#### IN THE SUPREME COURT OF THE STATE OF NEVADA

CITY OF LAS VEGAS, A POLITICAL SUBDIVISION OF THE STATE OF NEVADA,

Appellant,

vs.

180 LAND CO., LLC, A NEVADA LIMITED-LIABILITY COMPANY; AND FORE STARS, LTD., A NEVADA LIMITED-LIABILITY COMPANY,

Respondents.

180 LAND CO., LLC, A NEVADA LIMITED-LIABILITY COMPANY; AND FORE STARS, LTD., A NEVADA LIMITED-LIABILITY COMPANY,

Appellants/Cross-Respondents,

vs.

CITY OF LAS VEGAS, A POLITICAL SUBDIVISION OF THE STATE OF NEVADA,

Respondent/Cross-Appellant.

No. 84345

Electronically Filed Oct 27 2022 03:12 PM Elizabeth A. Brown Clerk of Supreme Court

No. 84640

AMENDED JOINT APPENDIX VOLUME 113, PART 1 OF 5 (Nos. 20387–20503)

LAW OFFICES OF KERMITT L. WATERS

Kermitt L. Waters, Esq. Nevada Bar No. 2571

kermitt@kermittwaters.com

James J. Leavitt, Esq.

Nevada Bar No. 6032

jim@kermittwaters.com

Michael A. Schneider, Esq.

Nevada Bar No. 8887

michael@kermittwaters.com

Autumn L. Waters, Esq.

Nevada Bar No. 8917

autumn@kermittwaters.com

704 South Ninth Street

Las Vegas, Nevada 89101

Telephone: (702) 733-8877

Attorneys for 180 Land Co., LLC and

Fore Stars, Ltd.

LAS VEGAS CITY ATTORNEY'S OFFICE

Bryan K. Scott, Esq. Nevada Bar No. 4381

bscott@lasvegasnevada.gov

Philip R. Byrnes, Esq.

pbyrnes@lasvegasnevada.gov

Nevada Bar No. 166

Rebecca Wolfson, Esq.

rwolfson@lasvegasnevada.gov

Nevada Bar No. 14132

495 S. Main Street, 6th Floor

Las Vegas, Nevada 89101

Telephone: (702) 229-6629

Attorneys for City of Las Vegas

CLAGGETT & SYKES LAW FIRM Micah S. Echols, Esq. Nevada Bar No. 8437 micah@claggettlaw.com 4101 Meadows Lane, Suite 100 Las Vegas, Nevada 89107 (702) 655-2346 – Telephone

Attorneys for 180 Land Co., LLC and Fore Stars, Ltd.

McDONALD CARANO LLP
George F. Ogilvie III, Esq.
Nevada Bar No. 3552
gogilvie@mcdonaldcarano.com
Amanda C. Yen, Esq.
ayen@mcdonaldcarano.com
Nevada Bar No. 9726
Christopher Molina, Esq.
cmolina@mcdonaldcarano.com
Nevada Bar No. 14092
2300 W. Sahara Ave., Ste. 1200
Las Vegas, Nevada 89102
Telephone: (702)873-4100

LEONARD LAW, PC
Debbie Leonard, Esq.
debbie@leonardlawpc.com
Nevada Bar No. 8260
955 S. Virginia Street Ste. 220
Reno, Nevada 89502
Telephone: (775) 964.4656

SHUTE, MIHALY & WEINBERGER, LLP Andrew W. Schwartz, Esq. schwartz@smwlaw.com
California Bar No. 87699
(admitted pro hac vice)
Lauren M. Tarpey, Esq.
ltarpey@smwlaw.com
California Bar No. 321775
(admitted pro hac vice)
396 Hayes Street
San Francisco, California 94102
Telephone: (415) 552-7272

Attorneys for City of Las Vegas

Electronically Filed 12/9/2021 3:51 PM Steven D. Grierson CLERK OF THE COURT

#### **APPN** 1 LAW OFFICES OF KERMITT L. WATERS Kermitt L. Waters, Esq., Bar No. 2571 kermitt@kermittwaters.com 3 James J. Leavitt, Esq., Bar No. 6032 jim@kermittwaters.com Michael A. Schneider, Esq., Bar No. 8887 4 michael@kermittwaters.com Autumn L. Waters, Esq., Bar No. 8917 5 autumn@kermittwaters.com 704 South Ninth Street 6 Las Vegas, Nevada 89101 Telephone: (702) 733-8877 7 Facsimile: (702) 731-1964 Attorneys for Plaintiff Landowners DISTRICT COURT 9 **CLARK COUNTY, NEVADA** 10 180 LAND CO., LLC, a Nevada limited liability Case No.: A-17-758528-J 11 company, FORE **STARS** Ltd., DOE Dept. No.: XVI 12 **INDIVIDUALS** through X, ROE CORPORATIONS I through X, and ROE APPENDIX OF EXHIBITS IN SUPPORT LIMITED LIABILITY COMPANIES I through 13 OF PLAINTIFF LANDOWNERS' Χ, MOTION FOR ATTORNEY FEES 14 **VOLUME 1** Plaintiffs, 15 VS. 16 CITY OF LAS VEGAS, political subdivision of the State of Nevada, ROE government entities I 17 through X, ROE CORPORATIONS I through X, ROE INDIVIDUALS I through X, ROE 18 LIMITED LIABILITY COMPANIES I through

The Plaintiffs, 180 LAND CO., LLC and FORE STARS Ltd. (hereinafter "the Landowners"), by and through their attorneys, the Law Offices of Kermitt L. Waters, hereby file

this Appendix of Exhibits in Support of Plaintiff Landowners' Motion to for Attorney Fees as

follows:

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Case Number: A-17-758528-J

X, ROE quasi-governmental entities I through X,

Defendant.

Exhibit No.	Description	Vol. No.	Bates No.
1	Declaration of Kermitt L. Waters, Esq.	1	0001 -0002
2	Declaration of James J. Leavitt, Esq.	1	0003 - 0004
3	Declaration of Autumn L. Waters, Esq.	1	0005 - 0006
4	Declaration of Michael Schneider, Esq.	1	0007 - 0008
5	Declaration of Sandy Guerra	1	0009 - 0010
6	List of Substantive Pleadings	1	0011 - 0016
7	49 CFR 24	1	0017 - 0064
8	Attorney Fee Affidavit of Counsel in the Sisolak case	1	0065
9	2006 State of Nevada Ballot	1	0066 - 0081
10	2008 State of Nevada Ballot	1	0082 - 0089
11	01.17.19 Reporter's Transcript of Plaintiff's Request for Rehearing	1	0090 - 0103
12	Screenshot of City's Website	1	0104
13	City's 2050 Master Plan – Part 1 of 2	1	0105 - 0229
13	City's 2050 Master Plan – Part 2 of 2	2	0230 - 0385
14	City's SNPLMA Projects	2	0386 - 0388
15	City's 2017 Budget	2	0389 - 0523
16	City's 2021 Budget	2	0524 - 0695

## /s/ Autumn L. Waters Kermitt L. Waters, Esq. (NSB 2571)

James J. Leavitt, Esq. (NSB 6032) Michael A. Schneider, Esq. (NSB 8887) Autumn L. Waters, Esq. (NSB 8917)

704 South Ninth Street Las Vegas, Nevada 89101 Telephone: (702) 733-8877 Facsimile: (702) 731-1964

Attorneys for Plaintiff Landowners

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1	CERTIFICATE OF SERVICE
2	I HEREBY CERTIFY that I am an employee of the Law Offices of Kermitt L. Waters, and
3	that on the 9 <sup>th</sup> day of December, 2021, pursuant to NRCP 5(b), a true and correct copy of the
4	foregoing: APPENDIX OF EXHIBITS IN SUPPORT OF PLAINTIFF LANDOWNERS'
5	MOTION FOR ATTORNEY FEES - VOLUME 1 was served on the below via the Court's
6	electronic filing/service system and/or deposited for mailing in the U.S. Mail, postage prepaid and
7	addressed to, the following:
8	McDONALD CARANO LLP
9	George F. Ogilvie III, Esq. Christopher Molina, Esq.
10	2300 W. Sahara Avenue, Suite 1200 Las Vegas, Nevada 89102
11	gogilvie@mcdonaldcarano.com cmolina@mcdonaldcarano.com
12	LAS VEGAS CITY ATTORNEY'S OFFICE
13	Bryan Scott, Esq., City Attorney Philip R. Byrnes, Esq.
14	Rebecca Wolfson, Esq. 495 S. Main Street, 6 <sup>th</sup> Floor
15	Las Vegas, Nevada 89101 bscott@lasvegasnevada.gov
	pbyrnes@lasvegasnevada.gov
16	rwolfson@lasvegasnevada.gov
17	SHUTE, MIHALY & WEINBERGER, LLP Andrew W. Schwartz, Esq.
18	Lauren M. Tarpey, Esq. 396 Hayes Street
19	San Francisco, California 94102 schwartz@smwlaw.com
20	<u>ltarpey@smwlaw.com</u>
21	/s/ Sandy Guerra an employee of the Law Offices of Kermitt L. Waters
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23	

### <u>DECLARATION OF KERMITT L. WATERS, ESQ. IN SUPPORT OF PLAINTIFFS</u> <u>LANDOWNERS' MOTION FOR ATTORNEY FEES</u>

I, Kermitt L. Waters, Esq., declare under penalty of perjury as follows:

- I am an attorney licensed to practice law in the State of Nevada. I am an attorney at the Law Offices of Kermitt L. Waters, the attorneys of record for FORE STARS, Ltd. and 180 LAND CO., LLC ("Landowners") in 180 Land Co., LLC v. City of Las Vegas, Case No.: A-17-758528-J ("35 Acre Case").
- 2. I make this declaration based on personal knowledge, except where stated to be upon information and belief, and as to that information, I believe it to be true. If called upon to testify to the contents of this declaration, I am legally competent to do so in a court of law.
- 3. I have practiced in the area of eminent domain and inverse condemnation in the State of Nevada for over 50 years.
- 4. I have represented 100s of landowners at the district court and appellate court levels in Nevada and I believe over that time period I have recovered more for landowners in eminent domain and inverse condemnation matters than any other attorney in the history of Nevada.
- Owners' Counsel of America is a network of attorneys who represents landowners
  across the country. Only one lawyer from each State is invited to be a member. I am Nevada's
  Owners' Counsel member.
- 6. I believe I have more published and unpublished Nevada Supreme Court eminent domain and inverse condemnation cases than any other attorney in the history of Nevada.
- 7. My Offices have been referred to as the "preeminent eminent domain firm on the West Coast."
- 8. In 2005 2006, I drafted 9 eminent domain and inverse condemnation provisions to be added to the Nevada Constitution through amendment and personally financed the ballot

### DECLARATION OF JAMES J. LEAVITT, ESQ. IN SUPPORT OF PLAINTIFFS LANDOWNERS' MOTION FOR ATTORNEY FEES

I, James J. Leavitt, Esq., declare under penalty of perjury as follows:

- 1. I am an attorney licensed to practice law in the State of Nevada, and am an attorney at the Law Offices of Kermitt L. Waters, the attorneys of record for FORE STARS, Ltd. and 180 LAND CO., LLC ("Landowners") in 180 Land Co., LLC v. City of Las Vegas, Case No.: A-17-758528-J ("Case").
- 2. I make this declaration based on personal knowledge, except where stated to be upon information and belief, and as to that information, I believe it to be true. If called upon to testify to the contents of this declaration, I am legally competent to do so in a court of law.
- I have practiced exclusively in the area of eminent domain and inverse condemnation in the State of Nevada for over 25 years.
- 4. I went to work for Mr. Waters during my second year of law school in 1995. I passed the Nevada State Bar prior to my final semester of law school (Nevada allowed that back in 1995).
- 5. After graduating, I continued working with Mr. Waters and have been with him ever since.
- 6. I have limited my practice exclusively to eminent domain and inverse condemnation for my entire career, having briefed, argued, and presented cases to the Nevada judiciary on nearly every issue a Nevada landowner may face when the government takes their property, frequently issues of first impression in Nevada.
- 7. I have testified at the Nevada Legislature on behalf of proposed eminent domain legislation, I assisted Mr. Waters in drafting the Nevada Constitution's eminent domain provisions specifically Article 1 Section 22.

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### <u>DECLARATION OF AUTUMN L. WATERS, ESQ. IN SUPPORT OF PLAINTIFFS</u> <u>LANDOWNERS' MOTION FOR ATTORNEY FEES</u>

I, Autumn L. Waters, Esq., declare under penalty of perjury as follows:

- I am an attorney licensed to practice law in the State of Nevada, and am an attorney at the Law Offices of Kermitt L. Waters, the attorneys of record for FORE STARS, Ltd. and 180 LAND CO., LLC ("Landowners") in 180 Land Co., LLC v. City of Las Vegas, Case No.: A-17-758528-J ("Case").
- 2. I make this declaration based on personal knowledge, except where stated to be upon information and belief, and as to that information, I believe it to be true. If called upon to testify to the contents of this declaration, I am legally competent to do so in a court of law.
- 3. I have practiced exclusively in the area of eminent domain and inverse condemnation in the State of Nevada for over 18 years.
- 4. I worked for the Law Offices of Kermitt L. Waters during law school and then joined the firm in 2003 directly out of law school.
  - 5. I have dedicated my entire practice to eminent domain and inverse condemnation.
- 6. I have represented Nevada landowners in a wide variety of eminent domain and inverse condemnation cases, including preparing Amicus Curiae briefs to the Nevada Supreme Court in defense of Article 1, Section 22, to ensure the protections intended by the amendments were maintained.
- 7. I have practiced in both state and federal court at both the trial and appellate court levels dealing with unique and complex takings issues.
- 8. I have chaired several CLE seminars dedicated to eminent domain and inverse condemnation.

9. All my previous inverse condemnation cases have had a contingency fee. I cannot recall previously handling an inverse condemnation case on solely an hourly rate basis.
Recoveries I have received in the past would be greater than \$675 an hour.

- 10. I have reviewed the time sheets I kept in this matter as of October 31, 2021. For all four cases, the 17 Acre, 35 Acre, 65 Acre and 133 Acre cases, I billed a total of 2,347.53 hours. Of this time, 1,446.68 hours were billed exclusively for the 35 Acre Case. This was the time I actually spent working on the 35 Acre Case and it was all reasonable and necessary.
- 11. I have additionally reviewed the hours of the legal assistance and paralegals at the Law offices of Kermitt Waters through October 31, 2021. For all four cases, the 17 Acre, 35 Acre, 65 Acre and 133 Acre cases, the legal assistance and paralegals billed a total of 1,766.73 hours. Of this time 898 hours were billed exclusively for the 35 Acre Case, specifically Sandy Guerra billed 264.52, Stacy Sykora billed 156.35 and Evelyn Washington billed 477.14. This time was actually spent on the 35 Acre Case, it was reasonable and necessary.
- 12. The total attorney fees set forth in the pending motion for attorney fees were actually and necessarily incurred as a result of the 35 Acre inverse condemnation action and were reasonable. I have read in its entirety the motion for attorney fees and the facts set forth therein are true and correct.

I declare under penalty of perjury under the law of the State of Nevada that the foregoing is true and correct.

Executed this 6<sup>th</sup> day of December, 2021.

/s/ Autumn Waters
AUTUMN L. WATERS, ESQ.

### DECLARATION OF MICHAEL SCHNEIDER, ESQ. IN SUPPORT OF PLAINTIFFS LANDOWNERS' MOTION FOR ATTORNEY FEES

I, Michael Schneider Esq., declare under penalty of perjury as follows:

- 1. I am an attorney licensed to practice law in the State of Nevada, and am an attorney at the Law Offices of Kermitt L. Waters, the attorneys of record for FORE STARS, Ltd. and 180 LAND CO., LLC ("Landowners") in 180 Land Co., LLC v. City of Las Vegas, Case No.: A-17-758528-J ("Case").
- 2. I make this declaration based on personal knowledge, except where stated to be upon information and belief, and as to that information, I believe it to be true. If called upon to testify to the contents of this declaration, I am legally competent to do so in a court of law.
- 3. I have practiced exclusively in the area of eminent domain and inverse condemnation in the State of Nevada for over 18 years.
- 4. I worked for the Law Offices of Kermitt L. Waters while in law school and upon graduation continued working with Mr. Waters and have for my entire career.
- I have litigated some of the most complex eminent domain and inverse condemnation cases in the State of Nevada and have been instrumental in recovering millions of dollars for Nevada landowners.
- 6. I have briefed numerous eminent domain matters before the Nevada Supreme Court, including matters of first impression.
- 7. I assisted Mr. Waters with drafting the constitutional provisions on eminent domain which were adopted in Nevada and are now the operative law in the state.
- 8. I have presented eminent domain topics at both national and regional CLE seminars and have co-authored ABA publications on eminent domain law for the State of Nevada.

9. All of my previous inverse condemnation cases have had a contingency fee. I cannot recall previously handling an inverse condemnation case on solely an hourly rate basis.
Recoveries I have received in the past would be greater than \$675 an hour.

10. I have reviewed the time sheets I kept in this matter as of October 31, 2021. For all four cases, the 17 Acre, 35 Acre, 65 Acre and 133 Acre cases, I billed a total of 1,136.80 hours. Of this time, 533.22 hours were billed exclusively for the 35 Acre Case. This time was reasonable and necessary. And, the total attorney fees set forth in the pending motion for attorney fees were actually and necessarily incurred as a result of the 35 Acre inverse condemnation action and were reasonable. I have read in its entirety the motion for attorney fees and the facts set forth therein are true and correct.

I declare under penalty of perjury under the law of the State of Nevada that the foregoing is true and correct.

Executed this 6<sup>th</sup> day of December, 2021.

/s/ Michael Schneider
MICHAEL SCHNEIDER, ESQ.

### DECLARATION OF SANDY GUERRA IN SUPPORT OF PLAINTIFFS LANDOWNERS' MOTION FOR ATTORNEY FEES

I, SANDY GUERRA, declare under penalty of perjury as follows:

- I am a paralegal employed at the Law Offices of Kermitt L. Waters, the attorneys
  of record for 180 LAND COMPANY, LLC, a Nevada limited liability company, and FORE
  STARS, Ltd. ("Landowners") in the above-captioned matter.
- 2. I make this declaration based on personal knowledge, except where stated to be upon information and belief, and as to that information, I believe it to be true. If called upon to testify to the contents of this declaration, I am legally competent to do so in a court of law.
- 3. In support of Plaintiffs Landowners' Motion for Attorney Fees, I prepared a chart of substantive pleadings in this matter, identifying the number of pages for each pleading and the number of pages for the extensive exhibits.
- 4. I prepared this chart in Microsoft Excel, with columns for the title of the pleading, the number of pages, and the number of pages of exhibits. The pleadings are listed chronologically as they appear on the Courts' Register of Actions, and includes only substantive pleadings such as complaints/petitions, answers, motions, oppositions and replies. Omitted from the chart are notices, stipulations, orders, erratas, status reports and miscellaneous filings.
- 5. The number in the "No. of Pages" column was determined from the total page count of the pdf document of the substantive pleading. If exhibits were attached to the pleading, I then subtracted that number from the total page count of the entire pdf document to determine the amount for the "No. of Pgs. Of Exhibits" column. The total number of pages in any separately filed appendices and supplement thereto was also included in the No. of Pgs. Of Exhibits column.

1	I declare under penalty of perjury under the law of the State of Nevada that the foregoing
2	is true and correct.
3	Executed this 23 <sup>rd</sup> day of November, 2021.
4	/a/Sanda Cuama
5	<u>/s/ Sandy Guerra</u> SANDY GUERRA
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Substantive Pleading	No. of Pages	No. of Pgs. of Exhibits
07.18.17 Petition for Judicial Review	8	0
09.07.17 First Amended Petition for Judicial Review and Alternative Verified Claims		
in Inverse Condemnation	19	0
10.30.17 CLV Motion to Dismiss	10	10
12.21.17 Petitioner's Opposition To City Of Las Vegas Motion To Dismiss And		
Countermotion To Stay Litigation Of Alternative Inverse Condemnation		
Claims Until Resolution Of The Petition For Judicial Review	21	16
12.21.17 City of Las Vegas' Reply in Support of its Motion to Dismiss and		
Opposition to Petitioner's Countermotion to Stay Litigation	6	0
01.05.18 Petitioner's Reply In Support Of Its Countermotion To Stay Litigation Of		
Alternative Inverse Condemnation Claims Until Resolution Of The		
Petition For Judicial Review	7	0
02.05.18 City of Las Vegas' Answer to First Amended Petition for Judicial Review	4	0
02.23.18 First Amended Complaint Pursuant to Court Order Entered on February 2,		
2018 for Severed Alternative Verified Claims in Inverse		
Condemnation	17	0
02.28.18 Second Amended Petition for Judicial Review to Sever Alternative Verified		
Claims in Inverse Condemnation per Court Order entered on		
February 1, 2018	15	0
03.13.18 City of Las Vegas' Answer to First Amended Complaint Pursuant to Court		
Order Entered on February 1, 2018 for Severed Alternative		
Verified Claims in Inverse Condemnation	4	0
03.19.18 City of Las Vegas' Answer to Second Amended Petition for Judicial Review	4	0
04.17.18 Motion to Intervene on an Order Shortening Time	19	100
04.17.18 Petitioner's Memorandum of Points and Authorities in support of Second		
Amended Petition for Judicial Review	43	19
05.02.18 Petitioner's Opposition to Motion to Intervene	18	339
05.07.18 City of Las Vegas' Motion to Extend Briefing Schedule and Continue		
Hearing on 180 Land Co LLC's Second Amended Petition for Judicial		
Review on Order Shortening Time	10	4
05.09.18 Petitioner's Opposition to Motion to Extend Briefing Schedule and Continue		
Hearing	12	14
05.09.18 Reply in Support of City of Las Vegas' Motion to Extend Briefing Schedule		
and Continue Hearing on 180 Land Co LLC's Second Amended		
Petition for Judicial Review on Order Shortening Time	4	0
06.26.18 City of Las Vegas' Points and Authorities in Response to Second Amended		
Petition for Judicial Review	35	181
06.26.18 Request for Judicial Notice in Support of City of Las Vegas' Points and		
Authorities in Response to Second Amended Petition for Judicial		
Review	4	18
06.26.18 Intervenors' Answering Brief	33	181
06.28.18 Request for Judicial Notice in Support of Petitioner's Memorandum of		
Points and Authorities in Support of Second Amended Petition for Judicial Review	9	76

Substantive Pleading	No. of Pages	No. of Pgs. of Exhibits
06.29.18 Emergency Motion to Strike "Errata to Transmittal of Record for Review"		
filed by the City of Las Vegas on June 21, 2018; Application for		
Order Shortening Tme	11	0
07.02.18 Petitioner 180 Land Co LLC's Hearing Exhibits to Petition for Judicial	119	0
07.17.18 City of Las Vegas' Opposition to Petitioner's Motion to Strike Errata to		
Transmittal of Record for Review	9	4
07.20.18 180 Land's Reply to City of Las Vegas' Opposition to Motion to Strike	11	7
07.31.18 Petitioner's Post-Hearing Reply Brief	31	19
08.07.18 City of Las Vegas' Post-Hearing Sur-Reply Brief	16	0
08.07.18 Intervenors' Post-Hearing Brief	18	0
12.11.18 Plaintiff Landowners' Motion for Summary Judgment on Liability for the		
Landowners' Inverse Condemnation Claims	65	4,075
12.11.18 Plaintiff Landowners' Request for Rehearing/Reconsideration of		
Order/Judgment Dismissing Inverse Condemnation Claims	19	100
12.13.18 Motion for a New Trial Pursuant to NRCP 59(e) and Motion to Alter or		
Amend Pursuant to NRCP 52(b) and/or Reconsider the Findings of		
Fact and Conclusions of Law and Motion to Stay Pending Nevada Supreme Court		
Directives	28	300
12.14.18 Supplement to: Plaintiff Landowners' Request for		
Rehearing/Reconsideration of Order/Judgment Dismissing Inverse Condemnation	69	4,022
12.17.18 Plaintiff Landowners' Opposition to the City's Motion to Strike Plaintiffs'		
Motion for Summary Judgment on Liability for The Landowners'		
Inverse Condemnation Claims on Order Shortening Time	7	10
12.21.18 Motion to Strike Plaintiffs' Motion for Summary Judgment on Liability for		
the Landowners' Inverse Condemnation Claims on Order Shortening Time	9	0
01.07.19 City of Las Vegas' Opposition to Motion for a New Trial Pursuant to NRCP		
59(e) and Motion to Alter or Amend Pursuant to NRCP 52(b)		
and/or Reconsider the Findings of Fact and Conclusions of Law and Motion to Stay		
Pending Nevada Supreme Court Directives	14	20
01.07.19 City of Las Vegas' Opposition to Plaintiff Landowners' Request for		
Rehearing/Reconsideration of Order/Judgment Dismissing Inverse		
Condemnation Claims	26	31
01.07.19 Intervenors City of Las Vegas' Opposition to Plaintiff Landowners' Request		
for Rehearing/Reconsideration of Order/Judgment Dismissing Inverse		
Condemnation Claims	11	9
01.10.19 Reply in Support of Motion to Strike Plaintiffs' Motion for Summary		
Judgment on Liability for the Landowners' Inverse Condemnation Claims	7	0
01.14.19 Reply Re: Plaintiff Landowners' Request for Rehearing / Reconsideration of		
Order / Judgment Dismissing Inverse Condemnation Claims	33	52
01.14.19 Petitioner's Omnibus Reply in Support of Motion for New Trial Pursuant to		
NRCP 59(e) and Motion to Alter or Amend Pursuant to NRCP		
52(b) and/or Reconsider the Findings of Fact and Conclusions of Law and Motion to		
Stay Pending Nevada Supreme Court Directives	12	0

Substantive Pleading	No. of Pages	No. of Pgs. of Exhibits
02.13.19 City of Las Vegas' Motion for Judgment on the Pleadings on Developer's	1.4	0
Inverse Condemnation Claims	14	0
03.04.19 Plaintiff Landowners' Opposition to City's Motion for Judgment on the		
Pleadings on Developer's Inverse Condemnation Claims and		
Countermotion for Judicial Determination of Liability on the Landowners'		
Condemnation Claims and Countermotion to Supplement/Amend the		
Pleading, If Required	89	159
03.08.19 Plaintiff Landowners' Motion to Estop the City's Private Attorney from		
Making the Major Modification Argument or for an Order to Show		
Cause Why the Argument May Proceed in this Matter on Order Shortening Time	10	191
03.14.19 City of Las Vegas' Reply in Support of Motion for Judgment on the		
Pleadings on Developer's Inverse Condemnation Claims	19	65
03.18.19 City of Las Vegas' Opposition to Plaintiff Landowners' Countermotion for		
Judicial Determination of Liability on the Landowners' Inverse Condemnation Claims		
and Countermotion to Supplement/Amend the Pleadings, if Required	14	65
03.18.19 City of Las Vegas' Opposition to Plaintiff Landowners' Motion to Estop the		
City's Private Attorney from Making the Major Modification		
Argument or for an Order to Show Cause Why the Argument May Proceed in this		
Matter on Order Shortening Time	8	179
03.21.19 Reply in Support of Plaintiff Landowners' Motion to Estop the City's Private		
Attorney for Making the Major Modification Argument or for an		
Order to Show Cause Why the Argument May Proceed in this Matter on Order		
Shortening Time	3	0
03.21.19 Landowners' Reply in Support of Countermotion for Judicial Determination		
of Liability on the Landowners' Inverse Condemnation Claims and Countermotion to		
Supplement/Amend the Pleadings, if Required	11	14
03.21.19 Opposition To Plaintiff Landowners' Motion To Estop The City's Private		
Attorney From Making The Major Modification Argument Or For An		
Order To Show Cause Why The Argument May Proceed In This Matter On Order		
Shortening Time	7	60
03.21.19 Plaintiff Landowners' Reply and Request to Strike Neighbors' Opposition to		
Motion to Estop the City's Private Attorney from Making the		
Major Modification Argument or for an Order to Show Cause Why the Argument		
May Proceed in this Matter on Order Shortening Time as a		
Fugitive Document	4	0
04.23.19 City of Las Vegas' Motion to Stay Proceedings Pending Resolution of Writ		
Petition to the Nevada Supreme Court on Order Shortening Time	14	77
05.07.19 Opposition to the City of Las Vegas' Motion to Stay Proceedings Pending		
Resolution of Writ Petition to the Nevada Supreme Court on Order		
Shortening Time and Countermotion for Nunc Pro Tunc Order	18	166
05.10.19 Reply in Support of City of Las Vegas Motion to Stay Proceedings Pending		
Resolution of Writ Petition to the Nevada Supreme Court on		
Order Shortening Time and Opposition to Countermotion for Nunc Pro Tunc Order	7	0
05.14.19 Landowners' Reply Re: Countermotion for Nunc Pro Nunc Order	4	14

Substantive Pleading	No. of Pages	No. of Pgs. of Exhibits
05.15.19 Second Amendment and First Supplement to Complaint for Severed		
Alternative Verified Claims in Inverse Condemnation	38	0
05.17.19 Notice of Filing of Petition for Writ of Mandamus, or in the Alternative,		
Writ of Prohibition and Emergency Motion Under NRAP 27(e) for Stay in the		
Nevada Supreme Court	3	74
06.18.19 City of Las Vegas' Answer to Plaintiff 180 Land Company's Second		
Amendment and First Supplement to Complaint for Severed Alternative		
Verified Claims in Inverse Condemnation	12	0
08.07.19 Plaintiff Landowners' Motion on the Procedure to Determine Liability in an		
Inverse Condemnation Proceeding	11	0
02.26.20 The City of Las Vegas' Motion to Compel Discovery	19	162
03.12.20 Plaintiffs' Opposition to Defendant City of Las Vegas' Motion to Compel		
Discovery	14	72
03.25.20 The City of Las Vegas Reply in Support of its Motion to Compel Discovery	12	0
05.12.20 City of Las Vegas' Opposition to Seventy Acres, LLC's Motion to Dismiss		
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Totals	<u>2,009</u>	<u>29,977</u>



#### Pt. 24

11. On an attachment, list the following information for each ACDBE firm participating in your program during the period of this report: (1) Firm name; (2) Type of business; (3) Beginning and expiration dates of agreement, including options to renew; (4) Dates that material amendments have been or will be made to agreement (if known); (5) Estimated gross receipts for the firm during this reporting period.

