In the Supreme Court of the State of Nevada

IN THE MATTER OF THE HONORABLE RENA HUGHES, Eighth Judicial District Court, Family Division, Department J. County of Clark, State of Nevada Supreme Court Case No. 76117

NCJD Case No Electronically Filed

Sep 26 2018 04:48 p.m.

DOCKETING Slizabeth AT Brown

CIVIL APPEACE of Supreme Court

GENERAL INFORMATION

All appellants not in proper person must complete this docketing statement. NRAP 14(a). The purpose of the docketing statement is to assist the Supreme Court in screening jurisdiction, classifying cases for en banc, panel, or expedited treatment, compiling statistical information and identifying parties and their counsel.

WARNING

This statement must be completed fully, accurately and on time. NRAP 14(c). The Supreme Court may impose sanctions on counsel or appellant if it appears that the information provided is incomplete or inaccurate. *Id.* Failure to fill out the statement completely or to file it in a timely manner constitutes grounds for the imposition of sanctions, including a fine and/or dismissal of the appeal.

A complete list of the documents that must be attached appears as Question 26 on this docketing statement. Failure to attach all required documents will result in the delay of your appeal and may result in the imposition of sanctions.

This court has noted that when attorneys do not take seriously their obligations under NRAP 14 to complete the docketing statement properly and conscientiously, they waste the valuable judicial resources of this court, making the imposition of sanctions appropriate. *See KDI Sylvan Pools* v. *Workman*, 107 Nev. 340, 810 P.2d 1217 (1991). Please use tab dividers to separate any attached documents.

1. Judicial District: Nevada Commission on Judicial Discipline (hereinafter "NCJD")

Commission Chairman: Gary Vause

NCJD Case No.: 2016-113-P

2. Attorney filing this docket statement:

Attorney: Daniel Marks, Esq. Telephone: (702) 386-0536

Firm: Law Office of Daniel Marks

Address: 610 South Ninth Street, Las Vegas, Nevada 89101

Client: Appellant Rena Hughes

3. Attorney representing Respondent:

Attorney: Thomas C. Bradley, Esq. Telephone: (775) 323-5178

Firm: Sinai, Schroder, Mooney, Boetsch, Bradley & Pace

Address: 448 Hill Street, Reno, Nevada 89501 Client: Nevada Commission on Judicial Discipline

4.	Nature of disposition below (check all that apply):
	 ☐ Judgment after bench trial ☐ Judgment after jury verdict ☐ Summary judgment ☐ Default judgment ☐ Grant/Denial of NRCP 60(b) relief ☐ Grant/denial of injunction ☐ Grant/denial of declaratory relief ☐ Review of agency determination ☐ Dismissal ☐ Lack of jurisdiction ☐ Failure to state a claim ☐ Failure to prosecute ☐ Other (specify): ☐ Original ☐ Modification ☐ Order for Judicial Discipline
5.	Does this appeal raise issues concerning any of the following? No
	 □ Child custody □ Venue □ Termination of parental rights
6.	Pending and prior proceedings in this court. List the case name and docket number of all appeals or original proceedings presently or previously pending before this court which are related to this appeal:
	N/A
7.	Pending and prior proceedings in other courts. List the case name, number and court of all pending and prior proceedings in other courts which are related to this appeal (e.g., bankruptcy, consolidated or bifurcated proceedings) and their dates of disposition:
	N/A
8.	Nature of the action. Briefly describe the nature of the action and the result below:
	This is an appeal from an order imposing judicial discipline.
9.	Issues on appeal. State specifically all issues in this appeal:
	1. Whether the NCJD exceeded its jurisdiction, in violation of the Procedural Rules of the NCJD, Rule 8, by publicly disciplining a judge for alleged legal errors in the judge's decision in a child custody case?
	2. Whether the record below supports the NCJD's findings by clear and convincing evidence?
10.	Pending proceedings in this court raising the same or similar issues. If you are aware of any proceeding presently pending before this court which raises the same or similar issues raised in this appeal, list the case name and docket number and identify the same or similar issues raised:
	N/A

11.	state agency, or any	es. If this appeal challenges the constitutionality of a statute, and the state, any officer or employee thereof is not a party to this appeal, have you notified the add the attorney general in accordance with NRAP 44 and NRS 30.130?	
	⊠ N/A		
	□ Yes		
	□ No		
	If not, explain:		
12.	 □ Reversal of well □ An issue arising ⋈ A substantial iss ⋈ An issue of publication 	en banc consideration is necessary to maintain uniformity of this court's decisions	
	If so, explain: N/A		
13.	Trial. If this action	n proceeded to trial, how many days did the trial last?	
	One (1) day public	hearing	
14.		cation. Do you intend to file a motion to disqualify or have a justice recuse him/pation in this appeal. If so, which Justice? No.	
		TIMELINESS OF NOTICE OF APPEAL	
15.	Date of entry of w	ritten judgment or order appealed: June 18, 2018	
16.	Date written notic	e entry of judgment or order was served: June 18, 2018	
	Was service by: □ Delivery ⋈ Mail/electronic/f	ax	
17.	If the time for filing the notice of appeal was tolled by a post-judgment motion (NRCP 50(b), 52(b), or 59)		
	,	N/A	
	(a) Specify the type	of motion, and the date and method of service of the motion, and date of filing.	
	□ NRCP 50(b)	Date of filing	
	□ NRCP 52(b)	Date of filing	
N. C	□ NRCP 59	Date of filingant to NRCP 60 or motions for rehearing or reconsideration may toll the time for filing a notice	
NOTE	u: Motions made pursu	ant to NKCP 60 or motions for rehearing or reconsideration may toll the time for filing a notice	

