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2	IN THE SUPREME COURT O	OF THE STATE OF NEVADA	
3		Electronically Filed Jul 21 2021 11:57	d a m
4	EFREN AGUIRRE JR.,	Elizabeth A. Brow Clerk of Supreme	n
5	Appellant,		
6	vs.	ASE NO.82445	
7	ELKO COUNTY SHERIFF'S		
8	OFFICE,		
9	Respondent.		
10			
11	Appeal From The Fourt Of The State	h Judicial District Court	
12	In And For The		
13	RESPONDENT'S A	NSWERING BRIEF	
14	TYLER J. INGRAM	TRAVIS W. GERBER	
15	Elko County District Attorney's Office	State Bar Number: 8083 ZACHARY A. GERBER	
16	RAND J. GREENBURG State Bar Number 13881	State Bar Number: 13128 491 4 th Street,	
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19	ATTORNETS FOR RESPONDENT	ATTORNET FOR ATTELLANT	
20			

TABLE OF CONTENTS

2	TABLE OF CONTENTS	
3	TABLE OF AUTHORITIES	I
4	STANDARD OF REVIEW ON APPEAL	1
5	STATEMENT OF FACTS	1
6	ARGUMENT	5
7	A. APPELLANT HOME IS NOT PROTECTED BY A HOMESTEAD	5
8	B. FORFEITURE OF APPELLANT HOME DOES NOT	
9	VIOLATE THE EIGHTH AMENDMENT	23
10	C. PARTIAL FORFEITURE	36
1 1	CONCLUSION	38
11	CERTIFICATE OF COMPLIANCE	40
12	CERTIFICATE OF SERVICE	42
13		
14		
15		
16		
17		
18		
19		
20		
	-i-	

TABLE OF AUTHORITIES

2	Cases PAGE NO.
3	
4	1632 N. Santa Rita, 166 Ariz. 197, 202 (1990)
4	Blankenship v. State, 132 Nev. 500, 507-08, 375 P.3d 407 (2016) 27 Bly, 456 N.W.2d 195 (Iowa 1990)
5	Bornstein, 335 B.R. 462, 465 (Bankr. S.D. Fla. 2005)
6	Breedlove v. Breedlove, 100 Nev. 606, 608-10, 691 P.2d 426 (1984) 19, 20
7	Breedlove v. Breedlove, 100 Nev. 606, 691 P.2d 426 (1984)
<i>'</i>	Burton, 167 B.R. 923, 925 (1994)
8	Butterworth v. Caggiano, 605 So. 2d 56 (Fla.1992)
	Cohen v. United States, 297 F.2d 760, 773 (9th Cir. 1962)
9	Drive, Wilton Manors, Fla., 175 F.3d 1304, 1309 (11th Cir. 1999) 24
	Driver v. Conley, 320 S.W. 3d. 516, 519 (Tex.App.2010)
10	Ellis, 2019 Bankr. Lexis 3694, 2019 WL 11590521
	Ellsworth v. Marchall, 196 C.A. 2d 471, 16 Cal. Rptr. 5989, 590,
11	(1961)
12	Haynes, 2018 U.S. Dist. Lexis 3153, 2018 WL 317808
	Holt, 357 B.R. 917, 923-24 (Bankr. M.D. Ga. 2006)
13	Jackman v. Nance, 109 Nev. 716, 857 P.2d 7 (1993) 6, 14, 18, 20
	Levingston v. Washoe County by & Though the Sheriff of Washoe
14	County, 112 Nev. 479, 916 P.2d 163 (1996)23
	Lioce v. Cohen, 124 Nev. 1, 20, 174 P.3d 970 (2008)
15	Lot 39 v. State, 85 S. W. 3d 429 (Tex. Ct. App. 2002)
	Maki v. Chong, 119 Nev. 390, 75 P.3d 376 (2003)
16	Matter of Estate of Dodge, 685 P.2d 260, 263 (Colo. Ct. App. 1984) 19, 20
17	McGill v. Lewis, 61 Nev. 34, 116 P.2d 581 (1941)
	Nielsen v. 2003 Honda Accord, 845 N.W. 2d 754, 757 (Minn. 2013). 12
18	Nilsson, 129 Nev. 946, 315 P.3d 966 (2013)
	Parcel of Real Property Known as 1632 N. Santa Rita, Tucson, 166
19	Ariz. 197, 801 P.2d 432 (Ariz. Ct. App. 1990, review den'd) 18
	People v. Allen, 767 P.2d 798 (Colo. Ct. App. 1988)
20	Tr. Tr.

1	People v. One Residence Located at 1403 East Parham Street, 251 Ill.
	App. 3d 198, 621 N.E.2d 1026, 190 Ill. Dec. 573 (1993)
2	Radtke, 344 B.R. 690, 693 (Bankr. S.D. Fla. 2006)
	Savage v. Pierson, 123 Nev. 86, 157 P.3d 697 (2007)
3	Schaf v. Corey, 50 N.D. 432, 196 N.W. 502,503 (N.D. 1923)
	State ex rel. Braun v. A Tract of Land in the Northwest Quarter of
4	Section Four, Township Eleven South, Range Nineteen West of the
_	6th p.m., Ellis County, Kansas, 251 Kan. 685, 840 P.2d 453 (1992)
5	
6	State ex rel. Means v. Ten (10) Acres of Land, 1994 Okla. 71, 877 P.2d
0	597 (Okla.1994)
7	Stifel v. Hopkins, 477 F.2d 1116 (6 th Cir. 1973)
, l	Sullivan, 200 B.R, 682, 685 (Bankr. D. Nev. 1996), aff'd, 163 F.3d 607
8	(9 th Cir. 1998)
	Tellevik v. Real Property Known as 6717 100th Street S.W., Located in
9	Pierce County, 83 Wn. App. 366, 921 P.2d 1088 (1996), review
	den'd)
10	Timbs v. Indiana, 203 L. Ed. 2d 11 (2019)
	Tramel v. Stewart, 697 So. 2d 821 (Fla.1997)
11	United States v. \$100,348 in United State Currency, 354 F.3d 1110,
10	1122 (9 th Cir. 2004)
12	United States v. 314 NW Thruman St, Portland, Oreg., a Tract of Real
13	<i>Property</i> , 164 F.3d 1191, 1197 (9th Cir. 1999)23, 25
13	United States v. Ahmad, 213 F.3d 805, 817 (4th Cir. 2000) 24, 25
14	United States v. Bajakajian, 524 U.S. 321, 336-37 (1998) 23, 25, 27,
-	29, 31
15	United States v. Riedl, 164 F. Supp. 2d. 1196, (2001)
	Wilson v. Wilson, 55 Nev. 57, 58, 24 P.2d 317 (1933)
16	
17	Statutes
18	NDS 115 010(2) and(4)
	NRS 115.010(2) and(4)
10	NRS 115.010(5)
19	NRS 115.020
20	NRS 176.145
ا ۷۷	NRS 179.1163

1	NRS 179.117312, 36, 37
	NRS 179.118735, 37
2	NRS 193.130
3	NRS 213.10988
5	NRS 453.3385
4	Other Authorities
5	NV. Const. Art. 2, Sec. 2
	NV. Const. Art. 4, Sec. 30
6	Black's Law Dictionary, 1325 (9 th ed. 2009)
_	NAC 213.590
7	Nevada forfeiture statutes
8	U.S. Const., Amdt. 8
9	
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STANDARD OF REVIEW ON APPEAL

The question of whether the real property is protected by the Homestead Act and whether the forfeiture of the real property violates the Eighth Amendment are questions of law the court reviews de novo. ¹ However, the court should give "deference to the district court's factual findings and application of the standards to the facts."