#### PART 24—UNIFORM RELOCATION ASSISTANCE AND REAL PROP-ERTY ACQUISITION FOR FEDERAL AND FEDERALLY-ASSISTED PRO-**GRAMS**

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#### 49 CFR Subtitle A (10-1-20 Edition)

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APPENDIX A TO PART 24—ADDITIONAL INFOR-MATION

APPENDIX B TO PART 24—STATISTICAL REPORT FORM

Authority: 42 U.S.C. 4601 et seq.; 49 CFR

SOURCE: 70 FR 611, Jan. 4, 2005, unless otherwise noted.

#### Subpart A—General

#### § 24.1 Purpose.

The purpose of this part is to promulgate rules to implement the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601 et seq.) (Uniform Act), in accordance with the following objectives:

(a) To ensure that owners of real property to be acquired for Federal and federally-assisted projects are treated fairly and consistently, to encourage and expedite acquisition by agreements with such owners, to minimize litigation and relieve congestion in the courts, and to promote public confidence in Federal and federally-assisted land acquisition programs;

- (b) To ensure that persons displaced as a direct result of Federal or federally-assisted projects are treated fairly, consistently, and equitably so that such displaced persons will not suffer disproportionate injuries as a result of projects designed for the benefit of the public as a whole; and
- (c) To ensure that Agencies implement these regulations in a manner that is efficient and cost effective.

#### §24.2 Definitions and acronyms.

- (a) *Definitions*. Unless otherwise noted, the following terms used in this part shall be understood as defined in this section:
- (1) Agency. The term Agency means the Federal Agency, State, State Agency, or person that acquires real property or displaces a person.
- (i) Acquiring Agency. The term acquiring Agency means a State Agency, as defined in paragraph (a)(1)(iv) of this section, which has the authority to acquire property by eminent domain under State law, and a State Agency or person which does not have such authority.
- (ii) Displacing Agency. The term displacing Agency means any Federal Agency carrying out a program or project, and any State, State Agency, or person carrying out a program or project with Federal financial assistance, which causes a person to be a displaced person.
- (iii) Federal Agency. The term Federal Agency means any department, Agency, or instrumentality in the executive branch of the government, any wholly owned government corporation, the Architect of the Capitol, the Federal Reserve Banks and branches thereof, and any person who has the authority to acquire property by eminent domain under Federal law.
- (iv) State Agency. The term State Agency means any department, Agency or instrumentality of a State or of a political subdivision of a State, any department, Agency, or instrumentality

- of two or more States or of two or more political subdivisions of a State or States, and any person who has the authority to acquire property by eminent domain under State law.
- (2) Alien not lawfully present in the United States. The phrase "alien not lawfully present in the United States" means an alien who is not "lawfully present" in the United States as defined in 8 CFR 103.12 and includes:
- (i) An alien present in the United States who has not been admitted or paroled into the United States pursuant to the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) and whose stay in the United States has not been authorized by the United States Attorney General; and.
- (ii) An alien who is present in the United States after the expiration of the period of stay authorized by the United States Attorney General or who otherwise violates the terms and conditions of admission, parole or authorization to stay in the United States.
- (3) Appraisal. The term appraisal means a written statement independently and impartially prepared by a qualified appraiser setting forth an opinion of defined value of an adequately described property as of a specific date, supported by the presentation and analysis of relevant market information.
- (4) Business. The term business means any lawful activity, except a farm operation, that is conducted:
- (i) Primarily for the purchase, sale, lease and/or rental of personal and/or real property, and/or for the manufacture, processing, and/or marketing of products, commodities, and/or any other personal property;
- (ii) Primarily for the sale of services to the public;
- (iii) Primarily for outdoor advertising display purposes, when the display must be moved as a result of the project; or
- (iv) By a nonprofit organization that has established its nonprofit status under applicable Federal or State law.
- (5) Citizen. The term citizen for purposes of this part includes both citizens of the United States and noncitizen nationals.

- (6) Comparable replacement dwelling. The term comparable replacement dwelling means a dwelling which is:
- (i) Decent, safe and sanitary as described in paragraph 24.2(a)(8) of this section;
- (ii) Functionally equivalent to the displacement dwelling. The term functionally equivalent means that it performs the same function, and provides the same utility. While a comparable replacement dwelling need not possess every feature of the displacement dwelling, the principal features must be present. Generally, functional equivalency is an objective standard. reflecting the range of purposes for which the various physical features of a dwelling may be used. However, in determining whether a replacement dwelling is functionally equivalent to the displacement dwelling, the Agency may consider reasonable trade-offs for specific features when the replacement unit is equal to or better than the displacement dwelling (See appendix A, §24.2(a)(6));
- (iii) Adequate in size to accommodate the occupants;
- (iv) In an area not subject to unreasonable adverse environmental conditions:
- (v) In a location generally not less desirable than the location of the displaced person's dwelling with respect to public utilities and commercial and public facilities, and reasonably accessible to the person's place of employment:
- (vi) On a site that is typical in size for residential development with normal site improvements, including customary landscaping. The site need not include special improvements such as outbuildings, swimming pools, or greenhouses. (See also §24.403(a)(2));
- (vii) Currently available to the displaced person on the private market except as provided in paragraph (a)(6)(ix) of this section (See appendix A, §24.2(a)(6)(vii)); and
- (viii) Within the financial means of the displaced person:
- (A) A replacement dwelling purchased by a homeowner in occupancy at the displacement dwelling for at least 180 days prior to initiation of negotiations (180-day homeowner) is considered to be within the homeowner's

- financial means if the homeowner will receive the full price differential as described in §24.401(c), all increased mortgage interest costs as described at §24.401(d) and all incidental expenses as described at §24.401(e), plus any additional amount required to be paid under §24.404, Replacement housing of last resort.
- (B) A replacement dwelling rented by an eligible displaced person is considered to be within his or her financial means if, after receiving rental assistance under this part, the person's monthly rent and estimated average monthly utility costs for the replacement dwelling do not exceed the person's base monthly rental for the displacement dwelling as described at §24.402(b)(2).
- (C) For a displaced person who is not eligible to receive a replacement housing payment because of the person's failure to meet length-of-occupancy requirements, comparable replacement rental housing is considered to be within the person's financial means if an Agency pays that portion of the monthly housing costs of a replacement dwelling which exceeds the person's base monthly rent for the displacement dwelling as described in §24.402(b)(2). Such rental assistance must be paid under §24.404, Replacement housing of last resort.
- (ix) For a person receiving government housing assistance before displacement, a dwelling that may reflect similar government housing assistance. In such cases any requirements of the government housing assistance program relating to the size of the replacement dwelling shall apply. (See appendix A, §24.2(a)(6)(ix).)
- (7) Contribute materially. The term contribute materially means that during the 2 taxable years prior to the taxable year in which displacement occurs, or during such other period as the Agency determines to be more equitable, a business or farm operation:
- (i) Had average annual gross receipts of at least \$5,000; or
- (ii) Had average annual net earnings of at least \$1,000; or
- (iii) Contributed at least 33½ percent of the owner's or operator's average annual gross income from all sources.

- (iv) If the application of the above criteria creates an inequity or hardship in any given case, the Agency may approve the use of other criteria as determined appropriate.
- (8) Decent, safe, and sanitary dwelling. The term decent, safe, and sanitary dwelling means a dwelling which meets local housing and occupancy codes. However, any of the following standards which are not met by the local code shall apply unless waived for good cause by the Federal Agency funding the project. The dwelling shall:
- (i) Be structurally sound, weather tight, and in good repair;
- (ii) Contain a safe electrical wiring system adequate for lighting and other devices;
- (iii) Contain a heating system capable of sustaining a healthful temperature (of approximately 70 degrees) for a displaced person, except in those areas where local climatic conditions do not require such a system;
- (iv) Be adequate in size with respect to the number of rooms and area of living space needed to accommodate the displaced person. The number of persons occupying each habitable room used for sleeping purposes shall not exceed that permitted by local housing codes or, in the absence of local codes, the policies of the displacing Agency. In addition, the displacing Agency shall follow the requirements for separate bedrooms for children of the opposite gender included in local housing codes or in the absence of local codes, the policies of such Agencies;
- (v) There shall be a separate, well lighted and ventilated bathroom that provides privacy to the user and contains a sink, bathtub or shower stall, and a toilet, all in good working order and properly connected to appropriate sources of water and to a sewage drainage system. In the case of a house-keeping dwelling, there shall be a kitchen area that contains a fully usable sink, properly connected to potable hot and cold water and to a sewage drainage system, and adequate space and utility service connections for a stove and refrigerator;
- (vi) Contains unobstructed egress to safe, open space at ground level; and
- (vii) For a displaced person with a disability, be free of any barriers which

- would preclude reasonable ingress, egress, or use of the dwelling by such displaced person. (See appendix A,  $\S24.2(a)(8)(vii)$ .)
- (9) Displaced person. (i) General. The term displaced person means, except as provided in paragraph (a)(9)(ii) of this section, any person who moves from the real property or moves his or her personal property from the real property. (This includes a person who occupies the real property prior to its acquisition, but who does not meet the length of occupancy requirements of the Uniform Act as described at §24.401(a) and §24.402(a)):
- (A) As a direct result of a written notice of intent to acquire (see §24.203(d)), the initiation of negotiations for, or the acquisition of, such real property in whole or in part for a project;
- (B) As a direct result of rehabilitation or demolition for a project; or
- (C) As a direct result of a written notice of intent to acquire, or the acquisition, rehabilitation or demolition of, in whole or in part, other real property on which the person conducts a business or farm operation, for a project. However, eligibility for such person under this paragraph applies only for purposes of obtaining relocation assistance advisory services under §24.205(c), and moving expenses under §24.301, §24.302 or §24.303.
- (ii) Persons not displaced. The following is a nonexclusive listing of persons who do not qualify as displaced persons under this part:
- (A) A person who moves before the initiation of negotiations (see §24.403(d)), unless the Agency determines that the person was displaced as a direct result of the program or project:
- (B) A person who initially enters into occupancy of the property after the date of its acquisition for the project;
- (C) A person who has occupied the property for the purpose of obtaining assistance under the Uniform Act;
- (D) A person who is not required to relocate permanently as a direct result of a project. Such determination shall be made by the Agency in accordance with any guidelines established by the Federal Agency funding the project (See appendix A, §24.2(a)(9)(ii)(D));

- (E) An owner-occupant who moves as a result of an acquisition of real property as described in §§24.101(a)(2) or 24.101(b)(1) or (2), or as a result of the rehabilitation or demolition of the real property. (However, the displacement of a tenant as a direct result of any acquisition, rehabilitation or demolition for a Federal or federally-assisted project is subject to this part.);
- (F) A person whom the Agency determines is not displaced as a direct result of a partial acquisition;
- (G) A person who, after receiving a notice of relocation eligibility (described at §24.203(b)), is notified in writing that he or she will not be displaced for a project. Such written notification shall not be issued unless the person has not moved and the Agency agrees to reimburse the person for any expenses incurred to satisfy any binding contractual relocation obligations entered into after the effective date of the notice of relocation eligibility;
- (H) An owner-occupant who conveys his or her property, as described in §§ 24.101(a)(2) or 24.101(b)(1) or (2), after being informed in writing that if a mutually satisfactory agreement on terms of the conveyance cannot be reached, the Agency will not acquire the property. In such cases, however, any resulting displacement of a tenant is subject to the regulations in this part;
- (I) A person who retains the right of use and occupancy of the real property for life following its acquisition by the Agency:
- (J) An owner who retains the right of use and occupancy of the real property for a fixed term after its acquisition by the Department of the Interior under Pub. L. 93–477, Appropriations for National Park System, or Pub. L. 93–303, Land and Water Conservation Fund, except that such owner remains a displaced person for purposes of subpart D of this part;
- (K) A person who is determined to be in unlawful occupancy prior to or after the initiation of negotiations, or a person who has been evicted for cause, under applicable law, as provided for in §24.206. However, advisory assistance may be provided to unlawful occupants at the option of the Agency in order to facilitate the project;

- (L) A person who is not lawfully present in the United States and who has been determined to be ineligible for relocation assistance in accordance with §24.208; or
- (M) Tenants required to move as a result of the sale of their dwelling to a person using downpayment assistance provided under the American Dream Downpayment Initiative (ADDI) authorized by section 102 of the American Dream Downpayment Act (Pub. L. 108–186; codified at 42 U.S.C. 12821).
- (10) Dwelling. The term dwelling means the place of permanent or customary and usual residence of a person, according to local custom or law, including a single family house; a single family unit in a two-family, multi-family, or multi-purpose property; a unit of a condominium or cooperative housing project; a non-housekeeping unit; a mobile home; or any other residential unit.
- (11) Dwelling site. The term dwelling site means a land area that is typical in size for similar dwellings located in the same neighborhood or rural area. (See appendix A, §24.2(a)(11).)
- (12) Farm operation. The term farm operation means any activity conducted solely or primarily for the production of one or more agricultural products or commodities, including timber, for sale or home use, and customarily producing such products or commodities in sufficient quantity to be capable of contributing materially to the operator's support.
- (13) Federal financial assistance. The term Federal financial assistance means a grant, loan, or contribution provided by the United States, except any Federal guarantee or insurance and any interest reduction payment to an individual in connection with the purchase and occupancy of a residence by that individual.
- (14) Household income. The term household income means total gross income received for a 12 month period from all sources (earned and unearned) including, but not limited to wages, salary, child support, alimony, unemployment benefits, workers compensation, social security, or the net income from a business. It does not include income received or earned by dependent children and full time students under

- 18 years of age. (See appendix A,  $\S24.2(a)(14)$  for examples of exclusions to income.)
- (15) Initiation of negotiations. Unless a different action is specified in applicable Federal program regulations, the term *initiation of negotiations* means the following:
- (i) Whenever the displacement results from the acquisition of the real property by a Federal Agency or State Agency, the initiation of negotiations means the delivery of the initial written offer of just compensation by the Agency to the owner or the owner's representative to purchase the real property for the project. However, if the Federal Agency or State Agency issues a notice of its intent to acquire the real property, and a person moves after that notice, but before delivery of the initial written purchase offer, the initiation of negotiations means the actual move of the person from the propertv.
- (ii) Whenever the displacement is caused by rehabilitation, demolition or privately undertaken acquisition of the real property (and there is no related acquisition by a Federal Agency or a State Agency), the *initiation of negotiations* means the notice to the person that he or she will be displaced by the project or, if there is no notice, the actual move of the person from the property.
- (iii) In the case of a permanent relocation to protect the public health and welfare, under the Comprehensive Environmental Response Compensation and Liability Act of 1980 (Pub. L. 96-510, or Superfund) (CERCLA) the initiation of negotiations means the formal announcement of such relocation or the Federal or federally-coordinated health advisory where the Federal Government later decides to conduct a permanent relocation.
- (iv) In the case of permanent relocation of a tenant as a result of an acquisition of real property described in §24.101(b)(1) through (5), the initiation of negotiations means the actions described in §24.2(a)(15)(i) and (ii), except that such initiation of negotiations does not become effective, for purposes of establishing eligibility for relocation assistance for such tenants under this part, until there is a written

- agreement between the Agency and the owner to purchase the real property. (See appendix A,  $\S24.2(a)(15)(iv)$ ).
- (16) Lead Agency. The term Lead Agency means the Department of Transportation acting through the Federal Highway Administration.
- (17) Mobile home. The term mobile home includes manufactured homes and recreational vehicles used as residences. (See appendix A, §24.2(a)(17)).
- (18) Mortgage. The term mortgage means such classes of liens as are commonly given to secure advances on, or the unpaid purchase price of, real property, under the laws of the State in which the real property is located, together with the credit instruments, if any, secured thereby.
- (19) Nonprofit organization. The term nonprofit organization means an organization that is incorporated under the applicable laws of a State as a nonprofit organization, and exempt from paying Federal income taxes under section 501 of the Internal Revenue Code (26 U.S.C. 501).
- (20) Owner of a dwelling. The term owner of a dwelling means a person who is considered to have met the requirement to own a dwelling if the person purchases or holds any of the following interests in real property:
- (i) Fee title, a life estate, a land contract, a 99 year lease, or a lease including any options for extension with at least 50 years to run from the date of acquisition: or
- (ii) An interest in a cooperative housing project which includes the right to occupy a dwelling; or
- (iii) A contract to purchase any of the interests or estates described in §24.2(a)(1)(i) or (ii) of this section; or
- (iv) Any other interest, including a partial interest, which in the judgment of the Agency warrants consideration as ownership.
- (21) Person. The term person means any individual, family, partnership, corporation, or association.
- (22) Program or project. The phrase program or project means any activity or series of activities undertaken by a Federal Agency or with Federal financial assistance received or anticipated in any phase of an undertaking in accordance with the Federal funding Agency guidelines.

(23) Salvage value. The term salvage value means the probable sale price of an item offered for sale to knowledgeable buyers with the requirement that it be removed from the property at a buyer's expense (i.e., not eligible for relocation assistance). This includes items for re-use as well as items with components that can be re-used or recycled when there is no reasonable prospect for sale except on this basis.

(24) Small business. A small business is a business having not more than 500 employees working at the site being acquired or displaced by a program or project, which site is the location of economic activity. Sites occupied solely by outdoor advertising signs, displays, or devices do not qualify as a business for purposes of §24.304.

(25) State. Any of the several States of the United States or the District of Columbia, the Commonwealth of Puerto Rico, any territory or possession of the United States, or a political subdivision of any of these jurisdictions.

(26) Tenant. The term tenant means a person who has the temporary use and occupancy of real property owned by another

(27) Uneconomic remnant. The term uneconomic remnant means a parcel of real property in which the owner is left with an interest after the partial acquisition of the owner's property, and which the Agency has determined has little or no value or utility to the owner.

(28) Uniform Act. The term Uniform Act means the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (Pub. L. 91–646, 84 Stat. 1894; 42 U.S.C. 4601 et seq.), and amendments thereto.

(29) Unlawful occupant. A person who occupies without property right, title or payment of rent or a person legally evicted, with no legal rights to occupy a property under State law. An Agency, at its discretion, may consider such person to be in lawful occupancy.

(30) Utility costs. The term utility costs means expenses for electricity, gas, other heating and cooking fuels, water and sewer.

(31) Utility facility. The term utility facility means any electric, gas, water, steam power, or materials transmission or distribution system; any transportation system; any communications system, including cable television; and any fixtures, equipment, or other property associated with the operation, maintenance, or repair of any such system. A utility facility may be publicly, privately, or cooperatively owned.

(32) Utility relocation. The term utility relocation means the adjustment of a utility facility required by the program or project undertaken by the displacing Agency. It includes removing and reinstalling the facility, including necessary temporary facilities; acquiring necessary right-of-way on a new location; moving, rearranging or changing the type of existing facilities; and taking any necessary safety and protective measures. It shall also mean constructing a replacement facility that has the functional equivalency of the existing facility and is necessary for the continued operation of the utility service, the project economy, or sequence of project construction.

(33) Waiver valuation. The term waiver valuation means the valuation process used and the product produced when the Agency determines that an appraisal is not required, pursuant to \$24.102(c)(2) appraisal waiver provisions.

- (b) Acronyms. The following acronyms are commonly used in the implementation of programs subject to this regulation:
- (1) BCIS. Bureau of Citizenship and Immigration Service.
- (2) FEMA. Federal Emergency Management Agency.
- (3) FHA. Federal Housing Administration.
- (4) FHWA. Federal Highway Administration.
- (5) FIRREA. Financial Institutions Reform, Recovery, and Enforcement Act of 1989.
  - (6) HLR. Housing of last resort.
- (7) HUD. U.S. Department of Housing and Urban Development.
- (8) MIDP. Mortgage interest differential payment.
- (9) RHP. Replacement housing payment.
- (10) STURAA. Surface Transportation and Uniform Relocation Act Amendments of 1987.

- (11) URA. Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
- (12) USDOT. U.S. Department of Transportation.
- (13) USPAP. Uniform Standards of Professional Appraisal Practice.

#### §24.3 No duplication of payments.

No person shall receive any payment under this part if that person receives a payment under Federal, State, local law, or insurance proceeds which is determined by the Agency to have the same purpose and effect as such payment under this part. (See appendix A, §24.3).

### §24.4 Assurances, monitoring and corrective action.

(a) Assurances. (1) Before a Federal Agency may approve any grant to, or contract, or agreement with, a State Agency under which Federal financial assistance will be made available for a project which results in real property acquisition or displacement that is subject to the Uniform Act, the State Agency must provide appropriate assurances that it will comply with the Uniform Act and this part. A displacing Agency's assurances shall be in accordance with section 210 of the Uniform Act. An acquiring Agency's assurances shall be in accordance with section 305 of the Uniform Act and must contain specific reference to any State law which the Agency believes provides an exception to §§ 301 or 302 of the Uniform Act. If, in the judgment of the Federal Agency, Uniform Act compliance will be served, a State Agency may provide these assurances at one time to cover all subsequent federallyassisted programs or projects. An Agency, which both acquires real property and displaces persons, may combine its section 210 and section 305 assurances in one document.

(2) If a Federal Agency or State Agency provides Federal financial assistance to a "person" causing displacement, such Federal or State Agency is responsible for ensuring compliance with the requirements of this part, notwithstanding the person's contractual obligation to the grantee to comply.

(3) As an alternative to the assurance requirement described in paragraph (a)(1) of this section, a Federal Agency may provide Federal financial assistance to a State Agency after it has accepted a certification by such State Agency in accordance with the requirements in subpart G of this part.

(b) Monitoring and corrective action. The Federal Agency will monitor compliance with this part, and the State Agency shall take whatever corrective action is necessary to comply with the Uniform Act and this part. The Federal Agency may also apply sanctions in accordance with applicable program regulations. (Also see §24.603, of this part).

(c) Prevention of fraud, waste, and mismanagement. The Agency shall take appropriate measures to carry out this part in a manner that minimizes fraud, waste, and mismanagement.

#### §24.5 Manner of notices.

Each notice which the Agency is required to provide to a property owner or occupant under this part, except the notice described at §24.102(b), shall be personally served or sent by certified or registered first-class mail, return receipt requested, and documented in Agency files. Each notice shall be written in plain, understandable language. Persons who are unable to read and understand the notice must be provided with appropriate translation and counseling. Each notice shall indicate the name and telephone number of a person who may be contacted for answers to questions or other needed help.

### § 24.6 Administration of jointly-funded projects.

Whenever two or more Federal Agencies provide financial assistance to an Agency or Agencies, other than a Federal Agency, to carry out functionally or geographically related activities, which will result in the acquisition of property or the displacement of a person, the Federal Agencies may by agreement designate one such Agency as the cognizant Federal Agency. In the unlikely event that agreement among the Agencies cannot be reached as to which Agency shall be the cognizant Federal Agency, then the Lead Agency shall designate one of such Agencies to assume the cognizant role.

At a minimum, the agreement shall set forth the federally-assisted activities which are subject to its terms and cite any policies and procedures, in addition to this part, that are applicable to the activities under the agreement. Under the agreement, the cognizant Federal Agency shall assure that the

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Federal Agency shall assure that the project is in compliance with the provisions of the Uniform Act and this part. All federally-assisted activities under the agreement shall be deemed a project for the purposes of this part.

### §24.7 Federal Agency waiver of regulations.

The Federal Agency funding the project may waive any requirement in this part not required by law if it determines that the waiver does not reduce any assistance or protection provided to an owner or displaced person under this part. Any request for a waiver shall be justified on a case-by-case basis

### §24.8 Compliance with other laws and regulations.

The implementation of this part must be in compliance with other applicable Federal laws and implementing regulations, including, but not limited to, the following:

- (a) Section I of the Civil Rights Act of 1866 (42 U.S.C. 1982 et seq.).
- (b) Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.).
- (c) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. 3601 *et seq.*), as amended
- (d) The National Environmental Policy Act of 1969 (42 U.S.C.  $4321\ et\ seq.$ ).
- (e) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 790 et seq.).
- (f) The Flood Disaster Protection Act of 1973 (Pub. L. 93–234).
- (g) The Age Discrimination Act of 1975 (42 U.S.C. 6101  $et\ seq.$ ).
- (h) Executive Order 11063—Equal Opportunity and Housing, as amended by Executive Order 12892.
- (i) Executive Order 11246—Equal Employment Opportunity, as amended.
- (j) Executive Order 11625—Minority Business Enterprise.
- (k) Executive Orders 11988—Floodplain Management, and 11990—Protection of Wetlands.

- (1) Executive Order 12250—Leadership and Coordination of Non-Discrimination Laws.
- (m) Executive Order 12630—Governmental Actions and Interference with Constitutionally Protected Property Rights
- (n) Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (42 U.S.C. 5121 *et seq.*).
- (o) Executive Order 12892—Leadership and Coordination of Fair Housing in Federal Programs: Affirmatively Furthering Fair Housing (January 17, 1994).

### $\S 24.9$ Recordkeeping and reports.

- (a) Records. The Agency shall maintain adequate records of its acquisition and displacement activities in sufficient detail to demonstrate compliance with this part. These records shall be retained for at least 3 years after each owner of a property and each person displaced from the property receives the final payment to which he or she is entitled under this part, or in accordance with the applicable regulations of the Federal funding Agency, whichever is later.
- (b) Confidentiality of records. Records maintained by an Agency in accordance with this part are confidential regarding their use as public information, unless applicable law provides otherwise.
- (c) Reports. The Agency shall submit a report of its real property acquisition and displacement activities under this part if required by the Federal Agency funding the project. A report will not be required more frequently than every 3 years, or as the Uniform Act provides, unless the Federal funding Agency shows good cause. The report shall be prepared and submitted using the format contained in appendix B of this part.

#### § 24.10 Appeals.

- (a) *General*. The Agency shall promptly review appeals in accordance with the requirements of applicable law and this part.
- (b) Actions which may be appealed. Any aggrieved person may file a written appeal with the Agency in any case in which the person believes that the Agency has failed to properly consider the person's application for assistance

under this part. Such assistance may include, but is not limited to, the person's eligibility for, or the amount of, a payment required under §24.106 or §24.107, or a relocation payment required under this part. The Agency shall consider a written appeal regardless of form.

- (c) Time limit for initiating appeal. The Agency may set a reasonable time limit for a person to file an appeal. The time limit shall not be less than 60 days after the person receives written notification of the Agency's determination on the person's claim.
- (d) Right to representation. A person has a right to be represented by legal counsel or other representative in connection with his or her appeal, but solely at the person's own expense.
- (e) Review of files by person making appeal. The Agency shall permit a person to inspect and copy all materials pertinent to his or her appeal, except materials which are classified as confidential by the Agency. The Agency may, however, impose reasonable conditions on the person's right to inspect, consistent with applicable laws.
- (f) Scope of review of appeal. In deciding an appeal, the Agency shall consider all pertinent justification and other material submitted by the person, and all other available information that is needed to ensure a fair and full review of the appeal.
- (g) Determination and notification after appeal. Promptly after receipt of all information submitted by a person in support of an appeal, the Agency shall make a written determination on the appeal, including an explanation of the basis on which the decision was made, and furnish the person a copy. If the full relief requested is not granted, the Agency shall advise the person of his or her right to seek judicial review of the Agency decision.
- (h) Agency official to review appeal. The Agency official conducting the review of the appeal shall be either the head of the Agency or his or her authorized designee. However, the official shall not have been directly involved in the action appealed.

#### Subpart B—Real Property Acquisition

### § 24.101 Applicability of acquisition requirements.

- (a) Direct Federal program or project. (1) The requirements of this subpart apply to any acquisition of real property for a direct Federal program or project, except acquisition for a program or project that is undertaken by the Tennessee Valley Authority or the Rural Utilities Service. (See appendix A, §24.101(a).)
- (2) If a Federal Agency (except for the Tennessee Valley Authority or the Rural Utilities Service) will not acquire a property because negotiations fail to result in an agreement, the owner of the property shall be so informed in writing. Owners of such properties are not displaced persons, (see §§24.2(a)(9)(ii)(E) or (H)), and as such, are not entitled to relocation assistance benefits. However, tenants on such properties may be eligible for relocation assistance benefits. (See §24.2(a)(9)).
- (b) Programs and projects receiving Federal financial assistance. The requirements of this subpart apply to any acquisition of real property for programs and projects where there is Federal financial assistance in any part of project costs except for the acquisitions described in paragraphs (b)(1) through (5) of this section. The relocation assistance provisions in this part are applicable to any tenants that must move as a result of an acquisition described in paragraphs (b)(1) through (5) of this section. Such tenants are considered displaced persons. (See § 24.2(a)(9).)
- (1) The requirements of Subpart B do not apply to acquisitions that meet all of the following conditions in paragraphs (b)(1)(i) through (iv):
- (i) No specific site or property needs to be acquired, although the Agency may limit its search for alternative sites to a general geographic area. Where an Agency wishes to purchase more than one site within a general geographic area on this basis, all owners are to be treated similarly. (See appendix A, §24.101(b)(1)(i).)

