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### Electronically Filed Oct 27 2016 04:37 p.m. Elizabeth A. Brown Clerk of Supreme Court

### SUPREME COURT OF THE STATE OF NEVADA

**K-KEL, INC.**, d/b/a Spearmint Rhino Gentlemen's Club, et al.,

Appellants,

vs.

NEVADA DEPARTMENT OF TAXATION, et al.,

Respondents.

Supreme Court Docket: 69886

District Court Case: A-11-648894-J Consolidated with A-14-697515-J

**Appellants' Appendix** 

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14	CLARK COUN	TY, NEVADA			
15	K-KEL, INC., d/b/a Spearmint Rhino				
16	Gentlemen's Club, OLYMPUS GARDEN,	$C_{222} N_2 = A_{-11} (48904) I_{-11}$			
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### **MEMORANDUM OF POINTS AND AUTHORITIES**<sup>1</sup>

#### INTRODUCTION AND SUMMARY

In opposition to Petitioners' Application for Leave to Present Additional Evidence to the Tax Commission (the "Application" or "Pet. App."), Respondents argue that: 1) the additional evidence Petitioners seek to present to the Tax Commission is not "relevant"; 2) that there does not exist "good cause" for leave; and 3) that, in any event, the Court should exercise its discretion to deny the Application. Respondents' arguments fail on all three counts, but before replying to such contentions, Petitioners must point out the obvious in regard to that opposition.

At no place do the Respondents deny that: A) at the time that Petitioners appeared before the Tax Commission ("Commission), the precedent of this State<sup>2</sup> was such that the proper avenue of judicial relief from an adverse decision of the Commission was by way of an original action, where de novo review was provided and where discovery was permitted; B) that the same precedent established that the filing of a Petition for Judicial Review ("PJR") in regard to an adverse decision of the Commission was **subject to dismissal** by the District Court as being procedurally improper; C) that these matters were **so clear** that when the Petitioners filed their original action following the adverse decision of the Commission, the Respondents did **not** raise the propriety of the nature of the action as an affirmative defense, and in fact litigated that original action for over three years before raising the PJR issue; D) that precedent from the

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I.

<sup>&</sup>lt;sup>1</sup> In order to reduce duplication of briefing, the Application above is incorporated herein by reference, and the definitions and short-form designations set forth therein are utilized here as well.

See Saveway v. Cafferata, 104 Nev. 402, 760 P.2d 127 (1988).

United States Supreme Court as well as the Nevada Supreme Court<sup>3</sup> establishes that administrative tribunals are not properly suited to decide matters of constitutional law; E) that discovery in the Commission is, at best, purely discretionary, and probably is not permitted at all (demonstrating that there was no way for the Petitioners to have procured below the documents they have now obtained thorough protracted discovery disputes in this District Court); and F) that the relevant documents obtained to date by the Respondents have been procured only after months of acrimonious motion practice in the District Court (including appeals from the Discovery Commissioner to two different Judges of this Court) and where no reasonable person would believe that the Respondents would have been able to obtain such materials before the Commission even if it had, in its absolute discretion, permitted discovery.

In any event, the additional evidence Petitioners seek to present to the Commission is, indeed, material to the questions presented to that tribunal. This information can largely be lumped into two categories: 1) additional evidence regarding the impact of the Live Entertainment Tax (NRS 368.010 et seq.; the "LET"), and in particular what businesses are paying the LET; and 2) additional evidence showing that the purpose of the exemptions and amendments to the LET was to further target gentlemen's clubs. Respondents note that Petitioners were permitted to, and did, present the evidence then available to them on these same issues to the Commission. This demonstrates that Petitioners are not seeking to change strategy or to take a "second bite at the apple." Rather, Petitioners only seek to create a full record on these issues so that the Commission and this Honorable Court can reach informed decisions on these important First Amendment issues.

See Malecon Tobacco, LLC v. State, 118 Nev. 837, 59 P.3d 474 (2002) and Thunder

Respondents erroneously assert that the information Petitioners seek to present is not

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As to the Respondents' second and third points, whether there exists "good cause" is a decision that is to be made in the discretion of this Honorable Court and, thus, it is redundant to separately argue whether this Court, in its discretion, should or should not grant the Application.

Nevertheless, Petitioners have shown "good cause" why this matter should be remanded to the Commission for consideration of additional evidence. Simply and undeniably put, this is a case where the rules changed in the fourth quarter. Petitioners filed their de novo action in the District Court in 2008. Respondents actually identified Case 2 to the Ninth Circuit U.S. Court of Appeals as evidence of Petitioners exercising their right to a state court remedy, in order to secure the Ninth Circuit affirming the federal district court's decision to dismiss Petitioners' federal lawsuit. See Pet. App., pp. 23-27. All parties litigated that case as a de novo action for over three years in the District Court prior to our Supreme Court's decision in <u>Southern</u> <u>California Edison v. First Judicial District</u>, 255 P.3d 231 (Nev. 2011), after which Respondents renewed their previously unsuccessful motion to dismiss Case 2 for not having been filed as a petition for judicial review.

In the end, Respondents seek to hold Petitioners to a higher standard than they themselves followed. If the inability of the Petitioners to litigate a direct de novo action (from the adverse decision of the Commission) was as clear as the Respondents now argue,

Basin Coal Co. v. Reich, 510 U.S. 200, 215 (1994).

Respondents would have moved to dismiss the Case 2 complaint when it was filed in 2008, rather than answering and litigating that suit for over three years. They did not. All parties were litigating Case 2 under the rules as they existed pre-**Edison**.

### II. ARGUMENT

### A. THE EVIDENCE PETITIONERS SEEK TO SUBMIT IS MATERIAL TO THE DISPUTE.

Petitioners seek to present additional evidence that is material to whether the Live Entertainment Tax is unconstitutional under the First and Fourteenth Amendments of the United States Constitution and Article I, Sections 9 and 10, of the Nevada Constitution. Petitioners' Application explains the constitutional issues and the arguments they raised before the Commission in order to demonstrate that the additional evidence Petitioners seek to present is material to the decision that this Court will ultimately review.

Oddly, Respondents' Opposition argues in extensive detail that the issues and arguments identified in Petitioners' Application are the very same as those raised before the Commission. Of course they are. That is the point. Respondents therefore concede, in elaborate detail, that Petitioners are not attempting to raise new arguments or change theories. As such, this is not a circumstance where Petitioners lost before an administrative agency and subsequently seek to change strategy and tactics. All parties agree that the new evidence relates to the very issues Petitioners duly raised before the Commission (although they disagree as to why the additional evidence was not presented at the time; a matter addressed below). This factor then weighs in favor of the Court granting the Application.

"Material evidence' means 'evidence, fact, statement, or information that, if believed, would tend to influence or affect the issue under determination." <u>U.S. v. Allen</u>, 341 F.3d 870,

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897 (9th Cir. 2003) (quoting U.S.S.G. § 3C1.1 (sentencing guidelines)). This standard is little different from that as articulated by the Respondents in their Opposition to Petitioners' Application for Leave to Present Additional Evidence to the Tax Commission ("Respondents" Opposition," or "Resp. Opp."), p. 8, where they state that "[m]aterial evidence has an effect or bearing on the question in issue." The evidence Petitioners seek to present easily meets this standard.

Nevertheless, Respondents argue that the evidence Petitioners seek to present is somehow not "material" to the (same) issues before the Commission, and now before this Honorable Court. Respectfully, Respondents are mistaken. As noted above and as specified in Petitioners' Application, the new evidence is directly relevant (and, thus, material) to the question of whether the LET in fact targets a narrowly-defined group of taxpayers and whether it was enacted with a purpose of taxing such a group. There is no reasonable question that the evidence uncovered to date is material to these two inquiries.

The new evidence that Petitioners seek to present below is the very same type of evidence that the Supreme Court has considered in **invalidating** other taxes on First Amendment grounds. Evidence of who bears the burden of paying the bulk of a tax was specifically analyzed by the Court in <u>Minneapolis Star and Tribune Co. v. Minnesota Comm'r of Revenue</u>, 460

U.S. 575 (1983), where the Court stated:

Ink and paper used in publications became the only items subject to the use tax that were components of goods to be sold at retail. In 1974, the legislature again amended the statute, this time to exempt the first \$100,000 worth of ink and paper consumed by a publication in any calendar year, in effect giving each publication an annual tax credit of \$4,000....

After the enactment of the \$100,000 exemption, 11 publishers, producing 14 of the 388 paid circulation newspapers in the State, incurred a tax liability in 1974. Star Tribune was one of the 11, and, of the \$893,355 collected, it paid \$608,634, or roughly two-thirds of the total revenue raised by the tax. []. That year, Star

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Tribune again bore roughly two-thirds of the total receipts from the use tax on ink and paper. [].

Id. at 577-578.

Ultimately, the Court concluded that "Minnesota's ink and paper tax violates the First Amendment not only because it singles out the press, **but also because** it targets a small group of newspapers. The **effect** of the \$100,000 exemption enacted in 1974 is that only a handful of publishers pay any tax at all, and even fewer pay any significant amount of tax." <u>Id</u>. at 591. Obviously, who **actually pays** the LET and in what amount (see, e.g., Ex.'s 1 and 3 to Pet. App.), and who is **exempted from paying** the tax, is material to whether the LET passes muster under the First Amendment. <u>Minneapolis Star</u> holds as much. A full record on this issue should be presented to the Commission so that this Honorable Court will also have a full record on these matters when it ultimately reviews the propriety of the ultimate decision of that tribunal.

Next, Respondents reference the irrelevant (to the issues here) statement in <u>U.S. v.</u> <u>O'Brien</u>, 391 U.S. 367, 383 (1968), that the "Court will not strike down an otherwise constitutional statute on the basis of an alleged illicit legislative motive." (Emphasis added). Respondents also cite cases involving statutory interpretation, including <u>Garcia v. United</u> <u>States</u>, 469 U.S. 70 (1984), and <u>A-NLV Cab Co. v. State of Nev.</u>, 108 Nev. 92, 825 P.2d 585 (1992).

However, the **text** of the LET demonstrates impermissible, and thus unconstitutional, gerrymandering (thereby taking this out of the "otherwise constitutional" language in <u>O'Brien</u>), and the legislative history and related documents only further demonstrate and substantiate this fact. Moreover, the task here is not to decipher the meaning of a sentence, phrase, or term used in a law in order to determine how it should be technically applied to the facts before it. The task in this case is to determine whether the LET was enacted with a purpose to tax a politically

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disfavored minority of businesses that present protected expression. When a court is tasked with vetting discriminatory motive, the statements of legislators are **absolutely relevant**. In fact, in <u>Minneapolis Star</u>, the Court recognized its prior decision in <u>Grosjean v. American Press Co.</u>, <u>Inc.</u>, 297 U.S. 233 (1936), where it invalidated a tax on First Amendment grounds, in part, because of improper legislative motive:

Both the brief and the argument of the publishers in this Court emphasized the events leading up to the tax and the contemporary political climate in Louisiana. []. All but one of the large papers subject to the tax had "ganged up" on Senator Huey Long, and a circular distributed by Long and the governor to each member of the state legislature described "lying newspapers" as conducting "a vicious campaign" and the tax as "a tax on lying 2 [cents] a lie." [].

Minneapolis Star, 460 U.S. at 580 (internal citations omitted and clarification added).

Nevertheless, the Court noted: "In the case before us, however, there is no legislative history and no indication, apart from the structure of the tax itself, of any impermissible or censorial motive on the part of the legislature." <u>Id</u>. Thus, if the <u>Minneapolis Star</u> Court would have had legislative history before it of the tax in question, there is no question that the Court would have considered it. The legislative record is material, and the most complete record possible should be presented to the Commission for its decision and so that it is ultimately available to this Honorable Court in its review of the actions of the Commission.

Furthermore, the Court in <u>Minneapolis Star</u> rejected the overly-broad reading of <u>**O'Brien**</u> that Respondents have presented to this Court, explaining that illicit motive is certainly

an important consideration in tax cases such as the one at bar.

Our subsequent cases have not been consistent in their reading of <u>Grosjean</u> on this point. Compare <u>United States v. O'Brien</u>, 391 U.S. [at] 384-385 [] (stating that legislative purpose was irrelevant in <u>Grosjean</u>) with <u>Houchins v. KQED</u>, <u>Inc.</u>, 438 U.S. 1, 9-10 [] (1978) (plurality opinion) (suggesting that purpose was relevant in <u>Grosjean</u>); <u>Pittsburg Press Co. v. Pittsburg Commission on</u> <u>Human Relations</u>, 413 U.S. 376, 383 (1973) (same). Commentators have generally viewed <u>Grosjean</u> as **dependent** on the improper censorial goals of the

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1 2	legislature. []. We think that the result in <u>Grosjean</u> may have been attributable in part to the perception on the part of the Court that the state imposes the tax with	
3	an intent to penalize a selected group of newspapers.	
	Minneapolis Star, 460 U.S. at 580 (internal and parallel citation omitted; emphasis added).	
4 5	More recent cases further firmly establish that improper motive is material to determining	7
6	whether a law runs afoul of the First Amendment. In Church of Lukumi Bablu Aye, Inc., v.	:
7	Haileah, 508 U.S. 520, 534 (1993), the Court recognized that the First Amendment prohibits	,
8	"subtle departures from neutrality." To determine whether "the object of the law is a neutral	l
9 10	one," <sup>4</sup> the Court instructed that "we may determine the City Council's object from both direct	Ū
11	and circumstantial evidence." <sup>5</sup> <u>Id</u> . at 540.	
12	Relevant evidence includes, among other things, the historical background of the	
13	decision under challenge, the specific series of events leading to the enactment or official policy in question, and the legislative or administrative history,	
14	<b>including contemporaneous statements made by members</b> of the decisionmaking body. These objective factors <b>bear on the question</b> of <b>discriminatory object</b> .	
15	Personnel Administrator of Mass. v. Feeney, 442 U.S. 256, 279, n.24 [ ]	
16	(1979).	
17	Id. (emphasis added) (citing Arlington Heights v. Metropolitan Housing Development Corp.,	,
18	429 U.S. 252, 266-268 (1977)).	
19	And, because the Lukumi Court ultimately struck the facially-neutral statute as issue,	,
20	such evidence proved to be not only relevant and material, but <b>decisive</b> . The very language used	
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22	by the Court in <b>Lukumi</b> ("bear on the question") shows that this type of evidence certainly meets	
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24	<sup>44</sup> Of course, given its direct taxation on First Amendment expression, the content specific	
25	nature of the various exceptions and exemptions from the tax, and the differences in tax rates dependent upon the content of expression, it cannot even be seriously argued that the LET is a	3
26	"neutral" tax.	1
27	<sup>5</sup> The analysis in <u>Lukumi</u> was undertaken specifically under the Free Exercise Clause.	
28	508 U.S. at 540. Still, the Court made clear that "[t]he principle underlying the generally applicability requirement has parallels in our First Amendment Jurisprudence." <u>Id</u> . at 543 (citing, inter alia, <u>Minneapolis Star</u> , 460 U.S. at 585; other citations omitted).	7

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even the "effect or bearing on the question in issue" standard proposed by Respondents.

Furthermore, especially in light of <u>Lukumi</u>, there is no merit to Respondents' argument that some of the legislative history should not be considered because the discussions related thereto occurred during consideration of amendments to the LET that ultimately did not pass. The fact that therein, legislators acknowledged that they had to "hide" the legislative gerrymandering (by the approach that was ultimately enacted) renders the Respondents' assertions in this regard nothing short of absurd. This is all part of the "series of events leading to the enactment." 508 U.S. 540.

An inquiry into the purpose of the language used in the exceptions is entirely appropriate. For example, in <u>U.S. v. Eichman</u>, 496 U.S. 310, 317-319 (1990), the Court found the facially neutral Flag Protection Act to be unconstitutional because the act exempted from its prohibitions acts "traditionally associated patriotic respect for the flag." Here, discovery has further confirmed that the many exceptions to the LET were designed to apply to facilities and entertainment not typically associated with gentlemen's clubs such as Plaintiffs, which further establishes that the LET is unconstitutional.

In addition, Respondents have specifically identified this legislative history as setting forth the purpose of the LET. Prior to the Respondents moving to dismiss the de novo action, Petitioners (Plaintiffs therein) propounded interrogatories to the Department of Taxation directed at discovering the purposes and governmental interests to be served by the LET in general, the exceptions/exemptions specifically, and the later amendments to those exceptions/exemptions. See Nevada Department of Taxation's Responses to Plaintiffs First Set of Interrogatories to Defendants, Ex. 1, Interrogatories 8, 9, 10, 11, 16, 17, 18, 21, and 22. In response, the Department repeatedly directed Plaintiffs to the Nevada Legislature's legislative history of

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Senate Bill 4 of the 19<sup>th</sup> Special Session (2003), Senate Bill 5 of the 19<sup>th</sup> Special Session (2003), Senate Bill 247 of the 73<sup>rd</sup> Session (2005), and Assembly Bill 554 of the 73<sup>rd</sup> Session (2005). <u>Id</u>. Having, submitted these responses under signature, it is more than a bit disingenuous for Respondents to now change course and argue that this very same legislative history should not be considered in determining the purpose of the LET and the exceptions/exemptions therein.

### B. GOOD REASONS EXIST FOR PETITIONERS BEING GRANTED LEAVE TO SUPPLEMENT THE RECORD.

Petitioners herein filed a de novo original action (Case 2) according to the law as it existed at the time. That case was later coordinated, and still later consolidated, with an earlier offensive action challenging the constitutionality of the LET (Case 1). Therein, Petitioners propounded numerous discovery requests upon the Nevada Department of Taxation and the Nevada Tax Commission (Respondents here), as well as the Nevada State Board of Examiners and Michelle Jacobs (in her official capacity only). The Defendants there voluntarily produced limited documents responsive thereto, but in light of numerous objections submitted by the Defendants therein (including these Respondents), the Petitioners fought to obtain additional needed discovery for over a year. After having been at least partially successful in these protracted discovery disputes (where the Court was obviously required to conclude, as a prerequisite to compelling additional disclosures, that the requested materials were relevant to the issues pending before the Court), Respondents now seek to deprive Petitioners of the discovery they fought so hard to secure. They do so by -- after litigating Case 2 themselves for over three years in this Court -- alleging that Petitioners should have known a de novo action was not available in District Court. That is absurd, and is belied by their own actions.

# 1. Respondents Own Actions Demonstrate That the Case Law was not Clear (and was, Indeed, Contrary) Prior to Our Supreme Court's Decision in <u>Edison</u>.

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If the proper procedure in tax cases was as clear as Respondents claim, it would not have been necessary for our Supreme Court to specifically clarify this issue in **Edison**, while acknowledging that its then-existing precedent appeared to hold to the contrary. In fact, Respondents' position completely ignores the procedural posture of the **Edison** case. **Edison** did not involve an appeal as of right to the Supreme Court but, rather, a petition for writ of mandamus; "an extraordinary remedy" which required to court to "consider, among other things, whether the petition raises an important issue of law." 255 P.3d at 234 (citing **Hickey v. District Court**, 105 Nev. 729, 731, 782 P.2d 133, 1338 (1989); **Redeker v. Dist. Ct.**, 122 Nev. 164, 167, 127 P.3d 520, 522 (2006)).

The Court found that identifying the proper procedure by which the Tax Commission's decisions may be challenged was an important issue (because it was unclear) that it should address. The Court began by noting that "the Department [of Taxation] has adopted of new policy for refund cases," which was asserting that judicial repair should proceed by way of a PJR instead of by a direct de novo action in the District Court. <u>Id</u>. In granting the writ, the Court stated that "[g]iven this change in the Department's approach to refund actions, and the resulting confusion and potential disparate application of the law, we take this opportunity to clarify the proper procedure when a taxpayer challenges a Commission decision in a refund action." <u>Id</u>.

Quite simply, if the issue were as clear as Respondents argue, the Court would never have agreed to consider the matter in <u>Edison</u> and "clarify" the appropriate method of judicial oversight. And, had the <u>Edison</u> decision not issued, the parties would still be litigating a de novo action in District Court. This is because the District Court denied Respondents' motion to dismiss on these grounds prior to our Supreme Court's decision is <u>Edison</u>, further demonstrating the law before <u>Edison</u> was not so clear.

## Appellantş'<sub>1</sub>Appendix SUPP.ROA01567

The Respondents first alleged that Case 2 should be dismissed for not being filed as a petition for judicial review in a Motion for Partial Summary Judgment they filed on January 25, 2011 (attached as Ex. 2; see pp. 10-21). The District Court denied the portion of the Department's motion seeking to dismiss Case 2. Order of April 5, 2011, Ex. 3. Only after the **Edison** decision was issued, and the Court decided to reconsider the issue because of the **Edison** decision (Minute Order of 5/27/2011, Ex. 4), was the de novo action dismissed. Petitioners should not be prejudiced by the "resulting confusion" (**Edison**, 255 P.3d at 234) that the Respondent Department of Taxation itself created.

In addition, the 2011 <u>Edison</u> decision specifically described Respondents' (the Department's) position -- that an appeal from the Tax Commission must proceed by a PJR -- to be a "**new policy**." 255 P.3d at 234 (emphasis added). Petitioner filed their de novo action in January of 2008, which apparently was before the Department itself arrived at this "new policy" (since it did not raise this as an affirmative defense to the initial complaint filed in Case 2). Prior to the "new policy," the Respondent Department admitted "that there was no consistent position taken regarding whether a taxpayer is entitled to a trial de novo or a petition for judicial review."

<u>|| Id</u>.

It is completely preposterous for Respondents to contend that Petitioners should have known better in 2008, when Respondents themselves were still taking the very same position. Certainly, Respondents do not seriously contend that the Petitioners should have had better knowledge than the government itself about the procedural rules of seeking judicial relief from a decision of the Commission. This fact eviscerates Respondents' reliance on the decisions in <u>Campbell v. Department of Taxation</u>, 108 Nev. 215, 827 P.2d 833 (1992), and <u>Britton v. City</u> of North Las Vegas, 106 Nev. 690, 799 P.2d 568 (1990). If those cases made the issue clear,

### Appellants'<sub>2</sub>Appendix SUPP.ROA01568

Respondents would not have been taking the opposite position up until the time of **Edison**.

In addition, **Britton**, unlike **Edison**, did not deal with the proper procedure for appeals in tax cases (and specifically in regard to the LET, which was enacted years **after** the statutory amendments to **other** statutes, which served as the basis of the decision in **Edison**), but rather application of the doctrine of administrative res judicata. **Britton** involved a collateral attack on a decision of the North Las Vegas Civil Service Board, and not an appeal from an administrative agency. The plaintiff there did not follow a statutory appeal procedure to the letter, unlike Petitioners here. Instead, after the administrative decision, the plaintiff filed an "action for wrongful termination and breach of fiduciary duty" in the District Court. 106 Nev. at 692, 799 P.2d at 569. And, although the **Campbell** court generally recognized the existence of the doctrine of administrative res judicata, it declined to apply the doctrine to the facts of the case. That is hardly the clarity in the caselaw that Respondents posit.

This is especially true when, even in 2003 (after **Britton** and **Campbell**), the Respondent Department was still advising taxpayers that "the failure to conduct an evidentiary hearing at the administrative level does not prejudice the taxpayer at the district court level." Department Letter of Nov. 17, 2003, Ex. 13 to Pet. App. In the end, Respondents are attempting to hold Petitioners to a higher standard than they themselves followed, and are attempting to deprive these Petitioners of their fundamental right to due process. Based on the then-existing state of the law, as recognized in **Edision**, 255 P.3d at 233 ("our prior decisions, including **Saveway v. Cafferata**, 104 Nev. 402, 760 P.2d 127 (1988), suggested that claimants receive a trial de novo . . ."), Petitioner reasonably decided to save their discovery battles for the District Court action that was sure to follow. Now that Petitioners have undertaken the time and expense of conducting that discovery, all the while with the Respondents failing to raise the claim that the

### Appellants'<sub>3</sub>Appendix SUPP.ROA01569

action should have been brought as a limited PJR and that discovery was therefore improper, there exists "good reasons" for this Honorable Court, in its discretion, to remand this action to the Tax Commission so that a full and complete record can be developed below prior to review by Your Honor.

## 2. A Fair Application of NRS 233B.133(2) Mitigates Against a Harsh Retroactive Application of the Rule Announced in <u>Edison</u>.

In a series of logical twists, Respondents argue that the rule announced in <u>Edison</u> is not being retroactively applied here. Of course it is, but according to Respondents, because the <u>Edision</u> decision "clarified" the meaning of statutes that were enacted prior to Petitioners filing their de novo action in District Court, the decision is not being applied retroactively.

That is nothing short of nonsense. As explained above and in the decision itself, the Nevada Supreme Court did not decide <u>Edison</u> (in order to clarify an issue that was, at the time, admittedly unclear) until over three years **after** Petitioners filed their de novo action (recalling, again, that the Court acknowledges in <u>Edison</u> that its prior precedent, and in particular <u>Saveway</u>, appeared to be **to the contrary**, and that <u>Saveway</u> held that the filing of a PJR was subject to dismissal as being an inappropriate avenue of judicial redress in these circumstances). Applying a rule announced in a 2011 opinion to occurrences in 2008 (the ruling of the Commission and the consequent filing of Case 2) is, by definition, a retroactive application.

Nevada courts have been sensitive to the harsh retroactive application of the law, especially concerning procedural rules. For example, in <u>Nevis v. Fidelity New York</u>, 104 Nev. 576, 763 P.2d 345 (1988), our Supreme Court addressed the situation where, at the time a complaint was filed, existing law provided that guarantors of certain loans did not receive statutory "protection afforded obligors pursuant to NRS 40.451 . . . ." <u>Id</u>. at 579 (citations omitted). Subsequently, in <u>First Interstate Bank v. Shields</u>, 102 Nev. 616, 730 P.2d 429

### Appellants'<sub>4</sub>Appendix SUPP.ROA01570

(1986), the court overruled certain precedent, finding that the protections of NRS 40.451 did extend to guarantors. Nevis argued that since Fidelity failed to file their complaint within the time required pursuant to <u>Shields</u>, the Court should dismiss Fidelity's complaint. <u>Nevis</u>, 104 Nev. at 579, 763 P.2d at 347. The Court refused, finding that "courts give **prospective** effect to the overruling of a judicial precedent involving construction of a procedural statute." <u>Id</u>. (citing 20 Am.Jur.2d Courts § 233 (1965); 21 C.J.S. Court § 194 (1940)) (emphasis added). "Therefore," the court wrote, "we decline to give <u>Shields</u> retroactive effect to the extent of requiring compliance with the three month filing provision." <u>Id</u>.

The same issue was presented in <u>Vogt v. Dennett</u>, 105 Nev. 303, 774 P.2d 1036 (1989), where <u>Shields</u> had been handed down after the event triggering the filing deadline (a foreclosure sale) but before plaintiff filed its complaint. 105 Nev. at 304, 774 P.2d at 1037. The Court recognized that "Jenkins failed to initiate a deficiency action within three months as mandated by a retroactive application of <u>Shields</u>. However, we reaffirm our holding in <u>Nevis</u>. We will not give retroactive effect to our decision in <u>Shields</u> 'to the extent of requiring compliance with the three month filing provision.''' 105 Nev. at 305, 774 P.2d at 1037.

Respondents counter (Resp. Opp., p. 21-22) that in certain situations, the Courts will allow the retroactive application of laws which deal with remedies and procedures and not substantive rights. That is beside the point. The decision of whether or not the rule in <u>Edison</u> would be applied retroactively here was made when the de novo original action (Case 2) was dismissed. Consequently, retroactive application has already occurred here. The only question now for this Department is how harsh that retroactive application will be. Will it deprive the Petitioners of their due process rights to have this Honorable Court decide their constitutional

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Appellantş'<sub>5</sub>Appendix SUPP.ROA01571 claims on anything less than a full and complete record below? Petitioners assert that to do so
 would be an extreme denial of their fundamental due process rights.
 Finally, Petitioners would point out, again, Respondents' actions in not moving to

dismiss Case 2 (filed in 2008) until 2011, and in engaging in the discovery process of the consolidated cases until deciding, three years into Case 2, to change course and contend that Petitioners should have, instead, filed a PJR. By standing idly by and by not timely claiming that Case 2 had been filed in an improper procedural posture, Respondents have allowed Petitioners to incur substantial costs litigating the de novo original action, which has produced a veritable treasure trove of documents that are directly relevant and material to the constitutional issues that will ultimately be addressed by this Honorable Court. That alone is a "good reason" for granting the Application. Allowing Petitioners to submit evidence **already obtained** through costly and protracted litigation will not unreasonably cause Respondents to expend additional resources, particularly in comparison to the time and costs already incurred by the Petitioners in litigating Case 2 for three years and obtaining therein extensive relevant and material discovery that would, by Respondents' position here, all be for naught.

# 3. Petitioners Have Met the "Good Reasons" Standard Articulated in <u>Garcia</u>.

Respondents correctly identify <u>Garcia v. Scolari's Food & Drugs</u>, 125 Nev. 48, 200 P.3d 514 (2009), as our Supreme Court's most direct attempt to define what is meant by the phrase "good reasons" set forth in NRS 233B.131(2) (see <u>id</u>., 200 P.3d at 516 ("[w]e take this opportunity to provide guidance on the good reasons standard set forth in NRS 233B.131(2)"), but misapply the decision to the circumstances at bar. There, the Court held that a party's decision to change course after an adverse administrative ruling is not good cause. In the Court's words, "good reasons" do not exist "when a party waits to submit evidence until learning how a

# Appellants<sub>6</sub>Appendix SUPP.ROA01572

hearing examiner will rule or pursues one strategy at trial and then, after an adverse result, seeks to pursue another strategy with additional evidence." As Respondents themselves laboriously set forth, that is not what happened in this case.

First, as set forth in Section II(A), supra, Petitioners are not seeking to present additional evidence in order to explore alternate legal theories or an alternate factual account. See also Resp. Opp. p. 11-12 (chart). Rather, Petitioners seek to present the additional material evidence they painstakingly extracted from Respondents during discovery in the de novo original action to buttress the same arguments they presented to the Commission.

In addition, the petitioner in <u>Garcia</u> deliberately decided not to present evidence that was available to him at the time of the hearing. 200 P.3d at 516-517. Here, the evidence Petitioners obtained during the course of discovery in this District Court was not available to them at the Commission level. Moreover, while Respondents argue that "NRS 233B.123 allows for discovery" (Resp. Opp. p. 32), that is not true. As our Supreme Court recently stated:

Generally there is no state or federal constitutional right in administrative proceedings to prehearing discovery that would require disclosure of intended witnesses. Furthermore, as discussed, the Nevada Rules of Civil Procedure do not apply to administrative proceedings, and *Nevada's Administrative Procedure Act* makes no provision for discovery.

Dutchess Business Services, Inc., v. Nevada State Bd. of Pharmacy, 124 Nev. 701, 713, 191 P.3d 1159, 1167 (2008).

Instead, the amount of discovery permitted is governed by the regulations adopted by the administrative agency. <u>Id</u>. And, where the agency "has not established any procedures allowing for discovery, [] it is within its discretion to decline to do so." 124 Nev. at 713-714, 191 P.3d 1167-1168.

The Commission's rules for hearings are set forth at NAC 360.095 et seq. Respondents

Appellantş'<sub>7</sub>Appendix SUPP.ROA01573

cite no rules providing for the production of documents, answering of interrogatories, or for depositions. **There are none**. Instead, NAC 360.135 sets forth the Tax Commission's Subpoena power. However, there is no duces tecum provision that would require the witness to produce documents. <u>Id</u>.

Thus, Petitioners would have had no ability to obtain, for example, the chart summarizing the groups that pay the LET, which was obtained only upon order of the Discovery Commissioner and further orders of Judges Togliatti and Gonzalez. See Discovery Commissioner's Report and Recommendation, Ex. 4, p. 3 (requiring that the Respondents provided "a list of businesses that paid Live Entertainment Taxes, identified only by category . . . . The document should identify whether each business paid the 5% or the 10% Live Entertainment Tax"). This is because the Respondents, which include the Tax Commission, **opposed and objected to** the discovery requests in the District Court. Respondents, then, cannot honestly argue that the new evidence that the Petitioners seek remand in order to now present to the Commission was "available at the time of the hearing," like the evidence at issue in **Garcia**. 125 P.3d at 516. Plaintiff had no mechanism to compel that such evidence be produced below.

Therefore, it is abundantly clear that this is not a case where a petitioner cherry-picked evidence to present to the Tax Commission, only to seek remand after an adverse decision in order to present additional evidence that the petitioner had kept in its back pocket in reserve. Petitioners fought hard to obtain the important material evidence it seeks to present (which it could, **undeniably**, have easily presented to the District Court in Case 2 had the <u>Edison</u> case not been decided as it was), and "good reasons" exist for allowing Petitioners to supplement the record.

4. Respondents' Rule 19 Argument is Without Merit.

Appellants'<sub>8</sub>Appendix SUPP.ROA01574 Consistent in their constant attempt to trip up Petitioners in hyper-technicalities, Respondents assert that Rule 19 prevents a party from asking the same judge or another judge for a "writ or order" denied by another judge, and claim that this rule applies here because the Petitioners requested leave to supplement the record in the de novo original action, which, they claim, was denied by Judge Gonzales. Petitioners' request to supplement the record (which was integrated in their response to the State's motion to dismiss Case 2) was <u>not</u>, in fact, denied on the merits by Judge Gonzales. That decision was, rather, passed on to Your Honor by her.

Respondents describe the following as an "emphatic denial": "Mr. Shafer requested the Court grant alternative relief and remand the case. COURT ORDERED, it was not inclined to do that." Minute Order of 8/23/2011, Ex. B to Resp. Opp. The langue is hardly the rebuke suggested by Respondents. And, more to the point, the Respondents fail to point out to this Court the following language in the very same order: "The Court will make no comment on the timeliness of the original filing and **will make no comment on the extent of the record any other Judge may decide in making that**." <u>Id</u>. The record to be utilized in this case is to be decided in this case by Your Honor. Petitioners are not procedurally barred from seeking leave to present additional evidence pursuant to NRS 233B.131(2).

#### III. CONCLUSION.

For the forgoing reasons and for those reasons set forth in Petitioner's Application for Leave to Present Additional Evidence to the Tax Commission, Petitioners respectfully request this Honorable Court to immediately remand this matter to the Commission to allow Petitioners to present the materials already obtained through discovery in Cases 1 and 2 (and to conduct any necessary additional discovery). A contrary result would unjustly prejudice Petitioners due to their reliance on the state of the law as it existed at the time they initially appeared before the

## Appellants/Appendix SUPP.ROA01575

1	Commission.		
2	DATED this 7th day of November, 2011		
3			
4	BY <u>:/s/ WILLIAM H. BROWN_</u> WILLIAM H. BROWN		
5	Nevada Bar No.: 7623 LAW OFFICES OF WILLIAM H.		
6	BROWN, LTD. 6029 S. Ft. Apache Rd., Ste. 100		
7	Las Vegas, NV 89148 Phone: (702) 385-7280		
8 9	Fax: (702) 386-2699 Will@whbesq.com Counsel for Petitioners		
10	BRADLEY J. SHAFER		
11	Michigan Bar No. P36604* SHAFER & ASSOCIATES, P.C.		
12	3800 Capital City Blvd., Suite #2		
13	Lansing, Michigan 48906-2110 Brad@bradshaferlaw.com		
14	Co-Counsel for Plaintiffs *Admitted Pro Hac Vice		
15			
16			
17	I hereby certify that on the 7 <sup>th</sup> Day of November, 2011, the foregoing <b>REPLY IN</b>		
18	SUPPORT OF APPLICATION FOR LEAVE TO PRESENT ADDITIONAL EVIDENCE		
19	TO THE NEVADA TAX COMMISSION, AND MEMORANDUM OF POINTS AND		
20	<b>AUTHORITES</b> was served on the party(ies) by faxing a copy and mailing of same in the United		
21			
	States mail, postage prepaid thereon, addressed as follows:		
23 24	William Chisel Director		
24	Nevada Department of Taxation 1550 College Parkway		
26	Carson City, Nevada 89706		
27	Facsimile (775) 684-2020 Representative for Respondents		
28	Catherine Cortez Masto Attorney General		
	Appellants' <sub>0</sub> Appendix Page SUPP.ROA01576	1715	

1	David J. Pope Sr. Deputy Attorney General	
2	Blake A. Doerr	
3	Deputy Attorney General 555 E. Washington Ave., Suite 3900	
4	Las Vegas, NV 89101 Facsimile: (702) 486-3420	
5	Attorneys for the Respondents	
6	/S/ ARLEEN VAINO	
7	an employee of LAW OFFICES OF WILLIAM	
8	H. BROWN, ESQ., LTD	
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	Appellants' <sub>1</sub> Appendix Page SUPP.ROA01577	1716

4)	57		
	1 2 3 4 5 6 7 8	INTG CATHERINE CORTEZ MASTO Attorney General Blake A. Doerr, #9001 Deputy Attorney General David J. Pope, #8617 Sr. Deputy Attorney General 555 E. Washington Avenue, Suite 3900 Las Vegas, Nevada 89101 Ph. (702) 486-3095 Fax: (702) 486-3095 Fax: (702) 486-3416 bdoerr@ag.nv.gov Attorneys for Nevada Department of Taxation	COURT
	9	CLARK COUNTY, NEVADA	
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	<ol> <li>10</li> <li>11</li> <li>12</li> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	DÉJÀ VU SHOWGIRLS OF LAS VEGAS, L.L.C., d/b/a Déjà vu Showgirls, LITTLE DARLINGS OF LAS VEGAS, L.L.C., d/b/a Little Darlings, K-KEL, INC. d/b/a Spearmint Rhino Gentlemen's Club, OLYMPUS GARDEN, INC., d/b/a Olympic Garden, SHAC, L.L.C., d/b/a Sapphire, THE POWER COMPANY, INC., d/b/a Crazy Horse Too Gentlemen's Club, D. WESTWOOD, INC., d/b/a Treasures, and D.I. FOOD & BEVERAGE OF LAS VEGAS, L.L.C., d/b/a Scores Plaintiffs, vs. NEVADA DEPARTMENT OF TAXATION, NEVADA TAX COMMISSION, NEVADA STATE BOARD OF EXAMINERS, and MICHELLE JACOBS, in her official capacity only, Defendants.	Case No. A533273 Dept No. IX NEVADA DEPARTMENT OF TAXATION'S RESPONSES TO PLAINTIFFS' FIRST SET OF INTERROGATORIES TO DEFENDANTS
	24		
	25	TO: Plaintiffs; and	
	26	TO: Shafer & Associates, P.C., atto	rney of record for Plaintiffs:
	27		
	28	Appellants' App SUPP.ROAC	Hyphtheter

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Defendants, NEVADA DEPARTMENT OF TAXATION, NEVADA TAX COMMISSION, NEVADA STATE BOARD OF EXAMINERS and MICHELLE JACOBS by and through its attorney Catherine Cortez Masto, Attorney General, and Blake Doerr, Deputy Attorney General, hereby responds to Plaintiff's First Set of Interrogatories and states as follows:

It should be noted that Responding Party has not fully completed discovery in this action and has not completed preparation for trial. All of the responses contained herein are based only upon such information and documents which are presently available and specifically known to Responding Party. As discovery proceeds, witnesses, facts and evidence may be discovered which are not set forth herein, but which may be responsive to an interrogatory. Therefore, the following responses are given without prejudice to Responding Party's right to supplement the responses upon any subsequently discovered facts or witnesses which it may later recall.

Responding Party further assumes no obligation to voluntarily supplement these responses to reflect witnesses, facts and evidence following the filing of these responses other than provided by Nevada Rule of Civil Procedure 26(e). In addition, because some responses may have been ascertained by its attorneys and investigators, Responding Party may not have personal knowledge of the information from which these responses are derived.

#### **GENERAL OBJECTIONS** 18

Responding Party objects to the instructions and directions that accompany the 19 1. Interrogatories to the extent that such instructions and directions tend to impose a discovery 20 obligation beyond that required by applicable rules of civil procedure, and Responding Party refuses to comply with such instructions and directions to the extent that they attempt to impose a discovery obligation beyond that required by applicable rules of civil procedure.

24 2. Responding Party objects to the instructions and directions that accompany the Interrogatories to the extent that such instructions and directions call for a response that 25 involves information that compromises attorney work product and/or information that is 26 protected by the attorney/client privilege and/or statutes requiring confidentiality. 27

Appellants' Appendix SUPP.ROÃ01579

Page 1718 Exhib

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3. Responding Party objects to the Interrogatories to the extent that they utilize the 1 terms "all", "each", or "any" concerning various subjects or events on the grounds that the 2 Interrogatories are overly broad, unduly burdensome, onerous, and request information that is 3 not relevant or which is not likely to lead to the discovery of admissible evidence. 4

Without waiving any of the foregoing objections, and reserving the right to supplement each and every one of its Responses as discovery continues. Responding Party responds as follows:

#### **INTERROGATORY NUMBER 1**

For each separate tax year from 2003 to present, please identify each and every 9 person or business entity that paid the Live Entertainment Tax during that tax year; whether 10 the entity is subject to the Five Percent LET or the Ten Percent LET; and specify the amount of Live Entertainment Tax paid for such year. In the event that a single entity is subject to 12 both the Five Percent LET and the Ten Percent LET or made payments to both the 13 14 Department and the Commission, identify each such payment separately.

#### **RESPONSE TO INTERROGATORY NUMBER 1**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, 18 improperly seeks attorney work product information, requests confidential and/or privileged information pursuant to NRS 40.025 and NRS 368A.180, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome. Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

23 As to the non-objectionable portion of this Interrogatory, see Exhibit "A" to Response to 24 Plaintiffs' First Request for Production, filed concurrently herewith. Discovery is continuing.

#### INTERROGATORY NUMBER 2

Identify each and every person or business entity subject that paid taxes under the original version of the Live Entertainment Tax enacted in 2003 but due to any changes in the

# Appellants' Appendix SUPP.ROA01580

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Live Entertainment Tax, changes or adoption of Live Entertainment Tax Regulations, or due to any Department or Commission policy, was not required to pay the Live Entertainment Tax in any subsequent year. For each person or business entity so identified, also specify the change(s) in law, regulation, or policy that resulted in the person or entity no longer being subject to the Live Entertainment Tax.

#### **RESPONSE TO INTERROGATORY NUMBER 2**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is confidential and/or privileged pursuant to NRS 49.025 and NRS 368A.180, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory additionally seeks information that is obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, see Exhibit "A" to Response to Plaintiffs' First Request for Production, filed concurrently herewith. Discovery is continuing. 18

#### **INTERROGATORY NUMBER 3**

Identify each and every person or business entity not subject to the original version of the Live Entertainment Tax, but due to any change(s) in the changes or adoption of Live Entertainment Tax Regulations, or due to any Department or Commission policy, became subject to the Live Entertainment Tax in any subsequent year. For each person or business entity so identified, also specify the change(s) in law, regulation, or policy that resulted in the person or business entity becoming subject to the Live Entertainment Tax.

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Appellants' Appendix SUPP.ROA01581

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#### **RESPONSE TO INTERROGATORY NUMBER 3**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is confidential and/or privileged pursuant to NRS 40.025 and NRS 368A.180, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory additionally seeks information that is obtainable from another more convenient, less burdensome and less expensive source, and information already in the custody and control of the Plaintiffs.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, see Exhibit "A" to Response to Plaintiffs' First Request for Production which contains discoverable information related to the LET tax, filed concurrently herewith. Discovery is continuing.

#### **INTERROGATORY NUMBER 4** 16

17 Identify the person or persons most knowledgeable of the introduction, drafting, consideration of, revising, adopting and /or amending the Live Entertainment Tax. 18

#### **RESPONSE TO INTERROGATORY NUMBER 4**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the

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Appellants' Appendix SUPP.ROA01582

Page 1721 Exhibit 13

right to supplement or amend this response, this Responding Party asserts as follows:

Dino DiCianno Executive Director Department of Taxation

As to the non-objectionable portion of this Interrogatory, see public access Legislative History documents at:

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877

<u>http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554</u>. Discovery is continuing.

#### INTERROGATORY NUMBER 5

Identify the person or persons most knowledgeable of the introduction, drafting, consideration of, revising, adopting and /or amending any and all regulations relating to, or promulgated under, the Live Entertainment Tax.