STATEMENT OF FACTS

Real property located at 743 Devon Dr, Spring Creek, NV 89815,(real property) was conveyed to Appellant on May 12, 2016. 2 JA. 465-466. On October 19, 2017, police officers executed a search warrant on Appellant to search real property. 1 JA. 142:24-28; 1 JA. 143:1-2. Police officers in searching the home on the real property and found a total of 80.82 grams in heroin. 1 JA. 143:6-10. On October 19, 2017, Appellant was arrested for trafficking in controlled substances. 2 JA. 320:10-15; 1 JA. 161. Appellant has resided in the Elko County Jail or in the custody of NDOC since October 19, 2017. 1 JA. 320:10-15. Appellant was charged with Trafficking in a Schedule I Controlled Substance, a Category A Felony as defined by NRS 453.3385(1)(c), and Trafficking in a Schedule I Controlled Substance,

¹ Lioce v. Cohen, 124 Nev. 1, 20, 174 P.3d 970 (2008).

² Id

a Category B Felony as defined by NRS 453.3385(1)(a). *1 JA. 161:20-162:6*. The penalty under NRS 453.3385(1)(c) in 2017, the time the Forfeiture was filed, was life with the possibility of parole, with eligibility for parole beginning when a minimum of 10 years has been served; or a definite term of 25 years, with parole after a minimum of 10 years and a fine of not more than \$500,000.00. Appellant was also charged with possession of a controlled substance. *1 JA. 162-163*.

On November 2, 2017, Sheriff filed a Complaint for Forfeiture. *1 JA*. *1-5*. On November 21, 2017, Appellant filed a Declaration of Homestead. *2 JA*. *467-468*. The Declaration did not comply with the requirements under NRS 115.020 as determined in the Court Order Denying Motions for Summary Judgment filed on July 20, 2020. *2 JA*. *253:23-254:15*.

On August 10, 2018, an Amended Criminal Information was filed pursuant to a plea agreement. *1 JA. 169:8-11*. The Criminal Information charged Appellant with Trafficking in a Schedule I Controlled Substance, a Category B Felony as defined by NRS 453.3385(1)(b). *1 JA. 169:19-27*. The penalty under NRS 453.3385(1)(b) in 2017, the time the Forfeiture proceeding was filed, was 2 to 15 years and a fine of not more than \$100,000.00. Parole and Probation recommended that Appellant be sentenced to 36 months to 120 months with a fine of \$2,000. *2 JA. 292: 25-*

293:1. On October 16, 2018, a Judgment of Conviction was entered against Appellant. Appellant was sentenced to 48 months and a maximum 120 months for the trafficking charge. 2 JA. 492:14-16. Claimant also received a nominal fine for \$100.00. 2 JA. 492:17.

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On December 15, 2018, the real property was leased to Reyann Winters (Winters) on a week to week lease agreement. 2 JA. 495-496. The agreement specifically mentions that the property is intended to be the homestead property, and that Appellant intends to occupy the property after his release from prison. 2 JA. 495. This agreement was prepared by the same attorneys representing Appellant in the Forfeiture Proceedings and after the Declaration of Homestead was filed. 2 JA. 311:20-312:1. All of Appellant's personal property was removed from the real property to allow for the rental. 2 JA. 311:15-19. Winters has occupied the property from December 15, 2018, to the time of the bench trial. 2 JA. 303:5-10. Winters pays \$1200.00 a month to rent the property. 2 JA. 303:11-13. Appellant uses the funds to pay real property taxes, other fees, and makes a profit on the rent of the real property. 2 JA. 305:10-14. Appellant's brother maintains the property as a rental on behalf of Appellant. J JA. 302:13-19; 2 JA. 311:8-14. Appellant also insured the property against loss of rents, premises liability, and personal property. 3 JA. 505-506. Appellant's family, including a dependent child, do not reside on the property. 2 JA. 309:9-13; 2 JA. 310:3-6; 2 JA. 318:11-24; 2 JA. 320:8-16. Appellant testified that he intends to return to the real property after his release from NDOC custody. 2 JA. 319:4-6. The suggested listing price for the real property is assessed at approximately \$298,000. 2 JA. 330:15-18; 3 JA. 511-519. On May 5, 2020, Claimant filed an Amended Declaration of Homestead. 3 JA. 497. On July, 20, 2020, the Court denied the Motions for Summary Judgment. 2 JA. 255:24-256:1-2.

SUMMARY OF ARGUMENT

Appellant's real property is not protected by a homestead. Nevada law requires that the Declarant of a homestead be a bona fide resident. Appellant did not reside on the property when Appellant filed the Declaration of Homestead or Amended Declaration of Homestead. Also, Appellant abandoned the homestead when Appellant rented the entire property to a tenant. Appellant's absence from the property is not temporary because there is no evidence that Appellant will return to the property after incarceration. Also, Nevada public policy is against protecting property used for criminal activity.

Forfeiture of Appellant property does not violate the Eighth Amendment. Court indicates that a forfeiture may be at 15 to 17 times more

than the maximum statutory fine without being excessive. The forfeiture of real property is only three times greater than the maximum fine. The Court should not determine that the fine is excessive based on parole and probation's recordation of \$2,000 fine, the Court's nominal fine of \$100, or the fine of \$20,000 based on a legislative change after the adjudication of the offense.

ARGUMENT

A. <u>APPELLANT HOME IS NOT PROTECTED BY A</u> <u>HOMESTEAD</u>

1. Appellant's Declarations of Homestead Are Not Valid

Under Article 4, Section 30 of the Nevada Constitution, "A Homestead as provided by law, shall be exempt from forced sale under any process of law . . ." Under NRS 115.020(2)(a), "When made by a married person or persons, that they or either of them are married, or if not married, that he or she is a householder." "While the statutory provisions should be liberally construed, this liberal interpretation 'can be applied only where there is a substantial compliance with [the homestead] provisions.""³

³ In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013)(Quoting *McGill v. Lewis*, 61 Nev. 34, 40, 11**6**-P.2d 581, 583 (1941).