	of app	l. See AA Primo Builders v. Washington, 126 Nev. Adv. Rep. 53, 245 P.3d 1190 (2010).		
	(b) D	ate of entry of written order resolving tolling motion		
	W	ate written notice of entry of order resolving motion servedas service by: Delivery Mail/electronic/fax		
18.	Date	notice of appeal was filed: June 22, 2018		
19. Specify statute or rule governing the time limit for filing the notice of appeal, e.g., NRAP 4 NRAP 3D(d)		•		
		SUBSTANTIVE APPEALABILITY		
20.	Specify the statute or other authority granting this court jurisdiction to review the judgment or order appealed from:			
	(a)	□ NRAP 3A(b)(1) □ NRS 38.205 □ NRAP 3A(b)(2) □ NRS 233B.150 □ NRAP 3A(b)(3) □ NRS 703.376 ☑ Other (specify) NRAP 3D(c)(2)		
	(b)	Explain how each authority provides a basis for appeal from the judgment or order: NRAP 3D(c)(2) provides a basis for this appeal because the Nevada Commission on Judicial Discipline issued an order imposing discipline against Appellant.		
21.	List	all parties involved in the action or consolidated actions in the district court:		
	(a)	Respondent: Rena Hughes Complainant: Nevada Commission on Judicial Discipline		
	(b)	If all parties in the district court are not parties to this appeal, explain in detail why those parties are not involved in this appeal, <i>e.g.</i> , formally dismissed, not served, or other:		
		N/A		
22.	Give	a brief description (3 to 5 words) of each party's separate claims, counterclaims, cross-		

The NCJD brought two (2) counts against Judge Hughes. In the first count the NCJD claimed Judge Hughes violated Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Revised Nevada Code of Judicial Conduct; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule

claims or third-party claims and the date of disposition of each claim.

	_	to perform judicial and administrative duties competently and diligently; and Rule 2.6(A, failing rty's right to be heard.
dignif		cond count against Judge Hughes claimed Judge Hughes did not conduct herself in a patient, courteous manner.
agains	nd Impo t Judge	claims were resolved on June 18, 2018, as contained in the Findings of Fact, Conclusions of osition of Discipline filed on that date. The NCJD found by "clear and convincing evidence" Hughes with regard to the first count and failed to find "clear and convincing evidence" in second count.
23.		e judgment or order appealed from adjudicate ALL the claims alleged below and the and liabilities of ALL the parties to the action below:
	⊠ Yes	
24.	If you	answered "No" to question 23, complete the following: N/A
	(a)	Specify the claims remaining pending below:
	(b)	Specify the parties remaining below:
	(c)	Did the district court certify the judgment or order appealed from as a final judgment pursuant to NRCP 54(b):
		□ Yes □ No
	(d)	Did the district court make an express determination, pursuant to NRCP 54(b), that there is no just reason for delay and an express direction for the entry of judgment:
		□ Yes □ No
25.		answered "No" to any part of question 24, explain the basis for seeking appellate review order is independently appealable under NRAP 3A(b)):
N/A		
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26. Attach file-stamped copies of the following documents:

- The latest-filed complaint, counterclaims, cross-claims, and third-party claims
- Any tolling motion(s) and order(s) resolving tolling motion(s)
- Orders of NRCP 41(a) dismissals formally resolving each claim, counterclaims, cross-claims and/or third party claims asserted in the action or consolidated action below, even if not at issue on appeal
- Any other order challenged on appeal

Rena Hughes

Reno, Nevada 89501 Counsel for NCJD

• Notices of entry for each attached order

VERIFICATION

Daniel Marks, Esq.

I declare under penalty of perjury that I have read this docketing statement, that the information provided in this docketing statement is true and complete to the best of my knowledge, information and belief, and that I have attached all required documents to this docketing statement.

rema riagnes	Daniel Hamberton
Name of appellant	Name of counsel of record
9/26/10	
Date	Signature of counsel of record
Clark County, Nevada	
State and county where signed	
CERTIFIC	ATE OF SERVICE
I certify that on the 24 day of Septembe statement upon all counsel of record:	er, 2018, I served a copy of this completed docketing
☐ By personally serving it upon him/her; or	r
☑ By mailing it by first class mail with suff	ficient postage prepaid to the following address(es):
Thomas C. Bradley, Esq. Sinai, Schroeder, Mooney, Boetsch, Bradle 448 Hill Street	y & Pace

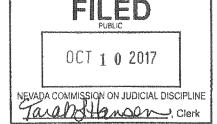
An employee of the

LAW OFFICE OF DANIEL MARKS

THOMAS C. BRADLEY, ESQ.
Bar No. 1621

Sinai, Schroeder, Mooney,
Boetsch, Bradley and Pace

448 Hill Street
Reno, Nevada 89501
Telephone (775) 323-5178
Tom@TomBradleyLaw.com
Prosecuting Officer for the Nevada
Commission on Judicial Discipline



BEFORE THE NEVADA COMMISSION ON JUDICIAL DISCIPLINE

IN THE MATTER OF THE HONORABLE RENA G. HUGHES, Eighth Judicial District Court, Department J - Family Court, County of Clark, State of Nevada,

CASE NO. 2016-113-P

Respondent.

FORMAL STATEMENT OF CHARGES

COMES NOW Thomas C. Bradley, Prosecuting Officer for the Nevada Commission on Judicial Discipline ("Commission" or "NCJD"), established under Article 6, Section 21 of the Nevada Constitution, who, in the name of and by the authority of the Commission, as found in NRS 1.425 - 1.4695, files this Formal Statement of Charges and informs the Respondent, the Honorable Rena G. Hughes, Eighth Judicial District Court, County of Clark, State of Nevada ("Respondent"), that the following acts were committed by Respondent and warrant disciplinary action by the Commission under the Revised Nevada Code of Judicial Conduct ("the Code").

FACTUAL ALLEGATIONS

Respondent knowingly, and in her capacity as a district court judge in and for the Eighth Judicial District Court, in Clark County, State of Nevada, engaged in the following acts or a combination of these acts ("acts or actions"):

Welthy Silva ("Mother" or "Complainant") and Rogerio Silva ("Father") were divorced in 2013 in Clark County. See Case No. D-12-467820-D. The parties had one minor child. In the original Decree of Divorce, the Court granted the Mother primary physical custody and the Father weekend visitation of the child. The parties were granted joint legal custody.