- (ii) The property to be acquired is not part of an intended, planned, or designated project area where all or substantially all of the property within the area is to be acquired within specific time limits.
- (iii) The Agency will not acquire the property if negotiations fail to result in an amicable agreement, and the owner is so informed in writing.
- (iv) The Agency will inform the owner in writing of what it believes to be the market value of the property. (See appendix A, §24.101(b)(1)(iv) and (2)(ii).)
- (2) Acquisitions for programs or projects undertaken by an Agency or person that receives Federal financial assistance but does not have authority to acquire property by eminent domain, provided that such Agency or person shall:
- (i) Prior to making an offer for the property, clearly advise the owner that it is unable to acquire the property if negotiations fail to result in an agreement; and
- (ii) Inform the owner in writing of what it believes to be the market value of the property. (See appendix A, §24.101(b)(1)(iv) and (2)(ii).)
- (3) The acquisition of real property from a Federal Agency, State, or State Agency, if the Agency desiring to make the purchase does not have authority to acquire the property through condemnation.
- (4) The acquisition of real property by a cooperative from a person who, as a condition of membership in the cooperative, has agreed to provide without charge any real property that is needed by the cooperative.
- (5) Acquisition for a program or project that receives Federal financial assistance from the Tennessee Valley Authority or the Rural Utilities Service
- (c) Less-than-full-fee interest in real property. (1) The provisions of this subpart apply when acquiring fee title subject to retention of a life estate or a life use; to acquisition by leasing where the lease term, including option(s) for extension, is 50 years or more; and to the acquisition of permanent and/or temporary easements necessary for the project. However, the Agency may apply these regulations to any less-

- than-full-fee acquisition that, in its judgment, should be covered.
- (2) The provisions of this subpart do not apply to temporary easements or permits needed solely to perform work intended exclusively for the benefit of the property owner, which work may not be done if agreement cannot be reached.
- (d) Federally-assisted projects. For projects receiving Federal financial assistance, the provisions of §§24.102, 24.103, 24.104, and 24.105 apply to the greatest extent practicable under State law. (See §24.4(a).)

#### § 24.102 Basic acquisition policies.

- (a) Expeditious acquisition. The Agency shall make every reasonable effort to acquire the real property expeditiously by negotiation.
- (b) Notice to owner. As soon as feasible, the Agency shall notify the owner in writing of the Agency's interest in acquiring the real property and the basic protections provided to the owner by law and this part. (See §24.203.)
- (c) Appraisal, waiver thereof, and invitation to owner. (1) Before the initiation of negotiations the real property to be acquired shall be appraised, except as provided in §24.102 (c)(2), and the owner, or the owner's designated representative, shall be given an opportunity to accompany the appraiser during the appraiser's inspection of the property.
  - (2) An appraisal is not required if:
- (i) The owner is donating the property and releases the Agency from its obligation to appraise the property; or
- (ii) The Agency determines that an appraisal is unnecessary because the valuation problem is uncomplicated and the anticipated value of the proposed acquisition is estimated at \$10,000 or less, based on a review of available data.
- (A) When an appraisal is determined to be unnecessary, the Agency shall prepare a waiver valuation.
- (B) The person performing the waiver valuation must have sufficient understanding of the local real estate market to be qualified to make the waiver valuation.
- (C) The Federal Agency funding the project may approve exceeding the

\$10,000 threshold, up to a maximum of \$25,000, if the Agency acquiring the real property offers the property owner the option of having the Agency appraise the property. If the property owner elects to have the Agency appraise the property, the Agency shall obtain an appraisal and not use procedures described in this paragraph. (See appendix A, \$24.102(0)(2).)

- (d) Establishment and offer of just compensation. Before the initiation of negotiations, the Agency shall establish an amount which it believes is just compensation for the real property. The amount shall not be less than the approved appraisal of the fair market value of the property, taking into account the value of allowable damages or benefits to any remaining property. An Agency official must establish the amount believed to be just compensation. (See §24.104.) Promptly thereafter. the Agency shall make a written offer to the owner to acquire the property for the full amount believed to be just (Seecompensation. appendix §24.102(d).)
- (e) Summary statement. Along with the initial written purchase offer, the owner shall be given a written statement of the basis for the offer of just compensation, which shall include:
- (1) A statement of the amount offered as just compensation. In the case of a partial acquisition, the compensation for the real property to be acquired and the compensation for damages, if any, to the remaining real property shall be separately stated.
- (2) A description and location identification of the real property and the interest in the real property to be acquired.
- (3) An identification of the buildings, structures, and other improvements (including removable building equipment and trade fixtures) which are included as part of the offer of just compensation. Where appropriate, the statement shall identify any other separately held ownership interest in the property, e.g., a tenant-owned improvement, and indicate that such interest is not covered by this offer.
- (f) Basic negotiation procedures. The Agency shall make all reasonable efforts to contact the owner or the owner's representative and discuss its offer

to purchase the property, including the basis for the offer of just compensation and explain its acquisition policies and procedures, including its payment of incidental expenses in accordance with §24.106. The owner shall be given reasonable opportunity to consider the offer and present material which the owner believes is relevant to determining the value of the property and to suggest modification in the proposed terms and conditions of the purchase. The Agency shall consider the owner's presentation. (See appendix §24.102(f).)

- (g) Updating offer of just compensation. If the information presented by the owner, or a material change in the character or condition of the property, indicates the need for new appraisal information, or if a significant delay has occurred since the time of the appraisal(s) of the property, the Agency shall have the appraisal(s) updated or obtain a new appraisal(s). If the latest appraisal information indicates that a change in the purchase offer is warranted, the Agency shall promptly restablish just compensation and offer that amount to the owner in writing.
- (h) Coercive action. The Agency shall not advance the time of condemnation, or defer negotiations or condemnation or the deposit of funds with the court, or take any other coercive action in order to induce an agreement on the price to be paid for the property.
- (i) Administrative settlement. The purchase price for the property may exceed the amount offered as just compensation when reasonable efforts to negotiate an agreement at that amount have failed and an authorized Agency official approves such administrative settlement as being reasonable, prudent, and in the public interest. When Federal funds pay for or participate in acquisition costs, a written justification shall be prepared, which states what available information, including trial risks, supports such a settlement. (See appendix A, §24.102(i).)
- (j) Payment before taking possession. Before requiring the owner to surrender possession of the real property, the Agency shall pay the agreed purchase price to the owner, or in the case of a condemnation, deposit with the court, for the benefit of the owner, an

amount not less than the Agency's approved appraisal of the fair market value of such property, or the court award of compensation in the condemnation proceeding for the property. In exceptional circumstances, with the prior approval of the owner, the Agency may obtain a right-of-entry for construction purposes before making payment available to an owner. (See appendix A, §24.102(j).)

- (k) Uneconomic remnant. If the acquisition of only a portion of a property would leave the owner with an uneconomic remnant, the Agency shall offer to acquire the uneconomic remnant along with the portion of the property needed for the project. (See §24.2(a)(27).)
- (1) Inverse condemnation. If the Agency intends to acquire any interest in real property by exercise of the power of eminent domain, it shall institute formal condemnation proceedings and not intentionally make it necessary for the owner to institute legal proceedings to prove the fact of the taking of the real property.
- (m) Fair rental. If the Agency permits a former owner or tenant to occupy the real property after acquisition for a short term, or a period subject to termination by the Agency on short notice, the rent shall not exceed the fair market rent for such occupancy. (See appendix A, §24.102(m).)
- (n) Conflict of interest. (1) The appraiser, review appraiser or person performing the waiver valuation shall not have any interest, direct or indirect, in the real property being valued for the Agency.

Compensation for making an appraisal or waiver valuation shall not be based on the amount of the valuation estimate.

(2) No person shall attempt to unduly influence or coerce an appraiser, review appraiser, or waiver valuation preparer regarding any valuation or other aspect of an appraisal, review or waiver valuation. Persons functioning as negotiators may not supervise or formally evaluate the performance of any appraiser or review appraiser performing appraisal or appraisal review work, except that, for a program or project receiving Federal financial assistance, the Federal funding Agency may waive this requirement if it deter-

mines it would create a hardship for the Agency.

(3) An appraiser, review appraiser, or waiver valuation preparer making an appraisal, appraisal review or waiver valuation may be authorized by the Agency to act as a negotiator for real property for which that person has made an appraisal, appraisal review or waiver valuation only if the offer to acquire the property is \$10,000, or less. (See appendix A, \$24.102(n).)

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

#### §24.103 Criteria for appraisals.

- (a) Appraisal requirements. This section sets forth the requirements for real property acquisition appraisals for Federal and federally-assisted programs. Appraisals are to be prepared according to these requirements, which are intended to be consistent with the Uniform Standards of Professional Appraisal Practice (USPAP). (See appendix A, §24.103(a).) The Agency may have appraisal requirements that supplement these requirements, including, to the extent appropriate, the Uniform Appraisal Standards for Federal Land Acquisition (UASFLA).
- (1) The Agency acquiring real property has a legitimate role in contributing to the appraisal process, especially in developing the scope of work and defining the appraisal problem. The scope of work and development of an appraisal under these requirements depends on the complexity of the appraisal problem.

<sup>&</sup>lt;sup>1</sup>Uniform Standards of Professional Appraisal Practice (USPAP). Published by The Appraisal Foundation, a nonprofit educational organization. Copies may be ordered from The Appraisal Foundation at the following URL: <a href="http://www.appraisalfoundation.org/htm/USPAP2004/">http://www.appraisalfoundation.org/htm/USPAP2004/</a>

toc.htm.

<sup>2</sup>The "Uniform Appraisal Standards for Federal Land Acquisitions" is published by the Interagency Land Acquisition Conference. It is a compendium of Federal eminent domain appraisal law, both case and statute, regulations and practices. It is available at <a href="http://www.usdoj.gov/enrd/and-ack/toc.htm">http://www.usdoj.gov/enrd/and-ack/toc.htm</a> or in soft cover format from the Appraisal Institute at <a href="http://www.appraisalinstitute.org/econom/publications/">http://www.appraisalinstitute.org/econom/publications/</a> Default.asp and select "Legal/Regulatory" or call 888-570-4545.

- (2) The Agency has the responsibility to assure that the appraisals it obtains are relevant to its program needs, reflect established and commonly accepted Federal and federally-assisted program appraisal practice, and as a minimum, complies with the definition of appraisal in §24.2(a)(3) and the five following requirements: (See appendix A, §§24.103 and 24.103(a).)
- (i) An adequate description of the physical characteristics of the property being appraised (and, in the case of a partial acquisition, an adequate description of the remaining property), including items identified as personal property, a statement of the known and observed encumbrances, if any, title information, location, zoning, present use, an analysis of highest and best use, and at least a 5-year sales history of the property. (See appendix A, §24.103(a)(1).)
- (ii) All relevant and reliable approaches to value consistent with established Federal and federally-assisted program appraisal practices. If the appraiser uses more than one approach, there shall be an analysis and reconciliation of approaches to value used that is sufficient to support the appraiser's opinion of value. (See appendix A, §24.103(a).)
- (iii) A description of comparable sales, including a description of all relevant physical, legal, and economic factors such as parties to the transaction, source and method of financing, and verification by a party involved in the transaction.
- (iv) A statement of the value of the real property to be acquired and, for a partial acquisition, a statement of the value of the damages and benefits, if any, to the remaining real property, where appropriate.
- (v) The effective date of valuation, date of appraisal, signature, and certification of the appraiser.
- (b) Influence of the project on just compensation. The appraiser shall disregard any decrease or increase in the fair market value of the real property caused by the project for which the property is to be acquired, or by the likelihood that the property would be acquired for the project, other than that due to physical deterioration

- within the reasonable control of the owner. (See appendix A, §24.103(b).)
- (c) Owner retention of improvements. If the owner of a real property improvement is permitted to retain it for removal from the project site, the amount to be offered for the interest in the real property to be acquired shall be not less than the difference between the amount determined to be just compensation for the owner's entire interest in the real property and the salvage value (defined at §24.2(a)(24)) of the retained improvement.
- (d) Qualifications of appraisers and review appraisers. (1) The Agency shall establish criteria for determining the minimum qualifications and competency of appraisers and review appraisers. Qualifications shall be consistent with the scope of work for the assignment. The Agency shall review the experience, education, training, certification/licensing, designation(s) and other qualifications of appraisers. and review appraisers, and use only those determined by the Agency to be qualified. appendix (See§ 24.103(d)(1).)
- (2) If the Agency uses a contract (fee) appraiser to perform the appraisal, such appraiser shall be State licensed or certified in accordance with title XI of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) (12 U.S.C. 3331 et seq.).

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

### §24.104 Review of appraisals.

The Agency shall have an appraisal review process and, at a minimum:

(a) A qualified review appraiser (see §24.103(d)(1) and appendix A, §24.104) shall examine the presentation and analysis of market information in all appraisals to assure that they meet the definition of appraisal found in 49 CFR 24.2(a)(3), appraisal requirements found in 49 CFR 24.103 and other applicable requirements, including, to the extent appropriate, the UASFLA, and support the appraiser's opinion of value. The level of review analysis depends on the complexity of the appraisal problem. As needed, the review appraiser shall, prior to acceptance, seek necessary

corrections or revisions. The review appraiser shall identify each appraisal report as recommended (as the basis for the establishment of the amount believed to be just compensation), accepted (meets all requirements, but not selected as recommended or approved), or not accepted. If authorized by the Agency to do so, the staff review appraiser shall also approve the appraisal (as the basis for the establishment of the amount believed to be just compensation), and, if also authorized to do so, develop and report the amount believed to be just compensation. (See appendix A, §24.104(a).)

- (b) If the review appraiser is unable to recommend (or approve) an appraisal as an adequate basis for the establishment of the offer of just compensation, and it is determined by the acquiring Agency that it is not practical to obtain an additional appraisal, the review appraiser may, as part of the review appraiser may, as part of the review, present and analyze market information in conformance with §24.103 to support a recommended (or approved) value. (See appendix A, §24.104(b).)
- (c) The review appraiser shall prepare a written report that identifies the appraisal reports reviewed and documents the findings and conclusions arrived at during the review of the appraisal(s). Any damages or benefits to any remaining property shall be identified in the review appraiser's report. The review appraiser shall also prepare a signed certification that states the parameters of the review. The certification shall state the approved value, and, if the review appraiser is authorized to do so, the amount believed to be just compensation for the acquisition. (See appendix A, §24.104(c).)

### § 24.105 Acquisition of tenant-owned improvements.

(a) Acquisition of improvements. When acquiring any interest in real property, the Agency shall offer to acquire at least an equal interest in all buildings, structures, or other improvements located upon the real property to be acquired, which it requires to be removed or which it determines will be adversely affected by the use to which such real property will be put. This shall include any improvement of a

tenant-owner who has the right or obligation to remove the improvement at the expiration of the lease term.

- (b) Improvements considered to be real property. Any building, structure, or other improvement, which would be considered to be real property if owned by the owner of the real property on which it is located, shall be considered to be real property for purposes of this subpart.
- (c) Appraisal and Establishment of Just Compensation for a Tenant-Owned Improvement. Just compensation for a tenant-owned improvement is the amount which the improvement contributes to the fair market value of the whole property, or its salvage value, whichever is greater. (Salvage value is defined at §24.2(a)(23).)
- (d) Special conditions for tenant-owned improvements. No payment shall be made to a tenant-owner for any real property improvement unless:
- (1) The tenant-owner, in consideration for the payment, assigns, transfers, and releases to the Agency all of the tenant-owner's right, title, and interest in the improvement;
- (2) The owner of the real property on which the improvement is located disclaims all interest in the improvement;
- (3) The payment does not result in the duplication of any compensation otherwise authorized by law.
- (e) Alternative compensation. Nothing in this subpart shall be construed to deprive the tenant-owner of any right to reject payment under this subpart and to obtain payment for such property interests in accordance with other applicable law.

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

### § 24.106 Expenses incidental to transfer of title to the Agency.

- (a) The owner of the real property shall be reimbursed for all reasonable expenses the owner necessarily incurred for:
- (1) Recording fees, transfer taxes, documentary stamps, evidence of title, boundary surveys, legal descriptions of the real property, and similar expenses incidental to conveying the real property to the Agency. However, the Agency is not required to pay costs solely

required to perfect the owner's title to the real property;

- (2) Penalty costs and other charges for prepayment of any preexisting recorded mortgage entered into in good faith encumbering the real property; and
- (3) The pro rata portion of any prepaid real property taxes which are allocable to the period after the Agency obtains title to the property or effective possession of it, whichever is earlier
- (b) Whenever feasible, the Agency shall pay these costs directly to the billing agent so that the owner will not have to pay such costs and then seek reimbursement from the Agency.

#### §24.107 Certain litigation expenses.

The owner of the real property shall be reimbursed for any reasonable expenses, including reasonable attorney, appraisal, and engineering fees, which the owner actually incurred because of a condemnation proceeding, if:

- (a) The final judgment of the court is that the Agency cannot acquire the real property by condemnation;
- (b) The condemnation proceeding is abandoned by the Agency other than under an agreed-upon settlement; or
- (c) The court having jurisdiction renders a judgment in favor of the owner in an inverse condemnation proceeding or the Agency effects a settlement of such proceeding.

### §24.108 Donations.

An owner whose real property is being acquired may, after being fully informed by the Agency of the right to receive just compensation for such property, donate such property or any part thereof, any interest therein, or any compensation paid therefore, to the Agency as such owner shall determine. The Agency is responsible for ensuring that an appraisal of the real property is obtained unless the owner releases the Agency from such obligation, except as provided in §24.102(c)(2).

# Subpart C—General Relocation Requirements

#### §24.201 Purpose.

This subpart prescribes general requirements governing the provision of

relocation payments and other relocation assistance in this part.

#### §24.202 Applicability.

These requirements apply to the relocation of any displaced person as defined at §24.2(a)(9). Any person who qualifies as a displaced person must be fully informed of his or her rights and entitlements to relocation assistance and payments provided by the Uniform Act and this regulation. (See appendix A, §24.202.)

#### §24.203 Relocation notices.

- (a) General information notice. As soon as feasible, a person scheduled to be displaced shall be furnished with a general written description of the displacing Agency's relocation program which does at least the following:
- (1) Informs the person that he or she may be displaced for the project and generally describes the relocation payment(s) for which the person may be eligible, the basic conditions of eligibility, and the procedures for obtaining the payment(s):
- (2) Informs the displaced person that he or she will be given reasonable relocation advisory services, including referrals to replacement properties, help in filing payment claims, and other necessary assistance to help the displaced person successfully relocate;
- (3) Informs the displaced person that he or she will not be required to move without at least 90 days advance written notice (see paragraph (c) of this section), and informs any person to be displaced from a dwelling that he or she cannot be required to move permanently unless at least one comparable replacement dwelling has been made available:
- (4) Informs the displaced person that any person who is an alien not lawfully present in the United States is ineligible for relocation advisory services and relocation payments, unless such ineligibility would result in exceptional and extremely unusual hardship to a qualifying spouse, parent, or child, as defined in §24.208(h); and
- (5) Describes the displaced person's right to appeal the Agency's determination as to a person's application for assistance for which a person may be eligible under this part.

- (b) Notice of relocation eligibility. Eligibility for relocation assistance shall begin on the date of a notice of intent to acquire (described in §24.203(d)), the initiation of negotiations (defined in §24.2(a)(15)), or actual acquisition, whichever occurs first. When this occurs, the Agency shall promptly notify all occupants in writing of their eligibility for applicable relocation assistance
- (c) Ninety-day notice—(1) General. No lawful occupant shall be required to move unless he or she has received at least 90 days advance written notice of the earliest date by which he or she may be required to move.
- (2) Timing of notice. The displacing Agency may issue the notice 90 days or earlier before it expects the person to be displaced.
- (3) Content of notice. The 90-day notice shall either state a specific date as the earliest date by which the occupant may be required to move, or state that the occupant will receive a further notice indicating, at least 30 days in advance, the specific date by which he or she must move. If the 90-day notice is issued before a comparable replacement dwelling is made available, the notice must state clearly that the occupant will not have to move earlier than 90 days after such a dwelling is made available. (See §24.204(a).)
- (4) Urgent need. In unusual circumstances, an occupant may be required to vacate the property on less than 90 days advance written notice if the displacing Agency determines that a 90-day notice is impracticable, such as when the person's continued occupancy of the property would constitute a substantial danger to health or safety. A copy of the Agency's determination shall be included in the applicable case file.
- (d) Notice of intent to acquire. A notice of intent to acquire is a displacing Agency's written communication that is provided to a person to be displaced, including those to be displaced by rehabilitation or demolition activities from property acquired prior to the commitment of Federal financial assistance to the activity, which clearly sets forth that the Agency intends to acquire the property. A notice of intent to acquire establishes eligibility for relocation as-

sistance prior to the initiation of negotiations and/or prior to the commitment of Federal financial assistance. (See  $\S 24.2(a)(9)(i)(A)$ .)

# § 24.204 Availability of comparable replacement dwelling before displacement.

- (a) General. No person to be displaced shall be required to move from his or her dwelling unless at least one comparable replacement dwelling (defined at §24.2 (a)(6)) has been made available to the person. When possible, three or more comparable replacement dwellings shall be made available. A comparable replacement dwelling will be considered to have been made available to a person, if:
- (1) The person is informed of its location:
- (2) The person has sufficient time to negotiate and enter into a purchase agreement or lease for the property; and
- (3) Subject to reasonable safeguards, the person is assured of receiving the relocation assistance and acquisition payment to which the person is entitled in sufficient time to complete the purchase or lease of the property.
- (b) Circumstances permitting waiver. The Federal Agency funding the project may grant a waiver of the policy in paragraph (a) of this section in any case where it is demonstrated that a person must move because of:
- (1) A major disaster as defined in section 102 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (42 U.S.C. 5122);
- (2) A presidentially declared national emergency; or
- (3) Another emergency which requires immediate vacation of the real property, such as when continued occupancy of the displacement dwelling constitutes a substantial danger to the health or safety of the occupants or the public.
- (c) Basic conditions of emergency move. Whenever a person to be displaced is required to relocate from the displacement dwelling for a temporary period because of an emergency as described in paragraph (b) of this section, the Agency shall:

- (1) Take whatever steps are necessary to assure that the person is temporarily relocated to a decent, safe, and sanitary dwelling;
- (2) Pay the actual reasonable out-ofpocket moving expenses and any reasonable increase in rent and utility costs incurred in connection with the temporary relocation; and
- (3) Make available to the displaced person as soon as feasible, at least one comparable replacement dwelling. (For purposes of filing a claim and meeting the eligibility requirements for a relocation payment, the date of displacement is the date the person moves from the temporarily occupied dwelling.)

### §24.205 Relocation planning, advisory services, and coordination.

- (a) Relocation planning. During the early stages of development, an Agency shall plan Federal and federally-assisted programs or projects in such a manner that recognizes the problems associated with the displacement of individuals, families, businesses, farms, and nonprofit organizations and develop solutions to minimize the adverse impacts of displacement. Such planning, where appropriate, shall precede any action by an Agency which will cause displacement, and should be scoped to the complexity and nature of the anticipated displacing activity including an evaluation of program resources available to carry out timely and orderly relocations. Planning may involve a relocation survey or study, which may include the following:
- (1) An estimate of the number of households to be displaced including information such as owner/tenant status, estimated value and rental rates of properties to be acquired, family characteristics, and special consideration of the impacts on minorities, the elderly, large families, and persons with disabilities when applicable.
- (2) An estimate of the number of comparable replacement dwellings in the area (including price ranges and rental rates) that are expected to be available to fulfill the needs of those households displaced. When an adequate supply of comparable housing is not expected to be available, the Agency should consider housing of last resort actions.

- (3) An estimate of the number, type and size of the businesses, farms, and nonprofit organizations to be displaced and the approximate number of employees that may be affected.
- (4) An estimate of the availability of replacement business sites. When an adequate supply of replacement business sites is not expected to be available, the impacts of displacing the businesses should be considered and addressed. Planning for displaced businesses which are reasonably expected to involve complex or lengthy moving processes or small businesses with limited financial resources and/or few alternative relocation sites should include an analysis of business moving problems
- (5) Consideration of any special relocation advisory services that may be necessary from the displacing Agency and other cooperating Agencies.
- (b) Loans for planning and preliminary expenses. In the event that an Agency elects to consider using the duplicative provision in section 215 of the Uniform Act which permits the use of project funds for loans to cover planning and other preliminary expenses for the development of additional housing, the Lead Agency will establish criteria and procedures for such use upon the request of the Federal Agency funding the program or project.
- (c) Relocation assistance advisory services—(1) General. The Agency shall carry out a relocation assistance advisory program which satisfies the requirements of Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.), Title VIII of the Civil Rights Act of 1968 (42 U.S.C. 3601 et seq.), and Executive Order 11063 (27 FR 11527, November 24, 1962), and offer the services described in paragraph (c)(2) of this section. If the Agency determines that a person occupying property adjacent to the real property acquired for the project is caused substantial economic injury because of such acquisition, it may offer advisory services to such person.
- (2) Services to be provided. The advisory program shall include such measures, facilities, and services as may be necessary or appropriate in order to:

- (i) Determine, for nonresidential (businesses, farm and nonprofit organizations) displacements, the relocation needs and preferences of each business (farm and nonprofit organization) to be displaced and explain the relocation payments and other assistance for which the business may be eligible, the related eligibility requirements, and the procedures for obtaining such assistance. This shall include a personal interview with each business. At a minimum, interviews with displaced business owners and operators should include the following items:
- (A) The business's replacement site requirements, current lease terms and other contractual obligations and the financial capacity of the business to accomplish the move
- (B) Determination of the need for outside specialists in accordance with §24.301(g)(12) that will be required to assist in planning the move, assistance in the actual move, and in the reinstallation of machinery and/or other personal property.
- (C) For businesses, an identification and resolution of personalty/realty issues. Every effort must be made to identify and resolve realty/personalty issues prior to, or at the time of, the appraisal of the property.
- (D) An estimate of the time required for the business to vacate the site.
- (E) An estimate of the anticipated difficulty in locating a replacement property.
- (F) An identification of any advance relocation payments required for the move, and the Agency's legal capacity to provide them.
- (ii) Determine, for residential displacements, the relocation needs and preferences of each person to be displaced and explain the relocation payments and other assistance for which the person may be eligible, the related eligibility requirements, and the procedures for obtaining such assistance. This shall include a personal interview with each residential displaced person.
- (A) Provide current and continuing information on the availability, purchase prices, and rental costs of comparable replacement dwellings, and explain that the person cannot be required to move unless at least one com-

- parable replacement dwelling is made available as set forth in §24.204(a).
- (B) As soon as feasible, the Agency shall inform the person in writing of the specific comparable replacement dwelling and the price or rent used for establishing the upper limit of the replacement housing payment (see § 24.403 (a) and (b)) and the basis for the determination, so that the person is aware of the maximum replacement housing payment for which he or she may qualify.
- (C) Where feasible, housing shall be inspected prior to being made available to assure that it meets applicable standards. (See §24.2(a)(8).) If such an inspection is not made, the Agency shall notify the person to be displaced that a replacement housing payment may not be made unless the replacement dwelling is subsequently inspected and determined to be decent, safe, and sanitary.
- (D) Whenever possible, minority persons shall be given reasonable opportunities to relocate to decent, safe, and sanitary replacement dwellings, not located in an area of minority concentration, that are within their financial means. This policy, however, does not require an Agency to provide a person a larger payment than is necessary to enable a person to relocate to a comparable replacement dwelling. (See appendix A, §24.205(c)(2)(ii)(D).)
- (E) The Agency shall offer all persons transportation to inspect housing to which they are referred.
- (F) Any displaced person that may be eligible for government housing assistance at the replacement dwelling shall be advised of any requirements of such government housing assistance program that would limit the size of the replacement dwelling (see §24.2(a)(6)(ix)), as well as of the long term nature of such rent subsidy, and the limited (42 month) duration of the relocation rental assistance payment.
- (iii) Provide, for nonresidential moves, current and continuing information on the availability, purchase prices, and rental costs of suitable commercial and farm properties and locations. Assist any person displaced from a business or farm operation to obtain and become established in a suitable replacement location.

- (iv) Minimize hardships to persons in adjusting to relocation by providing counseling, advice as to other sources of assistance that may be available, and such other help as may be appropriate.
- (v) Supply persons to be displaced with appropriate information concerning Federal and State housing programs, disaster loan and other programs administered by the Small Business Administration, and other Federal and State programs offering assistance to displaced persons, and technical help to persons applying for such assistance.
- (d) Coordination of relocation activities. Relocation activities shall be coordinated with project work and other displacement-causing activities to ensure that, to the extent feasible, persons displaced receive consistent treatment and the duplication of functions is minimized. (See § 24.6.)
- (e) Any person who occupies property acquired by an Agency, when such occupancy began subsequent to the acquisition of the property, and the occupancy is permitted by a short term rental agreement or an agreement subject to termination when the property is needed for a program or project, shall be eligible for advisory services, as determined by the Agency.

#### §24.206 Eviction for cause.

- (a) Eviction for cause must conform to applicable State and local law. Any person who occupies the real property and is not in unlawful occupancy on the date of the initiation of negotiations, is presumed to be entitled to relocation payments and other assistance set forth in this part unless the Agency determines that:
- (1) The person received an eviction notice prior to the initiation of negotiations and, as a result of that notice is later evicted; or
- (2) The person is evicted after the initiation of negotiations for serious or repeated violation of material terms of the lease or occupancy agreement; and
- (3) In either case the eviction was not undertaken for the purpose of evading the obligation to make available the payments and other assistance set forth in this part.
- (b) For purposes of determining eligibility for relocation payments, the

date of displacement is the date the person moves, or if later, the date a comparable replacement dwelling is made available. This section applies only to persons who would otherwise have been displaced by the project. (See appendix A, §24.206.)

### § 24.207 General requirements—claims for relocation payments.

- (a) Documentation. Any claim for a relocation payment shall be supported by such documentation as may be reasonably required to support expenses incurred, such as bills, certified prices, appraisals, or other evidence of such expenses. A displaced person must be provided reasonable assistance necessary to complete and file any required claim for payment.
- (b) Expeditious payments. The Agency shall review claims in an expeditious manner. The claimant shall be promptly notified as to any additional documentation that is required to support the claim. Payment for a claim shall be made as soon as feasible following receipt of sufficient documentation to support the claim.
- (c) Advanced payments. If a person demonstrates the need for an advanced relocation payment in order to avoid or reduce a hardship, the Agency shall issue the payment, subject to such safeguards as are appropriate to ensure that the objective of the payment is accomplished.
- (d) Time for filing. (1) All claims for a relocation payment shall be filed with the Agency no later than 18 months after.
- (i) For tenants, the date of displacement.
- (ii) For owners, the date of displacement or the date of the final payment for the acquisition of the real property, whichever is later.
- (2) The Agency shall waive this time period for good cause.
- (e) Notice of denial of claim. If the Agency disapproves all or part of a payment claimed or refuses to consider the claim on its merits because of untimely filing or other grounds, it shall promptly notify the claimant in writing of its determination, the basis for its determination, and the procedures for appealing that determination.

