### SUPREME COURT OF NEVADA

Case No. 79669

GREENMART OF NEVADA NLV LLC,; an Electronically Filed Apr 15 2020 10:50 a.m. NEVADA ORGANIC REMEDIES, LLC Elizabeth A. Brown Appellants/Cross-Respondents, Clerk of Supreme Court

V.

ETW MANAGEMENT GROUP LLC; GLOBAL HARMONY LLC; GREEN LEAF FARMS HOLDINGS LLC; GREEN THERAPEUTICS LLC; HERBAL CHOICE INC.; JUST QUALITY LLC; LIBRA WELLNESS CENTER LLC; ROMBOUGH REAL ESTATE INC. D/B/A MOTHER HERB; NEVCANN LLC; RED GARDENS LLC; THC NEVADA LLC; ZION GARDENS LLC; and MMOF VEGAS RETAIL INC.,

Respondents/Cross-Appellants,

and

THE STATE OF NEVADA DEPARTMENT OF TAXATION, Respondent,

> Appeal from the Eighth Judicial District Court, Clark County, Nevada District Court Case # A-19-797004-B The Honorable Elizabeth Gonzalez

# <u>APPELLANT'S APPENDIX – VOLUME 39</u>

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29	Notice of Entry of Order and Order Regarding Nevada Wellness Center, LLC's Motion to Alter or Amend Findings of Fact and Conclusions of Law Granting Preliminary Injunction	11/6/19	AA 007058 - AA 007067
20	Order Granting in Part Motion to Coordinate Cases for Preliminary Injunction Hearing	7/11/19	AA 004938 - AA 004940
22	Order Granting Preliminary Injunction (Findings of Fact and Conclusions of Law)	8/23/19	AA 005277 - AA 005300
46, 47	Preliminary Injunction Hearing, Defendant's Exhibit 2009 Governor's Task Force Report	n/a	AA 011408 - AA 011568
47	Preliminary Injunction Hearing, Defendant's Exhibit 2018 List of Applicants for Marijuana Establishment Licenses 2018	n/a	AA 011569 - AA 011575

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47	Preliminary Injunction Hearing, Defendant's Exhibit 5025 Nevada Organic Remedies, LLC's Organizational Chart	n/a	AA 011576 - AA 011590
47	Preliminary Injunction Hearing, Defendant's Exhibit 5026 Nevada Organic Remedies, LLC's Ownership Approval Letter	n/a	AA 011591, AA 011592
47	Preliminary Injunction Hearing, Defendant's Exhibit 5026 Nevada Organic Remedies, LLC's Ownership Approval Letter as Contained in the Application	n/a	AA 011593 - AA 011600
47	Preliminary Injunction Hearing, Defendant's Exhibit 5038 Evaluator Notes on Nevada Organic Remedies, LLC's Application	n/a	AA 011601 - AA 011603
47	Preliminary Injunction Hearing, Defendant's Exhibit 5045 Minutes of ther Legislative Commission, Nevada Legislative Counsel Bureau	n/a	AA 011604 - AA 011633
47	Preliminary Injunction Hearing, Defendant's Exhibit 5049 Governor's Task Force for the Regulation and Taxation of Marijuana Act Meeting Minutes	n/a	AA 011634 - AA 011641
47	Register of Actions for Serenity Wellness Center, LLC v. State of Nevada, Department of Taxation, Case No. A-18-786962-B	n/a	AA011642 - AA 011664
27	Serenity Wellness Center, LLC et al.'s Joinder to MM Development Company Inc. and LivFree Wellness, LLC Development Company Inc. and LivFree Wellness, LLC's's Motion to Amend the Findings of Fact and Conclusions of Law Granting Motion for Preliminary Injunction	9/30/19	AA 006506 - AA 006508
2	Serenity Wellness Center, LLC et al.'s Complaint	1/4/19	AA 000343 - AA 000359
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5, 6	Serenity Wellness Center, LLC et al.'s Ex Parte Motion for Leave to file Brief in Support of Motion for Preliminary Injunction in Excess of Thirty Pages in Length	4/10/19	AA 001163 - AA 001288

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27	Serenity Wellness Center, LLC et al.'s Joinder to Nevada Wellness Center, LLC's Motion to Amend the Findings of Fact and Conclusions of Law Granting Motion for Preliminary Injunction	10/7/19	AA 006528 - AA 006538
4	Serenity Wellness Center, LLC et al.'s Motion for Preliminary Injunction	3/19/19	AA 000769 - AA 000878
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29	Serenity Wellness Center, LLC et al.'s Second Amended Complaint	11/26/19	AA 007131 - AA 007153
5	Serenity Wellness Center, LLC et al.'s Summons to State of Nevada, Department of Taxation	3/26/19	AA 001031 - AA 001034
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6	State of Nevada, Department of Taxation's Answer to ETW Management Group, LLC et al.'s Amended Complaint	4/17/19	AA 001313 - AA 001326
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5	State of Nevada, Department of Taxation's Answer to MM Development Company Inc. and LivFree Wellness, LLC Development Company Inc. and LivFree Wellness, LLC's's First Amended Complaint	4/10/19	AA 001150 - AA 001162

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45	Transcripts for the Evidentiary Hearing on Motions for Preliminary Injunction Day 19	8/15/19	AA 011087 - AA 011165
45, 46	Transcripts for the Evidentiary Hearing on Motions for Preliminary Injunction Day 20	8/16/19	AA 011166 - AA 011332

## **CERTIFICATE OF SERVICE**

I hereby certify that the foregoing **APPELLANT NEVADA ORGANIC REMEDIES, LLC'S OPENING BRIEF** was filed electronically with the Nevada Supreme Court on the 17th day of January, 2020. Electronic service of the foregoing document shall be made in accordance with the Master Service List as follows:

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Q Now, let me stop for one second. With all of these indicators both from the ballot question, the statutes now, and at least two references to the Code why wouldn't you score that? Is it just because Ms. Amanda Connor was calling you, bugging you about it? I mean, why would you -- and I'm glad you're smiling, you took it in the manner in which I wanted you to. Why would you not include scoring on physical location?

A You know, from what I remember, the discussions and the workshops and discussions with industry it's just something that I believe they didn't want.

Q So you're telling me all of these people on this side of the room, that would be the plaintiffs' side of the room, who have physical locations -- and I know you didn't hear some of the testimony, but there was testimony given that people went through a lot of work to --

THE COURT: Some people.

MR. PARKER: Some people.

THE COURT: Okay. Just so we're clear. It's not all of them.

### BY MR. PARKER:

Q Not all people, some people went through a lot of work to find suitable locations and spent money in terms of lease payments and early deposits. Were you aware of that?

MR. KOCH: Objection. Lacks foundation.

THE COURT: Overruled. 1 THE WITNESS: You know, generally just by keeping my 2 3 finger on the pulse of industry I did hear that some people 4 were going out getting locations. 5 BY MR. PARKER: Right. Did you know based upon what you heard and 6 Q 7 being familiar with the industry that finding a location was 8 difficult? 9 In some jurisdictions I heard this, yes. Right. Because those looking for locations also 10 were aware of the suitability requirements in terms of 11 12 distance laid out in the ballot question; is that correct? 13 Α Yes, I would think they were aware of distance 14 requirements. 15 So addition -- let's look at 453D.268(6). Q Right. 16 You've got it highlighted here. Okay. Α Are you on sub (6) or actual 6? 17 THE COURT: 18 MR. PARKER: I think we need to go back up, Shane. 19 THE COURT: I think you want the actual 6. 20 size of the proposed marijuana establishment --" 21 There we go. That's it. MR. PARKER: Yeah. 22 BY MR. PARKER: 23 It says, "Documentation concerning the size of 24 proposed marijuana establishment, including, without

limitation building and general floor plans with supporting

25

1 details." Do you see that? 2 Α Hold on one second --3 Q All right. 4 Α -- because it's not highlighted on the --5 It's not? No, I don't think so. Where are we at? Actual 6. 6 Α 7 Okay. Here, this other page. Okay. 8 So not only was location important in the Code, but 9 this paragraph speaks to size, adequacy of size; right? 10 Yes. And that was actually one of the criteria on the 11 12 application, the face of the application; is that correct? 13 Α Yes. Would you agree with me when you have an application 14 15 requiring an address, and saying P.O. boxes are not allowed, 16 and then you have a section of the application indicating 17 adequacy of size of the building wouldn't you think as an 18 applicant that that's an important part of the process? 19 MR. KOCH: Vague and speculation. 20 Overruled. THE COURT: 21 THE WITNESS: Okay. One more time. The adequacy of 22 size? 23 BY MR. PARKER: 24 It says that right on the top of the page for Yes. 25 the part of the non-identified portion of the application;

right?

A Right. You're asking me if the adequacy of size is important to the applicant?-

Q Yeah. Wouldn't the applicant think that's -- if they were being asked for that information that location is required on the face of the Attachment A, that that is something that's being considered by the evaluators?

A Yes.

MR. KOCH: Objection. Speculation.

THE COURT: Overruled.

#### 11 BY MR. PARKER:

Q All right. Now, did you provide -- or to your knowledge were the evaluators provided with any samples or any information in terms of what is adequacy of size, not just a floor plan, but adequacy of size of building?

A I don't know if they were provided anything.

Q We were told that the QA or quality assurance performed on this -- on the evaluators' work was left up to the evaluators themselves. Were you aware of that?

A No.

Q Okay. When I went through the scoring -- strike that. When I went through the training slides with Mr. Gilbert I asked him who did the QC work or the QA work, and he said the evaluators QC-ed their own work or one evaluator would QC another evaluator's work. Was that your

- understanding or impression?
- A I don't know. I didn't know that was part of the process there.
  - Q You had nothing to do with QC-ing or QA-ing the work; is that correct?
- 6 A Right. Correct.
- Q Good enough. Can we look at section 4 -- NAC 453D.268 I think it's (4)(b)(11). It should be highlighted, 9 Mr. Pupo.
- THE COURT: Whether the person has an ownership or financial investment interest?
- MR. PARKER: Yes, Your Honor.
- THE COURT: Okay.
- 14 BY MR. PARKER:

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- 15 Q Have you seen this part of the Administrative Code?
- 16 A Yes.
- Okay. Are you familiar with what this requires?
- 18 A Yes.
- 19 Q Do you see anything in this language that says 20 shareholders are not included in the term "owner"?
- 21 A No.
- Q All right. Would you agree with me that a shareholder is someone who has a financial interest in a company?
- 25 A Sure.

- Q And doesn't it say that you're supposed to provide information on anyone with a financial interest?
  - A Yes, whether a person has a financial investment.
- Q So in terms of public companies everyone with a financial interest should have been identified on the application. Isn't that correct based upon this Administrative Code section?
- 8 MR. KOCH: Objection. Legal conclusion.
- 9 THE COURT: Overruled.
- 10 THE WITNESS: Yeah, I would say so.
- 11 BY MR. PARKER:

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- Q Right. And so would you also agree with me that if companies submitted applications without complying with this Administrative Code reference, that they failed to comply with the application that requires the identification of all
- MR. GRAF: Objection, Your Honor. He's misstating the Code, what it states.
- 19 THE COURT: Overruled.
- 20 MR. GRAF: Thank you, Your Honor.
- 21 BY MR. PARKER:

owners?

- 22 Q Isn't that true, sir?
- MR. GRAF: Your Honor, and I don't mean to interrupt
  Mr. Parker, but is there going to be a point when we could
  make more of a record regarding some of these objections

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outside the presence of the witness?
 1
 2
              THE COURT:
                         Yes.
 3
              MR. GRAF: Okay. Then I would ask --
 4
              THE COURT: When we take a break.
 5
              MR. GENTILE: Thank you.
 6
              MR. PARKER: Can I get the answer to this one.
 7
              THE COURT: We are trying to get an answer.
 8
              MR. PARKER:
                           Thank you.
 9
              MR. GRAF:
                        Sorry. I didn't mean to --
                          I know you didn't mean to interrupt.
10
              MR. PARKER:
              THE COURT:
                         I'm not --
11
   BY MR. PARKER:
13
         0
              Isn't that true, sir, that if an applicant failed to
    identify every person with a financial interest in the company
14
15
    they've failed to comply with the -- they failed to provide a
16
    complete application?
17
              MR. KOCH: Objection. Legal conclusion.
              THE COURT: Overruled.
18
19
   BY MR. PARKER:
20
              Isn't that true, sir?
21
              I would say that it can, yeah, possibly be deemed
22
    incomplete.
23
              MR. PARKER:
                           Thank you, sir.
24
              Do you want to take a break now, Your Honor?
25
              THE COURT: No, I'll take a break at about 3:00.
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1 MR. PARKER: Oh. Okay. I thought you were --

THE COURT: No. No. I told Mr. Graf at our next

3 break.

MR. PARKER: Oh. Okay. I thought you were --

THE COURT: So like in a trial I tell you guys to keep track of all the stuff you want to make a record on when we're outside the presence of the jury. So keep track of it all.

MR. PARKER: All right.

#### 10 BY MR. PARKER:

Q Now, I have a whole bunch of questions to ask you, but I don't know if you know the answers. So this may shorten my time with you, Mr. Pupo.

Do you have any information related to individual applications and the scoring for those applications?

A Do I have?

Q Yeah. Are you familiar with any of them? Did you go by and say, hey, I randomly need to take a look and see what's going on with these evaluators and how they're scoring?

A No.

Q All right. If I were to show you portions of my client's application and ask you and inquire whether or not you have any understanding of why this person -- this evaluator came up with this number, would you be able to shed any light on that?

Α No. 1 If I showed you scoring notes that indicated that 2 3 certain evaluators made reference to location, would that give 4 you any insight as to why they did or did not? 5 Α No. THE COURT: So you're going to cross that whole area 6 7 out; right? 8 MR. PARKER: I am. I'm crossing them out as we go, 9 Your Honor. BY MR. PARKER: 10 11 Were you even in Las Vegas from September 7 through 12 September 20th of 2018, when the evaluators were doing their 13 thing? 14 They were in Carson, weren't they? THE COURT: 15 THE WITNESS: Yes, they were. 16 MR. PARKER: Let's go to Carson. 17 THE WITNESS: I'm sorry. 18 MR. PARKER: Thank you, Your Honor. 19 BY MR. PARKER: 20 When the evaluators were in Carson reviewing the 21 applications? 22 Α No. 23 Q Okay. 24 Not that I know of. Α 25 All right. Good enough. Q

THE COURT: It's Day 10. I know it was being done 1 2 in Carson, because I've been listening. 3 MR. PARKER: I was listening, Your Honor. I like 4 Las Vegas a lot, you know. BY MR. PARKER: 5 And you would have held Mr. Gilbert or Mr. Plaskon 6 Q 7 responsible for attending to the evaluators; is that correct? 8 MR. KOCH: Objection. Lacks foundation. 9 THE COURT: Overruled. THE WITNESS: Yes. 10 BY MR. PARKER: 11 12 I'm thinking in your absence. Is that correct? 13 Α Yes. All right. Now, one thing that I believe you will 14 15 be able to give me some information on --16 (Pause in the proceedings) MR. PARKER: Your Honor, I'd provided to the Court 17 18 this big binder here, and I think Dulce has given it 307; is 19 that correct? 20 THE CLERK: Uh-huh. Yes. Sorry. MR. PARKER: And it is Nevada Wellness, its 21 22 application. It's DOTNVWELL1 through 678. I'd like to have 23 this big binder admitted. I'm only going to use a few pages with Mr. Pupo, though. 24 25 THE COURT: Any objection?

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THE CLERK: I'm sorry. Mr. Parker?
 1
 2
              MR. PARKER: Yes.
 3
              THE CLERK: The big binder you gave me today, or
 4
    yesterday?
 5
              MR. PARKER:
                           Today. Well, wait a second. I thought
    I gave this one to you today. 307 I gave today; right?
 6
 7
              THE CLERK:
                         Yes.
 8
              THE COURT:
                         And is there any objection to Mr. Parker
 9
    having 307 admitted?
10
              MR. SHEVORSKI: It's just your app?
                          It's just my app, and it's redacted.
11
              MR. PARKER:
              THE COURT: It's his client's.
12
13
              MR. SHEVORSKI: No objection, Your Honor.
              THE COURT: Okay. Be admitted.
14
                  (Plaintiffs' Exhibit 307 admitted)
15
16
              MR. PARKER: Thank you, Your Honor.
17
              THE COURT: Dulce's going to give you Exhibit 307,
18
    sir. And then Mr. Parker has said he will refer you to
19
    certain pages. They have little numbers on the bottom which
    we call Bates numbers, which we don't have Bates numbering
20
21
    machines anymore. They ran out of ink, and we can't get the
22
    ink anymore.
23
              THE WITNESS: Okay, Your Honor.
24
              THE COURT: But they use little stickers now for the
25
    alphanumeric designation.
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1
                       (Pause in the proceedings)
 2
              THE WITNESS: Is this the entire application?
 3
    BY MR. PARKER:
 4
         Q
              Yeah.
                    But we're going to only look at a couple of
 5
    pages, okay.
 6
              Sir, I want you to take a look at DOTNBWELL2.
                                                               So
 7
    it's page 2.
 8
         Α
              Okay.
 9
              Are you familiar with this form -- document?
10
              With this letter, yeah. Yes.
11
              Is this a form that is utilized by the Department of
         0
12
    Taxation Marijuana Enforcement Division?
              Yes.
13
         Α
14
              All right. And can you tell me -- this was sent out
         Q
15
    September 18th, 2018, to Mr. Frank Hawkins. Do you know who
16
    he is?
17
              Yes.
         Α
18
         Q
              Have you met him before?
19
              Yes.
         Α
20
              When?
         0
21
         Α
              This week.
22
              Okay. Other than this week have you met him before?
         0
23
         Α
              No.
24
              Have you ever gone to lunch or dinner with him?
         Q
25
         Α
              No.
                                   47
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- Q Has he ever called you on the phone?
- 2 A No.

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- Q All right. It says here, "On September 12th, 2018, The Department of Taxation Marijuana Enforcement Division conducted a routine inspection/audit of your establishment located at 3200 South Valley View Boulevard, Las Vegas, Nevada." And it has certificate numbers and the license

Yes.

Α

Do you see that?

number.

- Q All right. The next paragraph says, "The audit/inspection results reveal that your establishment was in compliance with Nevada Revised Statutes...," and it references 453A and 453D; is that correct?
- 14 A Yes.
  - Q All right. And it also says, "...the Administrative Code, and no deficiencies were noted during the inspection."
- 17 Do you see that?
- 18 A Yes.
  - Q What does that mean in terms of the operation of Nevada Wellness Center at this location?
  - A It means at this time upon the inspection from my inspectors that they found nothing out of compliance.
  - Q All right. Would that mean that the location as it's being operated would be suitable both in terms of location and suitable in terms of adequacy of size to sell

medical marijuana and recreational marijuana?

A I don't believe that looking at adequacy of size or the location on these inspections is part of their inspection.

- Q Okay. It does mention 453A and 453D; is that correct?
- A Yes.

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- Q Which would refer to medical and recreational marijuana sales; right?
- 9 A Yes.
  - Q All right. If there was something wrong with the location, wouldn't that be noted in some type of deficiency report?
- 13 A Yes.
- Q All right. And if there was something wrong with the size of the building or the layout of the building, wouldn't that also be noted on this report or some type of deficiency report?
  - A Yeah, I believe so.
  - Q All right. So can it be said based upon a non finding of any deficiencies that the building location and the building size were at least adequate?
    - A I would say so.
  - Q All right. Now, let's suppose that Nevada Wellness Center used that floor plan and that building layout for purposes of one of its applications. Wouldn't you agree with

me that the evaluators, because this was a part of his application, would come to the same determination that the medical -- I'm sorry -- that the Marijuana Enforcement Division came to, that this building would be adequate and this floor plan would be adequate?

- A Yeah, I don't know what an evaluator is, you know --
- Q No. And that's fine. That's fair enough. But my question to you is if an evaluator came to a different conclusion than the medical -- I'm sorry -- the Marijuana Enforcement Division came to in terms of the adequacy of this building and the suitability of its size, wouldn't that concern you?
- MR. GRAF: Objection, Your Honor. Misstates the law.
- 15 THE COURT: Overruled.
- MR. GRAF: Thank you, Your Honor.
- THE WITNESS: If we're strictly talking adequacy of size, probably I'd -- I'd probably raise a eyebrow.
- 19 BY MR. PARKER:

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- Q Right. Because you would think that if this is a model that has worked and has been approved by the Marijuana Enforcement Division it should be able to be approved in a replicated building, right, in terms of adequacy?
- 24 A I would say so.
  - Q That's right. So Nevada Wellness Center used that

building size, that layout as an example with building plans 1 actually attached for its building it would replicate so --3 along with a location. Now, wouldn't you agree with me that 4 if someone had gone through the process of getting building 5 plans, has described in detail its intention to replicate that building, and then has given you a location that meets the 6 7 ballot question, meets the statute, and meets the regulation, 8 that that building should have been approved or scored 9 appropriately by your evaluators?

MR. KOCH: Objection. Lacks foundation.

Speculation.

THE COURT: Overruled.

THE WITNESS: You know, again, I'm not comfortable substituting my judgment, you know, for the evaluators'.

15 BY MR. PARKER:

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Q Right. That's why I'm saying isn't it your opinion that the evaluators should have scored that appropriately.

A Yeah, I think it should be scored appropriately as required.

Q Right. Because if the Marijuana Enforcement

Division finds it adequate, it should be adequate for purposes

of the application review?

A I would think so, yes.

Q All right. So let me show you -MR. PARKER: Dulce, this is 306.

1	THE CLERK: Okay. Proposed.
2	MR. PARKER: Proposed.
3	THE COURT: And that was the other book.
4	MR. PARKER: This is. This is the scoring of Nevada
5	Wellness, Your Honor.
6	THE COURT: Any objection to that?
7	MR. SHEVORSKI: No objection, Your Honor.
8	THE COURT: Be admitted.
9	(Plaintiffs' Exhibit 306 admitted)
10	MR. PARKER: Thank you, Your Honor.
11	THE WITNESS: Are we done with this?
12	MR. PARKER: No. Hold on to it. But let me see if
13	I can find you 306.
14	Is it over there, Dulce?
15	THE CLERK: It's under the top of that cart.
16	(Pause in the proceedings)
17	MR. PARKER: We're not going to go back and do much,
18	because I'm almost just about done.
19	THE COURT: Good. Because I've got questions.
20	MR. PARKER: All right.
21	BY MR. PARKER:
22	Q All right. So if you were to look at 306 and the
23	Bate Number's DOT0033454 so it's kind of in the middle of
24	the stack, sir.
25	A Okay.

So it says here -- it appears that Mr. Lemons -- do 1 2 you see that? 3 Α Yes. 4 He indicates that the location is near public Okay. 5 transportation. Do you see that? 6 Yes, in front of something. 7 So at least this -- Mr. Lemons is considering the 0 location for purposes of public transportation; is that 8 9 correct? 10 Apparently. Α All right. And then it says, "Front doors open into 11 Q 12 display, no barriers." Do you see that? 13 Α Yeah. I don't know what that -- what he's trying to say with that abbreviation. Is it "display"? 14 15 Q I'm assuming. 16 Front door opens into dispensary maybe? 17 barriers. 18 Q Maybe dispensary. 19 Okay. I'm sorry. What's your question, again? Α 20 And then below that it says, "Construction plan." 21 Do you see that all the way at the bottom of the notes, 22 CONTPLAN? 23 Α Yes. 24 All right. So they looked at the location at least 25 for purposes of public transportation, and they recognized

that construction plans were provided. Do you see that?

A Yes.

Q All right. Do you know whether or not these evaluators were told not to consider location, or were they looking at it in terms of some applicants, but not others?

A No, I don't think they were told, you know, not to consider one item, you know, for some applicants and one the other. I don't -- I'm not sure what exactly the instruction that they were given. I was -- you know, it was part of their training or whatnot.

Q It wouldn't be right to give -- to take away points in this case -- it says minus 2. Do you see that?

A Yes.

Q It would not be appropriate to subtract points when someone has gone beyond simply giving a floor plan, but giving construction plans, indicated that the building that they intend to replicate has been approved by the Marijuana Enforcement Division. That doesn't seem right, does it?

MR. KOCH: Objection. Speculation. Lacks foundation.

THE COURT: Overruled.

THE WITNESS: Yeah, I don't -- again, you know, I don't -- I'm not seeing it through their eyes, so I can't tell you what all they were looking at, what their thinking process was to score it the way they did.

All right. Would you agree with me, sir, then, that 1 2 based upon on how you thought the application process would 3 work that if someone was going to provide the location that's 4 suitable, one that complies with the ballot question, the 5 statutes, and the Administrative Code, provide construction plans and a floor plan, and demonstrate by virtue of the 6 7 letter that their location has been inspected by the Marijuana 8 Enforcement Division, that person should get a full -- the 9 full points allowed on that section; right? MR. KOCH: Objection. Speculation. Lacks 10 foundation. 11 12 THE COURT: Overruled. 13 MR. GRAF: Objection. Incomplete hypothetical, Your Honor. 14 15 THE COURT: Overruled. 16 MR. GRAF: Thank you, Your Honor. 17 THE COURT: You can answer. 18 THE WITNESS: Yeah, I don't know if they're entitled 19 to full points. If it meets the criteria for full points, 20 then they should get full points. It's what --21 BY MR. PARKER: 22 Can you think of anything else in the criteria that 23 would not have been complied with if you provided that much 24 information? 25 MS. SHELL: Objection. Calls for speculation.

THE COURT: Overruled. You can answer. 1 2 THE WITNESS: Well, I see a note here. It says, "No 3 work tasks." 4 BY MR. PARKER: 5 I'm talking about the building at this point. 0 6 I see the "no work tasks" --7 Α Under construction. Okay. 8 -- and I also see the building notation. 9 wanting to actually stick to building for a second, because 10 I've got another one that goes again to the building. So in terms of the building in your opinion would 11 12 you agree with me that if you're providing a suitable 13 location, one that meets all the distance requirements --14 Α Okay. 15 -- is adequate in size -- because we know the 16 Marijuana Enforcement Division's already inspected it, that 17 letter is a part of the application that's given -- shouldn't 18 that location and the replication of that location get full 19 points in your opinion? 20 MS. SHELL: Objection. [Inaudible]. 21 THE COURT: Overruled. 22 BY MR. PARKER: I don't care what the evaluators did. Based upon 23 24 what you know. 25 MR. GRAF: Your Honor, I'm going to object as to

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    form.
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              THE COURT: Overruled.
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              MR. GRAF:
                         Thank you.
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              THE WITNESS: If that's the only requirement for
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    their criteria?
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    BY MR. PARKER:
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              Uh-huh.
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         Α
              Then possibly. You know --
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         0
              All right.
              -- it depends what the entire criteria calls for.
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         Α
              Take a look at DOT33514. And even before you get
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12
    there. Do you know if any of the evaluators were given any
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    training on how to read plans? When I looked through the
14
    slides there's no information on how to read plans or how to
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    determine adequacy of size. Do you know if they were given
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    any training like that that's not reflected in the training
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    slides?
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              MR. GRAF: Object, Your Honor. Compound. And again
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    as to form.
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              THE COURT: Overruled.
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                         Thank you, Your Honor.
              MR. GRAF:
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              THE WITNESS: Okay. No, I don't know.
                                                       I'm sorry.
23
    Did you say 514 earlier?
24
    BY MR. PARKER:
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         0
             It's DOT33514.
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1 A Okay.

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- Q All right. So this is a different evaluator. I can't make out the name at the top. I don't know if you recognize it.
- 5 A No, I don't.
- Q Okay. And it says, "Plans difficult to read." Do you see that?
- 8 A Yes.
  - Q All right. Do you have any training in reading construction plans?
- 11 A I don't.
- Q Anybody in your charge, Mr. Plaskon, Mr. Gilbert,
  anyone that you are aware of who actually could read plans or
  knew how to read plans?
- 15 A Not that I know of.
- Q All right. Do you know if someone could not read the plans, whether or not there was someone available to the evaluators to help them read the plans?
- A Well, from what I understand, I believe one of the evaluators has a construction background.
- 21 Q Do you know which one?
- 22 A No.
- Q Okay. Did you receive resumes on all of the evaluators?
- 25 A Personally?

The Department. 1 Q 2 The Department. I believe they did. Α 3 0 Have you produced those to your counsel? 4 Α I believe so. 5 Okay. And if you look at 33518, it does not 0 indicate who the evaluator is on this page, but it says, 6 "Overall plan confusing." Do you see that? 7 8 Α Yes. 9 So my concern is did anyone provide any help to these evaluators in understanding construction plans? To your 10 knowledge do you know of anyone? 11 12 I don't know. 13 0 Good. And do you know whether or not any training information, something other than the slides that we've seen, 14 15 would have been provided to the evaluators on how to discern a 16 good plan from a bad plan? 17 I don't know. Α 18 Q Okay. All right. Can we go to NAC 453AD.272(5). 19 MR. GRAF: A, or D? You said AD. MR. PARKER: D as in David. 20 21 MR. GRAF: D. Thank you. 22 MR. PARKER: Delta. 23 BY MR. PARKER:

So when we left off we were talking about

monopolies. When I say we -- when Mr. Miller was talking to

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you about it, and I started, but then kind of moved away from it. It says here "To prevent..." Do you see that?

A Yes.

Q Are we on the same page? Good. You were talking about how you believe based upon the definition of applicant that one company, even if it had similar owners, could have more than one location in the same jurisdiction; is that correct?

A Yes.

Q All right. Now, this -- it says, "Does not issue to any person, group of persons, or entity." You understand that?

A Yes.

Q Isn't that different than your application in terms of "individual" and "applicant"? Doesn't this regulation or Administrative Code section indicate that similar ownership is prevented, because it says, "...to any person," which means similar owners having two different companies shouldn't be allowed to have ownership in more than one recreational marijuana establishment in the same jurisdiction; right?

MR. KOCH: Objection. Legal conclusion.

Argumentative.

THE COURT: Overruled.

THE WITNESS: I believe if you continue to read, it says, "the greater -- or the greater of more than 10 percent

of the licenses."

BY MR. PARKER:

- Q Well, did you check to determine the ownership interest of any of the similar owners for any of the company we talked about earlier today, Essence Trop, Essence Henderson, Commerce, or Cheyenne?
  - A Yes, a monopoly check was done.
- Q Did you figure out what the interests were on those?

