#### SUPREME COURT OF NEVADA

Case No. 79668

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Elizabeth A. Brown

GREENMART OF NEVADA NLV LLC,; an Clerk of Supreme Court NEVADA ORGANIC REMEDIES, LLC

Appellants,

v.

SERENITY WELLNESS CENTER LLC; TGIG, LLC; NULEAF INCLINE DISPENSARY, LLC,; NEVADA HOLISTIC MEDICINE, LLC; TRYKE COMPANIES SO NV, LLC; TRYKE COMPANIES RENO, LLC; PARADISE WELLENESS CENTER; GBS NEVADA PARTNERS, LLC; FIDELIS HOLDINGS, LLC; GRAVITAS NEVADA, LLC; NEVADA PURE, LLC; MEDIFARM, LLC; MEDIFARM IV LLC; and STATE OF NEVADA, DEPARTMENT OF TAXATION,

### Respondents,

Appeal from the Eighth Judicial District Court, Clark County, Nevada District Court Case # A-19-786962-B The Honorable Elizabeth Gonzalez

## <u> APPELLANT'S APPENDIX – VOLUME 42</u>

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47	Preliminary Injunction Hearing, Defendant's Exhibit 5026 Nevada Organic Remedies, LLC's Ownership Approval Letter	n/a	AA 011591, AA 011592
47	Preliminary Injunction Hearing, Defendant's Exhibit 5026 Nevada Organic Remedies, LLC's Ownership Approval Letter as Contained in the Application	n/a	AA 011593 - AA 011600
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47	Preliminary Injunction Hearing, Defendant's Exhibit 5045 Minutes of ther Legislative Commission, Nevada Legislative Counsel Bureau	n/a	AA 011604 - AA 011633
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27	Serenity Wellness Center, LLC et al.'s Joinder to Nevada Wellness Center, LLC's Motion to Amend the Findings of Fact and Conclusions of Law Granting Motion for Preliminary Injunction	10/7/19	AA 006528 - AA 006538
4	Serenity Wellness Center, LLC et al.'s Motion for Preliminary Injunction	3/19/19	AA 000769 - AA 000878
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## **CERTIFICATE OF SERVICE**

I hereby certify that the foregoing APPELLANT APPENDIX was filed electronically with the Nevada Supreme Court on the 13th day of January, 2020. Electronic service of the foregoing document shall be made in accordance with the Master Service List as follows:

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percent. I don't know what their process is if that happens, but maybe it could be rebid or -- I don't know exactly because disqualified is a different term than just going out for rebid. So there's something that could happen, yes.

- Q We talked about -- I understand you were not present at the adoption hearing in front of the Legislative Commission when the regulations were adopted; right?
  - A I wasn't. Right.

- Q But you're generally aware of what happened at that meeting?
- A Not really. I didn't watch it. I knew that at the end of the day the regulations were adopted by or approved by the Legislative Commission, but I wasn't there.
- Q You talked a little about the timing that's necessary in order to adopt the permanent regulations yesterday, and based on the timing and the requirement that the Department adopt the regulations prior to January 1st, 2018, the Legislative Commission could not have revised those these regulations in any manner, right, and still comply with that timeline?
- A Oh, well they wouldn't have revised them, they would have just not approved them and sent them back. They do that on a regular basis. But, yeah, I mean, there were issues with the timing because of the way that this all came together.
  - MR. MILLER: Can you pull up Exhibit 236, page 12.

1 THE CLERK: That's proposed.

THE COURT: Any objection?

MR. SHEVORSKI: No objection from the State, Your

Honor.

THE COURT: It will be admitted.

(Plaintiffs' Exhibit 236 admitted)

BY MR. MILLER:

Q And here is -- can you read the provision that pertains to the response from Brenda Erdos that you read before that -- actually I think Jason Frierson asked a question about the timing of the regulations and whether or not they could address any of the concerns outlined in the public comment. I think it's at the bottom of this. "Senator Hammond commented on" -- maybe you can read it because the microphone I don't think will pick it up.

A "Senator Hammond commented on the overall lack of transparency regarding the regulation process and he questioned the distance between legislating, regulating and the relationship with industry lobbyists. He also expressed concern regarding the Department's ability to keep up with the regulations. Chair Frierson asked Brenda Erdos, previously identified, to confirm whether the regulation could be extended."

Q Next page.

A "Ms. Erdos explained that shortly after the 2017

session the Department adopted a temporary reg which was set to expire in November. The Department then adopted an emergency regulation that was effective for 120 days that cannot be extended, which will expire on March 1st, 2018. She said that if R092-17 is not approved, there will be no marijuana regulations." Do you want me to stop?

Q So despite the public comments and concerns about provisions of the regulations or the individuals identified areas that they thought could be further defined, there was really no effective ability for the Legislative Commission to revise any of the proposed regulations in response to the concerns; right?

A Well, I think they could have if they wanted to. I mean, it's within their power to do so. I think there were some concerns and some criticism at public comment, but I think there was general consensus and that's reflected as well. So I think they could have. If they really wanted to, they could have. That would have stopped the program, essentially, but.

Q But do you disagree with Brenda Erdos that it would affect -- not having any regulations; right?

A Right.

Q And if you didn't have any regulations, would you have been able -- do you believe the Department would have been able to carry out the application process?

A No.

Q So in effect they were faced with the decision of trying to revise the regulations or not have any regulations and not having an application period process at all; right?

A Right. Or they could have said, you know, there doesn't seem to be enough consensus here or we want these issues to be further explored. They could have given future direction to start regulations again or they could have -- you know, they could have done various things.

Q They could have done any number of things, but doing any of those number of things would have resulted in no application process being conducted; right?

A Right. So there wouldn't have been an application process, so the program would have been on hold.

Q And where is the authority for the legislature to be involved in this process at all?

A It's in 233B.

Q Okay. And where is the authority for the provision within 233B? Are you familiar with that?

A Where is -- I don't understand.

Q Who gave the legislature the authority to review regulations or make the determination at all? Where does that come from?

A It comes from --

Q It comes from Article 3 of the Constitution; right?

Okay. It comes from legislation. 1 Α 2 MR. MILLER: Can we pull up Article 3? I.T. TECHNICIAN: What was that? 3 4 MR. MILLER: Do you have Article 3 of the Constitution? 5 MR. SHEVORSKI: The United States Constitution? 6 7 MR. MILLER: Yes. 8 THE COURT: That would be the Nevada Constitution. MR. SHEVORSKI: I'm sorry, I went to school with 9 I had to. 10 him. MR. MILLER: I just -- I forgot he --11 12 THE COURT: You just ignore him, don't you? 13 MR. MILLER: I forgot he's sarcastic. No, I'm so used to him always having the right answer, so if he says 14 15 something, yes, and I'm not even listening. 16 MR. SHEVORSKI: I'm sorry, Your Honor. THE COURT: It's okay. I just knew it wasn't under 17 18 the judiciary section. 19 MR. MILLER: He's throwing it out. He knows from 20 law school I'm easy to trick. BY MR. MILLER: 21 22 So it says, Separation of Powers. It says, "If the 23 legislature authorizes the adoption of regulations by an executive agency which bind persons outside the agency, the 24 legislature may provide by law for the review of those 25

1 regulations by a legislative agency." Right? 2 Yes. 3 And are you familiar that that provision resulted 4 from a ballot question that was put in front of the voters in 5 1996? No. 6 Α 7 You're familiar, obviously, the legislature only 8 meets 120 days every two years? 9 Α Yes. 10 And that in the interim the Legislative Commission has reviewed regulations that are adopted by executive 11 12 agencies, but that's not the entire legislature; right? 13 Α Right. 14 It's just a subset of legislators? 0 15 Α Yes. 16 And so they needed a constitutional provision that 17 would allow review of regulations by the subset of the 18 legislature; right? 19 Α Okay. 20 Does that make sense? Yes? 21 MR. MILLER: Can we pull up, Shane, NRS 233B.0633(1). 22 I have .633. IT TECHNICIAN: 23 MR. MILLER: Yeah. The one I emailed yesterday. 24 BY MR. MILLER: 25 "Upon the request of a legislator, the Legislative 0

Commission may examine a temporary regulation adopted by an agency that is not yet effective pursuant to subsection 2 of NRS 233B.070 to determine whether the temporary regulation conforms to the statutory authority pursuant to which it was adopted and whether the temporary regulation carries out the intent of the legislature in granting that authority." Right?

A Yes.

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- Q But this was an initiative; right?
- A Yes.
- Q The entire purpose of an initiative is to take it outside the hands of the legislative process; right?
- 12 A Yes. Or it is outside the hands of the legislative process.
- 14 Q There's no authority at all --
- MR. PARKER: I'm sorry. Could you repeat what you said? You kind of trailed off.
- THE COURT: She said it is outside the legislative process. Right?
- 19 THE WITNESS: Yes.
- MR. PARKER: Thank you.
- 21 BY MR. MILLER:
- 22 Q There's no authority at all for any legislative 23 review of these regulations, is there?
- A That's kind of out of my pay grade. I mean, I was
  following the law. I think if I would have said I don't have

to use 233B to make these regulations that there would have been a lot of disagreement, so.

- Q But you don't know whether or not the Legislative Counsel Bureau's review of the regulations that you talked about at length yesterday were substantively the same as any other -- the review of any other regulations; that they could have been looking at it through the lens and saying our purpose is to follow the statute that says we're supposed to look to make sure it matches the legislative intent?
- MS. SHELL: Objection.
- 11 BY MR. MILLER:

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- 12 Q And that would have been impossible to do in this context; right?
- MS. SHELL: It's compound and argumentative, Your
  Honor.
- 16 THE COURT: Overruled.
  - THE WITNESS: Well, I think they would have still done the review that they're required to do by the statute. It also says that it conforms to the statutory authority, so I think they would have looked at that and I think they did. BY MR. MILLER:
- Q The statutory authority by which it was adopted.
  They would not have had any ability as a legislative body to

review the intent behind an initiative petition; right?

25 A I think they have the authority, yes.

MR. MILLER: Nothing further, Your Honor. 1 2 THE COURT: All right. It's 12:10. How much more 3 do we have, Mr. Parker? 4 MR. PARKER: I have about 35, 40 minutes, Your Honor. 5 THE COURT: Okay. I have a one o'clock conference 6 call that will be very short. I would like to go until 12:30 7 or so and then take a break so everybody can walk around, get something to drink or eat if you want to shortly and then 8 9 resume at 1:10. And remember, we are breaking at 2:45. Mr. Parker, you're up. 10 11 MR. PARKER: Thank you, Your Honor. 12 THE COURT: I'm sorry. Mr. Bult, Mr. Fetaz, did you 13 have --MR. BULT: No, Your Honor. 14 15 Okay. Goodbye, Mr. Hymanson. THE COURT: 16 MR. HYMANSON: I'm just going to wish Mr. Parker 17 luck. 18 MR. PARKER: Thank you. Thank you, Phil, I 19 appreciate that. 20 CROSS-EXAMINATION 21 BY MR. PARKER: 22 All right. Good afternoon. 23 Good afternoon. 24 I have a couple questions for preliminarily, and 25 then we'll get into the meat of my questions, okay.

A Sure.

Q Are you familiar with any of the applicants -- and I don't know if you are familiar with any of the applicants, because you said you weren't a part of the application process; is that correct?

A Well, I'm familiar with the industry, with generally the main people who have participated in the regulatory process, participated in the work -- the Governor's Task Force, the workshops related to that.

Q Can you tell me some of the people that you're familiar with that you would include in the general description "within the industry" by applicants perhaps.

A I don't know everybody's affiliation and how people are related, but John Ritter was on the Governor's Task Force; Amanda Connor worked -- works in -- you know, has clients; Riana Durette, I guess she's not a -- but she's the association. I know Brett Scolari, I know -- I mean, I know a lot of people -- I know most of the people who were involved in the regulatory process. I couldn't really list everybody at this point, because I would be -- I would be afraid to not include somebody. But anybody that has been involved in the process through the working group and the Task --

- Q How about Andrew Jolley?
- A I know him, yes.
  - Q Brian Greenspun?

Α I've never met him. I mean, I know who he is, 1 2 but --3 Armand? Q 4 Armand -- yes, I know Armand. Α What's his last name? 5 0 I don't know. 6 Α 7 Okay. All I know is Armand, as well. Q 8 Armand -- I don't know. Somebody who understands Α 9 his last name better could probably say it. I don't know. Phil Peckman? 10 I know him. 11 Α 12 Do you know the names of any of the marijuana Q 13 establishments that may have applied? Α I know -- I mean, I know -- I don't -- when I looked 14 at -- I didn't look too closely at the caption here. 15 16 How about Essence? 0 Is Essence Armand? I'm not sure. 17 Α Thrive? 18 Q 19 Α Thrive I think is Mr. Peckman and his group. 20 Nevada Organics? 0 21 I don't know who that is. Α 22 Okay. Have you had lunch, dinner, or even coffee 0 23 with any of these people that you listed? 24 Α Yes. 25 On more than one occasion? Q 99

Α Yes. 1 Tell me who you recall having lunch with. 2 I think I've had lunch with Mr. Ritter --3 Α 4 Anyone else? Q -- a couple times. I've known Brett Scolari for 5 Α years before marijuana. I've had lunch or coffee with him in 6 7 the past. How about dinner? 8 0 9 Brett. I don't -- I don't know. All right. 10 I think I've had dinner with Mr. Ritter, as well. 11 Α 12 Or lunch or dinner. I can't recall. 13 0 Okay. Would any of these people have your cell phone number? 14 15 Α Yes. 16 Would that include Amanda Connor? 17 Α Yes. Phil Peckman? 18 Q 19 I don't know. Α 20 Andrew Jolley? 21 Α I don't know. I mean, generally I worked to make 22 the regulations, to create the process. So I will have had 23 some contact and know pretty much anyone that was involved in 24 that process. 25 Q Okay.

1 Α Either -- yeah. 2 Did you run for political office? 0 3 Α Yes. 4 And what position did you run for? Q 5 Α I ran for the Nevada State Assembly. And when did you run? 6 Q 7 In 2018. Α 8 Okay. Did you have any fundraisers for that 0 campaign? 9 10 Α Yes. Were any of the people you listed a participant or a 11 12 contributor to your campaign? 13 Α Yes. 14 Can you tell me which people, entities contributed Q 15 to your campaign? 16 No, I can't -- I mean, I know some. I can't -- I 17 can't list them all. 18 Can you tell me of the applicants that are involved 19 in the marijuana business which ones contributed to your 20 campaign? 21 Α I don't know. 22 You don't know any of them by name? 0 23 Well, I know some of them by name, but I can't give 24 you -- I know TGIG did, I think Essence did, Thrive, Tryke. 25 Anyone else? Q

- A There were others, but I just can't remember.
- Q All right. And do you remember because you remember them attending, or do you remember them because you remember checks coming to you with their names on them? Or both?
- A I mean, I remember -- I remember people attending and then generally contributions, but I don't remember -- but I don't necessarily know who everybody's group was, and so I might have to look that up. So --
- Q Did you ever receive any inquiries, or has anyone ever hypothecated to you perhaps hiring you, any of the applicants?
  - A I did -- no. Not in this case.
- 13 Q I'm sorry. You did what?
- 14 A No. No, not in this case.
- 15 Q Not in this case. What do you mean by that?
- A Do you mean anybody?
- Q Anybody.

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- 18 A Yeah. I did some -- a little of application work --
  - Q And when did you do this application work?
- 20 A In July to November.
- 21 Q July what?
- 22 A To November.
- Q Of what year?
- 24 A 2018.
- Q When did you leave the State originally?

- 1 A January.
- 2 Q Of 2018?
- 3 A Yes.
- 4 Q Isn't there a one-year cooling-off period?
- A I didn't work on any -- there's not a one-year cooling off. There's a -- not representing people that appeared before the Department. And that's what I -- that's what I didn't -- I didn't work on any issues that were pending for the Department when I left.
  - Q Okay. Let me make sure we're clear. You left in January of 2018, but you did some work on applications between July of 2018 and November 2018.
- 13 A Yes. Yes, I did.
- 14 0 Is that correct?
- 15 A Yes.

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- 16 Q And certainly that's within a year, right, of you leaving?
- 18 A Yes.
- Q All right. And applications would be for purposes
  of some applicant attempting to get a license; is that
  correct?
- 22 A Yes.
- Q And that license and that application would be
  derivative of the Administrative Code that you'd been working
  on until you left.

Α But I wasn't --1 2 MR. KOCH: Objection. Legal conclusion. 3 THE COURT: Overruled. 4 THE WITNESS: I wasn't involved in the application 5 -- in applying the application -- for the applications. I didn't review any applications, I'd never been part 6 7 application process. 8 BY MR. PARKER: 9 Okay. Let's go back. Between July and November 2018 what did you specifically do in terms of assisting with 10 applications? 11 12 Α Assisting gathering information, pulling information 13 together. 14 And for whom? 0 15 Α For WSCC. 16 0 WFC --17 -SCC. Α 18 Q WS, as in Sam, CC? 19 Right. Α 20 Q All right. And was that company applying for a 21 recreational marijuana license? 22 Α Yes. 23 Now, you would agree with me that although you did 24 not put the application together, you created the regulations 25 upon which we've heard multiple State employees say the

application was supposed to be based upon; isn't that correct?

- A I didn't regulate the license applications.
- Q I didn't ask that you did that. Let's focus on the question I'm asking you. Please answer that question, okay.
  - A Okay.

- Q All right. So we've had Mr. Pupo, Mr. Gilbert, Mr. Plaskon, and Ms. Cronkhite all testify that the application was supposed to be consistent with the ballot question, the statutes, and then the Administrative Code.
- 10 A Yes.
  - Q Would you agree with that?
- 12 A Yes.
  - Q Right. So, although you may not have put pen to paper in terms of creating the application, you created the Code upon which the application was supposed to be tied to; is that correct?
    - A Yes. Well, I was involved in the process, yes.
  - Q Yes, you were. In fact, although I was not here yesterday, I got pretty good notes indicating that you took quite a bit of responsibility in putting those Codes together, the Administrative Code together with regards to 453D. Is that correct?
- 23 A Yes.
  - Q So within six months of leaving the State you were already helping an applicant put together their application,

- which, again, would have been modeled at least derivatively from the Administrative Code that you put together; is that correct?
- 4 A Yes.

- 5 Q Thank you. Did you seek clearance from the Attorney 6 General's Office before you began doing that?
- 7 A No, I didn't. I didn't work for the State.
- 8 Q Did you hire Mr. Pupo?
  - A He worked for the Department. He's worked for the Department for about 14 years.
- Okay. Did you have anything to do with him --
- 12 A Yes. He took the -- he became the deputy under --
- O Continue.
- 14 A He promoted to that position, yes.
- 15 Q After you left?
- 16 A No, no. When I was there.
- Q Okay. Did you have anything to do with his promotion?
- 19 A Yes.
- 20 Q Did you also know that he had lunches and dinners 21 with some of the applicants?
- 22 A Yes.
- O Was that the culture?
- A Well, I -- I don't -- I don't know when, but I know at some time there was -- I don't know if it was during the

application or -- but I do know that he had been to lunch or two.

- Q Was that the culture within that Department, to be entertained by applicants, be it lunch, dinner, coffee, whatever the case may be?
- A Well, I wouldn't have called them applicants at the time. You know, there was a culture of openness and, you know, that you would grab a cup of coffee or something like that. And it wouldn't be being entertained, it would be everybody paying for themselves.
  - Q Well, did you ever go to dinner with Mr. Hawkins?
- 12 A No, I don't think so.
- Q Mr. Pupo said he didn't, as well. Did you -- do you believe or do you have any understanding whether or not Mr.

  Gilbert or anyone else within that Department had lunch,
- 17 A I don't. Maybe.
  - Q All right. Did you put together any policies or procedures or any checks in place to make sure that the Code was consistent with the ballot?
  - A Other than the procedure of the Task Force and the regulation making, no. Not other than that.
- Q Well, the Task Force didn't review the
  Administrative Code that you put together, did they?

dinner, or coffee with any of the applicants?

25 A No.

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- Q Right. So that's not a check. Was there something internally done to make sure that you kept taking proposed Administrative Code sections back to the ballot to make sure they were consistent?
- A Yes. I mean, we would look at the authority in the initiative and determine if we could make a regulation, and then we'd draft the regulation and it would go through the process.
- Q All right. So Mr. Miller pointed out at least a couple of occasions where there were -- appeared to be liberties taken in terms of creating the Administrative Code not based expressly on the ballot question. For example, he discussed with you ranking. Do you recall that?
- A Just now?
- 15 0 Yes.

- 16 A Yes.
  - Q All right. Did you see the word "ranking" in the ballot question?
  - A I think there's a requirement for the Department to rank the applicants if there's more than one applicant in the initiative.
- 22 Q Okay. So you recall seeing it in the initiative.
- 23 A Yes.
- Q All right. And did you see how that was supposed to be done? Was there any manner of ranking described?

- A It was supposed to be done by regulation.
- Q Okay. And Mr. Miller discussed with you similarities or comparisons with the purchasing statutes of Nevada. Do you recall that?

A Yes.

Q All right. Now, Mr. Kemp briefly referred to you the -- what the County and State may do when it comes to bids. Are you familiar with any State, County, City, for example, construction bidding processes?

A No.

- Q All right. Those are done typically by the lowest response of a responsible bidder. Are you familiar with that?
- A Part of one of the agencies within my Department is the Department of Public Works, and I'm not -- I haven't dealt with any issues with them on that. But I understand that that's part of the process.
- Q Okay. We'll come back to that, because that's going to take a little longer than before we take this break.
- I want to go back for one second to your campaign. You reported all of the contributions you received?
  - A Yes.
- Q So that would identify all the people who gave you money --
- 24 A Yes.
  - Q -- some of which would be these applicants we've

- been talking about; is that correct?
- 2 A Yes.

- Q Okay. Do you have any recollection in terms of amount of money any one applicant may have given you, for example, Essence or Thrive or Tryke or TGIG?
- A I don't remember, no.
  - Q Do you remember if anyone gave you over \$5,000?
- 8 A No. I don't -- I don't think so. I don't know,
  9 though.
- 10 Q You don't remember? All right.
- Now, have you spoken to any of these contributors to your campaign since the litigation has begun?
- 13 A No. I don't think so.
- Q When was the last time you recall speaking to Amanda
  Connor?
- A I don't recall the last time I spoke to her. Maybe to the fall.
- 18 Q During the application process?
- 19 A Yeah, probably.
- 20 Q All right. And did Amanda Connor represent Essence,
- 21 Thrive, Tryke, or TGIG?
- 22 A I think so. I'm not sure, though.
- 23 Q All right. So purchasing is under 333; is that --
- 24 A Chapter for State purchasing is under Chapter 333.
- 25 Q And under NRS 233B, that refers to what?

- A That's the Administrative Procedures Act, so rule making and adjudicating contested cases.
- Q Are you aware that NRS 233B is referred to in the NAC 453D?
- A Yes.

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- Q Okay. Do you know the purpose by which --
- A I think it's the -- for the -- I'm sorry.
- 8 O Go ahead.
  - A Oh. I think it's for purposes of contested cases.
- Q Do you know whether or not the words "contested cases" are defined in the regulation or the Administrative Code?
- A I think that -- I think the term "contested case" is defined in NRS Chapter 233B.
- Okay. But you don't believe it's defined in the regulation or the statute?
- 17 A In --
- 18 Q 453D NAC.
- 19 A I think it's referencing to 233B.
- Q Well, we can take a look at it. It's referenced in
- 21 NAC 453D.996, judicial review. Are you familiar with that?
- 22 A Well --
- MR. PARKER: Can you put that up on the screen,
- 24 Shane.
- Your Honor, we've got -- it's right there at 12:30.

- 1 What do you want to do?
- THE COURT: I was going to take a break after you
- 3 finished this particular exhibit.
- 4 BY MR. PARKER:
- 5 Q Okay. So, looking at paragraph (2), the words
- 6 "contested case" is used at the end of that sentence. Do you
- 7 see it?
- 8 A Yes.
- 9 Q All right. If you look at the definitions contained
- 10 in the NAC 453D, the words "contested case" is not defined;
- 11 | would you agree?
- 12 A I don't think it is.
- 13 Q All right. Do you know why you did not define
- 14 "contested case" in the NAC?
- 15 A I think the NAC 233B defines "contested case."
- 16 Q Well, that statute does not reference the marijuana
- 17 application process, does it? NRS 233B?
- 18 A No.
- 19 Q Okay. And you did not include a definition in terms
- 20 of the marijuana application process under "contested case" or
- 21 in any --
- 22 A Yeah. There's no -- I don't believe there's a
- 23 definition.
- MR. PARKER: All right. We'll stop there, Your
- 25 Honor.

THE COURT: All right. So 1:10, please. That way you guys can move around, get something to drink, maybe get a little snack. I'm sure Capriotti's is downstairs and ready to serve you if you want a quick sandwich or soup.

(Court recessed at 12:31 p.m., until 1:17 p.m.)

THE COURT: All right. Are we ready, guys?

MR. PARKER: Yes, Your Honor.

THE COURT: The witness and I are both getting our water pitchers refilled. We're going to stay hydrated. You guys keep going.

MR. PARKER: All righty.

12 BY MR. PARKER:

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- 13 Q So, Ms. Contine, is it Contine?
- 14 A It's Contine.
  - Q Contine. When you left in January of 2018 from the State did you take any of the information you worked on relative to creating the NACs with you?
  - A No.
  - Q Did you take any of the scoring guides or the evaluation guides?
- 21 A No, those weren't done at that point.
- 22 Q How about any of the training guides?
- 23 A No.
- Q Okay. You don't recall taking anything away, be it electronic or hard copies, relative to the 453D to either the

statute or the Administrative Code?

A I might have had a printed-out copy of the regs that I took with me. But other than that, I don't -- there was nothing.

Q All right. Now, do you specifically recall any differences between -- and this is a general question -- between 453A and 453D that you in particular created?

A Well --

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MR. SHEVORSKI: Object to vague, Your Honor.

THE COURT: Overruled.

THE WITNESS: Some of the differences from the initiative were some additional requirements such as the civil penalties. That's not, I don't believe, in 453A. There was a new licensing structure and a few other things that maybe there wouldn't have been other regulations or -- is that what you're asking?

17 BY MR. PARKER:

- Q Yeah. Generally.
- 19 A Okay.
  - Q Were there any requirements under 453A regarding the location, the physical location of the proposed establishment?
- 22 A I think so.
- Q Okay. Does 453D have any differences in respect to the physical location requirement than 453A?
  - A I think the way that it's worded it has a slightly

different application in that I think there was some confusion under medical. Again, I know there was some litigation. I was aware at some point that there was some litigation about whether the County approved first or the State approved first, and so I think there was some language in 453C that was interpreted to essentially require the location to be determined after the marijuana license was essentially determined.

9 Q Okay.

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- 10 A So -- okay. Go ahead. Sorry.
- 11 Q Let's go back. In terms of suitability of location, 12 you know, certain distances from schools, churches, is that 13 the same for 453A and 453D?
- 14 A Well, 453D has provisions in the actual statute.
- 15 Q Right.
- A And I'm not sure if they're the same.
- Q Okay. Is there a definition of a retail marijuana establishment in the Administrative Code?
- THE COURT: Is everybody okay?
- MS. HAAR: I just dropped my water bottle.
- 21 THE COURT: All right, Ms. Haar.
- MS. HAAR: Apology.
- THE WITNESS: I'm not sure. I think there is, but I think it would be based on the definition in the statute -- or the initiative.

