### IN THE SUPREME COURT OF THE STATE OF NEVADA

#### INDICATE FULL CAPTION:

SOPHIE LAU, an individual; JEFFREY LAU, an individual; GOOD EARTH ENTERPRISES, INC., a California Corporation; and LIG LAND DEVELOPMENT, LLC, a California Limited Liability Company,

Appellants/Cross-Respondents,

VS.
CITY OF LAS VEGAS, a political subdivision of the State of Nevada; CAROLYN GOODMAN, as Mayor of the City of Las Vegas; CITY OF LAS VEGAS DEPARTMENT OF BUILDING & SAFETY, CODE ENFORCEMENT DIVISION, a department of the City of Las Vegas; VICKI OZUNA, Code Enforcement Manager; EMILY WETZSTEIN, Code Enforcement Assistant; KEVIN McOSKER, Director, Building and Safety Department; JOHN BOYER, as City Council Designee,

Respondents/Cross-Appellants.

No. 82720 Electronically Filed
Apr 20 2021 12:24 p.m.
Elizabeth A. Brown
DOCKETING SCHAME OF ESUpreme Court
CIVIL APPEALS

(CROSS APPEAL)

#### **GENERAL INFORMATION**

Appellants must complete this docketing statement in compliance with NRAP 14(a). The purpose of the docketing statement is to assist the Supreme Court in screening jurisdiction, identifying issues on appeal, assessing presumptive assignment to the Court of Appeals under NRAP 17, scheduling cases for oral argument and settlement conferences, classifying cases for expedited treatment and assignment to the Court of Appeals, and compiling statistical information.

#### WARNING

This statement must be completed fully, accurately and on time. NRAP 14(c). The Supreme Court may impose sanctions on counsel or appellant if it appears that the information provided is incomplete or inaccurate. *Id.* Failure to fill out the statement completely or to file it in a timely manner constitutes grounds for the imposition of sanctions, including a fine and/or dismissal of the appeal.

A complete list of the documents that must be attached appears as Question 27 on this docketing statement. Failure to attach all required documents will result in the delay of your appeal and may result in the imposition of sanctions.

This court has noted that when attorneys do not take seriously their obligations under NRAP 14 to complete the docketing statement properly and conscientiously, they waste the valuable judicial resources of this court, making the imposition of sanctions appropriate. See KDI Sylvan Pools v. Workman, 107 Nev. 340, 344, 810 P.2d 1217, 1220 (1991). Please use tab dividers to separate any attached documents.

1. Judicia	l DistrictEighth	DepartmentVIII			
County	7Clark	Judge Jessica Peterson			
Distric	t Ct. Case No. <u>A-19-806797-W</u>				
2. Attorno	ey filing this docketing statemen	t:			
Attorney	David E. Bailey	Telephone 702-229-6201			
Firm	Las Vegas City Attorney's Office				
Address	100 East Clark Avenue, Third Floor Las Vegas, NV 89101				
		•			
Client(s)	City of Las Vegas, Carolyn Goodman, Vicki Oz	zuna, Emily Wetzstein, Kevin McOsker, John Boyer			
	f their clients on an additional sheet accomp	he names and addresses of other counsel and panied by a certification that they concur in the			
3. Attorney(s) representing respondents(s):					
	of (p) relationering replanations(p)	<b>)·</b>			
	Andrew H. Pastwick				
Attorney	Andrew H. Pastwick				
Attorney	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120				
Attorney	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120	Telephone			
Attorney FirmAddress	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104	Telephone			
Attorney Firm Address Client(s) _	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104  Sophie Lau, Jeffrey Lau, Good Earth Enterprise	Telephone			
Attorney Firm Address Client(s) _	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104  Sophie Lau, Jeffrey Lau, Good Earth Enterprise	Telephone 702-866-9978  ses, Inc., LIG Land Development, LLC  Telephone			
Attorney Firm Address Client(s) _	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104  Sophie Lau, Jeffrey Lau, Good Earth Enterprise	Telephone 702-866-9978			
Attorney Firm Address  Client(s) _  Attorney Firm	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104  Sophie Lau, Jeffrey Lau, Good Earth Enterprise	Telephone 702-866-9978  ses, Inc., LIG Land Development, LLC  Telephone			
Attorney Firm Address  Client(s) _  Attorney Firm Address	Andrew H. Pastwick  Law Office of Andrew H. Pastwick, LLC  1810 East Sahara Avenue, #120 Las Vegas, NV 89104  Sophie Lau, Jeffrey Lau, Good Earth Enterprise	Telephone 702-866-9978  ses, Inc., LIG Land Development, LLC  Telephone			

(List additional counsel on separate sheet if necessary)  $\,$ 

4. Nature of disposition below (check	all that apply):			
☐ Judgment after bench trial	☐ Dismissal:			
☐ Judgment after jury verdict	verdict   Lack of jurisdiction			
☐ Summary judgment ☐ Failure to state a claim				
☐ Default judgment	☐ Failure to prosecute			
☐ Grant/Denial of NRCP 60(b) relief	Other (specify):			
☐ Grant/Denial of injunction	☐ Divorce Decree:			
$\square$ Grant/Denial of declaratory relief	☐ Original ☐ Modification			
	Other disposition (specify):			
5. Does this appeal raise issues conce	rning any of the following? $_{ m N/A}$			
☐ Child Custody				
☐ Venue				
☐ Termination of parental rights				
<b>6. Pending and prior proceedings in this court.</b> List the case name and docket number of all appeals or original proceedings presently or previously pending before this court which are related to this appeal:  N/A				

7. Pending and prior proceedings in other courts. List the case name, number and court of all pending and prior proceedings in other courts which are related to this appeal (e.g., bankruptcy, consolidated or bifurcated proceedings) and their dates of disposition:

N/A

8. Nature of the action. Briefly describe the nature of the action and the result below:  Appellant filed a Petition for Judicial Review in District Court to challenge the City Council Designee's written Decision (follow a hearing) that approved code enforcement costs, fees, and penalties against the properties at issue.
The District Court affirmed the costs and fees, but reduced the penalties by 75%.
9. Issues on appeal. State concisely the principal issue(s) in this appeal (attach separate

Did the District Court improperly substitute its opinion for the Designee's and conclude that the Designee abused his discretion by not reducing the amount of daily civil penalties by 75% based upon the Court's decision that Petitioner complied with 75% of City's abatement requirements?

Did the District Court exceed its powers on review by ordering a reduction in the amount of penalties

Did the District Court improperly order a change in the amount of penalties instead of remanding the

10. Pending proceedings in this court raising the same or similar issues. If you are aware of any proceedings presently pending before this court which raises the same or similar issues raised in this appeal, list the case name and docket numbers and identify the

N/A

sheets as necessary):

by 75%?

same or similar issue raised:

case to the Designee for further proceedings?

11. Constitutional issues. If this appeal challenges the constitutionality of a statute, and the state, any state agency, or any officer or employee thereof is not a party to this appeal, have you notified the clerk of this court and the attorney general in accordance with NRAP 44 and NRS 30.130?
⊠ N/A
☐ Yes
If not, explain:
12. Other issues. Does this appeal involve any of the following issues?
Reversal of well-settled Nevada precedent (identify the case(s))
☐ An issue arising under the United States and/or Nevada Constitutions
☑ A substantial issue of first impression
☐ An issue of public policy
$\square$ An issue where en banc consideration is necessary to maintain uniformity of this court's decisions
☐ A ballot question
If so, explain:
Existing case law could be clearer on the power and authority of the District Court when hearing a matter on petition for judicial review that is not brought under NRS 233B (Nevada's Administrative Procedures Act), specifically review of a City Council Designee's Decision pursuant to City Code that was adopted per NRS 268.4122.
The District Court, after deciding that the Designee abused his discretion by not reducing penalties as the District Court thought warranted upon reviewing the history, substituted its decision for that

of the Designee and ordered a reduction in the penalties and did not remand to the Designee.

13. Assignment to the Court of Appeals or retention in the Supreme Court. Briefly set forth whether the matter is presumptively retained by the Supreme Court or assigned to the Court of Appeals under NRAP 17, and cite the subparagraph(s) of the Rule under which the matter falls. If appellant believes that the Supreme Court should retain the case despite its presumptive assignment to the Court of Appeals, identify the specific issue(s) or circumstance(s) that warrant retaining the case, and include an explanation of their importance or significance:

The matter appears to be properly presumptively retained by the Supreme Court per NRAP 17(a)(11) -- matters raising as a principal issue a question of first impression involving common law.

Existing case law could be clearer on the power and authority of the District Court when hearing a matter on petition for judicial review that is not brought under NRS 233B (Nevada's Administrative Procedures Act), specifically review of a City Council Designee's Decision pursuant to the City Code that was adopted per NRS 268.4122.

14. Trial. If this action proceeded to trial, how many days	s did the trial last?N/A	
Was it a bench or jury trial?		

15. Judicial Disqualification. Do you intend to file a motion to disqualify or have a justice recuse him/herself from participation in this appeal? If so, which Justice? N/A

### TIMELINESS OF NOTICE OF APPEAL

16. Date of entry of	written judgment or order appealed fromMarch 2, 2021
If no written judg seeking appellate	ment or order was filed in the district court, explain the basis for review:
17. Date written no	otice of entry of judgment or order was served March 3, 2021
Was service by:	
☐ Delivery	
🛮 Mail/electroni	c/fax
18. If the time for f (NRCP 50(b), 52(b),	iling the notice of appeal was tolled by a post-judgment motion , or 59)
(a) Specify the the date of	type of motion, the date and method of service of the motion, and filing.
☐ NRCP 50(b)	Date of filing
☐ NRCP 52(b)	Date of filing
□ NRCP 59	Date of filing
	pursuant to NRCP 60 or motions for rehearing or reconsideration may toll the a notice of appeal. <i>See AA Primo Builders v. Washington</i> , 126 Nev, 245 0).
(b) Date of entr	ry of written order resolving tolling motion
(c) Date writte	n notice of entry of order resolving tolling motion was served
Was service	by:
☐ Delivery	
□ Mail	

	ty has appealed from the judgment or order, list the date each filed and identify by name the party filing the notice of appeal:
-	an appeal on March 29, 2021  I. filed a cross appeal on March 31, 2021
2 0	ule governing the time limit for filing the notice of appeal,
e.g., NRAP 4(a) or other	·
NRAP 4(a)	
.,	SUBSTANTIVE APPEALABILITY
NRAP 4(a)  21. Specify the statute of the judgment or order a	SUBSTANTIVE APPEALABILITY or other authority granting this court jurisdiction to review
NRAP 4(a)  21. Specify the statute of	SUBSTANTIVE APPEALABILITY or other authority granting this court jurisdiction to review
NRAP 4(a)  21. Specify the statute of the judgment or order a (a)	SUBSTANTIVE APPEALABILITY or other authority granting this court jurisdiction to review appealed from:
NRAP 4(a)  21. Specify the statute of the judgment or order a (a)  NRAP 3A(b)(1)	SUBSTANTIVE APPEALABILITY or other authority granting this court jurisdiction to review appealed from:

-

22. List all parties involved in the action or consolidated actions in the district court: (a) Parties:
Petitioners: Sophie Lau, Jeffrey Lau, Good Earth Enterprises, Inc., and LIG Land Development, LLC
Respondents: City of Las Vegas, Carolyn Goodman, Vicki Ozuna, Emily Wetzstein, Kevin McOsker, and John Boyer
(b) If all parties in the district court are not parties to this appeal, explain in detail why those parties are not involved in this appeal, <i>e.g.</i> , formally dismissed, not served, or other:
N/A
23. Give a brief description (3 to 5 words) of each party's separate claims, counterclaims, cross-claims, or third-party claims and the date of formal disposition of each claim.
Appellants challenged the Designee's Decision re code enforcement costs and penalties. District Court Disposition Date: March 2, 2021
24. Did the judgment or order appealed from adjudicate ALL the claims alleged below and the rights and liabilities of ALL the parties to the action or consolidated actions below?
<ul><li>25. If you answered "No" to question 24, complete the following:</li><li>(a) Specify the claims remaining pending below:</li></ul>

(b) Specify the parties remaining below:
(c) Did the district court certify the judgment or order appealed from as a final judgment pursuant to NRCP 54(b)?
☐ Yes
□ No
(d) Did the district court make an express determination, pursuant to NRCP 54(b), that there is no just reason for delay and an express direction for the entry of judgment?
☐ Yes
□ No
26. If you answered "No" to any part of question 25, explain the basis for seeking appellate review (e.g., order is independently appealable under NRAP 3A(b)):
N/A
27. Attach file-stamped copies of the following documents:  • The latest-filed complaint, counterclaims, cross-claims, and third-party claims  • Any tolling motion(s) and order(s) resolving tolling motion(s)

### **27**.

- Any tolling motion(s) and order(s) resolving tolling motion(s)
- Orders of NRCP 41(a) dismissals formally resolving each claim, counterclaims, crossclaims and/or third-party claims asserted in the action or consolidated action below, even if not at issue on appeal
- Any other order challenged on appeal
- Notices of entry for each attached order
  - 1. Petitioners' Petition for Judicial Review
  - 2. Respondents' Answering Brief
  - 3. Decision and Order Granting Partial Relief
  - 4. Notice of Entry of Decision and Order Granting Partial Relief

### **VERIFICATION**

I declare under penalty of perjury that I have read this docketing statement, that the information provided in this docketing statement is true and complete to the best of my knowledge, information and belief, and that I have attached all required documents to this docketing statement.