  The gentleman that owned both of them, you know, one gentleman owned Henderson Trop and Henderson -- I'm sorry -- Essence

  Trop and Essence Henderson; right?
  - A Right.
- Q Did he have more than a 5 percent interest in both companies or 10 percent interest in both companies?
  - A Yeah, I don't what the percent interest is.
- Q So how could you determine that there was a monopoly created if you didn't know the ownership interest?
- A Well, the owners are checked regardless of ownership interest percentage to ensure that they don't have more than, like I say, in Clark County would be eight licenses in the County.
- Q That's not what you said, sir. You told me that based upon the slide we put on right after lunch -- which exhibit number was that? I think it was -- the one that shows per -- here we go. When we placed on the screen Exhibit 252,

1 and it says, "Per" in red --2 Α Right. 3 0 Right there. Look in front of you. 4 Α I know. "Per Jorge." 5 6 Α Right. 7 Right. This was the monopoly issue, and you allowed Q 8 these four companies to have more than one location in the 9 jurisdiction. Do you recall that? 10 Α Yes. All right. Did you determine the ownership 11 12 percentage for the similar owners for all four locations? 13 Α The ownership percentage in the entity -- that they had in the entity? 14 15 0 Yes. Exactly. 16 I'm sure it was listed on the application. I don't 17 know -- what I'm trying to say -- so you have the entity. 18 entity is separate from the ownership interest. So when you 19 do a monopoly check you check every person or owner or group 20 of persons --21 You're supposed to? Q 22 Well, we did. Α Yes. 23 Q Well, no. You told me --24 That's my understanding. Α 25 You told me you only checked the ones listed. Q

THE COURT: Mr. Parker, don't argue with him. 1 2 MR. PARKER: All right. 3 THE COURT: Thank you. 4 THE WITNESS: Did a -- check a monopoly provision. 5 We checked every individual that's listed on the application to ensure that they didn't have more licenses than what's 6 7 allowed under this provision and the jurisdiction. 8 BY MR. PARKER: 9 So let me accept what you just said, because I think that's pivotal. You said you would check each owner 10 listed to make sure each owner didn't have more than one 11 12 location in that jurisdiction; right? 13 Α That had more than what? 14 One location in a particular jurisdiction. 15 No, not one location. This provision allows more Α 16 than 10 percent of the licenses allocable in the county. 17 Okay. So if you only had 10 in the county, right --18 you give up 10 licenses in the county? 19 Α I think it was more than that, 31 in the county. 20 In the county? How many did you give out in the 21 city? 22 The city of Las Vegas? Α 23 Q Yeah. 24 I believe it was 10. Α 25 MR. PARKER: Go back to the statute, Shane, so I can

- 1 see the [inaudible].
- 2 BY MR. PARKER:
- Q All right. So did you determine whether or not allowing for Essence Trop and Essence Henderson would exceed this restriction?
- 6 A Yes.

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- Q Okay. Would there be something that would allow me to verify that, something in writing other than this document?
- 9 A Yes. I don't know if -- I'm sure it's been 10 provided. I don't know where.
- Okay. I don't know if it has or not. We can figure it out.
- Now, did the -- what did the -- did the ballot question address this issue for you?
- 15 A You know, I don't remember.
- 16 Q In terms of restriction on monopolies.
- 17 A I don't remember.
- 18 Q Did the statute address this issue for you?
- 19 A You know, I don't remember if it's part of the 20 initiative or not.
- 21 Q Okay.
- A I'd like to say it is, but I don't know for sure. I don't remember.
- Q All right. So for you to figure this out wouldn't you have to know all the owners and all their interests -- all

their percentages of interests and then determine whether or 1 not having more than one location would exceed or violate this 3 part of the Code? 4 Α I don't need to know their percentage of interest, 5 just that they're an owner. Okay. Is it your position that any one owner can 6 Q 7 have more than 10 percent of the locations in any jurisdiction? 8 9 Right. Any individual. And that's not defined by the name of the company, 10 it's the owner and owner of that company? 11 12 MR. GRAF: Objection, Your Honor. Misstates the 13 law. 14 THE COURT: Overruled. 15 MR. GRAF: Thank you, Your Honor. 16 BY MR. PARKER: 17 Isn't that correct, sir? 0 18 Α Well, I would think that it's any person. 19 Right. Which would be an owner; right? 20 Α Right. 21 Right. And that's what I think the importance of 22 the statute is. It doesn't just say "entity." It says, "Any 23 person or group of persons." Right? 24 Right. Α 25 Q So when you gave this --

MR. GRAF: Objection, Your Honor. I'm sorry. 1 2 know it's belated. Just very quickly. Object as to form. 3 Misstates the law. 4 THE COURT: We're on the regulation. This is NAC. MR. PARKER: We're on the Administrative Code. 5 THE COURT: I understand. 6 7 MR. GRAF: And it does say --8 THE COURT: The objection's overruled. 9 MR. GRAF: Thank you, Your Honor. 10 BY MR. PARKER: So, sir, to kind of put an end to this conversation. 11 12 When you made this determination, you performed that analysis 13 you looked at the owners, you looked at interest to know who 14 was an owner of each company and decided whether or not it violated this Administrative Code section; is that correct? 15 16 Yeah. Just for clarity, when you say "you" I personally didn't do it, but --17 18 Q Your Department? 19 Yes. Α 20 All right. Good enough. 21 There was a monopoly analysis performed. Α 22 Q All right. And then finally, sir --23 MR. PARKER: I don't know if this had been admitted, 24 Your Honor. It's 446?? Has that been admitted? 25 THE CLERK: Is that ETW's 446?

1 MR. PARKER: Yes.

THE CLERK: That's proposed.

THE COURT: Any objection?

MR. BULT: We all stipulated to it, but we never got it admitted.

THE COURT: So we're going to take a break now. So we're going to take 20 minutes, because Mr. Graf has a whole lot of things he wants me to know that I won't listen to. So get up, walk around, and enjoy yourself. I wouldn't go all the way to outside, though.

THE CLERK: Will 446 be admitted?

THE COURT: Yes. Well, no. I'm giving you guys 10 minutes to argue, 10 minutes for a break. So that means the witness gets 20.

Mr. Graf, you wanted to say stuff.

MR. GRAF: Yes, Your Honor. I move to strike every question where Mr. Parker referenced adequacy of size. That is not how the statute reads. NAC -- or excuse me, the Code. NAC 453D.268 provides that you just have to provide a description of the facility, including the size -- or we can read it in exactly, Your Honor. It's 453.268(6) it says, "Documentation concerning the size of the proposed marijuana establishment, including, without limitation, building and general floor plans with supporting details." "Adequacy" is nowhere there, Your Honor. He referenced that in numerous

sections. That was my objection as to form. It is -- and I know you're the trier of fact, so I'll leave it up to you, Your Honor to be able to read the statute and understand the statute.

THE COURT: Thank you, Mr. Graf.

MR. GRAF: But I think that those --

MR. PARKER: [Inaudible].

MR. GRAF: And I'll put that out there. But, Your Honor, I think everybody started this hearing, and I don't know if it was Mr. Kemp or Mr. Gentile that said words mean things. We're getting very loose with the words here, and I think that these words, especially when you're starting to create new standards, don't exist, need to be ferreted out, and called to the carpet. And that's what I'm doing, Your Honor.

THE COURT: All right.

MR. GRAF: Adequacy of size is not the standard.

And he asked that question numerous times. And now you, as
the trier of fact, have that in your head. So I just wanted
to make sure that was on the record.

THE COURT: No. Actually, Mr. Graf, I don't have any of that stuff in me head, but thank you.

MR. GRAF: Okay.

THE COURT: So your objection's overruled. I certainly understand your objection, and, luckily, I have the

Nevada Administrative Code and the Nevada Revised Statutes Section 453D sitting on my computer. So I can read them instead of relying upon what is stated by counsel and can interpret them and give them the deference the agency is entitled to. All right.

MR. GRAF: And then the other objection or clarification I wanted to make was NAC 453D.268(4)(11) and he's talking --

THE COURT: Hold on. Let me get there.

MR. GRAF: Yeah.

THE COURT: All right. I stopped reading at "interest" when I was asking Mr. Parker if he was at the right place. So okay.

MR. GRAF: Okay. So it says -- 450D(11) [sic]. And I'm just going to go from 4, Your Honor. "A description of the proposed organizational structure of the proposed marijuana establishment, including, without limitation." Then (b) it says, "A list of all owners, officers, and board members of the proposed marijuana establishment that contains the following information for each person." Then it lists a bunch of stuff, and then Mr. Parker referenced subpart (11) that says, "Whether the person has an ownership or financial investment interest in any other medical marijuana establishment or marijuana establishment." He was referencing the 5 percent at that point in time, Your Honor, and he was

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    talking about --
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              THE COURT:
                         I don't think he was referencing the
 3
    5 percent, Mr. Graf, because I don't know that the 5 percent
 4
    is compliant with the ballot question. I certainly --
 5
              MR. PARKER:
                           Bingo.
              THE COURT:
                          Mr. Parker, can you stop helping me.
 6
 7
                           I'm sorry. But you were right.
              MR. PARKER:
 8
              THE COURT:
                          So I'm listening to all the evidence
 9
    that you all present and hopefully sometime the other people
10
    in the room are going to get to present evidence and I'm going
    to listen to them, too.
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12
              MR. GRAF:
                         Okay.
13
              THE COURT:
                          Anything else?
                         Yes, Your Honor.
14
              MR. GRAF:
15
              THE COURT:
                          Okay.
16
              MR. GRAF:
                         So then it's NAC 453D.272.
17
              THE COURT:
                         Okay. Hold on. Let me get there.
                                                                All
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    right.
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                         Which he was talking about the 10 percent
              MR. GRAF:
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    of ownership.
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              THE COURT:
                          That's in section (5)(a) and (b).
22
    and (b).
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              MR. GRAF:
                         I'll leave that to Her Honor.
24
    [Inaudible] person...or entity. And then, Your Honor, that
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    statute is providing for what or who the applicant is and who
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was actually issued the license. 1 2 Mr. Parker was trying to say that everybody that's 3 an owner of an applicant, they'd have to be listed. What I 4 think, and I object to, is the loose determination that an 5 entity cannot be the person to whom the license is issued. 6 THE COURT: Okay. I understand your position on 7 that, Mr. Graf. 8 MR. GRAF: Thank you. 9 THE COURT: Did anybody else want to say anything for purposes of my record because you don't think you have 10 11 enough time to argue any objections and I wouldn't let you 12 make a speaking objection? 13 All right. So you can all have a break now. Thank you, Your Honor. 14 MR. KOCH: 15 (Court recessed at 2:32 p.m., until 2:41:49 p.m.) 16 MR. PARKER: All right. So it's Exhibit 46, I think you said. Is that the number? 17 MR. KOCH: 446. 18 19 MR. PARKER: 446. 20 THE COURT: I admitted it already --21 MR. PARKER: Thank you, Your Honor. 22 THE COURT: -- before the break pursuant to the 23 stipulation. So Shane --24 MR. PARKER: All right. 25 We don't have Shane, Your Honor.

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THE COURT: The A-V guys are allowed to have a
 1
 2
    break.
            Here he comes.
 3
                       (Pause in the proceedings)
 4
              THE COURT: Okay. Now we're ready.
 5
              MR. PARKER:
                           Thank you, Your Honor.
              THE COURT: Okay.
 6
 7
              MR. PARKER: May I proceed?
 8
              THE COURT: You may.
 9
              MR. PARKER: So can we look at Exhibit 446, page 1,
10
   please.
    BY MR. PARKER:
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              It should be coming up, Mr. Pupo.
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              So this is the Marijuana Nevada email to Ramsey, is
    it Davise? How do you pronounce that?
14
15
                   Is yours not on?
              Oh.
16
              It's not on the screen here.
         Α
17
              MR. PARKER: May I approach?
18
              THE COURT: You may. Are you going to use the turn
19
    off and hopefully it comes back on method?
20
                       (Pause in the proceedings)
     BY MR. PARKER:
21
22
              All right. Do you recognize that email address in
23
    terms of the sender? It says "From: Marijuana Nevada."
24
              Okay. Yes.
         Α
25
              Is that from the Department of Taxation?
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- A That's one of our boxes, yes.
- Q Okay. And it's dated September 9, 2018. So this is during the application process, is that correct, after applications are being -- the window in terms of submission of applications? Wasn't it the 7th through the 20th?
- A Yeah. Okay. I believe it was the 7th through the 20th.
- Q All right. So it appears here that Mr. Ramsey was being responded to by Mr. Plaskon; is that correct?
- 10 A Yes.

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- Q All right. And he indicates here that he cannot answer the question being asked; is that correct?
- MR. KOCH: Objection. Document speaks for itself.
- 14 THE COURT: Overruled.
- THE WITNESS: It's that would not provide guidance to individual applicants.
- 17 BY MR. PARKER:
- Now, tell me. That seems at odds with what has been said earlier in this trial -- or in this hearing. I was told that, you know, you've had conversations and others have had conversations with representatives of applicants, as well as applicants. Why would Mr. Plaskon take this position on September 9th, 2018?
- MR. KOCH: Objection. Speculation.
- 25 THE COURT: Overruled.

1 THE WITNESS: He must have gotten instruction. 2 BY MR. PARKER: 3 Okay. Did you give any instruction to not provide 4 information to this person? 5 Α No. Are you familiar with Libra Wellness? 6 0 7 Yes. Α 8 Do they have a medical marijuana license? 9 Α I believe so, yes. Did they apply for or receive a conditional 10 recreational license? 11 12 I don't know. 13 All right. Was this the position taken by the agency, your Department, on September 9th, that there would be 14 15 no more answers given? 16 MR. KOCH: Objection. Mischaracterizes the 17 document. THE COURT: Overruled. 18 19 THE WITNESS: Yeah. I don't know that was 20 instructions. 21 BY MR. PARKER: 22 It says, "With that said, the Division cannot 0 23 provide guidance to individual applicants. 24 THE COURT: Hold on a second. 25 THE COURT RECORDER: I'm having a hard time hearing

- 1 the witness.
- THE COURT: Mr. Pupo, I'm going to need you to speak
- 3 up again. I'm sorry.
- THE WITNESS: Oh. I'm sorry. Let me move over
- 5 here. Sorry.
- 6 MR. PARKER: So want me to start from the beginning?
- 7 THE COURT RECORDER: Not from the beginning.
- 8 THE COURT: Please no. You can start over on this
- 9 sentence. That would be good.
- 10 BY MR. PARKER:
- 11 Q All right. "With that said, the Division cannot
- 12 provide guidance to individual applicants beyond what is
- 13 included in the instructions." Do you see that?
- 14 A Yes.
- 15 Q How, you would agree with me that's different than
- 16 what you've told -- how you responded to questions from Mr.
- 17 Miller. You said that questions came in all the time, people
- 18 | needed clarification, you provided information; is that
- 19 correct?
- 20 A Yes.
- 21 Q All right. So tell me, when did the approach to
- 22 answering questions change, to your knowledge?
- 23 A Yeah. I don't know.
- Q Okay. Would this be -- would you agree with me that
- 25 it would be unfair to allow certain applicants to get

information from your Department while others were denied answers?

A Yes.

Q Okay. And would you agree with me that if certain applicants are provided with information while others are not, that potentially those who receive the information or answers to their questions would have an advantage over those who were not answered?

A Generally, yes, depending on the type of information.

Q Okay. I want to go back to Exhibit 252, and I want compare it to Exhibit 5.

THE COURT: Sir, can you touch the lower left-hand corner of your monitor and see if you can clear those pink marks for me.

THE WITNESS: Oh. You can see that? I wondering what that was.

THE COURT: Lower left-hand corner. Thank you so much.

20 BY MR. PARKER:

Q So back to the red language on both 272 [sic] and on Exhibit 5. So on 272 this is what it says. Per Jorge you can allow these monopolies to exist; is that correct? I'm paraphrasing.

A No, I would not say that.

MR. PARKER: All right. Well, let's pan a little 1 2 bit -- to the left a little bit on Exhibit 252. 252. The one 3 on the bottom. 4 Your Honor, may I approach again? 5 THE COURT: You may. BY MR. PARKER: 6 7 All right. It indicates there duplicate ownership Q 8 against [inaudible]. Is that correct? 9 Α Yes. All right. So there's a recognition of that point 10 11 by you that you had duplicate owners for certain locations; 12 correct? 13 Α Yes. And then you indicate in the red language there that 14 15 you're going to allow it; is that correct? 16 Α Yes. 17 All right. Now, if you go to Exhibit 5, page 19, it 18 says here, "No applicant may be awarded more than one retail 19 store license in a jurisdiction locality unless there are less 20 applicants than licenses allowed in the jurisdiction." 21 Α Yes. 22 You see that? 0 23 Α Yes. 24 Now, when we talk about -- when we looked at the 0 25 Administrative Code I believe you agreed with me that an

1 applicant as reflected in the Administrative Code would include a person or a group of persons; isn't that correct? 3 MR. KOCH: Objection. Legal conclusion. 4 Argumentative. 5 THE COURT: Overruled. THE WITNESS: I don't think I agreed to that. 6 7 BY MR. PARKER: 8 Okav. That's what the Administrative Code says, 9 isn't that true, NAC 453D.272(5); right? 10 MR. KOCH: Objection. Legal conclusion. THE COURT: Overruled. 11 12 BY MR. PARKER: 13 0 And if you want, I can bring it to you --Yes. Well, you took the binder. 14 Α 15 That's why I said I'll have to bring it back. Q 16 MR. PARKER: May I approach, Your Honor? 17 THE COURT: You may. THE WITNESS: Okay. I'm sorry. The question again? 18 19 BY MR. PARKER: 20 Yeah. Have you read that section again? 21 Yes. Α 22 And that section deals with no monopolies; right? 0 23 Α Yes. 24 Okay. And doesn't it describe persons and groups of 25 persons?

A Yes.

Q All right. And that's what I thought we said when we left off. So if you had identified in your review of the applications duplicative ownership and we have the portion of the application, of Exhibit 5, that says, "No applicant may be awarded more than one retail store," how do you reconcile a single owner owning more than one location in the same jurisdiction?

MR. KOCH: Objection. Calls for a legal conclusion, Your Honor.

THE COURT: Overruled.

MR. KOCH: Also looks foundation.

THE COURT: Overruled.

THE WITNESS: Okay. So we if read on, it says, "or more than 10 percent of the licenses for retail marijuana stores allocable in the county. So in Clark County there are 80 licenses allocable in the county. Which means any group, group of persons -- what else does it say -- person, group of persons can have up to eight licenses.

20 BY MR. PARKER:

Q Okay. And so you're telling me your language in Exhibit 5 that says "No applicant," you still meant that to mean what?

A That --

Q Just the name of the company --

- A The entity/individual.
- 0 -- couldn't be the same?

Okay. So could Essence have Essence LLC 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, all the way up to 80, have 80 Essences, just LLC 1 through 80 submit the same application and got them all because it'd be a different LLC for each?

- A They're separate and distinct entities --
- 8 Q Right.

A -- right, so they're -- each one would be considered an applicant.

Q Which means they could have gotten all 80. There could be 80 Essences, 1 through 80, LLC 1, 2, 3, all the way through 80; is that correct? That would be your --

A Potentially. That's why we did the one retail store. That's why we did this -- or that's why I did this, so that wouldn't happen.

Q So --

A So that was my fear, that a license -- an entity -- I looked at it -- I did this in the interest of fairness, for everyone to have an equal shot at getting a license in a -- basically two jurisdictions everyone wants, right, Clark County and Washoe. Potentially if you look at it in a scenario, if I allow an entity to -- let's say they maxed out on points, right --

Q Right.

A -- and they could say, well, I want -- I have -- and they say, I have one current retail store in Las Vegas and there are 10 licenses in Las Vegas available. They say, all right, well, I want 1 through 9, or, I want an additional -- I'm allowed 8,, so I want 7 licenses in Las Vegas. When you play it out, instead of having 17 entities that won, we would have been down to like 5; 5 entities would have gotten all the licenses.

- Q If you want to --
- A Roughly.

- Q I'm sorry, sir. Let me see if I can understand you. If you wanted to provide the ability for more participants to have conditional licenses, you simply could have enforced your rule and said, one per owner, entity, regardless of ownership interest; right? Just one. If you own more than one, I'm sorry, you only get one; right? And then you --
  - A You mean total?
- Q Right.
  - A Like if you're saying --
  - Q Just one per jurisdiction.
  - A And then they wouldn't be able to apply in that jurisdiction; is that what you're saying?
    - Q That's right.
- 24 A Yeah. I guess potentially.
  - Q That would have been the easiest and the cleanest

way of ensuring that no more than one owner, regardless of the 1 number of companies he or she has an ownership in, would not 3 have more than one location in a jurisdiction; right? 4 MR. KOCH: Objection. Argumentative. 5 THE COURT: Overruled. Potentially I think that would 6 THE WITNESS: No. 7 have brought on a different set of problems. 8 BY MR. PARKER: 9 But that would prevent any monopolies or duplications of ownership in any entity, right, in the same 10 jurisdiction? 11 12 Α Well, monopolies going to be prevented anyway, 13 because you have to do the monopoly analysis. Okay. And did you do the monopoly analysis here? 14 0 15 Α Yes. 16 Right. But we still now have one owner that owns 17 more than one location in the same jurisdiction; right? 18 Α Yes. Right. But you could have prevented any of that by 19 simply saying, I don't care how many companies apply, if you 20 21 have an ownership in more than one you only get one location 22 for that owner per jurisdiction; right? 23 MR. KOCH: Objection. Argumentative.

THE COURT: Overruled.

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foundation.

THE WITNESS: I could have. I think that would have 1 2 created more problems. 3 BY MR. PARKER: 4 Q Thank you. Okay. 5 MR. PARKER: Now, let's stay right here in terms of Exhibit 252, Shane. I don't need the other email. 6 7 BY MR. PARKER: You told Mr. Miller that you went to -- you were 8 9 offered ownership -- you were offered jobs by I believe one of the owners that you allowed to have more than one location in 10 this jurisdiction; is that correct? 11 12 Yeah. I don't characterize them as offers. 13 were saying, hey, if you leave the State, make sure I'm the first one to call, or, give me a call. 14 15 And who was that again? Was this the owner of 16 Essence? 17 Α Yes. 18 Okay. And did anyone else or any of the other owners from Essence -- did you meet with any of them? 19 20 Α No. 21 Did you meet with any of the owners of Cheyenne or 22 Commerce Park? 23 Α Regarding? 24 Any offers of employment. 0 25 Α No.

- Q Did you meet with any owners -- do you know the owners of Commerce Park and Cheyenne?

  A I know -- I know some.
- 4 Q Okay.

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- A Yeah. I don't know that I know all the owners.
- 6 Q What owners do you know?
- 7 A Mitch Britten and Phil Peckman.
  - Q Okay. And who are the owners that you're aware of in terms of Essence Trop and Essence Henderson?
- 10 A Just Armen.
- 11 Q No one else have you met with or are familiar with 12 that own that company?
- A Not that I'm familiar with.
  - Q Okay. And did the owners of both these companies the ones that you know in common -- you've spoken to them, you've gone to lunch with them and/or dinner with them; right?
- 17 A Yes.
  - Q All right. And you turned them both down on the offers?
- A I am not interested in staying in the marijuana space here.
- MR. PARKER: Thank you. I appreciate your time.
- THE COURT: Sir, I'm going to switch gears, if it's okay. Since the people on that side of the room have finished asking questions, I'm going to ask some, because I need a

little bit better background and feel. So let's start at the beginning.

When did you find out you were going to be involved with the Marijuana Enforcement Division?

THE WITNESS: Well, initially there was no Marijuana Enforcement Division. When the ballot passed, shortly after the director at the time I believe went to IFC to ask for some positions. I believe one of those positions was the deputy director of -- to oversee the marijuana program. That person was hired and was there for a while, she was struggling, and I was a revenue tax manager at the time, and the director asked me to assist. So it was, I don't know, shortly after -- I believe it was shortly after the initiative passed.

THE COURT: After the initiative passed did you reread it again when you learned you were going to have to be involved with the Marijuana Enforcement Division?

THE WITNESS: Yes. I mean, along the way we tried to read and interpret it several times.

THE COURT: You've mentioned Mr. Werbicky's name again. Is he the assigned Deputy Attorney General for your area in Department of Taxation?

THE WITNESS: You know, Your Honor, I don't know the AG's Office has specifically assigned him, but he spends a lot of time with us.

THE COURT: Okay. So when you read Ballot

Question 2 after you learned you were going to have to step in and help out on Marijuana Enforcement Division did you do an analysis over how that ballot question was going to impact your ability to regulate the recreational marijuana space?

THE WITNESS: You know, Your Honor, in the beginning -- again, I was the -- when I came in I was the revenue tax manager. so I was brought in to -- the person that was the deputy executive director at the time came from the outside, wasn't an employee that was already with the Department. So I came in to assist with let's say the infrastructure, IT work, getting forms done, tried to set these things up for the implementation of the program. And that's what I was kind of guiding her through. Because she didn't even know who to contact within the Department itself to get these things done. So I was trying to say, well, we need to get the initial applications done, we need to get the forms done, what about the tax forms, you know, what's that going to look like. I did a lot of that -- that type of work in the beginning.

THE COURT: Okay. So after she's not doing so well and she leaves and you learn that you are stuck with it did you do an analysis of Ballot Question 2 and what you were going to have to do to administrator recreational marijuana?

THE WITNESS: Yeah. I don't know if we want to call it an analysis. I read it and I tried rereading it and tried rereading it again to try to interpret it the best I can with

the information. I looked at question, I said, okay, well, you know, there's not a whole lot here, we're going to work through it. And I tried working with my director at the time, and she took -- she pretty much took the lead in getting the -- a lot of things were happening at the time, the Governor's Task Force kicked in, Governor Sandoval signed the executive order. She took care of handling of bringing in the contractor, the vendor, QuanutumMark, and I kind of just landed in that fold. As that developed with the vendor, then I got introduced to that process.

THE COURT: So let me see if I can ask my question a different way. At some point did you get involved in the development of the regulations?

THE WITNESS: Yes, ma'am.

THE COURT: How did you get involved in that part?

THE WITNESS: So when that process I was just explaining started to develop they were like, we're having a meeting on these regulations and we've got the QuantumMark vendor and I was also part of that Governor's Task Force. I was on the Lab Subcommittee, and that's how I started getting into the regulation process.

THE COURT: Okay. So you were told you had a meeting about the regulations, and so you went. Was it just your Department who was involved in proposing the regulations and QuantumMark, or were there outside people there in the

regulation development process?

THE WITNESS: In those meetings it's just the Department and QuantumMark.

THE COURT: Okay. So how did you ensure that the regulations that were being developed were compliant with Ballot Question 2?

THE WITNESS: Well, as a group we would bounce off

-- the initiative said, you will make regulations regarding

these items, right, and then QuantumMark assisted in that, as

well, right, and ensure that we were meeting the requirements.

And collectively, you know, we were bouncing off what we were

writing with the initiative.

THE COURT: So how many people were working on that with QuantumMark besides you?

THE WITNESS: Besides -- you said besides
OuantumMark?

THE COURT: Besides you and QuantumMark.

THE WITNESS: I want to say about five.

THE COURT: So Mr. Gilbert --

THE WITNESS: So Mr. Gilbert, Kara Cronkhite, Shelly Hughes, Deon Contine, and Deputy Director at the time Anna Thornly.

THE COURT: Okay. So after you kick around how you're going to comply with Ballot Question 2 and develop these regulations to reasonably and conveniently regulate the

business of recreational marijuana where do your regulations 1 2 go next after you as a group have done your job? 3 THE WITNESS: So they go to the Nevada Task 4 Commission for adoption. 5 THE COURT: And so you have a public hearing? THE WITNESS: We have public hearings. I think we 6 7 had more than one, because I believe that there were some 8 changes, some red lights --9 THE COURT: So tell me about that. THE WITNESS: I don't remember the specifics. 10 11 were -- there were -- through the public comments and meetings I believe there were some areas that were changed and redlined 12 13 to -- after the adoption to go to LCD, and then, you know, LCD 14

to -- after the adoption to go to LCD, and then, you know, LCD approved them. It took them a while to get the permanent regs approved. And then once -- they went to Leg Commission for final approval.

THE COURT: Okay. And then once that is then completed the regulations were approved by the Tax Commission, LCD signs off, you start implementation?

THE WITNESS: After, right, Leg Commission signs off.

THE COURT: So let me go to my next --

THE WITNESS: After they're filed with the Secretary

24 of State, Your Honor.

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THE COURT: They have to be official.

The application adaptation, when did you learn you 1 2 were going to be involved in the application adaptation for 3 recreational marijuana? 4 THE WITNESS: What do you mean by application 5 adaptation? 6 THE COURT: So you have an application from 2014 7 that you're going to modify, apparently. 8 THE WITNESS: Yes. 9 THE COURT: When did you first learn you were going 10 to be involved in that process? 11 THE WITNESS: For this -- for this application 12 period? 13 THE COURT: No. For the first one where we were one for one --14 15 THE WITNESS: From the very beginning? For the 16 initial one I don't even remember really being part of forming 17 that application. 18 THE COURT: Okay. 19 THE WITNESS: I was more coordinating. I had to 20 pull staff from Revenue, because there was no marijuana staff, there was no marijuana budget. 21 22 THE COURT: Okay. 23 THE WITNESS: So I was coordinating the pulling 24 other Revenue officers to help review these applications and

things, so I kind of set up a war room with the computers and

-- that's the kind of stuff that I was doing. And then they're like, okay, we're getting ready to accept applications.

THE COURT: Why did you decide at that time to pull Revenue officers to do the review?

THE WITNESS: We had no marijuana staff, no staff dedicated to marijuana. There was no -- when we got the charge of administering the program it didn't come with a budget. So --

THE COURT: That happens a lot.

THE WITNESS: Yes, I know. Too often.

So at that time the -- if I remember correctly, the director went to IFC, and we borrowed money to start getting the things we needed, like IT. And I think that's where the -- I think we got money for three positions.

THE COURT: Okay.

THE WITNESS: And I believe that was one the deputy director -- don't hold me to that, but there were I believe three positions that we got money for.

THE COURT: And you got Revenue officers who already were experienced in the Department of Taxation and working with other industries in collecting taxes, reviewing their tax statements they were filing, and do enforcement if it was necessary?