#### **RESPONSE TO INTERROGATORY NUMBER 5**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving theright to supplement or amend this response, this Responding Party asserts as follows:

Dino DiCianno Executive Director Department of Taxation

As to the non-objectionable portion of this Interrogatory, See public access to Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

Appellants' Appendix SUPP.ROA01583 Page 1722 Exhibit 13

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http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554 (AB 544).

See also regulation workshop recordings, attached to Responses to Plaintiffs' Request for Production, Exhibit "AAA".

Discovery is continuing.

#### INTERROGATORY NUMBER 6

Identify the person or persons most knowledgeable of the persons and entities who/which have paid the Live Entertainment Tax since the initial adoption of that statute.

#### RESPONSE TO INTERROGATORY NUMBER 6

11 This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls 12<sup>`</sup> 13 for speculation, improperly seeks attorney work product information, requests information which is confidential and / or privileged pursuant to NRS 40.025 and NRS 368A.180, asks for 14 15 information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory 16 additionally seeks information that is obtainable from another more convenient, less 17 burdensome and less expensive source, and information already in the custody and control of 18 the Plaintiffs. 19

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, and subject to the prohibitions of NRS 40.025 and NRS 368A.180:

Michelle Jacobs Tax Examiner II Department of Taxation Discovery is continuing.

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#### **INTERROGATORY NUMBER 7**

Identify the person or persons most knowledgeable about the persons or business entities meant to be taxed by the Live Entertainment Tax.

#### **RESPONSE TO INTERROGATORY NUMBER 7**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, and subject to the prohibitions of NRS 40.025 and NRS 368A.180: this Responding Party asserts as follows:

Dino DiCianno Executive Director Department of Taxation

As to the non-objectionable portion of this Interrogatory, entities who provide "live entertainment" is defined by NRS 368A.090. See Answer to Interrogatory 5. See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4); http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

||(AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 8**

Identify the person or persons most knowledgeable of the purposes for each and every one of the exceptions to the definition of "live entertainment" set forth in NRS 368A.090. Appellants' Appendix Page 1724 SUPP.ROA01585

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Should you conclude that the person most knowledgeable differs depending on the legislative act, list the person most knowledgeable regarding each legislative act.

#### **RESPONSE TO INTERROGATORY NUMBER 8**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, subject to the prohibitions of NRS 40.025 and NRS 368A.180:

Tax Examiner II Department of Taxation

Michelle Jacobs

See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### INTERROGATORY NUMBER 9

Identify the person or persons most knowledgeable of the purposes for any and all legislative changes to the exceptions to the definition of "live entertainment" set forth in NRS 368A.090.

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Appellants' Appendix SUPP.ROÃ01586

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#### **RESPONSE TO INTERROGATORY NUMBER 9**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno **Executive Director** Department of Taxation

The definition for "live entertainment" is contained in NRS 368A.090. See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 10**

Identify the person or persons most knowledgeable of the purposes for each and every one of the exceptions to the application of the Live Entertainment Tax set forth in NRS 368A.200. Should you conclude that the person most knowledgeable differs depending on the legislative act, list the person most knowledgeable regarding each legislative act.

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 12

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Appellants' Appendix SUPP ROA01587

Page 1726 Exhib

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#### **RESPONSE TO INTERROGATORY NUMBER 10**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, and subject to the prohibitions of NRS 40.025 and NRS 368A.180:

Michelle Jacobs Tax Examiner II Department of Taxation

The entities who provide "live entertainment" are defined in NRS 368A.090. See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 11**

Identify the person or persons most knowledgeable of the purposes for each and every one of the exceptions to the application of the Live Entertainment Tax or to the definition of "live entertainment" created by any regulation or policy of the Department. Do not duplicate responses to previous interrogatories. In the event that different persons are most knowledgeable regarding different changes, list such individuals separately together with any Appellants' Appendix Page 1727 Exhibit 13

SUPP.ROA01588

changes with regard to which the person is most knowledgeable.

#### **RESPONSE TO INTERROGATORY NUMBER 11**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows

As to the non-objectionable portion of this Interrogatory, and subject to the prohibitions of NRS 40.025 and NRS 368A.180:

Michelle Jacobs Tax Examiner II Department of Taxation

The entities who provide "live entertainment" are defined in NRS 368A.090. See all public access Legislative History documents at:

<u>http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232</u> (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### INTERROGATORY NUMBER 12

Identify the person or persons most knowledgeable of the purposes for each and every one of the exceptions to the application of the Live Entertainment Tax or to the definition of "live entertainment" created by any regulation or policy of the Commission. In the event Appellants' Appendix SUPP.ROA01589

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different persons are most knowledgeable regarding different changes, list such individuals separately, together with the changes with regard to which the person is most knowledgeable.

#### **RESPONSE TO INTERROGATORY NUMBER 12**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director Department of Taxation

The entities who provide "live entertainment" are defined in NRS 368A.090. See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

||(AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 13**

Identify the person or persons most knowledgeable regarding the steps by which the proposed "5% across the board" tax on live entertainment was modified to, instead, tax Appellants' Appendix Page 1729 Exhibit 13 Exhibit 13

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certain live entertainment at the rate of 10%, as provided by NRS 368A.200(1).

#### **RESPONSE TO INTERROGATORY NUMBER 13**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director

Department of Taxation

See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

# 22 INTERROGATORY NUMBER 14

Identify the person or persons most knowledgeable regarding the purpose(s) of modifying the proposed "5% across the board" tax on live entertainment to, instead, tax certain live entertainment at the rate of 10%, as provided by NRS 368A.200(1).

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 1

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Appellants' Appendix SUPP.ROA01591

Page 1730 Exhibit 13

#### **RESPONSE TO INTERROGATORY NUMBER 14**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director

Department of Taxation

See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### INTERROGATORY NUMBER 15

Identify each and every person or business entity that became subject to the Live Entertainment Tax as a result of NRS 368A.200 being amended" (1) to change the seating or capacity or occupancy requirement (presently NRS 368A.200(5)(d) and (e) from 300 to 200: or (2) to change the language to refer to "maximum occupancy" rather that "maximum seating capacity."

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Appellants' Appendix SUPP.ROA01592 Page 1731 Exhibit 13

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#### **RESPONSE TO INTERROGATORY NUMBER 15**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is confidential and privileged pursuant to NRS 49.025 and NRS 368A.180, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source, and information that is already in the custody and control of the Plaintiffs.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, See Exhibit "B".

Discovery is continuing.

#### INTERROGATORY NUMBER 16

16 Identify the person or persons most knowledgeable regarding the purpose(s) of
17 changing the maximum seating capacity/maximum occupancy specified by (present) NRS
18 368A.200(5)(d) and (e) from 300 to 200.

#### RESPONSE TO INTERROGATORY NUMBER 16

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

> Appellants' Appendix SUPP.ROA01593

Page 1732

Exhibit

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director Department of Taxation

See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### INTERROGATORY NUMBER 17

Identify the person or persons most knowledgeable regarding the effect(s) of changing the maximum seating capacity/maximum occupancy specified by NRS 368A.200(5)(d) and (e) from 300 to 200.

### RESPONSE TO INTERROGATORY NUMBER 17

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, asks for an expert opinion, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Page 1733 Exhibit 13

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 51 Pt 2010 52 Centre 12 Centre

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Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director Department of Taxation

See all public access Legislative History documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### INTERROGATORY NUMBER 18

Identify the person or persons most knowledgeable regarding the purpose(s) of changing the language of (presently) NRS 368A.200(5)(d) and (e) from referring to "maximum seating capacity" to "maximum occupancy."

### RESPONSE TO INTERROGATORY NUMBER 18

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, duplicative, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is not reasonably calculated to lead to the discovery of admissible evidence, presumes facts not in evidence, presents an incomplete hypothetical, and is overly burdensome as it would require expensive review of public records which are obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

Appellants' Appendix -18-SUPP.ROA01595 Page 1734 Exhibit 13

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 1

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As to the non-objectionable portion of this Interrogatory:

Dino DiCianno Executive Director Department of Taxation

See all public access Legislative History documents at:

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

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Discovery is continuing.

#### **INTERROGATORY NUMBER 19**

Identify any and all persons, business entities, or classes, who/which have requested to be exempt from the Live Entertainment Tax.

#### **RESPONSE TO INTERROGATORY NUMBER 19**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is confidential and privileged pursuant to NRS 368A.180 and NRS 49.025, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory additionally seeks information that is obtainable from another more convenient, less burdensome and less expensive source, and information which is already in the custody and control of the Plaintiffs.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows: The information requested is confidential and non-discoverable pursuant to NRS 40.025 and NRS 368A.180.

Discovery is continuing.

Page 1735 Exhibit 13

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101

#### **INTERROGATORY NUMBER 20**

For each business entity or class of business entities identified in the preceding interrogatory, indicate whether such entity is currently subject to taxation via presently effective version of the Live Entertainment Tax. If the business entity or class of business entities is not subject to the Live Entertainment Tax, identify the change in the Live Entertainment Tax, regulations, and/or administration responsible for the business entity or class of business entities not being presently subject to taxation.

#### **RESPONSE TO INTERROGATORY NUMBER 20**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information which is confidential and privileged pursuant to NRS 368A.180 and NRS 49.025, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory additionally seeks information that is obtainable from another more convenient, less burdensome and less expensive source, and information which is already in the possession of Plaintiffs.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows: See NRS 368A.090. See also Exhibit "AAA" to Response to Plaintiffs' Requests for Production and response to Interrogatory 19 above.

#### 22 INTERROGATORY NUMBER 21

23 Identify each and every governmental interest meant to be served by the enactment or
24 operation of the Live Entertainment Tax.

#### RESPONSE TO INTERROGATORY NUMBER 21

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls

Page 1736 Exhibit 13

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for speculation, improperly seeks attorney work product information, requests information 1 2 which is confidential and privileged pursuant to NRS 368A.180 and NRS 49.025, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, 3 and is overly burdensome as it would require expensive review of records. The Interrogatory 4 additionally seeks information that is obtainable from another more convenient, less 5 6 burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, the purpose of the Live Entertainment Tax is to generate revenue for the state. See NRS Chapter 368A, NAC Chapter 368A, see also all public access legislative history documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554

(AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 22**

Identify each and every governmental interest meant to be served by the enactment of each and every one of the exceptions and exemptions to the Live Entertainment Tax.

#### **RESPONSE TO INTERROGATORY NUMBER 22**

This Responding Party hereby objects to this interrogatory on grounds including, but 22 23 not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests information 24 which is confidential and privileged pursuant to NRS 368A.180, asks for information which is 25 not reasonably calculated to lead to the discovery of admissible evidence, and is overly 26 burdensome as it would require expensive review of records. The Interrogatory additionally

Page 1737 Exhibit

11 Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 12 13 14 15

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seeks information that is obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, the purpose of the Live Entertainment Tax is to generate revenue for the state. See NRS Chapter 368A, NAC Chapter 368A, see also all public access legislative history documents at:

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1232 (SB4);

http://www.leg.state.nv.us/19thSpecial/Reports/history.cfm?ID=1234 (SB5).

http://www.leg.state.nv.us/73rd/Reports/history.cfm?ID=1877 (SB247);

http://www.leg.state.nv.us/73rd/Reports/history.cfm?DocumentType=1&BillNo=554 (AB 544).

Discovery is continuing.

#### **INTERROGATORY NUMBER 23**

Identify each and every person from the State of Nevada whose job responsibilities include administering the collection and payment of the Live Entertainment Tax.

#### RESPONSE TO INTERROGATORY NUMBER 23

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests employee information which is confidential and privileged, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records. The Interrogatory additionally seeks information that is obtainable from another more convenient, less burdensome and less expensive source.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, this Responding Party asserts as follows:

As to the non-objectionable portion of this Interrogatory, all employees of the

# Appellants' Appendix SUPP.ROA01599

Page 1738 Exhibit 13

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Department of Taxation may have some responsibility for the administration of the collection and payment of the LET.

Discovery is continuing.

#### **INTERROGATORY NUMBER 24**

Identify all persons associated with the department, commission, or Board who hold or act under the title "live entertainment tax examiner." Also, identify the person or persons responsible for overseeing the activities of the live entertainment tax examiners.

#### **RESPONSE TO INTERROGATORY NUMBER 24**

This Responding Party hereby objects to this interrogatory on grounds including, but not limited to, that the interrogatory is compound, overly broad, vague and ambiguous, calls for speculation, improperly seeks attorney work product information, requests employee information which is confidential and privileged, asks for information which is not reasonably calculated to lead to the discovery of admissible evidence, and is overly burdensome as it would require expensive review of records.

Without waiving said objections, and while reserving same, and while reserving the right to supplement or amend this response, no such title exists in the Department of Taxation, and all employees of the Department of Taxation may have some responsibility for the administration of the collection and payment of the LET.

19	DATED THIS /// day of August, 2009.
20	DATED THIS $\underline{/7}$ day of August, 2009.
21	CATHERINE CORTEZ M Attorney General
22	$\frown$
23	By:
24	Deputy Attorney Ger
25	David J. Pope, #861 Sr. Deputy Attorney
26	555 E. Washington A Las Vegas, Nevada
27	Attorneys for Nevada
28	Appellants' Appendix
	Appellants' Appendix SUPP.ROA01600

**MASTO** 

)1 neral General venue, Suite 3900 89101 a Department of Taxation

> Page 1739 Exhib

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#### VERIFICATION

STATE OF NEVADA ) ) SS COUNTY OF CLARK )

Dino DiCianno, Executive Director of the Department of Taxation, being first duly sworn, upon oath, deposes and says that he has read the foregoing and knows the contents thereof; that the same is true of his own knowledge, except as to those matters stated thereon upon information and belief; and as to those matters he believes them to be true.

8/13/09 Dated \_\_\_\_

Dino DiCianno, Executive Director

RUTH E. JONES NOTARY PUBLIC STATE OF MEVADA MY Appl Exp. Aug. 11, 2013

SUBSCRIBED AND SWORN to before me this By day of Aubur , 2009

NOTARY PUBLIC in and for said County and State.

> Appellants' Appendix SUPP.ROA01601

Page 1740 Exhibit 13

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	1	CERTIFICATE OF SERVICE
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	3	I hereby certify that on the <u>144</u> day of August, 2009, the foregoing
	4	NEVADA DEPARTMENT OF TAXATION'S RESPONSES TO PLAINTIFF'S FIRST
	5 6	SET OF INTERROGATORIES TO DEFENDANTS was served on the foregoing party
	7	by Federal Express, addressed to:
	8	Federal Express Airbill #8601 4135 5818
	9 10	Bradley J. Shafer SHAFER & ASSOCIATES, P.C. 3800 Capital City Blvd., Suite #2
0	11	Lansing, Michigan 48906-2110 Fax: 517-886-6565
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	12 13	Dated this $\underline{14}^{\text{th}}$ day of August, 2009
ney Gen Vashingt Vegas, J	14	
Attori 555 E. V Las	15	An Employee of the State of Neverde
	16	An Employee of the State of Nevada
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	28	Appellants' Appendix Page 1741 -24- SUPP.ROA01602 Exhibit 13

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•	1 2 3 4 5 6 7 8 9	MPSJ CATHERINE CORTEZ MASTO Attorney General DAVID J. POPE Senior Deputy Attorney General Nevada Bar No. 008617 BLAKE A. DOERR Senior Deputy Attorney General Nevada Bar No. 009001 VIVIENNE RAKOWSKY Deputy Attorney General Nevada Bar No. 009160 555 E. Washington Ave., Ste. 3900 Las Vegas, Nevada 89101 P: (702) 486-3095 F: (702) 486-3416 dpope@ag.nv.gov	
	10	bdoerr@ag.nv.gov	N RUISI WED
	li	vrakowsky@ag.nv.gov Attorneys for Nevada Department of Taxation	图 LAN 2 8 2011 D
	11		BY: AEP
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<b>office</b> te 3900 01	13	CLARK COUN	TY, NEVADA
	17 18 19 20 21 22 23	DÉJÀ VU SHOWGIRLS OF LAS VEGAS, L.L.C., d/b/a Déjà vu Showgiris, LITTLE DARLINGS OF LAS VEGAS, L.L.C., d/b/a Little Darlings, K-KEL, INC. d/b/a Spearmint Rhino Gentlemen's Club, OLYMPUS GARDEN, INC., d/b/a Olympic Garden, SHAC, L.L.C., d/b/a Sapphire, THE POWER COMPANY, INC., d/b/a Crazy Horse Too Gentlemen's Club, D. WESTWOOD, INC., d/b/a Treasures, and D.I. FOOD & BEVERAGE OF LAS VEGAS, L.L.C., d/b/a Scores, NEVADA DEPARTMENT OF TAXATION, NEVADA TAX COMMISSION, NEVADA STATE BOARD OF EXAMINERS, and MICHELLE JACOBS, in her official capacity only, Defendants.	Case No. 06A533273 Dept. No. XI Coordinated with: Case No. 08A554970 Dept. No. XI NEVADA DEPARTMENT OF TAXATION'S MOTION FOR PARTIAL SUMMARY JUDGMENT ON THE PLAINTIFFS' CLAIMS FOR REFUND AND MOTION TO DISMISS THE AS APPLIED CHALLENGE TO THE LIVE ENTERTAINMENT TAX AND THE CLAIMS FOR DAMAGES PURSUANT TO 42 U.S.C. 1983
		Appellants' Appe SUPP.ROA0	

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555 E. Washington, Suite 3900 Las Vegas, NV 89101

Attorney General's Office

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K-KEL. INC. d/b/a Spearmint Rhino) Gentlemen's Club; OLYMPUS GARDEN, INC., Olymic d/b/a Garden; SHAC, LLC. d/b/a) Sapphire; THE POWER COMPANY, INC., d/b/a) Crazy Horse Too Gentlemen's Club; D.) WESTWOOD, INC., d/b/a Treasures; and D.I.) 4 FOOD & BEVERAGE OF LAS VEGAS, LLC, d/b/a Scores;

Case No. 08A554970 Dept. No. XI

Plaintiffs,

NEVADA DEPARTMENT OF TAXATION: NEVADA TAX COMMISSION; and NEVADA STATE BOARD OF EXAMINERS,

Defendants.

COMES NOW, Defendants State of Nevada, ex rel. Department of Taxation (hereinafter "Department"), NEVADA TAX COMMISSION (hereinafter "NTC"), NEVADA STATE BOARD OF EXAMINERS, and MICHELLE JACOBS, in her official capacity only, by and through their attorneys, Catherine Cortez Masto, Attorney General, and David J. Pope, Senior Deputy Attorney General, Blake Doerr, Senior Deputy Attorney General and Vivienne Rakowsky, Deputy Attorney General, and hereby moves this Court for Order granting this MOTION FOR PARTIAL SUMMARY JUDGMENT ON THE PLAINTIFFS' CLAIMS FOR REFUND AND MOTION TO DISMISS THE AS APPLIED CHALLENGE TO THE LIVE ENTERTAINMENT TAX AND THE CLAIMS FOR DAMAGES PURSUANT TO 42 U.S.C. 1983. This Motion is filed pursuant to NRCP Rule 12(b)(5) and 56 and is also based on all

Page 1743

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на <u>.</u>	۰ <b>د</b>		
	1	pleadings and papers on file herein, the attached Memorandum of Points and Authorities and	
	2	any oral arguments the Court may allow at the time of the hearing on this matter.	
	3	DATED this 25 <sup>th</sup> day of January, 2011.	
	4	Respectfully submitted:	
	5	CATHERINE CORTEZ MASTO	
	6	Attorney General	
	7	By: Dad 1. Pyre	
	8	DAVID J. POPE Senior Deputy Attorney General BLAKE A. DOERR	
	9	BLAKE A. DOERR Senior Deputy Attorney General VIVIENNE RAKOWSKY	
	10	VIVIENNE RAKOWSKY Deputy Attorney General Attorneys for Defendants	
	11		
	12	NOTICE OF MOTION	
fffice e 3900 01	13	PLEASE TAKE NOTICE that the foregoing Motion for Partial Summary Judgment will	
Attorney General's Office 55 E. Washington, Suite 390 Las Vegas, NV 89101	14	be heard before the above-entitled Court on the day of, 2011 at	
ey Gen Vashingi Vegas, J	.15		
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	16	DATED this 25 <sup>th</sup> day of January, 2011.	
	17	Respectfully submitted:	
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	19	Attorney General	
	20	By: Just flyn	
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	23	Deputy Attorney General	
	24	Attorneys for Defendants	
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		SUPP.ROA01605	

#### I. FACTS AND PROCEDURAL HISTORY

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Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 Plaintiffs are the above-captioned exotic dancing establishments. Defendants are the various agencies of the State of Nevada which administer and collect the Live Entertainment Tax (hereinafter "LET") and Michelle Jacobs in her official capacity only. As background, there have been two Complaints (A533273 and A554970) filed in this matter. The two cases have been coordinated for discovery and scheduling purposes, but have not been consolidated.

On December 19, 2006, the eight Plaintiffs in Case A533273<sup>1</sup> (hereinafter "Case 1 Plaintiffs") filed a Complaint seeking as their remedies: (1) an injunction enjoining the Defendants from enforcing the provisions of the LET; (2) a refund of all LET payments that have been "involuntarily" made; (3) a declaration that the LET is unconstitutional; and, (4) an award for damages, costs and fees pursuant to 42 U.S.C. §1983. Before filing the Complaint in District Court, none of the Case 1 Plaintiffs had ever requested a refund from the Department of Taxation pursuant to NRS 368A.290 and therefore had not exhausted their administrative remedies as required by Chapter 233B of the NRS and Nevada case law.

16 After filing the complaint in Case 1, six of the Plaintiffs requested refunds from the Department (hereinafter "Case 2 Plaintiffs") and pursued their administrative remedies. In 17 January 2007, the six Case 2 Plaintiffs<sup>2</sup> requested a refund of the LET they remitted for 18 January, February, March and April 2004. The Department denied the refund requests. The 19 six Case 2 Plaintiffs appealed the Department's denial of the refunds to the NTC. Following a 20 hearing over which it presided, the NTC upheld the Department's denials of the refunds and 21 issued its final written decision dated October 12, 2007. See NTC Decision attached hereto 22 23 as Ex. "A".

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 <sup>&</sup>lt;sup>1</sup> DÉJÀ VU SHOWGIRLS OF LAS VEGAS, L.L.C., d/b/a Déjà vu Showgirls, LITTLE DARLINGS OF LAS
 VEGAS, L.L.C., d/b/a Little Darlings, K-KEL, INC. d/b/a Spearmint Rhino Gentlemen's Club, OLYMPUS
 GARDEN, INC., d/b/a Olympic Garden, SHAC, L.L.C., d/b/a Sapphire, THE POWER COMPANY, INC., d/b/a
 Crazy Horse Too Gentlemen's Club, D. WESTWOOD, INC., d/b/a Treasures, and D.I. FOOD & BEVERAGE
 OF LAS VEGAS, L.L.C., d/b/a Scores

 <sup>&</sup>lt;sup>2</sup> The six Case 2 Plaintiffs include: K-KEL, INC.; OLYMPUS GARDEN, INC.; SHAC, LLC; THE POWER COMPANY, INC.; D. WESTWOOD, INC.; and D.I. FOOD & BEVERAGE OF LAS VEGAS, LLC. The other two Case 1 Plaintiffs, DÉJÀ VU SHOWGIRLS OF LAS VEGAS, LLC and LITTLE DARLINGS OF LAS VEGAS, LLC, have not filed claims for a refund with the Department pursuant to NRS 368A.260.

On January 9, 2008, the Case 2 Plaintiffs filed a Complaint initiating Case A554970. The Case 2 Plaintiffs allege in their Complaint that the LET, established by Chapter 368A of the Nevada Revised Statutes (hereinafter "NRS"), is an impermissible state tax and they request the refund of LET remitted for the tax periods at issue. The Case 2 Plaintiffs allege that the LET is an unconstitutional infringement by the State of Nevada on constitutionally protected expression. The Case 2 Plaintiffs seek as their remedy: (1) an injunction enjoining the Defendants from enforcing the provisions of the LET; (2) a refund of all LET payments which they remitted for January, February, March and April 2004; and (3) a declaration that the LET is unconstitutional.

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On or about January 28, 2009, the eight Class 1 Plaintiffs filed an Amended Complaint 10 in order to add an "as applied" cause of action to the facial challenge to the LET contained in 12 the initial Complaint.

On or about December 19, 2010, the Case 2 Plaintiffs' filed an Amended Complaint enlarging the caption to include all eight Case 1 Plaintiffs without leave of the Court<sup>3</sup> and added an "as applied" cause of action in addition to the requested declaratory relief regarding the facial challenge and claim for refund in the initial Complaint. The matrix below provides details as to the entities and causes of action in both Complaints and Amended Complaints:

27 <sup>3</sup> This may have been an inadvertent mistake on the part of the Plaintiffs, since two of the parties listed on the Amended Complaint have never even asked for refunds ( Little Darlings of Las Vegas, LLC and Déjà Vu 28 Showgirls of Las Vegas, LLC) and the parties listed in the Amended Complaint list only the original six Case 2 Plaintiffs. See Case 2 Amended Complaint, pp. 3-4, paras. 6-11.

1 2 3 4 5		Déjà vu Showgiris of Las Vegas (Déjà Vu Showgirls)	Little Darlings of Las Vegas LLC (Little Darlings)	K-Kel., Inc. (Spearmint Rhino)	Olympus Garden, Inc. (Olympic Garden)	Shac, LLC (Sapphires)	The Power Company (Crazy Horse Too)	D. Westwood, Inc. (Treasures)	D.I. Food & Beverage of Las Vegas, LLC (Scores)
6 7 8	A533273 (Case 1) Complaint December 19, 2006 (facial challenge to LET)	x	x	x	x	x	x	x	x
	Declaratory Relief	Х	X	X	x	x	x	X	x
9	Injunction 1000	X	X	X	X X	X	Х	X	X
10	42 U.S.C. § 1983 Amended Complaint	X	X	X	<u>X</u>	X	X	X	X
11 12	January 28, 2009 A533273 (Case 1) (added as applied to the facial challenge of LET)	x	x	x	x	x	x	х	x
13	A554970 (Case 2) Complaint for Refund January 9, 2008			х	x	x	x	x	x
14	Declaratory Relief			X	Х	Х	X	x	x
10	Refund Injunctive Relief			X X	X	X X	X	X	X
15 16	Amended Complaint A554970 (Case 2) December 19, 2010	x	x	x	X		X	X	X
17	(Added as applied to the facial challenge)	~	^	^	х	х	x	x	x
18 19	Parties who have exhausted administrative remedies	•		x	x	х	x	x	x
20	Parties who have not exhausted administrative remedies	x	x						
21	· · ·	····	IIIIIII				l	l	
22	By order date	d Januar	y 13, 20	11, the	District C	Court den	ied Plain	tiffs' Mot	ion for
23	Preliminary Injunction.								

The refund issues raised by the Case 2 Plaintiffs in their Complaint were adjudicated through administrative proceedings and are the subject of a final decision issued by the NTC following a hearing over which it presided. See NTC Decision attached hereto as Ex. "A".

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> Appellants' Appendix SUPP.ROA01608

Although the NTC Decision is a final decision on the merits for purposes of judicial review pursuant to NRS 360.245, the Case 2 Plaintiffs failed to file a petition for judicial review pursuant to NRS 233B.130 but instead filed a complaint citing NRS 368A.290.

By filing a Complaint as opposed to a petition for judicial review, the Case 2 Plaintiffs initiated a civil law suit against the Defendants whereby they seek another tribunal's determination of the issues already determined by the agency regarding whether they are entitled to a refund of the LET. In addition, the Case 2 Plaintiffs also failed to timely file a petition for judicial review pursuant to NRS 233B.130.

The District Court has previously denied the injunction because there is no irreparable harm. See Order, attached hereto as Ex. "B". With respect to the "as applied" claims in both Amended Complaints, two of the Plaintiffs failed to exhaust their administrative remedies, and, pursuant to NRS 233B.130, the six remaining Plaintiffs in Case 2 and all eight Plaintiffs listed in Case 1 are only entitled to judicial review of an administrative agency final ruling.

As will be set forth below, damages pursuant to 42, U.S.C. §1983 are not recoverable because none of the Defendants are "persons." Therefore, the remaining requests for relief are the same for both the eight Case 1 Plaintiffs and the six Case 2 Plaintiffs: (1) a request for refund;<sup>4</sup> and, (2) a request for a declaration that the LET is unconstitutional. As stated above, the refund issue has already been decided through the administrative process and is the subject of a final decision on the merits by the NTC.

20 Accordingly, the Defendants are moving for the following relief: (1) that the "as applied" remedies in the Amended Complaints in both Case 2 and Case 1 be dismissed because, pursuant to NRS 368A.290 and NRS 233B.130, the Plaintiffs' only remedy is a petition for judicial review governed by the standard set forth in NRS 233B.135 and the Plaintiffs failed to file a petition for judicial review within 30 days of the final decision of the NTC; (2) that the refund claim made by the six plaintiffs in Case 2 be dismissed by application of administrative res judicata; (3) that Déjà Vu Showgirls of Las Vegas, LLC dba Déjà vu Showgirls and Little

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Déjà vu Showgirls of Las Vegas, LLC and Little Darlings of Las Vegas, LLC never requested a refund pursuant to NRS 368A.260 and are therefore barred from seeking refunds for the time periods at issue.

Darlings of Las Vegas, LLC dba Little Darlings be dismissed from the Amended Complaint in Case 2 because of their failure to exhaust administrative remedies; and, (4) that the damages claim under 42 U.S.C. §1983 be dismissed because none of the Defendants are "persons" for purposes of 42 U.S.C. §1983.

Therefore, because the injunction issue has already been decided, after all the improper claims are dismissed, the only possible remaining claim is a claim for a declaration that the LET is facially unconstitutional.

# **II. ARGUMENT**

# A. STANDARD OF REVIEW

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Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 With the exception of the facial challenge to the LET, the Plaintiffs have failed to state a claim upon which relief can be granted. NRCP 12(b)(5). With respect to the Plaintiffs' causes of action regarding the "as applied" claims and its claim for damages pursuant to 42 U.S.C. §1983, the standard of review which applies is NRCP 12(b)(5).

NRCP Rule 12(b), which states in relevant part, "every defense . . . to a claim for relief in any pleading . . . shall be asserted in the responsive pleading thereto if one is required, except that the following defenses may at the option of the pleader be made by motion . . . (5) failure to state a claim upon which relief can be granted . . .."

When reviewing an order granting a motion to dismiss, the court considers whether the 18 challenged pleading sets forth allegations sufficient to establish the elements of a right to 19 20 relief. Kaldi v. Farmers Ins. Exch., 117 Nev. 273, 278, 21 P.3d 16, 19 (2001). Dismissal is appropriate where it appears beyond a doubt that the plaintiff could prove no set of facts 21 which, if accepted by the trier of fact, would entitle him or her to relief. Simpson v. Mars, 113 22 Nev. 188, 190, 929 P.2d 966, 967 (1997); Buzz Stew, LLC v. City of N. Las Vegas, \_\_\_ Nev. 23 , 181 P.3d 670, 672 (Adv.Op. 21, April 17, 2008). The pleadings must be liberally 24 construed, and all factual allegations in the complaint accepted as true. Blackjack Bonding v. 25 City of Las Vegas Mun. Court, 116 Nev. 1213, 1217, 14 P.3d 1275, 1278 (2000). The 26 Plaintiffs' "as applied" claims and its claim for damages pursuant to 42 U.S.C. §1983 should 27 be dismissed because the Plaintiffs failed to state a claim upon which relief can be granted. 28

> Appellants' Appendix SUPP.ROA01610

With respect to the refund claims, because the Complaints have been Answered, and because the Plaintiffs have taken part in the administrative process which is a part of this record, pursuant to NRCP 12(b)(5) the standard of review for the refund causes of action is as a Motion for Partial Summary Judgment. NRCP 12(b); NRCP 56.

Summary judgment is the pre-trial procedure which allows adjudication of legal issues which are not dependant upon the determination of material factual issues. Pursuant to NRCP 56(c)'s express language, the Court must enter an order of summary judgment in favor of the moving party when there is no issue of material fact, and the moving party is entitled to judgment as a matter of law. A genuine issue of material fact exists only where the evidence is such that a reasonable jury could return a verdict for the non-moving party. Posadas v. City of Reno, 109 Nev. 448, 851 P.2d 438 (1993).

12 The burden of establishing the non-existence of a genuine issue of material fact is on the moving party. Pacific Pools v. McClains Concrete, 101 Nev. 557, 559, 706 P.2d 849, 851 13 (1985). However, this burden is discharged when the moving party demonstrates that there 14 is an "absence of evidence supporting one or more of the prima facia elements of the 15 non-moving party's case." NGA v. Rains, 113 Nev. 1151, 1156, 946 P.2d 163, 167 (1997), 16 citing Celotex Corp. v. Catrett, 477 U.S. 317, 331 (1986). The evidence presented must be admissible, and the opposing party is "not entitled to build a case on the gossamer threads of whimsey, speculation and conjecture." Id. at 1031, quoting Collins v. Union Fed. Sav. & Loan, 99 Nev. 284, 302, 662 P.2d 610 (1983).

By arguing that they need discovery, Plaintiffs have brought a need for factual 21 determinations into the cases. As will be set forth below, constitutional challenges involving 22 factual determinations constitute "as applied" challenges which require the exhaustion of 23 administrative remedies pursuant to Nevada law. Malecon Tobacco, LLC v. Department of 24 Taxation, 118 Nev. 837, 841, 59 P.3d 474 (2002). Because Déjà vu of Las Vegas and Little 25 Darlings never exhausted their administrative remedies, they are not entitled to pursue an "as 26 applied" challenge. The six Case 2 Plaintiffs who did request refunds and appealed the 27 denials of their refund requests to the NTC and obtained a final decision from the NTC 28

Appellants' Appendix SUPP.ROA01611

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affirming those denials abandoned their statutorily provided means of judicial review when they failed to file a timely petition for judicial review pursuant to NRS 233B.130. Thus, none of the Plaintiffs are entitled to an "as applied" challenge. Moreover, Case 2 must be dismissed by application of administrative res judicata. All that possibly remains is the Case 1 claim for a declaration that the LET is facially unconstitutional.

# B. <u>A PETITION FOR JUDICIAL REVIEW WAS THE PROPER MEANS OF</u> BRINGING CASE 2 BEFORE THIS COURT

Plaintiffs have chosen to file this particular action as a civil complaint, rather than a judicial review pursuant to NRS 233B.130. To the best of the Defendants' knowledge and belief, Plaintiffs did not file a petition for judicial review of the NTC's decision.<sup>5</sup>

Pursuant to the Nevada Rules of Civil Procedure a complaint requires that an answer be filed and ultimately that a trial on the merits is held, absent summary judgment. The foregoing procedure is inappropriate to the appeal of a state agency decision. NRS 233B.130 et. seq. With the adoption of the Administrative Procedures Act in 1965, aka Chapter 233B of the NRS, the Legislature stated its intention that the provisions in such chapter "are the exclusive means of *judicial review of, or judicial action concerning*, a final decision in a contested case involving an agency to which this chapter applies." NRS 233B.130(6) (emphasis added).

The provision under which Plaintiffs chose to file suit, NRS 368A.290, was first adopted in 2003 and is similar to NRS 372.680 which was revised in 1999. NRS 368A.290 states:

1. Within 90 days after <u>a final decision</u> upon a claim filed pursuant to this chapter is rendered by:

(a) The Commission, the claimant may bring an action against the Board on the grounds set forth in the claim.
(b) <u>The Nevada Tax Commission</u>, the claimant may bring <u>an action</u> against the Department on the grounds set forth in the claim.
2. An action brought pursuant to subsection 1 must be brought in a court of competent jurisdiction in Carson City, the county of this

<sup>3</sup> Pursuant to NRS 233B.130(5) a person filing a petition for judicial review has 45 days to serve the petition on the agency and every party. No such petition has been served to date and the 45 days from the last date to file a petition has passed.

Appellants' Appendix

SUPP.ROA01612

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State where the claimant resides or maintains his or her principal place of business or a county in which any relevant proceedings were conducted by the Board or the Department, for the recovery of the whole or any part of the amount with respect to which the claim has been disallowed.

3. Failure to bring an action within the time specified constitutes a waiver of any demand against the State on account of alleged overpayments. [Emphasis added.]

Following the revision, NRS 372.680 provides:

1. Within 90 days after <u>a final decision</u> upon a claim filed pursuant to this chapter is rendered by <u>the Nevada Tax</u> <u>Commission</u>, the claimant may bring <u>an action</u> against the Department on the grounds set forth in the claim in a court of competent jurisdiction in Carson City, the county of this State where the claimant resides or maintains his principle place of business or a county in which any relevant proceedings were conducted by the Department, for the recovery of the whole or any part of the amount with respect to which the claim has been disallowed.

2. Failure to bring an action within the time specified constitutes a waiver of any demand against the State on account of alleged overpayments. [Emphasis added.]

NRS 372.680 speaks specifically to filing a claim for refund in district court after a "final decision" by the NTC. *Id.* Prior to 1999, a taxpayer could go straight to district court after the denial of the claim by the Department without going through an administrative hearing procedure. The change to a decision by the NTC ensured that there would be an administrative hearing. NRS 372.680 does not provide authority for a trial de novo and neither does NRS 368A.290.

19 The Nevada Supreme Court in Hansen-Neiderhauser v. Nevada State Tax Comm'n, 81 Nev. 307, 402 P.2d 480 (1965), discusses NRS 372.680 prior to the passage of the 20 Administrative Procedures Act. Clearly a civil remedy for claims of overpayment existed prior 21 to the enactment of NRS Chapter 233B. In the legislative intent section of NRS Chapter 22 233B it states that "provisions of this chapter are intended to supplement statutes applicable 23 to specific agencies." NRS 233B.020(2). If ambiguity exists regarding the remedy available 24 to a taxpayer seeking a refund that is aggrieved by a final decision by the NTC it is 25 appropriate to look to the legislative history for clarification. See Chanos v. Nevada Tax 26 27 Comm'n, \_\_\_\_ Nev. \_\_\_, 181 P.3d 675, 680-681 (2008).

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> Appellants' Appendix SUPP.ROA01613

A review of the legislative history from the 1999 changes to NRS 372.680 clears up any ambiguity about the remedy available. In a memorandum dated May 7, 1999 to Assemblyman Bernie Anderson, Chairman, Assembly Committee on Judiciary from Norm Azevedo, Senior Deputy Attorney General regarding *Senate Bill (S.B.)* 362 and the changes to NRS 372.680 it states:

> With the exception of Section 13 of S.B. 362, the remaining sections delineated above address the applicable procedures to follow in a claim for refund. Prior to S.B. 362, refund claims had not been subject to the requirements of chapter 233B of the Nevada Revised Statutes. Historically, if a taxpayer filed a claim for refund with the Nevada Department of Taxation, which was denied by the Nevada Department of Taxation, the taxpayer was required to file an action in district court in order to contest the denial. The language of S.B. 362 now changes this procedural route. In the event that S.B. 362 becomes law, a taxpayer whose claim for refund is denied by the Department to (sic) Taxation will proceed initially to an administrative hearing officer for an administrative trial. In the event the taxpayer is aggrieved by the decision of the administrative hearing officer, the taxpayer may appeal the hearing officer's decision to the Nevada Tax Commission for an administrative appellate review. In the event the taxpayer is still aggrieved after a Tax Commission decision, the taxpayer may file a petition with a district court in a judicial review proceeding. It is this filing of a petition for judicial review which is the subject of the venue provisions in S.B. 362. Thus, S.B. 362 contemplates a change from past practice where refund claims upon passage of S.B. 362 will now be subject to the requirements of Chapter 233B of the Nevada Revised Statutes.

See Ex. "C" (NDT 049). Mr. Azevedo's explanation is reiterated by other documents from the

legislative record. Mr. Azevedo provided testimony to the Senate Committee on Taxation on

March 23, 1999, which was recorded as follows:

[T]his particular provision was addressed in NRS chapter 2328 [sic] and he did not see a problem with it being brought to other courts in the state. He explained the purpose of this bill and what it would achieve. He said the amendments clarified the language with great specificity so that in almost every instance the sequence would be hearing officer, the tax commission, and, if it went to a court, it would be pursuant to NRS chapter 233B in the form of a petition for judicial review. He said NRS chapter 233B would address most sales- and use-tax statutes that go to the commission.

27 See Exhibit D (NDT 055). The Bill Explanation provided as Exhibit G to the Assembly 28 Committee on Taxation on May 6, 1999 states further that change to NRS 372.680 "[p]rovides

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	1	that an action for judicial review of a claim for refund of sales tax follows a decision of the tax
	2	commission, not the department of taxation, and that such action may be brought in Clark
	3	County <sup>6</sup> as well as Carson City." See Ex. "E", Sect. 33 (NDT 061).
	4	A July 1990 publication for the State Bar of Nevada sets forth the basis for applying
	5	judicial review to final administrative decisions. It states:
	6	Judicial review is designed to expedite the passage of an
	7	administrative case through the judicial system. It is also meant to minimize the intrusion of courts into administrative functions, such
	8	as fact-finding, while relieving district courts of the burden and expense of trying an administrative case as if the case had been
	9	filed as an original matter in district court.
	10	INTER ALIA, July 1990, The Basics of Nevada Administrative Law, p. 8. The article goes on
	11	to discuss the reasons why trial de novo is disfavored in administrative cases and why cases
	12	involving trial de novo have been reversed by the Nevada Supreme Court:
ffice e 3900 01	13	Litigants who have successfully convinced a district court to
Attorney General's Office 55 E. Washington, Suite 390 Las Vegas, NV 89101	14	dispense with a review of the administrative record and hold a trial de novo have repeatedly had their original efforts reversed by the
ey Gene ashingt Vegas, h	15	Nevada Supreme Court. Those reversals are entirely salutary. Trial de novo evades an administrative body's 'judgment based
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	16	upon its specialized experience and knowledge.' It is also a particularly direct intrusion on an agency's fact-finding function.
v,	17	Trial de novo further destroys the effectiveness of an
	18	administrative body and the administrative process by relegating an administrative hearing to 'a meaningless, formal, preliminary,
	19	which places 'upon the courts the full administrative burden of factual determination.' The waste of administrative and judicial
	20	trial de novo should occur is in the rare instances where it is
	21	specifically provided for by statute.
	22	Id. (citations omitted). The article cites NRS 607.215 as an example of a specific statute that
	23	provides for trial de novo. NRS 607.215(3) states, "[u]pon a petition for judicial review, the
	24	court may order trial de novo." There is no applicable statute in the case at hand that
	25	specifically authorizes a trial de novo. Similar to NRS 372.680, the language in NRS
	26	368A.290 states that a claimant "may bring an action." NRS 368A.290 contains no mention
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	28	<sup>6</sup> Clark County was later dropped from the language. As adopted the venue language in NRS 372.680 mirrored the venue language in NRS 233B.130.
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of a right to trial de novo and falls short of granting the court jurisdiction to order a trial de novo.

One of the cases cited in the article, *Nevada Tax Comm'n v. Hicks*, 73 Nev. 115, 310 P.2d 852 (1957), discusses the policy against a trial de novo after an agency decision. The full quote from the *Hicks* case, parts of which were included in the citation above, is as follows:

It should be apparent that if trial de novo is permitted here it would completely destroy the effectiveness of the tax commission as an expert investigative board. The most perfunctory showing could be made before the board by a licensee with knowledge that the matter would ultimately be decided by the courts upon full evidentiary consideration. Trial de novo, in effect, could relegate the commission hearing to a meaningless, formal, preliminary and place upon the courts the full administrative burden of factual determination.

Id. at 123, 856; see also Las Vegas Valley Water Dist. v. Curtis Park Manor Water Users Ass'n, 98 Nev. 275, 646 P.2d 549 (1982). Though the Hicks case dealt with a gaming licensee, the reasoning applies equally to the case at hand should the same argument be made with regard to NRS 368A.290. Allowing Case 2 to proceed as a trial de novo would render meaningless the expertise of the NTC, as well as the record that was before it.