- (f) No waiver of relocation assistance. A displacing Agency shall not propose or request that a displaced person waive his or her rights or entitlements to relocation assistance and benefits provided by the Uniform Act and this regulation.
- (g) Expenditure of payments. Payments, provided pursuant to this part, shall not be considered to constitute Federal financial assistance. Accordingly, this part does not apply to the expenditure of such payments by, or for, a displaced person.

### § 24.208 Aliens not lawfully present in the United States.

- (a) Each person seeking relocation payments or relocation advisory assistance shall, as a condition of eligibility, certify:
- (1) In the case of an individual, that he or she is either a citizen or national of the United States, or an alien who is lawfully present in the United States.
- (2) In the case of a family, that each family member is either a citizen or national of the United States, or an alien who is lawfully present in the United States. The certification may be made by the head of the household on behalf of other family members.
- (3) In the case of an unincorporated business, farm, or nonprofit organization, that each owner is either a citizen or national of the United States, or an alien who is lawfully present in the United States. The certification may be made by the principal owner, manager, or operating officer on behalf of other persons with an ownership interest
- (4) In the case of an incorporated business, farm, or nonprofit organization, that the corporation is authorized to conduct business within the United States
- (b) The certification provided pursuant to paragraphs (a)(1), (a)(2), and (a)(3) of this section shall indicate whether such person is either a citizen or national of the United States, or an alien who is lawfully present in the United States. Requirements concerning the certification in addition to those contained in this rule shall be within the discretion of the Federal funding Agency and, within those pa-

rameters, that of the displacing Agency.

- (c) In computing relocation payments under the Uniform Act, if any member(s) of a household or owner(s) of an unincorporated business, farm, or nonprofit organization is (are) determined to be ineligible because of a failure to be legally present in the United States, no relocation payments may be made to him or her. Any payment(s) for which such household, unincorporated business, farm, or nonprofit organization would otherwise be eligible shall be computed for the household, based on the number of eligible household members and for the unincorporated business, farm, or nonprofit organization, based on the ratio of ownership between eligible and ineligible owners.
- (d) The displacing Agency shall consider the certification provided pursuant to paragraph (a) of this section to be valid, unless the displacing Agency determines in accordance with paragraph (f) of this section that it is invalid based on a review of an alien's documentation or other information that the Agency considers reliable and appropriate.
- (e) Any review by the displacing Agency of the certifications provided pursuant to paragraph (a) of this section shall be conducted in a non-discriminatory fashion. Each displacing Agency will apply the same standard of review to all such certifications it receives, except that such standard may be revised periodically.
- (f) If, based on a review of an alien's documentation or other credible evidence, a displacing Agency has reason to believe that a person's certification is invalid (for example a document reviewed does not on its face reasonably appear to be genuine), and that, as a result, such person may be an alien not lawfully present in the United States, it shall obtain the following information before making a final determination:
- (1) If the Agency has reason to believe that the certification of a person who has certified that he or she is an alien lawfully present in the United States is invalid, the displacing Agency shall obtain verification of the alien's

status from the local Bureau of Citizenship and Immigration Service (BCIS) Office. A list of local BCIS offices is available at <a href="http://www.uscis.gov/graphics/fieldoffices/alphaa.htm">http://www.uscis.gov/graphics/fieldoffices/alphaa.htm</a>. Any request for BCIS verification shall include the alien's full name, date of birth and alien number, and a copy of the alien's documentation. (If an Agency is unable to contact the BCIS, it may contact the FHWA in Washington, DC, Office of Real Estate Services or Office of Chief Counsel for a referral to the BCIS.)

- (2) If the Agency has reason to believe that the certification of a person who has certified that he or she is a citizen or national is invalid, the displacing Agency shall request evidence of United States citizenship or nationality from such person and, if considered necessary, verify the accuracy of such evidence with the issuer.
- (g) No relocation payments or relocation advisory assistance shall be provided to a person who has not provided the certification described in this section or who has been determined to be not lawfully present in the United States, unless such person can demonstrate to the displacing Agency's satisfaction that the denial of relocation assistance will result in an exceptional and extremely unusual hardship to such person's spouse, parent, or child who is a citizen of the United States, or is an alien lawfully admitted for permanent residence in the United States.
- (h) For purposes of paragraph (g) of this section, "exceptional and extremely unusual hardship" to such spouse, parent, or child of the person not lawfully present in the United States means that the denial of relocation payments and advisory assistance to such person will directly result in:
- (1) A significant and demonstrable adverse impact on the health or safety of such spouse, parent, or child;
- (2) A significant and demonstrable adverse impact on the continued existence of the family unit of which such spouse, parent, or child is a member; or
- (3) Any other impact that the displacing Agency determines will have a significant and demonstrable adverse impact on such spouse, parent, or child.

(i) The certification referred to in paragraph (a) of this section may be included as part of the claim for relocation payments described in §24.207 of this part.

(Approved by the Office of Management and Budget under control number 2105–0508)

### § 24.209 Relocation payments not considered as income.

No relocation payment received by a displaced person under this part shall be considered as income for the purpose of the Internal Revenue Code of 1954, which has been redesignated as the Internal Revenue Code of 1986 (Title 26, U.S. Code), or for the purpose of determining the eligibility or the extent of eligibility of any person for assistance under the Social Security Act (42 U.S. Code 301 et seq.) or any other Federal law, except for any Federal law providing low-income housing assistance.

# Subpart D—Payments for Moving and Related Expenses

### § 24.301 Payment for actual reasonable moving and related expenses.

- (a) General. (1) Any owner-occupant or tenant who qualifies as a displaced person (defined at §24.2(a)(9)) and who moves from a dwelling (including a mobile home) or who moves from a business, farm or nonprofit organization is entitled to payment of his or her actual moving and related expenses, as the Agency determines to be reasonable and necessary.
- (2) A non-occupant owner of a rented mobile home is eligible for actual cost reimbursement under §24.301 to relocate the mobile home. If the mobile home is not acquired as real estate, but the homeowner-occupant obtains a replacement housing payment under one of the circumstances described at §24.502(a)(3), the home-owner occupant is not eligible for payment for moving the mobile home, but may be eligible for a payment for moving personal property from the mobile home.
- (b) Moves from a dwelling. A displaced person's actual, reasonable and necessary moving expenses for moving personal property from a dwelling may be determined based on the cost of one, or a combination of the following methods: (Eligible expenses for moves from

- a dwelling include the expenses described in paragraphs (g)(1) through (g)(7) of this section. Self-moves based on the lower of two bids or estimates are not eligible for reimbursement under this section.)
- (1) Commercial move—moves performed by a professional mover.
- (2) Self-move—moves that may be performed by the displaced person in one or a combination of the following methods:
- (i) Fixed Residential Moving Cost Schedule. (Described in §24.302.)
- (ii) Actual cost move. Supported by receipted bills for labor and equipment. Hourly labor rates should not exceed the cost paid by a commercial mover. Equipment rental fees should be based on the actual cost of renting the equipment but not exceed the cost paid by a commercial mover.
- (c) Moves from a mobile home. A displaced person's actual, reasonable and necessary moving expenses for moving personal property from a mobile home may be determined based on the cost of one, or a combination of the following methods: (self-moves based on the lower of two bids or estimates are not eligible for reimbursement under this section. Eligible expenses for moves from a mobile home include those expenses described in paragraphs (g)(1) through (g)(7) of this section. In addition to the items in paragraph (a) of this section, the owner-occupant of a mobile home that is moved as personal property and used as the person's replacement dwelling, is also eligible for the moving expenses described in paragraphs (g)(8) through (g)(10) of this section.)
- (1) Commercial move—moves performed by a professional mover.
- (2) Self-move—moves that may be performed by the displaced person in one or a combination of the following methods:
- (i) Fixed Residential Moving Cost Schedule. (Described in §24.302.)
- (ii) Actual cost move. Supported by receipted bills for labor and equipment. Hourly labor rates should not exceed the cost paid by a commercial mover. Equipment rental fees should be based on the actual cost of renting the equipment but not exceed the cost paid by a commercial mover.

- (d) Moves from a business, farm or non-profit organization. Personal property as determined by an inventory from a business, farm or nonprofit organization may be moved by one or a combination of the following methods: (Eligible expenses for moves from a business, farm or nonprofit organization include those expenses described in paragraphs (g)(1) through (g)(7) of this section and paragraphs (g)(11) through (g)(18) of this section and §24.303.)
- (1) Commercial move. Based on the lower of two bids or estimates prepared by a commercial mover. At the Agency's discretion, payment for a low cost or uncomplicated move may be based on a single bid or estimate.
- (2) *Self-move*. A self-move payment may be based on one or a combination of the following:
- (i) The lower of two bids or estimates prepared by a commercial mover or qualified Agency staff person. At the Agency's discretion, payment for a low cost or uncomplicated move may be based on a single bid or estimate; or
- (ii) Supported by receipted bills for labor and equipment. Hourly labor rates should not exceed the rates paid by a commercial mover to employees performing the same activity and, equipment rental fees should be based on the actual rental cost of the equipment but not to exceed the cost paid by a commercial mover.
- (e) Personal property only. Eligible expenses for a person who is required to move personal property from real property but is not required to move from a dwelling (including a mobile home), business, farm or nonprofit organization include those expenses described in paragraphs (g)(1) through (g)(7) and (g)(18) of this section. (See appendix A, §24.301(e).)
- (f) Advertising signs. The amount of a payment for direct loss of an advertising sign, which is personal property shall be the lesser of:
- (1) The depreciated reproduction cost of the sign, as determined by the Agency, less the proceeds from its sale; or
- (2) The estimated cost of moving the sign, but with no allowance for storage.
- (g) Eligible actual moving expenses. (1) Transportation of the displaced person and personal property. Transportation costs for a distance beyond 50 miles are

not eligible, unless the Agency determines that relocation beyond 50 miles is justified.

- (2) Packing, crating, unpacking, and uncrating of the personal property.
- (3) Disconnecting, dismantling, removing, reassembling, and reinstalling relocated household appliances and other personal property. For businesses, farms or nonprofit organizations this includes machinery, equipment, substitute personal property, and connections to utilities available within the building; it also includes modifications to the personal property, including those mandated by Federal. State or local law, code or ordinance, necessary to adapt it to the replacement structure, the replacement site, or the utilities at the replacement site, and modifications necessary to adapt the utilities at the replacement site to the personal property.
- (4) Storage of the personal property for a period not to exceed 12 months, unless the Agency determines that a longer period is necessary.
- (5) Insurance for the replacement value of the property in connection with the move and necessary storage.
- (6) The replacement value of property lost, stolen, or damaged in the process of moving (not through the fault or negligence of the displaced person, his or her agent, or employee) where insurance covering such loss, theft, or damage is not reasonably available.
- (7) Other moving-related expenses that are not listed as ineligible under \$24.301(h), as the Agency determines to be reasonable and necessary.
- (8) The reasonable cost of disassembling, moving, and reassembling any appurtenances attached to a mobile home, such as porches, decks, skirting, and awnings, which were not acquired, anchoring of the unit, and utility "hookup" charges.
- (9) The reasonable cost of repairs and/ or modifications so that a mobile home can be moved and/or made decent, safe, and sanitary.
- (10) The cost of a nonrefundable mobile home park entrance fee, to the extent it does not exceed the fee at a comparable mobile home park, if the person is displaced from a mobile home park or the Agency determines that

- payment of the fee is necessary to effect relocation.
- (11) Any license, permit, fees or certification required of the displaced person at the replacement location. However, the payment may be based on the remaining useful life of the existing license, permit, fees or certification.
- (12) Professional services as the Agency determines to be actual, reasonable and necessary for:
- (i) Planning the move of the personal property;
- (ii) Moving the personal property; and
- (iii) Installing the relocated personal property at the replacement location.
- (13) Relettering signs and replacing stationery on hand at the time of displacement that are made obsolete as a result of the move.
- (14) Actual direct loss of tangible personal property incurred as a result of moving or discontinuing the business or farm operation. The payment shall consist of the lesser of:
- (i) The fair market value in place of the item, as is for continued use, less the proceeds from its sale. (To be eligible for payment, the claimant must make a good faith effort to sell the personal property, unless the Agency determines that such effort is not necessary. When payment for property loss is claimed for goods held for sale, the fair market value shall be based on the cost of the goods to the business, not the potential selling prices.): or
- (ii) The estimated cost of moving the item as is, but not including any allowance for storage; or for reconnecting a piece of equipment if the equipment is in storage or not being used at the acquired site. (See appendix A, §24.301(g)(14)(i) and (ii).) If the business or farm operation is discontinued, the estimated cost of moving the item shall be based on a moving distance of 50 miles.
- (15) The reasonable cost incurred in attempting to sell an item that is not to be relocated.
- (16) Purchase of substitute personal property. If an item of personal property, which is used as part of a business or farm operation is not moved but is promptly replaced with a substitute

item that performs a comparable function at the replacement site, the displaced person is entitled to payment of the lesser of:

- (i) The cost of the substitute item, including installation costs of the replacement site, minus any proceeds from the sale or trade-in of the replaced item; or
- (ii) The estimated cost of moving and reinstalling the replaced item but with no allowance for storage. At the Agency's discretion, the estimated cost for a low cost or uncomplicated move may be based on a single bid or estimate.
- (17) Searching for a replacement location. A business or farm operation is entitled to reimbursement for actual expenses, not to exceed \$2,500, as the Agency determines to be reasonable, which are incurred in searching for a replacement location, including:
  - (i) Transportation;
- (ii) Meals and lodging away from home;
- (iii) Time spent searching, based on reasonable salary or earnings;
- (iv) Fees paid to a real estate agent or broker to locate a replacement site, exclusive of any fees or commissions related to the purchase of such sites;
- (v) Time spent in obtaining permits and attending zoning hearings; and
- (vi) Time spent negotiating the purchase of a replacement site based on a reasonable salary or earnings.
- (18) Low value/high bulk. When the personal property to be moved is of low value and high bulk, and the cost of moving the property would be disproportionate to its value in the judgment of the displacing Agency, the allowable moving cost payment shall not exceed the lesser of: The amount which would be received if the property were sold at the site or the replacement cost of a comparable quantity delivered to the new business location. Examples of personal property covered by this provision include, but are not limited to. stockpiled sand, gravel, minerals, metals and other similar items of personal property as determined by the Agency.
- (h) *Ineligible moving and related expenses*. A displaced person is not entitled to payment for:
- (1) The cost of moving any structure or other real property improvement in which the displaced person reserved

- ownership. (However, this part does not preclude the computation under §24.401(c)(2)(iii));
- (2) Interest on a loan to cover moving expenses;
  - (3) Loss of goodwill;
  - (4) Loss of profits:
  - (5) Loss of trained employees;
- (6) Any additional operating expenses of a business or farm operation incurred because of operating in a new location except as provided in §24.304(a)(6):
  - (7) Personal injury:
- (8) Any legal fee or other cost for preparing a claim for a relocation payment or for representing the claimant before the Agency;
- (9) Expenses for searching for a replacement dwelling;
- (10) Physical changes to the real property at the replacement location of a business or farm operation except as provided in §§ 24.301(g)(3) and 24.304(a);
- (11) Costs for storage of personal property on real property already owned or leased by the displaced person, and
- (12) Refundable security and utility deposits.
- (i) Notification and inspection (nonresidential). The Agency shall inform the displaced person, in writing, of the requirements of this section as soon as possible after the initiation of negotiations. This information may be included in the relocation information provided the displaced person as set forth in §24.203. To be eligible for payments under this section the displaced person must:
- (1) Provide the Agency reasonable advance notice of the approximate date of the start of the move or disposition of the personal property and an inventory of the items to be moved. However, the Agency may waive this notice requirement after documenting its file accordingly.
- (2) Permit the Agency to make reasonable and timely inspections of the personal property at both the displacement and replacement sites and to monitor the move.
- (j) Transfer of ownership (nonresidential). Upon request and in accordance with applicable law, the claimant shall transfer to the Agency ownership of

any personal property that has not been moved, sold, or traded in.

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

#### §24.302 Fixed payment for moving expenses-residential moves.

Any person displaced from a dwelling or a seasonal residence or a dormitory style room is entitled to receive a fixed moving cost payment as an alternative to a payment for actual moving and related expenses under §24.301. This payment shall be determined according to the Fixed Residential Moving Cost Schedule<sup>3</sup> approved by the Federal Highway Administration and published in the FEDERAL REGISTER on a periodic basis. The payment to a person with minimal personal possessions who is in occupancy of a dormitory style room or a person whose residential move is performed by an Agency at no cost to the person shall be limited to the amount stated in the most recent edition of the Fixed Residential Moving Cost Schedule.

#### §24.303 Related nonresidential eligible expenses.

The following expenses, in addition to those provided by §24.301 for moving personal property, shall be provided if the Agency determines that they are actual, reasonable and necessary:

- (a) Connection to available nearby utilities from the right-of-way to improvements at the replacement site.
- (b) Professional services performed prior to the purchase or lease of a replacement site to determine its suitability for the displaced person's business operation including but not limited to, soil testing, feasibility and marketing studies (excluding any fees or commissions directly related to the purchase or lease of such site). At the discretion of the Agency a reasonable pre-approved hourly rate may be established. (See appendix A, §24.303(b).)
- (c) Impact fees or one time assessments for anticipated heavy utility

nonresidential moves.

Agency.

In addition to the payments available under §§ 24.301 and 24.303 of this subpart, a small business, as defined in §24.2(a)(24), farm or nonprofit organization is entitled to receive a payment, not to exceed \$10,000, for expenses actually incurred in relocating and reestablishing such small business, farm or nonprofit organization at a replacement site.

- (a) Eligible expenses. Reestablishment expenses must be reasonable and necessary, as determined by the Agency. They include, but are not limited to, the following:
- (1) Repairs or improvements to the replacement real property as required by Federal. State or local law, code or ordinance.
- (2) Modifications to the replacement property to accommodate the business operation or make replacement structures suitable for conducting the busi-
- Construction and installation (3)costs for exterior signing to advertise the business.
- (4) Redecoration or replacement of soiled or worn surfaces at the replacement site, such as paint, paneling, or carpeting.
- (5) Advertisement of replacement location.
- (6) Estimated increased costs of operation during the first 2 years at the replacement site for such items as:
  - (i) Lease or rental charges:
  - (ii) Personal or real property taxes;
- (iii) Insurance premiums; and
- (iv) Utility charges, excluding impact fees.
- (7) Other items that the Agency considers essential to the reestablishment of the business.
- (b) Ineligible expenses. The following is a nonexclusive listing of reestablishment expenditures not considered to be reasonable, necessary, or otherwise eli-
- (1) Purchase of capital assets, such as, office furniture, filing cabinets, machinery, or trade fixtures.

usage, as determined necessary by the §24.304 Reestablishment

<sup>&</sup>lt;sup>3</sup>The Fixed Residential Moving Schedule is available at the following URL: http://www.fhwa.dot.gov/////realestate/ fixsch96.htm. Agencies are cautioned to ensure they are using the most recent edition.

- (2) Purchase of manufacturing materials, production supplies, product inventory, or other items used in the normal course of the business operation.
- (3) Interest on money borrowed to make the move or purchase the replacement property.
- (4) Payment to a part-time business in the home which does not contribute materially (defined at  $\S24.2(a)(7)$ ) to the household income.

### § 24.305 Fixed payment for moving expenses—nonresidential moves.

- (a) Business. A displaced business may be eligible to choose a fixed payment in lieu of the payments for actual moving and related expenses, and actual reasonable reestablishment expenses provided by §§24.301, 24.303 and 24.304. Such fixed payment, except for payment to a nonprofit organization, shall equal the average annual net earnings of the business, as computed in accordance with paragraph (e) of this section, but not less than \$1,000 nor more than \$20,000. The displaced business is eligible for the payment if the Agency determines that:
- (1) The business owns or rents personal property which must be moved in connection with such displacement and for which an expense would be incurred in such move and, the business vacates or relocates from its displacement site;
- (2) The business cannot be relocated without a substantial loss of its existing patronage (clientele or net earnings). A business is assumed to meet this test unless the Agency determines that it will not suffer a substantial loss of its existing patronage;
- (3) The business is not part of a commercial enterprise having more than three other entities which are not being acquired by the Agency, and which are under the same ownership and engaged in the same or similar business activities.
- (4) The business is not operated at a displacement dwelling solely for the purpose of renting such dwelling to others;
- (5) The business is not operated at the displacement site solely for the purpose of renting the site to others; and

- (6) The business contributed materially to the income of the displaced person during the 2 taxable years prior to displacement. (See §24.2(a)(7).)
- (b) Determining the number of businesses. In determining whether two or more displaced legal entities constitute a single business, which is entitled to only one fixed payment, all pertinent factors shall be considered, including the extent to which:
- (1) The same premises and equipment are shared;
- (2) Substantially identical or interrelated business functions are carried out and business and financial affairs are commingled:
- (3) The entities are held out to the public, and to those customarily dealing with them, as one business; and
- (4) The same person or closely related persons own, control, or manage the affairs of the entities.
- (c) Farm operation. A displaced farm operation (defined at §24.2(a)(12)) may choose a fixed payment, in lieu of the payments for actual moving and related expenses and actual reasonable reestablishment expenses, in amount equal to its average annual net earnings as computed in accordance with paragraph (e) of this section, but not less than \$1,000 nor more than \$20,000. In the case of a partial acquisition of land, which was a farm operation before the acquisition, the fixed payment shall be made only if the Agency determines that:
- (1) The acquisition of part of the land caused the operator to be displaced from the farm operation on the remaining land; or
- (2) The partial acquisition caused a substantial change in the nature of the farm operation.
- (d) Nonprofit organization. A displaced nonprofit organization may choose a fixed payment of \$1,000 to \$20,000, in lieu of the payments for actual moving and related expenses and actual reasonable reestablishment expenses, if the Agency determines that it cannot be relocated without a substantial loss of existing patronage (membership or clientele). A nonprofit organization is assumed to meet this test, unless the Agency demonstrates otherwise. Any payment in excess of \$1,000 must be supported with financial statements

for the two 12-month periods prior to the acquisition. The amount to be used for the payment is the average of 2 years annual gross revenues less administrative expenses. (See appendix A, §24.305(d).)

(e) Average annual net earnings of a business or farm operation. The average annual net earnings of a business or farm operation are one-half of its net earnings before Federal, State, and local income taxes during the 2 taxable years immediately prior to the taxable vear in which it was displaced. If the business or farm was not in operation for the full 2 taxable years prior to displacement, net earnings shall be based on the actual period of operation at the displacement site during the 2 taxable years prior to displacement, projected to an annual rate. Average annual net earnings may be based upon a different period of time when the Agency determines it to be more equitable. Net earnings include any compensation obtained from the business or farm operation by its owner, the owner's spouse, and dependents. The displaced person shall furnish the Agency proof of net earnings through income tax returns, certified financial statements, or other reasonable evidence, which the Agency determines is satisfactory. (See appendix A, §24.305(e).)

## $\S\,24.306$ Discretionary utility relocation payments.

- (a) Whenever a program or project undertaken by a displacing Agency causes the relocation of a utility facility (see §24.2(a)(31)) and the relocation of the facility creates extraordinary expenses for its owner, the displacing Agency may, at its option, make a relocation payment to the owner for all or part of such expenses, if the following criteria are met:
- (1) The utility facility legally occupies State or local government property, or property over which the State or local government has an easement or right-of-way;
- (2) The utility facility's right of occupancy thereon is pursuant to State law or local ordinance specifically authorizing such use, or where such use and occupancy has been granted through a franchise, use and occupancy permit, or other similar agreement;

- (3) Relocation of the utility facility is required by and is incidental to the primary purpose of the project or program undertaken by the displacing Agency;
- (4) There is no Federal law, other than the Uniform Act, which clearly establishes a policy for the payment of utility moving costs that is applicable to the displacing Agency's program or project; and
- (5) State or local government reimbursement for utility moving costs or payment of such costs by the displacing Agency is in accordance with State law.
- (b) For the purposes of this section, the term extraordinary expenses means those expenses which, in the opinion of the displacing Agency, are not routine or predictable expenses relating to the utility's occupancy of rights-of-way, and are not ordinarily budgeted as operating expenses, unless the owner of the utility facility has explicitly and knowingly agreed to bear such expenses as a condition for use of the property, or has voluntarily agreed to be responsible for such expenses.
- (c) A relocation payment to a utility facility owner for moving costs under this section may not exceed the cost to functionally restore the service disrupted by the federally-assisted program or project, less any increase in value of the new facility and salvage value of the old facility. The displacing Agency and the utility facility owner shall reach prior agreement on the nature of the utility relocation work to be accomplished, the eligibility of the work for reimbursement, the responsibilities for financing and accomplishing the work, and the method of accumulating costs and making payment. (See appendix A, §24.306.)

### Subpart E—Replacement Housing Payments

# $\S\,24.401$ Replacement housing payment for 180-day homeowner-occupants.

- (a) *Eligibility*. A displaced person is eligible for the replacement housing payment for a 180-day homeowner-occupant if the person:
- $\left(1\right)$  Has actually owned and occupied the displacement dwelling for not less

than 180 days immediately prior to the initiation of negotiations; and

- (2) Purchases and occupies a decent, safe, and sanitary replacement dwelling within one year after the later of the following dates (except that the Agency may extend such one year period for good cause):
- (i) The date the displaced person receives final payment for the displacement dwelling or, in the case of condemnation, the date the full amount of the estimate of just compensation is deposited in the court: or
- (ii) The date the displacing Agency's obligation under §24.204 is met.
- (b) Amount of payment. The replacement housing payment for an eligible 180-day homeowner-occupant may not exceed \$22,500. (See also §24.404.) The payment under this subpart is limited to the amount necessary to relocate to a comparable replacement dwelling within one year from the date the displaced homeowner-occupant is paid for the displacement dwelling, or the date a comparable replacement dwelling is made available to such person, whichever is later. The payment shall be the sum of:
- (1) The amount by which the cost of a replacement dwelling exceeds the acquisition cost of the displacement dwelling, as determined in accordance with paragraph (c) of this section;
- (2) The increased interest costs and other debt service costs which are incurred in connection with the mortgage(s) on the replacement dwelling, as determined in accordance with paragraph (d) of this section; and
- (3) The reasonable expenses incidental to the purchase of the replacement dwelling, as determined in accordance with paragraph (e) of this section.
- (c) Price differential—(1) Basic computation. The price differential to be paid under paragraph (b)(1) of this section is the amount which must be added to the acquisition cost of the displacement dwelling and site (see §24.2(a)(11)) to provide a total amount equal to the lesser of:
- (i) The reasonable cost of a comparable replacement dwelling as determined in accordance with §24.403(a); or
- (ii) The purchase price of the decent, safe, and sanitary replacement dwell-

ing actually purchased and occupied by the displaced person.

- (2) Owner retention of displacement dwelling. If the owner retains ownership of his or her dwelling, moves it from the displacement site, and reoccupies it on a replacement site, the purchase price of the replacement dwelling shall be the sum of:
- (i) The cost of moving and restoring the dwelling to a condition comparable to that prior to the move;
- (ii) The cost of making the unit a decent, safe, and sanitary replacement dwelling (defined at §24.2(a)(8)); and
- (iii) The current fair market value for residential use of the replacement dwelling site (see appendix A,  $\S24.401(c)(2)(iii)$ ), unless the claimant rented the displacement site and there is a reasonable opportunity for the claimant to rent a suitable replacement site; and
- (iv) The retention value of the dwelling, if such retention value is reflected in the "acquisition cost" used when computing the replacement housing payment.
- (d) Increased mortgage interest costs. The displacing Agency shall determine the factors to be used in computing the amount to be paid to a displaced person under paragraph (b)(2) of this section. The payment for increased mortgage interest cost shall be the amount which will reduce the mortgage balance on a new mortgage to an amount which could be amortized with the same monthly payment for principal and interest as that for the mortgage(s) on the displacement dwelling. In addition, payments shall include other debt service costs, if not paid as incidental costs, and shall be based only on bona fide mortgages that were valid liens on the displacement dwelling for at least 180 days prior to the initiation of negotiations. Paragraphs (d)(1) through (d)(5) of this section shall apply to the computation of the increased mortgage interest costs payment, which payment shall be contingent upon a mortgage being placed on the replacement dwelling.
- (1) The payment shall be based on the unpaid mortgage balance(s) on the displacement dwelling; however, in the event the displaced person obtains a smaller mortgage than the mortgage

balance(s) computed in the buydown determination, the payment will be prorated and reduced accordingly. (See appendix A, \$24.401(d).) In the case of a home equity loan the unpaid balance shall be that balance which existed 180 days prior to the initiation of negotiations or the balance on the date of acquisition, whichever is less.

- (2) The payment shall be based on the remaining term of the mortgage(s) on the displacement dwelling or the term of the new mortgage, whichever is shorter.
- (3) The interest rate on the new mortgage used in determining the amount of the payment shall not exceed the prevailing fixed interest rate for conventional mortgages currently charged by mortgage lending institutions in the area in which the replacement dwelling is located.
- (4) Purchaser's points and loan origination or assumption fees, but not seller's points, shall be paid to the extent:
- (i) They are not paid as incidental expenses;
- (ii) They do not exceed rates normal to similar real estate transactions in the area;
- (iii) The Agency determines them to be necessary; and
- (iv) The computation of such points and fees shall be based on the unpaid mortgage balance on the displacement dwelling, less the amount determined for the reduction of the mortgage balance under this section.
- (5) The displaced person shall be advised of the approximate amount of this payment and the conditions that must be met to receive the payment as soon as the facts relative to the person's current mortgage(s) are known and the payment shall be made available at or near the time of closing on the replacement dwelling in order to reduce the new mortgage as intended.
- (e) Incidental expenses. The incidental expenses to be paid under paragraph (b)(3) of this section or §24.402(c)(1) are those necessary and reasonable costs actually incurred by the displaced person incident to the purchase of a replacement dwelling, and customarily paid by the buyer, including:
- (1) Legal, closing, and related costs, including those for title search, preparing conveyance instruments, notary

- fees, preparing surveys and plats, and recording fees.
- (2) Lender, FHA, or VA application and appraisal fees.
- (3) Loan origination or assumption fees that do not represent prepaid interest.
- (4) Professional home inspection, certification of structural soundness, and termite inspection.
- (5) Credit report.
- (6) Owner's and mortgagee's evidence of title, *e.g.*, title insurance, not to exceed the costs for a comparable replacement dwelling.
  - (7) Escrow agent's fee.
- (8) State revenue or documentary stamps, sales or transfer taxes (not to exceed the costs for a comparable replacement dwelling).
- (9) Such other costs as the Agency determine to be incidental to the purchase.
- (f) Rental assistance payment for 180day homeowner. A 180-day homeowneroccupant, who could be eligible for a replacement housing payment under paragraph (a) of this section but elects to rent a replacement dwelling, is eligible for a rental assistance payment. The amount of the rental assistance payment is based on a determination of market rent for the acquired dwelling compared to a comparable rental dwelling available on the market. The difference, if any, is computed in accordance with §24.402(b)(1), except that the limit of \$5,250 does not apply, and disbursed in accordance §24.402(b)(3). Under no circumstances would the rental assistance payment exceed the amount that could have been received under §24.401(b)(1) had the 180-day homeowner elected to purchase and occupy a comparable replacement dwelling.

