IN THE SUPREME COURT OF THE STATE OF NEVADA

LAS VEGAS METROPOLITAN POLICE DEPARTMENT,

Petitioner,

VS.

THE EIGHTH JUDICIAL DISTRICT COURT FOR THE STATE OF NEVADA, IN AND FOR THE COUNTY OF CLARK, AND THE HONORABLE ADRIANA ESCOBAR, DISTRICT JUDGE,

Respondents,

and

DUE DILIGENCE GROUP, LLC, a limited liability company,

Real Party in Interest.

Supreme Court Case Electronically Filed Aug 05 2022 04:16 p.m. Elizabeth A. Brown Clerk of Supreme Court

PETITIONER'S APPENDIX (Bates Nos. PA 001-114)

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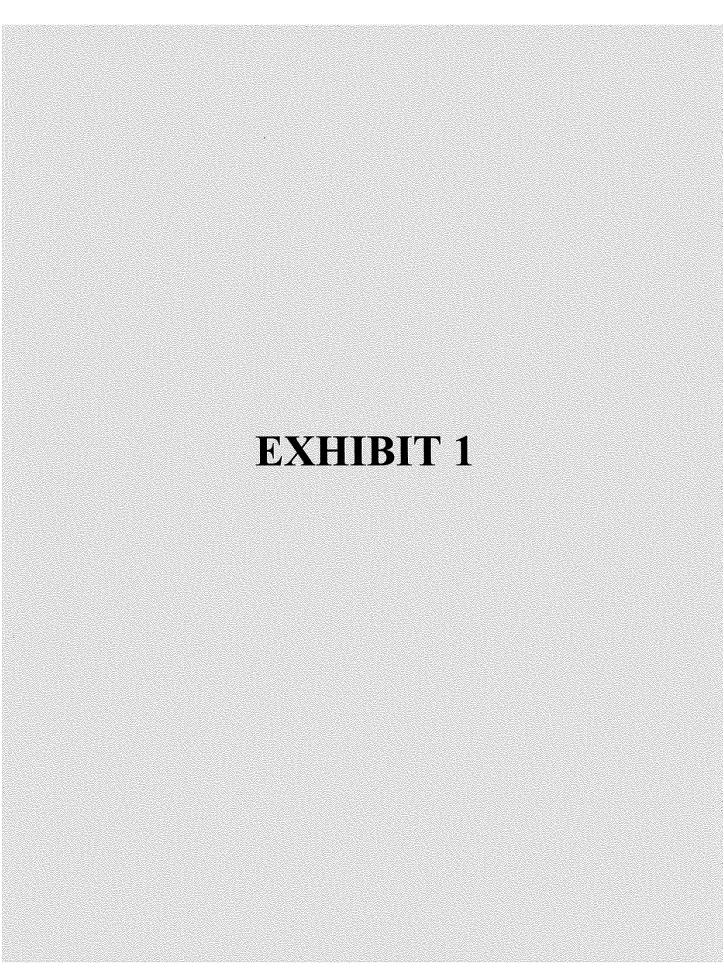
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Motion for Order Granting Plaintiff's Application	
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IN THE EIGHTH JUDICIAL DISTRICT COURT

OF THE STATE OF NEVADA IN AND FOR CLARK COUNTY

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DUE DILIGENCE GROUP, LLC, a limited liability company,

Plaintiff.

VS.

LAS VEGAS METROPOLITAN POLICE DEPARTMENT,

Defendant.

Case No.:

Dept. No.:

APPLICATION FOR ORDER COMPELLING DISCLOSURE OF PUBLIC RECORDS PURSUANT TO NRS 239.011/PETITION FOR WRIT OF MANDAMUS

Priority Matter Pursuant to NRS 239.011(2)

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COMES NOW Plaintiff Due Diligence Group, LLC, a limited liability company formed under the laws of Delaware ("Plaintiff"), by and through its undersigned counsel, and files this Nevada Public Records Act Application and Petition for Writ of Mandamus for declaratory and injunctive relief ("Application"), ordering the Las Vegas Metropolitan Police Department ("LVMPD" or "Defendant") to provide Plaintiff access to and complete copies of public records requested pursuant to the Nevada Public Records Act, NRS §§ 239.001 et seq. ("NPRA"). Plaintiff

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also requests an award of all fees and costs associated with its efforts to compel LVMPD's compliance and obtain the withheld public records, and that this matter be expedited as mandated by NRS § 239.011(2).

In support thereof, Plaintiff alleges as follows:

NATURE OF ACTION

- 1. Plaintiff brings this application for relief pursuant to NRS § 239.011. See Reno Newspapers, Inc. v. Gibbons, 127 Nev. 873, 877-78, 882, 266 P.3d 623, 626 (2011).
- 2. Plaintiff's application to this Court is the proper means to secure LMVPD's compliance with the NPRA. *Id.*; see also DR Partners v. Bd. of Cnty. Comm'rs of Clark Cnty., 116 Nev. 616, 621, 6 P.3d 465, 468 (2000) (citing Donrey of Nev. v. Bradshaw, 106 Nev. 630, 798 P.2d 144 (1990)) (writ of mandamus is the appropriate procedural remedy to compel compliance with the NPRA).
- 3. Plaintiff is entitled to an expedited hearing on this matter pursuant to NRS § 239.011(2), which mandates that "the court shall give this matter priority over other civil matters to which priority is not given by other statutes."

JURISDICTION AND VENUE

- 4. This Court has jurisdiction to issue a writ of mandamus pursuant to Article 6 Section 6 of the Nevada Constitution and NRS § 34.160.
- 5. This Court has jurisdiction to hear Plaintiff's claim pursuant to NRS § 239.001 because Clark County is where the public records requested are held.
- 6. Venue is proper in the Eighth Judicial District Court of Nevada because all relevant actions have occurred in Clark County, Nevada.

PARTIES

7. Plaintiff Due Diligence Group, LLC is a limited liability company and consulting firm specializing in background research, which often requires the submission of public records requests to federal, state, and local government agencies. Plaintiff helps ensure government transparency and accountability in the provision of public services and public records.

8. Defendant LVMPD is a public agency in Clark County, Nevada subject to the NPRA pursuant to NRS § 239.005(5)(d).

STANDING

9. Plaintiff has standing to pursue this action pursuant to NRS § 239.011 because LVMPD has unjustifiably withheld documents responsive to Plaintiff's numerous public records requests, each of which were properly submitted in accordance with all applicable state laws and LVMPD's prescribed policies and procedures. Furthermore, LVMPD has failed to meaningfully respond to Plaintiff's requests, in violation of the NPRA.

FACTUAL ALLEGATIONS

- 10. On December 1, 2021, Plaintiff submitted two public records requests to LVMPD (NPR2022-0018285 and NPR2022-0018286) seeking "releasable/redacted copies of incoming-and-outgoing emails (including attachments) between Sheriff Joe Lombardo" and his campaign consultants Mike Slanker and Ryan Ewrin "from January 1, 2021, to December 1, 2021."
- 11. Just a day later, on December 2, 2021, LVMPD informed Plaintiff that "[i]n order for the [LVMPD] Public Records Unit to proceed with researching [Plaintiff's] request" it had to "provide email address(s) [sic] for the individual(s) [Plaintiff was] inquiring about." Without those email addresses, LVMPD's Public Records Unit claimed that it would be unable to proceed with researching Plaintiff's requests. LVMPD's Public Records Unit then informed Plaintiff that Plaintiff's requests would be cancelled and instructed Plaintiff to submit new requests for the same information.
- 12. On January 5, 2022, Plaintiff resubmitted its requests (NPR2022-0019318 and NPR2022-0019319) as instructed and provided LVMPD's Public Records Unit with the email addresses associated with Messrs. Slanker and Erwin.
- 13. That same day, January 5, LVMPD's Public Records Unit requested payment of \$153.00 for approximately three hours of preliminary research to determine whether any responsive records existed. Plaintiff remitted payment immediately to LVMPD on January 8 with a check delivered via United States Postal Service.

- On January 11, 2022, LVMPD informed Plaintiff that it had received payment and would begin processing requests NPR2022-0019318 and NPR2022-0019319.
- 15. On January 28, 2022, LVMPD informed Plaintiff that its search had revealed numerous emails responsive to Plaintiff's requests and that it anticipated those emails would be ready for release on February 4, 2022.
- 16. However, on February 4, 2022, LVMPD changed its tune. Instead of releasing the emails, LVMPD alleged, for the first time, that "the only records located [were] not public records." LVMPD then selected and produced only a small sampling of the responsive emails uncovered in its search "to demonstrate their nature" and withheld the remaining responsive emails.
- 17. On March 24, 2022, Plaintiff submitted a third records request, NPR2022-0021998, seeking emails between Sheriff Lombardo and former Lieutenant Governor Mark Hutchison, another campaign consultant that Sherriff Lombardo hired as part of his campaign for governor.
- 18. On April 6, 2022, LVMPD refused Plaintiff's third and final records request. In doing so, LVMPD cited Plaintiff's previous requests, noting that LVMPD's Public Records Unit search revealed "very few emails responsive" to Plaintiff's request. LVMPD reiterated its belief that "[t]he email [sic] are not public records" and that "[i]t was unlikely that any communications would be related to LVMPD business[]," because the emails were "related to Mr. Lombardo's campaign and not his duties as Clark County Sheriff."
- 19. LVMPD's denials of requests NPR2022-0019318, NPR2022-0019319, and NPR2022-0021998 (collectively, the "Requests") prompted Plaintiff to send its first demand letter on April 12, 2022, requesting LVMPD immediately produce all records responsive to Plaintiff's Requests within five business days and challenging the purported justification for withholding records that LVMPD had already conceded were responsive to Plaintiff's requests.
- 20. On April 19, 2022, LVMPD again refused to provide Plaintiff the records responsive to its requests. LVMPD reiterated its mistaken belief that the emails were not related to Sheriff Lombardo's duties as Sheriff and that, therefore, they did not concern the provision of public service and were not public records subject to disclosure.

- 21. Contrary to LVMPD's assessment, the emails requested are directly related to Sherriff Lombardo's duties as sheriff. First, the sample emails that the LVMPD produced include information directly related to government conduct and the provision of public service, including Nevada's COVID policies, an LVMPD deputy's presentation analyzing Clark County and Nevada's economic status, emails from a disgruntled citizen regarding Sheriff Lombardo's mismanagement of the fingerprint bureau, and press releases from Governor Sisolak regarding new and pending state legislation.
- 22. Second, the timing and nature of the sample emails that the LVMPD produced show that Sheriff Lombardo was using his government-issued email address to engage in political activity during his hours of employment. That, in itself, sheds light on his provision of public services, as it is directly in contrast to his duty to avoid conflicts of interest between public duties and private interests. NRS § 281A.020. Moreover, as a state employee, Sheriff Lombardo is proscribed from engaging in political activity during his hours of employment and is subject to disciplinary or corrective action for doing so. NAC §§ 284.650(9), 284.770(2).
- 23. This is different than a situation where the documents sought are entirely divorced from a public employee's duties and have no bearing on the public employee's execution of their duties or the provision of public services. It would be deeply troubling if Nevada's public records law allowed state entities to avoid compliance with public records laws by categorizing materials that show that an employee is violating their duties under state law as "unrelated" to those duties and thus refusing to produce them in response to a properly constituted public records request.
- 24. On April 27, 2022, in the face of LVMPD's continued refusal to produce records responsive to Plaintiff's Requests, undersigned counsel sent a second demand letter directing that LVMPD "produce all requested emails within 5 business days of receipt of" Plaintiff's second letter.
- 25. On May 4, 2022, LVMPD again refused Plaintiff's Requests but raised a new justification, not previously asserted, for withholding the responsive emails. For the first time, LVMPD asserted that the records were confidential under the deliberative process privilege. That privilege protects the decision-making processes of government agencies. However, Messrs.

Erwin, Slanker, and Hutchison are campaign consultants hired by Sheriff Lombardo for political, strategic and communications consulting for his campaign for governor. They are not employees of the state of Nevada, Clark County, or the LVMPD.

- 26. It cannot be that the emails were unrelated to his duties as sheriff, yet also included ideas, opinions, and viewpoints which were predecisional and deliberative to an LVMPD policy decision. This puts LVMPD's earlier and later justifications for withholding the emails directly at odds.
- 27. To the extent Sheriff Lombaro was engaging in predecisional communications that contributed to an LVMPD policy decision with his campaign consultants, that would also violate his duties as sheriff. *See supra* ¶ 22.
- 28. LVMPD's persistent denials run afoul of Nevada law and the fundamental purpose of the NRPA. The NPRA favors transparency and accountability in government and is meant to guarantee that public records are broadly accessible. *See Gibbons*, 127 Nev. at 878, 266 P.3d at 626 (citing NRS 239.001(1)).
- 29. There is no privilege or confidentiality designation that applies to Plaintiff's requests or the Sheriff's emails that justify withholding on the basis of confidentiality or the deliberative process privilege.
- 30. Defendant has failed to comply with the NPRA by providing woefully and intentionally deficient responses to Plaintiff's lawful and proper Requests without any legitimate basis permitting withholding under NRS § 239.107

LEGAL AUTHORITY

Legal Framework

31. The NPRA provides that a writ of mandamus is the appropriate procedural remedy for pursuing the disclosure of public records and compelling production once a request is denied. See NRS § 239.011; City of Sparks v. Reno Newspapers, Inc., 133 Nev. 398, 399, 399 P.3d 352, 355 (2017) (collecting cases); DR Partners, 116 Nev. at 621, 6 P.3d at 468 (citing Donrey, 106 Nev. 630, 798 P.2d 144).

32. Under the NPRA, "all public records generated by government entities are public information and are subject to public inspection unless otherwise declared to be confidential." *City of Sparks*, 133 Nev. at 400, 399 P.3d at 355 (quoting *Reno Newspapers, Inc. v. Haley*, 126 Nev. 211, 214, 234 P.3d 922, 924 (2010)). Specifically,

this court will presume that all public records are open to disclosure unless either (1) the Legislature has expressly and unequivocally created an exemption or exception by statute; or (2) balancing the private or law enforcement interests for nondisclosure against the general policy in favor of an open and accessible government requires restricting public access to government records.

Id. (quoting *Haley* at 214-15, 234 P.3d at 924-25). Unlike a typical mandamus case, under the NPRA, "the burden is on the government to prove confidentiality by a preponderance of the evidence" in order to advance "the underlying policy of ensuring an open and accountable government." *Id.* (quoting *Haley* at 215, 234 P.3d at 925).

- 33. Here, LVMPD first disputes the requested emails are public records at all. LVMPD contends that the emails are personal and unrelated to the provision of public service and therefore exempt from the NPRA's disclosure requirements. That characterization is simply incorrect, as explained below. *See infra* ¶¶ 42–45.
- 34. Second, LVMPD claims that even if the emails are public records, they are confidential. In support, LVMPD has not asserted any statutory exception or exemption, but argues that the common-law "deliberative process privilege" would shield the emails from disclosure.
- 35. The Supreme Court established the requirements for the deliberative process privilege in *DR Partners*, 116 Nev. 616, 623, 6 P.3d 465, 469 (2000). To qualify for non-disclosure under the deliberative process privilege records must be both predecisional and deliberative. *See id.* To qualify as "predecisional" the governmental entity must pinpoint "an agency decision or policy to which the documents contributed" or played a role in making. *See id.* To be deemed part of the "deliberative" process, the record "must consist of opinions, recommendations, or advice about agency policies." *Id.* at 623, 6 P.3d at 469-70. Even if the subject records played a role in the agency's decision-making process, the records still must be proven deliberative—it is not enough for them to be either/or. *See id.* The emails at issue here are neither. *See infra* ¶ 56.

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36. Even if the deliberative process privilege applied to the emails in this case, it is not an absolute statutory privilege, but rather a conditional common-law privilege that is subject to a balancing of interests:

In balancing the interests . . . , the scales must reflect the fundamental right of a citizen to have access to the public records as contrasted with the incidental right of the agency to be free from unreasonable interference The citizen's predominant interest may be expressed in terms of the burden of proof which is applicable in this class of cases; the burden is cast upon the agency to explain why the records should not be furnished.

DR Partners, 116 Nev. at 621, 6 P.3d at 468 (quoting MacEwan v. Holm, 226 Or. 27, 359 P.2d 413, 421-22 (1961)).