1 BY MR. PARKER:

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- Q Okay. Well, we can pull up the NAC definitions, and you can take a look and tell me if you see the definitions of "retail" or "recreational marijuana establishment" in the definitions.
- THE COURT: And they're also in the book that you have, as well, if you'd prefer that way.
- 8 BY MR. PARKER:
- 9 Q You can tell -- you can go to -- since it's 10 alphabetically arranged, you can go to between T and S.
- 11 There's only one definition that has an R before "registry."
- 12 | Is that correct?
- 13 A Okay. So -- I'm sorry.
- Q You don't see the definition of a "retail" or "recreational marijuana establishment" in the NAC --
- 16 A Right.
- 17 0 -- is that correct?
- 18 A Right.

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- 19 Q But for some reason you have the definition of a
  20 medical marijuana establishment in the NAC under 453D. Do you
  21 know why you didn't include a recreational or retail marijuana
  22 establishment in the definitions?
  - A I think that's a drafting issue with the Legislative Council Bureau so that -- because the definition of "retail marijuana store" is in NRS 453D. So they didn't put it in the

reg, they wouldn't -- and there's probably some reference in this regulation to a medical marijuana establishment, and so they defined it in this reg. That would be my understanding.

Q Okay. So why would you include a definition of "medical marijuana" under 453D?

A There's -- someplace else there's a reference. I don't know exactly where it is, but there's a reference to "medical marijuana establishment."

Q Okay.

A And that might have been a drafting that LCB did. When they looked through the regs they see that there's a definition and then they would clarify that -- or it might have come in in the original.

Q You have no idea why it's still in there?

A Well, I don't -- I could look through the reg and probably find a definition or a reference to "medical marijuana establishment," but from my memory I don't know exactly where it is.

- Q Good enough. Can you go to NAC 453D.210. Are you familiar with this?
  - A Yes.
- Q Okay. Did you have anything to do with creating this regulations?
- 24 A Yes.
- 25 Q All right. It says here that "The Department can

collect fees for investigating a complaint." Do you see that?

A Yes.

Q Now, could the Department also charge fees for doing background checks for owners?

A I believe the background check fees would be incorporated in the license fees.

Q Okay.

A So that's probably why there's not a separate one. But I guess an argument could be made there could be a separate regulation for that.

Q Right. And so when comments were made earlier about not having the resources to do background checks for all owners, the Department of Taxation could have created a regulation that included the cost of doing so; isn't that correct?

A I mean, I think that it was created by the license fee, yes.

Q Okay. So there was enough money in the license fee to do the background checks?

A There's money in the license fee, yes.

Q Enough money to do the background checks?

A Yes.

Q All right. So when I -- we've heard arguments earlier in this process or these hearings that it would be too onerous for the Department of Taxation to do background checks

on all owners, that's not a true statement, is it? 1 2 MR. KOCH: Objection. Argumentative. 3 THE COURT: Overruled. THE WITNESS: I think it is a true statement. 4 5 BY MR. PARKER: Well, you just told me the money was in the fees and 6 0 7 there was sufficient money to do background checks; right? 8 Well, money's not everything. Oh. Wait. Maybe it 9 was. All right. 10 Oh. 11 MR. GENTILE: Your Honor, I move for a competency 12 examination. 13 THE WITNESS: I'm a public servant. THE COURT: This is not a criminal proceeding. 14 15 MR. GENTILE: Oh. Okay. 16 I think just in -- in addition to the THE WITNESS: money, that you have to have people that can process things. 17 18 And when you're balancing those types of issues with the issues related to it being burdensome on the industry and the 19 20 ability to protect the public it's basically, you know, again, 21 it's just weighing all of that together. 22 BY MR. PARKER: 23 Ms. Contine, I'm going to bring you back in, okay? 24 So when I first asked the question if the money was available 25 you said, yes, it's in the fees.

A Well, there's money in the fees.

- Q To do the background checks. So then --
- A It doesn't say specifically that the money for the fees goes to the background check, but the point I was trying to make is that that's -- it's my assumption that that's why there's not a separate provision for that. It would --
- Q Good enough. So, Ms. Contine, let me start all over, again. I asked you the question whether or not there was sufficient money to do background checks for all owners. You said, yes, it's in the fees. Do you recall saying that?
  - A There's money to do the work, yes.
- Q Thank you. And then after I told you what I'd heard before from other members of the Department of Taxation then you seemed to give me conditions and caveats to your position. So I want to bring us back to a clear answer, and I'm going to try to give you a very clear question, okay?
  - A Okay. Thank you.
- Q If the Department of Taxation wanted to charge more for background checks of the owners, could it have done so?
- A It could have created -- gone through the regulatory process to do that. I don't know if it ultimately would have been approved or how that would have shaken out during discussion, but it would be possible to make the regulation -- to at least go through the process of making a regulation.
  - Q Right. And, Ms. Contine, when it was determined

what the fee would be for the application the Department of 1 Taxation believed that was sufficient to do the background 3 check of owners; is that correct? 4 The Department didn't determine the fee. The fee 5 was determined in the initiative. Okay. So at that point the initiative said "all 6 Q 7 owners," and it established the fee; is that correct? 8 MR. KOCH: Objection. Misstates the initiative. 9 THE COURT: Overruled. THE WITNESS: It says -- it provides the fees for 10 11 the various license types, yes. 12 BY MR. PARKER: For all owners; is that correct? 13 0 MR. KOCH: Objection. Misstates the initiative. 14 15 THE COURT: Overruled. 16 THE WITNESS: For the establishments for their 17 applications. 18 BY MR. PARKER: 19 The owners of those establishments; is that correct? 0 20 Α I don't -- I don't read it that way. It's related 21 to something different than the owners. 22 Do you have a different recollection of what the 23 statute says or the initiative says in terms of doing

background checks for all owners?

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No.

- So let's take a look at 453D.205(1). This way I can remind you of it. NRS 453D.205(1). Do you see that, Ms. Contine? Α Yes. It says, "Each prospective owner, officer, and board
  - member"; is that correct?
    - Α Right.

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- All right. So the amount was established in terms of the fee, and the scope was established by the initiative and the statute; is that correct?
- MR. KOCH: Objection. It's not part of the initiative.
- 13 THE COURT: Overruled.
- 14 THE WITNESS: I'm sorry. Can you restate that.
- BY MR. PARKER: 15
  - Yes. You see in the statute where the scope in terms of officers, owners, and board members are listed there. Can you see it?
    - Α Yes.
    - And we know the fee was \$5,000; is that correct?
- 21 I don't -- there's different licenses and there were 22 different license fees.
  - Okay. For whatever the license fee amount was was that established by the initiative, or by the statute?
    - By the initiative -- by the statute essentially. Α

- Q All right. So within that amount of money and based upon the scope we saw just a second ago under the statute the Department of Taxation should have been able to do what's described there, is that correct, in terms of background checks?
- 6 A Yes.

- Q Good. Now, did the Department of Taxation ever complain or ask for additional money to do background checks to accomplish the scope identified in the statute?
  - A Not specifically to that, no.
- Q Right. Now let's take a look at NAC 453D.239. And this is the annual reimbursement of costs to local governments. Do you see that?
- 14 A Yes.
- Q Are you familiar with that regulation?
- 16 A Yes.
- Q What's the point of that regulation?
  - A The initiative said that the cost should be paid to the Department and to each locality in administering the provisions of this chapter. And so that was a -- that was the regulation that determined how much the local governments would get.
  - Q All right. And the local governments got or allocated these amounts based on the number of licenses you anticipated for those jurisdictions?

A There was ongoing discussion through the working group and the legislature about the -- what essentially that provision meant. And the legislature essentially determined that in 453A and D that that was the amount of money based on the testimony that had occurred.

Q Okay.

A So they were making the change -- or they were doing it with respect to 453D, and a certain amount of money was put in the budget. So that's reflecting that.

- Q All right. Good enough. Now, NAC 453D.250 says, "Designation of persons responsible for providing information, signing documents, and ensuring certain actions are taken."

  Do you see that?
- - A Yes.
  - Q Were you responsible in part for preparing or creating this regulation?
    - A Yes, I was involved in the process.
  - Q 1(b) says that, "If a corporation is applying for a license for a marijuana establishment, a natural person who's an officer of the corporation shall provide the information"; is that correct?
- 22 A Right.
  - Q All right. I don't see a distinction between corporation and public corporation within this chapter. Do you?

- A I don't see the language, no.
- Q Do you see within the definition of -- the definitions portions of this chapter a definition for the word "owner"?
  - A No.

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- Q Would you agree with me that there is no distinction in terms of this chapter between public corporations and any other corporation in how it's treated?
  - A I don't think there's a distinction there.
- Q Which means if you have a corporation with 10 people, you do background for those 10. If you have a corporation with 100 people, you do background on 100; is that correct?
- MR. KOCH: Objection. Incomplete hypothetical.
- 15 THE COURT: Overruled.
- THE WITNESS: Right. And then the regulation addressed the 5 percent.
- 18 BY MR. PARKER:
  - Q Well, we'll get to that. But in terms of this section there is no distinction, and it doesn't even say the 5 percent in terms of this type of corporation; right? It doesn't mention 5 percent in this part of NAC 453D.250; right?
  - A Right. And this is just a single person who can sign documents on behalf of the entities.
    - Q Understood. Understood.

Α Okay. 1 2 I'm just making sure that at this point there is no 3 distinction between a corporation and a public corporation; is 4 that correct? 5 Α Okay. Is that correct? 6 0 7 Α Yes. 8 All right. 0 Well, that's what it -- there's no definition there, 9 Α 10 yes. 11 Thank you. And if the Department of Taxation wanted to draw a distinction between the two in treating them 12 13 differently, they should have done so in this regulation; 14 right? 15 Α It could have, yes. 16 But chose not to? 17 I don't know if there was a choice in that context Α to do that. 18 19 Let's just say it didn't. How about that? 20 Did not. Α 21 Good enough. Looking at 2(a) it says, "For purposes 22 of this chapter and Chapter 453D of the NRS the following 23 persons must comply with the provisions governing owners, 24 officers, and board members of a marijuana establishment." Do 25 you see that?

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Q Again, there's no distinction between corporation and public corporation; right?

A Correct.

Q All right. Let's take a look at 453D.255. Now, this is the 5 percent that you were speaking of earlier; right?

A Right. Yes.

9 Q Okay. Now, how do you reconcile 453D.255 and 10 NRS 453D.210?

MR. SHEVORSKI: Objection. Asked and answered, Your Honor.

13 THE COURT: Overruled.

THE WITNESS: Again, as -- I know you weren't here yesterday.

16 BY MR. PARKER:

Q I was not.

A As I've explained extensively, the regulation interprets and applies the provisions, and in making the 5 percent regulation it was a recommendation through the Governor's Task Force, through the working group, through the Task Force that was then -- it was a requirement or it was asked to be a requirement in 453A, as well, and then it was put into the regulations in 453D looking at what is the purpose -- what are we trying to protect here and if we have

this 5 percent are we still able to protect the public safety by only evaluating those people who have more than 5 percent.

I mean, I've said -- I've testified extensively on this and --

Q So what happens if someone who owns 4 percent has a felony conviction not allowed under the Administrative Code? Have you protected the public when you've done so -- when you failed to do the background check with someone less than 5 percent?

MR. KOCH: Objection. Argumentative.

THE COURT: Overruled.

THE WITNESS: I think the rationale in the discussion that occurred throughout the process was that there would be such a low amount of ownership interest that the public health or safety would be protected.

15 BY MR. PARKER:

Q Let me ask it one more time. I'm not concerned right now with all of the backdrop that you're giving me. I want you to answer the question directly. If someone had a 4 percent interest in the company but had a felony conviction, a Category 1 under the Administrative Code --

You're familiar with that, are you not? Is that a yes?

A Yes. Sorry.

Q Okay. -- would you agree with me that by failing to do what the statute did you failed to protect the public?

Because the statute said every owner, every prospective owner.

MR. KOCH: Objection. Misstates the statute.

THE COURT: Overruled.

THE WITNESS: No.

## 5 BY MR. PARKER:

Q So you think it's okay to have a 4 percent owner have a Category 1 felony conviction prohibited by the Administrative Code to be an owner?

MR. KOCH: Objection. Misstates testimony.

THE COURT: Overruled.

THE WITNESS: No. I think that -- as I've explained before, again, the thought process in developing the regulation and having it go through the process, there would still be a level of protection. Interpreting the provisions and applying them, there would still be a level of protection that would exist that would protect the public health and safety.

## 18 BY MR. PARKER:

Q Ms. Contine, I'm going to assume that you are doing your best, and I'm going to re-ask the question. Because the Judge has been kind enough to allow us to ask questions as long as we are trying to get answers.

A Right.

Q So I'm going to ask it one more time. If you allowed a 4 percent owner -- if you failed to do a background

check on a 4 percent owner who has a felony conviction 1 2 prohibited under the Administrative Code, did you fail in 3 carrying out the NAC or the NRS? 4 Α No. 5 Tell me why not. Should that owner be allowed to have --6 7 I don't have any other -- I don't have anything to Α 8 add to this. I've mentioned -- I've spoken --9 THE COURT: Ma'am, can you answer the question, 10 please. 11 MR. PARKER: Thank you. 12 THE WITNESS: I've spoken to this. It's the same 13 answer that I've provided. 14 THE COURT: Ma'am, answer the question, please. 15 MR. PARKER: Thank you. 16 THE WITNESS: That there was the balance of the 17 unduly burdensome and the public safety and making the 18 regulation and having the regulation go through the process. 19 I believe that it was protecting the public health and safety. 20 And the regulations complied with the statute. 21 So, Ma'am, you believed you could THE COURT:

substitute your judgments for the voters' of the State of Nevada?

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THE WITNESS: I believe that we went through the process that we went through and we interpreted the provisions

and we considered all the responsibilities that we had under
the initiative. And I believe that the regulation was validly
adopted and it is valid, yes.

THE COURT: Okay. Thanks.

## 5 BY MR. PARKER:

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- Q Should a 4 percent owner with a felony conviction be allowed to be an owner of a retail marijuana establishment in the state of Nevada?
  - A Yes. Under the regulation and the statute, yes.
- 10 Q Let's take a look at that. Category 1 is under NAC 11 453D.905. Are you familiar with that?
- 12 A Yeah.
- Q And Category 1 is under Section (3)(a). Are you familiar with that?
- MR. PARKER: So, Shane, it's 453D.905(3).

## 16 BY MR. PARKER:

- Q It says here "Category 1 violations are violations of a severity that make a person ineligible to receive a license, including, without limitation, conviction of an excluded felony offense." That's number (3)(a)(1). Is that correct?
- 22 A Yes.
- Q So if a 4 percent owner is an excluded -- has a conviction of an excluded felony offense, doesn't the Code say he cannot be an owner? It says, "ineligible"; is that

1 correct? 2 That's what the statute says, yes. Α 3 And it doesn't say in this part of the statute 4 5 percent or 2 percent. It just says an owner; is that 5 correct? Α Yes. 6 7 So do you believe -- let's take what you said 8 earlier as being correct. So, Ms. Contine, under this section that 4 percent owner is ineligible if he has a conviction -he or she has a conviction of an excluded felony offense; 10 isn't that correct? 11 12 Α Yes. 13 0 Thank you. And the only way you would have known that that person had that conviction of that excluded felony 14 15 offense is to actually do a background check for all 16 prospective owners; isn't that correct? 17 Α Yes. 18 Q That's right. 19 MR. PARKER: Took a while, Your Honor. 20 BY MR. PARKER: 21 All right. So let's take a look at NAC 453D.265, 22 and I'm interested in (1)(b)(3). Do you see the physical 23 address requirement? 24 Right. Α

All right. Now, I know you said you didn't work on

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the application. When you created this part of the 1 Administrative Code did you believe that the physical address 3 was important for the proposed marijuana establishment? 4 Α Yes. 5 And tell me why you believed it was important to 6 have a physical address. 7 Well, you'd have to have a physical address to have Α 8 local government review. Good answer. I looked through your definitions and 9 I don't see the word "locality" defined. Do you know why 10 11 "locality" was not defined in your definition? 12 MR. SHEVORSKI: Objection. Vague. 13 THE COURT: Overruled.

THE WITNESS: You mean with respect to jurisdiction?

BY MR. PARKER:

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Q And see, that's different, and I was going there next. Because some parts of the Code says "locality," others said "jurisdiction." Some they even use it in the same paragraph. So is there a distinction in your mind between locality and jurisdiction? Neither are defined in the Administrative Code.

A The locality, I would interpret that to be the local government jurisdiction. So --

Q Okay. And what would you consider jurisdiction, then?

- A I mean, it's the -- it's the local government.
  - Q So you think they're interchangeable?
- A I don't know if they're interchangeable, but I think of them the same way.
- Q Okay. So as the creator of the Administrative Code you don't know if there's a difference between jurisdiction and locality?
- 8 A I think of them as the same way.
  - Q They're the same?
- 10 A So the local government jurisdiction.
- 11 Q They're the same to you?
  - A I think of them in the same way, yes.
  - Q All right. So when you created this provision 453D.265, in particular (1)(b)(3) you had an idea of why a physical address was important, and I think you just said that a second ago; correct?
- 17 A Yes.

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- Q And did you notice that the statute also placed an importance on the physical address?
- 20 A Right.
- Q Did you also notice that the Ballot placed an importance on the physical address?
- 23 A Yes.
- Q So do you have any explanation why the Department of Taxation, after you left, changed the application to remove

physical address? Do you have any information on that? 1 2 I don't know about that, no. 3 0 All right. 4 Α But I --5 If you don't know I'm going to move on. Look at 0 NRS 268 -- it's 453D.268 --6 7 THE COURT: NRS, or NAC? 8 MR. PARKER: NAC. I'm sorry, Your Honor. 9 THE COURT: Okay. 10 BY MR. PARKER: -- (2)(e). And in this portion -- this provision it 11 12 says the physical address where the proposed marijuana 13 establishment will be located, as well. Is that correct? 14 Α Yes. Is this another reinforcement of the importance of 15 16 the physical address for the purposes of the application? 17 I think it's discussing each individual application, Α 18 yes. Good. Looking at 453D.268(3), it says, "evidence of 19 the amount of taxes paid." How is that -- why was that added 20 21 to this provision? 22 It demonstrates the ability to operate a business, 23 that you've operated a business in compliance, that you 24 followed the rules, that you've contributed to the community 25 so that there can be some analysis of community or economic

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- Q Okay. Let's take those individually. We've learned that one of the applicants and owners had over 30 deficiencies noted. Certainly taxes doesn't equate to compliance, does it?
  - A Regulatory or --
- Q Yeah. Deficiencies noted by the Marijuana Enforcement Division, over 30, including selling to a minor. So you would agree with me that paying taxes doesn't equate to compliance?
- MR. KOCH: Objection. Misstates testimony.
- 11 THE COURT: Overruled.
  - THE WITNESS: I don't know specifically what you're talking about. I just -- I tried to express my understanding and the rationale behind one piece of the puzzle that you can demonstrate an economic stability.
- 16 BY MR. PARKER:
  - Q Well, you can -- the only thing you can decide or determine from that is that you paid taxes; right? That's it, it's just the amount of money you've paid; isn't that correct?
- 20 A Right.
- 21 Q Thank you. It doesn't make you a better operator 22 just because you pay taxes; right?
  - A Well, it demonstrates that you've complied with the provisions, that you've been involved in the community, that you -- and it's just -- it's not just --

- Q Let me -- we can use our own president. We don't know how much Mr. Trump paid, but I doubt that any of us would equate how much taxes he paid with compliance; right?
- A Right. Other beneficial financial contributions, I mean, it's -- yeah, I think that -- what I explained -- the rationale behind that is what I would say. I don't know -- regulatory compliance, no.
- Q So if you were a strip club owner and you paid a lot of taxes, does that necessarily mean that you're going to be a good marijuana establishment owner?
- THE COURT: And you're referring to live entertainment taxes?
- MR. PARKER: Yes. Sounded a lot cleaner when you said it, Your Honor.
- 15 BY MR. PARKER:

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- 16 Q That's exactly what I meant, Ms. Contine.
- 17 A Not necessarily, no.
- Q Right. The amount of money you pay in taxes does not determine whether or not you're going to be a better marijuana operator, will it?
- A It's going to demonstrate an economic stability that is an indication of whether you can operate a business.
- 23 BY MR. PARKER:
- Q All right. Ms. Contine, we got, you know, interrupted twice now.

The amount of money you pay in taxes, if it's not a marijuana establishment, does it really have any relationship to how you operate a marijuana retail establishment?

MR. KOCH: Objection. Asked and answered.

THE COURT: Overruled.

THE WITNESS: I think it's one piece that can go into the analysis.

## BY MR. PARKER:

- Q All right. So if you continue to 453D.268(5)(2), it says, "Any previous experience at operating other businesses or nonprofit organizations." Do you see that?
  - A Right.
- Q Was that your brainchild to include nonprofit organizations, or did someone else come up with that?
- A I think it might have been a discussion in the working group or maybe somebody -- I don't, I mean, I don't know that I sat down and typed that up. I don't think I did, but I didn't say, oh, we should include nonprofits. I don't recall that I said that, but throughout the process it might have been discussed and it was incorporated.
- Q And did someone believe working at a thrift store would be helpful to running a marijuana establishment?
  - A I don't think so. I don't know.
  - Q Did you see it in the ballot initiative?
- 25 A No.

- Q Did you see it in the statutes?
- A No.

Q So this is something -- a deviation from both created by someone during the working group?

MR. KOCH: Objection. Argumentative.

THE COURT: Overruled

THE WITNESS: I don't think it's necessarily a deviation. I think that -- that specifically is so that a person can demonstrate that they have some experience in running a business or a nonprofit or some level of, again, experience that creates stability. Again, we're going through a process where we're trying to develop ways that people can distinguish themselves because there's ranking. So you have to have some categories in there that gives people opportunity to distinguish themselves, and I think that was the thought behind that provision and some of the others. So --

- Q Wouldn't a way of distinguishing yourself as a owner of a medical marijuana establishment is to show that you have fewer deficiencies than someone else, did you run your operation with less compliance issues than the next person?
  - A I think that would be relevant, yes.
- Q Wouldn't that be relevant to show that you had a spotless four or five years, whereas someone who's had over 30 compliance issues, that would be a way of differentiating

two operations; right?

A Right. I mean, if you were -- you know, you'd have to look at the level of the violations. And what spotless means I'm not sure.

- Q Right. Well, that means none, zero.
- 6 A Okay.

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- 7 Q All right. Or even if somebody had five and someone 8 had 35?
  - A Yeah, in that particular category you'd look at that, yes.
  - Q Right. That is a better way of judging how someone will operate a marijuana establishment in the future based upon how many deficiencies they've had in the past; isn't that correct?
- A And that was a consideration, yes.
- Q Well, that was taken out of the application; did you know that?
- 18 A No.
- 19 Q Yeah, it sure was. Someone thought it was more
  20 important to consider nonprofit organizations and your
  21 contributions towards those, as opposed to how many
  22 deficiencies you may have had over four years. That was not
  23 your decision, was it?
- 24 MR. KOCH: Objection. Misstates the evidence.
- 25 THE COURT: Overruled.

1 THE WITNESS: I don't think I would have decided to 2 take something out that was in the regulation, but I don't 3 know all the facts behind what you're talking about. 4 BY MR. PARKER: 5 0 Because you know under 453D.272 compliance is an important factor, isn't it? 6 7 Α Yes. 8 Isn't that correct, ma'am? 9 It's in the regulation, and it was part of the ongoing discussions that -- there's a lot of testimony. I 10 think I read some today even where I testified to such. 11 12 Q That's right. Let me take a look at Exhibit 96, 13 please, so you can see what your successor did in terms of 14 deficiencies. Are you familiar with Nevada Organics? 15 Α No. 16 You're familiar with Andrew Jolley? 17 Α Yes. 18 Q Okay. That's the same -- that's his company, I 19 believe. 20 Α Oh. Okay. 21 And you can read that to yourself. So this is May 22 2018, approximately four, five months after you left. And Ms. 23 Kara Cronkhite --24 Do you know her? 25 Α Yes.

She's indicating that an investigation, SOD 1 2 regarding -- a self-reported event regarding the sell -- or 3 sale of marijuana to a minor be removed. Do you see that? 4 Α So -- yes. 5 And you would agree with me selling marijuana to a minor is a serious offense? 6 7 Α Yes. 8 And you would agree with me that that's something 9 that the initiative said was prohibited? Α Yes. 10 And in fact it's reinforced in the statute? 11 12 Α Yes. 13 0 And in fact it's a Category 2 violation under the Code; is that correct? 14 15 Α Under the civil penalties you mean? 16 Yes, under 905 -- NAC 453D.905; is that correct? 0 17 Α Uh-huh. 18 Q Is that a yes? I'd have to --19 Α 20 You keep saying uh-huh, and I keep saying is that a 21 yes. 22 Α Sorry. I apologize for that. 23 What did you reference? 24 In terms of selling to a minor? 0 25 Well, you just said it's in 453D --Α 142

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453D.905.
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              Okay. In the regulation, then?
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              Category 2. And I'll tell you exactly where it is.
         Q
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              Yeah. Okay. I would say that if you're
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    representing that it's in the regulation, yes, I think it's --
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              You think it's a serious offense, do you not?
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         Α
              Well, it's a Category 2 violation in the regulation,
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    so yes.
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                     I can show it to you if you want to take a
    look at that. It's under --
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              It's on the screen here.
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              Yeah. All right. Good. Yeah, it's (3)(b)(7).
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    Well, is it (7)?
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         Α
              Yes.
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              Yeah.
                     Somewhere in there.
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              Oh.
                  Wait.
                         No. I'm sorry. Yeah, it's (b)(7).
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              Oh.
                  Okay.
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         Α
              Yeah.
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              THE COURT:
                         Shane had it for us.
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              MR. PARKER: Yeah, I know it's in here.
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                         It's on the screen, Mr. Parker.
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    yellow on the screen.
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    BY MR. PARKER:
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              Here we go. It's actually under (c). "For failing
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    to verify the age or selling or otherwise providing marijuana
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to persons less than 21 years of age." Do you see that?

A Yes.

Q All right. So it's a Category 2(b) violation, to be exact. So that type of violation and deficiencies, that's a way of determining who will be a better operator. Would you agree as you did previously?

A It could be considered in that category, yes.

Q Isn't that more important, to know how a operator has done over the past several years when considering whether or not to give them a license for recreational, to know they had deficiencies and these types of violations?

MR. KOCH: Objection. Argumentative.

THE COURT: Overruled.

THE WITNESS: I think the regulation anticipates that there would be some review of compliance.

BY MR. PARKER:

Q Thank you.

A In that email -- I'm not saying that -- I don't know for a fact that they didn't get some type of a violation. It looked like there was some other language about applying a different process, like allowing for a plan of correction, which is what comes after the deficiencies. So I don't really know the ins and outs of all of that.

Q No worries. So look at NAC 453D.272. This is one of the provisions where I've indicated to you that the word

"locality" and "jurisdiction" is used in the same paragraph,
and in fact the same sentence. So 453D.272(1). It says,
"Within each applicable locality for any applicants which are
in a jurisdiction that limits the number of retail marijuana
stores." Do you see that?

A Yes.

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Q What was your understanding or meaning behind "locality" and then "jurisdiction" in this provision?

A I think that would be the local government locality in the County. So they wouldn't be in the -- they wouldn't be -- well, that's what I understand it to be.

- Q So that would be Henderson within Clark County?
- 13 A Yes.
- Q So there would be no locality you could use to the City of Las Vegas?
- 16 A The City of Las Vegas is in Clark County.
- Henderson's in Clark County. Unincorporated Clark County is in Clark County.
- 19 Q Okay.
- 20 A North Las Vegas is in Clark County.
- 21 Q Okay.
- 22 A I think that's the --
- Q But aren't they also in separate jurisdictions for purposes of applying for a license?
  - A Well, they're in separate local government

jurisdictions, yes.