THE WITNESS: Yes, ma'am.

THE COURT: 1 Okay. 2 THE WITNESS: I mean, the revenue officer position 3 embarks a lot of areas. It's a pretty complex job. 4 THE COURT: So those one-for-one licenses, revenue 5 officers were the reviewers? 6 THE WITNESS: So when it comes time to open it up 7 more to the second set of application processes when did you 8 learn you were going to become involved in the development and 9 modification of that application? THE WITNESS: For the second --10 11 THE COURT: The round that we just did. This round. THE WITNESS: Oh. The round that we just did? 12 13 THE COURT: The one that's summer of 2018, September 2018 submissions. 14 15 THE WITNESS: I don't -- I don't remember a time I don't know -- when you say involvement --16 17 I'm trying to be as broad as possible to THE COURT: 18 get every nugget of information out of you. 19 THE WITNESS: I'm just trying to explain -- I'll try 20 to explain it as best I can, Your Honor, to you. like on-the-ground involved with this is how the application 21 22 is going to be. You know, I went to my staff. 23 experience from 2014, they had done this, and, you know, we 24 had the information that said, hey, do it like 2014. 25 took that application and adapted it to the recreational from

the medical.

THE COURT: And that's Mr. Gilbert and his group?

THE WITNESS: Yes, ma'am.

THE COURT: So explain to me as the person who got stuck in charge even though you didn't ask for it how you made sure that Mr. Gilbert and his group had the new application they were developed in compliance with Ballot Question 2.

THE WITNESS: I tried to the best of my ability of looking through -- you know, through the application and bouncing it off the initiative as much as I could and the regulations.

THE COURT: Okay. Prior to the discussion you had with Mr. Werbicky about the questions and clarification issues on the applications in the summer of 2018 had you ever had a discussion with him about Ballot Question 2 and the application? And that's a yes or a no. I don't want to know any substance of the information.

THE WITNESS: No.

THE COURT: Okay. So how did you decide to use temps to evaluate these applications in 2018?

THE WITNESS: Because that process was used by DPBH in 2014.

THE COURT: But you'd use revenue officers for the one-for-one.

THE WITNESS: Yes, ma'am, initially.

THE COURT: So why did you decide to use temps, as opposed to people from inside the organization?

THE WITNESS: Honestly, Your Honor, I didn't even know I could get temps at that time. I used the resources I had. Everything was moving very fast. If you look at the timeline, you know, we're in the middle of session, the Governor's Task Force was going at the same time. Session at the end was a mess. There were something like 20, 30 marijuana bills. Some were being held hostage. It was — until the very last minute we didn't even know — it was still touch and go, yes, we're going to get time, no, we're going to get it, we're not going to get it.

THE COURT: But that's how the legislature is every session.

THE WITNESS: I've learned that along the way.

THE COURT: Okay. Once you have got the application finalized -- and I'm going to use finalized in a generic term, because I know there was this clarification in July, but I'm talking about the July time frame when you have an application that you think is good and there may be some clarifications that go out in some format by your staff. That's the time frame I'm talking about. Once you had that application done what process did you establish for the receipt of applications, and what procedures would be followed upon receipt? Walk me through as many steps as you set up.

THE WITNESS: I didn't set that up, Your Honor. 1 2 be honest with you, that was left up to Steve Gilbert and his 3 group. Again, they had done it before. I relied on them to 4 do it again. 5 THE COURT: So I'm going to ask you the elephant in the room question. Do you understand that there are 6 7 significant differences legally in the difference between the 8 medical marijuana under 453A and the 453D which came from

THE WITNESS: Differences legally?

11 THE COURT: Yes.

Ballot Ouestion 2?

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THE WITNESS: I would assume so, yes.

THE COURT: So how did you account for those differences? And since you're relying on Mr. Gilbert, who did it one way for the 453A, and now we've got 453D, which is from the ballot question which can't be amended or modified by anybody for three years --

THE WITNESS: Right.

THE COURT: -- how are you going to make sure that those two things -- that he doesn't do it just the way he did it for 453A, but he complies with 453D and the ballot question?

THE WITNESS: Right. So you refer back to the initiative --

THE COURT: Right.

THE WITNESS: -- and see what's different --1 2 THE COURT: Uh-huh. 3 THE WITNESS: -- and what we can do according to the 4 initiative, and then the rest basically came on those 5 regulations that came out of the initiative. 6 THE COURT: So you relied upon him to do it, 7 basically. 8 THE WITNESS: As far as the application you mean? 9 Yes. 10 THE COURT: No. And the procedure. THE WITNESS: Yes. 11 12 THE COURT: Okay. All right. I'm done. 13 You're up, Mr. Shevorski. 14 MR. SHEVORSKI: Thank you, Your Honor. 15 THE COURT: Thank you, Mr. Pupo. 16 THE WITNESS: You're welcome, Your Honor. 17 THE COURT: I was just trying to get some more 18 broader understanding. 19 THE WITNESS: I understand. 20 CROSS-EXAMINATION 21 BY MR. SHEVORSKI: 22 'Afternoon, Mr. Pupo. It's been a long day, I know. 23 I appreciate your time and your service to the State. I know 24 this can't be easy. Thank you for being here. 25 Α You're welcome.

Q Let's start off where the Judge just finished, which is the ballot question and was also something that my friend Mr. Parker was interested in quite a bit. And he started off with the ballot pamphlet, and that's Exhibit 2020. Do you happen to have a paper copy of --

A No.

Q Might be able to pull it up for you. Let's go to page 14 right where the question was asked of the voters. It has the "yes" or "no" highlights. And please -- I know you've probably reviewed this before. Just take a second to familiarize yourself.

A Okay.

Q Okay. And my friend Mr. Parker asked you about why you thought you could change what supposedly was the location requirement, but not change age, the age of a person authorized to use marijuana under the law. Let's read the first part.

"Shall the Nevada Revised Statutes be amended to allow a person 21 years or older to purchase, cultivate, possess, or consume a certain amount of marijuana or concentrated marijuana..." Let's stop there. You'd agree with me, is it not, that in that question put to the voters there is a specific policy choice that the voters are being asked to review, and it's about who can use marijuana; correct?

1 A Yes.

- Q Now, with respect to the remainder of that question do you see anything where the drafters of the initiative are putting a choice about whether or not any kind of qualification for licensure is being put to the voters there?
- 6 A No.
  - Q Do you see a policy choice in that question about what kind of points should be awarded for certain categories in the application process that's being put to the voters there?
- 11 A No.
  - Q Do you see any commands to the Department of Taxation in that question about how the Department of Taxation should draft the application?
- 15 A No.
  - Q Do you see any command to the Department of Taxation in that question about requirements for communicating for prospective applicants?
  - A No.
    - Q Is it fair to say that in that ballot question, in that question where they asked yes or no, it's the policy choice as to whom can use marijuana in this state; correct?
- 23 A Yes.
  - Q And then people who wrote that question specifically said all that's going to be -- is going to happen is that

there's going to be regulation, in the question itself put to the voters?

- A Wait. Say that again.
- Q In the question put to the voters all it says is there's going to be regulation. It doesn't say what the details are; correct?
- A Yes.

- Q Now, my friend Mr. Parker talked about the importance of location and the explanation and digest. If we look at the bottom of page 14, and it's the paragraph that starts "If the ballot is approved..." --
- A Yes.
  - Q -- do you see any command to the Department of Taxation there that location must be scored?
- 15 A No.
  - Q Do you see any command in that paragraph that Mr. Parker asked you to look at that location has to be on the application -- at conditional approval or any other kind of approval from the Department of Taxation?
- 20 A No.
  - Q Let's go to the next paragraph. This is the paragraph that starts on page 15. I'm sorry. Starts, "In addition to licensing -- in addition to licensing the Department of Taxation will be charged with adopting regulations necessary to carry out the provisions of this

ballot measure. The regulations must address licensing procedures, licensee qualifications." Do you see in that paragraph any command to the Department of Taxation about the specifics of the licensing procedures that must be applied?

A No.

Q Do you see any command about the specifics of the licensing qualifications that must be applied?

A No.

Q Now let's talk about the backdrop that you would assume the voters knew when this was happening. A lot of my friends here are from the southern part of the state, but there are other parts of the state, as well. And this is a statewide ballot initiative. This is not a county ordinance in Clark County; correct?

A Correct.

Q And each one of those counties, they have the power themselves to pass ordinances throughout their existence; correct?

A Yes.

Q And some of those counties, for example, let's talk about them, Storey County. Are you familiar with Storey County?

A Yes.

Q Pershing County?

A Yes.

- 1 Q Churchill County?
- 2 A Yes.
- 3 Q Douglas County?
- 4 A Yes.

- Q Did they have ordinances at this time when the ballot was being considered that made it unlawful to have retail marijuana in that county?
- A Yes. I believe so.
- Q At the time the applications were being sent out, let's say of July of 2018, in those rural counties do you know whether or not it was still unlawful according to local ordinances to have retail marijuana?
- 13 A Yes. I believe so.
  - Now I want you to assume a hypothetical. A person wants to open a retail marijuana establishment in a rural county where there is an existing ordinance that says no. And that person goes about their business, petitions the county, and demands, there's a statewide ballot initiative, I can't enter into a lease to find a building, I can't buy a property to open a retail marijuana establishment because you have this ordinance that prohibits me from exercising my rights to open a retail marijuana establishment in your county and the county says no. Would you expect that applicant to put on their application a physical address when the county has said, it's illegal in my county to open that establishment?

1 A No.

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- Q That applicant may have to sue that county, correct, and say -- and to get relief; correct?
  - A They may have to.
- Q It may go up to our friends the Nevada Supreme Court, who have no timeline to decide whether or not the county is correct or the applicant is correct. Do you understand that?
- A Yes.
  - Q And you would presume that the voters knew all of that, because those ordinances in the rural counties were in existence at the time, were they not?
- 13 A Yes.
- Q My friend Mr. Parker also talked about the
  Governor's Task Force. And that is Exhibit 2009. And he
  cited to you page 2500. And he looked at -- I'm not going to
  call it a subpart, that's too lawyerly -- let's call it Number
  (7) --
- 19 THE COURT: Of the Guiding Principles and Goals.
- 20 BY MR. SHEVORSKI:
- 21 Q -- of the Guiding Principles and Goals.
- 22 A Yes.
- Q "Take action that is faithful to the text of
  Question 2." Now, back in the mists of time, as I like to
  say, there was a fellow called John Ritter who testified in

this action. He's associated with one of the plaintiffs, and I don't point at people, but he's over on that side of the table. And if you go to page 2515 -- and I'll represent to you that he is on the Governor's Task Force. Are you familiar with Mr. Ritter?

A Yes.

Q Okay. And the rating criteria on the applications provision, the Task Force recommends that the impartially numerically scored process used by the medical marijuana program be revised for retail marijuana stores to remove consideration of location and focus only on the applicant qualifications for operation of a marijuana establishment. There was no dissent on the recommendation. Do you believe that the Governor's Task Force and the people who wrote that sentence were being dishonest when they said they were being faithful to the text of Question 2?

A No.

Q Let's go to our friend the statute which we've spent too much time with. It's 453D. NRS. And let's go to NRS 453D.210(4). It says, "Upon receipt of a completed [sic] marijuana license application the Department shall within 90 days issue the appropriate license if the license application is approved."

If you didn't have the power to issue conditional licenses, why would the voters have chosen the -- the drafters

- of the initiative chosen the word "appropriate"? It would just say "license," wouldn't it? That would be it.
  - A I would say so.
- Q There wouldn't be anything appropriate about it.
  You've got 90 days; right, sir?
- 6 A Yes, sir.

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- Q Let's go to 453D.200(1). It says, "Not later than January 1st, 2018, the Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter."
- 11 What did you -- you've read that, have you not, sir?
- 12 A Yes.
- 13 Q Many times; correct?
- 14 A Yes.
- Q What did you understand that to mean?
- 16 A That we would write regulations necessary to administer the program.
- 18 Q Or convenient; correct?
- 19 A Right, convenient.
- 20 Q What does convenient mean to you?
- 21 A Not to be burdensome either to the State or the 22 industry.
- Q And you would look at the conditions on the ground, correct, to determine whether or not ambiguous phrase in the initiative may take a regulation to fit the conditions on the

ground, correct, in the particular counties where licensees wanted to do business?

- A Yes, I would say so.
- Q And you knew that because it was public knowledge that in many of the communities there were ordinances on the books that made it impossible to open up a retail marijuana establishment; correct?
  - A Yes.

- Q That subpart (a) of the same provision, "The regulations shall include procedures for the issuance, renewal, suspension, and revocation of a license to operate a marijuana establishment."
  - (Pause in the proceedings)
- 14 BY MR. SHEVORSKI:
  - Q Because the Department of Taxation was given the power to develop procedures for issuances -- issuance of license, renewal, suspension, revocation, what did you understand from your perspective that power to mean in terms of whether or not you could draft conditional licenses or you were required by the initiative to grant a final license within 90 days?
  - A So the 90 days is we have to make a decision within 90 days the license could be granted or denied -- or, yeah, not approved. You know, I believe -- you know, the Department believes that they granted us the authority to issue, renew,

suspend, and revoke a license. We believe that that authority allows for a license to be conditional.

- Q Because that would be part of the procedures you were empowered to create for issuance of licensure; correct?
  - A Yes.

- Q Let's look at Exhibit 5A. And I'm on page 17 of 34. I believe it was my friend Mr. Parker who talked about a command from the regulations to tell the applicants about the points. Is there anything in the initiative, a command from the voters that says the Department of Taxation shall disclose the point breakdown for scoring the competitive bidding process?
  - A No.
- Q Is there anything in the initiative, the command from the voters that tells the Department of Taxation how it ought to describe the categories that are going to be scored, tells it what words to use?
  - A No, there's not.
- Q My friend Mr. Parker appears to disagree with how the Department of Taxation drafted that particular page on 5A. Do you know of any provision in 453D that commands you do it a different way?
  - A No.
- Q The command from the voters was simply under 453D.210(6) to create a competitive scoring -- numeric and

competitive bidding process; correct? I'm paraphrasing.

A Yes.

Q There's nothing in that section, correct, that tells you how many points you must or must not give for a particular category; correct?

A Correct.

Q Now, I'm not sure if you're aware of this, but Judge Gonzales has served as the Business Court judge in Clark County in the Eighth Judicial District for quite a long time, so I'm not going to test her patience by bringing out Chapter 78 of the Nevada Revised Statutes. Because I tried that once, and I won't do it again.

THE COURT: Sorry.

MR. SHEVORSKI: Not at all, Your Honor.

BY MR. SHEVORSKI:

Q If I represented to you, and Judge Gonzales is listening, that there is -- when the Nevada Legislature in Chapter 78 wants to describe the board of a corporation and the people who work on it it uses the phrase "board of directors." Do you have any reason to disagree with that?

A No, I don't.

Q In the definition section of Chapter 78 it says that a "director" or "trustee" are synonymous terms.

MR. SHEVORSKI: And I'm paraphrasing, Judge Gonzales.

THE COURT: It's okay, Counsel. 1 2 BY MR. SHEVORSKI: 3 Do you have any reason to disagree with that? 4 Α No. 5 And that was existing Nevada law. Now, you would assume that the people who drafted the initiative knew that, 6 7 wouldn't you? 8 Α I would. So if we go to NRS 453D.200(6), it says, "The 9 Department shall conduct a background check of each 10 11 prospective owner, officer and board member of a marijuana 12 establishment license applicant." Do you see the word "director" there? 13 14 Α No. 15 So they could have chosen, the people who drafted 16 the initiative and the voters approved this, if you wanted --17 if they wanted to limit the phrase board member to a director, 18 they would have used that term; correct? 19 I would assume so. Α 20 Now, with respect to the training on organizational 21 structure that was done for the Manpower associates, you 22 didn't do that training, did you, sir? 23 Α No. 24 That was somebody else? 0 25 Α Yes.

- Q So if it was the case that the Department of Taxation did training on how to evaluate advisory board members, you wouldn't know anything about that; correct?
  - A Correct.
- Q Back when my friend, Mr. Miller, was starting off his examination of you, he mentioned the sword of Damocles that is essentially hanging over every state that has voted to allow retail marijuana and indeed medical marijuana. Do you recall that?
- 10 A Yes.

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- Q And he mentioned the now rescinded Cole memo?
- 12 A Yes.
- 13 Q Do you read the newspaper?
- 14 A When I can.
  - Q Fair to say that even this year and even the month of May, there's been some development with the federal government on whether or not to amend the Controlled Substances Act. Are you familiar with that?
- 19 A Yes.
  - Q And that Senator Schumer has once again proposed a bill in the United States Senate to legalize retail marijuana and remove cannabis from Schedule I of the Controlled Substances Act. Do you know that?
- 24 A Yes.
- 25 Q And it's now -- you may know this, you may not, it

is with the Senate Judiciary Committee at this moment.

- A Yeah, I don't know where it's at.
- Q So even though we've seen the Cole memo, we have some guidance about SARs that we'll get to in a little bit, you may have had some experience with those over the past almost two decades, it's pure speculation, is it not, how the federal government is going to respond to the regulations proposed or adopted in any state, let alone Nevada?
  - A Yes.
- Q It may be next week that Senator Warren, who knows something about financial regulation, decides to propose a bill regarding the restrictions that exist or may not exist regarding financing for marijuana businesses; correct?
- 14 A Yes.

- Q And it's pure speculation whether or not such a bill will be passed or not. We don't know the position of the federal government as we sit here today?
  - A That's correct.
- Q Right now cannabis is a Schedule I -- on the Controlled Substances Act is a Schedule I controlled substance, but the position of the federal government may change, will it not?
- A It may.
- Q My friend, Mr. Miller, talked about SARS. Now, you're not a consumer finance attorney, are you?

1 A No.

- Q You don't spend your late evenings reading the Bank Secrecy Act of 1970?
  - A No, I try not to.
- Q Some people do or have been forced to. Now, my friend, Mr. Miller, said that the failure of Nevada to have effective regulations may cause a SAR. Do you know if -- to be issued. Do you know if that's true or not?
  - A I'm sorry, can you repeat that again?
- Q Certainly. My friend, Mr. Miller, said that if
  Nevada has inadequate regulations that may cause a financial
  institution to issue a SAR. Do you know what a SAR is?
- 13 A Somewhat, yes.
- Q What is your understanding of a SAR?
  - A It's where a bank reports suspicious activity on an account. And there's I believe maybe three different types of SARs, a limited SAR, I think there's a termination SAR. There might be another one.
  - Q If that were to -- the different types of SARs you're talking about don't come from the Bank Secrecy Act itself, correct? They come based upon an interpretation of the Bank Secrecy Act by the regulatory body that interprets it; correct?
  - A I believe so.
  - Q Because there is an open issue about how the

financial industry is or should interact with this nascent cannabis industry as states of their own accord, principally through initiatives, have decided to legalize marijuana in one form, whether medical or retail; correct? Α Yes. MR. SHEVORSKI: Your Honor, may I please have the ELMO? THE COURT: You may. (Pause in the proceedings) BY MR. SHEVORSKI: So for the record, this is part -- this is -- there are many different regulations applicable to SARs, whether or not they are a credit union that happens to participate in the Federal Reserve. This is -- I'll represent to you that this is the particular part of the Code of Federal Regulations that

17 Α Okay.

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It says SARs -- we're on subpart (c). "SARs required. A national bank shall file a SAR with the appropriate Federal law enforcement agencies and the Department of the Treasury on the form prescribed by the OCC" -- that's the Office of the Comptroller of the Currency. You're familiar with that?

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deals with national banks.

Α Yes.

> "In accordance with the form's instructions." 0

when Mr. Miller was talking before to you about SARs, I want to make sure you're clear that that's what he's talking about. He's talking about a particular form required by the Department of Treasury that a national bank or another bank subject to the Bank Secrecy Act must send to the Department of Treasury. Are we on the same page?

A Yes.

MR. SHEVORSKI: Let's go to -- the same regulation, Your Honor, subpart (2).

BY MR. SHEVORSKI:

- Q Now, my friend Mr. Miller's conversation with you was against the backdrop of nefarious persons who may own an interest in an applicant by purchasing shares. Do you know let's look at the first requirement of 12 CFR 21.11. It says, "Violations aggregating \$5,000 or more where a suspect can be identified. Whenever the national bank detects any known or suspected federal criminal violation." Do you know whether or not purchasing a share in a listed cannabis company is a violation of federal law?
  - A I don't think so.
- Q So the very first requirement is not met if someone purchases -- in and of itself if someone purchases a share in a cannabis company?
  - A No.
  - Q There would not be a SAR. There's no danger to

Nevada's nascent cannabis industry if a person purchases a share in an applicant that happens to be a listed company; correct?

A Correct.

- Q Now, I'll represent to you for the purpose of this question that the Bank Secrecy Act was passed for the purpose one of the purposes was to counter money laundering. And it may be that the cartel that Mr. Miller was talking about purchased that share for a nefarious purpose. Now, look at the monetary requirement. Is there a monetary requirement there for a SAR to be triggered?
- A Yes.
- 13 Q What is it?
- 14 A \$5,000 or more.
  - Q Or more. Also, does the bank have to know or suspect that that purchase of a share through a national bank constitutes criminal activity under federal law?
- 18 A Yes.
  - Q Earlier my friends were saying that the very fact that you don't conduct a background check on every single shareholder of a listed company could endanger Nevada's nascent industry because a cartel member might purchase one share of a listed company that owns part or all of the applicant. After reading the Code of Federal Regulations, is that true?

- 1 A No.
- Q Do you know of a company that -- strike that. Have you ever heard of Marlboro cigarettes?
  - A Yes.
  - Q Have you ever heard of the Standard and Poor's 500?
- 6 A Yes.

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- Q I'll represent to you that the Altria Group is the owner of the brand Marlboro.
- 9 A Yes.
- Q Do you know whether or not the Altria Group has made an investment in a listed cannabis company in Canada to the tune of 1.4 billion?
- A No, I'm not sure.
- Q Do you think they were -- let's assume that that happened. Do you think they were violating federal law by doing that?
- 17 A No.
- 18 Q Now, I'll also represent to you that the Altria
  19 Group is a member of the S&P 500. Have you heard of a company
  20 called Vanguard?
- 21 A Yes.
- Q Do you know whether or not Vanguard allows you to purchase an index fund that will give you -- that will track the S&P 500?
- 25 A I believe so.

Q And just assume that it's true that Altria Group now owns to the tune of 1.4 billion a cannabis company called Cronos Group, which is listed -- is a publicly listed company on the equivalent of the Canadian S&P. By purchasing the Vanguard Group index fund and using a national bank to do it, would you think that person believes that they're violating federal law?

A I wouldn't think so.

Q If the Altria Group owned an interest in one of the applicants, do you think the voters of our initiative intended that every single shareholder of the Altria Group had to be listed on the application for a retail marijuana establishment?

A I don't think so.

Q In the ballot initiative itself, and you've read it countless times, did the drafters of the initiative make any attempt to define owner?

A No.

Q My friend, Mr. Miller, showed you snapshots of gaming law and he talked about suitability, and my friend, Mr. Parker, brought that up as well. Do you recall if he showed you any provision where the Gaming Commission mandates that every single shareholder of a listed company, regardless of how much they own, is required to be subject to a suitability determination?

1 A No.

Q My friend, Mr. Miller, first mentioned 463.170. Do you recall that? And subpart 1, specifically. I'm going to let you have a look at that and let me know when you're through.

THE COURT: And I think you still have my book, sir, if you need to use it.

MR. KOCH: Just zoom it in. It's kind of small on there.

THE WITNESS: Is 463 included in here? Yes. Okay. Can you move it over a little bit more?

MR. SHEVORSKI: Certainly.

THE WITNESS: There you go. Right there.

MR. SHEVORSKI: Is that better?

15 THE WITNESS: Yes.

## 16 BY MR. SHEVORSKI:

Q And so please review it and let me know. Just subpart 1.

A Okay.

Q Just the last -- "The burden of proving an applicant's qualification to receive any license, be found suitable or receive any approval required by this chapter is on the applicant." There's nothing in that provision, sir, and correct me if I'm wrong, that states who is required -- required to be found suitable by the Gaming Commission;

correct?

A Correct.

Q Let's look at a section my friend, Mr. Miller, didn't talk about, which is 463.530. And the title of this, just read along with me, is "Individual licensing of officers and directors of corporations other than publicly traded corporations; other persons required to be licensed individually." And please have a look at that and let me know when you're through.

A Okay.

Q It says, "All officers and directors of a corporation, other than a publicly traded corporation" -- we'll get to them in a moment -- "which holds or applies for a state gaming license must be licensed individually according to the provisions of this chapter, and if in the judgment of the Commission the public interest will be served by requiring any or all of the corporation's individual stockholders, lenders, holders of evidence of indebtedness, underwriters, key executives, agents or employees to be licensed, the corporation shall require those persons to apply for a license." Would you agree with me, sir, that the Commission is leaving it up to their discretion whether to require stockholders of a corporation, even one that isn't publicly traded, to apply for a license and therefore be subject to suitability requirements?

- 1 A Yes, it's up to their discretion.
  - Q Let's look at one my friend, Mr. Miller, did talk about. It's 463.5735.
    - A Can you drop it a little bit? No, the other way.
- 5 Q Can you see the top?
  - A Now over a little bit. Okay.
  - Q Sorry. And my friend, Mr. Miller, asked you about subpart 2, so let's start there.
- 9 A Okay.
- 10 Q Are you done?
- 11 A Yes.

- Q Thank you, sir. Now, correct me if I'm wrong, but it looks to me in subpart 2 that says nothing about who is required to submit to a suitability determination, but rather it says who must submit to the jurisdiction of the Commission; correct?
- 17 A Yes.
  - Q Now let's go to part 4. Strike that. Let's stay on 2 for a second. It says, "All members seeking to hold a 5 percent or less ownership interest in a limited liability company, other than a publicly traded limited liability company," those are the persons who are required to submit to the jurisdiction of the Commission. It says nothing about people who might own a publicly traded limited liability company; correct?

A Correct.

Q They're exempted from that. Maybe we'll find out what happens to them in a second. Let's go look at subpart 4. Can you see that okay, sir?

A Yes.

Q "A publicly traded corporation which is a member of a limited liability company is not required to be licensed, but shall comply with NRS 463.635 to 463.645." Is it fair to say that the provision that my friend, Mr. Miller, was talking about simply doesn't apply to publicly traded corporations?

A Correct.

Q Let's go to NRS 463.643 and we're going to stay on subpart 1, (a) through (b). Let me know when you're through.

A Okay.

Q "Each person who acquires, directly or indirectly, beneficial ownership of any voting security or beneficial or record ownership of any non-voting security in a publicly traded corporation which is registered with the Commission may be required to be found suitable." Now, based upon your reading of that section I just read to you, is it mandatory or discretionary for that person to be required to be found suitable?

A It's discretionary.

Q You can tell that by the use of the word "may;" correct?

Α Correct. 1 2 THE COURT: As opposed to the word "shall." 3 MR. SHEVORSKI: That's a good point. 4 BY MR. SHEVORSKI: 5 Let's look on to paragraph 3 to see about people who 0 6 may own even more than one share. And let me know when you're 7 through. 8 Α Okay. 9 With respect to subpart 3, there's a notification requirement; correct? 10 Α 11 Yes. 12 Now, and this deals with people who own more than 5 Q 13 percent of the publicly traded corporation? 14 Α Yes. 15 Does it look like the Gaming Commission is doing its 16 own investigation to determine whether or not that person owns 17 more than 5 percent? 18 Α No. 19 They're requiring that person to be honest with them 0 20 and notify them; correct? 21 Α Yes. 22 Let's go to subpart 4. No, strike that. Going back 23 to subpart 3, there's no requirement from the Commission that 24 the person owning 5 percent or more have to submit to a 25 suitability determination by the Commission; correct? There's

nothing in that section that requires that? 1 2 Α Correct. 3 0 Let's go to subpart 4. 4 Can you scoot it up a little --Α 5 0 Of course. Or is written notice the last -- okay. Okay. 6 Α 7 Now, these are -- how much of a publicly traded Q 8 corporation do you have to have for the Commission to mandate 9 that you submit to a suitability determination? At least 10 percent. 10 11 Now, looking at that paragraph, is the Commission 12 out there investigating who has 10 percent or not? It doesn't look like it. 13 Α It's up to the applicant to report to the 14 15 Commission, correct, once they've obtained that 10 percent 16 threshold? 17 Α Yes. 18 THE COURT: Well, and the regulated entity. 19 MR. SHEVORSKI: And the regulated entity. Fair 20 point, Your Honor. Our federal friends might have something 21 to say about that. 22 BY MR. SHEVORSKI: 23 Now, these statutes enacted for gaming, they were in 24 existence at the time of the ballot initiative; correct? 25 Α Yes.

So presumably the voters knew that in a heavily regulated industry such as gaming even the Commission does not mandate suitability determinations unless the person acquires 10 percent or more. They left it up to the discretion of the Gaming Commission; correct? Correct. Α If our friends, the Altria Group, owned one of the applicants that are part of this process, would it be possible to do a background check on every single shareholder of the Altria Group? I think that's a pretty impossible task. Α Shares change by the second. 0 They may. Have you ever heard of high frequency trading? Α Uh, no. We'll leave it, then. Maybe the Judge has. There was a lot of talk and a lot of questions about -- the premise was that applicants were confused about whether or not to put a physical address in their application. Do you recall those questions? Α Yes. (Pause in the proceedings) THE COURT: You've got a half hour more. Come on.

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It's okay.

THE COURT:

MR. SHEVORSKI: Very good, Your Honor. I apologize.

BY MR. SHEVORSKI: 1 2 Do you know if Serenity Wellness was confused? 3 Α I don't know. What about MM Development, were they confused? 4 5 I don't know. Α My friend, Mr. Miller, mentioned Mr. Viellion, and 6 0 7 I'll represent to you that he's associated with GBS. 8 MR. SHEVORSKI: Why don't we look at -- what exhibit 9 is that, Ms. Haar? 2,019. 10 MS. HAAR: 11 MR. SHEVORSKI: 2,019. May I approach, Your Honor? 12 THE COURT: You may. 13 BY MR. SHEVORSKI: I'll represent to you this document is in evidence, 14 15 so feel free to look at it. Now, who is the applicant there? 16 GBS Nevada Partners, LLC. Now, throughout your questioning today we've heard a 17 18 lot of talk about exhibit -- about two different applications, 19 Exhibit 5 versus 5A. Do you recall that discussion? 20 Α Yes. 21 I believe you testified that you weren't really 22 familiar with 5A; correct? 23 Α Correct. 24 But you are familiar that there were going to be 25 clarifications coming out; correct?

