#### IN THE SUPREME COURT OF THE STATE OF NEVADA

TEVA PHARMACEUTICALS USA, INC., MCKESSON CORPORATION, AMERISOURCEBERGEN DRUG CORPORATION, CARDINAL HEALTH, INC., CARDINAL HEALTH 6 INC., CARDINAL HEALTH TECHNOLOGIES LLC, CARDINAL HEALTH 108 LLC d/b/a METRO MEDICAL SUPPLY, CEPHALON, INC., ENDO HEALTH SOLUTIONS INC., ENDO PHARMACEUTICALS INC., ALLERGAN USA, INC., ALLERGAN FINANCE, LLC f/k/a ACTAVIS, INC. f/k/a WATSON PHARMACEUTICALS, INC., WATSON LABORATORIES, INC., ACTAVIS PHARMA, INC. f/k/a WATSON PHARMA, INC., ACTAVIS LLC, and MALLINCKRODT, LLC,

Petitioners,

v.

SECOND JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA, in and for the County of Washoe, and the HONORABLE BARRY L. BRESLOW, DISTRICT JUDGE,

Respondents,

and

CITY OF RENO,

Real Party in Interest.

Supreme Court Case No.

——Electronically Filed
May 04 2020 10:31 a.m.
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CV18 Oler Sof Supreme Court

## PETITIONERS' APPENDIX VOLUME I

PAT LUNDVALL (NSBN 3761) AMANDA C. YEN (NSBN 9726) McDONALD CARANO LLP

2300 West Sahara Avenue, Suite 1200 Las Vegas, Nevada 89102 Telephone: (702) 873-4100

Fax: (702) 873-9966

plundvall@mcdonaldcarano.com ayen@mcdonaldcarano.com

JOHN D. LOMBARDO JAKE R. MILLER ARNOLD & PORTER KAYE SCHOLER LLP

> 777 S. Figueroa Street, 44th Floor Los Angeles, CA 90017-5844

Telephone: (213) 243-4000 Fax: (213) 243-4199

john.lombardo@arnoldporter.com jake.miller@arnoldporter.com Pro Hac Vice

Attorneys for Petitioners
Endo Pharmaceuticals Inc. and Endo Health Solutions Inc.

# CHRONOLOGICAL INDEX TO PETITIONERS' APPENDIX

DATE	DOCUMENT	VOLUME	PAGE	RANGE
12/7/2017	Complaint and Demand for Jury Trial (Case No. A-17-765828-C)	Ι	PA00001	PA00050
5/15/2018	First Amended Complaint and Demand for Jury Trial (Case No. A-17-765828-C)	I	PA00051	PA00109
9/18/2018	Complaint (Case No. CV18-01895)	II	PA00110	PA00167
12/03/2018	First Amended Complaint (Case No. CV18-01895)	II	PA00168	PA00226
3/4/2019	Manufacturer Defendants' Joint Motion to Dismiss First Amended Complaint	III	PA00227	PA00264
3/5/2019	Distributors' Joint Motion to Dismiss First Amended Complaint	III	PA00265	PA00386
4/26/2019	City of Reno's Opposition to Manufacturer Defendants' Joint Motion to Dismiss and All Joinders Thereto	IV-V	PA00387	PA00709
4/26/2019	City of Reno's Opposition to Distributor Defendants' Joint Motion to Dismiss and All Joinders	VI-VII	PA00710	PA00958
5/28/2019	Reply in Support of Manufacturer Defendants' Joint Motion to Dismiss First Amended Complaint	VIII-IX	PA00959	PA01214
5/28/2019	Distributors' Joint Reply in Support of Motion to Dismiss First Amended Complaint	X	PA01215	PA01285

DATE	DOCUMENT	VOLUME	PAGE	RANGE
6/17/2019	Complaint (Case No. A-19-796755-B)	XI-XII	PA01286	PA01535
6/27/2019	First Amended Complaint (Case No. A-19-796755-B)	XIII-XV	PA01536	PA02049
7/3/2019	Order Directing Answer (Case No. 79002)	XVI	PA02050	PA02052
8/22/2019	Complaint (Case No. A-19-800695-B)	XVI	PA02053	PA02144
8/22/2019	Complaint (Case No. A-19-800697-B)	XVI	PA02145	PA02235
8/22/2019	Complaint (Case No. A-19-800699-B)	XVII	PA02236	PA02326
9/12/2019	Third Amended Complaint and Demand for Jury Trial (Case No. A-17-76828-C)	XVII	PA02327	PA02423
9/13/2019	City of Reno's Supplemental Briefing in Support of Oppositions to Defendants' Motions to Dismiss	XVIII	PA02424	PA02560
10/4/2019	Distributors' Response to Plaintiff's Supplemental Briefing re Motions to Dismiss	XVIII	PA02561	PA02566
10/4/2019	Manufacturer Defendants' Response to Plaintiff's Supplemental Briefing re Motions to Dismiss	XVIII	PA02567	PA02587
10/21/2019	Order Dismissing Petition (Case No. 79002)	XVIII	PA02588	PA02591

DATE	DOCUMENT	<b>VOLUME</b>	PAGE	RANGE
1/4/2020	City of Reno's Supplemental Briefing in Support of Oppositions to Distributors' Joint Motion to Dismiss	XVIII	PA02592	PA02602
1/7/2020	Transcript of Proceedings	XIX-XX	PA02603	PA02871
1/8/2020	Transcript of Proceedings	XXI	PA02872	PA03034
2/14/2020	Omnibus Order Granting In Part and Denying in Part Defendants' Motions to Dismiss; and Granting Leave to Amend	XXI	PA03035	PA03052

# ALPHABETICAL INDEX TO PETITIONERS' APPENDIX

DATE	DOCUMENT	VOLUME	PAGE	RANGE
4/26/2019	City of Reno's Opposition to Distributor Defendants' Joint Motion to Dismiss and All Joinders	VI-VII	PA00710	PA00958
4/26/2019	City of Reno's Opposition to Manufacturer Defendants' Joint Motion to Dismiss and All Joinders Thereto	IV-V	PA00387	PA00709
9/13/2019	City of Reno's Supplemental Briefing in Support of Oppositions to Defendants' Motions to Dismiss	XVIII	PA02424	PA02560
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8/22/2019	Complaint (Case No. A-19-800697-B)	XVI	PA02145	PA02235
8/22/2019	Complaint (Case No. A-19-800699-B)	XVII	PA02236	PA02326
9/18/2018	Complaint (Case No. CV18-01895)	II	PA00110	PA00167
12/7/2017	Complaint and Demand for Jury Trial (Case No. A-17-765828-C)	I	PA00001	PA00050
3/5/2019	Distributors' Joint Motion to Dismiss First Amended Complaint	III	PA00265	PA00386
5/28/2019	Distributors' Joint Reply in Support of Motion to Dismiss First Amended Complaint	X	PA01215	PA01285
10/4/2019	Distributors' Response to Plaintiff's Supplemental Briefing re Motions to Dismiss	XVIII	PA02561	PA02566
6/27/2019	First Amended Complaint (Case No. A-19-796755-B)	XIII-XV	PA01536	PA02049
12/03/2018	First Amended Complaint (Case No. CV18-01895)	II	PA00168	PA00226
5/15/2018	First Amended Complaint and Demand for Jury Trial (Case No. A-17-765828-C)	I	PA00051	PA00109
3/4/2019	Manufacturer Defendants' Joint Motion to Dismiss First Amended Complaint	III	PA00227	PA00264

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1/7/2020	Transcript of Proceedings	XIX-XX	PA02603	PA02871
1/8/2020	Transcript of Proceedings	XXI	PA02872	PA03034

## **AFFIRMATION**

Pursuant to NRS 239B.030, the undersigned does hereby affirm that Petitioners' Appendix Volume I does not contain the social security number of any person.

Dated this 1st day of May, 2020.

#### McDONALD CARANO LLP

By: /s/Pat Lundvall

PAT LUNDVALL (NSBN 3761) AMANDA C. YEN (NSBN 9726) 2300 West Sahara Avenue, Suite 1200 Las Vegas, Nevada 89102

Telephone: (702) 873-4100

Fax: (702) 873-9966

plundvall@mcdonaldcarano.com ayen@mcdonaldcarano.com

John D. Lombardo Jake R. Miller ARNOLD & PORTER KAYE SCHOLER LLP 777 S. Figueroa Street, 44th Floor Los Angeles, CA 90017-5844 Telephone: (213) 243-4000 Fax: (213) 243-4199

john.lombardo@arnoldporter.com jake.miller@arnoldporter.com

Pro Hac Vice

Attorneys for Petitioners Endo Pharmaceuticals Inc. and Endo Health Solutions Inc.

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that I am an employee of McDonald Carano LLP, and that on this 1st day of May, 2020, a copy of the foregoing Petitioners' Appendix Volume I was electronically filed with the Clerk of the Court for the Nevada Supreme Court by using the Nevada Supreme Court's E-Filing system (Eflex) and served via U.S. Mail, postage prepaid, on the following individuals:

Robert T. Eglet
Robert Adams
Richard K. Hy
Cassandra S.M. Cummings
Eglet Prince
400 S. 7th Street, 4th Floor
Las Vegas, Nevada 89101

Bill Bradley Bradley, Drendel & Jeanney 6900 S. McCarran Blvd., Suite 2000 Reno, Nevada 89509

Attorneys for Plaintiff City of Reno

Rand Family Care, LLC c/o Robert Gene Rand, M.D. 3901 Klein Blvd. Lompoc, California 93436 Steve Morris Rosa Solis-Rainey Morris Law Group 411 E. Bonneville Ave., Suite 360 Las Vegas, Nevada 89101

Nathan E. Shafroth Covington & Burling LLP Salesforce Tower 415 Mission Street, Suite 5400 San Francisco, California 94105-2533

Attorneys for Defendant McKesson Corporation

Robert Gene Rand, M.D. 3901 Klein Blvd. Lompoc, California 93436 Philip M. Hymanson, Esq. Hymanson & Hymanson PLLC 8816 Spanish Ridge Avenue Las Vegas, Nevada 89148

Steven A. Reed, Esq. Morgan, Lewis & Bockius LLP 1701 Market Street Philadelphia, PA 19103

Collie F. James, IV, Esq. Adam D. Teichter, Esq. Morgan, Lewis & Bockius LLP 600 Anton Blvd., Ste. 1800 Costa Mesa, CA 92626-7653

Brian M. Ercole, Esq. Morgan, Lewis & Bockius LLP 200 South Biscayne Blvd., Suite 5300 Miami, FL 33131

Attorneys for Teva Pharmaceuticals USA, 1717 Arch Street. Suite 3100 Inc.; Cephalon, Inc.; Watson Laboratories, Philadelphia, Pennsylvania 19103 Inc.; Actavis LLC; and Actavis Pharma, Inc. f/k/a Watson Pharma, Inc. Attorneys for Defendant

Lawrence J. Semenza III Christopher D. Kircher Jarrod L. Rickard Katie L. Cannata SEMENZA KIRCHER RICKARD 10161 Park Run Drive, Suite 150 Las Vegas, Nevada 89145

Steven J. Boranian Reed Smith LLP 101 Second Street, Suite 1800 San Francisco, California 94105

Sarah B. Johansen, Esq. Reed Smith LLP 355 South Grand Avenue, Suite 2900 Los Angeles, California 90071

Rachel B. Weil Reed Smith LLP Three Logan Square 1717 Arch Street. Suite 3100 Philadelphia, Pennsylvania 19103

Attorneys for Defendant AmerisourceBergen Drug Corporation Steven E. Guinn Ryan W. Leary Laxalt & Nomura, LTD. 9790 Gateway Dr., Suite 200 Reno, Nevada 89521

Rocky Tsai Ropes & Gray LLP Three Embarcadero Center San Francisco, California 94111-4006

Attorneys for Defendant Mallinckrodt LLC; Mallinckrodt US Holdings, Inc.

Daniel F. Polsenberg
J. Christopher Jorgensen
Joel D. Henriod
Abraham G. Smith
Lewis Roca Rothgerber Christie LLP
3993 Howard Hughes Pkwy
Suite 600
Las Vegas, Nevada 89169-5996

Suzanne Marguerite Salgado Williams & Connolly LLP 725 Twelfth Street, N.W. Washington D.C. 20005

Attorneys for Defendants Cardinal Health, Inc.; Cardinal Health 6 Inc.; Cardinal Health Technologies LLC; Cardinal Health 108 LLC d/b/a Metro Medical Supply Max E. Corrick II Olson Cannon Gormley & Stoberski 9950 W. Cheyenne Avenue Las Vegas, Nevada 89129

Attorney for Defendants Allergan Finance, LLC f/k/a Actavis, Inc. f/k/a Watson Pharmaceuticals, Inc. and Allergan USA, Inc.

In addition, in compliance with NRAP 21(a)(1) and Administrative Order 2020-05, a copy of this Petitioners' Appendix Volume I was served upon the Honorable Barry Breslow, District Judge via electronic service and email to Christine.Kuhl@washoecourts.us.

By: /s/ Pat Lundvall
An Employee of McDonald Carano LLP

**Electronically Filed** 12/7/2017 9:01 AM Steven D. Grierson CLERK OF THE COURT COMJD 1 STEVEN B. WOLFSON, ESO. 2 Nevada Bar No. 1565 District Attorney 3 200 E. Lewis Ave Las Vegas, NV 89101 4 Tel.: 702-671-2700 5 Email: steven.wolfson@clarkcountyda.com 6 ROBERT T. EGLET, ESQ. Nevada Bar No. 3402 7 ROBERT M. ADAMS, ESQ. 8 Nevada Bar No. 6551 EGLET PRINCE 9 400 S. 7th Street, 4th Floor Las Vegas, NV 89101 10 Tel.: (702) 450-5400 Fax: (702) 450-5451 11 E-Mail eservice@egletlaw.com 12 Attorneys for Plaintiff, Clark County 13 14 DISTRICT COURT 15 CLARK COUNTY, NEVADA 16 17 A-17-765828-C CLARK COUNTY, Case No .: 18 Dept No.: Department 16 Plaintiff. 19 20 v. COMPLAINT 21 PURDUE PHARMA, L.P.; PURDUE AND DEMAND FOR JURY TRIAL PHARMA, INC.; THE PURDUE 22 FREDERICK COMPANY, INC. d/b/a THE 23 PURDUE FREDERICK COMPANY, INC.; PURDUE PHARMACEUTICALS, L.P., 24 TEVA PHARMACEUTICALS USA, INC.; CEPHALON, INC.; JOHNSON & JOHNSON;) 25 JANSSEN PHARMACEUTICALS, INC.; 26 JANSSEN PHARMACEUTICA, INC. n/k/a JANSSEN PHARMACEUTICALS, INC.; 27 ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC. n/k/a JANSSEN) PHARMACEUTICALS, INC.; ENDO HEALTH SOLUTIONS INC.; ENDO

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PHARMACEUTICALS, INC.: ALLERGAN PLC f/k/a ACTAVIS PLC; ACTAVIS, INC. f/k/a WATSON PHARMACEUTICALS. INC.; WATSON LABORATORIES, INC.; ACTAVIS LLC; AND ACTAVIS PHARMA, INC. f/k/a WATSON PHARMA, INC.: AMERISOURCEBERGEN DRUG CORPORATION; CARDINAL HEALTH, INC.; McKESSON CORPORATION; MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC.; C & ) R PHARMACY d/b/a KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC.; DOES 1 through 100; ROE CORPORATIONS 1 through 100 and ZOE PHARMACIES 1 through 100, inclusive,

Defendants.

Plaintiff Clark County, by and through the undersigned attorneys, files this Complaint against the named Defendants seeking to recover its damages as a result of the opioid epidemic Defendants caused, and alleges as follows:

#### INTRODUCTION

- Opioid addiction and overdose in the United States as a result of prescription opioid use has reached epidemic levels over the past decade.
- While Americans represent only 4.6% of the world's population, they consume over 80% of the world's opioids.
- 3. Since 1999, the amount of prescription opioids sold in the U.S. has nearly quadrupled. In 2010, 254 million prescriptions were filled in the U.S. enough to medicate every adult in America around the clock for a month. In that year, 20% of all doctors' visits resulted in the prescription of an opioid (nearly double the rate in 2000).
- By 2014, nearly two million Americans either abused or were dependent upon opioids.
- On March 22, 2016, the Food and Drug Administration (FDA) recognized opioid abuse as a "public health crisis" that has a "profound impact on individuals, families and communities across our country."

- The Centers for Disease Control (CDC) reports that overdoses from prescription opioids are a driving factor in the 15-year increase in opioid overdose deaths.
- 7. From 2000 to 2015, more than half a million people died from drug overdoses (including prescription opioids and heroin). The most recent figures from the CDC suggest that 175 Americans die everyday from an opioid overdose (prescription and heroin).
- 8. Many addicts, finding painkillers too expensive or too difficult to obtain, have turned to heroin. According to the American Society of Addiction Medicine, four out of five people who try heroin today started with prescription painkillers.
- County and city governments and the services they provide their citizens have been strained to the breaking point by this public health crisis.
- 10. The dramatic increase in prescription opioid use over the last two decades, and the resultant public-health crisis, is no accident.
- 11. The crisis was precipitated by Defendants, who, through deceptive means, and using one of the biggest pharmaceutical marketing campaigns in history, carefully engineered and continue to support a dramatic shift in the culture of prescribing opioids by falsely portraying both the risks of addiction and abuse and the safety and benefits of long-term use.
- 12. Defendant drug companies named herein, manufacture, market, and sell prescription opioids (hereinafter "opioids"), including brand-name drugs like Oxycontin, Vicodin and Percocet, as well as generics like oxycodone and hydrodone, which are powerful narcotic painkillers.
- 13. Historically, because they were considered too addictive and debilitating for the treatment of chronic pain (like back pain, migraines and arthritis), opioids were used only to treat short-term acute pain or for palliative (end-of-life) care.
- 14. Defendants' goal was simple: to dramatically increase sales by convincing doctors that it was safe and efficacious to prescribe opioids to treat not only the kind of severe and short-term pain associated with surgery or cancer, but also for a seemingly unlimited array of less severe, longer-term pain, such as back pain, headaches and arthritis.
- Defendants knew that their opioid products were addictive, subject to abuse, and not safe or efficacious for long-term use.

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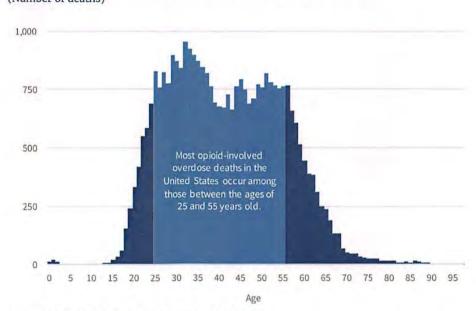
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- 16. Defendants' nefarious plan worked and they dramatically increased their sales and reaped billions upon billions of dollars of profit at the expense of millions of people who are now addicted and the thousands who have died as a result.
- 17. Defendant drug companies should never place their desire for profits above the health and well being of their customers or the communities where those customers live, because they know prescribing doctors and other health-care providers rely on their statements in making treatment decisions, and drug companies must tell the truth when marketing their drugs and ensure that their marketing claims are supported by science and medical evidence.
- 18. Defendants broke these simple rules and helped unleash a healthcare crisis that has had far-reaching financial, social, and deadly consequences in Clark County and throughout Nevada.
- 19. Defendants falsely touted the benefits of long-term opioid use, including the supposed ability of opioids to improve function and quality of life, even though there was no "good evidence" to support their claims.
- Defendants disseminated these common messages to reverse the popular and medical understanding of opioids.
- 21. As a result of the drug companies' marketing campaign, opioids are now the most prescribed class of drugs generating \$11 billion in revenue for drug companies in 2014 alone.
- 22. As a result of the drug companies' marketing campaign, the fatalities continued to mount while the living continue to suffer.
- 23. In 2015, over 33,000 Americans died of a drug overdose involving opioids with studies suggesting that these fatalities are statistically underreported. In 2015, the estimated economic impact of the opioid crisis was \$504.0 billion, or 2.8 % of our U.S.'s gross domestic product that same year. Previous estimates of the economic cost of the opioid crisis greatly understate it by undervaluing the most important component of the loss—fatalities resulting from overdoses.
- 24. Most opioid related deaths occur among those between the ages of approximately
  25 and 55 years old. Studies have shown that the overall fatality rate was 10.3 deaths per

100,000 population, and in the 25 to 55 year old age group, fatality rates were much higher, ranging from 16.1 to 22.0 deaths per 100,000 population.

Figure 2. Opioid-involved Overdose Deaths by Age in 2015 (Number of deaths)



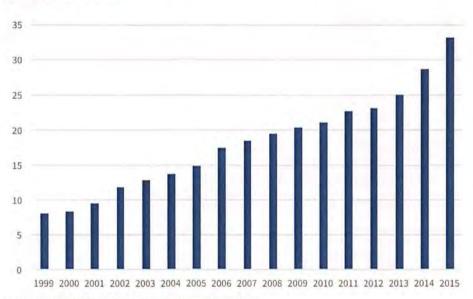
Source: CDC Wonder database, multiple cause of death files

25. In addition to the cost of fatalities each year, opioid misuse among the living imposes important costs as well. It is estimated that prescription opioid misuse increases healthcare and substance abuse treatment costs in the United States by \$29.4 billion, increases criminal justice costs by \$7.8 billion, and reduces productivity among those who do not die of overdose by \$20.8 billion (in 2015 \$). The total nonfatal cost of \$58.0 billion divided by the 1.9 million individuals with a prescription opioid disorder in 2013 results in an average cost of approximately \$30,000. And when patients can no longer afford or legitimately obtain opioids, they often turn to the street to buy prescription opioids or even heroin, fueling the secondary drug market.

<sup>&</sup>lt;sup>1</sup> Florence, C., Zhou, C., Luo, F. and Xu, L. 2016. "The Economic Burden of Prescription Opioid Overdose, Abuse, and Dependence in the United States, 2013." *Medical Care*, 54(10): 901-906.

26. Further compounding issues is that this problem is worsening at an alarming rate. According to a report published by the White House Council of Economic Advisors (CEA), opioid-involved overdose deaths have doubled in the past ten years and quadrupled in the past sixteen.

Figure 1. Opioid-involved Overdose Deaths, 1999-2015 (Thousands of Deaths)



Source: CDC Wonder database, multiple cause of death files

- 27. The crisis that Defendants caused has directly impacted Clark County as it bears the financial brunt of this epidemic as it unfolds in our community.
- 28. Apart from the toll on human life, the crisis has financially strained the services Clark County provides its residents and employees. Human services, social services, court services, law enforcement services, the office of the coroner/medical examiner and health services, including hospital, emergency and ambulatory services, have all been severely impacted by the crisis. For example, as a direct and foreseeable consequence of Defendants' egregious conduct, Clark County paid, and continues to pay, a significant amount for health care costs that stem from prescription opioid dependency. These costs include unnecessary and excessive opioid prescriptions, substance abuse treatment services, ambulatory services, emergency department services, and inpatient hospital services, among others. Defendants'

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conduct also caused Clark County to incur substantial economic, administrative and social costs relating to opioid addiction and abuse, including criminal justice costs, victimization costs, child protective services costs, lost productivity costs, and education and prevention program costs among others.

