#### IN THE SUPREME COURT OF THE STATE OF NEVADA INDICATE

#### **FULL CAPTION:**

IN RE: D.O.T. LITIGATION

No. 82014

Electronically Filed Nov 23 2020 04:14 p.m.

Elizabeth A. Brown

TGIG, LLC; NEVADA HOLISTIC MEDICINE, LLC; GBS NEVADA PARTNERS, LLC; FIDELIS HOLDINGS, LLC; GRAVITAS NEVADA, LLC; NEVADA PURE, LLC; MEDIFARM, LLC; AND MEDIFARM IV LLC, Clerk of Supreme Court

**CIVIL APPEALS** 

Appellants,

VS.

THE STATE OF NEVADA DEPARTMENT OF

TAXATION.

Respondent.

#### **GENERAL INFORMATION**

Appellants must complete this docketing statement in compliance with NRAP 14(a). The purpose of the docketing statement is to assist the Supreme Court in screening jurisdiction, identifying issues on appeal, assessing presumptive assignment to the Court of Appeals under NRAP 17, scheduling cases for oral argument and settlement conferences, classifying cases for expedited treatment and assignment to the Court of Appeals, and compiling statistical information.

#### WARNING

This statement must be completed fully, accurately and on time. NRAP 14(c). The Supreme Court may impose sanctions on counsel or appellant if it appears that the information provided is incomplete or inaccurate. *Id.* Failure to fill out the statement completely or to file it in a timely manner constitutes grounds for the imposition of sanctions, including a fine and/or dismissal of the appeal.

A complete list of the documents that must be attached appears as Question 27 on this docketing statement. Failure to attach all required documents will result in the delay of your appeal and may result in the imposition of sanctions.

This court has noted that when attorneys do not take seriously their obligations under NRAP 14 to complete the docketing statement properly and conscientiously, they waste the valuable judicial resources of this court, making the imposition of sanctions appropriate. See KDI Sylvan Pools v. Workman, 107 Nev. 340, 344, 810 P.2d 1217, 1220 (1991). Please use tab dividers to separate any attached documents.

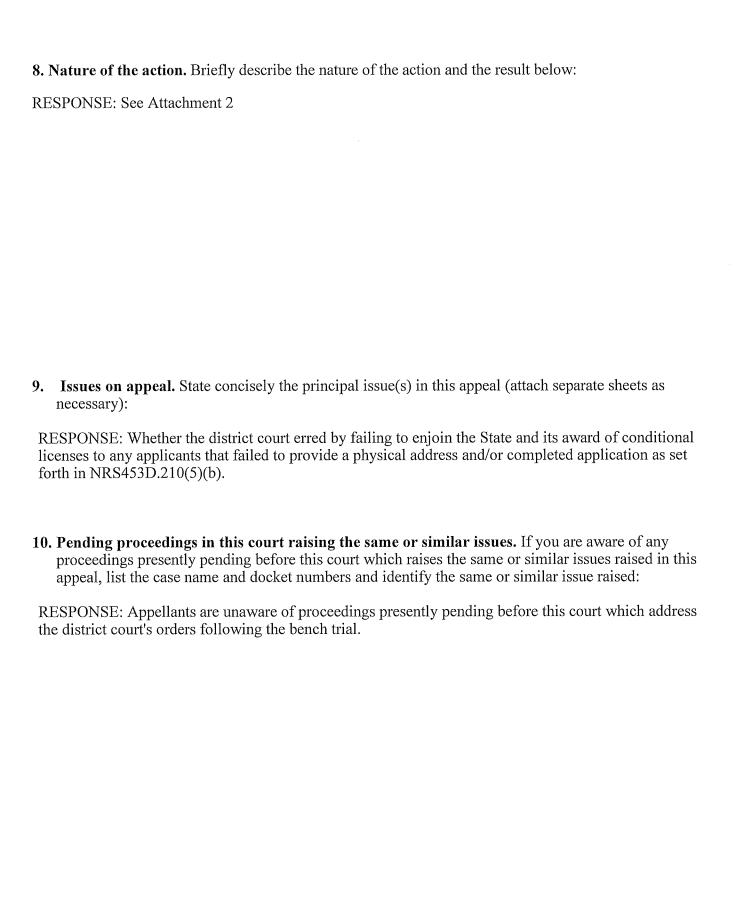
1. Judicial District 8th	Department 11
County Clark	Judge Elizabeth Gonzalez
District Ct. Case No. A-19-787004-B	
2. Attorney filing this docketing stateme	ent•
Attorney John A. Hunt	Telephone <u>702-832-8300</u>
Firm Clark Hill, PLLC  Address 3800 Howard Hughes Parkway, Ste Las Vegas, Nevada 89169	e. 500
	ne, LLC; GBS Nevada Partners, LLC; Fidelis Holdings, a Pure, LLC; Medifarm, LLC; and Medifarm IV, LLC Ithe names and addresses of other counsel and impanied by a certification that they concur in the
3. Attorney(s) representing respondents	(s):
Attorney See Attachment 1	Telephone
Firm	
Address	
Client(s)	
Attorney	Telephone
Address	
Client(s)	

(List additional counsel on separate sheet if necessary)

4. Nature of disposition below (check all th	at apply):	
X Judgment after bench trial	Dismissal:	
Judgment after jury verdict	Lack of jurisdiction	
Summary judgment	Failure to state a cla	nim
Default judgment	Failure to prosecute	
Grant/Denial of NRCP 60(b) relief	Other (specify):	
X Grant/Denial of injunction	Divorce Decree:	
${f X}$ Grant/Denial of declaratory relief ${f X}$	 Original	Modification
Review of agency determination	Other disposition (	specify):
VenueTermination of parental rights		
<del></del>		
<b>6.</b> Pending and prior proceedings in this coproceedings presently or previously pending be		
Case No. 79670: Greenmart of Nev . NLV LI	LC v. MM Dev. Co., Inc.	
Case No. 80637: State, Dep't of Taxation v. I	Dist. Ct. (Nev. Wellness Ctr	c., LLC)
Case No. 79673: Greenmart of Nev. NLV LI	LC et al. v. Nev. Wellness C	Ctr., LLC
Case No. 79672: Greenmart of Nev. NLV LI	LC v. High Sierra Holistics	LLC
Case No. 79671: Greenmart of Nev. NLV LL	.C v. Compassionate Team	of Las Vegas LLC
Case No. 79669: Greenmart of Nev. NLV LL	C et al. v. ETW Manageme	ent Group, LLC, et al.
Case No. 79668: Greenmart of Nev. NLV LI	LC et al. v. Serenity Wellne	ss Ctr. LLC, et al.
Case No. 89230: Nevada Wellness Center, Ll	LC v. Nevada Department o	of Taxation.
7. Pending and prior proceedings in other	<b>courts.</b> List the case name, r	number and court of all pending and

**7. Pending and prior proceedings in other courts.** List the case name, number and court of all pending and prior proceedings in other courts which are related to this appeal (e.g., bankruptcy, consolidated or bifurcated proceedings) and their dates of disposition:

RESPONSE: None.



<b>11.</b> Constitutional issues. If this appeal challenges the constitutionality of a statute, and the state, any state agency, or any officer or employee thereof is not a party to this appeal, have you notified the clerk of this court and the attorney general in accordance with NRAP 44 and NRS 30.130?
X N/A
Yes
No
If not, explain:
12. Other issues. Does this appeal involve any of the following issues?
Reversal of well-settled Nevada precedent (identify the case(s))
X An issue arising under the United States and/or Nevada Constitutions
<b>X</b> A substantial issue of first impression
X An issue of public policy
An issue where en banc consideration is necessary to maintain uniformity of this court's decisions
X A ballot question
If so, explain: RESPONSE: The appeal raises questions regarding a government agency's ability to change the requirements of a statute passed as the result of a ballot initiative under Article 19, Section 2(3) of the Nevada State Constitution.

13. Assignment to the Court of Appeals or retention in the Supreme Court. Briefly set forth whether the matter is presumptively retained by the Supreme Court or assigned to the Court of Appeals under NRAP 17, and cite the subparagraph(s) of the Rule under which the matter falls. If appellant believes that the Supreme Court should retain the case despite its presumptive assignment to the Court of Appeals, identify the specific issue(s) or circum-stance(s) that warrant retaining the case, and include an explanation of their importance or significance: RESPONSE:

The matter is presumptively retained by the Supreme Court under several subsections of NRAP 17(a). It is a matter involving a ballot question and the discretion in interpreting statutes created by ballot question under subsection (2), it is an administrative agency case involving Department of Taxation determinations under subsection (8), it is a matter decided by a business court under subsection (9), and it is a matter raising as a principal issue a question of statewide public importance under subsection (12) as the resolution of the appeal will have a statewide impact regarding recreational marijuana in Nevada.

- **14. Trial.** If this action proceeded to trial, how many days did the trial last? <u>7-17 to 8-18-20</u> Was it a bench or jury trial? bench
- **15. Judicial Disqualification.** Do you intend to file a motion to disqualify or have a justice recuse him/herself from participation in this appeal? If so, which Justice?

RESPONSE: Justice Silver. Justice Silver's permanent recusal list includes Tisha Black, Esq. who is the founding partner of the law firm Black & LoBello. Black & LoBello represents Defendant in Intervention, Clear River LLC, in the consolidated district court matter captioned "In Re: DOT LITIGATION" from which this appeal originates.

#### TIMELINESS OF NOTICE OF APPEAL

16.	Date of entry of w	ritten judgment or order appealed from <u>9-3-2020 and 9-16-2020</u>
	If no written judgme appellate review:	nt or order was filed in the district court, explain the basis for seeking
	n/a	
17	. Date written noti	ce of entry of judgment or order was served 9-22-2020
	Was service by:	
	Delivery	
	X Mail/electronic/fa	nx .
	If the time for filing), or 59)	ng the notice of appeal was tolled by a post-judgment motion (NRCP 50(b),
	(a) Specify the ty filing.	rpe of motion, the date and method of service of the motion, and the date of
	NRCP 50(b)	Date of filing
	NRCP 52(b)	Date of filing
	<b>X</b> NRCP 59	Date of filing 9-10-2020
N	OTE: Motions mad time for filing a P.3d 1190 (2010	e pursuant to NRCP 60 or motions for rehearing or reconsideration may toll the notice of appeal. <i>See AA Primo Builders v. Washington</i> , 126 Nev. , 245 ).
	(b)Date of entry	of written order resolving tolling motion 10-27-2020
	(c) Date written	notice of entry of order resolving tolling motion was served 10-27-2020
	Was service	by:
	Delivery	
	X Mail (elect	ronic mail)

#### **19. Date notice of appeal filed** 10-23-2020

If more than one party has appealed from the judgment or order, list the date each notice of appeal was filed and identify by name the party filing the notice of appeal: RESPONSE:

- 11-10-2020; Appellants, THC Nev, Herbal Choice (see doc. 20-41092)
- 11-10-2020; Appellants, Red Earth, NEVCANN LLC, Green Therapeutics, Green Leaf Farms Holdings (see doc. 20-41107)

## 20. Specify statute or rule governing the time limit for filing the notice of appeal, e.g., NRAP 4(a) or other

#### SUBSTANTIVE APPEALABILITY

# 21. Specify the statute or other authority granting this court jurisdiction to review the judgment or order appealed from:

w the judgment of of	der appeared from:	
<b>X</b> NRAP 3A(b)(1)	NRS 38.205	
NRAP 3A(b)(2)	NRS 233B.150	
NRAP 3A(b)(3)	NRS 703.376	
Other (specify)		
	<b>X</b> NRAP 3A(b)(1)  NRAP 3A(b)(2)  NRAP 3A(b)(3)  Other (specify)	NRAP 3A(b)(2) NRS 233B.150 NRAP 3A(b)(3) NRS 703.376

(b) Explain how each authority provides a basis for appeal from the judgment or order: RESPONSE: The orders appealed from are final judgments entered in the action commenced in the court in which the judgment is rendered.

22. List all parties involved in the action or consolidated actions in the district court:  (a) Parties: RESPONSE:
See Attachment 3
(b) If all parties in the district court are not parties to this appeal, explain in detail why those parties are not involved in this appeal, <i>e.g.</i> , formally dismissed, not served, or other: RESPONSE: Appellants believe the parties listed in Paragraph 22(a) are parties to this appeal.
23. Give a brief description (3 to 5 words) of each party's separate claims, counterclaims cross-claims, or third-party claims and the date of formal disposition of each claim.
RESPONSE: <u>See</u> Attachment 4
24. Did the judgment or order appealed from adjudicate ALL the claims alleged below and the rights and liabilities of ALL the parties to the action or consolidated actions below?
Yes
X No
25. If you answered "No" to question 24, complete the following:
(a) Specify the claims remaining pending below:
RESPONSE: <u>See</u> Attachment 5
(b) Specify the parties remaining below: RESPONSE: <u>See</u> Attachment 6
(c) Did the district court certify the judgment or order appealed from as a final judgment pursuant to NRCP 54(b)?
Yes
<b>X</b> No
(d) Did the district court make an express determination, pursuant to NRCP 54(b), that there is no just reason for delay and an express direction for the entry of judgment?
Yes
<b>X</b> No

## 26. If you answered "No" to any part of question 25, explain the basis for seeking appellate review (e.g., order is independently appealable under NRAP 3A(b)):

RESPONSE: The appealed from Findings of Fact, Conclusion of Law and Permanent Injunction e-filed on September 3, 2020, and the Findings of Fact, Conclusion of Law and Permanent Injunction e-filed on September 16, 2020, which addressed PHASE 1 and PHASE 2 of the trials at the district court are orders that finally resolve a constituent consolidated case which are, therefore, immediately appealable as a final judgment even where the other constituent case or cases remain pending, i.e., PHASE 3 of the trial. See Matter of Estate of Sarge, 134 Nev. 866, 866–67, 432 P.3d 718, 720 (2018).

#### 27. Attach file-stamped copies of the following documents:

- The latest-filed complaint, counterclaims, cross-claims, and third-party claims
- Any tolling motion(s) and order(s) resolving tolling motion(s)
- Orders of NRCP 41(a) dismissals formally resolving each claim, counterclaims, cross-claims and/or third-party claims asserted in the action or consolidated action below, even if not at issue on appeal
- Any other order challenged on appeal
- Notices of entry for each attached order

#### **VERIFICATION**

I declare under penalty of perjury that I have read this docketing statement, that the information provided in this docketing statement is true and complete to the best of my knowledge, information and belief, and that I have attached all required documents to this docketing statement.

TGIG, LLC, et al.	John A. Hunt, Esq., Dominic P. Gentile, Esq., Ross Miller, Es Mark S. Dzarnoski, Esq., Bill Maunin, Esq.
Name of appellant	Name of counsel of record
November 23, 2020 Date	Signature of counsel of record
Date	Digitature of courses of record
Nevada, Clark County	
State and county where signed	
CERTIFICA	ATE OF SERVICE
I certify that on the day ofN	ovember , 2020 , I served a copy of this
completed docketing statement upon all cou	unsel of record:
☐ By personally serving it upon him/h	ner; or
	h sufficient postage prepaid to the following ad addresses cannot fit below, please list names with the addresses.) See Attachment A.
Lansford W. Levitt Settlement Judge 4320 Christy Way Reno, NV 89519	
Dated this 23RP day of No	Vember, 2020
	Signature Signature

#### Attachment A

#### STATE OF NEVADA, DEPARTMENT OF TAXATION ("DOT")

Aaron D. Ford Attorney General Steven Shevorski Chief Litigation Counsel Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington, Ste. 3900 Las Vegas, Nevada 89101 702-486-3420

#### CANNABIS COMPLIANCE BOARD

Counsel Unknown (Not represented at trial) 775-687-6299

Clear River, LLC.
Counsel for above party:
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Rusty J. Graff, Esq
Bref Black & Lobello
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Las Vegas, NV 89135
702-870-8000

GreenMart of Nevada NLV, LLC. Counsel for above party: Margaret A. McLetchie, Esq. Alina M. Shell, Esq. McLetchie Law 701 E. Bridger Ave., Suite 520 Las Vegas, NV 89101 702-728-5300

Helping Hands Wellness Center, Inc. Counsel for above party: Jared Kahn, Esq. JK Legal & Consulting, LLC 9205 W. Russell Rd., Suite 240 Las Vegas, NV 89148 702-708-2958

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Todd L. Bice, Esq.
Jordan T. Smith, Esq.
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400 S. 7th St., Suite 300
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Joseph Gutierrez, Esq.
Jason R. Maier, Esq.
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Maier Gutierrez & Associates 8816 Spanish Ridge Ave. Las Vegas, Nv 89148 Philip M. Hymanson, Esq. Henry J. Hymanson, Esq. Hymanson & Hymanson 8816 Spanish Ridge Ave. Las Vegas, NV 89148 702-629-7900

CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace.

Counsel for above party: Dennis M. Prince, Esq. Kevin T. Strong, Esq. Prince Law Group 8816 Spanish Ridge Ave. Las Vegas, NV 89148 702-534-7600

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Philip M. Hymanson, Esq. Henry J. Hymanson, Esq. Hymanson & Hymanson 8816 Spanish Ridge Ave. Las Vegas, NV 89148

Circle S Farms, LLC Counsel for the above party: Andrew J. Sharples, Esq. Naylor & Braster 1050 Indigo Drive, Ste. 200 Las Vegas, NV 89145 702-420-7000

Deep Roots Medical, LLC Counsel for the above party: Anthony G. Arger, Esq. Robertson, Johnson, Miller & Williamson 3753 Howard Hughes, Ste. 200 Las Vegas, NV 89169 702-329-5600

Nevada Organic Remedies, LLC Counsel for the above party: David R. Koch, Esq. Brody R. Wright, Esq.

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Pure Tonic Concentrates, LLC Counsel for the above party: Rick R. Hsu, Esq. Maupin, Cox & LeGoy 4785 Caughlin Pkwy Reno, NV 89519 702-827-2000

Wellness Connection of Nevada LLC Counsel for the above party: Christopher Rose, Esq. Howard and Howard 3800 Howard Hughes Pkwy., Ste. 1000 Las Vegas, NV 89169 702-257-1483

TRNVP098 Lee Iglody 2580 St. Rose Pkwy., Ste. 330 Henderson, NV 89074

Polaris Wellness Center, LLC 5395 Polaris Ave. Ste. 110 Las Vegas, NV 89118

Eureka Newgen Farms, LLC 109 Cortez Circle Carlin, NV 89822

Green Therapeutics, LLC 848 N. Rainbow Blvd. Ste 12 Las Vegas, NV 89107 Attachment 1 – (re: question 3. Attorneys representing respondents – respondent, attorney's name, firm, address, telephone)

#### STATE OF NEVADA, DEPARTMENT OF TAXATION ("DOT")

Aaron D. Ford Attorney General Steven Shevorski Chief Litigation Counsel Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington, Ste. 3900 Las Vegas, Nevada 89101 702-486-3420

#### CANNABIS COMPLIANCE BOARD

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10777 W. Twain Ave., 3rd Floor
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Jared Kahn, Esq. JK Legal & Consulting, LLC 9205 W. Russell Rd., Suite 240 Las Vegas, NV 89148 702-708-2958

Lone Mountain Partners, LLC.
Counsel for above party:
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Maier Gutierrez & Associates 8816 Spanish Ridge Ave. Las Vegas, Nv 89148 Philip M. Hymanson, Esq. Henry J. Hymanson, Esq. Hymanson & Hymanson 8816 Spanish Ridge Ave. Las Vegas, NV 89148 702-629-7900 CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace. Counsel for above party:
Dennis M. Prince, Esq.
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Polaris Wellness Center, LLC 5395 Polaris Ave. Ste. 110 Las Vegas, NV 89118

Eureka Newgen Farms, LLC 109 Cortez Circle Carlin, NV 89822

Green Therapeutics, LLC 848 N. Rainbow Blvd. Ste 12 Las Vegas, NV 89107 Attachment 2 – (re: question 8. Nature of the action. Briefly describe the nature of the action and the result below):

As the government agency charged with the implementation of the Nevada recreational marijuana program pursuant to NRS 453D.200, DOT accepted and graded applications for licenses to operate recreational retail marijuana dispensaries across the state of Nevada from approximately 463 applicants between September and December 2018 (the "September 2018 Application Period"). Because the DOT received more applications than there were licenses available in the various jurisdictions, the award of licenses was subject to "an impartial and numerically scored competitive bidding process to determine which application or applications among those competing will be approved." See NRS 453D.210(6). Pursuant to the process developed and implemented by the DOT, on December 5, 2018, the DOT announced the results and awarded approximately 64 conditional licenses to successful applicants.

After the DOT announced the license winners, several of the non-winning applicants, including Appellants herein, brought multiple suits against the DOT asserting that the process the DOT used to award licenses violated various provisions of NRS Chapter 453D, violated the losing applicants constitutional rights under both the Federal and Nevada Constitutions, or was otherwise arbitrary and capricious for a multitude of reasons. The various plaintiffs sought to either set aside the application process in total or to obtain licenses under a number of different legal theories.

Appellants herein filed their initial Complaint on or about January 4, 2019 naming the DOT as the sole party defendant. Several winning applicants, believing that their interests were subject to the outcome of the litigation, sought to and were granted the right to intervene on the defendant DOT side. Following evidentiary hearings on Appellants' Motion for Preliminary Injunction and various pre-trial motion proceedings, Appellants ultimately filed their operative Second Amended Complaint on or about November 26, 2019 naming the DOT and the intervening successful applicants as party defendants.

On May 13, 2019, the District Court coordinated a number of the cases brought by non-winning applicants in Department 11 of the Eighth Judicial District Court in order to determine whether a preliminary injunction should issue against the DOT. After conducting a nearly four month evidentiary hearing on the matter, the District Court granted the preliminary injunction based on the failure of the DOT to conduct background checks of the applicants as required under the ballot

initiative. As part of its impartial and numerically scored competitive bidding process, the DOT believed it was not required, pursuant to NAC 453D.255(1), to conduct background checks on owners with less than a five percent beneficial ownership interest in an applicant, the so-called "5% Rule." The District Court found that the 5% rule set forth in NAC 453D.255(1) was an unreasonable limitation of NRS 453D.200(6) and the initiating Ballot Initiative, and, therefore, preliminarily enjoined the DOT from conducting final inspections of the license winners that the DOT determined had not listed owners with a less than 5% interest in their applications.

Because of the complexity of the cases and the diversity of the type of claims advanced by the various plaintiffs, the District Court adopted a Trial Protocol separating the trial into three (3) phases. PHASE 1 encompassed all of plaintiffs' claims for judicial review. Appellants herein made such a claim in its Second Amended Complaint and participated fully in PHASE 1. The District Court issued its "Findings of Fact and Conclusions of Law" for PHASE 1 on September 9, 2020. Notice of Entry of Order was served electronically on September 22, 2020.

PHASE 2 encompassed claims regarding the "(l)egality of the 2018 recreational marijuana application process (claims for Equal Protection, Due Process, Declaratory Relief, Intentional Interference with Prospective Economic Advantage, Intentional Interference with Contractual Relations and Permanent Injunction." Again, Appellants made such claims and fully participated in PHASE 2 of the trial. The District Court issued its "Findings of Fact and Conclusions of Law" for PHASE 1 on September 3, 2020. Notice of Entry of Order was served electronically on September 22, 2020.

PHASE 3 encompassed a more narrowly limited claim for "Writ of Mandamus (Improper scoring of applications related to calculation errors on the 2018 recreational marijuana application." The Trial Protocol further referenced the mandamus claims of plaintiffs in the consolidated cases other than Appellants (to wit: MM Development and LiveFree) "and any other Plaintiffs with mandamus claims will present their affirmative claims related to their writ of mandamus claim based on their allegation of improper scoring of their applications due to calculation errors." (emphasis added). While Appellants made claims for mandamus in their Second Amended Complaint, they did not include claims based upon allegations of "improper scoring of their applications due to calculation errors." Rather, Appellants' mandamus claim generally related to the arbitrary process

Because of issues related to Covid-19 and to accommodate briefing schedules, the trial of PHASE 2 actually occurred first. Trial of PHASE 1 followed completion of the trial on PHASE 2.

utilized by the DOT and more particularly with the failure of the DOT to determine "completeness" of the applications submitted to the DOT by the successful applicants. As to this mandamus claim, Appellants believe that the District Court denied that claim in its September 3, 2020 Findings of Fact and Conclusions of Law relating to PHASE 2 of the trial. At the very end of the September 3, 2020, Findings of Fact and Conclusions of Law relating to PHASE 2 of the trial, the District Court states as follows: "The Court declines to issue an extraordinary writ unless a violation of the permanent injunction occurs." <u>Id.</u>, at pg. 29, lines 20-21. Based upon the above and foregoing, Appellants do not believe they are a party to PHASE 3 of the trial as their mandamus claim was denied in PHASE 2.

Following the completion of PHASE 2 of the trial, the District Court issued a permanent injunction against the DOT enjoining it from conducting a final inspection of any of the conditional licenses issued in the September 2018 Application Period for any applicant who did not provide the identification of each prospective owner, officer or board member as required by NRS 453D.200(6). Appellants herein assert that the scope of the permanent injunction should have been far broader to prevent final inspection and final issuance of licenses for any successful applicant and that a "redo" of the licensing process should be ordered. At a minimum, Appellants assert that the permanent injunction should have encompassed those successful applicants who failed to submit a truthful and complete application to the DOT during the September 2018 Application Period.

As to PHASE 1 of the trial, the District Court denied any relief to Appellants. At a minimum, the District Court should have remanded the matter back to the DOT to further develop an administrative record demonstrating that it considered the completeness of applications submitted during the September 2018 Application Period before submitting the applications to its supposedly impartial and numerically scored competitive bidding process. The District Court further should have permitted Appellants to supplement the certified administrative record with evidence that fully 70% of the applications were fatally incomplete for failure to include required information and/or contained disclosures that were false and fraudulent statutorily mandating the denial of such applications.

Appellants herein filed their Notice of Appeal on October 23, 2020 to preserve their right to appeal in the event their 30 days to file appeal started running on or about September 22, 2020 with service of a Notices of Entry of Order of the Findings of Fact and Conclusions of Law for PHASE 1 and PHASE 2. However, on September 10, 2020, Appellants filed a Motion to Amend the September 3, 2020 Findings of Fact, Conclusions of Law and Permanent Injunction relating to PHASE

and Conclusions of Law.		
		•
	,	

2. The District Court denied the Motion to Amend but clarified the Findings of Fact

**Attachment 3** (re: question 22(a). List all parties involved in the action or consolidated actions in the district court:)

Nevada Wellness Center, LLC

ETW Management Group LLC

Global Harmony LLC

Herbal Choice Inc

Just Quality, LLC

Libra Wellness Center, LLC

Rombough Real Estate Inc. d/b/a Mother Herb

NevCann LLC

THC Nevada LLC

Zion Gardens LLC

MMOF Vegas Retail, Inc.

Qualcan LLC

Rural Remedies, LLC

TGIG, LLC

Nevada Holistic Medicine, LLC

GBS Nevada Partners, LLC

Fidelis Holdings, LLC

Gravitas Nevada, LLC

Nevada Pure, LLC

Medifarm, LLC

Medifarm IV, LLC

MM Development Company, Inc

LivFree Wellness LLC

Integral Associates LLC d/b/a Essence Cannabis Dispensaries, Essence Tropicana,

LLC, Essence Henderson, LLC

CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace

Commerce Park Medical, LLC

Cheyenne Medical, LLC

Helping Hands Wellness Center, Inc.

Circle S Farms, LLC

Clark Natural Medicinal Solutions LLC

NYE Natural Medicinal Solutions LLC

Clark NMSD LLC

Deep Root Medical, LLC

THC Nevada, LLC

Herbal Choice, Inc.

Green Therapeutics, LLC

Eureka Newgen Farms, LLC
Polaris Wellness Center, LLC
TRNVP098F
Pure Tonic Concentrates, LLC
Wellness Connection of Nevada, LLC
Jorge Pupo
The State of Nevada, Department of Taxation

**Attachment 4** (re: question 23. Give a brief description (3 to 5 words) of each party's separate claims, counterclaims, cross-claims, or third-party claims and the date of formal disposition of each claim.)

D.H. Flamingo, Inc., d/b/a The Apothecary Shoppe; Clark Natural Medicinal Solutions, LLC, d/b/a NuVeda; Nye Natural Medicinal Solutions, LLC, d/b/a NuVeda; Clark NMSD, LLC, d/b/a NuVeda; and Inyo Fine Cannabis Dispensary. LLC, d/b/a Inyo Fine Cannabis Dispensary; and Surterra Holdings, Inc. (collectively the "D.H. Flamingo Plaintiffs"). The claims pled by D.H. Flamingo Plaintiffs in their First Amended Complaint filed on September 6, 2019 are: (1) Petition for Judicial Review; (2) Petition for Writ of Certiorari; (3) Petition for Writ of Mandamus; and (4) Petition for Writ of Prohibition.

The claims pled by the TGIG Plaintiffs' in their Second Amended Complaint filed on November 26, 2019 are: (1) Violation of Civil Rights (Due Process: Deprivation of Property); (2) Violation of Civil Rights (Due Process: Deprivation of Liberty); (3) Violation of Civil Rights Equal Protection; (4) Petition for Judicial Review; (5) Petition for Writ of Mandamus; and (6) Declaratory Relief.

The claims pled by Nevada Wellness Center, LLC in its Second Amended Complaint filed on March 26, 2020 are: (1) Declaratory Relief; (2) Injunctive Relief; (3) Violation of Procedural Due Process; (4) Violation of Substantive Due Process; (5) Equal Protection Violation; (6) Petition for Judicial Review; (7) Petition for Writ of Mandamus; (8) Violation of 42 U.S.C, § 1983 by Jorge Pupo and the Department; and (9) Unjust Enrichment.

The claims pled by ETW Management Group et al. in their Third Amended Complaint filed on January 29, 2020 are: (1) Violation of Substantive Due Process - THE DOT; (2) Violation of Procedural Due Process - THE DOT; (3) Violation of Equal Protection - THE DOT; (4) Declaratory Judgment - All Defendants; (5) Petition for Judicial Review - All Defendants; and (6) Petition for Writ Mandamus – the DOT.

The claims pled by MM Development Company, Inc. & LivFree Wellness, LLC in their Second Amended Complaint filed on January 29, 2020 are: (1) Declaratory Relief; (2) Injunctive Relief; (3) Violation of Procedural Due Process; (4) Violation of Substantive Due Process; (5) Equal Protection Violation; (6) Petition for Judicial Review; and (7) Petition for Writ of Mandamus.

The claims pled by Natural Medicine, LLC in its Complaint in Intervention filed on February 7, 2020 are: (1) Declaratory Relief; (2) Petition for Judicial Review; (3) Petition for Writ of Certiorari; (4) Petition for Writ of Mandamus; and (5) Petition for Writ of Prohibition.

The claims pled by Strive Wellness of Nevada, LLC in its Complaint in Intervention filed on February 7, 2020 are: (1) Declaratory Relief; (2) Petition for

Judicial Review; (3) Petition for Writ of Certiorari; (4) Petition for Writ of Mandamus; and (5) Petition for Writ of Prohibition.

The claims pled by Qualcan, LLC in its Second Amended Complaint filed on February 11, 2020 are: (1) Declaratory Relief; (2) Request for Injunctive Relief; (3) Intentional Interference with Prospective Economic Advantage; (4) Intentional Interference with Contractual Relations; (5) Petition for Judicial Review; (6) Petition for Writ of Mandamus; (7) Violation of Procedural Due Process; (8) Violation of Substantive Due Process; and (9) Equal Protection Violation.

The claims for relief pled by Rural Remedies, LLC in its Amended Complaint-in-Intervention are: (1) Declaratory Relief; (2) Permanent Injunction; (3) Violation of 42 U.S.C. § 1983; (4) Petition for Judicial Review; (5) Petition for Writ of Mandamus; and (6) Unjust Enrichment.

Nevada Wellness Center, LLC and Rural Remedies, LLC's claim for violation of 42 U.S.C. § 1983 will be tried in PHASE THREE of trial against Jorge Pupo only.

The trial in these proceedings began on July 13, 2020. As noted above, trial was ordered to be conducted in three (3) phases, with each phase addressing only certain claims. The First Phase addressed only the petition for judicial review (the "First Phase"), the Second Phase addressed the equal protection, due process, declaratory relief, and permanent injunction claims (the "Second Phase"), and the Third Phase would address writ of mandamus claims and, in part, it is believed Nevada Wellness Center, LLC and Rural Remedies, LLC's claim for violation of 42 U.S.C. § 1983 will be tried in Phase Three of trial against Jorge Pupo only (the "Third Phase").

The Second Phase concluded with a decision issued by the Court on September 3, 2020 that converted the Preliminary Injunction into a permanent injunction and granted declaratory relief while determining among other things that: (i) the Department acted beyond its scope authority when it arbitrarily and capriciously replaced the mandatory requirement of BQ2; and (ii) the Department is permanently enjoined from conducting a final inspection of an of the conditional licenses issued to defendants who did not provide the identification of each prospective owner, officer, and board member as required. The Court then proceeded and completed the next phase (*i.e.*, the First Phase) according to NRS Chapter 233B.

<u>Dispositions</u>: See Order Regarding Plaintiff Nevada Wellness Center, LLC's Motion for Summary Judgment on First Claim for Relief filed August 14, 2020.<sup>2</sup>; see also Findings of Fact, Conclusions of Law and Permanent Injunction, filed September 3, 2020 (re: Second Phase); see also Findings of Fact, Conclusion of Law and Permanent Injunction filed September 16, 2020 (re: Phase Judgment).

Remaining disposition: The Third Phase of the trial has not taken place yet. As noted above, the Third Phase will address writ of mandamus claims and, in part, it is believed Nevada Wellness Center, LLC and Rural Remedies, LLC's claim for violation of 42 U.S.C. § 1983 will be tried in Phase Three of trial against Jorge Pupo only.

It is hereby ORDERED that Nevada Wellness Center's Motion for Summary Judgment Regarding its First Claim for Declaratory Relief is GRANTED IN PART. Pursuant to NRCP 56, as a matter of law, the DoT acted beyond the scope of its authority by replacing the requirement for a background check of each prospective owner with the 5 percent or greater standard in NAC 453D.255(1).

With respect to the remaining issues, this court finds that genuine issues of material fact preclude summary judgment. The court finds that the applicants were entitled to a fair process, but there remain genuine issues of material fact as to causation and damages. For that reason, the remaining motions are denied without prejudice, to be renewed at the conclusion of the Plaintiffs' case at trial.

<sup>&</sup>lt;sup>2</sup> The Court ordered:

**Attachment 5** (re: question 25(a). If you answered "No" to question 24, complete the following: (a) Specify the claims remaining pending below:)

As partially addressed above, the trial in this matter was divided into three (3) phases. The only remaining phase is PHASE 3. PHASE 3 encompassed a more narrowly limited claim for "Writ of Mandamus (Improper scoring of applications related to calculation errors on the 2018 recreational marijuana application." The district court's Trial Protocol further referenced the mandamus claims of plaintiffs in the consolidated cases other than Appellants (to wit: MM Development and LiveFree) "and any other Plaintiffs with mandamus claims will present their affirmative claims related to their writ of mandamus claim based on their allegation of improper scoring of their applications due to calculation errors." (emphasis added). While Appellants made claims for mandamus in their Second Amended Complaint, they did not include claims based upon allegations of "improper scoring of their applications due to calculation errors." Rather, Appellants' mandamus claim generally related to the arbitrary process utilized by the DOT and more particularly with the failure of the DOT to determine "completeness" of the applications submitted to the DOT by the successful applicants. As to this mandamus claim, Appellants believe that the District Court denied that claim in its September 3, 2020 Findings of Fact and Conclusions of Law relating to PHASE 2 of the trial. At the very end of the September 3, 2020, Findings of Fact and Conclusions of Law relating to PHASE 2 of the trial, the District Court states as follows: "The Court declines to issue an extraordinary writ unless a violation of the permanent injunction occurs." Id., at pg. 29, lines 20-21. Based upon the above and foregoing, Appellants do not believe they are a party to PHASE 3 of the trial as their mandamus claim was denied in PHASE 2.

#### Attachment 6 (re: question 25(b). Specify the parties remaining below:)

As addressed above in response to question 25(a), PHASE 3 encompassed a more narrowly limited claim for "Writ of Mandamus (Improper scoring of applications related to calculation errors on the 2018 recreational marijuana application." The district court's Trial Protocol further referenced the mandamus claims of plaintiffs in the consolidated cases other than Appellants (to wit: MM Development and LiveFree). Thus the parties remaining below in PHASE 3 are believed to be:

# STATE OF NEVADA, DEPARTMENT OF TAXATION ("DOT") CANNABIS COMPLIANCE BOARD

Counsel for above parties:

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MM Development

LiveFree

Attachment 7 (re: question 27 - Exhibits A-L)

### **ATTACHMENT 7**

## (Question 27 of Docketing Statement)

### **Exhibits A-L**

# EXHIBIT A

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CLERK OF THE COURT

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> DISTRICT COURT CLARK COUNTY, NEVADA

SERENITY WELLNESS CENTER, LLC, a 11 Nevada limited liability company, TGIG, LLC, a Nevada limited liability company, NULEAF 12 INCLINE DISPENSARY, LLC, a Nevada limited liability company, NEVADA HOLISTIC 13 MEDICINE, LLC, a Nevada limited liability company, TRYKE COMPANIES SO NV, LLC, 14 a Nevada limited liability company, TRYKE 15 COMPANIES RENO, LLC, a Nevada limited liability company, GBS NEVADA PARTNERS, LLC, a Nevada limited liability company, 16 FIDELIS HOLDINGS, LLC, a Nevada limited liability company, GRAVITAS NEVADA, LTD, 17 a Nevada limited liability company, NEVADA PURE, LLC, a Nevada limited liability company, 18 MEDIFARM, LLC, a Nevada limited liability company, MEDIFARM IV, LLC a Nevada 19 limited liability company, DOE PLAINTIFFS I 20 through X; and ROE ENTITY PLAINTIFFS I through X,

CASE NO. A-19-786962-B DEPT. XI

#### SECOND AMENDED COMPLAINT

Plaintiffs,

VS.

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10

23 V

THE STATE OF NEVADA, DEPARTMENT
OF TAXATION, CHEYENNE MEDICAL,
LLC, CIRCLE S. FARMS, LLC, CLEAR
RIVER, LLC, COMMERCE PARK MEDICAL
L.L.C., DEEP ROOTS MEDICAL LLC,
ESSENCE HENDERSON LLC, ESSENCE
TROPICANA, LLC, EUREKA NEWGEN
FARMS LLC, GREEN THERAPEUTICS, LLC,
GREENMART OF NEVADA, LLC, HELPING
HANDS WELLNESS CENTER, INC., LONE

1 of 23

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- 1	
1	MOUNTAIN PARTNERS LLC, NEVADA
	ORGANIC REMEDIES, LLC, POLARIS
2	WELLNESS CENTER, L.L.C., PURE TONIC
	CONCENTRATES LLC, TRNVP098, and
3	WELLNESS CONNECTION OF NEVADA,
	LLC,
4	

Defendants.