Α Correct. 1 2 Okay. And feel free to look at Exhibit 5A if you 3 need to. Can you tell from there which -- whether Mr. 4 Viellion -- excuse me, GBS Nevada Partners was using Exhibit 5 5 or Exhibit 5A? Does it look like they got the clarified 6 language? 7 Α Yes. 8 Now, there was a lot of talk that Mr. Viellion was 9 quite upset that he spent a lot of money going out and getting 10 addresses. Does that appear to be an address in the quadrant there or is that -- are those cross streets? 11 12 Α Those are cross streets. 13 MR. SHEVORSKI: That's all I have, Your Honor. 14 Thank you. 15 THE COURT: Anyone else on the defendants in 16 intervention side of the tables? 17 Mr. Koch. 18 MR. KOCH: Yes. I will go as quickly as I can and see if we can get done today, but we'll hope. 19 20 CROSS-EXAMINATION 21 BY MR. KOCH: 22 So, Mr. Pupo, my David Koch. I represent Nevada 23 Organic Remedies. You're familiar with that entity, you know 24 who they are?

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Yes.

- Q We've talked about them some today; right?
- 2 A Yes.

- Q And through the course of the questioning you've had by Mr. Miller, who questioned you all day yesterday, did a pretty good job of questioning and you answered a lot of those questions, there were a couple of mistakes that he made; right? He sometimes pointed to the wrong exhibits, sometimes pointed to the wrong statute. Do you remember some of those instances that occurred?
- 10 A Yes.
  - Q Sometimes his staff would help clarify and get him on the right spot. Other times, though, he just kind of moved on and said let's just not talk about that exhibit. Do you remember any of those instances?
- 15 A Yes.
  - Q In spite of all that, do you think Mr. Miller did a pretty good job of questioning you?
    - A Yes.
  - Q Mr. Parker today, the same thing. He did a great job, asked lots of good questions, got lots of good answers. Other times, though, he'd point to the wrong statute, wrong subsection, wrong place as far as where he was looking. Do you remember that?
- 24 A Yes.
- 25 Q And notwithstanding those mistakes, do you think he

did a decent job questioning you?

A Yes.

Q Some of those mistakes we talked about, you pointed to what you called the human element. Those types of mistakes, would you characterize those as the human element, perhaps?

A Sure.

Q Now, let me show you something. We are not going to admit this into evidence, but I will represent to you the State produced back to us the handwritten score sheets for my client, Nevada Organic Remedies. This is the stack of pages that is allocated to Nevada Organic Remedies, about 1,500 pages. Have you ever looked at the handwritten sheets for Nevada Organic Remedies?

A No.

Q You were shown some of those sheets. I think Mr. Miller had you look at some of those and looked at the building plans in particular. You saw where he wrote down 7 and 8 and then it was put over into the tally sheet incorrectly. Do you remember that?

A Yes.

Q And actually it looked like some of those scores my client got shortchanged at least a point, it looked like. Do you remember looking at that?

A Yes.

- Q Can I get that point back today if I come and ask you?
  - A No.

- Q That point total, it's set, it's not going to change, is that right?
  - A That's right.
    - Q Even if I ask you really nicely?
    - A Even if you ask me really nicely.
- Q Now, I bet we could go through this stack of documents here for the next week or so. The judge wouldn't let us. We'd probably have to do that in the hallway. But we could go through this stack of documents and find all sorts of little things in these handwritten notes and probably come up with a bunch of mistakes that might be in there, based upon that process. Do you think there might be more than that one mistake that Mr. Miller showed you as far as some sort of calculation or other error?
  - A Potentially, yes.
- Q Okay. And do you think it would be appropriate if I took you out in the hall and reviewed these handwritten sheets and asked for changes to be made for Nevada Organic Remedies based upon the mistakes that you and I found together?
- 23 A No.
- Q Why not?
  - A It disrupts the process. It's not fair to the other

applicants.

Q Do you think the evaluators, based upon the information you've been able to review and observe, did a pretty good job of scoring these applications?

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A I do.

Q And you were not there watching them, looking over their shoulders. In spite of that fact, do you still believe that that's true, that they did a decent job?

A Yes.

Q And what do you base that upon?

A Reports back from my staff. You know, I believe that they were comfortable with the process. I believe they were comfortable with the evaluators. They would read all the documents. I believe that overall, yes, they did a fair job.

MR. KOCH: Okay. I'd like to pull up Exhibit -- well, Proposed Exhibit 5044. This is an appeal letter.

THE COURT: Any objection to 5044?

MR. KEMP: No, Your Honor.

THE COURT: It will be admitted.

(Defendants' Exhibit 5044 admitted)

21 BY MR. KOCH:

Q Exhibit 5044 is a letter from the Department of Taxation to MM Development Company dated January 10th, 2019. And it looks like you signed this letter.

A Yes.

- Q Can you tell us what this letter is?
- A It's a letter to -- replying to their request for appeal to the Nevada Tax Commission.
- Q Did MM Development send a request or a notice of appeal to the Nevada Tax Commission?
- A Yes.

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- Q And you were the one tasked to respond to that notice?
- 9 A Yes.
- 10 Q And what was your response to that notice of appeal?
- 11 A That there's no allowance for an appeal.
- 12 Q And you cited NRS 233B.127, it looks like?
- 13 A Yes.
  - Q Regarding adjudication of contested cases, they do not apply to the grant, denial or renewal of a license unless notice and opportunity for hearing are required by law to be provided to the applicant before the grant, denial or renewal of the license. Are you quoting the statute there?
- 19 A Yes.
  - Q And you think that statute applied to the notice of appeal that was sent to your office?
- 22 A Yes.
- Q Do you think the determination that you made that the notice -- there would be no appeal of that process was proper?

A Yes.

- Q And do you believe you followed the law in making that determination?
  - A Yes.
- Q You went on to say, "The Department scored timely submitted applications using an impartial and numerically scored competitive process in accordance with NRS 453D.210 6." That's the part of the initiative that we looked at many times here, is that right?
- 10 A Yes.
  - Q And do you believe that the Department indeed timely -- or scored timely submitted applications as is stated there?
- 13 A Yes.
  - Q And did it impartially?
- 15 A I believe so.
  - Q Let me just ask you about that partiality. We talked a lot about a lot of the contact or communications you may have had with owners or representatives. You did not participate personally at all in the scoring of the applications, did you?
    - A Not at all.
  - Q Did you ever call any of the evaluators and say, hey, why don't you add another 10 points on to such and such's application?
- 25 A No.

- Q You never did anything like that?
- 2 A Never.

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- Q So an appeal is not permitted, and for us to kind of weed through all these applications looking at points, what should have been done, it's kind of a useless exercise; right?
  - A I believe so.
- Q I think the judge would probably agree with that. So let's talk about what might matter here today and that's the initiative and the language that is there. First of all, let's turn to Proposed Exhibit 5042. It's just the initiative that was submitted to the Secretary of State.
  - MR. KEMP: No objection.
- MR. KOCH: I'd move to admit 5042.
- 14 THE COURT: It will be admitted.
- 15 (Defendants' Exhibit 5042 admitted)
- 16 BY MR. KOCH:
  - Q 5042 is the original initiative as submitted to the Secretary of State. Do you know when the initiative was drafted?
  - A I don't know.
- Q At the top right there there's a file date. Can you read that?
  - A Right. It's April 23rd, 2014.
- Q All right. That's filed with the Secretary of State.

  25 Are you aware of that?

1 A Yes.

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- Q At that time it was actually our good friend Ross Miller was the Secretary of State, I believe. But I don't think that has anything to do with this initiative. I don't think he wrote it. But he received that statute and it was put into place or recorded or filed at that time. Are you aware of that?
- A Yes.
  - Q All right. April 2014, what was the state of the marijuana industry in the state of Nevada, to the best of your knowledge, on that date?
- A I have no clue. I really wasn't involved in marijuana at all.
- Q Do you know if recreational marijuana was permitted in the state of Nevada in April of 2014?
  - A I'm sorry?
  - Q Do you know if recreational marijuana sales were permitted under the law in April of 2014?
- 19 A Not recreational.
- Q Do you know when the first medical marijuana applications were submitted to have a medical marijuana establishment?
  - A I don't. Sometime in 2014.
    - Q In 2014. August 2014, does that sound about right?
- 25 A It could be, yes. I don't --

- Q Would it surprise you if this initiative that was drafted, it was actually drafted prior to any applications for medical marijuana establishments being submitted and approved by the Department or the Division of Public and Behavioral Health? Is that what it is?
  - A Right. Uh-huh.
  - Q Okay. That this was drafted prior to that time?
- 8 A No.

- Q And do you have any opinion or idea of what the drafters of this statute had in mind when it came to the marijuana industry in 2018?
- 12 A No.
  - Q Do you think that they could see into the future four years out and see what that marijuana industry might look like four years from then?
  - A I doubt it.
  - Q In 2014, are you aware of any publicly traded companies that operated marijuana establishments in the state of Nevada?
    - A I don't believe there were any at the time.
  - Q Mr. John Ritter was here earlier and he testified that even after medical was passed most of the companies sitting here today, they weren't profitable really until the Early Start Program rolled out in 2017 and then once that came off some profits started being made. Would it surprise you if

- any publicly traded companies were eager to buy in in 2014 to the medical marijuana program?
  - A Yes.

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- Q And do you know when the first publicly traded company became an owner or operator of a medical marijuana company establishment in the state of Nevada?
  - A Of a medical marijuana?
  - Q Any, medical or recreational.
  - A No, I don't know when the first one was.
- 10 Q Was it before 2019, do you know?
- 11 A I'm sure it was.
  - Q Okay. 2014, 2015? You don't have any ideas of --
- 13 A I don't. I don't have any idea.
- Q Would it surprise you if any publicly traded company
  came into Nevada prior to recreational marijuana, the Early
  Start Program being approved?
- 17 A Yes.
  - Q Especially when there was so little profit to be made, is that right?
- 20 A That's right.
  - Q All right. So let's -- and I guess I asked that for the context of it would be somewhat surprising in 2014 when this initiative was filed with the Secretary of State if anyone could have contemplated a publicly traded company being addressed specifically in this initiative and the statute that

would come out of this initiative. Would that be surprising to you if they contemplated that?

A Yes.

Q All right. So let's look at the statute and the initiative that we have been talking about. We can stick with this initiative here. Let's go down to Section 5. All right, we're on Section 5 and subsection (6). This is the powers and duties of the Department. This is one of the sections that we have talked about ad nauseam.

MR. KOCH: Keep going down to (6), Brian. All right. So here's 6. This is part of the initiative.

Actually, sorry, Section 5, subsection (6), which is two

paragraphs above what you've highlighted.

14 BY MR. KOCH:

Q This is, "The Department shall conduct a background check of each prospective owner, officer and board marijuana of a marijuana establishment license applicant." We've read that many, many times. That's what became 453D.200, subsection 6. Are you aware of that?

A Yes.

Q Okay. Is the term or phrase "background check" defined anywhere in the initiative that you're aware of?

A No.

O What was that?

A It's not defined.

No definition at all? 1 0 2 Α No. 3 0 Would it surprise you if in fact this is the only 4 mention of background check in the entire initiative at all? 5 Α Yeah. 6 When you read that, do you know what a background 0 7 check is? 8 Α Yes. 9 What do you understand it to be? 10 A check of a prospective owner, officer or board member's background or history, criminal history. 11 12 Q All right. When it says background, could I get on 13 Facebook and check out their background, do something like 14 that? 15 Α Yeah, I don't think that's what is intended, but. 16 0 It doesn't say that; right? 17 It doesn't say that. Right. Α 18 0 You have a lot of backgrounds. We could look at the 19 background of a photograph. That would be pretty absurd, 20 checking the background of a photo. That's not what it means; 21 right? 22 Α Right. 23 You understood it to mean checking for a criminal 24 history, is that right? 25 Α That's right.

Even though it doesn't say that? 1 Q 2 Yes. Α 3 And you made that judgment, an exercise of your 4 judgment based upon the words that are there? 5 Α Yes. MR. KOCH: Let's keep that open and we're going to go 6 7 to 5040-- let's go to 5043. 8 THE CLERK: Proposed. 9 MR. KOCH: Proposed 5043. THE COURT: Any objection to 5043? 10 11 MR. KOCH: This is about a pamphlet, I believe, that 12 we looked at several times, but this has the full thing. 13 THE COURT: It's already in on 2020, but okay. 14 MR. KOCH: 2020 doesn't have the full thing. 15 THE COURT: Any objection? 16 MR. KEMP: No, Your Honor. 17 THE COURT: It will be admitted. (Defendants' Exhibit 5043 admitted) 18 19 MR. KOCH: Okay. 5043 --20 THE COURT: Sixteen minutes. 21 Let's actually jump to page 14 first. MR. KOCH: 22 Can we go to 14? And we can take off the other -- Brian, take 23 off the other one. 24 BY MR. KOCH: 25 All right. So page 14 is where Question 2 starts Q

and Mr. Shevorski asked you quite a bit about that, what the Question says there. And now I didn't find any reference to background check until page 24. There's actually four mentions of background check in this entire ballot pamphlet. One of them is what we just looked at, Section 5, subsection (6), and there's three more in one paragraph. If we can go to page 24. And 24, this is under the fiscal analysis that this initiative may have. You're aware there's a fiscal analysis that's conducted when an initiative is proposed?

A Yes.

Q And so page 24, paragraph number 2 is the only other reference to background check in this entire pamphlet. It says, "Question 2 requires the Department of Taxation to conduct a background check of each prospective owner, officer and board member of a marijuana licensed establishment."

Question 2 also requires the operator of each marijuana establishment "to determine the criminal history of each worker or volunteer for suitability of employment." One more reference there. I want to ask you, though, about the last sentence there. It talks about the cost and the last sentence starting with "However." "However, the Fiscal Analysis Division cannot determine the process that the Department of Taxation will choose to conduct these background checks."

Do you believe the Department of Taxation had the ability to choose the process to conduct the background checks referenced

in the statute? 1 2 Yes. Α 3 And what is stated here, you believe that there was 4 some discretion that would be involved that the Department could have in determining how and when to conduct those 5 background checks? 6 7 Α Yes. 8 Now, what's interesting, we kind of skipped over, we 9 said Question 1 in this packet that's all about guns and we don't need to look at that, but let's actually -- it may be 10 11 interesting but it may be helpful, let's go back to Question 12 -- the very first numbered page 1 of this packet. Number 13 page 1 has a summary and what is Question 1 called? The Background Check Initiative. 14 Α 15 A little bit ironic, perhaps, that the question that Q 16 we skipped over is actually called the Background Check Initiative. Do you know what that was about? 17 18 Α No, I don't. 19 Let's go to the next page. 0 20 THE COURT: I do. I do. 21 MR. KOCH: The judge knows. Maybe she can testify 22 next. 23

THE COURT: No, no.

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All right, we won't call the judge. MR. KOCH:

And how the FBI does or does not want to THE COURT:

cooperate. 1 2 MR. KOCH: All right. 3 MR. SHEVORSKI: No comment, Your Honor. 4 MR. KOCH: Sounds like a lot in here have some bad 5 memories related to this Ouestion. BY MR. KOCH: 6 7 So, Question 1 talks about the requirement and the 0 8 ability to conduct a federal background check on the potential 9 buyer of a gun. Do you see that? 10 Yes. And I -- thankfully through the ability to search on 11 12 a computer, I saw 95 different references to background check 13 in this Question in the pamphlet that is described there, 14 including -- if we go to page 2, here if we look at the bottom 15 of this page there's definitions that are provided, I believe. 16 Oh, it's probably a little bit later. We're going to go to 17 the next page. Let me see the hard copy of the exhibit. THE COURT: So it says, "The background check will 18 19 be conducted using the NIC Background Check System 20 administered by the FBI." Is that the part you want? 21 That's --MR. KOCH: There we go. 22 THE COURT: Look at Brian. He found it for you. 23 MR. KOCH: Well done, Brian. Thank you. 24 BY MR. KOCH:

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Q So this -- you see that this initiative actually

- defined the process that the background check would be conducted by. The actual process is laid out there. Do you see that?
- A Yes.

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- Q Okay. And presumably the drafters of Question 2 could have done the same thing, determined how that background check would be conducted; right?
- 8 A Sure.
  - Q Okay. They didn't do that?
- 10 A No.
  - Q All right. And so, did you have any guidance on how to conduct the background check in the statute that you saw?
- 13 A No.
- Q Now, here's where there's something that's
  interesting. 453D, chapter -- NRS 453D, we've been looking at
  this on and on and you've looked at the book. Let me
  just hand you, I've got a printout of 453D. I promise you
  it's the same as what's in the book.
- MR. KOCH: If I can approach, Your Honor?
- THE COURT: You may.
- 21 BY MR. KOCH:
  - Q Okay. 453D came about from the initiative and if we look at the start of those, the first page, what does it say next to NRS 453D.010, Short Title? What does that say in the brackets?

A "This section was proposed by an initiative petition and approved by the voters at the 2016 General Election and therefore is not subject to legislative amendment or repeal until after November 22, 2019."

Q All right. In fact, that same bracketed section is listed next to the title of each of the code sections that are referenced there. Do you see that?

A Yes.

Q Actually not all of them, because if we go to the second page, all of them until we get to 453D.205. And this is the first one I see in this chapter. In fact, this is the only section of Chapter 453D that was not a part of the initiative that was in effect at the time that the application process took place. And we can look at it, but do you see any reference there on 453D.205 to the initiative being applicable to this?

A No.

Q Okay. And then the rest of them there, if you keep looking down have the same initiative language except for .310 and .320 which talk about vending machines and sales and advertising, which are not effective until 2020. Do you know about those --

A Yes.

Q -- rules coming up?

A Yes.

- Q Okay. Let's go into the body, then, of that statute and see what it says. NRS 453D.205. And tell me when you're there.
  - A Okay.
- 5 MR. KOCH: 205, Brian. 205.
- 6 BY MR. KOCH:

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- Q All right, 205. First of all, can you tell me, underneath that statute there's a parenthetical that says added. What does that say?
- 10 A "Added to the NRS by 2017."
- 11 Q Right. 3711.
- 12 A 3711.
- Q Do you know what that means?
- 14 A I believe it's the 2017 legislative session --
- 15 Q Right.
- 16 A -- and I believe 3711 is the statutes of Nevada.
- Q And so this statute was added to the NRS in 2017, is that right?
- 19 A Yes.

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Q Do you know why this statute -- well, let's read the title here first. "Department or marijuana establishment authorized to require a person to submit fingerprints when conducting background check or determining criminal history." Do you know why this statute was added to the NRS in 2017? And if you need to take a look at what it says, go ahead and

take a look at it.

A I believe it was to -- and I may be wrong, but if I remember correctly I believe it was to give the Department the authority to use the FBI.

- Q Okay.
- A For criminal -- for the background checks.
- Q And it specifically says, "When conducting a background check," like you mentioned, "pursuant to subsection 6 of 453D.200, the Department may require each prospective owner, officer and board member of a marijuana establishment license applicant to submit a complete set of fingerprints and permission." Do you know why the legislature -- do you have any idea why they felt it necessary to add that to the statute?
  - A I don't -- I don't remember what the reasoning was.
- Q Did this statute assist the Department of Taxation in conducting background checks for purposes of licensing and regulation of marijuana establishments?
- A Right. That's correct. The issue was, I think back then, as the Department of Taxation we didn't have the authority to conduct background checks. We needed to get the authority because DPPH had the authority under 453A and there was no authority to use FBI for the Department of Taxation. We had to apply for our own account.
  - Q And this statute gave you that authorization?

Α Yes. 1 2 It didn't exist in the as written 2015 initiative, 0 3 did it? 4 Α No. 5 So something had to change in order for you to 0 complete the background checks that are called for in Section 6 7 6 of the initiative? 8 Α Yes. 9 Do you think that was an appropriate addition to the statute that was made by the legislature? 10 11 Α Yes. 12 And did you ask each owner, officer and board member Q 13 to submit a complete set of fingerprints for the background 14 checks? 15 Α Yes. 16 So that was necessary in order to complete those 17 background checks, is that right? 18 Α Yes. 19 And these fingerprints, have you ever asked a 20 corporation to submit corporate fingerprints for a background 21 check? 22 Α A corporation? 23 Right. Corporate -- you referenced, what was it, 24 Marlboro's owner, whatever it was. 25 MR. SHEVORSKI: Altria Group. 146

MR. KOCH: What is it? 1 2 MR. SHEVORSKI: Altria Group. 3 BY MR. KOCH: 4 Altria Group. Do you think the Altria Group could Q 5 submit Altria Group fingerprints to the Department? 6 Α I suppose they can. 7 Whose fingerprints would those be? Q 8 Α The owners, officers and board members. 9 Right. So you don't conduct a background check of the corporation itself as a separate entity from the officers, 10 owners and board members, do you? 11 12 Α No. 13 And are fingerprints referenced anywhere in the initiative that you're aware of? 14 15 Α No. 16 So this was an addition in order to allow the 17 Department to carry out the requirements of the initiative, is 18 that right? 19 Yes. Α 20 Okay. I'm going to run out of time, but let me ask you about the next section. 21 22 THE COURT: You've got four minutes. 23 MR. KOCH: Okay. 24 BY MR. KOCH: 25 We've talked a lot about this shall conduct a 0 147

background check. We've talked a lot about the words owner, 1 officer and board member. But in 453D.200, subsection 6, 3 there's a word that we haven't really talked much about at all 4 and that comes right before owner. Let's look at 6, if we can 5 get there. THE COURT: That would be "prospective"? 6 7 MR. KOCH: That would be "prospective." 8 BY MR. KOCH: 9 We have not talked about the word prospective very much in this -- I don't know how long we've been here, but 10 11 it's been a long time. 12 THE COURT: This is Day 10. 13 MR. KOCH: Day 10. Okay. BY MR. KOCH: 14 15 Prospective. Is there any definition of prospective 0 16 -- prospective owner, officer and board member that's provided 17 in this statute or the initiative? 18 Α No. 19 Do you think that word might be important? 20 Α Sure. 21 Do you have an understanding of what the word Q 22 prospective means? 23 Α Potential owner. 24 Potential owner? All right. I'm going to --0 25 THE COURT: You brought a Black's Law Dictionary?

MR. KOCH: A Black's Law Dictionary. I don't usually use this. I had it on my bookshelf and I thought I've got to bring it today and I'm glad I can use it and take it back and not bring it again.

BY MR. KOCH:

- Q Let me read to you the definition of prospective from Black's Law Dictionary. Black's Law says prospective means "in the future, looking forward, contemplating the future." Would you agree with that definition?
  - A Yes.
- Q And so we could read that statute to say the Department shall conduct a background check of each future owner, officer and board member of a marijuana establishment license applicant, couldn't we?
- A Yes.
  - Q Do you think that the Department could conduct background checks of future owners, officers and board members of an applicant?
    - A No.
  - Q Let's say somebody goes out next year and purchases -- an example, LivFree. We've heard some testimony about LivFree, that there was an announcement perhaps made last fall that they were in negotiations to purchase and Mr. Kemp, I think, told us that within the last couple of weeks a deal was formalized, closed, that something happened to complete the

sale of LivFree to a publicly traded company. Do you know if that sale was listed in LivFree's application in September of 2018?

- A I don't know.
- Q If that sale did not take place until May of 2019, did the Department check the backgrounds of each of those owners, officers and board members that are now going to take place in May of 2019 when it conducted its application review in September of 2018?
- 10 A No.

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- 11 Q Could it do that?
- 12 A Not if they weren't listed in the application.
- Q Okay. Let's say -- we're talking about publicly traded companies. Who can buy a share of publicly traded stock?
- 16 A Anyone.
  - Q Anyone. Okay. So I go out today and I buy a share of a Canadian company that owns one of the parties that's listed here. I'm now an owner of that company; right? I might sell it to someone tomorrow. Do you know who I'm going to sell it to tomorrow?
- 22 A No.
- Q Now, if I decide to buy another share in the future,
  I'm a prospective owner, aren't I?
- 25 A Yes.

- Q Anybody in this room may be a prospective owner because maybe in the future at some time they might buy that share of stock; right?
  - A Yes.

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- Q So did the Department conduct background checks of everyone in the United States when it carried out its obligation to conduct background checks here?
- A Definitely not.
  - Q What about everyone in the country of Canada?
- 10 A Definitely not.
- 11 Q That would be absurd, wouldn't it?
- 12 A Yes.
- Q It would be ridiculous to require the Department to carry out that type and scope of background checks?
- 15 A I believe so.
  - Q And there would have to be something done to rein that in to be able to control the scope of background checks in order to make it reasonable for the Department to actually carry out that requirement, is that right?
- 20 A That's correct.
- 21 MR. KOCH: Okay. Why don't we break here and we'll 22 pick up from there.
- THE COURT: All right. So we're going to break, so that means you can get up.
- Before counsel leaves the room, Dulce goes on

vacation and so she may not be here when we resume. What I am going to encourage you to do is one person from each group, and I don't care how you define group, come see Dulce, I would prefer you to it together, to identify for all of your records what exhibits are or are not admitted, because I am not prepared to rely on whatever substitute clerk they send me when Dulce is gone for accurate information. So I'd prefer you guys take a minute to meet with Dulce and try and resolve that.

Are we having a hearing Tuesday or Wednesday or both?

MR. BULT: So, I talked to all counsel and here's the report. So we're going to file our TRO tomorrow at noon. The opposition will be filed by close of business. The hearing will be 8:45 on Tuesday.

THE COURT: Close of business Monday?

MR. BULT: Yes, ma'am, Your Honor.

THE COURT: Okay.

MR. BULT: And then on the release of the bond objection from Rusty, he's going to get his opposition --

MR. GRAF: Clear River.

MR. BULT: Clear River. I apologize. By close of business on Monday, and then that hearing will also be on Tuesday morning at 8:45.

THE COURT: So I will not see you all on Wednesday,

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only on Tuesday at 8:45?
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              MR. BULT:
                       Yes.
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              THE COURT: All right.
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              MR. CRISTALLI: Your Honor, with regard to the issue
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    of the bond, you did execute an order after Mr. Graf, I think,
    raised his objection this morning, which I wasn't here for.
 6
 7
    You have signed it and I have it, but I don't want to do
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    anything with it.
              THE COURT: Well, but it's only setting the date,
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    isn't it?
              MR. CRISTALLI:
                              No. I think this was the release.
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              THE COURT: I think -- isn't it the one that had a
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    hearing date on it?
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              MR. CRISTALLI: No, this is the release, I think.
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              THE COURT:
                         I thought you gave me one that had a
16
    hearing date. Maybe I had too many pieces of paper.
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              MR. CRISTALLI: Okay. Maybe I'm wrong. I just want
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    to make sure.
              THE COURT:
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                         Yeah. So this is what I signed.
20
              MR. CRISTALLI: Okay. I'm sorry. Okay.
21
              THE COURT:
                         Okay. Got it?
22
              MR. CRISTALLI:
                             [Unintelligible].
23
              THE COURT:
                          There were two checked boxes and I
24
    didn't check either, but I wrote in the answer on the second
25
    one.
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So nothing is getting released, right?
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              MR. GRAF:
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              THE COURT: No, nothing was getting released.
 3
              MR. GRAF:
                         Okay.
 4
              THE COURT: We're having a hearing Tuesday morning
 5
    at 8:45.
 6
              All right. Does anybody have a scheduling conflict
 7
    next month? July.
 8
              MR. GRAF:
                        What do you mean by next month?
 9
              THE COURT:
                         That's July.
              MR. GRAF: Yes.
10
11
              MS. SHELL:
                         Yes.
12
              MR. KOCH: Yes.
                              [Inaudible].
13
              THE COURT: Okay. I have calendar calls Tuesday
    morning after you leave me at 8:45. I am trying -- at the
14
15
    moment I'm shooting for the week of the 8th, but if somebody
    is out the week of the 8th, that's not going to work.
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              MR. KOCH: I'll be back on the 10th, but.
17
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              THE COURT: How many more days do you need?
19
    hours, days. How many more? Best guess. I know Mr. Gentile
20
    still has an expert that he wants to call. We need to finish
    Mr. Pupo and then I've got four other witnesses that you've
21
    told me about.
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23
              MR. GENTILE:
                            Two.
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              THE COURT:
                        No.
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              MR. GENTILE:
                            Three. Seriously. I mean --
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THE COURT: Three? 1 2 MR. GENTILE: Yeah, I think so. I mean, the other 3 four witnesses are primarily Mr. Shevorski's, as I understand. 4 THE COURT: And he is always very efficient in his 5 use of time. (Colloquy among counsel) 6 7 MR. SHEVORSKI: One thing I would say, Your Honor, 8 is I don't know what the intervenors -- if they have 9 witnesses. I haven't talked to them about that, so. MR. KOCH: My witness has been called. I don't have 10 11 anybody else. 12 MR. SHEVORSKI: I don't know what anybody else plans 13 to do. THE COURT: Okay. So I'm looking for three days. 14 15 MR. KEMP: Your Honor, I think the big issue is what 16 the State intends to do in terms of Hernandez and Cronkhite. MR. SHEVORSKI: After Mr. Miller's examination, 17 18 we're for sure calling them. 19 THE COURT: Okay. So three to four days. Then after we finish the evidence, how long will you need to argue? 20 21 MR. GENTILE: Oh, I'm going to make -- you know, 22 from our side I think we can cut it off. I think that we can 23 share --24 THE COURT: Yes, you can share it, but the question 25 is how long? Do I need a whole day of argument? Do I need a

half day of argument? Can you do it in an hour for all of 1 2 you? 3 MR. KEMP: I think a half day would be wise, Your 4 Honor. 5 (Colloquy among counsel) 6 MR. GENTILE: I think a half day with the strict 7 enforcement of the Peek rule. 8 MR. GRAF: If you're going to do plaintiffs, 9 defendants, and intervenors, then, yeah, I think that's 10 appropriate. Okay. So I'm looking for five days. 11 THE COURT: 12 Okay, I will work on that and I will let you know what I find 13 out. If the jury trial I'm in starting on Monday resolves, I 14 will immediately notify you. I have a case that I guess Mr. 15 Kahn is no longer involved in. It's a non-jury trial 16 involving some balloons and a bicycle, but it will only take 17 three days. And then I have a bunch of HOA foreclosure cases. 18 (Court recessed at 4:50 p.m., until 19 a date and time to be determined) 20 21 22 23 24 25

INDEX				
NAME	DIRECT	CROSS	REDIRECT	RECROSS
PLAINTIFFS' WITNESSES				
Jorge Pupo	6	96/125	-	-
	*	* *		
	EXHI	BITS		
DESCRIPTION		<del></del>		ADMITTED
PLAINTIFFS' EXHIBIT NO	<u>•</u>			
306 307				52 46
	* :	* *		
DEFENDANTS' EXHIBIT NO	<u>•</u>			
5042 5043				132 138
5044				129
	* :	* *		
	1.	57		

## **CERTIFICATION**

I CERTIFY THAT THE FOREGOING IS A CORRECT TRANSCRIPT FROM THE AUDIO-VISUAL RECORDING OF THE PROCEEDINGS IN THE ABOVE-ENTITLED MATTER.