- 37. As outlined above, in balancing interests, the burden lies with the governmental entity to overcome the presumption in favor of disclosure and prove by a preponderance of the evidence that its interest in nondisclosure clearly outweighs the public's interest in access. See id. at 621-22, 6 P.3d at 468; see also Gibbons, 127 Nev. at 880, 266 P.3d at 628. Moreover, the NPRA "requires a narrower interpretation of private or government interests promoting confidentiality or nondisclosure." Id. at 880, 266 P.3d at 627. LVMPD's interest in withholding must clearly outweigh the presumption in favor of Plaintiff and the public's shared interest in disclosure—and any doubt or ambiguities should be resolved in favor of disclosure. See id.; see also NRS § 239.0113; New York Times Co. v. U.S. Food & Drug Admin., 529 F. Supp. 3d 260, 269-70 (S.D.N.Y. 2021) ("The government bears the burden of demonstrating that an exemption applies to each item of information it seeks to withhold, and all doubts as to the applicability of the exemption must be resolved in favor of disclosure.") (citing Florez v. Cent. Intel. Agency, 829 F.3d 178, 182 (2d Cir. 2016)).
- Notably, the privilege does not apply when the government's actions are being 38. called into question and the interest in preventing disclosure is preventing the revelation of misconduct. See Clark Cnty. Sch. Dist. v. Las Vegas Rev.-J., 134 Nev. 700, 705, 429 P.3d 313, 318-19 (2018). Nor does the privilege cover records prepared by outside consultants who do not have a formal relationship with the government. See DR Partners, 116 Nev. at 624-25, 6 P.3d at 470 (collecting cases). Accordingly, even if the privilege applied to the emails requested here, it

would not shield them from disclosure. See infra \P 57.

The emails sought are public records subject to disclosure under the NPRA.

- 39. Sheriff Lombardo's emails constitute public records as contemplated by the NPRA. The NPRA applies to records of non-federal Executive Branch agencies in Nevada unless otherwise declared confidential by law. NRS § 239.010(1).
- 40. Though the NPRA does not explicitly define "public record," under the NPRA, an "official state record" includes, *without limitation*, information stored on computers and materials made, received, or preserved by an agency as evidence of its activity or because of the information contained in the material. NRS § 239.005(6). This definition, like all other provisions of the NPRA, must be construed liberally to maximize the requesting party's right to access those records. *See* NRS 239.001; *Gibbons*, 127 Nev. at 878, 266 P.3d at 626.
- 41. The emails in question fall within the NPRA's operative definition because of the information that they contain. *See, e.g., Serv. Emps. Int'l Union Loc. 925 (SEIU) v. Univ. of Wash.*, 193 Wash. 2d 860, 874-76, 447 P.3d 534, 541-42 (2019) (finding emails at issue satisfied statutory definition of "public records" because the information contained in the material related to government conduct).
- 42. The sample emails include exactly the type of information contemplated in the NPRA: information that is directly related to government conduct and, more broadly, the provision of public services. See NRS § 239.005(6); see also Las Vegas Metro. Police Dep't v. Blackjack Bonding, Inc., 131 Nev. 80, 86, 343 P.3d 608, 613 (2015) ("[T]he information . . . requested is a public record because it relates to the provision of a public service."). They include a discussion of Nevada's COVID policies, a presentation prepared by an LVMPD deputy analyzing Clark County and Nevada's economic status, emails from a disgruntled citizen regarding Sheriff Lombardo's mismanagement of the fingerprint bureau, and press releases from Governor Sisolak regarding new and pending state legislation.
- 43. Nonetheless, LVMPD ignored the NPRA's statutory definition of "official state record" in favor of the Merriam-Webster dictionary definition of "public record." This is plainly inappropriate, where the controlling statute provides a relevant definition itself. But LVMPD used

 Merriam-Webster's definition to summarily conclude that Sheriff Lombardo's emails were not public records subject to disclosure under the NPRA without examining the definition of an "official state record" as defined in the NPRA.

- 44. With the emails provided serving as a representative sample of the larger collection, it follows that the remaining emails similarly contain information related to government conduct or the provision of public service, and therefore constitute public records subject to the NPRA's disclosure requirements. *See id.*
- 45. To support its argument to the contrary, LVMPD suggested that the emails were not public records because they were personal in nature. The LVMPD cited *Comstock Residents Ass'n v. Lyon Cnty. Bd. of Comm'rs*, 134 Nev. 142, 414 P.3d 318 (2018), and *Blackjack Bonding, Inc.*, 131 Nev. 80 343 P.3d 608, for support. However, in both cases, the Court employed an expansive reading of the NPRA, as mandated, to determine that records at issue *were* in fact public records subject to disclosure because they related to or concerned the provision of public service. Although *Comstock* and *Blackjack* involve requests for records maintained on private devices or by a private entity, the dispositive inquiry supports Plaintiff's request here, given that the emails at issue relate to the provision of a public service. *See supra* ¶ 42.
- 46. To the extent that the fact pattern in this case is different from those in *Comstock* and *Blackjack* because the emails at issue were sent using Sheriff Lombardo's government email, that fact does not help Defendant. Indeed, Sheriff Lombardo used his government email to engage in political activity in contravention of the Nevada Administrative Code, which itself weighs on the Sheriff's duties. *See* NAC §§ 284.650(9), 284.770(2); *see supra* ¶¶ 22, 42.
- 47. LVMPD's reliance on *Gibbons*, in support of its decision to withhold the communications in question is also misplaced. In *Gibbons*, 104 of Governor Jim Gibbons' emails were at issue, 24 of which the lower court had deemed personal and exempt from disclosure. 127 Nev. 873, 877, 266 P.3d 623, 626. However, the issue before the Court was whether the governmental entity was required to provide the requesting party a privilege log. *See id.* at 877, 266 P.3d at 626. Having reached a conclusion on that issue, the Court never performed an analysis of the lower court's determination that those 24 emails at issue were personal and therefore exempt

from disclosure. *Id.* at 884, 266 P.3d at 630 n.5. Consequently, *Gibbons* offers no guidance as to whether the emails at issue here are indeed personal in nature.

- 48. LVMPD's reliance on an out-of-jurisdiction case, Zeigler v. United States Department of Agriculture-Farm Services Agency, No. 4:19-cv-02633-RBH, 2021 WL 4155260, (D.S.C. Sep. 10, 2021), is inapposite as well. As an initial matter, in reaching its conclusion, the Court relied on tests crafted specifically for the federal Freedom of Information Act ("FOIA"), which have never been adopted or applied by any Nevada state court for NPRA requests. Additionally, the facts were decidedly different from those before the Court here.
- 49. At issue in Zeigler was whether some of a government employee's e-mails sent to and from the employee's government-issued account were truly personal in nature and not reachable under FOIA. 2021 WL 4155260, at *7. After an *in camera* review of a representative sample, the Court found the agency had properly withheld specific emails that were completely unrelated to government conduct or the provision of public service. See id. at *8, 11 (explaining that

the emails designated as 'personal' do not contain substantive or official agency information and they do not appear to facilitate any agency business"). Quite to the contrary, the emails discussed "various aspects of the hunting business such as the number of hogs killed in the past year, obtaining tags to hunt turkeys, different animals caught on trail cameras, acquiring land through sale or lease to hunt, weather, taxes paid on hunting land, etc. Other withheld emails include emails between [the employee] and his Sunday School class, members of the community regarding local athletics, Junior Legion, and Booster Club. There are also some emails that involve personal real estate transactions and other personal business. *Id.* at *8.

- 50. These emails are distinguishable from the emails here. Sheriff Lombardo's ongoing exchange of emails with his consultants as part of his campaign, which *do include* substantive and official LVMPD information, are patently different.
- 51. More on point is *SEIU*, 193 Wash. 2d 860, 447 P.3d 538. In *SEIU*, the court considered a similarly broad definition of "public record" from Washington's Public Records Act, which requires that a writing contain "information relating to the conduct of government or the performance of any governmental or proprietary function." *Id.* at 867, 447 P.3d at 538. The

information contained in a record is key to a court's consideration of whether it constitutes a public record. *See id.* at 870, 447 P.3d at 539. The court further explained that this standard "casts a wide net' and 'suggest[s] records can qualify as public records if they contain any information that refers to or impacts the actions, processes, and functions of government." *Id.*

- 52. The emails at issue in *SEIU* were sent from a state employee's government issued email account but were not created within the scope of his employment. *See id.* at 872-73, 447 P.3d at 540-41. The emails were created in the employee's capacity as chapter president for the American Association of University Professors and unrelated to his duties as a state employee. *See id.* In its analysis, the Court found that the contents of the emails made them public records because the topics discussed were related to government functions or conduct. *See id.* at 872-73, 875, 447 P.3d at 540-42.
- 53. The court emphasized that, "for an e-mail to 'contain information relating to the conduct of government or the performance of any governmental or proprietary function, it need not have been sent or received within the scope of employment." *Id.* at 876, 447 P.3d at 542 (internal citations omitted). In other words, the fact that Sheriff Lombardo's emails "contain information relating to the conduct of government or the performance of any governmental or proprietary function"—including, it would appear, his violation of his duties as a public employee—is sufficient to bring them within the NRPA's broad definition of what constitutes a public (or state) record subject to disclosure.
- 54. The law is clear: if the communications are related to government conduct or the provision of public service—which these are—then they are public records subject to disclosure. Though the emails were exchanged with the Sherriff's campaign consultants in furtherance of his efforts to win his race for governor, this is not enough to show they are not public.

The deliberative process privilege does not apply, and, even if it did, Plaintiff's interest in disclosure outweighs Defendant's interest in nondisclosure.

55. LVMPD's second justification for withholding the requested emails—that they are subject to the deliberative process privilege—is equally unsuccessful.

- 56. The deliberative process privilege requires communications be both predecisional and deliberative. Sheriff Lombardo's emails are neither. As LVMPD itself has admitted, the emails at issue are related to Sheriff Lombardo's campaign for governor. LVMPD has never identified an agency decision or policy that the Sheriff's emails contributed to or played a role in making. Instead, LVMPD has relied on Plaintiff's assertion that Sheriff Lombardo's emails with his consultants contained the Sheriff's views, opinions, and viewpoints on matters on which Sheriff Lombardo has issued official policies. Plaintiff's observations regarding the sample emails do not carry LVMPD's heavy burden to justify withholding pursuant to the deliberative process privilege, as mere mention of views, opinions, and viewpoints without more do not show the emails were predecisional—that they played a role in the decision-making process for the policies discussed. See id. at 623, 6 P.3d at 469.
- 57. Even if the emails were both deliberative and predecisional, the privilege would not apply here. The emails at issue contain information that the Sherriff shared with his campaign consultants to gain a political advantage in his race for governor and improve his chances of winning office. This violates NAC § 284.770, which prohibits employees from "engag[ing] in political activity during the hours of his or her state employment to improve the chances of a political party or a person seeking office[.]"
- 58. Consequently, even if the privilege did apply, its conditional nature would still make it inapplicable to Sheriff Lombardo's emails, as the only interest in nondisclosure is preventing the revelation of wrongdoing. *See Clark Cnty. Sch. Dist.*, 134 Nev. at 705, 429 P.3d at 318–19. Additionally, as Sheriff Lombardo's campaign consultants have no formal relationship with LVMPD, the deliberative process privilege does not cover their exchanges with Sheriff Lombardo in either his capacity as a candidate nor as sheriff. *See DR Partners*, 116 Nev. at 624-25, 6 P.3d at 470 (collecting cases).
- 59. Lastly, LVMPD never addresses the burden it carries pursuant to *Donrey* to show that its interest in withholding the emails *clearly* outweighs Plaintiff and the public's shared interest in disclosure. Instead LVMPD relied solely on its presumption that the emails are not public records and that even if they were, the deliberative process privilege would still justify

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withholding. Nevertheless, a balancing of interests under *Donrey* favors disclosure because the LVMPD has not articulated an interest in withholding the emails. This alone is insufficient to overcome the NPRA's strong presumption in favor of disclosure. *See*, *e.g.*, *Gibbons*, 127 Nev. at 880, 266 P.3d at 628.

60. There is no basis pursuant to the NPRA or any exceptions articulated in the applicable case law which would support withholding Sheriff Lombardo's emails. Thus, the only remaining basis for deeming the Sheriff's emails confidential would be an express provision of law—and there's not one which is applicable to Sheriff Lombardo's emails. *See, e.g.*, NRS § 239.010(1). With no legal authority or basis in law for withholding LVMPD's persistent refusal to produce Sheriff Lombardo's email is in direct contravention of the NPRA and infringes on Plaintiff's inherent right to access the requested records.

PRAYER FOR RELIEF

- 1. The foregoing paragraphs of this Complaint are realleged and fully incorporated as if set forth in full herein.
- Plaintiff should be provided with the records requested pursuant to the Nevada Public Records Act.
- 3. Defendant has violated the intent and letter of the Nevada Public Records Act by failing to provide Plaintiff with the Records responsive to its Requests.
- 4. The Records requested are subject to disclosure and Defendant has failed to meet its burden of proving otherwise by providing any legitimate legal basis for withholding as is mandated by the Nevada Public Records Act. NRS § 239.0107(1)(d).
- 5. A writ of mandamus is the only relief available to Plaintiff and necessary to compel Defendant's compliance with the Nevada Public Records Act.

WHEREFORE, Plaintiff prays for the following relief:

- A. That the Court resolve this matter on an expedited basis as mandated by NRS § 239.011(2);
- B. Injunctive relief ordering the Las Vegas Metropolitan Police Department to come into compliance the Nevada Public Records Act, NRS §§ 239.001 *et seq.*,

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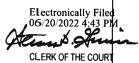
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This Motion is based on the Memorandum of Points and Authorities below, the papers and exhibits on file, and any oral argument this Court sees fit to allow at the hearing on this Motion.

DATED this 17th day of June, 2022.

WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP

: /s/ Bradley S. Schrager
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Attorneys for Plaintiff

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DECLARATION OF BRADLEY S. SCHRAGER, ESQ.

- I, Bradley S. Schrager, Esq., declare as follows:
- 1. I am duly admitted to practice law in the state of Nevada and am a partner with the law firm Wolf, Rifkin, Shapiro, Schulman & Rabkin, LLP, local counsel for Plaintiff in the above-captioned matter.
- 2. I make this declaration of personal, firsthand knowledge and, if called and sworn as a witness, I could and would testify competently thereto. I have personal knowledge of the facts stated herein and submit this Declaration in support of the request to consider Plaintiff's Motion for an Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 (the "Motion") on an order shortening time with an expedited briefing schedule.
- On June 10, 2022, Plaintiff filed its Application for Order Compelling Disclosure of Public Records Pursuant to NRS 239.011/Petition for Writ of Mandamus ("Petition for Writ of Mandamus").
- 4. On June 13, 2022, Defendant was served the Petition for Writ Of Mandamus, and the deadline for Defendant to file a responsive pleading is July 5, 2022.
- 5. The factual timeline set forth in the Petition for Writ of Mandamus is fully incorporated as if set forth in full herein.
- 6. Shortening time for a hearing and an expedited briefing schedule is appropriate because Defendant has thus far stymied Plaintiff's request for public documents, pursuant to the Nevada Public Records Act, NRS § 239.001 et seq. ("NPRA"). The importance of the NPRA is exemplified by NRS § 239.011(2), which mandates that "the court shall give this matter priority over other civil matters to which priority is not given by other statutes." Therefore, an order shorting time is appropriate here, and Plaintiff is entitled to an expedited briefing schedule hearing on this matter.
- 7. A briefing schedule granting a week to ten days for opposition and a week for reply is likely appropriate, with hearing to follow at the Court's convenience.

8. I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge.

Executed this 17th day of June, 2020.

By: /s/Bradley S. Schrager BRADLEY S. SCHRAGER, ESQ.