Beginning in May 2015, the parties began litigating a number of issues concerning the well-being of their child and whether the Mother was interfering with the Father's visitation rights. During the next twelve months, Respondent held a number of hearings on these issues.

On May 12, 2016, an in-person hearing was held. During the hearing, the parties argued the issue whether the Mother was interfering with the Father's rights of visitation. Respondent then advised Mother that she was close to being held in contempt and being incarcerated. At the conclusion of the hearing, the Respondent ordered that Father shall have visitation with the child on the upcoming weekend and that the parties shall exchange the child under the supervision of Donna's House Central, a program used by the Clark County Family Court to facilitate custody exchanges.

On May 14, 2016, the Mother allegedly failed to comply with the recently ordered visitation and on May 17, 2016, the Father's counsel filed a Motion to place the matter back on calendar regarding the visitation. On June 8, 2016, Respondent issued a Minute Order detailing the visitation issues. The Respondent concluded that, "[t]his Court finds that Plaintiff [Mother] is in contempt of the Court's order to facilitate visitation on weekends with the Father, AN ORDER TO SHOW CAUSE SHALL ISSUE."

The Minute Order further stated, "[m]other shall bring the minor child to Dept. J, Court room [sic] #4, on June 15, 2016 at 1:30 p.m. If the Mother fails to deliver the minor child to the courtroom on June 15, 2016, she shall be deemed in further contempt of Court, and sentenced to twenty-five (25) days incarceration. If the Mother fails to appear, a bench warrant shall issue." The Minute Order also addressed other Order to Show Cause issues that were not related to visitation, and stated in closing, "[t]he Order to Show Cause Hearing shall be scheduled for July 28, 2016 at 1:30 p.m."

 Mother arrived with her minor child at the scheduled hearing on June 15, 2016. Respondent ordered all parties, except the minor child, to leave the courtroom, and Respondent addressed the child for nine (9) minutes off the record. Complainant was not allowed to return to the courtroom. In Complainant's absence, Respondent awarded the Father temporary sole legal and physical custody, terminated the Father's child support obligation, ordered the Mother to pay the statutory minimum child support to the Father, and the Mother was to have no contact with the minor child.

The minor child screamed and cried during the entire process while the Father remained impassive at his counsel table. Respondent addressed the crying minor child by stating that the change in custody occurred because the Mother and minor child were not cooperative with the Court ordered visitations. Respondent further stated that if the minor child refused to go with the Father she would end up in Child Haven, which Respondent referred to as a jail for kids.

At the court proceeding on June 15, 2016, no evidence or testimony was entered into the record regarding the change of custody, change in child support or the finding of contempt. No Order to Show Cause issued regarding the failure to facilitate visitation or notice regarding the change of custody and/or child support, and no hearing was held.

The finding of contempt was not in accordance with Nevada law in one or more of the following respects:

- (1) Respondent held Welthy Silva in contempt without due process and an opportunity to be heard; and
- (2) Respondent's penalty for contempt violated Nevada law in that the Respondent sanctioned Welthy Silva by changing custody and awarding sole physical and legal custody to the Father.

The Respondent's actions described above violated the Code, including Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform

judicial and administrative duties competently and diligently; Rule 2.6(A), failing to accord a party's right to be heard; and Rule 2.8 (B), failing to be patient, dignified, and courteous to litigants and witnesses. The Respondent abused her judicial authority by engaging in any or all, or any combination of, the acts listed above.

COUNT ONE

By engaging in the acts, or combination of the acts, listed above, by holding Complainant Welthy Silva in contempt of court on June 8, 2017, (1) without due process and a right to be heard and (2) sanctioning Welthy Silva for contempt by changing custody and awarding the Father sole physical and legal custody, Respondent violated the Code, including Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform judicial and administrative duties competently and diligently; and Rule 2.6(A), failing to accord a party's right to be heard. The Respondent abused her judicial authority by engaging in any or all, or any combination of, the acts listed above.

COUNT TWO

By engaging in the acts, or combination of the acts, listed above, in failing to be patient, dignified and courteous to Welthy Silva and her minor child and provide them with due process and an opportunity to be heard, Respondent violated the Code, including Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform judicial and administrative duties competently and diligently; Rule 2.6(A), failing to accord a party's right to be heard; and Rule 2.8 (B), failing to be patient, dignified, and courteous to litigants and witnesses. The Respondent abused her judicial authority by engaging in any or all, or any combination of, the acts listed above.

Based on the information above, the Commission shall hold a public hearing on the merits of these facts and Counts pursuant to NRS 1.4673 and, if violations as alleged are found to be true, the Commission shall impose whatever sanctions and/or discipline it deems appropriate pursuant to NRS 1.4677 and other Nevada Revised Statutes governing the Commission.

Dated this 4 day of October, 2017.

Submitted by:
Thomas C. Bradley, Esq., SBN 1621
Prosecuting Officer for the NCJD

STATE OF NEVADA)
) ss
COUNTY OF WASHOE)

THOMAS C. BRADLEY, ESQ. being first duly sworn under oath, according to Nevada law, and under penalty of perjury, hereby states:

- 1. I am an attorney licensed to practice law in the State of Nevada. I have been retained by the Nevada Commission on Judicial Discipline to serve in the capacity of Prosecuting Officer in the matter of the Honorable Rena G. Hughes, Case Nos. 2016-113-P.
- 2. I have prepared and reviewed this Formal Statement of Charges against the Honorable Rena G. Hughes and, pursuant to the investigation conducted in this matter, and based on the contents of that investigation and following reasonable inquiry, I am informed and believe that the contents of this Formal Statement of Charges are true and accurate.

Dated this ____ day of October, 2017.

Subscribed and sworn to before me, a Notary Public

No: 16-1429-2 - Expires February 1, 2020

CERTIFICATE OF SERVICE I hereby certify that a true and correct copy of this Formal Statement of Charges was placed in the day of October, 2017. U.S. mail, postage pre-paid, on this Hon. Rena Hughes Family Court House, Dept. J 601 North Pecos Road Las Vegas, NV 89155 David McIntosh, Legal Assistant to . Thomas C. Bradley, Esq., Prosecuting Officer for NCJD

IN THE SUPREME COURT OF THE STATE OF NEVADA

JUN 18 2018

,		In the Matter of
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THE HONORABLE RENA G. HUGHES,) Eighth Judicial District Court, Family Division,) Department J, County of Clark, State of Nevada,)

Respondent.