17 Accordingly, based on the relevant statutes and the doctrine of judicial economy, it is clear that Case 2 should have proceeded as a petition for judicial review.<sup>7</sup> Inexplicably, rather 18 than filing a petition for judicial review after exhausting their administrative remedies, the 19 original six Case 2 Plaintiffs filed a civil complaint seeking a new civil court proceeding. The 20 original six Case 2 Plaintiffs exercised their right to the administrative process, received an 21 unfavorable decision from the Department, received an unfavorable decision from the NTC, 22 accumulated an administrative record, and failed to timely serve a petition for judicial review 23 on any of the Defendants. Because the final decision of the NTC was not the subject of a 24

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<sup>7</sup> See Order to Proceed as Petition for Judicial Review, filed in the First Judicial District Court, Case No. 09 OC 00016 1B attached hereto as Ex. "F" (stating that the proceedings in a tax refund case that had been presented to a hearing officer and the Commission are controlled by NRS 233B.130(6). Further stating that the plaintiff was "not entitled to a second evidentiary hearing in district court, but is entitled to judicial review . . ..." This order has been stayed pending further review).

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timely petition for judicial review filed with the District Court, the decision of the NTC is now ł 2 final and preclusive. 3 1. CHANGES TO NRS 233B.130 AND NRS 372.680 REFLECT LEGISLATIVE INTENT THAT THIS COURT'S JURISDICTION IS 4 LIMITED TO JUDICIAL REVIEW Prior to 1989, Chapter 233B of the NRS specifically provided that a trial de novo was 5 available, if provided for by an agency's statutes outside of NRS Chapter 233B. At the time б 7 NRS 233B.130(1) read in pertinent part: 8 Any party aggrieved by a final decision in a contested case is entitled to judicial review thereof under this chapter. Where 9 appeal is provided within an agency, only the decision at the highest level is reviewable unless otherwise provided by statutes. 10 This chapter does not limit utilization of trial de novo to review a final decision where provided by statute, but this chapter provides 11 an alternative means of review in those cases. 12 The act of May 30, 1989, ch. 716, §6, Assembly Bill 884, Before the Committee on 13 Government Affairs, 1989 Nev. Stat. 3. The 1989 legislature removed this language and 14 replaced it with the current language in NRS 233B.130(6) which states that the provisions of 15 NRS Chapter 233B are "the exclusive means of judicial review of, or judicial action 16 concerning, a final decision in a contested case involving an agency to which [the] chapter 17 applies." The legislature specifically removed the authorization to use a trial de novo and 18 replaced it with language stating that the exclusive means for a court to exercise jurisdiction 19 over a final decision of an agency is by way of judicial review. In testimony before the 20 Assembly, Mr. Richard Campbell, Chairman of the state bar's Administrative Law Committee, 21 explained the reasoning for the changes made by AB 884. The minutes state: 22 He indicated one problem with administrative law is that each agency has its own judicial review provision but it is incomplete 23 and contains no provision for procedures before the courts. He also pointed out it is not clear whether NRS 233 (sic) or the 24 agency's law applies thereby creating general confusion among practitioners and the courts. He indicated he spoke with several 25 judges who urged the Administrative Law Committee to clarify such procedures . . .. 26 27 Minutes of the Nevada State Legislature, Assembly Committee on Government Affairs, page 28 7, June 6, 1989. Mr. Campbell explained the importance of allowing administrative agencies Appellants' Appendix SUPP.ROA01617 Page 1756

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 to exercise their expertise in a given area without interference by the courts. The minutes

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Mr. McGaughey referred to page 2, line 28, 'The court shall not substitute its judgment for that of the agency as to the weight of evidence on a question of fact.' He asked Mr. Campbell to explain that statement. Mr. Campbell replied the Administrative Law Committee does not want the courts to substitute their expertise for the expertise of the administrative agency. Mr. Sourwine mentioned that this language exists in present law.

Mr. Campbell explained the court is not required to affirm the decision of an agency. Mr. Sourwine said AB 884 allows the court to modify or reverse an agency decision if it is clearly erroneous in view of reliable evidence on the whole record. Since the court does not hear the testimony of witnesses, the court is not in a position to judge credibility. Therefore, in reviewing records of an administrative agency, the court merely looks for evidence in the record that supports the agency's decision. At that point, the court defers to the agency's expertise in the particular area.

*Id.* at 8.

Standing alone, NRS 372.680 fits the description from the legislative history cited above of an agency provision that is incomplete and does not specify the nature of the procedure in court. The statute was changed to read that an action would follow a decision of the NTC, not a decision of the Department. NRS 368A.290. The change ensured that requests for refund would fall within the purview of a contested case before an administrative body. The statutory change in 1999 denotes an effort on the part of the legislature to clarify the relationship between NRS 372.680 and NRS Chapter 233B.

The following legislative changes in this area demonstrate the legislative intent that all final decisions by the NTC be subject to judicial review:

<u>1989</u>

The legislature removes language permitting original actions when a statute authorizes such an action and replaces it with the language in NRS Chapter 233B.130(6): "The provisions of this chapter are the exclusive means of *judicial review of*, or *judicial action concerning*, *a final decision* in a contested case involving an agency to which this chapter applies." (emphasis added).

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The legislature adds the language in NRS 360.245(5) that states, "A decision of the Nevada Tax Commission is *a final decision* for the purpose of judicial review." (emphasis added).

<u>1999</u>

Prior to 1999, NRS 372.680 permitted an action for a claim for refund to be filed once a refund claim had been filed with the Department without an administrative proceeding. The legislature changed the language and it now reads in pertinent part: "Within 90 days after *a final decision* upon a claim filed pursuant to this chapter is rendered by the *Nevada Tax Commission*, the claimant may bring *an action* against the Department on the grounds set forth in the claim . . .." NRS 372.680 (emphasis added). "Thus, [the legislation] contemplates a change from past practice where *refund claims* upon passage of [the legislation] will now be subject to the requirements of Chapter 233B of the Nevada Revised Statutes." Memorandum dated May 7, 1999 to Assemblyman Bernie Anderson, Chairman, Assembly Committee on Judiciary from Norm Azevedo, Sr. Deputy Attorney General (emphasis added).

The Legislative history of NRS 372.680 is telling of the Legislatures' intent when enacting NRS 368A.290 because by using the same language that was used in NRS 372.680 the Legislature intended that NRS 368A.290 have the same meaning as NRS 372.680. *Beazer Homes Nevada, Inc. v. Eighth Judicial Dist. Court ex rel. County of Clark*, 120 Nev. 575, 580-581, 97 P.3d 1132, 1135-1136 (2004) (stating, "[w]hen a legislature adopts language that has a particular [] meaning or history, rules of statutory construction also indicate that a court may presume that the legislature intended the language to have meaning consistent with previous interpretations of the language). Thus, the "action" to be pursued through NRS 368A.290 is a petition for judicial review.

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THE LEGISLATURE HAS STATED THAT THROUGH HARMONIZATION OF NRS 372.680 AND CHAPTER 233B OF THE NRS ITS INTENT WAS THAT THE ACTION AVAILABLE TO A TAXPAYER THROUGH NRS 372.680 IS A JUDICIAL REVIEW PURSUANT TO 233B.130.

In its amicus brief filed in Case #55228 currently pending before the Nevada Supreme Court, the Nevada Legislature stated its intent with regard to NRS 372.680. Nevada Legislature's Amicus Curiae Brief attached hereto as Ex. "G". The Legislature explains that by harmonizing the statutes its intent is clear from the plain language. It's further explained that the Legislature intended that the action provided for by NRS 372.680 is a judicial review pursuant to NRS 233B.130. As previously established, NRS 368A.290 has the same meaning as NRS 372.680 and therefore the action provided for by NRS 368A.290 is a judicial review pursuant to NRS 233B.130. Plaintiffs have failed to timely file a petition for judicial review pursuant to NRS 233B.130.

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# 3. FAILURE TO FILE A TIMELY PETITION FOR JUDICIAL REVIEW DEPRIVES THIS COURT OF JURISDICTION TO HEAR THIS MATTER

NRS 233B.130 states in pertinent part:

1. Any party who is:

(a) Identified as a party of record by an agency in an administrative proceeding; and

(b) Aggrieved by a final decision in a contested case, is entitled to judicial review of the decision. Where appeal is provided within an agency, only the decision at the highest level is reviewable unless a decision made at a lower level in the agency is made final by statute. Any preliminary, procedural or intermediate act or ruling by an agency in a contested case is reviewable if review of the final decision of the agency would not provide an adequate remedy.

2. Petitions for judicial review must:

(a) Name as respondents the agency and all parties of record to the administrative proceeding;

(b) Be instituted by filing a petition in the district court in and for Carson City, in and for the county where the agency proceeding occurred; and

(c) Be filed within 30 days after service of the final decision of the agency.

Cross-petitions for judicial review must be filed within 10 days after service of a petition for judicial review.

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The final decision by the NTC was dated October 12, 2007. Thirty days from the date of service would have been on or about November 11, 2007. The Case 2 Plaintiffs filed their complaint on January 9, 2008 and even if the complaint was deemed to be a petition for judicial review it was still undeniably filed after the 30 day period for filing a petition for judicial review. NRS 233B.130(2)(c). The sole means of this court taking action in this administrative case or reviewing the final decision by the NTC was by way of a petition for judicial review. NRS 233B.130(6). No petition for judicial review was filed. The failure to file a petition for judicial review in a timely manner is jurisdictional. Kame v. Employment Sec. Dep't., 105 Nev. 22, 25, 769 P.2d 66, 67 (1989). The Nevada Supreme Court in Kame wrote:

> When a party seeks judicial review of an administrative decision, strict compliance with the statutory requirements for such review is a precondition to jurisdiction by the court of judicial review. .Noncompliance with the requirements is grounds for dismissal of the appeal...Thus, the time period for filing a petition for judicial of an administrative decision is mandatory review and jurisdictional...In the past, this court has upheld the dismissal of appeals for failure to timely commence them.

Id. at 25, 68 (citations omitted).

Judicial review was the only means for the Case 2 Plaintiffs to access this court for 16 action on the claims for refund heard by the NTC. Instead, the Case 2 Plaintiffs filed a civil complaint which should be dismissed.

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#### CASE 2 IS BARRED BY THE DOCTRINE OF ADMINISTRATIVE RES C. JUDICATA

Nevada has adopted a general rule of administrative res judicata. Britton v. City of N. Las Vegas, 106 Nev. 690, 799 P.2d 568 (1990). The Nevada Supreme Court in Britton identifies three inquiries that are pertinent to the application of administrative res judicata. Id. at 692-693; 569-570. The inquires are "(1) whether the issue decided in the prior adjudication was identical to the issue presented in the action in question; (2) whether there was a final judgment on the merits; and (3) whether the party against whom the judgment is asserted was a party, or in privity with a party to the prior adjudication." Id.

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If the factors from *Britton* are applied to the facts alleged in the Complaint, it is clear administrative res judicata applies. The first factor is whether the issue decided in the prior adjudication was identical to the issue presented in the action in question. The issues decided in the previous action are outlined in the NTC's Decision. This court, in reviewing the action of the NTC, is limited to the record that was before the NTC. NRS 233B.135(1)(b). Since the court is so limited, the issues decided by the NTC are identical to the issues that are properly before this court.

The second factor is whether there was a final decision on the merits. Pursuant to NRS 360.245(5), decisions of the NTC are considered final decisions for purposes of judicial review. Moreover, because no petition for judicial review has been filed and the date for filing one has passed, the decision by the NTC is final.

The final factor is whether the party against whom the judgment is asserted was a party, or in privity with a party, to the prior adjudication. The NTC's Decision in the administrative proceeding below was against the Case 2 Plaintiffs. The judgment is being asserted against the Case 2 Plaintiffs in the case at hand.

The Court further addressed the doctrine of administrative res judicata in a case that, like the present case, related to a request for refund of taxes. *Campbell v. Department of Taxation*, 108 Nev. 215, 827 P.2d 833 (1992). The facts in *Campbell* were similar in many ways to the current case. Like the current case there had been an unsuccessful appeal before the NTC. *Campbell* at 216, 834. The taxpayer in *Campbell* also failed to file a petition for judicial review and instead filed a separate action pursuant to NRS 372.680. The district court judge granted summary judgment in favor of the Department on the grounds that "all of the elements necessary to apply the doctrine of res judicata to the decision of the administrative tribunal . . . exist in this case." *Campbell* at 218, 835 (quoting the district court decision). A significant difference between *Campbell* and the current case is that in *Campbell* the taxpayer did not pay the taxes until after he had been through the administrative procedure, whereas in the current case the Case 2 Plaintiffs remitted the taxes prior to going

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through the administrative procedure. See NTC Decision attached hereto as Ex. "A"; see also Case 2 Amended Complaint, p. 8, paras. 33 and 34.

The Nevada Supreme Court, while reaffirming the doctrine of administrative res judicata, concluded that there were unique circumstances involved in *Campbell* that justified a different result than granting summary judgment.<sup>8</sup> The Court remanded the case for judicial review after making clear that "pursuant to *Britton*, the Campbells <u>do not have a right to a second evidentiary hearing.</u>" *Campbell* at 219, 836 (emphasis added).

Because the Case 2 Plaintiffs' failed to file a petition for judicial review and because there does not exist any of the circumstances that were unique to the *Campbell* case, the Case 2 Plaintiffs' Complaint should be dismissed pursuant to the doctrine of administrative res judicata.

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# 1. CASE 2 IS BARRED BY THE DOCTRINE OF CLAIM PRECLUSION

The Court in *Five Star Capital Corp. v. Ruby*, \_\_\_ Nev. \_\_\_, 194 P.3d 709, 711 (2008) does not specifically discuss administrative res judicata, but does discuss in depth the term res judicata and breaks down the difference between claim preclusion and issue preclusion. The *Five Star* Court wrote:

In addressing claim preclusion the *Tarkanian* court stated that the doctrine 'is triggered when a judgment is entered. A valid and final judgment on a claim precludes a second action on that claim or any part of it.' Further, the court recognized that the claim preclusion doctrine 'embraces all grounds of recovery that were asserted in a suit, as well as those that could have been asserted, and thus has a broader reach' than the issue preclusion doctrine.

*Id.* at 711. The Court then set forth the test for claim preclusion as follows:

We begin by setting forth the three-part test for determining whether claim preclusion should apply: (1) the parties or their privies are the same, (2) the final judgment is valid, and (3) the subsequent action is based on the same claims or any part of them that were or could have been brought in the first case. These three factors in varying language, are used by the majority

<sup>8</sup> Those unique circumstances included payment of the taxes under protest in reliance on instructions from the Department, which limited their subsequent remedies. At the time the statute allowed an action to be filed after the initial denial of a refund by the Department. As noted above in 1999 the statute was amended to require denial by the Tax Commission prior to filing an action for judicial review in district court.

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of the state and federal courts. This test maintains the wellestablished principle that claim preclusion applies to all grounds of recovery that were or could have been brought in the first case.

*Id.* at 713.

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Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 Applying those factors to the current case it is clear that the parties, the six Case 2 Plaintiffs and the Department, are the same in the administrative proceeding below and in the Complaint. As argued above, the judgment by the NTC is now final.

The third factor is whether the subsequent action is based on the same claims or any part of them that were or could have been brought in the first case. NRS 233B.130 states that a party may file for judicial review if they are "[a]ggrieved by a final decision in a contested case." NRS 233B.130(1)(b). The court in an action for judicial review is limited to the record before the agency. NRS 233B.135(1)(b). NRS 368A.290(1) states a taxpayer may file an action "after a final decision upon a claim filed pursuant to this chapter is rendered by . . . [t]he Nevada Tax Commission, the claimant may bring an action against the Department on the grounds set forth in the claim." So, pursuant to NRS 233B.130, NRS 233B.135 and NRS 368.290, the Case 2 Plaintiffs may not bring any claims that have not been actually decided below by the NTC. All the factors are met and this matter should be dismissed based on the doctrine of claim preclusion.

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# 2. CASE 2 IS BARRED BY THE DOCTRINE OF ISSUE PRECLUSION

The *Five Star* case also addressed the doctrine of issue preclusion. The Court indicated the following factors were necessary for the application of issue preclusion:

(1) The issue decided in the prior litigation must be identical to the issue presented in the current action;

- (2) The initial ruling must have been on the merits and have become final; ...
- (3) The party against whom the judgment is asserted must have been a party or in privity with a party to the prior litigation and;(4) The issue was actually and necessarily litigated.

25 || Five Star at 713.

The NTC, in its final decision, affirmed the Department's denial of the refund claims filed by the six Case 2 Plaintiffs. See NTC's Decision attached hereto as Ex. "A". In their Amended Complaint, the six Case 2 Plaintiffs state that they filed requests for refund

> Appellants' Appendix SUPP.ROÃ01624

pursuant to NRS 368A.260 alleging that the LET is unconstitutional, that the requests for refund were denied by the Department, and that the NTC affirmed the denials of the requested refunds. Case 2 Amended Complaint, pp. 8-9, paras. 34-38. The Case 2 Plaintiffs essentially request a judicial determination that the LET is unconstitutional and that they are entitled to a refund. Amended Complaint, pp. 16 -17, paras. A-E. The issues raised by the Case 2 Plaintiffs in their Amended Complaint were raised and adjudicated in the administrative proceedings and the hearing presided over by the NTC. See NTC's Decision attached hereto as Ex. "A". Because the Case 2 Plaintiffs' issues raised in the Amended Complaint were raised by the Case 2 Plaintiffs and adjudicated by the NTC, they were actually and necessarily litigated in the administrative proceedings below. The NTC's decision is final and the Case 2 Plaintiffs should not be permitted to re-litigate matters that have been adjudicated and finally decided.

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### D. THE CASE 1 CLAIM FOR DAMAGES PURSUANT TO 42 U.S.C. 1983 MUST BE DISMISSED.

The Case 1 claim for damages pursuant to 42 U.S.C. 1983 must be dismissed because none of the Defendants are "persons" for purposes of the statute. Section 1983 reads as follows:

Every person who, under color of any statute, ordinance, regulation, custom, or usage, of any State or Territory or the District of Columbia, subjects, or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws, shall be liable to the party injured in an action at law, suit in equity, or other proper proceeding for redress, except that in any action brought against a judicial officer for an act or omission taken in such officer's judicial capacity, injunctive relief shall not be granted unless a declaratory decree was violated or declaratory relief was unavailable. For the purposes of this section, any Act of Congress applicable exclusively to the District of Columbia shall be considered to be a statute of the District of Columbia.

26 42 U.S.C.A. § 1983

To state a claim under 42 U.S.C. § 1983, a plaintiff must allege two elements: (1) that

a right secured by the Constitution or laws of the United States was violated; and, (2) that the

Appellants' Appendix SUPP.ROA01625

violation was committed by a person acting under the color of state law. West v. Atkins, 487 U.S. 42, 48 (1988). The State, its agencies, and its officials acting in their official capacities, are not "persons" within the meaning of § 1983. Will v. Michigan Dept. of State Police, 491 U.S. 58, 71, 109 S.Ct. 2304, 2312 (1989).

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The Department, the NTC, the State Board of Examiners and Michelle Jacobs, in her official capacity only, were sued under Section 1983 for allegedly enforcing an unconstitutional tax statute. However, none of the parties named as Defendants are "persons" within the meaning of Section 1983.

#### E. THE ONLY REMAINING ISSUE IS THE "FACIAL CHALLENGE" REGARDING THE CONSTITUTIONALITY OF THE LET.

The six Case 2 Plaintiffs exhausted their administrative remedies but failed to pursue a petition for judicial review. Because they failed to timely file a petition for judicial review, the 12 Case 2 Plaintiffs allowed the NTC's decision to become final and lost the ability to have this 14 court review the NTC's decision which affirmed the Department's denial of the refund claims. In addition, by abandoning the statutory right to judicial review, the Case 2 Plaintiffs lost the ability to pursue an "as applied" challenge regarding the constitutionality of the LET. See Malecon Tobacco, LLC, et al. v. Department of Taxation, 118 Nev. 837, 841, 59 P.3d 474 (2002) (holding, "we conclude that the Taxpayers must exhaust their administrative remedies before filing a complaint in the district court. Since they did not exhaust their administrative remedies, the district court properly dismissed the complaint for lack of subject matter jurisdiction."); see also Public Serv. Comm'n of Nev. v. Eighth Judicial Dist. Court of the State of Nev., et al., 107 Nev. 680, 684-685, 818 P.2 396, 399 (1991) (providing, "[i]t is well-settled that courts will not entertain a declaratory judgment action if there is pending, at the time of the commencement of the action for declaratory relief, another action or proceeding to which the same persons are parties and in which the same issues may be adjudicated." (citation omitted)). In the Public Serv. Comm'n case, the Nevada Supreme Court further stated:

> Further, a court will refuse to consider a complaint for declaratory relief if a special statutory remedy has been provided. (citation omitted). A separate action for declaratory judgment is not an

> > Appellants' Appendix SUPP.ROA01626

appropriate method of testing defenses in a pending action, [citation omitted], nor is it a substitute for statutory avenues of judicial and appellate review. We conclude, therefore, that the district court lacks jurisdiction to entertain the utilities' complaint for declaratory and injunctive relief.

107 Nev. at 685.

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The complaint filed by the Case 1 Plaintiffs was amended to include an "as applied" challenge. However, the Case 1 Plaintiffs did not exhaust their administrative remedies before filing the complaint and therefore, according to Nevada law, have no right to pursue an "as applied" constitutional challenge. *See Malecon Tobacco, LLC,* 118 Nev. 841 (holding that when an "as applied" constitutional challenge involves a factual evaluation exhaustion of administrative remedies is required). The Case 1 Plaintiffs have persistently argued for discovery and for more and more discovery and, in doing so, are establishing the need for a factual evaluation which triggers the exhaustion of administrative remedies requirement. *Id.* Consequently, the "as applied" challenge in Case 1 must be dismissed because the Case 1 Plaintiffs did not exhaust their administrative remedies before filing their Complaint in this court. *Id.* (requiring exhaustion of administrative remedies before the filing of a complaint).

In addition, as previously set forth, the claim for damages pursuant to 42 U.S.C. 1983 must be dismissed.

18 Between the two cases, the only possible remaining claim is the claim for declaratory relief regarding the "facial challenge" to the constitutionality of the LET. In Malecon Tobacco, 19 20 LLC case, the Nevada Supreme Court indicated that a "facial challenge" to the 21 constitutionality of a statute is an exception to the exhaustion of administrative remedies requirement. 118 Nev. at 841 (explaining that a "facial challenge" will not involve a factual 22 evaluation); see also Public Serv. Comm'n, 107 Nev. at 684 (stating, "courts will not entertain 23 a declaratory judgment action if there is pending, at the time of the commencement of the 24 action for declaratory relief, another action or proceeding to which the same persons are 25 parties and in which the same issues may be adjudicated" (citation omitted)). Thus, if the 26 court does not dismiss Case 2 for failure to timely file a judicial review or through application 27 28 of the principle of res judicata, it must at least dismiss the Case 2 claim for declaratory relief

> Appellants' Appendix SUPP.ROA01627

because the Case 1 claim for declaratory relief was pending at the time that Case 2 was commenced seeking declaratory relief. *Public Serv. Comm'n*, 107 Nev. at 684.

By filing an original civil action, the Case 2 Plaintiffs are asking this court to preside over the re-litigation of issues that were the subject of administrative proceedings before the Department and the NTC. It would be a prodigious waste of judicial resources to start anew in a case that already has an administrative record and final decision. For the reasons stated above, the Amended Complaints in both Case 1 and Case 2 should be dismissed which means that the "as applied" challenge will be dismissed.

Moreover, the Case 2 Plaintiffs had an adequate legal remedy available through an NRS 233B.130 petition for judicial review whereby this court could have reviewed the final decision of the NTC for violations of constitutional or statutory provisions, acting in excess of its authority, unlawful procedure or other error of law. By failing to file a petition for judicial review within the statutory time limit under NRS 233B.130(2)(c), the Case 2 Plaintiffs abandoned their rights to review and allowed the NTC's decision to become final and Case 2 must be dismissed.

Based on the doctrine of administrative res judicata, claim preclusion and issue preclusion, the Case 2 Plaintiffs are barred from re-litigating the refund issues decided by the Department and affirmed by the NTC in its final decision.

As set forth above, a party must exhaust administrative remedies in order to pursue an "as applied" challenge to the constitutionality of a statute. Only the original six Case 2 Plaintiffs exhausted their administrative remedies. The dismissal of Case 2 is the dismissal of the "as applied" challenge. Their can be no "as applied" challenge because none of the Case 1 Plaintiffs exhausted their administrative remedies before filing the complaint. *Malecon Tobacco, LLC,* 118 Nev. 837, 841 (2002).

In addition, the Case 1 claim for damages pursuant to 42 U.S.C. 1983 must be dismissed because the Plaintiffs have failed to state a claim in which relief can be granted.

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 Appellants' Appendix SUPP.ROA01628

<b>v</b> '	ι	
	. 1	Because the Case 1 Plaintiffs filed the Complaint prior to exhausting their
	2	administrative remedies, the only possible remaining issue from both cases is the Case 1
	3	claim for declaratory relief on the facial challenge.
	4	<u>CONCLUSION</u>
	5	Based on the foregoing, the Department respectfully requests that this Honorable
	6	Court Order the following with respect to cases A533273 and A554790:
	7	1. The Plaintiffs' claims for refunds are dismissed;
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	10	3. The Plaintiffs' claims for damages pursuant to 42 U.S.C. §1983 are dismissed; and
-	11	Respectfully submitted this 25 <sup>th</sup> day of January, 2011.
	12	
90 00	13	Respectfully submitted:
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	14	CATHERINE CORTEZ MASTO Attorney General
Genera ington, sas, NV	15	
forney ( E. Wash Las Veg	16	By: DAVID J. POPE
At 555	17	Senior Deputy Attorney General BLAKE A. DOERR
	18	Senior Deputy Attorney General VIVIENNE RAKOWSKY
	19	Deputy Attorney General Attorneys for Defendants
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		Appellants' Appendix Page 1768 SUPP.ROÃ01629

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v.	1.							
	1	CERTIFICATE OF MAILING						
	2	I, hereby certify that on the 25 <sup>TH</sup> day of January, 2011, I served the foregoing <b>NEVADA</b>						
	3	DEPARTMENT OF TAXATION'S MOTION FOR PARTIAL SUMMARY JUDGMENT ON THE						
	4	PLAINTIFFS' CLAIMS FOR REFUND AND MOTION TO DISMISS THE AS APPLIED						
	5	CHALLENGE TO THE LIVE ENTERTAINMENT TAX AND THE CLAIMS FOR DAMAGES						
	6	PURSUANT TO 42 U.S.C. 1983, by causing to be delivered to the Department of General						
	- 7	Services for mailing at Las Vegas, Nevada, a true copy thereof, addressed to:						
	8	William H. Brown, Esg.						
	9 10	The William H. Brown Law Office, Ltd. 330 S. Third St., Ste. 860 Las Vegas, NV 89101						
-	11	Bradley J. Shafer Shafer & Associates, P.C. 3800 Capital City Blvd., Ste. 2 Lansing, MI 48906-2110						
Q	12	Lansing, MI 48906-2110						
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Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	14	/s/ TRACI PLOTNICK						
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	1 2 3 4 5 6 7 8 9 10 11	Nevada Bar No. 008617 BLAKE A. DOERR Senior Deputy Attorney General Nevada Bar No. 009001 VIVIENNE RAKOWSKY Deputy Attorney General Nevada Bar No. 009160 555 E. Washington Ave., Ste. 3900 Las Vegas, Nevada 89101 P: (702) 486-3095 F: (702) 486-3416 dpope@ag.nv.gov bdoerr@ag.nv.gov						
	12	DISTRICT C	OURT					
ffice 33900	13	CLARK COUNTY	, NEVADA					
Attornicy General's Office 555 E. Washington, Suite 3900 Las Vegus, NV 89101	<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	DÉJÀ VU SHOWGIRLS OF LAS VEGAS,) L.L.C., d/b/a Déjà vu Showgirls, LITTLE) DARLINGS OF LAS VEGAS, L.L.C., d/b/a Little) Darlings, K-KEL, INC. d/b/a Spearmint Rhino) Gentlemen's Club, OLYMPUS GARDEN, INC.,) d/b/a Olympic Garden, SHAC, L.L.C., d/b/a) Sapphire, THE POWER COMPANY, INC., d/b/a) Crazy Horse Too Gentlemen's Club, D.) WESTWOOD, INC., d/b/a Treasures, and D.I.) FOOD & BEVERAGE OF LAS VEGAS, L.L.C.,) d/b/a Scores, Plaintiffs, vs. NEVADA DEPARTMENT OF TAXATION, NEVADA TAX COMMISSION, NEVADA ) STATE BOARD OF EXAMINERS, and	Case No. 06A533273 Dept. No. XI <i>Coordinated with:</i> Case No. 08A554970 Dept. No. XI <u>ORDER</u>					
	23 24 25	MICHELLE JACOBS, in her official capacity ) only, Defendants.						
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	28							
		現在一部に一定また。その人口						
		Appellants' Appen	dix Page 1770					

SUPP.ROA01631

1 Spearmint K-KEL. INC. d/b/a Rhino) Gentlemen's Club; OLYMPUS GARDEN, INC.,) 2 Garden; SHAC, d/b/a Olymic LLC d/b/a) Sapphire: THE POWER COMPANY, INC d/b/a) 3 Gentlemen's Crazv Horse Too Club; D. WESTWOOD, INC., d/b/a Treasures; and D.I 4 FOOD & BEVERAGE OF LAS VEGAS, LLC. d/b/a Scores: 5 Plaintiffs, 6 7 DEPARTMENT OF TAXATION: NEVADA 8 NEVADA TAX COMMISSION; and NEVADA STATE BOARD OF EXAMINERS, 9 Defendants.

Case No. 08A554970 Dept. No. XI

Page 1771

Defendants' Motion for Partial Summary Judgment on the Plaintiffs' Claims for Refund and Motion to Dismiss the as Applied Challenge to the Live Entertainment Tax and the Claims for Damages Pursuant to 42 U.S.C. 1983 came on for hearing on March 15, 2011;

David J. Pope, Senior Deputy Attorney General, Blake A. Doerr, Senior Deputy Attorney General, and Vivienne Rakowsky, Deputy Attorney General appeared on behalf of the Defendants; William J. Brown, Esq. and Bradley J. Shafer, Esq. appeared on behalf of the Plaintiffs;

The Court having considered the papers and pleadings as well as the oral argument
 hereby orders:

Defendants' Motion for Partial Summary Judgment on the Plaintiffs' Claims for Refund
 and Motion to Dismiss the as Applied Challenge to the Live Entertainment Tax and the Claims
 for Damages Pursuant to 42 U.S.C. 1983 is GRANTED IN PART and DENIED IN PART.

With regard to all of Plaintiffs' claims asserted under 42 U.S.C. 1983, Defendants'
 motion to dismiss is GRANTED and all claims asserted under 42 U.S.C. 1983 are hereby
 DISMISSED;

With regard to Defendants' motion to dismiss and/or for partial summary judgment on the basis that Case 1 should be limited to a facial challenge because none of the Case 1 Plaintiffs exhausted administrative remedies before commencing Case 1 and therefore Case

> Appellants' Appendix SUPP.ROA01632

Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101

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1 should not contain an "as applied" challenge, Defendants' motion is GRANTED IN PART 1 AND DENIED IN PART as the claim for declaratory relief in Case 1 is now consolidated with 2 the claim for declaratory relief in Case 2 (these claims for declaratory relief are not the claims 3 for declaratory relief asserted under 42 U.S.C. 1983, as all claims asserted under 42 U.S.C. 4 1983 have been dismissed as previously indicated in this order); 5 With regard to the remainder of Defendants' motion to dismiss and/or for partial 6 7 summary judgment, Defendant's motion is DENIED WITHOUT PREJUDICE. 3 IT IS SO ORDERED, DATED this 5" day of April, 2011. 9 10 11 DCE 12 8X 13 Respectfully submitted: 14 CATHERINE CORTEZ MASTO Attorney General 15 16 David 12 Senior Deputy Attorney General 18 19 20 21 22 23 24 25 26 27 28 Appellants' Appendix Page 1772 **SUPP.ROA01633** 

Logout My Account Search Menu New District Civ/I/Criminal Search Refine Search Back

# **REGISTER OF ACTIONS** CASE NO. 06A533273

Location : District Court Civil/Criminal - Help

Little Darling Of Taxation,	s Of Las Vegas LLC, K-Kel Inc, et al vs Nevada Dept § Olympus Garden Inc, et al § § § § § §		Other Civil Filing Other Civil Matters 12/19/2006 Department 11 A533273
	PARTY INFO	ORMATION	
			Lead Attorneys
Defendant	Jacobs, Michelle		Blake A. Doerr
			Retained
			702-486-3416(W)
Defendant	Nevada Dept Of Taxation		Blake A. Doerr
			Retained
			702-486-3416(W)
Defendant	Nevada State Board Of Examiners		Blake A. Doerr
			Retained
			702-486-3416(W)
Defendant	Nevada Tax Commission		Blake A. Doerr
			Retained
			702-486-3416(W)
Doing Business As	Crazy Horse Too Gentlemen's Club		<del>Dominic P. Gentile</del>
			Retained
			<del>7023860066(W)</del>
Doing Business As	Deja Vu Showgirls		William H. Brown
			Retained
			<del>702-474-4222(W)</del>
Doing Business As	Little Darlings		
Doing Business As	Olympic Garden		Dominic P. Gentile
Dusiness As			Retained
			<del>7023860066(W)</del>

Doing Scores

Appellants' Appendix

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**Dominic P. Gentile** 

SUPP.ROA01634 https://www.clarkcountycourts.us/Anonymous/CaseDetail.aspx?CaseID=6642579&Hearin... 11/7/2011

Business A	Business As				
		<del>7023860066(W)</del>			
Doing	Spearmint Phine Captionania Club	Dominic P. Contilo			
Doing Business As	Spearmint Rhino Gentlemen's Club s	Dominic P. Gentile			
		<del>7023860066(W)</del>			
Doing Business As	Treasures	<del>Dominic P. Gentile</del>			
		<del>Retained</del>			
		<del>7023860066(W)</del>			
Plaintiff	D I Food And Beverage Of Las Vegas	William H. Brown			
	LLC	Retained			
		702-474-4222(W)			
Plaintiff	D Westwood Inc	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	Deja Vu Showgirls Of Las Vegas LLC	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	K-Kel Inc	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	Little Darlings Of Las Vegas LLC	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	Olympus Garden Inc	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	Power Company Inc	William H. Brown			
		Retained			
		702-474-4222(W)			
Plaintiff	Shac LLC	William H. Brown			
i minun	Doing Business As Sapphire	Retained			
		702-474-4222(W)			

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Appellants' Appendix

SUPP.ROA01635 https://www.clarkcountycourts.us/Anonymous/CaseDetail.aspx?CaseID=6642579&Hearin... 11/7/2011

### **EVENTS & ORDERS OF THE COURT**

### 05/27/2011 Motion to Reconsider (3:00 AM) (Judicial Officer Gonzalez, Elizabeth)

05/27/2011, 06/24/2011 Pltf's Motion to Reconsider and Clarify Order

### Minutes

- 05/27/2011 3:00 AM
  - Given the supplemental filing by the AG's office, counsel for plaintiff DIRECTED to respond within ten days. Matter continued to 6/17/11 chambers calendar. CONTINUED TO: 6/17/11 (CHAMBERS)

06/17/2011 3:00 AM

#### 06/24/2011 3:00 AM

- A533273 and A554970 The Court, having reviewed Motion for Reconsideration and the related briefing and being fully informed, GRANTS the motion IN PART. The Order is to be amended to reflect dismissal only of damages claims. Counsel for Plaintiff is directed to submit a Proposed Order consistent with the foregoing within ten (10) days and distribute a filed copy to all parties involved in this matter. Such order should set forth a synopsis of the supporting reasons proffered to the Court in briefing. This Decision sets forth the Court's intended disposition on the subject but anticipates further order of the Court to make such disposition effective as an order. Based upon the supplemental briefing the Court is inclined to reconsider the prior motion to dismiss related to the petition for judicial review issue based upon the recent Nv Sup Ct decision in Southern California Edison v. First Judicial District Court, 127 Nev Adv. Op. 22 (May 26, 2011). Counsel for the State to renotice the motion so an appropriate record can be made. CLERKS NOTE: A copy of this minute order also placed in A554970. A copy of this minute order placed in Regional Justice Center attorney folders for William Brown, Esq. (TURCO & DRASKOVICH) and for Blake Doerr, Esq. and Vivienne Rakowsky, Esq. (DEPUTY ATTORNEY GENERAL, 555 E. Washington Ave., #3900, Las Vegas, NV 89101) (DS 7/1/11).

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SUPP.ROA01636

1 2 3 4 5 6 7 8 9 10 11	DCRR WILLIAM H. BROWN, ESQ. Nevada Bar No.: 7623 SULLIVAN BROWN 330 South Third Street, Ste. 860 Las Vegas, NV 89101 Telephone: (702) 366-9311 Facsimile: (702) 336-9371 Counsel for Plaintiffs BRADLEY J. SHAFER, Michigan Bar No. P36604* SHAFER & ASSOCIATES, P.C. 3800 Capital City Blvd., Suite #2 Lansing, Michigan 48906-2110 Telephone: (517) 886-6566 Facsimile: (517) 886-6565 Co-Counsel for Plaintiffs *Admitted Pro Hac Vice	COURTESY			
0006 12	DISTRICT	COURT			
NV 891 NV 891 NV 891	CLARK COUNTY, NEVADA				
44 4ttorney Cen 555 E. Washing 10 12a Vegas, 13 10 10 20 21 21 22	DEJA VU SHOWGIRLS OF LAS VEGAS, L.L.C., d/b/a Deja Vu Showgirls, LITTLE DARLINGS OF LAS VEGAS, L.L.C., d/b/a Little Darlings, K-KEL, INC., d/b/a Spearmint Rhino Gentlemen's Club, OLYMPUS GARDEN, INC., d/b/a Olympic Garden, SHAC, L.L.C. d/b/a Sapphire, THE POWER COMPANY, INC., d/b/a Crazy Horse Too Gentlemen's Club, D. WESTWOOD, INC., d/b/a Treasures, and D.I. FOOD & BEVERAGE OF LAS VEGAS, LLC, d/b/a Scores, Plaintiffs, VS.	Case No.: A533273 Dept. No.: IX			
23 24 25	NEVADA DEPARTMENT OF TAXATION, NEVADA TAX COMMISSION, NEVADA STATE BOARD OF EXAMINERS, and MICHELLE JACOBS, in her Official Capacity	DISCOVERY COMMISSIONER'S REPORT AND RECOMMENDATIONS			
26	Only, Defendants.	D IE C I I I I I I I I I I I I I I I I I			
27		MAR 0 1 2010			
28	Appellants' App SUPP.ROĀC	-			

# DISCOVERY COMMISSIONER'S REPORT AND RECOMMENDATIONS

Hearing Date: Hearing Time:

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Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101 November 13, 2009 9:30 a.m.

Attorney for Plaintiff: William H. Brown, Esq. of SULLIVAN BROWN; and Bradley J. Shafer, Esq., of SHAFER & ASSOCIATES, P.C. (michigan counsel)

Attorney for Defendant: Blake A. Doerr, Deputy Attorney General, Vivienne Rakowsky, Esq., Deputy Attorney General, and David J. Pope, Sp. Deputy Attorney General, of THE OFFICE OF THE ATTORNEY GENERAL

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### **FINDINGS**

After review of the pleadings submitted regarding Plaintiffs' Motion to Compel Discovery of Defendants, and the arguments presented before me during the November 13, 2009, hearing, I find that the Defendants may not be compelled to produce confidential taxpayer information but must produce certain documents pursuant to my recommendations below.

# 11.

### RECOMMENDATIONS

IT IS THEREFORE RECOMMENDED that Plaintiff's Motion to Compel Answers to the Interrogatories and to produce un-redacted documents requested by the Plaintiffs be granted in part and denied in part.