TGIG, LLC, a Nevada limited liability company, NULEAF INCLINE DISPENSARY, LLC, a Nevada limited liability company, NEVADA HOLISTIC MEDICINE, LLC, a Nevada limited liability company, TRYKE COMPANIES SO NV, LLC a Nevada limited liability company, TRYKE COMPANIES RENO, LLC, a Nevada limited liability company, GBS NEVADA PARTNERS, LLC, a Nevada limited liability company, FIDELIS HOLDINGS, LLC, a Nevada limited liability company, GRAVITAS NEVADA, LTD, a Nevada limited liability company, NEVADA PURE, LLC, a Nevada limited liability company, MEDIFARM, LLC, a Nevada limited liability company MEDIFARM IV, LLC, a Nevada limited liability company; DOE PLAINTIFFS I through X; and ROE ENTITIES I through X, by and through their counsel, DOMINIC P. GENTILE, ESQ. and VINCENT SAVARESE III, ESQ., MICHAEL V. CRISTALLI, ESQ., and ROSS MILLER, ESQ., of the law firm of Gentile Cristalli Miller Armeni Savarese, hereby complain and allege against DEFENDANT STATE OF NEVADA, DEPARTMENT OF TAXATION; DOE DEFENDANTS I through X; and ROE ENTITY DEFENDANTS I through X, in their official and personal capacities, as follows:

Plaintiffs, SERENITY WELLNESS CENTER, LLC, a Nevada limited liability company,

I.

#### PARTIES, JURISDICTION, AND VENUE

1. Plaintiff SERENITY WELLNESS CENTER, LLC, was and is a Nevada limited liability company and does business in Clark County, Nevada.

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# Parties Who Received Conditional Recreational Retail Marijuana Establishment Licenses ("Defendant Applicants")

- 14. Upon information and belief, Defendant CHEYENNE MEDICAL, LLC is a Nevada limited liability company doing business under the fictitious names Thrive Cannabis Marketplace, Thrive, and/or Cheyenne Medical.
- 15. Upon information and belief, Defendant CIRCLE S FARMS, LLC is a Nevada limited liability company doing business under the fictitious firm names Canna Straz, and/or Circle S.
- 16. Upon information and belief, Defendant CLEAR RIVER, LLC is a Nevada limited liability company doing business under the fictitious names United States Marijuana Company, United States Medical Marijuana, Nevada Medical Marijuana, Clear River Wellness, Clear River Infused, Nevada Made Marijuana, Greenwolf Nevada, Farm Direct Weed, Atomicrockz, and/or Giddystick.
- 17. Upon information and belief, Defendant COMMERCE PARK MEDICAL L.L.C. is a Nevada limited liability company doing business under the fictitious names Thrive Cannabis Marketplace, LivFree Las Vegas, and/or Commerce Park Medical.
- 18. Upon information and belief, Defendant DEEP ROOTS MEDICAL LLC is a Nevada limited liability company doing business under the fictitious name Deep Root Harvest.
- 19. Upon information and belief, Defendant ESSENCE HENDERSON LLC is a Nevada limited liability company doing business under the fictitious name Essence Cannabis Dispensary.
- 20. Upon information and belief, Defendant ESSENCE TROPICANA LLC is a Nevada limited liability company doing business under the fictitious name Essence.
- 21. Upon information and belief, Defendant EUREKA NEWGEN FARMS LLC is a Nevada limited liability company doing business under the fictitious name Eureka NewGen Farms.
- 22. Upon information and belief, Defendant GREEN THERAPEUTICS LLC is a Nevada limited liability company doing business under the fictitious name Provision.

- 23. Upon information and belief, Defendant GREENMART OF NEVADA LLC is a Nevada limited liability company doing business under the fictitious name Health for Life.
- 24. Upon information and belief, Defendant HELPING HANDS WELLNESS CENTER, INC. is a Nevada corporation doing business under the fictitious names Cannacare, Green Heaven Nursery, and/or Helping Hands Wellness Center.
- 25. Upon information and belief, Defendant LONE MOUNTAIN PARTNERS LLC is a Nevada limited liability company doing business under the fictitious names Zenleaf, Siena, Encore Cannabis, Bentley Blunts, Einstein Extracts, Encore Company, and/or Siena Cannabis.
- 26. Upon information and belief, Defendant NEVADA ORGANIC REMEDIES LLC is a Nevada limited liability company doing business under the fictitious names The Source and/or The Source Dispensary.
- 27. Upon information and belief, Defendant POLARIS WELLNESS CENTER L.L.C. is a Nevada limited liability company doing business under the fictitious name Polaris MMJ.
- 28. Upon information and belief, Defendant PURE TONIC CONCENTRATES LLC is a Nevada limited liability company doing business under the fictitious names Green Heart and/or Pure Tonic.
- 29. Upon information and belief, Defendant TRNVP098 LLC is a Nevada limited liability company doing business under the fictitious names Grassroots and/or Taproot Labs.
- 30. Upon information and belief, Defendant WELLNESS CONNECTION OF NEVADA LLC is a Nevada limited liability company doing business under the fictitious name Cultivate Dispensary
- 31. The true names and capacities, whether individual, corporate, association or otherwise of Doe Plaintiffs I through X, Roe Entity Plaintiffs I through X; Doe Defendants I through X; and Roe Entity Defendants I through X, inclusive, are unknown to Plaintiffs at this time, who therefore sue said Defendants by such fictitious names. Plaintiffs are informed and believe, and thereupon allege, that each of the Defendants designated herein as Doe and/or Roe Entities is responsible in some manner for the events and occurrences herein referred to, and in some manner caused the injuries and damages to Plaintiffs alleged herein.

And Plaintiffs will ask leave of the Court to amend this Complaint to insert the true names and capacities of all Doe and/or Roe Entity Plaintiffs and Defendants when the same have been ascertained by Plaintiffs, together with the appropriate charging allegations, and to join such parties in this action.

32. Both jurisdiction and venue with respect to this action properly lie in this Court pursuant to Nev. Rev. Stat. § 13.040.

II.

#### **GENERAL ALLEGATIONS**

- 33. The Nevada State Legislature passed a number of bills during the 2017 legislative session that affected the licensing, regulation, and operation of recreational marijuana establishments in the state of Nevada. One of those bills, Assembly Bill 422, transferred responsibility for the registration, licensing, and regulation of marijuana establishments from the State of Nevada's Division of Public and Behavioral Health to the Department of Taxation.
- 34. This legislation was added to the voters' approval at the 2016 General Election of 2016 initiative petition, Ballot Question No. 2; is known as the "Regulation and Taxation of Marijuana Act"; and is codified at NRS 453D.010, *et seq*.Nevada Revised Statutes ("NRS") pursuant to
  - 35. NRS 453D.020 (Findings and declarations) provides:
    - "1. In the interest of public health and public safety, and in order to better focus state and local law enforcement resources on crimes involving violence and personal property, the People of the State of Nevada find and declare that the use of marijuana should be legal for persons 21 years of age or older, and its cultivation and sale should be regulated similar to other legal businesses.
    - 2. The People of the State of Nevada find and declare that the cultivation and sale of marijuana should be taken from the domain of criminals and be regulated under a controlled system, where businesses will be taxed and the revenue will be dedicated to public education and the enforcement of the regulations of this chapter.
    - 3. The People of the State of Nevada proclaim that marijuana should be regulated in a manner similar to alcohol so that:
    - (a) Marijuana may only be purchased from a business that is licensed by the State of Nevada;

6. When competing applications are submitted for a proposed

retail marijuana store within a single county, the Department <u>shall</u> use an *impartial and numerically scored competitive bidding process* to determine which application or applications among those competing will be approved" (emphasis added).

- 38. According to an August 16, 2018 letter from the Department, pursuant to Section 80(3) of Adopted Regulation of the Department of Taxation, LCB File No. R092-17 ("R092-17"), the Department was responsible for allocating the licenses of recreational marijuana retail stores "to jurisdictions within each county and to the unincorporated area of the county proportionally based on the population of each jurisdiction and of the unincorporated area of the county."
- 39. The Department issued a notice for an application period wherein the Department sought applications from qualified applicants to award sixty-four (64) recreational marijuana retail store licenses throughout various jurisdictions in Nevada.
- 40. The application period for those licenses, including thirty-one (31) licenses in Clark County, seven (7) licenses in Washoe County and one (1) license in Nye County, opened on September 7, 2018 and closed on September 20, 2018.
- 41. Pursuant to Section 6.2 of the Recreational Marijuana Establishment License Application ("the Application") issued by the Department, as enabled under the above-quoted provisions of NRS 453D.210, if the Department received more than one application for a license for a recreational marijuana retail store and the Department determined that more than one of the applications was complete and in compliance with R092-17, Sec. 78 and NRS 453D, the Department was required to rank the applications within each applicable locality for any applicants in a jurisdiction that limits the number of retail marijuana stores in order from first to last, with ranking being based on compliance with the provisions of R092-17 Sec. 80, NRS 453D and on the content of the applications relating to the following specifically-enumerated and objective published criteria:
  - a. Operating experience of another kind of business by the owners, officers or board 8 of 23

members that has given them experience which is applicable to the operation of a marijuana establishment.

- b. Diversity of the owners, officers or board members.
- c. Evidence of the amount of taxes paid and other beneficial financial contributions.
- d. Educational achievements of the owners, officers or board members.
- e. The applicant's plan for care, quality and safekeeping of marijuana from seed to sale.
- f. The financial plan and resources of the applicant, both liquid and illiquid.
- g. The experience of key personnel that the applicant intends to employ.
- h. Direct experience of the owners, officers, or board members of a medical marijuana establishment or marijuana establishment in this State.
- 42. However, no numerical scoring values are assigned to any of the foregoing criteria enumerated in the Application.
- 43. Moreover, Section 6.3 of the Application further provides that "[a]pplications that have not demonstrated a sufficient response related to the criteria set forth above will not have additional [unspecified, unpublished] criteria considered in determining whether to issue a license and will not move forward in the application process" (emphasis added).
- 44. Thus, by necessary implication, conversely, Section 6.3 of the Application textually subjects an Application which *has* in fact demonstrated a "sufficient" response related to the specific, published criteria set forth above to "*additional [unspecified, unpublished] criteria*," consideration of which by the Department will determine whether or not a license is issued and whether or not a license Application will "*move forward in the application process*, notwithstanding the textual requirement of NRS 453 D. 200.1(b) that the Department shall adopt only regulations that prescribe "[q]ualifications for licensure that are directly and *demonstrably* related to the operation of a marijuana establishment" (emphasis added).
- 45. No later than December 5, 2018, the Department was responsible for issuing conditional licenses to those applicants who score and rank high enough in each jurisdiction to be awarded one of the allocated licenses in accordance with the impartial numerically scored 9 of 23

competitive bidding process mandated by NRS 453D.210.

- 46. The Department allocated ten (10) licenses for unincorporated Clark County, Nevada; ten (10) licenses for Las Vegas, Nevada; six (6) licenses for Henderson, Nevada; five (5) licenses for North Las Vegas, Nevada; six (6) licenses for Reno, Nevada; one (1) license for Sparks, Nevada; and one (1) license for Nye County, Nevada.
- 47. Plaintiffs, each of whom were already operating licensed recreational retail marijuana stores and possessed a share of the retail recreational marijuana market in their jurisdictions at the time, submitted Applications for licenses to own and operate additional recreational marijuana retail stores and thereby to retain their market share in a highly competitive industry, in compliance with the specified, published requirements of Department regulations together with the required application fee in accordance with NRS 453D.210.
- 48. Plaintiffs have been informed by the Department that all of their Applications to operate recreational marijuana retail stores were denied.
- 49. In each instance, Plaintiffs were informed by letter from the Department stating that a license was not granted to the applicant "because it did not achieve a score high enough to receive an available license."
- 50. On information and belief, Plaintiffs allege that the Department's denial of their license applications was not properly based upon actual implementation of the impartial and numerically scored competitive bidding process mandated by NRS 453D.210, but rather, was in fact based upon the arbitrary and capricious exercise of administrative partiality and favoritism.
- 51. On information and belief, Plaintiffs allege conversely that that the Department improperly granted licenses to other competing applicants, likewise without actual implementation of the impartial and numerically scored competitive bidding process mandated by NRS 453D.210, but rather, based upon the arbitrary and capricious exercise of administrative partiality and favoritism.
- 52. On information and belief, Plaintiffs allege that the Department of Taxation has unlawfully, and in a manner resulting in a deprivation of the legal protections to which the Plaintiffs are entitled:

A. granted more than one conditional recreational marijuana store license per jurisdiction to certain favored applicants, owners, or ownership groups in violation of the administration of an impartial and numerically scored competitive bidding process;

B. granted conditional licenses to applicants who benefitted from information not made available to all applicants, but rather conveyed to these favored applicants or their attorneys or agents, by Department of Taxation personnel themselves in a manner designed to give these favored applicants an advantage in the scoring process over other applicants in obtaining a license or licenses to purportedly be awarded pursuant thereto, and thereby destroying the mandated impartiality of the competitive bidding process;

C. granted conditional licenses to applicants who were known by the Department of Taxation to have violated the criminal laws of the State of Nevada by having sold marijuana to minors and nonetheless, at the behest of these applicants, their attorneys and/or agents made the supervisory Department of Taxation personnel in charge of the licensing process, and at said supervisory personnel's direction, had that information deliberately suppressed from law enforcement, removed from the administrative files and eliminated from the collection of information made available to and forming the base of knowledge of those scoring the Applications, an express component of which was to evaluate the prior compliance record of applicants who were already operating licensed retail recreational marijuana establishments;

D. granted conditional licenses to applicants who, after receiving information not available to all applicants, failed to disclose the true addresses of the locations at which they proposed to open a retail recreational marijuana store, the Department of Taxation thereby totally abdicating the requirement that the Application be impartially numerically scored with regard to the impact that it was likely to have on the community in which it would operate;

E. granted conditional licenses to applicants who failed to disclose each of their owners, the Department of Taxation thereby totally abdicating the requirement of a background check into their historical behavior and associations and ignoring the mandate that retail sales of marijuana be removed from the criminal element in society;

F. granted conditional licenses to applicants who impermissibly amended Applications 11 of 23

- (a) Prohibit acts in restraint of trade or commerce, except where properly regulated as provided by law, and
  - (b) Preserve and protect the free, open and competitive nature of our market system, and
- (c) Penalize all persons engaged in such anticompetitive practices to the full extent allowed by law
  - 55. Such prohibited acts in restraint of trade or commerce include, among others,
- A. monopolization of trade or commerce in this State, including, without limitation, attempting to monopolize or otherwise combining or conspiring to monopolize trade or commerce in this State, and,
- B. consolidation, conversion, merger, acquisition of shares of stock or other equity interest, directly or indirectly, of another person engaged in commerce in this State or the acquisition of any assets of another person engaged in commerce in this State that may:
- (1) Result in the monopolization of trade or commerce in this State or would further any attempt to monopolize trade or commerce in this State; or
  - (2) Substantially lessen competition or be in restraint of trade.
- 56. Pursuant to NRS 598A.040, the above protection of a free, open and competitive market system do not apply where contravened by conduct which is expressly authorized, regulated or approved by
  - (a) statute of this State or of the United States;
- (b) An ordinance of any city or county of this State, except for ordinances relating to video service providers; or
- (c) An administrative agency of this State or of the United States or of a city or county of this State, having jurisdiction of the subject matter.
- 57. NRS 598A.210, in providing a cause of action for injunctive relief and/or damages, represents a recognition under Nevada law and policy that a business's sales and the resulting value of its market share are a property interest entitled to protection by the courts.
- 58. Such a statutorily recognized "property interest" is within the meaning and subject to the due process protections of the Fourteenth Amendment to the Constitution of the 13 of 23

United States and Article 1, Sections 1 and 8 of the Constitution of the State of Nevada; and therefore, by definition, may not be denied arbitrarily, capriciously, corruptly or based upon administrative partiality or favoritism, as when present as in the instances complained of herein, none of those trigger the exemption set out in NRS 598A.040.

- 59. Here, while acting under color of state law, the Department has effectively nullified and rendered illusory the legislative statutory entitlement which all applicants have to an impartial numerically scored competitive bidding system for licensure of applicants who comply with and prevail competitively in accordance with the objective and impartial standards and procedures prescribed by the provisions of NRS 453D.200.2 and NRS 453D.210.4-6.
- 60. Plaintiffs further allege that pursuant to the implementation of the foregoing constitutionally-repugnant licensing process, the denial of their Applications for licensure, when coupled with the issuing of conditional licenses to their competitors pursuant to a constitutionally invalid and corrupt process infected by actual arbitrary, capricious or corrupt decision-making based upon administrative partiality or favoritism, has and will continue cause a diminution of Plaintiffs sales and market share values as a direct result of the conduct of the Department of Taxation issuing the conditional licenses and the business operations conducted pursuant thereto by the beneficiaries of that unconstitutional licensing process.
- 61. Plaintiffs have therefore been and will continue to be deprived of property without due process under color of state law in violation of the Fourteenth Amendment to the Constitution of the United States and Article 1, Sections 1 and 8 of the Constitution of the State of Nevada.
- 62. Plaintiffs are entitled to declaratory relief with respect to the forgoing federal constitutional infirmities of the administrative licensing scheme pursuant to the provisions of Title 42, United States Code ("U.S.C."), Section 1983 and otherwise.
- 63. Plaintiffs are entitled to declaratory relief because a justiciable controversy exists that warrants a declaratory judgment pursuant to Nevada's Uniform Declaratory Judgments Act, codified at NRS 30.010 to 30.160, inclusive.
  - 64. Plaintiffs and Defendant have adverse and/or competing interests in that the 14 of 23

Department, through its Marijuana Enforcement Division, has denied Plaintiffs' Applications in in violation of Plaintiff's constitutional rights, Nevada law, and state policy.

- 65. The Department's refusal to issue licenses to Plaintiffs affects Plaintiffs' rights under NRS 453D, NAC 453D, R092-17, and other Nevada laws and regulations.
- 66. Further, the Department's improper ranking of other applicants for licensure and subsequent, improper issuance of licenses to such other applicants adversely affects the rights of Plaintiff under NRS 453D, NAC 453D, R09217, and other Nevada laws and regulations.
- 67. The Department's actions and/or inactions also have created an actual justiciable controversy ripe for judicial determination between Plaintiffs and the Department with respect to the construction, interpretation, and implementation of NRS 453D, NAC 453D, and R092-17, and Plaintiffs have been harmed, and will continue to be harmed, by the Defendants' actions and/or inactions.
- 68. The Department's actions and/or inactions have further failed to appropriately address the necessary considerations and legislative intent of NRS 453D.210, designed to restrict monopolies.
  - 69. Accordingly, Plaintiff seeks a declaration from this Court that, *inter alia*:
    - a. The procedures employed in evaluating license Applications and granting conditional licenses violated Plaintiffs' procedural and substantive due process rights and entitlement to equal protection of the law (as set forth *infra*) under the Nevada and United States Constitutions and, therefore, those conditional licenses awarded are void and unenforceable;
    - b. Defendant acted arbitrarily and capriciously or in contravention of a legal duty and Plaintiffs are therefore entitled to a writ of mandamus;
    - c. Plaintiffs are entitled to judicial review; and
- 70. Plaintiffs also seek a declaration from this Court that the Department must issue licenses to Plaintiffs for the operation of a recreational marijuana establishment as applied for in that Plaintiffs' would have been entitled to receive said licenses had the Department properly applied the provisions of NRS 453D, NAC Chapter 453D, and R092-17.

#### SECOND CLAIM FOR RELIEF (Violation of Civil Rights)

(Due Process: Deprivation of Liberty)

(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- 80. Plaintiffs repeat and re-allege all prior paragraphs as though fully set forth herein.
- 81. The fundamental constitutional right to pursue a lawful occupation constitutes a "liberty interest" within the meaning and subject to the due process protections of the Fourteenth Amendment to the Constitution of the United States and Article 1, Sections 1 and 8 of the Constitution of the State of Nevada; and therefore, by definition, may not be denied arbitrarily, capriciously, corruptly or based upon administrative partiality or favoritism.
- 82. However, acting under color of state law, the Department has effectively nullified and rendered illusory the legislative statutory entitlement to licensure of applicants who comply with and prevail competitively in accordance with the objective and impartial standards and procedures prescribed by the provisions of NRS 453D.200.2 and NRS 453D.210.4-6, by textually subjecting an Application which in fact provides "sufficient" responses related to the published, enumerated and specific criteria set forth in the Application to approval pursuant to further, unpublished, unspecified and unascertainable "additional criteria" which are not set forth therein, as a silent supplemental condition of licensure, in violation of NRS 200.D.1(b) thereby rendering the administrative regulation governing the Application and licensing process susceptible to *ad hoc*, non-transparent, arbitrary, capricious or corrupt decision-making based upon administrative partiality or favoritism which cannot be discounted; thereby rendering that regulatory scheme unconstitutional on its face.
- 83. On information and belief, Plaintiffs further allege that the pursuant to the implementation of the foregoing constitutionally-repugnant licensing process, the denial of their Applications for licensure, were in fact affected by actual arbitrary, capricious or corrupt decision-making based upon administrative partiality or favoritism; and therefore, that that licensing process has thereby been rendered unconstitutional in its application as well.
  - 84. Plaintiffs have therefore likewise been deprived of liberty without due process

under color of state law in violation of the Fourteenth Amendment to the Constitution of the United States and Article 1, Sections 1 and 8 of the Constitution of the State of Nevada.

- 85. The Constitutional infirmity of the entire licensing process renders the denial of Plaintiffs' Applications for licensure void and unenforceable, and Plaintiffs are entitled to a declaration as to the ineffectiveness thereof and an order enjoining the enforcement of those license denials as well as those conditionally granted.
- 86. Plaintiffs are also entitled to damages for these due process violations pursuant to the provisions of 42 U.S.C. Section 1983 and otherwise.
- 87. As the actions of the Department have necessitated that Plaintiffs retain the legal services of Clark Hill PLLC, and incur fees and costs to bring this action, Plaintiffs are also entitled to an award of attorneys' fees and costs of suit.

#### THIRD CLAIM FOR RELIEF

# (Violation of Civil Rights)

# (Equal Protection)

# (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1; Title 42 U.S.C. § 1983)

- 88. Plaintiffs repeat and re-allege all prior paragraphs as though fully set forth herein.
- 89. By improperly denying Plaintiffs' Applications for licensure under the provisions of NRS 453D.200.2 and NRS 453D.210.4-6 while improperly granting the Applications of other applicants under color of state law as set forth *supra*, the Department has, without justification, disparately treated Plaintiffs' Applications absent rational basis, and has thereby violated Plaintiffs' rights to equal protection of the law as guaranteed by the Fourteenth Amendment to the Constitution of the United States and Article 1, Section 1 of the Constitution of the State of Nevada.
- 90. The constitutional infirmity of the entire licensing process and the resulting denial of equal protection renders the denial of Plaintiffs' Applications for licensure void and unenforceable, and, for the reasons set forth, *supra*, Plaintiffs are entitled to a declaration as to the ineffectiveness thereof and an order enjoining the enforcement of those license denials as well as those conditionally granted.

- 91. Plaintiffs are also entitled to damages for these equal protection violations pursuant to the provisions of 42 U.S.C. Section 1983 and otherwise.
- 92. As the actions of the Department have necessitated that Plaintiffs retain the legal services of Clark Hill PLLC, and incur fees and costs to bring this action, Plaintiffs are also entitled to an award of attorneys' fees and costs of suit.

#### **FOURTH CLAIM FOR RELIEF**

#### (Petition for Judicial Review)

- 93. Plaintiffs repeat and re-allege all prior paragraphs as though fully set forth herein.
- 94. The Department, in misinterpreting and incorrectly applying the provisions of NRS 453D, NAC 453D and the related Nevada laws and regulations, has exceeded its jurisdiction by improperly issuing licenses to applicants that do not merit licenses under the provisions of NRS 453D, NAC 453D, and R092-17.
- 95. Plaintiffs are aggrieved by the decision of the Department to deny Plaintiffs' Applications without proper notice, substantial evidence, or compliance with NRS 453D, NAC 453D, R092-17, and other Nevada state laws or regulations.
- 96. There is no provision in NRS 453D, NAC 453D, or R092-17 allowing for an administrative appeal of the Department's decision, and apart from injunctive relief, no plain, speedy, and adequate remedy for the Department's improper actions.
- 97. Accordingly, Plaintiffs petition this Court for judicial review of the record on which the Department's denials were based, and an order providing *inter alia*:
  - a. A determination that the decision lacked substantial evidence;
  - b. A determination that the denials are void *ab initio* for non-compliance with NRS 453D, NAC 453D, R092-17, and other Nevada laws or regulations; and
  - c. Such other relief as is consistent with those determinations.
- 98. As the actions of the Department have necessitated that Plaintiffs retain the legal services of Clark Hill PLLC, and incur fees and costs to bring this action, Plaintiffs are also

1	entitled to an award of attorneys' fees and costs of suit.
2	FIFTH CLAIM FOR RELIEF
3	(Petition for Writ of Mandamus)
4	99. Plaintiffs repeat and re-allege all prior paragraphs as though fully set forth herein.
5	100. When a governmental body fails to perform an act "that the law requires" or acts
6	in an arbitrary or capricious manner, a writ of mandamus shall issue to correct the action. Nev.
7	Rev. Stat. § 34.160.
8	101. The Department has failed to perform various acts that the law requires including
9	but not limited to:
10	a. Providing proper pre-hearing notice of the denial; and
11	b. Arbitrarily and capriciously denying the applications for no legitimate reason.
12	102. The Department acted arbitrarily and capriciously in the denial by performing
13	and/or failing to perform the acts set forth supra, and because, inter alia:
14	a. The Board lacked substantial evidence to deny Plaintiffs' Applications; and
15	b. The Board denied Plaintiffs' Applications in order to approve the Applications
16	of other competing applicants without regard to the merit of Plaintiffs'
17	Applications and the lack of merit of the Applications of other competing
18	applicants.
19	103. These violations of the Department's legal duties were arbitrary and capricious
20	actions that compel this Court to issue a Writ of Mandamus directing the Department to review
21	Plaintiffs' Applications on their merits and/or approve them.
22	104. As a result of the Department's unlawful and arbitrary and capricious actions,
23	Plaintiffs have been forced to retain legal counsel to prosecute this action and is therefore also
24	entitled to their damages, costs in this suit, and an award of attorneys' fees pursuant to NRS
25	34.270.
26	FIFTH CLAIM FOR RELIEF
27	(Declaratory Relief)
28	105. Plaintiffs repeat and re-allege all prior paragraphs as though fully set forth herein.  20 of 23

1	DEMAND FOR JURY TRIAL
2	Trial by jury is hereby demanded on all claims and issues so triable.
3	DATED this 26th day of November, 2019.
4	CLARK HILL PLC
5	
6	/s/ Dominic P. Gentile DOMINIC P. GENTILE
7	Nevada Bar No. 1923 Email: <u>dgentile@clarkhill.com</u>
8	ROSS MILLER Nevada Bar No. 8190
9	Email: <u>rmiller@clarkhill.com</u> JOHN A. HUNT
10	Nevada Bar No. 1888 Email: <u>dhunt@clarkhill.com</u>
11	VINCENT SAVARESE III Nevada Bar No. 2467
12	Email: <u>vsavarese@clarkhill.com</u> 3800 Howard Hughes Parkway, Suite 500
13	Las Vegas, Nevada 89169 Tel: (702) 862-8300
14	Fax: (702) 862-8400 Attorneys for Plaintiffs
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# **CERTIFICATE OF SERVICE**

The undersigned, an employee of Clark Hill PLLC, hereby certifies that on the 26th day of
November, 2019, I caused a copy of the foregoing SECOND AMENDED COMPLAINT by electronic
service in accordance with Administrative Order 14.2, to all interested parties, through the Court's
Odyssey E-File & Serve system.

/s/ Tanya Bain An Employee of Clark Hill

# EXHIBIT B

**Electronically Filed** 1/28/2020 2:24 PM Steven D. Grierson ANAC 1 **CLERK OF THE COURT** AARON D. FORD 2Attorney General Steve Shevorski (Bar No. 8256) 3 Chief Litigation Counsel Office of the Attorney General 555 E. Washington Ave., Ste. 3900 4 Las Vegas, NV 89101 (702) 486-3420 (phone) 5 (702) 486-3773 (fax) 6 sshevorski@ag.nv.gov 7 Attorneys for Defendant State of Nevada of Nevada, Department of Taxation 8 DISTRICT COURT 9 CLARK COUNTY, NEVADA 10 IN RE DOT 11 Case No. A-19-787004-B Dept. No. XI 12 CONSOLIDATED WITH: A-18-785818-W 13 A-18-786357-W A-19-786962-B 14 A-19-787035-C 15 A-19-787540-W A-19-787726-C A-19-801416-B 16 17 DEPARTMENT OF TAXATION'S ANSWER TO PLAINTIFF 18 SERENITY PARTIES' SECOND AMENDED COMPLAINT 19 20 The State of Nevada ex rel. Department of Taxation (the "Department") answers Plaintiffs' Amended Complaint as follows: 21 22 PARTIES, JURISDICTION, AND VENUE 23Answering Paragraph 1, the Department admits that Serenity Wellness 1. Center, LLC is a Nevada limited liability company, but the Department is without 2425 knowledge or information sufficient to form a belief as to the truth of the allegations set 26 forth therein and, therefore denies the same.

Page 1 of 17

limited liability company, but the Department is without knowledge or information

Answering Paragraph 2, the Department admits that TGIG, LLC is a Nevada

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sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 3. Answering Paragraph 3, the Department admits that Nuleaf Incline Dispensary, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 4. Answering Paragraph 4, the Department admits that Nevada Holistic Medicine, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 5. Answering Paragraph 5, the Department admits that Tryke Companies SO NV, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 6. Answering Paragraph 6, the Department admits that Tryke Companies Reno, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 7. Answering Paragraph 7, the Department admits that GBS Nevada Partners, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 8. Answering Paragraph 8, the Department admits that Fidelis Holdings, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 9. Answering Paragraph 9, the Department admits that Gravitas Nevada, LLC is a Nevada limited liability company, but the Department is without knowledge or

information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 10. Answering Paragraph 10, the Department admits that Nevadapure, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 11. Answering Paragraph 11, the Department admits that Medifarm, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 12. Answering Paragraph 12, the Department admits that Medifarm IV, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 13. Answering Paragraph 13, the Department admits the allegations contained therein.

# Parties Who Received Conditional Recreational Retain Marijuana Establishment Licenses ("Defendant Applicants")

- 14. Answering Paragraph 14, the Department admits that Cheyenne Medical, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 15. Answering Paragraph 15, the Department admits that Circle S Farms, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 16. Answering Paragraph 16, the Department admits that Clear River, LLC is a Nevada limited liability company, but the Department is without knowledge or information

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sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 17. Answering Paragraph 17, the Department admits that Commerce Park Medical, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 18. Answering Paragraph 18, the Department admits that Deep Roots Medical, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 19. Answering Paragraph 19, the Department admits that Essence Henderson, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 20. Answering Paragraph 20, the Department admits that Essence Tropicana, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 21. Answering Paragraph 21, the Department admits that Eureka Newgen Farms, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 22. Answering Paragraph 22, the Department admits that Green Therapeutics, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 23. Answering Paragraph 23, the Department admits that Greenmart of Nevada, LLC is a Nevada limited liability company, but the Department is without knowledge or

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information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 24. Answering Paragraph 24, the Department admits that Helping Hands Wellness Center, Inc. is a Nevada corporation, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 25. Answering Paragraph 25, the Department admits that Lone Mountain Partners, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 26. Answering Paragraph 26, the Department admits that Nevada Organic Remedies, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 27. Answering Paragraph 27, the Department admits that Polaris Wellness Center, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 28. Answering Paragraph 28, the Department admits that Pure Tonic Concentrates, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 29. Answering Paragraph 29, the Department admits that TRNVP098, LLC is a Nevada limited liability company, but the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 30. Answering Paragraph 30, the Department admits that Wellness Connection of Nevada, LLC is a Nevada limited liability company, but the Department is without

knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 31. Answering Paragraph 31, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 32. Answering Paragraph 32, the Department admits the allegations contained therein.

#### II.

#### GENERAL ALLEGATIONS

- 33. Answering Paragraph 33, the Department admits the allegations contained therein.
- 34. Answering Paragraph 34, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 35. Answering Paragraph 35, the Department admits the allegations contained therein.
- 36. Answering Paragraph 36, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 37. Answering Paragraph 37, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 38. Answering Paragraph 38, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 39. Answering Paragraph 39, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.

- 40. Answering Paragraph 40, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 41. Answering Paragraph 41, and subparts 41(a) through 41(h.), the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 42. Answering Paragraph 42, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 43. Answering Paragraph 43, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 44. Answering Paragraph 44, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 45. Answering Paragraph 45, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 46. Answering Paragraph 46, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 47. Answering Paragraph 47, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 48. Answering Paragraph 48, the Department admits the allegations contained therein.
- 49. Answering Paragraph 49, the Department admits the allegations contained therein.

- 50. Answering Paragraph 50, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 51. Answering Paragraph 51, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 52. Answering Paragraph 52, and subparts 52A through 52K, the Department denies the allegations contained therein.

#### III.

#### **CLAIMS FOR RELEIF**

# FIRST CLAIM FOR RELIEF

(Violation of Civil Rights)

(Due Process: Deprivation of Property)

# (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- 53. Answering Paragraph 53, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 54. Answering Paragraph 54, and subparts 54(a) through 54(c), the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 55. Answering Paragraph 55, and subparts 55A and 55B, and 55B(1) and 55(B)2, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 56. Answering Paragraph 56, and subparts 56(a) through 56(c), the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 57. Answering Paragraph 57, the Department denies the allegations contained therein.

# FOURTH CLAIM FOR RELIEF

# (Petition for Judicial Review)

- 93. Answering Paragraph 93, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 94. Answering Paragraph 94, the Department denies the allegations contained therein.
- 95. Answering Paragraph 95, the Department denies the allegations contained therein.
- 96. Answering Paragraph 96, the Department denies the allegations contained therein.
- 97. Answering Paragraph 97, the Department denies the allegations contained therein.
- 98. Answering Paragraph 98, the Department denies the allegations contained therein.

#### FIFTH CLAIM FOR RELIEF

# (Petition for Writ of Mandamus)

- 99. Answering Paragraph 99, the Department is without knowledge or information sufficient to form a belief as to the truth of the allegations set forth therein and, therefore denies the same.
- 100. Answering Paragraph 100, the Department denies the allegations contained therein.
- 101. Answering Paragraph 101, and subparts 101(a) and 101(b), the Department denies the allegations contained therein.
- 102. Answering Paragraph 102, and subparts 102(a) and 102(b), the Department denies the allegations contained therein.
- 103. Answering Paragraph 103, the Department denies the allegations contained therein.

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have.

- 20. Plaintiffs' claims have been waived because of the wrongful acts, omissions and conduct of Plaintiffs.
  - 21. Plaintiffs would be unjustly enriched if awarded damages.
- 22. The Department has no contractual relationship with Plaintiffs to give rise to any declaratory relief.
- 23. The damages sustained by the Plaintiff, if any, were caused by the acts of unknown third persons who were not agents, servants, or employees of the Department, and who were not acting on behalf of the Department in any manner or form, and, as such, the Department is not liable in any manner to Plaintiff.
- 24. The Department is not legally responsible for the actions and/or omissions of other third parties.
- 25. Plaintiffs fail to name a party necessary for full and adequate relief essential in this action.
  - 26. Plaintiffs failed to comply with a condition precedent.
- 27. Plaintiffs have not suffered any damages attributable to the actions of the Department.
  - 28. Plaintiffs have failed to timely protect and/or enforce their alleged rights.
- 29. Plaintiffs' claims are barred as Plaintiffs have failed, refused, or neglected to take reasonable steps to mitigate damages, therefore barring or diminishing the ability to recover.
- 30. The Department has an objective good faith belief that it acted reasonably and in good faith and the Department's actions were legally justified.
  - 31. The Department substantially complied with NRS and NAC Chapter 453D.
- 32. The Department, at all relevant times, acted with due care and circumspection in the performance of its duties; exercised the degree of skill and learning ordinarily possessed and exercised by members of its profession in good standing, practicing in similar localities and that at all times, used reasonable care and diligence in

the exercise of its skills and the application of its learning, and at all times acted according to its best judgment and met the applicable standard of care.

- 33. Plaintiffs' claims for relief are barred as Plaintiff's alleged damages are speculative and cannot be calculated with any certainty or reliability.
- 34. Each purported claim for relief is barred by the doctrines of *res judicata* and/or collateral estoppel.
- 35. Each purported claim for relief is barred as Plaintiffs are estopped from pursuing any claim against the Department in accordance with equitable principles of jurisprudence.
- 36. The Department alleges that the damages, if any, alleged by the Plaintiffs were the result of independent intervening acts, over which the Department had no control, which resulted in the superseding cause of Plaintiffs alleged damages.
- 37. The Department avails itself of all affirmative defenses set forth in and or arising out of NRS Chapter 453D and NRS Chapter 360 and all applicable regulations and subparts.
  - 38. Plaintiffs claims are barred by the doctrine of qualified immunity.
- 39. All possible affirmative defenses may not have been alleged inasmuch as insufficient facts and other relevant information may not be available after reasonable inquiry and, pursuant to Nev. R. Civ. P. 11, the Department hereby reserves the right to amend these affirmative defenses as additional information becomes available. Additionally, one or more of these Affirmative Defenses may have been pled for the purposes of non-waiver.

DATED this 28th day of January, 2020.

AARON D. FORD Attorney General

By: <u>/s/ Steve Shevorski</u> Steve Shevorski (Bar No. 8256) Chief Litigation Counsel

#### <u>CERTIFICATE OF SERVICE</u>

I hereby certify that I electronically filed the foregoing document with the Clerk of the Court by using the electronic filing system on the 28th day of January, 2020, and eserved the same on all parties listed on the Court's Master Service List.

<u>/s/ Traci Plotnick</u>
Traci Plotnick, an employee of the

Office of the Attorney General

## EXHIBIT C

2/12/2020 5:20 PM Steven D. Grierson **CLERK OF THE COURT** 1 **CODE: ANS** Richard D. Williamson, Esq. 2 State Bar No. 9932 Jonathan J. Tew, Esq. 3 State Bar No. 11874 Anthony G. Arger, Esq. State Bar No. 13660 4 ROBERTSON, JOHNSON, MILLER & WILLIAMSON 5 50 West Liberty Street, Suite 600 Reno, Nevada 89501 Telephone No.: (775) 329-5600 6 Facsimile No.: (775) 348-8300 7 Rich@nvlawyers.com Jon@nvlawyers.com 8 Anthony@nvlawyers.com Attorneys for Deep Roots Medical LLC 9 DISTRICT COURT 10 11 **CLARK COUNTY, NEVADA** IN RE: DOT 12 Case No.: A-19-787004-B 13 Department: **CONSOLIDATED WITH:** 14 A-19-787035-C; A-18-785818-W A-18-786357-W; A-19-786962-B 15 A-19-787540-W; A-19-787726-C A-19-801416-B 16 DEFENDANT DEEP ROOTS MEDICAL 17 LLC'S ANSWER TO THE SERENITY **PLAINTIFFS**' **SECOND** AMENDED 18 **COMPLAINT** 19 20 21 Defendant Deep Roots Medical LLC ("Defendant"), by and through its undersigned 22 counsel of record, the law firm of Robertson, Johnson, Miller & Williamson, hereby answers the 23 Serenity Plaintiffs' Second Amended Complaint ("Complaint") as follows: 24 I. PARTIES, JURISDICTION, AND VENUE 25 Defendant is presently without sufficient information to form a belief as to the 26 1. truth of the allegations in paragraphs 1-12 of the Complaint and, therefore, denies same. 27

**Electronically Filed** 

28
Robertson, Johnson,
Miller & Williamson
50 West Liberty Street,
Suite 600
Reno, Nevada 89501

2.

DEFENDANT DEEP ROOTS MEDICAL LLC'S ANSWER TO THE SERENITY PLAINTIFFS'SECOND AMENDED COMPLAINT PAGE 1

Defendant admits the allegations in paragraph 13 of the Complaint.