CASE NO. 76117

<u>CERTIFIED COPY OF FINDINGS OF FACT, CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE</u>

Pursuant to Commission Procedural Rule 28(2), I hereby certify that the document attached hereto is a true and correct copy of the FINDINGS OF FACT, CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE filed with the Nevada Commission on Judicial Discipline on June 18, 2018.

DATED this 18th day of June, 2018.

NEVADACOMMISSION ON JUDICIAL DISCIPLINE P.O. Box 48 Carson City, NV 89702 (775) 687-4017

PAULC DEVHLE

General Counsel and Executive Director Nevada Bar No. 6954

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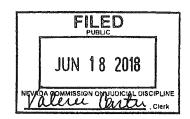
BEFORE THE NEVADA COMMISSION ON JUDICIAL DISCIPLINE

STATE OF NEVADA

In the Matter of

THE HONORABLE RENA G. HUGHES,
Eighth Judicial District Court, Family Division,
Department J, County of Clark, State of Nevada,)

Respondent.



CASE NO. 2016-113-P

FINDINGS OF FACT, CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE

Pursuant to prior written notice, the above-entitled matter came on for a formal, one-day public hearing in Reno, Nevada pursuant to NRS 1.4673 and Commission Procedural Rule 18, commencing on May 30, 2018, before the Nevada Commission on Judicial Discipline ("Commission"), regarding the allegations against the Honorable Rena G. Hughes ("Respondent") for violations of the Revised Nevada Code of Judicial Conduct (the "Code").

Thomas C. Bradley, Esq. served as the Prosecuting Officer to the Commission ("Prosecuting Officer") and was present. Respondent was present and represented by William B. Terry, Esq. During the hearing, the Commission considered all evidence and testimony presented.

The Commission makes the following findings of fact and conclusions of law as required under Commission Procedural Rule 28. The findings set forth below establish that Respondent violated multiple sections of the Code.

A. FINDINGS OF FACT

The Commission finds that the legal evidence presented by the Prosecuting Officer at the hearing clearly and convincingly established each of the following facts set forth in Paragraphs 1 through 2 below:

1. Respondent was, at all times applicable to the allegations contained in the Formal Statement of Charges, a Judge for the Eighth Judicial District Court, Family Court Division, located in Clark County, Nevada, and whose conduct was subject to the Code.

2. The factual allegations in Count One of the Formal Statement of Charges regarding a family court custody case wherein Respondent held a mother in contempt of court on June 8, 2017 (1) without due process and a right to be heard, and (2) sanctioning the mother for contempt by changing custody and awarding the father sole legal and physical custody, have been proven by clear and convincing evidence.

The credible evidence established that Welthy Silva ("mother") and Rogerio Silva ("father") were divorced in 2013 in Clark County, Nevada. *See* Case No. D-12-467820-D. The parties had one minor child. In the original Decree of Divorce, the Court granted the mother primary physical custody and the father weekend visitation of the child. The parties were granted joint legal custody.

Beginning in May 2015, the parties began litigating several issues concerning the well-being of their child and whether the mother was interfering with the father's visitation rights. During the next twelve months, Respondent held many hearings on these issues.

On May 12, 2016, an in-person hearing was held, during which the parties argued whether the mother was interfering with the father's rights of visitation. Respondent then advised the mother that she was close to being held in contempt and being incarcerated. At the conclusion of the hearing, the Respondent ordered that the father shall have visitation with the child on the upcoming weekend and that the parties shall exchange the child under the supervision of Donna's House Central, a program used by the Clark County Family Court to facilitate custody exchanges.

On May 14, 2016, the mother allegedly failed to comply with the recently ordered visitation and on May 17, 2016, the father's counsel filed a motion to place the matter back on calendar regarding the visitation. On June 8, 2016, Respondent issued a Minute Order detailing the visitation issues (the "June 8th Minute Order"). The Respondent concluded that "[t]his Court finds that Plaintiff [mother] is in contempt of the Court's order to facilitate visitation on weekends with the Father, AN ORDER TO SHOW CAUSE SHALL ISSUE." (Exhibit 7).

The June 8th Minute Order further stated, "[m]other shall bring the minor child to Dept. J, Court room [sic] #4, on June 15, 2016 at 1:30 p.m. If the Mother fails to deliver the minor child to the courtroom on June 15, 2016, she shall be deemed in further contempt of Court, and sentenced to twenty-five (25) days incarceration. If the Mother fails to appear, a bench warrant shall issue." The

June 8th Minute Order also addressed other Order to Show Cause issues that were not related to visitation, and stated in closing, "[t]he Order to Show Cause Hearing shall be scheduled for July 28, 2016 at 1:30 p.m."

The mother arrived with her minor child at the scheduled hearing on June 15, 2016. Respondent ordered all parties except the minor child to leave the courtroom, and Respondent addressed the child for nine (9) minutes off the record. The mother was not allowed to return to the courtroom. In the mother's absence, Respondent awarded the father temporary sole legal and physical custody, terminated the father's child support obligation, ordered the mother to pay the statutory minimum child support to the father, and the mother was to have no contact with the minor child.

Respondent addressed the crying minor child by stating that the change in custody occurred because the mother and minor child were not cooperative with the court ordered visitations. Respondent further stated that if the minor child refused to go with the father she would end up in Child Haven, which Respondent referred to as a "jail for kids."

At the court proceeding on June 15, 2016, no evidence or testimony was entered into the record regarding the change of custody, change in child support or the finding of contempt. No Order to Show Cause had previously issued regarding the failure to facilitate visitation or notice regarding the change of custody and/or child support, and no hearing on the merits was held.