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Appellant filed Appellant's first Declaration of Homestead (Declaration) on November 22, 2017. 2 JA. 467-68. However, the Declaration was defective because the Declaration failed to indicate that Appellant was "married" or a "householder" as required under NRS 115.020(2).4 Because the Declaration did not comply with the requirements of NRS 115.020(2), the Declaration is not valid.

Appellant filed an Amended Declaration of Homestead (Amended Declaration) on May 18, 2020. 2 JA. 497. At the time the Amended Declaration was filed, Appellant was renting the whole property to a tenant and was not using the property for any homestead purpose. 2 JA. 495-496; 3 JA. 505-506; 2 JA. 309-313. NRS 115.020(2)(c) requires the property be used as the residence of the Declarant to have valid homestead exemption. 5 Because Appellant rented the whole real property to a tenant and is not being used for any

¹⁷ 18 with NRS 115.020(2)(a).

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⁴ In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013); (See also 2 JA. 254 where District Court concluded Declaration did not comply

⁵ In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013); Jackman v. Nance, 109 Nev. 716, 720, 857 P.2d 7 (1993); In re Sullivan, 200 B.R. 682, 685 (Bankr. D. Nev. 1996), aff'd, 163 F.3d 607 (9th Cir. 1998).

homestead purpose, the Amended Declaration is invalid and does not protect the Appellant's property.

Because Appellant's Declaration and Amended Declaration are not valid, Appellants real property is not protected by a homestead.

2. Appellant's Residency is Constructive

Under NRS 115.020(2)(c), "When made by any claimant under this section, that it is their or his or her intention to use and claim the property as a homestead." "In Nevada, '[i]t is axiomatic there can not be a homestead absent residence[,] . . . when a declaration of homestead is filed the declarant must be residing on the premises with the intent to use and claim the property as a homestead." "A homestead declaration must concern the claimant's 'bona fide residence." "We therefore conclude that debtor must actually reside on real property in order to properly claim a homestead exemption for that property." The requirement of residency applies to householders.

⁶ *In re Nilsson*, 129. Nev. 946, 952-53, 315 P.3d 966 (2013)(Quoting *In re Sullivan*, 200 B.R, 682, 685 (Bankr. D. Nev. 1996), *aff'd*, 163 F.3d 607 (9th Cir. 1998); *McGill v. Lewis*, 61 Nev. 34, 37-40, 116 P.2d 581 (1941); *In re Ellis*, 2019 Bankr. Lexis 3694, 2019 WL 11590521.

⁸ *Id*.

⁹ In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013).

a. Appellant is not Considered a Resident

Appellant argues that Appellant should be considered a resident because incarceration forced his absence from the property at the time the Declaration and Amended Declaration were filed. However, Nevada and Federal Courts have never recognized an exception to the requirement that a declarant reside on the property at the time the homestead declaration is filed. 10 The residency requirement has even been upheld when the absence from the property is due to incarceration.¹¹ Also, the Nevada Supreme Court has held, on similar arguments of constructive occupancy, that without residency the declaration of homestead is invalid. 12 Because Nevada and Federal Courts have never recognized constructive occupancy and because Appellant was incarcerated at the time that the Declaration and Amended Declaration were filed, Appellant is not a resident for the purposes of the homestead act.

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¹⁰ In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013)(Quoting 17 In re Sullivan, 200 B.R, 682, 685 (Bankr. D. Nev. 1996), aff'd, 163 F.3d

¹⁸ 607 (9th Cir. 1998); McGill v. Lewis, 61 Nev. 34, 37-40, 116 P.2d 581 (1941); In re Ellis, 2019 Bankr. Lexis 3694, 2019 WL 11590521. 19

¹¹ In re Ellis, 2019 Bankr. Lexis 3694, 2019 WL 11590521.

¹² In re Nilsson, 129. Nev. 946, 952-53, 315 P.3d 966 (2013); McGill v. Lewis, 61 Nev. 34, 37-40, 116 P.2d 581 (1941).

b. Appellant is not a Resident under any Provision of Law

Appellant argues that Art. 2, Sec. 2 of the Nevada Constitution shows that his residency has not changed. However, Art. 2, Sec. 2 is applicable for the purpose of voting and does not indicate that residency remains for the purpose of a homestead. Appellant also cites NRS 11.180, which indicates that an incarcerated person has the right to defend real property. However, nothing in NRS 11.180 indicates that the real property is the incarcerated person's residence for any purpose.

Also, Appellant argues that federal law determines incarceration does not change the residency of an incarcerated person. However, Appellant references Federal case law that is inapplicable to determine whether a person is a resident for the purposes of a homestead. ¹³ Because Art. 2, Sec. 2 does not establish residency for a homestead, because NRS 11.180 does not establish residency for a homestead, and because the cited federal law is inapplicable in determining residency for a homestead, Appellant is not a resident for the purpose of a homestead.

¹³ Cohen v. United States, 297 F.2d 760, 773 (9th Cir. 1962)(Finding that residency had not changed for the purpose of providing notice to the defendant); Stifel v. Hopkins, 477 F.2d 1116 (6th Cir. 1973)(Addressing residency for the purpose of diversity jurisdiction).

c. Homestead Cannot be Filed While a Person is Incarcerated under Nevada Law

Appellant cites cases from several jurisdictions arguing that a homestead could be filed while a person is incarcerated. However, homestead statutory and constitutional requirements are unique in each jurisdiction. "Homestead law was unknown to the common law . . . [a]ccordingly, the homestead exemption can only be extended or limited by the statute or constitutional provisions that created it."14 The cases cited by Appellant are cases from other jurisdictions examining that jurisdiction's unique homestead acts. 15 Appellant cites no Nevada or Federal case law showing that Nevada recognizes any constructive occupancy under any circumstances. While incarceration has not been directly addressed by the Nevada Courts, a Federal Court examined Nevada precedent and concluded that Nevada does not recognize constructive occupancy, even if a person is incarcerated. 16 Because Appellant cites to jurisdictions with unique constitutional and statutory provisions and because there is no Federal or Nevada case law that recognizes any type of constructive occupancy for the purposes of the

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¹⁴ Savage v. Pierson, 123 Nev. 86, 90, 157 P.3d 697 (2007).

¹⁵ See Appellants Opening Brief filed June 22, 2021, Page 17 and 18.

¹⁶ In re Ellis, 2019 Bankr. Lexis 3694, 2019 WL 11590521.

homestead, Appellant is not a resident for the purpose of the homestead.