1	25. Defendant is presently without sufficient information to form a belief as to the
2	truth of the allegations in paragraphs 91 and 92 of the Complaint and, therefore, denies same.
3	FOURTH CLAIM FOR RELIEF
4	(Petition for Judicial Review)
5	26. To the extent that paragraph 93 of the Complaint requires a response, Defendant
6	incorporates herein its responses to all previous paragraphs of the Complaint.
7	27. Defendant denies the allegations in paragraphs 94 and 95 of the Complaint.
8	28. Defendant is presently without sufficient information to form a belief as to the
9	truth of the allegations in paragraphs 96-98 of the Complaint and, therefore, denies same.
10	FIFTH CLAIM FOR RELIEF
11	(Petition for Writ of Mandamus)
12	29. To the extent that paragraph 99 of the Complaint requires a response, Defendant
13	incorporates herein its responses to all previous paragraphs of the Complaint.
14	30. Defendant is presently without sufficient information to form a belief as to the
15	truth of the allegations in paragraph 100 of the Complaint and, therefore, denies same.
16	31. Defendant denies the allegations in paragraphs 101-104 of the Complaint.
17	FIFTH CLAIM FOR RELIEF
18	(Declaratory Relief)
19	32. To the extent that paragraph 105 of the Complaint requires a response, Defendant
20	incorporates herein its responses to all previous paragraphs of the Complaint.
21	33. Defendant is presently without sufficient information to form a belief as to the
22	truth of the allegations in paragraph 106 of the Complaint and, therefore, denies same.
23	34. Defendant admits the allegations in paragraph 107 of the Complaint as they relate
24	to Deep Roots Medical LLC. Defendant is presently without sufficient information to form a
25	belief as to the truth of the remaining allegations in paragraph 107 of the Complaint and,
26	therefore, denies same.
27	35. Defendant is presently without sufficient information to form a belief as to the
28	truth of the allegations in paragraphs 108 and 109 of the Complaint and, therefore, denies same.
n,	DEEENDANT DEED DOOTS MEDICAL LLC'S ANSWED TO THE SEDENITY DI AINTIESS SECOND

1	36. Defendant denies the allegations in paragraph 110 of the Complaint.
2	AFFIRMATIVE DEFENSES
3	As separate and affirmative defenses to each cause of action, claim and allegation
4	contained in Plaintiffs' Complaint, Defendant alleges as follows:
5	FIRST AFFIRMATIVE DEFENSE
6	Plaintiffs' Complaint fails to state a claim upon which relief can be granted.
7	SECOND AFFIRMATIVE DEFENSE
8	Plaintiff is precluded from recovery by the doctrine of Estoppel.
9	THIRD AFFIRMATIVE DEFENSE
10	Plaintiff is precluded from recovery by the doctrine of Waiver.
11	FOURTH AFFIRMATIVE DEFENSE
12	Each Plaintiff, with full knowledge of all the complained facts surrounding the
13	application process, nonetheless participated in and thereby ratified and confirmed in all respects
14	the Defendants' various acts and omissions.
15	<u>FIFTH AFFIRMATIVE DEFENSE</u>
16	As a result of each Plaintiff's acts, actions, omissions, failures to act and knowledge,
17	Plaintiffs are estopped from bringing this action, from proving the allegations of the Complaint
18	and from recovering any judgment against Defendant.
19	SIXTH AFFIRMATIVE DEFENSE
20	Defendants acted within the scope of their authority and have no duty or liability to any
21	of the Plaintiffs.
22	SEVENTH AFFIRMATIVE DEFENSE
23	A petition for judicial review is inappropriate and unavailable under the facts of this case
24	and the statutory scheme at issue.
25	EIGHTH AFFIRMATIVE DEFENSE
26	Defendants' conduct was privileged, proper, lawful, necessary and/or justified.
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Plaintiff's Complaint and the claims for relief contained therein are barred by the do for volenti non fit injuria.  TENTH AFFIRMATIVE DEFENSE  Defendant has, at all times, acted in good faith and has complied with each and ever of its obligations under all statutes and regulations; as a consequence, Plaintiffs are barred for bringing this Complaint, from proving the allegations contained therein and from recovering judgment against Defendant or otherwise interfering with Defendant's rights.  ELEVENTH AFFIRMATIVE DEFENSE  Plaintiff's claims are barred based on Plaintiff's failure to satisfy conditions preceded TWELFTH AFFIRMATIVE DEFENSE  Plaintiff's damages, if any, are the result of its own illegal, fraudulent, improper, insufficient and/or inequitable conduct.  THIRTEENTH AFFIRMATIVE DEFENSE  The various Plaintiff's lack standing to assert the claims set forth in the Complaint.  FOURTEENTH AFFIRMATIVE DEFENSE  Plaintiff's Complaint and each and every claim for relief alleged therein is barred by
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16 FOURTEENTH AFFIRMATIVE DEFENSE
Digintiff's Complaint and each and every claim for relief allowed therein is howed by
Plaintiff's Complaint and each and every claim for relief alleged therein is barred by
doctrines of Res Judicata, Claim Preclusion, Issue Preclusion, and Stare Decisis.
19 <u>FIFTEENTH AFFIRMATIVE DEFENSE</u>
Plaintiffs have not exhausted their legal and administrative remedies.
21 <u>SIXTEENTH AFFIRMATIVE DEFENSE</u>
Plaintiffs do not have a property right in, or any fundamental right or entitlement to
privilege license that they were never awarded.
24 <u>SEVENTEENTH AFFIRMATIVE DEFENSE</u>
The U.S. Constitution does not protect the Plaintiffs' claimed right to engage in a
business that is illegal under federal law.
27 <u>EIGHTEENTH AFFIRMATIVE DEFENSE</u>
Plaintiffs have failed to establish jurisdiction and venue in this court.

Robertson, Johnson, Miller & Williamson 50 West Liberty Street, Suite 600 Reno, Nevada 89501

1	<u>AFFIRMATION</u>
2	Pursuant to NRS § 239B.030, the undersigned does hereby affirm that the preceding
3	document does not contain the social security number of any person.
4	DATED this 12 <sup>th</sup> day of February, 2020.
5	ROBERTSON, JOHNSON, MILLER & WILLIAMSON
6	WILLER & WILLIAWSON
7	By:/s/ Richard D. Williamson Richard D. Williamson, Esq.
8	Jonathan Joel Tew, Esq. Anthony G. Arger, Esq.
9	Attorneys for Deep Roots Medical LLC
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#### **CERTIFICATE OF SERVICE** Pursuant to NRCP 5(b), I hereby certify that I am an employee of Robertson, Johnson, Miller & Williamson, 50 West Liberty Street, Suite 600, Reno, Nevada 89501, over the age of eighteen, and not a party within this action. I further certify that on the 12<sup>th</sup> day of February, 2020, I electronically filed the foregoing **DEFENDANT DEEP ROOTS MEDICAL LLC'S** ANSWER TO THE SERENITY PLAINTIFFS' SECOND AMENDED COMPLAINT with the Clerk of the Court by using the ECF system, which served all parties currently on the electronic service list on February 12, 2020. /s/ Stefanie Smith An Employee of Robertson, Johnson, Miller & Williamson

## EXHIBIT D

L. Christopher Rose, Esq., Nevada Bar No. 7500 2 Kirill V. Mikhaylov, Esq., Nevada Bar No. 13538 3800 Howard Hughes Parkway, Suite 1000 3 Las Vegas, Nevada 89169 Telephone: 702.257.1483 4 Fax: 702.567.1568 lcr@h2law.com 5 kvm@h2law.com Attorneys for Defendant 6 Wellness Connection of Nevada, LLC 7 DISTRICT COURT 8 **CLARK COUNTY, NEVADA** 9 10 CASE NO.: A-19-787004-B **DEPT NO.: XI** 11 In Re: D.O.T. Litigation, **CONSOLIDATED WITH:** 12 A-18-785818-W 3800 Howard Hughes Pkwy., Suite 1000 13 A-18-786357-W A-19-786962-B 14 Las Vegas, NV 89169 (702) 257-1483 Howard & Howard A-19-787035-C A-19-787540-W 15 A-19-787726-C 16 A-19-801416-B 17 ANSWER TO SERENITY PLAINTIFFS' SECOND AMENDED 18 **COMPLAINT** 19 20 Defendant Wellness Connection of Nevada, LLC ("Wellness"), by and through its 21 attorneys, the law firm of Howard & Howard, PLLC, hereby answers and responds to Serenity 22 Wellness Center, LLC, TGIG, LLC, NuLeaf Incline Dispensary, LLC, Nevada Holistic 23 Medicine, LLC, Tryke Companies SO NV, LLC, Tryke Companies Reno, LLC, GBS Nevada 24 Partners, LLC, Fidelis Holdings, LLC, Gravitas Nevada, Ltd, Nevada Pure, LLC, Medifarm, 25 LLC, and MediFarm IV, LLC's ("Plaintiffs") Second Amended Complaint ("Second Amended 26 Complaint") as follows: 27 /// 28 2140566 Page 1 of 9

Case Number: A-19-787004-B

HOWARD & HOWARD ATTORNEYS PLLC

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# Howard & Howard 3800 Howard Hughes Pkwy., Suite 1000 Las Vegas, NV 89169

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I.

#### PARTIES, JURISDICTION, AND VENUE

- 1. Answering paragraphs 1 through 12, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
  - 2. Answering paragraph 13, Wellness admits the allegations set forth therein.

#### Parties Who Received Conditional Recreational Retail Marijuana Establishment Licenses ("Defendant Applicants")

- 3. Answering paragraphs 14 through 29, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
  - 4. Answering paragraph 30, Wellness admits the allegations set forth therein.
- 5. Answering paragraphs 31 and 32, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.

#### II.

#### **GENERAL ALLEGATIONS**

- 6. Answering paragraphs 33 through 38, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 7. Answering paragraph 39, Wellness admits the Department issued a notice seeking applications from qualified applicants, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.
- 8. Answering paragraphs 40 through 45, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 9. Answering paragraph 46, Wellness admits it received one conditional recreational retail marijuana establishment license, and is without sufficient knowledge or information to form

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a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

10. Answering paragraphs 47 through 52, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.

#### III.

#### **CLAIMS FOR RELIEF**

#### FIRST CLAIM FOR RELIEF

(Violation of Civil Rights)

(Due Process: Deprivation of Property)

(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec.1, 8; Title 42 U.S.C. § 1983)

- 11. Answering paragraph 53, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.
- 12. Answering paragraphs 54 through 58, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
  - 13. Answering paragraph 59, Wellness denies the allegations set forth therein.
- 14. Answering paragraph 60, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.
- 15. Answering paragraph 61, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 16. Answering paragraphs 62 through 72, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

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- 17. Answering paragraph 73 through 76, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 18. Answering paragraphs 77 through 79, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

#### SECOND CLAIM FOR RELIEF

(Violation of Civil Rights)

(Due Process: Deprivation of Property)

(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec.1, 8; Title 42 U.S.C. § 1983)

- 19. Answering paragraph 80, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.
- 20. Answering paragraph 81, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 21. Answering paragraphs 82 through 87, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

#### THIRD CLAIM FOR RELIEF

(Violation of Civil Rights) (Equal Protection)

(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec.1, 8; Title 42 U.S.C. § 1983)

- 22. Answering paragraph 88, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.
- 23. Answering paragraphs 89 through 92, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

## Howard & Howard 3800 Howard Hughes Pkwy., Suite 1000 Las Vegas, NV 89169 (702) 257-1483

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#### FOURTH CLAIM FOR RELIEF

(Petition for Judicial Review)

- 24. Answering paragraph 93, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.
- 25. Answering paragraphs 94 and 95, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.
- 26. Answering paragraph 96, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 27. Answering paragraphs 97 and 98, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.

### FIFTH CLAIM FOR RELIEF (Petition for Writ of Mandamus)

- 28. Answering paragraph 99, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.
- 29. Answering paragraph 100, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 30. Answering paragraphs 101 through 104, Wellness denies the allegations set forth therein.

#### FIFTH CLAIM FOR RELIEF(sic) (erroneously stated as Fifth Claim) (Declaratory Relief)

31. Answering paragraph 105, Wellness repeats and realleges its answers to each and every other paragraph as though fully set forth herein.

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- 32. Answering paragraph 106, Wellness is without sufficient knowledge or information to form a belief as to the truth of the allegations set forth therein, and therefore denies the same.
- 33. Answering paragraph 107, Wellness admits it received one conditional recreational retail marijuana establishment license, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.
- 34. Answering paragraphs 108 and 110, Wellness denies the allegations to the extent it applies to Wellness and its application process, and is without sufficient knowledge or information to form a belief as to the truth of the remaining allegations set forth therein, and therefore denies the same.
- 35. Wellness denies that Plaintiffs are entitled to any of the relief sought in the prayer of relief.
  - 36. Any allegations not responded to above are hereby denied.

#### AFFIRMATIVE DEFENSES

- 1. The Second Amended Complaint fails to state a claim upon which relief may be granted.
- 2. At all relevant times, Wellness used reasonable care and diligence and acted according to its best judgment and obligations, if any, dealing fairly and in good faith, having no intent to inflict harm or damage.
  - 3. Plaintiffs' claims are barred based on the doctrine of estoppel.
  - 4. Plaintiffs' claims are barred based on the doctrine of laches.
  - 5. Plaintiffs' claims are barred based on the doctrine of waiver.
  - 6. Plaintiffs' claims are barred based on the doctrine of release.
  - 7. Plaintiffs' claims are barred based on the doctrine of ratification.
  - 8. Plaintiffs' claims are barred by the statute of frauds.
- 9. Plaintiffs are guilty of unclean hands.
  - 10. Plaintiffs have failed to do equity towards Wellness.
  - Plaintiffs' claims are barred by the applicable statute of limitations. 11.

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- 12. Any conduct on the part of Wellness was not the cause of Plaintiffs' alleged damages, the existence of which are denied.
- Plaintiffs' damages, the existence of which are denied, were caused, in whole or in part, 13. or contributed to by reason of the acts, omissions, negligence, and/or intentional misconduct of third parties over which Wellness has no control.
- 14. Plaintiffs failed to mitigate their damages, the existence of which are denied. Any alleged damages, the existence of which are denied, were not the result of any conduct by Wellness.
- 15. Plaintiffs' claims are barred due to failure to satisfy conditions precedent and/or conditions subsequent.
- 16. Plaintiffs lack standing to assert claims and receive the relief sought in the Second Amended Complaint.
- 17. The Court lacks subject matter jurisdiction over the claims alleged in the Second Amended Complaint.
- 18. The State of Nevada, Department of Taxation is immune from suit when performing the functions at issue in this case.
- 19. The actions of the State of Nevada, Department of Taxation were all official acts that were done in compliance with applicable laws and regulations.
- 20. Plaintiffs/Petitioners' claims are barred because they have failed to exhaust administrative remedies, if any.
- 21. Plaintiffs have failed to join necessary and indispensable parties to this litigation under NRCP 19 as the Court cannot grant any of their claims without affecting the rights and privileges of those parties who received the licenses at issue as well as other third parties.
- 22. The actions of the State of Nevada, Department of Taxation were not arbitrary or capricious, nor an abuse of discretion, and the State of Nevada, Department of Taxation had a rational basis for all of the actions taken in the licensing process at issue.
  - 23. Plaintiffs have no constitutional rights to obtain privileged licenses.
  - 24. Plaintiffs are not entitled to judicial review on the denial of a privileged license.

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25.	Mandamus is not available to compel the members of the executive branch to perform
non-ministerial,	discretionary tasks.

- 26. The claims, and each of them, are barred by the failure of Plaintiffs/Petitioners to plead those claims with sufficient particularity.
- 27. Injunctive relief is unavailable to Plaintiffs because the State of Nevada, Department of Taxation has already completed the task of issuing the conditional licenses.
- 28. Plaintiffs failed to allege sufficient facts and cannot carry the burden of proof imposed on them by law to recover attorney's fees incurred to bring and prosecute this action.
- 29. Wellness adopts and incorporates herein all affirmative defenses pleaded by the other Defendants and other Intervenors in this matter.
- 30. Pursuant to NRCP 11, all possible affirmative defenses may not have been alleged herein insofar as sufficient facts were not available after reasonable inquiry. Wellness reserves the right to amend this Answer to allege additional affirmative defenses as necessary or appropriate or as further discovery warrants.

Wellness has been required to retain the services of attorneys to defend against this Second Amended Complaint, and, as a direct, natural, and foreseeable consequence thereof, have been damaged thereby, and are entitled to reasonable attorneys' fees and costs.

DATED this 14th day of February 2020.

#### HOWARD & HOWARD ATTORNEYS PLLC

/s/ Kirill V. Mikhaylov, Esq. L. Christopher Rose, Esq. Kirill V. Mikhaylov, Esq. 3800 Howard Hughes Parkway, Suite 1000 Las Vegas, NV 89169 Attorneys for Defendant Wellness Connection of Nevada, LLC

# Howard & Howard 3800 Howard Hughes Pkwy., Suite 1000 Las Vegas, NV 89169

#### **CERTIFICATE OF SERVICE**

I hereby certify that I am employed in the County of Clark, State of Nevada, am over the age of 18 years and not a party to this action. My business address is Howard & Howard Attorneys PLLC, 3800 Howard Hughes Parkway, Suite 1000, Las Vegas, Nevada 89145.

On February 12, 2020, I served the **ANSWER TO SERENITY PLAINTIFFS' SECOND AMENDED COMPLAINT** in this action or proceeding electronically with the Clerk of the Court via the Odyssey E-File system and e-served the same on all parties listed on the Court's Master Service List.

/s/ Julia M. Diaz

An employee of HOWARD & HOWARD ATTORNEYS PLLC

## **EXHIBIT E**

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ANS
BLACK & LOBELLO
Brigid M. Higgins, Fra

Brigid M. Higgins, Esq. Nevada Bar No. 5990

3 Rusty J. Graf, Esq.

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Nevada Bar No. 6322

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E-mail: <u>bhiggins@blacklobello.law</u> E-mail: rgraf@blacklobello.law

Attorneys for Defendant Intervenur, Clear River, LLC

#### DISTRICT COURT

#### CLARK COUNTY, NEVADA

Case No. A-19-787004-B	
In Re: DOT LITIGATION	Consolidated with: A-19-786962-B A-19-787540-W A-19-787035-C A-18-785818-W A-18-786357-W A-19-78776-C A-19-801416-B
	Dept, No. XI
	HEARING DATE: N/A HEARING TIME: N/A

#### DEFENDANT IN INTERVENTION, CLEAR RIVER, LLC'S ANSWER TO TGIG PLAINTIFFS' SECOND AMENDED COMPLAINT

Defendant, Clear River, LLC ("Clear River"), by and through its counsel, hereby answers Serenity's Second Amended Complaint filed by Plaintiffs TGIG, LLC, Nuleaf Incline Dispensary, LLC, Nevada Holistic Medicine, LLC, Tryke Companies So NV, LLC, Tryke Companies Reno, LLC, GBS Nevada Partners, LLC, Fidelis Holdings, LLC, Gravitas Nevada, LLC, Nevada Pure, LLC, Medifarm, LLC, and Medifarm IV, LLC (collectively, "Plaintiffs"), Clear River states as follows:

Clear River denies each and every allegation in the complaint except those allegations that are admitted, qualified, or otherwise answered herein.

Page 1 of 22

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### PARTIES, JURISDICTION, AND VENUE

- Answering paragraph 1 of the Second Amended Complaint, Clear River is 1. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 2 of the Second Amended Complaint, Clear River is 2. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 3 of the Second Amended Complaint, Clear River is 3. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 4 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 5. Answering paragraph 5 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 6 of the Second Amended Complaint, Clear River is 6. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 7. Answering paragraph 7 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 8. Answering paragraph 8 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein,

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and on that basis denies these allegations.

- Answering paragraph 9 of the Second Amended Complaint, Clear River is 9. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 10. Answering paragraph 10 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 11. Answering paragraph 11 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 12. Answering paragraph 12 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 13. Answering paragraph 13 of the Second Amended Complaint, Clear River admits that the Department of Taxation is an agency of the State of Nevada. Clear River states that the duties of the Department are outlined by applicable law and regulation. Clear River admits the allegations in this paragraph only insofar as they accurately reflect these laws and regulations.

#### Parties Who Received Conditional Recreational Retail Marijuana Establishment Licenses ("Defendant Applicants")

- 14. Answering paragraph 14 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 15. Answering paragraph 15 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.

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16. Answering paragraph 16 of the Second Amended Complaint, Clear River admits it is a Nevada limited liability company. Clear River further admits it has dba filings for Nevada Medical Marijuana and Nevada Made Marijuana. Clear River denies the remaining allegations in Paragraph 16.

- Answering paragraph 17 of the Second Amended Complaint, Clear River is 17. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 18. Answering paragraph 18 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 19. Answering paragraph 19 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 20. Answering paragraph 20 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 21 of the Second Amended Complaint, Clear River is 21. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- Answering paragraph 22 of the Second Amended Complaint, Clear River is 22. without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 23. Answering paragraph 23 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein,

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and on that basis denies these allegations.

- 24. Answering paragraph 24 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 25. Answering paragraph 25 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 26. Answering duplicate number 26 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 27. Answering paragraph 27 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 28. Answering paragraph 28 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 29. Answering paragraph 29 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis denies these allegations.
- 30. Answering paragraph 30 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis deny these allegations.
- 31. Answering paragraph 31 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein,

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and on that basis deny these allegations.

32. Answering paragraph 32 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

### II. GENERAL ALLEGATIONS

- Answering paragraph 32 of the Second Amended Complaint, no response is 33. required as the allegations contained therein are Plaintiffs' legal conclusions or statements regarding the contents of laws or regulations. To the extent a response is required and the allegations accurately state the laws or regulations referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the laws of regulations referenced therein, Clear River denies them.
- 34. Answering paragraph 34 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiff's legal conclusions and statements regarding the contents of laws or regulations. To the extent a response is required, and the allegations state the laws or regulations reference therein, Clear River admits these allegations.
- Answering paragraph 35 of the Second Amended Complaint, no response is 35. required as the allegations contained therein are Plaintiffs' legal conclusions or statements regarding the contents of laws or regulations. To the extent a response is required and the allegations accurately state the laws or regulations referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the laws of regulations referenced therein, Clear River denies them.
- Answering paragraph 36 of the Second Amended Complaint, no response is 36. required as the allegations contained therein are Plaintiffs' legal conclusions or statements regarding the contents of laws or regulations. To the extent a response is required and the

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allegations accurately state the laws or regulations referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the laws of regulations referenced therein, Clear River denies them.

- Answering paragraph 37 of the Second Amended Complaint, no response is 37. required as the allegations contained therein are Plaintiffs' legal conclusions or statements regarding the contents of laws or regulations. To the extent a response is required and the allegations accurately state the laws or regulations referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the laws of regulations referenced therein, Clear River denies them.
- 38. Answering paragraph 38 of the Second Amended Complaint, Clear River states that the August 16, 2018 letter from the Department speaks for itself and no response is required. To the extent a response is required, and the allegations accurately state the contents of the document referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the contents of the document referenced therein, Clear River denies them.
- Answering paragraph 39 of the Second Amended Complaint, Clear River admits 39. these allegations.
- 40. Answering paragraph 40 of the Second Amended Complaint, Clear River admits these allegations.
- 41. Answering paragraph 41 and Subparagraphs 41(a)-(h) of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions or statements regarding the contents of laws or regulations. To the extent a response is required and the allegations accurately state the laws or regulations referenced therein, Clear River admits these allegations. To the extent the allegations are inconsistent with the laws of regulations referenced therein, Clear River denies them.

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42. Answering paragraph 42 of the Second Amended Complaint, no response is required as to the allegations therein reference a document that speaks for itself. To the extent a response is required, and the allegations accurately state the contents of the document referenced therein, Clear River admits those allegations.

- 43. Answering paragraph 43 of the Second Amended Complaint, no response is required as the allegations therein reference a document that speaks for itself. To the extent a response is required, and the allegations state the laws or regulations reference therein, Clear River admits these allegations.
- Answering paragraph 44 of the Second Amended Complaint, no response is 44. required as to the allegations contained therein are Plaintiffs' legal conclusions and statements regarding the contents of laws or regulations. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 45 of the Second Amended Complaint, Clear River admits 45. that the Department of Taxation announced it would issue recreational retail store licenses no later than December 5, 2018. The remaining allegations in Paragraph 45 are Plaintiffs' legal conclusions to which no response is required. To the extent an response is required, Clear River denies these remaining allegations.
- 46. Answering paragraph 46 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis deny these allegations.
- 47. Answering paragraph 47 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis deny these allegations.
  - 48. Answering paragraph 48 of the Second Amended Complaint, Clear River is

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without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis deny these allegations.

- 49. Answering paragraph 49 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth of the allegations contained therein, and on that basis deny these allegations.
- 50. Answering paragraph 50 of the Second Amended Complaint, no response is required as to the allegations contained therein are Plaintiffs' legal conclusions and statements regarding the contents of laws or regulations. To the extent a response is required, Clear River denies these allegations.
- 51. Answering paragraph 51 of the Second Amended Complaint, no response is required as to the allegations contained therein are Plaintiffs' legal conclusions and statements regarding the contents of laws or regulations. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 52 and subparagraphs 52(A-K) of the Second Amended 52. Complaint, no response is required as to the allegations contained therein are Plaintiffs' legal conclusions and statements regarding the contents of laws or regulations. To the extent a response is required, Clear River denies these allegations.

#### III. **CLAIMS FOR RELIEF**

#### FIRST CLAIM FOR RELIEF (Violation of Civil Rights)

(Due Process; Deprivation of Property)

- (U.S. Const., Amendment XIV; Nev. Const. Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)
- 53. Answering paragraph 53 of the Second Amended Complaint, Clear River hereby repeats and realleges its answers to paragraph 1 through 52 above and incorporates the same

herein by reference as though fully set forth herein.

- 54. Answering paragraph 54 of the Second Amended Complaint and subparagraphs 54(a)–(c) of the Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 55. Answering paragraph 55 of the Second Amended Complaint and subparagraphs 55(A-B), no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 56. Answering paragraph 56 of the Second Amended Complaint and subparagraphs 56(a)-(c), no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 57. Answering paragraph 57 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations. To the extent a response is required, Clear River denies these allegations.
- 58. Answering paragraph 58 of the Second Amended Complaint, Clear River denies these allegations.
- 59. Answering paragraph 59 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 60. Answering paragraph 60 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
  - 61. Answering paragraph 61 of the Second Amended Complaint, no response is

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required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

- 62. Answering paragraph 62 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 63 of the Second Amended Complaint, no response is 63. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 64 of the Second Amended Complaint, no response is 64. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 65. Answering paragraph 65 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 66. Answering paragraph 66 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 67. Answering paragraph 67 of the Second Amended Complaint, no response is required as the allegations contained therein are not factual in nature and/or contain legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 68. Answering paragraph 68 of the Second Amended Complaint, no response is required as the allegations contained therein are not factual in nature and/or contain legal conclusions. To the extent a response is required, Clear River denies these allegations.
  - 69. Answering paragraph 69 of the Second Amended Complaint and subparagraphs

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69(a)-(c), no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

- Answering paragraph 70 of the Second Amended Complaint, no response is 70. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 71. Answering paragraph 71 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 72. Answering paragraph 72 of the Second Amended Complaint, Clear River is without sufficient knowledge or information as to the truth or falsity of the allegations contained therein, and on that basis denies these allegations.
- 73. Answering paragraph 73 of the Second Amended Complaint, Clear River denies these allegations.
- 74. Answering paragraph 74 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- *75*. Answering paragraph 75 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 76. Answering paragraph 76 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 77. Answering paragraph 77 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a

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response is required, Clear River denies these allegations.

- 78. Answering paragraph 78 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering Paragraph 79 of the Second Amended Complaint no response is 79. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required. Clear River denies these allegations.

#### SECOND CLAIM FOR RELIEF (Violation of Civil Rights)

(Due Process: Deprivation of Liberty)

#### (U.S. Const., Amendment XIV; Nev. Const. Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- Answering paragraph 80 of the Second Amended Complaint, Clear River hereby 80. repeats and realleges its answers to paragraph 1 through 79 above and incorporates the same herein by reference as though fully set forth herein.
- 81. Answering paragraph 81 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required. Clear River denies these allegations.
- Answering paragraph 82 of the Second Amended Complaint, no response is 82. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required. Clear River denies these allegations.
- Answering paragraph 83 of the Second Amended Complaint, no response is 83. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 84 of the Second Amended Complaint, no response is 84. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a

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response is required, Clear River denies these allegations.

- Answering paragraph 85 of the Second Amended Complaint, no response is 85. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 86. Answering paragraph 86 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 87 of the Second Amended Complaint, no response is 87. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

#### THIRD CLAIM FOR RELIEF (Violation of Civil Rights)

#### (Equal Protection)

#### (U.S. Const., Amendment XIV; Nev. Const. Art. 1, Sec. 1; Title 42 U.S.C. § 1983)

- 88. Answering paragraph 88 of the Second Amended Complaint, Clear River hereby repeats and realleges its answers to paragraph 1 through 87 above and incorporates the same herein by reference as though fully set forth herein.
- 89. Answering paragraph 89 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 90. Answering paragraph 90 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
  - Answering paragraph 91 of the Second Amended Complaint, no response is 91.

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required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required. Clear River denies these allegations.

92. Answering paragraph 92 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

#### FOURTH CLAIM FOR RELIEF (Petition for Judicial Review)

- 93. Answering paragraph 93 of the Second Amended Complaint, Clear River hereby repeats and realleges its answers to paragraph 1 through 92 above and incorporates the same herein by reference as though fully set forth herein.
- Answering paragraph 94 of the Second Amended Complaint, no response is 94. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 95. Answering paragraph 95 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 96. Answering paragraph 96 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 97. Answering paragraph 97 and subparagraphs 97(a)-(c) of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 98. Answering paragraph 98 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

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#### FIFTH CLAIM FOR RELIEF (Petition for Writ of Mandamus)

- 99. Answering paragraph 99 of the Second Amended Complaint, Clear River hereby repeats and realleges its answers to paragraph 1 through 98 above and incorporates the same herein by reference as though fully set forth herein.
- Answering paragraph 100 of the Second Amended Complaint, no response is 100. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 101. Answering paragraph 101 and subparagraphs 101(a)-(b) of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 102. Answering paragraph 102 and subparagraphs 102(a)-(b) of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 103. Answering paragraph 103 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 104. Answering paragraph 104 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.

#### SIXTH CLAIM FOR RELIEF<sup>1</sup> (Petition for Writ of Mandamus)

Answering paragraph 105 of the Second Amended Complaint, Clear River hereby 105.

The Second Amended Complaint duplicates the Fifth Claim for Relief title which should be the Sixth Claim for Relief.

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repeats and realleges its answers to paragraph 1 through 104 above and incorporates the same herein by reference as though fully set forth herein.

- Answering paragraph 106 of the Second Amended Complaint, no response is 106. required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- Answering paragraph 107 of the Second Amended Complaint, Clear River is 107. without sufficient knowledge or information as to the truth or falsity of the allegations contained therein, and on that basis denies the allegation as to Defendant Applicants other than Clear River and admits as to Clear River.
- 108. Answering paragraph 108 of the Second Amended Complaint, Clear River admits that this is Plaintiff's contention and denies the remaining allegation.
- 109. Answering paragraph 109 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required, Clear River denies these allegations.
- 110. Answering paragraph 110 of the Second Amended Complaint, no response is required as the allegations contained therein are Plaintiffs' legal conclusions. To the extent a response is required. Clear River denies these allegations.

#### **GENERAL DENIAL**

To the extent a further response is required to any allegations set forth in the Second Amended Complaint, Clear River denies such allegation.

#### ANSWER TO PRAYER FOR RELIEF

Clear River, without altering the burdens of proof the parties must bear, asserts the following affirmative defenses to Plaintiffs' Second Amended Complaint, and all causes of action alleged therein, and specifically incorporates into these affirmative defenses its answers to

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the preceding Paragraphs of the Second Amended Complaint as if fully set forth herein.

#### FIRST AFFIRMATIVE DEFENSE

The Second Amended Complaint and all the claims for relief alleged therein, fails to state a claim upon which relief can be granted.

#### SECOND AFFIRMATIVE DEFENSE

Plaintiffs have not been damaged directly, indirectly, proximately, or in any manner whatsoever by any conduct of Clear River.

#### THIRD AFFIRMATIVE DEFENSE

The State of Nevada, Department of Taxation is immune from suit when performing the functions at issue in this case.

#### FOURTH AFFIRMATIVE DEFENSE

The actions of the State of Nevada, Department of Taxation were all official acts that were done in compliance with applicable laws and regulations.

#### FIFTH AFFIRMATIVE DEFENSE

Plaintiffs' claims are barred because Plaintiffs have failed to exhaust administrative remedies, if any.

#### SIXTH AFFIRMATIVE DEFENSE

The actions of the State of Nevada, Department of Taxation, were not arbitrary or capricious, and the State of Nevada, Department of Taxation had a rational basis for all the actions taken in the licensing process at issue.

#### SEVENTH AFFIRMATIVE DEFENSE

Plaintiffs have failed to join necessary and indispensable parties to this litigation under Nev. R. Civ. P. 19, as the Court cannot grant any of Plaintiffs' claims without affecting the rights and privileges of those parties who received the licenses at issue as well as other third parties.

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#### EIGHTH AFFIRMATIVE DEFENSE

The claims, and each of them, are barred by the failure of Plaintiffs to plead those claims with sufficient particularity.

#### **NINTH AFFIRMATIVE DEFENSE**

Plaintiffs have failed to allege sufficient facts and cannot carry the burden of proof imposed on them by law to recover attorney's fees incurred to bring this action.

#### TENTH AFFIRMATIVE DEFENSE

Injunctive relief is not available to Plaintiffs, because the State of Nevada, Department of Taxation has already completed the task of issuing conditional licenses.

#### ELEVENTH AFFIRMATIVE DEFENSE

Plaintiffs have no constitutional right to obtain a privilege license.

#### TWELFTH AFFIRMATIVE DEFENSE

Plaintiffs are not entitled to judicial review on the denial of a privilege license.

#### THIRTEENTH AFFIRMATIVE DEFENSE

Mandamus is not available to compel the members of the executive branch to perform non-ministerial, discretionary tasks.

#### FOURTEENTH AFFIRMATIVE DEFENSE

Plaintiffs are not entitled to declaratory relief because declaratory relief will not give the Plaintiffs the relief it is seeking.

#### FIFTEENTH AFFIRMATIVE DEFENSE

Plaintiffs' claims are barred by the doctrine of unclean hands.

#### SIXTEENTH AFFIRMATIVE DEFENSE

Plaintiffs' claims are barred by the doctrine of laches.

#### SEVENTEENTH AFFIRMATIVE DEFENSE

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Plaintiffs' claims are barred by waiver, estoppel, release and/or discharge.

#### EIGHTEENTH AFFIRMATIVE DEFENSE

The occurrences referred to in the Second Amended Complaint and all alleged damages, if any, resulting therefrom, were caused by a third party of which Clear River had no control.

#### NINETEENTH AFFIRMATIVE DEFENSE

Plaintiffs lack standing to seek the relief they request.

#### TWENTIETH AFFIRMATIVE DEFENSE

Plaintiffs do not have a protectable property interest.

#### TWENTY-FIRST AFFIRMATIVE DEFENSE

Clear River adopts and incorporates herein all affirmative defenses by Defendants and other Intervenors in this matter.

#### TWENTY-SECOND AFFIRMATIVE DEFENSE

The Plaintiffs have failed to timely file and comply with the requirements of NRS 233B.130 for a Petition For Judicial Review.

#### TWENTY-THIRD AFFIRMATIVE DEFENSE

Pursuant to the Nevada Rules of Civil Procedure, all possible affirmative defenses may not have been alleged herein insofar as sufficient facts were not available after reasonable inquiry upon the filing of this answer and, therefore, Clear River hereby reserves the right to amend this answer to allege additional affirmative defenses if subsequent investigation warrants.

#### TWENTY-FOURTH AFFIRMATIVE DEFENSE

Clear River expressly reserves the right to amend this Answer to bring counterclaims against Plaintiffs.

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#### PRAYER FOR RELIEF

WHEREFORE, Clear River prays for judgment as follows:

- 1. Plaintiffs take nothing by way of their Second Complaint;
- 2. The Second Amended Complaint, and all causes of action alleged against Clear River and Defendants therein be dismissed with prejudice;
- 3. For reasonable attorney's fees and costs, be awarded to Clear River; and
- 4. For any such other and further relief, the Court deems just and proper under the circumstances.

DATED this day of April, 2020.

BLACK & LOBELLO

Brigid M. Higgins, Esq.

Nevada Bar No. 5990 Rusty J. Graf, Esq.

Nevada Bar No. 6322

10777 West Twain Avenue, 3rd Floor

Las Vegas, Nevada 89135

Attorneys for Defendant Intervenor

Clear River, LLC

BLACK & LOBELLO 10777 W. Twain Avenue, 3 <sup>st</sup> Floor Las Vegas, Nevada 89135 (702) 869-8801 FAX: (702) 869-2669
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#### **CERTIFICATE OF SERVICE**

I hereby certify that on the 21st day of April, 2020, pursuant to Administrative Order 14-2 and N.E.F.C.R. 9, I did cause a true copy of the foregoing CLEAR RIVER, LLC'S ANSWER TO PLANTIFFS' SECOND AMENDED COMPLAINT to Serenity Wellness Center, LLC, et al v. State of Nevada, Department of Taxation, et al, Clark County District Court Consolidated Case No. A-19-787004-B, to be served electronically using the Odyssey File & Serve system, to all parties with an email address on record.

> /s/ Marsha Stallsworth An Employee of Black & Lobello

# EXHIBIT F

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**Electronically Filed** 7/8/2020 5:49 PM Steven D. Grierson **CLERK OF THE COURT** James J. Pisanelli, Esq., Bar No. 4027 JJP@pisanellibice.com Todd L. Bice, Esq., Bar No. 4534 TLB@pisanellibice.com Jordan T. Smith, Esq., Bar No. 12097 JTS@pisanellibice.com PISANELLI BICE PLLC 400 South 7th Street, Suite 300 Las Vegas, Nevada 89101 Telephone: 702.214.2100 Facsimile: 702.214.2101 Attorneys for Integral Associates LLC d/b/a Essence Cannabis Dispensaries, Essence Tropicana, LLC, Essence Henderson, LLC **DISTRICT COURT** 

#### **CLARK COUNTY, NEVADA**

	Case No.: 19-A-787004 E Dept. No.: XI
In Re: D.O.T. Litigation,	CONSOLIDATED WITH: A-785818 A-786357 A-786962 A-787035 A-787540 A-787726 A-801416

ESSENCE ENTITIES' ANSWER TO THE TGIG PARTIES' SECOND AMENDED **COMPLAINT** 

Defendants/Respondents Essence Tropicana, LLC, and Essence Henderson, LLC (the "Essence Entities") respond to the allegations made by the TGIG Parties' Second Amended Complaint ("Second Amended Complaint") as set forth below.

#### I. PARTIES

- 1. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 1 and therefore deny the same.<sup>1</sup>
- 2. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 2 and therefore deny the same.
- 3. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 3 and therefore deny the same.
- 4. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 4 and therefore deny the same.
- 5. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 5 and therefore deny the same.
- 6. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 6 and therefore deny the same.
- 7. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 7 and therefore deny the same.
- 8. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 8 and therefore deny the same.
- 9. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 9 and therefore deny the same.
- 10. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 10 and therefore deny the same.
- 11. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 11 and therefore deny the same.

The Court granted Serenity Wellness Center, LLC's motion for voluntary dismissal. (See NEOJ, April 10, 2020, on file.)