The Commission found that the finding of contempt and change in custody was not in accordance with Nevada law in that Respondent held the mother in contempt without due process and an opportunity to be heard; and punitively sanctioned the mother by changing custody and awarding temporary sole physical and legal custody to the father. At the disciplinary hearing, Respondent testified that (1) she did not find the mother in contempt of court in the June 8th Minute Order; (2) the June 15, 2016 court proceeding was not a hearing but rather a custody exchange; and (3) the change in custody was not punitive but was in the best interest of the child. Despite Respondent's words to the contrary set forth in her court minutes and orders, as well as in Respondent's admissions in her interview with the Commission's investigator and her answers to interrogatories (Exhibit 7, June 8th Minute Order; Exhibit 14, Commission Interview; and Exhibit 4, Respondent's Interrogatory Answers), the Commission did not find the Respondent's testimony credible and found that Respondent held the

mother in contempt and punitively changed custody, both without notice or an opportunity to be heard.

Respondent testified that she made a prima facie finding of contempt; however, the Commission found her testimony in this regard to be disingenuous. See Transcript of Proceedings, dated Wednesday, May 30, 2018 ("Transcript"), p. 24 lns. 19 – 21; see generally p. 24 - 29. The June 8th Minute Order and the subsequent Order dated June 14, 2016 (which memorialized the June 8th Minute Order) (the "June 14th Order"), state that Respondent found the mother in contempt of court; however, the finding was made prior to an order to show cause issuing, and without an affidavit on file or a hearing being held on the same. Therefore, the Commission found that the evidence supports that Respondent found the mother in contempt of court on June 8, 2016 for failing to facilitate weekend visitation with the father.

To further support her claim that she did not hold the mother in contempt on June 8, 2016, Respondent testified that the Order to Show Cause ("Visitation OSC") that was served on the mother at the June 15, 2016 hearing was not appropriate because the May 12, 2016 visitation hearing had not been reduced to a written order. (Exhibit 9, June 15th Minute Order, Transcript, p. 59, Ins. 11-15). The Commission found Respondent's testimony regarding the Visitation OSC troubling for three reasons. The first reason stems from the fact that Respondent improperly served the Visitation OSC on the mother after finding the mother in contempt for the failure to facilitate visitation in the June 8th Minute Order. The Visitation OSC should have been served on the mother and a hearing held prior to finding the mother in contempt. The second troubling aspect is that Respondent issued and served the Visitation OSC without an order to base it upon as no order regarding the initial May 12, 2016 visitation hearing was ever signed and filed. (Exhibit E, R0133 Court Minutes dated July 28, 2016). Finally, the Commission disapproved of Respondent blaming a temporary clerk for rejecting the proposed order pertaining to the May 12, 2016 visitation hearing, and not informing Respondent of the rejection. (Transcript, p. 137, Ins. 2 -12). The Commission notes that Respondent has a duty to know her docket and accept responsibility for her actions.

Respondent also argued at the disciplinary hearing that she did not deprive the mother of her right to be heard regarding the change in custody or contempt sanction because the June 15, 2016

hearing was not a hearing but rather a custody exchange. (Transcript p. 53, ln. 23 – p. 55, ln. 7). The 1 2 3 4 5 6 7

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Commission did not find Respondent's testimony credible. The Commission found that it was in fact a hearing, as it was on the record, the court staff was present, the father had counsel with him, custody was changed, child support was awarded, the minor was ordered to be enrolled at the public school for which the father was zoned, the mother was to have no contact with the daughter, and attorney's fees were awarded to the father. Accordingly, the credible evidence supports that the June 15, 2016 court appearance was a hearing in which the mother was deprived of her right to notice and right to be heard regarding contempt and change in custody. (Exhibit 9, June 15th Minute Order).

Furthermore, the Commission found that the change in custody was not primarily motivated by the best interest of the child. "In making a child custody determination, 'the sole consideration of the court is the best interest of the child." Davis v. Ewalefo, 131 Nev. Adv. Op. 45, 352 P.3d 1139, 1143 (2015) (quoting NRS 125.480(1) (2009)). "In determining the best interest of the child, the court shall consider and set forth its specific findings" with respect to, among other things, each of the twelve factors set forth in NRS 125C.0035(4). Lewis v. Lewis, 132 Nev. Adv. Op. 46, 373 P.3d 878, 882 (2016) (emphasis added) (internal quotation marks omitted) (discussing the identical factors from NRS 125.480(4) (2009)). Moreover, the court must tie its findings with respect to each factor to the best interest of the child. See Davis, 131 Nev. at _____, 352 P.3d at 1143.

At the June 15, 2016 hearing, Respondent never considered the best interest factors, but rather stated on the record that she was changing custody because the mother and daughter failed to cooperate with visitation and, at the end of the hearing, added that it was in the best interest of the child.² (Exhibit

No evidence was presented pertaining to any circumstances regarding the welfare and best interest of the minor child that would permit or justify a change in custody on June 15, 2016 without notice or a hearing. Moreover, there was no evidence that Respondent considered the best interest of the minor child as Respondent failed to consider and set forth specific findings as required by law. NRS § 125C.0035. Respondent averred that the proceeding was similar to a "pick-up order" pursuant to NRS 125C.0055, wherein if the court finds that it would be in the best interest of the minor child, the court may order that physical custody be changed; however, the child must be produced before the court as soon as practicable to allow the court to make a disposition of the best interest of the child. In this instance, physical custody changed on June 15, 2016, and the evidentiary hearing was scheduled for October 11, 2016. A four-month period of time is not as soon as practicable.

² NRS 125C.0035(4) In determining the best interest of the child, the court shall consider and set forth its specific findings concerning, among other things:

⁽a) The wishes of the child if the child is of sufficient age and capacity to form an intelligent preference as to his or her physical custody.

