewise unable to produce evidence to support their claim to set aside a
8 trustee's sale, and this Court reversed the decision by the trial court setting aside the
9 sale even though 80 acres of property valued at \$200,000 were sold for \$18,025.73.

10 This Court concluded its opinion in Golden v. Tomiyasu by noting:

11 In virtually all foreclosures the trustor or mortgagor suffers a loss. He
12 has not been able to meet his obligation and loses the property. When
13 the sale is by a trustee, as in the present case, he loses it without an
14 equity of redemption. If the sale is properly, lawfully and fairly carried
15 out, he cannot unilaterally create a right of redemption in himself. . . .
16 We regret, as do all courts facing such a situation, that the mortgagor or
17 trustor must lose his property, but we cannot arbitrarily afford relief
18 under such circumstances as here exist.

19 387 P.2d at 997.

20 This Court applied the same rule in Long v. Towne, 98 Nev. 11, 639 P.2d 528,
21 530 (1982); Turner v. Dewco Services, Inc., 87 Nev. 14, 479 P.2d 462 (1971);
22 Brunzell v. Woodbury, 85 Nev. 29, 449 P.2d 158 (1969).

23 At page 21 of its motion (JA3c, pg. 706), defendant also quoted from this
24 Court's opinion in Runkle v. Gaylord, 1 Nev. 123, 129 (1865), to argue that a
25 mortgagee with an encumbrance of less than one-third of the value of the property
26 who sells the property "to the first man he meets who will pay the amount of
27 encumbrance [sic], without any attempt to get a larger price for it" alone proves
28 "fraud and oppression." In Golden v. Tomiyasu, however, this Court recognized that
before making this statement, the Court in Runkle v. Gaylord "had reviewed at length
facts indicating collusion and fraud." 387 P.2d at 994.

1 In Golden v. Tomiyasu, this Court also examined six cases cited by the
2 respondents as authority that “a judicial sale will be set aside for inadequacy of price
3 alone when such inadequacy is so gross as to shock the conscience” and instead
4 found that in each of the cases, the inadequacy of price was “coupled with fraud,
5 unfairness, concealment, oppression, or other satisfying grounds to warrant the court
6 in its judgment setting aside the sale.” Id. In the present case, defendant failed to
7 support its motion to dismiss with any evidence of such fraud, unfairness, or
8 oppression.

9 At page 21 of its motion (JA3c, pg. 706), defendant also quoted from Levers
10 v. Rio King Land and Investment Co., 93 Nev. 95, 98-99, 560 P.2d 917, 919-20
11 (1977), where a secured creditor paid only \$100 to purchase the ranch supplies
12 securing its note at a non-judicial sale held only 8 days after the creditor mailed
13 notice to the debtor. This Court noted that only the secured creditor and a former
14 employee attended the sale and that “[t]here is no evidence that respondents
15 publicized the sale in any manner.” Id. After paying \$100 for the collateral, the
16 secured creditor resold the collateral to a third party for \$10,000. Under these
17 egregious circumstances, this Court reversed the trial court’s decision setting aside
18 the sale. Instead, this Court held that it was sufficient that the district court deducted
19 the fair market value of the collateral in calculating the deficiency judgment owed to
20 the secured creditor. In the present case, defendant’s renewed motion to dismiss
21 failed to identify a single defect in the method, manner, time, or place of the public
22 auction held on June 14, 2013. Defendant only objected to the sales price as being
23 “commercially unreasonable.”
24

25 NRS 116.1108 expressly provides that “[t]he principles of law and equity,
26 including . . . the law of real property . . . supplement the provisions of this chapter,
27 except to the extent inconsistent with this chapter.” The Uniform Commercial Code
28 is not one of the areas of law incorporated by NRS 116.1108, but the law of real

1 property is.

2 In addition, NRS 104.9109(4)(k) provides that Article 9 of the Uniform
3 Commercial Code does not apply to “[t]he creation or transfer of an interest in or lien
4 on real property” except for four specific exceptions. An assessment lien under NRS
5 Chapter 116 is not one of the listed exceptions.

6 At pages 21 and 22 of its motion (JA3c, pgs. 706-707), defendant also cited
7 non-binding decisions by federal and state district courts that focused only on the
8 price obtained at the foreclosure sale.