# **AFFIRMATION**

I AFFIRM THAT THIS TRANSCRIPT DOES NOT CONTAIN THE SOCIAL SECURITY OR TAX IDENTIFICATION NUMBER OF ANY PERSON OR ENTITY.

FLORENCE HOYT Las Vegas, Nevada 89146

FLORENCE M. HOYT, TRANSCRIBER

House M. Hoyl

6/21/19

DATE

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7/5/2019 12:48 PM
Steven D. Grierson
CLERK OF THE COURT

TRAN

DISTRICT COURT
CLARK COUNTY, NEVADA
\* \* \* \* \*

SERENITY WELLNESS CENTER LLC,.

et al.

Plaintiffs . CASE NO. A-19-786962-B

VS.

STATE OF NEVADA DEPARTMENT OF. DEPT. NO. XI

TAXATION ...

Defendant . Transcript of Proceedings

. . . . . . . . . . . . . . . . .

BEFORE THE HONORABLE ELIZABETH GONZALEZ, DISTRICT COURT JUDGE

EVIDENTIARY HEARING - DAY 11

MONDAY, JULY 1, 2019

COURT RECORDER: TRANSCRIPTION BY:

JILL HAWKINS FLORENCE HOYT

District Court Las Vegas, Nevada 89146

Proceedings recorded by audio-visual recording, transcript produced by transcription service.

## APPEARANCES:

FOR THE PLAINTIFFS: DOMINIC P. GENTILE, ESQ.

MICHAEL CRISTALLI, ESQ.

ROSS MILLER, ESQ. WILLIAM KEMP, ESQ. NATHANIEL RULIS, ESQ.

ADAM BULT, ESQ.

MAXIMILIEN FETAZ, ESQ.

FOR THE DEFENDANTS: KETAN BHIRUD, ESQ.

STEVE SHEVORSKI, ESQ.

RUSTY GRAF ESQ.

BRIGID HIGGINS, ESQ.

ERIC HONE, ESQ. DAVID KOCH, ESQ. ALINA SHELL, ESQ. JARED KAHN, ESQ.

JOSEPH GUTIERREZ, ESQ.

BRODY WIGHT, ESQ.

LAS VEGAS, NEVADA, MONDAY, JULY 1, 2019, 9:58 A.M. 1 (Court was called to order) 2 3 THE COURT: We're two minutes early. So if you're 4 not ready that's okay. I have a clerk helping, since Dulce is 5 on vacation. That means I'm going to make every single one of you who's going to speak, and that includes the A-V guys, 6 7 identify yourselves and say who you represent so she can make 8 a chart to try and keep up, because all of us forget how 9 competent Dulce is after living with you for so long. So, Ms. Higgins, you're up, you're first. 10 MS. HIGGINS: Brigid Higgins on behalf of Clear 11 12 River LLC. 13 MR. GRAF: And Rusty Graf on behalf of Clear River 14 LLC. 15 MR. GUTIERREZ: Joseph Gutierrez on behalf of 16 Essence and Thrive. 17 MR. FETAZ: Maximilien Fetaz on behalf of the ETW 18 plaintiffs. 19 MR. BULT: Adam Bult on behalf of the ETW 20 plaintiffs, as well. 21 MR. GODFREY: Shane Godfrey on behalf of this entire 22 side's presentation. 23 MR. RULIS: Nate Rulis on behalf of MM Development 24 and LivFree Wellness. 25 MR. CRISTALLI: Michael Cristalli appearing on

- 1 behalf of plaintiffs Serenity, et al.
- 2 MR. GENTILE: Dominic Gentile appearing on behalf of 3 et al.
- 4 MR. KOCH: David Koch for Nevada Organic Remedies.
- 5 MR. SHEVORSKI: Steve Shevorski on behalf of the 6 State.
- MR. BHIRUD: Ketan Bhirud on behalf of the State, as well. And I might make a note. Mr. Koch sits here, if you're making a chart. Just trying to be helpful.
- THE COURT: Well, I was going to tell her where Mr.

  Parker is when you all finish, since he's always late.
- MR. WIGHT: Brody Wight on behalf of Nevada Organic
  Remedies.
- MR. KAHN: Jared Kahn for Helping Hands Wellness

  15 Center.
- MS. SHELL: Alina Shell on behalf of GreenMart of Nevada NLV.
- MR. HONE: Eric Hone for Lone Mountain Partners.
- MR. CLARK: I'm Brian Clark here helping with the 20 A-V for the defense side.
- 21 THE COURT: So the chair next to Mr. Gutierrea in 22 the box over here, that is usually occupied by Mr. Parker.
- Mr. Parker will walk in 10 minutes late, because he always does.
- So before I swear in Mr. Pupo --

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MR. CRISTALLI: Your Honor, we have another one.
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 2
    The chair next to Dominic will be Will Kemp.
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              THE COURT:
                         Oh. Mr. Kemp will sit on the end.
                                                              He's
 4
    also always late, but not as late as Mr. Parker.
                                                      So --
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              MR. CRISTALLI: Your Honor, we don't have Mr. Miller
    here yet, either.
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              THE COURT:
                         Mr. Miller's been here all morning.
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              MR. CRISTALLI:
                              I know, but he's not here right now.
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              THE COURT:
                         Is Mr. Miller going to sit next to you,
    Mr. Cristalli?
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              MR. CRISTALLI:
                              Yes.
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              MR. GENTILE: Well, if I may withdraw. This is his
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    witness.
             He ought to be for him. So let me go get him.
              THE COURT: Well, I'm not on the witness yet.
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              MR. GENTILE:
                           Oh.
                         I'm just making a chart of who's here.
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              THE COURT:
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                            I see.
                                    Okay.
              MR. GENTILE:
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              THE COURT: So Ross Miller will be sitting somewhere
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    around Mr. Cristalli.
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              MR. GENTILE: He will be to Mr. Cristalli's left.
21
                         Okay. Anybody else who's going to be
              THE COURT:
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    here who's typically late? And here comes Mr. Kemp.
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    you he was not always as late as Mr. Parker. So Mr. Kemp is
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    here. You've already got his chair designated. So before Mr.
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    Pupo gets sworn in let me ask a couple questions.
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I have two motions that I'd like to entertain today. I was thinking we'd do it at the lunch break. The two motions, and I don't know if you all received the minute order on Monday, but I have a problem with the motion to seal exhibits that was filed, Mr. Fetaz, by your firm, because the documents in the exhibits, while designated confidential by the parties, are not confidential, and I'm not going to grant the motion to seal based on a cursory review of those documents. But I'm happy to listen to the producing parties, who are the defendants, related to any specific objections within Exhibits A through F.

And then on the motion for leave I have an OST that is set for tomorrow. If all parties are in agreement, I will move it to today around the lunch hour if that will help you.

Yes, Mr. Graf?

MR. GRAF: Your Honor, we planned on filing a written opposition to that.

THE COURT: Then I won't do it. Thank you, Mr. Graf. I'm crossing that off my list of things to talk to you guys about.

Anything else before we wait for Mr. Miller and swear the witness when he gets here? Because he's been here all morning.

MR. GRAF: Your Honor, one thing.

THE COURT: Yes.

MR. GRAF: We didn't get the motion to seal, so --1 2 THE COURT: You would have gotten the motion to 3 seal, because it was filed a month ago. See, the motion to 4 seal got filed -- the motion it related to was on an OST. 5 we heard the motion in April or May and the exhibits -- Dani 6 says if you'd like to look at the motions, that you could. It 7 was filed on May 24th. And if you'd like to look at my copy, 8 I would be happy to share it with you, Mr. Graf. 9 MR. GRAF: Yeah, if --THE COURT: Come on up. 10 11 MR. GRAF: Indeed. Thank you. 12 THE COURT: But don't write in it, please. 13 MR. FETAZ: And the other sealed exhibits were also served on all parties, as well, around that time. 14 15 They're all in that binder. THE COURT: Because I 16 think you sent me a courtesy copy on Friday when I said no. We did, Your Honor. 17 MR. FETAZ: 18 THE COURT: All right. So we're still waiting for 19 Mr. Miller, who is now here. Okay. Are we missing anyone 20 else besides Mr. Parker, who will eventually get here? 21 Mr. Pupo, if you'd raise your right hand, please. We have to swear him in. 22 23 JORGE PUPO, PLAINTIFFS' WITNESS, SWORN 24 THE CLERK: Please be seated. And please state and 25 spell your first and last name.

THE WITNESS: My name's Jorge, J-O-R-G-E. Last name Pupo, P-U-P-O.

THE COURT: And, Mr. Pupo, thank you again for coming back for this continued examination. I think you still have water in the pitcher next to you, M&M's behind you, and you know the situation with the exhibits from your prior examination.

Mr. Koch, you may continue your examination.

CROSS-EXAMINATION (Continued)

## 10 BY MR. KOCH:

- Q All right. Mr. Pupo, we left off I think it was a week and a half ago, some time ago, talking about the phrase "prospective owner." Do you remember talking about that phrase?
- 15 A Yes.
  - Q And we looked at the definition that we saw in the dictionary about "prospective" being a future owner. Do you remember that?
- 19 A Yes.
  - Q And you would agree that it would not be possible for the Department to conduct background checks on future owners that were not known at the time the application was submitted; is that right?
  - A That's right.
    - Q And if we looked at other potential definitions for

"prospective" like "possible" or "potential" owner, and we talked about the fact that maybe any person living in the United States could buy a share of stock and could be an owner so that could be a prospective owner. And this Department couldn't do background checks on every possible person in the United States who might buy a share, could it?

A That's right.

- Q And so under either of those definitions for "prospective," either a future owner or a possible or potential owner, the Department did not undertake to try to conduct background checks on everyone who might fit under those definitions; is that right?
  - A That's correct.
- Q And fair to say it would be impractical for the Department to conduct background checks in such a manner?
  - A Yes.
- Q Now, you're aware in 2018 that there were certain marijuana establishments that were owned by public companies in full or in part; is that right?
- A Yes.
  - Q Was there ever discussed within the Department about, you know, saying maybe we should conduct a background check of every owner of a share of a public company who owns a marijuana establishment?
  - A No.

- Q So there's no discussion about potentially carrying out that level of ownership check?
  - A No.

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- Q In the background check itself can you just describe how the Department carries out that process to perform a background check.
- A Well, as far as I know, the individual would submit their -- they get fingerprinted. They go to a fingerprint location and they submit a form to us, and then they go straight to DPS and I think the FBI. And then we wait for a report to come back.
  - Q Do you know how long that report takes?
- 13 A Thirty to 45 days potentially.
- Q Okay. And is there a cost associated with completing that background check?
- 16 A Yes.
- 17 Q How much is the cost?
  - A I don't know for sure. It's 30, \$40 maybe.
  - Q Okay. And I've also seen indications in the statutes, maybe the regulations, that when someone submits for a background check with respect to an owner/agent card that you need to pay a fee of \$75; is that right?
- 23 A Yes.
- Q And that needs to be paid at the time that the request for a background check is made?

1 A Yes.

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- Q And who pays that \$75?
  - A The individual.
  - Q You said the individual. The individual potential owner of the company; is that right?
- 6 A Yes.
  - Q All right. Did you ever consider asking each shareholder of a public company to submit a check for \$75 in order to run a background check on each of those shareholders?
- 10 A No.
  - Q And do you believe it was necessary for the Department to limit the scope of the background checks that would be performed in order to complete its function?
    - A Limit the scope of the background check?
  - Q Limit the scope in a sense of limit the number of people that it be performed on. When I say limit the scope I guess I mean limit -- not performing background checks on every single shareholder of a public company. Would you agree that --
- 20 A Right. That's correct.
- 21 Q -- that was necessary?
- 22 A Right, we had to limit it.
- Q All right. Let's move to another section of the statute. And I think I gave you a printout. We're just going to go to 453 --

MR. KOCH: Your Honor, it's 453D.200, the statute looked at quite a bit. I'll, if I can, Your Honor, just approach with a copy of that.

THE COURT: Okay.

MR. KOCH: And actually, let's do this. Do we have -- I don't know if we have -- Brian, do you have NRS 453D.030? It's a definition section.

BY MR. KOCH:

- Q NRS 453D.030 is the section of definitions. Have you seen this provision of the statute before?
  - A Yes.
- Q All right. Let's go to Number 19, subsection 19. There's a definition there for unreasonably impracticable. Have you seen that before?
  - A Yes.
- Q And that says, "Unreasonably impracticable means that the measures necessary to comply with the regulations require such a high investment of risk, money, time, or any other resource or asset that the operation of a marijuana establishment is not worthy of being carried out in practice by a reasonably prudent businessperson." You've seen that definition before; correct?
  - A Yes.
- Q Do you know how many times that phrase "unreasonably impracticable" appears within the rest of NRS 453D?

- 1 A No, I don't.
  - Q Would it surprise it's only one other time?
- 3 A No.

- Q Let's look at that one other time, and that's in 453D.200, which you've looked at many, many times. And I think you've got that right there in front of you. If you could draw your attention to Item Number 1 on 453D.200, which talks about the Department adopting regulations. You've read this before?
- 10 A Yes.
  - "The Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter." Then the next sentence says, "The regulations must not prohibit the operation of marijuana establishments either expressly or through regulations that make their operation unreasonable impracticable." I'll represent the only other time that it appears in the entirety of NRD 453D. Do you have an understanding of what that means based on the definition?
    - A Yes.
  - Q If you were to explain that to somebody, what would you -- how would you explain that, that the regulations should not be unreasonably impracticable?
  - A That the regulations are not to be overburdensome on the licensees.

- Q And if we look just right below that, that relates to regulations that include the procedures for issuance, renewal, suspension, and revocation of a license to operate a marijuana establishment. So do you have an understanding that the procedures for the issuance of a license should not be unreasonably impracticable?
  - A Yes.

- Q And do you believe that the procedures and regulations the Department passed were adopted in order to carry out this function in fact fulfill that aspect of the law?
- A Yes.
- Q When the drafters of this initiative back in 2014 that we looked at some time ago would that initiative -- you don't have any understanding of their ability to look at the future in 2018 what the industry was, do you?
- 17 A No.
  - Q This appears to be sort of a phrase written to give the Department some ability to conduct its business and its regulations in a way that would account for changes in the industry; is that right?
- 22 A Yes.
- Q And the Department did pass or adopt regulations; 24 right?
- 25 A Yes.

- Q And those final regulations came out in 2018, early 2 2018?
  - A Yes.

- Q And that was after the Task Force report was issued?
- 5 A Yes.
  - Q And then let's look at one other word before we come off of this section here. And it's a word that the Judge has asked quite a bit about. It's right at the beginning. "The Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter." Do you have an understanding of what the word "convenient" means?
- 12 A Sure.
  - Q What -- if you were to just off the top of your head define it, how would you explain what "convenient" means?
    - A Practical.
- 16 Q Okay. Practical.
- 17 A Easy.
  - Q Yeah. You know, I actually looked at, I think this is the second time since I graduated from law school, <u>Black's Law Dictionary</u>, the first time was a couple weeks ago, looked at the definition of "convenient" in <u>Black's Law Dictionary</u>, and there it says, "convenient" is proper, just, suitable, fit, adaptive, proper, "maybe you talk to the editors about including "proper" twice, and then, becoming appropriate. So "convenient" here, according to <u>Black's Law Dictionary</u>, would

- be things like suitable. The regulations would be suitable for the circumstances that the Department is dealing with; is that right?
  - Α Yes.

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- And becoming appropriate, did you believe that the regulations over time would change and potentially adapt based upon the industry?
- 8 Α Sure. Many times.
  - Another definition. Merriam Webster says "convenient" means suited to a particular situation. Do you have any disagreement with that definition of suited to a particular situation?
- 13 Α No.
  - And the situation here we had in 2014 there were no 0 public companies, and then by 2018 there were; is that right?
- 16 Α Yes.
- 17 All right. Let's look at one of the regulations that we've talked about a fair amount. That's NAC 453D.255. 18 19 We'll put it up. I'll provide you with a copy of that.
- 20 THE COURT: Can you see it on the screen, sir? 21 THE WITNESS: Yes.
- 22 BY MR. KOCH:
- NAC 453D.255 is the 5 percent threshold that we've talked about a fair amount. You're familiar with this 25 regulation?

A Yes.

Q And under section (1) it says that, "Except as otherwise required in subsection (2), the requirements of this chapter concerning owners of marijuana establishments only apply to a person with an aggregate ownership interest of 5 percent or more in a marijuana establishment." You're familiar with that provision?

A Yes.

Q You believe that that was a necessary and convenient provision for purposes of carrying out the Department's function?

A Yes.

Q And it certainly would be -- the Department could conduct background checks -- let's say if an applicant submitted 20 individuals, each of them had a 5 percent ownership interest, could the Department carry out background checks on that number of people?

A Yes.

Q In fact, represent that Nevada Organic Remedies had I believe it was 22 individuals that were listed as part of its owners, officers, or board members, and background checks would have been conducted on each of those individuals; is that right?

A Yes.

Q And what if you had 20,000 individuals for a single

establishment? Would that have been feasible to conduct background checks?

A No.

Q Subsection (2) in that same regulation says, "If in the judgement of the Department the public interest will be served by requiring any owner with an ownership interest of less than 5 percent in a marijuana establishment to comply with any provisions of this chapter concerning owners of marijuana establishments, the Department will notify that owner and he or she must comply with those provisions."

So the Department had the ability to require a background check of an owner of less than 5 percent if it determined it was necessary?

A Yes.

Q If -- we heard these examples of the Sinaloa Cartel coming in and buying up all these -- strategically staying below 5 percent in order to buy up a marijuana establishment, if you receive an application that listed no owners because 25 people held 4 percent each of that establishment, do you think the Department would raise a question with that application?

A Yes.

Q In fact, if there are no owners at all listed, that would put up a red flag, wouldn't it?

A Yes.

- And it says, "if the public interest would be Q So let's say you got an application, it came in, and you saw that a guy named Joaquin Guzman a/k/a El Chapo was listed on there, he's listed as a 1 percent owner --THE COURT: Isn't he in New York somewhere right
  - now?
- 7 I think he is, but --MR. KOCH:
- 8 THE COURT: Yeah.
  - MR. KOCH: -- he seems to have a sphere of influence that might span a little further.
- BY MR. KOCH: 11

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- But let's say El Chapo is on there. Would you Q potentially run a background check on that individual if some suspicion came up about this might be the guy?
- 15 Α Sure.
  - If there were anyone suspicious on there, in fact, the Department would have the ability to check that person out; right?
- 19 Α Yes.
  - And let's go the other way. If someone did in fact -- applicant listed just a 1 percent owner and asked for an agent card to be provided, even if they were under 5 percent, would the Department check the background of that individual?
- 24 Yes. Α
  - So that standard of 5 percent, did you believe that Q

- that was necessary for the Department to carry out its function in regulating this industry?
  - A Yes, I do.
- Q And it might be unreasonably impracticable to conduct checks some other way; is that right?
- 6 A Yes.

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- Q We looked at a few of those gaming statutes. I think Mr. Miller took you through those quite a bit, and Mr. Shevorski asked you a little bit about those statutes. Is the gaming industry -- would you say it's more mature or less mature than the marijuana industry in Nevada?
  - A More mature, definitely.
- Q And to your understanding, is it pretty heavily regulated?
- 15 A Yes.
- 16 Q All right. Let's pull up NRS 463.490.
- THE COURT: I don't know that that's in the same book you have --
- MR. KOCH: Were' actually -- we've got it on the screen. We can pull it up unless there's an issue with the -- BY MR. KOCH:
  - Q All right. So we put on the screen there, Mr. Pupo, that statute that I've referenced. First of all, the title there is "Qualifications for State gaming license for corporations other than publicly traded corporations." So

there appear to be a distinction in the gaming statutes with respect to regulation of publicly traded companies and not publicly traded companies. Does marijuana have that distinction in place as of today?

A No.

Q Might it be something that the Department or the legislature look at in the future?

A Well, sure.

- Q If we look at the bottom of this statute, there's a section down there where it says when its added to the NRS. And it says added to the NRS by 1967, 1969, and 1993. So would it surprise you that this statute was first -- or the first iteration of it was adopted in 1967?
- A No.
  - Q Fifty-two years ago is when it was adopted, and changes were made to that; is that right?
- 17 A Yes.
  - Q Let's look at a couple of other items just in gaming so we can have some perspective there. Can we go to 463.520. And this deals with regulations with board by -- registration with the board by corporations other than publicly traded corporations. And if we look at this, there is a requirement to register. And so this has a description in the subsection here, Item 1. It requires "The organization, financial structure, and nature of the business to be operated,

including, (a) the names and personal history of," and I underlined this, this isn't part of the statute, "of all officers, directors, and key employees." Do you know why there "owners" is not listed among the gaming statutes?

A No.

- Q And then (b) says, "A complete set of the fingerprints of all officers, directors, and key employees which the board may forward to the Central Repository," et cetera. [Unintelligible] FBI [unintelligible]. So do you know why the owners were not background checked for fingerprints here?
  - A No.
- Q There was a distinction apparently that was made in the gaming statutes between owners, officers, board members; is that right?
  - A Yes.
- Q Okay. And let's look at one or two more. We're going to go to 463.5735. This relates to individual licensing of members, directors, managers, and other persons of limited liability companies. And Item 1, I think Mr. Miller might have shown you this before, but it says, "Every member and transferee of a member's interest with more than 5 percent ownership interest in a limited liability company and every director and manager of a limited liability company which holds or applies for a State gaming license must be licensed

individually according to the provisions of this chapter."

Now, do you personally know why this 5 percent threshold was put in the gaming statutes?

- A No, I don't.
- Q Must have had a reason for it, though?
- A Sure.

- Q You believe that this 5 percent limitation is a reasonable part of the statute based on your understanding?
  - A Yes.
- Q All right. And then let's go to NRS 463.625. It's the section about -- actually a subsection of the chapter that talks specifically about publicly traded companies. And it says that "The Commission may exempt a publicly traded corporation from compliance with any provisions listed there."

  Do you know why there might have been an exemption for publicly traded companies in the gaming statutes?
  - A No.
  - Q All right. But there was, it appears?
  - A Yes.
- Q Let's go to NRS 463.635. It's about publicly traded corporation owning or controlling an applicant or licensee.

  And here I want to just ask you -- we looked at the issue about ownership, and this in Item 1 says, "If a corporation, partnership, limited partnership, LLC, or other business applying for or holding a State gaming license is or becomes

owned in whole or in part or controlled by a publicly traded corporation, then publicly traded corporations shall, Item (a), maintain a ledger in the principal offices of its subsidiary which is licensed to conduct gaming in the state, which must reflect the ownership of record." It goes on. It essentially says you can provide a shareholder list that's held by the subsidiary. Do you see that?

A Yes.

- Q Okay. Do you know of any gaming regulation that requires the licensee to regularly update the Commission on a daily basis with owners of its shares of stock?
  - A No, I don't.
- Q And this statute which requires maintenance of a ledger with the company that can be available for inspection in subsection (2), do you believe that's a reasonable way of handling ownership of a publicly traded company that's licensed?
  - A Yes.
- Q All right. One more. This is the last one for gaming. We're going to look at NRS 463.643. And this is about suitability of persons acquiring beneficial ownership of any voting security or beneficial record ownership of any nonvoting security, et cetera. And, again, this is one I think Mr. Shevorski looked at with you. Do you have an understanding that the Gaming Commission requires suitability

checks to be done on potential owners of gaming companies?

A Yes.

Q And here it says that "Each person who acquires, in section (1), directly or indirectly beneficial ownership of any voting security may -- or even skip down -- may be required to be found suitable if the Commission has reason to believe that the person's acquisition of ownership would otherwise be inconsistent with the declared policy of the State." So Commission's going to conduct suitability checks; is that right?

A Yes.

Q And it appears that the Commission may have some discretion -- we'll jump down to section (3) -- or in red, again, it's not part of the original, that's my highlight there. But if someone has ownership of more than 5 percent, they're required to submit a report with the SEC. If they're required to submit that report, send it to the Gaming Commission. Do you see that?

A Yes.

Q Does the Department of Taxation require currently owners of 5 percent or more to submit SEC reports to the Department?

A No.

Q That might be something that in the future might be considered?

Α Yes. 1 And then Item (4) has a distinction for beneficial 2 3 ownership of more than 10 percent. And if someone has more 4 than 10 percent, last lines, "shall apply to the Commission 5 for a finding of suitability within 30 days after the chair of the board mails the written notice." So Commission has 6 7 decided on 10 percent threshold for suitability checks as an 8 automatic requirement. Do you see that? 9 Α Yes. 10 And does the Department have a 10 percent threshold? 0 11 Α No. 12 It has a 5 percent threshold; is that right? Q 13 Α Yes. Let's look at some examples or applications of that. 14 Q 15 MR. KOCH: If we can go to Exhibit I think it's 16 Proposed 5035. 17 (Pause in the proceedings) 18 MR. KOCH: I think there's no objection to 5035. 19 THE COURT: Any objection? 20 MR. MILLER: No. 21 THE COURT: Be admitted. 22 (Plaintiffs' Exhibit 5035 admitted) 23 BY MR. KOCH: 24 All right. Exhibit 5035, Mr. Pupo. This is a 0 25 letter, appears, from the Oasis Canabis Dispensary, which is,

if we look below the logo, Serenity Wellness Center LLC d/b/a Oasis Canabis. You're familiar with Serenity Wellness Center d/b/a Oasis Canabis?

A Yes.

- Q That's one of the entities that Mr. Miller, who asked you questions earlier, he represents; is that right?
  - A Yes.
- Q It's a letter from September 13th, 2018. That was in the middle of the application timeframe?
- 10 A Yes.
  - Q Okay. And the subject of this letter is "Pending ownership transfer during retail store application period."

    And it says, "CLS Holdings USA, a publicly traded company listed as CLSH on the OTCQV Exchange recently acquired 100 percent of the membership interests in Serenity Wellness Center LLC d/b/a Oasis Canabis." So Serenity notified you of this transfer; is that right?
    - A Apparently.
  - Q Okay. Who would get this type of a letter? If this came in -- it just says, Department of Taxation. Do you know who would get this?
    - A Go to Carson City staff, Steve Gilbert's group.
  - Q Okay. Goes on to say, "The ownership transfer request has been submitted to the Department of Taxation in accordance with the applicable laws and procedure." If that

was the case, if a transfer was going to come down, they would have to make that request and be approved by the Department; is that right?

A Yes.

Q But it was still pending review when this application was submitted. "Please note that the application was submitted as if the pending transfer had already been approved in expectation that the transfer will be completed prior to or at the time of the final scoring and ranking of retail store applications."

Now, that process, do you believe that that was a proper way to do it? They've got a transfer pending, they put on the application the owners as of a potential transfer that may be granted in the future?

A Yes.

Q And then we'll look at the next paragraph where it says, "All of the former owners and founders of Oasis Canabis are now stockholders in CLSH, and together they own about 29 percent of the outstanding shares of the public company. We had included information from a few significant stockholders that were part of the previous ownership group. The stockholders were included are," and it appears those names are redacted. "The remaining owner of information contained in this application relates to officers and board members." Do you know why Serenity only listed some of its

stockholders there?

- A No, I don't.
- Q Did they ever ask, the Department, why or about the listing of only significant stockholders?
  - A I don't.
- Q Perhaps they read the regulation of 5 percent and listed those that were above 5 percent?
  - A Perhaps.
- Q Do you have any problem with what they've provided here in the letter that you've read?
- 11 A No.
  - Q And if there were in fact 71 percent of shares held by non-insiders, general public, of the CLSH entity and if there were millions of shares out there, do you believe that it would be unreasonably impracticable for the Department to check every one of those 71 percent owners of public stock as part of the application here?
    - A Yes.
  - Q Asked also about MM Development, Mr. Kemp's client. We've talked about them from time to time. I think I might have asked you a couple of questions about them. But I believe there's about 20 million shares of MM Development stock that's not held by insiders, give or take. If the Department were asked to conduct background checks of 20 million shareholders, could it do that?

A No.

THE COURT: Mr. Koch, you used a term you haven't used with this witness before, "insiders." Can you define for him, who is not someone in our Business Court, what that means.

#### BY MR. KOCH:

- Q So let's just say owners -- not owners, we can skip that. Officers or board members, individuals that have positions within the company that own shares of stock may be deemed to be insiders, because they have information that's not privy to the general public. Do you understand what an insider is generally?
- A Yes.
- Q And maybe I'll clear that up by not saying "insiders." Owners who are not officers or board members own at least 20 million shares of MM Development stock, it appears based upon the filings. Are you aware of that?
  - A Will you say it again.
- Q Owners who are not officers or board members of MM Development, or Planet 13 Holdings I think is the actual public entity, own approximately 20 million shares of that stock. Are you aware of that?
- 23 A No.
  - Q Okay. And if those 20 million shares and their owners were all submitted to the Department for background

checks, could the Department run those checks in a timely fashion?

A No.

Q If someone bought a share of stock and traded it within a week, do you have any expectation that the Department could complete a background check within that period of time?

A No.

Q And if on a daily basis three or 400,000 shares of stock changed hands, does the Department have any ability to do background checks on owners of three or 400,000 shares of stock? Let me back up. Unless one person trades all that stock, I suppose, does the Department have that ability to do that?