⁽b) Any nomination of a guardian for the child by a parent.

uncooperative parent. (Transcript, p. 163, ln. 21 - p. 164, ln. 8). The Commission found that Respondent changed custody as a punitive measure, thereby failing to follow the law regarding contempt and change in custody. 8 9 the mother was removed from the courtroom at the June 15, 2016 hearing, denied due process, and that 10 the change in custody was an impermissible contempt sanction for the mother's failure to obey the prior visitation orders.4 The Commission notes that the Nevada Supreme Court has held that a district court 11

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12 abused its discretion by improperly basing its decision to change custody upon a parent's failure to 13 obey court orders. "This court has made it clear that a court may not use changes of custody as a sword 14 to punish parental misconduct; disobedience of court orders is punishable in other ways." Lewis v. 15 Lewis, 132 Nev. Adv. Op. 46, 373 P.3d 878, 882 (2016) citing Sims v. Sims, 109 Nev. 1146, 1149, 865 16 P.2d 328, 330 (1993). The same circumstances apply in this matter wherein Respondent used the 17 contempt process to change custody. The Commission also found that Respondent should not have used

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(c) Which parent is more likely to allow the child to have frequent associations and a continuing relationship with the 20 noncustodial parent.

1, JAVS recording). The Commission noted that Respondent's mere use of the words "best interest of

the child" at the close of the June 15, 2016 hearing did not change the primary punitive motive for the

change of custody.3 Moreover, Respondent's witness, Judge Hoskin, testified that when changing

custody, even temporarily, the primary purpose must be the best interest of the child, not to punish an

Moreover, the Commission further found that the change in custody had a punitive aspect in that

(d) The level of conflict between the parents.

(e) The ability of the parents to cooperate to meet the needs of the child.

(f) The mental and physical health of the parents.

(g) The physical, developmental and emotional needs of the child.

(h) The nature of the relationship of the child with each parent.

(i) The ability of the child to maintain a relationship with any sibling.

(j) Any history of parental abuse or neglect of the child or a sibling of the child.

(k) Whether either parent or any other person seeking physical custody has engaged in an act of domestic violence against the child, a parent of the child or any other person residing with the child.

(1) Whether either parent or any other person seeking physical custody has committed any act of abduction against the child or any other child.

³ Moreover, NRS 22.100 limits the punishment for contempt to a fine not exceeding \$500 or the person may be imprisoned not exceeding 25 days, or both. A change of child custody is not a permitted sanction for contempt.

⁴ The Commission held that the change in custody was punitive based upon Respondent's statements, the mother's expulsion from the hearing, and court minutes and orders stating that the change in custody was due to the mother's failure to facilitate visitation with the father in violation of prior orders of the court.

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the contempt process to bypass the mother's due process rights. *Dagher v. Dagher*, 103 Nev. 26, 28, 731 P. 2d 1329, 1330 (1987) (court may not use custody change as punishment).

In summary, the Commission found that Respondent, as a new judge, sought advice from more senior judges on how to handle this contentious case; but that even with such advice failed to follow the law and the Code. On June 8, 2016, Respondent found the mother in contempt of court for failing to facilitate visitation with the father in violation of prior court orders, without an affidavit or hearing on the same. Then on June 15, 2016, Respondent punitively changed custody, after removing the mother from the courtroom, based upon the prior finding of contempt, while simultaneously issuing an Order to Show Cause for the same, thereby violating the mother's due process rights. The Commission did not find Respondent's testimony credible that she did not find the mother in contempt on June 8, 2016; the June 15, 2016 hearing was not a hearing; nor her assertion that the change in custody was based upon the best interest of the child and not as a punishment to the mother for violating prior court orders. Finally, the Commission was concerned that Respondent did not admit to violating the Code. (Transcript, p. 55, Ins. 12-15).⁵

Based upon the testimony and admitted evidence, the Commission found that Respondent's actions, by holding the mother in contempt of court on June 8, 2016 (1) without due process and a right to be heard, and (2) sanctioning the mother for contempt by changing custody and awarding the father sole physical and legal custody, Respondent violated the Code, including Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform judicial and administrative duties competently and diligently; and Rule 2.6(A), failing to accord a party's right to be heard.

3. The Commission finds that the factual allegations contained in Count Two of the Formal Statement of Charges regarding patient, dignified and courteous conduct have not been proven by clear and convincing evidence.

⁵ Moreover, Respondent testified that her only regret regarding the entire June 15, 2016 proceeding was that "she [mother] put me in that position." (Transcript, p. 47, ln. 19).

B. CONCLUSIONS OF LAW

1. As to Count One of the Formal Statement of Charges, the Commission finds that the Prosecuting Officer has proven by clear and convincing evidence that Respondent's actions constitute violations of Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform judicial and administrative duties competently and diligently; and Rule 2.6(A), failing to accord a party's right to be heard.

Respondent's testimony and arguments centered upon the mother being a pathogenic parent; however, even a "bad" parent is entitled to due process regarding custody of his or her child.⁶ In *Gordon v. Geiger*, 402 P.3d 671, 674 (Nev. 2017), the Nevada Supreme Court held that parents have a fundamental right concerning custody of their children.

"[D]ue process of law [is] guaranteed by the Fourteenth Amendment of the United States Constitution and Article 1, Section 8(5)... of the Nevada Constitution." *Rico v. Rodriguez*, 121 Nev. 695, 702–03, 120 P.3d 812, 817 (2005). Due process protects certain substantial and fundamental rights, including the interest parents have in the custody of their children. *Id.* at 704, 120 P.3d at 818. Further, due process demands notice before such a right is affected. *Wiese v. Granata*, 110 Nev. 1410, 1412, 887 P.2d 744, 745 (1994). Accordingly, a "party threatened with loss of parental rights must be given opportunity to disprove evidence presented." *Wallace v. Wallace*, 112 Nev. 1015, 1020, 922 P.2d 541, 544 (1996) (citing *Wiese*, 110 Nev. at 1413, 887 P.2d at 746).