- 29. After creating a public health crisis, Defendants have not pulled their opioid products from the market, acknowledged the very real dangers of addiction and abuse even if the opioids are taken as prescribed, or acknowledged that opioids are inappropriate for longterm pain management. Instead, Defendants have taken the position that their opioid products are not dangerous and continue to sell these dangerous and addictive drugs, thereby continuing to fuel the crisis.
- 30. As a result, physicians, pharmacists and patients are not able to appropriately and adequately evaluate the relevant risks associated with opioids use, particularly the risks to patients who have been and are being exposed to, unnecessarily, including but not limited to the risk of severe and disabling addiction, actual addiction, the consequences of addiction, and other adverse medical conditions. Additionally, the rising numbers of persons addicted to opioids have led to a dramatic increase of social problems, including drug abuse and diversion and the commission of criminal acts to obtain opioids. Consequently, public health and safety have been significantly and negatively impacted due to the misrepresentations and omissions by Defendants regarding the appropriate uses and risks of opioids, ultimately leading to widespread inappropriate use of the drug.
- 31. As a result of Defendants' misconduct, physicians, pharmacists and patients have not been provided with accurate information about the appropriate uses, risks and safety of these drugs, thus causing the crisis before us as well as giving rise to this lawsuit.
- Plaintiff files this Complaint naming the drug companies herein as Defendants 32. and placing the industry on notice that Clark County is taking action to abate the public nuisance that plagues our community.
- 33. By its Complaint, Clark County seeks to recover from Defendants its damages as a result of the opioid public-health crisis Defendants caused. Namely, this action is brought by

the State of Nevada, and the laws of the State of Nevada.

- 38. Plaintiff has standing to bring this litigation to provide for the orderly government of Clark County and to address matters of local concern including the public health, safety, prosperity, security, comfort, convenience and general welfare of its citizens.
- 39. Clark County declares that the unlawful distribution of prescription opiates, by the Defendants named herein, has created a serious public health crisis of opioid abuse, addiction, morbidity and mortality and is a public nuisance.
- 40. Plaintiff is authorized by law to abate any nuisance and prosecute in any court of competent jurisdiction, any person who creates, continues, contributes to, or suffers such nuisance to exist and prevent injury and annoyance from such nuisance.

#### B. Defendants, Drug Manufacturers.

- 41. Defendant PURDUE PHARMA L.P. is a limited partnership organized under the laws of Delaware. PURDUE PHARMA INC. is a Delaware corporation with its principal place of business in Stamford, Connecticut, and THE PURDUE FREDERICK COMPANY, INC. is a Delaware corporation with its principal place of business in Stamford, Connecticut. Defendant PURDUE PHARMACEUTICALS, L.P., ("Purdue Pharmaceuticals") is and was a limited partnership organized under the laws of the State of Nevada. At all times relevant hereto, Purdue Pharmaceuticals is and was authorized to do business in the State of Nevada. Purdue Pharmaceuticals is and was in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, selling and/or distributing OxyContin. (collectively, "Purdue").
- 42. Defendant TEVA PHARMACEUTICALS USA, INC., is a Delaware corporation with its principal place of business located in North Whales, Pennsylvania. Teva USA is a wholly owned subsidiary of Teva Pharmaceutical Industries, Ltd. ("Teva Ltd."), an Israeli corporation.
- Defendant CEPHALON, INC., is Delaware corporation with its principal place of business located in Frazer, Pennsylvania. In 2011, Teva Ltd. acquired CEPHALON, INC.
- 44. JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey, and is a wholly owned subsidiary of JOHNSON & JOHNSON, a New Jersey corporation with its principal place of business in New

Brunswick, New Jersey. JANSSEN PHARMACEUTICALS, INC., was formerly known as ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC., which in turn was formerly known as Janssen Pharmaceutica Inc. Defendant ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC., now known as JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey. Janssen Pharmaceutica, Inc., now known as JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey. Johnson & Johnson is the only company that owns more than 10% of Janssen Pharmaceuticals, Inc.'s stock, and it corresponds with the FDA regarding Janssen's products.

- 45. Upon information and belief, Johnson & Johnson controls the sale and development of Janssen Pharmaceutical's drugs, and Janssen Pharmaceuticals, Inc.'s profits inure to JOHNSON & JOHNSON's benefit. (JANSSEN PHARMACEUTICALS, INC., ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC., JANSSEN PHARMACEUTICA, INC., AND JOHNSON & JOHNSON collectively are referred to herein as "Janssen.")
- 46. Defendant ENDO HEALTH SOLUTIONS INC., is a Delaware corporation with its principal place of business located in Malvern, Pennsylvania. ENDO PHARMACEUTICALS, INC., is a wholly-owned subsidiary of Endo Health Solutions Inc., and is a Delaware corporation with its principal place of business in Malvern, Pennsylvania. (Endo Health Solutions Inc., and Endo Pharmaceuticals, Inc., collectively are referred to herein as "Endo.").
- 47. ALLERGAN PLC is a public limited company incorporated in Ireland with its principal place of business in Dublin, Ireland formerly known as ACTAVIS PLC. Prior to that, WATSON PHARMACEUTICALS, INC., acquired ACTAVIS, INC. in October 2012; the combined company changed its name to ACTAVIS, INC., in January 2013 and then to ACTAVIS PLC in October 2013.
- 48. WATSON LABORATORIES, INC. is, and was at all times relevant herein, a Nevada corporation with its principal place of business in Corona, California, and is a wholly owned subsidiary of ALLERGAN PLC (f/k/a ACTAVIS, INC., f/k/a WATSON PHARMACEUTICALS, INC.). ACTAVIS PHARMA, INC. (f/k/a ACTAVIS, INC.), is a

Delaware corporation with its principal place of business in New Jersey, and was formerly known as WATSON PHARMA, INC. ACTAVIS LLC is a Delaware limited liability company with its principal place of business in Parsippany, New Jersey.

49. That at all times relevant herein, PURDUE PHARMA, L.P.; PURDUE PHARMA, INC.; THE PURDUE FREDERICK COMPANY, INC. dba THE PURDUE FREDERICK COMPANY, INC.; PURDUE PHARMACEUTICALS, L.P.; TEVA PHARMACEUTICALS USA, INC.; CEPHALON, INC.; JOHNSON & JOHNSON; JANSSEN PHARMACEUTICALS, INC.; JANSSEN PHARMACEUTICAL, INC. n/k/a JANSSEN PHARMACEUTICALS, INC.; ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC. n/k/a JANSSEN PHARMACEUTICALS, INC.; ENDO HEALTH SOLUTIONS INC.; ENDO PHARMACEUTICALS, INC.; ALLERGAN PLC f/k/a ACTAVIS PLC; ACTAVIS, INC. f/k/a WATSON PHARMACEUTICALS, INC.; WATSON LABORATORIES, INC.; ACTAVIS LLC; and ACTAVIS PHARMA, INC. f/k/a WATSON PHARMA, INC. (collectively "Defendant Manufacturers" or "Defendants") are, and currently are, regularly engaged in business in Clark County. More specifically, Defendants were, and currently are, in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, and/or selling opioids throughout Clark County.

#### C. Defendants, Wholesale Distributors.

- 50. Defendant, AMERISOURCEBERGEN DRUG CORPORATION, is, and at all times pertinent hereto, was, a foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, AMERISOURCEBERGEN DRUG CORPORATION's principal place of business is located in Chesterbrook, Pennsylvania, operating distribution centers in Ohio.
- 51. Defendant, CARDINAL HEALTH, INC. is, and at all times pertinent hereto, was, a foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, CARDINAL HEALTH, INC.'s principal office is located in Dublin, Ohio, operating, distribution centers in Ohio.
- Defendant, McKESSON CORPORATION, is, and at all times pertinent hereto,
   was, foreign corporation authorized to do business in the County of Clark, State of Nevada.

Upon information and belief, and at all times relevant hereto, McKESSON CORPORATION's principal place of business is located in San Francisco, California, operating distribution centers in Ohio.

- 53. Defendant, MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC., is, and at all times pertinent hereto, was, foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC.'s, operates distribution centers in Ohio.
- 54. AMERISOURCEBERGEN DRUG CORPORATION, CARDINAL HEALTH, INC., McKESSON CORPORATION, and MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC. (collectively "Defendant Distributors" or "Defendants") distributed opioids into Clark County.
- 55. Defendant Distributors purchased opioids from manufacturers, such as the named Defendants herein, and sold them to pharmacies throughout Clark County.
- Defendant Distributors played an integral role in the chain of opioids being distributed throughout Clark County.

#### Defendants, Pharmacies.

- 57. Defendant C & R PHARMACY d/b/a KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC. ("LAM'S PHARMACY") is and was at all times pertinent hereto a domestic corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC.'s principal place of business was in Las Vegas, Nevada.
- 58. Defendant LAM'S PHARMACY and other pharmacies (collectively "Defendant Pharmacies" or "Defendants") sold opioids to residents of Clark County giving rise to the opioid crisis.
- Defendant Pharmacies played an integral role in the chain of opioids being sold throughout Clark County.

#### D. Defendants, Does, Roes and Zoes.

- 60. That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant DOES 1 through 100, inclusive, are unknown to Plaintiff. Plaintiff will ask leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff. Plaintiff believes each Defendant named as DOE was responsible for the misconduct alleged herein.
- 61. That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant ROE CORPORATIONS I through 100, are unknown to Plaintiff. These Defendants include the manufacturer(s), distributor(s) and any third party that may have developed, manufactured, produced, sold, altered or otherwise distributed the subject drug, which caused Plaintiff's injuries as complained herein. Plaintiff will ask to leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff. Plaintiff believes each Defendant named as ROE CORPORATION was responsible for contributing to the misconduct alleged herein.
- 62. That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant ZOE PHARMACIES I through 100, are unknown to Plaintiff. These Defendants include the pharmacies or similarly situated retailers that may have developed, manufactured, produced, sold, altered or otherwise distributed opioids which caused Plaintiff's injuries as complained herein. Plaintiff will ask to leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff. Plaintiff believes each Defendant named as ZOE PHARMACY was responsible for contributing to the misconduct alleged herein.
- 63. That Plaintiff is informed and believes, and based upon such information and belief, alleges that each of the Defendants herein designated as DOES, ROES and/or ZOES are in some manner responsible for the misconduct alleged herein.
- 64. Plaintiff is informed and believes and thereon alleges that at all relevant times herein mentioned Defendants, and each of them, were the agents and/or servants and/or partners and/or joint venture partners and/or employers and/or employees and/or contractors of the remaining Defendants and were acting within the course and scope of such agency,

 employment, partnership, contract or joint venture and with the knowledge and consent of the remaining Defendants at the time of the event leading to the misconduct alleged herein.

#### E. Jurisdiction & Venue.

- 65. That exercise of the jurisdiction by this Court over each and every Defendant in this action is appropriate because each and every Defendant has done, and continues to do, business in the State of Nevada, and committed a tort in the State of Nevada. Additionally, this Court has jurisdiction over the claims alleged herein as they arise under Nevada statutes and Nevada common law.
- 66. Venue is proper in the District Court of Clark County, Nevada where part of the claims alleged herein occurred.

#### GENERAL FACTUAL ALLEGATIONS

#### A. Opioids Generally

- 67. Defendants design, manufacture, distribute, sell, market, and advertise prescription opioids, including brand-name drugs like Oxycontin, and generics like oxycodone, which are powerful narcotic painkillers. Historically, because they were considered too addictive and debilitating for the treatment of chronic pain (like back pain, migraines and arthritis), opioids were used only to treat short-term acute pain cancer patients or for palliative (end-of-life) care.
- 68. Due to the lack of evidence that opioids improved patients' ability to overcome pain and function, coupled with evidence of greater pain complaints as patients developed tolerance to opioids over time and the serious risk of addiction and other side effects, the use of opioids for chronic pain was discouraged or prohibited. As a result, doctors generally did not prescribe opioids for chronic pain.
- 69. In the 1970s and 1980s, studies were conducted that made clear the reasons to avoid opioids. By way of example, the World Health Organization ("WHO") in 1986 published an "analgesic ladder" for the treatment of cancer pain. The WHO recommended treatment with over-the-counter or prescription acetaminophen or non-steroidal anti-inflammatory drugs ("NSAIDs") first, then use of unscheduled or combination opioids, and then stronger (Schedule II or III) opioids if pain persisted. The WHO ladder pertained only to the treatment of cancer

 pain, and did not contemplate the use of narcotic opioids for chronic pain - because the use of opioids for chronic pain was not considered appropriate medical practice at the time.

70. Due to concerns about their addictive qualities, opioids have been regulated as controlled substances by the U.S. Drug Enforcement Administration ("DEA") since 1970. The labels for scheduled opioid drugs carry black box warnings of potential addiction and "[s]erious, life-threatening, or fatal respiratory depression," as a result of an excessive dose.

#### B. Defendants' Fraudulent Marketing

- 71. To take advantage of the lucrative market for chronic pain patients, Defendants developed a well-funded marketing scheme based on deception. Defendants used both direct marketing and unbranded advertising disseminated by purported independent third parties to spread false and deceptive statements about the risks and benefits of long-term opioid use.
- 72. Yet these statements were not only unsupported by or contrary to the scientific evidence, they were also contrary to pronouncements by and guidance from federal agencies such as the Food and Drug Administration ("FDA") and Centers for Disease Control and Prevention ("CDC") based on that evidence. They also targeted susceptible prescribers and vulnerable patient populations, including the elderly and veterans.

#### **Direct Marketing Efforts**

- 73. Defendants' direct marketing of opioids generally proceeded on two tracks. First, Defendants conducted, and continue to conduct, promotional campaigns extolling the purported benefits of their branded drugs. Advertisements were branded to deceptively portray the benefits of opioids for chronic pain. For instance, Defendant Purdue commissioned series of ads in medical journals, called "Pain vignettes," for Oxycontin in 2012. These ads featured chronic pain patients and recommended opioids for each. One ad described a "54-year-old writer with osteoarthritis of the hands" and implied that Oxycontin would help the writer work more effectively. Purdue agreed in late 2015 and 2016 to halt these misleading representations in New York, but no similar order has been issued in Nevada.
- 74. Second, Defendants promoted, and continue to promote, the use of opioids for chronic pain through "detailers" sales representatives who visited individual doctors and medical staff in their offices and small-group speaker programs. Defendants' detailing to

 doctors is effective. By establishing close relationships with prescribing physicians, Defendants' sales representatives are able to disseminate their misrepresentations in targeted, one-on-one settings that allowed them to differentiate their opioids and to address individual prescribers' concerns about prescribing opioids for chronic pain. Numerous studies indicate that marketing impacts prescribing habits, with face-to-face detailing having the greatest influence. Defendants devoted, and continues to devote, massive resources to direct sales contacts with doctors.

- 75. Upon information and belief and at all times relevant herein, Defendants ensured, and continue to ensure, marketing consistency nationwide through national and regional sales representative training; national training of local medical liaisons, the company employees who respond to physician inquiries; centralized speaker training; single sets of visual aids, speaker slide decks, and sales training materials; and nationally coordinated advertising. Upon information and belief, Defendants' sales representatives and physician speakers were required to adhere to prescribed talking points, sales messages, and slide decks, and supervisors rode along with them periodically to both check on their performance and compliance.
- 76. Upon information and belief and at all times relevant herein, Defendants employed, and continue to employ, the same marketing plans and strategies and deployed the same messages in Nevada as they did nationwide.
- 77. Across the pharmaceutical industry, "core message" development is funded and overseen on a national basis by corporate headquarters. This comprehensive approach ensures that Defendants' messages are accurately and consistently delivered across marketing channels including detailing visits, speaker events, and advertising and in each sales territory. Defendants consider this high level of coordination and uniformity crucial to successfully marketing their drugs.

#### Unbranded/Third-Party Marketing by Defendants

78. In addition to direct communications, Defendants utilized third-party marketing to promote their line of prescription opiates. This "unbranded" marketing refers not to a specific drug, but more generally to a disease state or treatment. For instance, these marketing materials generally promoted opioid use but did not name a specific opioid. Through these unbranded materials, Defendants presented information and instructions concerning opioids that

were generally contrary to, or at best, inconsistent with, information and instructions listed on Defendants' branded marketing materials and drug labels and with Defendants' own knowledge of the risks, benefits and advantages of opioids.

- 79. Using "Key Opinion Leaders" (KOLs) and "Front Groups," Defendants disseminated their false and misleading statements regarding the efficacy of opioids. These KOLs and Front Groups were important elements of Defendants' marketing plans, because they appeared independent and therefore outside of FDA oversight. However, Defendants did so knowing that unbranded materials typically were not submitted or reviewed by the FDA. By acting through third parties, Defendants was able both to avoid FDA scrutiny and to give the false appearance that these messages reflected the views of independent third parties. Afterwards, Defendants would cite to these sources as corroboration of their own statements.
- 80. Defendants worked, and continue to work, in concert with the Front Groups and KOLs which they funded and directed to carry out a common scheme to deceptively market the risks, benefits, and superiority of opioids to treat chronic pain. Although participants knew this information was false and misleading, these misstatements were nevertheless disseminated to Nevada prescribers and patients.

#### **Key Opinion Leaders (KOLs)**

- 81. Upon information and belief and at all times relevant herein, Defendants recruited, as part of its unbranded marketing efforts, a cadre of doctors who were financially sponsored because of their preference to aggressively treat chronic pain with opioids. KOLs were retained by Defendants to influence their peers' medical practice, including but not limited to their prescribing behavior. KOLs gave lectures, conducted clinical trials and occasionally made presentations at regulatory meetings or hearings. KOLs were carefully vetted to ensure that they were likely to remain on message and supportive of Defendant' agenda.
- 82. Defendants' financial support helped these doctors become respected industry experts. Upon information and belief, these doctors repaid Defendants by extolling the benefits of opioids to treat chronic pain as quid pro quo. Defendants would cite to these sources later on as corroboration of their own false and misleading statements regarding opioids.

#### Front Groups

- 83. Defendants also entered into arrangements with seemingly unbiased and independent patient and professional organizations to promote opioids for the treatment of chronic pain. Under their direction and control, these "Front Groups" generated treatment guidelines, unbranded materials, and programs that favored chronic opioid therapy. They also assisted Defendants by refuting negative articles, by advocating against regulatory changes that would limit opioid prescribing in accordance with the scientific evidence, and by conducting outreach to vulnerable patient populations targeted by Defendants.
- 84. These Front Groups depended on Defendants for funding and, in some cases, for survival. Defendants exercised significant control over programs and materials created by these groups by collaborating on, editing, and approving their content, and by funding their dissemination. In so doing, Defendants made sure that these Front Groups would generate only favorable messages. Despite this, the Front Groups held themselves out as independent and serving the needs of their members whether patients suffering from pain or doctors treating those patients.
- 85. While Defendants utilized many Front Groups, one of the most prominent of was the American Pain Foundation ("APF"). APF received more than \$10 million in funding from opioid manufacturers from 2007 until it closed its doors in May 2012. Upon information and belief, Defendant Purdue was one of its primary financial backers.
- 86. APF issued education guides for patients, reporters, and policymakers that touted the benefits of opioids for chronic pain and trivialized their risks, particularly the risk of addiction. APF also launched a campaign to promote opioids for returning veterans, which has contributed to high rates of addiction and other adverse outcomes including death among returning soldiers. APF also engaged in a significant multimedia campaign through radio, television and the internet to educate patients about their "right" to pain treatment, namely opioids. All of the programs and materials were available nationally and were intended to reach Nevadans.
- 87. In or about May 2012, the U.S. Senate Finance Committee began investigating APF to determine the relationship, financial and otherwise, between the organization and the

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manufacturers of opioid analgesics. The investigation caused considerable damage to APF's credibility as an objective and neutral third party, and Purdue, upon information and belief, stopped financially supporting the organization.

88. Within days of being targeted by Senate investigation, APF's board voted to dissolve the organization "due to irreparable economic circumstances." APF "cease[d] to exist, effective immediately."

#### Continuing Medical Education (CMEs)

- 89. CMEs are ongoing professional education programs required for physicians. Physicians must attend a certain number and, often, type of CME programs each year as a condition of their licensure. These programs are delivered in person, often in connection with professional organizations' conferences, and online, or through written publications. Doctors rely on CMEs not only to satisfy licensing requirements, but to get information on new developments in medicine or to deepen their knowledge in specific areas of practice. Because CMEs are typically delivered by KOLs who are highly-respected in their fields and are thought to reflect their medical expertise, they can be especially influential with doctors.
- 90. By utilizing CMEs, Defendants sought to reach general practitioners, whose broad area of focus and lack of specialized training in pain management made them particularly dependent upon CMEs and, as a result, especially susceptible to Defendants' deceptions. Defendants sponsored CMEs promoted chronic opioid therapy.
- 91. These CMEs, while often generically titled to relate to the treatment of chronic pain, focused on opioids to the exclusion of alternative treatments, inflated the benefits of opioids, and frequently omitted or downplayed their risks and adverse effects.
- 92. Upon information and belief and at all times relevant herein, CMEs paid for or sponsored by Defendants were intended to reach prescribing physicians in Nevada.

### Marketing Targeting the Elderly and Veterans

- 93. In its pursuit of profit, Defendants targeted vulnerable segments of the population suffering from chronic pain including veterans and the elderly.
- 94. Defendants' targeted marketing to the elderly and the absence of cautionary language in their promotional materials creates a heightened risk of serious injury. Studies have

shown that elderly patients who used opioids had a significantly higher rate of death, heart attacks, and strokes than users of NSAIDs. Additionally, elderly patients taking opioids have been found to suffer elevated fracture risks, greater risk for hospitalizations, and increased vulnerability to adverse drug effects and interactions, such as respiratory depression.

- 95. Defendants' efforts were successful. Since 2007, opioid prescriptions for the elderly have grown at twice the rate of prescriptions for adults between the ages of 40 and 59. Based on anecdotal evidence, many of these elderly patients started on opioids for chronic back pain or arthritis.
- 96. Veterans are also suffering greatly from the effects of Defendants' targeted marketing. Opioids are particularly dangerous to veterans. According to a study published in the 2013 Journal of American Medicine, veterans returning from Iraq and Afghanistan who were prescribed opioids have a higher incidence of adverse clinical outcomes, like overdoses and self- inflicted and accidental injuries, than the general U.S. population.
- 97. Exit Wounds, a 2009 publication sponsored by Defendant Purdue and distributed by APF, written as a personal narrative of one veteran, describes opioids as "underused" and the "gold standard of pain medications" and fails to disclose the risk of addiction, overdose, or injury. It notes that opioid medications "increase a person's level of functioning" and that "[1]ong experience with opioids shows that people who are not predisposed to addiction are unlikely to become addicted to opioid pain medications."
- 98. Exit Wounds downplays and minimizes the risks from chronic opioid therapy and does not disclose the risk that opioids may cause fatal interactions with benzodiazepines taken by a significant number of veterans. It is not the unbiased narrative of a returning war veteran. It is another form of marketing, sponsored by Defendant Purdue.
- 99. The deceptive nature of *Exit Wounds* is made obvious in comparing it to guidance on opioids published by the U.S. Department of Veterans Affairs and the Department of Defense in 2010 and 2011. The VA's Taking Opioids Responsibly describes opioids as "dangerous." It cautions against taking extra doses and mentions the risk of overdose and the dangers of interactions with alcohol.

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#### C. Defendants' Misrepresentations

- To convince prescribing physicians and prospective patients that opioids are safe, 100. Defendants deceptively concealed the risks of long-term opioid use, particularly the risk of addiction, through a series of misrepresentations. Defendants manipulated their promotional materials and the scientific literature to make it appear that these items were accurate, truthful, and supported by objective evidence when they were not.
  - These misrepresentations regarding opioids include but are not limited to:
    - a. Starting patients on opioids was low-risk because most patients would not become addicted, and because those who were at greatest risk of addiction could be readily identified and managed;
    - b. Patients who displayed signs of addiction probably were not addicted and, in any event, could easily be weaned from the drugs;
    - c. The use of higher opioid doses, which many patients need to sustain pain relief as they develop tolerance to the drugs, do not pose special risks; and
    - d. Abuse-deterrent opioids both prevent abuse and overdose and are inherently less addictive.
- 102. Upon information and belief, Defendants have not only failed to correct these misrepresentations, they continue to make them today.
- For example, Defendant Purdue misrepresented, and continues to misrepresent, 103. Oxycontin as providing 12 continuous hours of pain relief with one dose. However, studies have shown, as well as Purdue's own internal research, that the effects of the drug wear off in or about six (6) hours in one quarter of its patients and in or about ten (1) hours in one-half of its patients.
- Defendants also misrepresented the benefits of chronic opioid therapy. For 104. example, Defendant Purdue falsely claimed that long-term opioid use improved patients' function and quality of life in advertisements for Oxycontin in medical journals entitled, "Pain Vignettes" which were case studies featuring patients with pain conditions persisting over several months and recommending Oxycontin for them. These advertisements implied that Oxycontin improves patients' function.