A No.

Q And even if one person did own all that stock and they held it for a week, the Department wouldn't get that background check done before they sold the stock, would they?

A No.

Q And so you were presented with all these theoretical ownership scenarios where the Sinaloa Cartel comes in and buys stock and owns companies and runs its drug trafficking through these entities. But isn't it true that in 2018 in order to be an applicant you had to have already held an MME certificate? Is that right?

A Yes.

- Q And that's part of the statute, actually, said you must be holding a medical license in order to submit a recreational application; right?

  A Yes.
- Q And so are you aware of any Sinaloa Cartel members who held MME certificates in 2018?
- A No.

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- Q Are you aware of any Canadian Mafia bosses who held medical certificates in 2018?
- 10 A No.
  - Q If they did, you know, the fox is already in the hen house; right? They're already there, they've already got ownership. Was anything done to try to check back to see if any of those existing medical certificate owners might actually be Sinaloa Cartel members?
- 16 A No.
- 17 Q Because the background checks had already been run; 18 is that right?
- 19 A Yes.
- Q And if a new transfer were proposed, a new background check would be submitted?
- 22 A Yes.
  - Q And if an application or transfer of ownership was listed, submitted to the Department that said everybody who is a current owner will no longer be an owner and everyone who's

buying our stock is under 5 percent so we're not going to tell you who those owners are, would the Department approve that transfer of ownership?

- A Wait. Say it again.
- Q If a transfer of ownership came in which stated that no one is going to be listed as new owners because they're all under 5 percent, would the Department approve that transfer?
  - A Probably not.
  - Q Would the Department look into that transfer?
- 10 A Yes.

- Q Would the Department be suspicious of that transfer?
- 12 A Yes.
  - Q All right. So we have talked a lot about background checks, a lot about a lot of different scenarios or theories or different things that may go on with that. But have you had any instance that you've seen here during this proceeding or previously with a background check that somebody's come to you and said, hey, you should have run a background check on this person because if you did it would have disqualified them?
- 21 A No.
  - Q Have you seen any exhibits or anything offered that show a background check on someone who was in fact a convicted felon with an excludable felony who was approved for ownership in the Department's licensing program?

1 A No.

Q And assuming those background checks were run as we discussed, that did not have any bearing necessarily on the actual evaluation and scoring process, did it?

A No.

Q I guess the individuals did not get points for having background checks done, did they?

A No.

Q They had to have the background checks done as a condition to be able to get their license finalized; is that right?

A Yes.

Q And so just because a background check was -- nobody got 1 point or 2 points background check passed, anything like that?

A No.

Q Okay. And so everything we've talked about with these background checks, that would not have changed the outcome of the rankings that we've looked at, 1 to 100 or whatever it would have been. Conducting background checks had no bearing on the points that were assigned; is that right?

A That's right.

Q Change topics a little bit. Let me ask you on partiality. Are you aware that the statute said that the Department was required to have an impartial and numerically

1 scored bidding process? 2 Α Yes. 3 And do you believe the Department carried out an 4 impartial process? 5 Α Yes. MR. KOCH: We looked at -- let's go to Exhibit 239. 6 7 Do you have that, Brian, 239? BY MR. KOCH: 8 All right. This was I believe a series of texts, 9 and there are Facebook posts as part of this regarding Dr. 10 Spirtos. Do you remember that? 11 12 Α Yes. 13 MR. KOCH: Do you have that page, Brian? I can't remember what page it's on. If you can't find it, let's just 14 15 move along. 16 BY MR. KOCH: 17 So in that post do you remember Mr. Miller asking 18 you the question about a phrase or a sentence you said, what a 19 dumbass, about Dr. Spirtos; is that right? 20 Α Yes. 21 Do you remember that? Q 22 Α Yes. 23 Q That's how you felt at the time? 24 Yes. Α 25 If you felt someone was a dumbass would you have Q

potentially -- if you were scoring the application had some mental bias or feeling toward that person as part of the process?

- A It's possible.
- Q Right. In that stack we showed you last time, NOR's stack of scoring sheets, about 1500 pages, a lot of other scoring sheets have been produced in this case. I looked through a lot of them, not all of them, but I have not seen one statement in there that this applicant is a dumbass. Did you ever see anything like that in those scoring sheets from the evaluators?
- 12 A No.

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- Q Do you, based on your observation and understanding of the evaluators, believe that those evaluators were impartial in their scoring?
- 16 A Yes.
  - Q Do you know if they knew any of the individuals who were applicants or owners of those applicants?
- 19 A I don't believe so.
- Q And I've seen you from time to time here. You've been here now I think several days, probably a few days longer than you would have liked, but talking with some individuals.
- 23 I saw you speaking with Mr. Frank Hawkins. Do you know Mr.
- 24 Hawkins?
- 25 A Yes.

1 He's one of the owners of I believe it's Nevada 0 2 Wellness Center. Are you aware of that? 3 Α Yes. 4 And did you -- you testified last time you were here that you hadn't met him in person prior to that meeting; is 5 6 that right? 7 Α Yes. 8 Do you know his name, do you know who he was prior 9 to that? 10 Yes. Α Okay. So you were aware of him, you just hadn't met 11 0 12 him in person? 13 Α Right. 14 Okay. And looked like you were having a good Q conversation with him out in the hallway --15 16 Α Sure. 17 -- right? You're a friendly guy? Q 18 Α Yeah, for the most part. 19 And when it comes to that discussion with Mr. 0 20 Hawkins after you met him, after you talked to him, got to 21 know him if you saw his application come in yourself, would that have affected at all your perception of what was 22 23 submitted by Mr. Hawkins in his application? 24 Α No. 25 Okay. And do you know if any evaluators met with Q

- Mr. Hawkins or anybody else from Nevada Wellness Center?
- 2 A I don't think so.
  - Q Okay. Do you believe that having some distinction between that personal contact would be an important thing for the evaluators?
- 6 A I don't know.
  - Q Do you believe that bringing in outside evaluators made the process more impartial than it would have been if the Department of Taxation employees, who meet these individuals or know who they are, had conducted the same process?
- 11 A Yes.

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- Q Okay. Now, speaking of Mr. Hawkins, I believe he's listed as an African-American in his application. Are you aware of that?
- 15 A Okay. I would assume so.
- 16 Q You didn't read his application; right?
- 17 A No.
- 18 Q Now, you've talked with him, met with him, talked to
  19 him out in the hallway, surprise you that he's listed as
  20 African-American on his application?
- 21 A No.
- 22 Q He appears to you to be African-American?
- 23 A Yes.
- Q Okay. But based on his application, you hadn't met him before, did you do anything to verify in fact that he was

1 African-American as part of his application? 2 Α Me? 3 0 Right. 4 Α No. 5 Do you know if anybody went out and met with him to 0 6 check just to make sure that he was African-American? 7 Α No. No DNA tests? 8 0 9 Α No. 10 No family pedigree charts submitted? 0 11 Α No. 12 Did you ever ask Mr. Hawkins out in the hall, are Q 13 you really African-American? 14 Α No. 15 Okay. I didn't think you had. You trusted him; Q 16 right? 17 Α Yes. And for the Department in order to be able to 18 19 consider diversity in the races, genders, ethnicities it was 20 required -- do you believe it was necessary for the Department 21 to trust the information provided by the applicant? 22 Α Yes. 23 And you believe it would have been unreasonably 24 impracticable for the Department to check individually the 25 race, ethnicity, or gender of each owner, officer, or board

member on an application?

- A Yes.
- Q Now, what would have happened if Mr. Hawkins showed up here this week and he was actually blonde hair, blue eyes, and he told you, hey, I'm actually from Norway, would you have gone back and docked him points from his application?
- A No.

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- Q Is there a process in place to do anything about that, if somebody puts down something falsely on the application?
- 11 A Yes.
  - Q NAC 453D.312 is a regulation regarding false or misleading information that's provided. Are you aware of that regulation?
- 15 A Yes.
  - Q And does the Department have the ability to take steps if someone does in fact provide false or misleading information to the Department?
- 19 A Yes.
- 20 Q So there is a procedure in place for that?
- 21 A Yes.
  - Q All right. Just a couple more questions about diversity. If someone were let's say 50 percent African-American, 50 percent Caucasian and they listed themself as African-American on their application, any issue with that?

1 A No.

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- Q And did the Department ask for percentage background of any race or ethnicity?
  - A I don't believe so.
- Q It allowed the applicants or the individuals to list their stated race or ethnicity; is that right?
- 7 A Yes.
  - Q Same with gender. If someone, for example, has "male" on their birth certificate, later on in life decides they identify as a female, they decide to put "female" on there, does the Force go out -- or the Department go out and check to make sure they in fact are female?
- 13 A No.
- Q And there's no hormone tests to know, DNA tests or anything like that?
- 16 A No.
  - Q And, you know, Mr. Kemp put up all these princesses and different things like that, body silhouettes.
- 19 THE COURT: Disney Princesses.
- 20 BY MR. KOCH:
- Q Disney Princesses. Did he show you the silhouettes of individuals that were up there?
- 23 A I don't recall.
- Q There were some silhouettes of some say curvaceous women that were up there. You didn't see those?

- 1 A I don't remember.
  - Q Ms. Shell I think objected to that as being perhaps not appropriate.
  - THE COURT: Was that the Jessica Rabbit figure that you objected to?
- 6 MS. SHELL: No. It was more like a stereo -- it's 7 that exactly.
- 8 THE COURT: All right. There. See, there it is 9 right there, sir. Okay.
- 10 BY MR. KOCH:

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- Q There you go. So Shelby Brown we see. We don't know what Shelby Brown looks like, but that was submitted to show that she was in fact female. Do you see that?
- 14 A Yes.
- Q Okay. Did you ask any applicants to submit
  silhouettes of their bodies in order to check whether they
  male or female?
- 18 A No.
- Q So that would be inappropriate, to actually send in a silhouette to prove that you're male or female; is that right?
- 22 A Yes.
  - Q So suffice it to say diversity may be kind of a difficult subject for the Department to put a process in place and score it without some sort of arguments or some sort of

problems that could come into play; is that right? 1 2 Α Sure. 3 And you were tasked with coming up with a definition 4 of "diversity"; is that right? 5 Α Yes. All right. You didn't go call experts that hail 6 0 7 from diverse places like Boise to give you some definitions 8 about diversity, did you? 9 Α No. You came up with your definition based upon federal 10 law from the '60s; is that right? 11 12 Α Yes. 13 And that may have changed over time, but in your 0 mind that was a reasonable way of considering race; is that 14 15 right? 16 Α Yes. 17 All right. And we could, I suppose, have a system 18 in place that would be very, very thorough about diversity, 19 checking those things, DNA, checking backgrounds, checking

A No.

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Q Would it have been unreasonable for the Department to have adopted such a system?

family history. The Department did not do that, did it?

A I believe so.

Q And based upon your review of what you have seen in

the scoring, what you've seen in the process do you believe the Department did a reasonably good job of considering diversity as part of the application process?

- A Yes, I do.
- Q Ask you about location. There have been some questions about this location talk, whether you needed a specific location or not. Do you remember that question from Mr. Miller and Mr. Parker?
- 9 A Yes.

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- Q And at some point in time the Department made the determination that location would not be scored as part of the rankings; is that right?
- 13 A Yes.
  - Q But ultimately an applicant, if they were awarded a conditional license, had to nail down a specific location, and the Department had to approve that location; is that right?
- 17 A Yes. Before the final certificate's issued.
  - Q Okay. And there's been some discussion about the P.O. box versus the UPS address. Do you remember that?
- 20 A Yes.
- Q Do you know what P.O. stands for in the P.O. box context?
- 23 A Yes.
- O What does it stand for?
- 25 A Post Office.

Do you know if anyone submitted a Post Office box as 1 2 part of their address? 3 Α I don't know. 4 And have you ever sent anything to a P.O. box? Q 5 Α Yes. Send your taxes maybe to a P.O. box? 6 0 7 Yes. Α 8 On those P.O. boxes is there ever a street address 0 9 on it, do you recall? 10 No. Α Let me read something to you. Proposed Exhibit 11 12 5041. 13 THE COURT: Any objection, Mr. Miller? 14 It's just this UPS store -- I'm just MR. KOCH: 15 going to read a couple sentences from it. 16 MR. MILLER: This is from UPS --17 MR. KOCH: UPS Store Website. 18 MR. MILLER: Okay. You know, if you'd lay demonstration or foundation as to what it is or something. 19 20 MR. KOCH: Yeah. 21 MR. MILLER: That's fine. 22 MR. KOCH: All right. I'll represent, Your Honor, 23 that Exhibit -- Proposed Exhibit 5041 is a printout from the 24 UPS Store Website that I printed out, a printout that came off 25 6/19/19. I don't think there's any objection to it.

MR. MILLER: I'd just ask him to lay a little bit of foundation as to what it is.

THE COURT: For what purpose are you offering it?

MR. KOCH: To distinguish between a UPS address and a P.O. box.

THE COURT: Okay. Anything else? Since he's the one who did it, I'm not going to make him testify as to how he went and grabbed it off of Google or wherever.

MR. MILLER: Right.

MR. KOCH: Right. Actually, I won't even admit it. I'll just read from it.

THE COURT: Okay.

MR. KOCH: We'll make it simple.

14 BY MR. KOCH:

Q UPS states that a UPS Store mailbox gives you a real street address, rather than a number of a P.O. box. Are you aware of that distinction?

A Yes.

Q And you've seen some of those UPS addresses that were submitted by applicants such as Nevada Organic Remedies, such as Essence, such as TGIG, who have submitted UPS Store addresses, rather than an actual P.O. box; is that right?

A Yes.

Q And the Department did not reject those addresses, because they were addresses; right?

1 A Right.

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- Q It comes down to a company, an applicant was not even required to submit an address at all, were they?
  - A Can you say that again.
- Q An applicant was not even required to submit an address at all as part of its application, was it?
- A I believe the application requests a physical address of the proposed establishment.
- 9 Q And that was -- that clarification was made in July
  10 of 2018, if the applicant has a lease or other arrangement for
  11 that location; correct?
- 12 A Yes.
- MR. KOCH: Okay. And so let's go to Exhibit 303.
- 14 We'll zoom in on this. It's very small type.
- 15 BY MR. KOCH:
- Q And Exhibit 303 was a recreational application
  period chart that we looked at earlier. Have you looked at
  this string of testimony, Mr. Pupo?
- 19 A I don't remember. I don't think so.
- 20 Do you recognize this document?
- 21 A No.
- Q Did the Department keep track of applications when they came in as far as the process for moving those through the evaluation system?
- 25 A Yes.

- Q And who was in charge of that, to the best of your knowledge?
  - A Steve Gilbert's group.
- Q All right. So Mr. Gilbert testified about this exhibit and testified that it was a spreadsheet that contained information about the applications that came in. And I just want to ask you about a couple of the items there.
- First, the very first page next to company name there's a column for address. Do you see that?
- 10 A Yes.

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- 11 Q Is that legible to you?
- 12 A Yes.
- Q Okay. And at the very first company, Blossom Group, can you read what it says under address.
- 15 A TBD.
- 16 Q To be determined; is that right?
- 17 A Yes.
- Q Do you know if Blossom Group was the only one who submitted something like that?
- 20 A I don't know.
- MR. KOCH: Let's go to page 4138, DOT4138, which is the fourth page of the document.
- 23 BY MR. KOCH:
- Q Okay. 4138, on the bottom of that page is the listing for MM Development Company. Let's go there. All

- right. So MM Development company for its address has listed there, there are some that have addresses. And then can you read the -- let's just look at the last line. Can you read what it says by MM Development Company, its address.
- 5 A Which one?

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- Q The very bottom one.
- 7 A To be determined, Mesquite, Nevada.
- 8 Q All right. And two above that what does it say?
  - A To be determined, Las Vegas, Nevada.
- 10 Q And above that?
  - A To be determined, Reno, Nevada.
- Q So it wasn't unique to Blossom Group to put "to be determined"; right?
- 14 A Right.
- 15 Q And the Department did not reject MM Development's 16 application for listing "to be determined," did it?
- 17 A No.
- MR. KOCH: Let's go to page 41840. And about three quarters of the way down.
- 20 BY MR. KOCH:
- Q Here we have entries -- actually, let's look at the top first. There's another one, CN License Co. I don't know if they're a party to this case, but what does it say under their addresses?
- 25 A To be determined.

- Q Okay. They're not the only one on this page. Let's go down now, about two thirds of the way down, to Serenity Wellness Center. Do you see those starting at RD322 it looks like?
  - A Yes.

- Q Serenity Wellness Center, and that's one of the entities that Mr. Miller represents in this proceeding. What does it say under each of the location -- or addresses for Serenity Wellness Center?
- A To be determined.
- Q Okay. So at least so far MM and Serenity both knew they didn't have to submit an actual address based upon what we see here; is that right?
- 14 A Yes.
  - Q Let's look at one more on 41842. About two thirds of the way down is Southern Nevada Growers. And what does it say for the location of Southern Nevada Growers?
  - A To be determined.
    - Q All right. So another one -- there's another one up above there, MMOF to be determined. But let's look back below Souther Nevada Growers. Circle S Farms. Do you see that?
- 22 A Yes.
- Q All right. Let's zoom in and see what it says for those locations.
  - A 4744 Paradise Road, Las vegas, Nevada 89169.

- Q All right. So that's the first one. What does it say for the second one?
- A The same, 4744 Paradise Road, Las Vegas, Nevada 89169.
  - O And the third?
- 6 A The same.
  - Q Fourth and fifth? They're all the same?
- 8 A They're all the same.
  - Q And did Circle S Farms get docked for putting the same address for each of its applications?
- 11 A No.

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- 12 Q If we continue on, if you flip through, there are
  13 numerous entities or applicants that are listed here with
  14 addresses to be determined. Does that surprise you, that
  15 there are so many applicants with addresses to be determined?
- 16 A No.
  - Q Based on your understanding applicants knew that they didn't have to need to submit a specific address at the application stage?
- 20 A Correct.
- 21 Q You notated that some of those entities that -- do 22 you know if all of those entities were represented by Amanda 23 Connor?
- 24 A No.
- Q MM Development, do you know if they were represented

by Amanda Connor?

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- 2 A I don't believe so.
  - Q Serenity Wellness, do you know if they were represented by Amanda Connor?
    - A I don't believe so.
  - Q So the insinuation or questions that were asked about you giving the information about the specific address not being needed to Amanda Connor only, does it surprise you at all that people that are not represented by Amanda Connor also had the same understanding?
- 11 A Yes.
- 12 Q It surprises you that they had that same 13 understanding?
- 14 A Right. I'm sorry. Say the question, restate.
- Q Does it surprise you that someone that was not represented by Amanda Connor also understood that they did not need to submit a specific address?
- 18 A Oh. No, it doesn't surprise me.
  - Q While we're on that subject, Mr. Miller asked you a lot of questions about Amanda Connor, talking with her, but it's not in fact the case that all of her clients got licenses, did they?
- 23 A It's my understanding.
- Q TGIG, that's The Grove, did they get a license this go around?

Α No. 1 2 That was Mr. Ritter's company; is that right? 0 3 Α Yes. 4 And they're represented by Ms. Connor, do you know 0 5 that? Yes. 6 Α 7 They didn't get a license? Q 8 Α No. 9 Even though Mr. Ritter was on the Governor's Task Force, he was a member of that Task Force, but he didn't get a 10 11 license; is that right? 12 Α That's right. 13 So there was no extra points given for someone being on the Task Force; is that right? 14 15 Α That's right. 16 All right. We're getting close here. So we talked 17 about conditional license. Why the conditional license and not a final license? 18 19 All the requirements can't be met up front to get a Α 20 final license. There's local jurisdictional requirements that 21 have to be met. 22 And if a conditional licensee eventually meets those 23 requirements, gets a final inspection, what do they receive? 24 They get their final license. Α 25 Okay. Other than securing the location and getting Q

all the approvals and inspections that come along with securing your final location, what else is conditional about that license, if anything?

- A I don't recall anything. I mean --
- Q So it's really just the location that makes these licenses conditional, and that's the only reason they're conditional; is that right?
  - A Right.

- Q And that was a specific part of the Task Force report and recommendation. I won't make you turn to it, but we've looked at it before, Exhibit 2009, where it said, "The Department of Taxation should rank the applicants based on the applicants' qualifications without respect to the planned location of their business." Is that a recommendation that you're aware the Governor's Task Force made?
- A Yes.
  - Q And did you agree with that recommendation?
- A Sure.
- Q What problems, if any, were you aware of that might be posed if someone needed to secure a location prior to submitting an application?
- A Remember there had been discussions of the costs and expenditures involved in securing the location, and industry had expressed that they had spent thousands and thousands of dollars in getting blueprints and several copies of blueprints

to supply in an application and sometimes it was a location they wouldn't even end up using.

- Q And let me ask you about -- did you ever hear about the other way around, anyone that ever attempted to secure a location, received a license, but then later on the landlord, once they learned they got the license, raised the price, anything like that?
  - A I did hear that.
- Q And in that type of a scenario would it potentially be favorable or beneficial for an applicant to secure a location so that in the event that they got a conditional license they wouldn't be extorted or held for ransom by the landlord?
  - A You know, I guess that's a business decision.
- Q Right. So that business may make that decision, but the Department didn't have anything to do with that; right?
- A No.

- Q All right. So just kind of make a conclusion. You looked at this process, you've had questions about it -- or you've been asked questions about it. Would you acknowledge that the Department was not perfect in carrying out the application and scoring process?
- A Yes.
- Q Do you believe that if you are doing this process again three years later, and I don't think you -- you said

you're ready to be done with marijuana, but if the Department 1 2 were doing this three years from now, suppose, would the 3 Department perhaps make some changes to how it did it in 2018? 4 Α Sure. 5 And it would learn from what happened in 2018 and 6 maybe make some improvements; is that right? 7 Α Sure. 8 And Mr. Gilbert said the same thing. Are you aware 9 of anyone that's told you this process is perfect, we should 10 keep it intact for the indefinite future? Α 11 No. 12 But based upon the circumstances that you've seen do 13 you believe the Department carried out its duty to conduct an impartial and numerically scored bidding process in a manner 14 15 that complied with the regulations and statutes? 16 Α I do. 17 And to comply with the initiative that was passed by the voters in the state? 18 19 Α I do. 20 MR. KOCH: Thank you. No further questions. 21 THE COURT: Any other defense counsel wish to ask 22 questions? 23 CROSS-EXAMINATION 24 BY MR. GUTIERREZ: 25 0 Good morning, Mr. Pupo.

Good morning. 1 Α 2 My name is Joseph Gutierrez. I'm counsel for 3 Essence and Thrive. Some followup questions from Mr. Koch. 4 The regulations that were adopted, they were 5 approved in February 2018; is that correct? Α Yes. 6 7 And tell us about the process again. Who reviewed 0 the regulations prior to final approval? 8 9 So once they're adopted by the Tax Commission they go to LCB. LCB reviews it, may come back with some changes or 10 Then it goes to the Leg Commission for approval. 11 12 then once they're approved by Leg Commission they're recorded 13 with the Secretary of State. And the regulations were subject to a year's worth 14 0 15 of open meetings and public comment; is that correct? 16 Something like that, yeah. MR. GUTIERREZ: And I'd like to admit Proposed 17 18 Exhibit 5045, which is the February 27th, 2018, minutes of the 19 Legislative Council Bureau. 20 THE COURT: Any objection? 21 No, Your Honor. MR. KEMP: 22 Be admitted. THE COURT: 23 MR. GUTIERREZ: I'd like to go to page 3 on this 24 document.

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BY MR. GUTIERREZ:

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- Q And before we get there, Mr. Pupo, what was Deonne Contine's role with the adoption of the regulations.?
  - A She was executive director.
- Q And what did she do as executive director in adopting the regulations?
  - A She spearheaded the regulations.
    - Q When you say spearheaded what does that mean?
- A Basically she led the forming of the regulations, the writing of the regulations.
- Q She worked with the Task Force and did everything to -- on behalf of the Department to get the regulations adopted, is it fair to say?
- 14 A Yes.
  - Q So when you were asked by Counsel that the buck stops with you can you explain that the buck stopped with you with every single process that was done by the Department?
- 18 A Maybe not. But I'm here.
  - Q Right. So -- you're here. Well, she'll be here, hopefully, soon, too. But the buck didn't stop with you with the adoption of the regulations; is that fair to say?
- 22 A Yes.
- Q Deonne had a lot of say in how the regulations were adopted?
- 25 A Yes.

- Q Okay. Now, on page 3 there were public comments from some people, and Will Adler on page 3, if you can see this paragraph, he states that, "The regulation was reviewed at length in multiple hearings." The last sentence says that, "He concluded the Department of Taxation has done a great job and fully supports R092-17 as written." Do you see that?
  - A Yes.

- Q Well, do you agree the Department did a great job in adopting the regulations?
  - A Yes.
- Q Going down -- going to the next page, page 4, Riana Durette on behalf of the Nevada Dispensary Association states that, "The Association supported R092-17 as written." Do you see that?
- 15 A Yes.
  - Q Amanda Connor also gave comments. She states that on behalf of 40 Nevada marijuana license holders that the NCC states that R092-17 is impartial and gives everyone who is eligible to apply for a license the opportunity to rank in various categories. Do you see that?
- 21 A Yes.
- 22 Q Do you agree with that statement?
- 23 A Yes.
- Q I want to go to page 6.
- THE COURT: You're going to skip the Equine Dental

1 Services? 2 MR. GUTIERREZ: I am, Your Honor. I didn't give you 3 one for every single one in here. 4 All right. Go to page 6. 5 BY MR. GUTIERREZ: 6 And I want to point your attention to Dr. Spirtos's 7 comments. And I think we've had some discussion about him. 8 He's a plaintiff in one of these lawsuits, as well. I want to 9 read to you his comments. His first comment that he made to 10 the LCB was, "There are no perfect regulations." Do you see 11 that? 12 Α Yes. 13 Do you agree with that statement? 14 Α Yes. 15 He also states that not everyone got what they 16 wanted during discussions on R092-17, but everybody was heard. 17 Do you agree with that? 18 Α Yes. 19 Everybody had the opportunity to be heard during 20 this process? 21 Α Yes. 22 He also states there should be flexibility in the 23 legislature and the Department of Taxation. Do you agree with 24 that statement? 25 Α Yes.

- Q Number 5, he says, "If R092-17 is not adopted, the dispensary industry would be operating without guidance." Do you know what that means?
  - A Yes.

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- Q Explain that.
- A That if the regulations were not adopted, there's basically no structure for industry to operate.
- Q Okay. Let's go to page 7. Ben Sillitoe, CEO of Oasis Cannabis that we've talked about, do you see that?
- 10 A Yes.
  - Q Stated that the regulation process R092-17 was followed and there were adequate opportunities for input from interested parties. He is of the opinion the intent of the law was to allow the best operators to be the ones to face the public because the public perception is important. Do you see?
- 17 A Yes.
- 18 Q Do you agree with that statement?
- 19 A Sure.
- Q Okay. You're kind of -- explain that. Do you have an opinion on that?
- A No. I don't necessarily think that was the intent of the law, but --
- Q What do you believe the intent was?
- 25 A The intent of the law is to strictly regulate

- industry for the public.
- Q Okay. And were you part of the Governor's Task Force in any way, any of the workshops or working groups?
- A Yes.

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- 5 Q What was your role again?
  - A I was on the laboratory committee.
    - MR. GUTIERREZ: Okay. Let's go to Exhibit 2009, which is already admitted, which is the final report of the Governor's Task Force. And the title of this document, Mr. Pupo, says Implementation of Question 2. Do you see that?
- 11 A Yes.
- Q And do you believe that was the role of the
  Governor's Task Force, to work to implement Question 2 into
  the regulations?
- 15 A Yes.
- 16 Q Okay. Let's go to page 3.
- 17 THE COURT: And you're in Exhibit 2009?
- MR. GUTIERREZ: Yes, Your Honor.
- 19 THE COURT: Okay.
- 20 MR. GUTIERREZ: It should say Overview of the Task
- 21 | Force. Okay. And go down to the bottom, where it says
- 22 Mission Statement.
- 23 BY MR. GUTIERREZ:
- Q And, Mr. Pupo, what was the mission statement for the Task Force as stated in this document?

A The Task Force's mission was to identify the legal, policy, and procedural issues that need to be resolved and to offer suggestions and proposals for legislative regulatory and executive actions that need to be taken for the effective and efficient implementation of the Act.

Q So the Governor's Task Force was tasked with ensuring that the ballot initiative was followed; is that correct?

A Yes.

Q Okay. And let's talk -- Mr. Koch covered a lot on the actual proposed location, but let's go to page 19. This talks about the application and licensing process. Where it says, "Grading criteria and applications. The Task Force recommends that an impartial numerically scored process used by the medical marijuana program be revised for the retail marijuana stores to remove consideration of location and focus only on the applicant qualifications for operation of a marijuana establishment." Do you see that?

A Yes.

Q And is that what was done by the Task Force, to take the medical, what was good with the medical and use that for the regulations for the recreational?

A Yes.

Q Okay. It says, "Remove consideration of location."

Do you see that?

1 A Yes.

Q Again, that was discussed thoroughly at the Task

Force to remove consideration of location for all the reasons

we've already talked about; is that correct?

A Yes.

Q And we'll get to that one. Mr. John Ritter, who's a plaintiff, had no dissent and actually supported that provision; is that correct?

A Yes.

Q Let's go to page 109. This discusses the application process. And do you see John Ritter's name on the -- as one of the sponsors on this?

A Yes.

Q Okay. The second bullet point discusses one of recommendations by the Task Force. Can you read that for us.

A "The Department will not require zoning approval to be submitted in the marijuana establishment application. If an applicant does have zoning and land use approval and chooses to include it in their application, no extra points or merit will be awarded for it being included."

Q Okay. And is that what happened during the application process? No extra points were awarded for people who put land use approval in the application?

A Correct.

Q Okay. And this was contemplated by John Ritter,

who's one of the plaintiffs, that the Department would not be looking at proposed location for the application; correct?

- A Correct.
- Q And the Department took what the Task Force recommended in adopting the regulations; is that fair to say?
- 6 A Yes.