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- Right. Okay. Now, 453D.305, did you prepare or create this regulation?
  - Α I mean, it's part of the process, yes. Yes.
- Okay. And under (1) -- I'm sorry, (2) (d) it says --0 first it says, "A person or entity that wishes to renew a license for a marijuana establishment must annually submit to the Department," and it says (d), "A list and description of each of the following which has not been previously reported to the Department. A conviction of an owner --"
- 11 Do you see that?
- 12 Α Yes.
- "-- officer or board member." See that? 13
- Yes. 14 Α
- Now, if the Department required such would, you agree with me that this provision does not limit it to 17 5 percent owners, board members, or officers?
- 18 Α Not in that language, no.
  - Right. So if it was required annually to provide 0 that information for all owners, all officers, and all board members, why wouldn't it be required in the initial application process?
- 23 I think it would be interpreted that that provision 24 would apply in this case, as well.
  - It doesn't say it? 0

1 A No, it doesn't.

- Q In fact, the 5 percent is not mentioned anywhere else in chapter 453D; isn't that correct?
  - A I don't know.
  - Q You don't recall seeing it anywhere else?
- A I don't recall if it -- if you're telling me that it doesn't, at this point in time I don't have any basis to say that you're not telling the truth.
- Q It also requires you to report -- or requires the licensee to report a civil penalty or judgment entered against an owner, officer, or board member; isn't that correct?
  - A That's what it says, yes.
- Q Now, let me tell you why I believe that 5 percent makes no sense, okay. Why would you differentiate between a 5 percent owner, but require every officer and board member to provide the information? Wouldn't the owner be more important than the officer or board member? Wouldn't you want to know more about the owners than an officer and a board member?
  - MR. KOCH: Objection. Argumentative.
- THE COURT: Overruled.
- 21 THE WITNESS: I don't know that it says that.
- 22 BY MR. PARKER:
  - Q Well, you would agree with me, if we go back to NAC 453D.255, it says, "An ownership interest of less than 5 percent"; right? It doesn't say a 5 percent or lesser of an

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officer or lesser of a board member. It does not qualify or
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    -- it doesn't qualify the type of officer or board member;
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    right? Which means all officers and all board members; right?
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         Α
              Yes.
              Right. Wouldn't you agree with me that an owner is
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    the more important person in terms of the hierarchy of a
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    business?
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              MR. KOCH:
                         Objection. Vaque.
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              THE COURT: Overruled.
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              THE WITNESS: I don't know.
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    BY MR. PARKER:
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              So a board can fire an officer; right?
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              MR. SHEVORSKI: Objection. Vaque.
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              THE COURT: Overruled.
    BY MR. PARKER:
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              Isn't that true?
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              I don't know.
         Α
              You don't know? Wait a second. You're an attorney;
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    right?
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         Α
             Yeah. but I --
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              You're telling me -- wait a second. Wait.
    Wait. Wait. You're an attorney; right?
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              Yes.
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              You had corporate law as a requirement in law
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    school; right?
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Α No. 1 2 THE COURT: Mr. Parker, we don't need to go through 3 this. 4 MR. PARKER: All right. All right. no worries. 5 THE COURT: I've had lots of lawyers who don't know who can fire who. 6 7 THE WITNESS: I don't know. 8 BY MR. PARKER: 9 If you don't know, that's fine. I will skip it. I just -- I'm surprised. 10 I don't know that an owner -- I don't know if an 11 12 owner can -- you're asking me can an owner fire an officer? 13 0 Yes. Can I go -- I own my practice. Can I go in and fire anyone in that office? 14 MR. KOCH: Objection. Need to look at his 15 16 documents. 17 THE COURT: Very good, Mr. Koch. Sustained. THE WITNESS: Yeah. I mean, I'm guessing that's the 18 19 I don't understand how everybody's structures are set 20 up and that type of thing. BY MR. PARKER: 21 22 That's fine, Ms. Contine. That is fine. Okav. 23 don't know if an owner can fire an officer. Then that's based 24 on not knowing the organizational setup of a particular

company. Is that your position?

A Right.

Q All right. Good enough. If there's a 100 percent
owner with three officers and the owner of this corporation is
the president, he has a vice president, he has a treasurer,

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A And there's no board or --

that owner could fire the treasurer?

- Q No board. I'm trying to make this simple.
- A I would think that they could at that point.

that's the three officers and one owner, do you believe that

- Q All right. Which would make the owner more important in terms of the running of that operation -- at least the ownership of that operation than the treasurer, right, or any other officer?
- MR. KOCH: Objection. Vague.
- 15 THE COURT: Overruled.
- 16 BY MR. PARKER:
  - Q Isn't that true? This is a simple concept.
- 18 A I don't know.
- 19 Q All right.
- 20 A More important, I don't know how -- I don't know.
- Q The point is, Ms. Contine, you did not have any restrictions or limitations on checking the background of all officers and board members; right?
- 24 A Right.
- Q Which means that every officer and every board

member under the regulation had to be checked based upon the regulation; right?

- A Yes.
- Q Both at license applications and at renewals; right?
- 5 A Yes.

- Q And here, unlike 453D.255, .305 says at renewal there is -- as far as all owners. It doesn't say the 5 percent owners; right?
  - A Right.
- Q Thank you. And if you wanted it to be 5 percent on renewals under the Administrative Code, you could have put it in this section; right?
- A It could have been in that section, but it could also be interpreted under the other section.
- Q All right. Good enough. And the same in terms of fingerprinting under .305(3). So if you go to paragraph (3), it says, "Each person who is an owner, officer or board member of a marijuana establishment must complete a set of person's fingerprints and written permission of the person authorizing the Department to forward the fingerprints to the Central Repository for Nevada." Do you see that? 453D.305(3).
  - A Yes.
- Q Now, if you -- how would you know you're getting all of the owners, officers, and board members if the applicant has not identified all of them, not just those that are

5 percent? Because when you're doing a renewal this provision doesn't say 5 percent. So how would you be able to cross-reference if you'd gotten fingerprints for all of the owners if you limited in part for the application to 5 percent or greater but not limited specifically or expressly in the renewals?

MS. SHELL: Your Honor, misstates the regulations.

THE COURT: Overruled. You can answer.

THE WITNESS: Yeah. I don't -- I don't know if that's how it would be applied. I think that there would be a requirement to list everybody whether they had a 5 percent or not.

## 13 BY MR. PARKER:

- Q Good enough. And that's what I tried to get to.
- A But I'm not -- but I've never -- I don't know what the documents look like, and so I'm not --
- Q That's fine. But you just said you have an obligation to list them all, otherwise you could not know; is that correct?
  - A I don't think you could know.
- Q Perfect. So even if you did not do a background check of those with less than 5 percent, the only way you could know who the owners were were for them -- for the applicant to list them all?
  - A Right.

Q And if they failed to list them all, then they didn't comply with your regulation. I'm not talking about the application. I'm divorcing myself from the application, since you didn't prepare it.

A I think there's an expectation that they would provide them all because of the second part of that provision that gives the Department the authority to look at it globally and decide whether they thought there was a need to --

Q That's what I thought, too. Thank you so much.

Okay. Look at 453D.312. And these are the grounds for denial of issuance or renewal of license, grounds for revocation, and notice or opportunity to correct situation.

Do you see that?

A Yes.

Q Ground (1)(a) says, "The application or the marijuana establishment is not in compliance with any provision of chapter 453D of the NRS."

A Uh-huh. Yes.

Q So is that an indication that the Administrative Code is deferring to the statute, it would have priority in terms of compliance obligations?

A Yeah, if there were -- if they weren't -- you know, if they weren't operating in compliance with the provisions that they operate under, yes.

Q Okay. And so if an applicant is not compliant with

the statute that says, provide all owners' information, then they're not in compliance with the Code, as well, because the Code defers to the statute; right?

MR. KOCH: Objection. Argumentative. Legal conclusion.

6 THE COURT: Overruled.

7 BY MR. PARKER:

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O Isn't that correct?

A I mean, if you weren't -- if you weren't in compliance and the Department knew, yes, I think that provision would come into play.

Q All right. So tell me, and this is kind of getting towards the end now, how do you --

MR. PARKER: Don't give me that look.

15 [Unintelligible]

16 BY MR. PARKER:

Q How can you reconcile NRS 453D.200, which expressly says, "All -- each prospective owner," and 453D.255 when 453D.312 requires you to be compliant with the NRS? Do you understand the question?

A Yes. And this has been the ongoing question in the -- again, the regulations were fully vetted, discussed, adopted, gone through the whole process, reviewed for compliance, and based on that authority and also the understanding that the Department was looking at the various

balancings, that balancing that had to take place under the initiative, that that would be valid.

THE COURT: What do you mean by balancing?

THE WITNESS: Well, looking at the requirement to not have -- to not apply the statute as to make it impractical for businesses to operate, to have regulations that were necessary and compliant, looking at protecting the public health and safety, and making sure the regulations did that. So all those factors that went into that.

THE COURT: And when you were mentioning the burdens on the industry you're referring to the definition of "unreasonably impracticable"?

THE WITNESS: Right.

14 BY MR. PARKER:

Q The problem I have with your response, Ms. Contine, is that you speak of the impracticalities on the problems associated from the establishment's point of view. But you started your conversation today and, from what I've read in the notes, you were talking about how difficult it would be for the Department of Taxation to undertake certain things. So I want to make sure we have those separated, okay.

A And I think they both go into the analysis.

Q But the statute trumps the Administrative Code; right?

A I believe that the regulations are valid under the

process under 233B that we went through.

- Q All right. But the regulation defers to the statute under .312, 453D.312, which we just read in the record; right?
  - A Yeah.

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- O Isn't that correct?
- A I'm sorry. I don't --
  - MR. KOCH: Objection. Vaque.
  - THE WITNESS: I don't know.
- THE COURT: Overruled.
- MR. PARKER: Can you put that right back up, Shane, just quick.
- THE COURT: There it is. It's on the screen, again.

  BY MR. PARKER:
  - Q 453D.312(1)(a). Yeah. It says, "The application or the marijuana establishment is not in compliance with any provision of Chapter 453D of the NRS." Isn't that correct?
- 17 A Yes.
  - Q So in terms of compliance of any applicant or licensee the Administrative Code refers back to compliance with the statute; right?
  - A Right. And I -- I mean, I understand what you're getting at, but I believed at that time and I believe now that the regulations were adopted under the statute in that they interpret or carry out the provisions of the statute. And based on that process I believe they're valid. So you would

1 look at that globally.

MR. PARKER: No further questions, Your Honor.

THE COURT: Okay. Anyone else from the plaintiffs' side wish to ask any questions? Anyone else from the defendants' or the defendants in intervention?

Mr. Gutierrez, Mr. Shevorski would like to go before you. He has not had an opportunity.

MR. SHEVORSKI: Thank you, Your Honor.

THE COURT: And we're breaking in a half hour so the witness can make it to where she needs to be.

MR. SHEVORSKI: I only have a few, Your Honor.

It won't be like my promise with the Gilbert situation where I got a similar look to -- now I remember his name -- Mr. Parker. And I did confess to him earlier that I blew it.

## DIRECT EXAMINATION

17 BY MR. SHEVORSKI:

Q So I'd like to talk a little bit about -- I believe Mr. Parker, my friend Mr. Parker, who I remember, asked you about the differences between 453A and 453D, and I'm referring to the statute. Do you recall that?

A Yes.

Q Can you go to 453A.370.

THE COURT: And I don't know if that's in the pocket part or the regular part.

THE WITNESS: Okay. 453A.370? 1 2 BY MR. SHEVORSKI: 3 0 .370. 4 Α Okay. 5 It says, "The Department shall adopt such 0 regulations as it determines to be necessary or advisable to 6 7 carry out the provisions of NRS 453A.320 to 453A.370, 8 inclusive." Now, if you compare that back to NRS 453D.200, 9 that is a distinction, isn't it? 10 The language is different. Α Yes. 11 0 Right. It's broader. 12 Α Right. 13 0 It gives the Department broader authority to regulate, doesn't it? 14 15 Α Yes. 16 There's a great deal about background checks, and 17 cost, and burden. Let's assume -- let's take our friends the 18 publicly traded companies again. And I believe Mr. Parker, and I accept his -- that it's -- there's a one-time 19 20 nonrefundable \$5,000 fee. 21 Α Okay. 22 And some of that money was going to be used to cover 23 background checks, or the Department could -- let's say the 24 Department could charge a fee. Now I want you to assume a 25 hypothetical, that there's a publicly traded corporation with

a daily volume of trade shares or a willing buyer to a willing seller and that is traded 500,000 times a day. You with me?

- A Yes.
- Q Do you have an estimate of how much that's going to cost to run, to do a background check?
- A No.

- Q Every single day?
- 8 A No.
  - Q Every single time that share changes hand?
  - A Right. No. I don't know how that would be estimated.
  - Q Who's going to bear the burden of that -- of that cost? It could either be the applicant, or it can be the Department. Can the Department afford to absorb that cost itself every single day?
  - A Well, you know, the money is the one thing, but it's also the time and how long that could take and the things that are outside of the control of the Department when it came to that. And it would basically -- how I would see it playing out, it would basically shut down the ability to operate.
  - Q Let's start with -- before we get to effort externalities is how I'll call them, and a nod to my friend the economist, Mr. Bhirud, let's talk about the money first.
  - Could the Department afford to absorb the cost of running itself 500,000 background checks a day?

160

"-- subsection of NRS 453D.200 the

Right.

THE WITNESS:

THE COURT:

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Department may require each prospective owner, officer and board member of a marijuana establishment license applicant to submit a complete set of fingerprints and written permission authorizing" it to go to a central repository.

MR. SHEVORSKI: That's right.

THE WITNESS: Yes. That's right.

BY MR. SHEVORSKI:

Q It may.

A Right.

- Q The voters gave that choice to the Department, did they not?
- 12 A Yes.
  - Q Can the Department in terms of how long it takes the Federal Bureau of Investigation -- can it tell the FBI how long to take to do its job?
- 16 A No.
  - Q And the voters -- the voters put that in there, you would presume to know -- they would know that the State of Nevada cannot tell the FBI how long it takes to do a background check and do its report.
  - A I would think that they would know that they're different, different branches of government, different levels of government.
  - Q Was there a time period for these applications to be submitted and scored?

A Yes; 90 days is when the Department had to issue the -- under the initiative.

Q And the Department can't control how long the FBI is going to take to do those background checks, can they?

A No.

Q So you would have to come up with some interpretation to effectuate the voters' intent; correct?

A Yes.

Q There was a lot of talk about public safety and owners being more important. But owners of public corporations, if there are -- for example, I'll represent to you that there happens to be a company called Microsoft with over a billion shares outstanding, and there's a person out there who owns one share and that person has a felony conviction. Does that person pose any threat to public safety if Microsoft becomes an owner of a licensee?

A I don't think so.

Q My friend Mr. Kemp put up before the -- he said there was a cut and paste between various provisions of NAC 453A and NAC 453D with respect to background checks. Do you recall that?

A Yes.

Q Is that a fair representation of how the regulatory process works in Nevada?

A Well, generally you don't start from nowhere. You

have some type of -- either some type of outside -- so when we implemented the commerce tax we looked at other states that have revenue taxes, we looked at how they regulated and borrowed that. So you usually are not starting from a blank screen per se, you're kind of pulling stuff together and then having it go through the process for the discussion, at the workshop, and then to the -- to review, and then to adoption.

Q My friend Mr. Miller mentioned the Cole memo and the importance to Nevada of keeping undesirable persons out of the marijuana industry. He mentioned, you know, people who might have ill intent. And the Cole memo, if I recall correctly, mentions suspicious activity reports that the Judge, I'm sure, is well aware of.

If a member of the Sinaloa Cartel purchases a share of a Canadian publicly traded corporation and it's under \$5,000 and that financial institution actually knows it's the Sinaloa Cartel, do you know if under federal law that financial institution has any obligation to report that as a suspicious activity report?

A I think they would, yes. It's like -- I think there's some various components, and know your client is kind of one of them, so they would -- if they knew that, they would have to report it, I believe.

- Q Would it surprise you to learn that they don't?
- A That financial institutions don't?

1 Because there is a monetary limit, and it only Q 2 applies to transactions over \$5,000. 3 Α Oh. Yeah. Okay. 4 MR. SHEVORSKI: No further questions, Your Honor. 5 THE COURT: Thank you. Mr. Gutierrez. 6 7 MR. GUTIERREZ: Thank you, Your Honor. 8 REDIRECT EXAMINATION 9 BY MR. GUTIERREZ: 10 I'll be brief, Ms. Continue. You've been here for a 11 while. 12 Α Thank you. 13 0 We talked about this, and I just want to be clear, the regulations that you worked on, they went through 14 15 Legislative Council Bureau; correct? 16 Α Correct. 17 They went through the Tax Commission; correct? 0 18 Α Right. 19 You had multiple public workshops; correct? 20 Yes. Α 21 You had a lot of input from the Governor's Task 22 Force, including some of the plaintiffs, like Mr. Ritter, who 23 had input on the 5 percent requirement; correct? 24 Α Yes. 25 And then they were ultimately adopted; is that fair? Q

Α Yes. 1 2 And in your opinion did the regulations follow the 3 recommendations of the Task Force and all the input that you 4 received? 5 Α Yes. 6 And did the regulations follow the ballot 7 initiative? 8 Α Yes. And the statute NRS 453D? 9 10 Α Yes. 11 MR. GUTIERREZ: Okay. No further questions. 12 THE COURT: Anybody else have any more questions? 13 She has a meeting, and we're going to let her go. MR. KOCH: I have a couple. 14 15 THE COURT: Mr. Koch. 16 REDIRECT EXAMINATION BY MR.KOCH: 17 18 Ms. Contine, you have been asked a lot of questions 19 about your post-Department activities, and you referenced you 20 had helped a company with an application; is that right? 21 Α Yes. 22 And that was WSCC? 23 Α SCC, yeah. 24 Okay. And in fact you're actually listed as an 25 officer of the WSCC when you quit the Department; is that

1 right? 2 Α Yes. 3 0 And WSCC, did it get any license granted as part of 4 this application process? 5 Α No. WSCC got no licenses? 6 0 7 No licenses. Α 8 The companies that Mr. Miller asked you about, 9 Tryke, TGIG, that made campaign donations, any of those 10 companies get licenses that you're aware of? I don't think so. Because they're part of the 11 12 litigation, so I'm assuming they did not. 13 0 Right. Now, Mr. Ritter, you talked about you may have gone to lunch with him or met with him one time -- from 14 15 time to time. 16 Α Dinner. 17 Do you know if his companies got any licenses? 0 I don't think so. I don't -- I don't. 18 Α 19 So even the fact that you're an officer of a 20 company, you may have helped them with the application, there 21 was no undue influence or partiality given because of the fact 22 that you are an officer of WSCC, was there? 23 Α No. 24 Were you aware of any partiality with respect to the 25 scoring and ranking process that you observed or learned about at any point in time?

A No.

Q With respect to the provisions in the drafting of the regulations did anyone in any of these meetings say, look, I know what the Initiative says, but we're going to do something completely different?

A No. Along the way we were attempting to make regulations that implemented the initiative reasonably and without undue burden, but still protecting public health and safety.

- Q And --
- A And we thought we were doing that.
- Q There was some talk about the Colorado and its regulatory legal structure with respect to public companies, and Mr. Miller, I think, read you part of the governor's veto. Have you heard that in recent weeks Colorado's actually adopted a statute that provides for disclosure of 10 percent ownership in a publicly traded company that's part of a marijuana establishment?
  - A I haven't heard that, no.
- Q Would it surprise you if Colorado in fact determined that 10 percent was a reasonable threshold for disclosure of ownership of publicly traded companies?
  - A No.
  - Q Is -- the threshold for ownership, is that something

in your experience that is unique to marijuana establishments or regulation?

A I think there's -- no. There's other licensing, liquor and other things like that where there's ownership that's required to be presented.

- Q And in fact in the medical marijuana regulation NAC 453A contained a 5 percent threshold already --
  - A Right.

- Q -- starting in 2014; is that right?
- A Yes, I think so. I'm not 100 percent sure when things changed in 453A, but --
- Q Okay. Well, I did -- looking at it yesterday I think we established that a regulation under 453A NAC provided the one that I think Mr. Parker showed you earlier, that was -- maybe I'm getting them confused, showed it to you, somebody showed it to you, and that was actually regulated and adopted 2014 and that had the 5 percent threshold; is that right?
  - A (No audible response)
- 19 0 Yes?
  - A Okay. I believed that that was what is reflected in the documents, yes.
  - Q There's some questions about scoring errors, and Mr. Kemp asked if there's a 20-point error someplace might you do something about that. If you found out that there was a 20-point math error for one of the entities that filed an

application, would you have gone in and said, hey, we're throwing out the whole process because of this math error? What would you have potentially done?

A I mean, I'd like to think I would have looked at it, you know, looked at the issue, tried to confirm if something had happened, and then work on a problem related to that one entity, not disrupting the whole -- you know, working on solving the problem that was related to that one entity.

Q And Mr. Parker asked you about this compliance issues. Are you aware of anyone in the industry who did not have a single deficiency on their record?

A I don't know. I don't know the number of deficiencies.

Q That wasn't your --

A You know, it's been communicated that deficiencies are handed out pretty liberally, at least under the medical and as we transition into recs. So I don't -- I don't know.

Q Last, with respect to background checks. An applicant -- the background checks that are called for under the statute, those could be conducted after an application was submitted; correct?

A Right.

Q For example, a conditional license -- with the timing of that conditional license there's some things that have to happen before that license is finalized; is that

right?

- A That's right.
- Q And a background check if -- let's suppose an applicant submits their application and then a month later somebody comes in, buys 25 percent of the company, would you anticipate running a background check on that new 25 percent owner?
  - A So in the process?
- Q So there -- let's say right now my client has received a conditional license, somebody else comes in and buys a portion of that company in the meantime. Would you still run a background check on that new owner that came in after the fact?
- A So that transfer of ownership couldn't occur until there was compliance with the other regulations that deal with transfer of ownership. So that would be dealt with in that process. I don't know the timing and how it would all work together, but you would have to notify of a transfer of ownership.
- Q Right. And so any owner, whether they purchased before or purchased after, a background check would have to be run on those individuals; is that right?
  - A Right. At the 25 percent you're talking about, yes.
- Q And you're aware the regulations would allow the Department to check the background of any owner irrespective

1 of the 5 percent threshold; is that right? 2 Α Yes. 3 And so if the Department has reason to check into 4 that background, they'll do it? 5 I would -- they would have the authority to do it, 6 yes. 7 There's also -- are you aware that there's an 0 8 attestation form that each individual owner, officer, or board 9 member was required to submit as part of the application? 10 Right. Α And part of that attestation stated specifically 11 12 that they have not been convicted of an excludable felony; is 13 that right? 14 Α Correct. 15 May or may not be true. You've got to have some 16 trust in that attestation form, otherwise, why even have it, 17 though; right? 18 Α Right. 19 0 Okay. Thank you. 20 THE COURT: Anybody else have any more questions for 21 her before I let her leave to go to her meeting? 22 And thank you very much for your time. 23 appreciate it. Sorry you had to come back today. 24 THE WITNESS: Thank you. That's okay. 25 THE COURT: Good luck.

THE WITNESS: Thank you. 1 2 THE COURT: And thank you for making the computer 3 systems for the State run smoothly. 4 All right. Guys, what's our plan for Monday, 10:00 5 o'clock? They've given us five witness, I think. 6 MR. KEMP: 7 So we're going to try and get them all here on Monday. 8 MR. KOCH: 10:00 o'clock starting with Mr. Groesbeck? 9 10 Well, depending on whose schedule is MR. KEMP: 11 what. 12 THE COURT: We're starting at 10:00 o'clock with a 13 bunch of representatives from different plaintiffs. anticipate getting through all of those witnesses on Monday? 14 15 MR. KEMP: Well, Mr. Koch --16 I anticipate it. MR. KOCH: 17 MR. KEMP: Mr. Koch said yesterday Mr. Groesbeck was 20 to 30 minutes. 18 19 Just like Teddy's 20 to 30. MR. KOCH: 20 THE COURT: My eye roll did not make the record. But Teddy can't do anything in 20 to 30 minutes. 21 22 MR. KEMP: Seriously, Your Honor, that is important, 23 because I've told Mr. Koch already that Mr. Groesbeck has to 24 be somewhere afterwards. So if he's telling me now that he 25 thinks it's going to be a lot more than 20 or 30 minutes --

MR. KOCH: I don't think it's going to be a lot 1 2 more. The plaintiffs, I don't know what they're going to ask. 3 I don't know. My examination is going to be quick. 4 THE COURT: Okay. So we'll take Mr. Groesbeck first if he's here. How's that? 5 MR. KEMP: The's fine, Your Honor. 6 7 THE COURT: Otherwise, we'll do somebody else first, and he'll have to wait. 8 9 MR. KEMP: If not, we'll have someone else here. 10 THE COURT: So what I'm trying to say, Mr. Kemp, is if he wants to be out of here, the only way he's going to have 11 control is if he's first. 12 MR. KEMP: I have told him that. 13 14 THE COURT: Okay. So we will take him first when he 15 gets here. Then Tuesday I understand some people cannot come 16 because they have other obligations. MR. SHEVORSKI: And Wednesday, Your Honor. 17 18 THE COURT: And Wednesday. 19 MR. PARKER: And Thursday, and Friday. So I'm 20 hoping we're done on Monday, Your Honor. 21 THE COURT: When are we going to do closing 22 arguments? 23 MR. PARKER: I can do Thursday morning. I have a 24 board meeting in the afternoon. I can do Thursday morning.

THE COURT: How long do you need for closing

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    arguments?
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                         I would say about two hours.
              MR. KEMP:
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              MR. PARKER:
                           I can do it tomorrow.
                                                  I mean, I can do
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    Tuesday and Wednesday, and Thursday morning.
              MR. KEMP:
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                         Judge, I'd like to finish the testimony
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    Monday first, before we --
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              MR. KOCH: Right.
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              MR. KEMP:
                         Because, you know, we've joked about 20
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    or 30 minutes apiece turns into a little bit longer. So --
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              THE COURT: I am aware of that, Mr. Kemp. That's
    why I'm trying to plan. That's why I told you guys I had all
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    week next week, except Tuesday afternoon.
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              MR. KOCH:
                         Thursday, I don't know that Thursday
    morning's --
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              MR. PARKER: I can do Thursday morning.
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                          I can do Thursday morning.
              THE COURT:
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                           I don't think I'm going to take very
              MR. PARKER:
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    long. The Court knows the case.
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              MR. BHIRUD: Could we go all day Thursday? Teddy's
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    got the morning, but everybody else is here.
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              You will need to be here?
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              MR. PARKER: I'd like to be here.
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              Well, is it going to take that long for us to sum
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    this case up?
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              MR. BHIRUD: I mean, you're not going to be
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1 objecting or anything. 2 MR. KEMP: Judge, Mr. Rulis reminded me we have the 3 MSJ set for the 22nd. 4 THE COURT: Yeah. This is a preliminary injunction 5 hearing. (Colloquy among counsel) 6 7 THE COURT: Guys, just tell me when you want me to 8 listen to your closing arguments. 9 MR. PARKER: Could we do the following week, Your Honor? I mean, all of our witnesses will be done. 10 MR. CRISTALLI: Well, I don't know if Mr. Gentile's 11 12 going to be here the following week. 13 THE COURT: The following week, which is the week of July 22nd, I have some time available that week, not as much 14 15 as next week. 16 MR. GENTILE: Can we have until Monday to decide, or 17 do you need to hook it up now? 18 THE COURT: No, I don't. I've been putting people 19 off, and I will put them off some more. 20 MR. GENTILE: I'll do what you guys want to do. 21 THE COURT: Are we done? Have a lovely weekend. Enjoy spending time with your families and relaxing. And I 22 23 will see you all Monday at 10:00 o'clock. 24 (Court recessed at 2:37 p.m., until the following 25 Monday, July 15, 2019, at 10:00 a.m.)