12.	Essence Entities lac	k knowledge	or information	sufficient	to form	a belief	abou
the truth of the	e allegations in Parag	raph 12 and th	nerefore deny th	e same.			

13. The allegations of Paragraph 13 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 13.

### Parties Who Received Conditional Recreational Retail Marijuana Establishment Licenses ("Defendant Applicants")

- 14. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 14 and therefore deny the same.
- 15. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 15 and therefore deny the same.
- 16. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 16 and therefore deny the same.
- 17. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 17 and therefore deny the same.
- 18. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 18 and therefore deny the same.
  - 19. Essence Entities admit the allegations in Paragraph 19.
  - 20. Essence Entities admit the allegations in Paragraph 20.
- 21. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 21 and therefore deny the same.
- 22. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 22 and therefore deny the same.
- 23. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 23 and therefore deny the same.
- 24. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 24 and therefore deny the same.

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TH /TH ST	VEGAS, NEVADA 89101	

- 25. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 25 and therefore deny the same.
- 26. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 26 and therefore deny the same.
- 27. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 27 and therefore deny the same.
- 28. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 28 and therefore deny the same.
- 29. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 29 and therefore deny the same.
- 30. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 30 and therefore deny the same.
- 31. The allegations of Paragraph 31 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 31.
  - 32. Essence Entities deny the allegations in Paragraph 32.

#### II.

#### **GENERAL ALLEGATIONS**

- 33. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 33 and therefore deny the same.
- 34. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 34 and therefore deny the same.
- 35. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 35 and therefore deny the same.
- 36. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 36 and therefore deny the same.
- 37. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 37 and therefore deny the same.

38.

2	the truth of the	e allegations in Paragraph 38 and therefore deny the same.
3	39.	Essence Entities lack knowledge or information sufficient to form a belief about
$4 \mid$	the truth of the	e allegations in Paragraph 39 and therefore deny the same.

40. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 40 and therefore deny the same.

Essence Entities lack knowledge or information sufficient to form a belief about

- 41. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 41 and its subparts and therefore deny the same.
- 42. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 42 and therefore deny the same.
- 43. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 43 and therefore deny the same.
- 44. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 44 and therefore deny the same.
- 45. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 45 and therefore deny the same.
- 46. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 46 and therefore deny the same.
- 47. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 47 and therefore deny the same.
- 48. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 48 and therefore deny the same.
- 49. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 49 and therefore deny the same.
  - 50. Essence Entities deny the allegations in Paragraph 50.
  - 51. Essence Entities deny the allegations in Paragraph 51.
- 52. Essence Entities deny the allegations in Paragraph 52 to the extent that they submitted complete and compliant applications. Essence Entities lack knowledge or information

sufficient to form a belief about the truth of the remaining allegations in Paragraph 52 and therefore deny the same.

#### III.

#### **CLAIMS FOR RELIEF**

#### **FIRST CLAIM FOR RELIEF**

(Violation of Civil Rights)

(Due Process: Deprivation of Property)

#### (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- 53. Essence Entities repeat and reallege their responses contained in all previous paragraphs as though fully set forth herein.
- 54. The allegations of Paragraph 54 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 54 and its subparts.
- 55. The allegations of Paragraph 55 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 55 and its subparts.
- 56. The allegations of Paragraph 56 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 56 and its subparts.
- 57. Paragraph 57 does not assert factual averments to which a response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 57.
- 58. The allegations in Paragraph 58 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 58.
- 59. The allegations in Paragraph 59 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 59.

60.		The	allegati	on	s in Parag	rap	h 60 call for	r a legal c	conclusio	n to w	hich	no response	is
required.	То	the	extent	a	response	is	necessary,	Essence	Entities	deny	the	allegations	in
Paragraph	60.												

- 61. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 61 and therefore deny the same.
- 62. The allegations in Paragraph 62 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 62.
- 63. The allegations in Paragraph 63 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 63.
- 64. The allegations in Paragraph 64 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 64.
- 65. The allegations in Paragraph 65 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 65.
- 66. The allegations in Paragraph 66 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 66.
- 67. The allegations in Paragraph 67 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 67.
- 68. The allegations in Paragraph 68 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 68.
- 69. Paragraph 69 does not assert factual averments to which a response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 69.

7	70.	Paragraph 70 does not assert factual averments to which a response is required. To
the exter	nt a res	ponse is required, Essence Entities deny the allegations in Paragraph 70.

- 71. The allegations in Paragraph 71 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 71.
- 72. The allegations in Paragraph 72 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 72.
- 73. The allegations in Paragraph 73 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 73.
- 74. Essence Entities lack knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 7 and therefore deny the same.
- 75. The allegations in Paragraph 75 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 75.
- 76. The allegations in Paragraph 76 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 76.
- 77. The allegations in Paragraph 77 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 77.
- 78. The allegations in Paragraph 78 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 78.
  - 79. Essence Entities deny the allegations in Paragraph 79.

# SECOND CLAIM FOR RELIEF (Violation of Civil Rights) (Due Process: Deprivation of Liberty)

#### (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- 80. Essence Entities repeat and reallege their responses contained in all previous paragraphs as though fully set forth herein.
- 81. The allegations of Paragraph 81 call for a legal conclusion to which no response is required. To the extent a response is necessary, Essence Entities deny the allegations in Paragraph 81.
- 82. The allegations of Paragraph 82 call for a legal conclusion to which no response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 82.
- 83. The allegations of Paragraph 83 call for a legal conclusion to which no response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 83.
- 84. The allegations in Paragraph 84 call for a legal conclusion to which no response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 84.
- 85. The allegations in Paragraph 85 call for a legal conclusion to which no response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 85.
- 86. The allegations in Paragraph 86 call for a legal conclusion to which no response is required. To the extent a response is required, Essence Entities deny the allegations in Paragraph 86.
  - 87. Essence Entities deny the allegations in Paragraph 87.

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Paragraph 95.

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#### 2 (Violation of Civil Rights) 3 (Equal Protection) (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1; Title 42 U.S.C. § 1983) 4 5 88. Essence Entities repeat and reallege their responses contained in all previous 6 paragraphs as though fully set forth herein. 7 89. The allegations of Paragraph 89 call for a legal conclusion to which no response is 8 required. To the extent a response is necessary, Essence Entities deny the allegations in 9 Paragraph 89. 10 90. The allegations of Paragraph 90 call for a legal conclusion to which no response is 11 To the extent a response is necessary, Essence Entities deny the allegations in required. 12 Paragraph 90. 13 91. The allegations of Paragraph 91 call for a legal conclusion to which no response is 14 required. To the extent a response is necessary, Essence Entities deny the allegations in 15 Paragraph 91. 16 92. Essence Entities deny the allegations of Paragraph 92. 17 **FOURTH CLAIM FOR RELIEF** 18 (Petition for Judicial Review) 19 93. Essence Entities repeat and reallege their responses contained in all previous 20 paragraphs as though fully set forth herein. 21 94. The allegations in Paragraph 94 call for a legal conclusion to which no response is 22 required. To the extent a response is necessary, Essence Entities deny the allegations in 23 Paragraph 94. 24 95. The allegations in Paragraph 95 call for a legal conclusion to which no response is 25 required. To the extent a response is necessary, Essence Entities deny the allegations in

THIRD CLAIM FOR RELIEF

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2	required. T	o the extent a response is necessary, Essence Entities deny the allegations in
3	Paragraph 96	
4	97.	Paragraph 97 does not assert factual averments to which a response is required. To
5	the extent a r	esponse is required, the Essence Entities deny the allegations in Paragraph 97.
6	98.	Essence Entities deny the allegations in Paragraph 98.
7		FIFTH CLAIM FOR RELIEF
8		(Petition for Writ of Mandamus)
9	99.	Essence Entities repeat and reallege their responses contained in all previous
10	paragraphs as	s though fully set forth herein.
11	100.	Paragraph 100 does not assert factual averments to which a response is required.
12	To the extent	a response is required, the Essence Entities deny the allegations in Paragraph 100.
13	101.	The allegations of Paragraph 101 call for a legal conclusion to which no response
14	is required.	To the extent a response is necessary, Essence Entities deny the allegations in
15	Paragraph 10	1.
16	102.	The allegations in Paragraph 102 call for a legal conclusion to which no response
17	is required.	To the extent a response is necessary, Essence Entities deny the allegations in
18	Paragraph 10	2.
19	103.	The allegations in Paragraph 103 call for a legal conclusion to which no response
20	is required.	To the extent a response is necessary, Essence Entities deny the allegations in
21	Paragraph 10	3.
22	104.	Essence Entities deny the allegations in Paragraph 104.
23		FIFTH (sic) CLAIM FOR RELIEF
24		(Declaratory Relief)
25	105.	Essence Entities repeat and reallege their responses contained in all previous
26	paragraphs as	s though fully set forth herein.
27		

The allegations in Paragraph 96 call for a legal conclusion to which no response is

1	106. The allegations in Paragraph 106 call for a legal conclusion to which no response
2	is required. To the extent a response is necessary, Essence Entities deny the allegations in
3	Paragraph 106.
4	107. Essence Entities admit that they received conditional recreational retail marijuana
5	establishment licenses issued by the Department. Essence Entities lack knowledge or information
6	sufficient to form a belief about the truth of the remaining allegations in Paragraph 107 and
7	therefore deny the same.
8	108. Essence Entities deny the allegations in Paragraph 108.
9	109. Paragraph 109 does not assert factual averments to which a response is required.
10	To the extent a response is required, the Essence Entities deny the allegations in Paragraph 109.
11	110. Essence Entities deny the allegations in Paragraph 110.
12	AFFIRMATIVE DEFENSES
13	FIRST AFFIRMATIVE DEFENSE
14	Plaintiffs' complaint fails to state a claim upon which relief may be granted.
15	SECOND AFFIRMATIVE DEFENSE
16	The court lacks subject matter jurisdiction.
17	THIRD AFFFIRMATIVE DEFENSE
18	Judicial review is not an available remedy to Plaintiffs.
19	FOURTH AFFIRMATIVE DEFENSE
20	Plaintiffs' claims sounding in equity are barred by equitable defenses, including but not
21	limited to unclean hands, estoppel, waiver, and laches.
22	FIFTH AFFIRMATIVE DEFENSE
23	Plaintiffs' claims are barred by the doctrine of fraud.
24	SIXTH AFFIRMATIVE DEFENSE
25	Plaintiffs' claims are barred by the statute of limitations.
26	SEVENTH AFFIRMATIVE DEFENSE
27	Plaintiffs lack standing and a justiciable controversy.
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#### **EIGHTH AFFIRMATIVE DEFENSE**

Plaintiffs have failed to join all necessary and indispensable parties under NRCP 19.

Essence Entities reserve the right to amend this answer to assert additional affirmative defenses consistent within NRCP Rule 11, including the affirmative defenses plead by other parties to this action.

WHEREFORE, having fully answered Plaintiffs' Second Amended Complaint, Essence Entities pray for Judgment in his favor as follows:

- 1. That Plaintiffs' Second Amended Complaint against Essence Entities be dismissed with prejudice, with Plaintiffs taking nothing thereby;
  - 2. That Essence Entities be awarded their costs incurred herein;
- 3. That Essence Entities be awarded their reasonable attorneys' fees incurred herein; and
- 4. That Essence Entities be awarded such other and further relief as the Court deems just and proper.

DATED this 8th day of July, 2020.

#### PISANELLI BICE PLLC

By: /s/ Todd L. Bice
James J. Pisanelli, Esq., Bar No. 4027
Todd L. Bice, Esq., Bar No. 4534
Jordan T. Smith, Esq., Bar No. 12097
400 South 7th Street, Suite 300
Las Vegas, Nevada 89101

Attorneys for Defendants in Intervention, Integral Associates LLC d/b/a Essence Cannabis Dispensaries, Essence Tropicana, LLC, Essence Henderson, LLC

# PISANELLI BICE 400 SOUTH 7TH STREET, SUITE 300 LAS VEGAS, NEVADA 89101

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that I am an employee of Pisanelli Bice PLLC, and that on this 8th day of July, 2020, I caused to be served via the Court's e-filing/e-service system true and correct copies of the ESSENCE ENTITIES' ANSWER TO THE TGIG PARTIES' SECOND AMENDED COMPLAINT to all parties listed on the Court's Master Service List.

/s/ Shannon Dinkel
An employee of Pisanelli Bice PLLC

# EXHIBIT G

7/9/2020 11:10 PM Steven D. Grierson **CLERK OF THE COURT ANS** 1 Jared Kahn, Esq. 2 Nevada Bar # 12603 JK Legal & Consulting, LLC 3 9205 West Russell Rd., Suite 240 Las Vegas, NV 89148 4 P: (702) 708-2958 5 F: (866) 870-6758 jkahn@jk-legalconsulting.com 6 Attorneys Helping Hands Wellness Center, Inc. 7 EIGHTH JUDICIAL DISTRICT COURT 8 **CLARK COUNTY, NEVADA** 9 **CASE NO**: A-19-787004-B 10 Consolidated with: A-785818 11 In Re: DOT Litigation A-786357 A-786962 12 A-787035 13 A-787540 A-787726 14 A-801416 15 **DEPT NO.**: XI 16 **HELPING HANDS** WELLNESS 17 CENTER, INC., ANSWER TO TGIG **PARTIES' SECOND AMENDED** 18 **COMPLAINT** 19 Defendant Intervenor Helping Hands Wellness Center, Inc., ("HHWC") responds to the 20 21 allegations made by TGIG Parties' Second Amended Complaint as set forth below. 22 I. **PARTIES** 23 1. HHWC lacks knowledge or information sufficient to form a belief about the truth of the 24 allegations in Paragraph 1 and therefore deny the same<sup>1</sup>. 25

**Electronically Filed** 

<sup>1</sup> The Court granted Serenity Wellness Center, LLC's motion for voluntary dismissal. (*See* NEOJ, April 10, 2020, on file.)

JK LEGAL & CONSULTING, LLC
9205 West Russell Rd., Suite 240
Las Vegas, Nevada 89148
(702) 702-2958

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- 2. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 2 and therefore deny the same.
- 3. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 3 and therefore deny the same.
- 4. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 4 and therefore deny the same.
- 5. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 5 and therefore deny the same.
- 6. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 6 and therefore deny the same.
- 7. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 7 and therefore deny the same.
- 8. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 8 and therefore deny the same.
- 9. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 9 and therefore deny the same.
- 10. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 10 and therefore deny the same.
- 11. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 11 and therefore deny the same.
- 12. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 12 and therefore deny the same.
- 13. The allegations of Paragraph 13 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in

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Paragraph 13.

## Parties Who Received Conditional Recreational Retail Marijuana Establishment Licenses ("Defendant Applicants")

- 14. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 14 and therefore deny the same.
- 15. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 15 and therefore deny the same.
- 16. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 16 and therefore deny the same.
- 17. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 17 and therefore deny the same.
- 18. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 18 and therefore deny the same.
- 19. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 18 and therefore deny the same.
- 20. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 18 and therefore deny the same.
- 21. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 21 and therefore deny the same.
- 22. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 22 and therefore deny the same.
- 23. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 23 and therefore deny the same.
- 24. HHWC admits to the allegations of Paragraph 24.

- 25. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 25 and therefore deny the same.
- 26. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 26 and therefore deny the same.
- 27. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 27 and therefore deny the same.
- 28. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 28 and therefore deny the same.
- 29. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 29 and therefore deny the same.
- 30. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 30 and therefore deny the same.
- 31. The allegations of Paragraph 31 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 31.
- 32. HHWC denies the allegations in Paragraph 32.

#### II. GENERAL ALLEGATIONS

- 33. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 33 and therefore deny the same.
- 34. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 34 and therefore deny the same.
- 35. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 35 and therefore deny the same.

- 36. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 36 and therefore deny the same.
- 37. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 37 and therefore deny the same.
- 38. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 38 and therefore deny the same.
- 39. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 39 and therefore deny the same.
- 40. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 40 and therefore deny the same.
- 41. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 41 and its subparts and therefore deny the same.
- 42. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 42 and therefore deny the same.
- 43. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 43 and therefore deny the same.
- 44. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 44 and therefore deny the same.
- 45. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 45 and therefore deny the same.
- 46. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 46 and therefore deny the same.
- 47. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 47 and therefore deny the same.

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48. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 48 and therefore deny the same.

- 49. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 49 and therefore deny the same.
- 50. HHWC denies the allegations in Paragraph 50.
- 51. HHWC denies the allegations in Paragraph 51.
- 52. HHWC denies the allegations in Paragraph 52 to the extent that they submitted complete and compliant applications. HHWC lacks knowledge or information sufficient to form a belief about the truth of the remaining allegations in Paragraph 52 and therefore deny the same.

#### III.

#### **CLAIMS FOR RELIEF** FIRST CLAIM FOR RELIEF (Violation of Civil Rights)

(Due Process: Deprivation of Property)

- (U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)
- 53. HHWC repeat and reallege their responses contained in all previous paragraphs as though fully set forth herein.
- 54. The allegations of Paragraph 54 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 54 and its subparts.
- 55. The allegations of Paragraph 55 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 55 and its subparts.

- 56. The allegations of Paragraph 56 and its subparts call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 56 and its subparts.
- 57. Paragraph 57 does not assert factual averments to which a response is required. To the extent a response is required, HHWC denies the allegations in Paragraph 57.
- 58. The allegations in Paragraph 58 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 58.
- 59. The allegations in Paragraph 59 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 59.
- 60. The allegations in Paragraph 60 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 60.
- 61. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 61 and therefore deny the same.
- 62. The allegations in Paragraph 62 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 62.
- 63. The allegations in Paragraph 63 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 63.
- 64. The allegations in Paragraph 64 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in

Paragraph 64.

- 65. The allegations in Paragraph 65 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 65.
- 66. The allegations in Paragraph 66 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 66.
- 67. The allegations in Paragraph 67 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 67.
- 68. The allegations in Paragraph 68 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 68.
- 69. Paragraph 69 does not assert factual averments to which a response is required. To the extent a response is required, HHWC denies the allegations in Paragraph 69.
- 70. Paragraph 70 does not assert factual averments to which a response is required. To the extent a response is required, HHWC denies the allegations in Paragraph 70.
- 71. The allegations in Paragraph 71 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 71.
- 72. The allegations in Paragraph 72 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 72.
- 73. The allegations in Paragraph 73 call for a legal conclusion to which no response is

- required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 73.
- 74. HHWC lacks knowledge or information sufficient to form a belief about the truth of the allegations in Paragraph 7 and therefore deny the same.
- 75. The allegations in Paragraph 75 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 75.
- 76. The allegations in Paragraph 76 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 76.
- 77. The allegations in Paragraph 77 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 77.
- 78. The allegations in Paragraph 78 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in Paragraph 78.
- 79. HHWC denies the allegations in Paragraph 79.

#### SECOND CLAIM FOR RELIEF

(Violation of Civil Rights)

(Due Process: Deprivation of Liberty)

(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)

- 80. HHWC repeat and reallege their responses contained in all previous paragraphs as though fully set forth herein.
- 81. The allegations of Paragraph 81 call for a legal conclusion to which no response is required. To the extent a response is necessary, HHWC denies the allegations in

1	Paragraph 81.
2	82. The allegations of Paragraph 82 call for a legal conclusion to which no response is
3	required. To the extent a response is required, HHWC denies the allegations in
4	Paragraph 82.
5 6	83. The allegations of Paragraph 83 call for a legal conclusion to which no response is
7	required. To the extent a response is required, HHWC denies the allegations in
8	Paragraph 83.
9	84. The allegations in Paragraph 84 call for a legal conclusion to which no response is
10	required. To the extent a response is required, HHWC denies the allegations in
11	Paragraph 84.
12	85. The allegations in Paragraph 85 call for a legal conclusion to which no response is
13 14	required. To the extent a response is required, HHWC denies the allegations in
15	Paragraph 85.
16	86. The allegations in Paragraph 86 call for a legal conclusion to which no response is
17	required. To the extent a response is required, HHWC denies the allegations in
18	Paragraph 86.
19	87. HHWC denies the allegations in Paragraph 87.
20   21	THIRD CLAIM FOR RELIEF
22	(Violation of Civil Rights) (Equal Protection) (U.S. Garat, Assaults and VIV. Nov. Court, April 1, Sep. 1, Title 42 U.S. C. & 1982)
23	(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1; Title 42 U.S.C. § 1983)
24	88. HHWC repeat and reallege their responses contained in all previous paragraphs as
25	though fully set forth herein.
26	89. The allegations of Paragraph 89 call for a legal conclusion to which no response is
27	required. To the extent a response is necessary, HHWC denies the allegations in
28	

1	Paragraph 89.
2	90. The allegations of Paragraph 90 call for a legal conclusion to which no response is
3	required. To the extent a response is necessary, HHWC denies the allegations in
4	Paragraph 90.
5 6	91. The allegations of Paragraph 91 call for a legal conclusion to which no response is
7	required. To the extent a response is necessary, HHWC denies the allegations in
8	Paragraph 91.
9	92. HHWC denies the allegations of Paragraph 92.
10	FOURTH CLAIM FOR RELIEF
11	(Petition for Judicial Review)
12	93. HHWC repeat and reallege their responses contained in all previous paragraphs as
13	though fully set forth herein.
14	94. The allegations in Paragraph 94 call for a legal conclusion to which no response is
15	required. To the extent a response is necessary, HHWC denies the allegations in
<ul><li>16</li><li>17</li></ul>	Paragraph 94.
18	95. The allegations in Paragraph 95 call for a legal conclusion to which no response is
19	required. To the extent a response is necessary, HHWC denies the allegations in
20	Paragraph 95.
21	96. The allegations in Paragraph 96 call for a legal conclusion to which no response is
22	required. To the extent a response is necessary, HHWC denies the allegations in
23	Paragraph 96.
24	97. Paragraph 97 does not assert factual averments to which a response is required. To the
<ul><li>25</li><li>26</li></ul>	extent a response is required, the HHWC denies the allegations in Paragraph 97.
27	98. HHWC denies the allegations in Paragraph 98.
28	

2	(Petition for Writ of Mandamus)
3	99. HHWC repeat and reallege their responses contained in all previous paragraphs as
4	though fully set forth herein.
5	100. Paragraph 100 does not assert factual averments to which a response is required.
6	To the extent a response is required, the HHWC denies the allegations in Paragraph 100.
7	101. The allegations of Paragraph 101 call for a legal conclusion to which no response
8	is required. To the extent a response is necessary, HHWC denies the allegations in
9	Paragraph 101.
<ul><li>10</li><li>11</li></ul>	102. The allegations in Paragraph 102 call for a legal conclusion to which no response
12	is required. To the extent a response is necessary, HHWC denies the allegations in
13	
14	Paragraph 102.
15	103. The allegations in Paragraph 103 call for a legal conclusion to which no response
16	is required. To the extent a response is necessary, HHWC denies the allegations in
17	Paragraph 103.
18	104. HHWC denies the allegations in Paragraph 104.
19 20	FIFTH CLAIM FOR RELIEF (Declaratory Relief)
21	105. HHWC repeat and reallege their responses contained in all previous paragraphs
22	as though fully set forth herein.
23	106. The allegations in Paragraph 106 call for a legal conclusion to which no response
24	is required. To the extent a response is necessary, HHWC denies the allegations in
25	Paragraph 106.
<ul><li>26</li><li>27</li></ul>	107. HHWC admits that they received conditional recreational retail marijuana
28	establishment licenses issued by the Department. HHWC lacks knowledge or
10	

information sufficient to form a belief about the truth of the remaining allegations in Paragraph 107 and therefore deny the same.

- 108. HHWC denies the allegations in Paragraph 108.
- 109. Paragraph 109 does not assert factual averments to which a response is required.

  To the extent a response is required, the HHWC denies the allegations in Paragraph

  109.
- 110. HHWC denies the allegations in Paragraph 110.

### **AFFIRMATIVE DEFENSES**

- 1. The court lacks subject matter jurisdiction.
- 2. Plaintiffs' complaint fails to state a claim upon which relief may be granted.
- 3. Plaintiffs have not been damaged directly, indirectly, proximately, or in any manner whatsoever by any conduct of Defendant.
- 4. The State of Nevada, Department of Taxation is immune from suit when performing the functions at issue in this case.
- 5. The actions of the State of Nevada, Department of Taxation were all official acts that were done in compliance with applicable laws and regulations.
- 6. Plaintiffs' claims are barred for failure to exhaust administrative remedies.
- 7. The actions of the State of Nevada, Department of Taxation, were not arbitrary or capricious, and the State of Nevada, Department of Taxation had a rational basis for all the actions taken in the licensing process at issue.
- 8. Plaintiffs have failed to join all necessary and indispensable parties under NRCP 19.
- 9. Plaintiffs have failed to allege sufficient facts and cannot carry the burden of proof imposed on them by law to recover attorney's fees incurred to bring this action.
- 10. Injunctive relief is not available to Plaintiffs, because the State of Nevada, Department of Taxation has already completed the task of issuing conditional licenses.

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# EXHIBIT H

**Electronically Filed** 7/10/2020 6:00 PM Steven D. Grierson CLERK OF THE COURT 1 David R. Koch (NV Bar #8830) Steven B. Scow (NV Bar #9906) Brody R. Wight (NV Bar #13615) Daniel G. Scow (NV Bar #14614) KOCH & SCOW LLC 11500 S. Eastern Ave., Suite 210 Henderson, Nevada 89052 Telephone: 702.318.5040 Facsimile: 702.318.5039 dkoch@kochscow.com sscow@kochscow.com Attorneys for Intervenor Nevada Organic Remedies, LLC 9 10 EIGHTH JUDICIAL DISTRICT COURT 11 **CLARK COUNTY, NEVADA** 12 IN RE DOT LITIGATION CASE NO.: A-19-787004-B (Lead 13 Case) A-18-785818-W (Sub Case) 14 A-18-786357-W (Sub Case) 15 A-19-786962-B (Sub Case) A-19-787035-C (Sub Case) 16 A-19-787540-W (Sub Case) 17 A-19-787726-C (Sub Case) A-19-801416-B (Sub Case) 18 DEPT. 11 19 DEFENDANT-INTERVENOR 20 NEVADA ORGANIC REMEDIES. 21 LLC'S ANSWER TO TGIG PARTIES' SECOND AMENDED 22 COMPLAINT 23 24 25 Nevada Organic Remedies, (collectively "NOR"), by and through its attorneys of 26 record, Koch & Scow, LLC file their answer to Plaintiffs TGIG, LLC et al.'s ("Plaintiffs") 27 Second Amended Complaint as follows: 28 /// ///

1		I.
2		PARTIES & JURISDICTION
3	1.	NOR does not have sufficient knowledge or information as to the truth or
4	falsity of the	allegations contained in paragraphs 1 through 13 of the Second Amended
5	Complaint a	nd on that basis denies these allegations.
6	Parties Who Received Conditional Recreational Retail Marijuana Establishment	
7		Licenses ("Defendant Applicants")
8	2.	NOR does not have sufficient knowledge or information as to the truth or
9	falsity of the	allegations contained in paragraphs 14 through 25 of the Second Amended
10	Complaint a	nd on that basis denies these allegations.
11	3.	NOR admits the allegations contained in paragraph 26 of the Second
12	Amended Co	omplaint.
13	4.	NOR does not have sufficient knowledge or information as to the truth or
14	falsity of the	allegations contained in paragraphs 27 through 31 of the Second Amended
15	Complaint a	nd on that basis denies these allegations
16	5.	The allegations contained in paragraph 32 of the Second Amended
17	Complaint contain legal conclusions, and no response is necessary.	
18		II.
19		GENERAL ALLEGATIONS
20	6.	In response to paragraphs 33 through 38 of the Second Amended Complaint,
21	NOR admits	that the statutes and regulations mentioned in the paragraphs have been
22	enacted. As	to the content of the statutes and regulations, the documents speak for
23	themselves,	and no response is necessary.
24	7.	NOR admits the allegations contained in paragraphs 39 and 40 of the Second
25	Amended Co	omplaint.
26	8.	In response to paragraphs 41 through 44 of the Second Amended Complaint,
27	the reference	ed application speaks for itself and no response is necessary.

9. The allegations contained in paragraph 45 of the Second Amended

1	Complaint contain legal conclusions, and no response is necessary.	
2	10. NOR admits the allegations contained in paragraph 46 of the Second	
3	Amended Complaint.	
4	11. NOR does not have sufficient knowledge or information as to the truth or	
5	falsity of the allegations contained in paragraphs 47 through 49 of the Second Amended	
6	Complaint and on that basis denies these allegations.	
7	12. NOR denies the allegations contained in paragraphs 50 through 52 of the	
8	Second Amended Complaint.	
9	III.	
10	CLAIMS FOR RELIEF	
11	FIRST CLAIM FOR RELIEF	
12	(Violation of Civil Rights)	
13	(Due Process: Deprivation of Property)	
14	(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)	
15	13. In response to paragraph 53 of the Second Amended Complaint, NOR	
16	repeats and reasserts all prior responses as though fully set forth herein.	
17	14. Paragraphs 54 through 69 of the Second Amended Complaint contain legal	
18	conclusions, and no response is necessary. Insomuch as the allegations do not contain	
19	legal conclusions, NOR denies the allegations.	
20	15. Paragraphs 69 and 70 of the Second Amended Complaint do not contain any	
21	allegations and no response is necessary.	
22	16. Paragraphs 71 through 79 of the Second Amended Complaint contain legal	
23	conclusions, and no response is necessary. Insomuch as the allegations do not contain	
24	legal conclusions, NOR denies the allegations.	
25	///	
26	///	
27	///	
28	///	

1	SECOND CLAIM FOR RELIEF		
2	SECOND CLAIM FOR RELIEF (Violation of Civil Rights)		
3	(Due Process: Deprivation of Liberty)		
4	(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)		
5	17 In response to paragraph 90 of the Cogond Amended Complaint NOD		
6	17. In response to paragraph 80 of the Second Amended Complaint, NOR		
7	repeats and reasserts all prior responses as though fully set forth herein.		
8	18. Paragraphs 81 through 87 of the Second Amended Complaint contain legal		
9	conclusions, and no response is necessary. Insomuch as the allegations do not contain		
10	legal conclusions, NOR denies the allegations.		
11	THIRD OLAIM EOD DELIEE		
12	THIRD CLAIM FOR RELIEF (Violation of Civil Rights)		
13	(Equal Protection)		
14	(U.S. Const., Amendment XIV; Nev. Const., Art. 1, Sec. 1, 8; Title 42 U.S.C. § 1983)		
15			
16	19. In response to paragraph 88 of the Second Amended Complaint, NOR		
17	repeats and reasserts all prior responses as though fully set forth herein.		
18	20. Paragraphs 89 through 92 of the Second Amended Complaint contain legal		
19	conclusions, and no response is necessary. Insomuch as the allegations do not contain		
20	legal conclusions, NOR denies the allegations.		
21	FOURTH CLAIM FOR RELIEF		
22			
23	(Petition for Judicial Review)		
24	21. In response to paragraph 93 of the Second Amended Complaint, NOR		
25	repeats and reasserts all prior responses as though fully set forth herein.		
26	22. Paragraphs 94 through 98 of the Second Amended Complaint contain legal		
27	conclusions, and no response is necessary. Insomuch as the allegations do not contain		
28	legal conclusions, NOR denies the allegations.		

1	(Petition for Writ of Mandamus)	
2	23. In response to paragraph 99 of the Second Amended Complaint, NOR	
3	repeats and reasserts all prior responses as though fully set forth herein.	
4	24. Paragraphs 100 through 104 of the Second Amended Complaint contain	
5	legal conclusions, and no response is necessary. Insomuch as the allegations do not	
6	contain legal conclusions, NOR denies the allegations.	
7	contain regar conclusions, iver defines the unegations.	
9	<u>FIFTH CLAIM FOR RELIEF</u> (Declaratory Relief)	
10	25. In response to paragraph 105 of the Second Amended Complaint, NOR	
11	repeats and reasserts all prior responses as though fully set forth herein.	
12	26. Paragraph 106 of the Second Amended Complaint contains legal	
13	conclusions, and no response is necessary. Insomuch as the allegations do not contain	
14	legal conclusions, NOR denies the allegations.	
15	27. NOR does not have sufficient knowledge or information to respond to all of	
16	the allegations contained in paragraph 107 of the Second Amended Complaint and,	
17	therefore, denies the allegations. NOR, however, admits that it received conditional	
18	recreational retail marijuana establishment licenses issued by the Department.	
19	28. NOR does not have sufficient knowledge or information to respond to all of	
20 21	the allegations contained in paragraph 108 of the Second Amended Complaint and,	
22	therefore, denies the allegations.	
23	29. Paragraph 109 of the Second Amended Complaint does not contain any	
24	allegations and no response is necessary.	
25	30. Paragraph 110 of the Second Amended Complaint contains legal	
26	conclusions, and no response is necessary. Insomuch as the allegations do not contain	
27	legal conclusions, NOR denies the allegations.	
28		

1	GENERAL DENIAL	
2	To the extent a further response is required to any allegation set forth in the	
3	Second Amended Complaint, NOR denies such allegation.	
4	AFFIRMATIVE DEFENSES	
5	AFFIRMATIVE DEFENSE NO. 1	
6	The Second Amended Complaint and each claim for relief fails to state a claim	
7	upon which relief can be granted.	
8	AFFIRMATIVE DEFENSE NO. 2	
9	The actions of Defendants the State of Nevada and Nevada Department of	
10	Taxation were all official acts that were done in compliance with applicable laws and	
11	regulations.	
12	AFFIRMATIVE DEFENSE NO. 3	
13	Plaintiffs' claims are barred because Plaintiffs have failed to exhaust	
14	administrative remedies.	
15	AFFIRMATIVE DEFENSE NO. 4	
16	Plaintiffs do not have a right in a privileged license to exercise.	
17	AFFIRMATIVE DEFENSE NO. 5	
18	The actions of Defendant the State of Nevada and Nevada Department of	
19	Taxation was not arbitrary or capricious, the Department had a rational basis for all of	
20	the actions taken in the licensing process at issue, and the department has great	
21	deference in taking the actions at issue in this litigation.	
22	AFFIRMATIVE DEFENSE NO. 6	
23	No statute or regulation provides a hearing when a marijuana license is not	
24	issued.	
25	AFFIRMATIVE DEFENSE NO. 7	
26	Plaintiffs do not have standing to bring the claims contained in the Second	
27	Amended Complaint.	
28	///	

1	AFFIRMATIVE DEFENSE NO. 8	
2	Plaintiffs fail to present a justiciable controversy.	
3	AFFIRMATIVE DEFENSE NO. 9	
4	The Court lacks jurisdiction to hear Plaintiffs' claims.	
5	AFFIRMATIVE DEFENSE NO. 10	
6	Plaintiffs' claims are barred by the doctrines of waiver, ratification, estoppel,	
7	unclean hand, laches, and other equitable defenses.	
8	///	
9	AFFIRMATIVE DEFENSE NO. 11	
10	Plaintiffs are barred by the applicable statutes of limitations.	
11	AFFIRMATIVE DEFENSE NO. 12	
12	Plaintiffs are barred based on the doctrine of impossibility.	
13	AFFIRMATIVE DEFENSE NO. 13	
14	Plaintiffs have failed to mitigate damages.	
15	AFFIRMATIVE DEFENSE NO. 14	
16	The Defendants the State of Nevada and Nevada Department of Taxation are	
17	immune from suit when performing the functions at issue in this case.	
18	AFFIRMATIVE DEFENSE NO. 15	
19	Injunctive relief is unavailable to Plaintiffs, because the Nevada Department of	
20	Taxation has already completed the tasks of issuing the conditional licenses.	
21	AFFIRMATIVE DEFENSE NO. 16	
22	Mandamus is not available to compel the members of the executive branch to	
23	perform non-ministerial, discretionary tasks.	
24	AFFIRMATIVE DEFENSE NO. 17	
25	Plaintiffs are not entitled to Judicial Review on the denial of a license.	
26	AFFIRMATIVE DEFENSE NO. 18	
27	Declaratory relief will not give the Plaintiffs the relief that they are seeking.	
28	///	

1	AFFIRMATIVE DEFENSE NO. 19			
2	Additional facts may support the assertion of additional affirmative defenses,			
3	including, but not limited to, those enumerated in NRCP 8(c). NOR reserves the right to			
4	assert such affirmative defenses as discovery proceeds.			
5	AFFIRMATIVE DEFENSE NO. 20			
6	It has been necessary for NOR to employ the services of an attorney to defend thi			
7	action and a reasonable sum should be allowed NOR as and for attorneys' fees, together			
8	with its costs expended in this action.			
9	111			
10	PRAYER FOR RELIEF			
11	WHEREFORE, NOR prays for judgment as follows:			
12	1. That Plaintiffs take nothing by way of its Second Amended Complaint and			
13	that the same be dismissed with prejudice;			
14	2. For costs of suit and reasonable attorneys' fees; and			
15	3. For any other such relief as this Court deems just and proper under the			
16	circumstances.			
17				
18	DATED: July 10, 2020 KOCH & SCOW, LLC			
19	By: <u>/s/ David R. Koch</u> David R. Koch, Esq.			
20	Attorneys for Intervenor Nevada Organic Remedies			
21	Tyconin Organic Remenies			
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#### **CERTIFICATE OF SERVICE** 1 I, the undersigned, declare under penalty of perjury, that I am over the age of eighteen 2 (18) years, and I am not a party to, nor interested in, this action. I certify that on July 10, 2020, I caused the foregoing document entitled: **DEFENDANT-INTERVENOR** 3 NEVADA ORGANIC REMEDIES, LLC'S ANSWER TO TGIG PARTIES' 4 SECOND AMENDED COMPLAINT to be served as follows: 5 Pursuant to EDCR 8.05(a) and 8.05(f), to be electronically served through [X] 6 the Eighth Judicial District court's electronic filing system, with the date and time of the electronic service substituted for the date and place of 7 deposit in in the mail; and/or; 8 by placing same to be deposited for mailing in the United States Mail, in a sealed envelope upon which first class postage was 9 prepaid in Henderson, Nevada; and/or Pursuant to EDCR 7.26, to be sent via facsimile; and/or 10 hand-delivered to the attorney(s) listed below at the address indicated below; 11 to be delivered overnight via an overnight delivery service in lieu of delivery by mail to the addressee (s); and or: 12 by electronic mailing to: 13 Michele L. Caro mcaro@ag.nv.gov 14 David J. Pope dpope@ag.nv.gov Vivienne Rakowsky vrakowsky@ag.nv.gov 15 Debra K. Turman dturman@ag.nv.gov rwerbicky@ag.nv.gov Robert E. Werbicky 16 Danielle Wright dwright2@ag.nv.gov Ali Augustine a.augustine@kempjones.com 17 Alisa Hayslett a.hayslett@kempjones.com Nathanael R Rulis n.rulis@kempjones.com 18 p.stoppard@kempjones.com Patricia Stoppard 19 Executed on July 10, 2020 at Henderson, Nevada. 20 /s/ David R. Koch 21 David R. Koch 22 23 24 25 26

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# EXHIBIT I

Electronically Filed 9/10/2020 10:15 AM Steven D. Grierson CLERK OF THE COURT

CLARK HILL PLLC

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Las Vegas, Nevada 89169

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Attorneys for TGIG Plaintiffs in case no. A-786962

### DISTRICT COURT CLARK COUNTY, NEVADA

	) Case No. A-19-787004-B
In Re: D.O.T. Litigation,	) Consolidated with A-785818 A-786357 ) A-786962 ) A-787035 ) A-787540 ) A-787726 ) A-801416
	Dept. No. XI  (REQUEST FOR HEARING)

### TGIG PLAINTIFFS' MOTION TO AMEND FINDINGS OF FACT, CONCLUSIONS OF LAW AND PERMANENT INJUNCTION

The TGIG Plaintiffs move to amend this court's Findings of Fact, Conclusions of Law and Permanent Injunction (FFCL), filed September 3, 2020. See NRCP 59(e). The purpose of this motion is to seek clarification of the status of intervenors who were certified as Tier 3 defendants by the Nevada Department of Taxation following entry of the preliminary injunction.