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- Q On the next page it talks about guiding principles, the guiding principles that the actual Task Force needs to abide by or what they're abiding by in giving these recommendations. Do you see that?
- 11 A Yes.
  - Q And do you see Guiding Principle Number 3?
- 13 A Yes.
  - Q And it says that one of the guiding principles is that the regulation is clear and reasonable and not unduly burdensome. Do you see that?
- 17 A Yes.
  - Q And is that your understanding of the purpose of making sure the proposed location was not removed and put in the way it was to not make it unduly burdensome in the regulations?
- 22 A Yes.
- Q And we've talked about that at length; correct?
- 24 A Yes.
- Q Okay. Next page -- let's go to page 112. Now, this

- section of the Task Force report discusses rating criteria on applications. Do you see that?
- Α Yes.

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- 4 And who was the sponsors?
- John Ritter and Amanda Connor. 5
  - Okay. And is it your understanding -- or correct me 0 if I'm wrong, but it's my understanding that the recommendation here is to give the Department the criteria that the applications need to be weighted and what needs to be considered; is that correct?
- 11 Α Yes.
- 12 And was that considered by the Department?
- 13 Α Yes.
- And the actual weights given for each category, was 14 15 that also considered by the Department? Can you see that? Do 16 you see where it says, "The follow criteria weighting to be 17 included?"
- 18 Α Right. Uh-huh. Yes
- 19 Okay. Go to the next page. It says, "What 0 20 provisions of Question 2 does the recommendation apply to?" 21 Do you see that?
- 22 Α Yes.

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And what the Task Force did was when they were given 24 a recommendation they wanted to make sure that it complied 25 with Ballot Initiative Question 2; is that correct?

1 A Correct.

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- Q Okay. And did the Department have -- I know you talked about this, but did the Department have an Attorney General also reviewing the regulations that were being adopted? Someone from the Attorney General's Office?
- A I don't remember.
  - Q Are some of these questions better for Deonne Contine, who seemed to be more involved with the adoption of the regulations than you were?
- 10 A Yes.
  - Q Okay. All right. Now, the next -- go to page 116.

    Actually, I'm sorry, 114. We've talked a lot about the

    5 percent requirement for background checks. But, again, who was one of the sponsors of this bill when it talked about
- 16 A John Ritter.
  - Q And he's a plaintiff in this case; correct?
- 18 A Yes.
- 19 Q And David Goldwater. Do you know who he is?

ownership issues and licensing requirements?

- 20 A Yes.
- 21 Q And is he a plaintiff in this litigation, as well?
- 22 A I don't know.
- Q Okay. I'll represent he's a plaintiff in one of the other litigations.
- 25 A Okay.

- Q But the were the sponsors of this bill on behalf of the Task Force; correct?
  - A I'm sorry?
- Q They were the sponsors of this bill on behalf of the Governor's Task Force?
- 6 A Yes.

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- Q Okay. And the recommendation was to require owners, 5 percent or more to be fingerprinted and background checked; is that correct?
- 10 A Yes.
  - Q Okay. If you'd go to the next page. Was there any dissent by the Task Force on this issue?
- 13 A I don't remember. Oh. No dissent.
- Q Okay. And it says -- and under Number 6 it says,

  "What issues does the recommendation resolve?" Do you see

  that?
- 17 A Yes.
  - Q And go ahead and just read that first sentence. What issue does -- are they putting forth to resolve?
- 20 A "To allow companies that own marijuana establishment
  21 licenses in which there are multiple owners that own less than
  22 5 percent, in some cases far less, to be able to operate
  23 practically and efficiently."
  - Q And that's -- that was the intent of the Task Force and what was followed by the Department; correct?

Α Yes. 1 And the Department complied with Ballot Question 2 2 3 in adopting this recommendation for the regulation; correct? 4 Α Yes. Okay. Now, use of independent contractors as 5 graders, you said that was to eliminate any perceived bias. 6 Ι 7 think that was your testimony; right? 8 Α Yes. 9 And you believe the evaluators were qualified to do 10 their job? 11 Α Yes. 12 And you believe they were well trained? Q 13 Α Yes. And they took their job seriously? 14 Q 15 Α Yes. 16 You've also talked about the -- I think you used the 17 term "human element." Do you recall that? 18 Α Yes. 19 We've talked about this. But do you remember the 20 Saints versus Rams NFC Championship? Did you watch that game? 21 Α I don't remember that, but --Somebody talked about it. But at the same time 22 23 there's mistakes that are made; correct? 24 Α Sure. 25 You talked about a human element being involved; is Q

that right?

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- 2 A Yes.
- 3 Q Now, you don't throw out the entire process because 4 a mistake is made; is that a fair assertion?
- 5 A Yes.
  - Q Okay. At the same time you don't throw out the entire process if two companies were not paying attention and submitted the wrong application; is that fair to say?
- 9 A Right.
- Q Okay. You said you learn from your mistakes and change going forward?
- 12 A Sure.
- Q Okay. And you think there's areas of improvement for the State in this application process?
- 15 A Sure.
  - Q Do you also think there's areas of improvement on behalf of the licenses who are submitting applications in submitting better applications?
- 19 A Oh, yeah.
- 20 Q Or paying more attention?
- 21 A Yes.
  - Q You said, oh, yeah. I mean, are you aware of the fact that certain licensees or people that made applications thought because they got approved in 2014 for a medical license they would get approved in this process if they

1 submitted the same application? 2 Α No. 3 Are you aware that some companies actually made a 4 find and replace on their 2014 application and just got rid of 5 the word "medical"? Α No. 6 7 Do you believe that some applicants put more time Q 8 and effort in their application than others? 9 Α Yes. 10 Okay. We talked about the use of multiple applications by the same company. 11 12 Α Yes. 13 You talked about that. Thrive, one of my clients, submitted applications on behalf of Commerce Park LLC and 14 15 Cheyenne Medical LLC; is that --16 Α Yes. 17 And you testified you had no issues with that 18 application process? 19 Α Right. 20 Are you aware that some of the plaintiffs also 21 submitted multiple applications similar to how Thrive and 22 Essence did? 23 Α Yes. 24 Nuveda did, Tryke did, and also Fidelis Holdings? Q 25 Α Yes.

- Okay. Do you believe the scoring criteria favored 0 any group of applicants over another?
  - Α No.

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- And we've talked enough about diversity, but do you believe diversity is a criteria that's directly and demonstrably related to the operation of a business -- a marijuana business?
  - Α Yes.
    - And can you explain for us why you believe that.
- It's important on how they interact with the community, interact with customers they serve, how they will market to certain a demographic or customer base, services they may provide.
- Okay. One of the things we haven't talked much 0 about is what they called irreparable harm or harm to the plaintiffs if this injunction is not granted. Is there -- is it your understanding the plaintiffs are all still operational under their current licenses?
  - Α Yes.
- Okay. And if the plaintiffs don't receive any of the new licenses, that's not going to have any effect on their existing operation; is that correct?
- 23 Α No.
- Do you believe that tax revenue is apartment to be 25 lost because of this litigation and the inability of licensees

to open new locations? 1 2 Α Sure. 3 Do you also believe that this process which is 4 preventing companies from opening, such as my client, Thrive, 5 is harming the ability of Nevada citizens to get to work and work for these new locations? 6 7 Α Sure. I mean, it'll bring new employment. 8 MR. GUTIERREZ: Okay. Thank you, Mr. Pupo. 9 THE COURT: Any other defendants have questions? Sir, before I let --10 11 Ms. Shell, you have some? 12 MS. SHELL: I just have a couple very brief 13 questions. 14 THE COURT: Great. Could you come to the podium, 15 though. 16 And then I have some after the defense lawyers 17 finish. 18 THE WITNESS: Okay, Your Honor. 19 CROSS-EXAMINATION BY MS. SHELL: 20 Good morning, Mr. Pupo. 21 Q 22 Α Good morning. 23 My name is Alina Shell. I represent GreenMart of And I just had a couple of quick questions for you. 24 25 And I wanted to talk to you about the Nevada Administrative

Code, since it's a favorite part of this examination.

MS. SHELL: And can you put that up for me. BY MS. SHELL:

- Q I wanted to specifically ask you about NAC 453D.268, which is about submission of application by person who holds a medical marijuana establishment registration certificate for another marijuana establishment of the same or different type. Are you familiar with this regulation?
  - A Yes.

- Q Okay. Now, I'd like you specifically to look at subsection (2)(c). Back up. So it's (2) -- so it says, "an application on a form prescribed by the Department." So they have to submit a form; correct?
  - A Yes.
- Q Okay. And "the application must include, without limitation, the type of business organization the applicant, such as individual, corporation, partnership, limited liability company, association, or cooperative, joint venture, or other business organization." Did I read that correctly?
  - A Yes.
- Q Are you familiar anywhere -- .268 or anywhere within the NAC that if -- well, let me back that question up.
- So you're asking for information by the organization that is applying for a marijuana license; correct?
  - A Yes.

Q Okay. Is there anywhere within .268 that says you have to submit information about -- let's back this up.

Sorry. I should have -- it's Monday. I haven't had enough coffee today.

So you're aware that some applicants for these marijuana licenses in 2018 were owned by publicly traded corporations; correct?

A Yes.

Q Is there anywhere within the NAC that says they have to list on their application that they are owned by a publicly traded company?

A No.

MS. SHELL: Okay. And I'm going to stick in the same subsection -- I mean .268, and then I wanted to go to 4(a), Brian.

BY MS. SHELL:

Q And it says, "When --" another thing that has to be included in the application is a description of the proposed organizational structure of the proposed marijuana establishment, including, without limitation, subsection (a) an organizational chart showing all owners, officers, and board members of the proposed marijuana establishment." Do you see that?

A Yes.

Q And are you familiar with this requirement?

Α Yes. 1 2 Now, does this requirement -- so if we have an 3 example of an LLC that's owned by a publicly traded 4 corporation, is there anywhere in .268 that says you have to 5 list the information of the owner of the applicant? Α 6 No. 7 MS. SHELL: Okay. Those were my only questions, 8 Your Honor. Thank you. 9 THE COURT: Anybody else on the defense side? Following up on that, sir, tell me how you define 10 11 "owner." 12 THE WITNESS: How I define "owner"? 13 THE COURT: Uh-huh. THE WITNESS: I would say individual or entity with 14 15 a majority or an interest in a company that has like decision 16 making or control of the company. Some sort of control. 17 THE COURT: So in your mind it has to be someone who 18 has control of the company? 19 THE WITNESS: No, not necessarily, I quess. 20 has an interest in the company. 21 THE COURT: And where did you come up with that 22 definition? 23 THE WITNESS: There's -- haven't seen a definition 24 for "owner." 25 THE COURT: Well, you came up with a definition of

1 "owner." 2 THE WITNESS: Yeah. I just thought -- I'm thinking 3 about it right now. 4 THE COURT: Okay. So let me then step back. As 5 part of Ballot Question 2 there are certain duties that the Department of Taxation has related to owners of applicants for 6 7 prospective licensure. In going through the process of 8 creating the application and developing the evaluation process 9 who came up with the definition or parameters for "owner"? THE WITNESS: Those parameters were, you know, set 10 11 from the medical program. When we took over from -- when we 12 brought over DPBH --13 THE COURT: Okav. THE WITNESS: -- we just went with what was 14 15 currently being used at the time. 16 THE COURT: So you went with whatever Mr. Gilbert and his team had used before? 17 18 THE WITNESS: Yes, as far as DPBH goes. 19 THE COURT: And do you have an understanding as to 20 whether the requirements related to vetting owners under NRS 21 453A and NRS 453D, also known as Ballot Question 2, are 22 different? 23 THE WITNESS: I believe they're the same. 24 THE COURT: And why do you believe they're the same? 25 THE WITNESS: Trying to think back to 453A.

I --

THE COURT: You have the book there in front of you. You're welcome to look at 453A. This is not a trick or a test. I'm trying to make sure I understand --

THE WITNESS: No, I understand, Your Honor. Because we --

THE COURT: Wait. Let me finish.

THE WITNESS: Yes, ma'am.

THE COURT: I'm trying to understand the process the Department used in implementing Ballot Question 2 so I can make a determination as to whether it was reasonable and convenient and compliant with Ballot Question 2.

THE WITNESS: Yes, Your Honor.

THE COURT: Okay.

THE WITNESS: So the majority or a lot of the regulation came from what was brought over from 453A and incorporated into these regulations, and then, you know, we looked at the initiative to see what differences there were, cut out what applied and what didn't apply.

THE COURT: Okay. So you think the definition of "owner" that was used by the Department in the application process required under Ballot Question 2 came from 453A?

THE WITNESS: I believe so.

THE COURT: Okay. Can you point to me where in 453A that definition of "owner" is.

THE WITNESS: I don't know that there is a 1 2 definition for "owner." 3 THE COURT: So you rely upon the process that the 4 medical marijuana team that Mr. Gilbert had headed in the 5 medical marijuana application process utilized? THE WITNESS: Yes, Your Honor. 6 7 THE COURT: So let me go to my next area of 8 questions. 9 So can you tell me who made the decision that the compliance record would not be rated as part of the 10 11 application process? 12 THE WITNESS: I don't know that that was discussed. 13 THE COURT: Well, doesn't NRS 453D.210(4)(f)(2) require the compliance record to be part of that application 14 15 and evaluation process? 16 THE WITNESS: Yes. 17 THE COURT: Okay. So can you tell me why it wasn't 18 included. 19 THE WITNESS: I don't know, Your Honor. 20 THE COURT: Okay. So let's go to the diversity Can you tell me where in 453D diversity is included? 21 22 THE WITNESS: In the statute? 23 THE COURT: Yep. 24 THE WITNESS: It is not. 25 THE COURT: So can you tell me why the Department --

and I understand you just gave me an answer that said it was important to the community -- why the Department decided to include it in the application process when it was not included in Ballot Question 2?

THE WITNESS: It was -- it's included -- it was included in the regulations, in the 453D regulations.

THE COURT: I understand. But you understand that nobody can change Ballot Question 2 for several years after it's implemented based upon the manner by which initiative petitions occur under the Constitution; right?

THE WITNESS: Yes, Your Honor.

THE COURT: Okay. So, understanding that and that nobody can change it, can you tell me why the Department decided to include it?

THE WITNESS: I would say it was part of the process of the -- for establishing the procedures and the regulations for the qualifications for licensure.

THE COURT: Okay. So you think it was part of the "reasonable and convenient" part of the language?

THE WITNESS: Yes, Your Honor.

THE COURT: Okay. So then let's go to a person thing you did. You made some decisions about anti-monopoly issues related to two types of applicants or two groups of applicants. Can you tell me the basis for your decision.

THE WITNESS: What do you --

THE COURT: So I think there was a decision that you 1 2 made that two LLCs that were owned by common people who 3 already had a bunch of licenses weren't going to be subject to 4 anti-monopoly? 5 I wouldn't say that, Your Honor. THE WITNESS: THE COURT: Okay. Explain it to me, then. 6 7 THE WITNESS: So --8 THE COURT: Because that's how it sounded when you 9 answered the last time. THE WITNESS: No. So the monopoly provision is, you 10 11 know, 10 percent of allocable licenses in the county. So you 12 have in Clark County there's 80 allocable licenses. So a licensee can hold up to eight licenses in the county. 13 THE COURT: And how'd you come up with that 14 15 analysis? 16 THE WITNESS: It's in the statute. 17 THE COURT: So is in the statute, or regulation? 18 THE WITNESS: Or regulation. 19 THE COURT: Yeah. So how'd you come up with the 20 determination that that was the definition for anti-monopoly you were going to use to comply with Ballot Question 2? 21 22 That's -- that's in the regulation. THE WITNESS: 23 We -- that's how we do the monopoly provision, the analysis. 24 THE COURT: So but that's how you do the monopoly 25 analysis for other things, right, other than 453D?

THE WITNESS: I believe that was in 453A, also, yes. 1 2 THE COURT: Yeah. So it sounds to me like -- and 3 I'm trying to make sure I understand the Department's 4 motivation, because I have to make a determination as to 5 whether the Department utilized regulations that were reasonable and convenient, which seems to be a broad 6 7 definition. 8 So did it appear to you that the Department just 9 took 453A and made a few changes and then developed regulations for 453D? 10 11 THE WITNESS: We took -- we took a good portion of 12 453A, yes, Your Honor. 13 THE COURT: So tell me why the Department decided that it was going to use a 5 percent level for owner? 14 15 Well, you know, I don't know if that THE WITNESS: 16 came over from 453A, as well. But it was part of the Governor's Task Force recommendation, and it's just 17 18 impractical. We can't possibly vet all these -- some of these 19 companies have -- they don't even have to be publicly traded. 20 They have investor pools of several people, 50, 60, 100 people 21 or more, that own very little. It might be something like 22 .001 percent of the company. And we just can't handle that 23 kind of volume through DPS in such a short time frame. 24 THE COURT: So 453D.200(6) says, "The Department

shall conduct a background check of each prospective owner,

officer, and board member of a marijuana establishment license 1 2 applicant." So is it your testimony that the Department made 3 a decision that it was unable to comply with that portion of 4 Ballot Question 2? 5 THE WITNESS: Yes, Your Honor. 6 THE COURT: And as a result, the Department placed a 7 5 percent ownership limitation on Ballot Question 2 through 8 its regulations? 9 THE WITNESS: Yes, Your Honor. THE COURT: And do you think that's appropriate? 10 11 THE WITNESS: Yes, Your Honor. 12 THE COURT: And again tell me why. 13 THE WITNESS: Because it's just -- it's not possible to vet all those people in a time frame we have. 14 15 THE COURT: Okay. I only have one more set of 16 questions, but let me see if you've already answered it. Conditional licenses. Other than local 17 Oh. 18 government approval related to the specific location, what else were the conditional licenses limited by or based upon, 19 20 or what other factors are the conditions that still exist? 21 THE WITNESS: I don't remember all of it. I think 22 they pretty much all revolve around the specific location, 23 distance requirements, certificate of occupancy, things like 24 that, local jurisdictions, land use, SUP permits. 25 THE COURT: So the only conditions placed upon the

1 conditional licenses that were issued by the Department in December related to approvals by local government authorities 3 related to the specific location that was not disclosed in the 4 application? 5 THE WITNESS: Also the final inspection from our inspectors. They have to pass the final inspection, Your 6 7 Honor. 8 THE COURT: Okay. And that's after construction and 9 the tenant improvements are done if it's in an occupied 10 building? 11 THE WITNESS: Yes. 12 THE COURT: Okay. Anything else? 13 THE WITNESS: Not that I can remember right now, 14 Your Honor. 15 THE COURT: Okay. Thank you. 16 Mr. Miller. 17 REDIRECT EXAMINATION BY MR. MILLER: 18 19 'Morning. 0 20 Α Good morning. 21 Mr. Pupo, there was reference made this morning that 22 there was an entire year of workshops and the like dealing 23 with the permanent regulation that was issued. But that was 24 not issued and released to the public until January 6th, 2017; 25 is that correct?

A What was it?

- Q The regulation workshops that were conducted. There were some statements this morning that there was a number of public workshops that were conducted. That in fact -- that regulation was not released -- the issue that's on the notice of regulatory workshop and the posted permanent regulation was not issued until July 6th, 2017; is that right?
- A On the permanent? We had workshops in, you know, like July or something like that.
- Q Right. July 6th, 2017, is when you released it, and July 24th, 2017, is when the workshop was held. Does that sound accurate?
- A Something like that, yeah.
- Q All right. And with respect to Legislative

  Commission adoption, that hearing was conducted in February of

  2018; is that correct?
- 17 A Yes.
  - MR. MILLER: Okay. Can we pull up -- well, it's part of the Commission meeting minutes, 236. I've got the Legislative Commission meeting minutes that were just admitted. Then I'll move to the Tax Commission meeting minutes. Okay. Pull up Exhibit 236.
- 23 BY MR. MILLER:
- Q Sir, did you attend this Commission meeting?
- 25 A Yes.

- Q You were aware that on a public comment that there's -- numerous individuals had testified that had either objections or concerns about the proposed regulations; is that correct?
  - A Yes.

- Q And on page 2 of that document Jefferson Boswell submitted a lengthy letter detailing some of his concerns. Did you read that letter?
  - A I don't remember.
- Q Generally aware that Mr. Boswell expressed concerns about how these applications would be scored and whether or not there was enough clarity in the regulation in order to conduct the process?
- A Okay. Yeah, I don't remember the letter, but --
- Q And on page 3 Mr. Lawrence citing similar concerns.

  You just recall a number of people testifying with concerns;

  correct?
- 18 A Yes.
- MR. MILLER: Could we go to page 12. At the bottom there.
- 21 BY MR. MILLER:
  - Q Do you recall that there was two senators, Senator Hammond and Senator Goicechea, who expressed their concerns about the regulatory process and then -- you see there Chair asked Brenda Ertos, previously identified, to confirm whether

or not the regulation could be extended? Do you recall that?

- A No. But it's in the minutes, so --
- Q Okay. And page 13, the very top. Ms. Ertos explained that shortly after the 2017 session the Department of Taxation adopted temporary regulation set to expire in November of 2017. The Department then adopted an emergency regulation effective for 120 days that cannot be extended, which will expire on March 1st. She said, "If the regulation is not approved at this meeting, there will be no marijuana regulations." Do you recall that?
- A Yes.

- Q Okay. So the Legislative Commission did not have an opportunity to make any proposed revisions or suggest changes to that regulation; is that correct?
  - A Guess they could have, but they didn't.
- Q Well, you look at -- the Council -- provided by
  Legislative Council Bureau's attorney it doesn't appear that
  she indicated that that could be continued; correct?
- A Right. That they can't be extended.
- Q Right. And the Tax Commission was faced with a similar issue; is that correct?
- 22 A Yes.
  - Q Because that Commission meeting was held on January 16th, which was beyond the timeline that the regulations were supposed to have been adopted; is that correct?

- A I believe so. I think the regulations were -- it took a while -- if I remember correctly, it took a while to get them back from LCB.
- Q Right. In fact, I think you received them back from LCB in December. Does that sound accurate?
- A Yeah. Possibly.

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- MR. MILLER: Okay. All right. Do you have any problem with the admission of Exhibit 235, which is the Tax Commission? I won't go through all of that.
- MR. SHEVORSKI: I'm sorry. Just let me look at it real quick.
- MR. KOCH: What exhibit were we just looking at?
- 13 MR. MILLER: 236.
- THE COURT: Any objection to 235?
- MR. KOCH: No objection, Your Honor.
- 16 THE COURT: Be admitted.
- 17 (Plaintiffs' Exhibit 235 admitted)
- 18 BY MR. MILLER:
- 20 So, sir, as a result of all the meetings that
  20 included public comment on the adoption of the regulations did
  21 you do anything different in how you assembled the
- 22 application?
- 23 A Say it again.
- Q As a result of these workshops and meetings are you aware if anything the Department did differently based on the

1 comments and suggestions by members of the public who attended 2 those hearings? 3 Α In the application? I don't recall. 4 Move quickly to -- the statutory language, sir, with Q 5 respect to proposed physical address, are you generally familiar with the provisions within NRS 453A as they apply to 6 7 whether or not proposed physical location was required and 8 scored? 9 I don't remember. I'd have to go back and look. Α 10 Okay. We can pull up NRS 453A.322(3). I'll just 11 read it for you. (3)(a)(2). Do you have your statute book in 12 front of you? 13 Α No. 14 THE COURT: You mean my statute book? I think you 15 still have it, don't you? 16 THE WITNESS: No, Your Honor. It's not here. 17 THE COURT: Here you go, sir. I thought you had it 18 already. THE WITNESS: 453A what? 19 20 BY MR. MILLER: 21 453A.322(3)(a)(2). 0 22 Okay. .322(3)(a)(2)? Α 23 Q Yes. 24 Α Okay. 25 "The application must include evidence that the Q

applicant owns the property on which the proposed medical marijuana establishment will be located or has the written permission of the property owner to operate a proposed medical marijuana establishment on that property." So you recognize that as being nearly identical to the provisions that control the recreational marijuana application process?

A I'm sorry. I thought you said -- 322(3)(a)(2) you said?

- Q Subsection (4)(a)(2), subparagraph 4.
- 10 A Okay. Yes.
  - Q Okay. That's almost identical, isn't it, to the provisions that would apply to the recreational marijuana application?
- 14 A Yes.

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- Q Okay. And in fact when this process was run in 2014 are you aware that if an applicant had not provided a proposed physical address as part of the application, that application would have been rejected?
- 19 A No, I don't.
- MR. MILLER: Can you show Proposed Exhibit 245.
- 21 It's an exhibit from your PowerPoint. Department of Taxation
- 22 Bates Number 21177. It's the PowerPoint and training
- 23 materials.
- MR. KOCH: I'm sorry. What's the exhibit again?
- 25 MR. MILLER: 21177.

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UNIDENTIFIED SPEAKER: Exhibit 245.
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              MR. KOCH: No objection.
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              THE COURT: Be admitted.
 4
                  (Plaintiffs' Exhibit 245 admitted)
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              THE COURT: 245; right?
              MR. MILLER: Yes.
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    BY MR. MILLER:
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              Sir, can you read it at the very top? It's a little
 9
    blurry there. Regulatory [inaudible and unintelligible].
10
         Α
              Yes.
              Do you see that that appears to be a grid that's
11
12
    recommended in 2014 that the Department follow?
13
         Α
              Yes.
14
              Can you read the far right box for us.
         Q
15
         Α
              Far right?
16
         0
              Yes.
17
              Under "Descriptive Elements"?
         Α
18
         Q
              Checkmarks where it says yes or no.
19
              Okay. It says, "Eligible applicant, yes or no -- no
         Α
20
    or yes?"
21
              And to the left of that there's criteria indicating
22
    that it first establish whether or not the proposed applicant
23
    has a physical address; is that correct?
24
         Α
              Yes.
25
              Okay. So it appears that in 2014 if you did not
         Q
```

have a proposed physical address as part of your application 1 and evidence, that your application would have been rejected; 3 is that correct? 4 Α Yeah. I don't know if it would have been rejected 5 or not. As you see this here does it appear to indicate that 6 Q 7 if you're an eligible applicant, the checkbox for yes or no, 8 you were ineligible applicant based on that criteria? 9 I'm not sure what they meant by that in 2014. 10 BY MR. MILLER: Can we show -- the criteria that was provided to the 11 12 evaluators, are you aware that for the building adequacy it is 13 nearly identical to the provisions that were provided to the evaluators in 2014? 14 15 Α No. 16 0 You're not? MR. MILLER: Can we show Proposed Exhibit 246. 17 18 THE COURT: Any objection to 246? 19 MR. SHEVORSKI: No objection from the State, Your 20 Honor. 21 Anybody else have an objection? THE COURT: 22 MR. MILLER: And side by side with Exhibit 9. 23 MR. KOCH: No. 24 THE COURT: Be admitted. 25 (Plaintiffs' Exhibit 246 admitted)

UNIDENTIFIED SPEAKER: What page of 246? 1 2 MR. MILLER: It's 246, 21300. 3 BY MR. MILLER: 4 Can you read the evaluation criteria that was 5 provided in 2014 as it applied to the building adequacy 6 section. 7 "453A.328(7), The adequacy of the size of the Α 8 proposed medical marijuana establishment to serve the needs of 9 persons who are authorized to engage in the medical use of 10 marijuana." Read on. 11  $\circ$ 12 Α The elements? 13 THE COURT: Sir, can you read it on the screen, or do you need to actually look at the paper copies? 14 15 THE WITNESS: No, I can read it on the screen. 16 THE COURT: Okay. 17 THE WITNESS: Which one? BY MR. MILLER: 18 19 Read the "Excellent response...." 0 20 Α "An excellent response would include all the 21 following elements: the building and construction plan 22 demonstrates a clear definition of work tasks, estimation of 23 required resources and duration for individual tasks, the

resources and duration are realistic and achievable within the

planning of scheduled activities, along with the estimated

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required 18 months to be fully operational." 1 2 Other than changing the date from being open and 3 operational within 18 months to 12 months, that language is 4 identical, is it not, to the recreational application? 5 Α Yeah, looks the same. MR. MILLER: Yeah. And Exhibit -- Proposed Exhibit 6 7 245, [inaudible] PowerPoint 21227. 8 MR. SHEVORSKI: No objection from the State, Your 9 Honor. 10 THE COURT: Be admitted. (Plaintiffs' Exhibits 245) 11 12 MS. SHELL: I'm sorry, Mr. Miller. What exhibit did 13 you say? 14 MR. MILLER: I'm sorry. 245. 15 THE COURT: I think 245 was already admitted. 16 MS. SHELL: Okay. 17 MR. MILLER: 21227. And compare that with Exhibit 18 10. 19 BY MR. MILLER: 20 Can you read that language, sir, from the 2014 application. Does that appear to be substantially similar or 21 22 identical? 23 Α Yes. 24 So even though a proposed physical address was 25 required as part of the 2014 application, the evaluation

```
criteria for the two applications were the same; is that
 1
 2
    correct?
 3
         Α
              Yes.
 4
              MR. MILLER: Nothing further.
 5
              THE COURT: Any other plaintiffs or interveners have
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    any questions?
 7
              Any other defense questions?
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              MR. SHEVORSKI: Very briefly, Your Honor.
 9
              THE COURT: Mr. Shevorski.
              MR. SHEVORSKI: Very briefly.
10
              THE COURT: Okay. Because I've got 11 minutes
11
   before I break for lunch.
13
              MR. SHEVORSKI: Understood, Your Honor.
                          RECROSS-EXAMINATION
14
15
    BY MR. SHEVORSKI:
16
              Mr. Pupo, can you go to Exhibit 2016. It should be
    in one of the binders.
17
              THE COURT: Where are the binders? Dulce sends them
18
    to the vault, because she's required to.
19
20
              What exhibit number, Counsel?
21
              MR. SHEVORSKI: It's 2016, Your Honor.
22
                       (Pause in the proceedings)
23
              MR. SHEVORSKI: I can give him Mr. Koch's, if that's
24
    okay, Your Honor.
25
              THE COURT: Yes, he can use Mr. Koch's.
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I'm sorry, sir. I take Dulce for granted.

MR. SHEVORSKI: May I approach, Your Honor?

THE COURT: You may.