### INDEX

NAME	DIRECT	CROSS	REDIRECT	RECROSS
DEFENDANTS' WITNESSES				
Deonne Contine	157	3/59/97	164/165	

\* \* \*

### **EXHIBITS**

DESCRIPTION	ADMITTED
PLAINTIFFS' EXHIBIT NO.	
133, 134 236	34 90

\* \* \*

# DEFENDANTS' EXHIBIT NO.

NONE ADMITTED

\* \* \*

#### CERTIFICATION

I CERTIFY THAT THE FOREGOING IS A CORRECT TRANSCRIPT FROM THE AUDIO-VISUAL RECORDING OF THE PROCEEDINGS IN THE ABOVE-ENTITLED MATTER.

#### **AFFIRMATION**

I AFFIRM THAT THIS TRANSCRIPT DOES NOT CONTAIN THE SOCIAL SECURITY OR TAX IDENTIFICATION NUMBER OF ANY PERSON OR ENTITY.

FLORENCE HOYT Las Vegas, Nevada 89146

FLORENCE M. HOYT, TRANSCRIBER

Unexe M. Hoyl

7/14/19

DATE

Electronically Filed 7/17/2019 9:39 AM Steven D. Grierson CLERK OF THE COURT

TRAN

DISTRICT COURT
CLARK COUNTY, NEVADA
\* \* \* \* \*

SERENITY WELLNESS CENTER LLC, et al.,	
Plaintiffs,	CASE NO. A-19-786962-B DEPT NO. XI
VS.	
STATE OF NEVADA DEPARTMENT OF TAXATION,	TRANSCRIPT OF PROCEEDINGS
Defendant.	

BEFORE THE HONORABLE ELIZABETH GONZALEZ, DISTRICT COURT JUDGE

MONDAY, JULY, 15, 2019

EVIDENTIARY HEARING - DAY 15

VOLUME I OF II

RECORDED BY: JILL HAWKINS, COURT RECORDER TRANSCRIBED BY: JD REPORTING, INC.

### APPEARANCES:

FOR THE PLAINTIFFS: DOMINIC P. GENTILE, ESQ.

MICHAEL V. CRISTALLI, ESQ.

ROSS J. MILLER, ESQ. WILLIAM S. KEMP, ESQ. NATHANAEL R. RULIS, ESQ. MAXIMILIEN D. FETAZ, ESQ. THEODORE PARKER, III, ESQ.

ADAM K. BULT, ESQ.

FOR THE DEFENDANT: KETAN D. BHIRUD, ESQ.

STEVEN G. SHEVORSKI, ESQ.

THERESA M. HAAR, ESQ. BRIGID M. HIGGINS, ESQ.

DAVID R. KOCH, ESQ. ALINA SHELL, ESQ. JARED KAHN, ESQ. J. RUSTY GRAF, ESQ. ERIC D. HONE, ESQ.

JOSEPH A. GUTIERREZ, ESQ. PHILIP M. HYMANSON, ESQ.

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### WITNESSES

### WITNESSES FOR THE DEFENSE:

ROBERT (	GROESBECK
----------	-----------

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Direct	Examination by	Mr.	Graf	51
LEIGHTON	KOEHLER			
Direct	Examination by	Mr.	Shevorski	55
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## EXHIBITS

### DEFENSE EXHIBITS ADMITTED:

5055

state and spell your name for the record.

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- Q And in particular, the client, the party that you're here representing is MM Development operating as Planet 13; is that right?
  - A That is correct.
  - Q You are one of the owners of that entity?
  - A I was an owner. Now I'm a shareholder.
    - Q Okay. A shareholder, what percentage of Planet 13?
- A Oh, I think my interest in the Planet 13 holdings group is probably right around 30 -- 28 to 30 percent. It varies.
- Q Mr. Scheffler, he's the other large shareholder of that entity; is that right?
  - A That is correct.
- Q And that's -- is that the single largest retail dispensary as far as volume of sales in the state of Nevada?
  - A I'm not certain of that. I'd like to believe so.
- Q Yeah. There's been representation I think in the motion that your company filed in this case saying that it sells approximately 10 percent of all recreational marijuana in the state of Nevada. Does that sound about right?
- A Excuse me. I don't know if we put that out, but that's been out there certainly.
- Q Okay. That doesn't sound too far off base, about 10 percent of all retail recreational marijuana sales in the

- Q Are you generally familiar with the statutes and regulations that apply to retail marijuana establishments?
  - A General.
  - Q Let's pull up NRS 453D.200.

THE COURT: Sir, if you'd like to look, the book is there. 453D is in the pocket part.

#### BY MR. KOCH:

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- Q We'll actually put it on the screen. If you like the book, let me know. I'll try to point to the parts that are --
  - A I can --
  - Q -- relevant because I know you're crunched on time.
  - A I can see it here on the computer.
- Q All right. 453D.200, have you seen this section before?
  - A Well, I'm sure I have.
- Q It relates to the, Duties of department relating to regulation and licensing of marijuana establishments, information about consumers. You believe you've read this before?
  - A Yeah, I believe I have.
- Q And this relates to regulations for the licensing and operation of marijuana establishments. Do you understand that?
  - A Yes.
- Q Okay. One of the sections that we've talked about at some great length in this case is Subsection 6, which is on the

1 next page. We'll take a look at it.

And Subsection 6 says, The department shall conduct a background check of each prospective owner, officer and board member of a marijuana establishment license applicant. Are you aware of that section?

A Yes.

- Q Okay. Has the Department of Taxation conducted a background check of each of Planet 13's owners?
  - A Well, I guess it depends on owners.
- Q Right. It depends on how we define owner; is that right?
  - A Correct.
- Q And if we took a broad view of owners, anybody who owns a share of Planet 13 stock, has the department conducted a background check of each of those shareholders?
  - A I'm not sure what they've done.
- Q Has Planet 13 submitted a shareholder list to the department for purposes of conducting a background list of those -- a background check of those shareholders?
- A Well, it's my understanding with respect to the applications that are subject to this litigation our general counsel prepared all documents responsive to the application. That would've included owners, officers, directors, things of that nature.
  - Q Right.

1 A And background checks.

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- Q So MM Development submitted an application. We're talking about that. I'm asking general, other than the application, you currently have a retail operation; correct?
  - A That is correct.
- Q Does 453D.200 apply to the operation of your current retail operation?
  - A I think it applies to all marijuana operations.
  - Q Current and prospective; is that right?
  - A Well, certainly current, yes.
- Q Right. And so your current operation, has the department conducted a background check of each of your owners, officers and board members?
  - A That I don't know.
  - O Has it conducted a --
- Well, let me ask this: How many shares does Planet 13 have outstanding?
- A On a fully diluted basis, probably 154 million. Trading, probably 125, a hundred -- yeah, about 125 million probably.
  - Q So about 125 million trading shares?
- A Well, I should qualify that. The 61 percent basically, most of those shares are owned by me, my co-CEO Larry Scheffler and our third cofounder Chris Rin [phonetic]. We're basically restricted. So we aren't actively trading.

- 1 Q The rest of the shares at Planet 13 are owned by 2 somebody else?
  - A Yeah. They could be owned by institutional investors or retail buyers.
  - Q And retail buyer, that would just be an individual who might have a brokerage account, might buy him some Planet 13 shares; is that right?
    - A That's correct.
  - Q As you sit here today, I would expect you don't know the names of all those potential individual investors, do you?
    - A I do not.

- Q And do you know if any of those investors or owners of Planet 13 stock has a felony?
  - A I do not.
- Q Has Planet 13 put any safeguards or checks in place to ensure that no one with a felony, excludable felony would be an owner of Planet 13 stock?
- A Well, I don't know if we've independently done that. We've prepared documentation that is available for the regulators to look at at any time. If they direct us to provide that information, I'm sure we could through our trust administrators.
- Q You're talking about the transfer agent that keeps a shareholder list?
  - A Well, them, yeah. Yeah. Them and our lawyers I

would imagine, you know. When we went out into the RTO, went public in June -- I always lose track of the time -- June of last year, there were probably a sum total of 250 total investors at that time. So that was pretty manageable.

- Q All right. Today there's a lot more than 250 investors; right?
- A Yeah. I would agree with that now that we're selling to the retail market.
- Q Do you have any idea of how many current investors you have?
  - A As we sit here now I don't. I do not know.
  - Q More than a thousand?
  - A I would think not.

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- Q You don't know. Have you looked at your shareholder list recently?
- A You know, I don't spend any time looking at the shareholder list. We have a CFO and accountants and tax lawyers that do all that. So --
- Q All right. They don't -- any of those individuals, your lawyers, accountants, CFOs -- they don't scan the shareholder list and look for or run background checks themselves for felons, do they?
- A No, I'm not sure that they do, but we're also regulated. We're a publicly traded company. We're highly regulated.

- ,

- Q Right. Have you asked any shareholders to submits fingerprints for background checks?
- A Only owners, insiders, owners, directors, officers, as required by the department.
- Q All right. So it's your understanding that only those insiders, large owners, officers and board members are required to submit fingerprints; is that right?
- A Again, I don't know one way or the other. I don't think that's the case.
  - O You don't think that's the case?
- A I don't think we've been asked to do that, to have our shareholders submit to fingerprints.
- Q Okay. Have you suggested that to the department, that the statute says something, and we want to make sure as an industry leader we're setting the pace for background checks? Have you made that suggestion?
- A No. I typically don't suggest to the regulators. They suggest or direct me.
- Q Very good. Let's pull up Exhibit 20 is the application that MM Development submitted in this case. I just want to look at Bates Number 787. This is a chart of MM Development, Planet 13. Have you seen this document before?
- A Not that I recall, but I have no reason to disbelieve that it's something that we produced if you represent that.
  - Q All right. It says that MM Development Company, Inc.

stockholders a hundred percent ownership, and that's what we've got yourself and Mr. Scheffler as 33 percent owners here. Mr. Rin is 4 percent.

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And you read that bottom line for us. Can you read

A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 that. Investors, public stockholders none 5 percent Α individually, 29.2453 --All right. At the time of the preparation of this chart, there was 29.2-and-some-change percent of MM Development stock, Planet 13 stock owned by investors public stockholders; is that right? Α That would appear to be the case. 0 What about the, None greater than 5 percent? Why is that on there? Α I couldn't answer that. That was prepared by our general counsel. 0 What's that? That was prepared by our general counsel. I would imagine he was following the directives of the department in the application process. Okay. So you believe that he was following the rules and regulations that were applicable to applications submitted at that time; is that right? Α I would agree. That 5 percent, there's a 5 percent threshold in the Q regulations. Are you aware of that? Yeah, I'm aware that there is a number 5 percent. Α All right. Have you looked at that, considered that, discussed it at all with members of your company at all?

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- A No. I've deferred to general counsel.
- Q All right. General counsel. That's Mr. Koehler; is that right?
  - A Correct.

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- Q Have any of the individuals that are listed just described generally there -- investors, public stockholders, none greater than 5 percent individually -- have any of them submitted for a background check with the Department of Taxation?
  - A I have no idea.
- Q Have you in any of your press releases or shareholder reports ever notified shareholders that they may need to submit to a background check with the Nevada Department of Taxation if they buy your shares?
  - A I'm not sure that we've ever done that.
- Q Do you know if any other public company -- there are other entities involved in marijuana in Nevada that are owned by publicly traded companies. Are you aware of that?
  - A I am.
- Q Okay. What other companies are you aware of that are publicly traded?
- A I believe Essence is now publicly traded. I believe your company -- your client's company is now publicly traded. I understand Acres [phonetic] is now sold out to an MSO. I'm sure there are others. I --

- Q How about Serenity Wellness? Do you know if they're publicly traded?
  - A I'm not familiar with Serenity.
- Q What about LivFree? That's another company that's represented by your same counsel?
  - A That is true. Yeah.

2.1

- Q There are now -- they've sold to a public company, or a public company owns them?
- A Yeah. It's my understanding they rolled into a SPAC, which is a special-purpose acquisition corp. that subsequently rolled into a publicly trading entity.
- Q Do you know if any of those entities have provided shareholder lists for background checks to the Department of Taxation?
  - A I have no idea.
- Q Do you have any opinion as to whether providing shareholder lists for the department is necessary under the law in order to be able to sell retail marijuana in the state of Nevada currently?
- A Well, I don't really have an opinion. Again, I follow the directives of the department. If they tell us to do something, we'll do it. So if they want to see our shareholder lists, I'll instruct my general counsel and our CFO to produce whatever they request.
  - Q All right. What if the department asks you every day

to submit a new shareholder list to the department for background checks. Do you think that would be a reasonable request?

- A Well, I don't know about reasonable. I think it would potentially have a chilling effect on the industry, publicly traded companies. I'm not aware of any industry that requires that.
- Q Right. And so if an individual an individual investor let's say I go out and decide to buy a share of Planet 13, buy it this morning, price goes up, afternoon I sell it. Would you expect that a background check would have been performed on me during that seven or eight hours that I held a share of stock?
  - A And your question?

2.1

- Q Would you expect that a background check would have been performed on me for the seven or eight hours that I held a share of Planet 13 stock?
  - A No, I would not have expected that.
- Q It wouldn't really be a reasonable way of doing business because it would have a chilling effect on my desire to purchase that stock perhaps?
- A Well, particularly with a retail investor, but the institutional investors, most of whom invest in sector in our company, it's readily obtainable.
  - Q Let me ask about this litigation. What do you think

the department did wrong with respect to the applications?

A Well, primarily, first and foremost, they didn't award us any licenses. That's -- that's why we're here. We are an excellent operator with a great record, track record. We've been -- great track record of providing taxes and revenues and creating jobs. We've been long-standing members of the community. When we originally applied for the medical licenses, we ranked at the very top of the percentile list, and yet this comes out, and we get nothing, and yet we see a handful of operators take a lion's share of the applications.

Q All right.

- A And that inherently in my opinion raised some concerns.
- Q Do you think the department should have just taken the scores to the medical applications 2014 and '15 and just carried them over to 2018 then?
  - A No, not necessarily.
- Q So scores from that period of time don't matter with respect to the 2018 application process; right?
- A Well, I think they matter. I think it's an application process. It's a process that they implemented in '14 that seemed to work well overall. And then you fast-forward a couple of years, and you've got a host of licenses being issued to a handful of operators, and again, I didn't feel that that was fair, that it was equitable to our

department did wrong on a global scale? Because everybody here at this table has the same opinion as you.

A Right.

- Q It's we're here because I didn't get a license.
- A Right.
- Q Other than that fact or that outcome, is there something specific the department did wrong other than lack of transparency?
- A Well, look, like I said, with respect to us, we were unique at least in one respect. We had an operational facility, Medizin, that had been operating for close to two years before we transferred the license to our new superstore facility. We had an operational history in that facility, and, you know, we were generating, you know, our run rate was 18, probably would've been \$20 million in 2018. And we get nothing for that?

I mean, it's probably one of the best-performing dispensaries in the state of Nevada.

- Q Do you know --
- A That was troublesome.
- Q -- that there's been a lot of discussion about that Medizin facility --
  - A Right.
- Q -- and the fact that MM Development submitted photos of that facility as part of its application? Are you aware of

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     that?
1
 2
               I don't remember what was submitted.
 3
               All right. So you don't know whether that -- those
4
    photos, any of the plans were part of the identified section or
5
    part of the nonidentified section, do you?
 6
               No. I'd have to direct you to Mr. Koehler and his
7
     team.
8
               So he would know what's in which part of that
          0
     application?
9
10
          Α
               Correct.
11
               And if MM Development maybe made a mistake and put
12
     something in one side of the application instead of the other,
13
    he would answer those questions for us?
14
          Α
               Well, you need to talk to him because I can't speak
     to it directly.
15
16
               Let's go to Exhibit --
17
               MR. KOCH: Proposed 5055.
18
               MR. KEMP: No objection, Your Honor.
19
               THE COURT: Be admitted.
20
                  (Defense Exhibit Number 5055 admitted)
21
    BY MR. KOCH:
22
               Exhibit 5055 is a recent management discussion --
          Q
23
    hand the Court -- let me get my copy here.
24
               THE CLERK: Mr. Koch, would you like to -- is this
25
     for the witness or --
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1
               MR. KOCH: Oh. Sure. Thank you.
 2
               May I approach?
3
               THE COURT: You may. Thank you.
 4
               THE WITNESS: Thanks.
5
    BY MR. KOCH:
6
               You can look at the screen or the hard copy if you'd
         0
     like. This is a management discussion and analysis report for
7
8
     the three months ended March 31st, 2018; is that right?
9
         Α
               I have it. Yes. Thank you.
10
               And you reviewed and assisted with the preparation of
     this document?
11
12
               Well, yeah, I looked at it, for sure.
         Α
13
               And before it was submitted -- because this is a
          0
14
    public filing; right?
15
         Α
               It is.
16
              And for the publicly traded company?
          0
17
               It is.
         Α
18
               And so you want to make sure that that information
          0
19
     that's in there is correct and accurate so shareholders can
20
     rely upon it?
21
               That's correct.
         Α
22
               And we'll go to page 19, and I'm sure you've looked
     at this, and I won't ask if you looked at this in preparation.
23
24
     I just assume that you're familiar with this section now.
25
               Page 19 talks about this litigation. Have you read
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A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 this paragraph before today? 1 2 Well, why don't you direct me to the paragraph and 3 refresh me. 4 Q Top paragraph. 5 Okay. Is there a section there you want me to --6 Just the whole paragraph. Are you familiar with this Q 7 paragraph? 8 Well, as I said, Counsel, obviously as co-CEO of the Α 9 company, I participated in preparation of the document with our 10 attorneys and advisers, but I don't remember exactly. So if 11 you want to --12 Q Okay. 13 -- send me to a section, I'm happy to address your Α 14 question. 15 Let's go there then. So fourth line down toward the 0 16 end, after November 1st, 2018, the sentence starts, The 17 company applied for. Do you see that? 18 Yes, I do. Α 19 And it says, Q 20 The company applied for six additional 21 licenses in the state of Nevada but was 22 unsuccessful in obtaining any additional 23 licenses when the State of Nevada awarded 24 licenses on December 5th, 2018.

JD Reporting, Inc.

That's the applications we're talking about in this

25

A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 1 case; right? 2 That's true. 3 The company along with other industry participants 4 were also unsuccessful in their applications for new licenses 5 have launched a lawsuit against the State seeking to overturn 6 the licensing process. 7 Α Correct. First of all, let me ask about that. What does that 8 0 9 mean in your mind, "to overturn the licensing process"? 10 Well, I don't know what they were referring to when 11 the drafters put the word overturn in, but it's very clear that 12 the board we moved forward and approved moving forward with the 13 lawsuit. So --14 Okay. And maybe the next two sentences will help us 15 there which says, 16 There can be no certainty with respect 17 to the outcome of such a lawsuit should a 18 company not be successful with its lawsuit in 19 obtaining a license in this round of grants. 20 Let's stop there. So is it the company's intention 21 to obtain a license through the lawsuit? 22 Α Yes. 23 Okay. Just one license or all six that it applied 0 24 for? 25 Well, ideally every one we applied for, but Α

realistically, I mean, most importantly was Medizin, reopening that.

Q Okay.

- A I don't think we made any secret of that.
- Q It goes on to say,

If the company is not successful with its lawsuit in obtaining a license in this round of grants, then it may seek to purchase a license in the open market in order to reopen the Medizin location.

- A That's correct.
- Q So it's the company's intention if the lawsuit is not successful or if this injunction is not successful to purchase a license in the open market; is that right?
- A Well, obviously I have an obligation to the shareholders to put that asset to its best use, and I can only do that by opening and running it. Again, as I said earlier, we had a run rate between 18 and \$20 million there. Yeah, that's pretty significant.
- Q So it is the company's intention to purchase a license in the open market if it's not successful with its suit?
- A Well, yeah. I think the company's intention is to reopen that facility as soon as possible.
  - Q And licenses can be bought and sold in this industry;

A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 1 right? 2 Well, they can, yes. 3 Has Planet 13 or MM Development made an effort to buy 4 a license prior? 5 Α Well, we --6 After December 5th through today, have you made any 7 efforts to buy a license? 8 Well, we've had a number of groups approach us, talk Α 9 about selling not only the lease, but also about talking about 10 potentially buying licenses, and it hasn't gone beyond any preliminary discussion. 11 12 Q Right. 13 We've never entered into LOIs or term sheets or --Α 14 So there's discussions that are ongoing? And I don't want to ask --15 16 No, not ongoing. Α 17 -- I guess in the context --18 Yeah, I'm sorry, Counsel. Not ongoing. I apologize. Α 19 I didn't mean to misstate. 20 Did MM Development, Planet 13, didn't make any 0 21 offers, formal offers, dollars on the table for a license? 22 To buy one? Α 23 Right. Q 24 A Not that I'm aware of. We've talked in very general 25 terms. Our general counsel again has led most of those JD Reporting, Inc.

negotiations and discussions. I have not been privy to all of those.

Q Has MM Development made any proposals as far as dollar amounts as to what it thinks a license is worth?

A Well, again, there's been a huge variance in what the perceived value of these licenses are. I can assure you one thing I do know, the cost to my company to tuck in a license had it been awarded through this process would have been substantially cheaper than going into the open market, paying millions of dollars to do that.

Q Right. So it would have been cheaper to get a license through the application, but it's still possible afterwards. You just have to pay a lot more for it; is that right?

A Yeah, of course.

Q Okay. And this litigation do you anticipate that this litigation will be a cheaper option to obtain a license through payment of fees and costs and hopefully overturning the process to get a license for MM?

A That's a great question. I could tell you it's expensive either way.

Q Yeah.

2.1

A So --

Q You know, I saw, and, I mean, we can for purposes of time maybe skip it for now, but in the same report that the