City of Las Vegas, Carolyn Goodman, Vicki Ozuna, Emily Wetzstein, Kevin McOsker, John Boyer				David	David E. Bailey			
Name of appellant (cross appellants)			Nam	Name of counsel of record				
April 20, 2021						avid E. Bailey		
Date				Signature of counsel of record				
Nevada, Clark								
State and cour	nty where	signed						
		CE	RTIFIC	ATE C	F SER	VICE		
I certify that o	$_{ m n}$ the $_{ m 2}$	0th	day of _	April	(	, 2021	, I served a copy of this	
${f completed}$ docl	keting sta	atement u	oon all co	ounsel o	f record	:		
☐ By per	sonally se	erving it u	pon him	her; or				
addres	s(es): (N0		names a	ınd addı	resses ca	nnot fit be	aid to the following low, please list names	
LAW 0 1810 Ea	H. Pastwick PFFICE OF A ast Sahara A gas, NV 891	ANDREW H venue, #120	PASTWIC	CK, LLC				
8224 B	n E. Haberfe lackburn Av geles, CA 90		Judge					
Dated this	20th	d	ay of _Ap	oril			_	
					/s/ Cindy	Kellv		
				9	Signatur			

## **EXHIBIT 1**

# **EXHIBIT 1**

FLANGAS & BARNABI, LLC 1 LEO P FLANGAS, ESQ. Nevada Bar No. 5637 2 BENJAMIN LA LUZERNE Nevada Bar No.: 12801 3 375 E. Warm Springs Rd. #104 Las Vegas, Nevada 89109 4 Telephone: Facsimile: 5 Email: leo@flangasbarnabi.com Email: ben@flangasbarnabi.com 6 Attorney for Petitioners 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25

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/ 2829 FEB 24 A 9: 27

**Electronically Filed** 12/11/2019 10:38 PM Steven D. Grierson CLERK OF THE COURT

CASE NO: A-19-806797-W Department 24

### DISTRICT COURT

### CLARK COUNTY, NEVADA

SOPHIE LAU, an individual; JEFFREY LAU, individual; GOOD **EARTH** ENTERPRISES, INC., California a Corporation; and LIG LAND DEVELOPMENT, LLC, a California Limited Liability Company

(702) 475-8903

(702) 966-3718

Petitioners.

VS.

CITY OF LAS VEGAS, a political subdivision of the State of Nevada; CAROLYN GOODMAN, as Mayor of the City of Las **CITY** Vegas: OF LAS **VEGAS** DEPARTMENT OF BUILDING & SAFETY, ENFORCEMENT DIVISION. department of the city of Las Vegas; VICKI OZUNA, Code Enforcement Manager; EMILY WETZSTEIN, Code Enforcement Assistant; KEVIN MCOSKER, director, Building and Safety department; JOHN BOYER, as City Council Designee: DOES 1 through X,

Respondents.

Case No.:

Dept. No.:

PETITION FOR JUDICIAL REVIEW AND/OR WRITS OF CERTIORARI, MANDAMUS, AND EQUITABLE RELIEF

Exempt from Arbitration NAR 3(A), 5

- Action Seeking Judicial Review of **Administrative Decisions**
- **Action for Declaratory Relief**
- Action Presenting a Significant **Issue of Public Policy**
- Action Seeking Equitable or **Extraordinary Relief**

COMES NOW, Petitioners SOPHIE LAU, JEFFREY LAU, GOOD EARTH ENTERPRISES. INC. ("Good Earth"), and LIG LAND DEVELOPMENT, LLC ("LIG") (collectively, "Petitioners"), by and through their counsel of record, Benjamin La Luzerne, Esq. of Flangas Barnabi and hereby petitions this Court for judicial review of the Decision and Order of the City Council Designee/

Hearing Officer, John Boyer (the "Designee" or "Mr. Boyer"), dated November, 11, 2019, a copy of which is attached hereto as Exhibit 1, as follows:

### I. PARTIES AND JURISDICTION

- 1. Petitioners, Sophie and Jeffrey Lau, are individuals residing in the state of California that own that certain real property commonly known as 203 S. 6<sup>th</sup> Street, Las Vegas, NV 89101, 617 & 631 E. Carson Avenue, Las Vegas, NV 89101 and 206 & 210 & 216 & 222 S. 7<sup>th</sup> Street, Las Vegas, NV 89101,
- 2. Petitioner Good Earth Enterprises, Inc., is a California corporation that owns that certain real property commonly known as 215 & 233 S. 6<sup>th</sup> Street, Las Vegas, NV 89101, 220 & 232 S. 7<sup>th</sup> Street, Las Vegas, NV 89101
- 3. Petitioner LIG Land Development, LLC, is a California Limited Liability Company that owns that certain real property commonly known as 615 E. Carson Avenue, Las Vegas, NV 89101,
  - 4. The City of Las Vegas is a political subdivision of the State of Nevada.
- Carolyn Goodman, as Mayor of the City of Las Vegas, is an individual residing in Clark
   County, Nevada.
- 6. The City of Las Vegas Department of Building and Safety Code Enforcement Division is a Department of the City of Las Vegas, Nevada.
- 7. Kevin McOsker, as director of the City of Las Vegas, Building and Safety Department, is an individual residing in Clark County, Nevada.
- 8. Vicki Ozuna, as Manager of the Code Enforcement Division, is an individual residing in Clark County, Nevada.
- 9. Emily Wetzstein, as Assistant to the Manager of the Code Enforcement Division, is an individual residing in Clark County, Nevada.
- 10. John Boyer, as City Council Designee, is an individual residing in Clark County, Nevada.

- 11. The true names and capacities, whether individual, corporate, associate or otherwise, of Respondents herein designated as DOES I through X, inclusive are unknown to the Petitioners at this time, who therefore sues said Respondents by such fictitious names. Petitioners are informed and believe and therefore allege that each of said Respondents is responsible in some manner for the events and happenings and proximately caused the injuries and damages herein alleged. Petitioners will seek leave to amend this Complaint to allege their true names and capacities as they are ascertained.
- 12. The court has jurisdiction under Article 6, Section 4 of the Nevada Constitution, Las Vegas Municipal Code Section 9.04.100(C)<sup>1</sup>, NRS 268.4122 and NRS 34.160 and EJDCR 2.15.
- 13. Venue is proper because the acts and actions set forth herein occurred in Clark County Nevada.

#### II. FACTS

- 14. Petitioners are the owners of those certain pieces of real property located between 6<sup>th</sup> and 7<sup>th</sup> Streets and Carson Street and Bridger Street in Las Vegas, Nevada.
  - 15. Petitioners have owned these parcels for decades.
- 16. The City initiated Code Enforcement proceedings against Petitioners regarding these properties, beginning in December 2018.
- 17. Case Number CE-195118 (the "El Cid Matter") contained allegations pertaining to 233 S. 6<sup>th</sup> Street ("El Cid"); Case Number CE-195119 (the "Annex Matter") contained allegations pertaining to 232 S. 7<sup>th</sup> Street (the El Cid "Annex"); and Case Number CE-195540 (the "MI Matter") contained allegations pertaining to 615 E. Carson ("MI").

Pursuant to NRS 268.4122, the City Council or designee may order that civil penalties assessed under this Chapter be made part of an assessment lien authorized by this Section, but any action to do shall be subject to the limitations contained in NRS 268.4122. In the case of action taken by a designee, an appeal of that decision may be taken to a court of competent jurisdiction.

<sup>&</sup>lt;sup>1</sup> The Section states:

- 18. In the El Cid Matter, the case report indicates that the property was inspected on December 6, 2018, requests for quotes went out to contractors on December 10, 2018, and quotes were received by the city on December 17, 2018.
- 19. On December 17, 2018, there was a fire at El Cid that the City attempts to use to justify its decision that emergency abatement was necessary.
  - 20. Abatement for El Cid was completed by contractor CGI on December 20, 2018.
- 21. At no time did the City provide notice to Petitioners regarding inspection or abatement as required under LVMC 9.04.050(B).
- 22. Ms. Lau, on behalf of Petitioners previously hired attorney Andrew Pastwick in April 2019 to communicate with the City and attempt to resolve the issues regarding the Petitioners.
- 23. On or about August 30, 2019, Ms. Lau, on behalf of Petitioners engaged Flangas Law Firm, LTD, to represent Petitioners in the Administrative Hearing.
- 24. From December 2018 until the time Ms. Lau hired Flangas Law Firm, the City had not provided backup to support their invoices related to abatement of Petitioners' properties to Ms. Lau, Mr. Pastwick, or any of the Petitioners, despite their requests. See email from S. Lau to V. Ozuna dated January 22, 2019 attached hereto as Exhibit 2
- 25. On or about September 17, 2019, Mr. Flangas and Mr. La Luzerne requested all of the evidence that the City planned to rely upon at the September 25, 2019 hearing. They also requested that the hearing be continued during the call with Ms. Ozuna, which Ms. Ozuna declined.
- 26. Ms. Ozuna indicated that she would provide the evidence, but indicated that because the hearing had been outstanding since February 2019, she was not inclined to continue it again.
- 27. The request for documents was formalized in a letter to Ms. Ozuna following the September 17, 2019 call. See letter from B. La Luzerne to V. Ozuna dated September 17, 2019 attached hereto as Exhibit 3.

- 28. In response, on September 18, 2019, Ms. Wetzstein provided documents via email that purportedly reflected the entire realm of documents regarding the Petitioners.
- 29. Prior to the Hearing (as defined herein) the Petitioners had demolished not only El Cid, the Annex, and MI, but every other building they owned on the block, at their sole expense.
- 30. Prior to the Hearing, in accordance with the procedure set forth in the Hearing notice, Petitioners submitted their objections to the City's allegations in regard to Case #CE-195118, Case #CE-195119, and Case #CE-195540.
- 31. The Petitioners objections are based on lack of notice, excessive fees and fines, and improper procedure for imposing such fees and fines, among other things.
- 32. On September 25, 2019, an administrative hearing was held on the 6<sup>th</sup> Floor of 333 N. Rancho Dr., Las Vegas NV, 89106, regarding the fines and assessments the City sought to impose on Petitioners (the "Hearing").
- 33. Petitioners were present and represented by Leo Flangas and Benjamin La Luzerne of Flangas Law Firm, LTD.
  - 34. Robert Mann appeared as a witness for Petitioners.
- 35. The City of Las Vegas Department of Building and Safety, Code Enforcement Division was present and Represented by Vicki Ozuna, Code Enforcement Manager, and Emily Wetzstein, Assistant to Ms. Ozuna.
  - 36. Mr. John Boyer attended and presided over the hearing as the City Council's Designee.
- 37. On October 14, 2019, Petitioners received an email from Ms. Ozuna that Mr. Boyer had sent to an invalid email address. In that email, Mr. Boyer asked Petitioners to provide their position to his assertion that Petitioners lacked standing to defend themselves at the Hearing (the "Email").
- 38. On October 15, 2019, after receiving and analyzing the Email, Petitioners responded that such a position by the City would lead to an absurd result. See email from B. La Luzerne to J. Boyer dated October 15, 2019 attached hereto as Exhibit 4.

- 39. Nonetheless, in his final decision dated November 18, 2019 (the "Decision"), Mr. Boyer relies on the clearly erroneous assertion that Petitioners lack standing.
- 40. Furthermore, Mr. Boyer states in the Decision that "Copies of the Notices and Orders are included in the Binder A as supplemented by the City after the hearing." (Emphasis added.)
- 41. The Decision further relies on evidence not in the record or provided to Petitioners before the Hearing.