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

### §24.402 Replacement housing payment for 90-day occupants.

(a) Eligibility. A tenant or owner-occupant displaced from a dwelling is entitled to a payment not to exceed \$5,250 for rental assistance, as computed in accordance with paragraph (b) of this section, or downpayment assistance, as

- computed in accordance with paragraph (c) of this section, if such displaced person:
- (1) Has actually and lawfully occupied the displacement dwelling for at least 90 days immediately prior to the initiation of negotiations; and
- (2) Has rented, or purchased, and occupied a decent, safe, and sanitary replacement dwelling within 1 year (unless the Agency extends this period for good cause) after:
- (i) For a tenant, the date he or she moves from the displacement dwelling; or
- (ii) For an owner-occupant, the later of:
- (A) The date he or she receives final payment for the displacement dwelling, or in the case of condemnation, the date the full amount of the estimate of just compensation is deposited with the court; or
- (B) The date he or she moves from the displacement dwelling.
- (b) Rental assistance payment—(1) Amount of payment. An eligible displaced person who rents a replacement dwelling is entitled to a payment not to exceed \$5,250 for rental assistance. (See §24.404.) Such payment shall be 42 times the amount obtained by subtracting the base monthly rental for the displacement dwelling from the lesser of:
- (i) The monthly rent and estimated average monthly cost of utilities for a comparable replacement dwelling; or
- (ii) The monthly rent and estimated average monthly cost of utilities for the decent, safe, and sanitary replacement dwelling actually occupied by the displaced person.
- (2) Base monthly rental for displacement dwelling. The base monthly rental for the displacement dwelling is the lesser of:
- (i) The average monthly cost for rent and utilities at the displacement dwelling for a reasonable period prior to displacement, as determined by the Agency (for an owner-occupant, use the fair market rent for the displacement dwelling. For a tenant who paid little or no rent for the displacement dwelling, use the fair market rent, unless its use would result in a hardship because of the person's income or other circumstances);

- (ii) Thirty (30) percent of the displaced person's average monthly gross household income if the amount is classified as "low income" by the U.S. Department of Housing and Urban Development's Annual Survey of Income Limits for the Public Housing and Section 8 Programs 4. The base monthly rental shall be established solely on the criteria in paragraph (b)(2)(i) of this section for persons with income exceeding the survey's "low income" limits, for persons refusing to provide appropriate evidence of income, and for persons who are dependents. A full time student or resident of an institution may be assumed to be a dependent, unless the person demonstrates otherwise: or.
- (iii) The total of the amounts designated for shelter and utilities if the displaced person is receiving a welfare assistance payment from a program that designates the amounts for shelter and utilities.
- (3) Manner of disbursement. A rental assistance payment may, at the Agency's discretion, be disbursed in either a lump sum or in installments. However, except as limited by \$24.403(f), the full amount vests immediately, whether or not there is any later change in the person's income or rent, or in the condition or location of the person's housing.
- (c) Downpayment assistance payment— (1) Amount of payment. An eligible displaced person who purchases a replacement dwelling is entitled to a downpayment assistance payment in the amount the person would receive under paragraph (b) of this section if the person rented a comparable replacement dwelling. At the Agency's discretion, a downpayment assistance payment that is less than \$5,250 may be increased to any amount not to exceed \$5,250. However, the payment to a displaced homeowner shall not exceed the amount the owner would receive under §24.401(b) if he or she met the 180-day occupancy requirement. If the Agency elects to provide the maximum payment of \$5,250 as

<sup>&</sup>lt;sup>4</sup>The U.S. Department of Housing and Urban Development's Public Housing and Section 8 Program Income Limits are updated annually and are available on FHWA's Web site at http://www.fhwa.dot.gov/realestate/ua/ualic.htm.

- a downpayment, the Agency shall apply this discretion in a uniform and consistent manner, so that eligible displaced persons in like circumstances are treated equally. A displaced person eligible to receive a payment as a 180-day owner-occupant under §24.401(a) is not eligible for this payment. (See appendix A, §24.402(c).)
- (2) Application of payment. The full amount of the replacement housing payment for downpayment assistance must be applied to the purchase price of the replacement dwelling and related incidental expenses.

### §24.403 Additional rules governing replacement housing payments.

- (a) Determining cost of comparable replacement dwelling. The upper limit of a replacement housing payment shall be based on the cost of a comparable replacement dwelling (defined at \$24 2(a)(6))
- (1) If available, at least three comparable replacement dwellings shall be examined and the payment computed on the basis of the dwelling most nearly representative of, and equal to, or better than, the displacement dwelling.
- (2) If the site of the comparable replacement dwelling lacks a major exterior attribute of the displacement dwelling site, (e.g., the site is significantly smaller or does not contain a swimming pool), the value of such attribute shall be subtracted from the acquisition cost of the displacement dwelling for purposes of computing the payment.
- (3) If the acquisition of a portion of a typical residential property causes the displacement of the owner from the dwelling and the remainder is a buildable residential lot, the Agency may offer to purchase the entire property. If the owner refuses to sell the remainder to the Agency, the fair market value of the remainder may be added to the acquisition cost of the displacement dwelling for purposes of computing the replacement housing payment.
- (4) To the extent feasible, comparable replacement dwellings shall be selected from the neighborhood in which the displacement dwelling was located or, if that is not possible, in nearby or

- similar neighborhoods where housing costs are generally the same or higher.
- (5) Multiple occupants of one displacement dwelling. If two or more occupants of the displacement dwelling move to separate replacement dwellings, each occupant is entitled to a reasonable prorated share, as determined by the Agency, of any relocation payments that would have been made if the occupants moved together to a comparable replacement dwelling. However, if the Agency determines that two or more occupants maintained separate households within the same dwelling, such occupants have separate entitlements to relocation payments.
- (6) Deductions from relocation payments. An Agency shall deduct the amount of any advance relocation payment from the relocation payment from the relocation payment(s) to which a displaced person is otherwise entitled. The Agency shall not withhold any part of a relocation payment to a displaced person to satisfy an obligation to any other creditor.
- (7) Mixed-use and multifamily properties. If the displacement dwelling was part of a property that contained another dwelling unit and/or space used for nonresidential purposes, and/or is located on a lot larger than typical for residential purposes, only that portion of the acquisition payment which is actually attributable to the displacement dwelling shall be considered the acquisition cost when computing the replacement housing payment.
- (b) Inspection of replacement dwelling. Before making a replacement housing payment or releasing the initial payment from escrow, the Agency or its designated representative shall inspect the replacement dwelling and determine whether it is a decent, safe, and sanitary dwelling as defined at §24.2(a)(8).
- (c) Purchase of replacement dwelling. A displaced person is considered to have met the requirement to purchase a replacement dwelling, if the person:
  - (1) Purchases a dwelling:
- (2) Purchases and rehabilitates a substandard dwelling;(3) Relocates a dwelling which he or
- (3) Relocates a dwelling which he or she owns or purchases;
- (4) Constructs a dwelling on a site he or she owns or purchases;

- (5) Contracts for the purchase or construction of a dwelling on a site provided by a builder or on a site the person owns or purchases; or
- (6) Currently owns a previously purchased dwelling and site, valuation of which shall be on the basis of current fair market value.
- (d) Occupancy requirements for displacement or replacement dwelling. No person shall be denied eligibility for a replacement housing payment solely because the person is unable to meet the occupancy requirements set forth in these regulations for a reason beyond his or her control, including:
- (1) A disaster, an emergency, or an imminent threat to the public health or welfare, as determined by the President, the Federal Agency funding the project, or the displacing Agency; or
- (2) Another reason, such as a delay in the construction of the replacement dwelling, military duty, or hospital stay, as determined by the Agency.
- (e) Conversion of payment. A displaced person who initially rents a replacement dwelling and receives a rental assistance payment under \$24.402(b) is eligible to receive a payment under \$24.401 or \$24.401(c) if he or she meets the eligibility criteria for such payments, including purchase and occupancy within the prescribed 1-year period. Any portion of the rental assistance payment that has been disbursed shall be deducted from the payment computed under \$24.401 or \$24.402(c).
- (f) Payment after death. A replacement housing payment is personal to the displaced person and upon his or her death the undisbursed portion of any such payment shall not be paid to the heirs or assigns, except that:
- (1) The amount attributable to the displaced person's period of actual occupancy of the replacement housing shall be paid.
- (2) Any remaining payment shall be disbursed to the remaining family members of the displaced household in any case in which a member of a displaced family dies.
- (3) Any portion of a replacement housing payment necessary to satisfy the legal obligation of an estate in connection with the selection of a replacement dwelling by or on behalf of a de-

- ceased person shall be disbursed to the estate.
- (g) Insurance proceeds. To the extent necessary to avoid duplicate compensation, the amount of any insurance proceeds received by a person in connection with a loss to the displacement dwelling due to a catastrophic occurrence (fire, flood, etc.) shall be included in the acquisition cost of the displacement dwelling when computing the price differential. (See §24.3.)

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

### $\S 24.404$ Replacement housing of last resort.

- (a) Determination to provide replacement housing of last resort. Whenever a program or project cannot proceed on a timely basis because comparable replacement dwellings are not available within the monetary limits for owners or tenants, as specified in §24.401 or §24.402, as appropriate, the Agency shall provide additional or alternative assistance under the provisions of this subpart. Any decision to provide last resort housing assistance must be adequately justified either:
- (1) On a case-by-case basis, for good cause, which means that appropriate consideration has been given to:
- (i) The availability of comparable replacement housing in the program or project area;
- (ii) The resources available to provide comparable replacement housing;and
- (iii) The individual circumstances of the displaced person, or
  - (2) By a determination that:
- (i) There is little, if any, comparable replacement housing available to displaced persons within an entire program or project area; and, therefore, last resort housing assistance is necessary for the area as a whole;
- (ii) A program or project cannot be advanced to completion in a timely manner without last resort housing assistance: and
- (iii) The method selected for providing last resort housing assistance is cost effective, considering all elements, which contribute to total program or project costs.
- (b) Basic rights of persons to be displaced. Notwithstanding any provision

of this subpart, no person shall be required to move from a displacement dwelling unless comparable replacement housing is available to such person. No person may be deprived of any rights the person may have under the Uniform Act or this part. The Agency shall not require any displaced person to accept a dwelling provided by the Agency under these procedures (unless the Agency and the displaced person have entered into a contract to do so) in lieu of any acquisition payment or any relocation payment for which the person may otherwise be eligible.

- (c) Methods of providing comparable replacement housing. Agencies shall have broad latitude in implementing this subpart, but implementation shall be for reasonable cost, on a case-by-case basis unless an exception to case-by-case analysis is justified for an entire project.
- (1) The methods of providing replacement housing of last resort include, but are not limited to:
- (i) A replacement housing payment in excess of the limits set forth in §24.401 or §24.402. A replacement housing payment under this section may be provided in installments or in a lump sum at the Agency's discretion.
- (ii) Rehabilitation of and/or additions to an existing replacement dwelling.
- (iii) The construction of a new replacement dwelling.
- (iv) The provision of a direct loan, which requires regular amortization or deferred repayment. The loan may be unsecured or secured by the real property. The loan may bear interest or be interest-free.
- (v) The relocation and, if necessary, rehabilitation of a dwelling.
- (vi) The purchase of land and/or a replacement dwelling by the displacing Agency and subsequent sale or lease to, or exchange with a displaced person.
- (vii) The removal of barriers for persons with disabilities
- (2) Under special circumstances, consistent with the definition of a comparable replacement dwelling, modified methods of providing replacement housing of last resort permit consideration of replacement housing based on space and physical characteristics different from those in the displacement dwelling (see appendix A, §24.404(c)), in-

cluding upgraded, but smaller replacement housing that is decent, safe, and sanitary and adequate to accommodate individuals or families displaced from marginal or substandard housing with probable functional obsolescence. In no event, however, shall a displaced person be required to move into a dwelling that is not functionally equivalent in accordance with §24.2(a)(6)(ii) of this part.

(3) The Agency shall provide assistance under this subpart to a displaced person who is not eligible to receive a replacement housing payment under §§ 24.401 and 24.402 because of failure to meet the length of occupancy requirement when comparable replacement rental housing is not available at rental rates within the displaced person's financial means. (See § 24.2(a)(6)(viii)(C).) Such assistance shall cover a period of 42 months.

#### Subpart F—Mobile Homes

#### §24.501 Applicability.

- (a) General. This subpart describes the requirements governing the provision of replacement housing payments to a person displaced from a mobile home and/or mobile home site who meets the basic eligibility requirements of this part. Except as modified by this subpart, such a displaced person is entitled to a moving expense payment in accordance with subpart D of this part and a replacement housing payment in accordance with subpart E of this part to the same extent and subject to the same requirements as persons displaced from conventional dwellings. Moving cost payments to persons occupying mobile homes are covered in  $\S 24.301(g)(1)$  through (g)(10).
- (b) Partial acquisition of mobile home park. The acquisition of a portion of a mobile home park property may leave a remaining part of the property that is not adequate to continue the operation of the park. If the Agency determines that a mobile home located in the remaining part of the property must be moved as a direct result of the project, the occupant of the mobile home shall be considered to be a displaced person who is entitled to relocation payments and other assistance under this part.

- §24.502 Replacement housing payment for 180-day mobile homeowner displaced from a mobile home, and/or from the acquired mobile home site.
- (a) Eligibility. An owner-occupant displaced from a mobile home or site is entitled to a replacement housing payment, not to exceed \$22,500, under \$24.401 if:
- (1) The person occupied the mobile home on the displacement site for at least 180 days immediately before:
- (i) The initiation of negotiations to acquire the mobile home, if the person owned the mobile home and the mobile home is real property;
- (ii) The initiation of negotiations to acquire the mobile home site if the mobile home is personal property, but the person owns the mobile home site; or
- (iii) The date of the Agency's written notification to the owner-occupant that the owner is determined to be displaced from the mobile home as described in paragraphs (a)(3)(i) through (iv) of this section.
- (2) The person meets the other basic eligibility requirements at §24.401(a)(2); and
- (3) The Agency acquires the mobile home as real estate, or acquires the mobile home site from the displaced owner, or the mobile home is personal property but the owner is displaced from the mobile home because the Agency determines that the mobile home:
- (i) Is not, and cannot economically be made decent, safe, and sanitary;
- (ii) Cannot be relocated without substantial damage or unreasonable cost;
- (iii) Cannot be relocated because there is no available comparable replacement site; or
- (iv) Cannot be relocated because it does not meet mobile home park entrance requirements.
- (b) Replacement housing payment computation for a 180-day owner that is displaced from a mobile home. The replacement housing payment for an eligible displaced 180-day owner is computed as described at §24.401(b) incorporating the following, as applicable:
- (1) If the Agency acquires the mobile home as real estate and/or acquires the owned site, the acquisition cost used to compute the price differential payment is the actual amount paid to the owner

- as just compensation for the acquisition of the mobile home, and/or site, if owned by the displaced mobile homeowner.
- (2) If the Agency does not purchase the mobile home as real estate but the owner is determined to be displaced from the mobile home and eligible for a replacement housing payment based on paragraph (a)(1)(iii) of this section, the eligible price differential payment for the purchase of a comparable replacement mobile home, is the lesser of the displaced mobile homeowner's net cost to purchase a replacement mobile home (i.e., purchase price of the replacement mobile home less trade-in or sale proceeds of the displacement mobile home); or, the cost of the Agency's selected comparable mobile home less the Agency's estimate of the salvage or trade-in value for the mobile home from which the person is displaced.
- (3) If a comparable replacement mobile home site is not available, the price differential payment shall be computed on the basis of the reasonable cost of a conventional comparable replacement dwelling.
- (c) Rental assistance payment for a 180day owner-occupant that is displaced from a leased or rented mobile home site. If the displacement mobile home site is leased or rented, a displaced 180-day owner-occupant is entitled to a rental assistance payment computed as described in §24.402(b). This rental assistance payment may be used to lease a replacement site; may be applied to the purchase price of a replacement site; or may be applied, with any replacement housing payment attributable to the mobile home, to the purchase of a replacement mobile home or conventional decent, safe and sanitary dwell-
- (d) Owner-occupant not displaced from the mobile home. If the Agency determines that a mobile home is personal property and may be relocated to a comparable replacement site, but the owner-occupant elects not to do so, the owner is not entitled to a replacement housing payment for the purchase of a replacement mobile home. However, the owner is eligible for moving costs described at \$24.301 and any replacement housing payment for the purchase or rental of a comparable site as

described in this section or  $\S 24.503$  as applicable.

### §24.503 Replacement housing payment for 90-day mobile home occupants.

A displaced tenant or owner-occupant of a mobile home and/or site is eligible for a replacement housing payment, not to exceed \$5,250, under \$24.402 if:

- (a) The person actually occupied the displacement mobile home on the displacement site for at least 90 days immediately prior to the initiation of negotiations:
- (b) The person meets the other basic eligibility requirements at §24.402(a);
- (c) The Agency acquires the mobile home and/or mobile home site, or the mobile home is not acquired by the Agency but the Agency determines that the occupant is displaced from the mobile home because of one of the circumstances described at \$24.502(a)(3).

### Subpart G—Certification

#### §24.601 Purpose.

This subpart permits a State Agency to fulfill its responsibilities under the Uniform Act by certifying that it shall operate in accordance with State laws and regulations which shall accomplish the purpose and effect of the Uniform Act, in lieu of providing the assurances required by §24.4 of this part.

### §24.602 Certification application.

An Agency wishing to proceed on the basis of a certification may request an application for certification from the Lead Agency Director, Office of Real Estate Services, HEPR-1, Federal Highway Administration, 1200 New Jersey Avenue, SE., Washington, DC 20590. The completed application for certification must be approved by the governor of the State, or the governor's designee, and must be coordinated with the Federal funding Agency, in accordance with application procedures.

[70 FR 611, Jan. 4, 2005, as amended at 73 FR 33329, June 12, 2008]

### § 24.603 Monitoring and corrective action.

- (a) The Federal Lead Agency shall, in coordination with other Federal Agencies, monitor from time to time State Agency implementation of programs or projects conducted under the certification process and the State Agency shall make available any information required for this purpose.
- (b) The Lead Agency may require periodic information or data from affected Federal or State Agencies.
- (c) A Federal Agency may, after consultation with the Lead Agency, and notice to and consultation with the governor, or his or her designee, rescind any previous approval provided under this subpart if the certifying State Agency fails to comply with its certification or with applicable State law and regulations. The Federal Agency shall initiate consultation with the Lead Agency at least 30 days prior to any decision to rescind approval of a certification under this subpart. The Lead Agency will also inform other Federal Agencies, which have accepted a certification under this subpart from the same State Agency, and will take whatever other action that may be ap-
- (d) Section 103(b)(2) of the Uniform Act, as amended, requires that the head of the Lead Agency report biennially to the Congress on State Agency implementation of section 103. To enable adequate preparation of the prescribed biennial report, the Lead Agency may require periodic information or data from affected Federal or State Agencies.

### APPENDIX A TO PART 24—ADDITIONAL INFORMATION

This appendix provides additional information to explain the intent of certain provisions of this part.

#### SUBPART A—GENERAL

Section 24.2 Definitions and Acronyms Section 24.2(a)(6) Definition of comparable replacement dwelling. The requirement in §24.2(a)(6)(ii) that a comparable replacement dwelling be "functionally equivalent" to the displacement dwelling means that it must perform the same function, and provide the same utility. While it need not possess every feature of the displacement dwelling, the principal features must be present.

For example, if the displacement dwelling contains a pantry and a similar dwelling is not available, a replacement dwelling with ample kitchen cupboards may be acceptable. Insulated and heated space in a garage might prove an adequate substitute for basement workshop space. A dining area may substitute for a separate dining room. Under some circumstances, attic space could substitute for basement space for storage purposes, and vice versa.

Only in unusual circumstances may a comparable replacement dwelling contain fewer rooms or, consequentially, less living space than the displacement dwelling. Such may be the case when a decent, safe, and sanitary replacement dwelling (which by definition is "adequate to accommodate" the displaced person) may be found to be "functionally equivalent" to a larger but very run-down substandard displacement dwelling. Another example is when a displaced person accepts an offer of government housing assistance and the applicable requirements of such housing assistance program require that the displaced person occupy a dwelling that has fewer rooms or less living space than the displacement dwelling.

Section 24.2(a)(6)(vii). The definition of comparable replacement dwelling requires that a comparable replacement dwelling for a person who is not receiving assistance under any government housing program before displacement must be currently available on the private market without any subsidy under a government housing program.

under a government housing program. Section 24.2(a)(6)(ix). A public housing unit may qualify as a comparable replacement dwelling only for a person displaced from a public housing unit. A privately owned dwelling with a housing program subsidy tied to the unit may qualify as a comparable replacement dwelling only for a person displaced from a similarly subsidized unit or public housing.

A housing program subsidy that is paid to a person (not tied to the building), such as a HUD Section 8 Housing Voucher Program, may be reflected in an offer of a comparable replacement dwelling to a person receiving a similar subsidy or occupying a privately owned subsidized unit or public housing unit before displacement.

However, nothing in this part prohibits an Agency from offering, or precludes a person from accepting, assistance under a government housing program, even if the person did not receive similar assistance before displacement. However, the Agency is obligated to inform the person of his or her options under this part. (If a person accepts assistance under a government housing assistance program, the rules of that program governing the size of the dwelling apply, and the

rental assistance payment under §24.402 would be computed on the basis of the person's actual out-of-pocket cost for the replacement housing.)

Section 24.2(a)(8)(ii) Decent, Safe and Sanitary. Many local housing and occupancy codes require the abatement of deteriorating paint, including lead-based paint and lead-based paint dust, in protecting the public health and safety. Where such standards exist, they must be honored. Even where local law does not mandate adherence to such standards, it is strongly recommended that they be considered as a matter of public policy.

Section 24 2(a)(8)(vii) Persons with a disability. Reasonable accommodation of a displaced person with a disability at the replacement dwelling means the Agency is required to address persons with a physical impairment that substantially limits one or more of the major life activities. In these situations, reasonable accommodation situations, should include the following at a minimum: Doors of adequate width; ramps or other assistance devices to traverse stairs and access bathtubs, shower stalls, toilets and sinks; storage cabinets, vanities, sink and mirrors at appropriate heights. Kitchen accommodations will include sinks and storage cabinets built at appropriate heights for access. The Agency shall also consider other items that may be necessary, such as physical modification to a unit, based on the displaced person's needs.

Section 24.2(a)(9)(ii)(D) Persons not displaced. Paragraph (a)(9)(ii)(D) of this section recognizes that there are circumstances where the acquisition, rehabilitation or demolition of real property takes place without the intent or necessity that an occupant of the property be permanently displaced. Because such occupants are not considered "displaced perunder this part, great care must be exercised to ensure that they are treated fairly and equitably. For example, if the tenant-occupant of a dwelling will not be displaced, but is required to relocate temporarily in connection with the project, the temporarily occupied housing must be decent, safe, and sanitary and the tenant must be reimbursed for all reasonable out-of-pocket expenses incurred in connection with the temporary relocation. These expenses may include moving expenses and increased housing costs during the temporary relocation. Temporary relocation should not extend beyond one year before the person is returned to his or her previous unit or location. The Agency must contact any residential tenant who has been temporarily relocated for a period beyond one year and offer all permanent relocation assistance. This assistance would be in addition to any assistance the person has already received for temporary relocation. and may not be reduced by the amount of any temporary relocation assistance.

Similarly, if a business will be shut-down for any length of time due to rehabilitation of a site, it may be temporarily relocated and reimbursed for all reasonable out of pocket expenses or must be determined to be displaced at the Agency's option.

Any person who disagrees with the Agency's determination that he or she is not a displaced person under this part may file an appeal in accordance with 49 CFR part 24.10 of this regulation.

Section 24.2(a)(11) Dwelling Site. This definition ensures that the computation of replacement housing payments are accurate and realistic (a) when the dwelling is located on a larger than normal site, (b) when mixeduse properties are acquired, (c) when more than one dwelling is located on the acquired property, or (d) when the replacement dwelling is retained by an owner and moved to another site.

Section 24.2(a)(14) Household income (exclu-

Section 24.2(a)(14) Household income (exclusions). Household income for purposes of this regulation does not include program benefits that are not considered income by Federal law such as food stamps and the Women Infants and Children (WIC) program. For a more detailed list of income exclusions see Federal Highway Administration, Office of Real Estate Services Web site: http://www.fhva.dot.gov/realestate/. (FR 4644-N-16 page 20319 Updated.) If there is a question on whether or not to include income from a specific program contact the Federal Agency administering the program.

Section 24(a)(15) Initiation of negotiations. This section provides a special definition for acquisition and displacements under Pub. L. 96-510 or Superfund. The order of activities under Superfund may differ slightly in that temporary relocation may precede acquisition. Superfund is a program designed to clean up hazardous waste sites. When such a site is discovered, it may be necessary, in certain limited circumstances, to alert individual owners and tenants to potential health or safety threats and to offer to temporarily relocate them while additional information is gathered. If a decision is later made to permanently relocate such persons, those who had been temporarily relocated under Superfund authority would no longer be on site when a formal, written offer to acquire the property was made, and thus would lose their eligibility for a replacement housing payment. In order to prevent this unfair outcome, we have provided a definition of initiation of negotiation, which is based on the date the Federal Government offers to temporarily relocate an owner or tenant

from the subject property. Section 24.2(a)(15)(iv) Initiation of negotiations (Tenants.) Tenants who occupy property that may be acquired amicably, without recourse to the use of the power of eminent domain, must be fully informed as to their eligibility for relocation assistance. This in-

cludes notifying such tenants of their potential eligibility when negotiations are initiated, notifying them if they become fully eligible, and, in the event the purchase of the property will not occur, notifying them that they are no longer eligible for relocation benefits. If a tenant is not readily accessible, as the result of a disaster or emergency, the Agency must make a good faith effort to provide these notifications and document its efforts in writing.

Section 24.2(a)(17) Mobile home. The following examples provide additional guidance on the types of mobile homes and manufactured housing that can be found acceptable as comparable replacement dwellings for persons displaced from mobile homes. A recreational vehicle that is capable of providing living accommodations may be considered a replacement dwelling if the following criteria are met: the recreational vehicle is purchased and occupied as the "primary" place of residence; it is located on a purchased or leased site and connected to or have available all necessary utilities for functioning as a housing unit on the date of the displacing Agency's inspection; and, the dwelling, as sited, meets all local, State, and Federal requirements for a decent, safe and sanitary dwelling. (The regulations of some local jurisdictions will not permit the consideration of these vehicles as decent, safe and sanitary dwellings. In those cases, the recreational vehicle will not qualify as a replacement dwelling.)

For HUD programs, mobile home is defined as "a structure, transportable in one or more sections, which, in the traveling mode, is eight body feet or more in width or forty body feet or more in length, or, when erected on site, is three hundred or more square feet, and which is built on a permanent chassis and designed to be used as a dwelling with or without a permanent foundation when connected to the required utilities and includes the plumbing, heating, air-conditioning, and electrical systems contained therein; except that such terms shall include any structure which meets all the requirements of this paragraph except the size requirements and with respect to which the manufacturer voluntarily files a certification required by the Secretary of HUD and complies with the standards established under the National Manufactured Housing Construction and Safety Standards Act, provided by Congress in the original 1974 Manufactured Housing Act." In 1979 the term "mobile home" changed to "manufactured home." For purposes of this regulation, the terms mobile home and manufactured home are synony-

When assembled, manufactured homes built after 1976 contain no less than 320

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square feet. They may be single or multi-sectioned units when installed. Their designation as personalty or realty will be determined by State law. When determined to be realty, most are eligible for conventional mortgage financing.

The 1976 HUD standards distinguish manufactured homes from factory-built "modular homes" as well as conventional or "stickbuilt" homes. Both of these types of housing are required to meet State and local construction codes.

Section 24.3 No Duvlication of Payments.

Section 24.3 No Duplication of Payments. This section prohibits an Agency from making a payment to a person under these regulations that would duplicate another payment the person receives under Federal, State, or local law. The Agency is not required to conduct an exhaustive search for such other payments; it is only required to avoid creating a duplication based on the Agency's knowledge at the time a payment is computed.

#### SUBPART B-REAL PROPERTY ACQUISITION

Federal Agencies may find that, for Federal eminent domain purposes, the terms "fair market value" (as used throughout this subpart) and "market value," which may be the more typical term in private transactions, may be synonymous.

Section 24.101(a) Direct Federal program or project. All 49 CFR Part 24 Subpart B (real property acquisition) requirements apply to all direct acquisitions for Federal programs and projects by Federal Agencies, except for acquisitions undertaken by the Tennessee Valley Authority or the Rural Utilities Service. There are no exceptions for "voluntary transactions."

Section 24.101(b)(1)(i). The term "general geographic area" is used to clarify that the "geographic area" is not to be construed to be a small, limited area.

