IN THE SUPREME COURT OF THE STATE OF NEVADA 1 2 Electronically Filed Jan 18 2022 02:53 p.m. 3 IN THE MATTER OF DISCIPLINE) OF CHRISTOPHER ARABIA, ESQ.,) Elizabeth A. Brown BAR NO. 9749 4 Clerk of Supreme Court Case No. 82173 5 6 7 8 9 10 STATE BAR OF NEVADA'S ANSWER TO APPELLANT'S 11 PETITION FOR EN BANC REHEARING 12 13 14 15 Thomas F. Pitaro, Esq. STATE BAR OF NEVADA Daniel Hooge, Bar Counsel Nevada Bar No. 250 16 R. Kait Flocchini, Asst. Bar Counsel Emily K. Strand, Esq. Nevada Bar No. 9861 Nevada Bar No. 15339 17 3100 W. Charleston Blvd., Ste. 100 PITARO & FUMO Las Vegas, Nevada 89102 601 Las Vegas Blvd. South 18 (702)382-2200 Las Vegas, Nevada 89101 (702) 382-9221 19 Attorney for State Bar Attorney for Appellant 20

ARGUMENT IN OPPOSITION TO THE PETITION FOR EN

BANC REHEARING

I. LEGAL STANDARD

Nevada Rule of Appellate Procedure 40A sets forth the extraordinary circumstances for an *en banc* Rehearing. NRAP 40A(a) states:

En banc reconsideration of a decision of a panel of the Supreme Court is not favored and ordinarily will not be ordered except when (1) reconsideration by the full court is necessary to secure or maintain uniformity of decisions of the Supreme Court or Court of Appeals, or (2) the proceeding involves a substantial precedential, constitutional or public policy issue.

A party may file a petition for *en banc* reconsideration only within 14 days after written entry of a Supreme Court Panel's decision to deny rehearing. NRAP 40A(b).

NRAP 40A(c) governs the contents of the petition, providing that:

A petition based on grounds that full court reconsideration is necessary to secure and maintain uniformity of the decisions of the Supreme Court or Court of Appeals shall demonstrate that the panel's decision is contrary to prior, published opinions of the Supreme Court or Court of Appeals and shall include specific citations to those cases.

...

NRAP 40A(c) requires that petitions "based on grounds that the proceeding involves a substantial precedential, constitutional or public

policy issue [(i)] concisely set forth the issue, [(ii)] specify the nature of the issue, and [(iii)] demonstrate the impact of the panel's decision beyond the litigants involved." *Id*. A petitioner may not reargue "[m]atters presented in the briefs and oral arguments" and may not raise a point for the first time. *Id*.

II. ARGUMENT

The Petition fails to identify any issue in this matter that meets the standards, under NRAP 40A, for an *en banc* rehearing.

As an initial matter, the Petition fails to meet the procedural requirements because (i) the October 21, 2021 Petition for Rehearing by the Supreme Court Panel did not raise the issue of the asserted qualified immunity and disciplinary jurisdiction over elected District Attorneys and (ii) the Opening Brief, filed February 5, 2021, did not raise the issue of whether the "single act" created substantial harm to the administration of justice. For this reason, the issues of (i) jurisdiction and (ii) evaluation of the "single act" have either been waived or are not ripe for consideration by an an *en banc* Court.

Furthermore, the panel's decision does not conflict with any decision of this Court and does not involve an issue of exceptional importance.

The Petition fails to cite to any cases which are contrary to the current

decision to issue a Public Reprimand for violations of RPC 1.7 and RPC 8.4(d). The Petition also fails to explain or support that rehearing is necessary to address a substantial precedential, constitutional, or public policy issue.

A. The Petition Fails to Establish the Procedural Requirements of NRAP 40A.

This Court will not reconsider new arguments *en banc*. NRAP 40A(c).

1. Failure to Raise Issue in Original Briefs.

A failure to raise an issue in the original appellate briefing renders the argument waived. *See Powell v. Liberty Mut. Fire Ins. Co.*, 127 Nev. 156, fn. 3, 252 P.3d 668, 672 (Nev. 2011). The current Petition asks for reconsideration of the issuance of a Public Reprimand for violation of RPC 8.4(d) based on an evaluation of whether the 'single act' constituted 'substantial harm.' *See* Petition at pg. 6-7. However, The Opening Brief did not raise that argument. *See Generally*, Opening Brief, filed on February 5, 2021, pg. 14. The Petition for Rehearing was the first time the issue of substantial harm was argued, and then, the argument merely mirrored the dissent in the Panel decision. A failure to raise an issue in

the initial appeal bars the argument in this petition for rehearing. Thus, this Court should not consider the issue of substantial harm.