9 In footnote 13 at page 22 of its motion (JA3c, pg. 707), defendant cited the case
10 of Will v. Mill Condominium Owners’ Association, 848 A.2d 336, 342 (Vt. 2004),
11 as authority that “sale of the property for \$3,510.10 was not commercially reasonable
12 when the property had a fair market value of \$70,000.00.” This decision is specific
13 to Vermont law and does not purport to interpret Nevada law. In particular, Vermont
14 law does not include the nonjudicial foreclosure procedure that was “handcrafted” by
15 the Nevada Legislature in NRS 116.31162 through NRS 116.31168. 27A V.S.A. §
16 3-116(j) instead requires that an association’s lien be judicially foreclosed pursuant
17 to 12 V.S.A. chapter 172 or subsection (o) of 27A V.S.A. § 3-116. 27A V.S.A. § 3-
18 116(p) also provides that “[e]very aspect of a foreclosure, sale, or other disposition
19 under this section, including the method, time, date, place, and terms, must be
20 commercially reasonable.” Nevada’s version of the UCIOA contains no such
21 language.
22

23 Vermont’s version of the UCIOA also does not contain any statutory language
24 similar to the provision in NRS 116.31166(1) that the recitals in an HOA foreclosure
25 deed “are conclusive proof of the matters recited” or the provision in NRS
26 116.31166(2) that “[s]uch a deed containing those recitals is conclusive against the
27 unit’s former owner, his or her heirs and assigns, **and all other persons.**” (emphasis
28 added)

1 At page 22 of its motion (JA3c, pg. 707), defendant asserted that “[t]he HOAs
2 are ‘selling’ properties well below their fair market value” and “selling the property
3 to the first speculator who will pay the lien amount, without making any effort to
4 obtain a fair market price.” Defendant provided no evidence that the HOA in this
5 case engaged in any such conduct.

6 At page 23 of its motion (JA3c, pg. 708), defendant referred to a Clark County
7 Assessor Parcel Search Information Sheet (JA3c, pgs. 713-715) that showed a “total
8 taxable value” assigned to the Property for 2015-2016 and argued that the \$6,900
9 paid by plaintiff on June 14, 2013 is grossly disproportionate to the fair market value
10 of the Property today.

11 In the case of BFP v. Resolution Trust Corporation, 511 U.S. 531, 548-49
12 (1994), the United States Supreme Court explained why the fair market value of a
13 property cannot be used to prove the forced sale value of the property:

14 But as we have also explained, the fact that a piece of property is legally
15 subject to forced sale, like any other fact bearing upon the property’s
16 use or alienability, necessarily affects its worth. Unlike most other legal
17 restrictions, however, foreclosure has the effect of completely redefining
18 the market in which the property is offered for sale; normal free-market
19 rules of exchange are replaced by the far more restrictive rules
20 governing forced sales. Given this altered reality, and the concomitant
21 inutility of the normal tool for determining what property is worth (fair
22 market value), **the only legitimate evidence of the property’s value at
23 the time it is sold is the foreclosure-sale price itself.** (emphasis added)

24 Although the Supreme Court limited its holding to “mortgage foreclosures of
25 real estate” (Id. at 552, n. 3), the logic of the opinion applies just as well to a
26 nonjudicial foreclosure of an assessment lien pursuant to NRS Chapter 116.

27 In SFR Investments Pool 1, LLC v. U.S. Bank, N.A., 130 Nev., Adv. Op. 75,
28 334 P.3d 408 (2014), the amount due on the notice of delinquency was less than
\$5,000.00, and this Court upheld the HOA foreclosure sale and noted twice in its
opinion that the bank had a simple remedy – to pay the small lien, and if necessary,
sue for a refund of any balance which may be due.

1 **CONCLUSION**

2 By reason of the foregoing, plaintiff respectfully requests that this Court
3 reverse the order by the district court granting defendant's renewed motion to dismiss
4 and remand this case to the district court with directions to enter judgment in favor
5 of the plaintiff quieting title to the real property in plaintiff's name.

6 DATED this 18th day of December, 2015.

7
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