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105. However, these claims find no support in the scientific literature. In 2008, the FDA sent a warning letter to an opioid manufacturer, making it clear "that [the claim that] patients who are treated with the drug experience an improvement in their overall function, social function, and ability to perform daily activities . . . has not been demonstrated by substantial evidence or substantial clinical experience." Most recently, the 2016 CDC Guideline approved by the FDA concluded that "there is no good evidence that opioids improve pain or function with long-term use, and . . . complete relief of pain is unlikely."

- 106. Upon information and belief and at all times relative herein, Defendants made and/or disseminated deceptive statements related to opioids, including, but not limited to, in the following ways:
  - a. Creating, sponsoring, and assisting in the distribution of patient education materials distributed to Nevada consumers that contained deceptive statements;
  - b. Creating and disseminating advertisements that contained deceptive statements concerning the ability of opioids to improve function long-term and concerning the evidence supporting the efficacy of opioids long-term for the treatment of chronic non-cancer pain;
  - Assisting in the distribution of guidelines that contained deceptive statements concerning the use of opioids to treat chronic non-cancer pain and misrepresented the risks of opioid addiction;
  - d. Developing and disseminating scientific studies that misleadingly concluded opioids are safe and effective for the long-term treatment of chronic non-cancer pain and that opioids improve quality of life, while concealing contrary data;
  - Targeting the elderly and veterans by assisting in the distribution of guidelines
    that contained deceptive statements concerning the use of opioids to treat chronic
    non-cancer pain and misrepresented the risks of opioid addiction in this
    population;
  - f. Exclusively disseminating misleading statements in education materials to Nevada hospital doctors and staff while purportedly educating them on new pain standards; and

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27 28 g. Making deceptive statements concerning the use of opioids to treat chronic noncancer pain to Nevada prescribers through in-person detailing.

#### D. Duty of Drug Distributors and Pharmacies as Gate Keepers

- 107. In Nevada, opioids are a controlled substance and are categorized as "dangerous drugs." Therefore, Defendant Distributors have a duty to exercise reasonable care under the circumstances.
- 108. That this involves a duty not to create a foreseeable risk of harm to others. Additionally, one who engages in affirmative conduct-and thereafter realizes or should realize that such conduct has created an unreasonable risk of harm to another-is under a duty to exercise reasonable care to prevent the threatened harm.
- 109. All opioid distributors are required and have a duty to maintain effective controls against opioid diversion. They are also required and have a duty to create and use a system to identify and report downstream suspicious orders of controlled substances to law enforcement. Suspicious orders include orders of unusual size, orders deviating substantially from the normal pattern, and orders of unusual frequency.
- 110. To comply with these requirements, distributors must know their customers, report suspicious orders, conduct due diligence, and terminate orders if there are indications of diversion.
- 111. Defendant Distributors each have an affirmative duty to act as a gatekeeper guarding against the diversion of the highly addictive, dangerous opioid drugs.
- 112. Defendant Distributors each have a non-delegable duty to identify and track suspicious orders of controlled substances.
- 113. In addition, Defendant Distributors must also stop shipment on any order which is flagged as suspicious and only ship orders which were flagged as potentially suspicious if, after conducting due diligence, the distributor can determine that the order is not likely to be diverted into illegal channels.
- 114. Defendant Distributors have a duty to detect questionable and suspicious orders to prevent the diversion of opioids into Clark County, which include orders of unusual size, orders deviating substantially from a normal pattern, and orders of an unusual frequency.

- 115. Defendant Distributors not only have a duty to detect and prevent diversion of controlled prescription drugs, but undertake such efforts as responsible members of society.
- 116. In so doing, this is intended to reduce the widespread diversion of these drugs out of legitimate channels into the illicit market, while at the same time providing the legitimate drug industry with a unified approach to narcotic and dangerous drug control.
- 117. Notwithstanding this duty and obligation, the DEA has been required to take administrative action against Defendant Distributors to force compliance. The United States Department of Justice, Office of the Inspector General. Evaluation and Inspections Division, reported that the DEA issued final decisions in 178 registrant actions between 2008 and 2012. The Office of Administrative Law Judges issued a recommended decision in a total of 117 registrant actions before the DEA issued its final decision, including 76 actions involving orders to show cause and 41 actions involving immediate suspension orders.<sup>2</sup> Some of these actions include the following:
  - (a) On April 24, 2007, the DEA issued an Order to Show Cause and Immediate Suspension Order against the AmerisourceBergen Orlando, Florida distribution center ("Orlando Facility") alleging failure to maintain effective controls against diversion of controlled substances. On June 22, 2007, AmerisourceBergen entered into a settlement which resulted in the suspension of its DEA registration;
  - (b) On November 28, 2007, the DEA issued an *Order to Show Cause and immediate Suspension Order* against the Cardinal Health Auburn, Washington Distribution Center ("Auburn Facility") for failure to maintain effective controls against diversion of hydrocodone;
  - (c) On December 5, 2007, the DEA issued an *Order to Show Cause and Immediate Suspension Order* against the Cardinal Health Lakeland, Florida Distribution Center ("Lakeland Facility") for failure to maintain effective controls against diversion of hydrocodone;
  - (d) On December 7, 2007, the DEA issued an *Order to Show Cause and Immediate Suspension Order* against the Cardinal Health Swedesboro. New Jersey Distribution Center ("Swedesboro Facility") for failure to maintain effective controls against diversion of hydrocodone;

<sup>&</sup>lt;sup>2</sup> The Drug Enforcement Administration's Adjudication of Registrant Actions, United States Department of Justice, Office of the Inspector General, Evaluation and Inspections Divisions, 1-2014-003 (May 2014).

- (e) On January 30, 2008, the DEA issued an Order to Show Cause and Immediate Suspension Order against the Cardinal Health Stafford, Texas Distribution Center ("Stafford Facility") for failure to maintain effective controls against diversion of hydrocodone;
- (f) On May 2, 2008, McKesson Corporation entered into an *Administrative Memorandum of Agreement* ("2008 MOA") with the DEA which provided that McKesson would "maintain a compliance program designed to detect and prevent the diversion of controlled substances, inform DEA of suspicious orders required by 21 CFR § 1301.74(b), and follow the procedures established by its Controlled Substance Monitoring Program;"
- (g) On September 30, 2008, Cardinal Health entered into a Settlement and Release Agreement and Administrative Memorandum of Agreement with the DEA related to its Auburn Facility, Lakeland Facility, Swedesboro Facility and Stafford Facility. The document also referenced allegations by the DEA that Cardinal failed to maintain effective controls against the diversion of controlled substances at its distribution facilities located in McDonough, Georgia; Valencia, California; and Denver, Colorado;
- (h) On February 2, 2012, the DEA issued an *Order to Show Cause and Immediate Suspension Order* against the Cardinal Health Lakeland, Florida Distribution Center for failure to maintain effective controls against diversion of oxycodone;
- (i) On December 23, 2016, Cardinal Health agreed to pay a \$44 million fine to the DEA to resolve the civil penalty portion of the administrative action taken against its Lakeland, Florida Distribution Center; and
- (j) On January 5, 2017, McKesson Corporation entered into an Administrative Memorandum Agreement with the DEA wherein it agreed to pay a \$150,000,000 civil penalty for violation of the 2008 MOA as well as failure to identify and report suspicious orders at its facilities in Aurora CO. Aurora IL, Delran NJ, LaCrosse WI, Lakeland FL. Landover MD. La Vista NE, Livonia MI, Methuen MA. Santa Fe Springs CA, Washington Courthouse OH and West Sacramento CA.
- 118. In another example, on August 9, 2013, the DEA issued an Order to Show Cause for Defendant MASTERS PHARMACEUTICALS, LLC to consider whether to revoke its distributor license for failing to monitor, report, and prevent the distribution of suspicious orders under federal law. *See*, Masters Pharmaceuticals, Inc.; Decision and Order, 80 FR 55418, 55419 (2015). The Order *inter alia* made allegations regarding Masters suspicious distributions of oxycodone to various pharmacies across the country, including 1.7 million dosage units . . .

 to a pharmacy located in Clark County from January 1, 2009 through November 30, 2010. *Id.* The registration was ultimately revoked and Masters appealed.

- 119. On June 30, 2017, the Court of Appeals for the D.C. Circuit issued an order in denying MASTERS PHARMACEUTICAL, INC.'s, Petition for Review seeking to overturn the DEA's revocation of Masters' DEA registration finding that there was substantial evidence which supported revocation because suspicious orders were not investigated. See, Masters Pharmaceutical, Inc. v. Drug Enforcement Administration (No. 15-1335).
- 120. Because Defendant Distributors handle such large volumes of controlled substances, and are the first major line of defense in the movement of legal pharmaceutical controlled substances from legitimate channels into the illicit market, it is incumbent on these distributors to maintain effective controls to prevent diversion of controlled substances. Should a distributor deviate from these checks and balances, the closed system collapses.
- 121. The sheer volume of prescription opioids distributed to pharmacies in Clark County is excessive for the medical need of the community and facially suspicious. Some red flags are so obvious that no one who engages in the legitimate distribution of controlled substances can reasonably claim ignorance of them.
- 122. Over the course of a decade, Defendant Distributors and Pharmacies failed to detect suspicious orders of prescription opioids which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 123. Defendants ignored the law, paid the fines, and continued to unlawfully fill suspicious orders of unusual size, orders deviating substantially from a normal pattern and/or orders of unusual frequency in Clark County, and/or orders which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 124. Like all people, Defendant Pharmacies must exercise reasonable care under the circumstances. This involves a duty not to create a foreseeable risk of harm to others. Additionally, one who engages in affirmative conduct, and thereafter realizes or should realize that such conduct has created an unreasonable risk of harm to another, is under a duty to exercise reasonable care to prevent the threatened harm.

- 125. Like Defendant Distributors, Defendant Pharmacies also serve as gatekeepers in keeping drugs from entering the illicit market. As the "last line of defense," they are meant to be the drug experts in the healthcare delivery system and as such have considerable duties and responsibility in the oversight of patient care. They cannot blindly fill prescriptions written by a doctor if the prescription is not for a legitimate medical purpose.
- 126. Therefore, Defendant Pharmacies are required to ensure that prescriptions for controlled substances are valid, and that they are issued for a legitimate medical purpose by practitioners acting in their usual course. But by filling prescriptions of questionable or suspicious origin the Defendant Pharmacies have subsequently breached that duty.
- 127. Upon information and belief and at all times relevant herein, questionable or suspicious prescriptions issued by Defendant Pharmacies include: (1) prescriptions written by a doctor who writes significantly more prescriptions (or in larger quantities) for controlled substances compared to other practitioners in the area; (2) prescriptions which should last for a month in legitimate use, but are being refilled on a shorter basis; (3) prescriptions for antagonistic drugs, such as depressants and stimulants, at the same time; (4) prescriptions with quantities or dosages that differ from usual medical usage; (5) prescriptions that do not comply with standard abbreviations and/or contain no abbreviations; (6) photocopied prescriptions; and/or (7) prescriptions containing different handwritings.
- 128. In addition to having common law duties, Defendant Pharmacies have a statutory duty under state law to track and report certain information to the Nevada State Board of Pharmacy. The Nevada State Board of Pharmacy has been licensing and regulating the practices of pharmaceutical wholesalers in Nevada since 1967.
- 129. State law requires that statements of prior sales ("pedigrees") must be in "electronic form, if the transaction occurs on or after January 1, 2007 and also when one of two things is true: (1) the selling wholesaler is not an authorized distributor for the manufacturer of the drug, or (2) The selling wholesaler bought the drug from another wholesaler.
- 130. In addition, the mandatory data to be reported must include, but is not limited to as follows: (a) name, address, telephone number, and Nevada license number of the wholesaler making the pedigree; (b) name and title of person certifying the pedigree's accuracy;

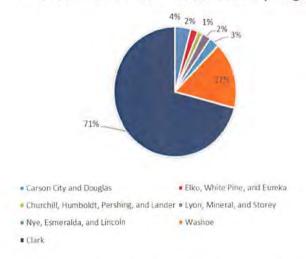
- (c) invoice number and date for the transaction of which the pedigree is part; (d) purchase order number and date for the transaction of which the pedigree is part; (e) order number and date (if one) for the transaction of which the pedigree is part; (f) the business name, address, and telephone number of each preceding seller of the drug; (g) the business name, address, and telephone number of the customer to whom the reporting wholesaler sold the drug; (h) the date of each preceding or subsequent sale; (i) name of the drug; (j) strength of the drug; (k) size of the container; and/or (l) number of containers.
- 131. Because Defendant Pharmacies handle such large volumes of controlled substances, and are a last line of defense in the movement of legal pharmaceutical controlled substances from legitimate channels into the illicit market, it is incumbent on these distributors to maintain effective controls to prevent diversion of controlled substances. Should Defendants deviate from these checks and balances, the closed system collapses.
- 132. For instance, on August 9, 2013, the DEA issued an Order to Show Cause for Defendant MASTERS PHARMACEUTICALS, LLC to consider whether to revoke its distributor license for failing to monitor, report, and prevent the distribution of suspicious orders under federal law. *See*, Masters Pharmaceuticals, Inc.; Decision and Order, 80 FR 55418, 55419 (2015). The Order *inter alia* made allegations regarding Masters suspicious distributions of oxycodone to various pharmacies across the country, including 1.7 million dosage units . . . to a pharmacy located in Clark County, Defendant KEN'S PHARMACY f/k/a LAM'S PHARMACY, from January 1, 2009 through November 30, 2010. *Id*.
- 133. The sheer volume of prescription opioids distributed to pharmacies in Clark County is excessive for the medical need of the community and facially suspicious. Some red flags are so obvious that no one who engages in the legitimate distribution of controlled substances can reasonably claim ignorance of them.
- 134. Over the course of a decade, Defendant Pharmacies failed to detect suspicious orders of prescription opioids which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 135. Yet, Defendants ignored the law, paid the fines, and continued to unlawfully fill suspicious orders of unusual size, orders deviating substantially from a normal pattern and/or

orders of unusual frequency in Clark County, and/or orders which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.

### D. Opioid Addiction in Nevada

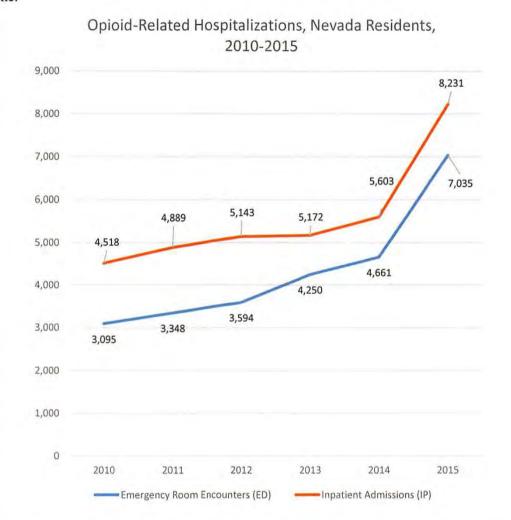
136. In Nevada, the opioid epidemic is widespread, not localized to any particular city or county. In 2016, Nevada was ranked as the <u>sixth highest</u> state for the number of milligrams of opioids distributed per adult according to a study by the DEA. From 2009 to 2013, hospitals across the State had patients presenting to emergency rooms for heroin or opioid dependence, abuse, or poisoning. Of those visits, 71% occurred in Clark County.

Heroin or Opioid Dependence, Abuse, or Poisoning Among Hospital Emergency Department Visitors for Nevada Residents in 2009-2013 by Region



137. According to data from the Nevada Division of Public and Behavioral Health, the total number of opioid-related hospitalizations in Nevada nearly doubled from 2010 to 2015. In 2010, the number of opioid-related emergency room hospitalizations in Nevada totaled about 4,518 patients. By comparison, that number rose steeply to about 8,231 visits in a mere five years. Similarly, in 2010, the number of opioid-related inpatient admissions statewide totaled 3,095 hospitalizations. However, in a span of only five years, that number exponentially increased to 7,035 visits in 2015. From 2010 to 2015, over 26% of opioid-related emergency room hospitalizations in Nevada were among patients aged 55 years and older. Over 36% of opioid-related inpatient admissions in the State were among that same age group.

138. Opioid-induced hospitalizations and emergency room visits are a significant area of health expenditure. For instance in 2012, over \$40 million was billed for opioid-induced hospitalizations and over \$7 million for similar emergency room visits in Southern Nevada alone.



- 139. In addition to hospitalizations, the total number of opioid-related deaths continues to mount. According to the Centers for Disease Control, nearly half of all U.S. opioid overdose deaths involve a prescription opioid. In 2015, more than 15,000 people in the U.S. died from overdoses involving prescription opioids.
- 140. Nevada has the <u>fourth highest</u> drug overdose mortality rate in the United States.
  From 2010 to 2015, approximately 2,800 deaths in Nevada have been attributed to opioid-

related overdose. It is estimated that 55% of those deaths were caused by natural and semisynthetic opioids.

600	Opioid-Related Overdose Deaths, Nevada Residents, 2010-2015*					
400	517	531	483	438	402	465
200						
0						
	2010	2011	2012	2013	2014	*1015 data is preferencery

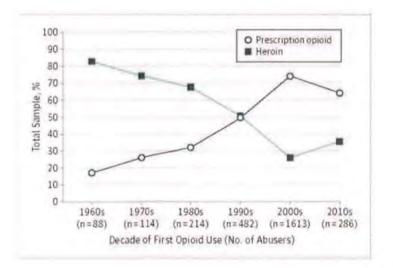
### E. The Consequences of Defendants' Fraudulent Scheme

- 141. Through direct promotional marketing, in conjunction with third-party Front Groups and KOLs, Defendants accomplished exactly what they set out to do: change the institutional and public perception of the risk-benefit assessments and standard of care for treating patients with chronic pain. As a result, Nevada doctors began prescribing opioids long-term to treat chronic pain something most would never have considered prior to Defendants' extensive marketing campaign.
- 142. But for the misleading information disseminated by Defendants, prescribing physicians would not, in most instances, have prescribed opioids as medically necessary or reasonably required to address chronic pain. The impact of Defendants' fradualent marketing on doctors' prescribing and patients' use of opioids is evidenced by the increase in opioid prescribing nationally in concert with Defendants' marketing, and the consequences of opioid over-prescription including addiction, overdose, and death.

## F. Prescription Opioids Fueling Secondary Market of Illegal Drugs

143. Defendants' successful efforts in expanding the market for opioids to new patients and chronic conditions has created an abundance of drugs available for criminal use and fueled a new wave of addiction and abuse. Defendants' behavior supplies both ends of the secondary market for opioids – producing both the inventory of narcotics to sell and the addicts to buy them. It has been estimated that the majority of the opioids that are abused come, directly or indirectly, through doctors' prescriptions. Because heroin is cheaper than prescription painkillers, many prescription opioid addicts migrate to heroin. Thus, prescription drug abuse is fueling the rise of heroin usage in Nevada.

144. As a result, self-reported heroin use nearly doubled in the U.S. between 2007 and 2012, from 373,000 to 669,000 individuals and, in 2010, more than 3,000 people in the U.S. died from heroin overdoses, also nearly double the rate in 2006; nearly 80% of those who used heroin in the past year previously abused prescription opioids.



- 145. While the use of opioids continues to take an enormous toll on Clark County and its residents, pharmaceutical companies reap blockbuster profits.
- 146. In 2014 alone, opioids generated \$11 billion in revenue for drug companies, Defendants experienced a material increase in sales, revenue, and profits from their fradualent advertising and other unlawful and unfair conduct as described above.
- 147. Defendants should be held accountable for their misrepresentations and the harms caused to Clark County as well as its residents thus giving rise to this lawsuit.

#### FIRST CAUSE OF ACTION

(Public Nuisance Against All Defendants)

- 148. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 149. This action is brought by Clark County for violations of statutory provisions concerning public nuisance under NRS 202 *et seq.* Nevada law provides that a where a controlled substance, including but not limited to opioids, is "unlawfully sold, served, stored, kept, manufactured, used or given away" constitutes a public nuisance.

- 150. The public nuisance created by Defendants' actions is substantial and unreasonable. It has caused, and continues to cause, significant harm to the community. The rates of opioid use resulting from Defendants' deceptive marketing efforts have caused harm to the community
- 151. As a result of Defendants' conduct, Plaintiff has incurred substantial costs including but not limited to law enforcement action opioid-related to drug crimes, for addiction treatment, and other services necessary for the treatment of people addicted to prescription opioids.
- 152. Defendants, and each of them, have contributed to, and/or assisted in creating and maintaining a condition that is harmful to the health of Clark County citizens, "renders a considerable number of persons insecure in life" and/or interferes with the comfortable enjoyment of life in violation of Nevada law.
- 153. Defendants knew or should have known that their marketing of opioid use would create a public nuisance.
- 154. Defendants' actions were, and continue to be, a substantial factor in opioids becoming widely available and widely used. Defendants' actions were, and continue to be, a substantial factor in prescribing physicians and prospective patients not accurately assessing and weighing the risks and benefits of opioids for chronic pain. Without Defendants' actions, opioid use would not have become so widespread, and the enormous public health hazard of opioid overuse, abuse, and addiction that now exists would have been averted.
- 155. The health and safety of the citizens of Clark County, including those who use, have used or will use opioids, as well as those affected by users of opioids, is a matter of great public interest and of legitimate concern.
- 156. Defendants' conduct has affected and continues to affect a considerable number of people within the physical boundaries of Clark County and is likely to continue to cause significant harm to people who take opioids, their families, and the community at large.
- 157. Defendants' conduct constitutes a public nuisance and, if unabated, will continue to threaten the health, safety and welfare of the County's residents, creating an atmosphere of

fear and addiction that tears at the residents' sense of well-being and security. Clark County has a clearly ascertainable right to abate conduct that perpetuates this nuisance.

- 158. Defendants created an absolute nuisance. Defendants' actions created and expanded the abuse of opioids, which are dangerously addictive, and the ensuing associated plague of prescription opioid and heroin addiction. Defendants knew the dangers to public health and safety that diversion of opioids would create in Clark County, however, Defendants intentionally and/or unlawfully failed to maintain effective controls against diversion through proper monitoring, reporting and refusal to fill suspicious orders of opioids. Defendants intentionally and/or unlawfully distributed opioids without reporting or refusing to fill suspicious orders or taking other measures to maintain effective controls against diversion. Defendants intentionally and/or unlawfully continued to ship and failed to halt suspicious orders of opioids. Such actions were inherently dangerous.
- 159. Defendants knew the prescription opioids have a high likelihood of being diverted. It was foreseeable to Defendants that where Defendants distributed prescription opioids without maintain effective controls against diversion, including monitoring, reporting, and refusing shipment of suspicious orders, that the opioids would be diverted, and create an opioid abuse nuisance in Clark County.
- 160. Defendants' actions also created a qualified nuisance. Defendants acted recklessly, negligently and/or carelessly, in breach of their duties to maintain effective controls against diversion, thereby creating an unreasonable risk of harm.
- 161. Defendants acted with actual malice because Defendants acted with a conscious disregard for the rights and safety of other persons, and said actions have a great probability of causing substantial harm.
- 162. The damages available to the Plaintiff include, inter alia, recoupment of governmental costs, flowing from an "ongoing and persistent" public nuisance which the government seeks to abate.
- 163. Defendants' conduct is ongoing and persistent, and the Plaintiff seeks all damages flowing from Defendants' conduct. Plaintiff further seeks to abate the nuisance and harm created by Defendants' conduct.