2. Failure to Raise the Public Policy Issue Clearly in Briefs.

A petitioner for *en banc* rehearing must clearly raise the issue in the appellate briefs. NRAP 40A(b); *R & S St. Rose Lenders, LLC v. Branch Banking & Trust Co.*, 2014 Nev. LEXIS 145, *2 (2014).

In *R & S St. Rose Lenders*, the Court held that the appellant waived a public policy argument because it failed to make the argument in previous briefs. The dissenting opinion clarified that the Nevada Supreme Court's decision regarding *en banc* reconsideration in *R&S St. Rose Lenders* came about after a panel decision and panel denial of a rehearing request. *Id.* at *11-12. The dissent conceded that the appellant did not assert the argument prior to the *en banc* petition, but emphasized that, in its direct appeal, the appellant cited to the support for the argument-at-issue. The majority of the Court was unpersuaded that a referenced, but unasserted, argument was a sufficient basis to grant *en banc* reconsideration.

Here, the Petition for Rehearing by the Supreme Court Panel requested that the Panel reconsider the decision to issue a Public Reprimand generally and, specifically, for a violation of RPC 8.4(d). See

Appellant's Petition for Rehearing, filed October 10, 2021, pgs. 6-7. The previous petition also argued that the Panel failed to adequately consider facts relevant to whether Respondent violated RPC 1.7 (Conflict of Interest: Current Clients). *See id.* at 2-6. However, the previous Petition did not seek reconsideration of whether this Court, and the State Bar, had jurisdiction to sanction a lawyer who had been elected to the position of District Attorney. Thus, the request to rehear the issue of qualified immunity/jurisdiction should be denied for failing to satisfy the procedural requirements of NRAP 40A.

B. No Evidence of Contrary Decisions for Similar Violations of RPC 1.7 and RPC 8.4(d).

The Petition is void of any argument that the Panel's decision that RPC 1.7 was violated is contrary to prior Supreme Court decisions. In fact, the Petition fails to argue against the conclusion that RPC 1.7 was violated; Respondent has accepted that Court found the violation established and warranting discipline.

The Petition focuses on the conclusion that RPC 8.4(d) was violated and whether a Public Reprimand is the appropriate sanction for the violation of RPC 1.7. *See* Petition at pg. 6-7.

First, the Petition fails to cite any authority that contradicts the Panel's finding that the 'single act' at issue caused 'substantial harm' to the administration of justice. The Petition cites to *In re Colin*, 448 P.3d 556 (Nev. 2019) but the panel majority distinguished *In re Colin* on factual grounds. It did not contradict its legal conclusion. The Petition merely reargues the facts of the case. *Compare* Petition at pg. 6:18-7:6 and Petition for Rehearing, filed October 10, 2021, pg. 6:14-7:2. It offers no specific citations to cases that contradict the Panel's decision. Thus, this disciplinary matter does not meet the requirements for an *en banc* reconsideration to maintain uniformity of decisions.

Second, the Petition fails to cite to any authority that contradicts the Panel's imposition of a Public Reprimand for the misconduct.¹ The Petition references that Standard 4.34 of the ABA Standards for Imposing Lawyer Sanctions should have been applied to the misconduct and an admonition issued. Petition at pg. 7. But again, the Petition is

¹ The Petition uses the terms "Letter of Reprimand" and "Public Reprimand" as the imposed sanction. SCR 102 identifies a Letter of Reprimand and a Public Reprimand as distinctly different sanctions. The State Bar acknowledges that the distinction may be virtually in name only after the revisions to SCR 121 that imposed complete, unredacted publication on all Letter of Reprimand. Nonetheless, the Hearing Panel recommended issuance of a Public Reprimand and the Panel accepted and approved that recommendation.

devoid of decisions so applying Standard 4.34, instead of Standard 6.23, to similar circumstances. Further, the sanction of an 'admonition' is not available in Nevada; the closest analog is a Letter of Reprimand as the lowest form of discipline available.²

C. No Substantial Precedential, Constitutional, or Public Policy Issue that Warrants *En Banc* Rehearing.

The Petition for *en banc* rehearing argues that disciplining attorneys in elected positions is "a novel issue with the power to significantly impact public policy." The argument focuses on an interpretation of the application of qualified immunity under NRS 41.032, which the underlying Opening Brief advanced and the unanimous Panel rejected. *Compare* Petition at pg. 4:7-5:17 and Opening Brief at pg. 8:14-10:6; *see also In the Matter of Discipline of Christopher Arabia*, 137 Nev. Adv. Opinion, pgs. 5-8 and (dissent) 1

² The ABA Standards for Imposing Lawyer Sanctions provides that an 'admonition' is "the least serious of the formal disciplinary sanction and is the only private sanction." *Annotated Standards for Imposing Lawyer Sanctions*, pg. 74 (Am. Bar Ass'n 2015). Since the revision of SCR 121 in 2007 and revision of SCR 121.1 in 2016, the lowest form of discipline in Nevada is not a private sanction and there is no sanction that can be maintained as 'private.' *See* ADKT 392 (December 29, 2006) and ADKT 518 (Dec. 27, 2016).