### FIRST CAUSE OF ACTION (Petition for Judicial Review)

- 42. Petitioners repeat and reallege all prior paragraphs as fully set forth herein.
- 43. Petitioners are aggrieved by the Decision to impose fines and penalties upon the Petitioners without substantial evidence in an arbitrary and capricious manner.
- 44. Accordingly, Petitioners petition this Court for Judicial review of the record on which the Department's Decision was based, including but not limited to:
  - a. The Decision was in violation of constitutional, statutory, and municipal code provisions.
  - b. The Decision was in excess of the statutory and code authority of the Respondents.
  - c. The Decision was made upon unlawful procedure.
  - d. The Decision was affected by errors of law.
  - e. The Decision was clearly erroneous in view of the reliable, probative and substantial evidence on the whole record.
  - f. The Decision was arbitrary, capricious, or characterized by a abuse of discretion.
  - g. The Decision is void *ab initio* for non-compliance with the notice requirements in the municipal code and other state laws.
  - h. The Decision should be reversed, set aside, or remanded for all of the above reasons and any others that this Court may deem appropriate.

45. As the action of the Department necessitated that Petitioners hire counsel and incur fees and costs to bring this action, Petitioners are also entitled to attorneys' fees and costs of suit.

### **SECOND CAUSE OF ACTION** (Petition for Writ of Mandamus)

- 46. Petitioners repeat and reallege all prior paragraphs as fully set forth herein.
- 47. A Writ of Mandamus will lie to compel the performance of an act which the requires as a duty resulting from an office, trust, or station, or to control arbitrary and capricious exercise of discretion.
- 48. A Writ is appropriate as the Petitioners have no plain, speedy, and adequate remedy at law, other than to petition this Court.
- 49. When a governmental body fails to perform an act that "that the law requires" or acts in an arbitrary or capricious manner, a writ of mandamus shall issue to correct the action. Nev. Rev. Stat. § 34.160.
- 50. The Respondents failed to perform various acts that the law requires including arbitrarily and capriciously imposing fines and penalties upon Petitioners.
- 51. Respondents acted arbitrarily and capriciously in the imposition of fines and penalties upon Petitioners because, *inter alia*:
  - a. The Respondents failed to follow the required notice procedure for taking action to abate nuisances on private property.
  - b. The Respondents Decision was based on inadmissible and unreliable evidence.
  - c. The evidence that Respondents base their decision upon was not provided to Petitioners before the Hearing in violation of Petitioners' due process rights.
  - d. The Respondents imposed fines and penalties upon Petitioners based on the influence of other parties with ulterior and improper motives.
  - e. The Respondents acted in violation of constitutional or statutory provisions.

- f. The Respondents acted in excess of the statutory authority of the Department.
- g. The Respondents completely disregarded evidence which a "reasonable mind" would "accept as adequate to support" a contrary finding.
- 52. Respondents' violations of their duties were arbitrary and capricious actions that compel this Court to issue a Writ of Mandamus directing the Respondents to vacate the Decision.
- 53. As a result of Respondents' unlawful, arbitrary, and capricious actions, Petitioners have been forced to retain legal counsel to prosecute this action and is therefore also entitled to its damages, costs in this action, and an award of attorneys' fees pursuant to NRS 34.270.

### THIRD CAUSE OF ACTION (Petition for Writ of Certiorari)

- 54. Petitioners repeat and reallege all prior paragraphs as fully set forth herein.
- 55. A Writ of Certiorari will lie when an inferior tribunal has exceeded its jurisdiction and no means of appeal exists.
- 56. A Writ of Certiorari is appropriate as the Petitioners have no plain, speedy, and adequate remedy at law, other than to petition this Court.
- 57. The Respondents, including the Designee, exceeded their jurisdiction and by their actions left the Petitioners without the ability to appeal and with no plain, speedy, and adequate remedy at law.
- 58. Respondents acted arbitrarily and capriciously in the imposition of fines and penalties upon Petitioners because, *inter alia*:
  - a. The Respondents failed to follow the required notice procedure for taking action to abate nuisances on private property.
  - b. The Respondents Decision was based on inadmissible and unreliable evidence.
  - c. The evidence that Respondents base their decision upon was not provided to Petitioners before the Hearing in violation of Petitioners' due process rights.

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- d. The Respondents imposed fines and penalties upon Petitioners based on the influence of other parties with ulterior and improper motives.
- e. The Respondents acted in violation of constitutional or statutory provisions.
- f. The Respondents acted in excess of the statutory authority of the Department.
- g. The Respondents completely disregarded evidence which a "reasonable mind" would "accept as adequate to support" a contrary finding.
- 59. Respondents' violations of their duties were arbitrary and capricious actions that compel this Court to issue a Writ of Certiorari directing the Respondents to vacate the Decision.
- 60. As a result of Respondents' unlawful, arbitrary, and capricious actions, Petitioners have been forced to retain legal counsel to prosecute this action and is therefore also entitled to its damages, costs in this action, and an award of attorneys' fees pursuant to NRS 34.270.

### PRAYER FOR RELIEF

WHEREFORE, the Petitioners pray for the following relief:

- 1. For the issuance of a Writ of Mandamus directing the Respondents to vacate the Decision;
- 2. For the issuance of a Writ of Certiorari directing the Respondents to vacate the Decision;
- 3. For judicial review of the record and history on which the fines and penalties were based;
- 4. For attorneys' fees and costs of suit; and
- 5. For all other remedies and relief that this Court deems appropriate.

Dated this 11<sup>th</sup> day of December, 2019.

FLANGAS & BARNABI, LLC

/s/ Benjamin La Luzerne, Esq. BENJAMIN LA LUZERNE NV Bar #12801 Nevada Bar No.: 12801 375 E. Warm Springs Rd. #104 Las Vegas, Nevada 89109 Attorney for Petitioners

### Hearing decision El Cid/MI

Emily Wetzstein <ewetzstein@LasVegasNevada.GOV>

Mon 11/18/2019 7:33 AM

To: Ben La Luzerne <ben@flangaslawfirm.com>

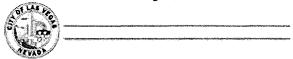
1 attachments (1 MB)

195118 195119 195540 Abatement Hearing and Lien Approval Decision.pdf;

Attached is Mr Boyer's signed hearing decision for the El Cid and MI properties.

### **Emily Wetzstein**

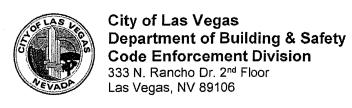
Administrative Support Assistant
Department of Planning | Code Enforcement Division
(702) 229-6615 phone | (702)382-4341 fax
333 N Rancho Dr. Las Vegas, NV 89106



lasvegasnevada.gov
Code Enforcement

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### ABATEMENT HEARING AND LIEN APPROVAL DECISION

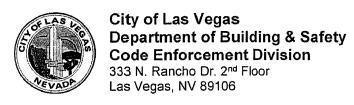
CASE#: 195118	SCHEDULED DATE OF HEARING: September 25, 2019			
	TIME SCHEDULED: 9:30 am			
PROPERTY OWNE	R'S NAME: GOOD EARTH ENTERPRISES INC			
ADDRESS: 233 S 6	<sup>TH</sup> ST			
APN #: 139-34-611-	037			
	date set forth below, I heard the above matter as Hearing Officer for the City County, Nevada, pursuant to Las Vegas Municipal Code, Title 9 Nuisances.			
After hearing/consid	leration, the decision is entered as follows:			
Approved lien for all out-of-pocket costs in the amount of \$ 22,624.70				
Approved lie	n for proposed daily civil penalties in the amount of \$ 32,000			
Approved lie	n for reduced daily civil penalties in the amount of \$			
Property Owner:	Appeared Failed to appear after being duly notified.			
City Council Design	<u>//-//-/9</u> ee Date			



# City of Las Vegas Department of Building & Safety Code Enforcement Division 333 N. Rancho Dr. 2<sup>nd</sup> Floor Las Vegas, NV 89106

### ABATEMENT HEARING AND LIEN APPROVAL DECISION

CASE#: 195119	SCHEDULED DATE OF HEARING: September 25, 2019			
	TIME SCHEDULED: 9:30 am			
PROPERTY OWNE	ER'S NAME: GOOD EARTH ENTERPRISES INC			
ADDRESS: 232 S	7 <sup>TH</sup> ST			
APN #: 139-34-611	-036			
	date set forth below, I heard the above matter as Hearing Officer for the City County, Nevada, pursuant to Las Vegas Municipal Code, Title 9 Nuisances.			
After hearing/consideration, the decision is entered as follows:				
Approved lien for all out-of-pocket costs in the amount of \$ 924.00				
Approved lien for proposed daily civil penalties in the amount of \$ 30,000				
Approved lie	en for reduced daily civil penalties in the amount of \$			
Property Owner:	Appeared Failed to appear after being duly notified.			
City Council Design	<u>l/-//-/9</u> lee Date			
Comments:	d decision			
,				



### ABATEMENT HEARING AND LIEN APPROVAL DECISION

CASE#: 195540	SCHEDULED DATE OF HEARING: September 25, 2019
	TIME SCHEDULED: 9:30 am
PROPERTY OWNE	ER'S NAME: LIG LAND DEVELOPMENTS LLC
ADDRESS: 615 E C	CARSON
APN #: 139-34-611-	-041
	date set forth below, I heard the above matter as Hearing Officer for the City County, Nevada, pursuant to Las Vegas Municipal Code, Title 9 Nuisances.
After hearing/consid	deration, the decision is entered as follows:
Approved lie	en for all out-of-pocket costs in the amount of \$ 23,330.00
Approved lie	en for proposed daily civil penalties in the amount of \$ 150.00
Approved lie	en for reduced daily civil penalties in the amount of \$/50.00
Property Owner:	Appeared Failed to appear after being duly notified.
NO INB	11-11-19
City Council Design	
Comments:	
see a Hadia	d ecision

### AMENDED DECISION CASES 195540, 195118, 19519 ABATEMENT HEARING AND LIEN APPROVAL DECISION

This Decision applies to the above-cited consolidated cases heard on September 25, 2019. The operative facts are common to all three cases and the law applicable is the same. The real properties involved are 233 S. Sixth Street and 232 S. Seventh Street owned by Good Earth Enterprises, Inc. and 615 East Carson Street (the Annex to El Cid) owned by LIG Land Development, LLC.

Present at the hearing for the City of Las Vegas were Vicki Ozuna, Code Enforcement Manager and Emily Wetstein, Assistant to Ms. Ozuna. Present for the putative property owners were Sophie Lau, and Robert Mann employee and representative for the owners. Counsel for the owners present were Leo Flangas, Esq. and Benjamin Luzerne, Esq.

The hearing was recorded. Documents were submitted in evidence by both sides and are incorporated herein by reference in a binder marked Binder A.

In order for any person or entity to appear and contest an abatement and lien at the City of Las Vegas they must have standing and ownership of the property subject to abatement proceedings. In these hearings I have found that Good Earth Enterprises, Inc. had it's foreign corporation status permanently revoked in 1984. I have found LIG Land Developments LLC has never had a registration in the State of Nevada. There is currently no evidence either of these entities exist anywhere. I also find both of these entities if they exist at all have conducted business in the State of Nevada which is beyond the mere ownership of property. They have at a minimum employed Mr. Mann to oversee the properties in which he was a resident and maintained it as an office for the entities and retained Nevada contractors to perform work on both properties. The entities, if they exist at all, have by admission spent thousands of dollars doing business of maintaining and operating the properties in this state.

Until such time as both entities prove their existence, and comply with the registration requirements, they and their putative representative, Sophie Lau will not be allowed to appear in these proceedings as a representative.

Notwithstanding the above-cited determination, I find the opposition presented against the imposition of full amount sought by the City against all three properties to be insufficient.

The properties were formerly used as a hotel called the El Cid Hotel until 2006 after which time the use was discontinued. The parties do not dispute since closing 233 South Sixth and was subject to seven cases of nuisance with the City for being open and accessible and 232 S. Seventh Street was subject to 13 cases for open and accessible. They became magnets for the homeless to break and enter causing

damages to the properties subjecting them to crime and fire issues. They collectively became a blight and danger to the community requiring intervention by police and fire departments. The Case Notes of the City amply document the problems with each of the properties showing all of the actionable nuisance issues and the owner's lack of adequate responses. Ultimately, as reflected in the records, there was a serious fire at the El Cid December 17, 2018. This precipitated emergency action by the City to declare all three properties as an imminent hazard. This relieved the City of requiring formal notice and order prior to abatement under LVMC 9.04.080 (D). The records and testimony confirm all of the properties were an imminent hazard which was confirmed by the City Manager and the Fire Department. This was later affirmed by the City Council March 20, 2019. At that point the penalties ceased accruing.