Appellant argues that this case is distinguishable from In Re Ellis and Nevada Supreme Court cases hold Declarations filed during constructive occupancy invalid. However, the differences between this case and In Re Ellis and other Nevada cases is insignificant. In Nilsson, the Court considered the following certified question, "[D]oes the debtor have to actually reside on the property that is the subject of a claimed homestead exemption."17 The court concluded "that a debtor must actually reside on real property in order to properly claim a homestead exemption for that property." ¹⁸ Here, Appellant cannot show that Appellant resided on the property at the time any of the Declarations were filed. 2 JA. 320:8-16. Because Appellant cannot show that Appellant resided on the property at the time the Declarations were filed, the Appellant is not a resident for the purposes of a homestead.

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¹⁷ *In re Nilsson*, 129. Nev. 946, 947, 315 P.3d 966 (2013).

¹⁸ *Id.* at 952-53.

d. Final Process is Complete

Appellant argues that he will be living at the residence before final process is complete. NRS 115.010 (1) indicates, "The homestead is not subject to forced sale on execution or any final process from any court." "Final process' is defined as 'process issued at the conclusion of a judicial proceeding." ¹⁹ "In a judicial forfeiture proceeding, the forfeiture is complete after process is issued at the end of the proceeding" where there is an involuntary transfer of property. ²⁰

Here, final process has already occurred. NRS 179.1173(8), indicates that "[i]f the court determines that the property is subject to forfeiture, the court shall so decree." The District Court awarded Sheriff a Judgment of Forfeiture. 2 JA 447:7-8. Thus, because final process is complete at the end of the forfeiture proceedings, and because the District Court entered a Judgment of Forfeiture, the final process is complete.

¹⁹ *Nielsen v. 2003 Honda Accord*, 845 N.W. 2d 754, 757 (Minn. 2013)(Citing *Black's Law Dictionary*, 1325 (9th ed. 2009)). ²⁰ *Id*.

Also, the Appellate Court should only consider the record made and considered by the lower court.²¹ Here, Appellant indicated that he was not living on the real property at the time the Declaration and Amended Declaration were filed. 2 JA 320:8-17. Also, the District Court found that Appellant was incarcerated and not in actual possession at the time that the Amended Declaration was filed. 2 JA. 443:1-3. While Appellant asserts that he will be living on the property at a future date, there is nothing in the record before this Court showing that the Appellant lived on the real property at the time the District Court made its findings, conclusions of law, and order. Because the record as considered by the lower court clearly indicates Appellant was not living on the real property at the time judgment was entered, and because that is the record the Appellate Court reviews, the process is

e. Conclusion

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Declaration and Amended Declaration were filed, because Nevada and

Federal law have never recognize constructive occupancy, and because

Because Appellant's residency was constructive at the time the

²¹ Wilson v. Wilson, 55 Nev. 57, 58, 24 P.2d 317 (1933).

the process is final, Appellant is not a resident for the purposes of the homestead.

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3. Appellant's Absence is not Temporary

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a. Appellant's Homestead is Considered Abandoned

Appellant argues that because his absence from the property is

temporary, Appellant's homestead is valid. However, Nevada and

Federal courts interpret Nevada's Homestead Act to require that the

declarant reside on the premises and continue to be the bona fide

residence of the family [householder].²² When a Declarant ceases to use

495-496; 3 JA. 505-506; 2 JA. 309-313. Also, there is no indication in

the record that Appellant continues to reside on the property or that any

portion of the property is used by the Appellant as his residence or by

Appellant's family. 2 JA. 495-496; 3 JA. 505-506; 2 JA. 309-313.

Because Appellant rents the property and because there is no portion of

Here, Appellant's property currently is rented to a tenant. 2 JA.

the property as a bona fide residence, the homestead is abandoned.²³

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²² Jackman v. Nance, 109 Nev. 716, 720, 857 P.2d 7 (1993); In re Sullivan, 200 B.R, 682, 685 (Bankr. D. Nev. 1996), aff'd, 163 F.3d 607 (9th Cir. 1998).

 $20 \parallel^{23} Id$

the property used by Appellant as his bona fide residence, the homestead is now abandoned.

b. Appellant's Absence is not Temporary

Appellant argues that the record shows that he intends to return to the property and therefore his absence is temporary. In determining whether an absence from the property is temporary, an Appellant must demonstrate, rather than merely claim, the intent to return. ²⁴ Also, courts generally evaluate facts such as whether the Declarant continues to use the property during the absence by visiting the property, storing personal belongings on the property, or family continue to use the property as a residence. ²⁵ Courts have held that rented property does

²⁴ In Re Burton, 167 B.R. 923, 925 (1994)(Citing Ellsworth v. Marchall, 196 C.A. 2d 471, 474, 16 Cal. Rptr. 5989, 590, (1961).

²⁵ In Re Burton, 167 B.R. 923, 925 (1994)(Citing Ellsworth v. Marchall, 196 C.A. 2d 471, 474, 16 Cal. Rptr. 5989, 590, (1961); Driver v. Conley, 320 S.W. 3d. 516, 519 (Tex.App.2010); Schaf v. Corey, 50 N.D. 432, 196 N.W. 502,503 (N.D. 1923); In re Sullivan, 200 B.R. 682, 684 (1996); In re Nilsson, 129 Nev. 946, 315 P.3d 966 (2013); McGill v. Lewis, 61 Nev. 34, 116 P.2d 581 (1941).

Here, Appellant testified that he intends to return to the property.

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²⁶ In re Holt, 357 B.R. 917, 923-24 (Bankr. M.D. Ga. 2006); In re Radtke, 344 B.R. 690, 693 (Bankr. S.D. Fla. 2006); In re Bornstein, 335 B.R. 462, 465 (Bankr. S.D. Fla. 2005). In re Haynes, 2018 U.S. Dist. Lexis 3153, 2018 WL 317808.

property, because Appellant's family does not use the property as a bona fide residence, Appellant's absence from the property is not temporary.

c. Conclusion

Because Appellant abandoned the homestead and because Appellant's absence is not temporary, the real property is not protected by a valid homestead.

4. Public Policy Mandates Homestead be Set Aside

There is a division among jurisdictions regarding whether a homestead protects against forfeiture of property used for a criminal activity.²⁷ Florida, Illinois, Iowa, Kansas, and Oklahoma have all held that homesteads are protected from forfeitures based on a criminal offense.²⁸ Arizona, Colorado, Washington and Texas have held that the

²⁷ Lot 39 v. State, 85 S. W. 3d 429, 431-32 (Tex. Ct. App. 2002).