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     ability to operate in those locations.
1
 2
               Right.
          Q
 3
               They're valuable. Do I have a fixed dollar amount?
4
     I don't know. Was that represented through one of our
5
     representatives? I don't know, but --
 6
               Yeah.
          Q
7
              -- they're valuable.
8
               Yeah. A license in the City of Las Vegas would be
          0
9
    more valuable than a license in Churchill County or something
10
     like that; right?
11
          Α
               Generally that would be the case, yes.
12
               All right.
          Q
13
          Α
              For sure.
14
          Q
               Okay. So some are some valuable than others.
15
               Have you offered $30 million, MM, for anyone's
16
     license in this case?
17
               No, not that I'm aware of.
18
               Do you think someone, if MM said or Planet 13 here's
          0
     a briefcase with $30 million to buy your license, do you think
19
20
     you'd have a potential seller?
21
               If MM offered to buy?
          Α
22
          Q
               Right.
23
               Well, that's not going to happen.
          Α
24
          Q
               Because it's too much to pay?
25
               Yeah. It wouldn't be consistent with market for one.
          Α
```

- Q What about \$10 million? MM put \$10 million on the table, anybody sell?
- A Well, there have been sales. I'm aware of sales in the market.
  - Q Right.

- A Again, a lot of it has to do with the operation. Is it generating revenue? Where is it located? A lot of variables.
- Q Right. So you don't -- 10 million may or may not get it done depending on location.
- \$30 million, let's say MM were willing to do that.

  Let's say it's crazy [indiscernible]. It's going to put

  30 million on the table. Do you think you'd have a potential seller irrespective of location?
  - A Again, it's possible.
- Q Yeah. What about a hundred million dollars? You'd probably have a pretty long list of sellers; right?
- A Yeah, I think that would change the dynamic considerably.
- Q All right. And we can go -- I can go up to a billion. We could go extreme, but at some point there's a price --
  - A At a billion you can have it right now. It's yours.
  - Q Good. All right. We've got a market -THE COURT: We've got the upper limit now.

1 BY MR. KOCH:

- Q We've got an upper limit. If you'd offered a dollar though, probably no one would be willing to sell that; right?
- A Look, again, we're comparing apples and oranges.

  Until I see the asset and compare it to another, I --
- Q So there's a price to be had. It's just a question of reaching an agreement on that price?
- A Well, but it's not that simple. You know, as I sit here today, I'm losing a million and a half; a million, eight per month on a mothball facility. Those are very real damages --
  - Q When you say --
  - A -- they have a very real impact to my bottom line.
- Q All right. You're losing that amount. That's in potential sales from that spot; right? You're not paying a million and a half in rent?
- A No. But that's what I would have generated in revenue had it been opened, had I secured one of these licenses.
- Q Right. And that's what another operator perhaps that has a conditional license if they had been open something like that perhaps; right? Million, million and a half?
- A No, probably not. We had a two-year operational history getting 850 customers a day. Like I said, this isn't a projection. These were real dollars. These were, you know,

A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 1 real sales. 2 Right. Right. Okay. Let me ask about the personnel 3 at MM Development. 4 Α Okay. 5 Fair to say that as far as officers and board 6 members, MM is not at the high end of the scale as far as 7 diversity goes? 8 I don't know what diversity looks for the other Α 9 groups. 10 We've talked about it a lot here. I know you haven't been here. Let me just put up Exhibit 5022. Bryan will put 11 12 that on the screen for you. 13 All right. So this is a printout just from the 14 Planet 13 website under the tab The Team. 15 Α Okay. 16 Are you aware of this part of the website? 17 Well, I'm aware of all these pictures. What's the 18 time frame here those were put up? 19 I believe that was printed out May or June. Do know 20 if that's changed since May or June of this year in the past 21 several weeks? 22 Well, when we filed the applications, we've had some 23 executive turnover. We had a woman Tanya Lupien] who left the 24 company in November. 25 0 Right.

- A And then we've since when we converted MM DC from an LLC into a corp, we created a board pursuant to the statute, and we brought in Adrienne O'Neill.
  - Q Right.

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- A She's a very successful local entrepreneur here. And she has now moved to our parent board.
- So this is a bit old. Greg Wilson did not sit for reelection. He's no longer with the company. Adrienne O'Neill has stepped into his position.
- Q Right. So Adrienne O'Neill, let me ask you about here. She's African-American woman?
- A She is.
  - Q She's a marriage and family therapist; is that right?
- 14 A Correct.
- 15 | O Okay. And --
  - THE COURT: Used to be in charge of the CCBA many, many years ago.
- 18 MR. KOCH: Nice.
- 19 THE COURT: How's that for the way back club?
- 20 THE WITNESS: Very good, Judge.
- 21 MR. KOCH: I was wondering where she is on here.
- 22 BY MR. KOCH:
  - Q She was part of the application listed as one of the board members; correct?
    - A I believe she was part of the Nevada board. Correct.

- Q Okay. The Nevada board, not part of the Canadian board?
- A Again, the parent company is a Canadian holding company corporation and MMDC was a wholly-owned subsidiary of that parent.
- Q She was only on the wholly-owned subsidiary; is that right?
  - A At that time.
- Q And that wholly-owned subsidiary, is it owned and controlled by Planet 13 Holdings?
  - A Yes.
  - Q So it has two separate boards?
- 13 A Yes.

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- Q The board of MM Development, does that -- what if MM Development's board decides to do something; the Planet 13 Holdings board says no, no, no, you're not doing that? Who has authority?
- A Well, ultimately we've got a lot of overlap between the two boards. So I would be aware of that as would Larry Scheffler for instance. We've never had that issue. So the two boards are very similar in composition.
- Q All right. Any reason in the report that we looked at earlier, Exhibit 5055 --
  - A The MDNA?
  - Q Right. Page 29 of that document.

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1
          Α
               Okay.
 2
               Page 29 has a list of the officers and directors of
3
     Planet 13; is that right?
4
          Α
               Yes.
 5
               And Tanya Lupien you said she's listed there, but as
6
     is indicated by the footnote, she resigned in November 2018?
7
          Α
               That's correct --
8
               Do you know if MM Development or Planet 13 notified
9
     the department in November of 2018 when she had left?
10
               I'm not sure what we did again. That would be a
11
     question directed to Mr. Koehler.
12
               Okay. Do you know if Ms. Lupien's absence from the
13
    board or as an officer of the company would have affected MM
14
     Developments diversity score?
               I have no idea.
15
          Α
16
               Any other women besides Ms. Lupien listed here on
17
     this list of officers and board members?
18
          Α
               No. This generally appears to be the list at the
19
     time.
20
          0
               So there's no other women besides Ms. Lupien; is that
21
     right?
22
          Α
               As owner, officer or director, no.
23
               And Ms. O'Neill is not listed here?
          Q
24
          Α
               She doesn't appear to be on this.
25
               Do you know why she's not listed here?
          0
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1 A

2 Q Any --

No.

- A Well, I do know why. This is ending March of this year. So our annual meeting was June of this year. So I'm sure that's been amended and reflected to include her membership on the board.
- Q So since this lawsuit has been pending she's been pushed up to the board of Planet 13; is that right?
  - A Correct, of holdings. That is correct.
- Q She is the only one, as I look at this list and the list that MM Development filed in September of 2018, she's the only one who's not on this list that was on the prior list. You're aware of that?
  - A You're probably correct there.
- Q Yeah. And is there any reason why Ms. O'Neill is not part of the team that we looked at earlier at 5022?
- A Yeah, again I'd have to direct you to Mr. Koehler for that because as of March 31 of '19 I believe she was on the MM DC board. I don't know if it's in a note or --
- Q Yeah. And Planet 13 had stated in these reports actually operates the facility on Desert Inn Road; right? I mean, through MM, Planet 13 is the one that controls the operation of that facility?
- A Yeah, that is correct. Well, the Nevada corporation operates the Nevada asset.

- 1
- Well, looks to me a TBD, to be determined. Α
- 2
- So for purposes of Las Vegas, MM Development did not Q submit a specific address, did it?
- 3 4
- Α Well, according to this document, you're right.
- 5
- 0 Anything wrong with that?
- 6
- Well, I don't know if there's anything wrong with it. Α
- 7
- I know initially the application required locations to be 8 determined. I know Mr. Koehler and the app-writing team were
- 9
- working diligently with our counsel and Realtors to identify
- 10
- specific addresses. And if memory serves me correctly, something that the department changed or revised the rule to
- 11 12
- say you didn't have to identify a spot.
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
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- 24
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- I know Mr. Koehler was looking on all applications to identify licenses or hone in specific locations in a geographic area of the community because either we didn't have an LOI, or we didn't have a lease finalized, you know, prior to submittal.
- The inclusion of to be determined here, do you believe that should have disqualified MM Development's application?
- No, not if it was consistent with the State's directives.
- Let's turn to page 26 in that same document three pages later. This is a discussion from MM. It says.
  - Summary. MM Development, Inc. will work with the City of Las Vegas to place the

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location on the currently underserved western portions of the city's jurisdiction, such as the Summerlin area.

Probably one of the few times underserved and Summerlin are in the same sentence.

- I'll give you that. Α
- Q So did you have an expectation that you would work with Las Vegas to find a final location?
- Well, again I -- I don't know -- I don't want to guess as to what Mr. Koehler was thinking but again I do know in meetings with him and our management team that he was trying to really narrow those areas in the community where we thought warranted additional dispensaries.
- Q Do you know if Summerlin has any restrictions with respect to operation of marijuana facilities?
- You know, I don't know specifically what Summerlin has.
- What about limitations with respect to operation of medical facilities? Do you know if there's a limitation like that?
  - I do not. Α
- Are you aware of any CC&Rs that Howard Hughes Company has in the city of Summerlin or the area of Summerlin that would preclude any medical operation from opening in that area?
  - I'm not familiar with their CC&Rs, no. Α

1 [indiscernible] to offer to buy one of their licenses?

- A Well, we talked generally about that, and I think there was some discussion about buying our lease space as well.
- Q Okay. And hypothetically, if you would've bought a license at that point, sometime in December of 2018, would you still be here bringing this litigation?
  - A If I hade been able to open Medizin?
- O Yes.

- A Well, that's a great question. You know, we had multiple applications, but obviously that was the most important one for us.
- Q Right. But would you be bringing this litigation asking the Court to stop the process through this injunction?
- A Well, there again I think I had 20 million reasons probably to make me feel better had we reopened that. I don't know. Like I said, we had five other licenses I believe pending throughout the State. It was part of the process. So I'm not certain of that.
- Q Right. But -- and you said what, that location is making 18 to 20 million a year? Is that correct?
  - A Yeah. That was the run right then.
- Q Okay. And you believe you would make that if you were able to open it, reopen that location?
- A Yeah, I believe that. I believe I'd be able to make more.

- Q That would generate a lot of tax revenue for the State; is that correct?
  - A Of course.
  - Q Okay. And that's important to you?
  - A It is.

- Q And that was important for the ballot initiative when this was passed in 2016; isn't that right?
  - A I would agree.
- Q It's in fact right in the statute it says that the money is to go to the public school system; isn't that correct?
  - A I think you're correct.
- Q Okay. Can you explain to me how the harm to your company is outweighed by the public getting money for the school system if your injunction is granted?
- A Well, again, as I said earlier, I had an operational facility for about two years there with a demonstrated track record with numbers that were growing month over month, strong sequential growth, and everyone would have benefited had that store stayed open. As you just said earlier, I would've been able to pay additional revenues or revenues through taxes that could fund education.

But again, as a result of what happened, I was forced to mothball that. So now it's an expense on my balance sheet.

Q My question to you though was how does the harm to the public, how is that outweighed by your harm of this

1 | financial harm to your shareholders?

A You know, that's not for me to decide. The fact finder will make that decision at some point. I just know I've been harmed.

- Q Are you aware that my client Thrive was prevented from opening their location on Sahara under their City of Las Vegas license because of the injunction filed by your side?
  - A No.

- Q You're not aware of that?
- A No, I haven't spent much time. I've got my own issues here.
- Q Okay. Well, so do you agree that Thrive should be able to open up their location on Sahara under their City of Las Vegas license?
- A No, Counsel, I'm not going to say I agree with that.

  I'm going to say that there's a process here. There are

  multiple parties involved in a litigation, not just us, and I

  am hopeful at some point there's a resolution.

But my attorneys, very capable, have advised us on a procedure and a process, and I'm obviously going to defer to their expertise.

- Q My question to you was about Thrive, specifically their location on Sahara --
  - A Right.
  - Q -- specifically regarding their City of Las Vegas

A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15 1 license. 2 Α Right. 3 Don't you agree that if they were able to open in May 4 when they were ready to open they would be generating much 5 needed tax revenue to the State of Nevada? 6 Well, again I think it's pretty fair to assume that 7 had they opened they'd be generating revenue. I can't disagree 8 with that. Okay. And what's the harm to your company 9 10 specifically if Thrive is not allowed open -- or if Thrive is 11 allowed to open, what's the harm to your company? 12 Okay. You've got a handful of licenses in play here. 13 So all the operators who successfully won in the first round 14 operate. What happens at the end of the day if we were 15 successful on the merits? There's no license. They're 16 operational facilities. 17 I'm confused. My question to you is what is the harm 18 to your company Planet 13 --19 Α Right. 20 -- if Thrive is able to open their Sahara location? 21 Again, my point is there are multiple licenses out 2.2. here. I've been irreparably harmed from day one, and I'm 23 harmed every day. Why should I not be allowed to participate 24 in the market and they open while we have pending litigation?

JD Reporting, Inc.

So stop Thrive from opening because you're being

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MR. GUTIERREZ: NRS. I'm sorry. Thank you, Your

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Honor.

(Pause in the proceedings.)

BY MR. GUTIERREZ:

- Q Mr. Groesbeck, you've seen this, correct, that the department adopting these regulations need to ensure that they need to adopt all regulations necessary or convenient to carry out the provisions of this chapter? Do you see that?
  - A I do see it, yes.
  - Q The next sentence says,

The regulations must not prohibit the operation of a marijuana establishment, either expressly or through regulations that make their operation unreasonably impracticable.

Do you see that?

- A I do.
- Q And do you think requiring a public company like yours to now have to do background checks on every single shareholder would be unreasonably impracticable?
- A Well, as I said earlier today, that's not my decision. As the CEO -- a co-CEO of my company, if the State directs me to do something, I'm going to do it. They don't listen to me. They aren't interested in my input. They're the regulator. I'm going to follow their directives.
- Q My question to you is do you think that would be a harm on your business if they are able to say you need to do a

1 background check on every single shareholder?

A Well, again, I think we need to make a distinction between an institutional investor and a retail investor. It's fairly simple to put together a retail list. I mean, that's a couple clicks on the -- keystrokes on the computer.

The retail side, I'll give you that it would be a little more problematic, particularly if you are widely traded and, you know.

Q You said a chilling effect on the industry. If a public company was required to do that, it would have a chilling effect on the industry; don't you agree?

THE COURT: What he said was if you made me do it every day it might have a chilling effect.

MR. GUTIERREZ: Okay.

THE WITNESS: That's correct.

MR. GUTIERREZ: Okay.

THE WITNESS: Thank you, Judge. And that's true.

## BY MR. GUTIERREZ:

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- Q Now, Mr. Groesbeck, if you were to buy a license today, my client Mr. Peckman were to sell you a license today --
  - A Uh-huh. Right.
- Q -- would you still be requesting an injection from this Court?
  - A Well, there again, as I said, that's one of multiple

licenses that we had in play that we were looking to acquire.

- Q Would you still be challenging the process that the department took in adopting the regulations?
- A You know, as we sit here right now, I don't know. My goal, of course, is to prepare my -- protect my shareholders and our interests and specifically, you know, we mentioned the Medizin facility numerous times.
  - O Uh-huh.

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- A And that's my intent.
- 10 Q Now, with that Medizin facility, you said 18 to 11 20 million per year --
  - A Yeah --
  - Q -- is that correct?
  - A -- roughly.
  - Q Okay. And if that facility is allowed to open, then you wouldn't have any issue with this litigation against the State? You wouldn't still be pursuing it?
  - A No, I didn't say that. I said that would certainly make things much more palatable. We can talk about that, and I could sit with my attorneys and look at it from a different perspective.
  - Q Other than any financial harm, do you have -- is your company going to suffer any harm if this injunction is not granted?
    - A Our company has suffered tremendous harm outside of

the revenue side. We took a massive hit in the market. Our market cap probably decreased about 40 percent initially as a result of this license issue. Yeah, this was ongoing. This is something I live with every day.

Q Financial harm is what your company has suffered; is that correct?

A Well, at the end of the day, everything is financial. We are businesses. We are in business to make money. We're business to get returns for our shareholders.

- Q I understand. And in your report, your Planet -your report that we just looked at --
  - A The MDNA.

- Q -- you would have outlined if there was some immediate harm to the company if this injunction is not granted; is that fair?
  - A No, I -- no, I'm not sure we would say that.
- Q And is -- can you outlined for us what the immediate harm to your company is other than financial if this injunction is not granted?
- A Well, I think we walked through that. It all ties into financial. I can't operate my company.
  - MR. GUTIERREZ: Thank you, Your Honor. Pass.
- 23 THE COURT: Thank you.
- It's 11:20. I lose the witness at this time I've been told. If --

you know, again how to promote the company moving forward, particularly with respect to the Medizin store.

2.1

Q And then just one other question, sir. The market cap, what is the market cap for Planet 13 today?

A You know, I don't know today as we sit here, but the market overall, the sector has been down considerably, but last year at the time when these licenses issued, we were trading roughly at about three, forty, Canadian. That would put us at two, eighty; two, ninety U.S. That dropped all the way down to less than \$2, I believe, within a matter of, you know, 60, 90 days.

Q And all of the shares that you previously testified to, we could make a calculation as to what damage has been done to your market cap using those numbers; right?

A Well, I think you can do an analysis certainly to see how, you know, the trading activity and how it's trading out.

MR. GRAF: Thank you, Your Honor. That's it.

THE COURT: No one else has any questions for Mr. Groesbeck?

MR. SHEVORSKI: The State has questions, but we don't need Mr. Groesbeck for that, no.

THE COURT: All right. Thank you.

Have a nice day, Mr. Groesbeck. It appears your testimony has been concluded within the time frames we were able to set even though I was late.

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I'm serious. The subject matter is a little making my brain work, but having you all here has been a very pleasant excursion as opposed to some of the people on my 9:00 o'clock calendar.

MR. SHEVORSKI: Fair enough, Your Honor, but I'll keep it in mind that the day ain't over yet. So I'm trying to stay on your right side.

THE COURT: Oh, you're doing fine, Mr. Shevorski.

If anybody needs to stand up, stretch, go to the rest room real quick while we figure out what the next witness is, please feel free to do so.

This is not a sprint; it is a marathon.

(Pause in the proceedings.)

THE COURT: How are we doing, guys? Did we find our witness?

MR. SHEVORSKI: Yeah, he's here.

THE COURT: Sweet.

(Pause in the proceedings.)

THE COURT: Since Mr. Rulis is here for Mr. Kemp, I'm going to go ahead and swear the witness.

THE CLERK: Please raise your right hand.

litigation about monopoly, and I want to talk to you about

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monopoly power. So it's a subset of an antitrust analysis the Judge is aware of, and I want you to --

First of all, do you have a working definition of what monopoly power is?

- A Am I being called to testify about as an expert or can provide opinions about legal definitions?
- Q No, sir. There's an expert sitting right next to you.
  - A Okay.

- Q I'm just asking for your definition of, if you have one, of monopoly power.
  - A As I sit here, no.
- Q Okay. If I give you a definition that it's the power to control prices or exclude competition, do you accept that definition?
  - A I do.
- Q Okay. With respect to -- and you're aware that generally speaking, where a company is a corporation, its owners are the shareholders; correct?
  - A Yes.
- Q Okay. With respect to the widely held shares of MM Development, does a person who is a shareholder who owns two or three shares of MM -- of Planet 13 Holdings, excuse me, have the power to control prices for MM Development?
  - A That's an interesting question. Since we just are

coming off of our annual shareholders' meeting, every shareholder has a right to vote on the board members and the, you know, and then the board will eventually decide who are the officers. So even though it's a small amount of control, there is a very small degree of control given to every shareholder as of the record date. If they're a shareholder as of the record date, they have a say in corporate action.

- Q Do they have -- does a person who owns one share of Planet 13 Holdings have the power to control what price you sell marijuana at?
- A Absolutely not, but if that one shareholder bands together with other shareholders, then they may have an ability to sway the direction of the company. They may they may say, hey, we don't want Planet 13 to be a marijuana company anymore. Shareholders control their corporations.
- Q I think the example you have, have you heard of a gentleman by the name of Carl Icahn?
  - A I've heard of him.
  - Q Bill Ackman?

2.2.

- A I've heard of him.
- Q Are those kind of activist investors who may start purchasing shares? What about T. Boone Pickens?
  - A Where are you going? I --
  - Q Do you know Mr. Pickens?
  - A I've heard some of these names.

- Q Okay. So if Mr. Ackman starts purchasing shares, he might have a little more ability to affect a company's operations; correct?
  - A Potentially.

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- Q Potentially. And control the -- how the company operates? The more shares he purchases, the more control he gathers; correct?
  - A Potentially.
- Q Okay. Now let's contrast that to one shareholder. Assuming that person does not combine with other shareholders, does one shareholder have the power to control the price that MM Development sells marijuana at?
- A I would go back to my previous answer since is this the same question. Every shareholder has a say in, you know, as to that share. That's what they're entitled to do with it. They're entitled to vote on the corporate covenants.
  - Q How often do you have a shareholder meeting?
- A Annually. Or in the case of special actions, there may be a special meeting called.
- Q Is the price of -- is the price of marijuana something that's set annually?
  - A I don't believe that would be appropriate, no.
- Q One more. Something Mr. Groesbeck mentioned.

  Mr. Koch -- and you were here for the testimony mentioned in a hypothetical where a person wanted to buy a couple shares,

MR. KOCH: Exhibit 20.

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BY MR. KOCH:

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2.2.

Q While he's pulling that up, let me ask you, were you primarily responsible for the preparation of the application that MM Development submitted in September of 2018?

A I was.

Q Okay. 787, which I think is the actual page number, 108 or -9. All right. You've seen this chart?

A I prepared this chart.

Q All right. In that top box, we asked Mr. Groesbeck about respective beneficial owners and stockholders. He answered some questions about that on the bottom line there. It stated, Investors, public stockholders, none greater than 5 percent individually. You drafted that?

A I did. In response to the department identifying that shareholders under 5 percent were not required, and they had established this through previous activities, when we had transferred our license and when we went public from MM Development company ownership changing, when we transferred the license at the time back in June 11th of 2018, when we went public, the department did not require stockholders under 5 percent to be reported, although we did have the exact list at the time, and we were prepared to provide it, it was 243 shareholders exactly.

And since then we do check in from time to time on the number of shareholders and the identity of the

- shareholders. It was never required. So upon instructions from the department, this was what went in to our -- our application.
- Q Right. Since that time -- you said 243 shareholders at that time. How many do you have today?
  - A I couldn't tell you as I sit here right now.
  - O More than 243?
  - A I would assume so.
  - Q More than a thousand?
- 10 | A I don't know.

- Q Okay. And I think you heard Mr. Groesbeck and the Judge comment on the issue if the department asked you to submit a shareholder list every day, and the department were to conduct a background check on that list every day, do you think that that would have an effect on MM Development or Planet 13's ability to operate as a public company?
- A Given that bizarre and -- hypothetical is what I'm going to call it, I think that would have a chilling effect on investors.
  - Q Right. That would be a bizarre situation?
  - A That sounds bizarre to me.
- Q Yeah. Not a reasonable, normal situation you would expect the department to carry out?
- A Let me -- you know, I think that hypothetical does sound unreasonable, but I think if we're talking in

hypotheticals, I think if there was a requirement annually or as part of a limited opportunity license application window like this, I firmly believe I could have prepared a comprehensive shareholder list and identified everybody.

I think one of the, if I may, I think where this heads is, you know, doing background checks, providing a list of names is doable, and it always has been. If the department directed our company to do that, we would do it, and that's the end. I mean, that's what would be required. We're going to protect those licenses, and we would do what we're told.

- Q Good. Good. And if you provided that list, would you expect the department to actually perform a background check on each of those shareholders on the list you provide?
  - A What's your definition of background check?
- Q Well, that's a good question. The statute says background check. It doesn't define it, and I'm asking you if you've ever talked with your stockholders about the fact that they may be subject to background checks for purchasing a share of Planet 13 stock?
  - A I haven't.

2.2.

Q Okay. And you said it may be reasonable to do it on an annual basis. So you may take an annual list, submit that list. The department could review it, do whatever it's going to do. What about somebody who buys on Day 2 of the year and sells on day 364; they have a felony; it's a drug lord from

Mexico; he buys 4 percent of the company stock? Would that person be on the list if you provided an annual list?

A I don't know, and to go back and clarify what I said earlier is I said, as part of a license application process or annually or, you know, some reasonable establishment of providing shareholder lists, if that were required by the department, we could comply.

Obviously there's a certain level if every minute I have to provide a shareholder list where the cost is prohibitive and the company closes, and if that's where the State of Nevada heads, that's tragic, but this is something we can do, and we were never asked to.

Q Okay. And the 5 percent item there, did you ever you, yourself, go to the department and say, you know what, 5 percent, that's unreasonable; I think we should go to 1 percent or maybe 10 percent or provide some other percentage?

A No.

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2.2.

Q Okay. So the 5 percent was part of the regulation. You understood it, and you submitted your application in accordance with that regulation?

A I don't know that it was part of the regulation. As we sit here, I don't know if it is part of the regulation.

What I'm going to say is this was the requirement that the department informed us as an applicant of and that we met.

Q Right. NAC 453D.255, that's the regulation regarding

5 percent. Have you ever read that?

A I have.

Q Okay. And that is the regulation that was in place beginning in January or February of 2018. You're aware of that?

A I am.

Q Okay. And so this 5 percent that you included in the corporate ownership structure, that didn't just come from nowhere. That came from somewhere. That was a decision that was made based upon something that you read. Right?

A Not based on something that I read, that we were informed by the department that ownership under 5 percent we weren't going to be required to submit.

I might add though that we were ready and prepared to provide this if it ever came up. My assumption, although incorrect, was that if there were follow-up questions after submitting the application that the department would reach out. I don't know if they were understaffed or that they just rushed through the process. There was no follow up on the applications.

Q So if the department -- let's say you got a conditional license and the department came back to you and said that 29.2453 percent that you got listed there, we need to follow up on them. The department could then make that request, and you could provide that list of shareholders, and

they could do whatever they needed to do with it at that time; right?

A Well, it blows my mind that there would be a conditional license awarded if that was a question that was going to be asked instead of coming to us before awarding the license and then saying, well, we need you to follow up and verify this for us, and then we're going to award, you know, even the conditional because there's a limited number of licenses, and only, you know, winning applicants, you know, the people that deserve these licenses should get them.

Q Right.

- A So --
- Q The pool of conditional license recipients is smaller than the total number of applicants; right?
  - A I believe so.
- Q And so if the department decided to only run background checks on conditional applicant recipients, conditional license recipients, it would be a smaller burden on the department; is that right?

A Potentially. But maybe there's a window between -and I don't know exactly what happened inside the black box as
it appears to have been treated. Once a scoring determination
was made, there could have been a reasonable follow-up period
where they verify and validate; look at compliance history,
which I don't know if they ever did -- I haven't been here

every day -- follow up on ownership issues. There's so many things that could have been done that I don't think were.

Again not my place here. I'm here to answer your questions. So --

- Q Right. So the department could have done a lot of things. You're not here to say what they should have done, but they could have done other things; right?
  - A Maybe.

2.2.

- Q With respect to the last topic, those locations, you saw that application with respect to the City of Las Vegas that the MM on Exhibit 20, page 23, and this is where MM listed to be determined for its City of Las Vegas location. You're familiar with that?
  - A I am.
- Q Okay. And you understood that it was permitted at this stage to put something like to be determined on the application with respect to a potential location; is that right?