After the emergency board up in December 2018 Notice and Order were posted and sent for 233 S. Sixth Street on starting with posting on January 10, 2019. This posting was received and seen by the owner's representative on that date and Ms. Lau knew of the notice and order by January 10, 2019. Notice and Order for 232 S. Seventh was posted at the same time and also mailed to the owner. The Notice and Order for 615 E. Carson was not issued until March 21, 2019. As a result of the delivery of this notice after the declaration of imminent hazard March 20, 2019 the penalty of \$150 will not be allowed but all of the costs will be allowed. Ms. Lau acknowledged she actually received the notice through Mr. Mann. These Notices and Orders are the predicate for the penalties imposed on these properties as set forth in the City request for imposition of costs and penalties in the evidence. Copies of the Notices and Orders are included in the Binder A as supplemented by the City after the hearing. The owner was offered a continuance to review this record but was declined.

After the Notices and Orders were posted the City incurred costs for abatement which were \$23,330 for 615 E. Carson; \$22,624.70 for 233 S. Sixth Street; and \$924.00 for 232S. Seventh Street.

On February 20, 2019 City Counsel declared an imminent hazard for 233 S. Sixth and 232 S. Seventh Streets. This is the date when the daily civil penalties ceased accruing.

I find that the costs incurred by the City of Las Vegas were all reasonable under the circumstances and proper procedures were followed and notices were sent as required. The owners have argued the costs for plywood for the board up of the El Cid Hotel. This was an emergency board up. I do not find them unreasonable under the circumstances where the board up was to prevent homeless from entering the property again and cause further fires pending declaration of imminent hazard. The emergency board up was after there were several fires at the El Cid Hotel during which time the owners were ineffective of preventing homeless person intrusions at the coldest time of year.

The City will be granted the relief it requested in full except for the penalty on 615 E. Carson.

JOHN W. BOYER, City Council designee

From: Laus Investment Group <lausinvestment@yahoo.com>

Sent: Tuesday, January 22, 2019 11:20 PM

To: Emily Wetzstein <ewetzstein@LasVegasNevada.GOV>; Vicki Ozuna

<vozuna@LasVegasNevada.GOV>

Cc: Tom Perrigo cperrigo@LasVegasNevada.GOV>; Kennan Lau <kennan.lau@gmail.com>;

lausinvetment@yahoo.com

Subject: Re: Notice of Code Enforcement hearing - invoice # 195118HN-90209

Hi Emily & Vicki,

We have three general contractors in my family, my late father & my two brothers, I am very familiar & fully awarded the operation & the standard contractor's practice, normally markup & profit are within 15 to 20% is considered reasonable & fair. Apparently some will get away in billing sky high price for City job and that's the reason why I have originally asked to communicate & asked to bill us direct from the contractor, I would've gotten much lower price and I am not understanding why this request was denied.

After reviewing the attached invoice, we are totally shocked & disagreed. It was overly exaggerated & totally incorrect from the fact, please see our disputing items and the areas of description of the board-up job as follow; (will provide pictures upon request)

- 1. Front Building 1st floor, used 16 pcs boarded the entire front incl. 2 windows (all size 58 x 68)
- 2. Building facing Bridger St. 1st floor, boarded 6 windows & 6 windows on 2nd floor total 24 pcs.
- 3. Back of the building (alleyway) 1st floor, used **10 pcs** for the back area & entrance way. 2nd floor used total **6 pcs**. for the two bigger windows.
- 4. Building facing parking lot 1st floor, boarded 6 windows & 6 windows on 2nd floor total 24 pcs.
- 5. We calculated & including all windows (size 58 x 68 2 pcs each), with two bigger windows 2nd floor facing the alley (6 pcs) and covered front building & back area with generous allowance, the maximum plywood used would be **80 pcs**. We are unable to account for the additional 58 pcs at the job site, which the statement was mistakenly **billed** 138 sheets for this building.
- 6. Every day price from Home Depot or Lowes for 3/4" plywood are between \$33 to \$35 per piece, for contractor's discount, they would have paid less, it is outrageous & unconscionable to charge customer \$105 per piece which exceed 300%. Fair charges for each plywood would be \$40 (\$34 x 80 = \$3,200)
- 7. It's impossible have used the amount of screws & bolts costed \$400 for the Job described above. **\$150** is a very generous amount.
- 8. The maximum height to the 2nd floor is about 22' to 25' feet, they could easily work on the 30' boom lift instead a 60' boom lift. We checked with Ahern Rentals, the two days rental fee/delivered/pick up/fuel would be approximately \$925 for 30' lift & about \$1,300 for 60', as mentioned the 30' would work perfectly. No justification on the \$2,000 charge.
- 9. The contractor you hired bet my guy (who was instructed by us to do the job) by 30 min. started the work in the morning of 12/18, was not working in the evening or middle of the night, no grounds for emergency charge.

10. Workers all left after finished the job (16 hours), so the extra 8 hours supervision was incorrect (\$448 + \$640).

We respectfully disagree with the charges & wish to dispute at the hearing date, if unable resolve early. However, base on our fair evaluation, we like to propose a reasonable offer of \$6,436 which includes 20% for both markup & profit (\$3,200+\$150+\$925+\$448 +\$640 = \$5,363+\$1,073-20% profit) to the contractor and since we never got a break down on the admin. fee, we are offering \$1,402.35 (50%) for the total of \$7,838.35. Please advise at your earliest & thanks for your assistance in this matter.

Best regards,

Sophie Lau



September 17, 2019

VIA EMAIL: vozuna@LasVegasNevada.GOV

City of Las Vegas
Department of Planning
Code Enforcement Division
Attn: Vicki Ozuna, Code Enforcement Section Manager
333 N. Rancho Dr.
Las Vegas, NV 89106

Re: September 25, 2019 Hearing – Good Earth Enterprises, LIG Land Development, Sophie and Jeffrey Lau Case Nos. CE-195540; CE-195118; CE-195119

Dear Ms. Ozuna,

As we discussed, this firm will be representing Mr. and Mrs. Lau and their respective businesses for the purposes of this administrative hearing regarding code violations at the real properties located between S. 6<sup>th</sup> St. and S. 7<sup>th</sup> St. and E. Carson Ave. and E. Bridger Ave (the "Properties").

At this time, we have received the file from the client's former attorney, but it appears that we have not received the records that he requested from your office. Therefore, as we discussed, please send over the following documents:

- 1. Receipts from CGI to justify the cost of installing plywood at 233 S. 6<sup>th</sup> Street ("El Cid"). We have the invoice, but not the backup.
- 2. Any documentation evidencing the determination that the El Cid abatement was an "emergency."
- 3. Any and all outstanding invoices related to the Properties owned by the Laus and/or their companies.
- 4. Any and all outstanding liens related to the Properties owned by the Laus and/or their companies.
- 5. The entire file you have regarding this case.

Ben La Luzerne, Esq.

## Re: City of Las Vegas Code Enforcement Cases 195119, 195118 and 195540

### Ben La Luzerne

Tue 10/15/2019 2:54 PM

To: Leo P., Flangas < leo@flangaslawfirm.com>

Mr. Boyer,

Ms. Ozuna forwarded me the email that was sent to an invalid email address on September 26. We disagree with your assertion that a business entity must be registered in a state to appear to defend itself in a proceeding. Specifically NRS 80.015(1)(a) and (i) state, respectively, that defending or settling any proceeding; and owning real or personal property does not constitute doing business in this State.

Also, such a requirement would lead to the nonsensical position that a city government can "take" property without due process, as long as it is owned by a foreign business entity.

We await your holding on the matters noted above.

Thank you.

Ben

From: john boyer < boyeresq@yahoo.com > Sent: Thursday, September 26, 2019 9:14 AM

To: ben.laluzerne@laluzelernelaw.com; natasha@flangaslawfirm.com; Vicki Ozuna

<vozuna@LasVegasNevada.GOV>

Subject: City of Las Vegas Code Enforcement Cases 195119, 195118 and 195540

EXTERNAL EMAIL: This email originated from outside the organization, do not click links or open attachments unless you recognize the sender and know the content is safe.

Dear Mr. La Luzerne and Flangas:

My research indicates that Good Earth Enterprises, Inc. had its' charter revoked in Nevada in 1984 and that LIG Land Developments, LLC has never been registered in the State of Nevada at the Secretary of State. Under Nevada law they cannot do business in the State of Nevada.

This would include appearing to contest the City of Las Vegas proceedings. Please let me know by the end of Friday if there is an error and the entities are compliant. John Boyer, City of Las Vegas Council Designee.

# EXHIBIT 2

**EXHIBIT 2** 

Electronically Filed 8/6/2020 3:30 PM Steven D. Grierson

			Steven D. Grierson
	1	RAB	CLERK OF THE COURT
	2	BRYAN K. SCOTT City Attorney	Stevent. Lun
	2	Nevada Bar No. 4381	
	3	By: JOHN A. CURTAS	
	,	Deputy City Attorney Nevada Bar No. 1841	
	4	495 South Main Street, Sixth Floor	
	5	Las Vegas, NV 89101	
		(702) 229-6629 (office)	
	6	(702) 386-1749 (fax) Email: jacurtas@lasvegasnevada.gov	
•	7	Attorneys for CITY RESPONDENTS	
	_	DIGTRICT	COLUT
	8	DISTRICT	COURT
	9	CLARK COUNT	Y, NEVADA
	10	SOPHIE LAU, an individual; JEFFREY LAU,	
	10	an individual; GOOD EARTH	
	11	ENTERPRISES, INC., a California	·
	12	Corporation; and LIG LAND DEVELOPMENT, LLC, a California Limited	
	12	Liability Company,	
	13	Detitionana	*
	14	Petitioners,	
	14	vs.	
	15	CITY OF LACATECAS, a malifical subdivision	
, , , , , , , , , , , , , , , , , , ,	16	CITY OF LAS VEGAS, a political subdivision of the State of Nevada; CAROLYN	CASE NO. A-19-806797-W
	10	GOODMAN, as Mayor of the City of Las	DEPT. NO. XXIV
	17	Vegas; CITY OF LAS VEGAS	
	18	DEPARTMENT OF BUILDING & SAFETY, CODE ENFORCEMENT DIVISION, a	
	10	department of the city of Las Vegas; VICKI	
	19	OŽUNA, Code Enforcement Manager; EMILY	·
	20	WETZSTEIN, Code Enforcement Assistant; KEVIN MCOSKER, director, Building and	
	20	Safety department; JOHN BOYER, as City	
	21	Council Designee; DOES 1 through X,	
		Respondents.	
	22	Respondents.	
	23	DECOMPONENTES AND	
	24	RESPONDENTS' AN	SWERING BRIEF
	24		RYAN K. SCOTT
	25	C	ity Attorney
	26		evada Bar No. 4381 y: JOHN A. CURTAS
	20	D	eputy City Attorney
	27	N	evada Bar No. 1841
	20		95 South Main Street, Sixth Floor as Vegas, NV 89101
	28		as vegas, INV 69101 ttorneys for CITY RESPONDENTS
			•
T 0- 37	agen City Att	Own OV	

Las Vegas City Attorney 495 S. Main Street, 6th Floor Las Vegas, Nevada 89101 702-229-6629

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6	City Council of City of Reno v. Irvine, 102 Nev. 277, 279-80, 721 P.2d 371, 372-73 (1986)
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8	111 Nev. 557, 558, 893 P.2d 383, 384 (1995)
9	96 Nev. 732, 734, 615 P.2d 965, 967 (1980)
	Clark County Liquor & Gaming Licensing Board v. Clark,
10	102 Nev. 654, 658, 730 P.2d 443, 446
11	Clark County Liquor & Gaming Licensing Board v. Simon & Tucker, Inc., 106 Nev. 96, 98, 787 P.2d 782, 782 (1990)
ĺ	Eldorado Hills, LLC v. Clark County Board of Commissioners,
12	386 P.3d 999 (Nev. 2016)
13	Enterprise Citizens Action Committee v. Clark County Board of Commissioners, 112 Nev. 649, 653, 918 P.2d 305, 308 (1996)
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1.0	120 Nev. 523, 528, 96 P.3d 756, 760 (2004)
16	United Exposition Service Company v. State Industrial Insurance System, 109 Nev. 421, 423, 851 P.2d 423, 424 (1993)
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20	NRS 268.4126
İ	NRS 332.112
21	Other Authorities
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	LVMC 9.04.010
23	LVMC 9.04.050
24	LVMC 9.04.060
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ISSUES PRESENTED FOR REVIEW

The City concedes that the Petitioners have standing to contest these issues. What they do not have is any proof or law to support their legal arguments. The only issues for review are:

- 1. Is there enough evidence in the record to support the abatement hearing and lien approval decision?
- 2. Did the City Council Designee abuse his discretion in finding that the Petitioners received proper notice and that the City's assessments were reasonable under the circumstances?