### BY MR. SHEVORSKI:

- Q Mr. Pupo, you've just been handed what's been marked as Exhibit 2016. And we're going to be talking about merit criteria per NRS and R092-17. You understand R092-17 is the regulations passed after Question 2 was enacted by the voters?
  - A Yes. That's the LCB file number.
- Q Okay. Now, and we're going to be talking about the shaded material to the left. And we're going to start with R092-17, Section 80(g). Do you see where that's indicated?
  - A Yes.
- Q "Whether the owners, officers, or board members of a proposed marijuana establishment have direct experience with the operation of a medical marijuana establishment or marijuana establishment in the state and have demonstrated a record of operating such an establishment in compliance with the laws and regulations of this state for an adequate period of time to demonstrate success." Did I read that correctly?
  - A Yes.
- Q And on the next page marked Bates Number 2680, R092-17, Section 80(h), "The experience of key personnel that applicant intends to employ in operating the type of marijuana establishment for which the applicant seeks a license." Did I

read that correctly? 1 2 Α Yes. 3 And those were considered in the merit criteria in 4 2018; correct? 5 Α Yes. MR. SHEVORSKI: No further questions. 6 7 THE COURT: Anything further from anyone? 8 Mr. Koch. 9 MR. KOCH: We don't have NAC? Do we have the book NAC? 10 11 THE WITNESS: Yes, I --12 THE COURT: I don't have NAC. They don't give them 13 to the judges. RECROSS-EXAMINATION 14 15 BY MR. KOCH: 16 And, Mr. Pupo, you talked about the ownership and the 5 percent threshold. Do you know if that was in fact a 17 18 part of the medical marijuana regulation program? Yeah, I don't recall. 19 Α NAC 453A.302 has regulations regarding 5 percent 20 threshold that were adopted in 2014, would it surprise you if 21 there were the same 5 percent threshold in medical in 2014 as 22 23 was later adopted in the regulations for a recreational 24 license? 25 Α No, it wouldn't surprise me.

MR. KOCH: Thank you. 1 2 THE COURT: Anything else? Anyone else? Anything? 3 Mr. Pupo, thank you for coming back again. And you 4 may depart before the parties change their minds and ask you 5 more questions. 6 THE WITNESS: Thank you, Your Honor. 7 THE COURT: Thank you. 8 (Pause in the proceedings) 9 THE COURT: All right. So I have one motion I was going to talk about, which was my motion to seal. Mr. Graf 10 11 borrowed my copy. Do you want to talk about it now, or after 12 lunch, or tomorrow, Mr. Graf? 13 MR. GRAF: We can talk about it now, Your Honor. Here's your motion back. 14 15 (Motion to seal transcribed under separate cover) Anything else that I can do today? 16 THE COURT: So 17 I've crossed off Mr. Pupo on my list of witnesses to be 18 finished. I now have nine more. Anybody this afternoon? 19 MR. SHEVORSKI: I don't know, Your Honor. 20 THE COURT: I know we were just on Mr. Pupo this afternoon, but if we have somebody else who wants to testify 21 22 this afternoon, I am here working. 23 MR. KEMP: Judge, I'd understood we were going to do 24 Mr. Hawkins that day, but I do not see Mr. Parker here. 25 THE COURT: I don't see Mr. Parker, either.

- Somebody told me he was in South Carolina, but I didn't know for sure.
  - MR. KEMP: I thought he was coming back last night, Your Honor.
  - MR. SHEVORSKI: I honestly -- we got an email, I think everyone got an email saying he was coming back the 8th, but that's my recollection. Maybe I'm wrong.
- 8 THE COURT: So when I made the record that he was 9 late, it wasn't that he was late, it was that you weren't 10 expecting him today.
- MR. SHEVORSKI: I don't know, Your Honor. I'm just

  -- that's my recollection of his email. I think the Court got

  it, as well, may have got that one.
- THE COURT: I don't get them. My law clerk may have.
- MR. SHEVORSKI: Okay.

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- THE COURT: Remember, I don't read anything from you guys.
- MR. SHEVORSKI: Very good, Your Honor.
- THE COURT: So were we going to do something? My
  question is are you coming back after lunch. That's really my
  question. Or am I done so I can let Jill go work on --
- MR. GENTILE: Your Honor, on behalf of Serenity, we don't have another witness, because we were anticipating this was going to go a lot longer.

THE COURT: I asked my questions. I, you know, lengthen to the proceeding to the extent I thought was necessary.

Anything else?

Okay. As I have told you, I have some scheduling issues that we're still trying to deal with. If any of those days that we've talked about come up or come open, we will contact you. I understand you have a lot of scheduling issues on your side at this point, and so we'll let you know as soon as I have additional days that open up. But until a trial settles I don't have anything earlier than what I've already offered you.

MR. KOCH: We're planning the 10th, right, in the afternoon?

THE COURT: That's all I think you've agreed to.

And then we go the 11th some and then the 12th. I do have two short things on the 12th, one in the morning, and one in the afternoon, and a lunch meeting on the 11th, but I've got you pencilled in.

MR. SHEVORSKI: Just for your scheduling, I've accepted service of a subpoena for Ms. Contine. I'm not sure if she's already on the list.

THE COURT: She was not on the list.

Anything else that you guys want to tell me?

MR. KEMP: Judge, can we go through the schedule one

more time? Because I'm not sure. 1 2 THE COURT: Right now I think you're coming at 1:00 3 on July 10th, I don't know why, and that you're coming back on 4 the 11th and you're coming back on the 12th. I have a lunch 5 meeting on the 11th, which means I'm going to have to break at 11:30, and I should be back by 1:15. 6 7 On July 12th I have a 9:30 that's short, and then I 8 have a 3:00 o'clock that's short. 9 MR. KEMP: And what about the morning of the 11th? 9:30. THE COURT: I'm here for you. 10 11 MR. KEMP: 9:30. Okay. 12 MR. CRISTALLI: And then 10:00 o'clock on the 12th, Your Honor? 13 Sure. It may be 10:15. I have some 14 THE COURT: 15 lawyers who are doing a closing argument on a home foreclosure 16 under the HOA process. 17 MR. SHEVORSKI: I just got the chills, Your Honor. 18 THE COURT: Tell me about it. 19 MR. CRISTALLI: And, Your Honor, when did you want 20 to --21 You know how lucky I was not to have to THE COURT: 22 do regular civil for like 10 years. And then I came back to 23 it. 24 MR. CRISTALLI: Your Honor, when do you want to hear

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the motion to amend?

THE COURT: Tomorrow at 9:00 o'clock. Mr. Graf said he was going to get me an opposition in writing, so I was going to read it. MR. GRAF: You'll have it by it 4:00 o'clock, Your Honor. THE COURT: I'm going to have it by 4:00. So I'll read it today. Anything else? MR. SHEVORSKI: Not from the State, Your Honor. THE COURT: For those of you who care, we have a hearing tomorrow. For those of you who don't, have a great Fourth of July. Enjoy your families. (Court recessed at 12:02 p.m., until Wednesday, July 10, 2019, at 1:00 p.m.) 

# INDEX DIRECT CROSS REDIRECT RECROSS NAME PLAINTIFFS' WITNESSES **-** 8/56/73 86 95/97 Jorge Pupo EXHIBITS DESCRIPTION ADMITTED PLAINTIFFS' EXHIBIT NO. 235 88 245 91 246 92 DEFENDANTS' EXHIBIT NO. 5035 26

### **CERTIFICATION**

I CERTIFY THAT THE FOREGOING IS A CORRECT TRANSCRIPT FROM THE AUDIO-VISUAL RECORDING OF THE PROCEEDINGS IN THE ABOVE-ENTITLED MATTER.

## **AFFIRMATION**

I AFFIRM THAT THIS TRANSCRIPT DOES NOT CONTAIN THE SOCIAL SECURITY OR TAX IDENTIFICATION NUMBER OF ANY PERSON OR ENTITY.

FLORENCE HOYT Las Vegas, Nevada 89146

FLORENCE M. HOYT, TRANSCRIBER

7/2/19

DATE

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TRAN

DISTRICT COURT
CLARK COUNTY, NEVADA
\* \* \* \* \*

SERENITY WELLNESS CENTER LLC,.

et al.

Plaintiffs . CASE NO. A-19-786962-B

VS.

STATE OF NEVADA DEPARTMENT OF. DEPT. NO. XI

TAXATION

. Transcript of Defendant . Proceedings

Defendant . Proce

BEFORE THE HONORABLE ELIZABETH GONZALEZ, DISTRICT COURT JUDGE

EVIDENTIARY HEARING - DAY 12

WEDNESDAY, JULY 10, 2019

COURT RECORDER: TRANSCRIPTION BY:

JILL HAWKINS FLORENCE HOYT

District Court Las Vegas, Nevada 89146

Proceedings recorded by audio-visual recording, transcript produced by transcription service.

### APPEARANCES:

FOR THE PLAINTIFFS: DOMINIC P. GENTILE, ESQ.

MICHAEL CRISTALLI, ESQ.

ROSS MILLER, ESQ. WILLIAM KEMP, ESQ. NATHANIEL RULIS, ESQ.

ADAM BULT, ESQ.

MAXIMILIEN FETAZ, ESQ. THEODORE PARKER, ESQ.

FOR THE DEFENDANTS:

KETAN BHIRUD, ESQ.
STEVE SHEVORSKI, ESQ.
THERESA HAAR, ESQ.
BRIGID HIGGINS, ESQ.
MOOREA KATZ, ESQ.
DAVID KOCH, ESQ.
ALINA SHELL, ESQ.
JARED KAHN, ESQ.

JOSEPH GUTIERREZ, ESQ.

LAS VEGAS, NEVADA, WEDNESDAY, JULY 10, 2019, 1:02 P.M. 1 2 (Court was called to order) 3 THE COURT: Good afternoon, counsel. Who's our 4 first witness today? Who's our first witness today? Mr. 5 Parker, thank you for being on time. MR. PARKER: Of course, Your Honor. Of course. 6 7 THE COURT: Or I could say, next witness. 8 MR. KEMP: Judge, as I understand, the State's going 9 to put on three witness today --THE COURT: Okay. 10 MR. KEMP: -- an IT guy, Ms. Cronkhite, and Mr. 11 12 Hernandez. 13 THE COURT: So we're calling some witnesses out of 14 order for the State? 15 MR. SHEVORSKI: Well, that's my question, Your 16 Honor, is I'm not sure what the plaintiffs -- where they're at in terms are they resting, are we calling out of order? 17 18 MR. KEMP: Judge, we're not resting, because I'm 19 still debating with Mr. Koch as to whether we need Mr. 20 Groesbeck, and I'm trying to get Mr. Groesbeck here on Friday. 21 I don't have a firm commitment yet. I'd like to keep trying, 22 and if we do get Mr. Groesbeck here, I plan on asking him five 23 minutes' worth of questions. So I'm not going to rest until 24 [inaudible]. THE COURT: Okay. So we're calling some witnesses 25

1 out of order. MR. SHEVORSKI: Well, I know that's what Mr. Kemp is 2 3 saying. I want to -- if I could inquire what Mr. Gentile is 4 doing. 5 MR. GENTILE: Your Honor, as of this point we're 6 going to rest. 7 THE COURT: Okay. 8 MR. GENTILE: We have an expert witness --9 THE COURT: Well, I'm not resting in parts. I'm sorry? 10 MR. GENTILE: THE COURT: Just so we're clear. I'm not resting in 11 12 parts. MR. GENTILE: Well, then we don't rest. 13 14 THE COURT: Okay. So they don't rest yet, because 15 we just heard what Mr. Kemp said. It doesn't really matter 16 what everybody else is thinking. I've got one of the group 17 who's not done yet. 18 MR. SHEVORSKI: Very good, Your Honor. THE COURT: But I think Mr. Parker's decided he's 19 not calling Mr. Hawkins, but if he changes his mind we'll have 20 21 that, as well. 22 MR. SHEVORSKI: All right. So let's not waste the 23 Court's time. 24 THE COURT: We're not calling a gaming enforcement 25 expert, or gaming expert.

MR. GENTILE: Your Honor, we are not calling a 1 2 gaming enforcement expert. We still may have -- as long as 3 we're not resting, depending upon availability, we still may 4 have a Drug Enforcement Administration expert. 5 THE COURT: Anderson and Groesbeck are the two that I have still on the plaintiffs' list. I understand there's an 6 7 issue with Mr. Hawkins. Does anybody know who Anderson is? 8 MR. KEMP: Anderson would be the former director. 9 MR. SHEVORSKI: Former director, Your Honor. Yeah. He's not on my list, Your Honor. 10 MR. KEMP: So I can cross him off? 11 THE COURT: 12 MR. SHEVORSKI: The State isn't calling Anderson. 13 THE COURT: So we're going to call some witnesses out of order, Mr. Shevorski. 14 15 MR. SHEVORSKI: Very good, Your Honor. 16 Do you want to tell me a name. THE COURT: 17 MR. SHEVORSKI: Sure. Charles Davidson, Your Honor. THE COURT: Mr. Davidson is outside? 18 19 MR. SHEVORSKI: He's here. 20 THE COURT: Sir, if you'd come up, please. 21 CHARLES ROY DAVIDSON, DEFENDANT STATE'S WITNESS, SWORN 22 THE CLERK: Please be seated. Please state and 23 spell your name for the record. 24 THE WITNESS: Charles Roy Davidson, C-H-A-R-L-E-S, 25 and Roy is R-O-W -- or R-O-Y. Excuse me.

THE COURT: This is a test.

THE WITNESS: Yes. I don't normally spell that part. And then Davidson's like son of David only backwards.

THE COURT: All right. So, sir, there are a bunch of binders that you see. They're not just behind you, they're also on a cart. If counsel needs you to touch one, they will let you know and help you find the correct one.

THE WITNESS: Okay.

THE COURT: There's also a pitcher with some water in it next to you. If it runs out, please let us know. And Ramsey's going to make sure that the M&M dispensers get refilled, because while he was on vacation the cleaning people cleaned them out. So he's going to get you some M&M's just in case you need them.

THE WITNESS: Thanks.

THE COURT: Mr. Shevorski, you may continue.

MR. SHEVORSKI: Thank you, Your Honor.

## DIRECT EXAMINATION

## BY MR. SHEVORSKI:

Q Mr. Davidson, thank you for being here. And we've met before. My name is Steve Shevorski. I'm with the Office of the Attorney General. I appreciate your time today. Could you please give me some background on your education and work experience.

A I have a Bachelor's degree in information

- technology. I'm a Microsoft-certified systems engineer, and I
  have some other assorted certificates and whatnot for IT. I
  have been working on computers since approximately '78, and
- 4 been with the State for 12 years.
  - Q And where did you get your Bachelor's degree?
- 6 A Dixie State University.
- 7 Q And that's in Utah?
- 8 A Yes, sir.

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- Q Okay. Any education after that?
- 10 A No, except for classes to keep current. Other than 11 that, no.
- Q Classes to keep current. In what field were those classes?
  - A Well, they're all for IT. Specifically for UNIX systems administration and some coding, keeping up on some of the scripting languages.
  - Q And you're using an acronym, IT. And what does that acronym mean to you?
    - A Information technology.
- 20 Q And that would encompass computers that --
- A Computers, operating systems, and scripting languages to control operating systems.
- Q Would that also encompass how information is stored
- 24 -- information technology -- information that's stored
- 25 | electronically?

- A Yes. That includes the security for the file-level security.
- Q Would that include -- have you ever heard the term "server" in connection with information technology?
  - A Yes. That's mostly what I work on.
- 6 Q Okay.

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- THE COURT: I was going to ask you if you did punch cards back in the beginning, but we'll skip that.
- 9 THE WITNESS: Yes.
- 10 THE COURT: Okay. Keep going.
- MR. SHEVORSKI: I'm not even sure I know what a punch card is, Your Honor.
- THE COURT: Yeah. It's before your time. For those of us who learned computers in the '70s they were highly programmable.
- MR. SHEVORSKI: Is that right?
- 17 THE COURT: Yes.
- MR. SHEVORSKI: My goodness. I lost my train of thought.
- 20 BY MR. SHEVORSKI:
- 21 Q Let me turn -- are there such things as virtual 22 servers?
- A Yes. The State does mostly virtual servers. We do have a few physicals, but most of them are virtualization.
- 25 That saves money on the hardware.

- O What is a virtual server?
- A It allows you to have a server that can move around -- or a virtual server is considered software that appears to be hardware, and it moves across the different hardware platforms as needed for either resources or for redundancy.
- Q And how, if at all, does a virtual server interact with a physical server?
- A Almost the exact same way. They connect in through the network. The server itself does not know the difference between a virtual and if it's hard.
- Q Have a kind of symbiotic relationship?
- 12 A Yes.

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- Q Was that yes? I'm sorry, I couldn't hear over --
- 14 A That is correct.
- Q Okay. Are you familiar with how the State maintains
  Listservs that it may send out to various constituents?
  - A Yes. That is my -- that is what funds my position.
  - Q And what is your current -- do you have a title?
- 19 A ITP4.
- Q And what department do you work in of the State Government?
- A It's now the Department of Administration, Division
  of -- or Enterprise IT Services.
- 24 Q The acronym is EITS, I think it is?
- 25 A EITS, yes.

- Q Of course. It's a government, so it has to have an acronym. And just so we're clear, how long have you worked at EITS?
  - A Twelve years.
- Q Okay. So the entire time for the State you worked at EITS?
  - A Correct.

- Q And your entire career has basically been in information technology?
- A No. For the past three decades it has been. Prior to that, no.
- Q Okay. Fair enough. And you mentioned your familiarity with Listserv. Are you familiar with how they're stored by the State electronically?
- A Yes. It is stored on a -- currently it's stored on a Windows 2016 server.
- Q So can you explain, if at all, how they're stored the relationship between the virtual server and the physical server in terms of storage of the Listserv information.
- A The Listserv stores its information on a virtual hard drive. The virtual hard drive is actually residing on a massive storage device, which then the storage is broken out and allocated to each virtual server. To the server it appears as if it's on a single hard drive. It's actually stored on multiple hard drives on that mass device.

1	Q And you're familiar with that storage process as
2	part of your professional duties for EITS?
3	A Yes. I don't usually mess with it too much, because
4	I go through when I'm building a server I use the virtual
5	environment to build with. I don't actually have to go out
6	and mess with the hardware itself.
7	Q Very good. And does EITS maintain those virtual and
8	physical servers in the ordinary course of its business?
9	A Yes, it does.
10	Q Were you asked to pull Listserv information for the
11	Listserv described as State MME?
12	A Yes, I was.
13	MR. SHEVORSKI: Your Honor, I have a proposed
14	exhibit.
15	THE COURT: Okay. What's its number?
16	MR. SHEVORSKI: 2021.
17	THE COURT: Thank you.
18	MR. SHEVORSKI: May I approach the witness, Your
19	Honor?
20	THE COURT: You may.
21	Anybody objecting to 2021?
22	MR. KEMP: No objection, Your Honor.
23	THE COURT: No objection?
24	MR. KEMP: No objection.
25	THE COURT: Be admitted.
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(Defendants' Exhibit 2021 admitted) 1 2 BY MR. SHEVORSKI: 3 Mr. Davidson, please have a look at Exhibit 2021, 4 and let me know when you're through. 5 Α Through. And have you reviewed it? 6 0 7 I've gone through it, yes. Α 8 Okay. Have you seen these documents before? 0 9 Α Yes. And let's go through -- since they're already in 10 evidence, let's just go through that first page. What is that 11 12 first page, do you know? That is the landing page for the Listserv. 13 Α Okay. And the next page? 14 Q 15 The login page for the Listserv to gain access. Α 16 And the page after that? 0 17 Α This is the screen shot of the menu system for pulling reports, subscriber reports. 18 19 And the next page, sir? 0 20 Α This is where you define what you want to have pulled in that particular subscriber report. 21 22 0 And the page after that? 23 Α That is the export of the subscriber report. 24 When you say, export, is it a subscriber report for 25 any particular Listserv?

- A This particular one is for the State MME.
- Q And looking at the subscriber report, there are a number of headings. It says, "Email" at the top, "Name," "Mail Status," "Restrictions," and "Subscription Date." Do you see where those are indicated?

A Yes.

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MR. PARKER: Your Honor, can we have a Bate number, please.

THE COURT: Can you give us a Bate label.

MR. SHEVORSKI: Yes, certainly. The subscriber list starts at DOT044706. And for some reason -- so it looks like they're out of order. But the one I have, it ends at 44720. Never mind, Your Honor.

14 THE WITNESS: No, that'll be the last page.

MR. SHEVORSKI: Yeah, 720.

THE COURT: You've had too long a break.

MR. SHEVORSKI: Huh?

THE COURT: You've had too long a break from the hearing.

MR. SHEVORSKI: I have, Your Honor. The muscles aren't working.

22 BY MR. SHEVORSKI:

Q So what is indicated by these various headings? Can you describe that information.

A This is a list of all the subscribers for this

particular list on the Listserv. The email is the actual email address inputted into the Listserv to send whatever the owner or editors want to the subscriber. So that would be the list of the subscriber's email address. The name is the list of the subscriber as inputted into the Listserv. Mail status is whether or not they will be getting email. The post restrictions is what they are allowed to do. In this case they are allowed to re-post back to the person who sent the message. Subscription date is the date that they were added to that particular list or they joined that list.

- Q And how is the subscription date entered? Is it automatically, or is it manually?
- A It's all automatically by the application itself.
- MR. SHEVORSKI: I have another proposed exhibit,

  Your Honor.
  - THE COURT: Okay. Sir, do you know how many different Listservs there are for the MME group?
  - THE WITNESS: The MME group just has -- well, there's -- MME is one list. The Listserv itself houses approximately more than 500 lists that are handled by the State, and they cover just about everything.
  - THE COURT: Right. But for the marijuana group, the Marijuana Enforcement Division how many different Listservs are there?
- THE WITNESS: It looked like there was about five

marijuana lists. There is only one Listserv, that's the actual server itself that pushes out the different lists of things.

THE COURT: So how is a determination made as to which list or group of emails or notifications a particular subscriber will receive?

THE WITNESS: Those lists that they subscribe to they will get messages from. I'm probably not answering your question.

THE COURT: Well, let me ask the question

differently. So on the application for someone to join a

Listserv are there checkboxes in the State's system for them

to identify what their areas of interest are for the Listserv?

THE WITNESS: No. They need to -- if they're coming

into the Listserv itself, just the landing screen, there will

be about 250 lists that are -- that will be visible. Those

THE COURT: Uh-huh.

are publicly available lists.

THE WITNESS: There are lists that are not publicly available. If they wish to subscribe to a particular list, they can click on that and subscribe to it. If they are going through via a Website, then that will allow them to subscribe to whatever list that Website is posting on.

THE COURT: Okay. Let me ask the question differently, because I think you were talking at this level

and I'm down on the ground for this --1 2 THE WITNESS: I'm sorry. 3 THE COURT: It's okay. That's why you're here. 4 It's my understanding from the prior testimony, because 5 today's Day 12, that there is a separate list for medical 6 marijuana and another Listserv for recreational marijuana. 7 Can you confirm that for me? 8 THE WITNESS: Yes. THE COURT: How did somebody sign up for one or the 9 other of the two Listservs? 10 THE WITNESS: I'd actually have to look at the 11 12 individual list to see how their subscriptions are being done. 13 Like the State MME, the subscribers are put in through the tax 14 organization. So they evidently were getting them -- getting 15 the name somewhere and inputting it into the list. 16 THE COURT: And you don't know where that came from? 17 THE WITNESS: No, I do not. 18 THE COURT: Okay. Do you know if there were more 19 than two lists for the marijuana group? I can --20 THE WITNESS: Yes. 21 THE COURT: How many do you think there are? 22 THE WITNESS: I think there's five, maybe six. THE COURT: Okay. 23 24 THE WITNESS: I can pull it up if you want. 25 No. I'm just trying to get your best THE COURT:

1 information.

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Thank you, Mr. Shevorski. I was trying to cut to the chase.

MR. SHEVORSKI: Appreciate that, Your Honor. May I approach the witness, Your Honor?

THE COURT: You may.

7 BY MR. SHEVORSKI:

Q Mr. Davidson, you've just been handed what's marked as Proposed Exhibit 2022. Can you please take a moment to review it, and let me know when you're through.

11 A I've done a quick overview. I hope that's good enough.

Q Do you recognize what's been marked as State's Proposed 2022?

A I recognize the first page, and I assume that the other pages are the attachments.

Q Were you asked to go into the archive for the State MME Listserv to retrieve information?

A Yes.

Q Does what's been marked as Proposed Exhibit 2022 appear to be a true and correct copy of the information that you obtained from the archive?

A Yes.

MR. SHEVORSKI: Okay.

THE COURT: Any objection to 2022?

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MR. KEMP: No, Your Honor.
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              MR. CRISTALLI: No objection.
 3
              THE COURT: Be admitted.
 4
                    (State's Exhibit 2022 admitted)
 5
   BY MR. SHEVORSKI:
              What is the -- who are the recipients of the email
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         0
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    on the front page?
              That would be the subscribers on the list at the
 8
 9
    date that that was sent out.
10
              On the date that it was sent out. And that would be
    July 30th, 2018?
11
12
              Correct.
13
              MR. SHEVORSKI: No further questions, Your Honor.
14
              MR. PARKER: Your Honor, can we have again the Bates
    numbers for this exhibit.
15
16
              THE COURT: The end for this particular exhibit?
17
              MR. PARKER: Yes, Your Honor, 2022.
18
              THE COURT: The one that I have in my hand goes all
    the way to DOT044756.
19
20
              MR. PARKER: It starts at?
21
              THE COURT: The first page starts at DOT044721.
22
    did not determine if they are sequential and if there are any
23
    gaps.
24
              MR. PARKER: What was the last page?
25
              THE COURT: 44756.
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MR. PARKER: Thank you, Your Honor. 1 2 THE COURT: So do any of the defendants in 3 intervention wish to inquire? Okay. Mr. Kemp, you're up. 4 CROSS-EXAMINATION 5 BY MR. KEMP: Good afternoon, Mr. Davidson. 6 0 7 Α Greetings. 8 Following up with a question that Your Honor had, as 9 I understand it this is the State MME list. 10 Correct. Α Which is Exhibit 2021; right? Right? 11 0 12 Yes. And 2022. They both refer to the same list. Α 13 0 And there's five or six other marijuana-related lists out there? 14 15 Α Correct. 16 And so, for example, there's the medical marijuana 17 list? 18 Α Correct. 19 There's the public list? There's a list that anyone 20 in the public can sign up? 21 Probably. Α 22 Okay. Do you know what the other three are -- or 23 four? 24 Let's see. One was dispensary, one was something Α 25 about growers, I think. If you want, I can pull it up.

- It really doesn't matter. But the only people that were sent the information on Exhibit 2022 were the people on the State MME list, correct, not the other five lists?
- Α I did not pull any archives from the other lists. So they may have been sent something, but I don't know.
- So you're only here today to say that you sent 0 something -- or the State sent something to the State MME list?
- Correct. 9 Α

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- And as we sit here today do you know one way or the other whether or not there was a similar transmittal to the other five lists?
- 13 Α I do not know offhand. I can pull that information, 14 though.
  - Okay. And were you the one that actually sent the email that we have here as Exhibit Number 2022?
- 17 No, I was not. Α
  - All right. The State could have easily sent to all five lists if they wanted to; right?
- 20 Α Correct.
- And that would have been a more expansive type of notification, because there's people on one list that aren't 23 on another?
- 24 Α Very possible.
- 25 MR. KOCH: Objection, Your Honor. Foundation.

THE COURT: Overruled. 1 2 BY MR. KEMP: 3 And did you have any part in the decision making as 4 to using just the State MME list, as opposed to the other four or five lists? 5 Α 6 No. 7 Okay. And do you know one way or the other whether Q 8 the original submittals that we see here in 2022, and by that I mean the application subparts, do you know whether or not they were posted in four or five different locations? 10 I do not know. 11 12 Okay. And do you know one way or the other whether 13 or not when you sent -- or I guess Mr. Plaskon technically sent the email on July 30th; right? 14 15 Α Yes. 16 Okay. Do you know one way or the other whether or 17 not he also posted it in some or all of the areas where it had 18 been posted previously? 19 I would not know that. Α 20 Okay. Now, do you know who Ms. Tia Dietz is? 21 No, sir. Α 22 MR. KEMP: Okay. Shane, can you pop up Tia's email 23 for me on the application. 24 THE COURT: What exhibit number is it from? 25 MR. SHEVORSKI: It's Exhibit 21.

MR. KEMP: 21, Your Honor. 1 2 THE COURT: Thank you. 3 MR. KEMP: It's an admitted exhibit. 4 THE COURT: And, sir, this is on your screen. Ιf 5 you need him to enlarge part of it, please let them know. BY MR. KEMP: 6 7 And if I told you Tia Dietz was listed as the 8 contact for LivFree on the LivFree marijuana application that'd be news to you? Yeah. I don't know. I'm not responsible for 10 11 knowing who or who doesn't get added to the subscriber list of 12 the lists. 13 0 Okay. So if I went through Exhibit 2021, which is the State MME list, and I did not find Tia Dietz's email or 14 15 her name, would it be fair to assume that she did not get the 16 email that was sent to the people on this list? 17 MR. KOCH: Objection. Personal knowledge. THE COURT: Overruled. You can answer. 18 19 THE WITNESS: Okay. Thanks. 20 BY MR. KEMP: 21 If she's not on the list and her email isn't on the 22 list, she didn't get this 2022 email; right? 23 THE COURT: Unless someone forwarded it to her. 24 THE WITNESS: Unless she has been dropped after that 25 fact or after that date.

1 BY MR. KEMP:

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- Q Okay. But assuming that to be the case, assuming that she was never on the list she didn't get the email?
  - A That is correct.
- Q All right. As far as you know, was anything done to try to contact people that may not be on the State MME list?
- A That would be the responsibility of the owner of the list.
  - Q Okay. But as far as you know, was anything done --
- 10 A I'm not the owner, so I wouldn't know anything about that.
- Q All right. Now, with regards to the State MME list
  I assume it changes over time, because people join it or drop
- 14 out?
- 15 A Correct.
- 16 Q And does the State call the list on a periodic basis?
- A That would be the responsibility of the owner of the list. I wouldn't do the calling.
- 20 O Who is the owner of the list?
- 21 A I'd have to look at that up, actually.
- Q Would that be Mr. Plaskon's responsibility or DOT?
- A He would definitely be one of the owners. There
  could be multiple owners for any list. I mean, it's not just
  assigned to the Department, but there's individuals that are