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- 164. As a direct result of Defendants' conduct, the County has suffered actual injury and damages including, but not limited to, significant expenses for police, emergency, health, prosecution, corrections and other services. The County here seeks recovery for its own harm.
- 165. The County has sustained specific and special injuries because its damages include, *inter alia*, health services, law enforcement expenditures, costs related to opioid addiction treatment and overdose prevention, and related costs.
- 166. The County further seeks to abate the nuisance created by the Defendants' unreasonable, unlawful, intentional, ongoing, continuing, and persistent interference with a right common to the public.
- 167. The public nuisance created by Defendants' actions is substantial and unreasonable it has caused and continues to cause significant harm to the community, and the harm inflicted outweighs any offsetting benefit. The staggering rates of prescription opioid abuse and heroin use resulting from Defendants' abdication of their gate-keeping duties has caused harm to the entire community that includes, but is not limited to:
  - a. The high rates of use have led to unnecessary opioid abuse, addiction, overdose, injuries, and deaths.
  - b. Nor have children escaped the opioid epidemic unscathed. Easy access to prescription opioids has made opioids a recreational drug of choice among teenagers; opioid use among teenagers is only outpaced by marijuana use. Even infants have been born addicted to opioids due to prenatal exposure, causing severe withdrawal symptoms and lasting developmental impacts.
  - c. Even those County residents who have never taken opioids have suffered from the public nuisance arising from Defendants' abdication of their gate-keeper duties. Many have endured both the emotional and financial costs of caring for loved ones addicted to or injured by opioids, and the loss of companionship, wages, or other support from family members who have used, abused, become addicted to, overdosed on, or been killed by opioids.
  - d. The opioid epidemic has increased health care costs.
  - e. Employers have lost the value of productive and healthy employees.

- f. Defendants' failure to maintain effective controls against diversion of dangerously addictive prescription opioids for non-medical use and abuses has created an abundance of drugs available for criminal use and fueled a new wave of addiction, abuse, and injury.
- g. Defendants' dereliction of duties resulted in a diverted supply of narcotics to sell, and the ensuing demand of addicts to buy them. Increased supply, due to Defendants' conduct, led to more addiction, with many addicts turning from prescription opioids to heroin. People addicted to opioids frequently require increasing levels of opioids, and many turned to heroin as a foreseeable result.
- h. The diversion of opioids into the secondary, criminal market and the increase in the number of individuals who abuse or are addicted to opioids has increased the demands on health care services and law enforcement in the County.
- The significant unreasonable interference with the public rights caused by Defendants' conduct has taxed the human, medical, public health, law enforcement, and financial resources of Clark County.
- j. Defendants' interference with the comfortable enjoyment of life in Clark County is unreasonable because there is little social utility to opioid diversion and abuse, and any potential value is outweighed by the gravity of the harm inflicted by Defendants' actions.
- 168. Plaintiff seeks all legal and equitable relief as allowed by law, including *inter alia* abatement, compensatory damages, and punitive damages from the Defendant Wholesale Distributors for the creation of a public nuisance, attorney fees and costs, and pre- and post-judgment interest.
- 169. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.

- 170. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 171. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 172. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

#### SECOND CAUSE OF ACTION

(Common Law Public Nuisance against all Defendants)

- 173. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 174. Defendants, each of them, have contributed to, and/or assisted in creating and maintaining a condition that is harmful to the health of Clark County citizens or interferes with the comfortable enjoyment of life.
- 175. The public nuisance created by Defendants' actions is substantial and unreasonable. It has caused and continues to cause significant harm to the community and the harm inflicted outweighs any offsetting benefit. The staggering rates of opioid use resulting from Defendants' marketing efforts have caused harm to the community.
- 176. Defendants, and each of them, knew or should have known that their promotion of opioid use would create a public nuisance.
- 177. Defendants' actions were, at the least, a substantial factor in opioids becoming widely available and widely used.
- 178. Defendants' actions were, at the least, a substantial factor in doctors and patients not accurately assessing and weighing the risks and benefits of opioids for chronic pain.
- 179. Without Defendants' actions, opioid use would not have become so widespread, and the enormous public health hazard of opioid overuse, abuse, and addiction that now exists would have been averted.
- 180. The health and safety of those individuals in Clark County, including those who use, have used or will use opioids, as well as those affected by users of opioids, is a matter of great public interest and of legitimate concern.

- 181. The public nuisance created, perpetuated, and maintained by Defendants can be abated and further reoccurrence of such harm and inconvenience can be prevented.
- 182. Defendants' conduct has affected and continues to affect a considerable number of people within the State is likely to continue to cause significant harm to chronic pain patients who take opioids, their families, and the community at large.
- 183. That at all times hereinafter mentioned, upon information and belief, the above-described culpable conduct by Defendants was a proximate cause of injuries sustained by Plaintiff.
- 184. That as a result of the aforesaid occurrence, Plaintiff has suffered extensive monetary and pecuniary losses and other compensatory damages were also incurred and paid, including necessary medical, hospital, and concomitant expenses.
- 185. Defendants' conduct constitutes a public nuisance and, if unabated, will continue to threaten the health, safety and welfare of the County's residents, creating an atmosphere of fear and addiction that tears at the residents' sense of well-being and security. The County has a clearly ascertainable right to abate conduct that perpetuates this nuisance.
- 186. Defendants created an absolute nuisance. Defendants' actions created and expanded the abuse of opioids, which are dangerously addictive, and the ensuing associated plague of prescription opioid and heroin addiction. Defendants knew the dangers to public health and safety that diversion of opioids would create in Clark County, however, Defendants intentionally and/or unlawfully failed to maintain effective controls against diversion through proper monitoring, reporting and refusal to fill suspicious orders of opioids. Defendants intentionally and/or unlawfully distributed opioids without reporting or refusing to fill suspicious orders or taking other measures to maintain effective controls against diversion. Defendants intentionally and/or unlawfully continued to ship and failed to halt suspicious orders of opioids. Such actions were inherently dangerous.
- 187. Defendants knew the prescription opioids have a high likelihood of being diverted. It was foreseeable to Defendants that where Defendants distributed prescription opioids without maintain effective controls against diversion, including monitoring, reporting,

and refusing shipment of suspicious orders, that the opioids would be diverted, and create an opioid abuse nuisance in Clark County.

- 188. Defendants' actions also created a qualified nuisance. Defendants acted recklessly, negligently and/or carelessly, in breach of their duties to maintain effective controls against diversion, thereby creating an unreasonable risk of harm.
- 189. Defendants acted with actual malice because Defendants acted with a conscious disregard for the rights and safety of other persons, and said actions have a great probability of causing substantial harm.
- 190. The damages available to the Plaintiff include, inter alia, recoupment of governmental costs, flowing from an "ongoing and persistent" public nuisance which the government seeks to abate. Defendants' conduct is ongoing and persistent, and the Plaintiff seeks all damages flowing from Defendants' conduct. Plaintiff further seeks to abate the nuisance and harm created by Defendants' conduct.
- 191. As a direct result of Defendants' conduct, the County has suffered actual injury and damages including, but not limited to, significant expenses for police, emergency, health, prosecution, corrections and other services. The County here seeks recovery for its own harm.
- 192. The County has sustained specific and special injuries because its damages include, *inter alia*, health services, law enforcement expenditures, costs related to opioid addiction treatment and overdose prevention, and related costs.
- 193. The County further seeks to abate the nuisance created by the Defendants' unreasonable, unlawful, intentional, ongoing, continuing, and persistent interference with a right common to the public.
- 194. The public nuisance created by Defendants' actions is substantial and unreasonable it has caused and continues to cause significant harm to the community, and the harm inflicted outweighs any offsetting benefit. The staggering rates of prescription opioid abuse and heroin use resulting from Defendants' abdication of their gate-keeping duties has caused harm to the entire community that includes, but is not limited to:
  - a. The high rates of use have led to unnecessary opioid abuse, addiction, overdose, injuries, and deaths.

- b. Nor have children escaped the opioid epidemic unscathed. Easy access to prescription opioids has made opioids a recreational drug of choice among Clark County teenagers; opioid use among teenagers is only outpaced by marijuana use. Even infants have been born addicted to opioids due to prenatal exposure, causing severe withdrawal symptoms and lasting developmental impacts.
- c. Even those County residents who have never taken opioids have suffered from the public nuisance arising from Defendants' abdication of their gate-keeper duties. Many have endured both the emotional and financial costs of caring for loved ones addicted to or injured by opioids, and the loss of companionship, wages, or other support from family members who have used, abused, become addicted to, overdosed on, or been killed by opioids.
- d. The opioid epidemic has increased health care costs.
- e. Employers have lost the value of productive and healthy employees.
- f. Defendants' failure to maintain effective controls against diversion of dangerously addictive prescription opioids for non-medical use and abuses has created an abundance of drugs available for criminal use and fueled a new wave of addiction, abuse, and injury.
- g. Defendants' dereliction of duties resulted in a diverted supply of narcotics to sell, and the ensuing demand of addicts to buy them. Increased supply, due to Defendants' conduct, led to more addiction, with many addicts turning from prescription opioids to heroin. People addicted to opioids frequently require increasing levels of opioids, and many turned to heroin as a foreseeable result.
- h. The diversion of opioids into the secondary, criminal market and the increase in the number of individuals who abuse or are addicted to opioids has increased the demands on health care services and law enforcement in the County.
- The significant unreasonable interference with the public rights caused by Defendants' conduct has taxed the human, medical, public health, law enforcement, and financial resources of Clark County.

- j. Defendants' interference with the comfortable enjoyment of life in Clark County is unreasonable because there is little social utility to opioid diversion and abuse, and any potential value is outweighed by the gravity of the harm inflicted by Defendants' actions.
- 195. Plaintiff seeks all legal and equitable relief as allowed by law, including *inter alia* abatement, compensatory damages, and punitive damages from the Defendant Wholesale Distributors for the creation of a public nuisance, attorney fees and costs, and pre- and post-judgment interest.
- 196. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 197. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 198. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 199. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

## THIRD CAUSE OF ACTION

(Negligent Misrepresentation against all Defendants)

- 200. Plaintiff repeats and reiterates the allegations previously set forth herein.
- Defendants had a duty to exercise reasonable care in the marketing of opioids.
- 202. Defendants were aware of the potentially dangerous situation involving opioids.
- 203. Defendants marketed opioids in an improper manner by:
  - a. overstating the benefits of chronic opioid therapy, promising improvement in patients' function and quality of life, and failing to disclose the lack of evidence supporting long-term use;

- trivializing or obscuring opioids' serious risks and adverse outcomes, including the risk of addiction, overdose, and death;
- overstating opioids' superiority compared with other treatments, such as other non-opioid analgesics, physical therapy, and other alternatives;
- d. mischaracterizing the difficulty of withdrawal from opioids and the prevalence of withdrawal symptoms; and
- e. marketing opioids for indications and benefits that were outside of the opioids' labels and not supported by substantial evidence.
- 204. It was Defendants' marketing and not any medical breakthrough— that rationalized prescribing opioids for chronic pain and opened the floodgates of opioid use and abuse. The result has been catastrophic.
- 205. Defendants disseminated many of their false, misleading, imbalanced, and unsupported statements indirectly, through KOLs and Front Groups, and in unbranded marketing materials. These KOLs and Front Groups were important elements of Defendants' marketing plans, which specifically contemplated their use, because they seemed independent and therefore outside FDA oversight. Through unbranded materials, Defendants, with their own knowledge of the risks, benefits and advantages of opioids, presented information and instructions concerning opioids generally that were contrary to, or at best, inconsistent with information and instructions listed on Defendants' branded marketing materials and drug labels. Defendants did so knowing that unbranded materials typically are not submitted to or reviewed by the FDA.
- 206. Defendants also marketed opioids through the following vehicles: (a) KOLs, who could be counted upon to write favorable journal articles and deliver supportive CMEs; (b) a body of biased and unsupported scientific literature; (c) treatment guidelines; (d) CMEs; (e) unbranded patient education materials; and (f) Front Group patient-advocacy and professional organizations, which exercised their influence both directly and through Defendant-controlled KOLs who served in leadership roles in those organizations.
- 207. Defendants knew or should have known that opioids were unreasonably dangerous and could cause addiction.

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- 208. Defendants' marketing was a factor in physicians, patients, and others to prescribe or purchase opioids.
- 209. As a direct and proximate result of Defendants' negligence, Plaintiff has suffered and continues to suffer injury, including but not limited to incurring excessive costs realted ro diagnosis, treatment, and cure of addiction to opioids, bearing the massive costs of these illnesses and conditions by having to provide necessary resources for care, treatment facilities, and law enforcement services for its residents and using County resources in relation to opioid use and abuse.
- 210. However, Defendants continued to design manufacture, market, distribute and sell opioids so as to maximize sales and profits at the expense of the health and safety of the public, in conscious disregard of the foreseeable harm caused by the opioid drug.
- 211. Defendants' conduct exhibits such an entire want of care as to establish that their actions were a result of fraud, ill will, recklessness, or willful and intentional disregard of Plaintiff's rights, and, therefore, Plaintiff is entitled to punitive damages.
- 212. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 213. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 214. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 215. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

#### FOURTH CAUSE OF ACTION

(Negligence against Defendant Distributors & Defendant Pharmacies)

216. Plaintiff incorporates the allegations within all prior paragraphs within this Complaint as if they were fully set forth herein.

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- 217. Defendant Distributors and Pharmacies owed a non-delagable duty to exercise reasonable care in the distribution and/or sale of opioids.
- 218. Defendants further owe a non-delegable duty to Plaintiff to conform their behavior to the legal standard of reasonable conduct under the circumstances, in the light of the apparent risks.
- 219. Defendant Distributors and Pharmacies breached this duty by failing to take any action to prevent or reduce the distribution of the opioids.
- 220. As a proximate result, Defendant Distributors and Pharmacies and its agents have caused Plaintiff to incur significant damages, including but not limited to costs related to diagnosis, treatment, and cure of addiction or risk of addiction to opioids. Clark County has borne the massive costs of these illnesses and conditions by having to provide necessary medical care, facilities, and services for treatment of County residents.
- 221. Defendant Distributors and Pharmacies were negligent in failing to monitor and guard against third-party misconduct and participated and enabled such misconduct.
- 222. Defendant Distributors and Pharmacies were negligent in disclosing to Plaintiff suspicious orders for opioids.
- 223. Defendant Distributors and Pharmacies' acts and omissions imposed an unreasonable risk of harm to others separately and/or combined with other Defendants.
- 224. A negligent violation of this trust poses distinctive and significant dangers to the County and its residents from the diversion of opioids for non-legitimate medical purposes and addiction to the same by consumers.
- 225. Defendant Distributors and Pharmacies were negligent in not acquiring and utilizing special knowledge and special skills that relate to the dangerous activity in order to prevent and/or ameliorate such distinctive and significant dangers.
- 226. Defendant Distributors and Pharmacies are required to exercise a high degree of care and diligence to prevent injury to the public from the diversion of opioids during distribution.

- 227. Defendant Distributors and Pharmacies breached their duty to exercise the degree of care, prudence, watchfulness, and vigilance commensurate to the dangers involved in the transaction of its business.
- 228. Defendant Distributors and Pharmacies are in exclusive control of the distribution management of opioids that it distributed and/or sold in Clark County.
- 229. Plaintiff is without fault and the injuries to the County and its residents would not have occurred in the ordinary course of events had Defendants used due care commensurate to the dangers involved in the distribution of opioids.
- 230. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 231. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 232. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 233. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

#### FIFTH CAUSE OF ACTION

(Unjust Enrichment against all Defendants)

- 234. Plaintiff has expended substantial amounts of money to fix or mitigate the societal harms caused by Defendants' conduct.
- 235. The expenditures by Plaintiff in providing healthcare services to people who use opioids have added to Defendants' wealth. These expenditures have helped sustain Defendants' businesses.

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- 236. Plaintiff has conferred a benefit upon Defendants, by paying for what may be called Defendants' externalities- the costs of the harm caused by Defendants' negligent distribution and sales practices.
- 237. Defendants are aware of this obvious benefit, and that retention of this benefit is unjust.
- 238. Defendants made substantial profits while fueling the prescription drug epidemic into Clark County.
- 239. Defendants continue to receive considerable profits from the distribution of controlled substances into Clark County.
- 240. Defendants have been unjustly enriched by their negligent, malicious, oppressive, illegal and unethical acts, omissions, and wrongdoing.
- 241. It would be inequitable to allow Defendants to retain benefit or financial advantage.
- 242. Plaintiff demands judgment against each Defendant for restitution, disgorgement, and any other relief allowed in law or equity.
- 243. Plaintiff is without fault and the injuries to the County and its residents would not have occurred in the ordinary course of events had Defendants used due care commensurate to the dangers involved in the distribution of opioids.
- 244. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 245. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 246. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 247. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

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### SIXTH CAUSE OF ACTION

(Punitive Damages against all Defendants)

- 248. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 249. The acts, conduct and omissions of Defendants, as alleged throughout this complaint, were willful, malicious, oppressive and/or were done with conscious disregard of the rights and safety of Plaintiff and for the primary purpose of increasing Defendants' profits from the sale and distribution of the subject drug.
- 250. Defendants' outrageous and unconscionable conduct warrants an award of exemplary and punitive damages against each Defendant in an amount appropriate to punish and make an example of each Defendant.
- 251. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 252. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 253. Defendants' conduct was despicable, and so contemptible that it would be looked down upon and despised by ordinary, decent people, and was carried on by Defendants with willful and conscious disregard for the safety of Plaintiff, entitling Plaintiff to exemplary damages.
- 254. Plaintiff is entitled to punitive damages, for the sake of example and by way of punishing Defendants in an amount in excess of \$15,000.00.

#### PRAYER FOR RELIEF

- WHEREFORE, the Plaintiff prays for judgment against the Defendants as follows:
  - General damages in an amount in excess of \$15,000.00;
  - Special damages in an amount in excess of \$15,000.00;

- For punitive damages in such amount as will sufficiently punish Defendants for their wrongful conduct in Nevada as well as serve as an example to prevent a repetition of such conduct in Nevada in the future;
- 4. For a fund establishing a medical monitoring program due to the increased susceptibility to injuries and irreparable threat to the health of opioid users resulting from their exposure to opioids, which can only be mitigated or addressed by the creation of a Court-supervised fund, financed by Defendants, and which will:
  - Notify individuals who use or used opioids of the potential harm from opioids;
  - Aid in the early diagnosis and treatment of resulting injuries through ongoing testing and monitoring of opioid use;
  - Fund studies and research of the short and long term effects of opioids and the possible cures and treatments for the detrimental effects of using opioids;
  - Accumulate and analyze relevant medical and demographic information from opioid users, including but not limited to the results of testing performed on them;
  - Gather and forward to treating physicians information related to the diagnosis and treatment of injuries which may result from using opioids.
- For restitution and reimbursement sufficient to cover all prescription costs the County has incurred related to opioids due to Defendants' wrongful conduct, with said amount to be determined at trial;
- 6. For restitution and reimbursement sufficient to cover all costs expended for health care services and programs associated with the diagnosis and treatment of adverse health consequences of opioids use, including but not limited to addiction due to Defendants ' wrongful conduct, with said amount to be determined at trial;
- For restitution and reimbursement for all prescription costs incurred by consumers

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related to opioids;

- 8. For such other and further extraordinary equitable, declaratory and/or injunctive relief as permitted by law as necessary to assure that the Plaintiffs have an effective remedy and to stop Defendants' promotion and marketing of opioids for inappropriate uses in Nevada, currently and in the future;
- 9. For disgorgement;
- 10. Costs of suit, reasonable attorney fees, interest incurred herein; and
- 11. For such other and further relief as is just and proper.

DATED this 6 day of December, 2017.

CLARK COUNTY

STEVEN B. WOLFSON ES Nevada Bar No. 1865

District Attorney

200 E. Lewis Ave Las Vegas, NV 89101

Tel.: 702-671-2700

Email: steven.wolfson@clarkcountyda.com

EGLET PRINCE

ROBERT T. EGLET, ESQ.

Nevada Bar No. 3402

ROBERT M. ADAMS, ESQ.

Nevada Bar No. 6551

400 S. 7th Street, 4th Floor

Las Vegas, NV 89101

Tel.: (702) 450-5400

Fax: (702) 450-5451

E-Mail eservice@egletlaw.com

Attorneys for Plaintiff, Clark County

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#### DEMAND FOR JURY TRIAL

Plaintiff, by and through her attorneys of record, hereby demands a jury trial of all of the issues in the above matter.

DATED this \_\_\_\_\_\_ day of December, 2017.

CLARK COUNTY

STEVEN B. WOLFSON, I

Nevada Bar No. 1565 District Attorney

200 E. Lewis Ave Las Vegas, NV 89101 Tel.: 702-671-2700

Email: steven.wolfson@clarkcountyda.com

EGLET PRINCE

ROBERT T. EGLET, ESQ.

Nevada Bar No. 3402

ROBERT M. ADAMS, ESQ.

Nevada Bar No. 6551

400 S. 7th Street, 4th Floor

Las Vegas, NV 89101

Tel.: (702) 450-5400

Fax: (702) 450-5451

E-Mail eservice@egletlaw.com

Attorneys for Plaintiff, Clark County

**Electronically Filed** 5/16/2018 3:36 PM Steven D. Grierson CLERK OF THE COURT ACOM 1 STEVEN B. WOLFSON, ESQ. Nevada Bar No. 1565 2 District Attorney 3 200 E. Lewis Ave Las Vegas, NV 89101 4 Tel.: 702-671-2700 5 Email: steven.wolfson@clarkcountyda.com 6 ROBERT T. EGLET, ESQ. Nevada Bar No. 3402 7 ROBERT M. ADAMS, ESQ. 8 Nevada Bar No. 6551 RICHARD K. HY, ESO. 9 Nevada Bar No. 12406 EGLET PRINCE 10 400 S. 7th Street, 4th Floor 11 Las Vegas, NV 89101 Tel.: (702) 450-5400 12 Fax: (702) 450-5451 E-Mail eservice@egletlaw.com 13 Attorneys for Plaintiff, Clark County 14 15 DISTRICT COURT 16 CLARK COUNTY, NEVADA 17 18 CLARK COUNTY, Case No.: A-17-765828-C 19 Dept No.: Department 16 20 Plaintiff, 21 22 FIRST AMENDED COMPLAINT PURDUE PHARMA, L.P.; PURDUE AND DEMAND FOR JURY TRIAL 23 PHARMA, INC.; THE PURDUE FREDERICK COMPANY, INC. d/b/a THE 24 PURDUE FREDERICK COMPANY, INC.; PURDUE PHARMACEUTICALS, L.P.; 25 ADARE PHARMACEUTICALS INC,; 26 ABBVIE, INC.; ABBVIE US, LLC; MYLAN ) PHARMACEUTICALS, INC.; MYLAN 27 TECHNOLOGIES, INC; DEPOMED, INC.; DAIICHI SANKYO, INC.; TEVA PHARMACEUTICALS USA, INC.; CEPHALON, INC.; JOHNSON & JOHNSON;)

Case Number: A-17-765828-C

JANSSEN PHARMACEUTICALS, INC.; 1 JANSSEN PHARMACEUTICA, INC. n/k/a JANSSEN PHARMACEUTICALS, INC.; 2 ORTHO-MCNEIL-JANSSEN 3 PHARMACEUTICALS, INC. n/k/a JANSSEN) PHARMACEUTICALS, INC.; ENDO HEALTH SOLUTIONS INC.; ENDO 5 PHARMACEUTICALS, INC.; ALLERGAN PLC f/k/a ACTAVIS PLC; ACTAVIS, INC. 6 f/k/a WATSON PHARMACEUTICALS, INC.; WATSON LABORATORIES, INC.; INSYS THERAPEUTICS, INC., 8 MALLINCKRODT PLC, MALLINCKRODT LLC; ACTAVIS LLC; AND ACTAVIS PHARMA, INC. f/k/a WATSON PHARMA. INC.; AMERISOURCEBERGEN DRUG 10 CORPORATION; CARDINAL HEALTH. 11 INC.; CARDINAL HEALTH 6 INC.; CARDINAL HEALTH TECHNOLOGIES 12 LLC; CARDINAL HEALTH 414 LLC; CARDINAL HEALTH 200 LLC: McKESSON) 13 CORPORATION; MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC.; C & R 15 PHARMACY d/b/a KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC.; AIDA B MAXSAM; ALLISON FOSTER; JAMES 17 KUMLE; STEVEN A HOLPER MD; STEVEN A. HOLPER, M.D., 18 PROFESSIONAL CORPORATION: 19 HOLPER OUT-PATIENTS MEDICAL CENTER, LTD.; DOES 1 through 100; ROE 20 CORPORATIONS 1 through 100 and ZOE PHARMACIES 1 through 100, inclusive, 21 22 Defendants. 23 Plaintiff Clark County, by and through the undersigned attorneys, files this Complaint 24 against the named Defendants seeking to recover its damages as a result of the opioid epidemic 25 Defendants caused, and alleges as follows: 26 INTRODUCTION 27 Opioid addiction and overdose in the United States as a result of prescription 28

opioid use has reached epidemic levels over the past decade.