ORDER SHORTENING TIME

1	ORDER SHORTENING TIME	
2	After considering the Declaration of Bradley Schrager, Esq., and good cause appearing,	
3	the Court, pursuant to EDCR 2.26, grants the Order Shortening Time and sets Plaintiff's	
4	Application for Order Compelling Disclosure of Public Records Pursuant to NRS 239.011/Petition	
5	For Writ of Mandamus ("Petition for Writ of Mandamus") for hearing on the day	
6	of, 2022, at 10:00 a .m., or as soon thereafter as the Court deems	
7	necessary.	
8	The deadline for Defendant to file a response to the Petition for Writ of Mandamus shall	
9	be on or before, and the deadline for Plaintiff to file a reply in	
10	support of the Petition for Writ of Mandamus shall be on or before	
11	July 8, 2022	
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13	this Court. A-22-853953-W	
14	Dated this 20th day of June, 2022	
15	y. Escob-e	
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17	76B CE7 6429 4993 Adriana Escobar	
18	Submitted by: District Court Judge	
19	<u>/s/ Bradley S. Schrager</u> BRADLEY S. SCHRAGER, ESQ. (NSB 10217)	
20	DANIEL BRAVO, ESQ. (NSB 13078) WOLF, RIFKIN, SHAPIRO,	
21	SCHULMAN & RABKIN, LLP 3773 Howard Hughes Parkway, Suite 590 South	
22	Las Vegas, Nevada 89169	
23	MEAGHAN MIXON, ESO. (pro hac vice forthcoming)	
24		
25	10 G St. NE Suite 600 Washington, DC 20002	
26	Attorneys for Plaintiff	
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MEMORANDUM OF POINTS AND AUTHORITIES

I. <u>STATEMENT OF FACTS</u>

On January 5, 2022, Plaintiff submitted two public records requests to LVMPD seeking emails exchanged between Sheriff Joseph Lombardo and two of his campaign consultants, Michael Erwin and Mike Slanker, using his government-issued email address. *See* Ex. 1.

On February 4, 2022, LVMPD responded with a boilerplate denial for both of Plaintiff's requests, with no meaningful application of the cited law to the request and an unacceptably narrow reading of the NRPA. See Ex. 2. LVMPD claimed that the emails were personal because they were related to Sheriff Lombardo's campaign for governor and not related to his present duties as Clark County Sheriff or LVMPD business. See id.

LVMPD included a small sampling of responsive emails with its denial. See Exhibit 4. The sample emails that LVMPD produced include information directly related to government conduct and the provision of public service, including Nevada's COVID policies, an LVMPD deputy's presentation analyzing Clark County and Nevada's economic status, emails from a disgruntled citizen regarding Sheriff Lombardo's mismanagement of the fingerprint bureau, and press releases from Governor Sisolak regarding new and pending state legislation. See id.

The timing and nature of the sample emails also showed Sheriff Lombardo had acted in contravention of his duty to avoid conflicts of interest between his public duties and private interests and refrain from engaging in political activity during his hours of employment. *See* NRS § 281A.020; NAC §§ 284.650(9), 284.770(2).

On March 24, 2022, Plaintiff submitted a third records request seeking emails sent to a third Lombardo campaign consultant, Mark Hutchison, using the Sheriff's government-issued email address. *See* Ex. 3.

On April 6, 2022, LVMPD responded with another boilerplate denial. *See* Exhibit 5. Again, LVMPD claimed that the emails were personal and related to Sheriff Lombardo's campaign for governor and not his duties as Sheriff or LVMPD business. *See id*.

On April 12, 2022 and April 27, 2022, Plaintiff sent LVMPD two demand letters explaining that LVMPD's denials and continued refusal to produce records responsive to Plaintiff's requests

were illegal and violated of the NRPA. *See* Exs. 6, 8. In its demand letters, Plaintiff explained why LVMPD's boilerplate denials and cited authority were not applicable to Plaintiff's requests or the responsive emails.

On April 19 and May 4, 2022, LVMPD responded to Plaintiff's demand letters with flawed and contradictory justifications for withholding the responsive emails. *See* Exs. 7, 9.

As described above, LVMPD initially denied Plaintiff's requests claiming the emails were personal and unrelated to Sheriff Lombardo's duties as Sheriff of Clark County, LVMPD business, or the provision of public service. *See* Exs. 2, 5, 7. However, on May 4, 2022, months after its initial denial in February, LVMPD asserted for the first time that the records were confidential under the deliberative process privilege, which would require the emails be predecisional and deliberative to an LVMPD policy decision. *See* Ex. 9.

LVMPD wrongfully denied Plaintiff's requests and withheld the responsive emails based on inadequate and contradictory justifications. *See* Exs. 7, 9. There is no privilege or confidentiality designation that applies to Plaintiff's requests or the Sheriff's emails that justifies withholding. *See* NRS §§ 239.010, 239.0107.

LVMPD's persistent denials ran afoul of Nevada law and the fundamental purpose of the NRPA, which favors transparency and accountability in government and is meant to guarantee that public records are broadly accessible. *See Reno Newspapers, Inc. v. Gibbons*, 127 Nev. 873, 878, 266 P.3d, 623, 626 (2011) (citing NRS 239.001(1)).

On June 10, 2022, Plaintiff filed its Application for Order Compelling Disclosure of Public Records Pursuant to NRS § 239.011/Petition for Writ of Mandamus ("Petition for Writ of Mandamus") against Defendant Las Vegas Metropolitan Police Department ("LVMPD"). See Ex. 10. In its Petition for Writ of Mandamus, Plaintiff seeks priority consideration and relief pursuant to NRS § 239.011 of the Nevada Public Records Act ("NPRA"). See id. Plaintiff seeks the Court's expedited consideration of is Petition for Writ of Mandamus to enforce its right to view and copy public records as articulated by the NPRA. See id.

Defendant LVMPD has failed to comply with the NPRA by providing woefully and intentionally deficient responses to Plaintiff's lawful and proper requests without any legitimate

basis in the law. See Exs. 2, 3, 5, 7, 9.

Plaintiff has exhausted all available means to compel LVMPD to produce the responsive emails. Now, a writ of mandamus is the only available means to compel LVMPD's compliance with the NRPA. See Exs. 6, 8.

Plaintiff has now waited more than six months for LVMPD to produce the responsive emails and is entitled to expedited relief pursuant to NRS § 239.011. See Ex. 10.

II. ARGUMENT

A. Legal Framework

A writ of mandamus compels performance of ministerial acts required by law or controls the public official or agency's arbitrary or capricious exercise of discretion. See DR Partners v. Bd. of Cnty. Comm'rs of Clark Cnty., 116 Nev. 616, 620, 6 P.3d 465, 468 (2000). An arbitrary or capricious exercise of discretion is one not founded "on reason, or contrary to the evidence or established rules of law" and warrants mandamus relief. See Thomas v. Eighth Jud. Dist. Ct., 133 Nev. 468, 470-71, 402 P.3d 619, 623 (2017).

Mandamus is the appropriate procedural remedy to compel a public official or agency's compliance with the NPRA. See DR Partners, 116 Nev. at 621, 6 P.3d at 468. When an agency denies a public records request, the requestor may apply to the district court in the county where the record is maintained for relief. NRS § 239.011(1). The NPRA mandates that requestors be granted access to public records as expeditiously as possible and any application to the court for relief be prioritized "over other civil matters to which priority is not given by other statutes." See id. §§ 239.0107(2), 239.011(2).

Unlike a typical mandamus case, under the NPRA, "the burden is on the government to prove confidentiality by a preponderance of the evidence" in order to advance "the underlying policy of ensuring an open and accountable government[.]" City of Sparks v. Reno Newspapers, Inc., 133 Nev. 398, 401, 399 P.3d 352, 355 (2017).

B. The emails responsive to Plaintiff's requests are public records subject to disclosure under the NPRA.

All public records are subject to inspection unless otherwise declared to be confidential. City of Sparks, 133 Nev. at 400, 399 P.3d at 355 (quoting Reno Newspapers, Inc. v. Haley, 126 Nev. 211, 214, 234 P.3d 922, 924 (2010)). Specifically,

this court will presume that all public records are open to disclosure unless either (1) the Legislature has expressly and unequivocally created an exemption or exception by statute; or (2) balancing the private or law enforcement interests for nondisclosure against the general policy in favor of an open and accessible government requires restricting public access to government records.

Id.

LVMPD does not, and cannot, allege a statutory basis for withholding the emails because none exists. See NRS § 239.0107. Instead, LVMPD alleged two conflicting bases for withholding Sheriff Lombardo's emails, first, they are personal and not subject to disclosure, second, they are shielded from disclosure by the deliberative process privilege, but neither contention is correct. See Exs. 7, 9.

As discussed *infra*, Sheriff Lombardo's emails are not personal as contemplated by the NPRA. To the contrary, the sample emails include exactly the type of information the NPRA is intended to address: information that is directly related to government conduct and, more broadly, the provision of public services. *See* NRS § 239.005(6); *see also Las Vegas Metro. Police Dep't v. Blackjack Bonding, Inc.*, 131 Nev. 80, 86, 343 P.3d 608, 613 (2015) ("[T]he information . . . requested is a public record because it relates to the provision of a public service.").

Though the NPRA does not explicitly define "public record," under the NPRA, an "official state record" includes, without limitation, information stored on computers and materials made, received, or preserved by an agency as evidence of its activity or because of the information contained in the material. NRS § 239.005(6). This definition, like all other provisions of the NPRA, must be construed liberally to maximize the requesting party's right to access those records. See id. § 239.001; Gibbons, 127 Nev. at 878, 266 P.3d at 626.

Sheriff Lombardo's emails include discussion of Nevada's COVID policies, a presentation prepared by an LVMPD deputy analyzing Clark County and Nevada's economic status, emails

from a disgruntled citizen regarding Sheriff Lombardo's mismanagement of the fingerprint bureau, and press releases from Governor Sisolak regarding new and pending state legislation. See Exhibit 3. With these emails serving as a representative sample, it follows that the emails being withheld are also public records and subject to disclosure. See Exs. 2, 3.

Moreover, the emails responsive to Plaintiff's request show Sheriff Lombardo acted in contravention of his obligation to avoid conflicts of interest between his public duties and his own private interest in winning his campaign for governor, and furthermore that he refrain from engaging in political activity during his hours of employment. *See* Ex. 3; *see also* NRS § 281A.020; NAC §§ 284.650(9), 284.770(2). In sum, the emails represent public records as contemplated by the NRPA both because of the information they contain, but also because they implicate the integrity of Sheriff Lombardo's public service.

LVMPD is obligated to cite the legal authority it believes supports its decision to deny Plaintiff's requests. *See* NRS § 239.0107. However, the cases cited in LVMPD's letters to Plaintiff do not support its decision to withhold Sheriff Lombardo's emails. *See* Exs. 7, 9.

The LVMPD cited Comstock Residents Association v. Lyon County Board of Commissioners, 134 Nev. 142, 414 P.3d 318 (2018), and Blackjack Bonding, Inc., 131 Nev. 80, 343 P.3d 608, for support. See id. However, in both cases, the Court employed an expansive reading of the NPRA, as mandated, to determine that records at issue were in fact public records subject to disclosure because they related to or concerned the provision of public service. See Comstock, 134 Nev. at 145-46, 414 P.3d at 321-22; Blackjack, 131 Nev. at 85-86, 343 P.3d at 612-13. Although Comstock and Blackjack involve requests for records maintained on private devices or by a private entity, the dispositive inquiry supports Plaintiff's request here, given that the emails at issue relate to the provision of a public service. See id.

To the extent that the fact pattern here differs from those in *Comstock* and *Blackjack* because the emails at issue were sent using a government-issued email address, that fact does not help Defendant. Sheriff Lombardo used his government email to engage in political activity in contravention of the Nevada Administrative Code, which itself weighs on the Sheriff's duties. *See* NAC §§ 284.650(9), 284.770(2).

LVMPD's reliance on *Reno Newspapers*, *Inc. v. Gibbons*, is equally misplaced. *See* Ex. 9. In *Gibbons*, 104 of Governor Jim Gibbons' emails were at issue, 24 of which the lower court had deemed personal and exempt from disclosure. *Gibbons*, 127 Nev. at 877, 266 P.3d at 626. However, the issue before the Court in *Gibbons* was not whether the emails were appropriately designated as personal. *See id.* at 877, 266 P.3d at 626. Rather, the question was whether the governmental entity was required to provide the requesting party a privilege log. *See id.* at 877, 266 P.3d at 626. Having reached a conclusion on that issue, the Court never performed an analysis of the lower court's determination that those 24 emails were personal and exempt from disclosure. *Id.* at 884, 266 P.3d at 630 n.5. Consequently, *Gibbons* offers no support for LVMPD's refusal. LVMPD's reliance on the out-of-jurisdiction case *Zeigler v. United States Department of Agriculture-Farm Services Agency*, No. 4:19-cv-02633-RBH, 2021 WL 4155260, (D.S.C. Sep. 10, 2021), is especially inapposite. *See* Ex. 9. First, *Zeigler* employed tests crafted specifically for the federal Freedom of Information Act ("FOIA"), which have never been adopted or applied by any Nevada state court for NPRA requests. *See Zeigler*, 2021 WL 4155260, at *9. Second, the emails

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to the contrary, the emails at issue discussed

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Id. at *8.

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various aspects of the hunting business such as the number of hogs killed in the past year, obtaining tags to hunt turkeys, different animals caught on trail cameras, acquiring land through sale or lease to hunt, weather, taxes paid on hunting land, etc. Other withheld emails include emails between [the employee] and his Sunday School class, members of the community regarding local athletics, Junior Legion, and Booster Club. There are also some emails that involve personal real estate transactions and other personal business.

at issue in Zeigler were sent to and from the employee's government-issued account but were truly

personal in nature and not reachable under FOIA. Id. at *7. After an in camera review of a

representative sample, the court found the agency had properly withheld specific emails that were

completely unrelated to government conduct or the provision of public service. The court

explained that "the emails properly designated as 'personal' do not contain substantive or official

agency information and they do not appear to facilitate any agency business. See id. at *8. Quite

The Zeigler emails, which were entirely divorced from the public employee's duties and

had no bearing on the execution of his duties or the provision of public services, are patently different from Sheriff Lombardo's with his consultants, which do include substantive and official LVMPD information and show that he is violating his duties under state law. Compare id. (withholding emails about hunting, Sunday School, local athletics, and other similarly personal topics), with Ex. 3 (withholding emails about state COVID policies, a deputy's presentation analyzing the county and state's economic status, a disgruntled citizen's email about Sheriff Lombardo, and Governor Sisolak's press releases).

More on point is the decision in Service Employees International Union Local 925 (SEIU) v. University of Washington, 193 Wash. 2d 860, 447 P.3d 534 (2019). In SEIU, the court considered a similarly broad definition of "public record" from Washington's Public Records Act, which requires that a public record contain "information relating to the conduct of government or the performance of any governmental or proprietary function." Id. at 867, 447 P.3d at 538; compare also NRS 239.005(6) (defining "official state record"), with RCW § 42.56.010(3) (defining "public record"). The information contained in a record is key to a court's consideration of whether it constitutes a public record. See SEIU, 193 Wash. 2d at 870, 447 P.3d at 539. The court explained that this standard "casts a wide net' and 'suggest[s] records can qualify as public records if they contain any information that refers to or impacts the actions, processes, and functions of government." Id. (quoting Nissen v. Pierce County, 183 Wash. 2d 863, 880, 357 P.3d 45, 54 (2015)).

The emails at issue in *SEIU* were sent from a state employee's government-issued email account but were not created within the scope of his employment. *See SEIU*, 193 Wash 2d. at 872-73, 447 P.3d at 540-41. The emails were created in the employee's capacity as chapter president for the American Association of University Professors and unrelated to his duties as a state employee. *See id*. Nevertheless, the court found that the contents of the emails made them public records because the topics discussed were related to government functions or conduct. *See id*. at 872-73, 875, 447 P.3d at 540-42.

The court emphasized that, "for an e-mail to 'contain information relating to the conduct of government or the performance of any governmental or proprietary function,' it need not have

been sent or received within the 'scope of employment." *Id.* at 876, 447 P.3d at 542 (internal citations omitted).

In other words, whether the emails were created in Sheriff Lombardo's capacity as Sheriff or a candidate for governor, it is the fact that the emails "contain information relating to the conduct of government or the performance of any governmental or proprietary function"—including, it would appear, his violation of his duties as a public employee—that brings them within the NRPA's broad definition of what constitutes a public (or state) record subject to disclosure. See id.

The law is clear: if the communications are related to government conduct or the provision of public service—which these are—then they are public records subject to disclosure. See NRS § 239.005. Though the emails were exchanged with the Sherriff's campaign consultants in furtherance of his efforts to win his race for governor, this is not enough for LVMPD to sustain its burden of demonstrating that they are not public. See id.

C. LVMPD improperly relied on the deliberative process privilege to justify withholding.

The Supreme Court established the requirements for the deliberative process privilege in *DR Partners*, 116 Nev. 616, 623, 6 P.3d 465, 469 (2000). To qualify for non-disclosure under the deliberative process privilege records must be both predecisional and deliberative. *See id.* To qualify as "predecisional" the governmental entity must pinpoint "an agency decision or policy to which the documents contributed" or played a role in making. *See id.* To be deemed part of the "deliberative" process, the record "must consist of opinions, recommendations, or advice about agency policies." *Id.* at 623, 6 P.3d at 469-70. Even if the subject records played a role in the agency's decision-making process, the records still must be proven deliberative—it is not enough for them to be either/or. *See id.* The emails at issue here are neither.