IT IS FURTHER RECOMMENDED that within ten (10) days of the entry of the Court's 20 order, the Nevada Department of Taxation shall provide a document that contains (for each 21 tax year from 2003 until the present) a list of businesses that paid Live Entertainment Taxes, 22 identified only by category, and the amount of Live Entertainment Tax each category of 23 business paid. The categories should include, for purposes of illustration only: one time or 24 annual events; sporting events; nightclubs; promoters; performing arts centers; raceways; and 25 gentlemen's clubs. The document should identify whether each business paid the 5% or the 26 10% Live Entertainment Tax. 27

# Appellants' Appendix SUPP.ROÃ01638

IT IS FURTHER RECOMMENDED that within ten (10) days of the entry of this Court's 1 order, the Nevada Department of Taxation shall provide a document (for each tax year from 2 2003 until the present) identifying which percentage of the total Live Entertainment Tax 3 collected by the Department of Taxation for that year was paid by gentlemen's clubs 4 presenting adult entertainment. The document shall provide separate percentages for 5 gentlemen's clubs paying the 5% and 10% Live Entertainment Tax of aquied to by reparties as this was NOT part of the Recommendations at IT IS FURTHER RECOMMENDED that should any of the Plaintiffs wish to allow the 6 7 Defendants to divulge any of their privileged and confidential taxpayer information, they must 8 provide a written release to the Department which permits such disclosure. 9 IT IS FURTHER RECOMMENDED that no sanctions will be imposed in regard to 10 Plaintiffs' motion, and the parties shall bear their own costs. 11 ILIS FURTHER RECOMMENDED that should Defendants comply with this Report and 12 Recommendation, the Court should not strike any portion of their Opposition to Plaintiffs' 13 Motion for Preliminary Infunction. / 14 IT IS FURTHER RECOMMENDED that the Court should not strike any portion of 15 Rlaintiffs' Motion to Compel. 16 IT IS FURTHER RECOMMENDED that the remainder of Plaintiffs' Motion to Combel 17 should be denied. Default's Conternation to Strike was with chaine. sp 18 The Discovery Commissioner, having met with counsel for the parties, having 19 discussed the issues noted above and having reviewed any materials proposed in support 20 thereof, hereby submits the above recommendations. 21 DATED this 22 day of February, 2010. 22 23 24 DISCOVERY COMMISSIONER 25 26 27 Appellants' Appendix 28

Submitted by: SULLIVAN BROWN mu WILLIAM H. BROWN, ESQ. Nevada Bar No.: 7623 330 South Third Street, Ste. 860 Las Vegas, NV 89101 Telephone: (702) 366-9311 Facsimile: (702) 336-9371 Counsel for Plaintiffs Approved as to form and content by: OFFICE OF THE ATTORNEY GENERAL 1ru Blake A. Doerr, Deputy Attorney General ttorney General's Office E. Washington, Suite 3900 Las Vegas, NV 89101 Appellants' Appendix Page 1779 SUPP.ROA01640

ă,							
	1	NOTICE					
	2						
	3	Pursuant to NRCP 16.1(d)(2), you are hereby notified you have five (5) days from the date you receive this document within which to file written objections.					
	4 5 6	Pursuant to E.D.C.R. 2.34(f), an objection must be filed and served no more than five (5) days after receipt of the Discovery Commissioner's Report. The Commissioner's Report is deemed received when signed and dated by a party, his attorney or his attorney's employee, or three (3) days after mailing to a party or his attorney, or three (3) days after the Clerk of the Court deposits a copy of the Report in a folder of a party's lawyer in the Clerk's office.					
	7	A copy of the foregoing Discovery Commissioner's Report was:					
	8	$\underline{\times}$ Mailed to the Plaintiffs/Defendants at the following address on the <u>3</u> day of <u>Feb</u>					
	9	, 2010:					
	10						
	11	Blake A. Doerr, Esq.					
ffice 3900 1	12	Vivienne Rakowsky, Esq. David J. Pope, Esq.					
al's Of L. Suite V 8910	13	Office of the Attorney General Deputy Attorney General					
Attorney General's Offi 555 E. Washington, Suite 3 Las Vegas, NV 89101	14	555 East Washington Ave., Ste. 3900 Las Vegas, NV 89135					
Attorn 55 E. W Las	15	WILLIAM H. BROWN, ESQ.					
. <b>x</b> n	16	SULLIVAN BROWN					
	17	330 South Third Street, Ste. 860 Las Vegas, NV 89101					
	18	Bradley J. Shafer					
•	19	SHAFER & ASSOCIATES, P.C. 3800 Capital City Blvd., Suite #2					
	20	Lansing, Michigan 48906-2110					
	21	$\underline{\times}$ Placed in the folder of Plaintiff's & Defendant's counsel in the Clerk's office on the					
	22	$\underline{-33}$ day of $\underline{Felo}$ , 2010.					
	23						
	24	STEVEN D. GRIERSON					
	25	By:Jennifer Lott					
	26	Deputy Clerk					
	27						
	28	Annallanta' Annandiy Daga 1790					
	20	Appellants' Appendix Page 1780 SUPP.ROÃ01641					

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	1	Case Name: <u>Deja Vu Showgirls of Las Vegas,</u> <u>LLC, et al. v. Nevada Department of Taxation,</u> et al.
	2	Case Number: <u>A533273</u>
	3	
	4	ORDER
	5	The Court, having reviewed the above report and recommendations prepared by the
	6	Discovery Commissioner and,
	7	
	8	The parties having waived the right to object thereto,
	9	No timely objection having been received in the office of the Discovery Commissioner pursuant to E.D.C.R. 2.34(f),
	10	Having received the objections thereto and the written arguments in support of
0	11	said objections, and good cause appearing,
Office nice 390	12	* * *
neral's gton, St , NV 85	13	AND
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	14	IT IS HEREBY ORDERED the Discovery Commissioner's Report and Recommendations are affirmed and adopted.
Att 5551	15 16	IT IS HEREBY ORDERED the Discovery Commissioner's Report and Recommendations are affirmed and adopted as modified in the following manner (attached hereto).
	17	IT IS HEREBY ORDERED that a hearing on the Discovery Commissioner's Report is set for, 2010, at a.m.
	18	
	19	DATED this day of, 2010.
	20	
	21	DISTRICT COURT JUDGE
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	23 24	
	24 25	
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	27	Annallanta' Annandiy Deca 1701
	20	Appellants' Appendix Page 1781 SUPP.ROÃ01642

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1	CASE NO. A648894
2	DEPT. NO. 30
3	DOCKET U
4	DISTRICT COURT
5	CLARK COUNTY, NEVADA
6	* * * *
7	K-KEL, INC., d/b/a Spearmint ) Rhino Gentlemen's Club: )
8	OLYMPUS GARDEN, INC., d/b/a ) Olympic Garden; SHAC, LLC, )
9	d/b/a Sapphire; THE POWER ) COMPANY, INC., d/b/a Crazy )
10	Horse Too Gentlemen's Club; D.) WESTWOOD, INC., d/b/a
11	Treasures; D.I. FOOD & ) BEVERAGE OF LAS VEGAS, LLC, )
12	d/b/a Scores, DEJA VU ) SHOWGIRLS OF LAS EGAS, LLC )
13	d/b/a Deja vu; and LITTLE ) DARLINGS OF LAS VEGAS, LLC, )
14	d/b/a Little Darlings, )
15	Petitioners, )
16	vs. )
17	STATE OF NEVADA, ex rel. ) DEPARTMENT OF TAXATION and TAX)
18	COMMISSION,
19	Respondents.
20	
21	REPORTER'S TRANSCRIPT OF PROCEEDINGS
22	BEFORE THE HONORABLE JERRY A. WIESE, II
23	DEPARTMENT XXX
24	DATED FRIDAY, DECEMBER 9, 2011
25	REPORTED BY: KRISTY L. CLARK, RPR, NV CCR #708, CA CSR #13529

Appellants' Appendix SUPP.ROA01643

1 **APPEARANCES:** 2 For the Petitioners: 3 LAW OFFICES OF WILLIAM H. BROWN, LTD. BY: WILLIAM H. BROWN, ESQ. 6029 South Fort Apache Road 4 Suite 100 5 Las Vegas, Nevada 89148 (702) 385-7280 will@whbesq.com 6 7 GREENBERG TRAURIG 8 MARK E. FERRARIO, ESQ. BY: 3773 Howard Hughes Parkway 9 Suite 400 North Las Vegas, Nevada 89169 10 (702)  $\overline{792}$  - 3773 11 LAW OFFICE OF BRADLEY J. SCHAFER 12 BY: BRADLEY J. SCHAFER, ESQ. 3800 Capital City Boulevard 13 Suite 2 Lansing, Michigan 48906 14 (517) 886-6560 15 For the Respondents: 16 ATTORNEY GENERALS OFFICE 17 BY: VIVIENNE RAKOWSKY, ESQ. BY: BLAKE DOERR, ESQ. 18 BY: DAVID J. POPE, ESQ. 555 East Washington Avenue 19 Suite 3900 Las Vegas, Nevada 89101 20 (702) 486-3426 tplotnick@agnv.gov 21 22 23 24 25

1 LAS VEGAS, NEVADA, FRIDAY, DECEMBER 9, 2011; 2 8:49 A.M. 3 PROCEEDINGS 4 \* \* \* \* \* \* \* 5 6 7 Yours is the K-Kel case? THE COURT: 8 MR. FERRARIO: Right. 9 THE COURT: I'll take care of it real fast. 10 How about that? 11 MR. FERRARIO: Well, depends on which way 12 you're going to rule. 13 THE COURT: Do we have both sides here? 14 MR. FERRARIO: Yes, but if you could --15 THE COURT: I'll take care of your case real 16 fast. Come on up. 17 K-Kel versus Nevada Department of Taxation. 18 THE BAILIFF: If the other counselors can 19 have a seat for a few minutes, we'll get to you. 20 THE COURT: It's on page 9. You want this 21 reported, Counsel? 22 Yes, Your Honor. MR. BROWN: 23 THE COURT: Case No. 648894. This is on for the plaintiffs' application for leave to present 24 additional evidence to the Nevada Tax Commission. 25 I'm

going to tell you what my inclination is. 1 2 Well, actually, is everybody checked in? 3 MR. FERRARIO: Yes. 4 THE COURT: You want to make appearances for 5 the record? MR. DOERR: 6 Sure. 7 MS. RAKOWSKY: Vivienne Rakowsky for the 8 Department of Taxation from the Attorney's General 9 Office. 10 MR. POPE: David Pope also with the Attorney 11 General's Office on behalf of the respondents. 12 MR. DOERR: Blake Doerr from the Attorney 13 General's Office on behalf of the Department of 14 Taxation. 15 MR. FERRARIO: Mark Ferrario appearing on behalf of Shac. 16 17 MR. BROWN: William Brown, local counsel for 18 the other plaintiffs. 19 MR. SHAFER: Your Honor, my name is Brad 20 I'm an attorney from Michigan, licensed in Shafer. 21 Michigan and Arizona. I filed a pro hac vice motion at 22 some point in this matter. 23 Okay. Let me tell you what my THE COURT: 24 inclination is, and if you want to argue and make a 25 I looked at the briefs. record, you can. Based on

1 NRS 233B.133, subsection 2, if I want to -- to send 2 this back down to the administrative agency, I have to 3 find that there's good cause. As discussed in Garcia 4 versus Scolari's Food and Drug case, I have to find 5 additional evidence must be material.

I think it's close, but based upon the -- the 6 7 issues as they are, and -- and the -- the status of --8 there's one case going on. There's a second case that 9 was going on that ended up getting dismissed because of 10 the -- whatever that new case was, Edison case, I don't 11 know that there was necessarily -- necessarily an 12 obligation to do discovery under the -- in the 13 administrative portion of the case. There is -- I -- I 14 found some law that says that there's no state or 15 federal constitutional right in an administrative 16 proceeding to prehearing discovery. Nevada Rules of 17 Civil Procedure do not apply to administrative 18 proceedings, and the Nevada Administrative Procedure 19 Act makes no provision for discovery. I think that 20 there's probably a valid basis for the plaintiffs to 21 have not discovered the things that they are now saying 22 that they want to bring before the agency.

23 My inclination is that there is good cause 24 and that the evidence is material, and I would prefer 25 that the tax commission review everything before I 1 review it.

2 MS. RAKOWSKY: Your Honor, can I make two 3 brief points?

THE COURT: You can make whatever record you want to make. I just want to let you know what my thoughts are, and you can try to convince me otherwise j if you'd like to.

MS. RAKOWSKY: Well, the cases that -- that 8 9 you referred to, which was Duchess, they did say that. 10 But they also went on to say, and I quote, "Thus the 11 extent to which a party engaged in an administrative 12 hearing for the board of discovery is determined by the 13 statutes governing the board and its adopted 14 regulations." That was the next sentence. That was 15 not included in their brief.

16 So if you go to the rules and regulations, 17 the statutes and regulations for the Nevada Department 18 of Taxation and the Nevada Tax Commission, you'll find 19 under NAC 135 -- 360.135, there's rules on how you get 20 a subpoena, that any party desiring to subpoena a 21 witness must submit an application to the hearing 22 officer stating the reason why the subpoena is 23 requested.

24The hearing officer may require that a25subpoena requested by a party for the production of

1 books, waybills, papers, accounts or other documents be 2 issued after the submission of an application in 3 writing, which specifies as clearly as may be, the 4 books, waybills, papers, accounts or other documents 5 desired.

And -- and then the hearing officer shall grant and issue the -- grant the application and issue the subpoena.

9 They did not ask. They never asked for any 10 discovery. In fact, during the administrative hearing 11 in front of the tax commission, they said, we didn't 12 ask for any discovery. And they were still given 13 another month to present any kind of discovery that 14 they wanted. And they -- and they submitted 500 to 15 1,000 pages of information that they wanted considered 16 by the commission. When the commission told them this, 17 they said, Do you want everything? And the commission 18 said we want everything you want considered. If you 19 don't have it in, there will be no -- there will be no 20 additional evidence; you're done. They agreed.

They submitted the stuff. The hearing was postponed and took place a month later. There's 94 pages of hearing transcript, where 47 pages are devoted to questions to -- to these -- to them regarding the evidence that they submitted. They looked at all the evidence. They looked at everything,
 and they came to a decision. There was substantial
 evidence.

And according to the latest case, which is -which is the Cabinet case, Maskall Cabinet (phonetic) case, they say that the -- when you do a judicial review, the issue is was there substantial evidence? And the Department of Taxation says there was substantial evidence. There's no need to add to the record.

And the second point is that Judge Gonzalez when we had the hearing in front of her on August the 23rd stated -- they asked for a remand. And she said no, she is not going to give them a remand. Pursuant to Rule 19, for them to get a remand, there has to be an agreement between you and Judge Gonzalez that she's willing to forego that order.

18THE COURT:It's a different case than19Judge Gonzalez's case, isn't it?

20 MS. RAKOWSKY: But she said she's not 21 remanding this case to the Nevada Tax Commission.

22THE COURT: Is this the same case that's in23front of Judge Gonzalez?

24 MS. RAKOWSKY: She -- she ended up going 25 through the facial challenge, dismissing the as-applied

challenge and giving them 30 days to file for judicial 1 2 review. Although they should have filed for judicial review in 2007, she extended that 30- or 45-day 3 deadline to give them 30 days to now file for judicial 4 review. It's the same case. It's -- with the 5 6 exception of the plaintiff that they added that I 7 understand that they're going to now dismiss, it's the 8 same plaintiffs. It's the same issues. It's the same documents. 9 It's -- it's -- everything is identical, 10 except now it's judicial review.

11 MR. POPE: Your Honor, I just have two 12 It's the same regulation. NAC 360.145 allows points. 13 for depositions. It's under the section in the NAC for 14 hearings, but the point is, is that petitioners never 15 requested depositions from the -- from the commission. 16 The commission could have granted or could have allowed 17 it pursuant to that regulation or possibly remanded to 18 a hearing officer for that to happen.

19 The next point is that petitioners have more 20 or less agreed in their moving papers that this is the 21 same type of evidence. Cumulative evidence is to be 22 excluded both under 233B.123 and NAC 360.145, sub 4. 23 So those are -- those are two other reasons not to 24 supplement the record.

MR. DOERR: I'll just also add that -- that

25

the issue that's before you today is the issue that 1 2 we've been conducting discovery on while the matters were still before Judge -- first Judge Togliatti and 3 4 then Judge Gonzalez. So our -- the discovery that they're asking for is the period -- it's been open for 5 6 three or four years now, five years running. And 7 they're just trying to extend this, get more in, waste 8 our time, waste our resources, and looking for 9 something else, and they don't have anything. 10 And I think they have the opportunity to ask 11 for all this in the administrative proceeding. 12 MR. ROITMAN: Your Honor --13 MS. RAKOWSKY: And, finally, Your Honor, what 14 they're asking you to admit is hearsay, and the 15 regulations -- and the regulations to the Nevada Tax 16 Commission and Nevada Department of Taxation are very 17 specific in NAC 360.145. It says, "Hearsay evidence, 18 as that term is used in civil actions, may be admitted 19 for the purpose of supplementing or explaining other 20 evidence, but it is not sufficient to support findings 21 of fact unless it would be admissible over objection in 22 civil actions." 23 They're looking to admit e-mails which are 24 clearly hearsay. They're not -- they would not be 25 admissible in any civil action, nor would any of the

> Appellants' Appendix SUPP.ROA01652

1 other documents because it's inadmissible evidence, 2 so ...

3 THE COURT: Mr. Roitman, give me a few 4 minutes.

5 All right. Counsel, I understand your 6 arguments with regard to whether or not things are 7 admissible, whether it's duplicative, whether it's 8 hearsay, if it's admissible evidence or not. I don't 9 think that's in front of me at this point. I think 10 that that's something that the administrative agency 11 needs to take up first. I understand your arguments, 12 and -- and I would be making the same arguments if I 13 was sitting at your table.

14 The thing is, as a judge, I want to try to do 15 the right thing, and if the right thing requires me to 16 only look at the record on a petition for judicial 17 review, I'm limited to review of the record. If 18 there's a question whether or not something is in the 19 record that should be or something's missing from the 20 record that maybe should be in the record, I'm inclined 21 to allow the administrative agency an opportunity to 22 review that so that when it comes up to me, and I'm 23 sure this will come back up to me, that I've got all the evidence. 24

So I'm not going to dismiss the case, but

25

1 what I'm going to do is I'm going to remand it right 2 now for purposes -- so the administrative agency can --3 can look at the evidence that's requested by the 4 petitioners. And I'm guessing that as soon as that 5 happens, they'll either come up with an amended 6 decision or a different decision or they'll just say 7 that the same decision applies.

8 Whatever happens, it will come back in front 9 of me on a petition for judicial review. You have to 10 let me know when that happens, and we'll probably have 11 to set a status hearing to decide if the parties want 12 to submit supplemental briefs to me based upon the 13 additional evidence that's submitted to the tax 14 commission.

MR. POPE: Your Honor, we haven't really gotten into briefing yet. They haven't done their --THE COURT: So there's no briefs at all yet? MR. BROWN: That's correct.

19 MR. FERRARIO: Your Honor, we'll prepare an 20 order reflecting your ruling, run it by the State, and 21 then working out briefing schedules after we come back 22 or keeping you apprised of what's happening at the 23 administrative level won't be a problem. 24 THE COURT: Appreciate that. 25 MR. FERRARIO: Thanks, Your Honor.

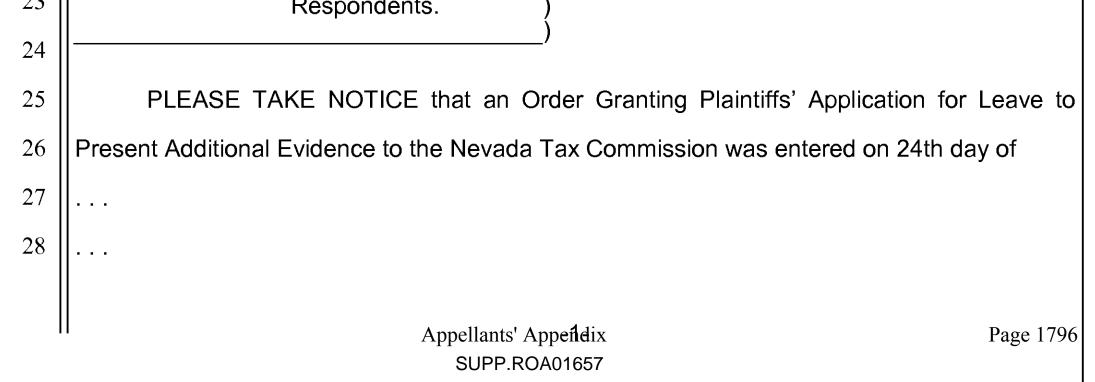
1 MS. RAKOWSKY: Thank you. 2 MR. BROWN: Judge, I also have an unopposed 3 motion to withdraw if I could. You have an unopposed motion to 4 THE COURT: withdraw. Give me one second. Let's take care of 5 6 Mr. Roitman real quick because he's anxious to get out 7 of here. I got to get over to probate 8 MR. ROITMAN: court. Figueroa versus Green Valley Ranch. 9 10 MR. FERRARIO: Your Honor, thank you for the 11 consideration. I appreciate it. 12 (Thereupon, the deposition 13 concluded at Time ) 14 15 16 17 18 19 20 21 22 23 24 25

1 CERTIFICATE OF REPORTER 2 STATE OF NEVADA 3 ss: COUNTY OF CLARK I, Kristy L. Clark, a duly commissioned 4 5 Notary Public, Clark County, State of Nevada, do hereby 6 certifv: That I reported the proceedings commencing on 7 Friday, December 9, 2011, at 8:49 o'clock a.m. 8 That I thereafter transcribed my said 9 shorthand notes into typewriting and that the 10 typewritten transcript is a complete, true and accurate 11 transcription of my said shorthand notes. 12 I further certify that I am not a relative or 13 employee of counsel of any of the parties, nor a 14 relative or employee of the parties involved in said 15 action, nor a person financially interested in the 16 action. 17 IN WITNESS WHEREOF, I have set my hand in my 18 office in the County of Clark, State of Nevada, this 19 19th day of December, 2011. 20 21 KRISTY L. CLARK, CCR #708 22 23 24 25

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	1	NEOJ CATHERINE CORTEZ MASTO	Alun D. Elin			
	2	Attorney General				
	3	DAVID J. POPE Senior Deputy Attorney General	CLERK OF THE COURT			
	4	Nevada Bar No. 008617 BLAKE A. DOERR				
	5	Senior Deputy Attorney General Nevada Bar No. 009001				
	6	VIVIENNE RAKOWSKY Deputy Attorney General				
	7	Nevada Bar No. 009160 555 E. Washington Ave., Ste. 3900				
	8	Las Vegas, Nevada 89101 P: (702) 486-3426				
	9	F: (702) 486-3416				
	10	dpope@ag.nv.gov Attorneys for Respondents				
	11	DISTRICT COURT				
_	12	CLARK COUNTY, NEVADA				
te 3900 01	13	K-KEL, INC., d/b/a Spearmint Rhino ) Gentlemen's Club; OLYMPUS GARDEN, )				
on, Sui NV 891	14	INC., d/b/a Olympic Garden; SHAC, L.L.C., j	Case No.: A-11-648894-J			
555 E. Washington, Suite 3900 Las Vegas, NV 89101	15	d/b/a Sapphire; THE POWER COMPANY, ) INC., d/b/a Crazy Horse Too Gentlemen's )	Dept. No.: XXX			
5 E. W Las	16	Club; D. WESTWOOD, INC., d/b/a ) Treasures; D.I. FOOD & BEVERAGE OF )				
55	17	LAS VEGAS, LLC, d/b/a Scores, DÉJÀ VU ) SHOWGIRLS OF LAS VEGAS, LLC, d/b/a	NOTICE OF ENTRY OF ORDER			
	18	Déjà vu; and LITTLE DARLINGS OF LAS ) VEGAS, LLC, d/b/a Little Darlings, )				
	19	Petitioners,				
	20	V. )				
	21	) STATE OF NEVADA, ex rel.				
	22	DEPARTMENT OF TAXATION and TAX COMMISSION,				
	23	Respondents.				

Attorney General's Office



	1	January, 2012, and e-filed on the 1st day of February, 2012, a copy of which is attached			
	2	hereto as Exhibit "A".			
	3	DATED this 2nd day of February, 2012.			
	4	Respectfully submitted:			
	5	CATHERINE CORTEZ MASTO			
	6	Attorney General			
	7	By: <u>/S/ VIVIENNE RAKOWSKY</u> DAVID J. POPE			
	8	Senior Deputy Attorney General BLAKE A. DOERR			
	9	Senior Deputy Attorney General VIVIENNE RAKOWSKY			
	10	Deputy Attorney General Attorneys for Defendants			
	11	Allottieys for Defendants			
	12				
<b>)ffice</b> te 3900 01	13				
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	14				
ley Gen Vashing Vegas,	15				
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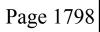
Appellants' Appe**2**dix SUPP.ROA01658



	1	CERTIFICATE OF SERVICE
	2	I certify that I am an employee of the State of Nevada, Office of the Attorney General,
	3	and that on the 2nd day of February, 2012, I deposited in the U.S. mail, postage prepaid, First
	4	Class Mail, a true and correct copy of the foregoing NOTICE OF ENTRY OF ORDER
	5	addressed as follows:
	6 7	William H. Brown Law Offices of William H. Brown, Ltd. 6029 S. Ft. Apache Rd., Ste. 100
	8	Las Vegas, NV 89148 Bradley J. Shafer
	9 10	Shafer & Associates, P.C. 3800 Capital City Blvd., Ste. 2 Lansing, MI 48906-2110
	11	Mark E. Ferrario, Esq. Greenberg Traurig, LLP
<b>fice</b> 3900 1	12 13	3773 Howard Hughes Pkwy., Ste. 400 N. Las Vegas, NV 89169 Attorneys for Shac LLC, dba Sapphire (only)
Attorney General's Office 555 E. Washington, Suite 3900 Las Vegas, NV 89101	14	
rney Ge Washin 1s Vegas	15	
Atto 555 E. Li	16	<u>/S/ TRACI PLOTNICK</u> An employee of the Office of the Attorney General
	17	
	18	
	19	
	20	
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Appellants' Appe**d**dix SUPP.ROA01659



### EXHIBIT "A"

Appellants' Appendix SUPP.ROA01660 Page 1799

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1	DISTRICT CO CLARK COUNTY		CLERK OF THE COURT		
2 3 4 5 6	K-KEL, INC., d/b/a Spearmint Rhino Gentlemen's Club; OLYMPUS GARDEN, INC., d/b/a Olympic Garden; SHAC, L.L.C., d/b/a Sapphire; THE POWER COMPANY, INC., d/b/a Crazy Horse Too Gentlemen's Club; D. WESTWOOD, INC., d/b/a Treasures; D.I. FOOD	,	lo.: A-11-648894-J lo.: XXX		
7 8 9 10	& BEVERAGE OF LAS VEGAS, LLC, d/b/a Scores, DÉJÀ VU SHOWGIRLS OF LAS VEGAS, LLC, d/b/a Déjà vu; and LITTLE DARLINGS OF LAS VEGAS, LLC, d/b/a Little Darlings, Petitioners,	APPLICATIO	GRANTING PLAINTIFFS' ON FOR LEAVE TO PRESENT EVIDENCE TO THE NEVADA AX COMMISSION		
11 12	STATE OF NEVADA, ex rel. DEPARTMENT OF TAXATION and TAX COMMISSION,	) ) )			
13 14	Respondents.	) )			
15 16 17	PETITIONERS' Application for Leave to Present Additional Evidence to the Nevada Tax Commission in the above-captioned matter came on for hearing on				
17 18 19	December 9, 2011. David J. Pope, Senior Deputy Attorney General, Blake A. Doerr, Senior				
20 21	Deputy Attorney General, and Vivienne Rakowsky, Deputy Attorney General appeared on behalf of the Respondents; and,				
22	William J. Brown, Esq. and Bradley J. Shafer, Esq. appeared on behalf of the Petitioners; and, Mark E. Ferrario appeared on behalf of Petitioner SHAC, LLC.				

*6*.

 24
 The Court having considered the papers and pleadings as well as the oral

 25
 argument, hereby ORDERS:

 26
 Petitioner's Application for leave to present additional evidence to the Nevada

 27
 Tax Commission is GRANTED so the administrative agency can look at additional

 28
 Appellants' Appendix

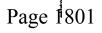
 29
 Page 1800

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 SUPP.ROA01661

1	evidence and do one of the following: Amend the Findings of Fact, Conclusions of
2	Law dated Oct. 12, 2007, Reverse the Decision, or Affirm the Decision.
3	
4	
5	IT IS SO ORDERED.
6	DATED this $\underline{\partial \psi}$ day of January, 2012.
7	
8	
9	DISTRICT/COURT JUDGE
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Appellants' Appendix SUPP.ROA01662



## EXHIBIT A

# EXHIBIT A

Appellants' Appendix SUPP.ROA01663

Page 1802 DV000001



KENNY C. GUINN Governor BARBARA SMITH CAMPBELL Chair. Nevada Tax Commission CHARLES E. CHINNOCK Executive Director

### DEPARTMENT OF TAXATION

Web Site: http://tax.state.nv.us 1550 E. College Parkway, Suite 115 Carson City, Nevada 89708-7937 Phone: (775) 684-2000 Fax: (775) 684-2020 In State Toll Free (800) 992-0900

LAS VEGAS OFFICE Grant Sawyer Office Building, Suite 1300 556 E. Washington Avenue Las Vegas, Nevada, 89101 Phone: (702) 488-2300 Fax: (702) 488-2373 RENO OFFICE 4600 Kietzke Lane Building L, Suite 235 Reno, Nevada 89602 Phone: (775) 688-1303 Fax: (775) 688-1303

HENDERSON OFFICE 2550 Paseo Verda Parkway Suite 180 Hendarson, Nevada 39074 Phone:(702) 488-3300 Fax: (702) 488-3377

### MEMORANDUM

Date:	March 14, 2005
То:	Chuck Chinnock
From:	Marian Henderson
CC:	Lynne Knack

1)

2)

Subject: Request for analysis of revenue impact from making changes in the LET

A request was made to analyze the fiscal impact of making changes to the Live Entertainment Tax (LET). Two scenarios were to be explored. A summary of the analysis of the scenarios is as follows:

Eliminate the 300 seats threshold: This change would cause the inclusion of many of the smaller venues which are now exempt from the tax. Businesses that would now be subject to the tax would specifically include bars, nightclubs and gentlemen's clubs with a seating capacity of fewer than 300 patrons. The fiscal impact is difficult to estimate, as not all bars and nightclubs provide live entertainment, nor do they charge a cover charge for admission. We also are not able to determine whether the live entertainment is provided on a regular, periodic or one time basis. Approximately 150 businesses which fall under the 300 seat threshold responded to our initial request for information which was sent to all potential taxpayers, including approximately 20 gentlemen's clubs. Since the gentlemen's clubs remit a much higher per-capita dollar amount of tax, two separate financial analyses were conducted. Using the seating capacities and per-capita tax collected by the existing taxpayers, we estimate that approximately \$1,614,600 in tax annually may be generated by the bars and nightclubs. In addition, using the same per-capita analysis of the existing gentlemen's clubs which currently have a seating capacity of fewer than 300 patrons, we estimate that an additional \$4,197,900 may be generated. The estimated total additional revenue from lowering the seating threshold is approximately \$5,812,500. This would be an increase of approximately 56% over the current revenue received.

Eliminate the 300 seats threshold and the 10% tax on food, beverage and merchandise: Approximately two-thirds of the existing tax which is collected is from the 10% tax on food, beverage and merchandise. For the first seven months of fiscal year 2005, \$2,053,788 in tax was collected on food, beverage and merchandise of the total tax paid of \$3,128,041. By eliminating this tax, approximately \$3,520,800 would be lost annually. Using the same per-capita figures from the first example, the estimated additional revenue from bars and nightclubs which seat fewer than 300 patrons would be approximately \$603,900. The estimated additional revenue from gentlemen's clubs would be approximately \$3,470,840. The net estimated total additional revenue from eliminating the seating threshold and the 10% tax on food, beverage and merchandise is approximately \$553,900, or an increase of about 4% over the current revenue being received.

> Appellants' Appendix SUPP.ROA01664



The following is a breakdown from calendar year 2004 of Live Entertainment Tax revenue which was received from all taxpayers:

- from one time or annual events
  - from sporting events
    - from nightclubs
  - from promoters
    - from performing arts centers
  - from raceways
    - from gentlemen's clubs
- Total tax received \$8,913,795

For the first seven months of fiscal year 2005, \$4,306,370 has been collected to date. The economic forum projection for this fiscal year is \$8,700,000.

Page 2 of 2 Appellants' Appendix SUPP.ROA01665

### B¥60000:

## EXHIBIT B

# EXHIBIT B

Appellants' Appendix SUPP.ROA01666 Page 1805 DV000004

### LIVE ENTERTAINMENT TAX NUMBER OF PAYMENTS

Month	<7500 Seats	>7500 Seats	Total
	Maria da Cara d		
January 2004	15	9	24
February 2004	17	118	28
March 2004	16	7 · · · · · · · · · · · · · · · · · · ·	23
April 2004	15	<b>7</b> .549 (1997)	22
May 2004	18	6. <b>6</b>	24
June 2004	24	<b>5</b>	29
July 2004	14 A.	4	18
August 2004	ART AN 17-80 ART	1997 - 1997 <b>5</b> 0 - 1997	22
TOTAL	136	54	190

Appellants' Appendix SUPP.ROA01667 Page 1806 DV000005

### LIVE ENTERTAINMENT TAX PAYMENTS

Month	<7500 Seats	>7500 Seats	Total
January 2004	461,252	136,995	598,247
February 2004	583,850	83,592	667,442
March 2004	596,305	301,431	897,736
April 2004	538,718	264,224	802,942
May 2004	605,196	309,735	914,931
June 2004	443,083	21,487	464,569
July 2004			
August 2004		a Bargaran Marina Santa S	
			· · · · · · · · · · · · · · · · · · ·
TOTAL	3,228,404	1,117,464	4,345,868

Appellants' Appendix SUPP.ROA01668



## EXHIBIT C

## EXHIBIT C

Appellants' Appendix SUPP.ROA01669 Page 1808 DV000007

#### NEVADA DEPARTMENT OF TAXAT ION LIVE ENTERTAINMENT TAX UPDATE REQUEST

#### PERMIT NO. REPLY BY: December 19, 2003

Please return this form in the Enclosed envelope to: Nevada Department of Taxation 1550 E. College Parkway Ste 115 Carson City, NV 89706

The 2003 Legislature ended their special session approving SB8, sections 64 to 100, which require enactment of a tax on admissions and cover charges to businesses providing live entertainment. This tax will be administered by two state agencies, the Gaming Control Board for licensed gaming establishments and the Department of Taxation for all other taxpayers. The Live Entertainment Tax (LET) is effective January 1, 2004. It is a two tiered tax, with a 10% tax rate applicable to admission charges and cover charges, as well as to sales of food, refreshments, and merchandise (in addition to sales tax) for live entertainment occurring in facilities with maximum seating capacity of at least 300 and less than 7,500; and a 5% tax rate on admission charges and cover charges only for live entertainment occurring in facilities with maximum seating capacity of at least 300 and less than 7,500; and a 5% tax rate on admission charges and cover charges only for live entertainment occurring in facilities with maximum seating capacity of at least 300 and less than 7,500; and a 5% tax rate on admission charges and cover charges only for live entertainment occurring in facilities with maximum seating capacity of 7,500 or more. A return with detailed instructions for filing the Live Entertainment Tax will be sent in early February 2004 to the mailing address indicated.

At this time, the Department of Taxation will not be able to accommodate electronic filing. **Do not** combine the payment of the Live Entertainment Tax with your payment of Sales/Use taxes. There is no registration fee for Live Entertainment Tax.

To assist the Department of Taxation in administering the Live Entertainment Tax and registering those taxpayers that are not licensed gaming establishments providing live entertainment, please provide the following information. If this notice was incorrectly sent to you, please forward it to the appropriate person for completion.

Maximum Seating Capacity is the maximum occupancy of the live entertainment facility as determined by the State Fire Marshal, or local governmental agency that has the authority to determine maximum occupancy of the facility. (Please check appropriate box and fill in "maximum occupancy" information):

1.\_\_\_\_\_Maximum occupancy is less than 300 patrons. Maximum Occupancy:\_\_\_\_\_\_. Please indicate how maximum occupancy was determined, State Fire Marshal, or local governmental agency

(DOES NOT REQUIRE LIVE ENTERTAINMENT TAX REGISTRATION).

2. Maximum occupancy is 300 to 7,499 - 10% tax rate applicable to all admissions and cover charges, merchandise, food and refreshments sold during live entertainment status. Maximum Occupancy \_\_\_\_\_\_\_\_. Please indicate how maximum occupancy determined, State Fire Marshal, or local governmental agency

3. Maximum occupancy is 7,500 or more -5% tax rate applicable to admissions and cover charges only. Maximum Occupancy Please indicate how maximum occupancy determined, State Fire Marshal, or local governmental agency

4. \_\_\_\_\_Already licensed for Live Entertainment Tax with Nevada Gaming Control Board. Please provide Live Entertainment Tax Gaming License No.

#### Location of business records for audit purposes.

Address

City\_\_\_\_\_State\_\_\_Zip

Appellants' Appendix SUPP.ROA01670

Owners/Officers	Owners/Officers
Owners/Officers	Owners/Officers
Federal Identification Number (Please ente	r without dashes)
State Business License Number-if different	t from permit no. above (Please enter without dashes)

Email Address\_\_\_\_\_
Signature\_\_\_\_\_Date\_\_\_\_

Please Print Name and Title\_\_\_\_\_Phone Number(\_\_\_\_)\_\_\_\_

Appellants' Appendix SUPP.ROA01671 Page 18109

#### LIVE ENTERTAINMENT TAX UPDATE REQUEST

#### **REPLY BY: December 19, 2003**

Please return this form in the Enclosed envelope to: Nevada Department of Taxation 1550 E. College Parkway Ste 115 Carson City, NV 89706

The 2003 Legislature ended their special session approving SB8, sections 64 to 100, which require enactment of a tax on admissions and cover charges to businesses providing live entertainment. This tax will be administered by two state agencies, the Gaming Control Board for licensed gaming establishments and the Department of Taxation for all other taxpayers. The Live Entertainment Tax (LET) is effective January 1, 2004. It is a two tiered tax, with a 10% tax rate applicable to admission charges and cover charges, as well as to sales of food, refreshments, and merchandise for those live entertainment events occurring in facilities with maximum seating capacity of at least 300 patrons and less than 7,500 patrons; and a 5% tax rate on admission charges and cover charges only for live entertainment events occurring in facilities with maximum seating capacity of at least 300 patrons for filing the Live Entertainment Tax will be sent in early February 2004 to the mailing address indicated.

At this time, the Department of Taxation will not be able to accommodate electronic filing. Do not combine the payment of the Live Entertainment Tax with your payment of Sales/Use taxes. There is no registration fee for Live Entertainment Tax.

To assist the Department of Taxation in administering the Live Entertainment Tax and registering those taxpayers that are not licensed gaming establishments providing live entertainment, please provide the following information. If this notice was incorrectly sent to you, please forward it to the appropriate person for completion.

Maximum Occupancy of the live entertainment facility as determined by the State Fire Marshall or local governmental agency that has the authority to determine maximum occupancy of the facility. (Please check appropriate box and fill in "maximum occupancy" information):

1. 📋	Maximum occupancy is less than 300 patrons. Please indicate how maximum occupancy determined, State Fire
	Marshal, or local governmental agency
	(DOES NOT REQUIRE LIVE ENTERTAINMENT TAX REGISTRATION).

2. 300 to 7,499 patrons-10% tax rate applicable to all admissions and cover charges, merchandise, food and refreshments sold during live entertainment status. Please indicate how maximum occupancy determined, State Fire Marshall or local governmental agency.

3. 7,500 or more patrons-5% tax rate applicable to admissions and cover charges only. Please indicate how maximum occupancy determined, State Fire Marshal or local governmental agency

4. Already licensed for Live Entertainment Tax with Nevada Gaming Control Board. Please provide Live Entertainment Tax Gaming License No.\_\_\_\_\_

Business records for audit purposes:

Address	City	Zij	P
Owners/Officers	Owners/Offic	ers	
Owners/Officers	Owners/Offic	ers	
Federal Identification Number (please enter with	out dashes)		
State Business License Number-if different from	permit no. above (please ent	er without dashes)	
e mail address	· ·		
Signature	Date		
Please Print Name and Title		Phone Number(	
			LET 04 04
	Appellants' App	endix	Page 1811 DV000010

SUPP.ROA01672

## EXHIBIT D

# EXHIBIT D

Appellants' Appendix SUPP.ROA01673 Page 1812 DV000011



Governor BARBARA SMITH CAMPBELL Chair, Nevada Tax Commission CHARLES E. CHINNOCK Executive Director

#### DEPARTMENT OF TAXATION

1550 E. College Parkway Suite 115 Carson City, Nevada 89706-7937

Phone: (775) 687-4820 • Fax: (775) 667-8302 In-State Toll Free: 800-992-0900

Web Site: http://tax.state.nv.us

Grafik Sawyer Oncer Bunding Suite 1300 555 E. Washington Avenue Las Vegas, Nevada 89101 Phone: (702) 486-2370 Fax: (702) 486-2373

RENO OFFICE

4600 Kietzke Lane Building L, Suite 235 Reno, Nevada 89502 Phone: (775) 688-1295 Fax: (775) 688-1303

### **ATTENTION!**

### ALL CITY AND COUNTY BUSINESS LICENSE DIVISIONS, PARKS AND RECREATION DIVISION, CONVENTION AUTHORITIES AND OTHER TAX EXEMPT NON-PROFIT ORGANIZATIONS

### The Department of Taxation would appreciate your assistance in administering the LIVE ENTERTAINMENT TAX, EFFECTIVE JANUARY 1, 2004.

The 2003 Legislature ended their special session approving SB8, sections 64 to 100, which requires that this tax be assessed on admissions and cover charges at certain events which provide live entertainment. This tax will be administered by two state agencies, the Gaming Control Board for licensed gaming establishments and the Department of Taxation for all other taxpayers. The tax is two tiered, with a 10% tax rate applicable to admissions/cover charges, sales of food, refreshments, and merchandise at facilities with maximum seating capacity of at least 300 and less than 7,500; and a 5% tax rate on admissions and cover charges (only) at facilities with maximum seating capacity of 7,500 or more. Maximum seating capacity is defined as the maximum occupancy of the live entertainment facility as determined by the State Fire Marshal, or local governmental agency that has the authority to determine maximum occupancy of the facility. If maximum occupancy has not been determined, it can be designated by required permits or the actual seating capacity of the facility as determined by the Department. It should be noted that this tax is in addition to the sales tax. Live entertainment events exempt from the tax are as follows:

- Events where the proceeds from the admissions/cover charges (sales of merchandise, food and refreshment if applicable) go entirely to a nonprofit organization.
- Events where the proceeds from the admissions/cover charges are donated to a nonprofit organization by another person who is not a nonprofit organization, even if the contract (for the event) allows a person other than the nonprofit organization to sell goods and services at the event
- Boxing contests or exhibitions which can be defined as "unarmed combat" pursuant to NRS 467.0107.

Businesses and individuals who may be subject to this tax will need to register with the Department of Taxation. Likely applicants include those who are renting or leasing facilities such as arenas, parks, theatres, amphitheatres, convention and event centers, stadiums, outdoor areas etc. and/or those who obtain permits and licenses from you for events featuring live entertainment. Please provide such individuals with a copy of the attached registration forms and information sheet. To print additional copies and information visit the Department's website at: HTTP://TAX.STATE.NV.US

> Appellants' Appendix SUPP.ROA01674

Page 1813 DV000012 News Release January 7, 2003 Contact: Dino DiCianno (775) 687-6670

#### LIVE ENTERTAINMENT TAX NOW IN EFFECT

The Live Entertainment Tax passed by the Special Session of the 2003 legislature became effective on New Years Day, January 1, 2004. This tax is being administered by two State agencies, Gaming Control Board and Nevada Department of Taxation, depending on where the taxable live entertainment takes place, within a licensed gaming establishment or at a place outside a licensed gaming establishment. The tax rate is two tiered depending on the maximum seating capacity of the facility where the live entertainment takes place. If the seating capacity is 300 to 7,499 the live entertainment tax is applicable at a rate of 10 % on the admission or cover charges and all food, refreshment and merchandise sold at the event. If the maximum seating capacity is 7,500 or more, the applicable tax rate is 5% and applies to the admission or cover charges only.

Seating capacity will be defined by the maximum occupancy of the facility determined by the State Fire Marshal or other local government agency. If the seating capacity has not been pre-determined for the facility or event, the maximum occupancy will be designated when permits for the facility or event are obtained. If seating capacity cannot be determined by these methods, the higher tax rate of 10% applies, unless it can be proven otherwise.

Taxpayers responsible for registering with the Department of Taxation and remitting this tax are the owners and operators of non-gaming facilities where live entertainment takes place. If the event takes place on public land or at a public facility, the taxpayer would be considered the person responsible for collecting the taxable receipts.

Exemptions from the Live Entertainment Tax include any events that are provided by or entirely for the benefit of a non-profit religious, charitable, fraternal or other tax exempt organizations qualifying under 26 USC 501(c); boxing events sanctioned under NRS 467; any provided at a non-gaming establishment with seating capacity of less than 300; any provided at a gaming establishment licensed for less than 51 slots and/or less than 6 table games with a seating capacity of less than 300; any live entertainment provided at a trade show; music performed by strolling musicians; and live entertainment provided free in a common area of a shopping mall.

Additional information and tax returns may be obtained by visiting the Department's web site at <u>http://tax.state.nv.us</u>, or by contacting one of the Department of Taxation's local offices.

Appellants' Appendix SUPP.ROA01675 Page 1814 DV000013

#### LIVE ENTERTAINMENT TAX

The live entertainment tax passed by the Special Session of the 2003 legislature becomes effective on New Years Day, January 1, 2004. This tax is being administered by two state agencies, Gaming Control Board and Nevada Department of Taxation, depending on where the taxable live entertainment takes place, within a licensed gaming establishment or at a place outside a licensed gaming establishment. The tax rate is two tiered depending on the maximum seating capacity of the facility where the live entertainment takes place. If the seating capacity is 300 to 7,499 the live entertainment tax is applicable at a rate of 10 % on the admission or cover charges and all food, refreshment and merchandise sold at the event. If the maximum seating capacity is 7,500 or more, the applicable tax rate is 5% and applies to the admission or cover charges only.

Seating capacity will be defined by the maximum occupancy of the facility determined by the State Fire Marshal or other local government agency. If the seating capacity has not been pre-determined for the facility or event, the maximum occupancy will be designated at the time permits for the facility or event are obtained. If seating capacity cannot be determined by these methods, the higher tax rate of 10% applies, unless it can be proven otherwise.

Taxpayers who are responsible for registering with the Department of Taxation and remitting this tax are the owners and operators of non-gaming facilities where live entertainment takes place if the event takes place on public land or at a public facility the taxpayer would be considered the person responsible for collecting the taxable receipts.

Exemptions from the Live Entertainment Tax include any events that are provided for the benefit of a non-profit religious, charitable, fraternal or other tax exempt organizations; boxing events sanctioned under NRS 467; any provided at a non-gaming establishment with seating capacity of less than 300; any provided at a gaming establishment licensed for less than 51 slots and less than 6 table games with a seating capacity of less than 300; any live entertainment provided at a trade show; music performed by a strolling musician; and live entertainment provided free in a common area of a shopping mall.

Appellants' Appendix SUPP.ROA01676 Page 1815 D¥000014

#### LIVE ENTERTAINMENT TAX GENERAL INFORMATION SHEET

Senate Bill 8 sections 64 to 100 have enacted a live entertainment tax on admission charges and will be administered by two state agencies, the Gaming Control Board and the Department of Taxation.

Live entertainment taking place in a licensed gaming establishment will be administered and collected by the State Gaming Control Board, herein after referred to as the "Board." A licensed gaming establishment is defined per NRS 463.0169 meaning any premises licensed pursuant to the provisions of chapter 463 where gaming is done. This means any live entertainment venues taking place on the property (curb to curb) of a licensed gaming establishment, whether indoor or outdoor, or whether the event is sponsored by the licensed gaming establishment or another promoter. The Board will implement their portion of the live entertainment tax commencing September 1, 2003 with the first tax returns due on October 24, 2003. The monthly returns will be due on the 24<sup>th</sup> of each month for taxes collected in the preceding month.

All other live entertainment taking place outside a licensed gaming establishment will be administered and collected by the Department of Taxation, herein after referred to as the "Department." The Department will implement their portion of this tax commencing January 1, 2004 with the first tax returns due on February 29, 2004. The monthly returns will be due on the last day of the calendar month for taxes collected in the preceding month. Taxpayers who are responsible for collecting and remitting this tax to the Department are the owner and operators of the facility where the live entertainment is provided. If the event is held on public land or at a publicly owned facility, the person collecting the taxable receipts will be responsible for remitting the tax.