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- While Americans represent only 4.6% of the world's population, they consume over 80% of the world's opioids.
- 3. Since 1999, the amount of prescription opioids sold in the U.S. has nearly quadrupled. In 2010, 254 million prescriptions were filled in the U.S. enough to medicate every adult in America around the clock for a month. In that year, 20% of all doctors' visits resulted in the prescription of an opioid (nearly double the rate in 2000).
- By 2014, nearly two million Americans either abused or were dependent upon opioids.
- On March 22, 2016, the Food and Drug Administration (FDA) recognized opioid abuse as a "public health crisis" that has a "profound impact on individuals, families and communities across our country."
- The Centers for Disease Control (CDC) reports that overdoses from prescription opioids are a driving factor in the 15-year increase in opioid overdose deaths.
- 7. From 2000 to 2015, more than half a million people died from drug overdoses (including prescription opioids and heroin). The most recent figures from the CDC suggest that 175 Americans die everyday from an opioid overdose (prescription and heroin).
- 8. Many addicts, finding painkillers too expensive or too difficult to obtain, have turned to heroin. According to the American Society of Addiction Medicine, four out of five people who try heroin today started with prescription painkillers.
- County and city governments and the services they provide their citizens have been strained to the breaking point by this public health crisis.
- 10. The dramatic increase in prescription opioid use over the last two decades, and the resultant public-health crisis, is no accident.
- 11. The crisis was precipitated by Defendants, who, through deceptive means, and using one of the biggest pharmaceutical marketing campaigns in history, carefully engineered and continue to support a dramatic shift in the culture of prescribing opioids by falsely portraying both the risks of addiction and abuse and the safety and benefits of long-term use.
- Defendant drug companies named herein, manufacture, market, and sell prescription opioids (hereinafter "opioids"), including brand-name drugs like Oxycontin, Vicodin

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26 27 28 and Percocet, as well as generics like oxycodone and hydrodone, which are powerful narcotic painkillers.

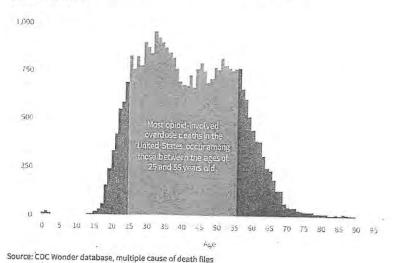
- 13. Historically, because they were considered too addictive and debilitating for the treatment of chronic pain (like back pain, migraines and arthritis), opioids were used only to treat short-term acute pain or for palliative (end-of-life) care.
- 14. Defendants' goal was simple: to dramatically increase sales by convincing doctors that it was safe and efficacious to prescribe opioids to treat not only the kind of severe and short-term pain associated with surgery or cancer, but also for a seemingly unlimited array of less severe, longer-term pain, such as back pain, headaches and arthritis.
- Defendants knew that their opioid products were addictive, subject to abuse, and not safe or efficacious for long-term use.
- 16. Defendants' nefarious plan worked and they dramatically increased their sales and reaped billions upon billions of dollars of profit at the expense of millions of people who are now addicted and the thousands who have died as a result.
- 17. Defendant drug companies should never place their desire for profits above the health and well being of their customers or the communities where those customers live, because they know prescribing doctors and other health-care providers rely on their statements in making treatment decisions, and drug companies must tell the truth when marketing their drugs and ensure that their marketing claims are supported by science and medical evidence.
- 18. Defendants broke these simple rules and helped unleash a healthcare crisis that has had far-reaching financial, social, and deadly consequences in Clark County and throughout Nevada.
- 19. Defendants falsely touted the benefits of long-term opioid use, including the supposed ability of opioids to improve function and quality of life, even though there was no "good evidence" to support their claims.
- Defendants disseminated these common messages to reverse the popular and medical understanding of opioids.
- 21. As a result of the drug companies' marketing campaign, opioids are now the most prescribed class of drugs generating over \$11 billion in revenue for drug companies in 2014 alone.

22. As a result of the drug companies' marketing campaign, the fatalities continued to mount while the living continue to suffer.

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- 23. In 2015, over 33,000 Americans died of a drug overdose involving opioids with studies suggesting that these fatalities are statistically underreported. In 2015, the estimated economic impact of the opioid crisis was \$504.0 billion, or 2.8 % of our U.S.'s gross domestic product that same year. Previous estimates of the economic cost of the opioid crisis greatly understate it by undervaluing the most important component of the loss—fatalities resulting from overdoses.
- 24. Most opioid related deaths occur among those between the ages of approximately 25 and 55 years old. Studies have shown that the overall fatality rate was 10.3 deaths per 100,000 population, and in the 25 to 55 year old age group, fatality rates were much higher, ranging from 16.1 to 22.0 deaths per 100,000 population.

Figure 2. Opioid-involved Overdose Deaths by Age in 2015 (Number of deaths)

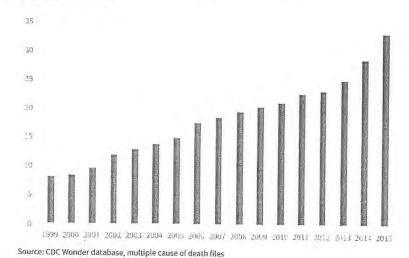


25. In addition to the cost of fatalities each year, opioid misuse among the living imposes important costs as well. It is estimated that prescription opioid misuse increases healthcare and substance abuse treatment costs in the United States by \$29.4 billion, increases

criminal justice costs by \$7.8 billion, and reduces productivity among those who do not die of overdose by \$20.8 billion (in 2015 \$). The total nonfatal cost of \$58.0 billion divided by the 1.9 million individuals with a prescription opioid disorder in 2013 results in an average cost of approximately \$30,000. And when patients can no longer afford or legitimately obtain opioids, they often turn to the street to buy prescription opioids or even heroin, fueling the secondary drug market.

26. Further compounding issues is that this problem is worsening at an alarming rate. According to a report published by the White House Council of Economic Advisors (CEA), opioid-involved overdose deaths have doubled in the past ten years and quadrupled in the past sixteen.

Figure 1. Opioid-involved Overdose Deaths, 1999-2015 (Thousands of Deaths)



27. The crisis that Defendants caused has directly impacted Clark County as it bears the financial brunt of this epidemic as it unfolds in our community.

<sup>&</sup>lt;sup>1</sup> Florence, C., Zhou, C., Luo, F. and Xu, L. 2016. "The Economic Burden of Prescription Opioid Overdose, Abuse, and Dependence in the United States, 2013." *Medical Care*, 54(10): 901-906.

- 28. Apart from the toll on human life, the crisis has financially strained the services Clark County provides its residents and employees. Human services, social services, court services, law enforcement services, the office of the coroner/medical examiner and health services, including hospital, emergency and ambulatory services, have all been severely impacted by the crisis. For example, as a direct and foreseeable consequence of Defendants' egregious conduct, Clark County paid, and continues to pay, a significant amount for health care costs that stem from prescription opioid dependency. These costs include unnecessary and excessive opioid prescriptions, substance abuse treatment services, ambulatory services, emergency department services, and inpatient hospital services, among others. Defendants' conduct also caused Clark County to incur substantial economic, administrative and social costs relating to opioid addiction and abuse, including criminal justice costs, victimization costs, child protective services costs, lost productivity costs, and education and prevention program costs among others.
- 29. After creating a public health crisis, Defendants have not pulled their opioid products from the market, acknowledged the very real dangers of addiction and abuse even if the opioids are taken as prescribed, or acknowledged that opioids are inappropriate for long-term pain management. Instead, Defendants have taken the position that their opioid products are not dangerous and continue to sell these dangerous and addictive drugs, thereby continuing to fuel the crisis.
- 30. As a result, physicians, pharmacists and patients are not able to appropriately and adequately evaluate the relevant risks associated with opioids use, particularly the risks to patients who have been and are being exposed to, unnecessarily, including but not limited to the risk of severe and disabling addiction, actual addiction, the consequences of addiction, and other adverse medical conditions. Additionally, the rising numbers of persons addicted to opioids have led to a dramatic increase of social problems, including drug abuse and diversion and the commission of criminal acts to obtain opioids. Consequently, public health and safety have been significantly and negatively impacted due to the misrepresentations and omissions by Defendants regarding the appropriate uses and risks of opioids, ultimately leading to widespread inappropriate use of the drug.

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- 31. As a result of Defendants' misconduct, physicians, pharmacists and patients have not been provided with accurate information about the appropriate uses, risks and safety of these drugs, thus causing the crisis before us as well as giving rise to this lawsuit.
- 32. Plaintiff files this Complaint naming the drug companies herein as Defendants and placing the industry on notice that Clark County is taking action to abate the public nuisance that plagues our community.
- 33. By its Complaint, Clark County seeks to recover from Defendants its damages as a result of the opioid public-health crisis Defendants caused. Namely, this action is brought by this Plaintiff pursuant to constitutional, statutory, common law and/or equitable authority for purposes of, inter alia:
  - recovering restitution and reimbursement for all the costs Clark County has incurred in paying excessive and unnecessary prescription costs related to opioids;
  - recovering restitution and reimbursement for all the costs expended by Clark County for health care services and programs associated with the diagnosis and treatment of adverse health consequences of opioids use, including but not limited to, addiction;
  - recovering restitution and reimbursement for all the costs consumers have incurred in excessive and unnecessary prescription costs related to opioids;
  - d. disgorgement;
  - recovering damages for all costs incurred and likely to be incurred in an
    effort to combat the abuse and diversion of opioids in Clark County;
  - recovering damages incurred as costs associated with the harm done to the public health and safety.
- 34. However, Plaintiff does not bring claims, as part of this action, for products liability nor does the County seek compensatory damages for death, physical injury to person, emotional distress, or physical damage to property.

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## PARTIES AND JURISDICTION

#### A. Plaintiff, Clark County.

- Plaintiff, Clark County ("CLARK COUNTY" or "Plaintiff"), is an unincorporated county organized under the laws of the State of Nevada.
- 36. Plaintiff provides a wide range of services on behalf of its residents, including services for families and children, public health, public assistance, law enforcement, and emergency care.
- 37. Plaintiff has all the powers possible for a county to have under the constitution of the State of Nevada, and the laws of the State of Nevada.
- 38. Plaintiff has standing to bring this litigation to provide for the orderly government of Clark County and to address matters of local concern including the public health, safety, prosperity, security, comfort, convenience and general welfare of its citizens.
- 39. Clark County declares that the unlawful distribution of prescription opiates, by the Defendants named herein, has created a serious public health crisis of opioid abuse, addiction, morbidity and mortality and is a public nuisance.
- 40. Plaintiff is authorized by law to abate any nuisance and prosecute in any court of competent jurisdiction, any person who creates, continues, contributes to, or suffers such nuisance to exist and prevent injury and annoyance from such nuisance.

#### B. Defendants, Drug Manufacturers.

41. Defendant PURDUE PHARMA L.P. is a limited partnership organized under the laws of Delaware, and registered and authorized to do business in the State of Nevada, under the laws thereof. At all times relevant herein, PURDUE PHARMA L.P. takes and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend drug patents. PURDUE PHARMA INC. is a corporation organized under the laws of both Delaware and New York, with its principal place of business in Stamford, Connecticut, and THE PURDUE FREDERICK COMPANY, INC. is a Delaware corporation with its principal place of business in Stamford, Connecticut. Defendant PURDUE PHARMACEUTICALS, L.P., ("Purdue Pharmaceuticals") is and was a limited partnership organized under the laws of the State of Delaware. At all times relevant hereto, the foregoing, (collectively, "PURDUE") are and were

in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, selling and/or distributing OxyContin and have done so to and within the State of Nevada. At all times relevant herein, PURDUE hired "Detailers" in Clark County, Nevada, to make personal contact with physicians and clinics to advocate for the purchase and use of opioid medications which were contrary to known safety concerns and sound medical advice.

42. Defendant ABBVIE, INC. is a corporation organized under the laws of the state

- 42. Defendant ABBVIE, INC. is a corporation organized under the laws of the state of Delaware. ABBVIE, INC. is the surviving corporation which embodies the specialty drugs arm which was formerly a part of Abbot Laboratories, prior to a 2013 split. Abbot Laboratories was the father, originator and disseminator of the aggressive, deceptive and fraudulent marketing program which lies at the heart of the opioid crisis.
- 43. Defendant ABBVIE US, LLC is an LLC organized under the laws of Delaware, and at all relevant times herein was registered and authorized to do business within the State of Nevada. ABBVIE US, LLC conducts drug research, manufactures drugs, and distributes drugs. ABBVIE US, LLC is a wholly-owned subsidiary of ABBVIE, INC, and ABBVIE, INC. and its subsidiaries continue to patent, manufacture and sell opioids into and within Clark County, Nevada. At all times relevant herein, ABBVIE, INC. and ABBVIE US, LLC take and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend drug patents. Defendant ABBVIE, INC. also hires lobbyists specifically to lobby the Nevada State Legislature to strengthen laws protecting their profits, and to weaken laws protecting the health and welfare of Nevada citizens, including the citizens of Clark County.
- 44. Defendant ADARE PHARMACEUTICALS, INC, is a Nevada domestic corporation headquartered in New Jersey, which, among other things, produces an oral delivery system for a combination of opioid and non-opioid pain medications. At all times relevant herein, ADARE PHARMACEUTICALS, INC. takes and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend drug patents.
- 45. Defendant MYLAN PHARMACEUTICALS, INC. is a corporation organized under the laws of West Virginia, and at all relevant times herein was registered and authorized to do business in the State of Nevada. MYLAN TECHNOLOGIES INC. is a corporation organized under the laws of West Virginia, and registered and authorized to do business in the State of

Nevada. At all times relevant herein, MYLAN PHARMACEUTICALS, INC. and MYLAN TECHNOLOGIES INC. were and are engaged in the manufacturing, distribution and the sale of opioid drugs into and within Clark County, Nevada. At all times relevant herein, MYLAN PHARMACEUTICALS, INC. and MYLAN TECHNOLOGIES INC. take and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend drug patents.

- 46. Defendant DEPOMED, INC. is a corporation organized under the laws of the State of California and headquartered in Newark, California. At all times relevant herein, DEPOMED INC. was and is engaged in the manufacturing, distribution and the sale of opioid drugs into and within Clark County, Nevada. At all times relevant herein, DEPOMED INC. hired "Detailers" in Clark County, Nevada, to make personal contact with physicians and clinics to advocate for the purchase and use of opioid medications which were contrary to known safety concerns and sound medical advice.
- 47. Defendant DAIICHI SANKYO, INC. is a corporation organized under the laws of the State of Delaware and headquartered in Basking Ridge, New Jersey. At all times relevant herein, DAIICHI SANKYO, INC. was and is engaged in the manufacturing, distribution and the sale of opioid drugs into and within Clark County, Nevada. At all times relevant herein, DAIICHI SANKYO INC. was and is registered and authorized to do business within the State of Nevada. At all times relevant herein, DAIICHI SANKYO, INC. hired "Detailers" in Clark County, Nevada, to make personal contact with physicians and clinics to advocate for the purchase and use of opioid medications which were contrary to known safety concerns and sound medical advice. A known deceptive marketing practice for opioids, is the labeling of them as "abuse-deterrent." In 2017, DAIICHI SANKYO, INC. released their own line of "abuse deterrent" Oxycodone formulations for sale.
- 48. Defendant TEVA PHARMACEUTICALS USA, INC., is a Delaware corporation with its principal place of business located in North Whales, Pennsylvania. Teva USA is a wholly owned subsidiary of TEVA PHARMACEUTICALS INDUSTRIES LTD., an Israeli Corporation. TEVA develops, makes, manufactures, and distributes generic opioid medications worldwide, including within Clark County, Nevada.

 Defendant CEPHALON, INC., is Delaware corporation with its principal place of business located in Frazer, Pennsylvania. In 2011, Teva Ltd. acquired CEPHALON, INC.

- 50. Defendant JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey, and is a wholly owned subsidiary of JOHNSON & JOHNSON, a New Jersey corporation with its principal place of business in New Brunswick, New Jersey. JANSSEN PHARMACEUTICALS, INC., was formerly known as ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC., which in turn was formerly known as Janssen Pharmaceutica Inc. Defendant ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey. Janssen Pharmaceutica, Inc., now known as JANSSEN PHARMACEUTICALS, INC., is a Pennsylvania corporation with its principal place of business in Titusville, New Jersey. Johnson & Johnson is the only company that owns more than 10% of Janssen Pharmaceuticals, Inc.'s stock, and it corresponds with the FDA regarding Janssen's products.
- 51. Upon information and belief, Johnson & Johnson controls the sale and development of Janssen Pharmaceutical's drugs, and Janssen Pharmaceuticals, Inc.'s profits inure to JOHNSON & JOHNSON's benefit. (JANSSEN PHARMACEUTICALS, INC., ORTHOMCNEIL-JANSSEN PHARMACEUTICALS, INC., JANSSEN PHARMACEUTICA, INC., AND JOHNSON & JOHNSON collectively are referred to herein as "Janssen.")
- 52. Defendant ENDO HEALTH SOLUTIONS INC., is a Delaware corporation with its principal place of business located in Malvern, Pennsylvania. ENDO PHARMACEUTICALS, INC., is a wholly-owned subsidiary of Endo Health Solutions Inc., and is a Delaware corporation with its principal place of business in Malvern, Pennsylvania. (Endo Health Solutions Inc., and Endo Pharmaceuticals, Inc., collectively are referred to herein as "Endo.").
- 53. Defendant ALLERGAN PLC is a public limited company incorporated in Ireland with its principal place of business in Dublin, Ireland formerly known as ACTAVIS PLC. Prior to that, WATSON PHARMACEUTICALS, INC., acquired ACTAVIS, INC. in October 2012; the combined company changed its name to ACTAVIS, INC., in January 2013 and then to ACTAVIS PLC in October 2013.

- 54. Defendant WATSON LABORATORIES, INC. is, and was at all times relevant herein, a Nevada corporation with its principal place of business in Corona, California, and is a wholly owned subsidiary of ALLERGAN PLC (f/k/a ACTAVIS, INC., f/k/a WATSON PHARMACEUTICALS, INC.). At all times relevant herein, Watson Laboratories, Inc. takes and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend drug patents. ACTAVIS PHARMA, INC. (f/k/a ACTAVIS, INC.), is a Delaware corporation with its principal place of business in New Jersey, and was formerly known as WATSON PHARMA, INC. ACTAVIS LLC is a Delaware limited liability company with its principal place of business in Parsippany, New Jersey.
- 55. Defendant INSYS THERAPEUTICS, INC., is, and was at all times relevant herein, a Delaware corporation with its principal place of business located in Chandler, Arizona. At all times relevant herein, Defendant INSYS THERAPEUTICS, INC. was in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, selling and/or distributing Subsys, a transmucosal immediate-release formulation of fentanyl, packed in a single-dose spray device intended for oral sublingual administration, and has done so to and within in the State of Nevada. At all times relevant herein, INSYS THERAPEUTICS, INC. hired "Detailers" in Clark County, Nevada to make personal contact with physicians and clinics to advocate for the purchase and use of opioid medications which were contrary to known safety concerns and sound medical advice. At all times relevant herein, INSYS THERAPEUTICS, INC., used deceptive tactics to gain authorization for Subsys prescriptions from health insurance providers for off-label, high dosage uses.
- 56. Defendant MALLINKRODT PLC, is a public limited company incorporated in Ireland with its headquarters in Derbyshire, United Kingdom. MALLINCKRODT PLC was incorporated in Ireland on January 9, 2013 for the purpose of holding the pharmaceutical business of its parent company, Covidien PLC, and was spun off and separated from Covidien PLC on June 28, 2013. MALLINCKRODT LLC is a Delaware corporation with its principal place of business in Hazelwood, Missouri (collectively, with MALLINCKRODT PLC, "MALLINCKRODT"). MALLINCKRODT operates in the United States under the name Mallinckrodt Pharmaceuticals, with its United States headquarters are located in Hazelwood,

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Missouri. At all times relevant herein, Defendant MALLINCKRODT was in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, selling, and/or distributing opioid products known as Exalgo, Roxicodone, and Xartemis XR, and has done so to and within the State of Nevada.

That at all times relevant herein, PURDUE PHARMA, L.P.; PURDUE PHARMA, INC.; THE PURDUE FREDERICK COMPANY, INC. dba THE PURDUE FREDERICK COMPANY, INC.; PURDUE PHARMACEUTICALS, L.P.; ADARE PHARMACEITICALS INC.; ABBVIE INC.; ABBVIE USA LLC; MYLAN PHARMACEUTICALS, INC.; MYLAN TECHNOLOGIES INC; DEPOMED, INC.; DAIICHI SANKYO, INC.; TEVA PHARMACEUTICALS USA, INC.; TEVA PHARMACEUTICALS INDUSTRIES LTD; CEPHALON, INC.; JOHNSON & JOHNSON; JANSSEN PHARMACEUTICALS, INC.; JANSSEN PHARMACEUTICA, INC. n/k/a JANSSEN PHARMACEUTICALS, INC.; ORTHO-MCNEIL-JANSSEN PHARMACEUTICALS. INC. n/k/a **JANSSEN** PHARMACEUTICALS, INC.; ENDO HEALTH SOLUTIONS INC.; ENDO PHARMACEUTICALS, INC.; ALLERGAN PLC f/k/a ACTAVIS PLC; ACTAVIS, INC. f/k/a WATSON PHARMACEUTICALS, INC.; WATSON LABORATORIES, INC.; ACTAVIS LLC; ACTAVIS PHARMA, INC. f/k/a WATSON PHARMA, INC., INSYS THERAPEUTICS, INC.; MALLINCKRODT, PLC; and MALLINCKRODT, LLC, (collectively "Defendant Manufacturers" or "Defendants") were, and currently are, regularly engaged in business in Clark County. More specifically, Defendants were, and currently are, in the business of designing, testing, manufacturing, labeling, advertising, promoting, marketing, and/or selling opioids throughout Clark County.

#### C. Defendants, Wholesale Distributors.

58. Defendant, AMERISOURCEBERGEN DRUG CORPORATION, is, and at all times pertinent hereto, was, a foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, AMERISOURCEBERGEN DRUG CORPORATION's principal place of business is located in Chesterbrook, Pennsylvania, operating distribution centers in Ohio.