Parents are entitled to be afforded notice and an opportunity to be heard regarding a change in visitation or custody. *Gordon* at 675. Moreover, in *Gordon*, the Court noted that the district court's findings were not supported by substantial evidence due to the fact that the district court relied upon unrecorded child interviews and an unsubstantiated CPS report, neither of which were admitted into evidence. *Id.* The Court reversed the district court's sua sponte increase in the father's visitation. *Id.*

In this matter, Respondent, in her June 8th Minute Order, sua sponte found the mother in contempt of court for failure to facilitate the minor child's visitation with the father. (Transcript p. 50, ln. 23 – p. 51, ln. 1). Respondent testified that she decided to change custody on June 8, 2016, and effectuated the same at the June 15, 2016 hearing. (Transcript p. 50, ln. 6 – p. 51, ln. 25, p. 131, ln. 23 – p. 132, ln. 1). Respondent's actions in finding the mother in contempt via a minute order, that was later

⁶ The Commission is not making a finding as to the parenting capabilities of either parent.

reduced to an order, expulsion of the mother from the courtroom and failure to address the best interest of the minor child in the order or hearing indicate the punitive nature of the change in custody. See Gordon at 675 (noting that on remand the district court must allow the parties to demonstrate whether custody or visitation modification is warranted based upon the child's welfare and best interest) (citation omitted). Moreover, "[i]n determining the best interest of the child, the court shall consider and set forth its specific findings" with respect to, among other things, each of the twelve factors set forth in NRS 125C.0035(4). Lewis v. Lewis, 132 Nev. Adv. Op. 46, 373 P.3d 878, 882 (2016) (emphasis added) (internal quotation marks omitted) (discussing the identical factors from NRS 125.480(4) (2009)). The sua sponte finding of contempt and decision to change custody based upon reports from therapists and Donna's House violated the mother's due process rights.

The purpose of this hearing and the charges filed against Respondent do not rest on the behavioral issues of the mother, father and child, cross-generational parental alienation, enmeshment, victimization, a child's ability to articulate, therapeutic recommendations, or pathogenic parenting as heavily relied on by Respondent. Rather, this case centers around Respondent's actions in denying the mother an opportunity to be heard, the imposition of unlawful sanctions upon the mother as a punishment for contempt without a hearing in violation of Nevada law and the Code. The evidence clearly and convincingly demonstrated that the Respondent failed to comply with the law and the Code in this regard.

The totality of the evidence and testimony support that Respondent changed custody primarily to punish the mother. The Nevada Supreme Court has made it clear that "a court may not use changes of custody as a sword to punish parental misconduct; disobedience of court orders is punishable in other ways." *Lewis v. Lewis*, 132 Nev. Adv. Op. 46, 373 P.3d 878, 882 (2016) citing *Sims v. Sims*, 109 Nev. 1146, 1149, 865 P.2d 328, 330 (1993). Notice and an opportunity to be heard are part of fundamental fairness that due process requires regarding child custody, and in this instance, Respondent failed to afford the mother her due process rights in violation of the law and the Code. A judge has a duty to know the law of contempt. *See generally, Goldman v. Nevada Comm'n on Judicial Discipline, 108* Nev. 251, 830 P.2d 107 (1992), *disapproved of on other grounds by In re Fine,* 116 Nev. 1001, 13 P.3d 400 (2000).

- 2. As to Count Two of the Formal Statement of Charges, the Commission found that the factual proof as to lack of being patient, dignified and courteous was insufficient to sustain the charges.⁷
- 3. The Commission has both personal jurisdiction over the Respondent and subject matter jurisdiction over the violations of the Code at issue in this case.

C. IMPOSITION OF DISCIPLINE

The Commission found it very troubling that the Respondent (1) was unfamiliar with the law on contempt and the proper sanctions to be imposed thereunder;⁸ (2) blamed her temporary clerk for not advising her of matters that Respondent, as a judge, should already know;⁹ (3) signed an order without first reviewing it carefully to ensure that it was accurate;¹⁰ (4) relied on certain laws as authority for her actions where such laws were either inapplicable given the circumstances or not complied with as required by law;¹¹ (5) did not understand what constitutes a hearing;¹² and (6) attempted to explain

⁷ Count Two of the Formal Statement of Charges alleged that the Respondent violated the Code in failing to be patient, dignified and courteous to the mother and her minor child and provide them with due process and an opportunity to be heard. The Commission in Count One found that Respondent failed to provide the mother and her child with due process and the right to be heard; however, Count Two was dismissed based solely upon the patient, dignified and courteous aspects of the charge.

⁸ Despite appearing before the Commission at a hearing on charges alleging that Respondent violated Nevada's contempt laws by ordering a change in custody as a sanction for contempt, Respondent testified that she did not recall the controlling cases which addressed those very same laws. (Transcript, p. 17, ln. 18 – p. 18, ln. 6). Even after arguing that her change of custody was not ordered as a punishment for contempt (which the evidence and her own statements contradict), but rather was based on the best interest of the child, Respondent still failed to consider and set forth specific findings in her order as required under NRS 125C.0035(4).

⁹ Respondent testified that her temporary clerk did not advise her that an order regarding the May 12, 2016 visitation hearing had not issued prior to the Visitation OSC being served upon the mother. (Transcript, p. 136, ln. 14 – p. 137, ln. 12).

In response to a question from the Prosecuting Officer as to why certain words were not contained in her June 14, 2016 Order, Respondent did acknowledge that her Order contained mistakes, but testified that, "I didn't draft this document." (Transcript, p. 29, lns. 2 – 17). The Prosecuting Officer then asked, "[i]f a judge reviews a proposed order written by a lawyer that's incorrect, the judge certainly can correct it or tell the lawyer how to correct it." *Id.* at p. 29, lns. 14 – 16. The Respondent replied, "I certainly can do that." *Id.* at ln. 17. Respondent clearly just signed the Order without reviewing it. When judges do not review proposed orders prepared by court clerks and attorneys, the likelihood of errors increases significantly. It is the public that is harmed by such apathy since the affected individuals must spend more time and money to correct it, not to mention the enormous emotional toll that is exacted on such individuals, particularly in family law cases. The existence of a large volume of cases to be processed offers little consolation to those affected by incorrect or unlawful orders and is not an excuse. The buck stops with the judges who are tasked with carrying out their judicial responsibilities as they were elected to do by the citizenry of the State of Nevada. A central part of those responsibilities is to carefully review documents before signing them.