- A Again, it was my understanding that that was permitted, but that was only after the Department of Tax started announcing that this was no longer a requirement. Even after they announced that this was no longer a requirement, because of the community-impact portion and also my mistaken belief that having specific locations identified would be helpful, we worked diligently up to even a week before the

1 application was filed, narrowing in locations.

We were in lease negotiations with landlords. I was talking with multiple city departments, and we were trying to identify and be forward looking as to places that were underserved and, you know, meet the needs of the State and the people of the State who were going to be participating with us that, you know, were our customers. We tried.

- Q Okay. And that's, I won't turn to it, but page 26 where we read Mr. Groesbeck saying that MM would work with the City of Las Vegas to find a location that would serve the community; is that right?
  - A I drafted this.
  - Q Okay.

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2.2.

- A And some of what you were saying today in court when you were talking with Bob Groesbeck, that was news to me.
- Some of what I put in this was aspirational. It was my desire and remains my desire to work with that section of town and see if a dispensary could be opened. My understanding was is that it couldn't at the time of the application, but it definitely was our intent to work on this.
- Q And the fact that MM included "to be determined" on its location, you did not believe that that would disqualify MM from potentially receiving a conditional license, did you?
- A I did not believe that, but only because of instructions given by Department of Tax.

You said the department informed you of the 5 percent limit on the application for shareholders?

THE WITNESS: Yes, Your Honor.

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THE COURT: Can you tell me how you learned of that from the department.

THE WITNESS: Outside counsel was in contact with the department, and so a week before the announcement, outside counsel was made aware, and then they told me. So around July 31st I received an email from outside counsel. I may have the date a little bit off.

THE COURT: It's okay.

THE WITNESS: But around then I got a --

THE COURT: And that was from Mr. Brown?

THE WITNESS: That was from Mr. Brown's office.

THE COURT: Okay. So give me a couple other areas.

You recently had an annual meeting probably April or March?

THE WITNESS: Just in June 24th.

THE COURT: June. Okay. What was the record date for that meeting?

THE WITNESS: Oh, I don't have that off the top of my head. That was about a month before.

THE COURT: About a month.

THE WITNESS: Sometime in May.

THE COURT: So how many shareholders did you have on your record date before the annual meeting?

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               THE WITNESS: I don't have that number, but I can --
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              THE COURT: Best estimate?
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               THE WITNESS: I can't. I have no idea.
               THE COURT: Okay. So give me an order of magnitude.
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    250?
          20,000?
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              THE WITNESS: I'm quessing --
               THE COURT: I don't want you to guess.
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               THE WITNESS: -- and if I'm quessing, then it is a
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     thousand or more.
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               THE COURT: Okay. So somewhere between a thousand
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    and 2,000?
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              THE WITNESS: Total guess, Your Honor. That's --
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              THE COURT: Okay.
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              THE WITNESS: I --
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              THE COURT: I don't want you to totally guess.
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    trying to spark your memory.
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               THE WITNESS: There's no memory to spark here.
    not know the exact number of shareholders as of that date, and
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    part of that process is, is that we reach out through a --
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    through our trust company and a mailing company. Some of those
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    are maintained anonymously through their brokerage accounts.
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    So our retail --
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               THE COURT: They're beneficial interest holders;
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    right?
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              THE WITNESS: Some of them.
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Now, all of those go through -- and just to be clear, there is a verification and a know-your-customer vetting process for all investors in, you know, with brokerage accounts and indeed with any retail investor where they have to go through and attest source of funds, their activities. I don't know if that rises to the level of what the State might consider a background check, but it might be an indication of a type of background check being conducted on the shareholders.

THE COURT: So let me try and approach it slightly differently. Because you're traded on the Canadian markets and I don't usually deal with people traded on the Canadian markets, I'm trying to get a little bit of information from you about the process.

THE WITNESS: Got it.

2.2.

THE COURT: Do you prepare proxy statements that go to your shareholders prior to an annual meeting?

THE WITNESS: We do.

THE COURT: And are those sent out?

THE WITNESS: Yes.

THE COURT: And how are they sent out?

THE WITNESS: They're sent out through a third party proxy statement mailer service that we engage.

THE COURT: So I know now that in the American system some are sent out electronically. Some are sent out on listserv, and some are still sent out by snail mail. Do you

	A-19-786962-B   Serenity v. NV Taxation   07-15-19   Day 15
1	know how your trust company and proxy service sends the proxy
2	notices for your shareholders?
3	THE WITNESS: I do. It was very expensive. We
4	mailed it.
5	THE COURT: Okay. And you mailed it to all record
6	owners on the record date?
7	THE WITNESS: Yes.
8	THE COURT: And some of those would be institutional
9	investors; some of them would be brokerage account; and some of
10	them would be individuals?
11	THE WITNESS: Yes, Your Honor.
12	THE COURT: And if you were to be required to provide
13	the shareholder list on a particular date every year, how
14	burdensome would that task be?
15	THE WITNESS: Slightly burdensome, but very doable.
16	THE COURT: As opposed to the every day that Mr. Koch
17	had referred to?
18	THE WITNESS: That's correct, Your Honor.
19	THE COURT: Okay. Those were all my questions.
20	Thank you.
21	Anybody else have questions?
22	MR. KEMP: No, Your Honor.
23	THE COURT: All right. Thank you, sir. We
24	appreciate your time. Very nice afternoon.
25	THE WITNESS: Thank you, Your Honor.

THE COURT: It's 11:51. Do we have a nine minute witness?
witness?
MR. GUTIERREZ: We can call the next witness, Your
Honor, and go as far as we can.
THE COURT: I'm not going to even get him sworn in in
nine minutes. Who is our next witness?
MR. GUTIERREZ: Bret Scolari.
THE COURT: Okay. So we have wait. Stay where
you are, sir.
I've got Mr. Scolari. Who else I got today?
Mr. Kemp, who else I got?
MR. KEMP: Mine are done, Your Honor.
THE COURT: Okay. Mr. Cristalli? Mr. Miller?
MR. CRISTALLI: We have Sean Lewis, who is available;
and Ben Sillitoe, who is also available.
THE COURT: And they're coming this afternoon?
MR. CRISTALLI: Yes, Your Honor.
THE COURT: All right.
MR. CRISTALLI: They'll be prepared to go.
THE COURT: Okay.
MR. CRISTALLI: And also one other, Your Honor,
Danielle Stewart [phonetic] from Fidelis.
THE COURT: Okay. So I got four more of the
MR. GUTIERREZ: And Frank Hawkings
THE COURT: And Mr. Hawkings is here. I'm not
JD Reporting, Inc.
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A-19-786962-B | Serenity v. NV Taxation | 07-15-19 | Day 15
     worried about him. He will be easy for us to get up here.
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               Anybody else?
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                          (No audible response)
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               THE COURT: Okay. So after you finish these
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     witnesses, Mr. Kemp and Mr. Gentile, I will ask you the
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     following questions: Do you have a rebuttal case? I'll then
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     anticipate you'll tell me what the timing is related to that.
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               MR. GENTILE: Okay.
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               THE COURT: I'm not asking yet. Okay. So I've got
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     these witnesses, and then we're going to be done with the
     defendants and defendant intervention cases.
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               MR. GUTIERREZ: Your Honor, there was one or two
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     witnesses from Mr. Bult's clients that we're trying to get for
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     or Thursday morning that we're coordinating on, but again the
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     timing wouldn't be as long as the witnesses we have today.
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               MR. BULT: Your Honor, and that was only because of
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    our understanding we're dark tomorrow and Wednesday.
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	A-19-786962-B   Serenity v. NV Taxation   07-15-19   Day 15
1	THE COURT: I'm not dark tomorrow and Wednesday.
2	It's just none of you guys can all come. I'm here. Mr. Graf
3	has hearings all day tomorrow. Okay.
4	So we're not going to be done with the witnesses the
5	defense intends to call today. So I won't ask you the
6	question, Mr. Gentile. Sorry.
7	Okay. I guess I will see you guys at 1:00.
8	(Proceedings recessed at 11:53 a.m., until 12:59 p.m.)
9	-000-
10	ATTEST: I do hereby certify that I have truly and correctly
11	transcribed the audio/video proceedings in the above-entitled
12	case.
13	Dana P. Williams
14	Jana 4. Williams
15	Dana L. Williams Transcriber
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JD Reporting, Inc.

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7/17/2019 9:42 AM
Steven D. Grierson
CLERK OF THE COURT

TRAN

DISTRICT COURT
CLARK COUNTY, NEVADA
\* \* \* \* \*

SERENITY WELLNESS CENTER LLC,.

et al.

Plaintiffs . CASE NO. A-19-786962-B

VS.

STATE OF NEVADA DEPARTMENT OF. DEPT. NO. XI

TAXATION .

. Transcript of Defendant . Proceedings

BEFORE THE HONORABLE ELIZABETH GONZALEZ, DISTRICT COURT JUDGE

## EVIDENTIARY HEARING - DAY 15 VOLUME II

MONDAY, JULY 15, 2019

COURT RECORDER: TRANSCRIPTION BY:

JILL HAWKINS FLORENCE HOYT

District Court Las Vegas, Nevada 89146

Proceedings recorded by audio-visual recording, transcript produced by transcription service.

## APPEARANCES:

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THERESA HAAR, ESQ.
BRIGID HIGGINS, ESQ.
RUSTY GRAF, ESQ.
ERIC HONE, ESQ.
DAVID KOCH, ESQ.

ALINA SHELL, ESQ. JARED KAHN, ESQ.

JOSEPH GUTIERREZ, ESQ. PHILIP HYMANSON, ESQ.

1	LAS VEGAS, NEVADA, MONDAY, JULY 15, 2019, 12:59 P.M.
2	(Court was called to order)
3	THE COURT: Who's our next witness?
4	MR. GUTIERREZ: Your Honor, we'll call Brett
5	Scolari.
6	THE CLERK: Please be seated. Please state and
7	spell your name for the record.
8	THE WITNESS: Brett Scolari, S-C-O-L-A-R-I.
9	BRETT SCOLARI, DEFENDANTS' WITNESS, SWORN
10	THE COURT: Sir, there's water in the pitchers.
11	There's M&M's in the dispenser, and there's a ton of binders.
12	If someone refers you to the statute it's in the back of that
13	book right there. Good luck.
14	MR. GUTIERREZ: Thank you, Your Honor.
15	DIRECT EXAMINATION
16	BY MR. GUTIERREZ:
17	Q Good afternoon, Mr. Scolari. Can you tell us what
18	your current position is.
19	A General Counsel for Tryke Companies.
20	Q And how log have you been with Tryke?
21	A About four and a half years.
22	Q Since 2015?
23	A Yeah, February 2015 is when I started with Tryke.
24	Q And what are your the scope of your duties with
25	the company?

- I am General Counsel. I do the day-to-day legal counseling of the company, and then I'm in charge of the regulatory and compliance efforts of the company as well as analyzing any markets that the company will move into. So as part of --So a business development piece. Α Is part of understanding the regulatory compliance Q do you -- are you familiar with the regulations under NAC 453A and D? Yes. Α And were you involved with filling out the Yes? Q application for Tryke in the 2018 process? Α I was along with certain members of our executive team. And who else would be? 0 We had help from our marketing director, our human resources director, out construction and facilities person, our CEO, maybe a couple others I'm forgetting, but it was a team effort. And are you currently part of the NDA? I am. Α And what are you -- what's your position with the 0 NDA?
  - A I'm a director on the board.

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Q And how long have you been with the NDA?

About two years. 1 Α 2 Two years? 0 3 Α Uh-huh. 4 And is the role of the NDA to represent the industry 5 in legislative matters before the Department? Yes, generally. It has a membership of I think the 6 Α 7 majority of the industry and it advocates for legislative and 8 regulatory issues on behalf of the industry as a whole. 9 Now, how many medical marijuana licenses did Tryke 10 have? 11 Are you asking how many we have now? 12 How many did you have about the time you applied for Q the recreational license in 2018? 13 14 We had six medical licenses prior to the Early Start Α 15 program operating, six medical licenses operating. 16 Were the medical licenses held in different LLC 17 names? 18 Α Yes. 19 And one of those names like Tryke Companies, Reno 20 LLC, for example, is that one? 21 Α Correct. 22 So that company held one medical license; is that 23 fair? 24 Tryke Companies, Reno, in their initial round held 25 four provisional medical licenses. It had two dispensaries,

and it had a cultivation and production license in a 2015 allocation.

- Q And there was also Tryke Companies Southern Nevada LLC; is that correct?
- A Tryke Companies SONV LLC, yes. It had four licenses, as well. It had two medical dispensaries, a cultivation and a production.
- Q How much time, can you estimate for us, did you spend on the 2018 application process?
- A I don't know. Probably -- I'd be guessing. I don't know. I didn't keep track of time. Anyway, it pretty much dominated a couple of months here and there -- that I had other duties, as well, obviously with operations in Arizona. So it was -- it probably dominated half of my days for a couple months.
- Q You were in charge of filling out the application and also gathering the information?
- A Yeah, it was -- again, it was a group effort in the company. So it was our executive team put it together.
  - Q When did you start working on the 2018 application?
- A Well, if you -- we -- prior to the July release we were probably had worked four to five months to secure properties, whether in an LOI or a contingent lease to identify locations that we'd be applying for licenses on. So I would say early 2018 we began.

- Q How many employees other than yourself did you have dedicated for the process, the application process?
  - A Five.

- O Five.
- A Five or six.
- Q And Tryke applied for licenses in the City of Las Vegas, North Las Vegas, and Clark County; is that correct?
- A Yeah, both the Tryke Reno entity and the Tryke SONV entity each applied for three licenses, and it was a mix of jurisdictions in each. But they were all Southern Nevada jurisdictions.
- Q So Tryke SONV was able to apply for multiple licenses in the same jurisdiction; is that correct?
- A We applied for -- and the reason we applied for -- I think Tryke SONV applied for two locations in Clark County.

  We rank those, as the State required, with the understanding that we would only get one in that location.
- Q What was your understanding as to why you would only get one in that location?
  - A It was based on what the application said.
- Q Okay. You would follow -- you're following the regulations and the Statute, correct, when you were filling out the applications?
- A Correct.
- Q And you were familiar with the regulations?

A Correct.

Q The regulations in NRS 453D, where did it say that you could only apply for one application per jurisdiction?

A Again, we were complying with what the -- I had the understanding from the application itself that we would be only awarded one in a particular jurisdiction. So the State asked us to rank those. So it was my understanding, rank them, because we cannot award them two in one jurisdiction. So that's why we ranked them the way we did.

- Q My question to you though is in the regulations, NAC 453D, where does it say you could only apply for one?
  - A I'm not familiar if it says that.
- Q It doesn't say that; correct? There's what we call a anti-monopoly provision. You're familiar with that; correct?
- 16 A Correct.
  - Q And it talks about the percentage of ownership per jurisdiction? You're nodding your head. Is that a yes?
  - A Yes.
  - Q Okay. So you're familiar with that provision, but you don't know of anywhere in the regulations that discusses that prevents an applicant from submitting multiple applications in the same jurisdiction?
  - A I don't have it off the top of my head, but, again, it was clear to us that you would not be awarded more than one

- in a jurisdiction. And essentially in my mind it linked up,
  because the State asked us to rank our applications by
  preference.
  - Q But you submitted three in the City of Las Vegas; is that correct? Three applications in the City of Las Vegas?
  - A If I recall, yeah, potentially. I don't have it in front of me and don't know the breakdown.
  - Q You submitted one for Tryke Companies SONV, score of 189.33. Do you recall that? Is that a yes?
- 10 A Generally, yes.
- Q Okay. Tryke Companies Reno LLC scored a 182. Do
  you recall that in the City of Las Vegas?
- 13 A Yes.

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- Q And then Tryke Companies Reno LLC, again, in the City of Las Vegas scored a 181.33. Do you recall that?
- 16 A Yes.
  - Q Okay. Now, you submitted all three, but you said all three, and you had the understanding even after you paid all the fees that you would only get one?
- A Tryke Companies SONV could only be granted one.

  Tryke Companies Reno could be granted one.
- 22 Q Okay.
- A So, again, it was separated by company.
- Q Now, when did you find out that Tryke did not receive any licenses?

I believe it was the morning that the State released 1 2 the results. Started seeing the rejection letters come 3 through. 4 And they came through to you? 0 5 Α Yes. Was that on December 5th, 2018? 6 0 7 Α Yes, I believe it was December 5th, yes. 8 Do you recall communicating with other applicants 9 about the results of their licenses on that time? 10 Yeah, we had some friendly back and forth on that 11 day. 12 Do you recall texting my clients, Armen Yemenidjian Q 13 at Essence and Mitch Britten at Thrive, on that day about the results of their applications? 14 15 I remember Mr. Yemenidjian texting me and asking me 16 how we did. 17 We can move to admit Proposed Exhibit 5047, which is 0 18 the text message between Mr. Scolari and Mr. Yemenidjian. 19 THE COURT: Yes. Any objection? 20 MR. SHEVORSKI: No objection. 21 THE COURT: Be admitted. 22 (Plaintiffs' Exhibit 5047 admitted) 23 THE COURT: Sir, it will be on the screen, but if 24 you want the hard copy let us know. THE WITNESS: Thank you. 25

Mr. Hymanson, welcome to our party. 1 THE COURT: 2 MR. HYMANSON: Nice to be here. Judge. 3 THE COURT: Do you need any help? 4 MR. HYMANSON: I think I'm doing all right, but 5 thanks for checking in. BY MR. GUTIERREZ: 6 7 Mr. Scolari, the 5047, and you've been handed it, as 8 well, it's on your screen. Do you have that in front of you? 9 I do. 10 Okay. And this is a text message between you and 11 Armen at Essence; is that fair to say? 12 Α Yes. 13 Okay. And the right side of this would be Armen's text response to you; is that correct? 14 15 Α Yes. 16 And then the left would be your messages to Armen; 17 is that fair? 18 Α Yes. Okay. So on this text you ask him, right down, it 19 20 says, "Want to sell us a couple? We have some good sites. 21 I'm serious." So at this stage you were requesting to buy 22 some of the licenses that Essence received; is that fair? 23 I don't think it's fair. I think it was one moment 24 in time when -- probably found out about 30 minutes before 25 these texts went out that we struck out. So it was some

- collegial banter with a colleague who I, you know, still consider a friend. I mean, it wasn't -- that never went past that text.
  - Q In a text you say, "City of Las Vegas, NLV, and County." Is that correct? Those are the three jurisdictions you were looking to buy licenses?
  - A Those are the three jurisdictions that we had secured properties for the application.
- Q The question was, you were looking to buy licenses for those jurisdictions; correct?
- A I think Armen asked me, would you sell me some sites.
- Q Okay. So did you have specific locations and licenses that you were looking for?
  - A We had specific locations locked up in the City of Las Vegas, North Las Vegas, and Unincorporated Clark County.
- 2 So you're saying you got those sites already under lease; is that correct?
- 19 A We had them under a letter of intent or a contingent 20 lease.
- 21 Q You had an actual signed lease?
- 22 A Yes.

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- Q Okay. Now, you're saying the conversation with Armen didn't go farther than this; is that correct?
- A Nope.

Okay. But you had the ability to buy licenses --1 under the statute you could buy a license from another 3 individual or entity; correct? 4 Yeah, I think anyone could buy --5 0 Okay. -- willing buyer, willing seller can buy a license 6 7 at this -- today. 8 Move to admit, Your Honor, 5048, which is the next 9 text message with Mr. Scolari --10 THE COURT: Any objection? MR. SHEVORSKI: No objection. 11 12 THE COURT: Be admitted 13 (Plaintiffs' Exhibit 5048 admitted) 14 BY MR. GUTIERREZ: 15 And, Mr. Scolari, this is a text message between you 16 and Mr. Britten at Thrive; correct? 17 Α Yes. 18 Okay. Again, you're requesting licenses or asking if he's willing to sell licenses; is that fair to say? 19 20 Α Yeah, I think at that moment in time that was my 21 thought. 22 What were you willing to pay for the license at that 23 time? 24 There was not even a price in my head. Α 25 Have you tried to buy licenses since --Q

- A I'm not -- I wouldn't make that decision at Tryke.
- Q Was Tryke in the market to buy licenses after they found out they were not granted licenses?

A Not necessarily. We were just putting the feelers out, and it was all, again, preliminary discussions, and we didn't have all the facts of what had happened or not had happened with the licensing process.

- Q And you also state in this -- if you look at 3:23 p.m., "Did you hire -- did Amanda do your applications? We should have hired someone to focus exclusively on that." Do you see that??
- A Uh-huh.
- 13 Q Is that a yes?
- 14 A Yes.

- 15 Q You're referring to Amanda Connor?
- 16 A Yes.
  - Q Okay. And what was the reason you said, we should have hired someone to focus exclusively on that?
  - A Just conversation, again, there wasn't really any -again, we were shock, you know, probably trying to find
    reasons why we hadn't been successful. Stoking their ego a
    little bit, but they did it the right way and maybe had the
    right person doing it. Again, we didn't have the -- didn't
    have all the facts or the circumstances of -- by that time I
    hadn't -- I didn't know that 16 companies got the lion's share

of all the licenses. So it was just conversation.

Q Do you believable that if someone that would have full-time been working on the application may have helped you score higher?

A Potentially. I don't know. I don't know. I think we did a very good job on our applications. So potentially.

Q Potentially?

A Maybe someone who was a little bit closer to the process and had a little bit more insight into what the Division was looking for.

- Q What does that mean?
- A What's that?
- Q What does that mean, more insight to what they're looking for?

A Again, I don't -- the reason I'm sitting here and our company's sitting here, we don't think there was an even playing field that occurred here. There's -- so that's -- maybe there was other folks that had a little bit more information and insight into what the Department was looking for. That's all it means.

Q Right. But we're here -- we've been here for almost two months on a hearing, and is there any evidence you have that there was something that Amanda Connor did wrong?

- A No.
- Q You don't have any evidence of that; correct?

- A I don't have any evidence.
- Q All right.

- A I'm just -- all I said was there might have been folks that had -- were a little bit closer to the process than others.
- Q But you brought a lawsuit -- your company brought a lawsuit against the State of Nevada; correct?
  - A Correct.
    - Q After this process was released? Is that a yes?
- 10 A Correct.
  - Q And what is the relief specifically your company's looking for from this injunction?
  - A I think from our perspective we would like to -- we don't believe that at the end of the day there was an even playing field -- folks -- and it goes back, it was evident here today. Even folks on our side, it was unclear whether or not a physical address was required or not. And there's plaintiffs that didn't put a physical address. There's defendants that didn't put a physical address. So to me there was a lot of confusion in the process, and it did not create an even playing field, and that's why we're sitting -- that's why Tryke is sitting here today.
  - Q Tryke's position was limited to the physical address; is that fair to say?
- 25 A No.

- Q What else is Tryke concerned with about the process?
- A I don't think the evaluation criteria were broken down in a cohesive and -- in a cohesive manner so you knew exactly what points that you needed to hit. Now that I see the scoring sheets, you know, obviously it was, you know, obviously it was -- but that wasn't communicated at least in the application itself.
- Q What else, do you have a position on diversity being included?
- A No, I really don't have a thought on diversity. I mean, our ownership's pretty simple. So, I mean, that is what it is for Tryke. So I don't really have a position on that.
- Q So you don't believe the Department deviated from the statute and the valuation by including diversity as a criteria for grading?
- A I don't believe the Division laid out what diversity really meant for the application. I don't really have an opinion whether it -- I think that's for a brighter legal mind than mine whether or not diversity was violating the statute or not.
- Q But, do you have an opinion, you've been in the industry, you're part of the NDA --
  - A Uh-huh.

Q -- as to whether or not diversity is directly and demonstrably related to the operation of a marijuana

establishment?

- A I'm not sure I understand.
- Q Have you been to any of these proceedings and heard any of the argument set forth by your side?
  - A This is the first time I've been here.
- Q Okay. Well, one of the arguments being made is that diversity should not have been considered as part of the application, because it's not directly or demonstrably related to the operation of a marijuana establishment.
- A My understanding was that the direct and demonstrative evidence of -- was your history of operating establishments in the State of Nevada, and that's what we tried to focus on for Tryke, because we've been established since 2015.
- Q The question is, do you believe diversity should be part of that?
  - A Do I believe it should be part of that?
- 18 Q Yes.
  - A Again, if that was a criteria that was set out in the law and it was defined as what diversity means then I guess. I don't have an opinion whether that was -- we dealt with it the way we dealt with on the application. I mean, that's --
  - Q It was in the regulations and you dealt with it, you complied with it; correct? Yes?

A We answered the diversity question by filling out the owner, officer, board member sheets.

Q But what relief are you seeking for -- this is -- we're not in a trial, we're here for an injunction. You're asking the Court to stop a certain process. What is the basis for that request?

A Again, I'll go back to what I stated earlier. My thought is that there was a lot of confusion on -- and I'm picking on the proposed physical address piece, but that's the one that sticks in my mind. We were under the impression you needed to -- it asked for a proposed physical address. We went out and secured properties, paid money, reservation fees on letter of intents and contingent leases. And I think there was enough confusion there to warrant that this was not a fair process.

And the other issue that I -- that jumped out on me was the amount of licenses that each company was given. I don't think anyone in this industry had the impression that certain companies were going to get, you know, a lion's share of the licenses.

- Q You understood that proposed location -- that the location would be determined after final approval, correct, for license? That was in the regulations?
  - A That wasn't my impression.
  - Q Let's go to NAC 453D.282. Are you familiar with

this provision of the regulations?

A Yes.

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- Q Okay. And that the marijuana establishment needs to be -- that a license is conditional, do you see that, until certain requirements for approval to begin are satisfied. Do you see that?
- 7 A Yes.
- 8 Q And you read these before you did your application;
  9 correct?
- 10 A Yes.
- 11 Q You read these before you went out and secured property; correct?
- 13 A Yes. Yes.
- Q You read these before you signed leases; correct?
- 15 A Yes.
  - Q So you knew that a marijuana license would be conditional until local governments would approve the location, and there would be then final approval by the State; correct?
- 20 A Yes.
- 21 Q Okay.
- A And, yes, we knew we would have to go get zoning approval for our sites that we were paying money on.
- Q Now, if my client sold you a license today, would you still be pursuing a lawsuit against the State of Nevada?

- A If they were to sell us a -- again, that's a hypothetical. I don't make those decisions.
- Q Hypothetically, if my clients were to sell you a license at Tryke today, would you still be pursuing a lawsuit against the State of Nevada?
  - A That would be a decision for our owners.
  - Q Okay.

- A I didn't make the decision to file the suit either.
- Q Specific to an injunction, there's been an injunction against my client Thrive from opening their location at Sahara, 3500 West Sahara under their City license. Are you aware of that?
  - A Yes. Vaquely, yes.
- Q Okay. Vaguely. But you are aware there's an injunction in place, and there was a bond that was posted in order to prevent Thrive from opening under their City of Las Vegas license. Are you aware of that?
  - A Yes.
- Q Okay. Explain to me what the harm is to your company, to Tryke, if my client Thrive was able to open tomorrow.
- A Again, if we all started from what I believe to be an even playing field I would have no problem with Thrive. I still don't have a problem with Thrive. I think they should be able to conduct their business in a fair way. So we --

again, the securing of these licenses, I don't believe everyone is on the same playing field.

Q I understand that. But I'm saying, what's your harm if Thrive opens tomorrow and starts generating revenue that could be given to the public, tax revenue that would be given to the public, which was the intent of the Ballot Initiative. What's your position as to Thrive as the harm is to your company if they're able to do that?

A Again, based on how these licenses were awarded our right to a fair process and to preserve, you know, the market share that we have there was -- in my opinion there was not a fair process to get there. So we've been harmed by a market share that could be threatened without having our fair process.

- Q What is your future harm if Thrive opens tomorrow?
- A I don't know how to answer that. I don't know --
- Q There isn't any; right?
- A -- I don't even know what their -- I don't know what their location -- we haven't done the analysis if it has enough --
- Q Don't you think you should have done the analysis before you asked this Court to enter that injunction?
- A Again, there was a process that we did not believe was fair, and it has had a detrimental impact -- it could have a detrimental impact on our business.

- Q That wasn't the question I asked. I asked, don't you think you should have done that analysis before coming to this Court and asking the Court to stop Thrive from opening that location?
  - A I don't have an answer for that.
- Q You realize 27 people are ready to start working, and they cannot work because there's that injunction in place, are you aware of that?
  - A I was not aware of that.
- 10 Q Okay. Think that's fair?
- 11 A I don't think the process was fair.
  - Q So do you think that the process is not fair you stop everybody, including Thrive, from opening to the public?
- A Absolutely, until the industry can figure out what happened and where we go from here.
  - Q But if you were sold a license today -hypothetically, if you were sold a license you'd be fine with
    the process; correct?
  - A It's not correct. I told you, I don't make those decisions.
- Q Okay. So if Tryke had a license on December 5th that was sold by Thrive would you still be bringing this lawsuit?
- 24 A I don't know the answer to that.
- 25 Q Okay.

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- A It's not my decision to make.
- Q We talked about diversity, already, as a scoring tool; right? You don't have an opinion that, as well, as to whether or not that was part of the process or should have been considered?
- A Are you talking from a political standpoint or from whether or not it should be in, I mean, diversity can mean a lot of different things. We answered those questions for our owners and officers and it was analyzed the way it was analyzed. I don't have any more to say on that.