²⁸ Lot 39 v. State, 85 S. W. 3d 429, 431-32 (Tex. Ct. App. 2002.)(Citing Tramel v. Stewart, 697 So. 2d 821 (Fla.1997); Butterworth v. Caggiano, 605 So. 2d 56 (Fla.1992); People v. One Residence Located at 1403 East Parham Street, 251 Ill. App. 3d 198, 621 N.E.2d 1026, 190 Ill. Dec. 573 (1993); In re Bly, 456 N.W.2d 195 (Iowa 1990);

homestead does not protect against forfeiture of property used to conduct criminal activity.²⁹ Nevada case law supports the public policy that a homestead is not designed to protect real property used for criminal activity from forfeiture. ³⁰

The Nevada Supreme Court held, "the purpose of the homestead exception is to preserve the family home despite financial distress, insolvency or calamitous circumstances and to strengthen the family security and stability for the benefit of the family, its individual members, and the community and state in which the family resides."³¹

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State ex rel. Braun v. A Tract of Land in the Northwest Quarter of Section Four, Township Eleven South, Range Nineteen West of the 6th p.m., Ellis County, Kansas, 251 Kan. 685, 840 P.2d 453 (1992); State ex rel. Means v. Ten (10) Acres of Land, 1994 Okla. 71, 877 P.2d 597 (Okla.1994)).

²⁹ Lot 39 v. State, 85 S. W. 3d 429, 431-32 (Tex. Ct. App. 2002)(Citing In re Parcel of Real Property Known as 1632 N. Santa Rita, Tucson, 166 Ariz. 197, 801 P.2d 432 (Ariz. Ct. App. 1990, review den'd); People v. Allen, 767 P.2d 798 (Colo. Ct. App. 1988); Tellevik v. Real Property Known as 6717 100th Street S.W., Located in Pierce County, 83 Wn. App. 366, 921 P.2d 1088 (1996), review den'd).

³⁰ Jackman v. Nance, 109 Nev. 716, 717, 857 P.2d 7 (1993); Breedlove v. Breedlove, 100 Nev. 606, 608-10, 691 P.2d 426 (1984); Maki v. Chong, 119 Nev. 390, 75 P.3d 376 (2003).

While the Nevada homestead statute is liberally construed to protect the homestead, exceptions to the statute have been established by the Nevada Supreme Court when public policy mandates the homestead be set aside or providing protection through the homestead would lead to an absurd result. 32 The Nevada Supreme Court has held under this policy that the homestead exception does not protect against claims of child support or where the funds are directly related to fraud or other tortious conduct. 33

Public policy also mandates that the homestead exception be set aside when the property is used for criminal activity because criminal activity is contrary to the purpose of the homestead. The purpose of the

³¹ Jackman v. Nance, 109 Nev. 716, 717, 857 P.2d 7 (1993)(Citing

Matter of Estate of Dodge, 685 P.2d 260, 263 (Colo. Ct. App. 1984);

Maki v. Chong, 119 Nev. 390, 75 P.3d 376 (2003).

³² *Maki v. Chong*, 119 Nev. 390, 75 P.3d 376 (2003); *Breedlove v. Breedlove*, 100 Nev. 606, 608-10, 691 P.2d 426 (1984); *Jackman v. Nance*, 109 Nev. 716, 717, 857 P.2d 7 (1993).

³³ *Maki v. Chong*, 119 Nev. 390, 75 P.3d 376 (2003); *Breedlove v. Breedlove*, 100 Nev. 606, 608-10, 691 P.2d 426 (1984).

homestead is to create stability for the family and the community.³⁴ Criminal activity, especially that involving illegal substances, degrades and erodes both the stability of the family and the community. Also, it cannot be said that a person that declares the property as a homestead and then uses the property to commit crimes, or then files a homestead to protect the property from forfeiture for crimes committed in the community, makes the declaration of homestead in good faith. 35 Because criminal activity is inapposite of the purpose of the homestead, and because declaring a homestead for property used in criminal activities from forfeiture is not made in good faith, public policy requires that a homestead be set aside.

"type of debtor whom the legislature sought to protect." "Homestead

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laws in this country were designed for the purpose of protecting

families and making families secure in their homes from creditors"37

"The purpose of the homestead exception is to preserve the family

Also, protection against forfeiture for criminal activity is not the

³⁴ Jackman v. Nance, 109 Nev. 716, 717, 857 P.2d 7 (1993)(Citing Matter of Estate of Dodge, 685 P.2d 260, 263 (Colo. Ct. App. 1984);

³⁵ Maki v. Chong, 119 Nev. 390, 394, 75 P.3d 376 (2003).

³⁶ Maki v. Chong, 119 Nev. 390, 75 P.3d 376 (2003)(Quoting Breedlove v. Breedlove, 100 Nev. 606, 608-10, 691 P.2d 426 (1984)).

 $^{^{37}}$ *Id*.

home despite financial distress, insolvency or calamitous circumstances" Thus, the homestead is designed to protect the family from a forced sale to satisfy the debts of the owner. Forfeiture, on the other hand, "is not predicated upon the debts incurred by the owner but rather is based on the illegal uses to which the property was put." Because the homestead is designed to protect the family from forced sale to satisfy debts, and because forfeiture is not predicated upon debt incurred, the homestead was not designed to protect against forfeiture for criminal acts.

Public policy that a homestead is not designed to protect against forfeiture is manifest in the homestead statute. Under NRS 115.010(5), "Establishment of allodial title does not exempt the property from forfeiture . . ." While an allodial title is a unique protection for real property, the homestead protections extend into the allodial title. ⁴¹ Also, allodial title provides a greater protection against creditors. ⁴² If forfeiture is permitted for real property that has greater protection than the homestead and in which the homestead protection is incorporated, it

³⁸ Maki v. Chong, 119 Nev. 390, 394, 75 P.3d 376 (2003).

³⁹ In re 1632 N. Santa Rita, 166 Ariz. 197, 202 (1990).

⁴⁰ Id.

⁴¹ NRS 115.010(2) and(4).

⁴² *Id*.

follows that forfeiture of a real property with only homestead protection is also permitted. Because an allodial title is not exempt from forfeiture, because allodial title benefits from the same protections as the homestead and because allodial title guarantees greater protections than the homestead, it follows that statute supports the public policy that homesteads are subject to forfeiture.

Also, allowing for forfeiture of allodial title and not for property protected by a homesteads leads to an absurd result. Allodial title includes all the same protections as homestead. Also, allodial title provides for greater protections against creditors and even taxes. Because the homestead provides less protection than the allodial title, and because the allodial title includes all the homestead protections, allowing for forfeiture of the greater allodial title, while providing protection to the homestead leads to an absurd result.

5. Conclusion

Because Appellant's Declarations are invalid, because Appellant's residency is constructive, because Appellant's absence is

⁴³ NRS 115.010(2) and (4).

⁴⁴ NRS 115.010(4) and (4).

not temporary, because public policy dictates that a homestead does not protect from forfeiture, Appellant's property is not protected by a homestead and is subject to forfeiture.