- 59. Defendant, CARDINAL HEALTH, INC. is, and at all times pertinent hereto, was, a foreign corporation with multiple wholly-owned subsidiaries incorporated under the laws of the State of Nevada and/or authorized to do business in said state, and conducting business in the County of Clark, State of Nevada.
- 60. Upon information and belief, and at all times relevant hereto, CARDINAL HEALTH, INC.'s principal office is located in Dublin, Ohio, operating, distribution centers in Ohio. CARDINAL HEALTH 6 INC. is a Nevada Domestic Corporation. CARDINAL HEALTH TECHNOLOGIES LLC is a Nevada Domestic LLC. At all times relevant herein, CARDINAL HEALTH TECHNOLOGIES LLC takes and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend patents, including those relating to drug labeling, coding and distribution.
- 61. CARDINAL HEALTH 414 LLC is an LLC incorporated under the laws of the state of Delaware and headquartered in Dublin, Ohio, and registered and authorized to conduct business within the State of Nevada. At all times relevant herein, CARDINAL HEALTH 414 LLC takes and took advantage of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend medical patents. Further, CARDINAL HEALTH 414 LLC operates a pharmacy within the physical confines of the County of Clark. CARDINAL HEALTH 200 LLC is an LLC incorporated under the laws of the state of Delaware and headquartered in Dublin, Ohio, and registered and authorized to conduct business within the State of Nevada. To Wit, CARDINAL HEALTH 200 LLC has obtained a business license in the County of Clark to register as a "Procurement Vendor," which is a company registered to submit bids to sell products to Nevada and Clark County government entities, such as to sell medical goods or drugs to the County-operated hospital.
- 62. Defendant, McKESSON CORPORATION, is, and at all times pertinent hereto, was, foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, McKESSON CORPORATION's principal place of business is located in San Francisco, California, operating distribution centers in Ohio. At all times relevant herein, McKESSON CORPORATION takes and took advantage

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of the legislative, regulatory and tax schemes of the State of Nevada to own, maintain and defend patents, including those relating to drug labeling, coding and distribution.

- 63. Defendant, MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC., is, and at all times pertinent hereto, was, foreign corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC.'s, operates distribution centers in Ohio.
- 64. AMERISOURCEBERGEN DRUG CORPORATION, CARDINAL HEALTH, INC., CARDINAL HEALTH 6 INC.; CARDINAL HEALTH TECHNOLOGIES LLC; CARDINAL HEALTH 414 LLC; CARDINAL HEALTH 200 LLC; McKESSON CORPORATION, and MASTERS PHARMACEUTICAL, LLC f/k/a MASTERS PHARMACEUTICAL, INC.; (collectively "Defendant Distributors" or "Defendants") distributed opioids or facilitated the distribution of opioids into Clark County. The United States Drug Enforcement Administration has found it necessary to levy disciplinary action against these and each of these including large fines and suspension or permanent cancellation of their licenses for distribution of controlled substances, based on dangerous and abusive distribution practices as detailed herein and below.
- 65. Defendant Distributors purchased opioids from manufacturers, including the named Defendants herein, and distributed them to pharmacies throughout Clark County, and the State of Nevada.
- 66. Defendant Distributors played an integral role in the chain of opioids being distributed throughout Clark County, and the State of Nevada.

#### D. Defendants, Detailers.

67. Defendants AIDA B MAXSAM; ALLISON FOSTER; and JAMES KUMLE; (hereinafter "DETAILERS") are natural persons who are, and at all relevant times herein were, residents of Clark County, Nevada, who are or were engaged in specialty drug sales on behalf of Defendant Manufacturers and Distributors PURDUE; DAIICHI SANKYO, INC.; and/or DEPOMED.

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68. Defendant DETAILERS were trained to, and did in fact, make personal contact with physicians and clinics within Clark County, Nevada for the purpose, and with the result, of encouraging them to prescribe opioid medications in a manner inconsistent with known safety concerns and contrary to sound medical practice.

#### E. Defendants, Pharmacies.

- Defendant C & R PHARMACY d/b/a KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC. ("LAM'S PHARMACY") is and was at all times pertinent hereto a domestic corporation authorized to do business in the County of Clark, State of Nevada. Upon information and belief, and at all times relevant hereto, KEN'S PHARMACY f/k/a LAM'S PHARMACY, INC.'s principal place of business was and is in Las Vegas, Nevada. Plaintiff is informed, believes, and alleges that C & R PHARMACY d/b/a KEN'S PHARMACY purchased and is the possessor and controller of all of the assets of the former LAM'S PHARMACY including drugs, premises, prescription records, customer lists, telephone numbers, goodwill, and all other business assets.
- Defendant LAM'S PHARMACY and other pharmacies (collectively "Defendant 70. Pharmacies" or "Defendants") sold opioids to residents of Clark County giving rise to the opioid crisis.
- 71. Defendant Pharmacies played an integral role in the chain of opioids being sold throughout Clark County.

#### F. Defendants, Health Care Providers

Defendant STEVEN A HOLPER MD is, and was at all times relevant herein, a resident of Clark County, Nevada and was a licensed medical doctor in the State of Nevada. Upon information and belief, and at all times relevant hereto, Defendant STEVEN A HOLPER MD, conducted business and provided medical services as STEVEN A. HOLPER, M.D., PC, a Nevada Domestic Professional Corporation in Clark County, Nevada. Defendant HOLPER OUT-PATIENTS MEDICAL CENTER, LTD. (collectively, with STEVEN A HOLPER MD and STEVEN A. HOLPER M.D., PC, "Defendant Providers" or "HOLPER"), is, and was at all times relevant herein, a Nevada Domestic Corporation with its principal place of business in Clark

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County, Nevada, and served as the location from which Defendant STEVEN A HOLPER MD provided his medical services.

- HOLPER habitually prescribed and delivered highly addictive and potentially lethal opioid medications, including, but not limited to, Subsys, to patients in Clark County, Nevada who did not meet the qualifications for such medication, specifically, were not cancer patients experiencing break-through cancer pain.
- HOLPER participated in a deceptive scheme to obtain authorization for such 74. prescriptions from health insurance providers.
  - G. Defendants, Does, Roes and Zoes,
- That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant DOES 1 through 100, inclusive, are unknown to Plaintiff. Plaintiff will ask leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff. Plaintiff believes each Defendant named as DOE was responsible for the misconduct alleged herein.
- That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant ROE CORPORATIONS I through 100, are unknown to Plaintiff. These Defendants include the manufacturer(s), distributor(s) and any third party that may have developed, manufactured, produced, sold, altered or otherwise distributed the subject drug, which caused Plaintiff's injuries as complained herein. Plaintiff will ask to leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff. Plaintiff believes each Defendant named as ROE CORPORATION was responsible for contributing to the misconduct alleged herein.
- That the true names and the capacities, whether individual, agency, corporate, associate or otherwise, of Defendant ZOE PHARMACIES I through 100, are unknown to Plaintiff. These Defendants include the pharmacies or similarly situated retailers that may have developed, manufactured, produced, sold, altered or otherwise distributed opioids which caused Plaintiff's injuries as complained herein. Plaintiff will ask to leave of the Court to amend this Complaint to show the true names and capacities of these Defendants, when they become known to Plaintiff.

 Plaintiff believes each Defendant named as ZOE PHARMACY was responsible for contributing to the misconduct alleged herein.

- 78. That Plaintiff is informed and believes, and based upon such information and belief, alleges that each of the Defendants herein designated as DOES, ROES and/or ZOES are in some manner responsible for the misconduct alleged herein.
- 79. Plaintiff is informed and believes and thereon alleges that at all relevant times herein mentioned Defendants, and each of them, were the agents and/or servants and/or partners and/or joint venture partners and/or employers and/or employees and/or contractors of the remaining Defendants and were acting within the course and scope of such agency, employment, partnership, contract or joint venture and with the knowledge and consent of the remaining Defendants at the time of the event leading to the misconduct alleged herein.

#### H. Jurisdiction & Venue.

- 80. That exercise of the jurisdiction by this Court over each and every Defendant in this action is appropriate because each and every Defendant has done, and continues to do, business in the State of Nevada, and committed a tort in the State of Nevada. Additionally, this Court has jurisdiction over the claims alleged herein as they arise under Nevada statutes and Nevada common law.
- Venue is proper in the District Court of Clark County, Nevada where part of the claims alleged herein occurred.

#### GENERAL FACTUAL ALLEGATIONS

#### A. Opioids Generally

- 82. Defendants design, manufacture, distribute, sell, market, and advertise prescription opioids, including brand-name drugs like Oxycontin and Subsys, and generics like oxycodone, which are powerful narcotic painkillers. Historically, because they were considered too addictive and debilitating for the treatment of chronic pain (like back pain, migraines and arthritis), opioids were used only to treat short-term acute pain cancer patients or for palliative (end-of-life) care.
- 83. Due to the lack of evidence that opioids improved patients' ability to overcome pain and function, coupled with evidence of greater pain complaints as patients developed

tolerance to opioids over time and the serious risk of addiction and other side effects, the use of opioids for chronic pain was discouraged or prohibited. As a result, doctors generally did not prescribe opioids for chronic pain.

- 84. In the 1970s and 1980s, studies were conducted that made clear the reasons to avoid opioids. By way of example, the World Health Organization ("WHO") in 1986 published an "analgesic ladder" for the treatment of cancer pain. The WHO recommended treatment with over-the-counter or prescription acetaminophen or non-steroidal anti-inflammatory drugs ("NSAIDs") first, then use of unscheduled or combination opioids, and then stronger (Schedule II or III) opioids if pain persisted. The WHO ladder pertained only to the treatment of cancer pain, and did not contemplate the use of narcotic opioids for chronic pain because the use of opioids for chronic pain was not considered appropriate medical practice at the time.
- 85. Due to concerns about their addictive qualities, opioids have been regulated as controlled substances by the U.S. Drug Enforcement Administration ("DEA") since 1970. The labels for scheduled opioid drugs carry black box warnings of potential addiction and "[s]erious, life-threatening, or fatal respiratory depression," as a result of an excessive dose.

#### B. Defendants' Fraudulent Marketing

- 86. To take advantage of the lucrative market for chronic pain patients, Defendants developed a well-funded marketing scheme based on deception. Defendants used both direct marketing and unbranded advertising disseminated by purported independent third parties to spread false and deceptive statements about the risks and benefits of long-term opioid use.
- 87. Yet these statements were not only unsupported by or contrary to the scientific evidence, they were also contrary to pronouncements by and guidance from federal agencies such as the Food and Drug Administration ("FDA") and Centers for Disease Control and Prevention ("CDC") based on that evidence. They also targeted susceptible prescribers and vulnerable patient populations, including the elderly and veterans.
- 88. Defendants also used kickback systems, prior authorization systems, and incentives to encourage health care providers to prescribe the opioid medications.

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#### Direct Marketing Efforts

- Defendants' direct marketing of opioids generally proceeded on two tracks. First, Defendants conducted, and continue to conduct, promotional campaigns extolling the purported benefits of their branded drugs. Advertisements were branded to deceptively portray the benefits of opioids for chronic pain. For instance, Defendant Purdue commissioned series of ads in medical journals, called "Pain vignettes," for Oxycontin in 2012. These ads featured chronic pain patients and recommended opioids for each. One ad described a "54-year-old writer with osteoarthritis of the hands" and implied that Oxycontin would help the writer work more effectively. Purdue agreed in late 2015 and 2016 to halt these misleading representations in New York, but no similar order has been issued in Nevada. Defendant Mallinckrodt marketed its products, Exalgo and Xartemis as specially formulated to reduce abuse and published information on its website minimizing addition risk as well as advocating access to opioids. Defendant Insys provided health care providers with false and misleading information in order to deceive such providers into believing the FDA had approved Subsys for more uses than the FDA had actually approved.
- 90. Second, Defendants promoted, and continue to promote, the use of opioids for chronic pain through "detailers" sales representatives who visited individual doctors and medical staff in their offices and small-group speaker programs. Defendants' detailing to doctors is effective. By establishing close relationships with prescribing physicians, Defendants' sales representatives are able to disseminate their misrepresentations in targeted, one-on-one settings that allowed them to differentiate their opioids and to address individual prescribers' concerns about prescribing opioids for chronic pain.
- 91. These direct techniques were also accompanied by kickbacks, prior authorization systems, and the use of other incentives to encourage health care providers, to prescribe the opioid medication for chronic pain.
- 92. Numerous studies indicate that marketing impacts prescribing habits, with face-to-face detailing having the greatest influence. Defendants devoted, and continues to devote, massive resources to direct sales contacts with doctors.

- 93. Defendants paid sham "speaker fees" to doctors to run educational events to discuss the use of their products, but the fees were actually intended to reward those doctors for prescribing Defendants' product and incentivize them to prescribe more of those products to patients. In fact, often times the speakers spoke at events with minimal to no attendance simply to collect the fee. These kickbacks increased as the number of prescriptions written by the speakers increased.
- 94. Upon information and belief and at all times relevant herein, Defendants ensured, and continue to ensure, marketing consistency nationwide through national and regional sales representative training; national training of local medical liaisons, the company employees who respond to physician inquiries; centralized speaker training; single sets of visual aids, speaker slide decks, and sales training materials; and nationally coordinated advertising. Upon information and belief, Defendants' sales representatives and physician speakers were required to adhere to prescribed talking points, sales messages, and slide decks, and supervisors rode along with them periodically to both check on their performance and compliance.
- 95. Upon information and belief and at all times relevant herein, Defendants employed, and continue to employ, the same marketing plans and strategies and deployed the same messages in Nevada as they did nationwide.
- 96. As the opioid epidemic spread, many health care providers recognized the dangers of opioid medication, including health risks and the risk of addiction. Others, however, continued to prescribe such medication for off-label purposes without adequately warning patients of the dangers associated with opioids.
- 97. Upon information and belief, Defendant Providers received financial incentives to continue writing prescriptions for such opioid medication despite the dangers associated with same.
- 98. Across the pharmaceutical industry, "core message" development is funded and overseen on a national basis by corporate headquarters. This comprehensive approach ensures that Defendants' messages are accurately and consistently delivered across marketing channels including detailing visits, speaker events, and advertising and in each sales territory. Defendants

 consider this high level of coordination and uniformity crucial to successfully marketing their drugs.

#### Unbranded/Third-Party Marketing by Defendants

- 99. In addition to direct communications, Defendants utilized third-party marketing to promote their line of prescription opiates. This "unbranded" marketing refers not to a specific drug, but more generally to a disease state or treatment. For instance, these marketing materials generally promoted opioid use but did not name a specific opioid. Through these unbranded materials, Defendants presented information and instructions concerning opioids that were generally contrary to, or at best, inconsistent with, information and instructions listed on Defendants' branded marketing materials and drug labels and with Defendants' own knowledge of the risks, benefits and advantages of opioids. An example of such unbranded marketing techniques is Defendant Mallinckrodt's Collaborating and Acting Responsible to Ensure Safety (C.A.R.E.S.) Alliance, which promoted a book "Defeat Chronic Pain Now!" minimizing the risk of opioid addiction and emphasizing opioid therapy for regular use for moderate chronic pain.
- 100. Using "Key Opinion Leaders" (KOLs) and "Front Groups," Defendants disseminated their false and misleading statements regarding the efficacy of opioids. These KOLs and Front Groups were important elements of Defendants' marketing plans, because they appeared independent and therefore outside of FDA oversight. However, Defendants did so knowing that unbranded materials typically were not submitted or reviewed by the FDA. By acting through third parties, Defendants was able both to avoid FDA scrutiny and to give the false appearance that these messages reflected the views of independent third parties. Afterwards, Defendants would cite to these sources as corroboration of their own statements.
- 101. Defendants worked, and continue to work, in concert with the Front Groups and KOLs which they funded and directed to carry out a common scheme to deceptively market the risks, benefits, and superiority of opioids to treat chronic pain. Although participants knew this information was false and misleading, these misstatements were nevertheless disseminated to Nevada prescribers and patients.

#### Key Opinion Leaders (KOLs).

- 102. Upon information and belief and at all times relevant herein, Defendants recruited, as part of its unbranded marketing efforts, a cadre of doctors who were financially sponsored because of their preference to aggressively treat chronic pain with opioids. KOLs were retained by Defendants to influence their peers' medical practice, including but not limited to their prescribing behavior. KOLs gave lectures, conducted clinical trials and occasionally made presentations at regulatory meetings or hearings. KOLs were carefully vetted to ensure that they were likely to remain on message and supportive of Defendant' agenda.
- 103. Defendants' financial support helped these doctors become respected industry experts. Upon information and belief, these doctors repaid Defendants by extolling the benefits of opioids to treat chronic pain as quid pro quo. Defendants would cite to these sources later on as corroboration of their own false and misleading statements regarding opioids.

#### Front Groups

- 104. Defendants also entered into arrangements with seemingly unbiased and independent patient and professional organizations to promote opioids for the treatment of chronic pain. Under their direction and control, these "Front Groups" generated treatment guidelines, unbranded materials, and programs that favored chronic opioid therapy. They also assisted Defendants by refuting negative articles, by advocating against regulatory changes that would limit opioid prescribing in accordance with the scientific evidence, and by conducting outreach to vulnerable patient populations targeted by Defendants.
- 105. These Front Groups depended on Defendants for funding and, in some cases, for survival. Defendants exercised significant control over programs and materials created by these groups by collaborating on, editing, and approving their content, and by funding their dissemination. In so doing, Defendants made sure that these Front Groups would generate only favorable messages. Despite this, the Front Groups held themselves out as independent and serving the needs of their members whether patients suffering from pain or doctors treating those patients.
- 106. While Defendants utilized many Front Groups, one of the most prominent of was the American Pain Foundation ("APF"). APF received more than \$10 million in funding from

opioid manufacturers from 2007 until it closed its doors in May 2012. Upon information and belief, Defendant Purdue was one of its primary financial backers.

- 107. APF issued education guides for patients, reporters, and policymakers that touted the benefits of opioids for chronic pain and trivialized their risks, particularly the risk of addiction. APF also launched a campaign to promote opioids for returning veterans, which has contributed to high rates of addiction and other adverse outcomes including death among returning soldiers. APF also engaged in a significant multimedia campaign through radio, television and the internet to educate patients about their "right" to pain treatment, namely opioids. All of the programs and materials were available nationally and were intended to reach Nevadans.
- 108. In or about May 2012, the U.S. Senate Finance Committee began investigating APF to determine the relationship, financial and otherwise, between the organization and the manufacturers of opioid analgesics. The investigation caused considerable damage to APF's credibility as an objective and neutral third party, and Purdue, upon information and belief, stopped financially supporting the organization.
- 109. Within days of being targeted by Senate investigation, APF's board voted to dissolve the organization "due to irreparable economic circumstances." APF "cease[d] to exist, effective immediately."

#### Continuing Medical Education (CMEs)

- 110. CMEs are ongoing professional education programs required for physicians. Physicians must attend a certain number and, often, type of CME programs each year as a condition of their licensure. These programs are delivered in person, often in connection with professional organizations' conferences, and online, or through written publications. Doctors rely on CMEs not only to satisfy licensing requirements, but to get information on new developments in medicine or to deepen their knowledge in specific areas of practice. Because CMEs are typically delivered by KOLs who are highly-respected in their fields and are thought to reflect their medical expertise, they can be especially influential with doctors.
- 111. By utilizing CMEs, Defendants sought to reach general practitioners, whose broad area of focus and lack of specialized training in pain management made them particularly

dependent upon CMEs and, as a result, especially susceptible to Defendants' deceptions. Defendants sponsored CMEs promoted chronic opioid therapy.

- 112. These CMEs, while often generically titled to relate to the treatment of chronic pain, focused on opioids to the exclusion of alternative treatments, inflated the benefits of opioids, and frequently omitted or downplayed their risks and adverse effects.
- 113. Upon information and belief and at all times relevant herein, CMEs paid for or sponsored by Defendants were intended to reach prescribing physicians in Nevada.

#### Drug Manufacturer Defendants-Kickbacks to Encourage Prescriptions

114. Upon information and belief, Defendants utilized a system of kickbacks to encourage health care providers to write prescriptions for, and deliver, the opioid medications. Kickbacks took the form of "speaker fees" paid to health care providers that spoke at programs regarding the purported benefits and safety of using opioid medications to treat chronic pain. Such speakers were recruited by Defendants based upon the number of prescriptions the providers wrote for opioid medications. The more prescriptions written, the more times the speaker was asked to appear at a program, and the more "speaker fees" were paid to the provider. Defendants' employees were rewarded when their "speakers" increased the prescriptions they wrote. These speaking programs did not result in other health care providers writing a significant number of prescriptions for Defendants' products, but the "speakers" continued to be paid to speak so long as they increased their own prescriptions. Many of the speaker programs had few or no attendees that would actually be able to write prescriptions for Defendants' products. Upon information and belief, Defendant Providers, benefitted from such programs.

#### Prior Authorization Programs

115. Upon information and belief, Defendants developed prior authorization programs in order to gain authorization and approval from insurance companies to cover the costly opioid products for off-label uses. These programs involved representatives from Defendants contacting insurance companies and representing that they are from a health care provider's office rather than from the Defendant manufacturer or distributor; providing inaccurate diagnosis information on the authorization requests; and drafting Letters of Medical Necessity for health care providers to sign-off on for purposes of receiving authorization from health insurance providers. Upon

information and belief, Defendant Providers also participated in misleading the health insurance providers to authorize the numerous prescriptions written for opioid medications, including, but not limited to, Subsys.

#### Medication Switch Programs

and sales people to convince health care providers to substitute stronger, more expensive opioid medications for medications that patients were already prescribed. Detailers and sales people were informed that they would receive higher pay and/or bonuses by convincing health care providers to change prescriptions. These programs ignored any warnings that one opioid drug could not be substituted on a one-for-one basis with another opioid medication. Each opioid medication is unique in its dosing and has a different approved dosage level. Switch programs encouraged a one-for-one substitution despite the differences in the original and substitute medication.

#### Drug Manufacturer Defendants-Marketing Targeting the Elderly and Veterans

- 117. In its pursuit of profit, Defendants targeted vulnerable segments of the population suffering from chronic pain including veterans and the elderly.
- 118. Defendants' targeted marketing to the elderly and the absence of cautionary language in their promotional materials creates a heightened risk of serious injury. Studies have shown that elderly patients who used opioids had a significantly higher rate of death, heart attacks, and strokes than users of NSAIDs. Additionally, elderly patients taking opioids have been found to suffer elevated fracture risks, greater risk for hospitalizations, and increased vulnerability to adverse drug effects and interactions, such as respiratory depression.
- 119. Defendants' efforts were successful. Since 2007, opioid prescriptions for the elderly have grown at twice the rate of prescriptions for adults between the ages of 40 and 59. Based on anecdotal evidence, many of these elderly patients started on opioids for chronic back pain or arthritis.
- 120. Veterans are also suffering greatly from the effects of Defendants' targeted marketing. Opioids are particularly dangerous to veterans. According to a study published in the 2013 Journal of American Medicine, veterans returning from Iraq and Afghanistan who were

prescribed opioids have a higher incidence of adverse clinical outcomes, like overdoses and self-inflicted and accidental injuries, than the general U.S. population.

- 121. Exit Wounds, a 2009 publication sponsored by Defendant Purdue and distributed by APF, written as a personal narrative of one veteran, describes opioids as "underused" and the "gold standard of pain medications" and fails to disclose the risk of addiction, overdose, or injury. It notes that opioid medications "increase a person's level of functioning" and that "[I]ong experience with opioids shows that people who are not predisposed to addiction are unlikely to become addicted to opioid pain medications."
- 122. Exit Wounds downplays and minimizes the risks from chronic opioid therapy and does not disclose the risk that opioids may cause fatal interactions with benzodiazepines taken by a significant number of veterans. It is not the unbiased narrative of a returning war veteran. It is another form of marketing, sponsored by Defendant Purdue.
- 123. The deceptive nature of Exit Wounds is made obvious in comparing it to guidance on opioids published by the U.S. Department of Veterans Affairs and the Department of Defense in 2010 and 2011. The VA's Taking Opioids Responsibly describes opioids as "dangerous." It cautions against taking extra doses and mentions the risk of overdose and the dangers of interactions with alcohol.