Sections 24.101(b)(1)(iv) and (2)(ii). These sections provide that, for programs and projects receiving Federal financial assistance described in §§24.101(b)(1) and (2), Agencies are to inform the owner(s) in writing of the Agency's estimate of the fair market value for the property to be acquired.

While this part does not require an appraisal for these transactions, Agencies may still decide that an appraisal is necessary to support their determination of the market value of these properties, and, in any event, Agencies must have some reasonable basis for their determination of market value. In addition, some of the concepts inherent in Federal Program appraisal practice are appropriate for these estimates. It would be appropriate for Agencies to adhere to project influence restrictions, as well as guard against discredited "public interest value" valuation concepts.

After an Agency has established an amount it believes to be the market value of

the property and has notified the owner of this amount in writing, an Agency may negotiate freely with the owner in order to reach agreement. Since these transactions are voluntary, accomplished by a willing buyer and a willing seller, negotiations may result in agreement for the amount of the original estimate, an amount exceeding it, or for a lesser amount. Although not required by the regulations, it would be entirely appropriate for Agencies to apply the administrative settlement concept and procedures in §24.102(i) to negotiate amounts that exceed the original estimate of market value. Agencies shall not take any coercive action in order to reach agreement on the price to be paid for the property.

Section 24.101(c) Less-than-full-fee interest in real property. This provision provides a benchmark beyond which the requirements of the subpart clearly apply to leases.

Section 24.102(c)(2) Appraisal, waiver thereof, and invitation to owner. The purpose of the appraisal waiver provision is to provide Agencies a technique to avoid the costs and time delay associated with appraisal requirements for low-value, non-complex acquisitions. The intent is that non-appraisers make the waiver valuations, freeing appraisers to do more sophisticated work.

The Agency employee making the determination to use the appraisal waiver process must have enough understanding of appraisal principles to be able to determine whether or not the proposed acquisition is low value and uncomplicated.

Waiver valuations are not appraisals as defined by the Uniform Act and these regulations; therefore, appraisal performance requirements or standards, regardless of their source, are not required for waiver valuations by this rule. Since waiver valuations are not appraisals, neither is there a requirement for an appraisal review. However, the Agency must have a reasonable basis for the waiver valuation and an Agency official must still establish an amount believed to be just compensation to offer the property owner(s)

The definition of "appraisal" in the Uniform Act and appraisal waiver provisions of the Uniform Act and these regulations are Federal law and public policy and should be considered as such when determining the impact of appraisal requirements levied by others.

Section 24.102(d) Establishment of offer of just compensation. The initial offer to the property owner may not be less than the amount of the Agency's approved appraisal, but may exceed that amount if the Agency determines that a greater amount reflects just compensation for the property.

Section 24.102(f) Basic negotiation procedures. An offer should be adequately presented to an owner, and the owner should be properly informed. Personal, face-to-face contact

should take place, if feasible, but this section does not require such contact in all cases.

This section also provides that the property owner be given a reasonable opportunity to consider the Agency's offer and to present relevant material to the Agency. In order to satisfy this requirement, Agencies must allow owners time for analysis, research and development, and compilation of a response, including perhaps getting an appraisal. The needed time can vary significantly, depending on the circumstances, but thirty (30) days would seem to be the minimum time these actions can be reasonably expected to require. Regardless of project time pressures, property owners must be afforded this opportunity.

In some jurisdictions, there is pressure to initiate formal eminent domain procedures at the earliest opportunity because completing the eminent domain process, including gaining possession of the needed real property, is very time consuming. These provisions are not intended to restrict this practice, so long as it does not interfere with the reasonable time that must be provided for negotiations, described above, and the Agencies adhere to the Uniform Act ban on coercive action (section 301(7) of the Uniform Act)

If the owner expresses intent to provide an appraisal report, Agencies are encouraged to provide the owner and/or his/her appraiser a copy of Agency appraisal requirements and inform them that their appraisal should be based on those requirements.

Section 24.102(i) Administrative settlement. This section provides guidance on administrative settlement as an alternative to judicial resolution of a difference of opinion on the value of a property, in order to avoid unnecessary litigation and congestion in the courts

courts.
All relevant facts and circumstances should be considered by an Agency official delegated this authority. Appraisers, including review appraisers, must not be pressured to adjust their estimate of value for the purpose of justifying such settlements. Such action would invalidate the appraisal process.

Section 24.102(j) Payment before taking possession. It is intended that a right-of-entry for construction purposes be obtained only in the exceptional case, such as an emergency project, when there is no time to make an appraisal and purchase offer and the property owner is agreeable to the process.

Section 24.102(m) Fair rental. Section 301(6)

of the Uniform Act limits what an Agency may charge when a former owner or previous occupant of a property is permitted to rent the property for a short term or when occupancy is subject to termination by the Agency on short notice. Such rent may not exceed "the fair rental value of the property to a short-term occupier." Generally, the Agen-

cy's right to terminate occupancy on short notice (whether or not the renter also has that right) supports the establishment of a lesser rental than might be found in a longer, fixed-term situation.

Section 24.102(n) Conflict of interest. The overall objective is to minimize the risk of fraud while allowing Agencies to operate as efficiently as possible. There are three parts to this provision.

The first provision is the prohibition against having any interest in the real property being valued by the appraiser (for an appraisal), the valuer (for a waiver estimate) or the review appraiser (for an appraisal review.)

The second provision is that no person functioning as a negotiator for a project or program can supervise or formally evaluate the performance of any appraiser or review appraiser performing appraisal or appraisal review work for that project or program. The intent of this provision is to ensure appraisal/valuation independence and to prevent inappropriate influence. It is not tended to prevent Agencies from providing appraisers/valuers with appropriate project information and participating in mining the scope of work for the appraisal or valuation. For a program or project receiving Federal financial assistance, the Federal funding Agency may waive this requirement if it would create a hardship for the Agency. The intent is to accommodate Federal-aid recipients that have a small staff where this provision would be unworkable.

The third provision is to minimize situations where administrative costs exceed acquisition costs. Section 24.102(n) also provides that the same person may prepare a valuation estimate (including an appraisal) and negotiate that acquisition, if the valuation estimate amount is \$10,000 or less. However, it should be noted that this exception for properties valued at \$10,000 or less is not mandatory, e.g., Agencies are not required to use those who prepare a waiver valuation or appraisal of \$10,000 or less to negotiate the acquisition, and, all appraisals must be reviewed in accordance with \$24.104. This includes appraisals of real property valued at \$10,000 or less.

Section 24.103 Criteria for Appraisals. The term "requirements" is used throughout this section to avoid confusion with The Appraisal Foundation's Uniform Standards of Professional Appraisal Practice (USPAP) "standards." Although this section discusses appraisal requirements, the definition of "appraisal" itself at §24.2(a)(3) includes appraisal performance requirements that are an inherent part of this section.

The term "Federal and federally-assisted program or project" is used to better identify the type of appraisal practices that are to be referenced and to differentiate them

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from the private sector, especially mortgage lending, appraisal practice.

Section 24.103(a) Appraisal requirements. The first sentence instructs readers that requirements for appraisals for Federal and federally-assisted programs or projects are located in 49 CFR part 24. These are the basic appraisal requirements for Federal and federally-assisted programs or projects. However, Agencies may enhance and expand on them, and there may be specific project or program legislation that references other appraisal requirements.

These appraisal requirements are necessarily designed to comply with the Uniform Act and other Federal eminent domain based appraisal requirements. They are also considered to be consistent with Standards Rules 1, 2, and 3 of the 2004 edition of the USPAP. Consistency with USPAP has been a feature of these appraisal requirements since the beginning of USPAP. This "consistent" relationship was more formally recognized in OMB Bulletin 92-06. While these requirements are considered consistent with USPAP, neither can supplant the other; their provisions are neither identical, nor interchangeable. Appraisals performed for Federal and federally-assisted real property acquisition must follow the requirements in this regulation. Compliance with any other appraisal requirements is not the purview of this regulation. An appraiser who is committed to working within the bounds of USPAP should recognize that compliance with both USPAP and these requirements may be achieved by using the Supplemental Standards Rule and the Jurisdictional Exception Rule of USPAP, where applicable.

The term "scope of work" defines the general parameters of the appraisal. It reflects the needs of the Agency and the requirements of Federal and federally-assisted program appraisal practice. It should be developed cooperatively by the assigned appraiser and an Agency official who is competent to both represent the Agency's needs and respect valid appraisal practice. The scope of work statement should include the purpose and/or function of the appraisal, a definition of the estate being appraised, and if it is fair market value, its applicable definition, and the assumptions and limiting conditions affecting the appraisal. It may include parameters for the data search and identification of the technology, including approaches to value, to be used to analyze the data. The scope of work should consider the specific requirements in 49 CFR 24.103(a)(2)(i) through (v) and address them as appropriate.

Section 24.103(a)(1). The appraisal report should identify the items considered in the appraisal to be real property, as well as those identified as personal property.

Section 24.103(a)(2). All relevant and reliable approaches to value are to be used. However, where an Agency determines that the

sales comparison approach will be adequate by itself and yield credible appraisal results because of the type of property being appraised and the availability of sales data, it may limit the appraisal assignment to the sales comparison approach. This should be reflected in the scope of work.

Section 24.103(b) Influence of the project on just compensation. As used in this section, the term "project" means an undertaking which is planned, designed, and intended to operate as a unit

When the public is aware of the proposed project, project area property values may be affected. Therefore, property owners should not be penalized because of a decrease in value caused by the proposed project nor reap a windfall at public expense because of increased value created by the proposed project.

Section 24.103(d)(1). The appraiser and review appraiser must each be qualified and competent to perform the appraisal and appraisal review assignments, respectively. Among other qualifications, State licensing or certification and professional society designations can help provide an indication of an appraiser's abilities.

Section 24.104 Review of appraisals. The term "review appraiser" is used rather than "reviewing appraiser," to emphasize that "review appraiser" is a separate specialty and not just an appraiser who happens to be reviewing an appraisal. Federal Agencies have long held the perspective that appraisal review is a unique skill that, while it certainly builds on appraisal skills, requires more. The review appraiser should possess both appraisal technical abilities and the ability to be the two-way bridge between the Agency's real property valuation needs and the appraiser.

Agency review appraisers typically perform a role greater than technical appraisal review. They are often involved in early project development. Later they may be involved in devising the scope of work statements and participate in making appraisal assignments to fee and/or staff appraisers. They are also mentors and technical advisors, especially on Agency policy and requirements, to appraisers, both staff and fee. Additionally, review appraisers are frequently technical advisors to other Agency officials.

Section 24.104(a). This paragraph states that the review appraiser is to review the appraiser's presentation and analysis of market information and that it is to be reviewed against §24.103 and other applicable requirements, including, to the extent appropriate, the Uniform Appraisal Standards for Federal Land Acquisition. The appraisal review is to be a technical review by an appropriately qualified review appraiser. The qualifications of the review appraiser and the level of

explanation of the basis for the review appraiser's recommended (or approved) value depend on the complexity of the appraisal problem. If the initial appraisal submitted for review is not acceptable, the review appraiser is to communicate and work with the appraiser to the greatest extent possible to facilitate the appraiser's development of an acceptable appraisal.

In doing this, the review appraiser is to remain in an advisory role, not directing the appraisal, and retaining objectivity and options for the appraisal review itself.

If the Agency intends that the staff review appraiser approve the appraisal (as the basis for the establishment of the amount believed to be just compensation), or establish the amount the Agency believes is just compensation, she/he must be specifically authorized by the Agency to do so. If the review appraiser is not specifically authorized to approve the appraisal (as the basis for the establishment of the amount believed to be just compensation), or establish the amount believed to be just compensation, that authority remains with another Agency official.

Section 24.104(b). In developing an independent approved or recommended value, the review appraiser may reference any acceptable resource, including acceptable parts of any appraisal, including an otherwise unacceptable appraisal. When a review appraiser develops an independent value, while retaining the appraisal review, that independent value also becomes the approved appraisal of the fair market value for Uniform Act Section 301(3) purposes. It is within Agency discretion to decide whether a second review is needed if the first review appraiser establishes a value different from that in the appraisal report or reports on the property.

Section 24.104(c). Before acceptance of an appraisal, the review appraiser must determine that the appraiser's documentation, including valuation data and analysis of that data, demonstrates the soundness of the appraiser's opinion of value. For the purposes of this part, an acceptable appraisal is any appraisal that, on its own, meets the requirements of §24.103. An approved appraisal is the one acceptable appraisal that is determined to best fulfill the requirement to be the basis for the amount believed to be just compensation. Recognizing that appraisal is not an exact science, there may be more than one acceptable appraisal of a property. but for the purposes of this part, there can be only one approved appraisal.

At the Agency's discretion, for a low value property requiring only a simple appraisal process, the review appraiser's recommendation (or approval), endorsing the appraiser's report, may be determined to satisfy the requirement for the review appraiser's signed report and certification.

Section 24.106(b). Expenses incidental to transfer of title to the agency. Generally, the Agency is able to pay such incidental costs directly and, where feasible, is required to do so. In order to prevent the property owner from making unnecessary out-of-pocket expenditures and to avoid duplication of expenses, the property owner should be informed early in the acquisition process of the Agency's intent to make such arrangements. Such expenses must be reasonable and necessary.

### SUBPART C—GENERAL RELOCATION REQUIREMENTS

Section 24.202 Applicability and Section 205(c) Services to be provided. In extraordinary circumstances, when a displaced person is not readily accessible, the Agency must make a good faith effort to comply with these sections and document its efforts in writing.

Section 24.204 Availability of comparable replacement dwelling before displacement.

Section 24.204(a) General. This provision re-

Section 24.204(a) General. This provision requires that no one may be required to move from a dwelling without a comparable replacement dwelling having been made available. In addition, \$24.204(a) requires that, where possible, three or more comparable replacement dwellings shall be made available." Thus, the basic standard for the number of referrals required under this section is three. Only in situations where three comparable replacement dwellings are not available (e.g., when the local housing market does not contain three comparable dwellings) may the Agency make fewer than three referrals.

Section 24.205 Relocation assistance advisory services. Section 24.205(c)(2)(ii)(D) emphasizes that if the comparable replacement dwellings are located in areas of minority concentration, minority persons should, if possible, also be given opportunities to relocate to replacement dwellings not located in such areas.

Section 24.206 Eviction for cause. An eviction related to non-compliance with a requirement related to carrying out a project (e.g., failure to move or relocate when instructed, or to cooperate in the relocation process) shall not negate a person's entitlement to relocation payments and other assistance set forth in this part.

Section 24.207 General Requirements-Claims for relocation payments. Section 24.207(a) allows an Agency to make a payment for low cost or uncomplicated nonresidential moves without additional documentation, as long as the payment is limited to the amount of the lowest acceptable bid or estimate, as provided for in §24.301(d)(1).

While §24.207(f) prohibits an Agency from proposing or requesting that a displaced person waive his or her rights or entitlements to relocation assistance and payments, an

#### Pt. 24, App. A

Agency may accept a written statement from the displaced person that states that they have chosen not to accept some or all of the payments or assistance to which they are entitled. Any such written statement must clearly show that the individual knows what they are entitled to receive (a copy of the Notice of Eligibility which was provided may serve as documentation) and their statement must specifically identify which assistance or payments they have chosen not to accept. The statement must be signed and dated and may not be coerced by the Agency.

### SUBPART D—PAYMENT FOR MOVING AND RELATED EXPENSES

Section 24.301. Payment for Actual Reasonable Moving and Related Expenses.

Section 24.301(e) Personal property only. Ex-

Section 24.301(e) Personal property only. Examples of personal property only moves might be: personal property that is located on a portion of property that is being acquired, but the business or residence will not be taken and can still operate after the acquisition; personal property that is located in a mini-storage facility that will be acquired or relocated; personal property that is stored on vacant land that is to be acquired.

For a nonresidential personal property only move, the owner of the personal property has the options of moving the personal property by using a commercial mover or a self-move.

If a question arises concerning the reasonableness of an actual cost move, the acquiring Agency may obtain estimates from qualified movers to use as the standard in determining the payment.

Section 24.301 (g)(14)(i) and (ii). If the piece of equipment is operational at the acquired site, the estimated cost to reconnect the equipment shall be based on the cost to install the equipment as it currently exists, and shall not include the cost of code-required betterments or upgrades that may apply at the replacement site. As prescribed in the regulation, the allowable in-place value estimate (§24.301(g)(14)(i)) and moving cost estimate (§24.301(g)(14)(ii)) must reflect only the "as is" condition and installation of the item at the displacement site. The inplace value estimate may not include costs that reflect code or other requirements that were not in effect at the displacement site; or include installation costs for machinery or equipment that is not operable or not installed at the displacement site.

Section 24.301(g)(17) Searching expenses. In special cases where the displacing Agency determines it to be reasonable and necessary, certain additional categories of searching costs may be considered for reimbursement. These include those costs involved in investigating potential replacement sites and the time of the business owner, based on salary or earnings, required to apply for licenses or permits, zoning

changes, and attendance at zoning hearings. Necessary attorney fees required to obtain such licenses or permits are also reimbursable. Time spent in negotiating the purchase of a replacement business site is also reimbursable based on a reasonable salary or earnings rate. In those instances when such additional costs to investigate and acquire the site exceed \$2,500, the displacing Agency may consider waiver of the cost limitation under the \$24.7, waiver provision. Such a waiver should be subject to the approval of the Federal-funding Agency in accordance with existing delegation authority.

Section 24.303(b) Professional Services. If a question should arise as to what is a "reasonable hourly rate," the Agency should compare the rates of other similar professional providers in that area

sional providers in that area.

Section 24.305 Fixed Payment for Moving Expenses—Nonresidential Moves.

Section 24.305(d) Nonprofit organization. Gross revenues may include membership fees, class fees, cash donations, tithes, receipts from sales or other forms of fund collection that enables the nonprofit organization to operate. Administrative expenses are those for administrative support such as rent, utilities, salaries, advertising, and other like items as well as fundraising expenses. Operating expenses for carrying out the purposes of the nonprofit organization are not included in administrative expenses. The monetary receipts and expense amounts may be verified with certified financial statements or financial documents required by public Agencies.

Section 24.305(e) Average annual net earnings of a business or farm operation. If the average annual net earnings of the displaced business, farm, or nonprofit organization are determined to be less than \$1,000, even \$0 or a negative amount, the minimum payment of \$1,000 shall be provided.

Section 24.306 Discretionary Utility Relocation Payments. Section 24.306(c) describes the issues that the Agency and the utility facility owner must agree to in determining the amount of the relocation payment. To facilitate and aid in reaching such agreement, the practices in the Federal Highway Administration regulation, 23 CFR part 645, subpart A, Utility Relocations, Adjustments and Reimbursement, should be followed.

### SUBPART E—REPLACEMENT HOUSING PAYMENTS

Section 24.401 Replacement Housing Payment for 180-day Homeowner-Occupants.

Section 24.401(a)(2). An extension of eligibility may be granted if some event beyond the control of the displaced person such as acute or life threatening illness, bad weather preventing the completion of construction, or physical modifications required for reasonable accommodation of a replacement dwelling, or other like circumstances causes

a delay in occupying a decent, safe, and sanitary replacement dwelling.

Section 24.401(c)(2)(iii) Price differential. The provision in §24.401(c)(2)(iii) to use the current fair market value for residential use does not mean the Agency must have the property appraised. Any reasonable method for arriving at the fair market value may be used.

Section 24.401(d) Increased mortgage interest costs. The provision in §24.401(d) sets forth the factors to be used in computing the payment that will be required to reduce a person's replacement mortgage (added to the downpayment) to an amount which can be amortized at the same monthly payment for principal and interest over the same period of time as the remaining term on the displacement mortgages. This payment is commonly known as the "buydown."

The Agency must know the remaining principal balance, the interest rate, and monthly principal and interest payments for the old mortgage as well as the interest rate, points and term for the new mortgage to compute the increased mortgage interest costs. If the combination of interest and points for the new mortgage exceeds the current prevailing fixed interest rate and points for conventional mortgages and there is no justification for the excessive rate, then the current prevailing fixed interest rate and points shall be used in the computations. Justification may be the unavailability of the current prevailing rate due to the amount of the new mortgage, credit difficulties, or other similar reasons.

#### SAMPLE COMPUTATION

Old Mortgage:	
Remaining Principal Balance	\$50,000
Monthly Payment (principal and in-	
terest)	\$458.22
Interest rate (percent)	7
New Mortgage:	
Interest rate (percent)	10
Points	3
Term (years)	15

Remaining term of the old mortgage is determined to be 174 months. Determining, or computing, the actual remaining term is more reliable than using the data supplied by the mortgagee. However, if it is shorter, use the term of the new mortgage and compute the needed monthly payment.

Amount to be financed to maintain monthly payments of \$458.22 at 10% = \$42,010.18.

Calculation:	
Remaining Principal Balance	\$50,000.00
Minus Monthly Payment (principal	
and interest)	-42,010.18
Increased mortgage interest costs	7,989.82
3 points on \$42,010.18	1,260.31

Total buydown necessary to maintain payments at \$458.22/month

9,250.13

If the new mortgage actually obtained is less than the computed amount for a new mortgage (\$42,010.18), the buydown shall be prorated accordingly. If the actual mortgage obtained in our example were \$35,000, the buydown payment would be \$7,706.57 (\$35,000 divided by \$42,010.18 = .8331; \$9,250.13 multiplied by .83 = \$7,706.57).

The Agency is obligated to inform the displaced person of the approximate amount of this payment and that the displaced person must obtain a mortgage of at least the same amount as the old mortgage and for at least the same term in order to receive the full amount of this payment. The Agency must advise the displaced person of the interest rate and points used to calculate the payment.

Section 24.402 Replacement Housing Payment for 90-day Occupants

Section 24.402(b)(2) Low income calculation example. The Uniform Act requires that an eligible displaced person who rents a replacement dwelling is entitled to a rental assistance payment calculated in accordance with §24.402(b). One factor in this calculation is to determine if a displaced person is "low income," as defined by the U.S. Department of Housing and Urban Development's annual survey of income limits for the Public Housing and Section 8 Programs. To make such a determination, the Agency must: (1) Determine the total number of members in the household (including all adults and children); (2) locate the appropriate table for income limits applicable to the Uniform Act for the state in which the displaced residence is located (found at: http://www.fhwa.dot.gov/ realestate/ua/ualic.htm); (3) from the list of local jurisdictions shown, identify the appropriate county, Metropolitan Statistical Area (MSA)\*, or Primary Metropolitan Statistical Area (PMSA)\* in which the displacement property is located; and (4) locate the appropriate income limit in that jurisdiction for the size of this displaced person/family. The income limit must then be compared to the household income (§24.2(a)(15)) which is the gross annual income received by the displaced family, excluding income from any dependent children and full-time students under the age of 18. If the household income for the eligible displaced person/family is less than or equal to the income limit, the family is considered "low income." For ex-

Tom and Mary Smith and their three children are being displaced. The information obtained from the family and verified by the Agency is as follows:

Tom Smith, employed, earns \$21,000/yr. Mary Smith, receives disability payments of \$6,000/yr.

Tom Smith Jr., 21, employed, earns \$10,000/

Mary Jane Smith, 17, student, has a paper route, earns \$3,000/yr. (Income is not included because she is a dependent child and a full-time student under 18)

Sammie Smith, 10, full-time student, no income.

Total family income for 5 persons is: \$21,000 + \$6,000 + \$10,000 = \$37,000

The displacement residence is located in the State of Maryland, Caroline County. The low income limit for a 5 person household is: \$47,450. (2004 Income Limits)

This household is considered "low income."

\* A complete list of counties and towns included in the identified MSAs and PMSAs can be found under the bulleted item "Income Limit Area Definition" posted on the FHWA's Web site at: http://www.fhwa.dot.gov/realestate/ua/ualic.htm.

Section 24.402(c) Downpayment assistance. The downpayment assistance provisions in §24.402(c) limit such assistance to the amount of the computed rental assistance payment for a tenant or an eligible homeowner. It does, however, provide the latitude for Agency discretion in offering downpayment assistance that exceeds the computed rental assistance payment, up to the \$5,250 statutory maximum. This does not mean, however, that such Agency discretion may be exercised in a selective or discriminatory fashion. The displacing Agency should develop a policy that affords equal treatment for displaced persons in like circumstances and this policy should be applied uniformly Agency's throughout the programs projects.

For the purpose of this section, should the amount of the rental assistance payment exceed the purchase price of the replacement dwelling, the payment would be limited to the cost of the dwelling.

Section 24.404 Replacement Housing of Last Resort.

Section 24.404(b) Basic rights of persons to be displaced. This paragraph affirms the right of a 180-day homeowner-occupant, who is eligible for a replacement housing payment under §24.401, to a reasonable opportunity to purchase a comparable replacement dwelling. However, it should be read in conjunction with the definition of "owner of a dwelling" at §24.2(a)(20). The Agency is not required to provide persons owning only a fractional interest in the displacement dwelling a greater level of assistance to purchase a replacement dwelling than the Agency would be required to provide such persons if they owned fee simple title to the displacement dwelling. If such assistance is not sufficient to buy a replacement dwelling, the Agency may provide additional purchase assistance or rental as-

Section 24.404(c) Methods of providing comparable replacement housing. This Section emphasizes the use of cost effective means of providing comparable replacement housing. The term "reasonable cost" is used to highlight the fact that while innovative means to provide housing are encouraged, they should be cost-effective. Section 24.404(c)(2) permits the use of last resort housing, in special cases, which may involve variations from the usual methods of obtaining comparability. However, such variation should never result in a lowering of housing standards nor should it ever result in a lower quality of living style for the displaced person. The physical characteristics of the comparable replacement dwelling may be dissimilar those of the displacement dwelling but they may never be inferior.

One example might be the use of a new mobile home to replace a very substandard conventional dwelling in an area where comparable conventional dwellings are not available.

Another example could be the use of a superior, but smaller, decent, safe and sanitary dwelling to replace a large, old substandard dwelling, only a portion of which is being used as living quarters by the occupants and no other large comparable dwellings are available in the area.

[70 FR 611, Jan. 4, 2005, as amended at 70 FR 22611, May 2, 2005]

#### APPENDIX B TO PART 24—STATISTICAL REPORT FORM

This Appendix sets forth the statistical information collected from Agencies in accordance with  $\S24.9(c)$ .

General

- 1. Report coverage. This report covers all relocation and real property acquisition activities under a Federal or a federally-assisted project or program subject to the provisions of the Uniform Act. If the exact numbers are not easily available, an Agency may provide what it believes to be a reasonable estimate.
- 2. Report period. Activities shall be reported on a Federal fiscal year basis, i.e., October 1 through September 30.
- 3. Where and when to submit report. Submit a copy of this report to the lead Agency as soon as possible after September 30, but NOT LATER THAN NOVEMBER 15. Lead Agency address: Federal Highway Administration, Office of Real Estate Services (HEPR), 1200 New Jersey Avenue, SE., Washington, DC 20590.
- 4. How to report relocation payments. The full amount of a relocation payment shall be reported as if disbursed in the year during which the claim was approved, regardless of whether the payment is to be paid in installments

5. How to report dollar amounts. Round off all money entries in Parts of this section A, B and C to the nearest dollar.

6. Regulatory references. The references in Parts A, B, C and D of this section indicate the subpart of the regulations pertaining to the requested information.

#### Part A. Real property acquisition under The Uniform Act

Line 1. Report all parcels acquired during the report year where title or possession was vested in the Agency during the reporting period. The parcel count reported should relate to ownerships and not to the number of parcels of different property interests (such as fee, perpetual easement, temporary easement, etc.) that may have been part of an acquisition from one owner. For example, an acquisition from a property that includes a fee simple parcel, a perpetual easement parcel, and a temporary easement parcel should be reported as 1 parcel not 3 parcels. (Include parcels acquired without Federal financial assistance, if there was or will be Federal financial assistance in other phases of the project or program.)

Line 2. Report the number of parcels reported on Line 1 that were acquired by condemnation. Include those parcels where compensation for the property was paid, deposited in court, or otherwise made available to a property owner pursuant to applicable law in order to vest title or possession in the Agency through condemnation authority.

Line 3. Report the number of parcels in Line 1 acquired through administrative settlement where the purchase price for the property exceeded the amount offered as just compensation and efforts to negotiate an agreement at that amount have failed.

Line 4. Report the total of the amounts paid, deposited in court, or otherwise made available to a property owner pursuant to applicable law in order to vest title or possession in the Agency in Line 1.

#### Part B. Residential Relocation Under the Uniform Act.

Line 5. Report the number of households who were permanently displaced during the fiscal year by project or program activities and moved to their replacement dwelling. The term "households" includes all families

and individuals. A family shall be reported as "one" household, *not* by the number of people in the family unit.

Line 6. Report the total amount paid for residential moving expenses (actual expense and fixed payment).

Line 7. Report the total amount paid for residential replacement housing payments including payments for replacement housing of last resort provided pursuant to \$24.404 of this part.

Line 8. Report the number of households in Line 5 who were permanently displaced during the fiscal year by project or program activities and moved to their replacement dwelling as part of last resort housing assistance.

Line 9. Report the number of tenant households in Line 5 who were permanently displaced during the fiscal year by project or program activities, and who purchased and moved to their replacement dwelling using a downpayment assistance payment under this part.

Line 10. Report the total sum costs of residential relocation expenses and payments (excluding Agency administrative expenses) in Lines 6 and 7.

#### Part C. Nonresidential Relocation Under the Uniform Act

Line 11. Report the number of businesses, nonprofit organizations, and farms who were permanently displaced during the fiscal year by project or program activities and moved to their replacement location. This includes businesses, nonprofit organizations, and farms, that upon displacement, discontinued operations.

Line 12. Report the total amount paid for nonresidential moving expenses (actual expense and fixed payment.)

Line 13. Report the total amount paid for nonresidential reestablishment expenses.

Line 14. Report the total sum costs of nonresidential relocation expenses and payments (excluding Agency administrative expenses) in Lines 12 and 13.

#### Part D. Relocation Appeals

Line 15. Report the total number of relocation appeals filed during the fiscal year by aggrieved persons (residential and nonresidential).