The rate of the tax is two tiered. There is a 10% tax rate for live entertainment provided at a facility with a seating capacity of less than 7,500. The 10% tax applies to the admissions charge and any amounts paid for food, refreshments and merchandise purchased at the facility. There is a 5% tax rate for live entertainment provided at a facility with a seating capacity of at least 7,500. The 5% tax rate applies to the admission charge only. Any merchandise sold outside the facility is not subject to the tax unless the purchase of the merchandise entitles the purchaser admission to the event. Any ticket for live entertainment must state that the tax is included in the price of the ticket or tax is due from the taxpayer on the face amount of the ticket. Any charges for gratuities which are paid directly or indirectly to employees of the facility, or service charges including those for use of credit or debit cards which are collected by someone other than the taxpayer are not taxable.

Live entertainment not subject to this tax is any that the state is prohibited from taxing under the U. S. Constitution or Nevada State Constitution; any that is provided for the benefit of a non-profit religious, charitable, fraternal or other organization qualifying as

> Appellants' Appendix SUPP.ROA01677

Page 1816 D¥000015

#### LIVE ENTERTAINMENT TAX

Senate Bill 8, sections 64 to 100, requires enactment of a tax on admissions and cover charges to businesses providing live entertainment. This tax will be administered by two state agencies, the Gaming Control Board and the Department of Taxation. For a comprehensive overview of this tax see the Department of Taxation's emergency regulation for live entertainment tax on our web-site under Services, Meetings and Workshops, Workshops on Proposed Regulations.

All live entertainment taking place outside a licensed gaming establishment will be administered and collected by the Department of Taxation. The Live Entertainment Tax is effective January 1, 2004 with the first monthly tax returns due on February 29, 2004. If you are required to be registered with the Department of Taxation for collecting and reporting live entertainment tax, please contact your district office of the Department of Taxation as soon as possible. There is no registration fee for Live Entertainment Tax. Taxpayers who are responsible for collecting and remitting this tax are the owners and operators of the facility where the live entertainment is provided. If the event is held on public land or at a publicly owned facility, the person collecting the taxable receipts will be responsible for remitting the tax.

The tax rate is two tiered. A10% tax rate for live entertainment provided at a facility with a seating capacity of at least 300 and less than 7,500 applies to the admissions charge plus any amounts paid for food, refreshments and merchandise sold during the live entertainment event (in addition to applicable sales tax). A 5% tax rate for live entertainment provided at a facility with a seating capacity of 7,500 or more applies to the admission charges only. Any ticket for live entertainment must state that the tax is included in the price of the ticket. If not so stated, the tax will be calculated as an addition to the face amount on the ticket and will be due from the taxpayer based on that ealculation.

Live entertainment not subject to this tax is any that the state is prohibited from taxing under the U. S. Constitution or Nevada State Constitution; any that is provided for the benefit of a non-profit religious, charitable, fraternal or other organization qualifying as tax-exempt pursuant to 26 U.S.C. 501 (c); any boxing contest or exhibition governed by provisions of NRS 467; any that is provided at a non-gaming establishment with seating capacity of less than 300, any provided at a licensed gaming establishment licensed for less than 51 slots and less than 6 table games as defined above with a seating capacity of less than 300; any live entertainment provided at a trade show; music performed by a musician moving throughout the audience if no other form of live entertainment is provided; and entertainment that is provided in a common area such as a shopping mall.

Seating capacity will be defined by maximum occupancy of the facility determined by the State Fire Marshall or other local governmental agency. If the seating capacity has not been pre-determined for the facility, the maximum occupancy will be designated at the time occupancy permits for the facility are obtained. If seating capacity cannot be

> Appellants' Appendix SUPP ROA01678

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determined by these methods, the higher tax rate of 10% applies, unless it can be proven otherwise by the taxpayer.

Appellants' Appendix SUPP.ROA01679

### P290000017



KENNY C. GUINN Governor BARBARA SMITH CAMPBELL Chair, Nevada Tax Commission CHARLES E. CHINNOCK Executive Director

#### DEPARTMENT OF TAXATION

1550 E. College Parkway Suite 115 Carson City, Nevada 89706-7937

Phone: (775) 687-4820 • Fax: (775) 687-8302 In-State Toll Free: 800-992-0900

Web Site: http://tax.state.nv.us

#### **ATTENTION!**

Suite 1300 555 E. Washington Avenue Las Vegas, Nevada 89101 Phone: (702) 488-2300 Fax: (702) 488-2373

RENO OFFICE

4600 Klatzke Lane Building L, Suite 235 Reno, Nevada 89502 Phone: (775) 668-1295 Fex: (775) 668-1303

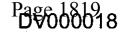
#### ALL CITY AND COUNTY BUSINESS LICENSE DIVISIONS, PARKS AND RECREATION DIVISION, CONVENTION AUTHORITIES AND OTHER TAX EXEMPT NON-PROFIT ORGANIZATIONS

### The Department of Taxation would appreciate your assistance in administering the LIVE ENTERTAINMENT TAX, EFFECTIVE JANUARY 1, 2004.

The 2003 Legislature ended their special session approving SB8, sections 64 to 100, which requires that this tax be assessed on admissions and cover charges at certain events which provide live entertainment. This tax will be administered by two state agencies, the Gaming Control Board for licensed gaming establishments and the Department of Taxation for all other taxpayers. The tax is two tiered, with a 10% tax rate applicable to admissions/cover charges, sales of food, refreshments, and merchandise at facilities with maximum seating capacity of at least 300 and less than 7,500; and a 5% tax rate on admissions and cover charges (only) at facilities with maximum seating capacity of the live entertainment facility as determined by the State Fire Marshal, or local governmental agency that has the authority to determine maximum occupancy of the facility. If maximum occupancy has not been determined, it can be designated by required permits or the actual seating capacity of the facility as determined by the Department. It should be noted that this tax is in addition to the sales tax. Live entertainment events exempt from the tax are as follows:

- Events where the proceeds from the admissions/cover charges (sales of merchandise, food and refreshment if applicable) go entirely to a nonprofit organization.
- Events where the proceeds from the admissions/cover charges are donated to a nonprofit organization by another person who is not a nonprofit organization, even if the contract (for the event) allows a person other than the nonprofit organization to sell goods and services at the event
- Boxing contests or exhibitions which can be defined as "unarmed combat" pursuant to NRS 467.0107.

Businesses and individuals who may be subject to this tax will need to register with the Department of Taxation. Likely applicants include those who are renting or leasing facilities such as arenas, parks, theatres, amphitheatres, convention and event centers, stadiums, outdoor areas etc. and/or those who obtain permits and licenses from you for events featuring live entertainment. Please provide such individuals with a copy of the attached registration forms and information sheet. To print additional copies and information visit the Department's website at: HTTP://TAX.STATE.NV.US



News Release January 7, 2003 Contact: Dino DiCianno (775) 687-6670

#### LIVE ENTERTAINMENT TAX NOW IN EFFECT

The Live Entertainment Tax passed by the Special Session of the 2003 legislature became effective on New Years Day, January 1, 2004. This tax is being administered by two State agencies, Gaming Control Board and Nevada Department of Taxation, depending on where the taxable live entertainment takes place, within a licensed gaming establishment or at a place outside a licensed gaming establishment. The tax rate is two tiered depending on the maximum seating capacity of the facility where the live entertainment takes place. If the seating capacity is 300 to 7,499 the live entertainment tax is applicable at a rate of 10 % on the admission or cover charges and all food, refreshment and merchandise sold at the event. If the maximum seating capacity is 7,500 or more, the applicable tax rate is 5% and applies to the admission or cover charges only.

Seating capacity will be defined by the maximum occupancy of the facility determined by the State Fire Marshal or other local government agency. If the seating capacity has not been pre-determined for the facility or event, the maximum occupancy will be designated when permits for the facility or event are obtained. If seating capacity cannot be determined by these methods, the higher tax rate of 10% applies, unless it can be proven otherwise.

Taxpayers responsible for registering with the Department of Taxation and remitting this tax are the owners and operators of non-gaming facilities where live entertainment takes place. If the event takes place on public land or at a public facility, the taxpayer would be considered the person responsible for collecting the taxable receipts.

Exemptions from the Live Entertainment Tax include any events that are provided by or entirely for the benefit of a non-profit religious, charitable, fraternal or other tax exempt organizations qualifying under 26 USC 501(c); boxing events sanctioned under NRS 467; any provided at a non-gaming establishment with seating capacity of less than 300; any provided at a gaming establishment licensed for less than 51 slots and/or less than 6 table games with a seating capacity of less than 300; any live entertainment provided at a trade show; music performed by strolling musicians; and live entertainment provided free in a common area of a shopping mall.

Additional information and tax returns may be obtained by visiting the Department's web site at <u>http://tax.state.nv.us</u>, or by contacting one of the Department of Taxation's local offices.

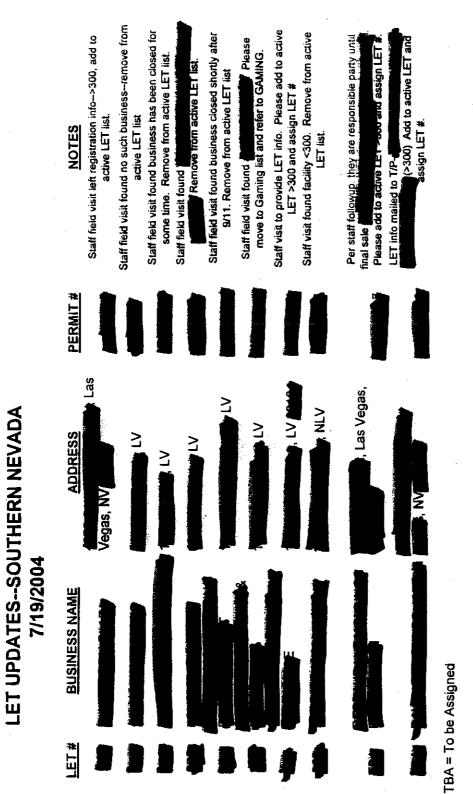
Appellants' Appendix SUPP.ROA01681 Page 182019

### EXHIBIT E

## EXHIBIT E

Appellants' Appendix SUPP.ROA01682

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LET #

Page 1822 DV000021

### EXHIBIT F

## EXHIBIT F

Appellants' Appendix SUPP.ROA01684 Byod8232

		Live	Entertainment T	ax	
	• • • • ••••	Seating	Capacity of 300	to 7400	
		Total	Total Food	Total	Total
	# of LET	Admission	Drink &	Taxable	Tax Reported
Period	Accounts	Charges	Merchandise	Amount	10% rate
Jan-04	199	1,155,844.82	3,456,675.41	4,612,520.23	461,252.0
Feb-04	151	1,408,008.33	4,348,609.16	5,756,617.49	575,661.7
Mar-04	128	1,814,059.06	4,212,743.85	6,026,802.91	602,680.2
Apr-04	118	1,133,609.11	4,253,568.28	5,387,177.39	538,717.8
May-04	en alle de l'hier anne anne de la service	1,656,832.83	4,395,134.50	6,051,967.33	605,196.7
Jun-04		1,064,727.42	3,453,988.41	4,518,715.83	451,871.5
Jul-04	107	2,323,980.96	3,800,347.87	6,126,638.83	612,633.5
Aug-04	119	2,102,785.04	3,151,998.10	5,254,803.14	525,480.3
Sep-04		717,959.38	649,553.74	1,367,513.12	136,751.3
Oct-04		1,721,429.73	4,037,909.33	5,759,339.06	575,998.6
Nov-04		1,561,624.52	3,219,273.38	4,780,897.90	478,160.5
Dec-04	116	1,754,999.05	2,580,863.53	4,335,862.58	433,920.0
<b>Fotals</b>		18,415,860.25	41,560,665.56	59,978,855.81	5,998,324.6



### EXHIBIT G

## EXHIBIT G

Appellants' Appendix SUPP.ROA01686

Bygobb224

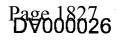
	1	FOOD &	TOTAL
	ADMISSION	MERCHANDISE	TAXABLE
LET # Business Name	AMOUNT	SOLD	
	122,247.00	<u></u>	AMOUNT
	3,979.00		122,247.00
	17,906.00	0.00	3,979.00
	2,880.00	0.00	17,906.00
	21,195.00	0.00	2,880.00
	573,411.00	0.00	21,195.00
	18,752.15		573,411.00
	15,730.00	474,695.40	18,752.15
	12,647.00		490,425.40
	13,265.00	487,823.10	500,470.10
	15,233.00	492,517.80	505,782.80
	14,183.00	529,719.50	544,952.50
	9,650.00	496,151.00	510,334.00
	31,767.83	432,180.40	441,830.40
	22,994.02	185,423.08	217,190.91
	29,733.94	137,942.44	160,936.46
	20,730.36	189,873.76	219,607.70
	19,380.22	185,488.13	206,218.49
	55,712.97	128,412.56	147,792.78
	154,572.15	237,968.51	293,681.48
	281,180.79	10,946.31	165,518.46
	160,563.46	32,054.43	313,235.22
	3,929.00	15,815.07	176,378.53
	3,110.00	2,425.00	6,354.00
	2,020.00	3,256.00	4,815.00
	3,519.00	6,736.00	5,276.00
	2,605.00	3,993.00	10,255.00
	1,525.00	2,207.00	6,598.00
	55,017.28	6,195.75	3,732.00
	21,035.47	0.00	61,213.03 21,035.47
	113,068.19	13,934.47	127,002.66
	268,150.00	509,562.34	777,712.34
	268,927.27	537,602.76	806,530.03
	295,909.09	621,480.21	917,389.30
	284,827.27	676,508.66	961,335.93
	276,972.73	587,636.18	864,608.91
	187,918.18	440,145.30	628,063.48
	6,196.00	0.00	6,196.00
	207,209.00	0.00	207,209.00
	6,728.16		6,728.16
	3,015.00		3,015.00
	6,810.50	0.00	6,810.50
		- 0.00	0,010.00
	6,400.00		6,400.00
		2,324.00	2,324.00
	-	1,717.30	1,717.30
	· · · · ·		0.00
	29,984.50	-	29,984.50

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294,979.00	356,704.00	651,683.00
280,635.00	354,837.00	635,472.00
274,574.00	381,417.00	655,991.00
210,777.00	315,830.00	526,607.00
266,128.00	383,843.00	649,971.00
213,553.00	323,205.00	536,758.00
4,554.00	020,200.00	4,554.00
5,052.45	0.00	5,052.45
22,066.10	0.00	22,066.10
25,729.20	0.00	25,729.20
62,957.50	483,947.44	546,904.94
60,312.20	506,700.98	567,013.18
		676,410.81
69,264.00	607,146.81 603,296.71	674,521.21
71,224.50		
64,830.50	524,124.64	588,955.14 105,242.01
51,015.50	54,226.51	60,848.66
140.052.44	60,848.66 3,977.29	153,929.73
149,952.44	10,708.69	132,244.89
	860,049.00	890,785.00
30,736.00	975,302.00	1,006,855.00
31,553.00 46,207.00	1,094,385.00	1,140,592.00
52,618.00	1,263,807.00	1,316,425.00
50,578.50	1,143,570.00	1,194,148.50
44,047.00	992,920.93	1,036,967.93
11,290.91	120,180.43	131,471.34
9,718.18	100,886.38	110,604.56
9,609.09	100,901.70	110,510.79
10,845.45	101,585.53	112,430.98
10,900.00	99,421.49	110,321.49
4,364.65		4,364.65
788.00	0.00	788.00
29,858.00	0.00	29,858.00
8,488.18	0.00	8,488.18
56,941.00	7,183.00	64,124.00
151,190.00	291,602.85	442,792.85
156,400.00	321,523.95	477,923.95
85,113.00	178,248.68	
564,924.00	113,318.30	678,242.30
402,722.00	37,429.99	440,151.99
660,903.86	71,802.80	732,706.66
412,863.44	78,262.98	491,126.42
520,125.73	52,227.02	572,352.75
565,690.33	39,758.59	
883,728.37	68,260.34	951,988.71
		-
<u>├</u> ──		-
		-
1i		

10,742,530.31 20,537,882.15 31,280,412.46

TOTAL



4		
Average taxable sales per business =	\$ 1,2	03,092.79
Average taxable sales per tax return =	\$ 3	32,770.35
Average taxable sales per month =		68,630.35
	Ψ ', '	
Average admission charge per business=	\$4	13,174.24
		,
Average admission charge per tax return=		14,282.24
Average admission charge per month=	\$ 1,5	34,647.19
Ave per capita on admission charge only=		20.13
Average food/drinks per business=	\$7	89,918.54
Average food/drinks per tax return=	-	18,488.11
		33,983.16
Average food/drinks per month=	φ Ζ, Ξ	33,903.10
Average per capita tax paid=	\$	623.27
Number of businesses under 300 seats=	-	150
Number of men's clubs under 300 seats=		22
Ave tax reported per men's club =	\$5	78,224.22
• •	Ψ. Ο	•
Per capita tax per men's club=		1,049.49
Per capita X 20 clubs X 200 seats each=	\$4,1	97,958.60

4

Ave per capita X new bus. X 100 seats ea= Annualized new bus=

\* 12

100

941,850.00 1,614,600.00 \$3,000,000

Appellants' Appendix SUPP.ROA01689

#### Page 1828 DV000027

### DV660028

ТАХ	<u>Total taxable</u> per Business
12,224.70	
397.90	
1,790.60	
288.00	
2,119.50	169 207 00
	168,207.00
57,341.10	573,411.00
1,875.22	18,752.15
49,042.54	
50,047.01	
50,578.28	·
54,495.25	
51,033.40	
44,183.04	2,993,795.20
21,719.09	
16,093.65	
21,960.77	
20,621.85	
14,779.28	
29,368.15	
16,551.85	1,210,121.02
31,323.52	
	655,132.21
17,637.85	000,102.21
635.40	
481.50	
527.60	
1,025.50	
659.80	
373.20	37,030.00
6,121.30	
2,103.55	
12,700.27	209,251.16
77,771.23	
80,653.00	
91,738.93	
96,133.59	
86,460.89	
62,806.35	4,955,639.99
619.60	
20,720.90	and the second
672.82	1
301.50	
681.05	
-	1
640.00	6,400.00
232.40	
171.73	
0.00	
2,998.45	
859.5	5 38,580.00



05 400 00 F	· · · · · · · · · · · · · · · · · · ·
65,168.30	
63,547.20	
65,599.10	
52,660.70	
64,997.10	
53,675.80	3,656,482.00
455.40	
505.25	
2,206.61	
2,572.92	57,401.75
54,690.49	
56,701.32	
67,641.08	
67,452.12	
58,895.51	0.450.047.00
10,524.20	3,159,047.29
6,084.87	60,848.66
15,392.97	
13,224.49	286,174.62
89,078.50	
100,685.50	
114,059.20	
131,642.50	
119,414.85	
103,696.79	6,585,773.43
13,147.13	
11,060.46	
11,051.08	
11,243.10	
11,032.15	575,339.16
436.47	010,000.10
78.80	
2,985.80	42 409 92
848.82	43,498.83
6,412.40	64,124.00
44,279.29	
44,279.29	
26,336.17	1,184,078.48
67,824.23	
44,015.20	
73,270.67	
40 442 64	
57,235.28	
60,544.89	
95,198.87	4,472,017.75
0.00	· · · · · · · · · · · · · · · · · · ·
0.00	
0.00	
L0.00	

3,128,041.25 31,280,412.46

Page 1831 DV000030

	s per capita	Average		Gentlemen's clubs - Admis		
****************	1.52			189.46		17.99
\$	1.54			2,512.23		
\$	1.68		* .	1,640.73		61.84
\$	2.13	1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -		542.29		56.79
\$	5.26			256.00	·	15.76
\$	7.36			65.54		
\$	7.58					
\$	8.58			867.71 "=Average	3 <sup>11</sup>	4.78
\$	9.58					
\$	11.33					
\$	15.30					
\$	31.75					104.56
\$	41.97					
\$	47.29					
\$	50.3 <del>9</del>					20.13
\$	65.37				·	·
\$	81.62					
\$	8 <del>9</del> .50					
\$	138.07					
\$	138.31					
\$	138.43					
\$	140.71					
\$	164.54	\$ 62.	.79			
\$	287.10					
\$	304.10					
\$	331.14					
\$	424.32					
Ś	446.89					
\$	451.87	•				
Ŝ	560.82	•				
\$	571.63					
\$	604.28					
Ś	676.75				· · · ·	
ŝ	694.02					
\$	698.61					
	781.29					
ŝ	810.02					
ŝ	841.36					
ŝ	891.68					
ŝ	963.60					
\$ \$ \$ \$ \$ \$ \$ \$ \$	966.30					
Ψ ¢	996.93	\$ 647	51			
ŝ	1,007.86	Ψ 0 <del>1</del> 1				
¢	1,037.16					
Ψ ¢	1,038.01		. *	-		
Ψ	1,000.01					

#### Page 1832 D¥000031

\$	1,141.73	
\$	1,151.23	
\$ .	1,174.81	
\$	1,187.28	
\$	1,195.34	
\$	1,197.97	
\$	1,234.46	
\$	1,257.58	
\$	1,279.23	
\$	1,280.21	· · · · ·
\$	1,317.74	
\$	1,372.40	
\$	1,403.22	
\$	1,456.17	· .
\$	1,525.93	
\$	1,635.29	
\$	1,729.85	
\$	1, <b>9</b> 37.84	
\$	2,093.45	
\$	2,719.97	\$ 1,407.60
		_
\$	623.27	*



### EXHIBIT H

## EXHIBIT H

Appellants' Appendix SUPP.ROA01695

Page 1834 DV000033



KENNY C. GUINN Governor RARBARA SMITH CAMPBELL Chair. Nevade Tax Commission CHARLES E. CHINNOCK Executive Director

#### DEPARTMENT OF TAXATION

Web Site: http://tax.state.nv.us 1550 E. College Parkway, Suite 115 Carson City, Neveda 89708-7937 Phone: (775) 684-2000 Fax: (775) 684-2020 In State Toll Free (800) 992-0900

LAS VEGAS OFFICE Grant Sawyer Office Building, Suite 1300 555 E. Washington Avenue Las Vegas, Nevada, 89101 Phone: (702) 488-2300 Fax: (702) 488-2373 RENO OFFICE -1600 Kistzke Lane Building L, Suite 235 Reno, Nevada 89602 Phone: (775) 688-1303 Fax: (775) 688-1303

HENDERSON OFFICE 2550 Paseo Verde Parkway Suite 180 Hendarson, Neveda 89074 Phone:(702) 488-2300 Fax: (702) 488-3377

#### MEMORANDUM

Date:	March	18,	2005

To: Chuck Chinnock

From: Marian Henderson

CC: Lynne Knack

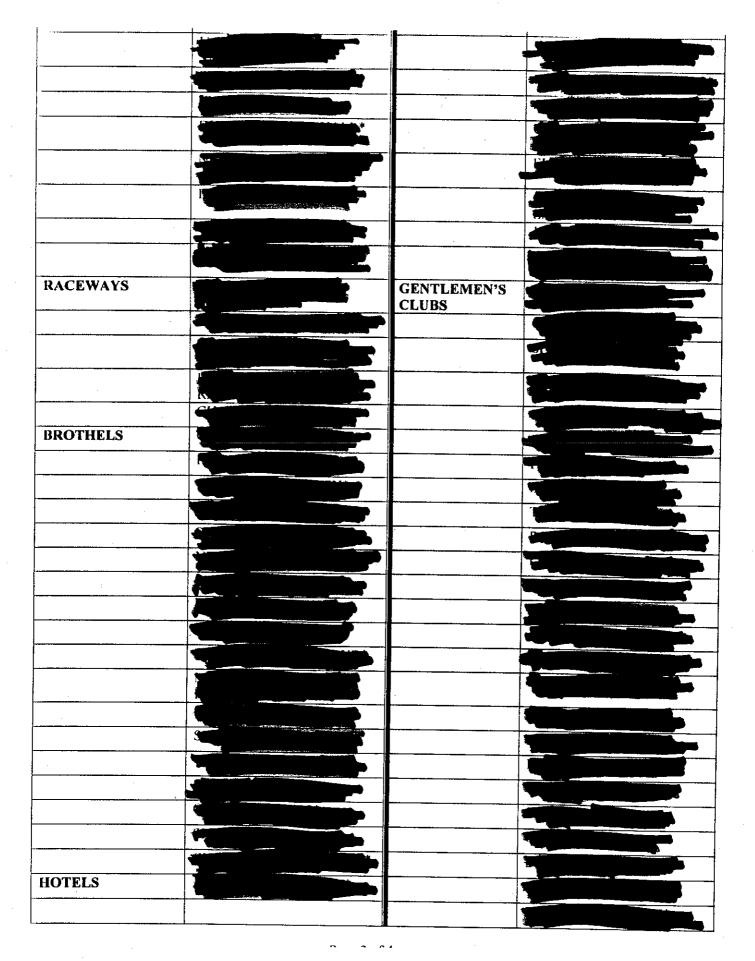
Subject: Live Entertainment Tax (LET) breakdown by venue

In response to your request for additional information on the types of businesses that would be included if the 300 seat threshold were reduced or eliminated, the businesses break down by the following categories. The list is not exhaustive, and does not include approximately 100 businesses which are not required to be registered with the Department due to their seating capacity or failure to provide live entertainment at this time.

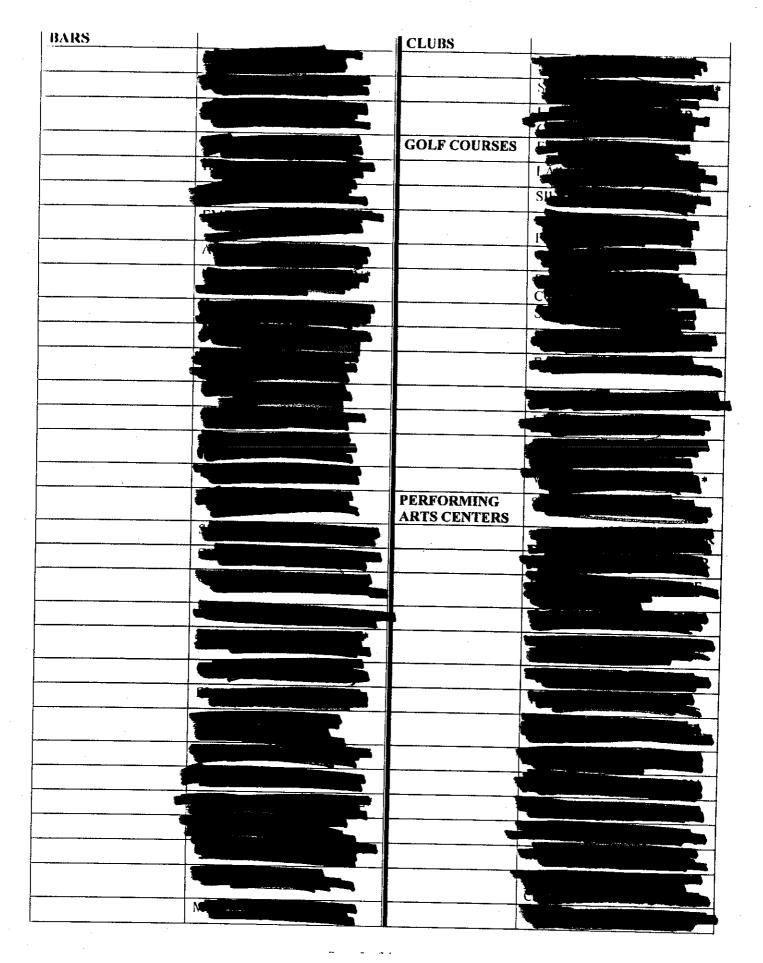
CATEGORY	NAME OF BUSINESS/EVENT	CATEGOŖY	NAME OF BUSINESS/EVENT
ANNUAL EVENTS		PROMOTERS	
			1
•			
SPORTING EVENTS			
NIGHTCLUBS/BARS			
· · · · · · · · · · · · · · · · · · ·			
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Appellants' Appendix SUPP.ROA01696

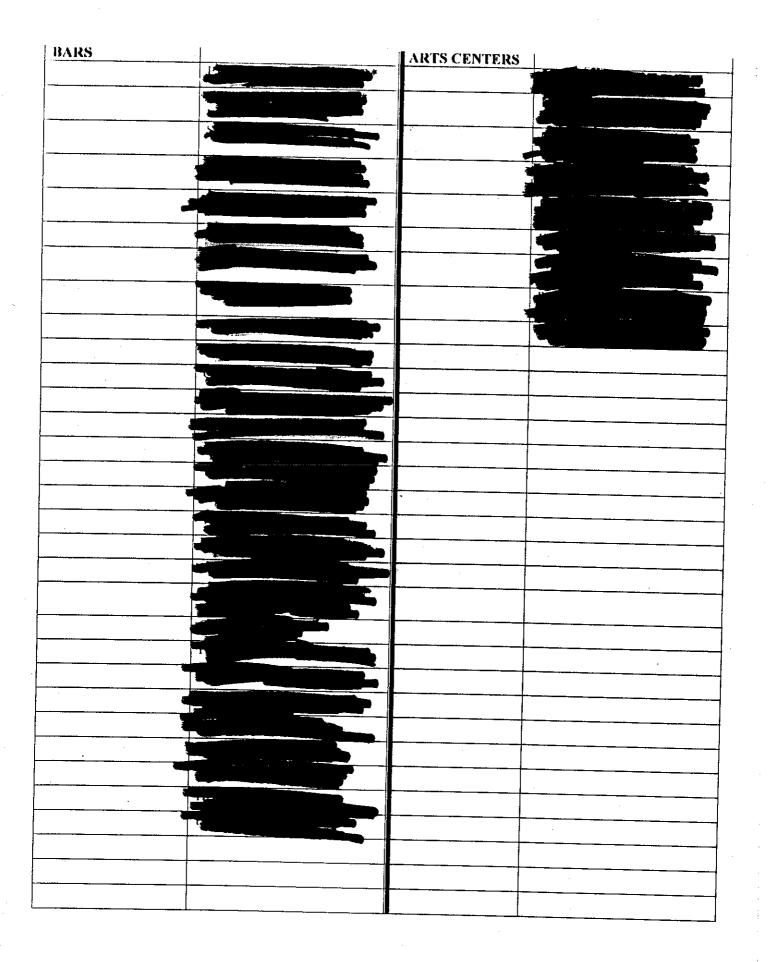
Page 1835 **DV000034** 



Page 1836 DV0000**35** 



Page 1837 DV000036



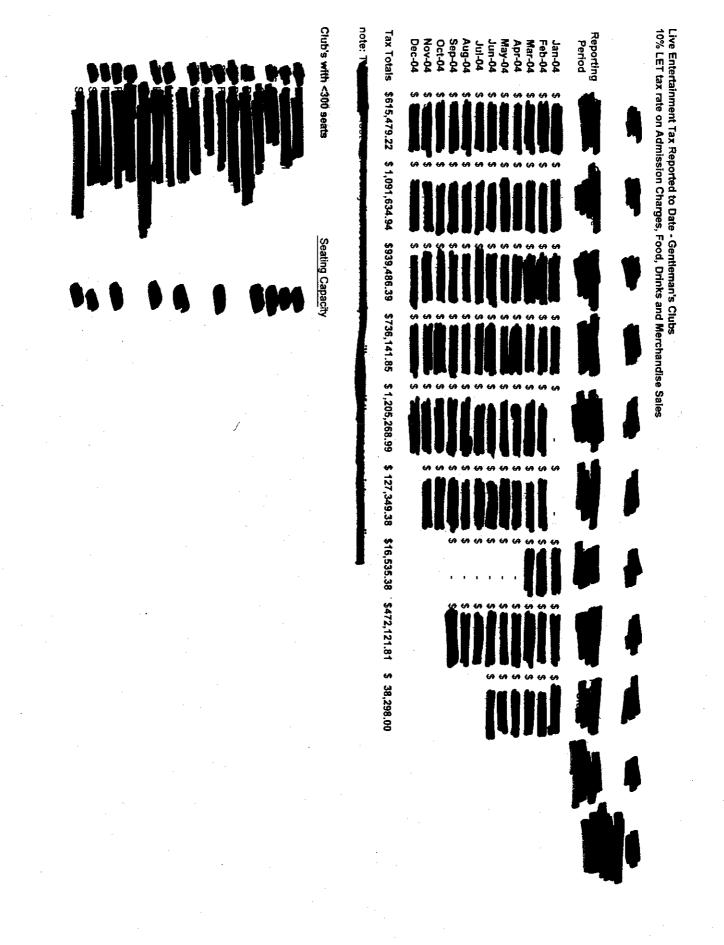
Page 1838 DV000037

### EXHIBIT I

### EXHIBIT I

Appellants' Appendix SUPP.ROA01700

Page 1839 D¥000038



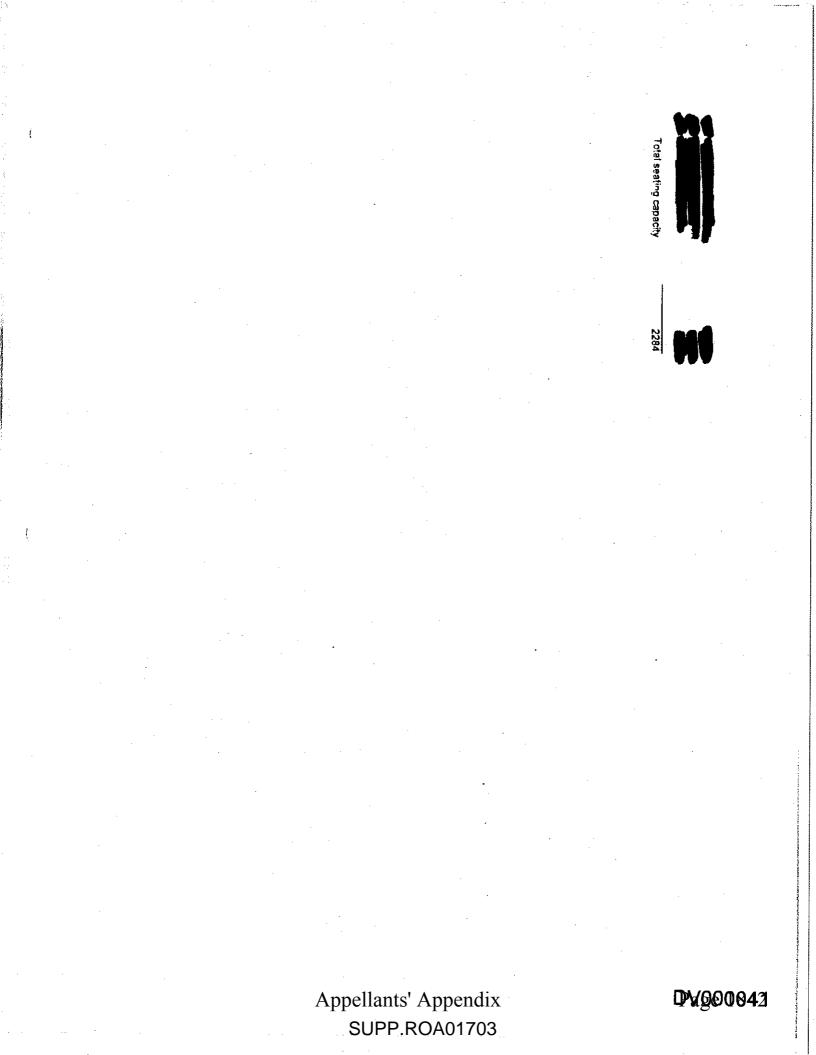
Page 1840 D¥000039

Page 1841 D¥000040

\$ 5,204,017.96 LET Reported 425,963.66 359,787.62 274,886.18 447.654.97 452.703.81 581,322.43 470,643.46 505,291.95 393,590.65 456,724.68 410,486.69 424,961.86

Total

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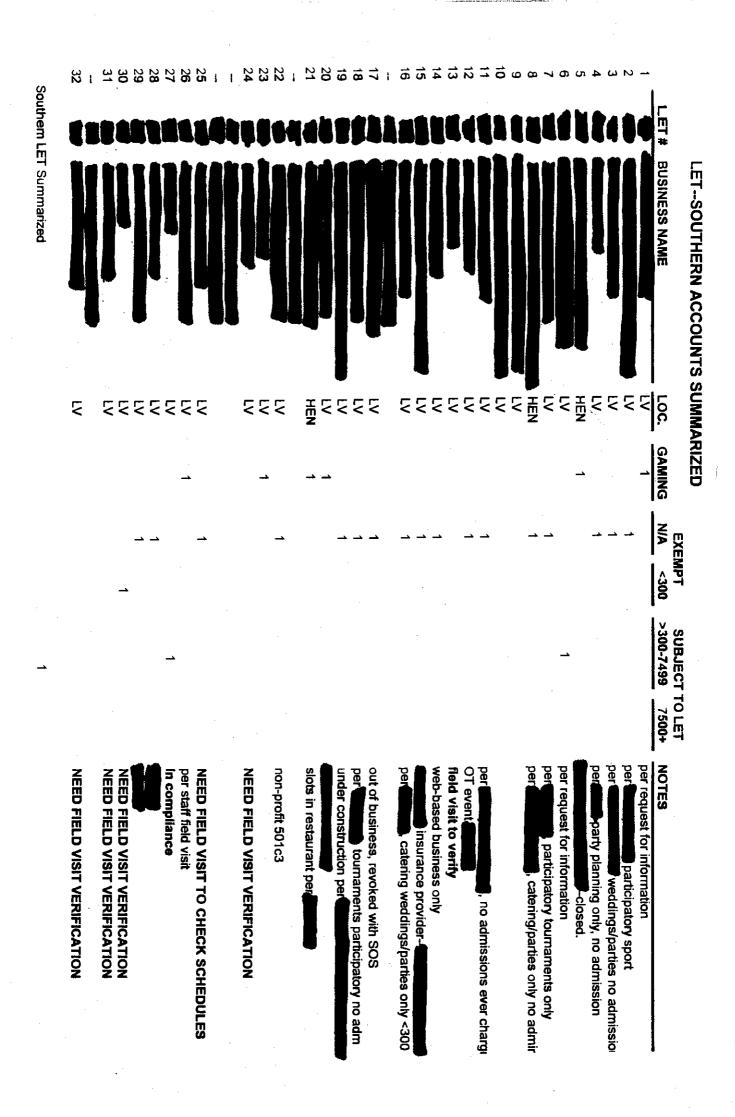


# EXHIBIT J

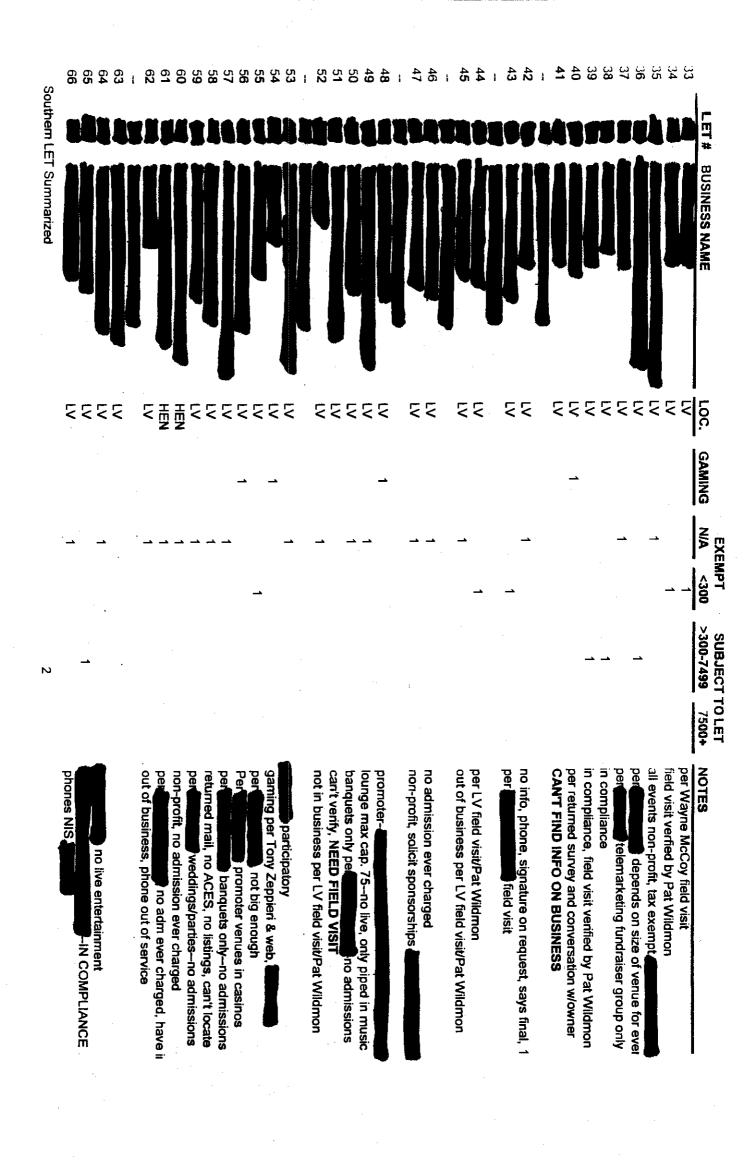
### EXHIBIT J

Appellants' Appendix SUPP.ROA01704

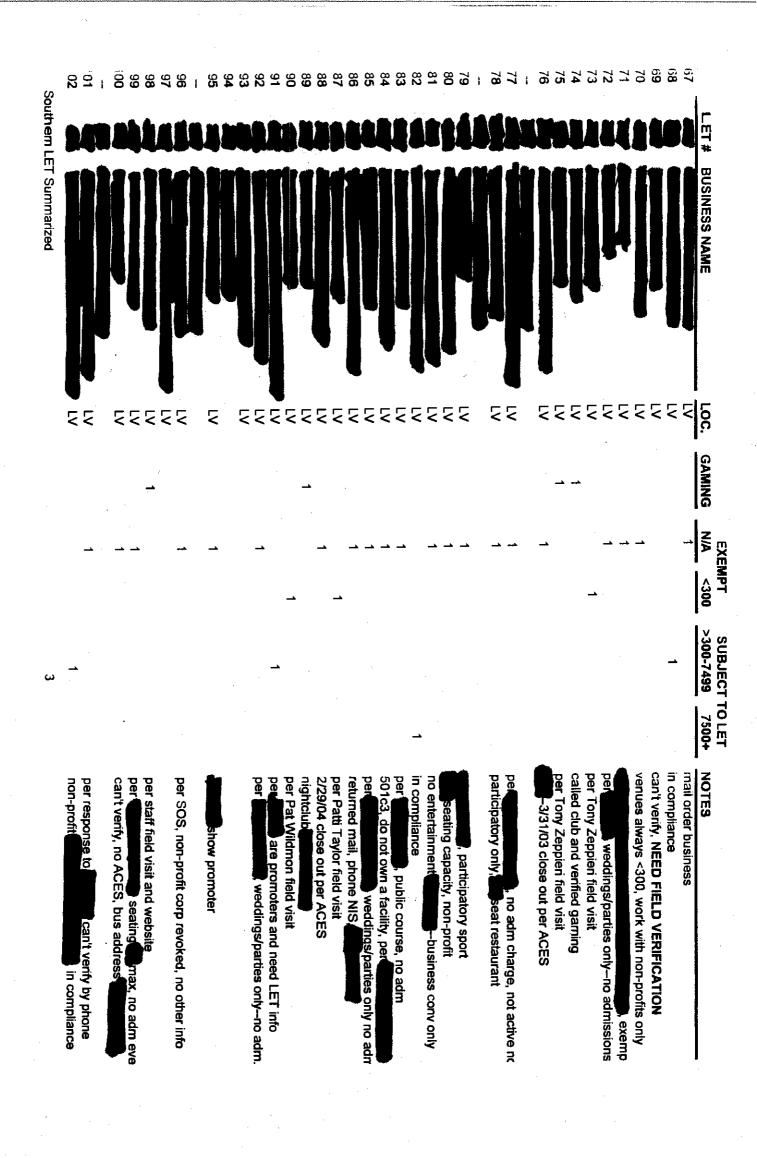
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Page 1844 DV00004:

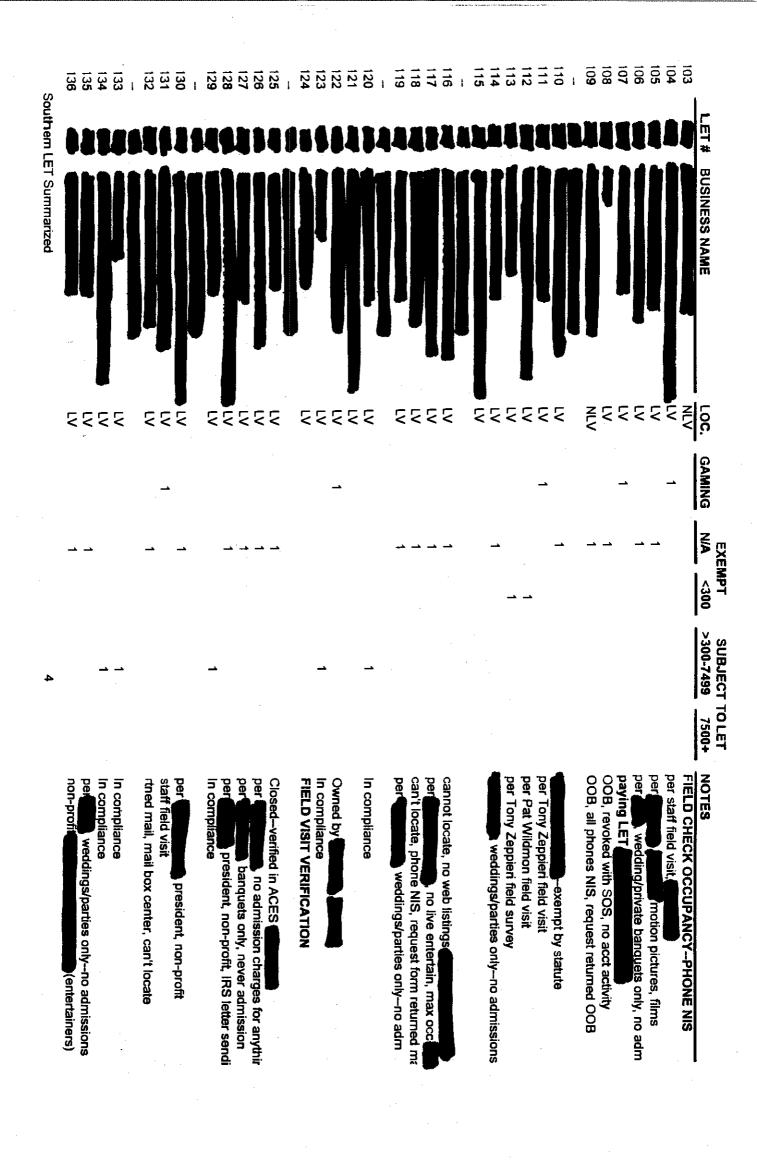


Page 1845 DV000043

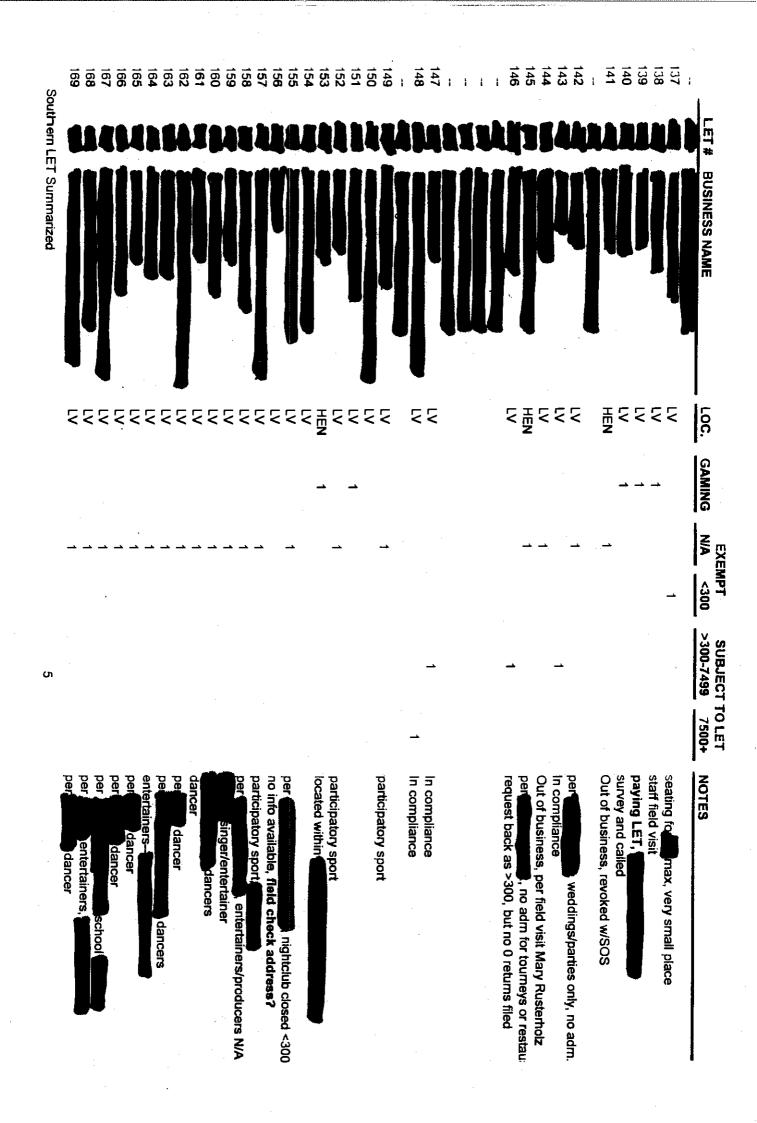




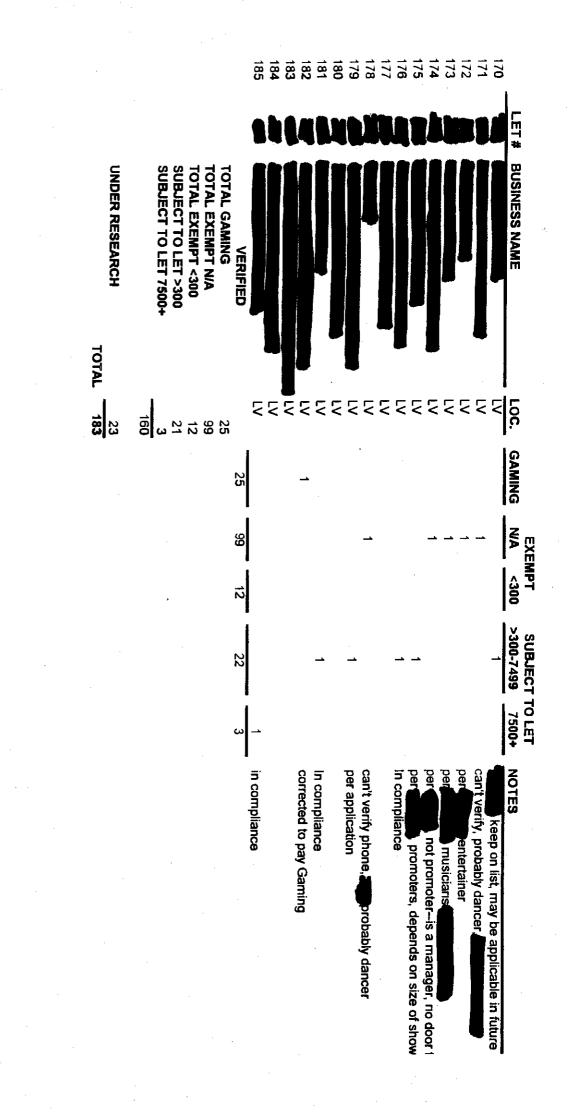
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Page 1847 DV000045



Page 1848 DV000046



Page 1849 DV000047

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Southem LET Summarized

### EXHIBIT K

# EXHIBIT K

Appellants' Appendix SUPP.ROA01711

Page 1850 DV000049

	UEPARTMENT OF TAXATION Web Site: http://tax.state.nv.us	RENO OFFICE 4600 Kietzke Lane Building L, Suite 235
JIM GIBBONS	1550 College Parkway, Suite 115 Carson City, Nevada 89708-7937 Phone: (775) 884 0000 For (775) 895 000	Reno, Nevada 89502 Phone: (775) 688-1295
Governor THOMAS R SHEETS	Phone: (775) 884-2000 Fax: (775) 684-2020	Fax: (775) 688-1303
Chair, Nevada Tax Commission DINO DICIANNO Executive Director	LAS VEGAS OFFICE Grant Sawyer Office Building, Suite 1300 555 E. Washington Avenue Las Vegas, Nevada, 89101 Phone: (702) 486-2300 Fax: (702) 486-2373	HENDERSON OFFICE 2550 Paseo Verde Parkway Suite 180 Henderson, Nevada 89074 Phone (702) 486-2300 Fax: (702) 486-3377
<b>2007</b>		
• •		
Dean		
Re: Live Entertainment Tax		
entertainment is provided has a	ed 2007, requesting a determination of max rents from Chapter 368A.200(5.)(d) states that Live Entertain rovided at a licensed gaming establishment if the fac maximum occupancy of less than 200 persons."	
You stated that Department finds that people; therefore the	has a maximum seating capacity of the people was a maximum seating capacity of the people was a maximum seating the people was a maximum seating to file Live Ent	ximum occupancy of 200 entaipment Tax
Please note that this exemption is maximum occupancy is peop Live Entertainment Tax.		
If you have further questions, ple	ease contact me at 775-684-2130.	
Sincerely,		· ·
		· .
Michelle Jacobs, Tax Examiner Il Compliance Division	 [	
		. ,

H2y00805(

JIM GIBBONS Governor THOMAS R. SHEETS Chair, Nevada Tax Commission DINO DICIANNO Executive Director	UEPARTMENT OF TAXATION Web Site: http://tax.state.nv.us 1550 College Parkway, Suite 115 Carson City, Nevada 89708-7937 Phone: (775) 684-2000 Fax: (775) 684-2020 LAS VEGAS OFFICE Grant Sawyer Office Building, Suite 1300 555 E. Washington Avenue Las Vegas, Nevada, 89101 Phone: (702) 488-2300 Fax: (702) 488-2373	RENO OFFICE 4600 Kietzke Lane Building L, Suite 235 Reno, Nevada 89502 Phone: (775) 688-1295 Fax: (775) 688-1303 HENDERSON OFFICE 2550 Paseo Verde Parkway Suite 180 Henderson, Nevada 89074 Phone: (702) 486-2300 Fax: (702) 486-3377
, 2008		
		TID: <b>Entertainment Tax</b>
Dear <b>and the second second</b>		
Re:		
The following is provided in res 2008 regarding you stated that the live entertain will be located children.	ment to be provided will be musical groups, for a	our telephone conversation on In our telephone conversation Il patrons to enjoy and the stage d there is for the stage or

In your letter you rereferenced Nevada Revised Statutes (NRS) 368A.097 and 368A.200(5)(j), requesting be exempt from Live Entertainment Tax. NRS 368A.097 defines "Shopping Mall" to include any area or premises where multiple vendors assemble for the primary purpose of selling goods or services, regardless of whether consideration is collected for the right or privilege of entering that area or those premises. Furthermore, NRS 368A.200 (5)(j) allows for an exemption of the Live entertainment tax that is provided in the common area of a shopping mall. The Department finds that for the falls within the above NRS exemption; therefore for the reference of the Live Entertainment Tax.

Please note that the conclusions reached in this letter are limited **constraints** regarding this particular factual circumstance. No further reliance should be placed on this response for any other transaction or factual scenarios except those described herein. Finally, you are advised that subsequent statutory or administrative rule changes or judicial interpretations of the statutes or rules upon which this letter is based may subject similar future transactions or the entities described herein to a different treatment than expressed in this correspondence.

If you have further questions, please contact me at 775-684-2130.

Sincerely,

Michelle Jacobs, Tax Examiner II Compliance Division

> Appellants' Appendix SUPP.ROA01713

PQY000051



#### STATE OF NEVADA DEPARTMENT OF TAXATION

Web Site: http://tax.state.nv.us 1550 College Parkway, Suite 115 Carson City, Neveda 89708-7937 Phone: (775) 584-2000 Fax: (775) 584-2020

LAS VEGAS OFFICE Grant Sawyer Office Building, Suite 1300 555 E. Washington Avenue Las Vegas, Nevada, 89101 Phone: (702) 486-2300 Fax: (702) 486-2373 RENO OFFICE 4600 Kietzke Lane Building L. Suite 235 Reno, Neveda 89502 Phone: (775) 688-1295 Fax: (775) 688-1303

HENDERSON OFFICE 2550 Paseo Verde Parkway Suite 180 Henderson, Nevada 80074 Phone:(702) 486-2300 Fax: (702) 486-3377

pgyoqqqş2

2005

Re: Live Entertainment Tax Returns and Remittance.

Dear Taxpayer:

The Department has conducted a review of the live entertainment tax returns for the periods of admission charges shown on those returns have been adjusted to us is the reported gross taxable have been taken as a deduction from the total admission charges reported to the Department. Please be aware that the current Nevada Revised Statutes and Tax Commission Regulations on the Live Entertainment Tax do not allow for the deduction from the gross admission charges.

We respectfully request that you review all of the aforementioned returns and adjust them accordingly (if applicable) by removing the deduction **and the present of the amended returns along** with any liability owing the State of Nevada to the Department of Taxation on or before **and the present of the amended returns along** we do not either receive the amended returns along with monies owing, or hear from you by that date; we will have no choice but to calculate an estimated revenue deficiency for those periods on the establishment.

Should you have any questions concerning this matter, please do not hesitate to contact any of the Department of Taxation.

Sincerei

Dino DiCianno, Executive Director

CC: Jerrie Smith, Tax Manager - Carson City Office Paulina Oliver, Tax Manager - Las Vegas Office Cathy Chambers - Tax Manager - Reno Office

	STATE OF NEVADA DEPARTMENT OF TAXATION 1550 E. College Parkway	LAS VEGAS OFFICE Grant Sevyer Office Building Suite 1300 555 E. Wishington Avenue
	Suite 115 Carson City, Nevada 89706-7937	Las Vegas, Nevada 69101 Phone: (702) 486-2300 Fac (702) 486-2373
KENNY C. GUINN Governor BARBARA SMITH CAMPBELL Chair, Nevada Tax Commission	Phone: (775) 687-4820 • Fax: (775) 687-8302 In-State Toll Free: 800-992-0900	FIENO OFFICE 4800 Vietzke Lane
CHARLES E. CHINNOCK Executive Director	Web Site: http://tax.state.nv.us	Building L, Suite 235 Rono, Nevada 89602 Phone: (775) 668-1295 Filo: (775) 668-1303
2003		
Las Vegas, NV		•
Re: Live Entertainment Tax		
Dear <b>dear and the second second</b>		
In response to recent inquiry a	egarding the applicability of the Live Entertainment Tax to	
following,	the state state of the state state that the state of the	your I offer the
tax exempt. You stated that th	1-2) of the Temporary Regulation LCB File No. R212-03 ad at 25, 2003; the admission charges and the second described is a net proceeds from a second will go directly to a 12 of the temporary regulation states.	opted by the Nevada n your letter would be which is a 501(c) 3

- 1. For the purposes of paragraph (b) of subsection 78 of Senate Bill No. 8 of the 20<sup>th</sup> Special Session of the Nevada Legislature, chapter 5, Statutes of Nevada 2003, 20<sup>th</sup> Special Session, at page 147 (NRS 368A.200), live entertainment is provided by or entirely for the benefit of a nonprofit organization if the proceeds of the admission charges to the facility where the live entertainment is provided become property of the nonprofit organization. The proceeds of the admission charges do not become the property of a person other than the nonprofit organization as long as the person retains not more of sponsoring the event at which the live entertainment is provided.
- 2. Subject to the provisions of subsection 1, a nonprofit organization providing live entertainment, or a person providing live entertainment entirely for the benefit of a nonprofit organization, incurs no liability for the excise tax on entertainment if the nonprofit organization or person contracts for goods or services with a person other than a nonprofit organization, even if the proceeds from the sales of food, refreshments or merchandise do not become the property of the nonprofit organization.

Since the net proceeds from the will become the property of the subject to the subject to the subject to admission charges for Live Entertainment at facilities with

Thank you for your inquiry.

Sincerely,

Dino Di Cianno, Deputy Executive Director-Compliance Division

Appellants' Appendix SUPP.ROA01715 Pave00005.

From: Cathy Chambers Sent: Friday, 2003 2:54 PM To: Cc: 'LHartzell@gcb.state.nv.us'; DINO DICIANNO Subject: RE: GCB conclusion on

LET liability for outside

Dear

concerts.

I have evaluated your information and Gaming Control Board's research; and I believe the outdoor concerts described below promoted by area common to shops in a shopping mall are exempted from the imposition of the at the outdoor Live Entertainment Tax by the Department of Taxation. Subsection 78 of Senate Bill No. 8 of the 20th Special Session of the Nevada Legislature, chapter 5, Statutes of Nevada 2003, 20th Special Session, states that the tax imposed by this subsection does not apply to: (j) Live entertainment that is provided in the common area of a shopping mall, unless the entertainment is provided in a facility located with the

Temporary regulation LCB File No. R212-03 adopted by the Nevada Tax Commission on November 25, 2003 Section 11 part 5 defines a "shopping mall" to include any area or premises where multiple vendors assemble for the primary purpose of selling goods or services, regardless of whether consideration is collected for the right or privilege of entering that area or those premises.

I have interpreted your statement that entertainment on a periodic basis. On these scheduled days, the entertainer/band performs on an area of property not owned or leased by that you do not charge patrons an admission for listening to and viewing this to mean entertainment. Rather they are provided as free, open air venues with food and beverage sales available from a cart maintained on may also be seen and heard from an outdoor restaurant in property, and

If this is correct, and the patrons who listen and view the live entertainment from this common area are not required to pay an admission charge, or required to purchase any food, refreshments or merchandise, to enter the premises where the live entertainment is being performed, the tax would not be applicable.

If I have not interpreted your information correctly, please let me know and we can

Thank you.

----Original Message-From: [mailto Sent: Wednesday, 2003 2:24 PM To: Cathy Chambers Cc: 'LHartzell@gcb.state.nv.us' Subject: GCB conclusion on LET liability for outside concerts.

Dear Ms. Chambers,

At your convenience, I would welcome your opinion on for entertainment tax for outdoor concerts it promotes on property it does not liability own/lease, in the outdoor area common to shops in a shopping mall. Many relevant details are mentioned in the correspondence below. If you would like any further information that would help guide your opinion, please feel free to call or e-mail.

Kind Regards,

Tel: Fax:

Appellants' Appendix **SUPP.ROA01716** 



---Original Message-----

From: Sent: Monday,

To:

2003 6:49 PM

Subject: RE: GCB conclusion on LET liability for outside concerts. Did we ever pursue this issue with the Tax & License Division? Please advise of the result. Thanks.

Phone: Beeper: ----- Original Message-From: Sent: Tuesday, 2003 4:40 PM To: Subject: GCB conclusion on LET liability for outside concerts. Good news! ----Original Message-From: Sent: Tuesday, 2003 4:38 PM To: 'Lynda Hartzell, Audit Division, Gaming Control Board' Subject: RE: Is liable for LET on F&B sales related to an outdoor concert on property adjacent to, but not owned by Thank you both for your time and effort.

Kind Regards,

Tel: Fax: ----Original Message-----From: Lynda Hartzell, Audit Division, Gaming Control Board

[mailto: Sent: Tuesday, 2003 3:53 PM To:

Cc: DiCianno@tax.state.nv.us; cchamber@tax.state.nv.us; ggalle@gcb.state.nv.us Subject: RE: Is liable for LET on F&B sales related to an outdoor concert on property adjacent to, but not owned by documentation you provided, including the aerial photos, After reviewing the that ] would not be liable for remitting the live entertainment tax to the and I concurred Gaming Control Board for these events. We take the position that the entertainment is not offered on the premises of a licensed gaming establishment.

Although entertainment not occurring on the premises of a licensed gaming establishment is properly a matter addressed by the Nevada Department of Taxation, we believe that the exception for entertainment offered in the common area of a shopping mall applies in this case. If you wish to get an opinion from the Department of Taxation, you may wish to call Dino DiCianno or Cathy Chambers. Both. of these individuals are located in Northern Nevada, but I recommend them because they are both heavily involved in the adoption of LET regulations. Dimo can be reached at 775-687-6670 and Cathy at 775-688-1750.

Thank you for your patience in awaiting a response.

Lynda Hartzell ----Original Message---From: c o Sent: Wednesday, 2003 4:44 PM To: 'lhartzell@gcb.state.nv.us'

> Appellants' Appendix **SUPP.ROA01717**

PAYO00055

Cc: Subject: Is liable for LET on F&B sales related to an outdoor concert on property adjacent to, but not owned by As a follow up to our discussion today, please comment on the extent of liability for Live Entertainment Tax. outdoor entertainment on a periodic basis. On these scheduled days, the entertainer/band performs on an area of property not owned or The area is adjacent to property owned or leased by provides an outdoor beverage cart to facilitate beverage sales during the event; this cart is on outside on the leased property leased property. Food may be sold leased property on some occasions. A restaurant in an outdoor (fenced) patio area, from which the outdoor entertainment can be seen has and heard. The concert occurs on property that is a part of the mall property, and Do you find this description consistent with: "Outdoor facilities such as water parks, pools, theme parks or patios where entertainment does not take place in a tent or similar structure or "Common area of a shopping mall (not a facility within a mall)" or some other interpretation? I note that the amended version of Regulation 13.025(7) states, "Live entertainment that is provided in the common area of a shopping mall, unless the entertainment is provided in a facility within the mall as an exemption from LET. Regards, Tel: Fax: From: Cathy Chambers Sent: Friday, 2003 2:54 PM To: 'LHartzell@gcb.state.nv.us'; DINO DICIANNO Cc: Subject: RE: GCB conclusion on LET liability for outside concerts. Dear I have evaluated your information and Gaming Control Board's research; and I believe the outdoor concerts described below promoted by area common to shops in a shopping mall are exempted from the imposition of the at the outdoor

Live Entertainment Tax by the Department of Taxation. Subsection 78 of Senate Bill No. 8 of the 20th Special Session of the Nevada Legislature, chapter 5, Statutes of does not apply to: (j) Live entertainment that is provided in the common area of a shopping mall, unless the entertainment is provided in a facility located with the

Temporary regulation LCB File No. R212-03 adopted by the Nevada Tax Commission on November 25, 2003 Section 11 part 5 defines a "shopping mall" to include any area or premises where multiple vendors assemble for the primary purpose of selling goods or services, regardless of whether consideration is collected for the right or privilege of entering that area or those premises.

I have interpreted your statement that the scheduled days, the entertainer/band entertainment on a periodic basia. On these scheduled days, the entertainer/band performs on an area of property not owned or leased by the scheduled days, the entertainer/band that you do not charge patrons an admission for listening to and viewing this entertainment. Rather they are provided as free, open air venues with food and beverage sales available from a cart maintained on the leased property, and may also be seen and heard from an outdoor restaurant in

If this is correct, and the patrons who listen and view the live entertainment from this common area are not required to pay an admission charge, or required to purchase any food, refreshments or merchandise, to enter the premises where the live entertainment is being performed, the tax would not be applicable.

> Appellants' Appendix SUPP ROA01718

DYQQ4854

If I have not interpreted your information correctly, please let me know and we can

Thank you.

Qriginal Me	188age					
From:	fmailt	0				
Sent: Wednesday, To: Cathy Chambe		2003 2:24	PM			,
Cc: 'LHartzell@g	cb.state.nv.	us'			-	
Subject: GCB con	clusion on		liability	for outs	ide concer	ts.

Dear Ms. Chambers,

At your convenience, I would welcome your opinion on for entertainment tax for outdoor concerts it promotes on property it does not liability own/lease, in the outdoor area common to shops in a shopping mall. Many relevant details are mentioned in the correspondence below. If you would like any further information that would help guide your opinion, please feel free to call or e-mail.

Kind Regards,

Tel:	Fax:	

--Original Message From: Sent: Monday, 2003 6:49 PM TO: (

Subject: RE: GCB conclusion on DET liability for outside concerts. Did we ever pursue this issue with the Tax & License Division? Please advise of the result. Thanks.

Subject: GCB conclusion on LET liability for outside concerts. Good news! ----Original Message-From: Sent: Tuesday, 2003 4:38 PM To: 'Lynda Hartzell, Audit Division, Gaming Control Board' Subject: RE: Is liable for LET on F&B sales related to an outdoor concert on property adjacent to, but not owned by time and effort. Thank you both for your

2003 4:40 PM

Kind Regards,

Phone: Beeper:

From:

TO:

Sent: Tuesday

----Original Message

Tel: Tax: ----Original Message-----From: Lynda Hartzell, Audit Division, Gaming Control Board

[mailto:LHartzell@gcb.state.nv.us]

Appellants' Appendix SUPP.ROA01719

Have00057

Sent: Tuesday,

To:

2003 3:53 PM

Cc: DiCianno@tax.state.nv.us; cchamber@tax.state.nv.us; ggalle@gcb.state.nv.us Subject: RE: Is concert on property adjacent to, but not owned by documentation you provided, including the aerial photos, and After reviewing the that the would not be liable for remitting the live entertainment tax to the Gaming Control Board for these events. We take the position that the entertainment is not offered on the premises of a licensed gaming establishment.

Although entertainment not occurring on the premises of a licensed gaming establishment is properly a matter addressed by the Nevada Department of Taxation, we believe that the exception for entertainment offered in the common area of a shopping mall applies in this case. If you wish to get an opinion from the Department of Taxation, you may wish to call Dino DiCianno or Cathy Chambers. Both of these individuals are located in Northern Nevada, but I recommend them because they are both heavily involved in the adoption of LET regulations. Dino can be reached at 775-687-6670 and Cathy at 775-688-1750.

Thank you for your patience in awaiting a response.

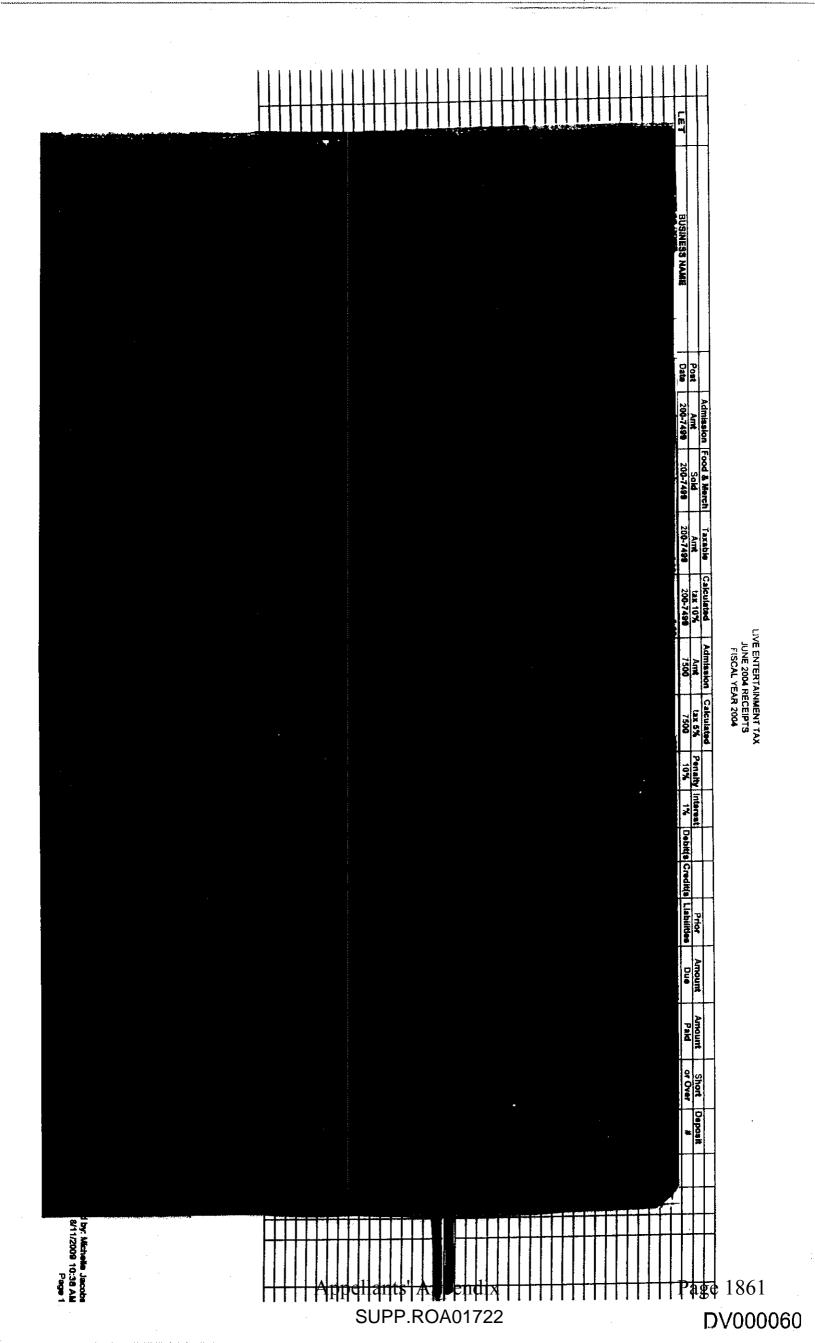
Lynda Hartzell ----Original Message---From: (mailro Sent: Wednesday, 2003 4:44 PM To: 'lhartzell@gcb.state.nv.us' Cc:1 Subject: Is liable for LET on F&B sales related to an outdoor concert on property adjacent to, but not owned by Lynda, As a follow up to our discussion today, please comment on the extent of liability for Live Entertainment Tax. outdoor entertainment on a periodic basis. On these scheduled days, the entertainer/band performs on an area of property not owned or leased by The area is adjacent to property owned or leased by provides an outdoor beverage cart to facilitate beverage sales during the event; this cart is on leased property. Food may be sold outside on leased property on some occasions. A restaurant in an outdoor (fenced) patio area, from which the outdoor entertainment can be seen and heard. The concert occurs on property that is a part of the mall property, and is an open air venue. Do you find this description consistent with: "Outdoor facilities such as water parks, pools, theme parks or patios where entertainment does not take place in a tent or similar structure or "Common area of a shopping mall (not a facility within a mall)" or some other interpretation? I note that the amended version of Regulation 13.025(7) states, "Live entertainment that is provided in the common area of a shopping mall, unless the entertainment is provided in a facility within the mall as an exemption from LET. Regards, Tel: Fax:

> Appellants' Appendix SUPP.ROA01720

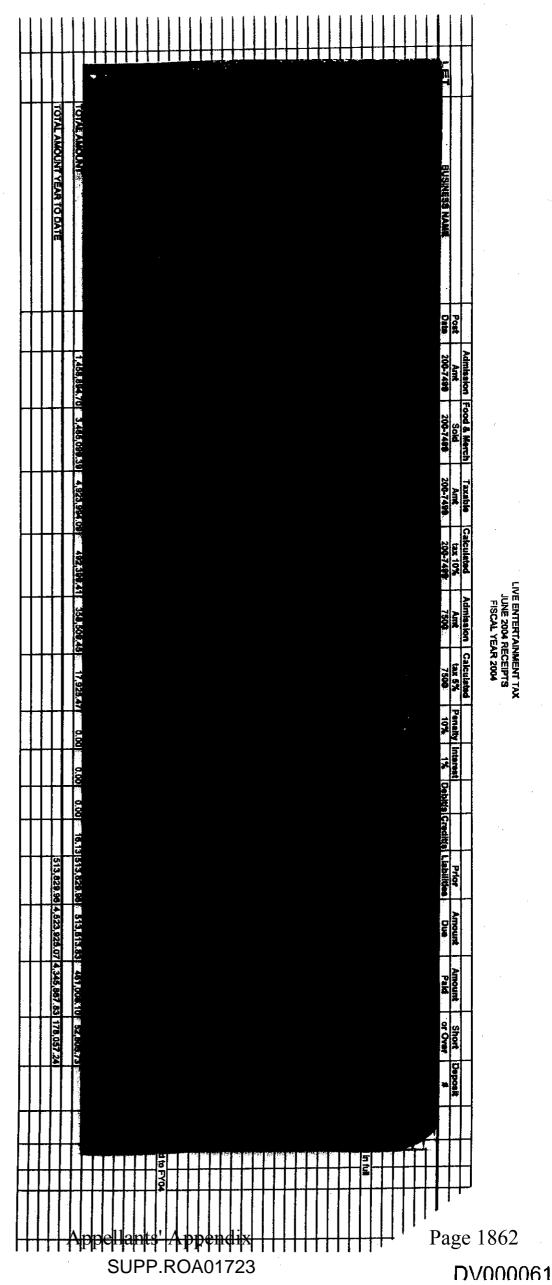
EXHIBIT L

## EXHIBIT L

Appellants' Appendix SUPP.ROA01721 Page 1860 DV000059



LIVE ENTERTAINMENT TAX JUNE 2004 RECEIPTS FISCAL YEAR 2004



Prepared by: Michailia Jacob 8/11/2009 10:38 Ak Page :



BUSINESS NAME 
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 Date
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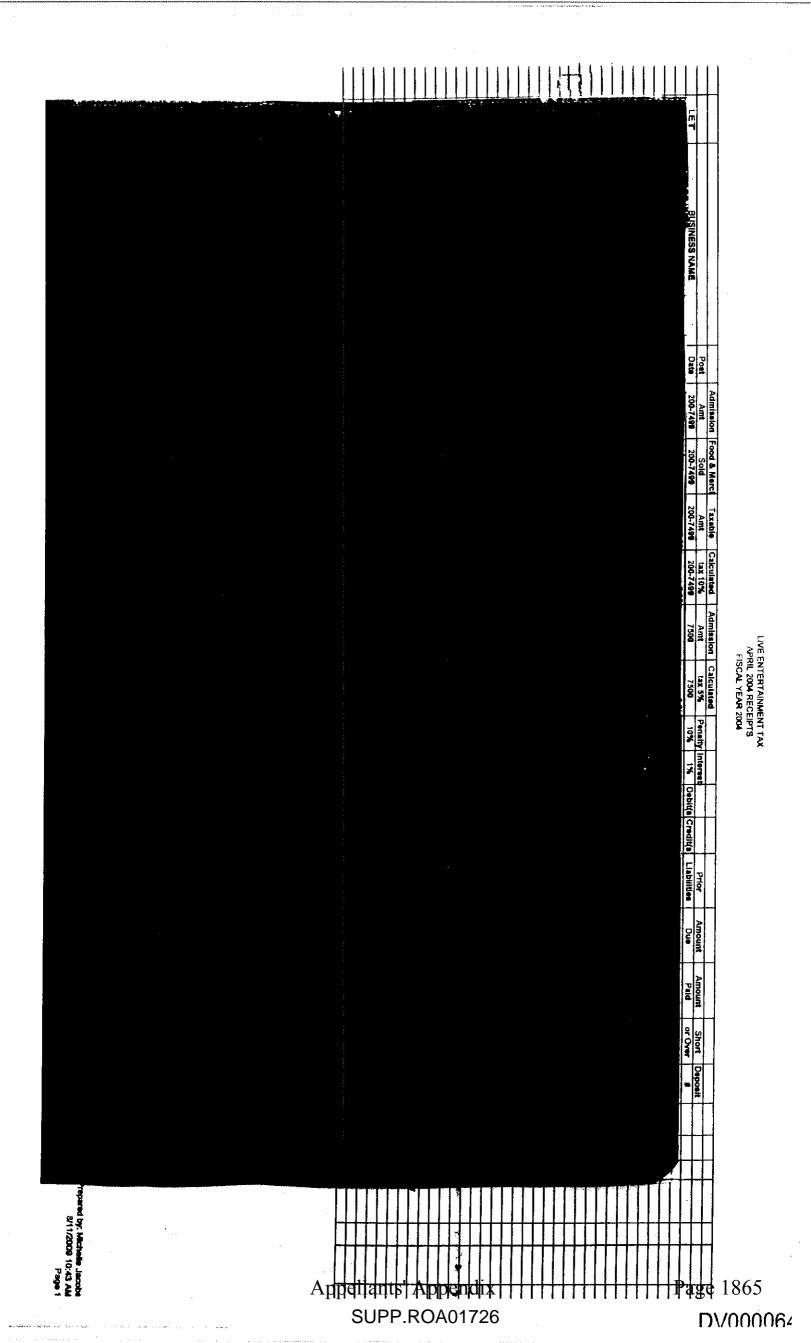
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 LIVE ENTERTAINMENT TAX MAY 2004 RECEIPTS FISCAL YEAR 2004 Prepared by: Michelle Jacobs 8/11/2009 10:40 AM Page 1 Ň I 4pp41 Page 1863 фЩффtb¦ Аррерфіх SUPP.ROA01724 H ╅┇╻ ++Τ 290000/JU

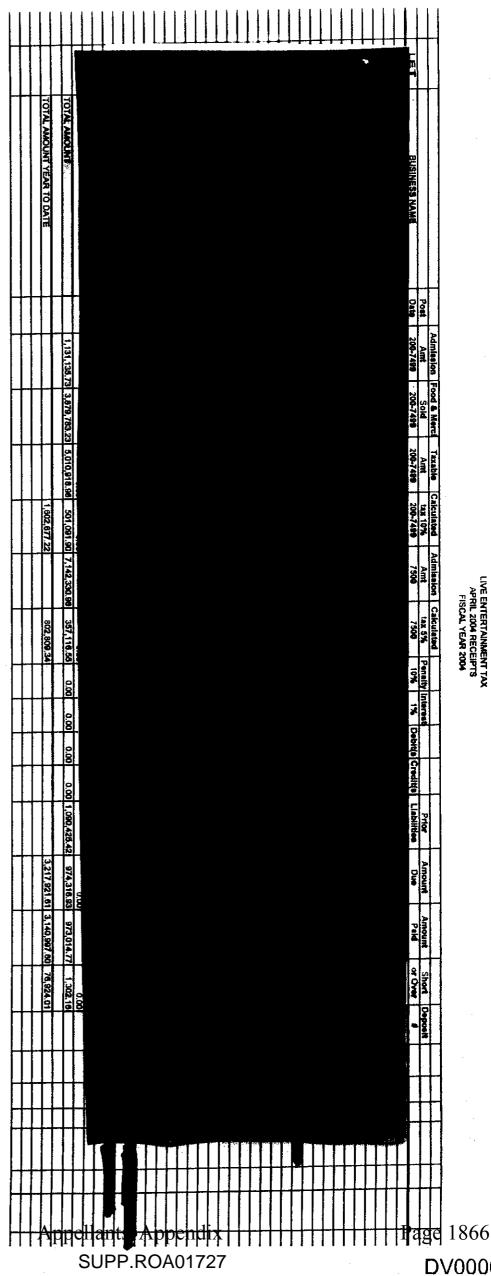
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	lants' Apperdix			1864