These are heavy burdens to bear and the Petitioners' arguments do not reach the threshold of overcoming them.

II.

## STATEMENT OF FACTS

This case is more straightforward than the Petitioners, their counsel, and their brief would have you believe. It concerns three dilapidated buildings in downtown Las Vegas – two of which the Petitioners had owned since 1993 – none of which had been occupied or maintained in over ten years. All have now been demolished after they were declared imminent hazards by the City of Las Vegas, pursuant to Las Vegas Municipal Code (LVMC) 9.04.080(D).

Over the course of decades, they allowed these structures to decay and become safety and fire hazards - abandoned urban blight attractive only to vagrants, criminals, drug users, and the homeless.

Things reached a breaking point in December 2018 when two separate fires broke out at the El Cid Hotel and its annex at 232 South Seventh Street. Using its emergency powers granted to it by LVMC 9.04.080(D), NRS 268.4122 and NRS 332.112, the City initiated a boarding up of these structures to protect the health, safety and welfare of the community. It then gave the Petitioners notice, in January 2019, that they were operating these structures as a public nuisance that must be immediately remedied pursuant LVMC 9.04.010. The Petitioners failed to do so under the public nuisance law, resulting in 30 days of civil penalties, as well as the costs and fees

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27 28 incurred for the emergency nuisance abatement (boarding up), being assessed against the properties.

An Abatement and Lien Approval hearing was held by the City Council Designee on September 25, 2019. The Petitioners appeared with counsel. Counsel for the Petitioners admitted at the hearing that the buildings were an attractive nuisance. Record on Review (ROR) 000173.

After considering the mountain of evidence about the properties – consisting of their tortured history of neglect and disrepair and the imminent hazards caused thereby, as well as by the fires in December 2018 and February 2019, the boarding up, the safety issues, and eventual demolition – the Designee found that the Petitioners received proper notice of all nuisance abatement proceedings, and that the fees, penalties, and costs were all proper and reasonable under the circumstances. ROR 000053-58.

## 233 SOUTH SIXTH STREET (EL CID HOTEL)

The El Cid Hotel was located at 233 South Sixth Street. It was purchased by the Petitioners on February 5, 1993. Adjacent to this property is the hotel annex, located at 232 South Seventh Street, which the Petitioners also bought on February 5, 1993. Immediately north of these properties, was another residential hotel, fronting Sixth Street, known as the M.I. Residential Hotel at 615 East Carson Avenue. It was purchased by the Petitioners on November 17, 2008. Good Earth Enterprises Inc., a California corporation, owns the El Cid and South Seventh properties, while LIG Land Development LLC, a California limited liability company, owns 615 East Carson Avenue. Petitioners Sophie and Jeffrey Lau own and/or control these companies, and for purposes of this action, are the responsible parties for these properties. ROR 000261-267.

On December 5, 2018, the City of Las Vegas inspected and found numerous building and safety violations at the El Cid and Seventh Street (El Cid Annex) properties. The refuse and upkeep issues were extreme, and homeless persons were using the properties for shelter. On December 6, 2018, these issues were brought to the attention of Robert Mann, the on-premises representative/manager for the Petitioners. ROR 000066.

On December 17, 2018, a fire occurred on the upper floor of the El Cid Hotel, and the 1 2 Las Vegas Metropolitan Police Department, Las Vegas Fire and Rescue, and the City declared the property to be an imminent hazard pursuant to LVMC 9,04,080(D). ROR 000285. 3 As Vicki Ozuna - Chief Code Enforcement Officer - testified at the lien hearing on 4 September 25, 2019 (in describing the situation): 5 6 We ended up declaring it - the City Council - or City Manager 7 declared it February 20, two-thousand and nine, uh, 2019, but this process started in December. Um, at the concurrence of Fire and 8 Metro and due to the activity, we - we declared - Code Enforcement declared that we needed to do the emergency 9 boarding. And I had concurrence from two Departments which is more than what we're required to have. So, based off the fire 10 activity and the, uh, number of - the number of homeless people. There were 40 to 50 homeless people were jumping out the windows. Somebody broke their ankle at - when, uh, the fire 11 occurred on December 17th. This is not just a couple of people 12 hangin' out. This is a very large number of people. When you would walk through the bottom floor of the building, there were mattresses in each and every room. It looked - it appeared like 13 somebody may have been taking rental money or allowing the people to stay there. So, there was a lot of – there was a lot of 14 issues and we were extremely concerned about what was occurring 15 in this building. ROR 000172, lines 1319-1332. 16 Within two days, the City procured a contractor to begin boarding up the hotel. In the 17 process of doing so, it was discovered approximately fifteen homeless people living there. 18 ROR000067. 19 Even after the boarding up of the El Cid, homeless continued to live there, a fact known 20 to Robert Mann, the manager of the property for the Laus. ROR 000068. 21 On January 7, 2019, a Revised Demolition Notice and Order to Comply was sent to Good 22 Earth Enterprises, 785 Columbus Avenue, San Francisco, CA 94133-2732, and Sophie Lau, 23 201 South Sixth Street, Las Vegas, NV 89101. ROR 00002-9. In that Order, Petitioners were 24 given ten days (until January 18, 2019) to secure the property and arrange for its demolition. 25 The Petitioners' failure to do so resulted in penalties of \$1,000/day being assessed against the 26 property until the City Council ratified the Declaration of Imminent Hazard on February 20, 27 2019. ROR 000032. 28

1	On January 8, 2019, a Notice and Order of Nuisance Abatement was placed on the front
2	building boarded by the City. Robert Mann, the manager for the Laus, was fully aware of this
3	Notice and Order as of that date. ROR 000068.
4	Between January 7 and January 16, 2019, Petitioner Sophie Lau and Vicki Ozuna - Code
5	Enforcement Section Manager for the City of Las Vegas – traded multiple e-mails regarding the
6	status of the Demolition Notice and Orders on both 233 South Sixth Street and 232 South
7	Seventh Street. ROR 000020-24.
8	The following e-mails demonstrate the Petitioners had actual notice of all actions being
9	taken by the City against the subject properties.
10	On January 8, 2019, Sophie Lau e-mailed Vicki Ozuna:
11	Thanks for your email and Notice from Dept. of Planning
12	dated 1/7/18, we realize the urgency of this important issue, we are currently getting bids from contractors also seeking for assistance
13	from City to complete this task asap.
14	We will be aggressively working on demand Item 1 from the Notice & would like to ask for your understanding to hold off
15	Item 2 & Item 3, as we need to reserve the funds for Item 4 for building demolition which will cost astronomically.
16	Our property watcher, Bob has agreed to patrol properties 5 times a day and keeping records for later review.
17	We'd like to ask for your patience and need your
18	understanding on board with us to accomplish this project if we need extra days.
19	need extra days.
20	ROR 000022.
21	On January 16, 2019, Sophie Lau e-mailed Vicki Ozuna:
22	Hi Vicki,
23	Please review the following status report on issues per
24	Notice of Orders dated 1/7/19 and 1/10/19;
25	1. All palm trees around both buildings El Cid Hotel (233 S. 6th) & the Annex (232 S.7th) have been completely removed including stumps.
26	2. We will sign contract with the professional security
27	service by Friday or sooner
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1	3. & 4. Currently we are aggressively seeking asbestos removal specialist and demo. Contractor to remove all buildings to complete the whole project asap. We been advised by the
2	demolition contractors, they will install fence before demo. & the fence may remain on site after job completed.
4	5. We have received the invoice # 195118HN-90209 for the amount of \$21,622.70 for abatement and admin fee. Please give
5	instruction on how to dispute this invoice.
6	We are totally exhausted from this ongoing repeating break-in problems caused by the vagrants. Unfortunately, with no other option but to take down all of our buildings.
7	You have our utmost attention to resolve these stressful
8	issues. Kindly advise at your earliest, if any grants available to assist this costly project will be greatly appreciated.
	Thanks for your kind understanding & assistance in this
10	matter.
11	Best regards,
12	Sophie Lau
13	ROR 000020.
14	Per LVMC 9.04.060, the civil penalties for noncompliance did not start to run until ten
15	days after the posting, i.e., January 19, 2019, and continued to accrue for thirty days afterwards
16	at \$1,000/day until the Emergency Declaration was approved by the City Council on
17	February 20, 2019. ROR 000168, lines 1158-1192.
18	The City spent \$18,698 hiring a contractor (CGI) to board up the imminent hazard that
19	was the El Cid Hotel. This boarding up and securing of the property occurred between
20	December 17, 2018 through December 20, 2018. ROR 00001, ROR 000069, ROR 000268.
21	As of January 28, 2019, the hazards and nuisances of the El Cid Hotel and the other
22	properties remained, and continued to remain a blight and a hazard until fencing and demolition
23	of the properties began on March 11, 2019. ROR 000070.
24	On February 20, 2019, the City Council approved the City Manager's Declaration of
25	Imminent Hazard at EL Cid a/k/a 233 South Sixth Street and 232 South Seventh Street. ROR
26	000032.
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Based upon the nuisance abatement fees expended to board up the hazardous property (\$18,698), plus administrative costs and daily civil penalties incurred, the City Council Designee assessed the sum of \$54, 624.70 to the City as a lien against the subject property. ROR 000057.

## 232 SOUTH SEVENTH STREET (EL CID ANNEX)

Since 2006, the Code Enforcement history for 232 South Seventh Street showed 13 cases for Open and Accessible Building against the subject property and 7 cases for Open and Accessible Vacant Building against 233 South Sixth Street. ROR 000284.

A fire occurred at 232 South Seventh Street on December 8, 2018, resulting in Las Vegas Fire and Rescue temporarily boarding up the structure. ROR 000285. It was given a Demolition Notice and Order to Comply on January 10, 2019, and given ten days to fence and secure the building, and demolish it within 60 days. ROR 000010-16. The owners (Petitioners herein) failed to comply with any of these orders by January 22, 2019, resulting in the assessment of \$30,000 in daily civil penalties, pursuant to NRS 9.04.040.

Said penalties accrued between January 20, 2019, and the City Council ratifying the City Manager's declaration of the property as an imminent hazard and public nuisance on February 20, 2019, at which time the penalties stopped accruing. ROR 000032, ROR 000292-348.

## 615 EAST CARSON STREET (M.I. RESIDENTIAL HOTEL)

Another fire occurred on February 21, 2019, at the structure at 615 East Carson Street. Five squatters/homeless were rescued from this building at the time. ROR 000080.

After this fire, and after consultation with the Las Vegas Fire and Rescue regarding it, the homeless residing in the property, and the continuing danger posed to both the squatters and the firefighters at the property, the City invoked its emergency powers and declared the property an imminent hazard. ROR 000121.

Between February 22, 2019 and February 25, 2019, Vicki Ozuna and Sophie Lau exchanged multiple e-mails about the fire and the need to take emergency action to properly secure the premises. ROR 000033-38.

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On February 25, 2019, the property failed an inspection, due to continued signs of vagrant activity, it being a continuing imminent hazard, and inadequate boarding/security of the premises. ROR 000080. The City then hired a contractor to board up the structure, which was accomplished by March 11, 2019. ROR 000081-82.

The Dangerous Building Notice and Order to Comply was issued on this property on March 18, 2019. ROR 000040-47.

The City paid its contractor \$20,000 for these emergency services (ROR 000039), and was awarded this sum (for the emergency boarding of up of 615 East Carson Avenue), by the City Council Designee, along with \$2,624 in fees and costs. ROR 000057, ROR 000291.