#### C. Defendants' Misrepresentations

- 124. To convince prescribing physicians and prospective patients that opioids are safe, Defendants deceptively concealed the risks of long-term opioid use, particularly the risk of addiction, through a series of misrepresentations. Defendants manipulated their promotional materials and the scientific literature to make it appear that these items were accurate, truthful, and supported by objective evidence when they were not.
  - 125. These misrepresentations regarding opioids include but are not limited to:
    - a. Starting patients on opioids was low-risk because most patients would not become addicted, and because those who were at greatest risk of addiction could be readily identified and managed;
    - Patients who displayed signs of addiction probably were not addicted and, in any event, could easily be weaned from the drugs;

- The use of higher opioid doses, which many patients need to sustain pain relief as they develop tolerance to the drugs, do not pose special risks; and
- Abuse-deterrent opioids both prevent abuse and overdose and are inherently less addictive.
- 126. Upon information and belief, Defendants have not only failed to correct these misrepresentations, they continue to make them today.
- 127. For example, Defendant Purdue misrepresented, and continues to misrepresent, Oxycontin as providing 12 continuous hours of pain relief with one dose. However, studies have shown, as well as Purdue's own internal research, that the effects of the drug wear off in or about six (6) hours in one quarter of its patients and in or about ten (1) hours in one-half of its patients.
- 128. Defendants also misrepresented the benefits of chronic opioid therapy. For example, Defendant Purdue falsely claimed that long-term opioid use improved patients' function and quality of life in advertisements for Oxycontin in medical journals entitled, "Pain Vignettes" which were case studies featuring patients with pain conditions persisting over several months and recommending Oxycontin for them. These advertisements implied that Oxycontin improves patients' function.
- 129. However, these claims find no support in the scientific literature. In 2008, the FDA sent a warning letter to an opioid manufacturer, making it clear "that [the claim that] patients who are treated with the drug experience an improvement in their overall function, social function, and ability to perform daily activities . . . has not been demonstrated by substantial evidence or substantial clinical experience." Most recently, the 2016 CDC Guideline approved by the FDA concluded that "there is no good evidence that opioids improve pain or function with long-term use, and . . . complete relief of pain is unlikely."
- 130. Upon information and belief and at all times relative herein, Defendants made and/or disseminated deceptive statements related to opioids, including, but not limited to, in the following ways:
  - a. Creating, sponsoring, and assisting in the distribution of patient education materials distributed to Nevada consumers that contained deceptive statements;

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- b. Creating and disseminating advertisements that contained deceptive statements concerning the ability of opioids to improve function long-term and concerning the evidence supporting the efficacy of opioids long-term for the treatment of chronic non-cancer pain;
- Assisting in the distribution of guidelines that contained deceptive statements concerning the use of opioids to treat chronic non-cancer pain and misrepresented the risks of opioid addiction;
- d. Developing and disseminating scientific studies that misleadingly concluded opioids are safe and effective for the long-term treatment of chronic non-cancer pain and that opioids improve quality of life, while concealing contrary data;
- e. Targeting the elderly and veterans by assisting in the distribution of guidelines that contained deceptive statements concerning the use of opioids to treat chronic noncancer pain and misrepresented the risks of opioid addiction in this population;
- f. Exclusively disseminating misleading statements in education materials to Nevada hospital doctors and staff while purportedly educating them on new pain standards; and
- g. Making deceptive statements concerning the use of opioids to treat chronic noncancer pain to Nevada prescribers through in-person detailing.

#### D. Duty of Drug Distributors and Pharmacies as Gate Keepers

- 131. In Nevada, opioids are a controlled substance and are categorized as "dangerous drugs." Therefore, Defendant Distributors have a duty to exercise reasonable care under the circumstances.
- 132. This involves a duty not to create a foreseeable risk of harm to others. Additionally, one who engages in affirmative conduct-and thereafter realizes or should realize that such conduct has created an unreasonable risk of harm to another-is under a duty to exercise reasonable care to prevent the threatened harm.
- 133. All opioid distributors are required and have a duty to maintain effective controls against opioid diversion. They are also required and have a duty to create and use a system to identify and report downstream suspicious orders of controlled substances to law enforcement.

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Suspicious orders include orders of unusual size, orders deviating substantially from the normal pattern, and orders of unusual frequency.

- 134. To comply with these requirements, distributors must know their customers, report suspicious orders, conduct due diligence, and terminate orders if there are indications of diversion.
- 135. Defendant Distributors each have an affirmative duty to act as a gatekeeper guarding against the diversion of the highly addictive, dangerous opioid drugs.
- 136. Defendant Distributors each have a non-delegable duty to identify and track suspicious orders of controlled substances.
- 137. In addition, Defendant Distributors must also stop shipment on any order which is flagged as suspicious and only ship orders which were flagged as potentially suspicious if, after conducting due diligence, the distributor can determine that the order is not likely to be diverted into illegal channels.
- 138. Defendant Distributors have a duty to detect questionable and suspicious orders to prevent the diversion of opioids into Clark County, which include orders of unusual size, orders deviating substantially from a normal pattern, and orders of an unusual frequency.
- 139. Defendant Distributors not only have a duty to detect and prevent diversion of controlled prescription drugs, but undertake such efforts as responsible members of society.
- 140. In so doing, this is intended to reduce the widespread diversion of these drugs out of legitimate channels into the illicit market, while at the same time providing the legitimate drug industry with a unified approach to narcotic and dangerous drug control.
- 141. Notwithstanding this duty and obligation, the DEA has been required to take administrative action against Defendant Distributors to force compliance. The United States Department of Justice, Office of the Inspector General, Evaluation and Inspections Division, reported that the DEA issued final decisions in 178 registrant actions between 2008 and 2012. The Office of Administrative Law Judges issued a recommended decision in a total of 117 registrant actions before the DEA issued its final decision, including 76 actions involving orders

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- (a) On April 24, 2007, the DEA issued an Order to Show Cause and Immediate Suspension Order against the AmerisourceBergen Orlando, Florida distribution center ("Orlando Facility") alleging failure to maintain effective controls against diversion of controlled substances. On June 22, 2007, AmerisourceBergen entered into a settlement which resulted in the suspension of its DEA registration;
- (b) On November 28, 2007, the DEA issued an Order to Show Cause and immediate Suspension Order against the Cardinal Health Auburn, Washington Distribution Center ("Auburn Facility") for failure to maintain effective controls against diversion of hydrocodone;
- (c) On December 5, 2007, the DEA issued an Order to Show Cause and Immediate Suspension Order against the Cardinal Health Lakeland, Florida Distribution Center ("Lakeland Facility") for failure to maintain effective controls against diversion of hydrocodone;
- (d) On December 7, 2007, the DEA issued an Order to Show Cause and Immediate Suspension Order against the Cardinal Health Swedesboro, New Jersey Distribution Center ("Swedesboro Facility") for failure to maintain effective controls against diversion of hydrocodone;
- (e) On January 30, 2008, the DEA issued an Order to Show Cause and Immediate Suspension Order against the Cardinal Health Stafford, Texas Distribution Center ("Stafford Facility") for failure to maintain effective controls against diversion of hydrocodone;
- (f) On May 2, 2008, McKesson Corporation entered into an Administrative Memorandum of Agreement ("2008 MOA") with the DEA which provided that McKesson would "maintain a compliance program designed to detect and prevent the diversion of controlled substances, inform DEA of suspicious orders required by 21 CFR § 1301.74(b), and follow the procedures established by its Controlled Substance Monitoring Program;"
- (g) On September 30, 2008, Cardinal Health entered into a Settlement and Release Agreement and Administrative Memorandum of Agreement with the DEA related to its Auburn Facility, Lakeland Facility, Swedesboro Facility and Stafford Facility. The document also referenced allegations by the DEA that Cardinal failed to maintain effective controls against the diversion of controlled substances at its distribution facilities located in McDonough, Georgia; Valencia, California; and Denver, Colorado;
  - (h) On February 2, 2012, the DEA issued an Order to Show Cause and

<sup>&</sup>lt;sup>2</sup> The Drug Enforcement Administration's Adjudication of Registrant Actions, United States Department of Justice, Office of the Inspector General, Evaluation and Inspections Divisions, 1-2014-003 (May 2014).

Immediate Suspension Order against the Cardinal Health Lakeland, Florida Distribution Center for failure to maintain effective controls against diversion of oxycodone;

- (i) On December 23, 2016, Cardinal Health agreed to pay a \$44 million fine to the DEA to resolve the civil penalty portion of the administrative action taken against its Lakeland, Florida Distribution Center;
- (j) On January 5, 2017, McKesson Corporation entered into an Administrative Memorandum Agreement with the DEA wherein it agreed to pay a \$150,000,000 civil penalty for violation of the 2008 MOA as well as failure to identify and report suspicious orders at its facilities in Aurora CO, Aurora IL, Delran NJ, LaCrosse WI, Lakeland FL, Landover MD, La Vista NE, Livonia MI, Methuen MA, Santa Fe Springs CA, Washington Courthouse OH and West Sacramento CA; and
- (k) On July 11, 2017, Mallinckrodt agreed to pay the DEA \$35 million to settle allegations for the company's failure to report suspicious orders of opioids and allegations of faulty record keeping. The investigation originally began in 2011 and federal investigators reportedly found 44,000 violations potentially exposing Mallinckrodt to \$2.3 billion in fines.
- 142. In another example, on August 9, 2013, the DEA issued an Order to Show Cause for Defendant MASTERS PHARMACEUTICALS, LLC to consider whether to revoke its distributor license for failing to monitor, report, and prevent the distribution of suspicious orders under federal law. See, Masters Pharmaceuticals, Inc.; Decision and Order, 80 FR 55418, 55419 (2015). The Order inter alia made allegations regarding Masters suspicious distributions of oxycodone to various pharmacies across the country, including 1.7 million dosage units . . . to a pharmacy located in Clark County from January 1, 2009 through November 30, 2010. Id. The registration was ultimately revoked and Masters appealed.
- 143. On June 30, 2017, the Court of Appeals for the D.C. Circuit issued an order in denying MASTERS PHARMACEUTICAL, INC.'s, Petition for Review seeking to overturn the DEA's revocation of Masters' DEA registration finding that there was substantial evidence which supported revocation because suspicious orders were not investigated. See, Masters Pharmaceutical, Inc. v. Drug Enforcement Administration (No. 15-1335).
- 144. Because Defendant Distributors handle such large volumes of controlled substances, and are the first major line of defense in the movement of legal pharmaceutical controlled substances from legitimate channels into the illicit market, it is incumbent on these

 distributors to maintain effective controls to prevent diversion of controlled substances. Should a distributor deviate from these checks and balances, the closed system collapses.

- 145. The sheer volume of prescription opioids distributed to pharmacies in Clark County is excessive for the medical need of the community and facially suspicious. Some red flags are so obvious that no one who engages in the legitimate distribution of controlled substances can reasonably claim ignorance of them.
- 146. Over the course of a decade, Defendant Distributors and Pharmacies failed to detect suspicious orders of prescription opioids which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 147. Defendants ignored the law, paid the fines, and continued to unlawfully fill suspicious orders of unusual size, orders deviating substantially from a normal pattern and/or orders of unusual frequency in Clark County, and/or orders which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 148. Defendant Pharmacies must exercise reasonable care under the circumstances. This involves a duty not to create a foreseeable risk of harm to others. Additionally, one who engages in affirmative conduct, and thereafter realizes or should realize that such conduct has created an unreasonable risk of harm to another, is under a duty to exercise reasonable care to prevent the threatened harm.
- 149. Like Defendant Distributors, Defendant Pharmacies also serve as gatekeepers in keeping drugs from entering the illicit market. As the "last line of defense," they are meant to be the drug experts in the healthcare delivery system and as such have considerable duties and responsibility in the oversight of patient care. They cannot blindly fill prescriptions written by a doctor if the prescription is not for a legitimate medical purpose.
- 150. Therefore, Defendant Pharmacies are required to ensure that prescriptions for controlled substances are valid, and that they are issued for a legitimate medical purpose by practitioners acting in their usual course. But by filling prescriptions of questionable or suspicious origin the Defendant Pharmacies have subsequently breached that duty.
- 151. Upon information and belief and at all times relevant herein, questionable or suspicious prescriptions issued by Defendant Pharmacies include: (1) prescriptions written by a

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doctor who writes significantly more prescriptions (or in larger quantities) for controlled substances compared to other practitioners in the area; (2) prescriptions which should last for a month in legitimate use, but are being refilled on a shorter basis; (3) prescriptions for antagonistic drugs, such as depressants and stimulants, at the same time; (4) prescriptions with quantities or dosages that differ from usual medical usage; (5) prescriptions that do not comply with standard abbreviations and/or contain no abbreviations; (6) photocopied prescriptions; and/or (7) prescriptions containing different handwritings.

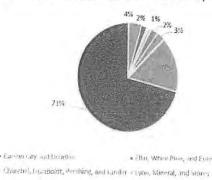
- 152. In addition to having common law duties, Defendant Pharmacies have a statutory duty under state law to track and report certain information to the Nevada State Board of Pharmacy. The Nevada State Board of Pharmacy has been licensing and regulating the practices of pharmaceutical wholesalers in Nevada since 1967.
- 153. State law requires that statements of prior sales ("pedigrees") must be in 'electronic form, if the transaction occurs on or after January 1, 2007 and also when one of two things is true: (1) the selling wholesaler is not an authorized distributor for the manufacturer of the drug, or (2) The selling wholesaler bought the drug from another wholesaler.
- 154. In addition, the mandatory data to be reported must include, but is not limited to as follows: (a) name, address, telephone number, and Nevada license number of the wholesaler making the pedigree; (b) name and title of person certifying the pedigree's accuracy; (c) invoice number and date for the transaction of which the pedigree is part; (d) purchase order number and date for the transaction of which the pedigree is part; (e) order number and date (if one) for the transaction of which the pedigree is part;(f) the business name, address, and telephone number of each preceding seller of the drug; (g) the business name, address, and telephone number of the customer to whom the reporting wholesaler sold the drug; (h) the date of each preceding or subsequent sale; (i) name of the drug; (j) strength of the drug; (k) size of the container; and/or number of containers.
- 155. Because Defendant Pharmacies handle such large volumes of controlled substances, and are a last line of defense in the movement of legal pharmaceutical controlled substances from legitimate channels into the illicit market, it is incumbent on these Defendants to

 maintain effective controls to prevent diversion of controlled substances. Should Defendants deviate from these checks and balances, the closed system collapses.

- 156. For instance, on August 9, 2013, the DEA issued an Order to Show Cause for Defendant MASTERS PHARMACEUTICALS, LLC to consider whether to revoke its distributor license for failing to monitor, report, and prevent the distribution of suspicious orders under federal law. See, Masters Pharmaceuticals, Inc.; Decision and Order, 80 FR 55418, 55419 (2015). The Order inter alia made allegations regarding Masters suspicious distributions of oxycodone to various pharmacies across the country, including 1.7 million dosage units . . . to a pharmacy located in Clark County, LAM'S PHARMACY, from January 1, 2009 through November 30, 2010. Id.
- 157. The sheer volume of prescription opioids distributed to pharmacies in Clark County is excessive for the medical need of the community and facially suspicious. Some red flags are so obvious that no one who engages in the legitimate distribution of controlled substances can reasonably claim ignorance of them.
- 158. Over the course of a decade, Defendant Pharmacies failed to detect suspicious orders of prescription opioids which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.
- 159. Yet, Defendants ignored the law, paid the fines, and continued to unlawfully fill suspicious orders of unusual size, orders deviating substantially from a normal pattern and/or orders of unusual frequency in Clark County, and/or orders which Defendants knew or should have known were likely to be delivered and/or diverted into Clark County.

#### D. Opioid Addiction in Nevada

160. In Nevada, the opioid epidemic is widespread, not localized to any particular city or county. In 2016, Nevada was ranked as the <u>sixth highest</u> state for the number of milligrams of opioids distributed per adult according to a study by the DEA. From 2009 to 2013, hospitals across the State had patients presenting to emergency rooms for heroin or opioid dependence, abuse, or poisoning. Of those visits, 71% occurred in Clark County.

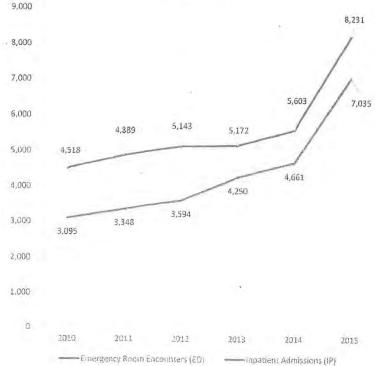


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161. According to data from the Nevada Division of Public and Behavioral Health, the total number of opioid-related hospitalizations in Nevada nearly doubled from 2010 to 2015. In 2010, the number of opioid-related emergency room hospitalizations in Nevada totaled about 4,518 patients. By comparison, that number rose steeply to about 8,231 visits in a mere five years. Similarly, in 2010, the number of opioid-related inpatient admissions statewide totaled 3,095 hospitalizations. However, in a span of only five years, that number exponentially increased to 7,035 visits in 2015. From 2010 to 2015, over 26% of opioid-related emergency room hospitalizations in Nevada were among patients aged 55 years and older. Over 36% of opioidrelated inpatient admissions in the State were among that same age group.

162. Opioid-induced hospitalizations and emergency room visits are a significant area of health expenditure. For instance in 2012, over \$40 million was billed for opioid-induced hospitalizations and over \$7 million for similar emergency room visits in Southern Nevada alone.

# Opioid-Related Hospitalizations, Nevada Residents, 2010-2015



163. In addition to hospitalizations, the total number of opioid-related deaths continues to mount. According to the Centers for Disease Control, nearly half of all U.S. opioid overdose deaths involve a prescription opioid. In 2015, more than 15,000 people in the U.S. died from overdoses involving prescription opioids.

164. Nevada has the <u>fourth highest</u> drug overdose mortality rate in the United States. From 2010 to 2015, approximately 2,800 deaths in Nevada have been attributed to opioid-related overdose. It is estimated that 55% of those deaths were caused by natural and semi-synthetic opioids.

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#### E. The Consequences of Defendants' Fraudulent Scheme

165. Through direct promotional marketing, in conjunction with third-party Front Groups and KOLs, Defendants accomplished exactly what they set out to do: change the institutional and public perception of the risk-benefit assessments and standard of care for treating patients with chronic pain. As a result, Nevada doctors began prescribing opioids long-term to treat chronic pain - something most would never have considered prior to Defendants' extensive marketing campaign.

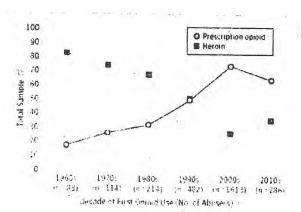
166. But for the misleading information disseminated by Defendants, prescribing physicians would not, in most instances, have prescribed opioids as medically necessary or reasonably required to address chronic pain. The impact of Defendants' fraudulent marketing on doctors' prescribing and patients' use of opioids is evidenced by the increase in opioid prescribing nationally in concert with Defendants' marketing, and the consequences of opioid over-prescription - including addiction, overdose, and death.

#### F. Prescription Opioids Fueling Secondary Market of Illegal Drugs

and chronic conditions has created an abundance of drugs available for criminal use and fueled a new wave of addiction and abuse. Defendants' behavior supplies both ends of the secondary market for opioids – producing both the inventory of narcotics to sell and the addicts to buy them. It has been estimated that the majority of the opioids that are abused come, directly or indirectly, through doctors' prescriptions. Because heroin is cheaper than prescription painkillers, many prescription opioid addicts migrate to heroin. Thus, prescription drug abuse is fueling the rise of heroin usage in Nevada.

168. As a result, self-reported heroin use nearly doubled in the U.S. between 2007 and 2012, from 373,000 to 669,000 individuals and, in 2010, more than 3,000 people in the U.S. died

 from heroin overdoses, also nearly double the rate in 2006; nearly 80% of those who used heroin in the past year previously abused prescription opioids.



- 169. While the use of opioids continues to take an enormous toll on Clark County and its residents, pharmaceutical companies reap blockbuster profits.
- 170. In 2014 alone, opioids generated \$11 billion in revenue for drug companies, Defendants experienced a material increase in sales, revenue, and profits from their fraudulent advertising and other unlawful and unfair conduct as described above.
- 171. Defendants should be held accountable for their misrepresentations and the harms caused to Clark County as well as its residents thus giving rise to this lawsuit.

#### FIRST CAUSE OF ACTION

(Public Nuisance Against All Defendants)

- 172. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 173. This action is brought by Clark County for violations of statutory provisions concerning public nuisance under NRS 202 et seq. Nevada law provides that a where a controlled substance, including but not limited to opioids, is "unlawfully sold, served, stored, kept, manufactured, used or given away" constitutes a public nuisance.
- 174. The public nuisance created by Defendants' actions is substantial and unreasonable. It has caused, and continues to cause, significant harm to the community. The rates

of opioid use resulting from Defendants' deceptive marketing efforts have caused harm to the community

- 175. As a result of Defendants' conduct, Plaintiff has incurred substantial costs including but not limited to law enforcement action opioid-related to drug crimes, for addiction treatment, and other services necessary for the treatment of people addicted to prescription opioids.
- 176. Defendants, and each of them, have contributed to, and/or assisted in creating and maintaining a condition that is harmful to the health of Clark County citizens, "renders a considerable number of persons insecure in life" and/or interferes with the comfortable enjoyment of life in violation of Nevada law.
- 177. Defendants knew or should have known that their marketing of opioid use would create a public nuisance.
- 178. Defendants' actions were, and continue to be, a substantial factor in opioids becoming widely available and widely used. Defendants' actions were, and continue to be, a substantial factor in prescribing physicians and prospective patients not accurately assessing and weighing the risks and benefits of opioids for chronic pain. Without Defendants' actions, opioid use would not have become so widespread, and the enormous public health hazard of opioid overuse, abuse, and addiction that now exists would have been averted.
- 179. The health and safety of the citizens of Clark County, including those who use, have used or will use opioids, as well as those affected by users of opioids, is a matter of great public interest and of legitimate concern.
- 180. Defendants' conduct has affected and continues to affect a considerable number of people within the physical boundaries of Clark County and is likely to continue to cause significant harm to people who take opioids, their families, and the community at large.
- 181. Defendants' conduct constitutes a public nuisance and, if unabated, will continue to threaten the health, safety and welfare of the County's residents, creating an atmosphere of fear and addiction that tears at the residents' sense of well-being and security. Clark County has a clearly ascertainable right to abate conduct that perpetuates this nuisance.
- 182. Defendants created an absolute nuisance. Defendants' actions created and expanded the abuse of opioids, which are dangerously addictive, and the ensuing associated

 plague of prescription opioid and heroin addiction. Defendants knew the dangers to public health and safety that diversion of opioids would create in Clark County, however, Defendants intentionally and/or unlawfully failed to maintain effective controls against diversion through proper monitoring, reporting and refusal to fill suspicious orders of opioids. Defendants intentionally and/or unlawfully distributed opioids without reporting or refusing to fill suspicious orders or taking other measures to maintain effective controls against diversion. Defendants intentionally and/or unlawfully continued to ship and failed to halt suspicious orders of opioids. Such actions were inherently dangerous.