Even if the deliberative process privilege applied to the emails in this case, it is not an absolute statutory privilege, but rather a conditional common-law privilege that is subject to a balancing of interests:

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In balancing the interests . . . , the scales must reflect the fundamental right of a citizen to have access to the public records as contrasted with the incidental right of the agency to be free from unreasonable interference . . . The citizen's predominant interest may be expressed in terms of the burden of proof which is applicable in this class of cases; the burden is cast upon the agency to explain why the records should not be furnished.

Id. at 621, 6 P.3d at 468 (quoting MacEwan v. Holm, 226 Or. 27, 359 P.2d 413, 421-22 (1961)).

In balancing interests, the burden lies with the governmental entity to overcome the presumption in favor of disclosure and prove by a preponderance of the evidence that its interest in nondisclosure clearly outweighs the public's interest in access. See id. at 621-22, 6 P.3d at 468; see also Gibbons, 127 Nev. at 880, 266 P.3d at 628. Moreover, the NPRA "requires a narrower interpretation of private or government interests promoting confidentiality or nondisclosure." Id. at 880, 266 P.3d at 627.

Under this standard, LVMPD's interest in withholding must clearly outweigh the presumption in favor of Plaintiff and the public's shared interest in disclosure—and any doubt or ambiguities should be resolved in favor of disclosure. See id.; see also NRS § 239.0113; N. Y. Times Co. v. U.S. Food & Drug Admin., 529 F. Supp. 3d 260, 269-70 (S.D.N.Y. 2021) ("The government bears the burden of demonstrating that an exemption applies to each item of information it seeks to withhold, and all doubts as to the applicability of the exemption must be resolved in favor of disclosure." (quoting Florez v. Cent. Intel. Agency, 829 F.3d 178, 182 (2d Cir. 2016))).

Notably, the privilege does not apply when the government's actions are being called into question and the interest in preventing disclosure is preventing the revelation of misconduct. See Clark Cnty. Sch. Dist. v. Las Vegas Rev.-J., 134 Nev. 700, 705, 429 P.3d 313, 318-19 (2018). Nor does the privilege cover records prepared by outside consultants who do not have a formal relationship with the government. See DR Partners, 116 Nev. at 624-25, 6 P.3d at 470 (collecting cases). Accordingly, even if the privilege applied to the emails requested here, it would not shield them from disclosure. See id.

First, Sheriff Lombardo's emails are neither predecisional nor deliberative—let alone both as the privilege requires. See Exs. 7, 9. As LVMPD itself has admitted, the emails at issue are related to Sheriff Lombardo's campaign for governor. See id. LVMPD has never identified an

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agency decision or policy that the Sheriff's emails contributed to or played a role in making. See Exs. 2, 5, 7, 9. Instead, LVMPD has relied on Plaintiff's assertion that Sheriff Lombardo's emails with his consultants contained the Sheriff's views, opinions, and viewpoints on matters on which Sheriff Lombardo has issued official policies. See Exhibits 8, 9. Plaintiff's observations regarding the sample emails do not carry LVMPD's heavy burden to justify withholding pursuant to the deliberative process privilege, as mere mention of views, opinions, and viewpoints without more do not show the emails were predecisional—that they played a role in the decision-making process for the policies discussed. See Gibbons, 166 Nev. at 623, 6 P.3d at 469.

Second, even if the emails were both deliberative and predecisional, the privilege would not apply here. See Clark Cnty. Sch. Dist., 134 Nev. at 705, 429 P.3d at 318-19. The privilege does not apply when governmental actions are being called into question. See id. The emails at issue contain information that the Sherriff shared with his campaign consultants to gain a political advantage in his race for governor and improve his chances of winning office. See Ex. 3. This violates NAC § 284.770(2), which prohibits employees from "engag[ing] in political activity during the hours of his or her state employment to improve the chances of a political party or a person seeking office[.]" It cannot be that a governmental agency is permitted to leverage the deliberative process privilege to shield violative conduct from disclosure. See Clark Cnty. Sch. Dist., 134 Nev. at 705, 429 P.3d at 318–19. The privilege's applicability is much narrower and limited to "communications designed to directly contribute to the formulation of important public policy." Id. at 705, 429 P.3d at 319 (quoting Anderson v. Marion Cnty. Sheriff's Dep't, 220 F.R.D. 555, 560 (S.D. Ind. 2004)) (emphasis in original). Consequently, the conditional nature of the deliberative process privilege would still make it inapplicable to Sheriff Lombardo's emails, as LVMPD's only interest in nondisclosure would be preventing the revelation of Sheriff Lombardo's wrongdoing. See Clark Cnty. Sch. Dist., 134 Nev. at 705, 429 P.3d at 318-19.

Third, as Sheriff Lombardo's campaign consultants have no formal relationship with LVMPD, the deliberative process privilege does not cover their exchanges with Sheriff Lombardo in either his capacity as a candidate nor as sheriff. *See DR Partners*, 116 Nev. at 624-25, 6 P.3d at 470 (collecting cases).

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Lastly, any privilege raised is subject to a balancing of interests pursuant to Bradshaw. Donrey of Nev., Inc. v. Bradshaw, 106 Nev. 630, 798 P.2d 144 (1990); see also Gibbons, 127 Nev. at 879-80, 266 P.3d at 627-28; DR Partners, 116 Nev. at 621, 6 P.3d at 468. Bradshaw established the test for any common law limitations placed on the NPRA's liberal disclosure requirements. See Bradshaw, 106 Nev. at 635, 798 P.2d at 147. In DR Partners, the Court expanded upon the Bradshaw balancing of interests when considering claims of confidentiality pursuant to the deliberative process privilege. See DR Partners, 113 Nev. at 619-23, 6 P.3d at 467-69; see also Gibbons, 127 Nev. at 879, 266 P.3d at 628. The Court concluded that even when the deliberative process privilege applies the withholding governmental entity must still make a particularized evidentiary showing that its interests in withholding outweighs the NPRA's policy of favoring disclosure. See id. Finally, in Gibbons, the Court added the requirement that "the state entity bear[] the burden to prove that its interest in nondisclosure clearly outweighs the public's interest in access." Gibbons, 127 Nev. at 880, 266 P.3d at 628 (emphasis added) (citing Reno Newspapers v. Sheriff, 126 Nev. 211, 218-19, 234 P.3d 922, 927 (2010)). In sum, the NPRA requires a governmental entity raising the deliberative process privilege as justification for withholding must make a particularized evidentiary showing that its interests in withholding the documents clearly outweighs the public's right to access. See Gibbons, 127 Nev. at 880, 266 P.3d at 628 (summarizing and explaining NRPA jurisprudence).

LVMPD never addresses the burden it carries to show that its interest in withholding Sheriff Lombardo's emails *clearly* outweighs Plaintiff and the public's shared right to access and interest in disclosure. *See* Exs. 2, 5, 7, 9. Instead LVMPD relied solely on its presumption that the emails are not public records and that even if they were, the deliberative process privilege would still justify withholding. *See id.* Nevertheless, a balancing of interests under *Bradshaw* favors disclosure because the LVMPD has not articulated an interest in withholding the emails. *See DR Partners*, 116 Nev. at 624-25, 6 P.3d at 470 (finding "a particularized evidentiary showing" is necessary "to establish application of the deliberative process privilege"); *see also Gibbons*, 127 Nev. at 880, 266 P.3d at 628. This alone is insufficient to overcome the NPRA's strong presumption in favor of disclosure. *See*, *e.g.*, *Gibbons*, 127 Nev. at 880, 266 P.3d at 628.

D. Mandamus is appropriate because the LVMPD refuses to perform its ministerial duties as mandated by the NPRA.

A writ of mandamus compels performance of ministerial acts required by law or restrains an arbitrary or capricious exercise of discretion. See DR Partners, 116 Nev. at 620-21, 6 P.3d at 468. Pursuant to the NPRA, mandamus is the appropriate procedural remedy to compel compliance with its mandates when an agency denies a public records request. See id. at 621, 6 P.3d at 468. However, unlike the typical mandamus case, the NPRA places the burden of proof squarely on the governmental agency to prove by a preponderance of the evidence that the records at issue have been properly withheld. See City of Sparks, 133 Nev. at 400, 399 P.3d at 355. To survive judicial scrutiny, an agency withholding responsive records must show that its decision was founded in reason, and not contrary to the NPRA and the evidence of the case. See DR Partners., 116 Nev. at 620, 6 P.3d at 468; Thomas, 133 Nev. at 470-71, 402 P.3d at 623.

The NPRA mandates that all public books and public records of governmental entities must remain open to the public, unless "otherwise declared by law to be confidential." *Gibbons*, 127 Nev. at 877, 266 P.3d at 626-27 (citing NRS § 239.010(1)). To avoid mandamus, LVMPD is obligated to prove by a preponderance of the evidence that Sheriff Lombardo's emails have been properly withheld. *See City of Sparks*, 133 Nev. at 400, 399 P.3d at 355. However, as explained above, Sheriff Lombardo's emails are indeed public records as contemplated by the NPRA and subject to disclosure. Not only do the emails contain information related to the provision of public service, but they also implicate the integrity of Sheriff Lombardo's service. *See id*. So, there is no proper basis to withhold them because they are public records not subject to any declaration of confidentiality or otherwise shielded by privilege. *See id*.

Even if held to the typical standard for mandamus relief, the relief requested by Plaintiff here is appropriate. Because Sheriff Lombardo's emails are public records, LVMPD has a ministerial duty to produce them "as expeditiously as practicable." See NRS § 239.0107(1)(d)(2); DR Partners, 116 Nev. at 620-21, 6 P.3d at 468. Under the NPRA, the LVMPD does not have discretion to withhold public records responsive to Plaintiff's lawful and proper requests because the records are not otherwise deemed confidential or subject to any applicable privilege. See NRS

§§ 239.010, 239.0107.

Despite the NPRA's clear mandate, the LVMPD has repeatedly refused to produce Sheriff Lombardo's emails. See Exs. 2, 5, 7, 9. For months, LVMPD has refused to perform its ministerial duties as mandated by the NPRA. See id. Plaintiff has exhausted all the available remedies and has no "plain, speedy and adequate remedy in the ordinary course of law" besides mandamus. See Thomas, 133 Nev. at 471, 402 P.3d at 623 (quoting NRS § 34.170). Indeed, mandamus is the only appropriate procedural remedy for Plaintiff to enforce its right to access the emails LVMPD insists on withholding, both by circumstance and law. See id.; see also DR Partners, 116 Nev. at 621, 6 P.3d at 468.

Though LVMPD has a ministerial duty to produce Sheriff Lombardo's emails, even if it had the discretion not to, its ultimate decision to withhold his emails would still warrant mandamus. Mandamus is appropriate when an exercise of discretion is exercised arbitrarily or capriciously. *See Thomas*, 133 Nev. at 470-71, 402 P.3d at 623. Stated differently, that a decision is not grounded in "reason, or [is] contrary to the evidence or established rules of law." *See id.* Here, the LVMPD's decision to withhold Sheriff Lombardo's emails is just that. *See id.*

The evidence before the court shows Sheriff Lombardo's emails are indeed public records subject to disclosure as contemplated by the NPRA and the same has been readily available to the LVMPD to inform any ostensible exercise of discretion. Any exercise of discretion grounded in reason and law would lead LVMPD to the conclusion that the emails are public records because there is no applicable declaration of confidentiality and the emails fit within the definition of public records as specified by the NPRA. Moreover, any doubts or ambiguities as to whether a record should be withheld should have been resolved in favor of disclosure because of the strong presumption in favor of disclosure that carries throughout the NPRA and its jurisprudence. See, e.g., NRS § 239.0113; Gibbons, 127 Nev. at 880, 266 P.3d at 628; see also N.Y. Times Co., 529 F. Supp. 3d at 269–70 ("The government bears the burden of demonstrating that an exemption applies to each item of information it seeks to withhold, and all doubts as to the applicability of the exemption must be resolved in favor of disclosure." (citing Florez v. Cent. Intel. Agency, 829 F.3d 178, 182 (2d Cir. 2016))). In sum, even if LVMPD had been at liberty to exercise its discretion to

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deny Plaintiff's requests it nevertheless should have granted Plaintiff access and produced Sheriff Lombardo's emails. *See id.* Thus, LVMPD's denial would constitute an arbitrary and capricious exercise of discretion that warranted mandamus relief. *See id.*

III. <u>CONCLUSION</u>

Plaintiff should be provided with the records requested pursuant to the Nevada Public Records Act. Plaintiff has sought relief via the only available and appropriate means pursuant to the NPRA by submitting its Petition for Writ of Mandamus on June 10, 2022 and is entitled to expedited relief pursuant to NRS § 239.011(2).

Plaintiff respectfully requests that this Court:

- A. Grant Plaintiff's Application For Writ Of Mandamus Pursuant To NRS 239.011;
- B. Prioritize this matter before all "other civil matters to which priority is not given by other statutes" pursuant to NRS § 239.011(2); and
- C. Set this matter for hearing on shortened time with a briefing schedule on an expedited basis.

DATED this 17th day of June, 2022

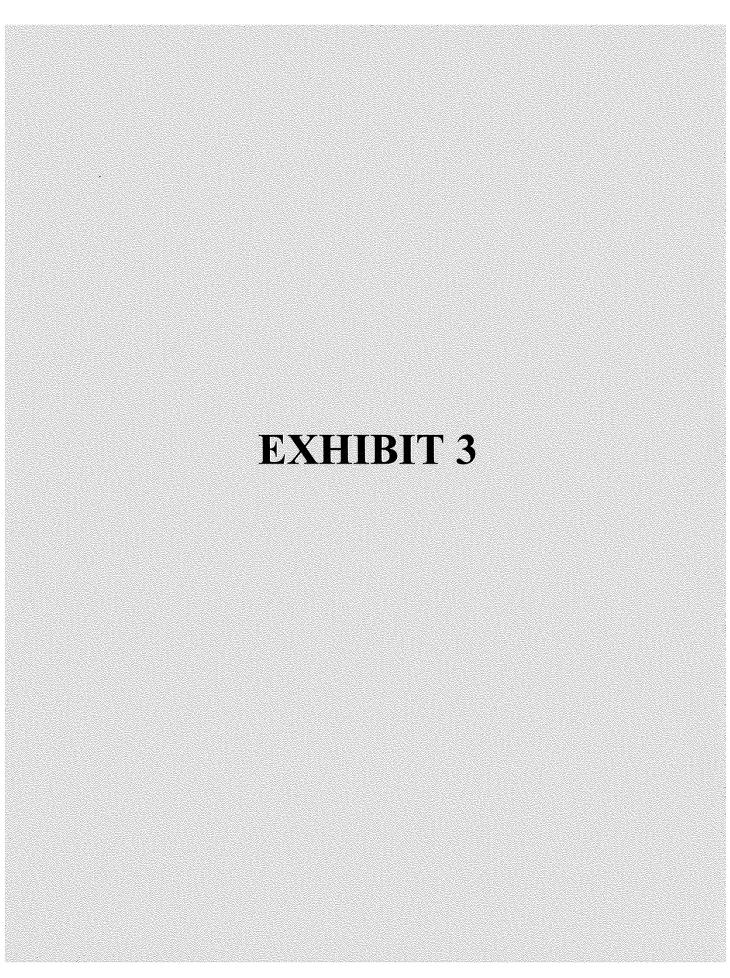
WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP

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DISTRICT COURT

CLARK COUNTY, NEVADA

DUE DILIGENCE GROUP, LLC, a limited Case No.: A-22-853953-W Dept. No.:

Plaintiff.

Date of Hearing: July 14, 2022 Time of Hearing: 10:00 A.M.

Defendant.

DEFENDANT LAS VEGAS METROPOLITAN POLICE DEPARTMENT'S OPPOSITION TO PLAINTIFF DUE DILIGENCE GROUP, LLC'S MOTION FOR ORDER GRANTING PLAINTIFF'S APPLICATION FOR WRIT OF MANDAMUS PURSUANT TO NRS 239.011 ON AN ORDER SHORTENING TIME

AND

COUNTERMOTION TO DISMISS PETITION

Defendant Las Vegas Metropolitan Police Department (the "Department" or "LVMPD"), by and through their attorneys of record, the law firm of Marquis Aurbach, hereby submit their Opposition to Plaintiff Due Diligence Group, LLC's Motion for Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 on an Order Shortening Time.