FEDERAL FISCAL YEAR ENDING SEFT. 39, 20	
STATE:	
CITY/COUNTY (For Local Government Agencies):	
FEDERAL FUNDING AGENCY:	
	- 1
PART A. REAL PROPERTY ACQUISITION UNDER THE UNIFORM ACT	
1) Total Number of Parcels Acouired (Ownerships)	
2) Number of Parcels in Line 1 Acquired by Condemnation	
3) Number of Parcels in Line 1 Acquired by Administrative Settlement (Above initial offer—see 24.102(i))	
4) Compensation – Total Costs (Including 24.106; Excluding appraisal costs, negotiator fees and other administrative expenses)	
PART B. RESIDENTIAL RELOCATION UNDER THE UNIFORM ACT	
5) Total Number of Residential Displacements (Households)	1
6) Residential Moving Payments – Total Costs	
7) Replacement Housing Payments - Total Costs	
8) Number of Last Resort Housing Displacements in Line 5 (Households)	
9) Number of Tenants converted to Homeowners in Line 5 (Households using 24.402(c))	
10) Total Costs for Residential Relocation Expenses and Payments (Sum of lines 6 and 7; excluding Agency Administrative Costs)	- 1
PART C. NONRESIDENTIAL RELOCATION UNDER THE UNIFORM ACT	
11) Total Number of NonResidential Displacements	
12) NonResidential Moving Payments – Total Costs (Including 24.305)	1
13) NonResidential Reestablishment Payments – Total Costs	- 1
14) Total Costs for Nonresidential Relocation Expenses and Payments (Sum of lines 12 and 13; excluding Agency Administrative Costs)	- 1
PART D. RELOCATION APPEALS UNDER THE UNIFORM ACT	
	- 1
15) Total Number of Relocation Anneals (Residential & NonResidential)	

[70 FR 611, Jan. 4, 2005, as amended at 73 FR 33329, June 12, 2008]

#### PART 25—NONDISCRIMINATION ON THE BASIS OF SEX IN EDU-CATION PROGRAMS OR ACTIVI-TIES RECEIVING FEDERAL FINAN-CIAL ASSISTANCE

#### Subpart A—Introduction

Sec

25.100 Purpose and effective date.

25.105 Definitions.

25.110 Remedial and affirmative action and self-evaluation.

25.115 Assurance required.

25.120 Transfers of property.

25.125 Effect of other requirements.

25.130 Effect of employment opportunities.

25.135 Designation of responsible employee and adoption of grievance procedures.

25.140 Dissemination of policy.

#### Subpart B—Coverage

25.200 Application.

25.205 Educational institutions and other entities controlled by religious organizations.

25.210 Military and merchant marine educational institutions.

25.215 Membership practices of certain organizations.

25.220 Admissions.

25.225 Educational institutions eligible to submit transition plans.

25.230 Transition plans.

25.235 Statutory amendments.

#### Subpart C—Discrimination on the Basis of Sex in Admission and Recruitment Prohibited

25.300 Admission.

25.305 Preference in admission.

25.310 Recruitment.

#### Subpart D—Discrimination on the Basis of Sex in Education Programs or Activities Prohibited

 $\underline{25.400}$  Education programs or activities.

25.405 Housing.

25.410 Comparable facilities.

25.415 Access to course offerings

5.420 Access to schools operated by LEAs.

25.425 Counseling and use of appraisal and counseling materials.

25.430 Financial assistance.

25.435 Employment assistance to students.

25.440 Health and insurance benefits and services.

25.445 Marital or parental status.

25.450 Athletics.

25.455  $\,$  Textbooks and curricular material.

#### Subpart E—Discrimination on the Basis of Sex in Employment in Education Programs or Activities Prohibited

25.500 Employment.

25.505 Employment criteria.

25.510 Recruitment.

25.515 Compensation.

25.520 Job classification and structure.

25.525 Fringe benefits.

25.530 Marital or parental status.

25.535 Effect of state or local law or other requirements.

25.540 Advertising.

25.545 Pre-employment inquiries.

 $25.550~{\rm Sex}$  as a bona fide occupational qualification.

#### Subpart F-Procedures

25.600 Notice of covered programs.

25.605 Enforcement procedures.

Source: 65 FR 52865, 52894, Aug. 30, 2000, unless otherwise noted.

#### Subpart A—Introduction

#### §25.100 Purpose and effective date.

The purpose of these Title IX regulations is to effectuate Title IX of the Education Amendments of 1972, as amended (except sections 904 and 906 of those Amendments) (20 U.S.C. 1681, 1682, 1683, 1685, 1686, 1687, 1688), which is designed to eliminate (with certain exceptions) discrimination on the basis of sex in any education program or activity receiving Federal financial assistance, whether or not such program or activity is offered or sponsored by an educational institution as defined in these Title IX regulations. The effective date of these Title IX regulations shall be September 29, 2000.

#### $\S 25.105$ Definitions.

As used in these Title IX regulations, the term:

Administratively separate unit means a school, department, or college of an educational institution (other than a local educational agency) admission to which is independent of admission to any other component of such institu-

Admission means selection for parttime, full-time, special, associate,

# Exhibit 8

AFFIDAVIT OF LAURA WIGHTMAN FITZSIMMONS

STATE OF NEVADA ) ss COUNTY OF CLARK )

Laura Wightman FitzSimmons, being first duly sworn, states as follows:

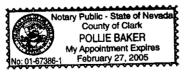
1. I am licensed to practice law before this Court and have represented Steve Sisolak in this case pursuant to a contingent fee agreement, a true copy of which is set forth as Exhibit A to the motion for attorney's fees.

2. I have been licensed to practice law in Nevada since 1981. I am AV rated in Martindale-Hubble. My practice is primarily in the area of eminent domain and I believe I am one of the two most prominent practitioners in this area of law in the State of Nevada. Since I agreed to represent Mr. Sisolak in this action, I estimate I have worked over 1400 hours on this case, primarily in the past twelve months. I do not bill any clients on an hourly rate, and would not agree to represent clients on an hourly rate. I firmly believe that fees received by a lawyer should be in direct relation to the results achieved for the client. During the past 24 months, this case has been one of three cases upon which I have concentrated my efforts. I have declined to take on new cases so that I could have the time available to work on this case.

Subscribed and Sworn to

before me this 11th day of March, 2003.

Laura Wightman FitzSimmon



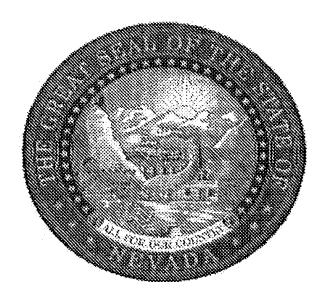
**TZSIMMONS** 

# Exhibit 9

# State of Nevada

# Statewide Ballot Questions

2006



To Appear on the November 7, 2006 General Election Ballot

Issued by
Dean Heller
Secretary of State

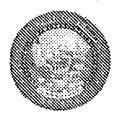
DEAN HELLER
Secretary of State

KIM A. HEVS Chief Deputy Sucretury of State

PAMELA A. RUCKEL.

Deputy Secretary for
Southern Nevada

STATE OF NEVADA



OFFICE OF THE SECRETARY OF STATE

CHARLES E. MOORE.
Scourities Administrator

ગારહામ લામેલ્ટ પ્લાપલાવારોના પ્રાપ્ત

SCOTT W. ANDERSON
Deputs Secretary
for Commercial Recordings

ELLICK C. HSU

Deputy Socretary

for Elections

STACY M. WOODBURY

Deputy Secretary for Operations

Dear Fellow Nevadan:

You will soon be taking advantage of one of your most important rights as an American citizen: the right to vote! As Secretary of State and the state's Chief Election Officer, I take the job of informing the public about various statewide ballot questions very seriously. An informed and knowledgeable electorate is a cornerstone to fair and just elections.

With that in mind, the Secretary of State's office has prepared this booklet detailing the statewide questions that will appear on the 2006 General Election Ballot. The booklet contains "Notes to Voters," a complete listing of the exact wording of each question, along with a summary, arguments for and against each question's passage, and, where applicable, a fiscal note. Any fiscal note included in this booklet explains only adverse impacts and does not note any possible cost savings.

I encourage you to carefully and thoughtfully review the ballot questions listed in the booklet. As a voter, your actions on these ballot questions can create new laws, amend existing laws or amend the Nevada Constitution.

On the 2006 General Election Ballot, there are ten statewide questions. Ballot Question Numbers 8, 9, 10 and 11 appear on the ballot through the actions of the Nevada State Legislature. Ballot Question Numbers 2, 4, 5, and 7 qualified for this year's ballot through the initiative petition process. Ballot Question Numbers 1 and 6 also qualified through the initiative petition process, passed at the 2004 General Election and appear for the second and last time on the 2006 General Election Ballot. Ballot Question Number 3 was removed from the Ballot by the Nevada Supreme Court.

You can also view these ballot questions on the Secretary of State's web site at <a href="https://www.secretarvofstate.biz">www.secretarvofstate.biz</a>. If you require further assistance or information, please feel free to contact my office at 775-684-5705.

Respectfully,

DEAN HELLER
Secretary of State

MAIN OFFICE 161 N. Carson Street, Same 3 Carson Chy, Nevada 89701-1786 Telephone (775) 684-8708 Pás (775) 684-9725 CORPORATE SATELLITE OFFICE 202 M. Carson Street Carson City, Nevada 89101 Telephone (775) 684-5708 Fax (775) 684-5725

LAS VEGAS OFFICE

555 E. Washington Avesue

# **QUESTION NO. 2**

#### Amendment to the Nevada Constitution

#### **CONDENSATION (Ballot Question)**

Shall Article 1 of the Nevada Constitution be amended in order: to provide that the transfer of property from one private party to another private party is not considered a public use; to provide that property taken for a public use must be valued at its highest and best use; to provide that fair market value in eminent domain proceedings be defined as the "highest price the property would bring on the open market;" and to make certain other changes related to eminent domain proceedings?

Yes	353,704
No	206,724

#### **EXPLANATION (Ballot Question)**

The proposed amendment, if passed, would create a new section within Article I of the Nevada Constitution. The amendment provides that the transfer of property taken in an eminent domain action from one private party to another private party would not be considered taken for a public use.

The State or its political subdivisions or agencies would not be allowed to occupy property taken in an eminent domain action until the government provides a property owner with all government property appraisals. The government would have the burden to prove that any property taken was taken for a public use.

If property is taken by the State or its political subdivisions or agencies for a public use, the property must be valued at its highest and best use. In an eminent domain action, just compensation would be considered a sum of money that puts a property owner in the same position as if the property had not been taken, and includes compounded interest and reasonable costs and expenses. Fair market value, for eminent domain purposes, would be defined as the "highest price the property would bring on the open market."

If property taken in an eminent domain proceeding is not used for the purpose the property was taken for within five years, the original property owner would be able to reclaim the property upon repayment of the original purchase price.

#### ARGUMENT ADVOCATING PASSAGE

Question 2 is a response to the Supreme Court decision in Kelo v. the City of New London which expanded the definition of "public use" to include increasing city hall's tax base. It is also a response to the failure of the Nevada Supreme Court which made the same ruling three years ago in Pappas v. the City of Las Vegas Redevelopment Agency authored by Justice Nancy Becker. Suzette Kelo's home was taken by the government and given to a developer who wanted to build

more expensive homes. In *Pappas*, the property was given to casinos. Transfers like this are absolutely "forbidden" under our proposed rules.

To help citizens whose homes are targeted to be "taken" by eminent domain, we are adding several new procedural protections. Before the government can force someone out of their home, the government will be required to provide the property owner with copies of ALL appraisals the government possesses. This will have the effect of helping a homeowner decide if the government is acting in "good faith." Right now, a landowner is not entitled to these appraisals, until their property is taken, and they are in the middle of a costly lawsuit. If a landowner disagrees with the government's decision that a project is a valid "public use," the landowner has the right to ask a jury to determine if the "public use" is legitimate, before the government has the right to occupy the land. Under current rules, once the city council or county commission approves the decision of its bureaucrats that a certain project is a "public use," the landowner has no remedy.

Lastly, if a landowner ends up in court in an eminent domain battle, we have added provisions to keep the playing field level. People who are standing their ground and fighting for their rights need not fear court costs and attorney's fees, because judges will not have the power to award fees and costs if the landowner should lose.

Question 2 will prevent the government from automatically pulling the "trigger" of eminent domain, when it wants to take someone's private property. It will give landowners legal weapons to fight back, when they find their land has been targeted for government seizure.

The above argument was submitted by the Ballot Question Committee composed of citizens in favor of this question as provided for in NRS 293.252

#### REBUTTAL TO ARGUMENT ADVOCATING PASSAGE

Contrary to what proponents say, Question 2 will hurt the great majority of Nevadans by slowing and in some cases stopping construction of needed highways and other public projects. If this question was truly about the *Kelo* decision, it should have stopped after section two. Instead, eight additional sections are included that we believe would primarily benefit trial lawyers and their special interest clients, with all extra costs to be borne by you the taxpayer!

Keep in mind that the Nevada Constitution provides a framework upon which a duly elected State Legislature may add laws. However, this proposal bypasses all public hearings, discussions, and debate in the Legislature, as well as the final review and action of the Governor. If the voters approve Question 2, ALL nine sections would go into effect, both good and bad! The process to fix the Constitution at a later date is both costly and lengthy, taking five years or longer.

Vote NO on this question! DO NOT clutter our Constitution with language that undermines local community control and your quality of life! Instead, require the newly elected Legislature and Governor to do their jobs by dealing with the *Kelo* issue in 2007.

The above argument was submitted by the Ballot Question Committee composed of citizens opposed to this question as provided for in NRS 293.252

#### ARGUMENT OPPOSING PASSAGE

Voters Beware! Question 2 is NOT what it appears to be! The public should be suspicious of a proposal that adds over 400 words to Nevada's Constitution. Details like these belong in state law, not in the Constitution.

Question 2 fails the test of being in the public's best interest. Buried within are a number of provisions that primarily benefit a small number of lawyers and special interests. Current Nevada law requires payment of the "most probable price" when land is acquired for roads, schools, or other vital public facilities. However, this proposal requires payment of the "highest price." Further, we believe taxpayers may have to pay all lawyers fees and court expenses for any legal actions brought by private parties on eminent domain!

7

The total cost to Nevada's taxpayers is unknown, but every extra penny spent on settlement costs and attorney's fees may mean that fewer vital public projects get done. Nevada's Department of Transportation and the Regional Transportation Commission of Washoe County have estimated that this proposal will cost taxpayers a minimum of \$640 million more for transportation projects over the next ten years. Further, because Question 2 appears to violate federal transportation regulations, Nevada may lose an estimated \$210 million each year in federal highway funds.

Section 11 could greatly slow and increase the cost of constructing school, major road, water, flood control, or other vital public projects. It does this by requiring land acquired through eminent domain to be "used within five years for the original purpose stated," starting from the date the final order of condemnation is entered. Otherwise, such land automatically reverts back to the original property owner upon repayment of the purchase price. This would cause the eminent domain process to start all over again, with all the costs borne by Nevada's taxpayers! Acquisition of land and right-of-way, legal actions, and required environmental analyses all take time. Five years is an unreasonable time frame to put in our Constitution.

Vote NO on Question 2. It is not only misleading, it will be expensive for taxpayers and harmful to our communities! Your NO vote will send a message to the special interests backing this proposal that you want to stay in control of your community and protect your quality of life.

The above argument was submitted by the Ballot Question Committee composed of citizens opposed to this question as provided for in NRS 293.252

#### REBUTTAL TO ARGUMENT OPPOSING PASSAGE

Question 2 is a concise blueprint to restore valuable rights that once belonged to all homeowners. Until 1993, Nevada defined "just compensation" as the "highest price" the property would bring on the open market. Our legislature changed that definition after strong lobbying to the "most probable price." Today, only Nevada and a small minority of other states refuse to use the "highest price" definition.

If landowners are not entitled to the appraisals in the government's possession, how do they know whether the government is acting in good faith, or what price, their property is really worth?

The Legislature and Courts had their chances to save the rights of homeowners, but instead of protecting homeowners, they acted as accomplices in allowing those rights to be taken away. Our opponents think that adding 400 words to the Constitution is unnecessary. Their complaint is not with the number of words we use, but the number of protections you will have restored.

Lastly, we believe the government has fabricated impact costs as can be seen on the Secretary of State's website which states it is unknown if there will be an increase in costs, because if litigation decreases, so will the costs to the public.

The above argument was submitted by the Ballot Question Committee composed of citizens in favor of this question as provided for in NRS 293.252

#### **FISCAL NOTE**

#### FINANCIAL IMPACT – CANNOT BE DETERMINED

Question 2 proposes to amend Article 1 of Nevada's Constitution regarding the determination of public use of property, payment for private property taken under eminent domain actions, and the rights of property owners in eminent domain actions. The provisions of Question 2 cannot become effective until after the 2008 General Election.

#### **FINANCIAL IMPACT OF QUESTION 2**

Question 2 declares that public use does not include transfers of property taken in an eminent domain proceeding from one private party to another private party. Although the use of this type of transfer of private property for projects by government entities is eliminated, an estimate of the financial impact to state and local governments planning to use this type of transfer after the effective date of the Question 2 cannot be determined.

The provision requiring taken or damaged property to be valued at its highest and best use potentially increases the costs incurred by state or local government entities to provide the required payments to property owners under eminent domain proceedings. Given the difficulty projecting the level and scope of eminent domain proceedings state and local governments may undertake after the effective date of the Question 2, the potential financial impact on state or local governments cannot be determined with any degree of certainty. The potential increase in the costs may cause government entities to forego certain projects requiring the taking of private property under eminent domain actions.

The provisions of the Question 2 may potentially increase the number of cases involving eminent domain actions. The potential increase in expenses incurred by state and district courts from handing a larger number of cases involving eminent domain actions cannot be determined with any degree of certainty.

The fiscal note was prepared by the Legislative Counsel Bureau pursuant to NRS 295.015

#### **FULL TEXT OF MEASURE**

(Sections 1, 3, 8, 9, and 10 have been stricken from the text of the measure by the Nevada Supreme Court in Nevadans for the Protection of Property Rights, Inc. et al v. Heller et al., 122 Nev. Adv. Op. 79 (Sept. 8, 2006))

#### NEVADA PROPERTY OWNERS BILL OF RIGHTS INITIATIVE

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

#### THE PEOPLE OF THE STATE OF NEVADA DO ENACT AS FOLLOWS:

- Section 2. Article 1 of the Constitution of the State of Nevada is hereby amended by adding thereto a new section to be designated section 22, to read as follows:
- Sec. 22. Notwithstanding any other provision of this Constitution to the contrary:

  1. All property rights are hereby declared to be fundamental constitutional rights and each and every right provided herein shall be self-executing.
- 2. Public use shall not include the direct or indirect transfer of any interest in property taken in an eminent domain proceeding from one private party to another private party. In all eminent domain actions, the government shall have the burden to prove public use.
- 3. Unpublished eminent domain judicial opinions or orders shall be null and void.
- 4. In all eminent domain actions, prior to the government's occupancy, a property owner shall be given copies of all appraisals by the government and shall be entitled, at the property owner's election, to a separate and distinct determination by a district court jury, as to whether the taking is actually for a public use.
- 5. If a public use is determined, the taken or damaged property shall be valued at its highest and best use without considering any future dedication requirements imposed by the government. If private property is taken for any proprietary governmental purpose, then the property shall be valued at the use to which the government intends to put the property, if such use results in a higher value for the land taken.
- 6. In all eminent domain actions, just compensation shall be defined as that sum of money, necessary to place the property owner back in the same position, monetarily, without any governmental offsets, as if the property had never been taken. Just compensation shall include, but is not limited to, compounded interest and all reasonable costs and expenses actually incurred.
- 7. In all eminent domain actions where fair market value is applied, it shall be defined as the highest price the property would bring on the open market.
- 8. Government actions which result in substantial economic loss to private property shall require the payment of just compensation. Examples of such substantial economic loss include, but are not limited to, the down zoning of private property, the elimination of any access to private property, and limiting the use of private air space.
- 9. No Nevada state court judge or justice who has not been elected to a current term of office shall have the authority to issue any ruling in an eminent domain proceeding.
- 10. In all eminent domain actions, a property owner shall have the right to preempt one judge at the district court level and one justice at each appellate court level. Upon prior notice to all parties, the elected district court judge to replace the judge or justice who was removed by preemption.

- 11. Property taken in eminent domain shall automatically revert back to the original property owner upon repayment of the original purchase price, if the property is not used within five years for the original purpose stated by the government. The five years shall begin running from the date of the entry of the final order of condemnation.
- 12. A property owner shall not be liable to the government for attorney fees or costs in any eminent domain action.
- 13. For all provisions contained in this section, government shall be defined as the State of Nevada, its political subdivisions, agencies, any public or private agent acting on their behalf, and any public or private entity that has the power of eminent domain.
- 14. Any provision contained in this section shall be deemed a separate and freestanding right and shall remain in full force and effect should any other provision contained in this section be stricken for any reason.

#### **DESCRIPTION OF EFFECT**

(Portions of the Description of Effect have been stricken to be consistent with the Nevada Supreme Court Order in Nevadans for the Protection of Property Rights, Inc. et al v. Heller et al., 122 Nev. Adv. Op. 79 (Sept. 8, 2006))

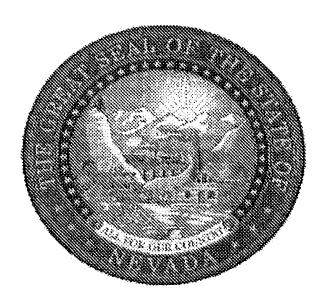
The following constitutional provisions shall supersede all conflicting Nevada law regarding eminent domain actions.

- Property rights are fundamental constitutional rights.
- Transfer of land from one private party to another private party is not public use.
- Before the government may occupy property, it must provide appraisals and prove the taking is for public use.
- Property must be valued at the use which yields the highest value.
- Government actions causing economic loss to property require the payment of just compensation.
- Only currently elected judges may issue eminent domain decisions, and such decisions must be published to be valid.
- In each action, the property owner may disqualify one judge at each judicial level.
- Just compensation is the sum of money including interest compounded annually necessary to put the owner in the same position without offsets as if the property was not taken.
- Property taken but not used within five years for the purpose for which it was taken must be returned to the owner.
- Fair market value is the highest price the property would bring on the open market.
- Property owners shall not be liable for the government's attorney fees or costs.

# State of Nevada

# Statewide Ballot Questions

2008



To Appear on the November 4, 2008 General Election Ballot

Issued by
Ross Miller
Secretary of State

### ROSS MILLER

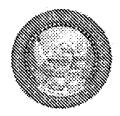
Secretary of State

NECOLE J, LAMBOLEY
Chief Deputy Secretary
of State

CHRIS LEE

Deputy Secretary for Southern Seveda

#### STATE OF NEVADA



# OFFICE OF THE SECRETARY OF STATE

#### SCOTT W. ANDERSON

Deputy Secretary for Commercial Recordings

#### MATTHEW M. GRIFFIN

Deputy Secretary
for Electrons

#### KATE THOMAS

Deputy Secretary for Operations

Dear Fellow Nevadan:

As the November 4, 2008 General Election approaches, it is my responsibility as the Chief Elections Officer to inform the public about important issues facing the State of Nevada, It is my duty to ensure voters have all the information necessary to make informed decisions on Ballot Questions appearing in the upcoming election.

To assist voters, my office has prepared this informational booklet providing detailed information for the four (4) statewide ballot questions appearing in the 2008 General Election. Specifically, the booklet provides the exact wording and a brief summary of each question, as well as arguments for and against passage of the proposed measure. Some questions may include a fiscal note, which provides information on potentially adverse financial impacts to the State of Nevada.

For your reference, Ballot Question Numbers 1, 3, and 4 were placed on the ballot by the Nevada State Legislature, while Ballot Question Number 2 qualified for the ballot through initiative petition in 2006. This measure was passed during the 2006 General Election, and appears for the second and final time in 2008.

I encourage you to carefully review and consider each of the ballot questions prior to Election Day on November 4, 2008. As a voter, your decisions on these ballot questions are very important, as they may create new laws, amend existing laws, or amend the Nevada Constitution.

Thank you for your attention on this important matter. If you require additional information, please do not hesitate to contact my office at (775) 684-5705, or visit my website: <a href="https://www.nvsos.gov">www.nvsos.gov</a>.

Respectfully,

ROSS MILLER Secretary of State

LAS VEGAS OFFICE 535 E. Washington Avenue SECURITIES: Suite 5200 Los Vegas, Nevada 89101 Tesephone (702) 486-2440 Eax (702) 486-2453 MAIN OFFICE 101 % Carson Street, Suite 3 Carson City, Nevada 89701-4786 Telephone (773) 684-5708 Fax (775) 684-5725 CORPORATE SATELLITE OFFICE. 202 N. Carson Suject Carson City, Nevada 89103 Telephone (773) 684-5768 Enz (775) 684-5723

#### **QUESTION NO. 2**

### Amendment to the Nevada Constitution

#### **CONDENSATION (Ballot Question)**

Shall Article 1 of the Nevada Constitution be amended in order: to provide that the transfer of property from one private party to another private party is not considered a public use; to provide that property taken for a public use must be valued at its highest and best use; to provide that fair market value in eminent domain proceedings be defined as the "highest price the property would bring on the open market;" and to make certain other changes related to eminent domain proceedings?

534,547 Yes No D 344,562

#### **EXPLANATION**

The proposed amendment, if passed, would create a new section within Article 1 of the Nevada Constitution. The amendment provides that the transfer of property taken in an eminent domain action from one private party to another private party would not be considered taken for a public use.

The State or its political subdivisions or agencies would not be allowed to occupy property taken in an eminent domain action until the government provides a property owner with all government property appraisals. The government would have the burden to prove that any property taken was taken for a public use.

If property is taken by the State or its political subdivisions or agencies for a public use, the property must be valued at its highest and best use. In an eminent domain action, just compensation would be considered a sum of money that puts a property owner in the same position as if the property had not been taken, and includes compounded interest and reasonable costs and expenses. Fair market value, for eminent domain purposes, would be defined as the "highest price the property would bring on the open market."

If property taken in an eminent domain proceeding is not used for the purpose the property was taken for within five years, the original property owner would be able to reclaim the property upon repayment of the original purchase price.

#### ARGUMENT ADVOCATING PASSAGE

Question 2 is a response to the Supreme Court decision in Kelo v. the City of New London which expanded the definition of "public use" to include increasing city hall's tax base. It is also a response to the failure of the Nevada Supreme Court which made the same ruling three years ago in Pappas v. the City of Las Vegas Redevelopment Agency authored by Justice Nancy Becker. Suzette Kelo's home was taken by the government and given to a developer who wanted to build

more expensive homes. In *Pappas*, the property was given to casinos. Transfers like this are absolutely "forbidden" under our proposed rules.

To help citizens whose homes are targeted to be "taken" by eminent domain, we are adding several new procedural protections. Before the government can force someone out of their home, the government will be required to provide the property owner with copies of ALL appraisals the government possesses. This will have the effect of helping a homeowner decide if the government is acting in "good faith." Right now, a landowner is not entitled to these appraisals, until their property is taken, and they are in the middle of a costly lawsuit. If a landowner disagrees with the government's decision that a project is a valid "public use," the landowner has the right to ask a jury to determine if the "public use" is legitimate, before the government has the right to occupy the land. Under current rules, once the city council or county commission approves the decision of its bureaucrats that a certain project is a "public use," the landowner has no remedy.

Lastly, if a landowner ends up in court in an eminent domain battle, we have added provisions to keep the playing field level. People who are standing their ground and fighting for their rights need not fear court costs and attorney's fees, because judges will not have the power to award fees and costs if the landowner should lose.

Question 2 will prevent the government from automatically pulling the "trigger" of eminent domain, when it wants to take someone's private property. It will give landowners legal weapons to fight back, when they find their land has been targeted for government seizure.

The above argument was submitted by the Ballot Question Committee composed of citizens in favor of this question as provided for in NRS 293.252

### REBUTTAL TO ARGUMENT ADVOCATING PASSAGE

Contrary to what proponents say, Question 2 will hurt the great majority of Nevadans by slowing and in some cases stopping construction of needed highways and other public projects. If this question was truly about the *Kelo* decision, it should have stopped after section two. Instead, eight additional sections are included that we believe would primarily benefit trial lawyers and their special interest clients, with all extra costs to be borne by you the taxpayer!

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Vote NO on this question! DO NOT clutter our Constitution with language that undermines local community control and your quality of life! Instead, require the newly elected Legislature and Governor to do their jobs by dealing with the *Kelo* issue in 2007.

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#### ARGUMENT OPPOSING PASSAGE

Voters Beware! Question 2 is NOT what it appears to be! The public should be suspicious of a proposal that adds over 400 words to Nevada's Constitution. Details like these belong in state law, not in the Constitution.

Question 2 fails the test of being in the public's best interest. Buried within are a number of provisions that primarily benefit a small number of lawyers and special interests. Current Nevada law requires payment of the "most probable price" when land is acquired for roads, schools, or other vital public facilities. However, this proposal requires payment of the "highest price." Further, we believe taxpayers may have to pay all lawyers fees and court expenses for any legal actions brought by private parties on eminent domain!

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The total cost to Nevada's taxpayers is unknown, but every extra penny spent on settlement costs and attorney's fees may mean that fewer vital public projects get done. Nevada's Department of Transportation and the Regional Transportation Commission of Washoe County have estimated that this proposal will cost taxpayers a minimum of \$640 million more for transportation projects over the next ten years. Further, because Question 2 appears to violate federal transportation regulations, Nevada may lose an estimated \$210 million each year in federal highway funds.

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#### FISCAL NOTE

### FINANCIAL IMPACT - CANNOT BE DETERMINED

Question 2 proposes to amend Article 1 of Nevada's Constitution regarding the determination of public use of property, payment for private property taken under eminent domain actions, and the rights of property owners in eminent domain actions. The provisions of Question 2 cannot become effective until after the 2008 General Election.

#### FINANCIAL IMPACT OF QUESTION 2

Question 2 declares that public use does not include transfers of property taken in an eminent domain proceeding from one private party to another private party. Although the use of this type of transfer of private property for projects by government entities is eliminated, an estimate of the financial impact to state and local governments planning to use this type of transfer after the effective date of the Question 2 cannot be determined.