> B. FORFEITURE OF APPELLANT HOME DOES NOT VIOLATE THE EIGHTH AMENDMENT

Under the Eighth Amendment, "Excessive bail shall not be required, nor

excessive fines imposed, nor cruel and unusual punishment inflicted."45 The

Excessive Fines clause applies to in rem civil forfeitures proceedings. 46 A

forfeiture is excessive if the forfeiture is grossly disproportionate to the

gravity of the offense.⁴⁷ In determining whether a forfeiture is excessive, the

Court must "look at the specific facts of each case, and the culpability of the

offender must be examined specifically, rather than examining the gravity of

the crime in the abstract.⁴⁸" Factors to be considered in determining an

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⁴⁵ U.S. Const., Amdt. 8.

⁴⁶ Levingston v. Washoe County by & Though the Sheriff of Washoe 17 County, 112 Nev. 479, 488, 916 P.2d 163 (1996); Timbs v. Indiana, 203 L. Ed. 2d 11 (2019). 18

⁴⁷ United States v. Bajakajian, 524 U.S. 321, 336-37 (1998).

⁴⁸ United States v. Bajakajian, 524 U.S. 321, 336-37 (1998); United States v. 314 NW Thruman St, Portland, Oreg., a Tract of Real Property, 164 F.3d 1191, 1197 (9th Cir. 1999); United States v. Riedl, 164 F. Supp. 2d. 1196, 1198-1202 (2001).

individual's culpability include the nature and extent of criminal activity, its relation to other crimes, its penalties, and the harm it caused.⁴⁹

1. Penalties

a. Sentencing Maximum Guidelines

"In considering an offense's gravity, the other penalties that the legislature has authorized are relevant evidence, as are the maximum penalties that could have been imposed under Sentencing Guidelines [statutory guidelines]." ⁵⁰ If the value of forfeited property is within the range of fines prescribed by Congress, a strong presumption arises that the forfeiture is constitutional." ⁵¹

Here, Appellant's original Criminal Information charged Appellant with Trafficking in a Schedule I Controlled Substance, a category A Felony, under NRS 453.3385(1)(c)(Effective until July 2020). *1 JA. 161-165*. This

⁴⁹ United States v. 314 NW Thruman St, Portland, Oreg., a Tract of Real Property, 164 F.3d 1191, 1197 (9th Cir. 1999); United States v. Ahmad, 213 F.3d 805, 817 (4th Cir. 2000).

⁵⁰ United States v. Riedl, 164 F. Supp. 2d. 1196, 1198-1202 (2001); United States v. 314 NW Thruman St, Portland, Oreg., a Tract of Real Property, 164 F.3d 1191, 1197 (9th Cir. 1999); United States v. Bajakajian, 524 U.S. 321, 336-37 (1998).

⁵¹ United States v. Riedl, 164 F. Supp. 2d. 1196, 1198-1202 (2001)(Citing Drive, Wilton Manors, Fla., 175 F.3d 1304, 1309 (11th Cir. 1999).

offense carried with it a \$500,000 maximum fine at the time.⁵² Appellant's estimated value of the respondent property is \$298,000, well within the confines of the maximum fine for the offense. Thus, the forfeiture is not grossly disproportionate.

However, even using the fine for the offense to which Appellant plead, the amount of the forfeiture would still not be grossly disproportionate. Courts have held that a fine can be 17 to 20 times greater than the maximum of the sentencing guidelines without being excessive.⁵³

Here, Appellant plead to Trafficking in a Schedule I Controlled Substance, a Category B Felony as defined by NRS 453.3385(1)(b). *1 JA*. *154-156*. The maximum fine under that offense at the time was \$100,000.⁵⁴ Here, the forfeiture is only three times the maximum fine.⁵⁵ This is well within the guidelines and would not be considered an excessive fine. Thus, the forfeiture is not grossly disproportionate.

⁵² NRS 453.3385(1)(C).

 ^{16 | 53} United States v. Riedl, 164 F. Supp. 2d. 1196, 1198-1202 (2001);
 United States v. 314 NW Thruman St, Portland, Oreg., a Tract of Real Property, 164 F.3d 1191, 1197 (9th Cir. 1999); United States v. Ahmad 213 F.3d 805, 817 (4th Cir. 2000); See also United States v. Bajakajian, 524 U.S. 321, 336-37 (1998)(Holding fine was excessive because it

was 72 times the maximum fine). ⁵⁴ NRS 453.3385(1)(b)(Effective until July 2020).

 $^{^{55}}$ \$100.000 x 3 = \$300,000.

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Appellant argues that the District Court erred by improperly comparing the maximum statutory fine to the federal sentencing guidelines. However, the District Court did not compare the federal sentencing guidelines to the statutory maximum. The District Court used federal case law to determine how many times a forfeiture may exceed the maximum fine before the forfeiture is excessive. 2 JA. 445:25-446:18. The court pointed to several cases that indicated that a forfeiture could be 12 to 13 times greater than the maximum fine and concluded that that forfeiture was not excessive when viewed with other factors. 2 JA. 446:16-18. Because the District Court only used federal law to determine how many times a forfeiture may exceed the maximum fine before the forfeiture is excessive, there is no error and the forfeiture is not grossly disproportionate.

b. The \$2,000.00

Appellant argues that the \$2,000 fine recommended by Nevada Division of Parole and Probation (Parole and Probation) is a more particularized number based on the specific culpability of the offender, and should be used to determine if the fine is excessive. Appellant attempts to compare the Sentencing Recommendations Selection Scale used by Parole and Probation to the Federal Sentencing Guidelines manual. Federal Courts use the Federal Sentencing Guidelines manual to determine the appropriate fine or sentence for a particular crime.⁵⁶ In forfeiture proceedings, Federal Courts give the sentencing guidelines "greater weight than the statutory maximum because the guidelines take into account specific culpability of the offender."⁵⁷ However, Nevada has no equivalent to the sentencing guidelines manual and Nevada Statutes are used by Nevada courts to determine sentencing.⁵⁸

Also, the scale used by Parole and Probation is to determine the Probation Success Probability. ⁵⁹ The scale does not include any reference to fines and is not used to determine the recommended fine at sentencing. ⁶⁰ Parole and Probation does not have any statutory or regulatory guidelines to determine the amount of a fine. It should be noted that the scale is no longer used by Parole and Probation, and Parole and Probation no longer provide sentencing recommendations in a PSI. ⁶¹ Because the scale used by Parole and Probation is for the purpose of determining the eligibility of an offender for probation, and

⁵⁶ United States v. Bajakajian, 524 U.S. 321, 338 (1998).

⁵⁷ United States v. \$100,348 in United State Currency, 354 F.3d 1110, 1122 (9th Cir. 2004).

⁵⁸ NRS 193.130.

⁵⁹ Blankenship v. State, 132 Nev. 500, 507-08, 375 P.3d 407 (2016); NRS 213.10988(1); NAC 213.590(Repealed)

⁶⁰ *Id*.