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This Motion is based upon the Memorandum of Points and Authorities below, the evidentiary support attached hereto, the pleadings and papers on file, and any argument that the Court may entertain on this matter.

### **MEMORANDUM OF POINTS AND AUTHORITIES**

### $\begin{tabular}{l} {\bf I.} \\ {\bf INTRODUCTION}^1 \\ \end{tabular}$

The final FFCL provides, in pertinent part, as follows:

### IT IS HEREBY ORDERED, ADJUDGED AND DECREED that:

The Claim for declaratory relief is granted. The Court declares:

The DoT acted beyond its scope of authority when it arbitrarily and capriciously replaced the mandatory requirement of BQ2, for the background check of each prospective owner, officer and board member with the 5 per cent or greater standard in NAC 453.255(1). This decision by the DoT was not one they were permitted to make as it resulted in a modification of BQ2 in violation of Article 19 of the Nevada Constitution. 9.

The claim for equal protection is granted in part:

With respect to the decision by the DoT to arbitrarily and capriciously replace the mandatory requirement of BQ2, for the background check of each prospective owner, officer and board member with the 5 percent or greater standard in NAC 453.255(1), the DoT created an unfair process. . . .

Injunctive relief under these claims is appropriate. The State is permanently enjoined from conducting a final inspection of any of the conditional licenses issued on or about December 2018 for an applicant who did not provide the identification of each prospective owner, officer and board member as required by NRS 453D.200(6).

<sup>&</sup>lt;sup>1</sup> Pending trial, this Court issued a Preliminary Injunction in favor of the plaintiffs restraining the DOT from conducting final inspections of conditional licensees who failed under NRS 453D.200(6) to identify each prospective owner, officer or board member in connection with such licenses issued in December of 2018. The recent FFCL made that preliminary injunction permanent.

See Id.

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By email certification dated August 21, 2019, Steven Shevorski, counsel for the DoT, certified that "the Department of Taxation could not eliminate a question as to the completeness" of the applications of applicants Helping Hands Wellness Center Inc., Lone Mountain Partners LLC, Nevada Organic Remedies LLC, and Greenmart of Nevada NLV LLC with reference to NRS 453D.200(6). See Court Exhibit 3 to the Amended Findings of Fact, Conclusions of Law and Order of Preliminary Injunction dated February 7, 2020, **Exhibit 1**. More specifically:

- 1. **Helping Hands Wellness Center, Inc.** The Department of Taxation could not eliminate a question a question regarding the completeness of the applicant's identification of all of its officers on Attachment A in light of Mr. Terteryan's testimony that he is the Chief Operating Officer and was not listed on Attachment A. The Department of Taxation does note, however, that Mr. Terteryan has been the subject of a completed background check.
- 2. Lone Mountain Partners, LLC The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners because the Department could not determine whether Lone Mountain Partners, LLC was a subsidiary of an entity styled "Verona" or was owned by the individual members listed on Attachment A.
- 3. Nevada Organic Remedies, LLC The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners because the Department could not determine whether there were shareholders who owned a membership interest in the applicant at the time the application was submitted, but who were not listed on Attachment A, as the applicant was acquired by a publicly traded company on or around September 4, 2018.
- 4. Greenmart of Nevada NLV, LLC The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners. The Department could not determine whether the applicant listed all its owners on Attachment A because a subsidiary of a publicly traded company owned a membership interest in the applicant at the time the applicant submitted its application.

Near to the end of trial proceedings, a group of plaintiffs negotiated a proposed

settlement with the DoT and selected intervenor defendants, including the intervenor defendants

listed above by the DoT. Terms included transfers of licenses and a unilateral re-tiering of certain defendants. The settlement in part required as follows:

10. As a condition and term of this settlement, within two business days after the conditions precedent in Paragraphs 5-8 are met, Settling Plaintiffs shall move to dismiss any and all claims in the cases listed below (the "Dismissed Claims"):

MM Development/LivFree action (Case No. A-18-785818-W);

In Re: DOT Litigation (A-19-787004-B);

Nevada Wellness Center action (A-19-787540-W);

Qualcan action (A-19-801416-B).

Settling Plaintiffs will dismiss the Dismissed Claims with prejudice against each Settling Party hereto, as applicable, and without costs or fees to or from any such Settling Party; Settling Defendants reserve their rights to seek fees and costs from any Non-Settling Plaintiff . . . in the Lawsuit.

The settlement agreement is attached to this motion as **Exhibit 2**.

The settling parties thereafter sought and received approval to settle the matter under the terms of the Settlement Agreement from the DoT and the Cannabis Compliance Board. The settling defendants then sought, based upon the settlement, an Order by this Court for return of bond deposits. This Court granted release of the bonds to all plaintiffs in the recent FFCL --pending objections by defendant parties.

Importantly, none of the "settled" claims have been dismissed and the recent FFCL makes no mention of the settlement. The claims against the settling defendants were thus litigated to conclusion because the claims were not dismissed, and the bond releases are still pending. The TGIG plaintiffs seek amendment to the recent FFCL to clarify that the decision applies to settling and non-settling parties alike.

### II. <u>ARGUMENT</u>

NAC 453.315(9) and NCCR 5.110(9) provide identical restrictions toward the requested transfer of conditional licenses: "[a] request to transfer an ownership interest in a cannabis establishment which holds a conditional license must be accompanied by a notarized attestation, signed by a person authorized to submit such an attestation by the governing documents of the cannabis establishment, declaring that the prospective owner will build and operate the cannabis establishment at standards that meet or exceed the criteria contained in the original application for the cannabis establishment.

The proposed Settlement Agreement's provisions concerning transfer of conditional license violate clearly articulated prohibitions in both NAC453D and NCCR. Paragraph 8 of the proposed Settlement Agreement provides: "[a]s a condition and term of this settlement, after the conditions precedent in Paragraphs 5-7 are met, the CCB agrees to make a good faith effort to expedite any and all CHOW requests for the transfer of licenses from existing licensee to another existing licensee as set forth in Paragraph 1 above. The CCB agrees that it will make a good faith effort to expedite and process all CHOWs after submission thereof.

For purposes of approving the transfers, LivFree, MM, ETW Plaintiffs, NWC, Qualcan, and Thrive were previously and are currently approved by the DOT as owners and operators of medical and retail marijuana dispensary licenses in the state of Nevada. In compliance with NRS/NAC 453D, these parties have operated retail marijuana dispensaries without any suspensions or revocations of those licenses.

Absent a finding invalidating the ranking of applications by DoT, neither the proposed "Settling Defendants" nor the proposed "Settling Plaintiffs" can assert that the marijuana establishments going forward will meet or exceed the very same criteria that DOT purports it

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appropriately considered and ranked from first to last among competing applicants. The Settling Parties simply cannot assert that the proposed transfers will be built and operated at the same standards ranked and scored by the DoT. To demonstrate, the purported Settlement Agreement provide for unlawful transfers of conditional licenses as follows:

- 1. Lone Mountain hereby assigns 1 City of Las Vegas conditional license to Qualcan; this provision seeks unlawful transfer of a license from an applicant ranked number Six (6) to an applicant ranked number Eleven (11).
- 2. Lone Mountain hereby assigns 1 Washoe County City of Reno conditional license. This provision seeks unlawful transfer of a license from an applicant ranked number Five (5) to an applicant whose ranking cannot specifically be determined but would not have qualified for initial licensure.
- 3. Eureka County conditional license to ETW Plaintiffs. This provision seeks unlawful transfer of a license from an applicant ranked number One (1) to an applicant that did not apply in that jurisdiction but based on scores in other jurisdictions would not have qualified for licensure.
- 4. Helping Hands hereby assigns 1 Unincorporated Clark County conditional license to LivFree. This provision seeks unlawful transfer of a license from an applicant ranked number Five (5) to an applicant ranked Thirty-Five (35).
- 5. NOR hereby assigns 1 Unincorporated Clark County conditional license to MM. This provision seeks unlawful transfer of a license from an applicant ranked number Three (3) to an applicant ranked Fourteen (14).
- 6. NOR hereby assigns 1 Carson City conditional license to Qualcan. This provision seeks unlawful transfer of a license from an applicant ranked number Two (2) to an applicant

that did not apply in that jurisdiction. These settling parties justify this transfer based upon scores in other jurisdictions that would not have qualified for licensure in Carson City.

- 7. GreenMart hereby assigns 1 Unincorporated Clark County conditional license to NWC.
  This provision seeks unlawful transfer of a license from an applicant ranked number
  Seven (7) to an applicant ranked sixty-nine (69).
- 8. Thrive hereby assigns 1 Clark County City of Henderson conditional license (RD266) to ETW Management or a related-entity designee. This provision seeks unlawful transfer of a license from an applicant ranked number Fourth (4) to an applicant ranked Thirty (30).
- 9. Lone Mountain hereby assigns 1 Douglas County conditional license to Thrive. This provision seeks unlawful transfer of a license from an applicant ranked number One (1) to an unspecified applicant. Per the terms of the Agreement, the Parties agree to a transfer to Thrive yet that applicant applied under two separate entity names. Both Thrive entities, Cheyenne Medical and Commerce Park, submitted identical applications but were scored differently.

Applicable provisions of NAC 453D clearly establish that the intent of NAC 453.315(9) is that the terms "build and operate the marijuana establishment at standards that meet or exceed the criteria contained in the original marijuana establishment" are intended to prohibit the exact conditions the settling parties now seek to apply. NAC 453D.260 provides that the "[d]epartment will provide notice of a request for applications to operate a marijuana establishment..." NAC 453D.268 provides in relevant part, "The application must include, without limitation: Documentation concerning the size of the proposed marijuana establishment, including, without limitation, building and general floor plans with supporting details." These

associated regulations evidence a clear intent prohibiting the precise conduct that DoT now attempts to condone in permitting transfer of conditional licenses under this settlement.

### III. CONCLUSION

The DoT simply has no authority to disregard the law in furtherance of any proposed partial settlement. Accordingly, the permanent injunction should apply by its terms and the court should not dismiss the actions listed in the Settlement Agreement. In this, the TGIG parties move for an amendment to the FFCL refusing dismissal of the settling defendants per the settlement.<sup>2</sup>

DATED this 10<sup>th</sup> day of September 2020.

### **CLARK HILL, PLLC**

By /s/ John A. Hunt, Esq.
John A. Hunt, Esq. (NSBN 1888)
Dominic P. Gentile, Esq. (NSBN 1923)
Ross Miller, Esq. (NSBN 8190)
Mark Dzarnoski, Esq. (NSBN 3398)
3800 Howard Hughes Pkwy., #500
Las Vegas, Nevada 89169
Attorneys for Plaintiffs

<sup>&</sup>lt;sup>2</sup> In response to the FFCL, the Attorney General himself has publicly announced that the permanent injunction is most because he has removed the listed parties from the category of deficient applicants awarded licenses in December 2018. That means that the chief counsel for the NDot and CCB has countenanced a violation of the constitutional provision at issue in the instant permanent injunction.

### **CERTIFICATE OF SERVICE**

I hereby certify that on the 10<sup>th</sup> day of September, 2020, I served a true and correct copy of the foregoing via the Court's electronic filing system only, pursuant to the Nevada Electronic Filing and Conversion Rules, Administrative Order 14-2, to all parties currently on the electronic service list.

<u>/s/ Tanya Bain</u> An Employee of Clark Hill

An Employee of

## EXHIBIT 1

### EXHIBIT 1

#### Traci A. Plotnick

From: Steven G. Shevorski

Sent: Sunday, August 2, 2020 9:42 AM

**To:** Steven G. Shevorski

**Subject:** FW: A786962 Serenity - Response to Judge's Question on NRS 453D.200(6)

Steve Shevorski Chief Litigation Counsel Office of the Attorney General 555 E. Washington Ave., Suite 3900 Las Vegas, NV 89101 702-486-3783

From: Steven G. Shevorski

Sent: Wednesday, August 21, 2019 3:23 PM

To: 'Meriwether, Danielle LC'; 'Michael Cristalli'; 'Vincent Savarese'; 'Ross Miller'; Ketan D. Bhirud; Robert E. Werbicky; David J. Pope; Theresa M. Haar; 'jag@mgalaw.com'; 'rgraf@blacklobello.law'; 'bhiggins@blacklobello.law'; 'alina@nvlitigation.com'; 'Work'; 'Eric Hone, Esq. (eric@h1lawgroup.com)'; 'jamie@h1lawgroup.com'; 'moorea@h1lawgroup.com'; 'jkahn@jk-legalconsulting.com'; 'dkoch@kochscow.com'; 'sscow@kochscow.com'; 'Bult, Adam K.'; 'tchance@bhfs.com'; 'a.hayslett@kempjones.com'; 'Nathanael Rulis, Esq. (n.rulis@kempjones.com)'; 'tparker@pnalaw.net'; 'Fetaz, Maximilien'; 'phil@hymansonlawnv.com'; 'shane@lasvegaslegalvideo.com'; 'joe@lasvegaslegalvideo.com'; 'Pat Stoppard@kempjones.com)'; 'jdelcarmen@pnalaw.net'; Kutinac, Daniel; 'ShaLinda Creer'; 'Tanya Bain'; 'Karen Wiehl (Karen@HymansonLawNV.com)'; 'Kay, Paula'; 'Dennis Prince (dprince@thedplg.com)'; 'tlb@pisanellibice.com'; 'JTS@pisanellibice.com'

Cc: Kutinac, Daniel

Subject: RE: A786962 Serenity - Response to Judge's Question on NRS 453D.200(6)

Case: A-19-786962-B

Dept. 11

Danielle,

The Department of Taxation answers the Court's question as follows:

**Court's Question**: Which successful applicants completed the application in compliance with NRS 453D.200(6) at the time the application was filed in September 2018?

**Answer**: The Department of Taxation answers the Court's question in three parts.

**First**, there were seven successful applicants who are not parties to the coordinated preliminary injunction proceeding. These entities are Green Therapeutics LLC, Eureka NewGen Farms LLC, Circle S Farms LLC, Deep Roots Medical LLC, Pure Tonic Concentrates LLC, Wellness Connection of Nevada LLC, Polaris Wellness Center LLC, and TRNVP098 LLC. Accepting as truthful these applicants' attestations regarding who their owners, officers, and board members were at the time of the application, these applications were complete at the time they were filed with reference to NRS 453D.200(6).

**Second**, there were five successful applicants who are parties to this coordinated preliminary injunction proceeding whose applications were complete with reference to NRS 453D.200(6) if the Department of Taxation accepts as truthful their attestations regarding who their owners, officers, and board members were. These applicants were Clear River LLC, Cheyenne Medical LLC, Essence Tropicana LLC, Essence Henderson LLC, and Commerce Park Medical LLC.

**Third**, there were four successful applicants who are parties to this proceeding regarding whom the Department of Taxation could not eliminate a question as to the completeness of their applications with reference to NRS 453D.200(6). These applicants were Helping Hands Wellness Center Inc., Lone Mountain Partners LLC, Nevada Organic Remedies LLC, and Greenmart of Nevada NLV LLC.

With respect to the third group, the Department of Taxation could not eliminate a question as the completeness of the applications due to the following:

- 1. **Helping Hands Wellness Center, Inc.** The Department of Taxation could not eliminate a question a question regarding the completeness of the applicant's identification of all of its officers on Attachment A in light of Mr. Terteryan's testimony that he is the Chief Operating Officer and was not listed on Attachment A. The Department of Taxation does note, however, that Mr. Terteryan has been the subject of a completed background check.
- 2. **Lone Mountain Partners, LLC** The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners because the Department could not determine whether Lone Mountain Partners, LLC was a subsidiary of an entity styled "Verona" or was owned by the individual members listed on Attachment A.
- 3. **Nevada Organic Remedies, LLC** The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners because the Department could not determine whether there were shareholders who owned a membership interest in the applicant at the time the application was submitted, but who were not listed on Attachment A, as the applicant was acquired by a publicly traded company on or around September 4, 2018.
- 4. **Greenmart of Nevada NLV, LLC** The Department of Taxation could not eliminate a question regarding the completeness of the applicant's identification of all of its owners. The Department could not determine whether the applicant listed all its owners on Attachment A because a subsidiary of a publicly traded company owned a membership interest in the applicant at the time the applicant submitted its application.

In creating this answer, the Department of Taxation sought to answer the Court's question in a neutral fashion based on the information available to it from the applications themselves, testimony given at the hearing (without reference to issues of admissibility, which an affected party may raise), and information publicly available from a government website (the Canadian Securities Exchange website), which was submitted by the applicant or information submitted about the applicant by an entity claiming an affiliation to the applicant. The Department of Taxation expects that Helping Hands Wellness Center Inc., Lone Mountain Partners LLC, Nevada Organic Remedies LLC, and Greenmart of Nevada NLV LLC may explain why they believe they submitted complete applications in compliance with the provisions of NRS 453D.200(6).

Best regards,

Steve Shevorski

Steve Shevorski
Head of Complex Litigation
Office of the Attorney General
555 E. Washington Ave., Suite 3900
Las Vegas, NV 89101
702-486-3783

From: Meriwether, Danielle LC < Dept11LC@clarkcountycourts.us>

Sent: Wednesday, August 21, 2019 10:11 AM

To: Steven G. Shevorski <SShevorski@ag.nv.gov>; 'Michael Cristalli' <mcristalli@gcmaslaw.com>; 'Vincent Savarese' <vsavarese@gcmaslaw.com>; 'Ross Miller' <rmiller@gcmaslaw.com>; Ketan D. Bhirud <KBhirud@ag.nv.gov>; Robert E. Werbicky <<u>RWerbicky@ag.nv.gov</u>>; David J. Pope <<u>DPope@ag.nv.gov</u>>; Theresa M. Haar <<u>THaar@ag.nv.gov</u>>; 'jag@mgalaw.com' <jag@mgalaw.com>; 'rgraf@blacklobello.law' <rgraf@blacklobello.law>; 'bhiggins@blacklobello.law' <bhiggins@blacklobello.law>; 'alina@nvlitigation.com' <alina@nvlitigation.com>; 'Work' <maggie@nvlitigation.com>; 'Eric Hone, Esq. (eric@h1lawgroup.com)' <eric@h1lawgroup.com>; 'jamie@h1lawgroup.com' <jamie@h1lawgroup.com>; 'moorea@h1lawgroup.com' <moorea@h1lawgroup.com>; 'jkahn@jk-legalconsulting.com' <ikahn@ik-legalconsulting.com>; 'dkoch@kochscow.com' <dkoch@kochscow.com>; 'sscow@kochscow.com' <sscow@kochscow.com>; 'Bult, Adam K.' <ABult@bhfs.com>; 'tchance@bhfs.com' <tchance@bhfs.com>; 'a.hayslett@kempjones.com' <a.hayslett@kempjones.com>; 'Nathanael Rulis, Esq. (n.rulis@kempjones.com)' <n.rulis@kempjones.com>; 'tparker@pnalaw.net' <tparker@pnalaw.net>; 'Fetaz, Maximilien' <MFetaz@bhfs.com>; 'phil@hymansonlawnv.com' <phil@hymansonlawnv.com>; 'shane@lasvegaslegalvideo.com' <shane@lasvegaslegalvideo.com>; 'joe@lasvegaslegalvideo.com' <joe@lasvegaslegalvideo.com>; 'Pat Stoppard (p.stoppard@kempjones.com)' <p.stoppard@kempjones.com>; 'jdelcarmen@pnalaw.net' <jdelcarmen@pnalaw.net>; Kutinac, Daniel <KutinacD@clarkcountycourts.us>; 'ShaLinda Creer' <screer@gcmaslaw.com>; 'Tanya Bain' <tbain@gcmaslaw.com>; 'Karen Wiehl (Karen@HymansonLawNV.com)' <Karen@hymansonlawnv.com>; 'Kay, Paula' <PKay@bhfs.com>; 'Dennis Prince (dprince@thedplg.com)' <dprince@thedplg.com>; 'tlb@pisanellibice.com' <tlb@pisanellibice.com>; 'JTS@pisanellibice.com' <JTS@pisanellibice.com>

Cc: Kutinac, Daniel <KutinacD@clarkcountycourts.us>

Subject: RE: A786962 Serenity - Request for 1 day extension to respond to Judge's Question on NRS 453D.200

Mr. Shevorski.

Judge said she understands and asks that you please get us an answer as soon as you can.

Thank you,

Danielle M. Meriwether, Esq.

Law Clerk to the Honorable Elizabeth G. Gonzalez District Court, Department XI P: (702) 671-4375 F: (702) 671-4377

From: Meriwether, Danielle LC

**Sent:** Tuesday, August 20, 2019 4:06 PM

To: 'Steven G. Shevorski'; Michael Cristalli; Vincent Savarese; Ross Miller; Ketan D. Bhirud; Robert E. Werbicky; David J. Pope; Theresa M. Haar; jag@mgalaw.com; rgraf@blacklobello.law; bhiggins@blacklobello.law; alina@nvlitigation.com; Work; Eric Hone, Esq. (eric@h1lawgroup.com); jamie@h1lawgroup.com; moorea@h1lawgroup.com; jkahn@jk-legalconsulting.com; dkoch@kochscow.com; sscow@kochscow.com; Bult, Adam K.; tchance@bhfs.com; a.hayslett@kempjones.com; Nathanael Rulis, Esq. (n.rulis@kempjones.com); tparker@pnalaw.net; Fetaz, Maximilien; phil@hymansonlawnv.com; shane@lasvegaslegalvideo.com; joe@lasvegaslegalvideo.com; Pat Stoppard (p.stoppard@kempjones.com); jdelcarmen@pnalaw.net; Kutinac, Daniel; ShaLinda Creer; Tanya Bain; Karen Wiehl (Karen@HymansonLawNV.com); Kay, Paula; Dennis Prince (dprince@thedplg.com); tlb@pisanellibice.com; JTS@pisanellibice.com

Cc: Kutinac, Daniel

Subject: RE: A786962 Serenity - Request for 1 day extension to respond to Judge's Question on NRS 453D.200

Mr. Shevorski,

Thank you for your email. I will inform Judge.

Danielle M. Meriwether, Esq.

Law Clerk to the Honorable Elizabeth G. Gonzalez District Court, Department XI P: (702) 671-4375 F: (702) 671-4377

From: Steven G. Shevorski [mailto:SShevorski@ag.nv.gov]

**Sent:** Tuesday, August 20, 2019 4:03 PM

To: Meriwether, Danielle LC; Michael Cristalli; Vincent Savarese; Ross Miller; Ketan D. Bhirud; Robert E. Werbicky; David J. Pope; Theresa M. Haar; <a href="mailto:jag@mgalaw.com">jag@mgalaw.com</a>; <a href="mailto:rgraf@blacklobello.law">rgraf@blacklobello.law</a>; <a href="mailto:bhiggins@blacklobello.law">bhiggins@blacklobello.law</a>; <a href="mailto:alina@nvlitigation.com">alina@nvlitigation.com</a>; <a href="mailto:worea@h1lawgroup.com">worea@h1lawgroup.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jamie@h1lawgroup.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jamie@h1lawgroup.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jakln@jk-legalconsulting.com</a>; <a href="mailto:dkochscow.com">dkoch@kochscow.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jakln@jk-legalconsulting.com</a>; <a href="mailto:dkochscow.com">dkoch@kochscow.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jakln@jk-legalconsulting.com</a>; <a href="mailto:dkochscow.com">dkoch@kochscow.com</a>; <a href="mailto:jakln@jk-legalconsulting.com">jakln@jk-legalconsulting.com</a>; <a href="mailto:dkochscow.com">jakln@jk-legalconsulting.com</a>; <a href="mailto:dkochscow.com">ja

Cc: Kutinac, Daniel

Subject: A786962 Serenity - Request for 1 day extension to respond to Judge's Question on NRS 453D.200

To the Honorable Judge Gonzales,

The Department of Taxation needs until tomorrow to submit the email responding to your query. My office needs a little more time to confer with the DOT on the answer to your question. I also have to

leave work early due to a medical circumstance involving my wife's family, which requires my wife to attend to her mother in the hospital and I have the charge of my two children.

I apologize for the delay. The DOT requests an additional day to provide its response, if possible.

Steve Shevorski Head of Complex Litigation Office of the Attorney General 555 E. Washington Ave., Suite 3900 Las Vegas, NV 89101 702-486-3783

From: Meriwether, Danielle LC < Dept11LC@clarkcountycourts.us>

Sent: Thursday, August 15, 2019 8:23 AM

To: Michael Cristalli <mcristalli@gcmaslaw.com>; Vincent Savarese <usavarese@gcmaslaw.com>; Ross Miller <ure><ure>rmiller@gcmaslaw.com>; Ketan D. Bhirud <ure>KBhirud@ag.nv.gov>; Robert E. Werbicky <ure>RWerbicky@ag.nv.gov>; David J. Pope <ure>DPope@ag.nv.gov>; Steven G. Shevorski <uses>Shevorski@ag.nv.gov>; Theresa M. Haar <uses>Thear@ag.nv.gov>; jag@mgalaw.com; rgraf@blacklobello.law; bhiggins@blacklobello.law; alina@nvlitigation.com; Work <uses>maggie@nvlitigation.com>; Eric Hone, Esq. (eric@h1lawgroup.com) <uses>eric@h1lawgroup.com>; jamie@h1lawgroup.com; moorea@h1lawgroup.com; jkahn@jk-legalconsulting.com; dkoch@kochscow.com; sscow@kochscow.com; Bult, Adam K. <uses>ABult@bhfs.com>; tchance@bhfs.com; a.hayslett@kempjones.com; Nathanael Rulis, Esq. (n.rulis@kempjones.com) <n.rulis@kempjones.com>; tparker@pnalaw.net; Fetaz, Maximilien <use>MFetaz@bhfs.com>; phil@hymansonlawnv.com; shane@lasvegaslegalvideo.com; joe@lasvegaslegalvideo.com; Pat Stoppard@kempjones.com) <uses>p.stoppard@kempjones.com>; tanya Bain <uses>tbain@gcmaslaw.com>; Kutinac, Daniel <use><uses>KutinacD@clarkcountycourts.us>; ShaLinda Creer <uses>screer@gcmaslaw.com>; Tanya Bain <uses>tbain@gcmaslaw.com>; Dennis Prince (dprince@thedplg.com) <uses>dprince@thedplg.com>; tlb@pisanellibice.com; JTS@pisanellibice.com</u></uses>

Cc: Kutinac, Daniel < <a href="mailto:KutinacD@clarkcountycourts.us">KutinacD@clarkcountycourts.us</a> <a href="mailto:Subject">Subject</a>: A786962 Serenity - Bench Briefs Received

#### Counsel:

I am emailing to confirm the receipt of the following briefs:

- 1. MM & LivFree (Kemp)
- 2. CPCM/Thrive (Gutierrez)
- 3. NOR (Koch)
- 4. Essence (Bice)
- 5. Greenmart (Shell)
- 6. Clear River (Graf)

Thank you,

Danielle M. Meriwether, Esq.

Law Clerk to the Honorable Elizabeth G. Gonzalez District Court, Department XI P: (702) 671-4375 F: (702) 671-4377

## EXHIBIT 2

### EXHIBIT 2

#### SETTLEMENT AGREEMENT

This Settlement Agreement is entered into as of July \_\_\_\_\_, 2020 (the "Effective Date") (this "Agreement"), among LivFree Wellness, LLC, a Nevada limited liability company ("LivFree"), MM Development Company, Inc., a Nevada corporation, ("MM"); ETW Management Group LLC, Global Harmony LLC, Just Quality, LLC, Libra Wellness Center, LLC, Rombough Real Estate, Inc., and Zion Gardens LLC, (collectively the "ETW Plaintiffs"); Nevada Wellness Center, LLC, a Nevada limited liability company ("NWC"); Qualcan, LLC, a Nevada limited liability company ("Qualcan") (collectively, "Settling Plaintiffs" or individually, a "Settling Plaintiff"); Lone Mountain Partners, LLC, a Nevada limited liability company ("NOR"); Greenmart of Nevada Organic Remedies, LLC, a Nevada limited liability company ("GreenMart"); Helping Hands Wellness Center, Inc., a Nevada corporation ("Helping Hands"); CPCM Holdings, LLC, a Nevada limited liability company, Cheyenne Medical, LLC, a Nevada limited liability company (collectively "Thrive"); and the State of Nevada, Department of Taxation ("DOT") (collectively "Settling Defendants" or individually, a "Settling Defendant").

### **RECITALS**

- A. LivFree, MM, ETW Plaintiffs, NWC, Qualcan, Lone Mountain, NOR, GreenMart, Helping Hands, Thrive, and the DOT (collectively the "Settling Parties" and individually, a "Settling Party") are all parties to a consolidated lawsuit pending in the District Court, Clark County, Nevada, as Case No. A-19-787004-B (the "Lawsuit").
- B. Within the Lawsuit there are claims and counterclaims relating to the disputes at issue in the Lawsuit (the "Disputes").
- C. The parties want to compromise and settle the Disputes in the Lawsuit by dismissing the claims in the Lawsuit by and between the Settling Parties, each Settling Party to bear its own costs and attorneys' fees, and to exchange mutual releases as provided in this Agreement.

NOW THEREFORE the Settling Parties agree:

### DESCRIPTION OF TRANSFERS AND ISSUANCES OF LICENSES

- 1. The Settling Defendants hereby assign (subject to DOT and/or Cannabis Compliance Board ("CCB") approval) all rights, interest and title in the various Nevada retail marijuana dispensary conditional licenses (the "Conditionally Approved Licenses") to other entities as set forth below provided that each of the conditions set forth in this Agreement, including those set forth in Paragraphs 5-8 hereof, shall first be fulfilled:
  - Lone Mountain hereby assigns 1 City of Las Vegas conditional license to Qualcan;
  - ➤ Lone Mountain hereby assigns 1 Washoe County City of Reno conditional license, 1 Lincoln County conditional license, 1 Esmerelda conditional license, and 1 Eureka County conditional license to ETW Plaintiffs;

- ➤ Helping Hands hereby assigns 1 Unincorporated Clark County conditional license to LivFree;
- ➤ NOR hereby assigns 1 Unincorporated Clark County conditional license to MM;
- ➤ NOR hereby assigns 1 Carson City conditional license to Qualcan;
- GreenMart hereby assigns 1 Unincorporated Clark County conditional license to NWC:
- ➤ Thrive hereby assigns 1 Clark County City of Henderson conditional license (RD266) to ETW Management or a related-entity designee; and
- ➤ Lone Mountain hereby assigns 1 Douglas County conditional license to Thrive¹.
- 2. <u>LivFree Henderson</u>. To fully resolve the potential MM and LivFree appeals, the DOT and/or CCB agrees to issue a conditional Henderson license to LivFree and LivFree agrees that it will hold such license in abeyance (the "Limited Henderson License") until such time as both of the following two conditions are satisfied and provided that no Settling Party has exercised the "put option" described below: (1) the Henderson moratorium and/or restriction on the opening of additional adult-use cannabis establishments (the "Henderson Moratorium") is lifted; AND (2) the issuance of a final inspection certificate for this Henderson license does not require the DOT and/or CCB to exceed the current cap for Clark County licenses (presently 80 licenses) or any adjusted cap for Clark County licenses. Nothing herein shall be construed to excuse or eliminate any and all requirements or duties that LivFree is or maybe required to fulfill under state or local law pertaining to the Henderson conditional license in the event that conditions precedent 1 and 2 are fulfilled. Nothing in this Paragraph 2 shall prevent any Settling Parties issued conditional licenses in the City of Henderson from perfecting those conditional licenses if the Henderson Moratorium is lifted.

LivFree expressly does not commit to undertake any efforts to eliminate the existing Henderson Moratorium and, in fact, expressly reserves the right to undertake lobbying efforts to preserve any Henderson Moratorium, provided, however, that LivFree shall not seek any legal action to prevent the Henderson Moratorium from being lifted or seeking its continuance. Further, LivFree shall not engage in any tortious interference with any Settling Parties' ability to perfect any Henderson license and/or to receive the issuance of a final inspection certificate from both the City of Henderson and the State of Nevada (CCB). LivFree agrees that the existing Henderson Moratorium applies to the Henderson conditional license issued to LivFree hereunder (but does not apply to LivFree's existing operational Henderson dispensary license). To assist the DOT and/or CCB in reducing any potential issues with the current cap for Clark County licenses, LivFree agrees that, for a period of 5 years (the "Option Period") following execution of this Agreement, it will pay \$250,000, or any other price on which the parties are able to agree, to purchase one Henderson conditional licenses. No such Settling Defendant shall have any obligation whatsoever to sell LivFree any such Henderson conditional licenses and nothing in this Agreement should be construed as any indication that the DOT and/or CCB is suggesting that any Settling Defendant should exercise this "put option." However, LivFree agrees that any Settling Defendant, at their respective option (not obligation) and in their sole and unfettered discretion,

\_

<sup>&</sup>lt;sup>1</sup> Lone Mountain agrees that, subject to agreement to final terms by all parties to the Lawsuit, it will contribute its remaining Lander County, Mineral County, and White Pine County conditional licenses to a Global Settlement.

shall have a "put option" to sell to LivFree, and LivFree shall have the obligation to purchase, one such license from any Settling Defendant, whichever decides to exercise the option first (if at all), for \$250,000, or any other price on which the parties are able to agree, during the Option Period.

Nothing in this Paragraph 2 shall be construed to (a) prevent or limit any Settling Defendant's ability to operate the conditional Henderson licenses during the Option Period, (b) prevent or limit any Settling Defendant's ability to sell, assign, or otherwise transfer any Henderson conditional licenses during the Option Period to any other party at any time and upon any such terms as such Settling Defendant may agree, and (c) apply to any other licenses held by any affiliate of any Settling Defendant. Further, LivFree and DOT and/or CCB agree that the grant of any "put option" pursuant to this Paragraph 2 shall not constitute the creation of an "interest" (ownership or otherwise) in the Henderson conditional licenses for LivFree.

If LivFree acquires one of the conditional licenses through the exercise of the "put option", LivFree agrees that it will surrender either the Limited Henderson License or the license acquired through the "put option" (at LivFree's discretion to determine which of those options it will choose) to allow the DOT and/or CCB to reduce the existing or any future cap on total Clark County licenses. In no event shall LivFree have two additional Henderson conditional licenses by getting one directly or indirectly through this settlement (or any further settlement of the Lawsuit) and another through an exercise of the "put option", in addition to the already existing LivFree Henderson license.

In the event that the pre-condition of lifting the Henderson moratorium occurs and LivFree is not able to exercise in good faith the "put option", LivFree agrees to remain solely responsible for any and all local government and county approvals necessary for the CCB to reallocate a license which was not applied for during the September 2018 retail marijuana store competition.

- 3. All licensees described in this Agreement must be in good standing.
- 4. No license transfer pursuant to this Agreement can create a monopoly, as prohibited in NRS 678B.230 and NRS 678B.270.

### DISSOLUTION OF BOND AND INJUNCTION

- 5. As a condition and term of this settlement, within 2 business days of the execution of this Agreement by all Parties, Settling Plaintiffs shall file a motion for a return of the cash bond that they have posted and seek an order shortening time. Contemporaneously, Settling Plaintiffs will withdraw the pending Motion for Case Terminating Sanctions filed against the DOT seeking to strike its Answer to the Lawsuit.
- 6. As a condition and term of this settlement, the CCB agrees to make a good faith effort to expedite and process GreenMart's previously submitted Change of Ownership request for transfer of interests and/or ownership ("CHOW").
- 7. As a condition and term of this settlement, DOT will notify the Court and will file an appropriate Motion on OST in the Lawsuit informing the Court that it has determined that Lone Mountain, NOR, GreenMart, and Helping Hands (each, a "Tier 3 Party") have satisfied the DOT that each such Settling Defendant provided the information necessary in their respective applications to allow the DOT and/or CCB to conduct all necessary background checks and related actions and that Lone Mountain, NOR, GreenMart, and Helping Hands are being reassigned to Tier 2 status in the Lawsuit for purposes of the Preliminary Injunction or any other injunction that may be issued in the Lawsuit or any related proceedings. The Motion to be filed by DOT will

indicate the DOT's approval of the applications of the previously designated Tier 3 Defendant Intervenors and that final inspections may be completed for any establishments owned by Lone Mountain, NOR, GreenMart, and Helping Hands. All Parties will join in the DOT's Motion. The reassignment of the settling Tier 3 parties into Tier 2, is a material condition of this Agreement and a material condition and requirement for the assignments contained in Paragraph 1. In the event that a Tier 3 Party is prevented or precluded reassignment to Tier 2 or otherwise remains enjoined from perfecting its conditional licenses for any reason, whether by a court, another party to the Lawsuit, any third party, or otherwise, the assignments of conditional licenses identified in Paragraph 1 shall be void and of no effect, with title to the licenses identified in Paragraph 1 to remain with the transferring party and this Agreement shall be terminated without any further force or effect. In such instance, the DOT and/or CCB (or successor entity, as appropriate) and the proposed assignee shall perform all actions and execute all documents to ensure that such licenses remain with the affected transferring party.

### TIMING OF TRANSFERS

8. As a condition and term of this settlement, after the conditions precedent in Paragraphs 5-7 are met, the CCB agrees to make a good faith effort to expedite any and all CHOW requests for the transfer of licenses from existing licensee to another existing licensee as set forth in Paragraph 1 above. The CCB agrees that it will make a good faith effort to expedite and process all CHOWs after submission thereof. For purposes of approving the transfers, LivFree, MM, ETW Plaintiffs, NWC, Qualcan, and Thrive were previously and are currently approved by the DOT as owners and operators of medical and retail marijuana dispensary licenses in the state of Nevada. In compliance with NRS/NAC 453D, these parties have operated retail marijuana dispensaries without any suspensions or revocations of those licenses. Any delays in approvals of the CHOWs due to no fault of transferor shall not be deemed a breach of this Agreement.

### **RELEASES AND DISMISSALS**

- 9. As a condition and term of this settlement, within two business days after the conditions precedent in Paragraphs 5-8 are met, the parties will execute mutual releases in the form attached hereto as Exhibit B, with each party to bear its own costs and attorneys' fees.
- 10. As a condition and term of this settlement, within two business days after the conditions precedent in Paragraphs 5-8 are met, Settling Plaintiffs shall move to dismiss any and all claims in the cases listed below (the "Dismissed Claims"):
  - a. MM Development/LivFree action (Case No. A-18-785818-W);<sup>2</sup>
  - b. In Re: DOT Litigation (A-19-787004-B);
  - c. Nevada Wellness Center action (A-19-787540-W);<sup>3</sup>
  - d. Qualcan action (A-19-801416-B).

Settling Plaintiffs will dismiss the Dismissed Claims with prejudice against each Settling Party hereto, as applicable, and without costs or fees to or from any such Settling Party, Settling

<sup>&</sup>lt;sup>2</sup> However, MM will not dismiss its counterclaims against D.H. Flamingo in the associated cases.

<sup>&</sup>lt;sup>3</sup> NWC's claims against Defendant Jorge Pupo will remain and not be dismissed as a result of this settlement.

Defendants reserve their rights to seek fees and costs from any Non-Settling Plaintiff (as defined below) in the Lawsuit.

- 11. LivFree/MM agree to stipulate with the DOT to dismiss the pending writ petition regarding the cell phone of Rino Tenorio (Supreme Court Case No. 79825).
- 12. MM Development, Nevada Wellness Center, and Liv Free agree to relinquish any and all administrative appeals to DOT and CCB which they may have or have arising out of the September 2018 retail marijuana store competition.