- Q Right. But NAC453D.272(1)(b) says, "The diversity of the owners, officers, or board members of the proposed marijuana establishment could be considered as part of the application process." You were aware of that; correct?
- 15 A Correct.

- Q And when you read these regulations you didn't have an objection to diversity being included; correct?
  - A No.
    - Q Okay. Do you have an objection now?
- 20 A No.
  - Q Okay. Now I want to go -- one of the considerations the Court's going to have is the harm to the public if an injunction's granted. You are aware that one of the arguments in favor of the passage of Ballot Question 2 was that tax revenue would be generated and given specifically to the

- school district or the schools; correct?
- 2 A Correct.

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- Q That's in the statutes, in the Ballot Initiative; correct? Was that a yes?
- 5 A Correct. Yes.
  - Q Do you want to go back to that or do you take me at my word that that's what it says?
    - A I'll take your word on it.
  - Q Okay. I'm just -- for the record, 453D.020 NRS says, "The people of the State of Nevada find and declare that cultivation and sale of marijuana should be taken from the domain of criminals and be regulated under a controlled system, where businesses will be taxed and the revenue will be dedicated to the public education and the enforcement of the regulations of this chapter." You were aware of that; correct?
- 17 A Uh-huh.
- 18 Q It's a yes?
- 19 A In a general sense, yes.
- Q Okay. Are you aware that tax revenue's actively being lost because of the injunction that is in place?
- A I haven't done that math. I don't know to answer yes or no to that question.
- MR. GUTIERREZ: We move to admit Proposed Exhibit 5056, which is supplemental registration.

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THE COURT: Any objection?
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              MR. GENTILE: Just a moment, Judge.
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              THE COURT:
                         56?
                              5056.
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              MR. GUTIERREZ:
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              THE COURT: So we're skipping from 48 to 56?
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              MR. GUTIERREZ: Yeah, we had some proposed ones,
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    Your Honor, that we haven't moved to admit yet.
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              MR. KOCH:
                         55 was admitted, right?
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              THE COURT:
                         Okay.
              MR. MILLER: Your Honor, I don't believe we were
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    provided in advance, and I'm just not sure what it is. Could
    we have a little bit of --
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              THE COURT: It's all right, Mr. Miller. You do not
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    have to stipulate.
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                          No, it's all right. I just want to
              MR. MILLER:
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    have a little bit of foundation as to what this is and --
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              THE COURT: We'll get some foundation for you.
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              MR. MILLER: -- if this is a public document.
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              MR. GUTIERREZ: For the record, Your Honor, this was
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    attached to our opposition to the TRO, which is a -- it's a
    supplemental registration to the State provided by Thrive in
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    March of this year.
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              THE COURT: So, counsel, I need the foundation laid
24
   by the witness.
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              MR. GUTIERREZ: Okay.
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THE COURT: And if he doesn't know then you'll have to utilize some other person to lay the foundation.

MR. GUTIERREZ: Oh. Just ask him about the document, fair enough.

## 5 BY MR. GUTIERREZ:

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- Q Mr. Scolari, are you required to submit a supplemental registration to the Department of Tax for your companies?
  - A I believe so, yes.
- Q And tell us what that document is.
- A Estimates the amount of taxes for the company, for their quarter or for a year.
- 13 Q And it's a document that you've prepared in the 14 regular course of your business for these establishments; 15 correct?
- 16 A Yeah, our CFO and the accounting department would do that.
  - Q And you estimate the total monthly receipts that a facility may make; is that correct?
  - A I believe so, yes.
- 21 Q And you also estimate the total monthly taxable 22 receipts, as well; correct?
- 23 A I believe so.
- Q Okay. Your Honor, we just move to admit the supplemental registration by Thrive that was propounded in

- 1 March, on March 13th of this year.
- 2 MR. MILLER: Judge, same objection. Lack of
- 3 foundation.
- THE COURT: Same, it's overruled. Or the objection
- 5 is sustained. Sorry. The document's not admitted. he
- 6 doesn't have any information about your client's supplemental
- 7 filing.
- 8 MR. GUTIERREZ: Okay. Understood.
- 9 BY MR. GUTIERREZ:
- 10 Q Now, Mr. Scolari, if Thrive were to estimate that
- 11 their monthly receipts for their location at Sahara would be
- 12 | 1.3 -- taxable receipts would be 1.3 million --
- THE COURT: You can't read from it, Mr. Gutierrez.
- 14 | So look up while you're saying stuff.
- 15 BY MR. GUTIERREZ:
- 16 Q Mr. Scolari, if Thrive were to estimate that they
- 17 | would have, hypothetically, \$1 million in receipts from this
- 18 | location -- are you with me on that?
- 19 A Uh-huh.
- 20 Q -- \$1 million in receipts from the Sahara location
- 21 hypothetically, would you agree that would be tax revenue that
- 22 | would be lost if they're not allowed to open?
- 23 A I don't know the answer to that. That could be
- 24 1.3 million from a competitor who didn't have a fair shot at
- 25 the application process.

- Q Okay. So you think that additional dispensaries are just going to dilute the whole process; is that your position?
- A It could. I don't know if it's my position, but it's a possibility.
  - Q Then why do you want more licenses?
- A We want to compete for licenses.

- Q The question was -- you're saying that additional dispensaries are just going to dilute from the existing businesses. Is that your position?
- A I don't know. I don't know if that's my position.

  I said it's a possibility.
- Q And hypothetically if Thrive were to open and generate \$1 million in taxable receipts, per month, you agree that the public is losing out on that income; correct?
- A I don't know that. I'm not a financial wizard. I do not know whether or not -- where those revenues would come from.
- Q Okay. Let's hypothetically say that Thrive were to generate even \$500,000 for taxable revenue for the State, okay. How is that -- how is that harm that the public is incurring from lack of revenue, how is that more important or less important than the harm that you're claiming your client is incurring?
- A Again, if it was new revenue, I don't think there would be a difference.

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MR. GUTIERREZ: Okay. I'll pass the witness, Your
 1
 2
            Thank you.
    Honor.
 3
              THE CLERK: Mr. Gutierrez, your actual document?
 4
              MR. GUTIERREZ: We didn't admit -- oh. I'll get you
 5
    a copy.
                         It doesn't matter. You offered it.
 6
              THE COURT:
 7
              MR. GUTIERREZ: I'll get you a copy, Your Honor.
 8
              THE COURT: All right. Anyone else have questions?
 9
    Mr. Cristalli, you want to give yours to Dulce? Thank you,
10
    Mr. Cristalli. That is very kind of you.
11
              MR. CRISTALLI: You're welcome, Your Honor.
12
              THE COURT: You're saving Mr. Gutierrez extra steps.
13
              MR. CRISTALLI: I thought that would help.
              THE COURT: Was there anyone who wanted to ask Mr.
14
15
    Scolari any additional questions? Mr. Shevorski.
16
              MR. SHEVORSKI: The State, Your Honor.
17
                          DIRECT EXAMINATION
    BY MR. SHEVORSKI:
18
19
              Good afternoon, Mr. Scolari. It's always good to
20
    see a Jones Vargas alumni.
21
         Α
              Good to see you.
22
         0
              That was for the Judge.
23
              THE COURT:
                         I'm not a Jones Vargas alumni.
24
              MR. SHEVORSKI: No, you're not.
25
              THE COURT: But Mr. Kemp is.
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MR. SHEVORSKI: Yes, he is.
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              THE COURT: Sort of.
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              MR. SHEVORSKI: Well, it was Jones, Jones, Close &
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   Brown I think at the time, Your Honor.
   BY MR. SHEVORSKI:
 5
             Mr. Scolari, good afternoon. My name is Steven
 6
 7
    Shevorski. I'm with the Attorney General's Office. Do you
 8
    have an email address bscolari@trykecompanies.com?
 9
         Α
              Yeah.
              Can you please turn to Exhibit 21. It should be --
10
11
    may I approach, Your Honor.
12
              THE COURT: You may.
    BY MR. SHEVORSKI:
13
              Try to help you out, but usually it's -- Dulce
14
         Q
15
    usually helps me. Dulce, State's 21?
16
              THE CLERK:
                         [Inaudible].
              MR. RULIS: Steve, Just to be clear, you mean 2021?
17
              MR. SHEVORSKI: 2021, excuse me.
18
19
              THE CLERK: Here, Mr. Shevorski.
20
              MR. SHEVORSKI: Thank you, Dulce.
21
    BY MR. SHEVORSKI:
22
              Could you please turn to -- you're familiar with the
    term "Bates numbers"; correct?
23
24
         Α
              Uh-huh.
25
              THE COURT: Is that yes?
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THE WITNESS: Yes. 1 2 BY MR. SHEVORSKI: 3 DOT044715. Read that, sir. 4 Α Yes. 5 Do you see your email address indicated on about the fifth or the sixth from the top? 6 7 Α I do. 8 And the date indicated in the far right is April 9 10th, 2018? 10 Α Yes. Okay. My friend Mr. Gutierrez was asking you a few 11 12 questions about addresses, and you mentioned that they were --13 properties were locked up. Do you recall that? 14 Α Yes. 15 And you've been a lawyer for quite a long time. 16 a letter of intent -- there are letters of intent that are 17 contracts, and there are letters of intent that are not 18 contracts. Is that familiar to you? 19 Α Yes. 20 Okay. With respect to the Craig Road property, you 21 had a letter of intent for that property; correct? 22 I believe so. There were some that had contingent 23 leases, some that had letter of intents, yes. 24 You know, with respect to the Craig Road property, 25 you would agree that that letter of intent was not an

- agreement; correct?
- 2 A Correct.

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- Q Okay. And Tryke Companies was not bound by that letter of intent?
  - A No, we are not.
  - Q With respect to contingent leases, are you familiar with the distinction between an expressed condition that has to take place before there is an agreement and a condition which may occur subsequent?
- 10 A Yes.
  - Q Those conditional leases, was there an expressed condition before that lease became a contract?
- 13 A Yes.
- MR. SHEVORSKI: Okay. No further questions, Your 15 Honor.
- THE COURT: Thank you. Anyone else from the
  defendants, defendants' intervention wish to ask Mr. Scolari
  any questions? Anyone from -- Mr. Miller.
- 19 CROSS-EXAMINATION
- 20 BY MR. MILLER:
- Q Sir, I believe you indicated that you are familiar
  with the limitation in the application that suggested that an
  applicant could not obtain more than one license per
  jurisdiction; correct?
- 25 A Yes.

Q Do you remember that testimony? Why did you apply for and put in more than one application per jurisdiction?

A We did that as a strategy. We figured if we -- we were only allowed one in a jurisdiction we would try to lock up, because we really wanted to get another license or two in Clark County so we went out and searched for properties, and if they fell in the same jurisdiction then we figured we could rank them for the State, and if we were awarded one we'd get one that would be, you know, desirable that we had, you know, we had locked up ready to go. But we had the understanding that we would not get more than one in each jurisdiction.

Q Okay. And was that based in part upon your understanding that those specific proposed physical locations might have been evaluated differently through the application process based on those locations?

A Absolutely. So what -- and this was my interpretation and I did not seek any clarification with the Department, but my understanding was when the State asked for a proposed physical address we better have some rights to that address. We didn't put TBD, we didn't put P.O. BOX, we went and put actual addresses we had some rights to under those LOIs and contingent leases.

From that, when we got to the non-identified portion each of those locations we analyzed specifically for the market around those locations, including whether or not the

square footage of those buildings that we had at least on 1 contingencies would be adequate to serve that -- serve the 3 public around it. So we analyzed 21-and-over folks in the areas as well as put together, you know, some general plans 5 that showed the security and everything else that would be a part of that location. 6 7 And in preparation for your testimony today did you Q 8 review a provision of those applications that references the 9 testimony that you just referred to under building establishment information? 10 Correct. 11 Α 12 Okay. The Proposed Exhibit 264 that had been 13 previously provided to authorities I'd like to try to admit without objection. 14 15 THE COURT: Any objection to 264? 16 MR. SHEVORSKI: I'm sorry, Your Honor, one second. 17 MR. MILLER: Excerpt of a --THE COURT: Was it 264? 18 19 MR. MILLER: Yes. 20 THE COURT: I've got the number right? 21 MR. MILLER: Hope so. 22 THE COURT: Hold on a second, Shane. 23 MR. SHEVORSKI: Oh. That you -- that got the email 24 today?

I think Friday.

MR. MILLER:

MR. SHEVORSKI: Yeah, no problem, Your Honor.

THE COURT: Any objection? Be admitted.

(Plaintiffs' Exhibit 264 admitted)

4 BY MR. MILLER:

Q Mr. Scolari, let's turn to the Bates Stamped -- I believe the Bates Stamped was 536, is that correct, on the first page of that?

A Yes.

Q Can you communicate what this is, and indicate what it is.

A This is answering -- this is answering a non-identified portion where we analyzed -- again, there's three locations on each of our applications so we analyzed the square footage, we put together how many terminals would be needed, the 21-plus adults in the area, adults per square foot. And then we also analyzed kind of what the stores -- each store would do from day to day as far as point of sale.

- Q Okay. So on those three locations some of them have different square footage that you identified; correct?
  - A Correct.
- Q All right. And you indicated that some of them have additional areas that may have been different based on the proposed locations as you were able to secure; is that right?
- A Right. So depending on square footage, because, you know, we analyzed how many point of sales we could have in

those locations and whether it was adequate to serve the community around it.

Q Okay. And why did you include that information as part of the application?

A We felt the question was asked up above -- if you scroll up above it's asking, "authorized to engage in the use of marijuana must be included in this tab. So serve the needs of persons who are authorized." So that's why we did the 21-plus analysis around each site.

Q And with respect to adequacy of size, you testified that you performed additional analysis to try to be responsive to the application. Can we turn to the next page, 537. Can you tell us what this page generally describes.

A This is kind of the backup to the chart that was on the first page. So it analyzes adults per square foot, adults per POS terminal based on the square footage of what we could fit in those proposed sites that we had.

Q Okay. So say you made a specific attempt to identify a number of people that might be able to purchase marijuana within the radius of the proposed locations; is that right?

A Correct.

Q Okay. Let me turn to page 540. What's reflected on this page?

A This is a floor plan that -- so for a plus or minus

6,000 square foot, which was one of our proposed sites. This is a floor plan that we would -- we were proposing to overlay at that site and put together. It was part of our -- it was part of the general floor plan that was requested as part of the question.

- Q Okay. And page 541. What's reflected on that page?
- A This would show the security features of that particular site. And the security camera coverage, we felt that was important to show the State.
- Q And this square footage and the security plan portion are they different than the other applications that you provided, different than the other locations?
- A Yeah, because we had locations that were different square footages that we had tied up in the LOIs or contingent leases. So we tried to be specific to those types of square footages or those sizes.
- Q And if we go to page 542. Can you tell what this floor plan indicates.
- A This would be the floor plan for one of our sites that was around 4500 square feet. So it was a little bit different analysis than the 6,000 square foot facility.
- Q Okay. And the next page, 543. Can you tell us what this is.
- A Yeah, same thing. So another 4500 square foot, a little bit different analysis on cameras and point of sales,

et cetera.

Q Okay. So you changed and modified the plan based on the specific proposed locations; is that correct?

A Correct.

Q Okay. And page 545. Can you tell us what -- I'm sorry. Display the entirety of it. Can you see that?

A Yes.

Q Okay. Can you tell us what this page reflects.

A I haven't seen this in a while, but my recollection is that this would show kind of the backup of our financials to roll these locations out. And this talks about the actual hardware and equipment that would be required to equip the different size of facilities we were considering at those locations. And this would tie directly into the budgets that we gave the State and the financial piece.

Q Okay. And all of that would have been different based on the proposed locations; is that correct?

A Yeah, it would vary on the square footage that we were proposing, because the different sites that we had tied up were different square footages.

Q So if you look on this page the point of sale, for example, on Location Number 1 would be different form Location 2 and 3, because there is a different square foot that it relates to; correct?

A Correct.

Q And when you compiled this information did you expect that those applications would be evaluated differently?

A I would expect they would, because, again, I go back to the original question. Is the adequacy of size to serve the patrons, I mean, to us the location was very important, because if it wasn't required we should have just all checked the box to say what jurisdiction we want to be in. I don't know why proposed physical address was ever asked. If the intent was not to have a physical address I don't know why they asked about adequacy of size and community impact, because how would you know?

Q Can you tell us the amount of approximate resources that you spent preparing these locations to be specific to a proposed location.

A Well, I think it was a lot of staff time and then to pay reservation fees on the leases and LOIs, you know, has probably approached, you know, 50 or \$60,000.

Q And each of the applications that you submitted that would have been from one applicant it's specific to a location also that added a location fee that you had to pay, right, application fee that you had to pay?

A Yes.

Q And did you go through that entire process because you expected that this might be evaluated differently and attempt to give yourself a better chance of winning one of

1 those licenses? 2 Yeah, again, I think we were trying to answer this 3 question specific to locations, and we felt that it was 4 important to show the State that we had sites, we had a plan 5 to move forward and get these up and running in the time frame that, you know, everyone was living under, which was the, you 6 7 know, operational by 12 months. 8 MR. MILLER: I have nothing further. 9 THE COURT: Anyone else have any questions for Mr. Scolari? 10 11 MR. SHEVORSKI: Just one real quick, Your Honor. 12 THE COURT: Yes, Mr. Shevorski. 13 REDIRECT EXAMINATION BY MR. SHEVORSKI: 14 15 So, sir, would it be fair to say you THE COURT: 16 expected each of your applications to be evaluated on an 17 individual basis given the differences in locations you chose? THE WITNESS: Yes. 18 19 THE COURT: Okay. 20 MR. BULT: Your Honor, do you mind repeating the question you just asked. We didn't hear you. 21 22 THE COURT: Why? 23 MR. BULT: We didn't hear you. 24 THE COURT: Why didn't you hear me? 25 MR. BULT: I've got it. Sorry.

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THE COURT: I asked if he thought each of his
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 2
    applications would be evaluated on an individual basis because
 3
    he went to the trouble of having an individual location and
 4
   plan for each one.
 5
              MR. BULT:
                         Thank you, Your Honor.
              THE COURT: It's all I asked. And he said, yes.
 6
 7
    And it wasn't a leading question, but, you know --
 8
              MR. SHEVORSKI: May I approach, Your Honor.
 9
              THE COURT: You may. What's the proposed exhibit
10
    number?
              MR. SHEVORSKI: 2023, Your Honor.
11
12
              THE COURT: Thank you.
13
              MR. SHEVORSKI: It's actually --
              THE COURT: Any objection, Mr. Miller?
14
15
              MR. MILLER: No objection.
16
              THE COURT: Be admitted.
17
                  (Defendants' Exhibit 2023 admitted)
    BY MR. SHEVORSKI:
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19
              Mr. Scolari, you've just been handed Exhibit 2023.
20
    Do you recognize that document?
21
         Α
              I do.
22
              And if you look at -- is this concerning the Craig
23
    Road property the we were talking about before?
24
         Α
              Yes.
25
              Is this the letter of -- for the Craig Road property
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- the letter of intent that you were referring to?
- 2 A Yes.

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- Q If you look at Bates Number DOTTRYKERENO, I'll just short it, 28. Can you look at that page, sir.
- 5 A Yes.
  - Q It says, "This proposal is not intended to ask and does not constitute a binding agreement by any party, nor an agreement by any party to enter into a binding agreement but is merely intended to specify some of the proposed terms and conditions of the transaction contemplated herein." Did I read that correctly?
- 12 A Uh-huh. Yes.
- MR. SHEVORSKI: No further questions, Your Honor.
- 14 THE COURT: Anybody else. Any more questions for
- 15 Mr. Scolari? Thank you, sir. Have a nice day. Next witness.
- MR. GUTIERREZ: Your Honor, we would call Frank
- 17 Hawkins.
- THE COURT: Mr. Hawkins, if you'd come on up. I
- 19 know you've been here almost every day. So now you get to
- 20 switch to a different chair.
- 21 FRANK HAWKINS A PLAINTIFF HEREIN, SWORN
- THE CLERK: Please be seated. Please state and
- 23 spell your name for the record.
- THE WITNESS: Frank Hawkins, F-R-A-N-K
- 25 H-A-W-K-I-N-S.

THE COURT: Thank you, Mr. Hawkins. You've been here a long time, but you've heard me tell people about the water in the pitcher and the M&M's in the dispensers and the exhibits. If you need anything you let us know. Mr. Gutierrez, you're up.

MR. GUTIERREZ: Thank you, Your Honor.

## DIRECT EXAMINATION

## BY MR. GUTIERREZ:

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- Q Good afternoon, Mr. Hawkins.
- A Good afternoon.
- Q Mr. Hawkins, can you just tell us the relief that you're seeking in this litigation.
- A We're asking the Judge to continue to grant TRO. At the end of the day we're hoping that the process is thrown out and that the process has to be redone.
- Q You're saying keep the TRO in place, throw the process out and then redo it all; correct?
  - A That's correct.
  - Q Okay. And you want to keep a TRO in place to --
- A Well --
- 21 Q -- go ahead. I'm sorry. Go ahead.
  - A Basically the process has flaws. It's clear that the process was manipulated and that people were manipulated, and I'll just use the simple word that people cheated, and therefore the awards shouldn't be able to stand and whatever

course the Judge takes that's what should happen.

- Q You're saying people cheated?
- A Well, I deem it to be cheated.
- Q I'm sorry?
- A Yes.

Q Who cheated?

A Whoever manipulated the process to change the locations. Whoever manipulated the process to convince the Deputy Director to make the changes he did to the location, I mean, I've been sitting here listening. Whoever decided not to follow the law, whomever all of those people were they elected not to follow the law, therefore, they cheated.

Q You mentioned proposed location as one of them. What else?

A First of all, I think they should have had public hearings like they did in 2014. It started out a closed system without people having information. We sit here, we heard them talk about training the trainers. Well, obviously from what we heard of the Taxation people he elected not to -- or did not know how to train the folks who were going to evaluate the scores. I really found it interesting that when we talk about the three modules that the State of Nevada used to train, none of those dealt with scoring. And as we talked about scoring that training was all verbal. Doesn't make sense to me.

THE COURT: And that was sarcasm? 1 2 THE WITNESS: Sarcasm? 3 THE COURT: Yeah. 4 THE WITNESS: Oh. I'm sorry. 5 THE COURT: Just trying to make sure, because sometimes sarcasm doesn't come clear on the printed word. 6 7 It's okay, I get in trouble for that all the time. 8 BY MR. GUTIERREZ: 9 Mr. Hawkins, you mentioned lack of public hearings? 10 Α Sure. Lack of public hearings for what, adopting the 11 12 regulations? 13 Α Prior to the applications coming out, 2014, there were hearings. Other states have hearings. In 2018 14 15 even though it was only available to those folks who currently 16 had an MMJ license there was no discussion. With respect to the regulations that were adopted 17 18 under NAC 453D what are your objections, and what's your position on anything the State did wrong with that? 19 20 Well, I don't think the State followed that. I Α think that's been clearly stated, as well, from the witnesses 21 22 that came here. 23 When you initially brought this lawsuit that wasn't 24 your complaint though; correct? 25 Α No. My complaint was the fact that we submitted an

application to best of our ability based on the information that we had. When the scores came out -- we received our scores at the end of the day. I sent emails to the State saying I would like clarification. There are inconsistencies that I believe based on my score. I would like to have time to sit down and go through the application. The answer was we don't do that.

Q Okay. Go ahead.

A If I may. I sent four or five emails, and they say you will ultimately have a hearing date after 30 or 40 days. I then called my attorney and said, I have a concern because I believe that if we don't do something we might lose our PO rights, asked the State, they would not answer. Finally they gave us a date.

We went to the State meeting at the State building, they had a piece of paper there, and they said this all you can do. You can look at the score, you can't take a picture, you can't make a copy, you can't do anything. Subsequently I found out through here and reading, following, tracking, that they were also supposed to make the applications available, which they never did for that meeting.

And Ms. Cronkhite said to me in that hearing, number one, that diversity -- and I know in my head, but I want to lay it out -- that diversity was never supposed to be a part of the application. It was supposed to be used as a tie

breaker. Now, I don't even know what role diversity played, because I hadn't been here and only saw what score we received.

And then she told me in the meeting that she trained all the trainers. I said, well, I had heard that Manpower was selected; oh, we can't talk about that. So that was the end of that. But no resolution from that meeting, no going through our application, simply 30 minutes to write down what was on that one single page.

Q You mentioned diversity. One of your initial complaints was that you believe diversity should have been scored and it wasn't. Is that your complaint as you sit here today?

A That's what I thought. No, my complaint isn't that today.

Q Okay.

A It's that today we all know it was manipulated from every kind of way possible. And based on what happened -- based on what we know, there should not have been any diversity because of the manipulation of the process.

Q Is it your position today as you sit here that diversity should not have been included in the application process as a criteria?

A My opinion today, Frank Hawkins's opinion is, based on what I've learned in this court over the past three months

or however long it's been, that diversity was used,
manipulated as a tool to allow those people who didn't have
diversity to garner points through their employees who they
called officers, through putting people on the board that for
whatever reason -- but obviously certain people knew more
information than others. So I don't have to worry about
diversity, because what they were talking about is part of me,
okay?

- O I understand. Let me --
- 10 A Okay.

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- 11 Q Let me -- answer --
- 12 A Sure.
  - Q -- the question I'm asking. You understood diversity was added from AB 422 to the medical application process, right, and to the NRS 453A. You understood that; correct?
  - A My understanding of that was that they wanted more owners, O-W-N-E-R-S, in the marijuana business, not board members, not employees who are officers, owners. That's my understanding.
- 21 Q Mr. Hawkins, I understand you've been here since day 22 one. I've seen you here every day.
- 23 A Yes.
- Q Other than my client, I think you're the only two
  that have been here every day. Can you recall back -- let's

go all the way back to Day 1 when John Ritter testified, and he said, I don't believe diversity should be included as a criteria because it's not directly or demonstrably related to the operation of a marijuana establishment. You heard him when he said that; right?

A I heard him.

- Q And do you agree or disagree with him?
- A He's entitled to his opinion.
  - Q So do you agree or do you disagree with him?
- A No, I don't disagree or agree. He's entitled to his opinion.
- Q What's your opinion as to whether diversity should be included?
- A My opinion is that 422 was going to include and ensure there were more ethnic minority owners in the marijuana industry. That was my understanding of what 422 and Tick Segerblom and the other legislators said that their intent was to do, diversify the industry, not diversify the industry with public companies, and I don't have a problem with that, but diversify the industry with ethnic minority people.
- Q But using diversity as a scoring tool as part of the application, do you have a problem with that?
- A No, I don't have a problem. I think it was misused in this process.
  - Q When you say misused do you think it should have

been scored higher or lower or what's your position?

A No, I don't think they should have let the people who manipulated the process manipulate it.

- Q Specifically, who are you talking about?
- A Whoever got 16 and 20 points and didn't have ethnic minority people as owners.
- 7 Q You got a 20 out of 20, is that correct, your 8 company?
- 9 A No.

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- 10 Q On diversity?
- 11 A No.
- 12 Q What did you get?
- A Well, we got -- we ended up with 20 because of the percentage.
- 15 Q What was your score on diversity?
- 16 A It ended up at 20.
- 17 Q Okay.
  - A But if you look at the scoring. I think they scored it 1 percentage off. So it was technically 19, but, yes, 20 for the purposes of the points, because we had one white veteran on our board. So he didn't count.
- Q Did you ever go to any of the meetings for AB 422?

  Did you ever testify in front of legislature for that?
- 24 A I called in.
  - Q And did you give testimony in support of adding

- diversity to AB 422?
- 2 A Yes.

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- Q Okay. You also remember Paul Seymour, remember the expert that came in from Colorado on Day 1?
- 5 A Yes.
  - Q He said diversity shouldn't be considered. Do you disagree or agree with him?
  - A No, I disagree with him. If the legislature approved it I'm for it. If I may add, if you're okay. What the legislature's intention was is not what came out in the reality.
  - Q Mr. Hawkins, one of your initial complaints in your complaint was that you scored really well in 2014; is that correct?
- 15 A Correct.
  - Q And that you felt because you scored well in '14 -the process hadn't changed much from '14 to '18, so you
    thought you should have scored well in '18 because you had the
    additional criteria of diversity; is that fair to say?
- 20 A No.
- 21 Q Does that sum up what your complaint said? We could 22 read from it, if you want.
- A Go ahead.
- Q Okay. This is your complaint, page 4, through paragraph 12. You say, "Plaintiff received a score of -- at

that time --" we're talking about 2014 -- or the 2015 process "-- Plaintiff received a score of 198.62. It was ranked as the highest applicant for the medical marijuana dispensary in Las Vegas, Nevada, and received a score of 193.62." Is that true?

A Yeah.

- Q "And was ranked the 7th highest applicant for the medical marijuana dispensary in the City of Henderson" Is that true?
  - A Yes.
- Q You also say, "The factors used for 2015 rankings were substantially similar to the factors to be used by the Department for the 2018 rankings for the allocated licenses." Is that true?
  - A I believe so.
- Q Okay. "The only difference," you say in paragraph 14, "between the factors assessed for the 2015 rankings and the 2018 rankings was the addition of diversity of race, ethnicity, or gender of applicants, owners, officers, or board members to the existing merit criteria." Is that true?
  - A Yes.