⁶¹ NRS 176.145

not to determine the appropriate fine and sentence, and because the Federal Sentencing Guidelines provide specific sentencing guidelines for a specific offense, the two are not comparable and the Court should not use the \$2,000 as the maximum fine to determine if the forfeiture is excessive.

Also, Appellant did not provide any scale or uniform scoring system that indicates the appropriate fine in this case based on criteria set forth by Parole and Probation, statute, or regulation. Appellant provides no evidence showing how Parole and Probation determined the fine in this case. Because there is no evidence of a scale that indicates the appropriate fine, and because there is no evidence showing how Parole and Probation determined the fine in this case, the Court should not use the \$2,000 as the maximum fine to determine if the forfeiture is excessive.

Because the scale used by Parole and Probation is not comparable to the Federal Sentencing Guidelines, and because Appellant has not shown how Parole and Probation calculated the fine, the Court should not use the \$2,000 as the maximum fine to determine whether the fine is grossly disproportionate.

c. The \$20,000

Appellant argues that the Court should use a \$20,000 fine because that is the maximum fine Appellant would face under the statutes that went into effect in July 2020. However, Appellant was not convicted under the statutes that went into effect in July 2020. Appellant plead guilty in 2018 and was convicted of trafficking under the statutes that were in effect at that time. The fine under that offense was \$100,000. Because the Appellant was not convicted under the statutes effective July 2020, and because the fine for the offense was \$100,000 at the time of conviction, the Court should not use the \$20,000 fine as the maximum fine in this case.

d. The Forfeiture is not Grossly Disproportionate

Appellant argues that *Bajakajian* and \$100,348.00 in *United States Currency* show that the forfeiture in this case is grossly disproportionate. However, facts in *Bajakajian* and \$100,348.00 in *United States Currency* are distinguishable from this case. In both those cases, the courts concluded that the culpability of the defendants was low based on all the factors.⁶²

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Both courts similarly reasoned that culpability was low because the crime was a mere failure to report.⁶³ Also, the money seized was for or from legitimate and noncriminal transactions and not criminal actions such as drug trafficking.⁶⁴ The *Bajakajian* Court reasoned, "[h]ad his crime gone undetected, the government, would have been deprived only of the information that \$357,144 had left the country."⁶⁵

In contrast, here, Appellant plead guilty to Trafficking under NRS 453.3385(b). *1 JA. 154-156*. The offense had a maximum fine of \$100,000 and a 2 to 15 years sentence in prison. ⁶⁶ Also, approximately 80.82 grams of heroin were located on the real property, which amount qualified Respondent for the higher offense under NRS 453.3385(c) (In effect prior to July 2020). *1 JA. 143:8-12*. That offense had a maximum fine of \$500,000 and a life sentence, or definite sentence of 25 years with eligibility of parole after 10 years. ⁶⁷ Also, the real property was being used to traffic controlled substances, law enforcement expended

⁶² United States v. Bajakajian, 524 U.S. 321, 337-41 (1998); United States v. \$100,348 in United States Currency, 354 F.3d 1110, 1121-24 (9th Cir. 2004).

 $[\]int_{63}^{63} Id$

⁶⁴ Id.

⁶⁵ *Id*

⁶⁶ NRS 453.3385(b)(In effect before July 2020).

⁶⁷ NRS 453.3385(c)(In Effect before July 2020).

resources to apprehend Appellant, and there was no aspect of the offense that was lawful. *1 JA. 139-140; 1 JA. 142-144*. Appellant admitted that the controlled substances were his possessions. *1 JA 143:3-5*. The District Court considering all these factors concluded that the fine was not excessive. *2 JA. 459:1-6*. Thus, unlike *Bajakajian* and \$100,348.00 in United States Currency, here the factors show that Appellant's culpability is high. Because Appellant's culpability is high and forfeiture is only three times the maximum fine, the forfeiture of the real property is not grossly disproportionate.

e. Conclusion

Because the forfeiture is within the guidelines set forth by federal courts regarding excessive fines, because the excessiveness should not be evaluated based on Parole and Probation's assessment, because Appellant was convicted in 2018 when the fine was \$100,000, and because the forfeiture is not grossly disproportionate, the fine does not violate the Eighth Amendment.

2. Nature and Extent of Criminal Activity

Here, Appellant sold controlled substances from his home. The amount of heroin located in the home was 80.82 grams. 1 JA. 143:8-12.

Also, the controlled substances of Methamphetamine, Marijuana, and Hydrocodone pills were located at the property. 1 JA. 143:13-25. In addition, Appellant had several firearms and ammunition. 1 JA. 146-147. There is no knowing exactly how long Appellant sold controlled substances. However, the property was acquired by Appellant in May 2016, and the arrest occurred over a year later in October 2017. 2 JA. 465-466. Appellant also admitted that the controlled substances found on the property were "all mine." 1 JA. 143:3-5. Also, Appellant plead guilty to Trafficking in a Schedule I Controlled Substance, a Category B Felony under NRS 453.3385(1)(b). 2 JA. 486-489; 2 JA. 491-493. Thus, because significant amounts of heroin were located on the real property, because other drugs were also found on the real property, because there were firearms located on the real property, and because Appellant admitted to being in possession of the controlled substances and plead to trafficking charges, the nature and extent of the crime are significant. Because the nature and the extent of the crime are significant, the Appellant's culpability is high.

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Appellant argues that Appellant's culpability is low in this case because Appellant received a \$100 fine and was sentenced to 48 to 120 months in prison. However, Appellant's expert witness testified that courts generally do not impose high fines when a person is sentenced to prison. 2

JA. 354:12-22. Also, the expert witness indicated that there is "the practical matter, how are they going to pay the fine." Appellant was sentenced to a maximum of 10 years in prison, which is just 5 years short of the maximum prison sentence a judge can give for the offense. 68 2 JA. 491-492. Appellant admitted to possessing the controlled substances found in the home. 1 JA. 143:3-5. Also, Appellant's sentence was reduced by a plea deal and if Appellant had been convicted of the actual offense committed at the time, Appellant could have been sentenced to a prison sentence of 25 years with parole after 10 years. 69 1 JA. 161-165; 2 JA. 486 486-487; 2 JA. 481-483. Because courts generally do not give a high fine when a defendant is sentenced to prison, because Appellant was only 5 years short of the maximum sentence, because Appellant admitted to possessing the drugs, and because Appellant's actual crime was much more severe, Appellant's culpability was high.

3. Relation to Other Crimes

The only related crime was possession of a firearm by a prohibited person. Although the crime is not directly related to trafficking controlled substances, firearms are often used in committing of crimes related to

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⁶⁸ NRS 453.3385(b)(In effect until June 30, 2020).

⁶⁹ NRS 453.3385(c)(In effect until June 30, 2021.)

controlled substances and are used against law enforcement in law enforcement's legitimate attempts to enforce the law.