Prepared by: Michelle Jacoba 8/11/2009 10:40 AM Page 2

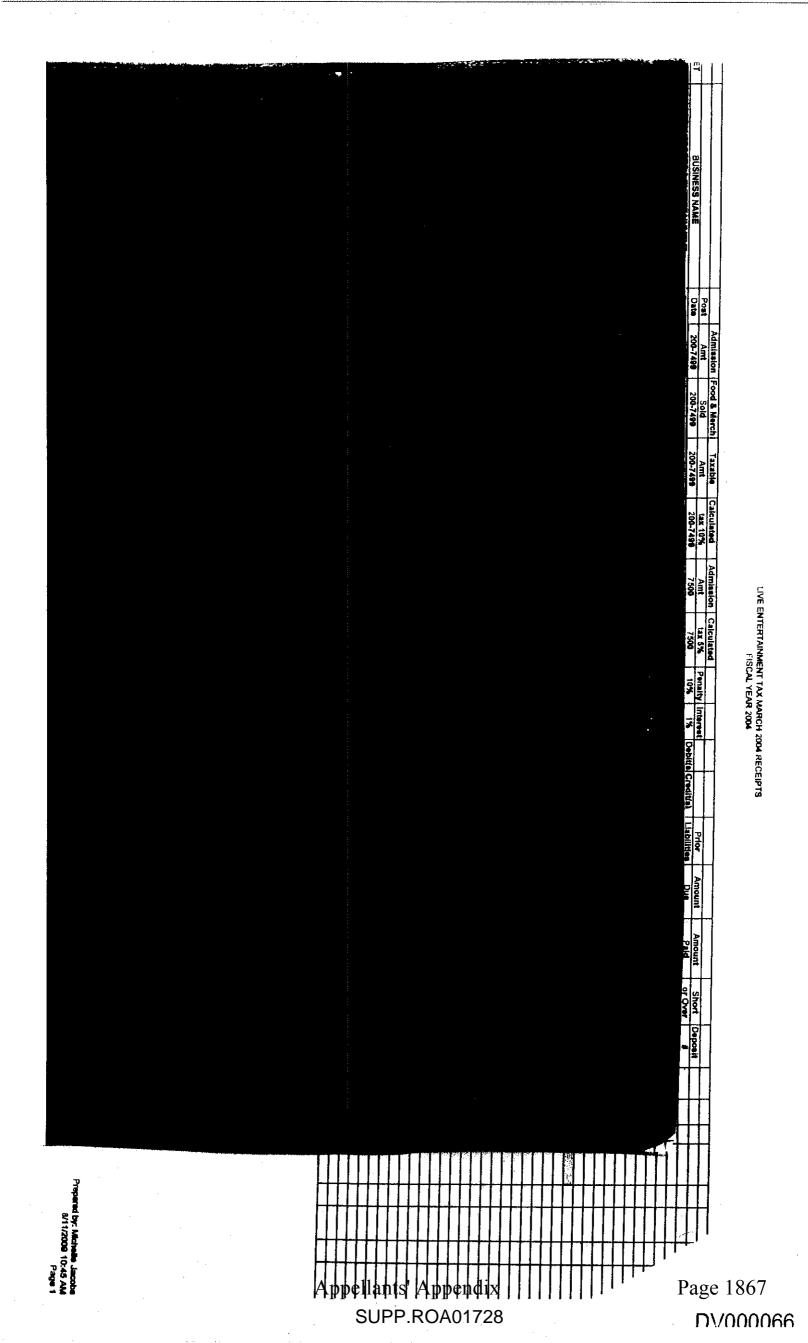
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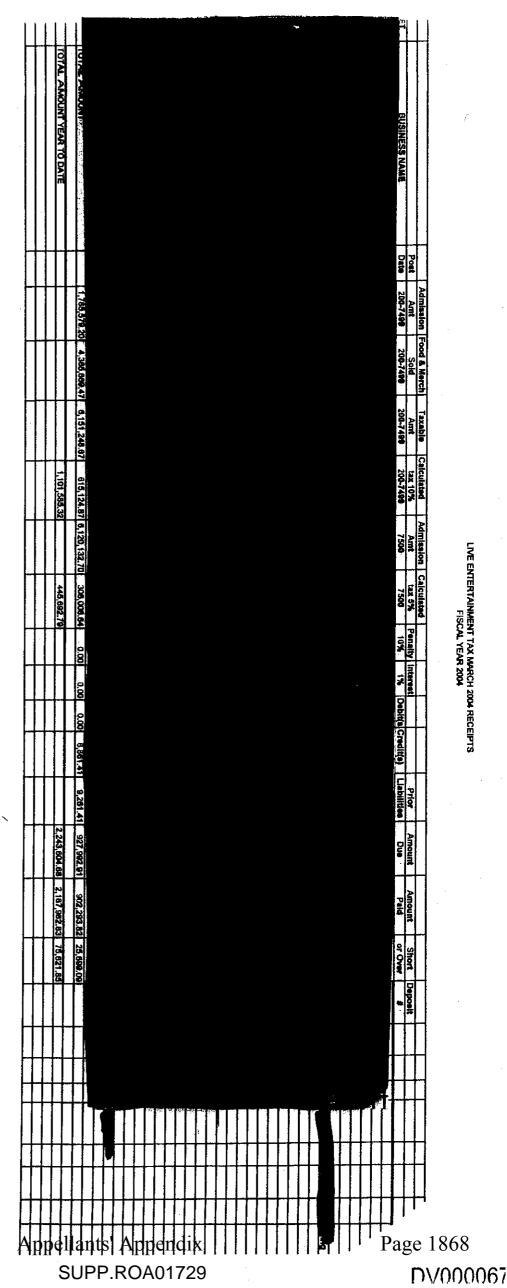
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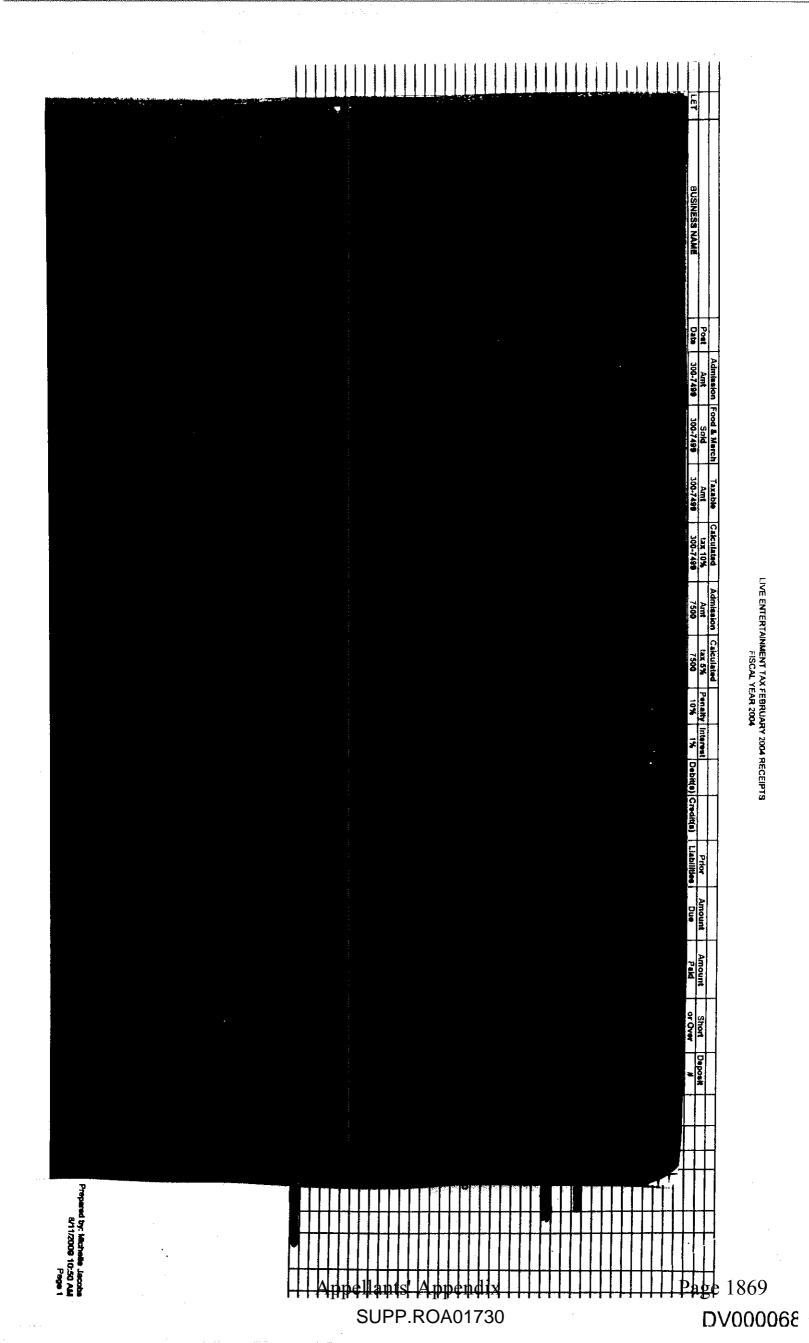
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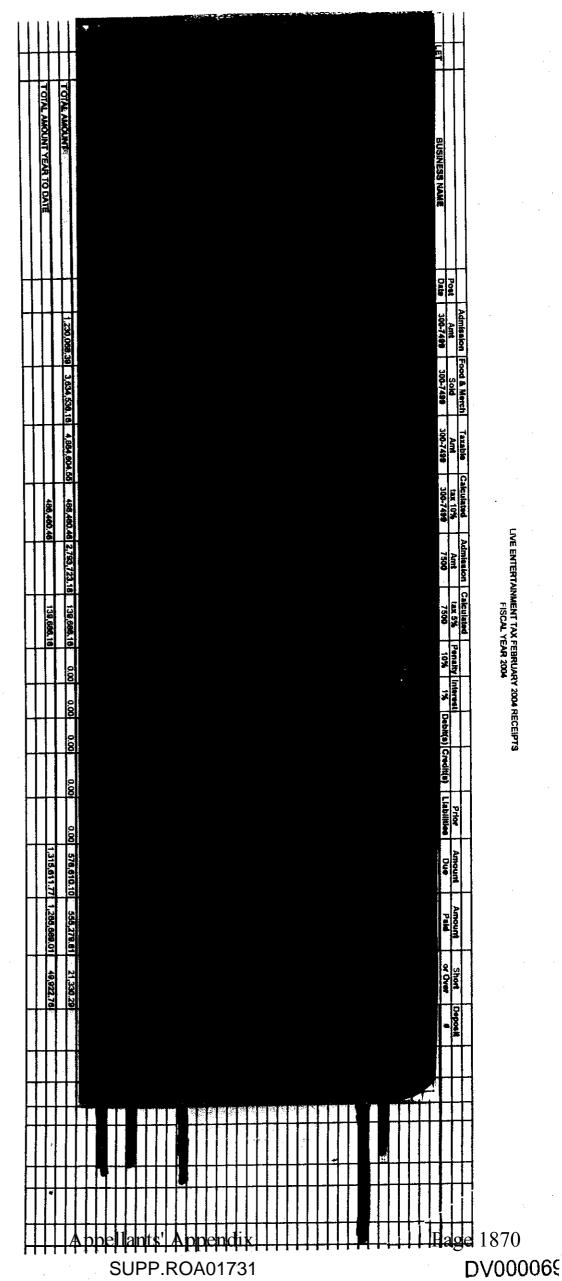




Prepared by: Mitchelle Jacob 8/11/2009 10:45 AA Page :

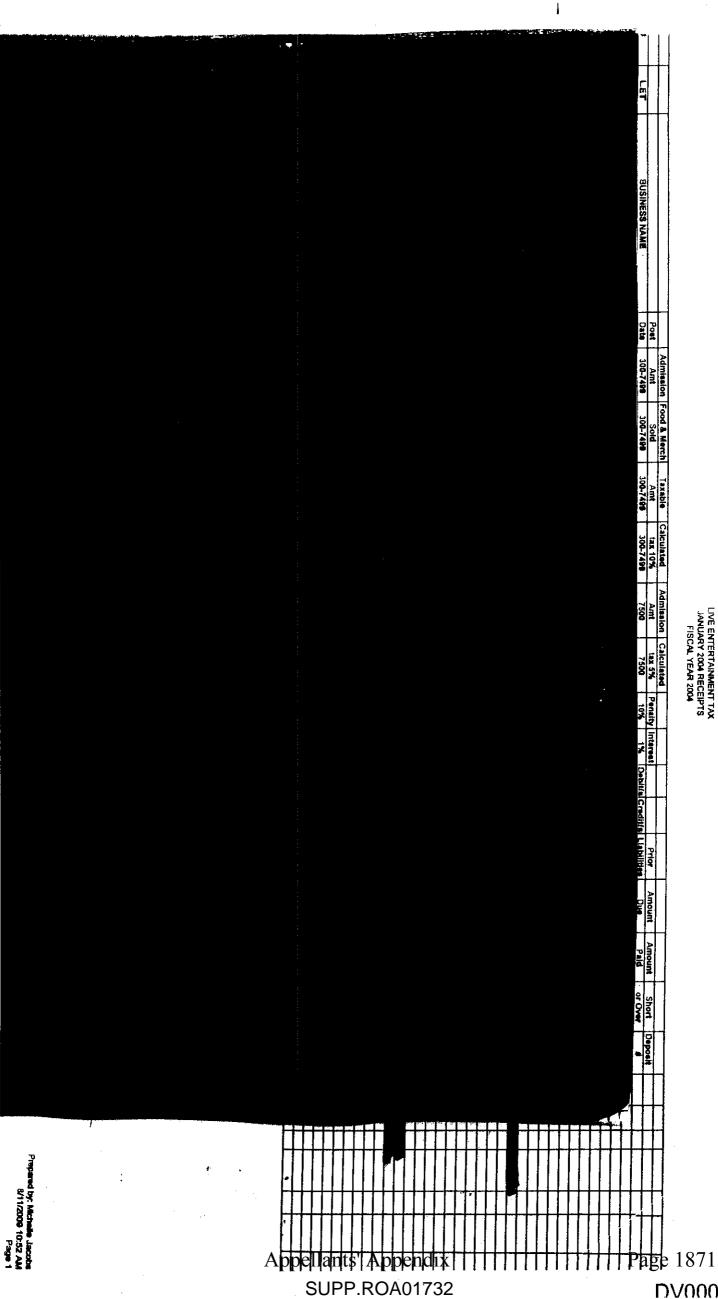


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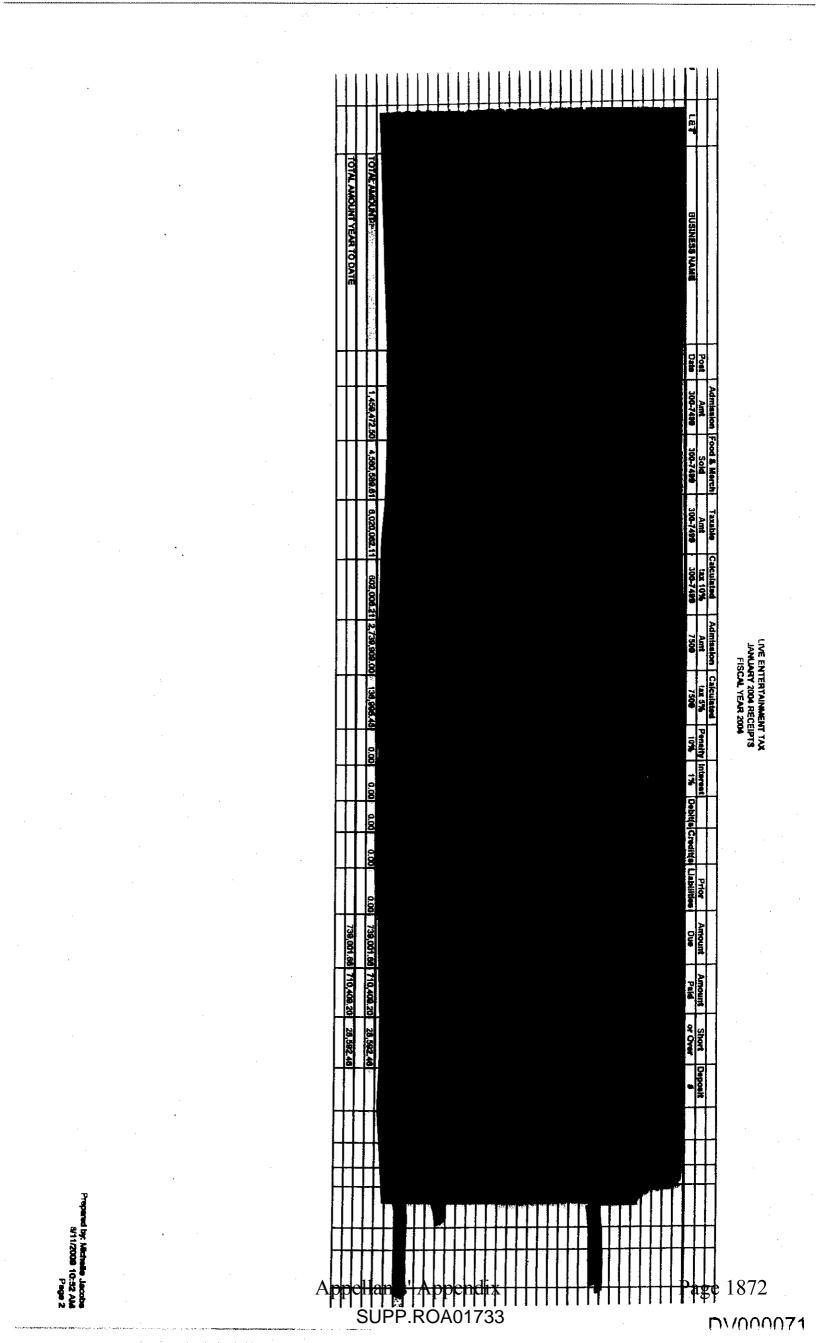


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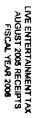
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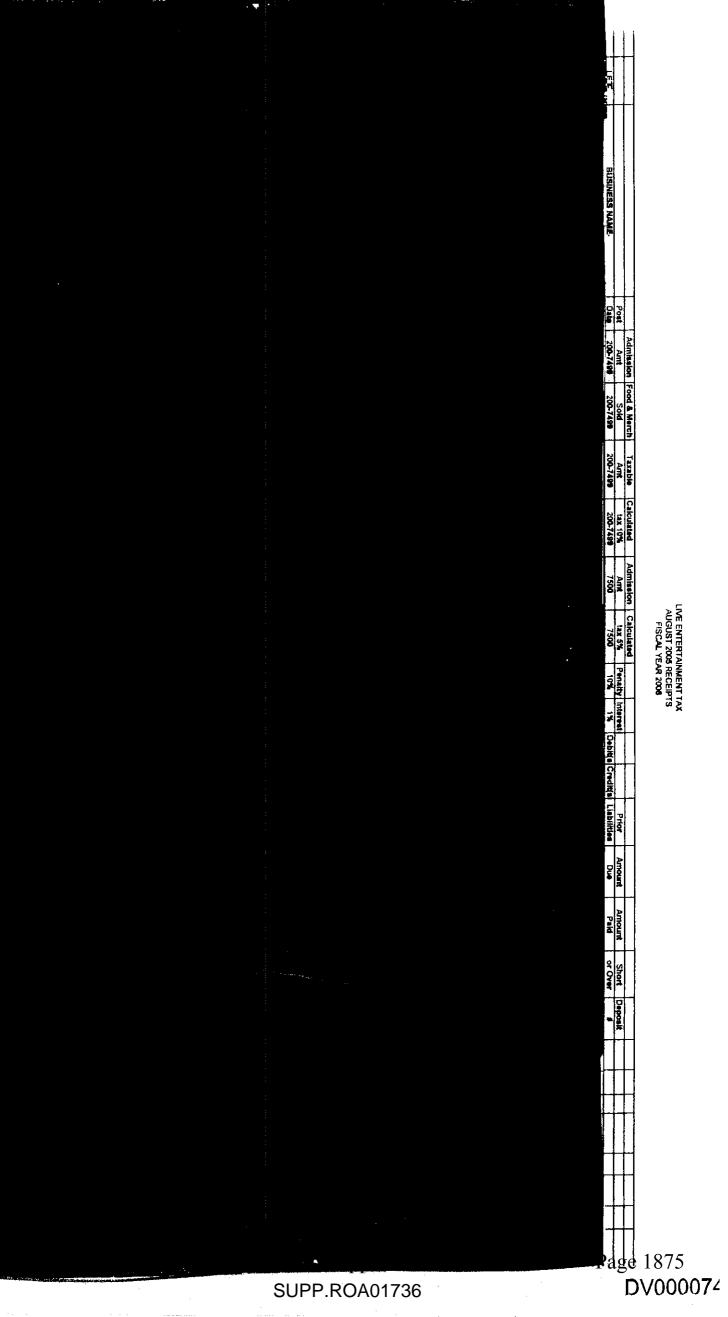
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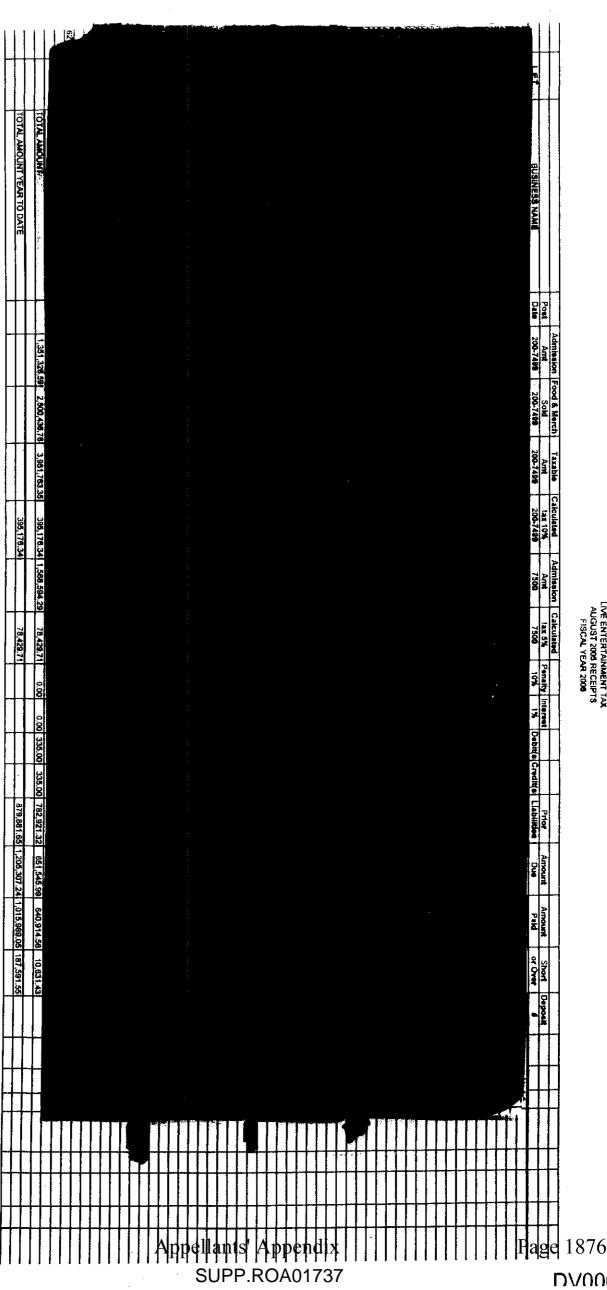
Prepared by: Michelle Jacobs 8/11/2009 - 10:54 AM Page 2





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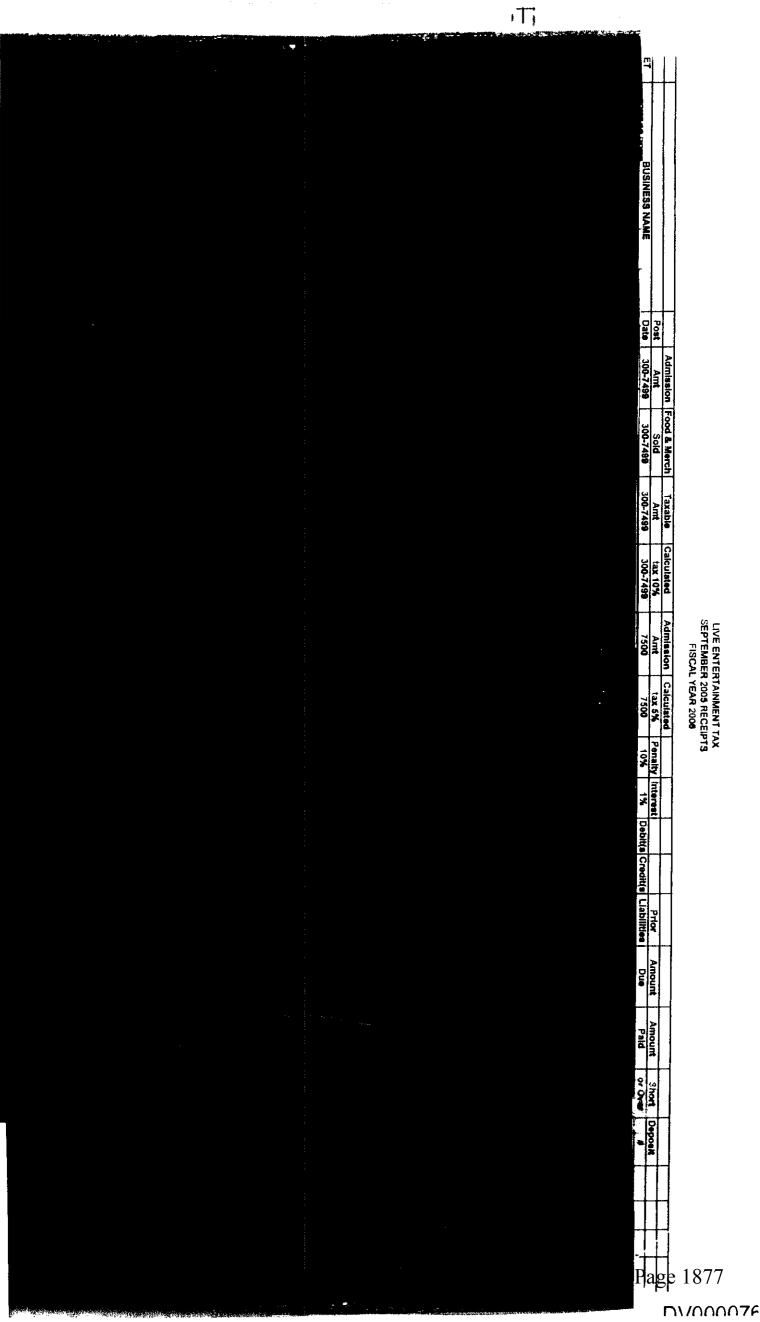
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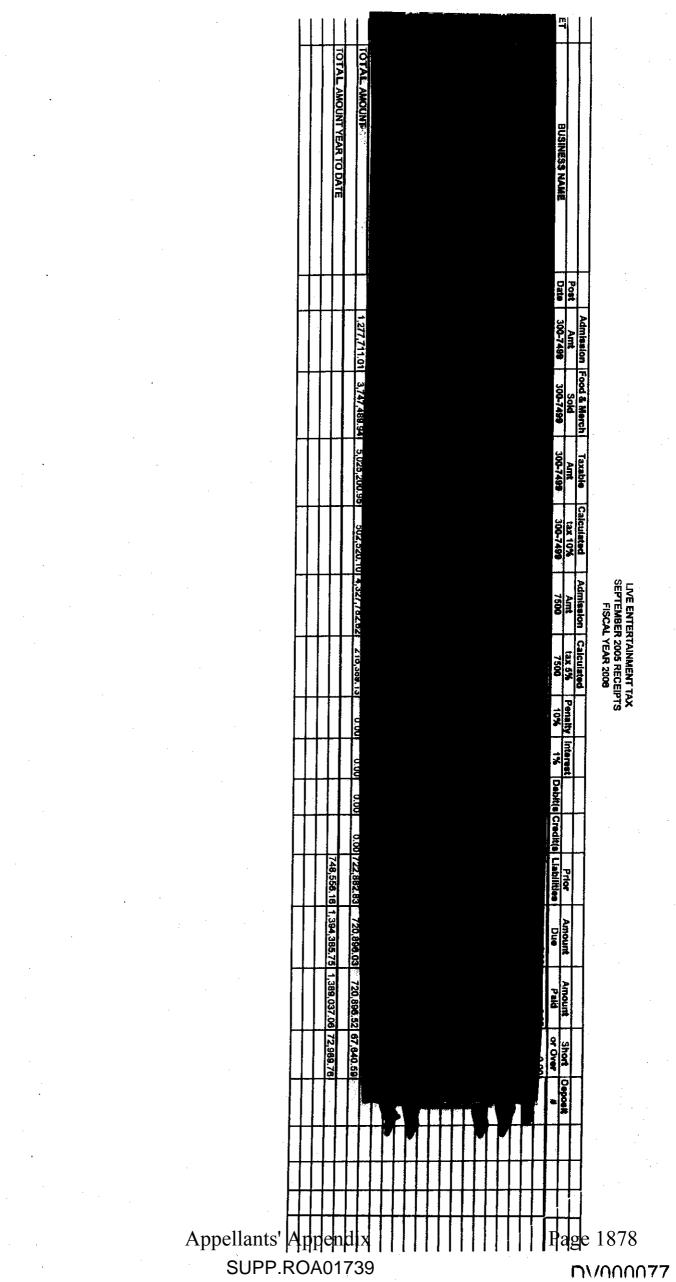
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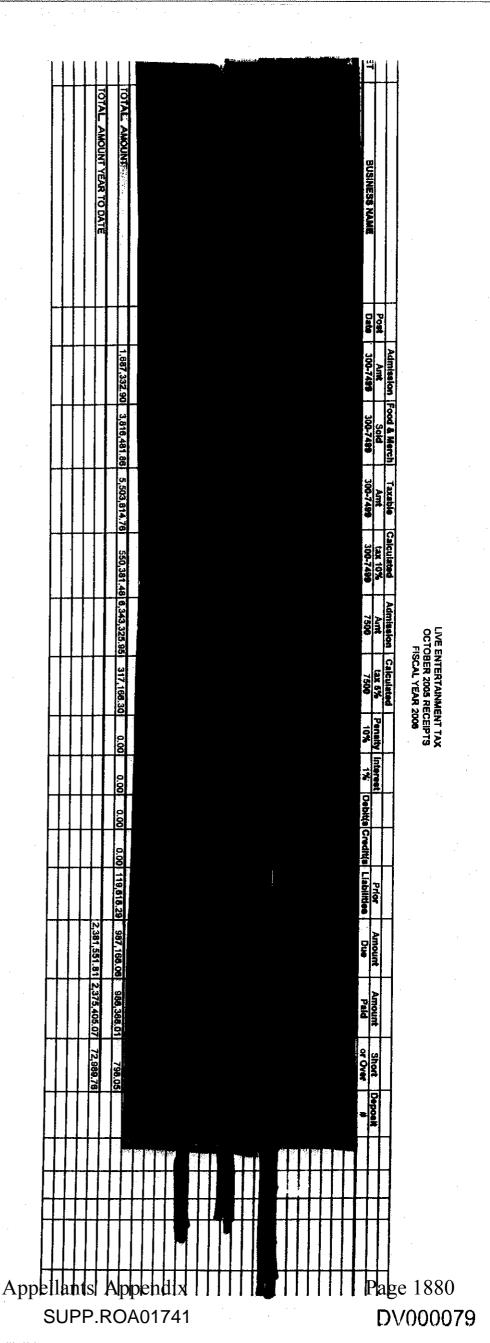
Prepared by: Michelle, Jacoba 8/11/2009 10:55 AM Page 2



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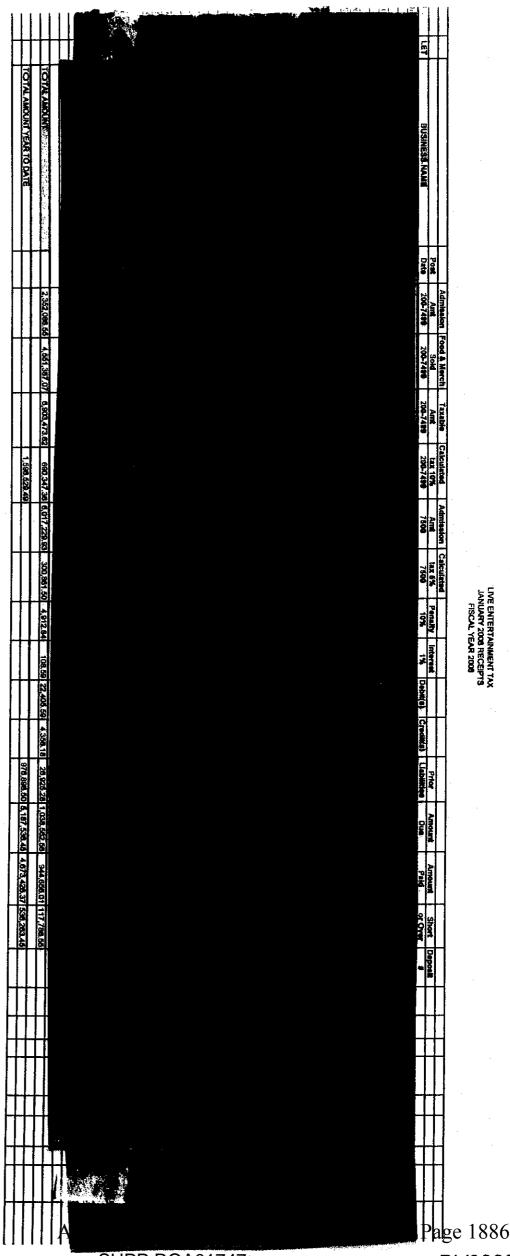
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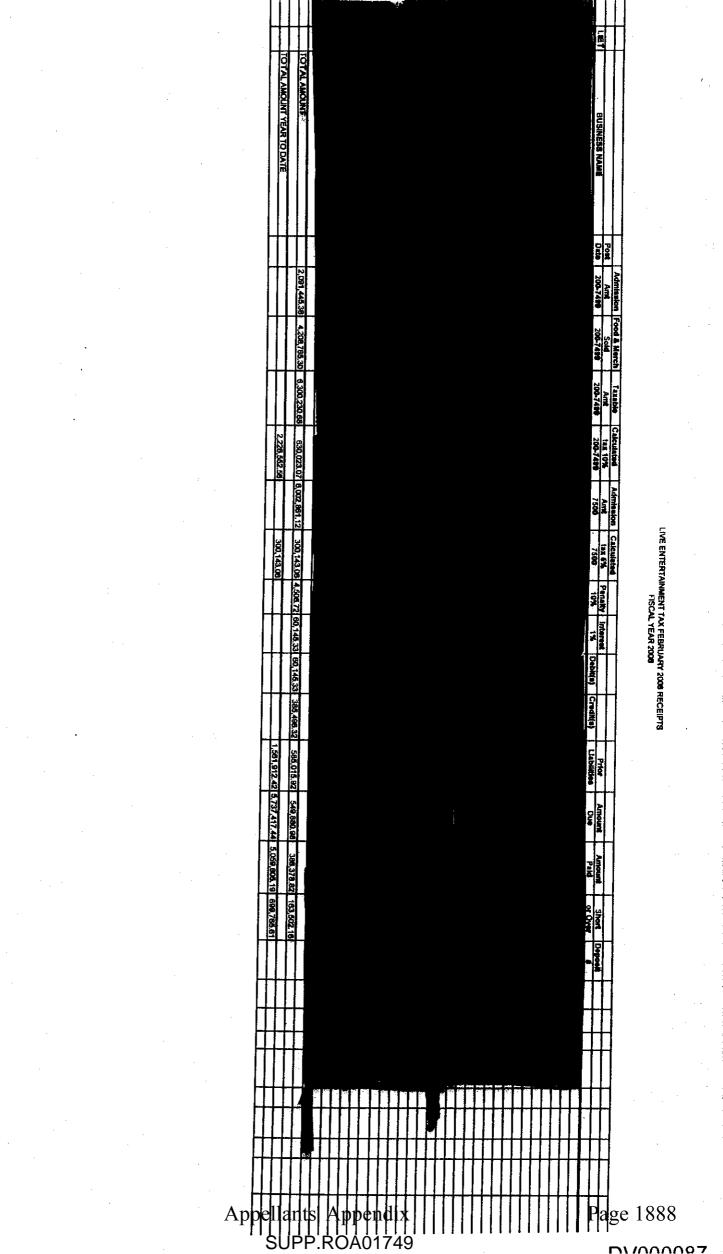
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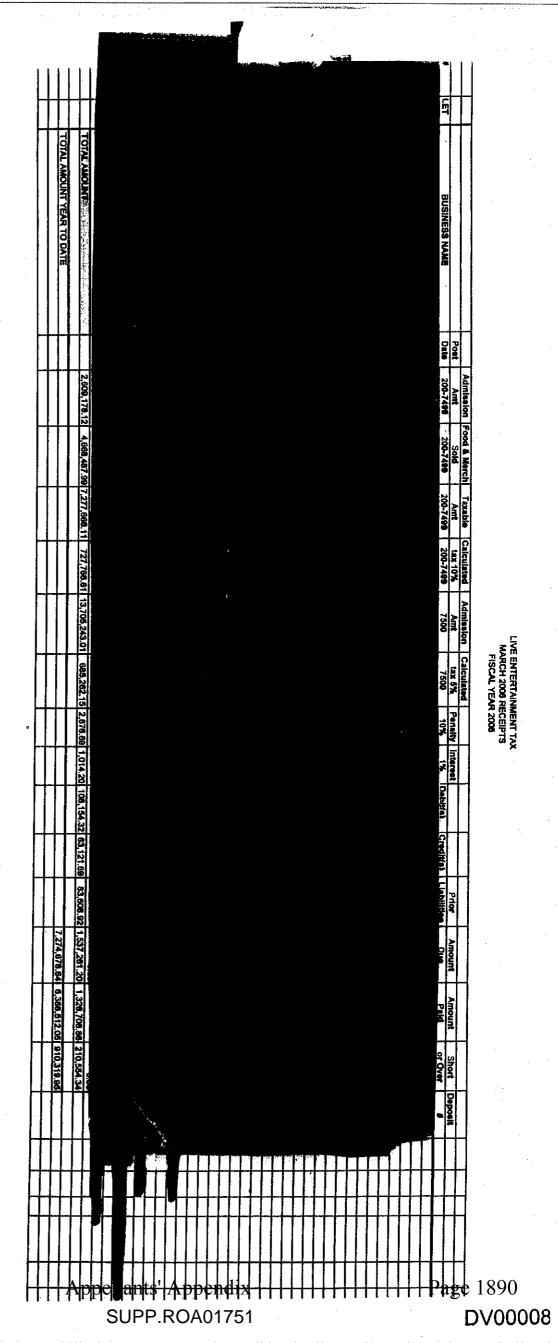


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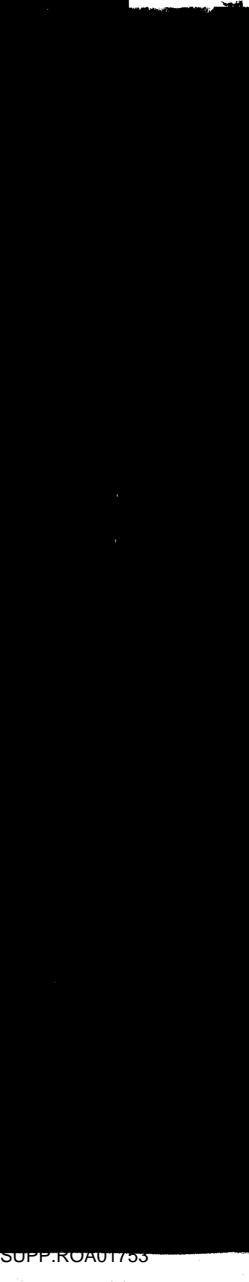
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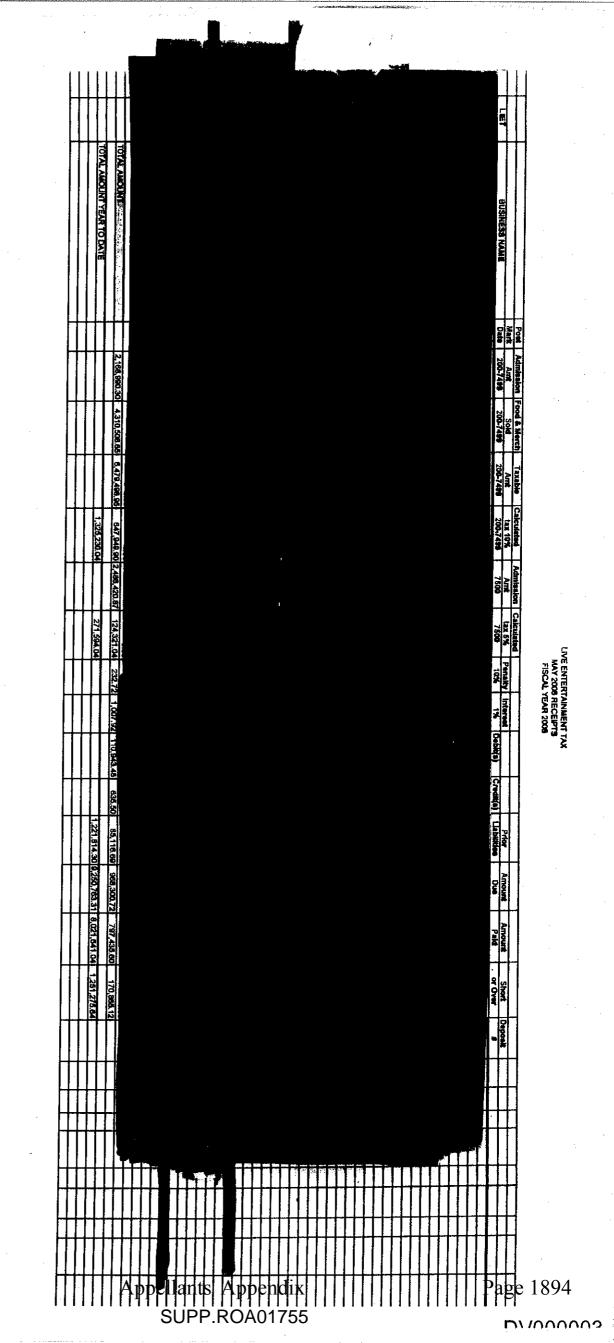
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LIVE ENTERTAINMENT TAX JUNE 2000 RECEIPTS FISCAL YEAR 2009

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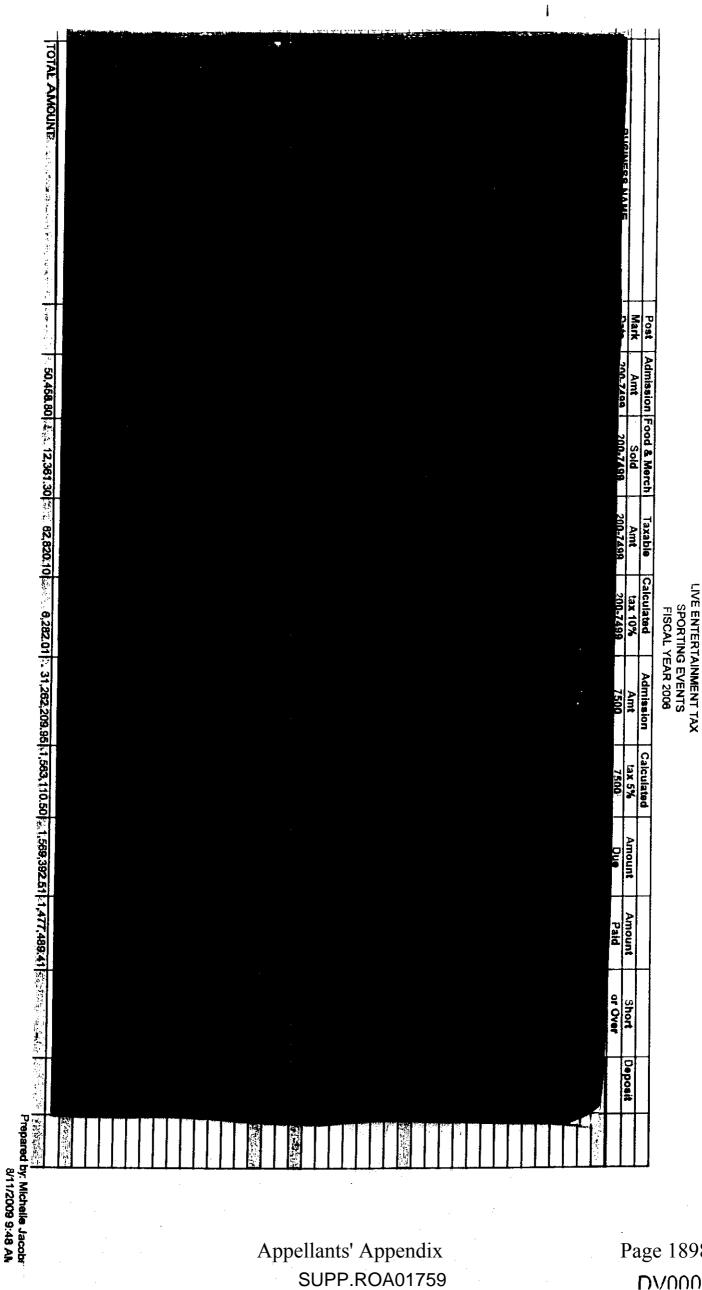
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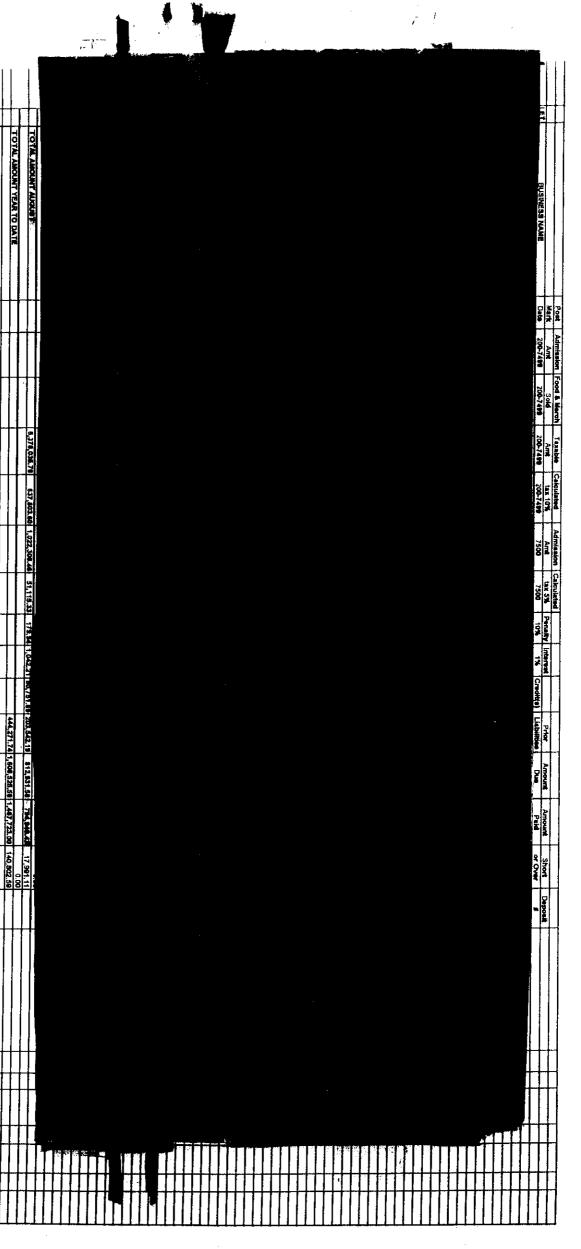
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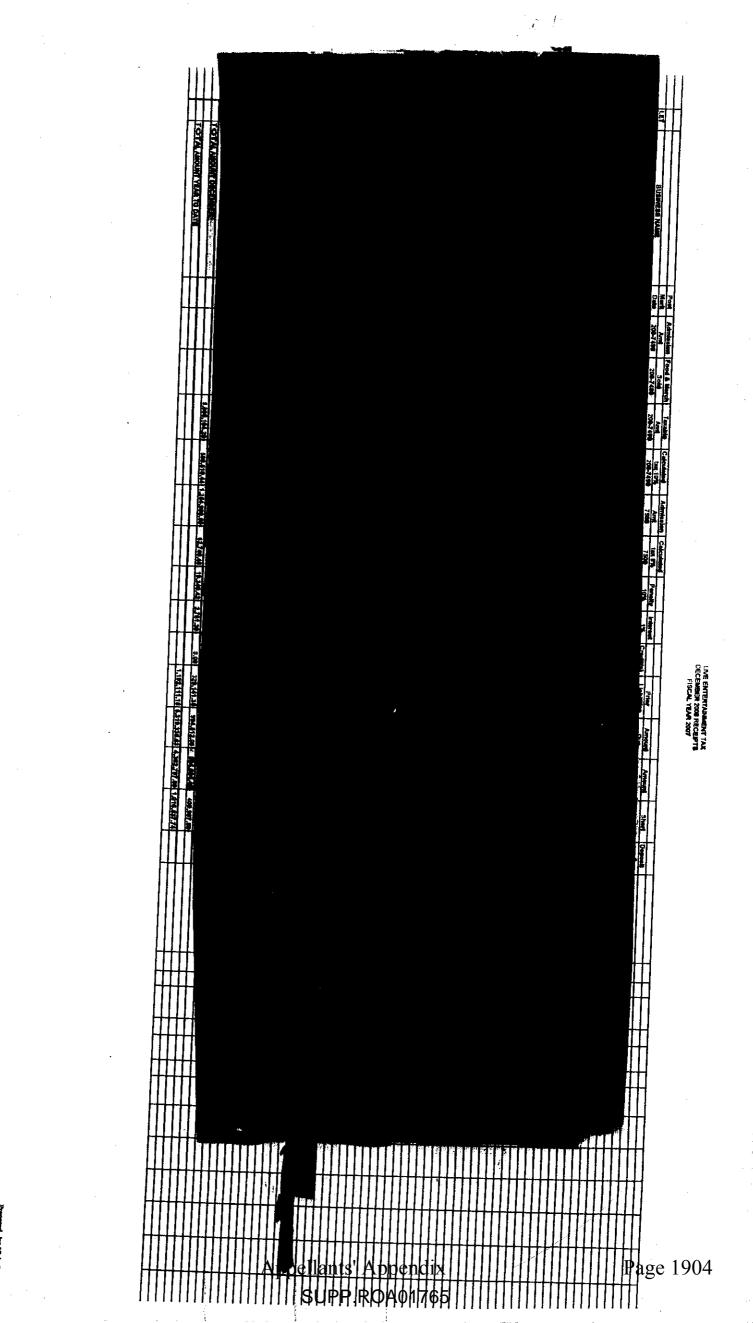
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LIVE ENTERTAINMENT TAX FEBRUARY 2007 RECEIPTS FISCAL YEAR 2007