- Q So you're saying everything was similar, however, you add diversity, you should have scored higher; correct?
  - A Yes.
    - Q And you state on paragraph 16, "On or about December

1 5th, 2018, despite its prior exceptional rankings, plaintiff was informed by the Department that all of its applications to 3 operate recreational marijuana retail stores were denied." Correct? 4 5 Α Correct. Yes. So what you were saying is you did well in '14. 6 7 Process is similar; correct? 8 Α Correct. 9 '18 you send in your application, they add 10 diversity, you should score higher; correct? 11 Α Yes. 12 But you didn't, so you believe there was something Q 13 that the Department did wrong; is that fair to say? 14 That's fair to say. Α 15 Q Okay. And I asked the Department would you please meet 16 Α 17 with me and show me. The Department said, no. 18 Who filled out your applications in 2015 process? Q 19 I did. Α 20 0 And you did it yourself? 21 Yes. Α 22 Who helped you? 0 23 Α Who helped me? 24 Anyone help you gather the documents to do all that? 0 25 Yeah. Yeah. Α

- 1 Q I'm sorry?
  2 A Andre, my partner.
  - Q Okay.

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- 4 A And two of our employees.
- 5 Q And then who helped you with the 2018 process?
- 6 A I did.
  - Q Okay. And you did everything by gathering the information, putting -- submitting it to the Department; correct?
- 10 A Yes.
- 11 Q What did you do to improve on your application from 12 '14 to '18?
- A Read, as best I could, what they were asking for in 2018 and tried to answer the questions.
- 15 Q Anything else that you did?
- 16 A No.
  - Q Now, Mr. Hawkins, we're here -- you understand we're here and it's not a trial, this is what they call an injunction hearing; is that --
- 20 A Sure.
- Q Okay. You've been here. Now, what's the harm to
  your company if the 61 conditional license holders are able to
  open tomorrow and get final approval and open to the public?
- A The harm to our company. One of my partners decided to come down here from Reno, Luther Mack [phonetic]. He's 80

years old. And he was a mentor of mine, and Andre, who has been sitting in here the last couple of weeks, who's our other partner, if we aren't able -- and we're all Nevadans -- to open, and we aren't public, but we have a brand, we've hired people from the community, and we want to be able to compete like everyone else. So if we are not afforded licenses, it negatively affects our ability to grow our business, to grow our brand, to help the community which we give back to. we want to continue that. And more importantly, we want to have a legacy. Brian Greenspun, a friend of mine, sat out here for a few days. I knew his father, Hank Greenspun. Great guy. But Brian is here because of Hank. That's legacy. In 15 or 20 or 30 years I want my daughter to be sitting out there because of legacy. And if we don't get more licenses, if we can't compete, especially with the public companies, they've got big money, then we may be forced out of business. That's the harm we face.

- Q Have you attempted to buy a license?
- A No.

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- Q Why do you say that?
- A Why would I buy a license?
- Q It's an option, though; correct?
- A Not for me. The option was to win licenses in the process.
  - Q Okay. But it's an option for certain people who

- didn't win licenses. They had the ability legally to buy a license and have that transfer pursuant to the statute;
- A Well, that's their -- I don't know. I can't speak
  for them. It's not an option for us.
- 6 Q Okay. And let's use my client, Thrive, for example.
- 7 A Go ahead.

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correct?

- 8 Q If Thrive's able to open say their Sahara location 9 on their City license, does that affect your existing 10 operations?
- 11 A You know it does.
- 12 O Tell me how.
- 13 A It's within a mile of my operations.
- Q So from a competitive standpoint you lose business;

  15 fair to say?
- A Right. Right. I don't know, but I'm willing to compete against him.
- 18 Q Okay.
- A But here's my issue with that. I believe he's on 300 feet of a church, so he shouldn't be able to open that location.
- Q Is that your decision, though, or is that the local government's?
- A That's the local government, and the State's supposed to check it.

1 Q Okay.

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- A I don't know if they have or not, but hopefully they will.
  - Q Well, assuming the local government's approved it and assuming the State's approved it, would you still have an objection?
- 7 A Sure I do. It's within 300 feet of a church. 8 That's the law.
- 9 Q You understand the law. You know when that church 10 came into play?
  - A No. The same time as the church in 2014 that they're right next door to. The same as the one on West Cheyenne that there's not only a gym, but gymnastics and everything else within 300 feet.
- 15 Q Okay.
- 16 A The State's not doing nothing about that, either.
  17 Neither did the local jurisdiction.
- Q Did you appear at the local City Council meeting in
  May when they were getting approval from the City?
- 20 A Not my job.
- Q Okay. You're right, it's not your job. It's the job of the City; correct?
- 23 A That's correct.
- Q And if the City approved it, then you have no objection; correct?

- A That doesn't mean it's right.
  - Q Okay. And if the State approved it, then you have no objection?
    - A Doesn't mean it's right.
    - Q Okay. Well, let's get back to the initial question.
- A Okay, sir.
  - Q The initial question was the harm to your company.
- 8 A Right.

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- Q And you talked about competitive harm, you talked about you would have no problem competing, but it would be purely financial, though; correct?
  - A No, not financial.
- 0 What other harm --
  - A It's about legacy. It's about hiring new people. We get four new locations, we got 29 employees. Somebody talked about they have 25. We got 29 employees. That allows the people that we've trained to now become managers who are ethnic minorities. If that doesn't happen, then they might be stagnant.
- 20 Q Have you hired those employees yet?
  - A They work for me now. They'll be promoted up.
- 22 Q I'm talking -- okay. But for those locations that 23 you don't have yet, have you hired employees for those --
  - A No. We trained our current employees to be able to move to new locations.

Q What about the current employees from Thrive, the 27 people that were ready to start work on May 15th before this injunction was issued? What about them?

A What about them? I didn't tell Thrive to go close their location on Commerce. They closed that on their own.

Q They have a new license from the City of Las Vegas that they were awarded that they have ready to open for the Sahara property on 3500 West Sahara. You understand that; correct?

A No. Is that -- okay, let me ask you a question. Is that the new license, or is that the transfer license?

Q It's a new license.

A Oh. I called the City the other day and the City seems to think that's a transfer from Commerce to Sahara.

Q The injunction's very clear that Thrive cannot open under their new City license at that location. Are you aware of that?

A Yes.

Q Okay. Now, if they had 27 people that are ready to open at that location, they still have Commerce, they still have Cheyenne, those people are out of a job; correct?

A Well, I don't think they should be able to open 3500, not only because of this case, but because it's from 300 feet of a church.

Q Okay. But you said that's the City and the State's

decision; correct?

- A Or maybe they'll go look today after this meeting.
- Q Okay. We've been here for two months, and I still don't understand what's the harm to your company if these licenses are allowed to open. You can still challenge the process out of trial. What's the harm to your company?
- A No, you can't. How are you going to do that and they're doing business.
- Q So fair to say stop them from doing business, stop the public from getting much-needed tax revenue so that you have a chance to get a license? Is that fair?
- A So we sent on the revenue. The State is getting revenue from the current operations that are open. If there had been no licenses issued, no businesses open, there's no loss of revenue. There's loss of what you make off projected revenue, but that ain't real revenue.
- Q But that's the reason in the ballot initiative that Question 2 was passed; correct? That was how it was sold to the public; correct?
- A Well, I don't know about what they were trying to do about the ballot initiative, because obviously what they thought and what happened and obviously didn't happen -- well, we all wouldn't be here.
- Q But you understand the ballot initiative of the statute says that marijuana was passed to generate tax revenue

for the school system; correct?

- A Sure.
- O You understand that?
- A Yes.

- Q You understand there's a lawsuit going down a few courtrooms down where there's an injunction to prevent the deans' positions from all the schools from being eliminated? Are you aware of that?
- A No.
- Q Are you aware of the budget shortfall that the Clark County School District is facing?
- 12 A No.
  - Q Okay. Does it matter? It should matter in this case, though; right?
    - A It shouldn't matter in this case, because has the Department of Taxation given the money prior years to the District, get to any of the Districts? I don't know that answer. And if they haven't, my question would be why not. So why are you going to promise something in the future and you haven't given what you already have? I don't know the answer.
    - Q Right. But the purpose of -- the only reason everyone's here is because the purpose of the ballot initiative was to generate tax revenue for the school system; correct? You can agree on that?

1 A No. No, I don't believe that.

MR. GENTILE: Objection. Objection to the form.

THE COURT: Sustained

MR. GENTILE: Thank you.

## BY MR. GUTIERREZ:

Q Are you aware what the ballot initiative says about taxable revenue for the school, for the public schools?

A I'm aware that the State is supposed to give them X amount of percentage of money. But those of us who have some experience with government know that that money could be transferred from one pot to another and the end number never changes.

Q Right. But you're aware that's why the initiative was put in place?

A No. I think the initiative was put in place because people wanted recreational marijuana, and they pay. They got the money from some other people to sponsor the initiative, period. They didn't give a rat's butt about the School District. Give me a break.

Q Right. Let's turn to Ballot Question 2, page 17.

THE COURT: Mr. Hawkins, thank you for making me smile today.

THE WITNESS: You're welcome, Your Honor.

THE COURT: I appreciate it.

MR. GUTIERREZ: Actually, Brian, turn to NRS

1 453D.020. 2 BY MR. GUTIERREZ: 3 Mr. Hawkins, you've seen this, we've been here for a 4 while, 453D.020. Do you see that? 5 Α Yes. Subsection (2)? 6 0 7 Α Yes. Where it says, "The people of the State of Nevada 8 9 finally declare that the cultivation, sale of marijuana should be taken from the domain of criminals and it be regulated 10 under a controlled system or business, will be taxed, and the 11 12 revenue will be dedicated to public education and the 13 enforcement of the regulations of this chapter." 14 Α Yes. 15 0 Correct? 16 Α Yes. And that statute becomes what the ballot question 17 0 18 had? 19 I agree. Α 20 Okay. So if that's the intent of the public, to 21 generate revenue, taxable income, that would be -- you'd consider that a -- that's the interest of the public in this 22 23 case? 24 Yes, as well as removing marijuana from criminals. Α

Okay. So let's talk about the first, and we'll get

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to the second.

A Okay.

Q If the public's interest is to generate tax revenue, how does an injunction which prevents companies from opening to generate revenue, how does that help the public?

A Oh. I don't think it hurts the public. Once the licenses are issued then -- if there are licenses issued, then this process can take place.

Q Okay. This process, though, Thrive is already at the point where it's ready to open. And you understand that under their City of Las Vegas license they're a conditional licensee?

A So why are they at that point if there was an injunction? They ignored the injunction? They decided, we don't care what the injunction is, we're going to sign a lease, get our building ready, hire the people and open anyway?

Q Well, yeah, the injunction's very clear. It says, they cannot open to the public.

A Okay.

Q The injunction also said they're not -- Judge says, I'm not preventing them from getting City approval, okay?

A Uh-huh.

Q Now, if --

A Didn't they get City approval?

- 1 Q Let me ask the question, though, Mr. Hawkins.
- 2 A Yes.

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- Q If the injunction was so important, why did you wait until May to bring it and didn't bring it back in December when you found --
- A We brought it as soon as we could. We couldn't get information from the State.
- Q You filed your lawsuit on January 15th, 2019. The injunction wasn't filed until almost May to stop them from opening.
- 11 A Right.
- 12 Q Why?
- 13 A You mean Thrive?
- 14 O I mean Thrive.
- 15 A Oh.
  - Q You're okay with them opening; is that what you're saying?
- 18 A No. Yeah, no. No, of course not.
  - Q Okay. Well, then that's what I'm trying to figure out. Because that's -- the law is what's the harm to your company when it comes to them being able to open. You can still dispute the suit. What's the harm to your company?
  - A Okay. I just want to be clear about your question. So you're asking me the harm of Thrive opening at West Sahara, 3500, and it's not a transfer from Commerce, it's the new

recreational license issued by the State?

O Correct.

- A Why should they be able to open?
- Q That's not the question. The question is what's the harm to you if they do open.
- A The harm to me is that they would be not following the law.
  - Q Okay. What's the harm to you?
- The harm to us is that they have a potential —
  they're going to be a friendly competitor, I've got no problem
  with that. But they need to follow the law. They should not
  be overawarded or rewarded or they should not be special
  entitlement, privileged, and I'll put the word before
  privileged privilege, they don't have that and shouldn't have
  it. They're no different than anybody else. They followed
  the law, too. That's what we were taught, the rich and the
  powerful shouldn't be able to manipulate the system because
  they're the rich and the powerful or they're connected, and
  that's what happened as I see through my lens in this court
  and this process from 2018.
- 21 Q Assuming they're following the law, should they be 22 allowed to open?
- 23 A No.
- Q Okay. Thank you, Mr. Hawkins.
- A You're welcome.

1		MR. GUTIERREZ: Pass the witness.
2		THE COURT: Anyone else haven't asked Mr. Hawkins
3	any questions? Mr. Shevorski.	
4		MR. SHEVORSKI: The State, Your Honor. Thank you.
5		DIRECT EXAMINATION
6	BY MR. SHI	EVORSKI:
7	Q	Good afternoon, Mr. Hawkins.
8	А	Good afternoon, Mr. Shevorski.
9	Q	Does Nevada Wellness have an email address for
10	people to	contact them on its Website?
11	А	I don't know.
12		MR. SHEVORSKI: May I approach, Your Honor?
13		THE COURT: You may.
14	BY MR. SHEVORSKI:	
15	Q	It's to refresh your recollection. Turn to the
16	third page of that document.	
17	А	I saw it.
18	Q	<pre>nvwellnesscenter@gmail.com?</pre>
19	А	Right.
20	Q	Does this appear to be a true and correct copy of
21	information contained on Nevada Wellness Center's Website?	
22	A	Correct. It is.
23		MR. SHEVORSKI: Move for admission, Your Honor.
24		THE COURT: Any objection?
25		MR. PARKER: No objection, Your Honor.

THE COURT: Be admitted. 1 (State's Exhibit 2024 admitted) 2 3 THE CLERK: Mr. Shevorski, can I get a copy of that. MR. SHEVORSKI: Yes. Of course. I'm sorry. 4 THE CLERK: And that will be 2024. 5 6 MR. SHEVORSKI: May I approach, Your Honor. 7 THE COURT: You may. 8 MR. PARKER: Steve, can you say the number, again, 9 please. THE CLERK: 2024. 10 MR. PARKER: Thank you, Dulce. 11 12 THE COURT: At least you're going in order. 13 MR. SHEVORSKI: The day ain't over yet, Your Honor. I can still mess it up. 14 15 (Pause in the proceedings) 16 BY MR. SHEVORSKI: Mr. Hawkins, you've been handed what's now Exhibit 17 18 2024. And can you read what the email address says there, 19 sir. 20 Α nvwellness@gmail.com. 21 Okay. Would you please turn to Exhibit 21 -- 2021, 22 excuse me, which should be right next to you. It's the one 23 that's open. It should be on page DOT044715. 24 You're talking about the numbers at the bottom of 25 the page?

Yes, sir. I apologize. 1 2 Okay. What's the number again? Α 3 44715. I think it might have been opened to the 4 same page before --This is 24 to 2500. 5 Α Were you here when Mr. Scolari was here? 6 0 7 Yes. Α 8 MR. SHEVORSKI: May I approach to help the witness? 9 THE COURT: You may. (Pause in the proceedings) 10 MR. PARKER: Your Honor, may I approach while he's 11 12 on this? 13 MR. SHEVORSKI: Yeah. Of course. THE COURT: Sure. Not me; right? Them? 14 15 MR. PARKER: Yes. 16 (Pause in the proceedings) BY MR. SHEVORSKI: 17 18 Mr. Hawkins, are you at page DOT44715? 19 Α Yes. MR. RULIS: Steve? Sorry. Just to be clear. 2021 20 goes from 44721 to 44756. At least that's on your exhibit 21 22 list. 23 MR. SHEVORSKI: That's not the one he has up there. 24 MR. RULIS: Okay. Just trying to be quick. 25 THE COURT: We're using the one the guy from the

- Department of Administration who knows how Listservs were brought.
- 3 MR. RULIS: Thank you, Your Honor.
- 4 BY MR. SHEVORSKI:
  - Q If you look about 15 lines down from the top do you see email address nvwellnesscenter@gmail.com?
- 7 A Yes.

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- 8 Q Okay. And the date indicated across from that is 9 April 10th, 2018?
- 10 A Yes.
  - Q And before we -- my friend Mr. Gutierrez was talking to you, and you talked about manipulating the system with respect to diversity. Do you recall that?
- 14 A Yes.
- Q Okay. And I know you've been here a lot, and I appreciate your dedication to the suit. Part of it -- I think some of the arguments you may have heard is that the system was manipulated -- diversity was manipulated by advisory boards; is that a fair characterization?
- 20 A No.
- Q Okay. Does NV Wellness Center have an advisory board?
- 23 A An advisory board, yes.
- Q And NV Wellness Center is a limited liability company?

Yes. And if I may, the advisory board was put 1 2 together to help us expand into our new location so we could 3 have the same community impact as we currently have at our 4 current location. 5 0 The members of your advisory board, you also refer to them as a community board; is that correct? 6 7 Α Yes. Okay. And on Exhibit 2024 I believe you provide a 8 9 paragraph that celebrates the diversity of your community board; correct? 10 11 Α Yes. 12 Okay. And the language skills that they have? 13 Α Yes. And perhaps their -- how their inherent diversity 14 Q 15 may impact the customers they serve; correct? 16 Α Yes. 17 You felt that was important, important enough to put 18 on your Website so that the customers, the end user of your 19 product could see that; correct? 20 Α We are updating and upgrading our Website, yes. 21 MR. SHEVORSKI: No further questions, Your Honor. 22 THE COURT: Anybody else have questions for Mr. 23 Hawkins? Mr. Koch. 24 // 25 //

## DIRECT EXAMINATION

2 BY MR. KOCH:

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- Q Good afternoon, Mr. Hawkins. I like a guy who tells it like it is. It's refreshing.
- 5 A No, you don't. No, you don't.
- Q I do. I try to cut to the chase like the judge
  says. I mean, I think I agree with you. On Question 2 it's
  your opinion that the voters were going to the polls thinking
  yes or no on recreation marijuana. Is that what you
  understood?
- 11 A Yes.
  - Q As far as the actual language of the statute, did you have anyone come to you and say, hey, Frank, what do you think about this language in the statute that's on the Ouestion?
- 16 A Of course not.
  - Q Yeah, I didn't think so. Did you ever have anybody ask you any question about what a word meant in the statute, the proposed statute as part of the initiative?
- 20 A No.
- Q Did they ever come to you and ask about what this means doing background checks or any of this kind of stuff?
- A They didn't care about my opinion, no.
- Q And did they -- well, you were in the business at that time; right?

A Yes.

Q And so kind of like people come to me and ask me about judges and I only know a little bit --

A Right.

Q -- I can only help them out a little bit, you could help them out but they didn't come to you even though you were operating a marijuana business?

A That's correct.

Q With respect to the manipulation that you've talked about, it sounded like the manipulation you were referring to was relating to setting the parameters, the rules that were adopted by the Department, is that right?

A Yes.

Q Was there any manipulation that you're aware of or you're claiming that the actual scores themselves, that anyone went in and manipulated what the evaluators did while they were scoring?

A If I can, I think when Mr. Pupo was here, Mr. Pupo admitted going to lunch and breakfast and dinner and trips and all of those things. Mr. Pupo said, But I didn't score the application. And I sat back there and I said to myself, maybe he doesn't understand. Whether or not he scored the application, he put in motion what changed the application. When he single-handedly, as he said, he decided that there would be no location, he single-handedly did that. He went

against, in my opinion, the law.

- Q Okay.
- A When -- if I may, one more?
- Q Sure.

A When they talked about MJ in Nevada and everyone is applying for a recreational license to operate a dispensary but yet they score everybody -- I can't say everybody because I don't know what any scores are -- the language that they used was not specific for marijuana recreation current. So therefore they gave people who have never operated a recreational marijuana, which is what they were talking about, higher scores, obviously from what we see without going to see the details.

And lastly, I'm not quite sure in non-identified that you would know to put lighting or lights, standard, in a dispensary and/or a sink in a dispensary when what they're talking about, in my view, is cultivation for lighting and production for sinks. So if people knew that and got points and maxed that out, hmm.

- Q It raises some suspicions?
- A I'm just saying.
- Q Let's talk about the sink. I thought we might be done with that for this hearing --
- 24 A Okay.
- 25 Q -- but we're going to go back to the sink. Were you

- here when we talked with Kara Cronkhite about the handwashing
  sinks?
  - A The first day, yes.
  - Q Okay.
  - A Yes.

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- 6 THE COURT: And Norovirus.
- 7 MR. KOCH: And the Norovirus.
- 8 THE WITNESS: Oh, yes, I was here.

## 9 BY MR. KOCH:

- Q Okay. I asked her some questions. A particular point is there's a regulation, are you aware, regarding washing of hands by employees or volunteers at a business?
- 13 A Yes.
  - Q And that regulation requires employees or people working at the business to wash their hands on -- I think there are 11 different types of occasions that somebody needed to wash their hands. Are you familiar with that?
  - A Not the 11 different types, but I'm familiar with the washing of the hands.
- 20 Q Right.
  - A And if I may, so the washing of the hands takes place when you're weighing or handling product. So throughout the valley there's all different kinds of processes that we all use. In the City of Las Vegas we're like a 7-Eleven. You buy the marijuana already prepackaged. In the County you can

look at the marijuana and then you can say I want that nub and they take it out with a thong and put it -- weigh it for you and then you can take it and go away. We don't have that process in the City and if you aren't weighing then that is not applicable. However, we have a sink, anyway. But for them to score that on the application makes me say hmm again.

- Q And would it be possible for an applicant to read the regulations that were adopted in January of 2018, see that handwashing sinks are required not just in the toilet facility but also another one outside and say, hmm, per the regulation I better put a handwashing sink in there someplace? Is that a possibility?
- A Possibility. On the floor plan?
- Q On the floor plan. Yeah, that's right, we'll put it on the floor plan. That's a good place to put it.
  - A Okay. Yeah, it's possible.
- THE COURT: For the location at the post box, the Mailboxes, Etcetera or the UPS Store.
- 19 THE WITNESS: Right.
- 20 BY MR. KOCH:

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- Q So that sink is going to be there. And then what was the other thing you said that you thought --
- 23 A The lighting.
- 24 Q The lighting. Okay.
  - A The lighting is typically applicable to cultivation

because they need special lights so the plant grows.

Q All right. So lighting was something that you thought somebody could not have known to put on the plan unless they maybe got some information from somebody, is that what you're saying?

A That's what I'm saying. If you're writing about lighting but you don't show it on your plan.

- Q And are you aware of any regulations with respect to lighting a marijuana establishment?
  - A Just that lighting is required.
- Q Okay. You talked about Mr. Pupo saying that some of the changes that he may have made to take out or put in some things that may have been there. You're not saying Mr. Pupo went and talked to the evaluators while they were scoring and asked them to change their scores; right?

A Okay. No, I'm not saying that about Mr. Pupo. What I'm suggesting about the evaluators, number one, they may not have been qualified. We don't know because we haven't brought any of them here. But that's the responsibility of the State to train them. It's clear from testimony from the State that they haven't trained them.

- Q So you haven't actually talked with any of these evaluators yourself, have you?
  - A No. I've been trying.
    - Q Okay. And you've read kind of what's been said

1 about them --

- A Sure.
- Q -- both for and against?
- 4 A Sure.
  - Q So there's some explanations of what their qualifications are. You read those?

A Well, they say they're qualified, so other than that, I'm going to go back to the training because that's what the State showed. But when you asked the question, How did you teach them to score -- We didn't. We did it verbally. So if you tell me something one time, I don't know, I may or may not get it.

- Q All right. So you thought there maybe should have been better training for those evaluators, possibly?
- A For sure, without question. I think the State admitted that.
  - Q And, but you're not -- I guess other than the testimony that's been provided here during this hearing, you're not aware of what that training encompassed, is that right?
- A If it was more than what we received or what the plaintiffs have received, then Mr. Shevorski didn't give it to the plaintiffs.
- Q Let me ask you about the actual scoring, then.
  You've seen the scores that Nevada Wellness Center got from

- 1 its applications; correct? 2 Yes. 3 And if you'd turn to Exhibit 5004, which is the 4 rankings, score and rankings. 5 MR. KOCH: Do you have that, Brian? All right. 6 BY MR. KOCH: 7 You've looked at this sheet before. I think this 0 8 was provided after SB32 was passed. 9 Α Yes. And Nevada Wellness Center, it looks like -- let's 10 11 just start with City of Las Vegas on the bottom of page 1. 12 Nevada Wellness Center applied for a license in Las Vegas; 13 correct? 14 Α Yes. 15 And on that scoring rubric Nevada Wellness Center 16 scored 72nd, it looks like, is that right? 17 Α Yes. Okay. So out of 156 --18 Well, that says 72, but it's far enough down where 19 20 it don't matter. 21 Okay. And maybe that's my question. 156 points were Q 22 awarded, 156.51 to Nevada Wellness Center; right?
  - A Right.

Q And the cutoff for this rubric is 208 points was
Number 10 in Las Vegas; right?

A Yes.

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Q Okay. So Nevada Wellness was about 52 points away from falling within that top 10. Are there particular points that you thought Nevada Wellness Center did not get that it should have that were scored incorrectly in particular?

Without the State being able to articulate how they Α scored each section and why and how they trained the evaluators, it's virtually impossible. And herein lies the reason that I'm confident that we did the right thing by filing the lawsuit. We could not get information and I'm not sure the State knows what they were doing. And so if they don't know what they were doing, how could they train the evaluators to score? So, for example, they took points away from us because they said when you walked into the dispensary you walked right into it. Well, obviously whoever is reading the plan doesn't know how to read plans. Andre Rhodes, one of our partners, is a fire captain. Just because you're a fireman or a fire inspector does not know you know how to read plans. We have a mantrap in both locations. They deducted points for that.

Q Okay. So there's some spots that you could look back on and think they scored this incorrectly in our opinion. Is that fair to say?

A All I would like to know -- I would have liked to sit down with the State and gone through. For example, we

build affordable housing through the State. The State has a program and they have public hearings, and they say this is what we're going to do, this is how we're going to score it. And at the end of the day before they make any awards they send everybody their score and they say you have to sign off on your score. So you say, oh, no, you scored me 158, I think I should be a lot higher. So you go in and meet with them.

Q Right. And what --

- A And you agree on a score and then all the scores are released; there is no problem.
  - Q What department runs that process?
  - A Department of -- the Housing Division.
- Q Okay. And the rules and regulations on that you would agree are different than the Department of Taxation has for the marijuana applications; correct?
  - A That's correct.
- Q And are you aware of any rule or regulation that would allow an applicant to have that same type of process, get your score first, go in, sit down and walk through the scores, make corrections to them in the marijuana application?
- A Missouri is doing it right now. Everything is transparent. You have the weight, how it's going to be scored each section, how many words they want, how may pages they want. I don't think it's going to be a problem at the end of the day.

- Q Okay. So Missouri does it differently than Nevada; right? Is that right?
  - A Yes. I think Nevada did it wrong.
- Q Okay. And if Nevada were doing this process again, let's say in 2021, is it possible Nevada might look at Missouri and say, hey, that was a great process, maybe we should adopt some of that? Is that possible?
- A I think because of you great lawyers Nevada is going to do it right the next time.
- Q I hope so. There will be somebody complaining, I guarantee you that.
  - A That's true.

- Q All right. So if there's different ways to do it, you believe that Nevada maybe could make some improvements to the way that they did it. Is that fair to say?
- A Oh, I think they need to throw it out and start over and do it properly.
- Q And who's going to tell them how to do it properly next time? Frank Hawkins or somebody else?
- A Oh, no. I think if they involve the people in the business and the public and they are transparent about this is how we're going to score, this is what we want from diversity, this is what we mean when we say adequacy of building, this is what we mean when we say MJ in Nevada, I think it's all clear. They can clarify it.

- Q All right. You're aware that there was a Governor's Task Force that worked on some of the items that you're talking about there as far as what would be expected, what would be scored; right?
  - A Yes.
    - Q Did you participate in that Task Force?
- 7 A Yes.

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- 8 Q And how did you participate?
  - A I called in on some of those items that related to retail.
  - Q Okay. And one of the overall recommendations was to keep the regulations similar to medical marijuana except for a few changes. You're aware of that?
- 14 A Yes.
  - Q And one of those items, you're probably been here, you've seen a lot was similar to marijuana except for scoring of a location. The location would not be scored. Are you aware of that recommendation?
- 19 A No.
- 20 Q You didn't see that when Mr. Ritter was asked about 21 it?
  - A So, what Mr. Ritter was asked and my interpretation of what was written is different. So what was written was that the concern of the Task Force was that the local governments would hinder the application process from going

forward. Therefore, they wanted to keep the locations in.

They didn't want to have the location evaluated by the local government until the awards happened. They never said one time that I read anywhere, and I've looked, where it says don't score based on location, don't require location as a part of the application.

- O The Task Force didn't recommend that?
- A The Task Force didn't say that. Mr. Pupo said here that he got calls from some industry friends that asked him to make that change and thereby he did, if I recall correctly.
- Q Okay. You know, we'll think about that but I think it's already in as far as what the report actually said. So was there any discussion about taking the location off completely for purposes of scoring at the Governor's Task Force that you're aware of?
  - A Not that I'm aware of.
- Q You didn't attend any of those meetings in person, it sounds like?
  - A No.

- Q So it would surprise you if there was an express recommendation that location would not be scored as part of the application process?
  - A Not required to be listed or scored?
- Q Let's just say scored first.
- A Okay. I would be surprised on both.

- Q Okay. Or listed, you would be surprised with that, too. You talked a little bit about diversity. You said that Tick Segerblom said that minorities should become owners, is that --
  - A No, no. No.
- 6 O Go ahead.

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- A I'm saying the concern was ownership. There is no diversity of ownership. Now, what the puppetmasters spun that to say, it's going to be board members and officers and all this other stuff. I don't know where that came from.
- 11 Q Okay.
- 12 A But my concern and the concern of others was 13 ownership.
- Q And practically, you're aware that in order to apply in September 2018 you needed to have a medical certificate; correct?
- 17 A True.
  - Q And the existing ownership of those medical establishments was -- it was what it was in 2018 --
- 20 A Yes.
- 21 Q -- it wasn't -- I mean, there was nobody new coming 22 in; right?
- 23 A Right.
- Q And so how did you envision that happening, that minority ownership only would be increased through the