- 183. Defendants knew the prescription opioids have a high likelihood of being diverted. It was foreseeable to Defendants that where Defendants distributed prescription opioids without maintain effective controls against diversion, including monitoring, reporting, and refusing shipment of suspicious orders, that the opioids would be diverted, and create an opioid abuse nuisance in Clark County.
- 184. Defendants' actions also created a qualified nuisance. Defendants acted recklessly, negligently and/or carelessly, in breach of their duties to maintain effective controls against diversion, thereby creating an unreasonable risk of harm.
- 185. Defendants acted with actual malice because Defendants acted with a conscious disregard for the rights and safety of other persons, and said actions have a great probability of causing substantial harm.
- 186. The damages available to the Plaintiff include, inter alia, recoupment of governmental costs, flowing from an "ongoing and persistent" public nuisance which the government seeks to abate.
- 187. Defendants' conduct is ongoing and persistent, and the Plaintiff seeks all damages flowing from Defendants' conduct. Plaintiff further seeks to abate the nuisance and harm created by Defendants' conduct.
- 188. As a direct result of Defendants' conduct, the County has suffered actual injury and damages including, but not limited to, significant expenses for police, emergency, health, prosecution, corrections and other services. The County here seeks recovery for its own harm.

- 189. The County has sustained specific and special injuries because its damages include, inter alia, health services, law enforcement expenditures, costs related to opioid addiction treatment and overdose prevention, and related costs.
- 190. The County further seeks to abate the nuisance created by the Defendants' unreasonable, unlawful, intentional, ongoing, continuing, and persistent interference with a right common to the public.
- 191. The public nuisance created by Defendants' actions is substantial and unreasonable it has caused and continues to cause significant harm to the community, and the harm inflicted outweighs any offsetting benefit. The staggering rates of prescription opioid abuse and heroin use resulting from Defendants' abdication of their gate-keeping duties has caused harm to the entire community that includes, but is not limited to:
  - a. The high rates of use have led to unnecessary opioid abuse, addiction, overdose, injuries, and deaths.
  - b. Nor have children escaped the opioid epidemic unscathed. Easy access to prescription opioids has made opioids a recreational drug of choice among teenagers; opioid use among teenagers is only outpaced by marijuana use. Even infants have been born addicted to opioids due to prenatal exposure, causing severe withdrawal symptoms and lasting developmental impacts.
  - c. Even those County residents who have never taken opioids have suffered from the public nuisance arising from Defendants' abdication of their gate-keeper duties. Many have endured both the emotional and financial costs of caring for loved ones addicted to or injured by opioids, and the loss of companionship, wages, or other support from family members who have used, abused, become addicted to, overdosed on, or been killed by opioids.
  - d. The opioid epidemic has increased health care costs.
  - e. Employers have lost the value of productive and healthy employees.
  - f. Defendants' failure to maintain effective controls against diversion of dangerously addictive prescription opioids for non-medical use and abuses has created an

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- abundance of drugs available for criminal use and fueled a new wave of addiction, abuse, and injury.
- g. Defendants' dereliction of duties resulted in a diverted supply of narcotics to sell, and the ensuing demand of addicts to buy them. Increased supply, due to Defendants' conduct, led to more addiction, with many addicts turning from prescription opioids to heroin. People addicted to opioids frequently require increasing levels of opioids, and many turned to heroin as a foreseeable result.
- h. The diversion of opioids into the secondary, criminal market and the increase in the number of individuals who abuse or are addicted to opioids has increased the demands on health care services and law enforcement in the County.
- The significant unreasonable interference with the public rights caused by Defendants' conduct has taxed the human, medical, public health, law enforcement, and financial resources of Clark County.
- j. Defendants' interference with the comfortable enjoyment of life in Clark County is unreasonable because there is little social utility to opioid diversion and abuse, and any potential value is outweighed by the gravity of the harm inflicted by Defendants' actions.
- 192. Plaintiff seeks all legal and equitable relief as allowed by law, including *inter alia* abatement, compensatory damages, and punitive damages from the Defendant Wholesale Distributors for the creation of a public nuisance, attorney fees and costs, and pre- and post-judgment interest.
- 193. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 194. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.

195. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.

196. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

#### SECOND CAUSE OF ACTION

(Common Law Public Nuisance against all Defendants)

- 197. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 198. Defendants, each of them, have contributed to, and/or assisted in creating and maintaining a condition that is harmful to the health of Clark County citizens or interferes with the comfortable enjoyment of life.
- 199. The public nuisance created by Defendants' actions is substantial and unreasonable. It has caused and continues to cause significant harm to the community and the harm inflicted outweighs any offsetting benefit. The staggering rates of opioid use resulting from Defendants' marketing efforts have caused harm to the community.
- 200. Defendants, and each of them, knew or should have known that their promotion of opioid use would create a public nuisance.
- 201. Defendants' actions were, at the least, a substantial factor in opioids becoming widely available and widely used.
- 202. Defendants' actions were, at the least, a substantial factor in doctors and patients not accurately assessing and weighing the risks and benefits of opioids for chronic pain.
- 203. Without Defendants' actions, opioid use would not have become so widespread, and the enormous public health hazard of opioid overuse, abuse, and addiction that now exists would have been averted.
- 204. The health and safety of those individuals in Clark County, including those who use, have used or will use opioids, as well as those affected by users of opioids, is a matter of great public interest and of legitimate concern.
- 205. The public nuisance created, perpetuated, and maintained by Defendants can be abated and further reoccurrence of such harm and inconvenience can be prevented.

206. Defendants' conduct has affected and continues to affect a considerable number of people within the State is likely to continue to cause significant harm to chronic pain patients who take opioids, their families, and the community at large.

- 207. That at all times hereinafter mentioned, upon information and belief, the above-described culpable conduct by Defendants was a proximate cause of injuries sustained by Plaintiff.
- 208. That as a result of the aforesaid occurrence, Plaintiff has suffered extensive monetary and pecuniary losses and other compensatory damages were also incurred and paid, including necessary medical, hospital, and concomitant expenses.
- 209. Defendants' conduct constitutes a public nuisance and, if unabated, will continue to threaten the health, safety and welfare of the County's residents, creating an atmosphere of fear and addiction that tears at the residents' sense of well-being and security. The County has a clearly ascertainable right to abate conduct that perpetuates this nuisance.
- 210. Defendants created an absolute nuisance. Defendants' actions created and expanded the abuse of opioids, which are dangerously addictive, and the ensuing associated plague of prescription opioid and heroin addiction. Defendants knew the dangers to public health and safety that diversion of opioids would create in Clark County, however, Defendants intentionally and/or unlawfully failed to maintain effective controls against diversion through proper monitoring, reporting and refusal to fill suspicious orders of opioids. Defendants intentionally and/or unlawfully distributed opioids without reporting or refusing to fill suspicious orders or taking other measures to maintain effective controls against diversion. Defendants intentionally and/or unlawfully continued to ship and failed to halt suspicious orders of opioids. Such actions were inherently dangerous.
- 211. Defendants knew the prescription opioids have a high likelihood of being diverted. It was foreseeable to Defendants that where Defendants distributed prescription opioids without maintain effective controls against diversion, including monitoring, reporting, and refusing shipment of suspicious orders, that the opioids would be diverted, and create an opioid abuse nuisance in Clark County.

- 212. Defendants' actions also created a qualified nuisance. Defendants acted recklessly, negligently and/or carelessly, in breach of their duties to maintain effective controls against diversion, thereby creating an unreasonable risk of harm.
- 213. Defendants acted with actual malice because Defendants acted with a conscious disregard for the rights and safety of other persons, and said actions have a great probability of causing substantial harm.
- 214. The damages available to the Plaintiff include, inter alia, recoupment of governmental costs, flowing from an "ongoing and persistent" public nuisance which the government seeks to abate. Defendants' conduct is ongoing and persistent, and the Plaintiff seeks all damages flowing from Defendants' conduct. Plaintiff further seeks to abate the nuisance and harm created by Defendants' conduct.
- 215. As a direct result of Defendants' conduct, the County has suffered actual injury and damages including, but not limited to, significant expenses for police, emergency, health, prosecution, corrections and other services. The County here seeks recovery for its own harm.
- 216. The County has sustained specific and special injuries because its damages include, inter alia, health services, law enforcement expenditures, costs related to opioid addiction treatment and overdose prevention, and related costs.
- 217. The County further seeks to abate the nuisance created by the Defendants' unreasonable, unlawful, intentional, ongoing, continuing, and persistent interference with a right common to the public.
- 218. The public nuisance created by Defendants' actions is substantial and unreasonable it has caused and continues to cause significant harm to the community, and the harm inflicted outweighs any offsetting benefit. The staggering rates of prescription opioid abuse and heroin use resulting from Defendants' abdication of their gate-keeping duties has caused harm to the entire community that includes, but is not limited to:
  - a. The high rates of use have led to unnecessary opioid abuse, addiction, overdose, injuries, and deaths.
  - Nor have children escaped the opioid epidemic unscathed. Easy access to prescription opioids has made opioids a recreational drug of choice among Clark

County teenagers; opioid use among teenagers is only outpaced by marijuana use. Even infants have been born addicted to opioids due to prenatal exposure, causing severe withdrawal symptoms and lasting developmental impacts.

- c. Even those County residents who have never taken opioids have suffered from the public nuisance arising from Defendants' abdication of their gate-keeper duties. Many have endured both the emotional and financial costs of caring for loved ones addicted to or injured by opioids, and the loss of companionship, wages, or other support from family members who have used, abused, become addicted to, overdosed on, or been killed by opioids.
- The opioid epidemic has increased health care costs.
- e. Employers have lost the value of productive and healthy employees.
- f. Defendants' failure to maintain effective controls against diversion of dangerously addictive prescription opioids for non-medical use and abuses has created an abundance of drugs available for criminal use and fueled a new wave of addiction, abuse, and injury.
- g. Defendants' dereliction of duties resulted in a diverted supply of narcotics to sell, and the ensuing demand of addicts to buy them. Increased supply, due to Defendants' conduct, led to more addiction, with many addicts turning from prescription opioids to heroin. People addicted to opioids frequently require increasing levels of opioids, and many turned to heroin as a foreseeable result.
- h. The diversion of opioids into the secondary, criminal market and the increase in the number of individuals who abuse or are addicted to opioids has increased the demands on health care services and law enforcement in the County.
- The significant unreasonable interference with the public rights caused by Defendants' conduct has taxed the human, medical, public health, law enforcement, and financial resources of Clark County.
- Defendants' interference with the comfortable enjoyment of life in Clark County is unreasonable because there is little social utility to opioid diversion and abuse,

27 28 and any potential value is outweighed by the gravity of the harm inflicted by Defendants' actions.

- 219. Plaintiff seeks all legal and equitable relief as allowed by law, including inter alia abatement, compensatory damages, and punitive damages from the Defendant Wholesale Distributors for the creation of a public nuisance, attorney fees and costs, and pre- and post-judgment interest.
- 220. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 221. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 222. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 223. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

# THIRD CAUSE OF ACTION

(Negligent Misrepresentation against all Defendants)

- 224. Plaintiff repeats and reiterates the allegations previously set forth herein.
- 225. Defendants had a duty to exercise reasonable care in the marketing of opioids.
- 226. Defendants were aware of the potentially dangerous situation involving opioids.
- 227. Defendants marketed opioids in an improper manner by:
  - a. overstating the benefits of chronic opioid therapy, promising improvement in patients' function and quality of life, and failing to disclose the lack of evidence supporting long-term use;
  - trivializing or obscuring opioids' serious risks and adverse outcomes, including the risk of addiction, overdose, and death;

- c. overstating opioids' superiority compared with other treatments, such as other non-opioid analgesics, physical therapy, and other alternatives;
- d. mischaracterizing the difficulty of withdrawal from opioids and the prevalence of withdrawal symptoms; and
- e. marketing opioids for indications and benefits that were outside of the opioids' labels and not supported by substantial evidence.
- 228. It was Defendants' marketing and not any medical breakthrough— that rationalized prescribing opioids for chronic pain and opened the floodgates of opioid use and abuse. The result has been catastrophic.
- 229. Defendants disseminated many of their false, misleading, imbalanced, and unsupported statements indirectly, through KOLs and Front Groups, and in unbranded marketing materials. These KOLs and Front Groups were important elements of Defendants' marketing plans, which specifically contemplated their use, because they seemed independent and therefore outside FDA oversight. Through unbranded materials, Defendants, with their own knowledge of the risks, benefits and advantages of opioids, presented information and instructions concerning opioids generally that were contrary to, or at best, inconsistent with information and instructions listed on Defendants' branded marketing materials and drug labels. Defendants did so knowing that unbranded materials typically are not submitted to or reviewed by the FDA.
- 230. Defendants also marketed opioids through the following vehicles: (a) KOLs, who could be counted upon to write favorable journal articles and deliver supportive CMEs; (b) a body of biased and unsupported scientific literature; (c) treatment guidelines; (d) CMEs; (e) unbranded patient education materials; and (f) Front Group patient-advocacy and professional organizations, which exercised their influence both directly and through Defendant-controlled KOLs who served in leadership roles in those organizations.
- Defendants knew or should have known that opioids were unreasonably dangerous and could cause addiction.
- 232. Defendants' marketing was a factor in physicians, patients, and others to prescribe or purchase opioids.

- 233. As a direct and proximate result of Defendants' negligence, Plaintiff has suffered and continues to suffer injury, including but not limited to incurring excessive costs related to diagnosis, treatment, and cure of addiction to opioids, bearing the massive costs of these illnesses and conditions by having to provide necessary resources for care, treatment facilities, and law enforcement services for its residents and using County resources in relation to opioid use and abuse.
- 234. However, Defendants continued to design manufacture, market, distribute and sell opioids so as to maximize sales and profits at the expense of the health and safety of the public, in conscious disregard of the foreseeable harm caused by the opioid drug.
- 235. Defendants' conduct exhibits such an entire want of care as to establish that their actions were a result of fraud, ill will, recklessness, or willful and intentional disregard of Plaintiff's rights, and, therefore, Plaintiff is entitled to punitive damages.
- 236. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 237. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 238. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 239. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

### FOURTH CAUSE OF ACTION

- (Negligence against Defendant Distributors, Defendant Pharmacies, & Defendant Providers)
- 240. Plaintiff incorporates the allegations within all prior paragraphs within this Complaint as if they were fully set forth herein.
- 241. Defendant Distributors and Pharmacies owed a non-delegable duty to exercise reasonable care in the distribution and/or sale of opioids.

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- 242. Defendants Distributors and Pharmacies further owe a non-delegable duty to Plaintiff to conform their behavior to the legal standard of reasonable conduct under the circumstances, in the light of the apparent risks.
- 243. Defendant Distributors and Pharmacies breached this duty by failing to take any action to prevent or reduce the distribution of the opioids.
- 244. Defendant Providers owed a duty to exercise reasonable care in the prescription of opioids.
- 245. Defendant Providers further owe a duty to Plaintiff to conform their behavior to the legal standard of reasonable conduct under the circumstances, in light of the apparent risks, and in light of Defendant Providers' knowledge as it relates to the inherent dangers in the use of opioids.
- 246. Defendant Providers breached this duty by, not only failing to recognize the risk of writing increased numbers of prescriptions for opioids, but by actively disregarding the dangers associated with opioid use, particularly for off-label purposes and in dosages far exceeding those recommended.
- 247. Defendant Providers further breached their duty by providing false information to health insurance providers in order to obtain authorization and coverage for the opioid prescriptions.
- 248. As a proximate result, Defendant Distributors and Pharmacies, as well as Defendant Providers, and their agents have caused Plaintiff to incur significant damages, including but not limited to costs related to diagnosis, treatment, and cure of addiction or risk of addiction to opioids. Clark County has borne the massive costs of these illnesses and conditions by having to provide necessary medical care, facilities, and services for treatment of County residents.
- 249. Defendant Distributors and Pharmacies and Defendant Providers were negligent in failing to monitor and guard against third-party misconduct and participated and enabled such misconduct.
- 250. Defendant Distributors and Pharmacies were negligent in disclosing to Plaintiff suspicious orders for opioids.

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- 251. Defendant Providers were negligent in writing improper prescriptions for opioids.
- 252. Defendant Distributors and Pharmacies' and Defendant Providers' acts and omissions imposed an unreasonable risk of harm to others separately and/or combined with other Defendants.
- 253. A negligent violation of this trust poses distinctive and significant dangers to the County and its residents from the diversion of opioids for non-legitimate medical purposes and addiction to the same by consumers.
- 254. Defendant Distributors and Pharmacies and Defendant Providers were negligent in not acquiring and utilizing special knowledge and special skills that relate to the dangerous activity in order to prevent and/or ameliorate such distinctive and significant dangers.
- 255. Defendant Distributors and Pharmacies are required to exercise a high degree of care and diligence to prevent injury to the public from the diversion of opioids during distribution.
- 256. Defendant Providers are required to exercise a high degree of care to prescribe appropriate medications in appropriate dosages to avoid harm to patients and their communities.
- 257. Defendant Distributors and Pharmacies breached their duty to exercise the degree of care, prudence, watchfulness, and vigilance commensurate to the dangers involved in the transaction of its business.
- 258. Defendant Providers breached their duty to exercise the degree of care required to protect their patients and their communities.
- 259. Defendant Distributors and Pharmacies are in exclusive control of the distribution management of opioids that it distributed and/or sold in Clark County.
- 260. Defendant Providers were active in providing patients within Clark County with the prescriptions for opioids that were supplied by the Defendant Distributors and Pharmacies
- 261. Plaintiff is without fault and the injuries to the County and its residents would not have occurred in the ordinary course of events had Defendants used due care commensurate to the dangers involved in the distribution of opioids.
- 262. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort

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is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.

- 263. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 264. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 265. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

### FIFTH CAUSE OF ACTION

(Unjust Enrichment against all Defendants)

- 266. Plaintiff has expended substantial amounts of money to fix or mitigate the societal harms caused by Defendants' conduct.
- 267. The expenditures by Plaintiff in providing healthcare services to people who use opioids have added to Defendants' wealth. These expenditures have helped sustain Defendants' businesses.
- 268. Plaintiff has conferred a benefit upon Defendants, by paying for what may be called Defendants' externalities- the costs of the harm caused by Defendants' negligent distribution and sales practices.
- 269. Defendants are aware of this obvious benefit, and that retention of this benefit is unjust.
- 270. Defendants made substantial profits while fueling the prescription drug epidemic into Clark County.
- 271. Defendants continue to receive considerable profits from the distribution of controlled substances into Clark County.
- 272. Defendants have been unjustly enriched by their negligent, malicious, oppressive, illegal and unethical acts, omissions, and wrongdoing.
  - It would be inequitable to allow Defendants to retain benefit or financial advantage.

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- 274. Plaintiff demands judgment against each Defendant for restitution, disgorgement, and any other relief allowed in law or equity.
- 275. Plaintiff is without fault and the injuries to the County and its residents would not have occurred in the ordinary course of events had Defendants used due care commensurate to the dangers involved in the distribution of opioids.
- 276. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.
- 277. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 278. That Plaintiff has been required to prosecute this action and is entitled to attorneys' fees and costs as provided by Nevada statute.
- 279. That Plaintiff's general, special and punitive damages are in amounts in excess of \$15,000.00.

#### SIXTH CAUSE OF ACTION

(Punitive Damages against all Defendants)

- . Plaintiff repeats and reiterates the allegations previously set forth herein.
- 281. The acts, conduct and omissions of Defendants, as alleged throughout this complaint, were willful, malicious, oppressive and/or were done with conscious disregard of the rights and safety of Plaintiff and for the primary purpose of increasing Defendants' profits from the sale and distribution of the subject drug.
- 282. Defendants' outrageous and unconscionable conduct warrants an award of exemplary and punitive damages against each Defendant in an amount appropriate to punish and make an example of each Defendant.
- 283. The continued tortious conduct by the Defendants causes a repeated or continuous injury. The damages have not occurred all at once but have increased as time progresses. The tort

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is not completed nor have all the damages been incurred until the wrongdoing ceases. The wrongdoing has not ceased. The public nuisance remains unabated.

- 284. Therefore, Plaintiff's claims are subject to equitable tolling, stemming from Defendants' wrongful concealment and from Plaintiff's inability to obtain vital information underlying its claims.
- 285. Defendants' conduct was despicable, and so contemptible that it would be looked down upon and despised by ordinary, decent people, and was carried on by Defendants with willful and conscious disregard for the safety of Plaintiff, entitling Plaintiff to exemplary damages.
- 286. Plaintiff is entitled to punitive damages, for the sake of example and by way of punishing Defendants in an amount in excess of \$15,000.00.

#### PRAYER FOR RELIEF

WHEREFORE, the Plaintiff prays for judgment against the Defendants as follows:

- 1. General damages in an amount in excess of \$15,000.00;
- 2. Special damages in an amount in excess of \$15,000.00;
- For punitive damages in such amount as will sufficiently punish Defendants for their wrongful conduct in Nevada as well as serve as an example to prevent a repetition of such conduct in Nevada in the future;
- 4. For a fund establishing a medical monitoring program due to the increased susceptibility to injuries and irreparable threat to the health of opioid users resulting from their exposure to opioids, which can only be mitigated or addressed by the creation of a Court-supervised fund, financed by Defendants, and which will:
  - Notify individuals who use or used opioids of the potential harm from opioids;
  - Aid in the early diagnosis and treatment of resulting injuries through ongoing testing and monitoring of opioid use;
  - Fund studies and research of the short and long term effects of opioids and the possible cures and treatments for the detrimental effects of using opioids;

- d. Accumulate and analyze relevant medical and demographic information from opioid users, including but not limited to the results of testing performed on them;
- e. Gather and forward to treating physicians information related to the diagnosis and treatment of injuries which may result from using opioids.
- 5. For restitution and reimbursement sufficient to cover all prescription costs the County has incurred related to opioids due to Defendants' wrongful conduct, with said amount to be determined at trial;
- 6. For restitution and reimbursement sufficient to cover all costs expended for health care services and programs associated with the diagnosis and treatment of adverse health consequences of opioids use, including but not limited to addiction due to Defendants 'wrongful conduct, with said amount to be determined at trial;
- 7. For restitution and reimbursement for all prescription costs incurred by consumers related to opioids;
- For such other and further extraordinary equitable, declaratory and/or injunctive 8. relief as permitted by law as necessary to assure that the Plaintiffs have an effective remedy and to stop Defendants' promotion and marketing of opioids for inappropriate uses in Nevada, currently and in the future;
- 9. For disgorgement;
- 10. Costs of suit, reasonable attorney fees, interest incurred herein; and

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11. For such other and further relief as is just and proper.

DATED this 16th day of May, 2018.

EGLET PRINCI

ROBERT T. EGLET, ESQ.
Mevada Bar No. 3402
ROBERT M. ADAMS, ESQ.
Nevada Bar No. 6551
RICHARD K. HY, ESQ.
Nevada Bar No. 12406

400 S. 7th Street, 4th Floor Las Vegas, NV 89101

Tel.: (702) 450-5400 Fax: (702) 450-5451

E-Mail eservice@egletlaw.com

-and-

STEVEN B. WOLFSON, ESQ. Nevada Bar No. 1565

Clark County District Attorney 200 E. Lewis Ave

Las Vegas, NV 89101 Tel.: 702-671-2700

Email: steven.wolfson@clarkcountyda.com Attorneys for Plaintiff, Clark County

## DEMAND FOR JURY TRIAL

Plaintiff, by and through her attorneys of record, hereby demands a jury trial of all of the issues in the above matter.

DATED this 16 day of May, 2018.

EGLET PRINCI

ROBERT T. EGLET, ESQ. Nevada Bar No. 3402 ROBERT M. ADAMS, ESQ. Nevada Bar No. 6551 RICHARD K. HY, ESQ. Nevada Bar No. 12406 400 S. 7th Street, 4th Floor

Las Vegas, NV 89101 Tel.: (702) 450-5400 Fax: (702) 450-5451

E-Mail eservice@egletlaw.com

STEVEN B. WOLFSON, ESQ. Nevada Bar No. 1565 Clark County District Attorney

200 E. Lewis Ave Las Vegas, NV 89101 Tel.: 702-671-2700

Email: steven.wolfson@clarkcountyda.com Attorneys for Plaintiff, Clark County

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