## **NOTICES TO PETITIONERS**

Throughout their Opening Brief, Petitioners repeatedly argue that they somehow did not receive proper notice of the violations, emergency measures, fees, costs, and penalties invoked against the subject properties. To clarify, what follows are a list of notices given to Petitioners between December 2018 and August 2019, resulting in the assessments now being challenged:

- December 17, 2018: "Man named Bob (Robert Mann) identified himself as property manager" to City inspectors after fire at 233 South Sixth Street. ROR 000067.
- Notice and Order(s) for 233 South Sixth and 232 South Seventh Streets (the El Cid Hotel and El Cid Annex) were sent to Good Earth Enterprises Inc. and Sophie Lau at 785 Columbus Avenue, San Francisco, CA 94133-2732 and 201 South Sixth Street, Las Vegas, NV 89101 on January 7 and 10, 2019 (respectively).
   ROR 000002-9, and ROR 000010-16.
- A Return Receipt Requested was received from the United States Postal Service, showing they were delivered to the Petitioners on January 16, 2019. ROR 000371.
- Sophie Lau acknowledges receipt of these notices in e-mails with Vicki Ozuna.
   ROR 000020-24.

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- Sophie Lau acknowledges notice of City's emergency action re fire at 615 East
   Carson in e-mails with Vicki Ozuna, February 22, 2019-February 25, 2019. ROR 000033-38.
- Dangerous Building Notice and Order to Comply, re building fire at 615 East
  Carson, mailed to LIG Land Development LLC and Sophie Lau at 785 Columbus
  Avenue, San Francisco, CA 94133-2732 and 201 South Sixth Street, Las Vegas,
  NV 89101, on March 18, 2019. ROR 000040-47.
- A Return Receipt was received from the United States Postal Service, showing they were delivered to the Petitioners on March 25, 2019. ROR 000369.
- Notifications of all fines, costs, fees, penalties and assessments being sought
  against the subject properties mailed by both regular mail and certified mail to the
  property owners on August 8, 2019. ROR 000048-52.
- January 8, 2019: Notice and Order posted on front building board of 233 South Sixth Street. City inspectors spoke with Bob (Robert Mann) about boarding up and ongoing security problems. ROR 000068.
- January 14, 2019: Revised Notice and Order posted at El Cid Hotel.
   ROR 000069.
- February 25, 2019: Tim Elson a lawyer for the Petitioners speaks with City inspectors regarding the fire at 615 East Carson which had occurred three days earlier. He is informed of emergency boarding up of building is underway due to the fire. ROR 000081.
- March 21, 2019: Notice and Order posted at 615 East Carson. ROR 000040-47,
   ROR 000081.
- Counsel for Petitioners admitted in the Hearing that they received notice of the violations were posted on the El Cid and Annex properties. ROR 000178.
- August 8, 2019: Abatement Hearing Notice, Civil Penalty Assessment, and backup documentation for 232 South Seventh Street sent by certified and regular mail to Good Earth Enterprises, Inc. ROR 000084-99.

1	III.	
2	ARGUMENT	
3	A. JURISDICTIONAL STATEMENT	
4	Appeals of City Council Designee decisions are properly reviewed via a petition for	
5	judicial review per NRS 268.4122, .4124, or .4126, and EDCR 2.15 provides the procedures to	)
6	follow.	
7	Petitioners' early reliance upon NRS 233B is misguided as NRS 233B (Nevada's	
8	Administrative Procedure Act) is not applicable to actions of local governments. NRS 233B	
9	applies only to "agencies of the Executive Department of the State Government." NRS	
10	233B.020.	
11	The decisions of local governmental agencies are therefore not subject to this Chapter.	
12	In NRS 233B.020, the Nevada Legislature described the intended scope of the Administrative	
13	Procedure Act:	
14	1. By this chapter, the legislature intends to establish	
15	minimum procedural requirements for the regulation-making and adjudication procedure of all agencies of the executive department of the state government and for judicial review of both functions,	
16	except those agencies expressly exempted pursuant to the provisions of this chapter. This chapter confers no additional	
17	regulation-making authority upon any agency except to the extent provided in subsection 1 of NRS 233B.050.	
18	•	
19	2. The provisions of this chapter are intended to supplement statutes applicable to specific agencies. This chapter does not	
20	abrogate or limit additional requirements imposed on such agencies by statute or otherwise recognized by law.	
21	Again, the Chapter does not apply to the decisions of local governments. The Nevada	
22	Supreme Court applied NRS 233B.020 and stated:	
23	We recognize the Administrative Procedure Act does not apply to review of county board actions. <i>Washington v. Clark County</i> , 100	
24	Nev. 425, 428, 683 P.2d 31, 33 (1984). Review of local agency action is by extraordinary writ.	
ł	would by orthogonality with	

(1986).

Clark County Liquor & Gaming Licensing Board v. Clark, 102 Nev. 654, 658, 730 P.2d 443, 446

Based upon the above, NRS 233B is not applicable and instead the "appeal" of a City Council Designee decision is properly reviewed via a petition for judicial review per NRS 268.4122, .4124, or .4126.

### B. STANDARD OF REVIEW

The Nevada Supreme Court has established standards for the review of government agencies' administrative decisions.

### 1. REVIEW LIMITED TO THE RECORD BELOW

The Court's review of Designee's decision "is **limited to the record** made before the City." *City of Las Vegas v. Laughlin*, 111 Nev. 557, 558, 893 P.2d 383, 384 (1995) (emphasis added). Therefore, no additional purported evidence should be considered by the Court and the Court should only consider the record before the City Council Designee--the **Court may not conduct a de novo review** of the administrative action. The Nevada Supreme Court so held in *Clark County Board of Commissioners v. Taggart Construction Co., Inc.*, 96 Nev. 732, 734, 615 P.2d 965, 967 (1980):

The district court conducted the equivalent of a trial de novo. It made an independent determination that the breadth of the variance included an asphalt mixing plant and a maintenance building. The court erred in doing so. Its province was confined to a review of the record of evidence presented to the Clark County Board of Commissioners and the Planning Department, with its primary focus on the variance itself. [Emphasis added.]

### 2. SCOPE OF REVIEW

"[T]he scope of review is usually limited to a determination of whether the agency or municipality which made the decision appealed from committed an abuse of discretion." Stratosphere Gaming Corporation v. City of Las Vegas, 120 Nev. 523, 528, 96 P.3d 756, 760 (2004) (emphasis added). If the City's "discretionary act is supported by substantial evidence, there is no abuse of discretion. Substantial evidence is that which 'a reasonable mind might accept as adequate to support a conclusion." Laughlin, 111 Nev. at 558, 893 P.2d at 384 (emphasis added; internal citation omitted). A valid basis for the City's decision leads to the conclusion that the decision was based upon substantial evidence and was not a manifest abuse of discretion. Id. at 560.

1	The Court cannot substitute its judgment for that of the City as to the weight of the
2	evidence despite the existence of conflicting evidence. Stratosphere, 120 Nev. at 530.
3	"[J]ust because there was conflicting evidence does not compel interference with the Board's
4	decision so long as the decision was supported by substantial evidence." Clark County Liquor
5	&Error! Bookmark not defined.
6	Gaming Licensing Board v. Simon & Tucker, Inc., 106 Nev. 96, 98, 787 P.2d 782, 783 (1990).
7	The Court "will not substitute the Board's judgment with its own and will not reweigh the
8	evidence when reviewing the decision." Eldorado Hills, LLC v. Clark County Board of
9	Commissioners, 386 P.3d 999 (Nev. 2016).
10	Similarly, in <i>Brocas v. Mirage Hotel &amp; Casino</i> , 109 Nev. 579, 582-83, 854 P.2d 862, 864
11	(1993), the Court stated:
12	This court's role in reviewing an administrative decision is
13	identical to that of the district court: to review the evidence presented to the agency in order to determine whether the
14	agency's decision was arbitrary or capricious and was thus an abuse of the agency's discretion. <i>United Exposition Service Co. v.</i>
15	SIIS, 109 Nev. 421, 851 P.2d 423 (1993); Titanium Metals Corp. v. Clark County, 99 Nev. 397, 399, 663 P.2d 355, 357 (1983). This standard of review is codified in NRS 233B.135. It is well
16	recognized that this court, in reviewing an administrative agency decision, will not substitute its judgment of the evidence for that of
17	the administrative agency. State Dep't of Mtr. Vehicles v. Becksted, 107 Nev. 456, 458, 813 P.2d 995, 996 (1991). This court is limited
18	to the record below and to a determination of whether the administrative body acted arbitrarily or capriciously. State Emp.
19	Sec. Dep't v. Weber, 100 Nev. 121, 124, 676 P.2d 1318, 1320 (1984). The central inquiry is whether substantial evidence in the
20	record supports the agency decision. SIIS v. Christensen, 106 Nev. 85, 87-88, 787 P.2d 408, 409 (1990). Substantial evidence is that
21	which a reasonable mind might accept as adequate to support a conclusion. [Emphasis added.]
22	Conclusion. [Emphasis added.]
23	The actions of an administrative agency are presumed to be valid and are not subject to
24	judicial review unless they are an abuse of discretion. McKenzie v. Shelly, 77 Nev. 237, 242, 362
25	P.2d 268, 270 (1961). In City Council of City of Reno v. Irvine, 102 Nev. 277, 279-80, 721 P.2d
26	371, 372-73 (1986), the Court described Appellant's burden to prove the type of abuse of
27	discretion necessary to overturn the administrative acts of a municipality:

1 A city board acts arbitrarily and capriciously when it denies a license without any reason for doing so. In previous cases, e.g. 2 Henderson, we have spoken in terms of there being a 'lack of substantial evidence before the council; but the essence of the 3 abuse of discretion, of the arbitrariness or capriciousness of governmental action in denying a license application, is most often found in an apparent absence of any grounds or reason for the 4 decision. "We did it just because we did it." [Emphasis added; 5 internal citation omitted.] 6 The case further states: If one seeking such a privilege can show that the city board ... acted in a manner that was arbitrary (baseless, despotic) or 8 capricious (caprice: 'a sudden turn of mind without apparent motive; a freak, whim, mere fancy'), then the board is said to be 9 abusing its discretion. Id. at 278-79. 10 11 These cases do not stand for the proposition that the board must "explain" its decision or even that it must make formal findings or 12 conclusions. Id. at 280. 13 14 C. THE DESIGNEE'S DECISION SHOULD BE UPHELD BECAUSE IT WAS SUPPORTED BY SUBSTANTIAL EVIDENCE IN THE RECORD AND 15 THEREFORE WAS NOT AN ABUSE OF DISCRETION As the case law cited above sets forth, Petitioners' burden is to demonstrate that the 16 Designee's decision, when viewed in consideration of solely the evidence in the record and not 17 any other purported evidence, was an abuse of discretion. The Designee's decision must stand if 18 it is supported by substantial evidence, which means there was a valid basis for Designee's 19 decision. Laughlin, 111 Nev. at 558, 893 P.2d at 384. In addition, Petitioners must also 20 overcome the presumption that the Designee's decision was valid. McKenzie, 77 Nev. at 242, 21 362 P.2d at 270. Furthermore, the review is not to be a re-weighing of the evidence--it is to be 22 done merely to confirm whether or not substantial evidence supports the decision. *Eldorado* 23 Hills, LLC, 386 P.3d at 999. Moreover, that the Court cannot substitute its judgment for that 24 of the City as to the weight of the evidence despite the existence of conflicting evidence. 25 Stratosphere, 120 Nev. at 530. 26

Petitioners go to great lengths to argue they were not properly put on notice of the proceedings against the property. As disjointed as they are, these contentions can best be

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summarized by the Statement of Issues on Appeal that somehow Petitioners did not receive proper due process of law. (Petitioner's Opening Brief at p. 5.)

They next assert that the Designee's findings were arbitrary, capricious, and not supported by substantial evidence. *Id.* 

Finally, they contend the amounts of the fines and penalties were not reasonable and necessary. *Id.* 

The first "due process" argument is easily disposed of because it is so absurd. The City was in constant contact with both the owners themselves and their on-site manager from early December 6, 2018, through the Declaration of Imminent Hazard by the Las Vegas City Council on February 20, 2019. (See Timeline in Petitioner's Brief, pp. 9-10.) The actual notices provided to Petitioners, cited above, were thoroughly reviewed by the City Council Designee, and he found unequivocally that:

After the emergency board up in December 2018 Notice and Order were posted and send for 233 S. Sixth Street on starting with posting on January 10, 2019. This posting was received and seen by the owner's representative on that date and Ms. Lau knew of the notice and order by January 10, 2019. Notice and Order for 232 S. Seventh was posted at the same time and also mailed to the owner... Ms. Lau acknowledged she actually received the notice through Mr. Mann. These Notices and Orders are the predicate for the penalties imposed on these properties as set forth in the City request for imposition of costs and penalties in the evidence. Copies of the Notices and Orders are included in the Binder A as supplemented by the City after the hearing. The owner was offered a continuance to review this record but was (sic) declined.