### CONTINUED PARTICIPATION BY SETTLING PLAINTIFFS

- 13. Further, upon the execution of this Agreement, the Settling Plaintiffs will file a Motion to Intervene as Defendants/Intervenors in the Lawsuit and participate in the Lawsuit in good faith and shall use best efforts to defend against the Lawsuit.
- 14. If any Settling Party settles any other matter related to the Lawsuit (each, a "Future Settlement"), every other Settling Party shall be included as released parties in such Future Settlement on the same release terms and conditions as set forth herein; provided, however, that any Settling Party receiving such release shall bear its own costs and attorneys' fees with respect thereto as provided in this Agreement.

#### ADDITIONAL TERMS RELATING TO LICENSES AND TRANSFERS

- 15. As a condition and term of this settlement, the CCB agrees to make a good faith effort to expedite and process:
  - a. a CHOW to be filed by Helping Hands;
  - b. any CHOW submitted by NOR with respect to its licenses as the expedited handling of such CHOW requests may be necessary under the pending Companies' Creditors Arrangement Act proceeding involving NOR's parent company;
  - c. a CHOW to be submitted by Lone Mountain; and
  - d. any CHOW to be submitted by MM with respect to the transfer of cultivation and production licenses (medical and recreational) from West Coast Development Nevada, LLC.
- 16. DOT and/or CCB further agrees to perform final inspections on an expedited time period within 5 business days of the request for inspection for the new locations for the conditional licenses for the NOR proposed dispensary in Reno, NV and the MM proposed dispensary in Unincorporated Clark County, and any and all of Thrive's conditional licenses to be designated by Thrive.
- 17. DOT and/or CCB agrees to, in good faith, expedite the processing of Thrive's pending Change of Location Request for its Unincorporated Clark County license (RD263).
- 18. DOT and/or CCB agrees that all parties to this Agreement shall receive a fourteen (14)-month extension of the current deadline of December 5, 2020 to February 5, 2022, for conditional licensees to obtain final inspections and approval from DOT and/or CCB on any and all conditional licenses received and that comparable extensions shall be extended to other parties that settle claims in this Lawsuit with the DOT and/or CCB. Notwithstanding the foregoing, for any jurisdiction that currently has a moratorium on new adult-use cannabis establishments (including

but not limited to the City of Henderson, Douglas County, and the City of Reno), DOT and/or CCB agrees to extend the deadline for any Settling Party to obtain final inspections and approval from DOT and/or CCB on any and all conditional licenses in such jurisdiction for a period of fourteen (14) months after the date any moratorium is lifted in such jurisdiction.

- 19. LivFree agrees to reimburse Helping Hands for its expenses, through January 31, 2020 totaling \$890,000, related to building out the designated location at 8605 S. Eastern Ave., Las Vegas, NV 89123 for the Unincorporated Clark County license. Payment of the \$890,000 by LivFree is contingent upon approval of a special use permit ("SUP") for this location by the Clark County Commission and will be made no later than 10 business days after final approval of the SUP. LivFree will submit the application for the SUP in good faith no later than forty-five (45) days following the Effective Date or 45 days after the conclusion of trial, whichever is later. Helping Hands makes no representations or warranties regarding the SUP for the Eastern location. If Clark County does not approve the SUP for such location on or before March 31, 2021, LivFree may request a SUP at a different location and would not be required to pay Helping Hands \$890,000.
- 20. LivFree agrees to assume the lease, attached hereto as Exhibit A, for the premises located at 8605 S. Eastern Ave., Las Vegas, NV 89123 upon receipt of an estoppel certificate executed by the landlord. Assumption of the lease by LivFree is contingent upon approval of a SUP for this location by the Clark County Commission and will be made no later than 10 business days after final approval of the SUP. Helping Hands will remain liable for lease payments until LivFree assumes the lease and LivFree will have no liability on the lease if the SUP is not approved.
- 21. LivFree agrees to pay to Thrive the amount of \$400,000 and Helping Hands agrees to pay to Thrive the amount of \$100,000 upon approval of the transfer of the Thrive conditional license as set forth in paragraph 1 of this Agreement. LivFree and Helping Hands agree to cooperate with Thrive to report the payment set out in this Paragraph in the most tax-advantaged way to Thrive and its affiliates.

### REPRESENTATIONS AND WARRANTIES

- 22. In the event that the DOT is no longer responsible for performing any of the conditions and/or requirements in this Agreement, then the entity that is responsible for performing such duties (e.g., the CCB or any related entity) shall be subject to the conditions and requirements provided in this Agreement. The State of Nevada, DOT represents and warrants that it has authority to sign this Agreement and bind the CCB.
- 23. Lone Mountain represents and warrants that it has full and complete control to assign the conditional licenses it was awarded, that there are no ownership disputes and Lone Mountain shall indemnify, defend and hold settling parties harmless from any and all costs, damages, fees (including attorneys' fees) or liability claimed by the entity claiming an ownership interest in the Lone Mountain conditional licenses being transferred for only up to the time when the license transfer is completed. Lone Mountain is not responsible for securing any ownership transfer approvals from the DOT or CCB for any license Lone Mountain transfers hereunder. The designated assignee of the Lone Mountain conditional license will be responsible for all costs associated with the ownership transfer applications with the state and any local jurisdiction (including any costs incurred by Lone Mountain). Nothing contained herein shall limit, waive, or revoke the DOT's or CCB's rights, powers, or duties under Nevada Administrative Code 453D.312.

- 24. NOR represents and warrants that it has full and complete control to assign the conditional licenses it was awarded, that there are no ownership disputes or any persons claiming to have an interest in the conditional license being transferred and NOR shall indemnify, defend and hold settling parties harmless from any and all costs, damages, fees (including attorneys' fees) or liability claimed by any person or entity claiming an ownership interest in any of the NOR conditional licenses. NOR is not responsible for securing any ownership transfer approvals from the DOT or CCB for any license NOR transfers hereunder. The designated plaintiff assignee of any NOR conditional license will be responsible for all costs associated with the ownership transfer applications with the state and any local jurisdiction (including any costs incurred by NOR). NOR represents and warrants that any pending legal proceedings involving its Parent Company in Canada do not affect its ability to transfer the above licenses. Nothing contained herein shall limit, waive, or revoke the DOT's or CCB's rights, powers, or duties under Nevada Administrative Code 453D.312.
- 25. GreenMart represents and warrants that it has full and complete control to assign the conditional licenses it was awarded, that there are no ownership disputes and GreenMart shall indemnify, defend and hold the Settling Party to which GreenMart's Clark County license is transferred hereunder (i.e, NWC) harmless from any and all costs, damages, fees (including attorneys' fees) or liability claimed by the entity claiming an ownership interest in the Greenmart conditional licenses being transferred for only up to the time when the license transfer is completed. GreenMart is not responsible for securing any ownership transfer approvals from the DOT or CCB for any license GreenMart transfers hereunder. The designated plaintiff assignee of the GreenMart conditional license will be responsible for all costs associated with the ownership transfer applications with the state and any local jurisdiction (including any costs incurred by GreenMart). Nothing contained herein shall limit, waive, or revoke the DOT's or CCB's rights, powers, or duties under Nevada Administrative Code 453D.312.
- 26. Helping Hands represents and warrants that it has full and complete control to assign the conditional licenses it was awarded, that there are no ownership disputes or any persons claiming to have an interest in the conditional license being transferred and Helping Hands shall indemnify, defend and hold settling parties harmless from any and all costs, damages, fees (including attorneys' fees) or liability claimed by any person or entity claiming an ownership interest in any of the Helping Hands conditional licenses. Nothing contained herein shall limit, waive, or revoke the DOT's or CCB's rights, powers, or duties under Nevada Administrative Code 453D.312.
- 27. Thrive represents and warrants that it has full and complete control to assign the conditional license it was awarded, that there are no ownership disputes and Thrive shall indemnify, defend and hold settling parties harmless from any and all costs, damages, fees (including attorneys' fees) or liability claimed by the entity claiming an ownership interest in the Thrive conditional license being transferred for only up to the time when the license transfer is completed. Nothing contained herein shall limit, waive, or revoke the DOT's or CCB's rights, powers, or duties under Nevada Administrative Code 453D.312.
- 28. Each of the Settling Parties hereto represent and warrant that they have had an adequate opportunity to seek and receive legal advice and counsel from an attorney of their choice regarding the content and effect of this Agreement, have actually received such counsel and advice as they deem prudent to receive in these circumstances, have read this Agreement in its entirety, understand all provisions of this Agreement and their import and effect, and enter into and execute this Agreement freely and voluntarily.

29. Each of the Settling Parties warrant and represent there are no other agreements made between any Settling Plaintiffs and any Settling Defendants involving conditions related to the transfer of any conditional licenses or related to any marijuana consumption lounges in the State of Nevada.

### OTHER TERMS

- 30. The CCB agrees to recommend an industry funded study to the Cannabis Advisory Commission, a duly authorized public body pursuant to NRS 678A.300 and NRS 678A.310, to gather information and make recommendations to the CCB on the following matters: (1) what are reasonable additional actions, if any, can be taken to deter black-market sales; (2) analysis of adequacy of number and commercial need for additional marijuana licenses, if any, to serve the citizens of Nevada, including consideration of minority access to licensure, (3) recommendations of changes, if any, relating to state and local fees and taxation of the marijuana industry, and (4) analysis of adequacy of safeguards to protect minors.
- 31. <u>Purpose of Compromise and Settlement</u>. The parties have each entered into this Agreement solely for the purpose of settling and compromising the Disputes and the Lawsuit and nothing contained in this Agreement or its performance shall be deemed to be an admission or acknowledgment of: liability, the existence of damages or the amount of any damages relating to the Disputes or the Lawsuit.
- 32. <u>Non-Participating Party Procedure:</u> The Settling Parties agree to cooperate to obtain final resolution of Lawsuit ("Global Settlement") consistent with this Agreement.
- 33. Non-Transferability. For a period of 2 years from July 1, 2020, no license transferred to a Settling Plaintiff herein may be transferred to any entity without prior written approval of the party giving up the designated license in this Agreement. This prohibition on transfers shall not apply to good faith corporate mergers, buyouts and/or acquisitions, which shall not be utilized for purposes of circumventing this paragraph. For this same period of time, LivFree and MM or related entities will not obtain ownership of any GreenMart licenses transferred herein. This non-transferability provision shall not be circumvented by, including but not limited to, any consulting, management or licensing/IP agreement, or by other means. Specifically excepted from this prohibition is a transfer from a Settling Party to an additional plaintiff in the Lawsuit ("a Non-settling Plaintiff") provided that any such transfer is only utilized towards a global or more inclusive resolution of the Lawsuit (e.g., a transfer of a rural license from an ETW Plaintiff to a Non-settling plaintiffs such as Rural Remedies if Rural Remedies and NWC give complete releases approved by the State), subject to the consent of the Settling Defendant who transferred the license pursuant to this Agreement, which shall not be unreasonably withheld.
- 34. <u>Cooperation & Non-Interference</u>. The parties agree that they will not use or refer to the Lawsuit as part of any interactions with or lobbying efforts to any governmental agency to prevent any other party from obtaining local government approval and/or from obtaining an approval at final inspection for the licenses retained by any party or assigned to any party, including but limited to a party seeking an extension or trying to secure additional time to obtain and SUP from a local jurisdiction.

Despite the assignment of rural county licenses to certain Settling Parties, all parties hereto expressly reserve their right to vigorously oppose any legislative action regarding the relocation of such licenses to different jurisdictions. MM, LivFree, Qualcan, Thrive, and others have

expressly informed the Settling Parties that they are vehemently opposed to any such transfer. In the event of such transfer, MM, LivFree, Qualcan, Thrive and others expressly reserve their rights to file a declaratory relief action to prevent such relocation and/or seek other appropriate legal remedies.

35. <u>Location of Adult-Use Establishments</u>. The Parties agree that the physical address of any adult-use cannabis establishment utilizing any of the conditional licenses transferred pursuant to Paragraph 1 of this Agreement may not be within 1,500 feet of any adult-use cannabis establishment that existed as of the Effective Date of this Agreement. Nothing in this paragraph applies to any other licenses held by any parties or any entity that already has a special use permit.

### **GENERAL PROVISIONS**

- 36. <u>No Wrongdoing</u>. The Parties acknowledge that this Agreement is entered into solely for the purpose of compromising disputed claims and avoiding the time and expense of litigation. It is expressly understood and agreed that this Agreement represents the settlement of disputed claims and nothing contained in this Agreement shall constitute or be treated as an admission of any wrongdoing or liability on the part of any Party hereto.
- 37. <u>Enforcement</u>. In the event of the breach of this Agreement by any party, the remedies of the non-breaching parties shall be limited to enforcement of this Agreement for breach of this Agreement.
- 38. <u>Mediation</u>. If any of the Parties breaches or terminates this Agreement but one of the other Parties disputes the basis for that breach or termination, the Parties agree that in the first instance, they shall attempt to resolve such dispute through mediation with the Honorable Jennifer Togliatti (Retired) at Advanced Resolution Management ("ARM") (or, if she is not available, a mediator agreed upon by the Parties).

This Agreement to mediate all disputes applies even if some person or entity claims that this Agreement is void, voidable or unenforceable for any reason.

- 39. <u>Binding Effect</u>. This Agreement shall inure to the benefit of and be binding upon the parties and their respective heirs, successors and assigns. With this Agreement requiring approval of the Nevada Tax Commission, the binding effect of this Agreement specifically includes the CCB as successor to the DOT in its capacity as regulator of the marijuana program in the State of Nevada. Except as specifically provided in prior paragraphs of this Agreement, this Agreement is not intended to create, and shall not create, any rights in any person who is not a party to this Agreement.
- 40. <u>Entire Agreement</u>. This Agreement contains the entire agreement between the parties and may not be changed or terminated orally but only by a written instrument executed by the parties after the date of this Agreement.
- 41. <u>Construction</u>. The terms and conditions of this Agreement shall be construed as a whole according to its fair meaning and not strictly for or against any party. The parties acknowledge that each of them has reviewed this Agreement and has had the opportunity to have it reviewed by their attorneys and that any rule or construction to the effect that ambiguities are to be resolved against the drafting party shall not apply in the interpretation of this Agreement, including its exhibits or any amendments.

- 42. <u>Partial Invalidity</u>. Except with respect to Paragraph 7, if any term of this Agreement or the application of any term of this Agreement should be held by a court of competent jurisdiction to be invalid, void or unenforceable, all provisions, covenants and conditions of this Agreement, and all of its applications, not held invalid, void or unenforceable, shall continue in full force and effect and shall not be affected, impaired or invalidated in any way.
- 43. <u>Attorneys' Fees</u>. In any action or proceeding to enforce the terms of this Agreement or to redress any violation of this Agreement, the prevailing party shall be entitled to recover as damages its attorneys' fees and costs incurred, including but not limited to mediation fees, whether or not the action is reduced to judgment. For the purposes of this provision, the "prevailing party" shall be that party who has been successful with regard to the main issue, even if that party did not prevail on all the issues.
- 44. Governing Law and Forum. The laws of the State of Nevada applicable to contracts made or to be wholly performed there (without giving effect to choice of law or conflict of law principles) shall govern the validity, construction, performance and effect of this Agreement. Any lawsuit to interpret or enforce the terms of this Agreement shall be brought in a court of competent jurisdiction in Clark County, Nevada. The Parties acknowledge the matters involved in the Lawsuit and this Agreement may involve conduct and concepts in violation of Federal law regardless of compliance with applicable State law. The Parties expressly waive the defense of illegality under the Federal Controlled Substances Act.
- 45. <u>Necessary Action</u>. Each of the Settling Parties shall do any act or thing and execute any or all documents or instruments necessary or proper to effectuate the provisions and intent of this Agreement.
- 46. <u>Counterparts</u>. This Agreement may be executed in any number of counterparts, each of which when duly executed and delivered shall be an original, but all such counterparts shall constitute one and the same agreement. Any signature page of this Agreement may be detached from any counterpart without impairing the legal effect of any signatures, and may be attached to another counterpart, identical in form, but having attached to it one or more additional signature pages. This Agreement may be executed by signatures provided by electronic facsimile transmission (also known as "Fax" copies), or by electronic signature, which signatures shall be as binding and effective as original signatures.
- 47. <u>Notices</u>. Any and all notices and demands by or from any party required or desired to be given under this Agreement shall be in writing and shall be validly given or made if served either personally or if deposited in the United States mail, certified or registered, postage prepaid, return receipt requested. If such notice or demand is served by registered or certified mail in the manner provided, service shall be conclusively deemed given upon receipt or attempted delivery, whichever is sooner.
- 48. <u>Miscellaneous</u>. The headers or captions appearing at the commencement of the paragraph of this Agreement are descriptive only and for convenience in reference to this Agreement and shall not define, limit or describe the scope or intent of this Agreement, nor in any way affect this Agreement.

Masculine or feminine pronouns shall be substituted for the neuter form and vice versa and the plural shall be substituted for the singular form and vice versa in any place or places in this Agreement in which the context requires such substitution or substitutions, and references to "or"

are used in the inclusive sense of "and/or".

[Signatures on following pages]

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year first above written.

LIVFREE WELLNESS, LLC	MM DEVELOPMENT COMPANY, INC.
By: 1/1/1/	By:
Print Name: Will Krup	Print Name:
Title: Athrhey - Rr- Reet	Title:
ETW MANAGEMENT GROUP LLC	GLOBAL HARMONY LLC
By: ADAM K BULT	Ву:
Print Name:	Print Name: Adam K But
Title:	Title:
ZION GARDENS LLC  By:	JUST QUALITY, LLC  By:
Print Name: All Rul 7	Print Name: Aman & Dur
Title: A C CC	Title:
LIBRA WELLNESS CENTER, LLC	ROMBOUGH REAL ESTATE, INC.
By:	By:
Print Name: Attan K But	Print Name: 100 100 100 100 100 100 100 100 100 10
Title:	Title:

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year first above written.

LIVFREE WELLNESS, LLC	MM DEVELOPMENT COMPANY, INC.
By:	By:
Print Name:	Print Name: Leighton Koehler
Title:	General Counsel Title:
ETW MANAGEMENT GROUP LLC	GLOBAL HARMONY LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
ZION GARDENS LLC	JUST QUALITY, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
LIBRA WELLNESS CENTER, LLC	ROMBOUGH REAL ESTATE, INC.
By:	By:
Print Name:	Print Name:
Title:	Title:

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
By:	By:
Print Name: Theodore Panhee To	Print Name: Peter S. Chr. stans
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
GREENMART OF NEVADA NLV, LLC	HELPING HANDS WELLNESS CENTER, INC.  By:
By: Print Name:	Print Name:
Title:	Title:
	CPCM Holdings, LLC, CHEYENNE MEDICAL, LLC, and COMMERCE PARK MEDICAL, LLC  By:
	Print Name:
	Title:

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
By:	_ By:
Print Name: George Archos	
Title: Manager	Title:
GREENMART OF NEVADA NLV, LLC	HELPING HANDS WELLNESS CENTER, INC.
ŕ	
By:	By:
Print Name:	Print Name:
Title:	Title:
	CPCM Holdings, LLC, CHEYENNE MEDICAL, LLC, and COMMERCE PARK MEDICAL, LLC
	By:
	Print Name:
	Title:

# 7/27/2020

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
By:	By: Raywoud C. Whitaker III
Print Name:	Print Name: Raymond C. Whitaker III
Title:	Title: Authorized Person
GREENMART OF NEVADA NLV, LLC	HELPING HANDS WELLNESS CENTER, INC.
By:	By:
Print Name:	Print Name:
Title:	Title:
	CPCM Holdings, LLC, CHEYENNE MEDICAL, LLC, and COMMERCE PARK MEDICAL, LLC
	By:
	Print Name:
	Title:

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
By:	By:
Print Name:	Print Name:
Title:	Title:
GREENMART OF NEVADA NLV, LLC	HELPING HANDS WELLNESS CENTER, INC.
By:	By:
Print Name: Elizabeth Stavola	Print Name:
Title: Manager	Title:
	CPCM Holdings, LLC, CHEYENNE MEDICAL, LLC, and COMMERCE PARK MEDICAL, LLC
	By:
	Print Name:
	Title:

# 7/27/2020

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
By:	By:
Print Name:	Print Name:
	i i
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
Ву:	By:
Print Name:	Print Name:
Title:	Title:
0.00	
GREENMART OF NEVADA NLV, LLC	HELPINGHAND S WELLNESS CENTE R, INC.
Ву:	By: Mases
Print Name:	Print Name: Scales Tolly Pa
Title:	Title: RESIDENT
45.00	
	CPCM Holdings, LLC, CHEYENNE MEDICAL,
ey.	LLC, and COMMERCE PARK MEDICAL, LLC
	By:
*	
	Print Name:
+-	Title:

#### 7/28/2020

NEVADA WELLNESS CENTER, LLC	QUALCAN, LLC
Ву:	By:
Print Name:	Print Name:
Title:	Title:
LONE MOUNTAIN PARTNERS, LLC	NEVADA ORGANIC REMEDIES, LLC
Ву:	Ву:
Print Name:	Print Name:
Title:	Title:
GREENMART OF NEVADA NLV, LLC	HELPING HANDS WELLNESS CENTER, INC.
Ву:	Ву:
Print Name:	Print Name:
Title:	Title:
	CPCM Holdings, LLC, CHEYENNE MEDICAL, LLC, and COMMERCE PARK MEDICAL, LLC  By:
	Ву:
	Print Name:
	Title:



STATE OF NEVADA, DEPARTMENT OF
TAXATION

By: Whanie Young

Title: Executive Director

# EXHIBIT J

9/22/2020 9:20 AM Steven D. Grierson **CLERK OF THE COURT** AARON D. FORD 1 Attorney General Steve Shevorski (Bar No. 8256) 2 Chief Litigation Counsel Akke Levin (Bar No. 9102) 3 Senior Deputy Attorney General Kiel B. Ireland (Bar No. 15368C) 4 Deputy Attorney General Office of the Attorney General 5 555 E. Washington Ave., Ste. 3900 Las Vegas, NV 89101 6 (702) 486-3420 (phone) (702) 486-3768 (fax) 7 sshevorski@ag.nv.gov alevin@ag.nv.gov 8 kireland@ag.nv.gov Attorneys for Defendant 9 State of Nevada ex rel. its Department of Taxation 10 DISTRICT COURT 11 CLARK COUNTY, NEVADA 12 In re DOT Litigation, Case No. A-19-787004-B 13 Dept. No. XI 14 Consolidated with: A-18-785818-W 15 A-18-786357-W A-19-786962-B 16 A-19-787035-C A-19787540-W 17 A-19-787726-C A-19-801416-B 18 19 NOTICE OF ENTRY OF JUDGMENT PLEASE TAKE NOTICE that a Findings of Fact, Conclusion of Law and Permanent 20 Injunction was entered on the 3rd day of September, 2020, a copy of which is attached 21 22 hereto as Exhibit "A". DATED this 22nd day of September, 2020. 23 AARON D. FORD 24 Attorney General 25 By: /s/ Steve Shevorski 26 Steve Shevorski (Bar No. 8256) Chief Litigation Counsel 27 28

**Electronically Filed** 

Page 1 of 2

Case Number: A-19-787004-B

## **CERTIFICATE OF SERVICE**

I hereby certify that I electronically filed the foregoing document with the Clerk of the Court by using the electronic filing system on the 22nd day of September, 2020, and eserved the same on all parties listed on the Court's Master Service List.

/s/ Eddie Rueda

Eddie Rueda, an employee of the Office of the Attorney General

# EXHIBIT A

# EXHIBIT A

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Nevada Partners, LLC; Fidelis Holdings, LLC; Gravitas Nevada, LLC; Nevada Pure, LLC; Medifarm, LLC; and Medifarm IV, LLC; (Case No. A786962-B) (the "TGIG Plaintiffs") Demetri Kouretas appeared as the representative for TGIG, LLC; Scott Sibley appeared as the representative for Nevada Holistic Medicine, LLC; Michael Viellion appeared as the representative for GBS Nevada Partners, LLC; Michael Sullivan appeared as the representative for Gravitas Nevada, LLC; David Thomas appeared as the representative for Nevada Pure, LLC; and, Mike Nahass appeared as the representative for Medifarm, LLC and Medifarm IV, LLC;

Adam K. Bult, Esq., and Maximilien D. Fetaz, Esq., of the law firm Brownstein Hyatt Farber Schreck, LLP, appeared on behalf of ETW Management Group, LLC; Global Harmony, LLC; Just Quality, LLC; Libra Wellness Center, LLC; Rombough Real Estate Inc. dba Mother Herb; and Zion Gardens, LLC; (Case No. A787004-B) (the "ETW Plaintiffs") Paul Thomas appeared as the representative for ETW Management Group, LLC; John Heishman appeared as the representative for Global Harmony, LLC; Ronald Memo appeared as the representative for Just Quality, LLC; Erik Nord appeared as the representative for Libra Wellness Center, LLC; Craig Rombough appeared as the representative for Rombough Real Estate Inc. dba Mother Herb; and, Judah Zakalik appeared as the representative for Zion Gardens, LLC;

William S. Kemp, Esq., and Nathaniel R. Rulis, Esq., of the law firm Kemp, Jones & Coulthard, LLP, appeared on behalf of MM Development Company, Inc. and LivFree Wellness, LLC; (Case No. A785818-W) (the "MM Plaintiffs"); Leighton Koehler appeared as the representative for MM Development Company, Inc.; and Tim Harris appeared as the representative for LivFree Wellness, LLC:

Theodore Parker III, Esq., and Mahogany A. Turfley, Esq., of the law firm Parker Nelson & Associates, appeared on behalf of Nevada Wellness Center (Case No. A787540-W) and Frank Hawkins appeared as the representative for Nevada Wellness Center;

Peter S. Christiansen, Esq., and Whitney Barrett, Esq., of the law firm Christiansen Law Offices, appeared on behalf of Qualcan LLC and Lorenzo Barracco appeared as the representative for Qualcan LLC;

James W. Puzey, Esq., of the law firm Holley, Driggs, Walch, Fine, Puzey, Stein & Thompson, appeared on behalf of High Sierra Holistics, LLC and Russ Ernst appeared as the representative for High Sierra Holistics, LLC;

Amy L. Sugden, Esq., of Sugden Law, appeared on behalf of THC Nevada, LLC and Allen Puliz appeared as the representative for THC Nevada, LLC;

Sigal Chattah, Esq., of the law firm Chattah Law Group, appeared on behalf of Herbal Choice, Inc. and Ron Doumani appeared as the representative for Herbal Choice, Inc.;

Nicolas R. Donath, Esq., of the law firm N.R. Donath & Associates, PLLC, appeared on behalf of Green Leaf Farms Holdings, LLC; Green Therapeutics, LLC; NevCann, LLC; and Red Earth, LLC and Mark Bradley appeared as the representative for Green Leaf Farms Holdings, LLC; Green Therapeutics, LLC; NevCann, LLC; and Red Earth, LLC;

Stephanie J. Smith, Esq., of Bendavid Law, appeared on behalf of Natural Medicine, LLC and Endalkachew "Andy" Mersha appeared as the representative for Natural Medicine, LLC;

Craig D. Slater, Esq., of the law firm Luh & Associates, appeared on behalf of Clark Natural Medicinal Solutions, LLC; NYE Natural Medicinal Solutions, LLC; Clark NMSD, LLC; and Inyo Fine Cannabis Dispensary, LLC; Pejman Bady appeared as the representative for Clark Natural Medicinal Solutions, LLC; NYE Natural Medicinal Solutions, LLC; and Clark NMSD, LLC; and David Goldwater appeared as the representative Inyo Fine Cannabis Dispensary, LLC;<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> Although Rural Remedies, LLC claims were severed for this phase, Clarence E. Gamble, Esq., of the law firm Ramos Law participated on its behalf by phone.

The State

Diane L. Welch, Esq. of the law firm McDonald Carano, LLP, appeared on behalf of Jorge Pupo ("Pupo");

Steven G. Shevorski, Esq., and Akke Levin, Esq., of the Office of the Nevada Attorney General, appeared on behalf of the State of Nevada, Department of Taxation ("DoT") and Cannabis Compliance Board<sup>5</sup> ("CCB") (collectively "the State") and Karalin Cronkhite appeared as the representative for the DoT and CCB;

The Industry Defendants

David R. Koch, Esq., and Brody Wight, Esq., of the law firm Koch & Scow, LLC, appeared on behalf of Nevada Organic Remedies, LLC ("NOR") and Kent Kiffner appeared as the representative for Nevada Organic Remedies, LLC;

Brigid M. Higgins, Esq. and Rusty Graf, Esq., of the law firm Black & Lobello, appeared on behalf of Clear River, LLC and Tisha Black appeared as the representative for Clear River, LLC;

Eric D. Hone, Esq., and Joel Schwarz, Esq., of the law firm H1 Law Group, appeared on behalf of Lone Mountain Partners, LLC;

Alina M. Shell, Esq., Cayla Witty, Esq., and Leo Wolpert, Esq., of the law firm McLetchie Law, appeared on behalf of GreenMart of Nevada NLV LLC;

Jared Kahn, Esq., of the law firm JK Legal & Consulting, LLC, appeared on behalf of Helping Hands Wellness Center, Inc. and Alfred Terteryan appeared as the representative for Helping Hands Wellness Center, Inc.;

Rick R. Hsu, Esq., of the law firm Maupin, Cox & LeGoy, appeared on behalf of Pure Tonic Concentrates, LLC;

The CCB was added based upon motion practice as a result of the transfer of responsibility for the Marijuana Enforcement Division effective on July 1, 2020.

Jennifer Braster, Esq., and Andrew J. Sharples, Esq., of the law firm Naylor & Braster, appeared on behalf of Circle S Farms, LLC;

Christopher Rose, Esq., and Kirill Mikhaylov, Esq., of the law firm Howard and Howard, appeared on behalf of Wellness Connection of Nevada, LLC and Matt McClure appeared as the representative for Wellness Connection of Nevada, LLC;

Richard D. Williamson, Esq., and Anthony G. Arger, Esq., of the law firm Robertson, Johnson, Miller & Williamson, appeared on behalf of Deep Roots Medical, LLC and Keith Capurro appeared as the representative for Deep Roots Medical, LLC;

Joseph A. Gutierrez, Esq., of the law firm Maier Gutierrez & Associates, and Dennis Prince, Esq., of the Prince Law Group, appeared on behalf of CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace; Commerce Park Medical, LLC; and Cheyenne Medical, LLC ("Thrive") and Phil Peckman appeared as the representative for on behalf of CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace; Commerce Park Medical, LLC; and Cheyenne Medical, LLC ("Thrive");

Todd L. Bice, Esq., and Jordan T. Smith, Esq., of the law firm Pisanelli Bice, appeared on behalf of Integral Associates, LLC d/b/a Essence Cannabis Dispensaries; Essence Tropicana, LLC; Essence Henderson, LLC; ("Essence") (collectively the "Industry Defendants").

Having read and considered the pleadings filed by the parties, having reviewed the evidence admitted during this phase of the trial<sup>6</sup>, and having heard and carefully considered the testimony of the witnesses called to testify, having considered the oral and written arguments of counsel, and with the intent of deciding the remaining issues <sup>7</sup> related to Legality of the 2018 recreational marijuana application process only<sup>8</sup>, the Court makes the following findings of fact and conclusions of law:

Due to the limited amount of discovery conducted prior to the Preliminary Injunction hearing and the large volume of evidence admitted during that 20-day evidentiary hearing, the Court required parties to reoffer evidence previously utilized during that hearing.

The Court granted partial summary judgment on the sole issue previously enjoined. The order entered 8/17/2020 states:

#### PROCEDURAL POSTURE

Plaintiffs are a group of unrelated commercial entities who applied for, but did not receive, licenses to operate retail recreational marijuana establishments in various local jurisdictions throughout the state. Defendant is the DoT, which was the administrative agency responsible for issuing the licenses at the times subject to these complaints. Some successful applicants for licensure intervened as Defendants.

The Attorney General's Office was forced to deal with a significant impediment at the early stages of the litigation. This inability to disclose certain information was outside of its control because of confidentiality requirements that have now been slightly modified by SB 32. Although the parties stipulated to a protective order on May 24, 2019, many documents produced in preparation for the trial and for discovery purposes were heavily redacted or produced as attorney's eyes only because of the highly competitive nature of the industry and sensitive financial and commercial information involved. Many admitted exhibits are heavily redacted and were not provided to the Court in unredacted form.

After Judge Bailus issued the preservation order in A785818 on December 13, 2018, the Attorney General's Office sent a preservation letter to the DoT. Pupo, Deputy Director of the DoT, testified he was not told to preserve his personal cellular phone heavily utilized for work purposes. He not only deleted text messages from the phone after the date of the preservation order but also was unable to produce his phone for a forensic examination and extraction of discoverable materials. The Court finds evidence has been irretrievably lost as a result of his actions.

While case terminating sanctions and/or an irrebuttable presumption were requested, after evaluation of the Ribiero factors, given the production of certain text messages with Pupo by some

[T]he DoT acted beyond the scope of its authority by replacing the requirement for a background check of each prospective owner with the 5 percent or greater standard in NAC 453D.255(1).

The entry of these findings will convert the preliminary injunction on this issue to a permanent injunction.

ETW Management Group, LLC; Libra Wellness Center, LLC; Rombough Real Estate, Inc. dba Mother Herb; Just Quality, LLC; Zion Gardens, LLC; Global Harmony, LLC; MM Development, LLC; LivFree Wellness, LLC; Nevada Wellness Center, LLC; Qualcan, LLC; High Sierra Holistics, LLC; Natural Medicine, LLC.

While several plaintiffs have reached a resolution of their claims with the State and certain Industry Defendants, the claims of the remaining plaintiffs remain virtually the same. At the time of the issuance of this decision, the following plaintiffs have advised the Court they have reached a resolution with the State and certain Industry Defendants:

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Industry Defendants and their attorney Amanda Connor, the impact of the loss of evidence was limited. As a result, the Court imposes an evidentiary sanction in connection with the Sanctions ruling that the evidence on Pupo's phone, if produced, would have been adverse to the DoT.<sup>9</sup>

### PRELIMINARY STATEMENT

All parties agree that the language of an initiative takes precedence over any regulation that is in conflict and that an administrative agency has some discretion in determining how to implement the initiative. The Court gives deference to the agency in establishing those regulations and creating the framework required to implement those provisions in conformity with the initiative.

The initiative to legalize recreational marijuana, Ballot Question 2 ("BQ2"), went to the voters in 2016. The language of BQ2 is independent of any regulations that were adopted by the DoT. The Court must balance the mandatory provisions of BQ2 (which the DoT did not have discretion to modify<sup>10</sup>), those provisions with which the DoT was granted some discretion in implementation<sup>11</sup>, and

- (a) Procedures for the issuance, renewal, suspension, and revocation of a license to operate a marijuana establishment;
- (b) Qualifications for licensure that are directly and demonstrably related to the operation of a marijuana establishment;
  - (c) Requirements for the security of marijuana establishments;
- (d) Requirements to prevent the sale or diversion of marijuana and marijuana products to persons under 21 years of age;
- (e) Requirements for the packaging of marijuana and marijuana products, including requirements for child-resistant packaging;
- (f) Requirements for the testing and labeling of marijuana and marijuana products sold by marijuana establishments including a numerical indication of potency based on the ratio of THC to the weight of a product intended for oral consumption;
  - (g) Requirements for record keeping by marijuana establishments;
  - (h) Reasonable restrictions on signage, marketing, display, and advertising;
  - (i) Procedures for the collection of taxes, fees, and penalties imposed by this chapter;
- (j) Procedures and requirements to enable the transfer of a license for a marijuana establishment to another qualified person and to enable a licensee to move the location of its establishment to another suitable location;

Given the text messages produced by certain Industry Defendants and Amanda Connor, any presumption is superfluous given the substance of the messages produced.

Article 19, Section 2(3) provides the touchstone for the mandatory provisions:

<sup>....</sup> An initiative measure so approved by the voters shall not be amended, annulled, repealed, set aside or suspended by the Legislature within 3 years from the date it takes effect.

NRS 453D.200(1) required the adoption of regulations for the licensure and oversight of recreational marijuana cultivation, manufacturing/production, sales and distribution, but provides the DoT discretion in exactly what those regulations would include:

<sup>...</sup> the Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter. The regulations must not prohibit the operation of marijuana establishments, either expressly or through regulations that make their operation unreasonably impracticable. The regulations shall include:

the inherent discretion of an administrative agency to implement regulations to carry out its statutory duties. The Court must give great deference to those activities that fall within the discretionary functions of the agency. Deference is not given where the actions of the DoT were in violation of BQ2 or were arbitrary and capricious.

### FINDINGS OF FACT

- 1. Nevada allows voters to amend its Constitution or enact legislation through the initiative process. Nevada Constitution, Article 19, Section 2.
- 2. In 2000, the voters amended Nevada's Constitution to allow for the possession and use of marijuana to treat various medical conditions. Nevada Constitution, Article 4, Section 38(1)(a). The initiative left it to the Legislature to create laws "[a]uthoriz[ing] appropriate methods for supply of the plant to patients authorized to use it." Nevada Constitution, Article 4, Section 38(1)(e).
- 3. For several years prior to the enactment of BQ2, the regulation of medical marijuana dispensaries had not been taken up by the Legislature. Some have argued in these proceedings that the delay led to the framework of BQ2.
- 4. In 2013, Nevada's legislature enacted NRS 453A, which allows for the cultivation and sale of medical marijuana. The Legislature described the requirements for the application to open a medical marijuana establishment. NRS 453A.322. The Nevada Legislature then charged the Division of Public and Behavioral Health with evaluating the applications. NRS 453A.328.
- 5. The materials circulated to voters in 2016 for BQ2 described its purpose as the amendment of the Nevada Revised Statutes as follows:

Shall the *Nevada Revised Statutes* be amended to allow a person, 21 years old or older, to purchase, cultivate, possess, or consume a certain amount of marijuana or concentrated marijuana, as well as manufacture, possess, use, transport, purchase, distribute, or sell marijuana paraphernalia; impose a 15 percent excise tax on wholesale sales of marijuana; require the

<sup>(</sup>k) Procedures and requirements to enable a dual licensee to operate medical marijuana establishments and marijuana establishments at the same location;

<sup>(1)</sup> Procedures to establish the fair market value at wholesale of marijuana; and

<sup>(</sup>m) Civil penalties for the failure to comply with any regulation adopted pursuant to this section or for any violation of the provisions of NRS 453D.300.

regulation and licensing of marijuana cultivators, testing facilities, distributors, suppliers, and retailers; and provide for certain criminal penalties?

- 6. BQ2 was enacted by the Nevada Legislature and is codified at NRS 453D.<sup>12</sup>
- 7. BQ2 specifically identified regulatory and public safety concerns:

The People of the State of Nevada proclaim that marijuana should be regulated in a manner similar to alcohol so that:

- (a) Marijuana may only be purchased from a business that is licensed by the State of Nevada;
- (b) Business owners are subject to a review by the State of Nevada to confirm that the business owners and the business location are suitable to produce or sell marijuana;
- (c) Cultivating, manufacturing, testing, transporting and selling marijuana will be strictly controlled through State licensing and regulation;
- (d) Selling or giving marijuana to persons under 21 years of age shall remain illegal;
- (e) Individuals will have to be 21 years of age or older to purchase marijuana;
- (f) Driving under the influence of marijuana will remain illegal; and
- (g) Marijuana sold in the State will be tested and labeled.