¹¹ Respondent testified that custody was changed based on the best interest of the child under NRS 125C.0035, but failed to consider and set forth specific findings to that effect as required thereunder. Respondent also characterized the proceeding on June 15, 2016 as similar to a "pick-up order" pursuant to NRS 125C.0055, which was inapplicable given the circumstances. Even if NRS 125C.0055 was applicable, Respondent failed to comply with that statute as well.

¹² See p.4, ln. 25 – p. 5, lns. 1-8, supra.

away at least four separate incidences where Respondent either specifically stated that she was holding the mother in contempt, or ordered a change in custody and imposed discipline, for failing to facilitate visitation without a hearing, by arguing that she meant something other than what is expressly stated in her orders, court minutes, interrogatory answers and investigative interview.¹³ Remarkably, even after an entire hearing of testimony and evidence, where the law of contempt was discussed extensively, Respondent still maintained that she did not violate any judicial rules. (Transcript, p. 55, lns. 12-15).

Accordingly, in consideration of the totality of Respondent's actions and violations of the Code, the Commission concludes that the appropriate discipline under Commission Procedural Rule 28 shall be as follows:

By unanimous vote of the Commission, after due deliberation and consideration of the evidence presented; Respondent's lack of prior discipline by the Commission; Respondent's character reference letters; and her status as an inexperienced judge at the time of this incident; but nevertheless, in light of the seriousness of Respondent violating the mother's due process rights, it is decided that pursuant to subsections 5(a) and (b) of Article 6, Section 21 of the Constitution of the State of Nevada, NRS 1.4653(1) and (2), NRS 1.4677(1)(a) and (d)(2), and Commission Procedural Rule 28, Respondent shall hereby be publicly reprimanded for having committed the acts as fully set forth above, and required to attend and complete, at her own expense, the course entitled "Managing Challenging Family Law Cases" at the National Judicial College in October of 2018; or such other similar course as may be available with the approval of the Commission's Executive Director, within one (1) year of the date of this Order. Respondent shall timely notify the Commission upon compliance with all requirements of this Order. Respondent fails to comply with the requirements of this Order, such actions will result in her permanent removal from the bench. NRS 1.4677(1)(e).

¹³ Despite the evidence to the contrary, Respondent testified that she did not hold the mother in contempt, but rather made a prima facie finding of contempt. (Hearing Transcript, p. 24, ln. 19 - p. 25 ln. 2; see generally p. 25 - 29). Under this rationale, litigants and appellate courts would not be able to rely on the express statements in a judge's order, but rather would have to entertain the possibility that the judge intended something else. Not only is there no authority under the law for such legal gymnastics, but permitting such a construction would turn the law on its head.

An experienced judge's ignorance of proper contempt procedures is willful misconduct. See Goldman, 108 Nev. at 251, 830 P.2d at 135 (1992) (finding that bad faith is not synonymous with willful misconduct). However, the imposition of discipline does not require willful misconduct. NRS 1.4653(2) ("The Commission may publicly censure a judge or impose other forms of discipline on a judge if the Commission determines that the judge has violated one or more of the provisions of the Nevada Code of Judicial Conduct in a manner that is not knowing or deliberate.").

The primary purpose of the Revised Nevada Code of Judicial Conduct is the protection of the public, not the punishment of judges. The Commission protects the public by instilling confidence in the integrity of the judicial system in Nevada, as public trust is essential to the administration of justice. In carrying out this duty, the law provides the Commission a broad range of disciplinary measures to be imposed which include, but are not limited to, removal from office, suspensions, fines, educational requirements, public reprimands, etc. The imposition of discipline further serves the function of discouraging future misconduct by the disciplined judge, as well as the judiciary as a whole. Accordingly, the purpose of the Commission's decision in this case is to protect the public by issuing a public reprimand and educating, and thus, rehabilitating Respondent.

The discipline imposed against Respondent is based upon the facts of the case, the seriousness of the offenses involved, and consideration of mitigating circumstances.

D. ORDER

IT IS HEREBY ORDERED by unanimous vote of Commissioners Chairman Gary Vause, Bruce C. Hahn, Esq., Stefanie Humphrey, Laurence Irwin, Esq., John Krmpotic and the Honorable Thomas Stockard that Respondent be, and hereby is, publicly reprimanded for violations of Judicial Canon 1, Rule 1.1, failing to comply with the law, including the Code; Rule 1.2, failing to promote confidence in the judiciary; Canon 2, Rule 2.2, failing to uphold and apply the law and failing to perform all duties of her judicial office fairly and impartially; Rule 2.5(A) failing to perform judicial and administrative duties competently and diligently; and Rule 2.6(A), failing to accord a party's right to be heard.

IT IS FURTHER ORDERED that Respondent shall within one-year of the date of entry of this Order, attend and complete, at her own expense, the National Judicial College course entitled "Managing Challenging Family Law Cases" in October of 2018; or such other similar course as may be available with the approval of the Commission's Executive Director.

IT IS FURTHER ORDERED that failure to comply with the educational requirement of this Order shall result in Respondent being permanently removed from the bench and forever barred from serving as a judicial officer in the future. NRS 1.4677(1)(e). Accordingly, the Commission retains jurisdiction over this matter for the required period of time for Respondent to comply with this Order.

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IT IS FURTHER ORDERED by unanimous vote that the Chairman is authorized to sign this document on behalf of all voting Commissioners.

DATED this May of June, 2018.

STATE OF NEVADA COMMISSION ON JUDICIAL DISCIPLINE P.O. Box 48 Carson City, NV 89702

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COMMISSION CHAIRMAN

CERTIFICATE OF SERVICE

I hereby certify that I am an employee of the Nevada Commission on Judicial Discipline and that on the 18th day of June, 2018, I served a copy of the FINDINGS OF FACT, CONCLUSIONS OF LAW AND IMPOSITION OF DISCIPLINE by email and U.S Mail, postage paid, addressed to the following:

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Tarah L. Hansen, Commission Clerk