4. Harm of the Offense

The harm of the offense is great. Heroin is an opioid. The United States Human and Health services declared a public health emergency in 2017. ⁷⁰ 2 JA. 391:23-24. According to that organization, 32,656 deaths occurred in the United States due to opioid overdose in 2019. ⁷¹ 2 JA. 391: 24-25. In 2019, 15,349 deaths were attributed to heroin alone. ⁷² 2 JA. 392:1. In 2018, 808,000 people used heroin. ⁷³ 2 JA. 392:1-2. Thus, the impact on the community is significant and terrible.

Also, in terms of law enforcement, Respondent expends significant resources stopping persons, like Appellant, from trafficking controlled substances in the community. 2 JA. 392:2-4. Also, Elko County expends resources in the treatment of persons that overdose on the controlled substance by way of ambulances, as well as other County personnel. 2 JA. 392:4-6. Elko County and the State expend significant resources in other

⁷⁰ https://www.hhs.gov/opioids/about-the-epidemic/index.html

⁷¹ *Id*.

 $\| ^{72} Id.$

⁷³ *Id*.

programs, such as treatment courts, to try to help persons suffering from addiction and to help the community be a safer place. 2 JA. 392:6-9. Thus, because thousands use heroin, because thousands die every year from the use of heroin, and because significant resources are used to attempt to stop the flow of heroin into the community and help those that have unfortunately become addicted to heroin, the harm is great. Because the harm is great, the forfeiture does not violate the Eighth Amendment.

Also, under NRS 179.1187, the money gained by forfeiture goes to help law enforcement continue to combat the controlled substance epidemic. Thus, forfeiture should be favored and is not in violation of the Eighth Amendment.

5. Conclusion

Thus, because the Other Penalties show that the forfeiture is not grossly disproportionate, because Nature and Extent of the Crime shows that the forfeiture is not grossly disproportionate, because the Harm of the Offense shows that the forfeiture is not grossly disproportionate, the forfeiture does not violate the Eighth Amendment of the United States Constitution.

C. PARTIAL FORFEITURE

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1. Nevada Law Requires Forfeiture, Except the Protected Interest

Even if the Court determined that the forfeiture of Appellant's entire interest in the property would violate the Eight Amendment, the Court should remand the case to the District Court to determine the unprotected interest that is not in violation of the Eighth Amendment. Nevada forfeiture statutes indicate that "[i]f the court determines that the property is subject to forfeiture . . . [t]he property . . . must be forfeited to the plaintiff, subject to the right of any claimant who established a protected interest." 74 "Protected interest" means the enforceable interest of an Appellant in property, which is shown not to be subject to forfeiture." 75 Where there is a protected interest, the Appellant must be compensated for the protected interest upon the sale or retention of the property by the Respondent. 76 Thus, under NRS 179.1173(8), if the Court finds that the forfeiture is excessive under the

⁷⁴ NRS 179.1173(8).

⁷⁵ NRS 179.1163; See also *United States v. \$100,348.00 in United States Currency*, 354 F.3d 1110, 1116 (9th Cir. 2004) (Upholding a district court's reduction of a forfeiture from \$100,348.00 to \$10,000.00 after determining full forfeiture would violate the Eighth Amendment).

⁷⁶ NRS 179.1173(8).

Eighth Amendment, the Court should remand the case to District Court for further proceedings to determine what interest of the home is not protected.

2. Public Policy Favors Partial Forfeitures

Public policy favors partial forfeiture or forfeiting the interest that is not protected. Forfeiture proceeds are used to fund law enforcement for the purpose of continuing to enforce NRS Chapter 453.⁷⁷ Also, forfeiture funds remaining in the forfeiture account at the end of the year exceeding \$100,000 must be distributed to schools.⁷⁸ Also, partial forfeiture prohibits property from continuing to be used for illegal purposes. Partial forfeiture protects Appellant because Appellant must be compensated for any protected interest. 79 Thus, because the funds are used to compensate for law enforcement related to NRS Chapter 453 and may be used for community schools, because partial forfeiture prohibits the continual use of the property for illegal purposes, and because Appellant is compensated for the protected interest, public policy favors the use of partial forfeitures.

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⁷⁷ NRS 179.1187(b).

⁷⁸ NRS 179.1187(d)

⁷⁹ NRS 179.1173(8).

3. Conclusion

Thus, because Nevada Statute mandates forfeiture, except for the protected interest, because public policy favors partial forfeiture, and because the culpability of the Appellant is high, if the Court finds a full forfeiture violates the Eighth Amendment, the Court should remand the case to the District Court to determine what interest of the property is not a protected interest.

CONCLUSION

Thus, because Appellant's real property is not protected by a homestead and because forfeiture of the real property does not violate the Eighth Amendment, the Court should deny Appellant's request to reverse the District Court Findings of Fact, Conclusions of Law, and Judgment for Forfeiture. In the alternative, if the Court finds the forfeiture excessive, Respondent respectfully requests that the Court remand the case to District Court for further determination of the appropriate amount for forfeiture.

-38-

1	RESPECTFULLY SUBMITTED this 21st day of July, 2021.
2	TYLER J. INGRAM Elko County District Attorney
3	Liko County District Attorney
4	By:
5	RAND J. GREENBURG
6	Deputy District Attorney State Bar Number: 13881
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CERTIFICATE OF COMPLIANCE

I hereby certify that this Respondent's Answering Brief complies with the formatting requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and the type style requirements of NRAP 32(a)(6). This Respondent's Answering Brief has been prepared in a proportionally spaced typeface using Microsoft Office Word 2007, in size 14 point Times New Roman font.

I further certify that this brief complies with the page or type-volume limitations of NRAP 32(a)(7) because, excluding the parts of the Respondent's Answering Brief exempted by NRAP32(a)(7)(C), because it contains 7697 words.

I hereby certify that I have read the Respondent's Answering Brief, and to the best of my knowledge, information, and belief, it is not frivolous or interposed for any improper purpose. I further certify that this brief complies with all applicable Nevada Rules of Appellate Procedure, in particular NRAP 28(e), which requires every assertion in the brief regarding matters in the record to be supported by appropriate references to the record on appeal.

1	I understand that I may be subject to sanctions in the event that the
2	accompanying brief is not in conformity with the requirements of the
3	Nevada Rules of Appellate Procedure.
4	DATED this 21st day of July, 2021.
5	TYLER J. INGRAM
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8	By:
9	RAND J. GREENBURG Deputy District Attorney
10	State Bar Number: 13881
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CERTIFICATE OF SERVICE

1	<u>CERTIFICATE OF SERVICE</u>
2	I certify that this document was filed electronically with the Nevada
3	Supreme Court on the 21st day of July, 2021. Electronic Service of the
4	Respondent's Answering Brief shall be made in accordance with the Master
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7	Zachary Gerber Travis Gerber
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11	Shawn L. Plunkott
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