### NRS 453D.020(3).

- 8. BQ2 mandated the DoT to "conduct a background check of each prospective owner, officer, and board member of a marijuana establishment license applicant." NRS 453D.200(6).
- 9. On November 8, 2016, by Executive Order 2017-02, Governor Brian Sandoval established a Task Force composed of 19 members to offer suggestions and proposals for legislative, regulatory, and executive actions to be taken in implementing BQ2.
- 10. The Nevada Tax Commission adopted temporary regulations allowing the state to issue recreational marijuana licenses by July 1, 2017 (the "Early Start Program"). Only medical marijuana establishments that were already in operation could apply to function as recreational retailers during the early start period. The establishments were required to be in good standing and were required to pay a one-time, nonrefundable application fee as well as a specific licensing fee. The establishment also was required to provide written confirmation of compliance with their municipality's zoning and location requirements.

As the provisions of BQ2 and the sections of NRS 453D in effect at the time of the application process (with the exception of NRS 453D.205) are identical, for ease of reference the Court cites to BQ2 as enacted by the Nevada Legislature during the 2017 session in NRS 453D.

- 11. The Task Force's findings, issued on May 30, 2017, referenced the 2014 licensing process for issuing Medical Marijuana Establishment Registration Certificates under NRS 453A. The Task Force recommended that "the qualifications for licensure of a marijuana establishment and the impartial numerically scored bidding process for retail marijuana stores be maintained as in the medical marijuana program except for a change in how local jurisdictions participate in selection of locations."
- 12. During the 2017 legislative session, Assembly Bill 422 transferred responsibility for the registration, licensing, and regulation of marijuana establishments from the State of Nevada Division of Public and Behavioral Health to the DoT.<sup>13</sup>
- 13. On February 27, 2018, the DoT adopted regulations governing the issuance, suspension, or revocation of retail recreational marijuana licenses in LCB File No. R092-17, which were codified in NAC 453D (the "Regulations").
- 14. The Regulations for licensing were to be "directly and demonstrably related to the operation of a marijuana establishment." NRS 453D.200(1)(b). The phrase "directly and demonstrably related to the operation of a marijuana establishment" is subject to more than one interpretation.
- 15. Each of the Plaintiffs were issued marijuana establishment licenses involving the cultivation, production and/or sale of medicinal marijuana in or about 2014.

Those provisions (a portion of which became NRS 453D.205) are consistent with BQ2:

<sup>1.</sup> When conducting a background check pursuant to subsection 6 of NRS 453D.200, the Department may require each prospective owner, officer and board member of a marijuana establishment license applicant to submit a complete set of fingerprints and written permission authorizing the Department to forward the fingerprints to the Central Repository for Nevada Records of Criminal History for submission to the Federal Bureau of Investigation for its report.

<sup>2.</sup> When determining the criminal history of a person pursuant to paragraph (c) of subsection 1 of NRS 453D.300, a marijuana establishment may require the person to submit to the Department a complete set of fingerprints and written permission authorizing the Department to forward the fingerprints to the Central Repository for Nevada Records of Criminal History for submission to the Federal Bureau of Investigation for its report.

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16. A person holding a medical marijuana establishment registration certificate could apply for one or more recreational marijuana establishment licenses within the time set forth by the DoT in the manner described in the application. NAC 453D.268.<sup>14</sup>

Relevant portions of that provision require that application be made

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- 2. An application on a form prescribed by the Department. The application must include, without limitation:
- (a) Whether the applicant is applying for a license for a marijuana establishment for a marijuana cultivation facility, a marijuana distributor, a marijuana product manufacturing facility, a marijuana testing facility or a retail marijuana store;
- (b) The name of the proposed marijuana establishment, as reflected in both the medical marijuana establishment registration certificate held by the applicant, if applicable, and the articles of incorporation or other documents filed with the Secretary of State;
- (c) The type of business organization of the applicant, such as individual, corporation, partnership, limited-liability company, association or cooperative, joint venture or any other business organization;
- (d) Confirmation that the applicant has registered with the Secretary of State as the appropriate type of business, and the articles of incorporation, articles of organization or partnership or joint venture documents of the applicant;
- (e) The physical address where the proposed marijuana establishment will be located and the physical address of any co-owned or otherwise affiliated marijuana establishments;
- (f) The mailing address of the applicant;
- (g) The telephone number of the applicant;
- (h) The electronic mail address of the applicant;
- (i) A signed copy of the Request and Consent to Release Application Form for Marijuana Establishment License prescribed by the Department;
- (j) If the applicant is applying for a license for a retail marijuana store, the proposed hours of operation during which the retail marijuana store plans to be available to sell marijuana to consumers;
- (k) An attestation that the information provided to the Department to apply for the license for a marijuana establishment is true and correct according to the information known by the affiant at the time of signing; and
- (l) The signature of a natural person for the proposed marijuana establishment as described in subsection 1 of <u>NAC</u> 453D.250 and the date on which the person signed the application.
- 3. Evidence of the amount of taxes paid, or other beneficial financial contributions made, to this State or its political subdivisions within the last 5 years by the applicant or the persons who are proposed to be owners, officers or board members of the proposed marijuana establishment.
- 4. A description of the proposed organizational structure of the proposed marijuana establishment, including, without limitation:
- (a) An organizational chart showing all owners, officers and board members of the proposed marijuana establishment:
- (b) A list of all owners, officers and board members of the proposed marijuana establishment that contains the following information for each person:
  - (1) The title of the person;
  - (2) The race, ethnicity and gender of the person;
- (3) A short description of the role in which the person will serve for the organization and his or her responsibilities;
- (4) Whether the person will be designated by the proposed marijuana establishment to provide written notice to the Department when a marijuana establishment agent is employed by, volunteers at or provides labor as a marijuana establishment agent at the proposed marijuana establishment;
- (5) Whether the person has served or is currently serving as an owner, officer or board member for another medical marijuana establishment or marijuana establishment;
- (6) Whether the person has served as an owner, officer or board member for a medical marijuana establishment or marijuana establishment that has had its medical marijuana establishment registration certificate or license, as applicable, revoked;

<sup>....</sup>by submitting an application in response to a request for applications issued pursuant to <u>NAC 453D.260</u> which must include:

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NRS 453D.210(6) mandated the DoT to use "an impartial and numerically scored competitive bidding process" to determine successful applicants where competing applications were submitted.

17. NAC 453D.272(1) provides the procedure for when the DoT receives more than one "complete" application for a single county. Under this provision the DoT will determine if the

- (7) Whether the person has previously had a medical marijuana establishment agent registration card or marijuana establishment agent registration card revoked;
- (8) Whether the person is an attending provider of health care currently providing written documentation for the issuance of registry identification cards or letters of approval;
  - (9) Whether the person is a law enforcement officer;
  - (10) Whether the person is currently an employee or contractor of the Department; and
- (11) Whether the person has an ownership or financial investment interest in any other medical marijuana establishment or marijuana establishment.
- 5. For each owner, officer and board member of the proposed marijuana establishment:
- (a) An attestation signed and dated by the owner, officer or board member that he or she has not been convicted of an excluded felony offense, and that the information provided to support the application for a license for a marijuana establishment is true and correct;
- (b) A narrative description, not to exceed 750 words, demonstrating:
- (1) Past experience working with governmental agencies and highlighting past experience in giving back to the community through civic or philanthropic involvement;
  - (2) Any previous experience at operating other businesses or nonprofit organizations; and
- (3) Any demonstrated knowledge, business experience or expertise with respect to marijuana; and (c) A resume.
- 6. Documentation concerning the size of the proposed marijuana establishment, including, without limitation, building and general floor plans with supporting details.
- 7. The integrated plan of the proposed marijuana establishment for the care, quality and safekeeping of marijuana from seed to sale, including, without limitation, a plan for testing and verifying marijuana, a transportation or delivery plan and procedures to ensure adequate security measures, including, without limitation, building security and product security.
- 8. A plan for the business which includes, without limitation, a description of the inventory control system of the proposed marijuana establishment to satisfy the requirements of <u>NRS 453D.300</u> and <u>NAC 453D.426</u>.
- 9. A financial plan which includes, without limitation:
- (a) Financial statements showing the resources of the applicant;
- (b) If the applicant is relying on money from an owner, officer or board member, evidence that the person has unconditionally committed such money to the use of the applicant in the event the Department awards a license to the applicant and the applicant obtains the necessary approvals from the locality to operate the proposed marijuana establishment; and
- (c) Proof that the applicant has adequate money to cover all expenses and costs of the first year of operation.
- 10. Evidence that the applicant has a plan to staff, educate and manage the proposed marijuana establishment on a daily basis, which must include, without limitation:
- (a) A detailed budget for the proposed marijuana establishment, including pre-opening, construction and first-year operating expenses;
- (b) An operations manual that demonstrates compliance with this chapter;
- (c) An education plan which must include, without limitation, providing educational materials to the staff of the proposed marijuana establishment; and
- (d) A plan to minimize the environmental impact of the proposed marijuana establishment.
- 11. If the application is submitted on or before November 15, 2018, for a license for a marijuana distributor, proof that the applicant holds a wholesale dealer license issued pursuant to <u>Chapter 369</u> of NRS, unless the Department determines that an insufficient number of marijuana distributors will result from this limitation.
- 12. A response to and information which supports any other criteria the Department determines to be relevant, which will be specified and requested by the Department at the time the Department issues a request for applications which includes the point values that will be allocated to the applicable portions of the application pursuant to subsection 2 of NAC 453D.260.

"application is complete and in compliance with this chapter and Chapter 453D of NRS, the Department will rank the applications . . . in order from first to last based on the compliance with the provisions of this chapter and Chapter 453D of NRS and on the content of the applications relating to . . ." several enumerated factors. NAC 453D.272(1).

- 18. The factors set forth in NAC 453D.272(1) that are used to rank competing applications received for a single county (collectively, the "Factors") are:
  - (a) Whether the owners, officers or board members have experience operating another kind of business that has given them experience which is applicable to the operation of a marijuana establishment:
  - (b) The diversity of the owners, officers or board members of the proposed marijuana establishment;
  - (c) The educational achievements of the owners, officers or board members of the proposed marijuana establishment;
  - (d) The financial plan and resources of the applicant, both liquid and illiquid;
  - (e) Whether the applicant has an adequate integrated plan for the care, quality and safekeeping of marijuana from seed to sale;
  - (f) The amount of taxes paid and other beneficial financial contributions, including, without limitation, civic or philanthropic involvement with this State or its political subdivisions, by the applicant or the owners, officers or board members of the proposed marijuana establishment;
  - (g) Whether the owners, officers or board members of the proposed marijuana establishment have direct experience with the operation of a medical marijuana establishment or marijuana establishment in this State and have demonstrated a record of operating such an establishment in compliance with the laws and regulations of this State for an adequate period of time to demonstrate success;
  - (h) The (unspecified) experience of key personnel that the applicant intends to employ in operating the type of marijuana establishment for which the applicant seeks a license; and
  - (i) Any other criteria that the Department determines to be relevant.
- 19. Each of the Factors is within the DoT's discretion in implementing the application process provided for in BQ2. The DoT had a good-faith basis for determining that each of the Factors is "directly and demonstrably related to the operation of a marijuana establishment."
- 20. Pupo met with several of the applicants' agent, Amanda Conner, Esq., numerous times for meals in the Las Vegas Valley. Pupo also met with representatives of several of the applicants in person. These meetings appeared to relate to regulatory, disciplinary and application issues.

- 21. The DoT posted the application on its website and released the application for recreational marijuana establishment licenses on July 6, 2018. 15
  - 22. The DoT used a Listserv<sup>16</sup> to communicate with prospective applicants.
- 23. While every medical marijuana certificate holder was required to have a contact person with information provided to the DoT for purposes of communication, not every marijuana establishment maintained a current email or checked their listed email address regularly, and some of the applicants contend that they were not aware of the revised application.
  - 24. Applications were accepted from September 7, 2018 through September 20, 2018.
- 25. The DoT elected to utilize a bright line standard for evaluating the factor "operating such an establishment in compliance" of whether the applicant was suspended or revoked.<sup>17</sup> If an applicant was suspended or revoked they were not qualified to apply. This information was communicated in the cover letter with the application.<sup>18</sup> This decision was within the discretion of the DoT.

All applicants are required to be in compliance with the following:

All licenses, certificates, and fees are current and paid;

Applicant is not delinquent in the payment of any tax administered by the Department or is not in default on payment required pursuant to a written agreement with the Department; or is not otherwise liable to the Department for the payment of money;

No citations for illegal activity or criminal conduct; and

Plans of correction are complete and on time, or are in progress within the required 10 business days.

The DoT made a change to the application after circulating the first version of the application to delete the requirement of a physical location. The modification resulted in a different version of the application bearing the same "footer" with the original version remaining available on the DoT's website.

According to Dictionary.com, the term "Listserv" is used to refer to online mailing list. When capitalized it refers to a proprietary software.

The method by which certain disciplinary matters (self-reported or not) were resolved by the DoT would not affect the grading process.

The cover letter reads in part:

Transfers of ownership

Exhibit 1588-052.

- 34. Although Pupo tried to direct Amanda Connor to Steve Gilbert, she texted him that she would wait rather than speak to someone else.
- 35. On the morning of July 11, 2018, Pupo and Amanda Connor spoke for twenty-nine minutes and forty-five seconds.<sup>20</sup>
- 36. Despite the single point of contact process being established, the DoT departed from this procedure. By allowing certain applicants and their representatives to personally contact the DoT employee about the application process, the DoT violated its own established procedures for the application process.
- 37. After the posting of the application on July 6, 2018, Pupo decided to eliminate the physical location requirement outlined in NRS 453D.210(5) and NAC 453D.265(b)(3).<sup>21</sup>
- 38. The DoT published a revised application on July 30, 2018. This revised application was sent to all participants via the DoT's Listserv. The revised application modified physical address requirements. For example, a sentence on Attachment A of the application, prior to this revision, the sentence had read, "Marijuana Establishment's proposed physical address (this must be a Nevada address and cannot be a P.O. Box)." The revised application on July 30, 2018, read: "Marijuana Establishment's proposed physical address if the applicant owns property or has secured a lease or other property agreement (this must be a Nevada address and not a P.O. Box). Otherwise, the applications are virtually identical.

Exhibit 1809-054.

It is unclear whether Pupo had communications similar to those with Amanda Connor with other potential applicants or their agents as Pupo did not preserve the data from his cell phone.

- 39. The DoT sent a copy of the revised application through the Listserv used by the DoT.

  Not all Plaintiffs' correct emails were included on this list.
- 40. The July 30, 2018, application, like its predecessor, described how applications were to be scored. The scoring criteria was divided into identified criteria and non-identified criteria. The maximum points that could be awarded to any applicant based on these criteria was 250 points.
- 41. The identified criteria consisted of organizational structure of the applicant (60 points); evidence of taxes paid to the State of Nevada by owners, officers, and board members of the applicant in the last 5 years (25 points); a financial plan (30 points); and documents from a financial institution showing unencumbered liquid assets of \$250,000 per location for which an application is submitted.
- 42. The non-identified criteria<sup>22</sup> all consisted of documentation concerning the integrated plan of the proposed marijuana establishment for the care, quality and safekeeping of marijuana from seed to sale (40 points); evidence that the applicant has a plan to staff, educate and manage the proposed recreational marijuana establishment on a daily basis (30 points); a plan describing operating procedures for the electronic verification system of the proposed marijuana establishment and describing the proposed establishment's inventory control system (20 points); building plans showing the proposed establishment's adequacy to serve the needs of its customers (20 points); and a proposal explaining likely impact of the proposed marijuana establishment in the community and how it will meet customer needs (15 points).
- 43. An applicant was permitted to submit a single application for all jurisdictions in which it was applying, and the application would be scored at the same time.

About two weeks into the grading process the Independent Contractors were advised by certain DoT employees that if an identifier was included in the nonidentified section points should be deducted. It is unclear from the testimony whether adjustments were made to the scores of those applications graded prior to this change in procedure being established.

49. In order to grade and rank the applications, the DoT posted notices that it was seeking to hire individuals with specified qualifications necessary to evaluate applications. Certain DoT employees also reached out to recent State retirees who might have relevant experience as part of their recruitment efforts. The DoT interviewed applicants and made decisions on individuals to hire for each position.

- 50. When decisions were made on who to hire, the individuals were notified that they would need to register with "Manpower" under a preexisting contract between the DoT and that company.

  Individuals would be paid through Manpower, as their application-grading work would be of a temporary nature.
- 51. The DoT identified, hired, and provided some training to eight individuals hired to grade the applications, including three to grade the identified portions of the applications, three to grade the non-identified portions of the applications, and one administrative assistant for each group of graders (collectively the "Independent Contractors").
- 52. Based upon the testimony at trial, it remains unclear how the DoT trained the Temporary Employees. While portions of the training materials from PowerPoint decks were introduced into evidence, it is unclear which slides from the PowerPoint decks were used. Testimony regarding the oral training based upon example applications and practice grading of prior medical marijuana establishment applications was insufficient for the Court to determine the nature and extent of the training of the Independent Contractors.
- 53. Based on the evidence adduced, the Court finds that the lack of training for the graders affected the graders' ability to evaluate the applications objectively and impartially.
- 54. NAC 453D.272(1) required the DoT to determine that an Application is "complete and in compliance" with the provisions of NAC 453D in order to properly apply the licensing criteria set forth therein and the provisions of the Ballot Initiative and the enabling statute.

- 55. In evaluating whether an application was "complete and in compliance," the DoT made no effort to verify owners, officers or board members (except for checking whether a transfer request was made and remained pending before the DoT).
- 56. For purposes of grading the applicant's organizational structure<sup>25</sup> and diversity, if an applicant's disclosure in its application of its owners, officers, and board members did not match the DoT's own records, the DoT did not penalize the applicant. Rather, the DoT permitted the grading, and in some cases, awarded a conditional license to an applicant under such circumstances and dealt with the issue by simply informing the winning applicant that its application would have to be brought into conformity with DoT records.
  - 57. The DoT announced the award of conditional licenses in December 2018.
- 58. The DoT did not comply with BQ2 by requiring applicants to provide information for each prospective owner, officer and board member or verify the ownership of applicants applying for retail recreational marijuana licenses. Instead the DoT issued conditional licenses to applicants who did not identify each prospective owner, officer and board member.
- 59. Some of the Industry Defendants and their agent Ms. Connor, produced text messages forensically extracted from their cell phones revealing the extent of contact and substance of communications between them and Pupo. Additionally, phone records of Pupo identifying telephone numbers communicated with and length of communication (but not content) were obtained from Pupo's cellular service provider. This evidence reinforces the presumption related to Pupo's failure to preserve evidence and reflects the preferential access and treatment provided.<sup>26</sup>

The use of Advisory Boards by many applicants who were LLCs has been criticized. The DoT provided no guidance to the potential applicants or the Temporary Employees of the manner by which these "Boards" should be evaluated. As this applied equally to all applicants, it is not a basis for relief.

TGIG also was represented by Amanda Conner and had communications with Pupo. TGIG did not provide its communications with Pupo.

- 60. The DoT's late decision to delete the physical address requirement on some application forms while not modifying those portions of the application that were dependent on a physical location (i.e. floor plan, community impact, security plan, and the sink locations) after the repeated communications by an applicant's agent, not effectively communicating the revision, and leaving the original version of the application on the website is evidence of a lack of a fair process.
- 61. The DoT's departure from its stated single point of contact and the degree of direct personal contact outside the single point of contact process provided unequal, advantageous and supplemental information to some applicants and is evidence of a lack of a fair process.
- 62. Pursuant to NAC 453D.295, the winning applicants received a conditional license that would not be finalized unless within twelve months of December 5, 2018, the licensees receive a final inspection of their marijuana establishment.<sup>27</sup>
- 63. The DoT's lack of compliance with the established single point of contact and the pervasive communications, meetings with Pupo, and preferential information provided to certain applicants creates an uneven playing field because of the unequal information available to potential applicants. This conduct created an unfair process for which injunctive relief may be appropriate.
- 64. The only direct action attributed to Pupo during the evaluation and grading process related to the determination related to the monopolistic practices. Based upon the testimony adduced at trial, Pupo's reliance upon advice of counsel from Deputy Attorney General Werbicky in making this decision removes it from an arbitrary and capricious exercise of discretion.
- 65. Nothing in NRS 453D or NAC 453D provides for any right to an appeal or review of a decision denying an application for a retail recreational marijuana license.
- 66. In 2019, more than three years from the passage of Ballot Question 2, Nevada's legislature repealed NRS 453D.200. 2019 Statutes of Nevada, Page 3896.

The DoT has agreed to extend this deadline due to these proceedings and the public health emergency. Some of the conditional licenses not enjoined under the preliminary injunction have now received final approval.

- 67. With its repeal, NRS 453D.200 was no longer effective as of July 1, 2020.
- 68. Nevada's legislature also enacted statutes setting forth general qualifications for licensure and registration of persons who have applied to receive marijuana establishment licenses. NRS 678B.200.
- 69. The CCB was formed by the legislature and is now the government entity that oversees and regulates the cannabis industry in the State of Nevada. By statute, the CCB now determines if the "person is qualified to receive a license..." NRS 678B.200(1).
- 70. There are an extremely limited number of licenses available for the sale of recreational marijuana.
- 71. The number of licenses available was set by BQ2 and is contained in NRS 453D.210(5)(d).
  - 72. The secondary market for the transfer of licenses is limited.<sup>28</sup>
- 73. Although there has been little tourism demand for legal marijuana sales due to the public health emergency and as a result growth in legal marijuana sales has declined, the market is not currently saturated. With the anticipated return of tourism after the abatement of the current public health emergency, significant growth in legal marijuana sales is anticipated. Given the number of variables related to new licenses, the claim for loss of market share is too speculative for relief.
- 74. Since the Court does not have authority to order additional licenses in particular jurisdictions and because there are a limited number of licenses that are available in certain jurisdictions, injunctive relief may be necessary to permit the Plaintiffs, if successful in the NRS 453D.210(6) process, to actually obtain a license with respect to the issues on which partial summary judgment was granted.

Multiple changes in ownership have occurred since the applications were filed. Given this testimony, simply updating the applications previously filed would not comply with BQ2.

- 75. The remaining Plaintiffs<sup>29</sup>(excluding TGIG) (the "Untainted Plaintiffs") have not identified by a preponderance of the evidence, that if a single point of contact was followed by the DoT and equal information provided to all applicants, as was done for the medical marijuana application process, that there is a substantial likelihood they would have been successful in the ranking process.
- 76. After balancing the equities among the parties, the Court determines that the balance of equites does not weigh in favor of the Untainted Plaintiffs on the relief beyond that previously granted in conjunction with the partial summary judgment order entered on August 17, 2020.
- 77. If any findings of fact are properly conclusions of law, they shall be treated as if appropriately identified and designated.

#### **CONCLUSIONS OF LAW**

- 78. This Court has previously held that the 5 percent rule found in NAC 453D.255(1) was an impermissible deviation from the background check requirement of NRS 453D.200(6) as applied to that statute.
- 79. "Any person...whose rights, status or other legal relations are affected by a statute, municipal ordinance, contract or franchise, may have determined any question of construction or validity arising under the instrument, statute, ordinance, contract or franchise and obtain a declaration of rights, status or other legal relations thereunder." NRS 30.040.
- 80. A justiciable controversy is required to exist prior to an award of declaratory relief. *Doe* v. *Bryan*, 102 Nev. 523, 525, 728 P.2d 443, 444 (1986).
- 81. The purpose of the equal protection clause of the Fourteenth Amendment is to secure every person within the state's jurisdiction against intentional and arbitrary discrimination. . . ." *Sioux City Bridge Co. v. Dakota Cty.*, *Neb.*, 260 U.S. 441, 445 (1923). If a suspect class or fundamental right is not implicated, then the law or regulation promulgated by the state will be upheld "so long as it bears

TGIG's employment of Amanda Connor and direct contact with Pupo were of the same degree as the Industry Defendants who were clients of Amanda Connor.

a rational relation to some legitimate end." *Romer v. Evans*, 517 U.S. 620, 631 (1996). When the state or federal government arbitrarily and irrationally treats groups of citizens differently, such unequal treatment runs afoul the Equal Protection Clause. *Engquist v. Oregon Dep't of Agr.*, 553 U.S. 591, 601 (2008). Where an individual or group were treated differently but are not associated with any distinct class, Plaintiffs must show that they were "intentionally treated differently from others similarly situated and that there is no rational basis for the difference in treatment." *Vill. of Willowbrook v. Olech*, 528 U.S. 562, 564 (2000).

- 82. The Nevada Constitution also demands equal protection of the laws under Article 4, Section 21 of the Nevada Constitution. *See Doe v. State*, 133 Nev. 763, 767, 406 P.3d 482, 486 (2017).
- 83. NRS 33.010 governs cases in which an injunction may be granted. The applicant must show (1) a likelihood of success on the merits; and (2) a reasonable probability that the non-moving party's conduct, if allowed to continue, will cause irreparable harm for which compensatory damage is an inadequate remedy.
- 84. Plaintiffs have the burden to demonstrate that the DoT's conduct, if allowed to continue, will result in irreparable harm for which compensatory damages is an inadequate remedy.
- 85. The Nevada Supreme Court has recognized that "[i]nitiative petitions must be kept substantively intact; otherwise, the people's voice would be obstructed. . . [I]nitiative legislation is not subject to judicial tampering. The substance of an initiative petition should reflect the unadulterated will of the people and should proceed, if at all, as originally proposed and signed. For this reason, our constitution prevents the Legislature from changing or amending a proposed initiative petition that is under consideration." *Rogers v. Heller*, 117 Nev. 169, 178, 18 P.3d 1034,1039–40 (2001).
- 86. BQ2 provides, "the Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter." NRS 453D.200(1). This language does not confer upon the DoT unfettered or unbridled authority to do whatever it wishes without constraint. The DoT was not

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has no such authority with regard to NRS 453D until three years after its enactment under the prohibition of Article 19, Section 2 of the Constitution of the State of Nevada. 87. Where, as here, amendment of a voter-initiated law is temporally precluded from

- amendment for three years, the administrative agency may not modify the law.<sup>30</sup>
- 88. An agency's action in interpreting and executing a statute it is tasked with interpreting is entitled to deference "unless it conflicts with the constitution or other statutes, exceeds the agency's powers, or is otherwise arbitrary and capricious." Nuleaf CLV Dispensary, LLC v. State Dept. of Health and Human Services, Div. of Pub. and Behavioral Health, 414 P.3d 305, 308 (Nev. 2018) (quoting Cable v. State ex rel. Emp'rs Ins. Co. of Nev., 122 Nev. 120, 126, 127 P.3d 528, 532 (2006)).
- 89. NRS 453D.200(1) provides that "the Department shall adopt all regulations necessary or convenient to carry out the provisions of this chapter." The Court finds that the words "necessary or convenient" are susceptible to at least two reasonable interpretations. This limitation applies only to Regulations adopted by the DoT.
- 90. While the category of diversity is not specifically included in the language of BQ2, the evidence presented in the hearing demonstrates that a rational basis existed for the inclusion of this category in the Factors and the application.
- 91. The DoT's inclusion of the diversity category was implemented in a way that created a process which was partial and subject to manipulation by applicants.
- 92. NAC 453D.272 contains what is commonly referred to as the Regulations' "antimonopoly" provision. It forbids the DoT from issuing to any person, group of persons, or entity, in a county whose population is 100,000 or more, the greater of one license to operate a retail marijuana store or more than 10 percent of the retail marijuana licenses allocable for the county.

The Court notes that the Legislature has now modified certain provisions of BQ2. The Court relies on those statutes and regulations in effect at the time of the application process.

- 93. Although not required to use a single point of contact process for questions related to the application, once DoT adopted that process and published the appropriate process to all potential applicants, the DoT was bound to follow that process.
- 94. The DoT employees provided various applicants with different information as to diversity and what would be utilized from this category and whether it would be used merely as a tiebreaker or as a substantive category.
- 95. The DoT selectively discussed with applicants or their agents the modification of the application related to physical address as well as other information contained in the application.
- 96. The process was impacted by personal relationships in decisions related to the requirements of the application and the ownership structures of competing applicants.
- 97. The intentional and repeated violations of the single point of contact process in favor of only a select group of applicants was an arbitrary and capricious act and served to contaminate the process. These repeated violations adversely affected applicants who were not members of that select group. These violations are in and of themselves insufficient to void the process as urged by some of the Plaintiffs.
- 98. The DoT disseminated various versions of the 2018 Retail Marijuana Application, one of which was published on the DoT's website and required the applicant to provide an actual physical Nevada address for the proposed marijuana establishment, and not a P.O. Box, and an alternative version of the DoT's application form, which was distributed to some, but not all, of the potential applicants via a DoT Listserv, which deleted the requirement that applicants disclose an actual physical address for their proposed marijuana establishment.
- 99. The applicants were applying for conditional licensure, which would last for 1 year. NAC 453D.282. The license was conditional based on the applicant's gaining approval from local

authorities on zoning and land use, the issuance of a business license, and the Department of Taxation inspections of the marijuana establishment.

- 100. By selectively eliminating the requirement to disclose an actual physical address for each and every proposed retail recreational marijuana establishment, the DoT limited the ability of the Independent Contractors to adequately assess graded criteria such as (i) prohibited proximity to schools and certain other public facilities, (ii) impact on the community, (iii) security, (iv) building plans, and (v) other material considerations prescribed by the Regulations.
  - 101. The hiring of Independent Contractors was well within the DoT's discretionary power.
- 102. The evidence establishes that the DoT failed to properly train the Independent Contractors. The DoT failed to establish any quality assurance or quality control of the grading done by Independent Contractors.<sup>31</sup> This is not an appropriate basis for the requested relief as the DoT treated all applicants the same in the grading process. The DoT's failures in training the Independent Contractors applied equally to all applicants.
- 103. The DoT made licensure conditional for one year based on the grant of power to create regulations that develop "[p]rocedures for the issuance, renewal, suspension, and revocation of a license to operate a marijuana establishment." NRS 453D.200(1)(a). This was within the DoT's discretion.
- 104. Certain of DoT's actions related to the licensing process were nondiscretionary modifications of BQ2's mandatory requirements.<sup>32</sup> The evidence establishes DoT's deviations constituted arbitrary and capricious conduct without any rational basis for the deviation.
- 105. The DoT's decision to not require disclosure on the application and to not conduct background checks of persons owning less than 5 percent prior to award of a conditional license is an

The only QA/QC process was done by the Temporary Employees apparently with no oversight by the DoT.

These are contained in the order entered August 17, 2020.

impermissible deviation from the mandatory language of BQ2, which mandated "a background check of each prospective owner, officer, and board member of a marijuana establishment license applicant." NRS 453D.200(6).

- 106. Under the circumstances presented here, the Court concludes that certain of the Regulations created by the DoT are unreasonable, inconsistent with BQ2, and outside of any discretion permitted to the DoT.
- 107. The DoT acted beyond its scope of authority when it arbitrarily and capriciously replaced the mandatory requirement of BQ2, for the background check of each prospective owner, officer and board member with the 5 percent or greater standard in NAC 453.255(1). This decision by the DoT was not one they were permitted to make as it resulted in a modification of BQ2 in violation of Article 19, Section 2(3) of the Nevada Constitution.
- 108. The balance of equities weighs in favor of Plaintiffs on the issue for which partial summary judgment has been granted.<sup>33</sup>
- 109. The DoT stands to suffer no appreciable losses and will suffer only minimal harm as a result of an injunction related to the August 17, 2020, partial summary judgment.
- 110. The bond previously posted for the preliminary injunction is released to those parties who posted the bond.<sup>34</sup>
- 111. If any conclusions of law are properly findings of fact, they shall be treated as if appropriately identified and designated.

The order concludes:

<sup>[</sup>A]s a matter of law, the DoT acted beyond the scope of its authority by replacing the requirement for a background check of each prospective owner with the 5 percent or greater standard in NAC 453D.255(1).

Any objections to the release of the bond must be made within five judicial days of entry of this order. If no objections are made, the Court will sign an order submitted by Plaintiffs. If an objection is made, the Court will set a hearing for further argument on this issue.

#### **ORDER**

#### IT IS HEREBY ORDERED, ADJUDGED AND DECREED that:

The claim for declaratory relief is granted. The Court declares:

The DoT acted beyond its scope of authority when it arbitrarily and capriciously replaced the mandatory requirement of BQ2, for the background check of each prospective owner, officer and board member with the 5 percent or greater standard in NAC 453.255(1). This decision by the DoT was not one they were permitted to make as it resulted in a modification of BQ2 in violation of Article 19, Section 2(3) of the Nevada Constitution.

The claim for equal protection is granted in part:

With respect to the decision by the DoT to arbitrarily and capriciously replace the mandatory requirement of BQ2, for the background check of each prospective owner, officer and board member with the 5 percent or greater standard in NAC 453.255(1), the DoT created an unfair process. No monetary damages are awarded given the speculative nature of the potential loss of market share.

Injunctive relief under these claims is appropriate. The State is permanently enjoined from conducting a final inspection of any of the conditional licenses issued in or about December 2018 for an applicant who did not provide the identification of each prospective owner, officer and board member as required by NRS 453D.200(6).

The Court declines to issue an extraordinary writ unless violation of the permanent injunction occurs.

All remaining claims for relief raised by the parties in this Phase are denied.

DATED this  $3^{rd}$  day of September 2020.

Elizabeth Gonzalez, District Court Judge

#### **Certificate of Service**

I hereby certify that on the date filed, these Findings of Fact, Conclusion of Law and Permanent Injunction were electronically served, pursuant to N.E.F.C.R. Rule 9, to all registered parties in the Eighth Judicial District Court Electronic Filing Program.

1st Dan Kutinac

Dan Kutinac, JEA Dept XI

## EXHIBIT K

9/22/2020 9:20 AM Steven D. Grierson **CLERK OF THE COURT** AARON D. FORD 1 Attorney General Steve Shevorski (Bar No. 8256) 2 **Chief Litigation Counsel** Akke Levin (Bar No. 9102) 3 Senior Deputy Attorney General Kiel B. Ireland (Bar No. 15368C) 4 Deputy Attorney General Office of the Attorney General 5 555 E. Washington Ave., Ste. 3900 Las Vegas, NV 89101 6 (702) 486-3420 (phone) (702) 486-3768 (fax) 7 sshevorski@ag.nv.gov alevin@ag.nv.gov 8 kireland@ag.nv.gov Attorneys for Defendant 9 State of Nevada ex rel. its Department of Taxation 10 DISTRICT COURT 11 CLARK COUNTY, NEVADA 12 In re DOT Litigation, Case No. A-19-787004-B 13 Dept. No. XI 14 Consolidated with: A-18-785818-W 15 A-18-786357-W A-19-786962-B 16 A-19-787035-C A-19787540-W 17 A-19-787726-C A-19-801416-B 18 19 NOTICE OF ENTRY OF JUDGMENT PLEASE TAKE NOTICE that a Findings of Fact, Conclusion of Law and Permanent 20 Injunction was entered on the 16th day of September, 2020, a copy of which is attached 21 22 hereto as Exhibit "A". DATED this 22nd day of September, 2020. 23 AARON D. FORD 24 Attorney General 25 By: /s/ Steve Shevorski 26 Steve Shevorski (Bar No. 8256) Chief Litigation Counsel 27 28

**Electronically Filed** 

Page 1 of 2

Case Number: A-19-787004-B

#### **CERTIFICATE OF SERVICE**

I hereby certify that I electronically filed the foregoing document with the Clerk of the Court by using the electronic filing system on the 22nd day of September, 2020, and eserved the same on all parties listed on the Court's Master Service List.

/s/ Eddie Rueda

Eddie Rueda, an employee of the Office of the Attorney General

# EXHIBIT A

# **EXHIBIT** A

Electronically Filed 9/16/2020 10:28 AM Steven D. Grierson CLERK OF THE COURT

#### **DISTRICT COURT**

#### **CLARK COUNTY, NEVADA**

		Case No.	A-19-787004-B
		Consolidated	with:
			A-18-785818-W
	In Re: D.O.T. Litigation		A-18-786357-W
			A-19-786962-B
			A-19-787035-C
			A-19-787540-W
			A-19-787726-C
			A-19-801416-B
		Dept. No.	XI
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#### FINDINGS OF FACT, CONCLUSION OF LAW AND PERMANENT INJUNCTION

This matter having come before the Court for a non-jury trial on Phase 1 pursuant to the Trial Protocol<sup>1</sup>on September 8, 2020<sup>2</sup>. The following counsel and party representatives participated in this Phase of the Trial:<sup>3</sup>

The Plaintiffs

Mark S. Dzarnoski, Esq. of the law firm Clark Hill, appeared on behalf of TGIG, LLC; Nevada Holistic Medicine, LLC; GBS Nevada Partners, LLC; Fidelis Holdings, LLC; Gravitas Nevada, LLC; Nevada Pure, LLC; Medifarm, LLC; and Medifarm IV, LLC; (Case No. A786962-B) (the "TGIG Plaintiffs");

Phase 1 of the Trial as outlined in the Trial Protocol includes all claims related to the petitions for judicial review filed by various Plaintiffs. Many of the Plaintiffs who filed Petitions for Judicial Review have now resolved their claims with the State and certain Industry Defendants.

Prior to the commencement of Phase 1 of Trial, the Court completed the Trial of Phase 2 and issued a written decision on September 3, 2020. That decision included declaratory and injunctive relief related to many of the same issues raised by Plaintiffs in argument during this Phase. The Court previously limited the petition for judicial review process in this phase to the scoring and ranking of plaintiffs' applications. See Order entered November 7, 2019.

<sup>&</sup>lt;sup>3</sup> Given the public health emergency Phase 1 of the Trial was conducted entirely by remote means.

at the time of the application process.

Richard D. Williamson, Esq. and Jonathan Tew, Esq. of the law firm Robertson, Johnson, Miller & Williamson, appeared on behalf of Deep Roots Medical, LLC;

Joseph A. Gutierrez, Esq. of the law firm Maier Gutierrez & Associates, and Dennis Prince, Esq. of the Prince Law Group, appeared on behalf of CPCM Holdings, LLC d/b/a Thrive Cannabis Marketplace; Commerce Park Medical, LLC; and Cheyenne Medical, LLC ("Thrive"); and,

Todd L. Bice, Esq. and Jordan T. Smith, Esq. of the law firm Pisanelli Bice, appeared on behalf of Integral Associates, LLC d/b/a Essence Cannabis Dispensaries; Essence Tropicana, LLC; Essence Henderson, LLC; ("Essence") (collectively the "Industry Defendants").

Having read and considered the pleadings filed by the parties, having reviewed the administrative record filed in this proceeding,<sup>5</sup> and having considered the oral and written arguments of counsel, and with the intent of deciding the remaining issues<sup>6</sup> related to the various Petitions for Judicial Review only,<sup>7</sup> the Court makes the following findings of fact and conclusions of law:

#### PROCEDURAL POSTURE

Plaintiffs are a group of unrelated commercial entities who applied for, but did not receive, licenses to operate retail recreational marijuana establishments in various local jurisdictions throughout the state. Defendant is the DoT, which was the administrative agency responsible for issuing the licenses at the times subject to these complaints. Some successful applicants for licensure intervened as Defendants.

The State produced the applications as redacted by various Plaintiffs on June 12, 2020 and supplemented with additional information on June 26, 2020. The Court previously denied TGIG's motion to supplement the record by order entered August 28, 2020. The portions of the applications which were redacted varied based upon the decisions made by each individual Plaintiff. These redacted applications do not provide the Court with information needed to make a decision related to the "completeness" issue as argued during Phase 1. During Phase 2 of the Trial an unredacted application by THC was admitted.

The Court granted partial summary judgment and remanded to the DoT, MM and LivFree's appeals which had been summarily rejected by Pupo. See written order filed on July 11, 2020.

While several plaintiffs have reached a resolution of their claims with the State and certain Industry Defendants, the Petitions of the remaining plaintiffs remain virtually the same.