The provision requiring taken or damaged property to be valued at its highest and best use potentially increases the costs incurred by state or local government entities to provide the required payments to property owners under eminent domain proceedings. Given the difficulty projecting the level and scope of eminent domain proceedings state and local governments may undertake after the effective date of the Question 2, the potential financial impact on state or local governments cannot be determined with any degree of certainty. The potential increase in the costs may cause government entities to forego certain projects requiring the taking of private property under eminent domain actions.

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The fiscal note was prepared by the Legislative Counsel Bureau pursuant to NRS 295.015

#### **FULL TEXT OF MEASURE**

(Sections 1, 3, 8, 9, and 10 have been stricken from the text of the measure by the Nevada Supreme Court.)

## NEVADA PROPERTY OWNERS BILL OF RIGHTS INITIATIVE

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

### THE PEOPLE OF THE STATE OF NEVADA DO ENACT AS FOLLOWS:

- Section 1. Article I of the Constitution of the State of Nevada is hereby amended by adding thereto a new section to be designated section 22, to read as follows:
- Sec. 22. Notwithstanding any other provision of this Constitution to the contrary:

  1. All property rights are hereby declared to be fundamental constitutional rights and each und every right provided herein-shall be self-executing.
- 2. Public use shall not include the direct or indirect transfer of any interest in property taken in an eminent domain proceeding from one private party to another private party. In all eminent domain actions, the government shall have the burden to prove public use.
- 3. Unpublished eminent domain judicial opinions or orders shall be null and void.
- 4. In all eminent domain actions, prior to the government's occupancy, a property owner shall be given copies of all appraisals by the government and shall be entitled, at the property owner's election, to a separate and distinct determination by a district court jury, as to whether the taking is actually for a public use.
- 5. If a public use is determined, the taken or damaged property shall be valued at its highest and best use without considering any future dedication requirements imposed by the government. If private property is taken for any proprietary governmental purpose, then the property shall be valued at the use to which the government intends to put the property, if such use results in a higher value for the land taken.
- 6. In all eminent domain actions, just compensation shall be defined as that sum of money, necessary to place the property owner back in the same position, monetarily, without any governmental offsets, as if the property had never been taken. Just compensation shall include, but is not limited to, compounded interest and all reasonable costs and expenses actually incurred.
- 7. In all eminent domain actions where fair market value is applied, it shall be defined as the highest price the property would bring on the open market.
- 8. Government actions which result in substantial economic loss to private property shall require the payment of just compensation. Examples of such substantial economic loss include, but are not limited to, the down zoning of private property, the elimination of any access to private property, and limiting the use of private air space.
- 9. No Nevada state court judge or justice who has not been elected to a current term of office shall have the authority to issue any ruling in an eminent domain proceeding.
- 10. In all eminent domain actions, a property owner shall have the right to preempt one judge at the district court level and one justice at each appellate court level. Upon prior notice to all parties, the clerk of that court shall randomly select a currently elected district court judge to replace the judge or justice who was removed by preemption.

- 11. Property taken in eminent domain shall automatically revert back to the original property owner upon repayment of the original purchase price, if the property is not used within five years for the original purpose stated by the government. The five years shall begin running from the date of the entry of the final order of condemnation.
- 12. A property owner shall not be liable to the government for attorney fees or costs in any eminent domain action.
- 13. For all provisions contained in this section, government shall be defined as the State of Nevada, its political subdivisions, agencies, any public or private agent acting on their behalf, and any public or private entity that has the power of eminent domain.
- 14. Any provision contained in this section shall be deemed a separate and freestanding right and shall remain in full force and effect should any other provision contained in this section be stricken for any reason.

#### **DESCRIPTION OF EFFECT**

The following constitutional provisions shall supersede all conflicting Nevada law regarding eminent domain actions.

- Property rights are fundamental constitutional rights.
- Transfer of land from one private party to another private party is not public use.
- Before the government may occupy property, it must provide appraisals and prove the taking is for public use.
- Property must be valued at the use which yields the highest value.
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- Property taken but not used within five years for the purpose for which it was taken must be returned to the owner.
- Fair market value is the highest price the property would bring on the open market.
- Property owners shall not be liable for the government's attorney fees or costs.

# Exhibit 10

# State of Nevada

# Statewide Ballot Questions

2008



To Appear on the November 4, 2008 General Election Ballot

Issued by
Ross Miller
Secretary of State

### ROSS MILLER

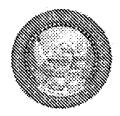
Secretary of State

NECOLE J, LAMBOLEY
Chief Deputy Secretary
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#### STATE OF NEVADA



# OFFICE OF THE SECRETARY OF STATE

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Thank you for your attention on this important matter. If you require additional information, please do not hesitate to contact my office at (775) 684-5705, or visit my website: <a href="https://www.nvsos.gov">www.nvsos.gov</a>.

Respectfully,

ROSS MILLER Secretary of State

LAS VEGAS OFFICE 535 E. Washington Avenue 8ECURITIES: Suite 5200 Los Vegas, Nevada 89101 Tesephone (702) 486-2440 Ess (702) 486-2453 MAIN OFFICE 101 M. Carson Street, Suite 3 Carson City, Nevada 89701-4786 Telephone (773) 684-3708 Fax (775) 684-5725 CORPORATE SATELLITE OFFICE. 202 N. Carson Super Carson City. Nevada 89101 Telephone (773) 684-5768 Eax (775) 684-5723

#### **QUESTION NO. 2**

### Amendment to the Nevada Constitution

### **CONDENSATION (Ballot Question)**

Shall Article 1 of the Nevada Constitution be amended in order: to provide that the transfer of property from one private party to another private party is not considered a public use; to provide that property taken for a public use must be valued at its highest and best use; to provide that fair market value in eminent domain proceedings be defined as the "highest price the property would bring on the open market;" and to make certain other changes related to eminent domain proceedings?

534,547 Yes No 🗆 344,562

#### **EXPLANATION**

The proposed amendment, if passed, would create a new section within Article 1 of the Nevada Constitution. The amendment provides that the transfer of property taken in an eminent domain action from one private party to another private party would not be considered taken for a public use.

The State or its political subdivisions or agencies would not be allowed to occupy property taken in an eminent domain action until the government provides a property owner with all government property appraisals. The government would have the burden to prove that any property taken was taken for a public use.

If property is taken by the State or its political subdivisions or agencies for a public use, the property must be valued at its highest and best use. In an eminent domain action, just compensation would be considered a sum of money that puts a property owner in the same position as if the property had not been taken, and includes compounded interest and reasonable costs and expenses. Fair market value, for eminent domain purposes, would be defined as the "highest price the property would bring on the open market."

If property taken in an eminent domain proceeding is not used for the purpose the property was taken for within five years, the original property owner would be able to reclaim the property upon repayment of the original purchase price.

#### ARGUMENT ADVOCATING PASSAGE

Question 2 is a response to the Supreme Court decision in Kelo v. the City of New London which expanded the definition of "public use" to include increasing city hall's tax base. It is also a response to the failure of the Nevada Supreme Court which made the same ruling three years ago in Pappas v. the City of Las Vegas Redevelopment Agency authored by Justice Nancy Becker. Suzette Kelo's home was taken by the government and given to a developer who wanted to build

more expensive homes. In *Pappas*, the property was given to casinos. Transfers like this are absolutely "forbidden" under our proposed rules.

To help citizens whose homes are targeted to be "taken" by eminent domain, we are adding several new procedural protections. Before the government can force someone out of their home, the government will be required to provide the property owner with copies of ALL appraisals the government possesses. This will have the effect of helping a homeowner decide if the government is acting in "good faith." Right now, a landowner is not entitled to these appraisals, until their property is taken, and they are in the middle of a costly lawsuit. If a landowner disagrees with the government's decision that a project is a valid "public use," the landowner has the right to ask a jury to determine if the "public use" is legitimate, before the government has the right to occupy the land. Under current rules, once the city council or county commission approves the decision of its bureaucrats that a certain project is a "public use," the landowner has no remedy.

Lastly, if a landowner ends up in court in an eminent domain battle, we have added provisions to keep the playing field level. People who are standing their ground and fighting for their rights need not fear court costs and attorney's fees, because judges will not have the power to award fees and costs if the landowner should lose.

Question 2 will prevent the government from automatically pulling the "trigger" of eminent domain, when it wants to take someone's private property. It will give landowners legal weapons to fight back, when they find their land has been targeted for government seizure.

The above argument was submitted by the Ballot Question Committee composed of citizens in favor of this question as provided for in NRS 293.252

### REBUTTAL TO ARGUMENT ADVOCATING PASSAGE

Contrary to what proponents say, Question 2 will hurt the great majority of Nevadans by slowing and in some cases stopping construction of needed highways and other public projects. If this question was truly about the *Kelo* decision, it should have stopped after section two. Instead, eight additional sections are included that we believe would primarily benefit trial lawyers and their special interest clients, with all extra costs to be borne by you the taxpayer!

Keep in mind that the Nevada Constitution provides a framework upon which a duly elected State Legislature may add laws. However, this proposal bypasses all public hearings, discussions, and debate in the Legislature, as well as the final review and action of the Governor. If the voters approve Question 2, ALL nine sections would go into effect, both good and bad! The process to fix the Constitution at a later date is both costly and lengthy, taking five years or longer.

Vote NO on this question! DO NOT clutter our Constitution with language that undermines local community control and your quality of life! Instead, require the newly elected Legislature and Governor to do their jobs by dealing with the *Kelo* issue in 2007.

The above argument was submitted by the Ballot Question Committee composed of citizens opposed to this question as provided for in NRS 293.252

#### ARGUMENT OPPOSING PASSAGE

Voters Beware! Question 2 is NOT what it appears to be! The public should be suspicious of a proposal that adds over 400 words to Nevada's Constitution. Details like these belong in state law, not in the Constitution.

Question 2 fails the test of being in the public's best interest. Buried within are a number of provisions that primarily benefit a small number of lawyers and special interests. Current Nevada law requires payment of the "most probable price" when land is acquired for roads, schools, or other vital public facilities. However, this proposal requires payment of the "highest price." Further, we believe taxpayers may have to pay all lawyers fees and court expenses for any legal actions brought by private parties on eminent domain!

] \*

The total cost to Nevada's taxpayers is unknown, but every extra penny spent on settlement costs and attorney's fees may mean that fewer vital public projects get done. Nevada's Department of Transportation and the Regional Transportation Commission of Washoe County have estimated that this proposal will cost taxpayers a minimum of \$640 million more for transportation projects over the next ten years. Further, because Question 2 appears to violate federal transportation regulations, Nevada may lose an estimated \$210 million each year in federal highway funds.

Section 11 could greatly slow and increase the cost of constructing school, major road, water, flood control, or other vital public projects. It does this by requiring land acquired through eminent domain to be "used within five years for the original purpose stated," starting from the date the final order of condemnation is entered. Otherwise, such land automatically reverts back to the original property owner upon repayment of the purchase price. This would cause the eminent domain process to start all over again, with all the costs borne by Nevada's taxpayers! Acquisition of land and right-of-way, legal actions, and required environmental analyses all take time. Five years is an unreasonable time frame to put in our Constitution.

Vote NO on Question 2. It is not only misleading, it will be expensive for taxpayers and harmful to our communities! Your NO vote will send a message to the special interests backing this proposal that you want to stay in control of your community and protect your quality of life.

The above argument was submitted by the Ballot Question Committee composed of citizens opposed to this question as provided for in NRS 293.252

#### REBUTTAL TO ARGUMENT OPPOSING PASSAGE

Question 2 is a concise blueprint to restore valuable rights that once belonged to all homeowners. Until 1993, Nevada defined "just compensation" as the "highest price" the property would bring on the open market. Our legislature changed that definition after strong lobbying to the "most probable price." Today, only Nevada and a small minority of other states refuse to use the "highest price" definition.

If landowners are not entitled to the appraisals in the government's possession, how do they know whether the government is acting in good faith, or what price, their property is really worth?

The Legislature and Courts had their chances to save the rights of homeowners, but instead of protecting homeowners, they acted as accomplices in allowing those rights to be taken away. Our opponents think that adding 400 words to the Constitution is unnecessary. Their complaint is not with the number of words we use, but the number of protections you will have restored.

Lastly, we believe the government has fabricated impact costs as can be seen on the Secretary of State's website which states it is unknown if there will be an increase in costs, because if litigation decreases, so will the costs to the public.

The above argument was submitted by the Ballot Question Committee composed of citizens in favor of this question as provided for in NRS 293.252

#### FISCAL NOTE

### FINANCIAL IMPACT - CANNOT BE DETERMINED

Question 2 proposes to amend Article 1 of Nevada's Constitution regarding the determination of public use of property, payment for private property taken under eminent domain actions, and the rights of property owners in eminent domain actions. The provisions of Question 2 cannot become effective until after the 2008 General Election.

#### FINANCIAL IMPACT OF QUESTION 2

Question 2 declares that public use does not include transfers of property taken in an eminent domain proceeding from one private party to another private party. Although the use of this type of transfer of private property for projects by government entities is eliminated, an estimate of the financial impact to state and local governments planning to use this type of transfer after the effective date of the Question 2 cannot be determined.

The provision requiring taken or damaged property to be valued at its highest and best use potentially increases the costs incurred by state or local government entities to provide the required payments to property owners under eminent domain proceedings. Given the difficulty projecting the level and scope of eminent domain proceedings state and local governments may undertake after the effective date of the Question 2, the potential financial impact on state or local governments cannot be determined with any degree of certainty. The potential increase in the costs may cause government entities to forego certain projects requiring the taking of private property under eminent domain actions.

The provisions of the Question 2 may potentially increase the number of cases involving eminent domain actions. The potential increase in expenses incurred by state and district courts from handing a larger number of cases involving eminent domain actions cannot be determined with any degree of certainty.

The fiscal note was prepared by the Legislative Counsel Bureau pursuant to NRS 295.015

#### **FULL TEXT OF MEASURE**

(Sections 1, 3, 8, 9, and 10 have been stricken from the text of the measure by the Nevada Supreme Court.)

## NEVADA PROPERTY OWNERS BILL OF RIGHTS INITIATIVE

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

### THE PEOPLE OF THE STATE OF NEVADA DO ENACT AS FOLLOWS:

- Section 1. Article I of the Constitution of the State of Nevada is hereby amended by adding thereto a new section to be designated section 22, to read as follows:
- Sec. 22. Notwithstanding any other provision of this Constitution to the contrary:

  1. All property rights are hereby-declared to be fundamental constitutional rights and each und every right provided herein-shall be self-executing.
- 2. Public use shall not include the direct or indirect transfer of any interest in property taken in an eminent domain proceeding from one private party to another private party. In all eminent domain actions, the government shall have the burden to prove public use.
- 3. Unpublished eminent domain judicial opinions or orders shall be null and void.
- 4. In all eminent domain actions, prior to the government's occupancy, a property owner shall be given copies of all appraisals by the government and shall be entitled, at the property owner's election, to a separate and distinct determination by a district court jury, as to whether the taking is actually for a public use.
- 5. If a public use is determined, the taken or damaged property shall be valued at its highest and best use without considering any future dedication requirements imposed by the government. If private property is taken for any proprietary governmental purpose, then the property shall be valued at the use to which the government intends to put the property, if such use results in a higher value for the land taken.
- 6. In all eminent domain actions, just compensation shall be defined as that sum of money, necessary to place the property owner back in the same position, monetarily, without any governmental offsets, as if the property had never been taken. Just compensation shall include, but is not limited to, compounded interest and all reasonable costs and expenses actually incurred.
- 7. In all eminent domain actions where fair market value is applied, it shall be defined as the highest price the property would bring on the open market.
- 8. Government actions which result in substantial economic loss to private property shall require the payment of just compensation. Examples of such substantial economic loss include, but are not limited to, the down zoning of private property, the elimination of any access to private property, and limiting the use of private air space.
- 9. No Nevada state court judge or justice who has not been elected to a current term of office shall have the authority to issue any ruling in an eminent domain proceeding.
- 10. In all eminent domain actions, a property owner shall have the right to preempt one judge at the district court level and one justice at each appellate court level. Upon prior notice to all parties, the clerk of that court shall randomly select a currently elected district court judge to replace the judge or justice who was removed by preemption.

- 11. Property taken in eminent domain shall automatically revert back to the original property owner upon repayment of the original purchase price, if the property is not used within five years for the original purpose stated by the government. The five years shall begin running from the date of the entry of the final order of condemnation.
- 12. A property owner shall not be liable to the government for attorney fees or costs in any eminent domain action.
- 13. For all provisions contained in this section, government shall be defined as the State of Nevada, its political subdivisions, agencies, any public or private agent acting on their behalf, and any public or private entity that has the power of eminent domain.
- 14. Any provision contained in this section shall be deemed a separate and freestanding right and shall remain in full force and effect should any other provision contained in this section be stricken for any reason.

#### **DESCRIPTION OF EFFECT**

The following constitutional provisions shall supersede all conflicting Nevada law regarding eminent domain actions.

- Property rights are fundamental constitutional rights.
- Transfer of land from one private party to another private party is not public use.
- Before the government may occupy property, it must provide appraisals and prove the taking is for public use.
- Property must be valued at the use which yields the highest value.
- Government actions causing economic loss to property require the payment of just compensation.
- Only currently elected judges may issue eminent domain decisions, and such decisions must be published to be valid.
- In each action, the property owner may disqualify one judge at each judicial level.
- Just compensation is the sum of money including interest compounded annually necessary to put the owner in the same position without offsets as if the property was not taken.
- Property taken but not used within five years for the purpose for which it was taken must be returned to the owner.
- Fair market value is the highest price the property would bring on the open market.
- Property owners shall not be liable for the government's attorney fees or costs.

# Exhibit 11

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CASE NO. A-17-758528-J
 1
   DOCKET U
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   DEPT. XVI
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 4
 5
                         DISTRICT COURT
 6
 7
                      CLARK COUNTY, NEVADA
                           * * * * *
 8
   180 LAND COMPANY LLC,
 9
10
               Plaintiff,
11
         vs.
   LAS VEGAS CITY OF,
12
13
               Defendant.
14
15
                     REPORTER'S TRANSCRIPT
16
                               OF
               PLAINTIFF'S REQUEST FOR REHEARING
17
        BEFORE THE HONORABLE JUDGE TIMOTHY C. WILLIAMS
18
19
                     DISTRICT COURT JUDGE
20
               DATED THURSDAY, JANUARY 17, 2019
21
22
23
   REPORTED BY: PEGGY ISOM, RMR, NV CCR #541,
24
25
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Peggy Isom, CCR 541, RMR (702)671-4402 - CROERT48@GMAIL.COM Pursuant to NRS 239.053, illegal to copy without payment.

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1
   APPEARANCES:
 2
 3
   FOR THE PLAINTIFF:
 4
 5
           KERMITT L. WATERS
           BY: KERMITT WATERS, ESQ.
 6
 7
           BY:
               JAMES J. LEAVITT, ESQ.
           704 SOUTH NINTH STREET
 8
 9
           LAS VEGAS, NV 89101
10
           (702)733-8877
           (702)731-1964
11
12
           INFO@KERMITTWATERS.COM
13
14
15
           HUTCHISON & STEFFEN, LLC
16
           BY: MARK A. HUTCHISON, ESQ.
17
           10080 ALTA DRIVE
           SUITE 200
18
19
           LAS VEGAS, NV 89145
           (702) 385-2500
20
21
           (702) 385-2086 Fax
22
           MHUTCHISON@HUTCHLEGAL.COM
23
24
25
```

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1
   APPEARANCES CONTINUED:
 2
   FOR THE DEFENDANT:
 3
 4
 5
           MCDONALD CARANO WILSON, LLP
           BY: GEORGE F. OGILVIE, III, ESQ.
 6
 7
           BY:
               DEBBIE LEONARD, ESQ.
           2300 WEST SAHARA AVENUE
 8
           SUITE 1000
 9
10
           LAS VEGAS, NV 89102
           (702) 873-4100
11
12
           (702) 873-9966 Fax
13
           GOGILVIE@MCDONALDCARANO.COM
14
15
16
           PISANELLI BICE PLLC
17
           BY: DUSTUN HOLMES, ESQ.
           400 SOUTH SEVENTH STREET
18
19
           SUITE 300
           LAS VEGAS, NV 89101
20
           (702) 214-2100
21
22
           (702) 214-2101 Fax
           DHOLMES@DHH@PISANELLIBICE.COM
23
24
25
                            * * * * *
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1	LAS VEGAS, NEVADA; THURSDAY, JANUARY 17, 2019				
2	9:08 A.M.				
3	PROCEEDINGS				
4	* * * * *				
5					
6	THE COURT: First up would be page 1. 180				
7	Land Company versus City of Las Vegas. Well, it's				
8	going to be uncontested because I'm going to issue a				
9	have someone issue a nunc pro tunc order.				
09:08:58 <b>10</b>	And let's go ahead and place our appearances				
11	on the record.				
12	MR. LEAVITT: Your Honor, James A. Leavitt on				
13	behalf of 180 Land LLC.				
14	MR. WATERS: Kermitt L. Waters on behalf of				
09:09:03 <b>15</b>	the 180 Land Company LLC.				
16	MR. HUTCHISON: And Mark Hutchinson on behalf				
17	of the 180 Land LLC.				
18	MR. OGLIVIE: George Ogilvie on behalf the				
19	City of Las Vegas.				
09:09:11 20	MS. LEONARD: Debbie Leonard on behalf of the				
21	City of Las Vegas.				
22	MR. HOLMES: Dustun Holmes on behalf of the				
23	intervenors, your Honor.				
24	THE COURT: Okay. Anyway, normally, I invite				
09:09:21 <b>25</b>	argument and discussion, but under the facts and				

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09:09:24 <b>1</b>	circumstances of this case I see no need to. And I
2	don't mind telling you why.
3	First and foremost no one can argue what my
4	intent was when I issued my decision as it related to
09:09:38 <b>5</b>	the petition for judicial review from a and I
6	understand the history of this case. I remember when I
7	granted the motion to sever. I understand there's some
8	complex issues regarding eminent domain in the other
9	case. I haven't looked at it. I recognize that
09:09:55 <b>10</b>	they're there.
11	Secondly you should be reporting this.
12	THE COURT REPORTER: They are.
13	THE COURT: Okay. All right.
14	Secondly, I have never sua sponte ruled on any
09:10:08 <b>15</b>	issue in thousands of cases as a trial judge. I'm just
16	going to tell you that.
17	I read I was reading the points and
18	authorities. And as I was reading them, I called my
19	law clerk in. And I said what the heck is going on in
09:10:21 <b>20</b>	this case? I don't mind telling you that. And so he
21	said, Well, Judge I don't know. And understand this.
22	He was a new law clerk at the time. We rotate them out
23	every year.
24	MR. HUTCHISON: Right.
09:10:35 <b>25</b>	THE COURT: And I had him pull the minutes.

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09:10:37 <b>1</b>	And at the very end of the order that was submitted for
2	my signature, and we'll be more specific for the
3	record, to my chagrin, and I think it was was it
4	paragraph, let me see here, 64 on page 23 of the order,
09:10:57 <b>5</b>	specifically set forth the following:
6	Further, petitioner's alternative claims
7	for inverse condemnation must be dismissed for
8	lack of ripeness.
9	I never intended on any level for that to be
09:11:09 <b>10</b>	included in the order. It was never briefed.
11	As a trial judge, I have certain core values.
12	I don't mind saying this. And I think from a
13	historical prospective everyone that has appeared in
14	this courtroom understands that, number one, I believe,
09:11:25 <b>15</b>	in the Seventh Amendment to the United States
16	Constitution. When it's close, let a jury decide. I
17	feel very strongly about that.
18	Just as and it was discussed, but it didn't
19	have to be really argued because I believe in due
09:11:39 <b>20</b>	process. That's one of the foundations of our justice
21	system. This issue was never vetted. It was never
22	raised. It was never discussed; right?
23	MR. HUTCHISON: Correct, your Honor.
24	MR. WATERS: That's correct.
09:11:51 <b>25</b>	MR. LEAVITT: Yes.

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09:11:51 <b>1</b>	THE COURT: Yes. So it doesn't matter why
2	this was here. I'm not going to throw my law clerk
3	under the bus. We didn't catch it. And I want to make
4	sure the record is clear. And I want a nunc pro tunc
09:12:06 <b>5</b>	order superseding any determination as it relates to
6	"Further, petitioner's alternative claim for inverse
7	condemnation must be dismissed. Right?
8	And I want to make sure the record is clear.
9	I haven't made any factual rulings or determination as
09:12:24 <b>10</b>	it relates to the severed case. I have not made any
11	issue, rulings, or determinations as a matter of law as
12	it relates to the severed case.
13	Does everybody understand that?
14	MR. HUTCHISON: Yes, your Honor.
09:12:39 <b>15</b>	THE COURT: And normally, I invite too much
16	argument and discussion. And I've always taken a
17	cautious approach when it comes to all issues. And I
18	invite more briefing. That's how I've done it for
19	close to 14 years.
09:12:52 <b>20</b>	So this happened. We're going to move
21	forward. Can you prepare a nunc pro tunc order, sir,
22	for me to take a look at. And I'll take a close look
23	at it.
24	MR. WATERS: Sure.
09:13:04 <b>25</b>	THE COURT: And it's specifically regarding

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09:13:05 1
           the severed case.
         2
                     MR. HUTCHISON: Yes, your Honor.
         3
                     THE COURT: Anything else? Yes.
                     MR. LEAVITT: Yes, your Honor. Just on the
         4
           record really quick. The severed case is addressed in
09:13:09 5
           findings number 63, 64, 65, and 66.
         6
                     THE COURT: I see that.
         7
                    MR. LEAVITT: Okay.
         8
         9
                     THE COURT: But I focused on the decision.
09:13:21 10
                    MR. LEAVITT: Understood.
        11
                     THE COURT: It was really -- I mean, you know,
           whether you win or lose, it was a very unique issue.
        12
        13
           It involved judicial review of the city council.
        14 That's it; am I right?
09:13:34 15
                    MR. HUTCHISON: Yes.
        16
                     THE COURT: I'm glad -- I was going to call
        17
           you up first even if you weren't first because at the
           end of the day there's -- we can't have argument on
        18
           what my intent was. Only I can express what my intent
        19
09:13:46 20
           was when I made my decision and had that placed on the
           record. Right?
        21
        22
                    MR. HUTCHISON: Yes, your Honor.
                    MR. LEAVITT: Yes.
        23
        24
                     THE COURT: Well, you can't argue, Well,
09:13:55 25
           Judge, this is what your intent was; right? No.
                                                              You
```

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can argue a lot of other things and the intent of the
09:13:56 1
         2
           legislature, but not my intent.
                    MR. HUTCHISON: Correct, your Honor.
                    THE COURT: And so for the record I just want
         4
09:14:03 5
           to make sure I'm clear. And you are correct, sir. You
           pointed it out. You can prepare that type of order.
         7
           Nunc pro tunc. And we all know what that means.
         8
                    MR. LEAVITT: Yes, your Honor.
         9
                    THE COURT: Yeah. And so, anyway, that's what
09:14:14 10 | I want to do. And we'll just move forward. And I
        11 have -- I realize potentially in the inverse
           condemnation case there's going to be some unique
        12
        13
           issues. I don't know. Hypothetically, the entire
        14
           conduct of the city council could impact that. I don't
09:14:31 15
           know. I'm pretty good at issue spotting. But my mind
           is completely open. I just want to tell everybody
        16
        17
           that.
                    MR. HUTCHISON: Thank you, your Honor.
        18
        19
                    MR. LEAVITT: Your Honor, we'll prepare the
09:14:42 20
           order.
        21
                    THE COURT: Prepare the order. And there's no
           need for argument.
        23
                    MR. WATERS: All right.
        24
                    THE COURT: I'm sorry you had to do briefing.
09:14:47 25 But that's my decision. And to be honest with you, I
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09:14:51 <b>1</b>	was kind of surprised when I saw it because I would
2	think you realize I don't do things that way.
3	MR. LEAVITT: I understand.
4	MR. WATERS: We respect that, your Honor.
09:14:59 <b>5</b>	Thank you.
6	THE COURT: Okay. Everyone, enjoy your day.
7	MR. LEAVITT: Thank you, your Honor.
8	MR. BERVIII. Induk you, your honor.
9	(Proceedings were concluded.)
10	(rioceedings were concluded.)
10	* * * * * *
12	
13	
14 15	
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1	REPORTER'S CERTIFICATE
2	STATE OF NEVADA)
3	:SS COUNTY OF CLARK)
4	I, PEGGY ISOM, CERTIFIED SHORTHAND REPORTER DO
5	HEREBY CERTIFY THAT I TOOK DOWN IN STENOTYPE ALL OF THE
6	PROCEEDINGS HAD IN THE BEFORE-ENTITLED MATTER AT THE
7	TIME AND PLACE INDICATED, AND THAT THEREAFTER SAID
8	STENOTYPE NOTES WERE TRANSCRIBED INTO TYPEWRITING AT
9	AND UNDER MY DIRECTION AND SUPERVISION AND THE
10	FOREGOING TRANSCRIPT CONSTITUTES A FULL, TRUE AND
11	ACCURATE RECORD TO THE BEST OF MY ABILITY OF THE
12	PROCEEDINGS HAD.
13	IN WITNESS WHEREOF, I HAVE HEREUNTO SUBSCRIBED
14	MY NAME IN MY OFFICE IN THE COUNTY OF CLARK, STATE OF
15	NEVADA.
16	
17	PEGGY ISOM, RMR, CCR 541
18	FEGGI ISOM, KMK, CCK S41
19	
20	
21	
22	
23	
24	
25	

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	<b>65 [1]</b> 8/6	7/16 8/18 9/22	4/19 4/21 8/13 9/14	
MR. HOLMES: [1]	<b>66 [1]</b> 8/6	<b>as [9]</b> 5/4 5/15	<b>claim [1]</b> 7/6	discussed [2] 6/18
4/21	7	5/18 6/11 6/18 7/5	claims [1] 6/6	6/22
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