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Case Number: A-22-853953-W

MARQUIS AURBACH 10001 Park Run Drive Las Vegas, Nevada 89145 (702) 382-0711 FAX: (702) 382-5816

...

This Opposition is made and based upon all papers, pleadings, and records on file herein, the attached Memorandum of Points and Authorities, and any oral argument allowed at a hearing on this matter.

Dated this 1st day of July, 2022.

MARQUIS AURBACH

ky: /s/ Jackie Nichols
Craig R. Anderson, Esq.
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MEMORANDUM OF POINTS & AUTHORITIES

I. INTRODUCTION

The Motion to Grant the Petition must be denied. The Due Diligence Group (DDG) fails to provide any basis to convince this Court that the requested records are actually "public" records that are required to be disclosed under the Nevada Public Records Act (NPRA). The truth of the matter is, DDG seeks to exploit the NPRA by seeking Sheriff Lombardo's emails that have nothing to do with the provision of public service related to the Las Vegas Metropolitan Police Department (LVMPD), but limited to his campaign for governor. And, like other candidates, the mere fact that Sheriff Lombardo is a government official does not render every single email sent to or received by him a "public" record for purposes of the NPRA. The authorities relied upon by DDG do not require this Court to reach a different conclusion as the relied upon statues pertain to state agencies and employees, which do not apply to Sheriff Lombardo or LVMPD. In the event the Court believes that there is some factual issue that would allow the Court to believe that the emails did pertain to a provision of public service, a *Vaughn* Page 2 of 17

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Index and supplemental briefing regarding the applicable privileges is necessary. Accordingly, LVMPD asks that this Court deny the motion and dismiss the Petition in its entirety.

II. STATEMENT OF FACTS

A. THE JANUARY 5, 2022 REQUESTS.

On January 5, 2022, Payton and Casey submitted two separate public records requests related to email communications between Sheriff Lombardo and other individuals. Declaration of Charles Jivapong attached hereto as **Exhibit A**; see also Exhibit 1 to Motion. The request specifically sought email communications between Sheriff Lombardo and Ryan between January 1, 2021 to December 1, 2021 and between Sheriff Lombardo and Mike Slanker between January 1, 2021 to January 5, 2022. Id. LVMPD advised that in order to research the request, it would take approximately three hours, resulting in a cost of \$153.00. See Correspondence attached hereto as Exhibit B. Payton and Casey submitted payment to the Public Records Unit (PRU) for the research. Exhibit A. After PRU completed the research, it advised Payton and Casey that the emails sought pertained to Joseph Lombardo's run for Governor of Nevada as the communications sought involved individuals known to be involved in his campaign. See Exhibit 2. LVMPD further explained that such communications were not subject to disclosure under the NPRA as they were not *public* records. *Id.* Nevertheless, LVMPD provided emails to Payton and Casey that pertained to the request. Exhibit 2. While DDG characterizes these records as a small sampling, they are not. Indeed, in its correspondence, LVMPD maintained that it had provided responsive emails. See Exhibit 7. These emails were provided because LVMPD determined that, because of the context of the records, they could be viewed as related to a provision of a public service. Id.

Thereafter, Payton and Casey sought email communications between Sheriff Lombardo and Mark Hutchison between January 1, 2021 and March 7, 2022. See Exhibit 4. LVMPD provided the same previous response regarding the fact that Payton and Casey sought records related to Sheriff Lombardo's campaign for governor and not in relation to his duties as Sheriff over LVMPD. See Exhibit 5.

DDG now seeks a Petition for Writ of Mandamus regarding the subject records.

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B. THE CONTINUED BURDENSOME AND HARASSING REQUESTS.

In addition to the enumerated requests above, Payton and Casey have bombarded LVMPD with over 60 requests in the past year. See Exhibit A-1. Many requests pertain to Sheriff Lombardo in his capacity as Sheriff of LVMPD, including his calendar, swipes of his proxy badge, reports, and email communications. Id. After spending countless hours researching various requests, LVMPD provided DDG with responsive records, to the extent records existed and were not otherwise subject to disclosure. Id. The evidence clearly shows that LVMPD complies with the NPRA and provides "public" records pertaining to Sheriff Lombardo and his position as Sheriff of the Las Vegas Metropolitan Police Department. Id.

III. LEGAL STANDARD FOR THE NPRA.

The NPRA, codified at NRS 239.010 et. seq., governs public records requests to government agencies within Nevada. Under the NPRA, all public books and public records of governmental entities must remain open to the public, unless "otherwise declared by law to be confidential." NRS 239.010(1). A government agency has five business days to inform a requester that it is unable to make the record available. NRS 239.0107(1)(c). If the confidentiality of a public records is at issue in a judicial proceeding, and a governmental entity withholds records on the basis of confidentiality, it bears the burden of proving, by a preponderance of the evidence, that the records are confidential. NRS 239.0113. See Reno Newspapers, Inc. v. Gibbons, 127 Nev. 873, 877-878, 266 P.3d 623, 626 (2011). A balancingof-competing-interests test is employed "when the requested record is not explicitly made confidential by a statute" and the governmental entity nonetheless resists disclosure of the information. Id. at 878-879, 266 P.3d at 627. This test weighs "the fundamental right of a citizen to have access to the public records" against "the incidental right of the agency to be free from unreasonable interference." DR Partners v. Bd. of Cnty. Comm'rs, 116 Nev. 616, 621, 6 P.3d 465, 468 (2000). "[A]n individual's privacy is also an important interest, especially because private and personal information may be recorded in government files." Clark County School District v. Las Vegas Review-Journal, 134 Nev. 700, 429 P.3d 313 (2018); Reno Newspapers v. Sheriff, 126 Nev. 211, 218, 234 P.3d 922, 927 (2010).

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IV. LEGAL ARGUMENT

THE NEVADA SUPREME COURT CONSISTENTLY LOOKS TO FOIA FOR GUIDANCE.

As a preliminary matter, it is imperative that the Court understand the Nevada Supreme Court's interpretation of the NPRA and that it routinely looks to the Freedom of Information Act (FOIA) for guidance. In an attempt to discredit the authority cited and relied by LVMPD, in single line, DDG contends that the Nevada Supreme Court has never adopted any aspects of FOIA. See Motion at 11:13-14. A review of the Nevada Supreme Court's jurisprudence on the NPRA proves otherwise.

First, in a seminal case, the Nevada Supreme Court directly referred to Exemption 7 of FOIA in establishing the balancing test that applies when a statute does not expressly render a record confidential. Donrey of Nevada, Inc. v. Bradshaw, 106 Nev. 630, 631, 798 P.2d 144, 145 (1990).Specifically, the Court recognized that the announced balancing test and policy considerations were identical to Exemption 7 of FOIA. Id. at 636, n.4, 798 P.2d at 148, n.4. A decade later, the Supreme Court yet again looked to FOIA in determining how to apply the deliberative process privilege under the NPRA. DR Partners v. Bd. of Cty. Comm'rs of Clark Cty., 116 Nev. 616, 622, 6 P.3d 465, 469 (2000) (relying on Exemption 5 of FOIA in recognizing that the deliberative process privilege may serve as a privilege to protect records from disclosure

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¹ Exemption 7 of FOIA exempts the following records from disclosure:

⁽⁷⁾ records or information compiled for law enforcement purposes, but only to the extent that the production of such law enforcement records or information (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, including a State, local, or foreign agency or authority or any private institution which furnished information on a confidential basis, and, in the case of a record or information compiled by criminal law enforcement authority in the course of a criminal investigation or by an agency conducting a lawful national security intelligence information, information furnished by a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law, or (F) could reasonably be expected to endanger the life or physical safety of any individual.

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under the NPRA). Thereafter, the Court established that, in some circumstances, a log detailing specific of the records may be necessary in order for a requester to rebut the government's contention of confidentiality, also known under FOIA as a Vaughn Index. Reno Newspapers, Inc. v. Gibbons, 127 Nev. 873, 881, 266 P.3d 623, 628 (2011) (requiring, in certain instances a Vaughn Index, which is a submission commonly utilized in cases involving FOIA, the federal analog of the NPRA).

More recently, the Nevada Supreme Court addressed FOIA in two separate cases. First, in Pub. Employees' Ret. Sys. of Nevada v. Nevada Policy Research Inst., Inc., 134 Nev. 669, 677-78, 429 P.3d 280, 287 (2018), the Court relied on FOIA and other laws in relation to requirements for a state agency to query and search its database to identify, retrieve, and produce responsive records for inspection if the agency maintains public records in an electronic database. Second, the Court adopted another balancing test in Clark Ctv. Sch. Dist. v. Las Vegas Review-Journal, 134 Nev. 700, 707, 429 P.3d 313, 320 (2018). The two-part balancing test related to Exemption 6 concerning privacy interests as established under FOIA. Id.

Accordingly, LVMPD's reliance on federal law and FOIA matters involving similar situations is persuasive as the Supreme Court has consistently turned to FOIA in interpreting the NPRA.

B. THE PETITION IS NOT SOUGHT BY THE REAL PARTY IN INTEREST AS REQUIRED BY NRCP 17 AND MUST BE DISMISSED.

NRCP 17(a)(1) provides that "[a]n action must be prosecuted in the name of the real party in interest." "A 'real party in interest' under NRCP 17(a)(1) is one who possesses the right to enforce the claim and has a significant interest in the litigation." Szilagyi v. Testa, 99 Nev. 834, 838, 673 P.2d 495, 498 (1983). Similar to the question of whether a party has standing, the focus is "on the party seeking adjudication rather than on the issues sought to be adjudicated." Id.

The purpose of the Rule is to enable the defendant to avail himself of evidence and defenses that the defendant has against the real party in interest and to protect the defendant against another suit brought by the real party in interest on the same matter. Painter v. Anderson,

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96 Nev. 941, 943, 620 P.2d 1254, 1256 (1980), quoting Celanese Corp. of America v. John Clark Industries, 214 F.2d 551, 556 (5th Cir. 1954).

Because NRCP 17 is identical to FRCP 17, federal procedural law is authoritative. Painter at fn. 4. The necessity for the plaintiff to be the real party in interest applies to cases brought under the federal Freedom of Information Act (the substantial equivalent of the Nevada Public Records Act). See, e.g., Lazaridis v. United States DOJ, 713 F. Supp. 2d 64, 67 (D.D.C. 2010) (concluding that father cannot bring FOIA lawsuit on behalf of daughter); see also DR Partners v. Board of County Comm'rs, 116 Nev. 616, 621, 6 P.3d 465, 468 (2000) (holding the procedure for bringing a lawsuit under the Nevada Public Records Act is a petition for writ of mandamus); NRS 34.300 (the Nevada Rules of Civil Procedure govern petitions for writs of mandamus). Therefore, the plaintiff in this case must be the real party in interest in order to maintain this lawsuit.

In its Application and Motion, DDG claims to be a Delaware limited liability company. DDG further claims that it is a "consulting firm specializing in background research..." On its website, DDG advertises that "we specialize in using public records research to provide our clients with the knowledge and insights needed to drive strategic decision making." (Emphasis added.) The website goes on to state:

> Whether you are a political campaign, marketing firm, small business, or Fortune 500 company, we'll utilize our expertise in FOIA (Freedom of Information Act) and local public record laws to get you the knowledge you need.

See https://www.duediligencegroupllc.com/home.

It is quite obvious, in fact, that DDG is not the real party in interest. When reporting on the lawsuit (which was filed immediately prior to the primary election on June 14, 2022), local media noted that DDG "made its name by designing and executing document retrieval plans for political clientele, including national democratic campaign committees, opposition research firms, and labor unions, among others, throughout the country." See https://www.ktnv.com/13investigates/lawsuit-accuses-sheriff-joe-lombardo-of-doing-political-business-on-publics-time.

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Therefore, at least one local media outlet has asked for "the identity of [DDG's] client behind the lawsuit." Id. DDG refuses to provide it. Id.

In sum, DDG is clearly not the force behind this lawsuit. Rather, DDG's client is the party with the significant interest in the outcome. Moreover, the purpose of Rule 17 will not be served unless and until the real party in interest is named. After all, LVMPD's primary defense is that the public records request is seeking a private record from a political campaign, not a public record. As demonstrated below, the requests here are not about the provision of a public service. Rather, on their face, they are about communications between a political candidate and his campaign staff. Knowing the name of DDG's client better enables LVMPD to present this defense. See Painter, supra. It also ensures that LVMPD will not face another set of requests from some other party who is actually DDG's client. Id. By way of another example, if any of the records, after determined to be "public" records, contain criminal history information, such information can only be released in accordance with NRS 179A.100. Without knowing the real party in interest, LVMPD has no way knowing whether certain privileges would apply. Because DDG's client, not DDG itself, is the real party in interest, Rule 17(a)(1) applies. The name of DDG's client must be joined as the named plaintiff, and if DDG refuses, then the case must be dismissed.

C. THE REQUESTED RECORDS ARE NOT PUBLIC RECORDS AND THEREFORE NOT SUBJECT TO DISCLOSURE UNDER THE NPRA.

The Sheriff's email communications regarding his run for governor between himself and specific individuals involved in his campaign are not related to a provision of public service. Accordingly, the emails being requested are not public records and not subject to disclosure.

The purpose of the NPRA "is to promote government transparency and accountability by facilitating public access to information regarding government activities." Pub. Employees' Rel. Sys. v. Reno Newspapers, Inc., 129 Nev. 833, 836-37, 313 P.3d 221, 223 (2013) (emphasis added). Therefore, "[t]he proper question for determining whether the requested records . . . constitute public records subject to disclosure under a public records request . . . is whether they concern the provision of a public service." Comstock Residents Ass'n v. Lyon Ctv. Bd. of

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Commtrs, 134 Nev. 142, 144-45, 414 P.3d 318, 321 (Nev. 2018), quoting Las Vegas Metro. Police Dep't v. Blackjack Bonding. Inc., 131 Nev. 80, 86, 343 P.3d 608. 613 (2015). In Blackjack Bonding, the Nevada Supreme Court relied heavily on the dictionary definition of "public service:" "[Plublic service" has been broadly defined as "a service rendered in the public interest." 131 Nev. at 85, 343 P.3d at 612, quoting Merriam-Webster's Collegiate Dictionary 942 (10th ed. 2000) (emphasis added). Notably, Merriam-Webster's defines "public record" as "a record required by law to be made and kept" or "a record made by a public officer or a government agency in the course of the performance of a duty." Merriam-Webster: "public record" (emphasis added)².

Nevada law makes clear that not every record in the government's possession is a public record for purposes of the NPRA. See NRS 239.010 (expressly utilizing the term "public record"); NAC 239.101 (defining "Record of a local governmental entity"). By way of example, in Blackjack Bonding, the Court held that phone records from the county jail were public records because LVMPD needed them "for use in administrative and investigative purposes." 131 Nev. at 82-83, 343 P.3d at 610. There, the requester sought phone logs from the county jail. The law required LVMPD to provide inmates in its custody with access to phones. As such, the requested logs "relate[d] to the provision of a public service," which is why the Court held them to be "public records," even though LVMPD had hired a third-party vendor to provide the service.

Likewise, in Comstock Residents, the Court held that telephone and email communications of county commissioners were public records because the records involved "county business" and the perform[ance] [of the commissioners'] duties as public servants." 414 P.3d at 121. There, he requester sought texts and emails of county commissioners. The Court held that if particular texts or emails concerned the commissioners' performance of their public duties, then they would be public records even if the records were on private devices. The County admitted that the commissioners used their personal devices to conduct government

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² See https://www.merriam-webster.com/legal/public%20record (last accessed July 1, 2022)

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business. But it was equally clear that the devices would contain texts and emails of a personal nature. The Court concluded:

[T]he district court did not make any findings as to which specific communications were made in furtherance of the public's interests or would be exempt from the NPRA, and we remand this matter to the district court with instructions to determine whether the requested records regard the provision of a public service and are subject to disclosure.

34 Nev. 142 at 146-47, 414 P.3d 318 at 322 (emphasis added)

In attempt to circumvent the "provision of public service" requirement, DDG first relies on NRS 239.005(6), which defines an "official state record." This argument carries no water for multiple reasons. The obvious, LVMPD is not a state actor and therefore has no state records. See NRS Chapter 280. Rather, LVMPD is a statutorily created agency that is recognized as a local government entity and a political subdivision of the state of Nevada. See NRS 280.280. Thus, if the Court seeks a definition for the term "record," NAC 239.101 expressly defines a record of a local government entity—such as LVMPD. In that context, NAC 239.101 provides:

"Record of a local governmental entity" or "record" means information that is created or received pursuant to a law or ordinance, or in connection with the transaction of the official business of any office or department of a local governmental entity, including, without limitation, all documents, papers, letters, bound ledger volumes, maps, charts, blueprints, drawings, photographs, films, newspapers received pursuant to NRS 247.070, recorded media, financial statements, statistical tabulations and other documentary materials or information, regardless of physical form or characteristic.