ROR 000057.

In order to prevail on its Petition, the Petitioners must show that there was no substantial evidence to support this conclusion, and that the finding of proper notice to them (by the Designee) was an abuse of discretion.

Without belaboring the point, the record is overflowing with actual and proper notice to Petitioners – notices they acknowledged through conversations, certified mailings, postings on property, e-mails and numerous admissions – not to mention the City's compliance with LVMC 9.04.050. ROR 000144-145, ROR 000149-150 (*see also* pp. 7-8 above). Claiming now that Petitioners were somehow surprised by the abject disrepair, neglect, fire hazards, and the blights

December 19, 2018 (due to a fire at the El Cid and Annex) were somehow invalid, even though

said actions of the City were fully authorized under LVMC 9.04.080(D). This provision allows for emergency measures to be taken, without notice, as follows:

If, in the opinion of the City Manager, or a duly authorized representative, the condition of a property constitutes an imminent hazard, the City Manager or representative may order immediate abatement of the hazard without notice. The abatement work shall be limited to the minimum work necessary to remove the hazard. Before ordering abatement under this Section, the City Manager or representative shall first obtain the concurrence of at least one other City or public agency official. City and public agency officials that may concur with or request a designation of imminent hazard pursuant to this Section include, without limitation, the City Manager; the Las Vegas Metropolitan Police Department; the Southern Nevada Health District; and the Departments of Fire and Rescue, Public Works, Planning, Public Safety, and Parks and Recreation. The City shall pay the initial cost and expense of any emergency abatement from any appropriation made available for that purpose. Any costs and expenses incurred, and any fees imposed, in connection with the removal of an imminent hazard may be assessed against the property or the owner in accordance with the procedure described in Section 9.04.100.

Once again, it bears repeating that the City, through Vicki Ozuna, obtained the concurrence of both the Las Vegas Metropolitan Police Department and Las Vegas Fire and Rescue, before commencing the emergency abatement procedures, and LVMC 9.04.080(D) permits these emergency measures to be invoked without notice. ROR 000144, lines 48-54. The same analysis applies to the fire which took place at 615 East Carson Avenue on February 22, 2019.

Petitioners conveniently omit that the City was in contact with their attorney within days of the fire, and that notice was lawfully posted on the premises. ROR 000040-47, ROR 000081.

They toss around terms like "....without any notice to Petitioners" (Petitioner's Brief at p. 11), "no notice was ever provided to the Owner" (*Id.* at p. 12), and "There is no evidence whatsoever that the City posted Notice of Hearing at the 615 property" (*Id.* at p. 12) -- as if the constant communication with their representatives, the back and forth e-mails, postings on the property, and certified mailings to their business addresses never happened.

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Indeed, Petitioner's counsel goes so far as to admit their representative was in constant contact with the City from December 6, 2018 forward. ROR 000160.

In the biggest misrepresentation of them all, they make the following statement on p. 12 of their Brief: "It was not until the Hearing that Petitioners learned from Ms. Ozuna that fines were assessed at \$1,000 a day." They say this with a straight face, even though the Demolition Notice and Orders of January 7 and 10, 2019, plainly lay out all violations, fines, fees and costs relating thereto. This is the same notice, followed by a similar one on 615 East Carson Avenue, which was mailed to the office address of their local representative, posted on the property itself, and sent by certified mail to the Laus' San Francisco address. ROR 000002-9, ROR 000010-16, ROR 000040-47, ROR 000156, ROR 000369-371.

The Petitioner's argument is the ultimate elevation of form over substance – by constantly harping on "notice" the Petitioners hope to deflect attention from their own neglect, obstreperousness and malfeasance. They knew all about the problems with these properties from December 6, 2018 forward. They certainly knew about all three Demolition Notices that were sent out and posted in accordance with the Las Vegas Municipal Code – the same ones Sophie Lau sent e-mails to the City arguing about.

Now, with little else to rely upon, they beat the "improper notice" drum *ad nauseum* in hopes to avoid their responsibilities to maintain their investment properties in a safe condition. The City Council Designee saw right through these ruses and determined, based upon overwhelming proof, that the Petitioners were given proper notice of all actions being taken by the City with respect to these three properties. There was no abuse of discretion in these findings, and his decision should be upheld by this Court.

Finally, this Court should spend a moment looking at all the things the Petitioners do not contest as part of their writ:

- All three properties were vacant and abandoned, and had been so for years.
- All three properties had become a mecca for the homeless, vagrants, and criminals.
- The Petitioners had done little or nothing to keep up the properties for over a decade.

- There was a long list of building and fire code violations on all three properties going back over a decade.
- Three separate fires occurred on these properties between December 2018 and February 2019.
- After the fires, because of the hazards and the homeless, the properties needed to be boarded up immediately.
- At the time of the December 17, 2018 fire, between 40-50 homeless people were living
  at the El Cid Hotel. They were living there because the Petitioners were doing little or
  nothing to keep them out.
- The fire department took measures to board up the 615 East Carson Avenue (M.I. Hotel) property after the fire there on February 21, 2019. As it was being boarded up, squatters were already returning. ROR 000121.
- There had been 46 calls for service from Metro between October 2018 and December 2018, as well as calls for service for the Fire department on these properties.
- The City conferred with both the police and fire departments on multiple occasions regarding the hazardous conditions at all properties. ROR 000172.
- There was a severe homeless problem in all properties. ROR 000172.
- The existence of these buildings constituted a continuing hazard to the citizens of Las Vegas, its fire and police departments, and the individuals illegally residing there.
- The Laus had a history of being unresponsive to the City when it came to maintaining their property.
- The Designee said at the hearing that these were the most violations he had never seen on any property. ROR 000176.

With nothing left to argue about, the Petitioners are reduced to complaining about the cost of the boarding up of the premises. They don't contest that the work was done, or that the contractors weren't legitimate. Indeed, they make no argument at all about the statutory fees and costs assessed. Of course, they do not like the \$1,000/day penalties, but they did not comply with the Notices and Orders issued, after years of fighting the City and ignoring the

dangerous nuisances they had created. All they can argue about is the expense, and all they can summon are arguments of counsel that these expenses were somehow "excessive."

No law or facts are marshalled by Petitioners to prove the Designee's decision was capricious, only dicta and flimsy, factually inaccurate rationalizations. A close reading of their brief reveals that they have never maintained that they did not have actual notice of everything happening with their properties. They admit they knew; the record is clear that they received proper notice multiple ways. They now just want to argue *ex post facto* about whether the "Ts" were crossed. They produced no evidence at the original hearing, only the feeble justifications of counsel. This inadequacy has continued right through the briefing of this matter, and without more, they cannot overcome their burden to prove a manifest abuse of discretion.

When the City, much like here, acts in a discretionary fashion in the application of its laws that it is charged to enforce, long-established precedent in this district allows great latitude to a government body. The Nevada Supreme Court in *Boulder City v. Cinnamon Hills Associates*, 110 Nev. 238, 247, 871 P.2d 320, 326 (1994), definitively held that a governmental entity is afforded great discretion in interpreting statutes it is charged with enforcing. The Court's holding in *Cinnamon Hills* reflects a body of law going back half a century wherein it has been repeatedly affirmed that an action taken by a city council in its administrative capacity, upon the matter properly before it, would not warrant inference by a trial court except where there has been a manifest abuse of discretion. *McKenzie*, 362 P.2d at 270, 77 Nev.at 242 ("A trial court should uphold discretionary action of a municipal body to the same extent as an appellate court upholds the discretionary action of a trial court.").

It has long been recognized in this state that district courts, "in reviewing an administrative agency decision, will not substitute its judgment of the evidence for that of the administrative agency." *United Exposition Service Company v. State Industrial Insurance System*, 109 Nev. 421, 423, 851 P.2d 423, 424 (1993). The mere presence of conflicting evidence—even if found in the record—does not give the court the power to reweigh the evidence supporting or opposing the City's decision. *Simon & Tucker, Inc.*, 106 Nev. at 987, 87 P.2d at 783. "The courts, as a general rule, have no business telling a city board who should or

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who should not be [cited under the code] and which [citations] would [or would] not be contrary to the public welfare"—that remains the exclusive province of the municipality. *Irvine*, 102 Nev. at 280, 721 P.2d at 372-73.

The province of the court, however, is confined to a review of the record of evidence presented to the City, *Taggart*, 96 Nev. at 734, 615 P.2d at 967, and is confined to only determining if the City's discretionary act was supported by substantial evidence: that there exists a rational basis for the exercise of discretion or that the act complained of is purely arbitrary and therefore, an abuse of discretion. *Enterprise Citizens Action Committee v. Clark County Board of Commissioners*, 112 Nev. 649, 653, 918 P.2d 305, 308 (1996); *United Exposition*, 109 Nev. at 424, 851 P.2d at 424 ("Substantial evidence is that which a reasonable mind might accept as adequate to support a conclusion.").

Simply put, an act is arbitrary if it is taken without sound basis in reason or regard to the facts. In short, the actions of the administrative agency are presumed to be valid and are not subject to judicial review unless there is an abuse of discretion. *McKenzie*, 77 Nev. at 237, 362 P.2d at 268.

There was nothing arbitrary or capricious about the City taking emergency measures to board up dangerous buildings and protecting the lives of its citizens. An avalanche of evidence (some of which comes from the Petitioners' own mouths) was presented that they were fully and properly notified of everything the City did, under its Municipal Code, to deal with the mess they had created. The City spent \$20,000 with one contractor, and \$18,698 with another, to fix problems that were years in the making by the Petitioners. They spent years ignoring their properties and letting them fester until the dangers, homelessness and blight was out of control. The Petitioners have no one but themselves to blame for the assessments they now owe. They have produced nothing but misrepresentations, prevarications, and the unsupported arguments of counsel to try to worm out of paying for their transgressions. The decision of the Designee is founded upon numerous facts and documentation, and the proper application of the law. It should be upheld, and the Petition dismissed.

# **EXHIBIT 3**

**EXHIBIT 3** 

# ELECTRONICALLY SERVED 3/2/2021 5:21 PM

Electronically Filed 03/02/2021 5:21 PM

DAO 1 BRYAN K. SCOTT CLERK OF THE COURT City Attorney 2 Nevada Bar No. 4381 By: JOHN A. CURTAS 3 Deputy City Attorney Nevada Bar No. 1841 4 495 South Main Street, Sixth Floor Las Vegas, NV 89101 5 (702) 229-6629 (office) (702) 386-1749 (fax) 6 Èmail: jacurtas@lasvegasnevada.gov Attorneys for CITY RESPONDENTS 7 DISTRICT COURT 8 CLARK COUNTY, NEVADA 9 SOPHIE LAU, an individual; JEFFREY 10 LAU, an individual; GOOD EARTH ENTERPRISES, INC., a California 11 Corporation; and LIG LAND DEVELOPMENT, LLC, a California 12 Limited Liability Company, 13 Petitioners. 14 VS. 15 CITY OF LAS VEGAS, a political subdivision of the State of Nevada; 16 CASE NO. A-19-806797-W CAROLYN GOODMAN, as Mayor of the DEPT. NO. VIII City of Las Vegas; CITY OF LAS VEGAS 17 DEPARTMENT OF BUILDING & SAFETY, CODE ENFORCEMENT 18 DIVISION, a department of the city of Las Vegas; VICKI OZUNA, Code Enforcement 19 Manager; EMILY WETZSTEIN, Code Enforcement Assistant; KEVIN MCOSKER, 20 director, Building and Safety department; JOHN BOYER, as City Council Designee; 21 DOES 1 through X, 22 Respondents. 23 DECISION AND ORDER GRANTING PARTIAL RELIEF 24 The Petition for Judicial Review and/or Writs of Certiorari, Mandamus, and Equitable 25 Relief having come on for hearing February 2, 2021, Petitioners appearing through Leo P. 26 Flangas, Esq., of the FLANGAS LAW OFFICE, Respondents appearing through John A. Curtas, 27 Deputy City Attorney, of the LAS VEGAS CITY ATTORNEY'S OFFICE, the Court having reviewed 28

Las Vegas City Attorney 495 S. Main Street, 6th Floor Las Vegas, Nevada 89101 702-229-6629

the pleadings and papers on file herein and having heard the arguments of counsel, this Court hereby finds as follows:

As to the property located at 233 South Sixth Street (APN 139-34-611-037): The City of Las Vegas properly imposed a lien for its out-of-pocket costs incurred during the nuisance abatement in the amount of \$22,624.70, and the City Council Designee's findings as to this assessment are hereby upheld as being supported by substantial evidence.