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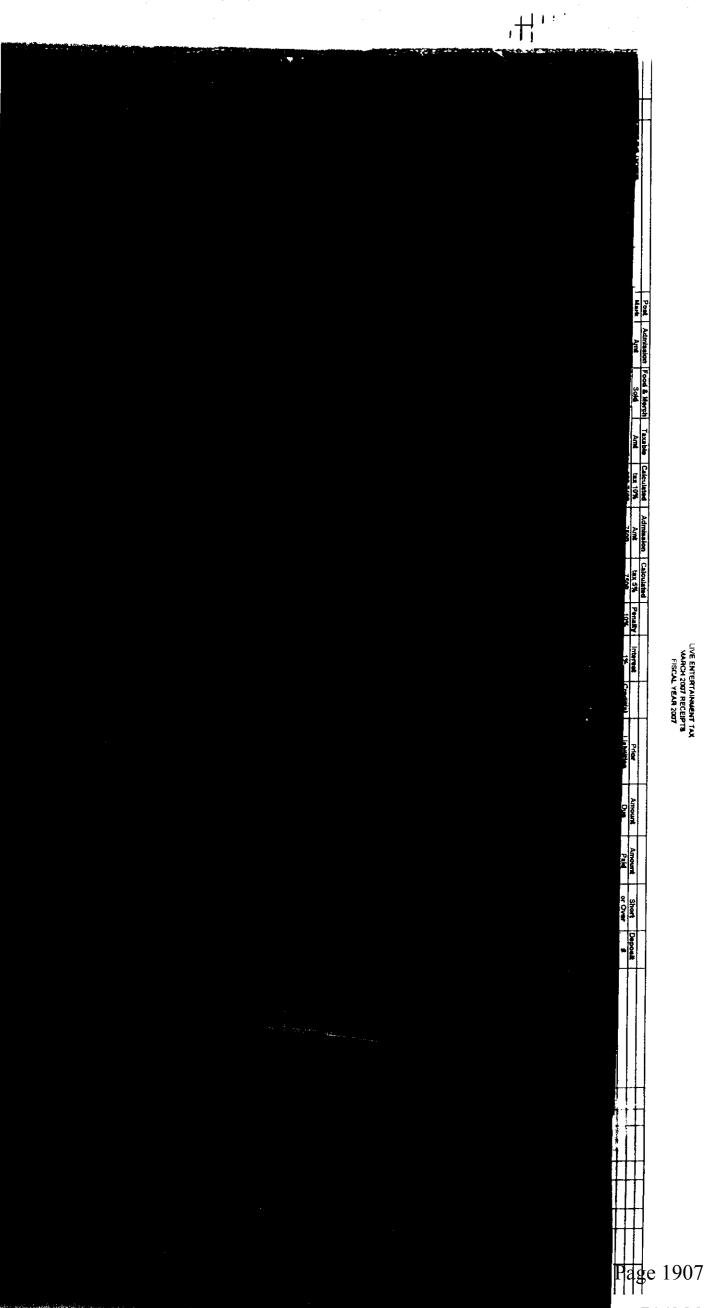
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TOTAL AMOUNT FEBRUARY TOTAL AMOUNT YEAR TO DATE

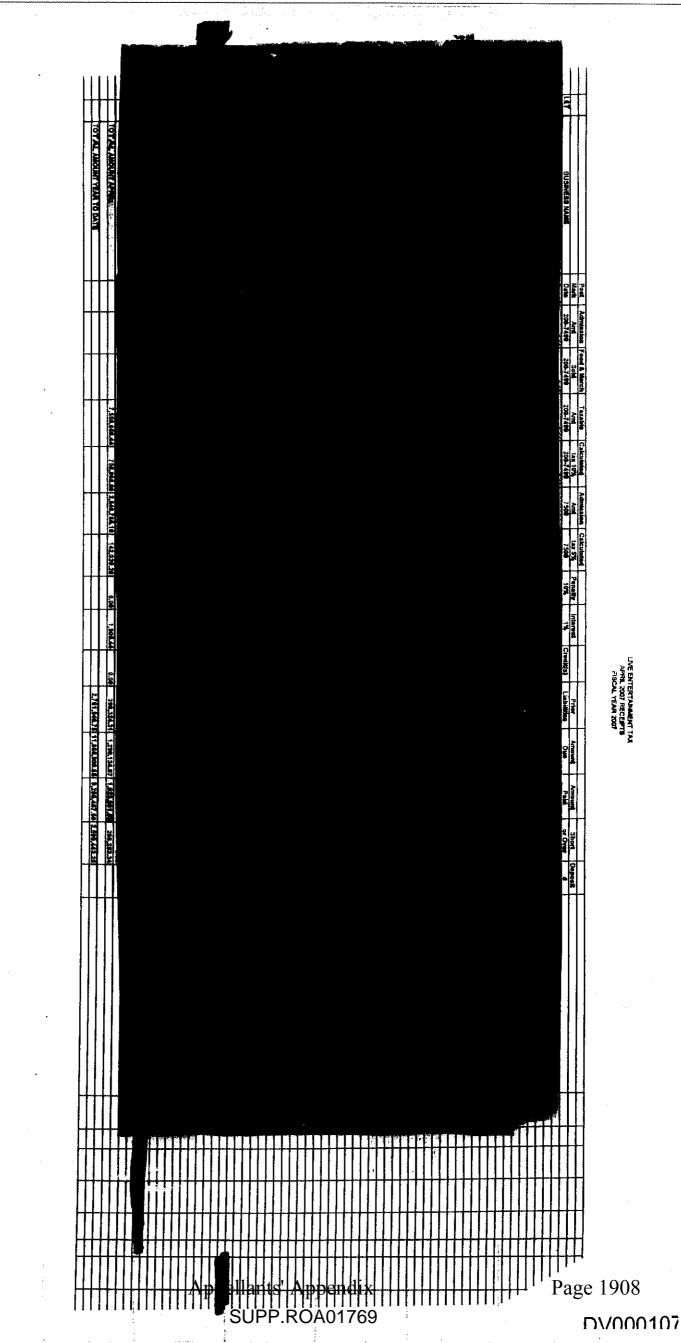
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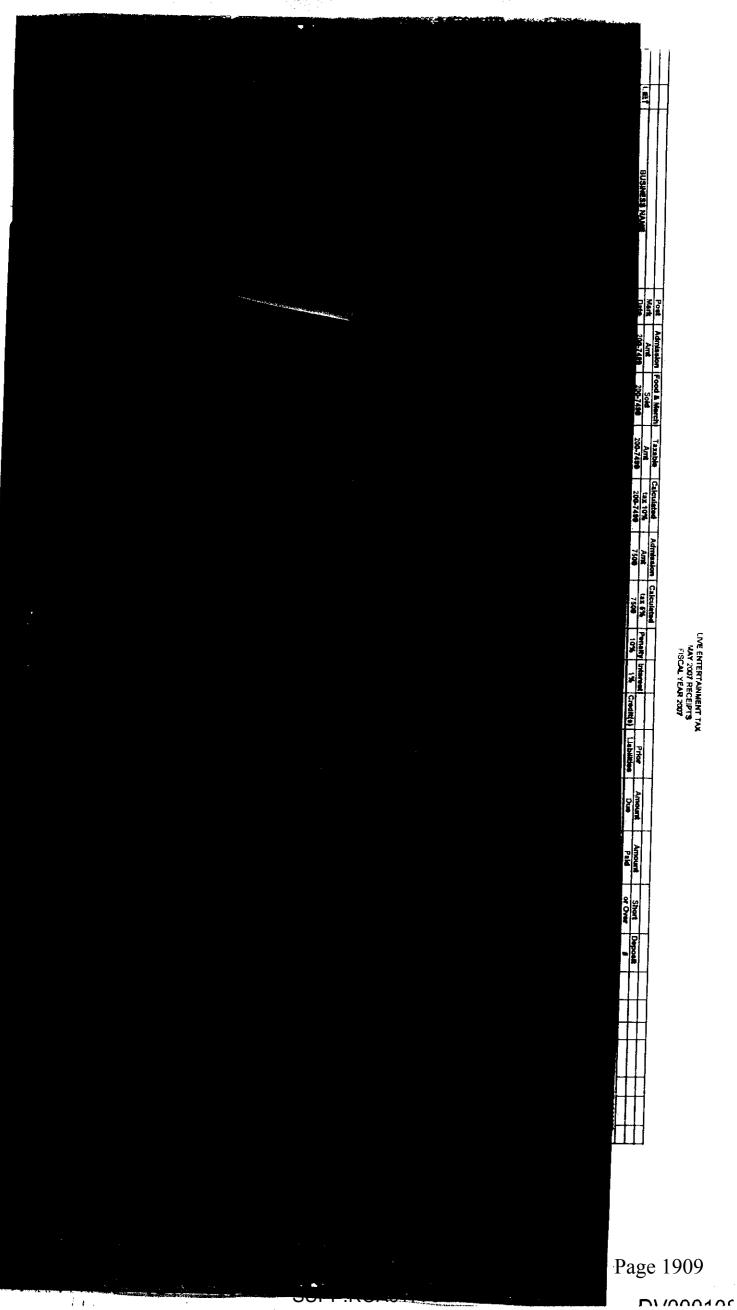
2,048,458,62 8,538,275,444 6,715,492,65 1,922,782,79

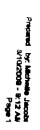
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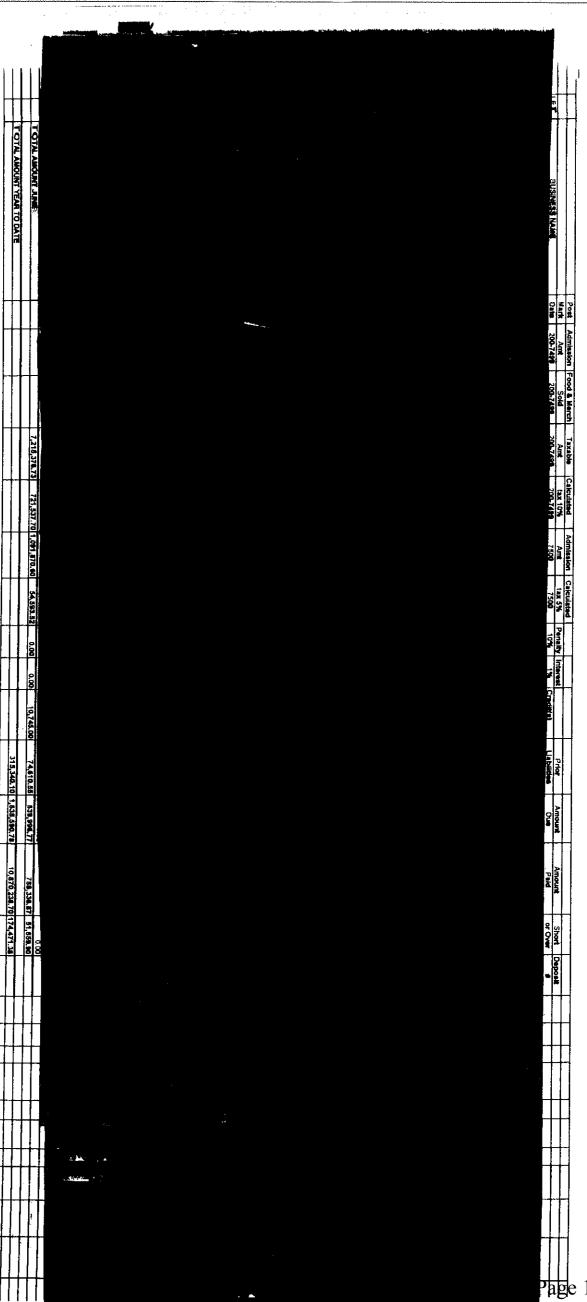


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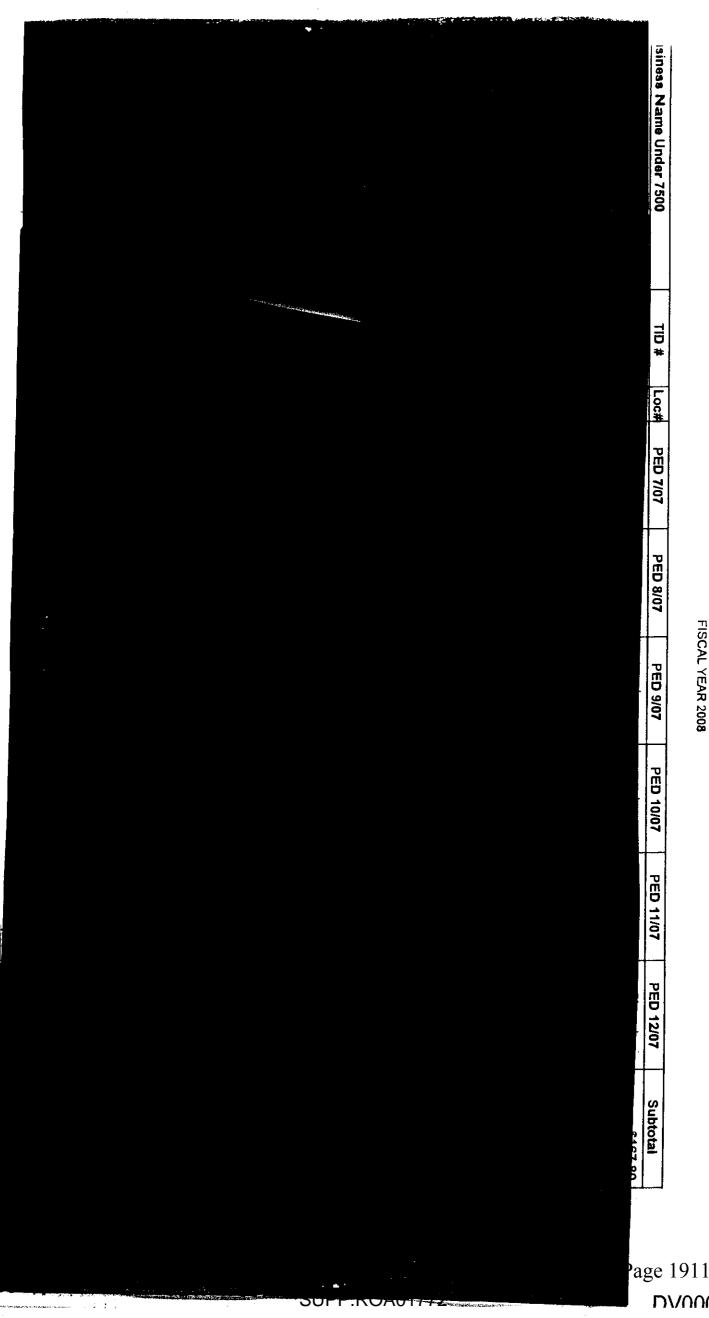


LIVE ENTERTAINMENT TAX JUNE 2007 RECEIPTS FISCAL YEAR 2007

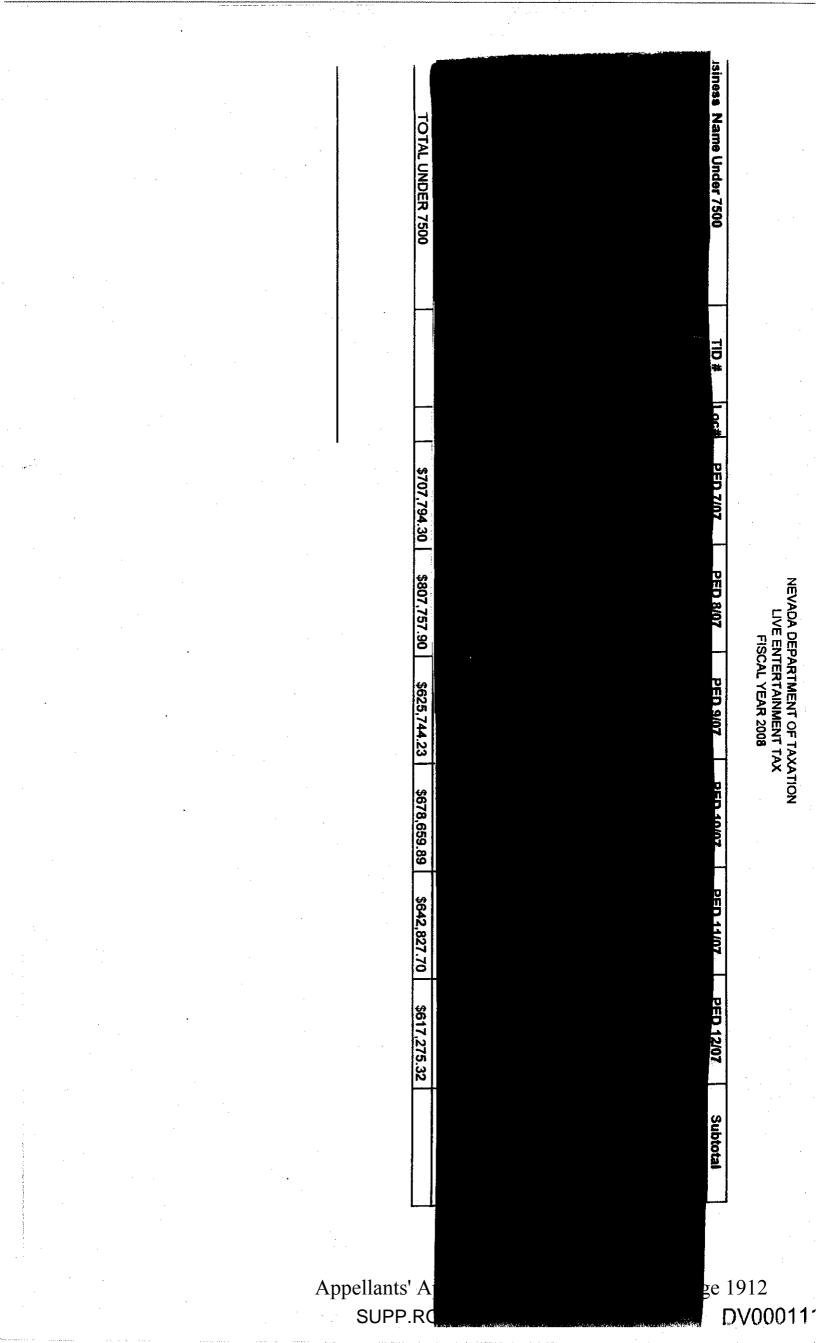
SUPP.ROA01771

DV000109

# NEVADA DEPARTMENT OF TAXATION LIVE ENTERTAINMENT TAX FISCAL YEAR 2008



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FISCAL YEAR 2008	LIVE ENTERTAINMENT TAX	NEVADA DEPARTMENT OF TAXATION
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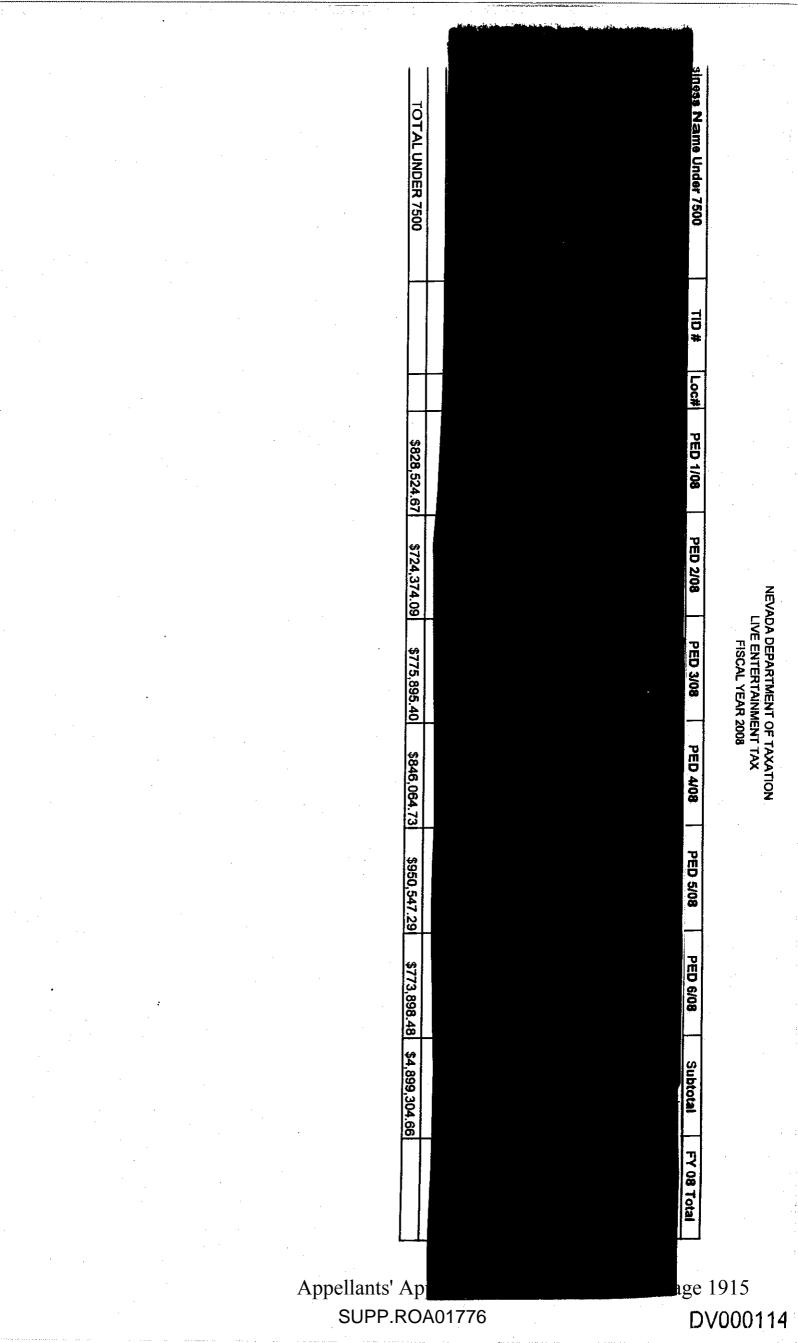
d de					
TOTAL DEPOSITS	TOTAL OVER 7500			Business Name 7500 or more	
		a tan managana dan j		TID #	
				Loc#	·
\$800,108.84	\$92,314.54			PED 7/07	
\$972,298.47	\$164,540.57			PED 8/07	FISC
\$746,240.55	\$120,496.32			PED 9/07	FISCAL YEAR 2008
\$903,663.07	\$225,003.18			PED 10/07	
\$709,462.02	\$66,634.32			PED 11/07	
\$820,064.24	\$2,788.92			PED 12/07	
				Subtotal	
<b>_</b>	App				1913 V00(

DV000112

## NEVADA DEPARTMENT OF TAXATION LIVE ENTERTAINMENT TAX FISCAL YEAR 2008

				isine <b>ss Name U</b> nder 7500
				Jnder 7500
				TID #
				Loc# PED 1/08
				PED 2/08
				PED 3/08
				PED 4/08
				PED 5/08
				PED 6/08
				Subtetal
				FY 08 Total
	SUPP.R	OA01775	· · ·	age 1 DV(

914 DV000113



NEVADA DEPARTMENT OF TAXATION LIVE ENTERTAINMENT TAX FISCAL YEAR 2008

		TOTAL DEPOSIT		TO TAL OVER 7500		Business Name 7500 or more
		4064 17E 07	100,001	535 851 ON		
	<u>56.7c/'76/¢</u>		400,070,440		(	
	\$904,208.29		\$128,312.89		PED 3/08	
	\$981,910.67		\$135,845.94		PED 4/08	
	\$1,081,457.53		\$130,910.24		PED 5/08	
TOTAL DEPOSITS FY 08	\$812,057.35		\$38,158.87		PED 6/08	
<b></b>	\$5,436,762.26		\$537,457.60		Subtotal	•
\$10,188,599.45					FY 08 Total	•
				ſ		Dog

Page 1916

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### EXHIBIT M

### EXHIBIT M

Appellants' Appendix SUPP.ROA01778 Page 1917 DV000116

	MONTH																									DATE			
	MONTHLY TOTALS								8/2/07	70/6/8	8/3/07	8/6/07	7/31/07	7/24/07	7/24/07	7/17/07	7/17/07	7/19/07	7/18/07	7/17/07	7/10/07	7/11/07	7/20/07	7/9/07	7/9/07	7		-	
	LS -																									TAX # DEPOST #			
																ومديونية المتشمة يهريني عد										ST #			
5	\$									\$	\$	ŝ				کے ایک	-			(4)		-		4		,	2		
47 888 614 50 827 904 92	\$723,743.35								\$3,854.15	\$141,497.27	\$308,658.68	\$129,401.27	\$75,100.29	-\$23,880.00	\$21,253.80	-\$16,141.00	\$30,492.00	\$0.00	\$0.00	\$80,461.99	\$0.00	\$0.00	\$148.90	\$23,880.00	\$10,000.00	SEATS	200-7499		
CJ 227 00	\$54,593.52									\$	\$14,004.38	69	\$	¢	\$2,911.71	\$			÷				\$	\$	\$	SEATS	<b>OVER 7500</b>		FISCAL YEAR 2007
A 93	)3.52									\$0.00	14.38	\$0.00	\$0.00	\$0.00	1.71	\$0.00	\$0.00	0.57	6.86	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	S	500		FISCAL YEAR 2007
C45 000 00	\$10,000.00				-		-			\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$5,000.00	\$5,000.00	\$0.00	\$0.00	\$0.00	AIR			R 2007
\$16.906.70	\$0.00									\$0.00	\$0.00			\$0.00		\$0.00		\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00		\$0.00	INTEREST	PENALTY &		
50.00	\$0.00									\$0.00		\$0.00		\$0.00			\$0.00	\$0.00			\$0.00	\$0.00		4	\$0.00	CHARGE	Rtn Check		
\$10.838.426.12	\$788,336.87	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$3,854.15			i			\$24,165.51							\$5,000.00			\$10,000.00	AMOUNT	TOTAL		-

Prepared by: Michelle Jacobs 7/23/2009 12:22 PM

> Appellants' Appendix SUPP.ROA01779

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### EXHIBIT N

### EXHIBIT N

Appellants' Appendix SUPP.ROA01780 P3€000118



RRVAR702 Print Date: 04/17/2009

Nevada Department of Taxation TAS Monthly Balance

Page t of 2

Reported Date: 02/28/2009(FINAL) Tax Types included: LET

Receipts	

Transfers

External Transfer Adj Credit Lockbox Adjustments Debit Lockbox Adjustments Credit Online Tax Adjustments Debit Online Tax Adjustments Other Credit Adjustments Other Debit Adjustments



Total Receipts:

Current Period Distributions Future Period Distributions ISSUE: Unfunded rfnd/ofst Unallocated Pool Total Recorded:

DIFFERENCE:

LET Subtotal: LET from AR LET from SUT LET to AR Subtotal: LET Total:

LET Subtotal: LET Subtotal: LET Subtotal: LET LET

Total:

\$554,866.75 \$554,866.75

\$667,480.50 \$667,480.50



\$667,480,50 \$667,480,50 \$0,00

### Appellants' Appendix SUPP.ROA01781

### 898601779



RRVAR702 Print Date: 04/17/2009

### Nevada Department of Taxation TAS Monthly Balance

Page 2 of 2

Unaflocated Pool - Posted w/o Return

Unallocated Pool - Overpaid

Total UTS to date: Unallocated Pool

Total UTS to date: Unallocated Pool -Posted w/o Return Total UTS to date: Unallocated Pool -Overpaid Total UTS to date: Cash Bond

LET Subtotal: LET Subtotal: LET Subtotal: LET Subtotal: LET Subtotal: LET



Appellants' Appendix SUPP.ROA01782 Page 19710

RRVAR704

Print Date: 04/17/2009

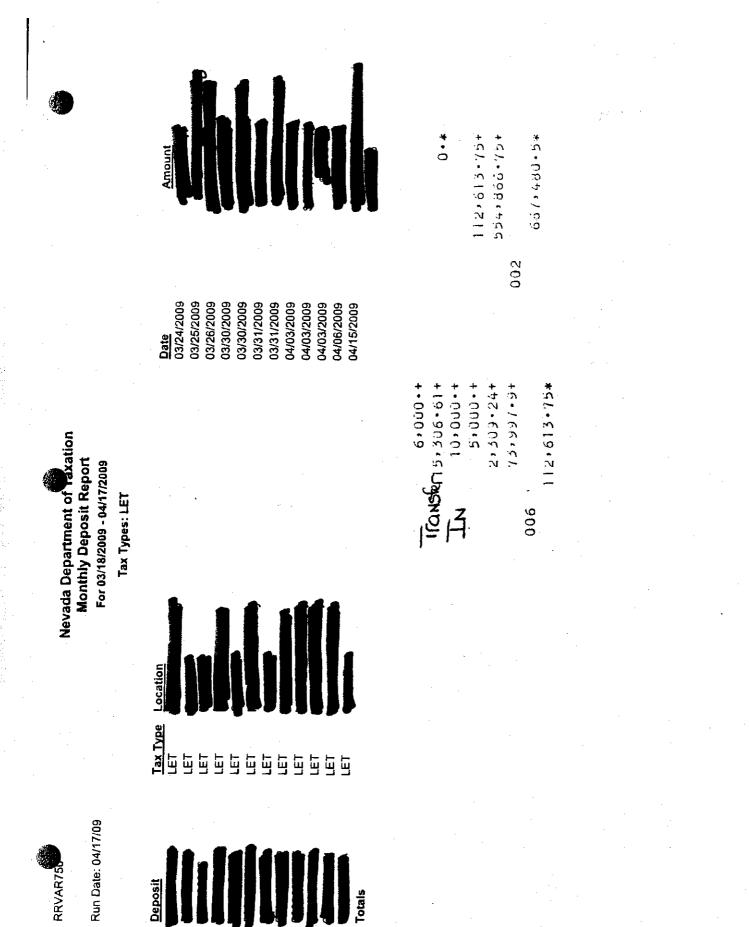
### Nevada Department of Taxation TAS Distribution Summary

### Period Ending 02/28/2009(FINAL). Tax Types included: LET

	Tax type	Process	Distribution Period	Amount
Current	LET	Jan 2009 Feb 2009	Feb 2009 Feb 2009	\$37,705.54 \$613,478.21
	Subtotal			\$651,183.75
Future	LET Subtotal	Feb 2009	Mar 2009	\$54,005.35
	Subtotal			\$54,005.35
Totais:	Current			\$651,183.75
	Future			\$54,005.35
		`		\$705,189.10

Appellants' Appendix SUPP.ROA01783

Page 1922 D♥000121



Appellants' Appendix SUPP.ROA01784

P3€000122

				·																				-							
	i To Amount																		TIZANSFER	477									i i i		\$131,652.88
	<ul> <li>Period End Date Posted To</li> </ul>		10/31/2008	11/30/2007	06/30/2007	12/31/2007	01/31/2008	12/31/2008	12/31/2008	12/31/2008	01/31/2008	03/31/2008	07/31/2008	08/31/2008	10/31/2008	07/31/2008	07/31/2007	10/31/2007	11/30/2008	11/30/2008	11/30/2008	11/30/2008	11/30/2008	05/31/2008	04/30/2006	03/31/2008	11/30/2007	02/28/2009	01/31/2009	02/28/2009	
	<u>tx Type</u> To Tax Type	11	LET		LET		LET																								
	LN From Tax Type		AR	AR	•		_	AR	AR		AR		AR				-								-					Ine	
	욉									04/15/2009		7														F			EUU2/CU/CU		•
Transfer In Details	Deposit																													Totais	

Appellants' Appendix SUPP.ROA01785 P20008723

Nevada Department of Taxe Monthly Deposit Report

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For 03/18/2009 - 04/17/2009

Tax Types: LET

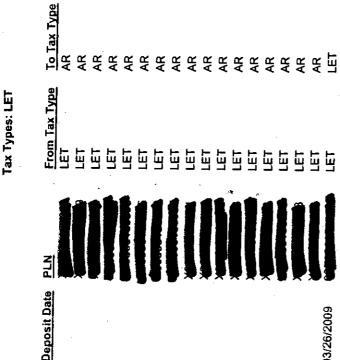
RRVAR75

Run Date: 04/17/09

RRVAR75

Run Date: 04/17/09

Monthly Deposit Report For 03/18/2009 - 04/17/2009 Nevada Department of TaJ



Transfer Out Details Deposition of the second of the secon

Period End Date Posted To

TIS,039.13

Appellants' Appendix **SUPP.ROA01786** 

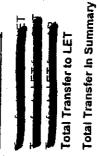
03/26/2009

P38608124



Run Date: 04/17/09

**Transfer In Summary** 



Amount \$131,652.88

Never Department of Taxation Monthly Deposit Report For 03/18/2009 - 04/17/2009

or us/18/2009 - 04/17/2 Tax Types: LET

> Appellants' Appendix SUPP.ROA01787

B¥608125

RRVAR75

Run Date: 04/17/09

Transfer Out Summary



Amount 519,039.13

Neval Department of Taxation Monthly Deposit Report For 03/18/2009 - 04/17/2009 Tax Types: LET

> Appellants' Appendix SUPP.ROA01788

Page 19276

### EXHIBIT O

### EXHIBIT O

Appellants' Appendix SUPP.ROA01789 Page 1928 DV000127 GENERAL FUND REVENUES - ECONOMIC FORUM DECEMBER 1, 2008 FORECAST ACTUAL: FY 2005 THROUGH FY 2008 AND FORECAST: FY 2009 THROUGH FY 2011 ECONOMIC FORUM'S FORECAST FOR FY 2009, FY 2010, AND FY 2011 APPROVED AT THE DECEMBER 1, 2008 MEETING December 1, 2008 -4:00 PM

TOTAL LINE         MAD         MAD         MAD         MAD         MAD         MAD           FORM LINE         SALE SAN UNG TALE         MAD         FORM LINE         FORM LINE <th></th> <th>S SERVICE IN THIS</th> <th></th> <th>A SASEREY IN INTO I THE</th> <th>PY 2004 ACTUAL [1] ESS.131 075 EBS.531 075 EBS.540 125 ESS.540 126 ESS.000 000 ESS.000 000 ES.000 000 S15,540 126 ES.000 000 S15,540 126 S10,540 126 S10,54</th> <th></th> <th>712 2009 2000, 20</th> <th></th> <th>Compare         PV 2010         FY 2010         FY 2010           0000         4.55         5.73 100.000         15.4         572.550.00           0000         4.55         513.84.95.000         15.4         522.550.00           0000         4.55         513.84.95.000         15.4         522.550.00           0000         4.55         513.84.95.000         15.4         522.755.00           0000         4.55         513.84.95.000         15.4         513.725.00           0000         4.75         513.84.95.000         15.4         513.725.00           0000         4.75         510.21200         17.4         512.725.00           0000         1.65         51.00.000         17.5         510.2120           0000         1.65         51.00.000         17.5         510.02.00           165         51.00.000         17.5         512.000         513.00           165         51.10.000         17.5         512.000         513.00           165         51.116.000         17.5         512.000         513.00           166         51.117.000         17.5         512.000         513.00           1717         512.21.000         513.10</th> <th></th> <th>FY 2011 FY 2011 FY 2011 FY 2011 FSE 660,000 FSE 660,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 773,000 FSE 773,00</th> <th>് ് നടക്ഷം പുറ്റിന്റെ പുറ്റിന്റെ പ</th>		S SERVICE IN THIS		A SASEREY IN INTO I THE	PY 2004 ACTUAL [1] ESS.131 075 EBS.531 075 EBS.540 125 ESS.540 126 ESS.000 000 ESS.000 000 ES.000 000 S15,540 126 ES.000 000 S15,540 126 S10,540 126 S10,54		712 2009 2000, 20		Compare         PV 2010         FY 2010         FY 2010           0000         4.55         5.73 100.000         15.4         572.550.00           0000         4.55         513.84.95.000         15.4         522.550.00           0000         4.55         513.84.95.000         15.4         522.550.00           0000         4.55         513.84.95.000         15.4         522.755.00           0000         4.55         513.84.95.000         15.4         513.725.00           0000         4.75         513.84.95.000         15.4         513.725.00           0000         4.75         510.21200         17.4         512.725.00           0000         1.65         51.00.000         17.5         510.2120           0000         1.65         51.00.000         17.5         510.02.00           165         51.00.000         17.5         512.000         513.00           165         51.10.000         17.5         512.000         513.00           165         51.116.000         17.5         512.000         513.00           166         51.117.000         17.5         512.000         513.00           1717         512.21.000         513.10		FY 2011 FY 2011 FY 2011 FY 2011 FSE 660,000 FSE 660,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 473,000 FSE 773,000 FSE 773,00	് ് നടക്ഷം പുറ്റിന്റെ പുറ്റിന്റെ പ
Utilitation         111.344         11.644         2.7           Utilitation         11.044         11.044         11.044         11.044           Prouguation         11.044         11.022         11.044         11.044           Prouguation         11.044         11.044         11.044         11.044           Provention         11.044         11.044         11.044         11.044           Provention         11.044         11.044         11.044         11.044           Provention         11.044<				ACCELLA IN INC.			113,260,000 1715,277,000 1715,277,000 1715,277,000 1715,277,000 1710,227,200 119,897,000 119,897,000 119,897,000 119,897,000 119,897,000 119,867,000	10 10 10 10 10 10 10 10 10 10 10 10 10 1	Provide the second seco		FY 2011 525 660,000 5332,735 000 5332,735 000 5337,255 000 5337,256 000 5337,256 000 533,256 000 513,000 514,000 515,160 000 51,513	10000000000000000000000000000000000000
Transmission         111.200.000         111.200.000           Transmission         11.200.000         111.200.000           Transmission         111.200.000         111.200.000           Transmission         111.200.000         111.200.000           Transmission         111.200.000         111.200.000           Transmission         111.200.0000         111.200.0000           Transmission         111.200.00000         111.200.0000	·····································			ALLER IN INCOME	· · · · · · · · · · · · · · · · · · ·		\$13,560,000 \$2000,351,000 \$715,277,000 \$17,52,827,000 \$19,252,000 \$10,0000\$1000\$1	1011-101-100-100-100-100-100-100-100-10	1, 19, 19, 19, 19, 19, 19, 19, 19, 19, 1		\$25.660,000 \$78,472,900 \$197,472,900 \$197,450,900 \$197,246,000 \$192,246,000 \$19,123,000 \$19,814,000 \$1,123,000 \$10,16,000 \$1,173,0000\$1,173,0000\$1,173,000\$1,173,000\$1,173,000\$1,173,000\$1,	
Will TAA Loop Transport         3788.06.00         378.06.00<	·····································						\$12,560,000 \$125,827,000 \$125,827,000 \$125,827,000 \$19,827,000 \$19,827,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,337,000 \$10,300 \$10,300 \$10,000 \$12,528,000 \$15,5000\$ \$15,500	100 100 100 100 100 100 100 100	La 100 000 1400 140 000 1400 140 140 1400 1400 1400 14000 1400 1400 1400 14000 1400 1400 1400 1400 14000 14		2255.660.000 5327.755.000 2537.755.000 2531.755.000 2531.256.000 2531.256.000 2531.256.000 253.000 253.000 253.000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.73000 253.755000 253.550000 253.550000 253.550000000000000000000000000000000000	α φοφι
Vul         Entry 200         Entry 200           Vul         1112252000         1111252000           Freeglet Vociet Fronj         1111252000         111125200           Freeglet Vociet Fronj         111125200         111125200           Freeglet Vociet Fronj         1121200         111125200           Freeglet Vociet Fronj         1121200         11112520           Freeglet Vociet Fronj         1121200         1111200           Freeglet Voci         1121200         1111           Freeglet Voci         1121200         1111           Freeglet Voci         1121001         1121001           Freeglet Voci         1121001         1121001           Freeglet Voci         1121001         1111           Freeglet Voci         1121001         1111           Freeglet Voci         112001         1111           Freeglet Voci         1111000         1111000           Freeglet Voci         1111000         1111000           FreefletV	·····································						1125.827,000 1125.827,000 1125.827,000 1125.827,000 1100,837,000 110,822,400 100,822,400 100,820,400 100,820,400 100,820,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400 100,800,400,400 100,800,400,400,400,400,400,400,400,400,4	100 100 100 100 100 100 100 100	517.38.6.000 51.7.38.6.6.700 51.7.38.6.6.700 51.7.38.6.6.700 51.7.4.6.00 51.0.00 51.000 51.000 51.000 51.7.500 51.7.500 51.7.500 51.7.4.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.0000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.000 51.7.5.0000 51.7.5.0000 51.7.5.0000 51.7.5.0000 51.7.5.0000 51.7.5.00000 51.7.5.000000000000000000000000000000000		255,000 2567,472,900 2567,472,900 2567,422,900 2567,428,900 1602,128,000 25,000 25,000 25,000 216,750 216,750 216,750 216,750 216,750 217,7100 22,075,0000,000 22,075,0000,0000000000000000	ന്നും പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തില് പ്രത്ത്തി
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Appellants' Appendix SUPP.ROA01790

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### EXHIBIT P

### EXHIBIT P

Appellants' Appendix SUPP.ROA01791 Byodo129

NEVADA LEGISLATURE	Home - Search - Contact Us - Scheduled Meetings -		
SB247			Get Adube
introduced on: Mar 21, 2005			incode!
By: (Bolded name indicates primary sponsorship) Titus			
Revises provisions governing tax on live entertainment.	(BDR 32-680)		
DECLARED EXEMPT Fiscal Notes		•	

Effect on Local Government: No. Effect on State: No.

### Most Recent History Action:

Action: (No further action taken.) (See full list below)

### **Upcoming Hearings**

### **Past Hearings**

Senate Taxation	Apr-12-2005 01:30 PM	Minutes	No Action.
Senate Taxation	Apr-14-2005 01:30 PM	Minutes	Amend, and do pass as amended.
Assembly Commerce and Labor	May-16-2005 02:00 PM	Minutes	Rerefer.
Assembly Ways and Means	May-26-2005 08:00 AM	Minutes	No Action.
Senate Taxation	Jun-05-2005 02:00 PM	Minutes	After Passage Discussion

### Votes

Senate Final Passage Apr-25 Yea 20, Nay 0, Excused 1, Not Voting 0, Absent 0

Bill Text As Introduced 1st Reprint Amendments Amend. No.438

### Bill History

Mar 21, 2005

Read first time. Referred to Committee on Taxation. To printer.

Mar 22, 2005 • From printer. To committee.

Apr 11, 2005

Notice of eligibility for exemption.

Apr 21, 2005

• From committee: Amend, and do pass as amended.

Apr 22, 2005

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### Page 1931 DV000130

Read second time. Amended. (Amend. No. 438.) To printer.

Apr 25, 2005

- From printer. To engrossment. Engrossed. First reprint.
- Read third time. Passed, as amended. Title approved. (Yeas: 20, Nays: None, Excused: 1.) To Assembly.

Apr 26, 2005

- In Assembly.
- Read first time. Referred to Committee on Commerce and Labor. To committee.

May 17, 2005

- From committee: Re-refer to Committee on Ways and Means.
- Rereferred to Committee on Ways and Means. To committee.
- Exemption effective.

Jun 07, 2005

• (No further action taken.)

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