The Attorney General's Office was forced to deal with a significant impediment at the early stages of the litigation. This inability to disclose certain information was outside of its control because of confidentiality requirements that have now been slightly modified by SB 32. Although the parties stipulated to a protective order on May 24, 2019, many documents produced in preparation for the trial and for discovery purposes were heavily redacted or produced as attorney's eyes only because of the highly competitive nature of the industry and sensitive financial and commercial information involved. Much of the administrative record is heavily redacted and was not provided to the Court in unredacted form.

#### PRELIMINARY STATEMENT

On June 12, 2020, the DOT submitted its Record on Review in Accordance with the Nevada Administrative Procedure Act, including documents showing certain applicants' applications, the scoring sheets, and related tally sheets. On June 26, 2020, the DOT filed a Supplement to Record on Review in Accordance with the Nevada Administrative Procedure Act to add certain information related to the dissemination of the applications. The documents contained within these two filings (collectively, the "Record") provides all relevant evidence that resulted in the DoT's final decision. All Plaintiffs redacted their own applications that are the subject of their Petition for Judicial Review.

#### FINDINGS OF FACT

1. Ballot Question 2 ("BQ2") was enacted by the Nevada Legislature and is codified at NRS 453D.<sup>10</sup>

The Court recognizes the importance of utilizing a stipulated protective order for discovery purpose in complex litigation involving confidential commercial information. NRS 600A.070. The use of a protective order does not relieve a party of proffering evidence sufficient for the Court to make a determination on the merits related to the claims at issue.

The Record filed by the State utilized the versions of the submitted applications which had been redacted by the applicants as part of the stipulated protective order in this matter. Applications for which an attorney's eyes only designation had been made by a Plaintiff were not included in the Record. The redacted applications submitted by Plaintiffs limits the Court's ability to discern information related to this Phase.

As the provisions of BQ2 and the sections of NRS 453D in effect at the time of the application process (with the exception of NRS 453D.205) are identical, for ease of reference the Court cites to BQ2 as enacted by the Nevada Legislature during the 2017 session in NRS 453D.

2. BQ2 specifically identified regulatory and public safety concerns:

The People of the State of Nevada proclaim that marijuana should be regulated in a manner similar to alcohol so that:

- (a) Marijuana may only be purchased from a business that is licensed by the State of Nevada;
- (b) Business owners are subject to a review by the State of Nevada to confirm that the business owners and the business location are suitable to produce or sell marijuana;
- (c) Cultivating, manufacturing, testing, transporting and selling marijuana will be strictly controlled through State licensing and regulation;
- (d) Selling or giving marijuana to persons under 21 years of age shall remain illegal;
- (e) Individuals will have to be 21 years of age or older to purchase marijuana;
- (f) Driving under the influence of marijuana will remain illegal; and
- (g) Marijuana sold in the State will be tested and labeled.

NRS 453D.020(3).

- 3. On February 27, 2018, the DoT adopted regulations governing the issuance, suspension, or revocation of retail recreational marijuana licenses in LCB File No. R092-17, which were codified in NAC 453D (the "Regulations").
- 4. NRS 453D.210(6) mandated the DoT use "an impartial and numerically scored competitive bidding process" to determine successful applicants where competing applications were submitted.
- 5. NAC 453D.272(1) provides the procedure for when the DoT receives more than one "complete" application for a single county. Under this provision the DoT will determine if the "application is complete and in compliance with this chapter and Chapter 453D of NRS, the Department will rank the applications . . . in order from first to last based on the compliance with the provisions of this chapter and Chapter 453D of NRS and on the content of the applications relating to . . ." several enumerated factors. NAC 453D.272(1).
- 6. The DoT posted the application on its website and released the application for recreational marijuana establishment licenses on July 6, 2018. 11

The DoT made a change to the application after circulating the first version of the application to delete the requirement of a physical location. The modification resulted in a different version of the application bearing the same "footer" with the original version remaining available on the DoT's website.

- 7. The DoT used a Listserv<sup>12</sup> to communicate with prospective applicants.
- 8. Applications were accepted from September 7, 2018 through September 20, 2018.
- 9. After the posting of the application on July 6, 2018, Pupo decided to eliminate the physical location requirement outlined in NRS 453D.210(5) and NAC 453D.265(b)(3).
- 10. The DoT published a revised application on July 30, 2018. This revised application was sent to all participants via the DoT's Listserv. The revised application modified physical address requirements. For example, a sentence on Attachment A of the application, prior to this revision, the sentence had read, "Marijuana Establishment's proposed physical address (this must be a Nevada address and cannot be a P.O. Box)." The revised application on July 30, 2018, read: "Marijuana Establishment's proposed physical address if the applicant owns property or has secured a lease or other property agreement (this must be a Nevada address and not a P.O. Box)." Otherwise, the applications are virtually identical.
- 11. The DoT sent a copy of the revised application through the Listserv used by the DoT.

  Not all Plaintiffs' correct emails were included on this list.
- 12. The July 30, 2018, application, like its predecessor, described how applications were to be scored. The scoring criteria was divided into identified criteria and non-identified criteria. The maximum points that could be awarded to any applicant based on these criteria was 250 points.
- 13. The identified criteria consisted of organizational structure of the applicant (60 points); evidence of taxes paid to the State of Nevada by owners, officers, and board members of the applicant in the last 5 years (25 points); a financial plan (30 points); and documents from a financial institution showing unencumbered liquid assets of \$250,000 per location for which an application is submitted.

According to Dictionary.com, the term "Listserv" is used to refer to online mailing list. When capitalized it refers to a proprietary software.

- 14. The non-identified criteria all consisted of documentation concerning the integrated plan of the proposed marijuana establishment for the care, quality and safekeeping of marijuana from seed to sale (40 points); evidence that the applicant has a plan to staff, educate and manage the proposed recreational marijuana establishment on a daily basis (30 points); a plan describing operating procedures for the electronic verification system of the proposed marijuana establishment and describing the proposed establishment's inventory control system (20 points); building plans showing the proposed establishment's adequacy to serve the needs of its customers (20 points); and a proposal explaining likely impact of the proposed marijuana establishment in the community and how it will meet customer needs (15 points).
- 15. An applicant was permitted to submit a single application for all jurisdictions in which it was applying, and the application would be scored at the same time.
  - 16. By September 20, 2018, the DoT received a total of 462 applications.
- 17. NAC 453D.272(1) required the DoT to determine that an Application is "complete and in compliance" with the provisions of NAC 453D in order to properly apply the licensing criteria. <sup>13</sup>
- 18. In evaluating whether an application was "complete and in compliance," the DoT made no effort to verify owners, officers or board members (except for checking whether a transfer request was made and remained pending before the DoT). 14
  - 19. The DoT announced the award of conditional licenses in December 2018.

The Plaintiffs argue that the failure to provide an actual proposed physical address should render many of the applications incomplete and requests that Court remand the matter to the State for a determination of the completeness of each application and supplementation of the record. As the physical address issue has been resolved by the Court in the Phase 2 decision, the Court declines to take any action on the petition for judicial review with respect to this issue.

As the Plaintiffs (with the exception of THC) have not provided their unredacted applications, the Court cannot make a determination with respect to completeness of this area. As the Court has already granted a permanent injunction on the ownership issue, the Court declines to take any further action on the petition for judicial review with respect to this issue.

- 20. Pursuant to NAC 453D.295, the winning applicants received a conditional license that would not be finalized unless within twelve months of December 5, 2018, the licensees receive a final inspection of their marijuana establishment.<sup>15</sup>
- 21. Nothing in NRS 453D or NAC 453D provides for any right to an appeal or review of a decision denying an application for a retail recreational marijuana license.
- 22. In 2019, more than three years from the passage of BQ2, Nevada's legislature repealed NRS 453D.200. 2019 Statutes of Nevada, Page 3896.
  - 23. With its repeal, NRS 453D.200 was no longer effective as of July 1, 2020.
- 24. Nevada's legislature also enacted statutes setting forth general qualifications for licensure and registration of persons who have applied to receive marijuana establishment licenses. NRS 678B.200.
- 25. The CCB was formed by the legislature and is now the government entity that oversees and regulates the cannabis industry in the State of Nevada. By statute, the CCB now determines if the "person is qualified to receive a license…" NRS 678B.200(1).
- 26. The Plaintiffs have not identified by a preponderance of the evidence any specific instance with respect to their respective applications that the procedure used by the DoT for analyzing, evaluating, and ranking the applications was done in violation of the applicable regulations or in an arbitrary or capricious manner.
- 27. To the extent that judicial review would be available in this matter, no additional relief is appropriate beyond that contained in the decision entered on September 3, 2020.<sup>16</sup>

The DoT has agreed to extend this deadline due to these proceedings and the public health emergency. Some of the conditional licenses not enjoined under the preliminary injunction have now received final approval.

The Court recognizes the decision in *State Dep't of Health & Human Services, Div. of Pub. & Behavioral Health Med. Marijuana Establishment Program v. Samantha Inc.* ("Samantha"), 133 Nev. 809, 815-16, 407 P.3d 327, 332 (2017), limits the availability of judicial review. Here as the alternative claims not present in that matter have already been decided by written order entered September 3, 2020, regardless of whether the vehicle of judicial relief is appropriate, no further relief will be granted in this matter.

28. If any findings of fact are properly conclusions of law, they shall be treated as if appropriately identified and designated.

#### **CONCLUSIONS OF LAW**

- 29. This Court has previously held that the 5 percent rule found in NAC 453D.255(1) was an impermissible deviation from the background check requirement of NRS 453D.200(6) as applied to that statute.
- 30. This Court has previously held that the deletion of the physical address requirement given the decision in *Nuleaf CLV Dispensary, LLC v. State Dept. of Health and Human Services, Div. of Pub. and Behavioral Health*, 414 P.3d 305, 308 (Nev. 2018) does not form a basis for relief.<sup>17</sup>.
- 31. "Courts have no inherent appellate jurisdiction over official acts of administrative agencies." *Fitzpatrick v. State ex rel.*, *Dept. of Commerce*, *Ins. Div.*, 107 Nev. 486, 488, 813 P.2d 1004 (1991) (citing *Crane*, 105 Nev. 399, 775 P.2d 705).
- 32. Under NRS 233B.130(1), judicial review is only available for a party who is "(a) [i]dentified as a party of record by an agency in an administrative proceeding; and (b) [a]ggrieved by a final decision in a contested case."
- 33. A contested case is "a proceeding . . . in which the legal rights, duties or privileges of a party are required by law to be determined by an agency after an opportunity for hearing, or in which an administrative penalty may be imposed." NRS 233B.032.
- 34. A valid petition for judicial review requires a record of the proceedings below to be transmitted to the reviewing court within a certain timeframe. NRS 233B.131. The record in such a case must include:
  - (a) All pleadings, motions and intermediate rulings.
  - (b) Evidence received or considered.
  - (c) A statement of matters officially noticed.

The Court remains critical of the method by which the decision to delete the address requirement was made and the manner by which it was communicated. These issues are fully addressed in the decision entered September 3, 2020.

- (d) Questions and offers of proof and objections, and rulings thereon.
- (e) Proposed findings and exceptions.
- (f) Any decision, opinion or report by the hearing officer presiding at the hearing.

NRS 233B.121(7).

- 35. Judicial review under NRS 233B is to be restricted to the administrative record. *See* NRS 233B.135(1)(b).
- 36. The Record provides all relevant evidence that resulted in the DoT's analysis of Plaintiffs' applications.
  - 37. The Record is limited and Plaintiffs themselves redacted their own applications at issue.
  - 38. The Record in this case does not support Plaintiffs' Petition.
- 39. Plaintiffs do not cite to any evidence in the Record that supports their substantive arguments.
- 40. The Plaintiffs have not met their burden of establishing that the DoT's decisions granting and denying the applications for conditional licenses: (1) violated constitutional and/or statutory provisions; (2) exceeded the DOT's statutory authority; (3) were based upon unlawful procedure; (4) were clearly erroneous based upon the Record; (5) were arbitrary and capricious; or (6) generally constituted an abuse of discretion.
- 41. The applicants were applying for conditional licensure, which would last for 1 year.

  NAC 453D.282. The license was conditional based on the applicant gaining approval from local authorities on zoning and land use, the issuance of a business license, and the Department of Taxation inspections of the marijuana establishment.
- 42. The DoT made licensure conditional for one year based on the grant of power to create regulations that develop "[p]rocedures for the issuance, renewal, suspension, and revocation of a license to operate a marijuana establishment." NRS 453D.200(1)(a). This was within the DoT's discretion.

1	43. If any conclusions of law are properly findings of fact, they shall be treated as if		
$_2$	appropriately identified and designated.		
3	ORDER		
4	IT IS HEREBY ORDERED, ADJUDGED AND DECREED that:		
5	Plaintiffs' Petitions for Judicial Review under NRS 233B.130 is denied in its entirety.		
6	All remaining claims for relief raised by the parties in this Phase are denied.		
7	DATED this 16 <sup>th</sup> day of September 2020.		
8	BITTED this To day of September 2020.		
9	ENAMORD		
10	Elizabeth Gonzalez, District Court Judge		
$\begin{bmatrix} 11 \\ 12 \end{bmatrix}$			
13	<u>Certificate of Service</u>		
14	I hereby certify that on the date filed, these Findings of Fact, Conclusion of Law and Permanent		
15	Injunction were electronically served, pursuant to N.E.F.C.R. Rule 9, to all registered parties in the		
16	Eighth Judicial District Court Electronic Filing Program.		
17			
18	/s/ Dan Kutinac Dan Kutinac, JEA Dept XI		
19	Zun Haumue, vZn Zept m		
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25 26			
$\begin{bmatrix} 26 \\ 27 \end{bmatrix}$			
28			

## EXHIBIT L

10/27/2020 10:17 AM Steven D. Grierson **CLERK OF THE COURT** AARON D. FORD 1 Attorney General Steve Shevorski (Bar No. 8256) 2 Chief Litigation Counsel Akke Levin (Bar No. 9102) 3 Senior Deputy Attorney General Kiel B. Ireland (Bar No. 15368C) 4 Deputy Attorney General Office of the Attorney General 5 555 E. Washington Ave., Ste. 3900 Las Vegas, NV 89101 6 (702) 486-3420 (phone) (702) 486-3768 (fax) 7 sshevorski@ag.nv.gov alevin@ag.nv.gov 8 kireland@ag.nv.gov Attorneys for Defendant 9 State of Nevada ex rel. its Department of Taxation 10 DISTRICT COURT 11 CLARK COUNTY, NEVADA 12 In re DOT Litigation, Case No. A-19-787004-B 13 Dept. No. XI 14 Consolidated with: A-18-785818-W 15 A-18-786357-W A-19-786962-B 16 A-19-787035-C A-19787540-W 17 A-19-787726-C A-19-801416-B 18 19 NOTICE OF ENTRY OF ORDER PLEASE TAKE NOTICE that an Order Denying Motion to Amend and 20 Countermotion to Clarify Findings of Fact and Conclusions of Law was entered on the 27th 21 22 day of October, 2020, a copy of which is attached hereto as Exhibit "A". DATED this 27th day of October, 2020. 23 AARON D. FORD 24 **Attorney General** 25 By: /s/ Steve Shevorski 26 Steve Shevorski (Bar No. 8256) Chief Litigation Counsel 27 Attorneys for Defendant State of Nevada ex rel. its 28 Department of Taxation

**Electronically Filed** 

Page 1 of 2

Case Number: A-19-787004-B

#### **CERTIFICATE OF SERVICE**

I hereby certify that I electronically filed the foregoing document with the Clerk of the Court by using the electronic filing system on the 27th day of October, 2020, and eserved the same on all parties listed on the Court's Master Service List.

/s/ Traci Plotnick
Traci Plotnick, an employee of the Office of the Attorney General

## **EXHIBIT A**

## **EXHIBIT A**

AARON FORD 1 Attorney General Steve Shevorski (Bar No. 8256) 2 Chief Litigation Counsel 3 Akke Levin (Bar No. 9102) Senior Deputy Attorney General Kiel B. Ireland (Bar No. 15368C) 4 Deputy Attorney General Office of the Attorney General 5 555 E. Washington Ave., Ste. 3900 Las Vegas, NV 89101 6 (702) 486-3420 (phone) sshevorski@ag.nv.gov 7

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#### DISTRICT COURT

#### CLARK COUNTY, NEVADA

IN RE DOT	Case No. A-19-787004-B Dept. No. XI
	CONSOLIDATED WITH: A-18-785818-W A-18-786357-W A-19-786962-B A-19-787035-C A-19-787540-W A-19-787726-C A-19-801416-B

### ORDER DENYING MOTION TO AMEND AND COUNTERMOTION TO CLARIFY FINDINGS OF FACT AND CONCLUSIONS OF LAW

Two matters came before the Court in chambers on October 15, 2020: (1) TGIG Plaintiffs' Motion to Amend Findings of Fact and Conclusions of Law and Permanent Injunction in which Clark Natural Medicinal Solutions LLC, Nye Natural Medicinal Solutions LLC, Clark NMSD LLC, Inyo Fine Cannabis Dispensary LLC, Green Leaf Farms Holdings LLC, Green Therapeutics LLC, NevCann LLC, Red Earth LLC, Rural Remedies LLC, THC Nevada LLC, and Herbal Choice, Inc. joined ("Motion to Amend"); and (2) Wellness Connection of Nevada, LLC's Countermotion to Clarify and/or for Additional Findings ("Countermotion to Clarify").

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#### Α. Synopsis of arguments made in support of and in opposition to the Motion to Amend

The TGIG plaintiffs asked the Court to amend the September 3, 2020 Findings of Fact and Conclusions of Law and Permanent Injunction ("FFCL") to clarify that the Court's permanent injunction—i.e., the Court's decision "enjoying the State from conducting a final inspection of any of the conditional licenses issued on or about December 2018 for an applicant who did not provide the identification of each prospective owner, officer and board member as required by NRS 453D.200(6)"—applies to the settling and non-settling parties alike. The TGIG plaintiffs further argued that the contemplated license transfers under the Settlement Agreement are unlawful under NAC 453D.315(9) because, inter alia, the establishments of the settling plaintiffs receiving conditional licenses may not "meet or exceed" the criteria of the establishments of the settling intervenors whose applications scored (much) higher. The TGIG plaintiffs argued that the Department of Taxation ("Department") had no "authority to disregard the law in furtherance of any proposed partial settlement" and that the Court should neither dismiss the actions nor the settling defendants.

The Department opposed the TGIG Plaintiffs' motion. Rule 59(e) motions fail unless the moving party demonstrates manifest errors of law or fact, newly discovered evidence or previously unavailable evidence, manifest injustice or the controlling law has changed. AA Primo Builders, LLC v. Washington, 126 Nev. 578, 582, 245 P.3d 1190, 1193 (2010). The TGIG Plaintiffs seek to amend the permanent injunction order to bar Nevada Organic Remedies, LLC ("NOR"), Greenmart of Nevada NLV, LLC ("Greenmart"), Lone Mountain Partners, LLC ("Lone Mountain"), and Helping Hands Wellness Center, Inc. ("Helping Hands") from achieving final inspection on their conditional licenses. But Rule 59(e) cannot be misused to regurgitate arguments rejected in the Court's preliminary injunction and permanent injunction orders. Similarly, the TGIG Plaintiffs assert the license transfers pursuant to the partial settlement are invalid, but ignore that this Court already rejected those arguments when denying THC Nevada, LLC's motion for temporary restraining

order to block administrative approval of that partial settlement agreement. In sum, the Court cannot grant relief against settling parties the TGIG Plaintiffs did not sue and as to whom they provided no evidence. The Settling Plaintiffs, Circle S Farms, LLC ("Circle S"), NOR, and Lone Mountain joined in the Department's Opposition. Clear River joined in Lone Mountain's joinder.

Lone Mountain and Helping Hands filed separate oppositions but both argued that there is no legal basis to enjoin them, because: (1) the Department already made a determination that Lone Mountain and Helping Hands should be removed from Tier 3 status, to which the Court should and did defer; (2) the TGIG Plaintiffs offered no evidence at trial concerning Lone Mountain's ownership or that Helping Hands failed to disclose owners, officers or board members to support an injunction; and (3) the TGIG Plaintiffs did not meet any of the four grounds for granting a Rule 59(e) motion to amend. Circle S, NOR, and Greenmart joined in their Oppositions.

Finally, the Essence Parties ("Essence") filed a Limited Opposition, opposing any request to amend or alter a finding invalidating the Department's ranking of applications. Essence agreed with the TGIG Plaintiffs, however, that the Court's FFCL apply to and bind all Plaintiffs, including the settling plaintiffs, because the FFCL were entered before any party was dismissed and all Plaintiffs proceeded to trial on their claims. Circle S and Greenmart joined in Essence's Limited Opposition.

## B. Synopsis of arguments made in support of and in opposition to the Countermotion to Clarify and for Additional Findings

Wellness Connection of Nevada, LLC ("Wellness Connection") in its Countermotion to Clarify asked the Court to make clear which of the entities were affected by its injunction because the Court held that, "[t]he DoT did not comply with BQ2 by requiring applicants to provide information for each prospective owner, officer and board member or verify the ownership of applicants applying for retail recreational marijuana licenses. Instead the DoT issued conditional licenses to applicants who did not identify each prospective owner, officer and board member." Specifically, Wellness Connection asked the Court to identify

7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 |

the applicants who did not identify each prospective owner, officer and board member during the 2018 recreational marijuana application process. Wellness Connection argued clarification or additional findings were necessary to uphold the impartial and numerically scored bidding process, and because Wellness Connection is "numerically ranked as the next most qualified applicant in certain jurisdictions" and would take the place of any enjoined applicant.

Lone Mountain filed an opposition (which the Department joined), which argued: (1) there is no basis to subject Lone Mountain to the permanent injunction and the Court should defer to the Department (and now CCB) to determine how licensees are categorized in connection with the Court's preliminary and permanent injunction; (2) no evidence was adduced at trial concerning Lone Mountain's ownership, or any alleged failure to properly disclose its owners, officers, and board members; (3) Wellness Connection did not provide evidence at trial to support the specific findings it now seeks in its post-trial motion; and (4) Wellness Connection lacks standing as an intervenor defendant to request specific findings on claims it did not make. The Department, Greenmart, Essence, and NOR joined in Lone Mountain's Opposition. In their respective joinders, NOR and Greenmart added that the Court had specifically "left it to the State to make an administrative determination" as to whether applicants identified each owner, officer, and board member as required by NRS 453D.200(6). NOR also argued that neither the Plaintiffs nor Wellness Connection had provided the Court with evidence to make an independent determination as to whether they had complied with NRS 463D.200(6).

In reply, Wellness Connection argued that it did provide evidence of its own compliance with NRS 453D.200(6), that the Court had evidence to make a determination, that none of the Opposing Parties challenged the Court's Injunction, and that it had standing as a party to seek clarification. Wellness Connection also argued that based on the district court's finding that the Department violated BQ2 and the permanent injunction enjoining the Department from granting final approval to any applicant that improperly

1	received a conditional license, clarification or additional findings were necessary to make			
$2 \mid$	the permanent injunction meaningful.			
3	C. The Court's findings and order			
4	The Court, having considered the papers filed in support of and in opposition to the			
5	Motion to Amend and Countermotion to Clarify, denies both Motions. However, the Cour			
6	clarifies its FFCL as follows: The order (and its analysis) applies to all Plaintiffs, whether			
7	they settled or not. The Court finds that there is no need to specifically identify the entities			
8	because the State is the enjoined party-not any of the applicants, whether they settled or			
9	not.			
10	Wherefore, IT IS HEREBY ORDERED that the Motion to Amend and the			
11	Countermotion to Clarify are DENIED.			
12	Dated this 26th day of, 2020			
13				
14	S. 1211-0			
15	DISTRICT COURT JUDGE			
16	District Journal of the			
17	Submitted by:			
18	AARON D. FORD Attorney General			
19				
20	By: <u>/s/ Steve Shevorski</u> Steve Shevorski (Bar No. 8256)			
$_{21} \parallel$ Chief Litigation	Chief Litigation Counsel Akke Levin (Bar No. 9102)			
Senior Deputy Attorney General Kiel B. Ireland (Bar No. 15368C)				
23	Deputy Attorney General Attorneys for the State of Nevada			
24				
25				
26				
27				
$_{28}$				

**Subject:** FW: In re DOT-draft order on motion to amend and countermotion to clarify 2020-10-26 Order re Motion to Amend and Countermotion to Clarify.docx

**Importance:** High

From: Akke Levin

Sent: Monday, October 26, 2020 12:09 PM

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<Gail@ramoslaw.com>; Traci A. Plotnick <TPlotnick@ag.nv.gov>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Importance: High

#### All:

I have not received any additional comments from anyone since circulating the revised order Friday. Unless we hear from you by **2 p.m**. today, we will assume all parties approve and submit the attached order to the Court. Akke

From: Akke Levin

Sent: Friday, October 23, 2020 10:18 AM

To: Kirill V. Mikhaylov <kym@h2law.com>; 'Gentile, Dominic' <dgentile@ClarkHill.com>; 'Hunt, John A.'

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Christopher Rose < <a href="mailto:lcr@h2law.com">lcr@h2law.com</a>>

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### <TPlotnick@ag.nv.gov>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Please see attached a revised draft order incorporating Wellness Connection's substantive changes and fixing a few typos (thanks Max). My only counter-suggestions are to omit repeating the full title of Wellness Connection's countermotion, because we already identify and define it on page 1

From: Kirill V. Mikhaylov < <a href="mailto:kvm@h2law.com">kvm@h2law.com</a> Sent: Thursday, October 22, 2020 1:16 PM

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Christopher Rose < <a href="mailto:lcr@h2law.com">lcr@h2law.com</a>>

**Cc:** Steven G. Shevorski < <a href="mailto:Shevorski@ag.nv.gov">Shevorski@ag.nv.gov">Shevorski@ag.nv.gov</a>>; Miller, Ross < <a href="mailto:miller@ClarkHill.com">miller@ClarkHill.com</a>>; Dzarnoski, Mark

<<u>mdzarnoski@clarkhill.com</u>>; <u>sscow@kochscow.com</u>; 'Gail@ramoslaw.com' <<u>Gail@ramoslaw.com</u>>; Traci A. Plotnick <TPlotnick@ag.nv.gov>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Good Afternoon Akke,

Attached please find Wellness Connection's changes to the proposed Order. Please let us know if you have any comments or concerns.

Thank you.



3800 Howard Hughes Pkwy., Ste. 1000, Las Vegas, NV 89169

**D:** 702.667.4831 | **F:** 702.567.1568

kvm@h2law.com | Bio | vCard

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From: Akke Levin < ALevin@ag.nv.gov >

Sent: Wednesday, October 21, 2020 11:49 AM

To: 'Gentile, Dominic' < <a href="mailto:dgentile@ClarkHill.com">dgentile@ClarkHill.com</a>>; 'Hunt, John A.' < <a href="mailto:jhunt@clarkhill.com">jhunt@clarkhill.com</a>>; 'Amy Sugden'

 $<\!\!\underline{amy@sugdenlaw.com}\!\!>; 'clarence@ramoslaw.com' (\underline{clarence@ramoslaw.com}) <\!\!\underline{clarence@ramoslaw.com}\!\!>; Todd Bice$ 

<<u>tlb@pisanellibice.com</u>>; Jordan T. Smith <<u>JTS@pisanellibice.com</u>>; Nathanael Rulis <<u>n.rulis@kempjones.com</u>>; Pat Stoppard <p.stoppard@kempjones.com>; Dennis Prince <dprince@thedplg.com>; Bult, Adam K. <ABult@BHFS.com>;

'Fetaz, Maximilien' < MFetaz@BHFS.com >; 'Teddy Parker' < TParker@pnalaw.net >; David R. Koch

<<u>dkoch@kochscow.com</u>>; Jared Kahn <<u>jkahn@jk-legalconsulting.com</u>>; Eric Hone <<u>eric@h1lawgroup.com</u>>; Alina

<a href="mailto:square;"><a href="mailto:squar

**Cc:** Steven G. Shevorski < SShevorski@ag.nv.gov >; Miller, Ross < miller@ClarkHill.com >; Dzarnoski, Mark < mdzarnoski@clarkhill.com >; sscow@kochscow.com; 'Gail@ramoslaw.com' < Gail@ramoslaw.com >; Traci A. Plotnick < TPlotnick@ag.nv.gov >

**Subject:** In re DOT-draft order on motion to amend and countermotion to clarify

### **CAUTION: EXTERNAL EMAIL**

### All:

Attached is the DOT's proposed order on the Motion to Amend and Countermotion to Clarify for your review and approval. It is due Monday under the Minute Order (also attached), so if possible, please return any comments to us by the close of business **Friday October 23**.

Thank you,

Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington Ave., Suite 3900 Las Vegas NV 89101

Tel.: 702-486-8727

From: Akke Levin

**Sent:** Monday, October 26, 2020 12:52 PM

**To:** Traci A. Plotnick

**Subject:** FW: In re DOT-draft order on motion to amend and countermotion to clarify

From: David Koch <dkoch@kochscow.com>
Sent: Thursday, October 22, 2020 8:17 AM
To: Akke Levin <ALevin@ag.nv.gov>

Subject: Re: In re DOT-draft order on motion to amend and countermotion to clarify

Looks great to me. Thanks, Akke.

# David R. Koch

Koch & Scow LLC 11500 S. Eastern Ave., Suite 210 Henderson, NV 89052

Tel: (702) 318-5040 Fax: (702) 318-5039

e-mail: dkoch@kochscow.com

On Oct 21, 2020, at 11:49 AM, Akke Levin <alevin@ag.nv.gov> wrote:

## All:

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Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington Ave., Suite 3900

Las Vegas NV 89101 Tel.: 702-486-8727

<2020-10-21 Order re Motion to Amend and Countermotion to Clarify.docx><Minute Order 10-15-20.pdf>

From: Akke Levin

**Sent:** Monday, October 26, 2020 12:52 PM

**To:** Traci A. Plotnick

**Subject:** FW: In re DOT-draft order on motion to amend and countermotion to clarify

From: Amy Sugden <amy@sugdenlaw.com>
Sent: Friday, October 23, 2020 1:43 PM
To: Akke Levin <ALevin@ag.nv.gov>

Subject: Re: In re DOT-draft order on motion to amend and countermotion to clarify

Thanks Akke. I have no suggested changes.

Have a nice weekend.

Amy

From: Akke Levin <<u>ALevin@ag.nv.gov</u>>

Date: Friday, October 23, 2020 at 12:19 PM

To: "Kirill V. Mikhaylov" <<u>kvm@h2law.com</u>>, "'Gentile, Dominic'" <<u>dgentile@ClarkHill.com</u>>, "'Hunt, John A.'"

<<u>ihunt@clarkhill.com</u>>, Amy Sugden <<u>amy@sugdenlaw.com</u>>, "'clarence@ramoslaw.com'

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<rgraf@blackwadhams.law>, "bhiggins@blackwadhams.law" <bhiggins@blackwadhams.law>,

"chattahlaw@gmail.com" < chattahlaw@gmail.com >, "nick@nrdarelaw.com" < nick@nrdarelaw.com >, Joel

Schwarz < joel@h1lawgroup.com >, Jamie Zimmerman < jamie@h1lawgroup.com >, "'afulton@jfnvlaw.com"

<afulton@jfnvlaw.com>, Jennifer Braster <jbraster@nblawnv.com>, Andrew Sharples

<asharples@nblawnv.com>, "L. Christopher Rose" < <a href="mailto:lcr@h2law.com">!cr@h2law.com</a>>

Cc: "Steven G. Shevorski" <<u>SShevorski@ag.nv.gov</u>>, "Miller, Ross" <<u>rmiller@ClarkHill.com</u>>, "Dzarnoski, Mark"

<mdzarnoski@clarkhill.com</p>, "sscow@kochscow.com" <sscow@kochscow.com</p>, "'Gail@ramoslaw.com'"

<Gail@ramoslaw.com>, "Traci A. Plotnick" <TPlotnick@ag.nv.gov>

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Please see attached a revised draft order incorporating Wellness Connection's substantive changes and fixing a few typos (thanks Max). My only counter-suggestions are to omit repeating the full title of Wellness Connection's countermotion, because we already identify and define it on page 1

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Sent: Thursday, October 22, 2020 1:16 PM

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Thank you.

Kirill V. Mikhaylov Attorney

3800 Howard Hughes Pkwy., Ste. 1000, Las Vegas, NV 89169

**D:** 702.667.4831 | **F:** 702.567.1568 kvm@h2law.com | Bio | vCard

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Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington Ave., Suite 3900 Las Vegas NV 89101

Tel.: 702-486-8727

From: Akke Levin

**Sent:** Monday, October 26, 2020 12:53 PM

**To:** Traci A. Plotnick

**Subject:** FW: In re DOT-draft order on motion to amend and countermotion to clarify

From: Joel Schwarz < joel@h1lawgroup.com>
Sent: Wednesday, October 21, 2020 12:18 PM

**To:** Akke Levin <ALevin@ag.nv.gov>

Cc: Eric Hone <eric@h1lawgroup.com>; Jamie Zimmerman <jamie@h1lawgroup.com>; Karen Morrow

<karenscott2morrows@gmail.com>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Thanks Akke, looks okay from our perspective.

### Joel Schwarz

Attorney

# **H1 Law Group**

Joel@H1LawGroup.com 701 N Green Valley Parkway, Suite 200 Henderson, Nevada 89074 p. 702-608-5913 f. 702-608-5913

www.H1LawGroup.com

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From: Akke Levin < <u>ALevin@ag.nv.gov</u>>

Sent: Wednesday, October 21, 2020 11:49 AM

**To:** 'Gentile, Dominic' <<u>dgentile@ClarkHill.com</u>>; 'Hunt, John A.' <<u>jhunt@clarkhill.com</u>>; 'Amy Sugden' <amy@sugdenlaw.com>; 'clarence@ramoslaw.com' (clarence@ramoslaw.com) <clarence@ramoslaw.com>; Todd Bice

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<Alina@nvlitigation.com>; Rusty Graf <rgraf@blacklobello.law>; rgraf@blackwadhams.law;

<u>bhiggins@blackwadhams.law</u>; <u>chattahlaw@gmail.com</u>; <u>nick@nrdarelaw.com</u>; <u>Joel Schwarz < joel@h1lawgroup.com</u>>; Jamie Zimmerman < jamie@h1lawgroup.com>; 'Chris Rose' < LCR@juwlaw.com>; 'kvm@h2law.com' < kvm@h2law.com>;

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Tel.: 702-486-8727

From: Akke Levin

**Sent:** Monday, October 26, 2020 1:09 PM

**To:** Traci A. Plotnick

**Subject:** FW: In re DOT-draft order on motion to amend and countermotion to clarify

From: Alina <Alina@nvlitigation.com>
Sent: Monday, October 26, 2020 1:07 PM
To: Akke Levin <ALevin@ag.nv.gov>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

### Good afternoon Akke:

I don't have any issues regarding the last version of the proposed order you circulated. I hope all is well with you!

Alina

mail.

#### Alina M. Shell



#### **ATTORNEYS AT LAW**

www.nvlitigation.com

701 E. Bridger Ave., Ste. 520 Las Vegas, NV 89101 (702)728-5300 (T) / (702)425-8220 (F)

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From: Akke Levin <<u>ALevin@ag.nv.gov</u>>
Sent: Monday, October 26, 2020 12:09 PM

To: Kirill V. Mikhaylov <kvm@h2law.com>; 'Gentile, Dominic' <dgentile@ClarkHill.com>; 'Hunt, John A.'

< <u>ihunt@clarkhill.com</u>>; 'Amy Sugden' < <u>amy@sugdenlaw.com</u>>; 'clarence@ramoslaw.com' (<u>clarence@ramoslaw.com</u>)

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### <TPlotnick@ag.nv.gov>

Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Importance: High

All:

I have not received any additional comments from anyone since circulating the revised order Friday. Unless we hear from you by **2 p.m**. today, we will assume all parties approve and submit the attached order to the Court. Akke

From: Akke Levin

Sent: Friday, October 23, 2020 10:18 AM

To: Kirill V. Mikhaylov <<a href="mailto:kmm@h2law.com">kmm@h2law.com</a>; 'Gentile, Dominic' <<a href="mailto:kemmolaw.com">kemm@h2law.com</a>; 'Gentile, Dominic' <<a href="mailto:kemmolaw.com">kemmolaw.com</a>; 'Hunt, John A.' <<a href="mailto:kemmolaw.com">kemmolaw.com</a>; 'Amy Sugden' <<a href="mailto:kemmolaw.com">kemmolaw.com</a>; 'Clarence@ramoslaw.com</a>; 'Clarence@ramoslaw.com</a>; Nathanael Rulis <<a href="mailto:kemmolaw.com">n. Kemmolaw.com</a>; Pat Stoppard <<a href="mailto:kemmolaw.com">p. Rusty Grant T. Smith <<a href="mailto:JTS@pisanellibice.com">JTS@pisanellibice.com</a>; Nathanael Rulis <<a href="mailto:n.rulis@kempjones.com">n. Rusty Grant Caption Prince <a href="mailto:kemmolaw.com">deprince@thedplg.com</a>; Bult, Adam K. <<a href="mailto:ABult@BHFS.com">ABult@BHFS.com</a>; 'Fetaz, Maximilien' <a href="mailto:MFetaz@BHFS.com">MFetaz@BHFS.com</a>; 'Teddy Parker' <a href="mailto:TParker@pnalaw.net">TParker@pnalaw.net</a>; David R. Koch <<a href="mailto:dkoch@kochscow.com">dkoch@kochscow.com</a>; Jared Kahn <<a href="mailto:kemmolaw.com">jkahn@jk-legalconsulting.com</a>; Eric Hone <<a href="mailto:eric@h1lawgroup.com">eric@h1lawgroup.com</a>; Alina <<a href="mailto:Alina@nvlitigation.com">Alina@nvlitigation.com</a>; Rusty Graf <<a href="mailto:rgraf@blacklobello.law">rgraf@blacklobello.law</a>; rgraf@blackwadhams.law; bhiggins@blackwadhams.law; chattahlaw@gmail.com; nick@nrdarelaw.com; Joel Schwarz

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<a href="mailton@jfnvlaw.com">">; Jennifer Braster < jbraster@nblawnv.com">">; Andrew Sharples < a href="mailton@jfnvlaw.com">">; L. Christopher Rose < lcr@h2law.com">">; L. Christopher Rose < lcr@h2law.com">"; L. Christopher Rose < lcr@h2law.com">";

**Cc:** Steven G. Shevorski < Shevorski@ag.nv.gov >; Miller, Ross < miller@ClarkHill.com >; Dzarnoski, Mark < mdzarnoski@clarkhill.com >; sscow@kochscow.com; 'Gail@ramoslaw.com' < Gail@ramoslaw.com >; Traci A. Plotnick < TPlotnick@ag.nv.gov >

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Subject: RE: In re DOT-draft order on motion to amend and countermotion to clarify

Good Afternoon Akke,

Attached please find Wellness Connection's changes to the proposed Order. Please let us know if you have any comments or concerns.

Thank you.



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From: Akke Levin <ALevin@ag.nv.gov>

Sent: Wednesday, October 21, 2020 11:49 AM

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Subject: In re DOT-draft order on motion to amend and countermotion to clarify

## **CAUTION: EXTERNAL EMAIL**

### All:

Attached is the DOT's proposed order on the Motion to Amend and Countermotion to Clarify for your review and approval. It is due Monday under the Minute Order (also attached), so if possible, please return any comments to us by the close of business **Friday October 23**.

Thank you,

Akke Levin Senior Deputy Attorney General Office of the Attorney General 555 E. Washington Ave., Suite 3900

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