(emphasis added). Relying on this definition, it makes clear that not every single record maintained by LVMPD is a public record. Instead, the record must pertain to the transaction of the official business of LVMPD, i.e., law enforcement. Nevertheless, the Court reaches the same conclusion if it were to rely on DDG's proffered definition as it expressly recognizes that the record must be "made, received, or preserved by an agency as evidence of its activity." NRS 239.005(6).

Next, DDG contends that Blackjack Bonding and Comstock support their position because the Court ordered production of records from private companies and private devices. See Motion at 10-13. Grasping at straws, DDG asserts, albeit improperly, that the use of a government-issued email address for his campaign relates to a public service because such

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conduct is in direct contravention to the Nevada Administrative Code (NAC). DDG then cites to two separate provisions that have no application to the Sheriff. See NAC §§ 284.650(9) and 284.770(2). First, NAC Chapter 284 applied to the State Personnel System. That is, NAC Chapter 284 has no application to local government agencies or political subdivisions like the Las Vegas Metropolitan Police Department or Sheriff Lombardo.

A cursory review of the language of NAC 284.650(9) supports LVMPD's interpretation that NAC Chapter 284 does not govern here. NAC 284.650(9) provides that disciplinary or corrective action may be taken for prohibited public activity.³ However, the rules of statutory construction require that the statutory scheme be read as a whole. See Knickmeyer v. State ex. rel. Eighth Jud. Dist. Ct., 133 Nev. 675, 679, 408 P.3d 161, 166 (Nev. App. 2017) ("In interpreting a statute, we begin with its plain meaning and consider the statute as a whole, awarding meaning to each word, phrase, and provision, while striving to avoid interpretations that render any words superfluous or meaningless."); State Induc. Ins. System v. Bokelman, 113 Nev. 1116 (1997). NAC 284.638 states an employee⁴ may be disciplined if his conduct comes under one of the causes for action listed in NAC 284.650. Employee, for purposes of Chapter 284, means person legally holding a position in the public service as defined in NRS 284.015. NAC 284.062. Similarly, NAC 284.700 prohibits a state employee from engaging in political activity during the hours of his state employment to improve the chances of a political party or a person seeking office. Like NAC Chapter 284, NRS Chapter 284 also pertains to the state personnel system. To be sure, NRS 284.015 defines "public service" as:

providing service for any office, department, board, commission, bureau, agency or institution in the Executive Department of the State Government operating by authority of the Constitution or law, and supported in whole or in part by any public money, whether the money is received from the Government of the United States or any branch or agency thereof, or from private or any other source.

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³ DDG further relies on the definition of political activity, citing NAC 284.770.

⁴ It is also worth noting that Sheriff Lombardo is an a typical "employee" who works a simply 8-hour job. Indeed, the public recognizes that the Sheriff is a 24/7 position that cannot be limited to 8 hours a day 5 days a week.

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The Sheriff and LVMPD are governed by NRS Chapter 280 and 248. Accordingly, the Court must reject DDG's arguments that any emails pertaining to Sheriff Lombardo's run for governor are related to a provision of public service because he is barred from such conduct because the only provisions relied upon to support such an argument do not apply to LVMPD of Sheriff Lombardo and strictly apply to state employees.

Finally, inconsistent with DDG's position, the case law supports that Sheriff Lombardo's email communications are irrelevant to LVMPD do not need to be disclosed under the NPRA. Trying to distinguish Blackjack Bonding and Comstock, DDG claims that in those cases the Court found that the records were, in fact, public records, so this Court should also find that the subject emails are required to be disclosed. See Motion at 10-13.

LVMPD directed DDG, to Reno Newspapers v. Gibbons, 127 Nev, 873, 266 P.3d 623 (2011), which specifically addressed emails communications involved with a government official. There, the district court determined that of the 98 of the 104 emails were not subject to disclosure for various reasons. While the Supreme Court concluded that a log was required so that Reno Newspapers could determine whether the withholding was proper, it implicitly recognized that the personal nature of emails would be a sufficient basis for withholding records. Id. This notion was subsequently accepted by the Supreme Court in Clark Ctv. Sch. Dist. v. Las Vegas Review-Journal, 134 Nev. 700, 706, 429 P.3d 313, 319 (2018), when it adopted the twopart balancing test for privacy interests.

Another case for this Court to consider is Zeigler v. USDA - Farm Serv. Agency, 2021 WL 4155260 (D.S.C. Sep. 10, 2021). There the Court reiterated the difference between agency records and personal records:

"[P]ersonal records of an agency employee are not agency records and are not subject to the FOIA." Ethyl Corp., 25 F.3d at 1247. "[C]ase law makes clear that 'the term "agency records" is not so broad as to include personal materials in an employee's possession, even though the materials may be physically located at the agency.' "Gallant v. N.L.R.B., 26 F.3d 168, 171 (D.C. Cir. 1994) (citing U.S. Dep't of Just. v. Tax Analysts, 492 U.S. 136, 145 (1989)). "Nor does the statute 'sweep into FOIA's reach personal papers that may "relate to" an employee's work ... but which the individual does not rely upon to perform his or her duties.' " Gallant, 26 F.3d at 171 (citing Bureau of Nat. Affs., Inc. v. U.S. Dep't of Just., 742 F.2d 1484, 1493 (D.C. Cir. 1984)).

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Id. To qualify as an "agency record" subject to FOIA disclosure rules, the agency must: 1) create or obtain the requested materials; and 2) be in control of the requested materials at the time the FOIA request is made. Tax Analysts, 492 U.S. at 144. As to the second prong of the Tax Analysts test, four factors are relevant to a determination of whether an agency exercises sufficient control over a document to render it an "agency record": "(1) the intent of the document's creator to retain or relinquish control over the records; (2) the ability of the agency to use and dispose of the record as it sees fit; (3) the extent to which agency personnel have read or relied upon the document; and (4) the degree to which the document was integrated into the agency's record system or files." Burka v. U.S. Dep't of Health & Hum. Servs., 87 F.3d 508, 515 (D.C. Cir. 1996). These four factors are commonly referred to as the Burka factors. Democracy Forward Foundation v. U.S. Gen. Servs. Admin., 393 F. Supp. 3d 45, 51 (D.D.C. 2019).

In Zeigler, the emails were deemed personal because they pertain to emails between in government agency and his business partner (from a government email address). The emails discussed various aspects of their hunting business. Some emails also pertained to real estate and real estate transactions. The Court ultimately determined that the records were personal because they did not contain substantive or official agency information and they did not appear to facilitate any agency business. Id.

While DDG attempts to distinguish this case, it fails. Like Zeigler, the requested records, as recognized by DDG, have nothing to do with Sheriff Lombardo's position as Sheriff but strictly related to his campaign for governor. DDG conflates the state employee standard with a local government entity employee, it remains clear that there is no express law that prohibits Sheriff Lombardo's de minimis contact with his campaign. Even looking to Serv. Employees Int'l Union Local 925 (SEIU) v. University of Washington, 193 Wash. 2d 860, 447 P.3d 534 (2019), the notion that emails, unless related to a government function or conduct, are not considered public records. Thus, the Court must determine that the emails contain information relating to the conduct of government (of LVMPD) or the performance of any governmental conduct (related to LVMPD) to reach the conclusion that the emails are subject to disclosure.

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By the very nature of the request, and DDG's own acknowledgement, the records it seeks are limited to Sheriff Lombardo's run for governor. The emails communications do not pertain to other employees or officials within LVMPD but are strictly limited to Sheriff Lombardo's campaign. Indeed, DDG does not dispute that the information it seeks is related to Sheriff Lombardo's campaign. Rather, it argues that such emails are subject to disclosure because the Sheriff is expressly prohibited from engaging in political activity. However, the sole basis for disclosure is DDG's reliance on codes that have no application to Sheriff Lombardo or LVMPD. Thus, this Court cannot conclude that the emails sought are public records. If the Court determines that there is a factual issue, it should allow LVMPD the opportunity to provide a Vaughn Index, as discussed below, and supplemental briefing on privileges that could be asserted in relation to public records.

D. ALTERNATIVELY, THIS COURT SHOULD ORDER LVMPD TO PRODUCE A VAUGHN INDEX AND PROVIDE FURTHER BRIEFING.

A Vaughn index is a submission commonly utilized in cases involving FOIA, the federal analog of the NPRA. Reno Newspapers, Inc. v. Gibbons, 127 Nev. 873, 881, 266 P.3d 623, 628. This submission typically contains "detailed public affidavits identifying the documents withheld, the FOIA exemptions claimed, and a particularized explanation of why each document falls within the claimed exemption." Id. (citing Lion Raisins v. U.S. Dept. of Agriculture, 354 F.3d 1072, 1082 (9th Cir. 2004). Broadly stated, a Vaughn index is designed to preserve a fair adversarial proceeding when a lawsuit is brought after the denial of a FOIA request. Id. (citing Wiener v. F.B.I., 943 F.2d 972, 977 (9th Cir.1991) ("The purpose of the index is to 'afford the FOIA requester a meaningful opportunity to contest, and the district court an adequate foundation to review, the soundness of the withholding." (citation omitted)).

The Nevada Supreme Court, however, explicitly held that a log is not required each time records are withheld. Id. Rather, a Vaughn index is a method for resolving the tension between the government's interest in keeping certain records confidential and the requesting party's need for enough information to meaningfully contest a claim of confidentiality. Id. at 881-82, 266 P.3d at 629. In circumstances where the requesting party has sufficient information to present a

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full legal document, as LVRJ has done here, there is no need for a *Vaughn* index. *Id.* The court further determined that if a log were required—in the form of a *Vaughn* index—each time a lawsuit is brought after the denial of an NRPA request, the court would be rewriting the NRPA as there is no such requirement imposed within the Act. *Id.*

The court in *Gibbons* determined that a log was appropriate under the circumstances of that case. *Id.* at 882, 266, P.3d at 629. At issue in that case, were various emails, which the contents were unknown, and the governmental entity made blanket privilege assertions. *Id.* While this case also pertains to email communications, it is LVMPD's position, and DDG does not refute, that the central issue is that the emails sought do not pertain to Sheriff Lombardo's position as Sheriff, but relate to his run for governor and his communications with his campaign team. Thus, LVMPD believes that a *Vaughn* Index is not necessary on this basis. However, if the Court believes that there is, in fact, a question as to whether such emails would pertain to Sheriff Lombardo's position within LVMPD, rendering them public records, LVMPD should be afforded the opportunity to provide a *Vaughn* Index to refute the same with identified privileges.⁵ As recognized in *Gibbons*, a *Vaughn* Index is not necessary absent a Court order. Accordingly, LVMPD asks that the Court order a Vaughn Index be provided to Petitioners and the Court to further demonstrate that the requested emails do not pertain to Sheriff Lombardo's position as Sheriff of LVMPD.

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⁵ LVMPD maintains that the records are not "public" records for purposes of the NPRA. However, if the Court believes that there is a factual issue regarding whether the emails are subject to the NPRA, then LVMPD asks that the Court required LVMPD to submit a Vaughn Index and additional brief identifying the specific privileges and balancing tests that apply. For example, if the emails are considered public records, depending on the basis that they are deemed public records, various privileges could apply, such as the deliberative process privilege. Additionally, if considered to be public records, the Court would need to also balance the privacy interests of the individuals involved in the emails against the public's interests in access. Due to the complex nature of these arguments, additional briefing is necessary as these arguments will be based on the fact that the Court does deem such records to be public and the underlying basis.

MARQUIS AURBACH

V. **CONCLUSION**

Based on the foregoing, LVMPD respectfully requests the Court denies Plaintiff Due Diligence Group, LLC's Motion for Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 on an Order Shortening Time.

Dated this 1st day of July, 2022.

MARQUIS AURBACH

By: /s/ Jackie Nichols Craig R. Anderson, Esq. Nevada Bar No. 6882 Jackie V. Nichols, Esq. Nevada Bar No. 14246 10001 Park Run Drive Las Vegas, Nevada 89145 Attorneys for Defendant Las Vegas Metropolitan Police Department

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CERTIFICATE OF SERVICE

I hereby certify that the foregoing <u>DEFENDANT LAS VEGAS METROPOLITAN</u>

POLICE DEPARTMENT'S OPPOSITION TO PLAINTIFF DUE DILIGENCE GROUP,

LLC'S MOTION FOR ORDER GRANTING PLAINTIFF'S APPLICATION FOR WRIT

OF MANDAMUS PURSUANT TO NRS 239.011 ON AN ORDER SHORTENING TIME

was submitted electronically for filing and/or service with the Eighth Judicial District Court on the 1st day of July, 2022. Electronic service of the foregoing document shall be made in accordance with the E-Service List as follows:⁶

Bradley S. Schrager, Esq.
Daniel Bravo, Esq.
Wolf, Rifkin, Shapiro, Schulman & Rabkin, LLP
3773 Howard Hughes Parkway, Suite 590 South
Las Vegas, Nevada 89169
dbravo@wrslawyers.com
dfresquez@wrslawyers.com
bschrager@wrslawyers.com
mshield@wrslawyers.com

Attorneys for Plaintiff Due Diligence Group, LLC

I further certify that I served a copy of this document by mailing a true and correct copy thereof, postage prepaid, addressed to:

Jonathan Berkon, Esq. (pro hac vice forthcoming)
Courtney Weisman, Esq. (pro hac vice forthcoming)
Meaghan Mixon, Esq. (pro hac vice forthcoming)
Elias Law Group LLP
10 G St. NE Suite 600
Washington, DC 20002
Attorneys for Plaintiff Due Diligence Group, LLC

/s/ Jackie Nichols
An employee of Marquis Aurbach

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⁶ Pursuant to EDCR 8.05(a), each party who submits an E-Filed document through the E-Filing System consents to electronic service in accordance with NRCP 5(b)(2)(D).

Exhibit A

DECLARATION OF CHARLES JIVAPONG

CHARLES JIVAPONG, declares as follows:

- 1. I am over the age of 18 years and have personal knowledge of the facts stated herein, except for those stated upon information and belief, and as to those, I believe them to be true. I am competent to testify as to the facts stated herein in a court of law and will so testify if called upon.
- 2. I make this declaration in relation to the allegations asserted in *Due Diligence Group, LLC v. Las Vegas Metropolitan Police Department*, Eighth Judicial District Court, Clark County, Nevada Case No. A-22-853953-W.
- 3. I am currently a Sergeant with the Las Vegas Metropolitan Police Department ("LVMPD") over the Public Records Unit (PRU) and the Body Worn Camera Unit. I have been employed by LVMPD for approximately 16 years.
- 4. I am familiar with the various public record requests submitted by the Due Diligence Group (DDG), some of which are the subject of the instant lawsuit.
- 5. A true and accurate copy of a spreadsheet detailing the date of the request, the number assigned to the request by PRU, the content of the request, the estimated time to research the request, the hours quoted to complete the request, and the date the request was completed in relation to DDG's requests is attached to the declaration as Exhibit A-1.
- 6. For over year, PRU has responded to over 60 requests submitted by Abraham Payton and Kathleen Casey.

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7. In processing these burdensome requests, PRU expended significant manpower in researching to determine whether public records existed and providing public records to DDG, including records related to Sheriff Lombardo, if disclosure was appropriate under the NPRA.

Pursuant to NRS § 53.045, I declare under penalty of perjury under the laws of the State of Nevada that the foregoing is true and correct.

Dated this 4 day of Jw, 2022.