As to the property located at 232 South Seventh Street (APN 139-34-611-036): The City of Las Vegas properly imposed a lien for its out-of-pocket costs incurred during the nuisance abatement in the amount of \$924, and the City Council Designee's findings as to this assessment are hereby upheld as being supported by substantial evidence.

As to the property located at 615 East Carson Avenue (139-34-611-041): The City of Las Vegas properly imposed a lien for its out-of-pocket costs incurred during the nuisance abatement in the amount of \$23,330, and the City Council Designee's findings as to this assessment are hereby upheld as being supported by substantial evidence.

The Court further finds that the Petitioners substantially complied with three of the four conditions imposed by the City of Las Vegas's Revised Demolition Notice and Order to Comply for the property known as 233 South Sixth Street (APN 139-34-611-037), for the period January 19, 2019 – February 20, 2019. Due to this partial compliance, it was an abuse of discretion for the City Council Designee to approve and impose the maximum daily civil penalty of \$32,000.

The Court further finds that the Petitioners substantially complied with three of the four conditions imposed on the City of Las Vegas's Revised Demolition Notice and Order to Comply against the subject property known as 232 South Seventh Street (APN 139-34-611-036), for the period January 22, 2019 – February 20, 2019. Due to this partial compliance, it was an abuse of discretion for the City Council Designee to approve and impose the maximum daily civil penalty of \$30,000.

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1	Accordingly, the Court grants to Petitioners	the following relief:
2	The fine assessed against the subject propert	ty known as 233 South Sixth Street (APN
3	139-34-611-037) is hereby reduced to \$250/day for	violations of the City of Las Vegas' Revised
4	Demolition Notice and Order to Comply for the per	iod January 19, 2019 – February 20, 2019,
5	for a total fine of \$7,750.	
6	The fine assessed against the subject propert	y known as 232 South Seventh Street (APN
7	139-34-611-036) ) is hereby reduced to \$250/day fo	or violations of the City of Las Vegas'
8	Revised Demolition Notice and Order to Comply fo	or the period January 22, 2019 - February 20,
9	2019, for a total fine of \$7,000.	
10	DATED this day of March, 2021.	
11		Dated this 2nd day of March, 2021
12		usin & Peterso-
13		DISTRICT COURT JUDGE
14	SUBMITTED BY:	3EB C98 E0DE 0A46
15	BRYAN K. SCOTT	Jessica K. Peterson District Court Judge
16	City Attorney	
17	By:	
18	JOHN A. CURTAS Deputy City Attorney	
19	Nevada Bar No. 1841 495 South Main Street, Sixth Floor	
20	Las Vegas, NV 89101 Attorneys for CITY RESPONDENTS	
21	APPROVED AS TO FORM AND CONTENT:	
22	FLANGAS LAW OFFICE	
23		
24	By: /s/ Leo P. Flangas	
25	LEO P. FLANGAS, ESQ. Nevada Bar No. 5637	
26	BENJAMIN LA LUZERNE, ESQ. Nevada Bar No. 12801	
27	600 South Third Street Las Vegas, NV 89101	
28	Attorneys for Petitioners	

## Cindy Kelly

From:

Leo Flangas < leo@flangaslawfirm.com>

Sent:

Monday, March 1, 2021 2:52 PM

To:

Cindy Kelly John A. Curtas

Cc: Subject:

RE: Proposed Order re Sophie Lau, et al. v. City of Las Vegas, et al.

# to this email. Donot sign in with your City of Lass Vegas account credentials

Cindy-

The order is acceptable, you can affix my signature on the order and submit to the court.

Thanks, Leo

From: Cindy Kelly < CKelly@LasVegasNevada.GOV> Sent: Thursday, February 18, 2021 12:21 PM

To: Leo Flangas < leo@flangaslawfirm.com>

Cc: John A. Curtas < jacurtas@LasVegasNevada.GOV>

Subject: Proposed Order re Sophie Lau, et al. v. City of Las Vegas, et al.

Hi Mr. Flangas:

Attached for your review is our proposed Decision and Order Granting Partial Relief in the referenced matter. Please advise if you have changes or whether we can affix your electronic signature to this document. Thank you.

## Cindy Kelly

Legal Secretary City Attorney's Office | Civil Litigation 702-229-2265 495 South Main Street, Sixth Floor | Las Vegas, NV 89101



lasvegasnevada.gov



This e-mail transmission, and any documents, files, or previous e-mail messages attached to it may contain confidential information that is legally privileged. If you are not the intended recipient, or a person responsible for delivering it to the intended recipient, you are hereby notified that any disclosure, copying, distribution or use of any of the information contained in or attached to this transmission is prohibited. If you have received this transmission in error, please immediately notify us by reply e-mail, by forwarding this to sender, or by telephone at (702) 229-6629, and destroy the original transmission and its attachments without reading or saving them in any manner. Thank you.

1 **CSERV** 2 DISTRICT COURT 3 CLARK COUNTY, NEVADA 4 5 Sophie Lau, Plaintiff(s) CASE NO: A-19-806797-W 6 DEPT. NO. Department 8 7 VS. City of Las Vegas, Defendant(s) 8 9 10 **AUTOMATED CERTIFICATE OF SERVICE** 11 This automated certificate of service was generated by the Eighth Judicial District Court. The foregoing Decision and Order was served via the court's electronic eFile system 12 to all recipients registered for e-Service on the above entitled case as listed below: 13 Service Date: 3/2/2021 14 John Curtas jacurtas@lasvegasnevada.gov 15 Jeffrey Andrews jandrews@lasvegasnevada.gov 16 17 CluAynne Corwin ccorwin@lasvegasnevada.gov 18 Natasha Smith natasha@flangaslawfirm.com 19 Leo Flangas leo@flangaslawfirm.com 20 Flangas Documents documents@flangaslawfirm.com 21 jacurtas@LasVegasNevada.GOV John Curtas 22 Ben La Luzerne ben@flangaslawfirm.com 23 24 25 26

27

# **EXHIBIT 4**

**EXHIBIT 4** 

**Electronically Filed** 3/3/2021 1:39 PM Steven D. Grierson **NEOJ** 1 CLERK OF THE COURT BRYAN K. SCOTT City Attorney 2 Nevada Bar No. 4381 By: JOHN A. CURTAS 3 Deputy City Attorney Nevada Bar No. 1841 4 495 South Main Street, Sixth Floor Las Vegas, NV 89101 5 (702) 229-6629 (office) (702) 386-1749 (fax) 6 Email: jacurtas@lasvegasnevada.gov Attorneys for CITY RESPONDENTS 7 DISTRICT COURT 8 9 CLARK COUNTY, NEVADA SOPHIE LAU, an individual; JEFFREY 10 LAU, an individual; GOOD EARTH ENTERPRISES, INC., a California 11 Corporation; and LIG LAND DEVELOPMENT, LLC, a California 12 Limited Liability Company, 13 Petitioners, 14 VS. 15 CITY OF LAS VEGAS, a political subdivision of the State of Nevada; 16 CASE NO. A-19-806797-W CAROLYN GOODMAN, as Mayor of the DEPT. NO. VIII City of Las Vegas; CITY OF LAS VEGAS 17 DEPARTMENT OF BUILDING & SAFETY, CODE ENFORCEMENT 18 DIVISION, a department of the city of Las Vegas; VICKI OZUNA, Code Enforcement 19 Manager; EMILY WETZSTEIN, Code Enforcement Assistant; KEVIN MCOSKER, 20 director, Building and Safety department; JOHN BOYER, as City Council Designee; 21 DOES 1 through X, 22 Respondents. 23 NOTICE OF ENTRY OF DECISION 24 AND ORDER GRANTING PARTIAL RELIEF 25 TO: SOPHIE LAU, JEFFREY LAU, GOOD EARTH ENTERPRISES, INC., and LIG LAND 26 DEVELOPMENT, LLC, Petitioners, and 27 TO: LEO P. FLANGAS, ESQ., and BENJAMIN LA LUZERNE, ESQ., their attorneys:

Las Vegas City Attorney 495 S. Main Street, 6th Floor Las Vegas, Nevada 89101 702-229-6629

1	PLEASE TAKE NOTICE that a DECISION AND ORDER GRANTING PARTIAL
2	RELIEF was entered in the above-entitled matter on March 2, 2021, a copy of which is attached
3	hereto.
4	DATED this day of March, 2021.
5	BRYAN K. SCOTT
6	City Attorney
7	By: JOHN A. OURTAS
8	Deputy City Attorney Nevada Bar No. 1841
9	495 South Main Street, Sixth Floor Las Vegas, NV 89101 Attorneys for CITY OF LAS VEGAS
11	CERTIFICATE OF SERVICE
12	I hereby certify that on March 3, 2021, I served a true and correct copy of the foregoing
13	NOTICE OF ENTRY OF DECISION AND ORDER GRANTING PARTIAL RELIEF through
14	the electronic filing system of the Eighth Judicial District Court of the State of Nevada, pursuant
15	to Nevada Electronic Filing and Conversion Rules, (or, if necessary, by United States Mail at Las
16	Vegas, Nevada, postage fully prepaid) upon the following:
17	Leo P. Flangas, Esq.
18	Benjamin La Luzerne, Esq. FLANGAS LAW OFFICE
19	600 South Third Street Las Vegas, NV 89101
20	Attorneys for Petitioners
21	andy Kelly
22	AN EMPLOYEE OF THE CITY OF LAS VEGAS
23	
24	
25	
26	
27	
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Las Vegas City Attorney 495 S. Main Street, 6th Floor Las Vegas, Nevada 89101 702-229-6629

28

Deputy City Attorney, of the LAS VEGAS CITY ATTORNEY'S OFFICE, the Court having reviewed

the pleadings and papers on file herein and having heard the arguments of counsel, this Court hereby finds as follows:

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Las Vegas City Attorney 495 S. Main Street, 6th Floor Las Vegas, Nevada 89101 702-229-6629

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10	DATED this day of March, 2021.
11	Dated this 2nd day of March, 2021
12	Jusia & Peterso-
13	DISTRICT COURT JUDGE
14	SUBMITTED BY: 3EB C98 E0DE 0A46
15	BRYAN K. SCOTT Jessica K. Peterson District Court Judge
16	City Attorney
17	By:
18	JOHN A. CURTAS Deputy City Attorney
19	Nevada Bar No. 1841 495 South Main Street, Sixth Floor
20	Las Vegas, NV 89101 Attorneys for CITY RESPONDENTS
21	APPROVED AS TO FORM AND CONTENT:
22	FLANGAS LAW OFFICE
23	
24	By: /s/ Leo P. Flangas
25	LEO P. FLANGAS, ESQ. Nevada Bar No. 5637
26	BENJAMIN LA LUZERNE, ESQ. Nevada Bar No. 12801
27	600 South Third Street Las Vegas, NV 89101
28	Attorneys for Petitioners

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To: Cc: Cindy Kelly John A. Curtas

Subject:

RE: Proposed Order re Sophie Lau, et al. v. City of Las Vegas, et al.



Cindy-

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Thanks, Leo

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Legal Secretary
City Attorney's Office | Civil Litigation
702-229-2265

495 South Main Street, Sixth Floor | Las Vegas, NV 89101



lasvegasnevada.gov

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**CSERV** 

## DISTRICT COURT CLARK COUNTY, NEVADA

Sophie Lau, Plaintiff(s)

CASE NO: A-19-806797-W

vs.

DEPT. NO. Department 8

City of Las Vegas, Defendant(s)

## **AUTOMATED CERTIFICATE OF SERVICE**

This automated certificate of service was generated by the Eighth Judicial District Court. The foregoing Decision and Order was served via the court's electronic eFile system to all recipients registered for e-Service on the above entitled case as listed below:

Service Date: 3/2/2021

John Curtas jacurtas@lasvegasnevada.gov

jandrews@lasvegasnevada.gov Jeffrey Andrews

CluAynne Corwin ccorwin@lasvegasnevada.gov

Natasha Smith natasha@flangaslawfirm.com

Leo Flangas leo@flangaslawfirm.com

Flangas Documents documents@flangaslawfirm.com

jacurtas@LasVegasNevada.GOV John Curtas

Ben La Luzerne ben@flangaslawfirm.com

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