(September 23, 2021). The Petition asserts that District Attorneys should be allowed to act with impunity so long as the conduct is "during their official duties as District Attorneys" and the potential application of the RPCs would "likely have a chilling effect on attorneys who vote or otherwise make decisions on controversial public policy issues." Petition at pg. 5-6. This argument fails to demonstrate how imposition of the RPCs will inappropriately chill voting or decision-making attorneys.

1. No Dispute that Disciplinary Matters are not 'Actions' to Which Qualified Immunity Might Apply.

The Petition argues for a broad interpretation of qualified immunity as a matter of public policy. However, the Petition provides no statutory or judicial authority to support the argument.

As the majority opinion states, broadening qualified immunity is not a current public policy issue. On the contrary, accountability and limiting qualified immunity have become a top priority.³ The disciplinary process is a counterbalance to the qualified immunity afforded public attorneys in other arenas.

^{19 3} See, e.g., ABA, QUALIFIED IMMUNITY,

https://www.americanbar.org/groups/public education/publications/insights-on-law-and-society/volume-21/issue-1/qualified-immunity/.

2. <u>Imposition of the Nevada Rules of Professional Conduct on a</u> District Attorney is not Novel.

The Petition reiterates the argument that this Court's holding in *Wayment* immunizes *any* decision that a District Attorney makes. Petition at pg. 4-5. *Wayment* seems relevant because it involved a dispute over the termination of a deputy district attorney and the initial issue in this disciplinary matter arose because Respondent terminated a deputy district attorney. But, this argument shows a continued failure to recognize that the issue is with Respondent's conduct *after* the termination- not the termination itself.⁴ The decision to terminate an employee is a supervisory decision, not a lawyering decision.

At issue in this disciplinary matter is Respondent's lawyering decision to provide advice despite a conflict of interest. Respondent acknowledges he made a lawyering decision, pursuant to NRS 252.160, when he advised the Nye County Human Resources Administrator. Petition at pg. 5. The Majority Opinion found his conduct to be governed

⁴ As recognized by the Majority Opinion, this disciplinary matter is also not about the content of the advice Respondent provided, which could be deemed discretionary in nature. The disciplinary proceeding measures whether Respondent should have provided *any* advice at all regarding the procedure of a hearing that would question the propriety of his own decision.

	by the Nevada Rules of Professional Conduct, just like his lawyering
	conduct in a court proceeding would be governed by RPC 3.8 (Special
	Responsibilities of a Prosecutor), RPC 3.3 (Candor Toward the Tribunal),
	RPC 3.4 (Fairness to Opposing Party and Counsel), or RPC 3.5
	(Impartiality and Decorum of the Tribunal and Relations with Jury).
	There is nothing novel or policy-forming about uniformly imposed all of
	the Nevada Rules of Professional Conduct on all lawyers, including
	elected District Attorneys.
	E. Conclusion.
	For the foregoing reasons, this Court should deny the petition for
	rehearing <i>en banc</i> .
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Respectfully submitted this 18th day of January 2022.

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CERTIFICATE OF COMPLIANCE

- 1. I hereby certify that this brief complied with the formatting requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and the type style requirements of NRAP 32(a)(6) because this brief has been prepared in a proportionally spaced typeface using Word 2010 in Georgia 14-point font size.
- 2. I further certify that this brief complies with the page or type volume limitations of NRAP 27(d)(2) because, excluding the parts of the brief exempted by NRAP 32(a)(7), it is proportionately spaced, has a typeface of 14 points or more and is no longer than 10 pages.
- 3. Finally, I hereby certify that I have read the foregoing State Bar of Nevada's Answer to Appellant's Petition for *en banc* Rehearing, and to the best of my knowledge, information and belief, this brief is not frivolous or interposed for any improper purpose. I further certify this brief complies with all applicable Nevada Rules of Appellate Procedure, including the requirement of NRAP 28(e), which requires every assertion in the brief regarding matters in the record to be supported by appropriate references to the record on appeal. I understand that I may be subject to sanctions

1	in the event that the accompanying brief is not in conformity with the
2	requirements of the Nevada Rules of Appellate Procedure.
3	DATED this 18th day of January 2022.
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