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CHARLES JIVAPONG

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Exhibit A-1

Date Submitted	MPR 8			Request				Estimated Time Researching	Hours Quoted	Darte Chased
4/21/2021	NPR2021- 0011843	Reimbursements: I should detail who Office Expenses: I am Office Expenses: I am Responsive record. Calendar: I am requestive your office from January 5. Salary: I am requestif am requestif I am reque		Reimbursements: I am requesting copies of rembursement records of loe Lombardo from January 5, 2010, to April 20, 2021. Responsive records should detail which rembursed, and supplementary receipts/montes. Office Expenses: I am requesting copies of office-related expenditures of loe Lombardo's office in Las Vegas from January 5, 2010, to April 20, 2021. Responsive records should detail the date anexpense was incurred; the cost of an expense, and a description of the expense (i.e., furnishings, lectaboars) an requesting copies of calendars, meeting planners, and logs calued to be Lombardo's trained from January 5, 2010, to April 20, 2021 and publicy-conved/fassed planne or helicopeter from January 5, 2010, to April 20, 2021 fravel logs should detail the date and time of usage, the destination, the number and identity of the occupants, the model type, and the estimated distanced, and the value of tron trainary 9, 2010, to April 20, 2021 fravel logs should detail the date and time of usage, the destination, the number and identity of the occupants, the model type, and the estimated distanced and dentity of the occupants, the model type, and the estimated distanced and dentity of the occupants, the model to the vehicle, and the estimated distanced traveled as available. Vehicle Loss and dentity of the occupants, the model of the vehicle, and the estimated distanced traveled as available of the contracts, invoices related to any private security services provided to Joe Lombardo outside of public office from January 5, 2010, to April 20, 2021. Please also models of the vehicle, and the estimated distanced traveled as available of the subject of the contracts in sources telled to any private security services provided to Joe Lombardo for stafl for general granted and dentity of the occupants, the deserting services provided to Joe Lombardo for stafl for granted the subject for the public for April 20, 2021. Please also models also are presented as avaisable to any private security services provided to Joe Lombardo f	any 5, 2010, to April 1, and 1, 2010, to April 1, the amount reimbur and a description of the hards of the angle (or me and of a should detail the da anced, and the value of an anced, and the value of the angle for mer as should detail the date and time of the angle for mer and of usual anced traveled from the provided to Dee sits submitted by She ement benefits, and c got and	(2) 2021. Responsive in firstel, and supplementations of supplementations of supplementations of supplementations of supplementations of supplementations of the supplementations of the supplementations of the supplementations of supplementations	cords y y y y y y y gs, ags, 2021. 2021. 204 any the the the talf) for telters,	\$1	0	1202/92/5
4721/2021	NPR2021- 0011845	Emails on Specific Finals with Specific Emails with Foedfile Emails with ICE Offici	ir Dates: I am requesting releasab 01/04/2021 thru 03/10/2021 (3) 16 Terms: I am requesting releasa 10 mbardo's which include the "41 klung in 123toop the steal (Edist): am requesting releasable of mediabs: I am requesting releasable of monabardo and enval accounts that is the steal (Edist):	Emails on Specific Dates: I am requesting releasable copies of incoming-and-outgoing email correspondence (including attachments) of Joe Lombardo's between the following dates: (13) 04/20/2021 (2) 01/04/2021 thru 01/10/2021 (3) 05/25/7020 thru 06/01/2020 (4) 07/05/2016 thru 07/10/2016 (5) 08/09/2024 thru 08/25/2014 Emails with Specific Terms: I am requesting releasable ordines of incoming-and-outgoing email correspondence (including attachments) of Joe Lombardo's which include the following terms (listed below) from January 5, 2015, to April 20, 2021. -(1) Mung III (2) prop the seal (3) 04 of china viver (5) purpage for the heavy (7) WWGUWGA (8) mags Emails with KE Officials: I am requesting releasable copies of incoming-and-outgoing email correspondence (including attachments) between Joe Lombardo and email accounts that end with domain name "@ice gov" from January 5, 2015, to April 20, 2021.	correspondence (inclus through 10/2016 (5)) I correspondence (inclus 5, 2015, 10 April 20, 2015, 10 April	ding attachments) of J 08/09/2014 thru 08/2/ buding attachments) of 07021. † maga † maga estachments) betwee	oe Joe Ioe in Joe	æ	o	1202/92/5

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un	us.
The following request is being made in accordance with the Newada Public Records Act (N.R.S. 239 et seq.), I am requesting copies of the following records regarding, Joseph Michael "Joe" (ombardo (b. 11/08/1962). Personal Reimbursements. I am requesting copies of rembursement records of the Lombardo from January 1, 1988, to January 4, 2015. Responsive records should detail which reimbursement requests were denied or granted. When they were made, the amount reimbursed, and supplementary records should detail which reimbursed and supplementary records should include detail which reimbursed, and supplementary recepts/Immosca. Salary Records: I am requesting copies of record state detail Joe (combardo's salary, eferred salary, retirement benefits, and other compeniation (including insurance plans) from January 1, 1988, to January 4, 2015. Personnel Filer I am requesting copy of Joe Lombardo's personnel file. These records should include available resumes, curriculum vitae, cover letters, professional references, job applications, job descriptions, onboarding records (e.g. emergency contacts, employee policy acknowledgements, etc.) interview notes, HB profiles (e.g. HBIS profiles) for good professional records and salary and analy and are state detail the email addresses sisted to Joe Lombardo's use. Email Address(e.g.): I am requesting documents that detail the email addresses sisted to Joe Lombardo's use. Includes any other state-issued email aliases generated for Joe Lombardo's use.	2021 Calendars: I am requesting releasable/redacted copies of calendars of Sheriff loe Lombardo's from January 1, 2021, to May 27, 2021. Transaction Logs: I am requesting copies of transaction logs/lyfregister(s) day any creative style dem accounts, or petty cash accounts assigned to Pholik Records Requests: I am requesting copies of public record requests submitted to the Lay Vegas Metropolitan Police Department from January 1, 2020, to May 27, 2021. Emails Between PIO Staff and Raiston: I am requesting copies of incoming and caugemag anal correspondence between PIO Staff (listed below) and Service and Raiston (relation@therwindy.com) from May 27, 2020, to May 27, 2021 (or as available). Sergean Migwel Garcia Officer Larry Hadfreld Officer Aden ChampoGamez Emails Between PIO Staff and Joecks: I am requesting copies of incoming-and-outgoing email correspondence between PIO Staff (listed below) and Victor Joecks, I yloceks@tevewyournal.com) from May 27, 2020, to May 27, 2021 (or as available). Sergean Migwel Garcia Officer Aden ChampoGamez Emails Between PIO Staff and Joecks: I am requesting copies of incoming-and-outgoing email correspondence between PIO Staff (listed below) and Sergean Migwel Garcia Officer Aden ChampoGamez Emails Between PIO Staff and Joecks: I am requesting copies of incoming-and-outgoing email correspondence between PIO Staff (listed below) and Sergean Migwel Garcia
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Emails Referencing Chauvin: I am requesting releasable/reducted copies of incoming and outgoing email correspondence of Sheriff loe Lombardo's which directly reference the term "Chouvin" from May 25, 2020, to May 72, 2021 of as available). Emails Referencing Floyd: I am requesting releasable/redacted copies of incoming and outgoing email correspondence of Sheriff loe Lombardo's which directly reference the term "Floyd" from May 25, 2020, to May 27, 2021 (or as available). Emails Referencing Ployd: I am requesting releasable/redacted copies of incoming and-outgoing email correspondence of Sheriff loe Lombardo's which directly reference the term "Floyd" from May 25, 2020, to May 27, 2021 (or as available). Emails Referencing Other Terms: I am requesting releasable/redacted copies of incoming and-outgoing email correspondence of Sheriff loe Lombardo's which directly reference the terms "Floyd" from May 27, 2020, to May 27, 2021 (or as available). Outgoing Emails Referencing Pertisan Terms: I am requesting releasable/redacted copies of outgoing (lonyl) email correspondence of Sheriff loe Lombardo's which directly reference the terms "requeltican" or "GOP" from May 27, 2020, to May 27, 2021 (or as available). Outgoing Fmails Referencing Pertisan Terms: I am requesting releasable/redacted copies of outgoing (lonyl) email correspondence of Sheriff loe Lombardo's which directly reference the terms "requeltican" or "GOP" from May 27, 2020, to May 27, 2021 (or as available).	Emails with LVMPD Vendors: I am requesting releasable/redacted copies of incoming-and-outgoing email correspondence between Sheriff Joe Lombardo and email accounts that end with the following domain names (Resto below) from May 27, 2020, to May 27, 2021 (or as available). •@eratury/elite com •@eratury/elite com •@eratury/elite com •@motorolasolutions.com •@eraturolas.com	Lombardo's Emails with Specific Email Accounts: I am requesting releasable/redacted copies of incoming-and-outgoing email correspondence (including attachments) between Sheriff Loe Lombardo and email accounts that end with the domain name "@kmpdfoundation.org" from January. 1, 2019, to July 10, 2021.	Credit Card Transaction Logs. I am requesting copies of transaction logis/J/register(s) of credit cards assigned for Sheriff Joe Lombardo's use from January 1, 2020, to July 25, 7021.	Involces/Purchase Agreements of Vehicles Assigned to Lombardo: I am requesting releasable/redacted copies of involces, purchase agreements, leasing documents of the three the vehicles (listed below) assigned to Sheriff lote Lombardo	LVMPD Aircraft Usage: I am requesting copies of expenses, reimbursements, and logs related to be combardo's usage for member of family's usage) of LVMPD-owned/leased plane or helicopter from lanuary 1, 2020, to July 25, 2021. Travel logs should detail the date and time of usage, the destination, the number and identity of the occupants, the model type, and the estimated distanced, and the value of trip traveled (as available).	Calenders: I am requesting releasable/redacted copies of Microsoft Outlook calendars of loe Lombardo from November 1, 2030, to July 25, 2021
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Emails with ICE Officials: I am requesting releasable copies of incoming and outgoing email correspondence (including attachments) between Joe Lombardo and email accounts that end with domain name "@lce gov" from January 1, 2021, to July 25, 2021	I am requesting copies of all public records requests (only) submitted to this office from November 4, 2020, to August 31, 2021. I realize that certain costs may be applicable to the request. Please contact me when you can provide a payment amount for my requests. In the measure that you starte the specific legal and factual grounds for withholding any documents about you withhold any. Please identify each document that falls within the scope of this request but is withhold from release. If requested documents are boarded no, another installation to bursal, would request that they up pages refuse that request to the appropriate installation of bursal. To the extent that the information is available in electrons format, would prefer to receive that information wa email, particularly if providing the information in paper form.	Emails with LVMPD Vendors: I am requesting releasable/redacted copies of incoming and outgoing email correspondence between Sheriff Joe Lombardo and email accounts that end with the following domain names fixted below) from November 4, 2020, to November 4, 2021 (or as available).	Lombardo's Emails with Erwin: I am requesting releasable/redacted copies of incoming and-outgoing emails (including attachments) between Sherif Joe Lombardo and Ryan Erwin from November 4, 2020, 10 November 3, 2021. Please note that Ryan Erwin is not a member of the LVMPD and his interactions with Lombardo is expected to be relatively small	Lombardo's Emails with Stanker. I am requesting releasable/redacted copies of incoming-and-outgoing emails (including attachments) between Sheriff loe Lombardo and Mike Stanker from November 4, 2020, to November 3, 2021, Please note that Mike Stanker is not a member of the LVMPD and his interactions with Lombardo is expected to be relatively small.	Reports Regarding Officer-Involved Shootings: I am requesting releasable copes of all reports produced by the LVMPD regarding office involving shooting incidents since already 1, 2021. Phone Logs: I am requesting a copy of phone logs of feetbrones designated for Sheriff loe Lombardo since January 1, 2021. Emails on Specific Days: I am requesting releasable copies of inconing, and-outgoing email correspondence (including attachments) of Sheriff Joe (Lombardo's Setween the following dates: "Organization of Sheriff Joe (Lombardo's Setween the following dates: "Organization of Sheriff Joe (Lombardo's Setween the following dates: "Organization of Sheriff Joe (Lombardo's Organization of Setween the Job (2012) 14th 10/10/2021 **OLOS/2021 that 07/10/2021 **OLOS/2021 that onessages on Specific Day I am requesting releasable copies of incoming and outgoing SMS text messages of Sheriff Joe Lombardo's on January 6, 2021. **Addryfinancial Review/Inspections of Detention Center from January 1, 2021, to April 20, 2021. Addryfinancial Review/Inspections of Detention Center from January 1, 2021, to April 20, 2021.	Lombardo's Emails with Stanker: I am requesting releasuble/redacted copies of incoming and outgoing emails (including attachments) between Sheriff foe Lombardo and Mike Stanker from January 1, 2021, to December 1, 2021.
NPR2021- 0014933	NPR2021. 5015599	NPR2021-	NPR2021- 0017499	NPR2021- G0175G0	NPR2021- 0018279	NPR2021: 0018285
8/10/2021	9/2/2021	11/3/2021	11/3/2021	11/3/2021	12/1/2021	12/1/2021

0 12/3/2021	0 12/10/2021	1. 1/5/2022	.1 15/2022	0 3/5/2022	1 1/19/2022	1.15/2022	1 1,750,7022
٥	٥	1		30 Minutes	Ħ		-
Lombardo's Emails with Erwin: I am requesting releasable/redacted copies of incoming-and-outgoing emails (including attachments) between Sheriff toe Lombardo and Ryan Erwin from January 1, 2021, to December 1, 2021.	Response Letter(s) Sent/Produced For MPR3021-0017754. Lam requesting copies of the response letter(s) that were produced by the Las Vegas Metropolitan Police Department in response to public record service request BNPR3021-0017754.	Lombario's Emails with Erwin: I am requesting rekassable/redacted copies of incoming and-outgoing emails (including attachments) between Sheriff Joe Lombardo and Ryan Erwin (revin)@redrockstrategies.com) from January 1, 2021, to December 1, 2021.	Lombardo's Emails with Stanker! I am requesting releasable/reducted copies of incoming-and-outgoing emails (including attachments) between Sheriff Joe Lombardo and Mike Slanker from January 1, 2021, to January 5, 2022. Below are the email addresses associated with Mr. Slanker that should be used to search for responsive records: Mike@poleninardorinw.com Mishe@poleninardorinw.com Stanker@poleninardorinw.com Mishe@poleninardorinw.com Mishes@poleninardorinw.com Mishes@poleninardorine.com Mishes@po	Record Request Response And/or Responsive Documents for Previous Requests. Due to the Department's record retention policy of 14 days, I am requesting copies of the responses and/or responses documents provided for the public record requests (listed below) that I previously submitted. • NPR 2021-0018279 • NPR 2021-0018279	Phone Logs: I am requesting a copy of phone logs of telephones designated for Sheriff Loe Lombardo since January 1, 2021.	Emails on Specific Days: I am requesting releasable copies of incoming-and-outgoing email correspondence (including attachments) of Sheriff loe iombardo's between the following dates: • 0.40/20/2011 • 0.10/4/2021 thin 01/30/2021 • 0.5/25/2020 thin 06/01/2020 • 07/06/2031 thin 07/30/2036	NPR2022. Text Messages on Specific Day: I am requesting releasable copies of incoming and outgoing SMS text messages of Sheriff foe Lombardo's on January. 6. 2021.
NPR2021- 0018286	NPR2021- 0018532	NPR2022- 0019318	NPS2022- 0019339	NPR2022- 0019320	NPR2022- 0019670	NPR2022- 0019671	NPR2022- 0019672
1202/1/21	12/9/2021	1/5/2022	18/302	1/5/2027	1/17/2022	177,7202.2	1/17/2022

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-		2 to 3	~	m
contain the keywords isted below from hausery 1, 2022. through February 2, 2022. (VMPD officials (VMPD off	Keywords: "vacche mandale" "vac mandale" "ya mandale" "ya mandale" "ya wandale" "ya wandale"	Joseph Lombardo Official Calendar Entries Mentioning "Mesquite," in 2021. I am requesting relessable/refacted copies of calendars, meeting planners, and scheduling materials of Sterif Joseph Combardo's that mention" Mesquite, "from January, 12021, though December 31, 2021. Travel Logs: am requesting copies of travel-davance legs interactives of Shreiff Joseph Lombardo for events occurring in Mesquite, Pleada, from January 1, 2021, through December 31, 2021. Responsive travel records should detail the date and time, the destination, the intended purpose, and whom 1, 2021, through December 31, 2021. Responsive travel records should detail the date and time, the destination, the intended purpose, and	Emails between Sheriff Joe Lombardo and Mark Hutchison (mhutchison@hutchlegal.com) between 01/01/21 and 3/7/22	All history of Sheriff Joseph Lombardo's access badge swipes in and out of UVARPD facities (01/01/21 - 3/24/22).
NPR2022- 0023097		NPR2022- 0021214	NPR2022- 0021998	NPR2022 0022608
2/28/2022		3/2/2022	3/24/2023	4/8/2022

3/15/2022

4/15/2022

3/2/2022

5/21/2021	5/21/2021	5/19/2021	1/20/202/7
o	•	10 Hours	o
0 - Documents were previously redactd and released	None	Unknown	Unknown
Responding Officer's Reports: I am requesting copies of all responding officer reports (including Nick Farese and Corey Stahell), narratives, body cam footage, and case notes surrounding a featal traffic collision that occurred on May 30, 2019, at approximately 4:48 PM — otherwise known as event number 190500147379. Staker, D. McCuistion, and 5g. R. Stauffer's reports. narratives, body cam footage, and case notes surrounding a fastal traffic collision that occurred on May 30, 2019, at approximately 4:48 PM — otherwise Known as event number 190500147379. Communications with Lombardor: I am requesting releasable/redacted copies of incoming-and-outgoing communications between detective I. Pearson, detective P. Solomon, detective S. Baker, detective D. McCuiston, detective Sgit. S. Stauffer, officer Nick Farese, officer Corey Staheli, and Sheriff Joe Lombardo on May 30, 2019, between 4:30 PM and 11:59PM. Please note that the term "communications" would include emails, text messages (SMS or detective P. Solomon, detective S. Baker, detective D. McCuiston, detective Sign. S. Stauffer, officer Nick Farese, officer Corey Staheli, and Sheriff Joe detective P. Solomon, detective S. Baker, detective D. McCuiston, detective Sgit. S. Stauffer, officer Nick Farese, officer Corey Staheli, and Send Gragson on May 30, 2019, between 4:30 PM and 11:59PM. Please note that the rerm "communications" would include emails, text messages (SMS or encryptted), and phone logs.	Communications with Chesnoff: I am requesting releasable/redacted copies of incoming-and-outgoing communications between detective J. Pearson, detective S. Saker, detective D. McCuisiton, detective Sgt R. Stauffer, officer Nuick Farese, officer Corey Stabell, and attorney David Chesnoff on May 30, 2019, between 4.30 PM and 11.59PM. Please note that the term "communications" would include emails, text messages (SMS or encrypted), and phone logs. Communications with Schonfeld: I am requesting releasable/redacted copies of incoming-and-outgoing communications between detective J. Pearson, defective P. Solomon, detective S. Baker, detective D. McCuistion, detective Fig. R. Stauffer, officer Nuick Farese, officer Corey Staheli, and attorney Pichaed Schonfeld on May 30, 2019, between date of McCuistion, detective Fig. R. Stauffer, officer Nuick Farese, officer Corey Staheli, and attorney Pichaed Schonfeld on May 30, 2019, between date of McCuistion, detective B. R. Stauffer, officer Nuick Farese, officer Corey Staheli and attorney Nick Farese's Personnel File: I am requesting a releasable/redacted copy of Orex Staheli's personnel file. These records should include available resumes, curriculum vitae, cover letters, job applications, job descriptions, intervew notes, HR profiles, disciplinary history, performance evaluations, and salary curriculum vitae, cover letters, job applications, job descriptions, intervew notes, HR profiles, disciplinary history, performance evaluations, and salary history.	Responding Officer's Reports: I am requesting copies of all responding officer reports (including Nick Farese and Corey Stahell), narratives, body cam footage, and case notes surrounding a fatal traffic collision that occurred on May 30, 2019, at approximately 4:48 PM – otherwise known as event number 1905/0014379. Child case for NPR2021-0012685	America Rising's Public Records Requestig): I am requesting copies of all public records request (s) submitted to your agency by America Rising (a/K/a America Rising PAC) between January 1, 2020, to July 16, 2021.
NPR2021- 0012685	NPR2021- 0012686	NPR2021- 0012690	NPR2021- 0014301
5/8/2071	5/18/2021	5/19/2021	07/16/0221

1708/2021	NPR2021- 0014668	Records by Name/DOB: I am requesting releasable copies of police officer reports, an araburet, blotters, cap sheetist, and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below): • April Lue Becker (ska April Becker) - b. 1971 • Mathew Berrat (ska Berrat Becker) - b. 1974 • Mathew Berrat records, and other processing documents) involving the following (listed below, with years to search in parenthesis): • Shots, fingerprint records, and other processing documents) involving the following flusted below with years to search in parenthesis; • 9425 san Laguna Court, narratives, 911 phone call logs, 911 call audio, blotters, and arrest records • 9712 Echo Hills Orive, Las Vegas, INV (2002) • 712 Constants Avenue, Apt 11, Las Vegas, NV (1995) • 5155 W I Tropicana Avenue, Apt 11, Las Vegas, NV (1995) • 5155 W I Tropicana Avenue, Apt 11, Las Vegas, NV (1995) • 5155 W I Tropicana Avenue, Apt 11, Las Vegas, NV (1995) • 5155 W I Tropicana Avenue, Apt 11, Las Vegas, NV (1995) • 6050 Pacific Fournan Ave. Las Vegas, NV (1999) • 8228 Pacific Fournan Ave. Las Vegas, NV (1999) • 8324 Sedona Sunset Drive, Las Vegas, NV (1999)	Unknown	С
8/17/2021	NPR2021- 0015128	Records by Name/DOB: I am requesting releasable copies of police officer reports, narratives, biorters, rap sheet(s), and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below): * Alaime Leigh Laxait (Formerly Jaime Leigh Taylor), b. 09/01/1979 * Alaime Leigh Laxait (Formerly Jaime Leigh Taylor), b. 09/01/1979 * Address: I am requesting releasable copies of police officer reports, narratives, \$11 phone callogs, \$11 call audio, biotters, and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below with years to search in parenthesis): * 11081 Village Ridge Ln, Las Vegas, NV 89135 (2014)	Unknown	6
9/20/2021	NPR2021- 0016112	COVID-Related Warnings, Suspensions, Citations: I am requesting releasable/redacted copies of warning letters, suspensions, and citations issued by the LVMPD to members of the public (or businesses) related to COVID.19 related regulation enforcement from March 1, 2020, to September 20, 2021.	Unknown	8 hours
11/3/2021	NPR2021- 0017496	COVID-Related Warnings, Suspensions, Citations: I am requesting releasable/redacted copies of warning letters, suspensions, and citations issued by the LVMPD to members of the public (or businesses) related to COVID 19 related regulation enforcement from March 1, 2020, to November 3, 2021.	Unknown	8 hours
11/3/2021	NPR2021- 0017497	COVID-Related Warnings, Suspensions, Citations: I am requesting releasable/redatted copies of warning letters, suspensions, and citations issued by the LVMPD to members of the public (or businesses) related to COVID-19 related regulation enforcement from March 1, 2020, to November 3, 2021.	Unknown	8 hours
11/23/2021	NPR2021- 0018117	I am requesting copies of all requests, including responsive records if applicable, submitted to the Las Vegas Metropolitan Police Department (NV) by Las Vegas Review-Journal and/or Michael Scott Davidson (sdavidson@reviewjournal.com) from July 1, 2021, to November 23, 2021.	m	0

11/10/2021 -Cancelled

11/23/2021

Correspondence with the Las Vegas Review-Journal: I am requesting copies of all incoming, and-outgoing correspondence (including attachments) between the Las Vegas Metropolitan Police Department (see "Police Department" for names) and the Las Vegas Review-Journal and/or Michael Scott Davidson (sdavidson @review) form form July 1, 2021, to November 23, 2021.

Aden OzampoGomez
Aden OzampoGomez
Lary Habeled
Correspondence mentioning "287(g) program": I am requesting copies of all incoming and-outgoing correspondence (including attachments) between the Las Vegas Metropolitan Police Department (individuals Isited below under "Police Department) mentioning certain keywords (listed below)from July 1, 2,

1372/2021 - Cancelled	12/9/2021	Cancelled/No Response	٠	5	12/10/2021
m	•		•		0
m	None .	Unknown	Unknown	Unknown	Unknown
Las Vegas Metropolitan Police Department (individuals listed below under "Police Department (individuals listed below)from July 1, 2021. to November 23, 2021. Police Department Aden CampoGomez Lary Hadfield Carla Aiston Politana Toney Key Words "287[g] program" "Review-Journal"	Communications with Responding Officers I am requesting releasable/redacted copies of incoming-and-outgoing communications between Sheriff Joe Lombardo and officer Nick Ferices and officer Corosy Stabells, and Sheriff the Lombardo on May 30, 2019, between 4:30 PM and 11:59PM. Please note that the term "communications" would include emails, test messages (SMS or encrypted), and phone logs. Communications with Reporting Detective: I am requesting Piesable/Indacted copies of incoming-and-outgoing communications between Sheriff Lombardo and detective I: Fearson, detective E. Solomon, detective S. Baker, detective D. McCustson, detective SRN or encrypted), and phone logs. Say DPM and 11:59PM, Please note that the term "communications with Gragoon on May 30, 2019, between 4:30 PM and 11:59PM, Please note that the term "communications between Sheriff Lombardo and and ken Gragoon on May 30, 2019, between 4:30 PM and 11:59PM, Please note that the term "communications between Sheriff Lombardo and artorney David Cheanoff: I am requesting releasable/redacted copies of incoming-and-outgoing communications, would include emails, text messages (SMS) or encrypted), and phone logs. Communications with Schonfeld on May 30, 2019, between 4:30 PM and 11:59PM. Please note that the term "communications" would include emails, text messages (SMS) or encrypted), and phone logs. Communications With Schonfeld on May 30, 2019, between 4:30 PM and 11:59PM Please note that the term "communications" would include emails, text messages (SMS) or encrypted), and phone logs.	COVID-Related Warnings, Suspensions, Citations: I am requesting releasable/redacted copies of warning letters, suspensions, and citations issued by the IVMP0 to members of the public (or businesses) related to COVID-19 related regulation enforcement from March 1, 2020, to September 20, 2021.	Responsive Records Produced For NPR2021-0017636. I am requesting copies of the responsive documents and/or materials produced public record service request #NPR2021-0017636, created on November 9, 2021.	Responsive Records Produced For NPR2021-0017601. I am requesting copies of the responsive documents and/or materials produced public record service request # NPR2021-0017601, created on November 7, 2021.	Responsive Records Produced For NPR2021-0017121. I am requesting copies of the responsive documents and/or materials produced public record service request # NPR2021-0017121, created on October 25, 2021.
NPR2021- 0018118	NPR2023.	NPR2021-	NPR2021 0018288	NPR2021- 0018257	NPR2021- 0018529
11/23/2021	12/1/2021	12/1/2021	12/1/2021	12/6/21	12/9/2021

12/14/2021	12/10/2021	12/10/2021	12/10/2021	12/10/2021	4/12/2022	1/6/2022	1/19/2022
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a	٥	¢	0	٥	1.0	~	Unknown
Responsive Records Produced For NPR2021-0016654. I am requesting copies of the responsive documents and/or materials produced public record service request # NPR2021-0016654, created on October 7, 2021.	Response Letter(s) Sent/Produced For NPR2021-0017636. I am requesting copies of the response letter(s) that were produced by the Las Vegas Metropolisan Police Department in response to public record service request BNPR2021-0017636.	Response Letter(s) Sant/Produced For NPR2021-0017601. I am requesting copies of the response letter(s) that were produced by the Las Vegas Mettopolitan Police Department in response to public record service request # NPR2021-0017601.	Response Letter(s) Sent/Produced For NPR2021-0017121. I am requesting copies of the response letter(s) that were produced by the Las Vegas Metropolitan Police Department in response to public record service request # NPR2021-0017121.	Response Letter(s) Sent/Produced For NPR2021-0016654.) am requesting copies of the response letter(s) that were produced by the Lax Vegas Metropolitan Police Department in response to public record service request # NPR2021-0016654.	Correspondence with the Las Vegas Review-Journal: I am requesting copies of all incoming-and-outgoing correspondence (including attachments) between the Las Vegas Metropolitan Police Department (see "Police Department" for names) and the Las Vegas Review-Journal and/or Michael Scott Davidson (sdawdson@reviewjournal.com) from Lat V. 2021, to November 23, 2021. Correspondence mentioning "1287(g) program": I am requesting copies of all incoming-and-outgoing correspondence (including attachments) between the Las Vegas Metropolitan Police Department Aden OcampoGome? Lary Hadfield Lary Hadfield Lary Hadfield Carla Alston Polityanna Toney Key Words "2878) program" "Review-Journal" "Review-Journal" "Review-Journal" "Review-Journal" "Review-Journal"	Las Vegas Metropolitan Police Department Fiscal Affairs Committee Agendas (2010 – 2016). I am requesting copies of all agendas, which should include all agenda items and attachments, for the Las Vegas Metropolitan Police Department Fiscal Affairs Committee from January 1, 2010, through December 31, 2016. Fiscal Affairs Committee Vendor Agreements And/or Schedules Of Physic Contracts (2010 – 2016). I am requesting copies of all vendor agreements and/or Schedules of Physic Contracts and Contracts maintained, approved, and/or created by the fiscal Affairs Committee from January 1, 2010, through December 31, 2016.	Budgets of Detention Center: I am requesting copies of the budgets for the Clark County Detention Center from January 1, 2021, to April 20, 2021. Auditis of Detention Centers: I am requesting copies of the auditis) for the Clark County Detention Center from January 1, 2021. Financial Review(s) of Detention Centers: I am requesting copies of the financial review(s) for the Clark County Detention Center from January 1, 2021. to April 20, 2021. Inspections of Detention Center: I am requesting copies of the inspection records for the Clark County Detention Center from January 1, 2021, to April 20, 2021.
NPR2021 0018530	NPR2021- 0018534	NPR2021- 0018535	NPR2021- 0018536	NPR2021- 0018537	NPRZ021- 0018545	NPR2022- 0019317	NPR2022- F 9019673
12/9/2021	12/9/2021	12/9/2021	12/9/2021	12/9/2021	12/9/2021	1/4/2012	1/17/2022

1/26/2022	2/24/2025	3/1/2022	3/4/2012	3/15/2022
5	N/A	N/A N/A	e/u	
	10 mins	S mans	20 mins	
Records by Name/DOB: I am requesting releasable copies of police officer reports, narratives, blotters, rap sheet(s), and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below): Douglas 'Douglas 'Douglas 'Douglas 'Douglas 'Anthony Ducey Ir. (DOB: 04/09/1964) Angala G. H. Ducher (Job. 12/05/1965) Records by Address: I am requesting releasable copies of police officer reports, narratives, 311 shown call logs, 911 call audio, blotters, and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below with years to search in parenthesis): 4569 BRIGHTON DR LAS VEGAS, NV 89121 (1983-1987)	Work Cards: I am requesting copies of work cards issued to the following individuals (listed below) by the Las Vegas Metro Police Department (NV) from 1/1/1990-12/31/2010. April McCarney April McCarney April Holmes April Holmes April Holmes April Holmes April Holmes April McCarney April Holmes April McCarney April Holmes	Police Sergeant Landon M. Reyes Personnel Records: I am requesting all releasable copies of Police Sergeant Landon Michael Reyes personnel file with the Lax Vegas Metropolism Police Department. DOB: 12/14/1981 All memos perfaining to the consideration and approval of settlement payments by the Las Vegas Metropolism Police Department that involve Ian Tuuamalemalo and Christina Paulos and/or Case no. 2.16-cv-00619-JAD-VCF from November 1, 2021, through February 10, 2022.	Records by Name/DOB: I am requesting releasable copies of police officer reports, narratives, blotters, rap sheet(s), and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed below-lisober Thomas Bigelow – DOB: 5/12/1944 Records by Address: I am requesting releasable copies of police officer reports, narratives, 911 photos, 811 call audio, blotters, and arrest records (e.g. photos, Imgerprint records, and other processing documents) involving the following (listed below with years to search in parenthesis):1899 W Brooks Ave., Las *810 Pientry Torier, las Vegas, NV (1900 - 2008); Parcel Note 139-16-201 *\$150 Femont Street, Las Vegas, NV (1998 - Present): Parcel #189-35-301-001 *\$150 Femont Street, Las Vegas, NV (1998 - Present): Parcel #139-35-301-002	Public Record Requests Submitted Mentioning "Lombardo," from January 1, 2021, through February 28, 2022. I am requesting copies of all requests submitted to the Las Vegas Metropolitan Police Department (MV) that mention "Lombardo," from January 1, 2021, through February 28, 2022. This request is filled due to how the Department's online portal does not allow for a member of the public to search for requests based upon either keywords or subject.
NPR2022- 0019926	NPR2022- 0020940	NPR2022- 0021099 NPR2022- 0021100	f NPR2022 0021201	NPR2022- 0021216
1/25/2022	2/23/2025	2/28/2022	3/2/7022	3/2/2022

3/2/2022	3/24/2022	3/24/2022	3/29/2022	4/12/2022				
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5 mins	20 mins	20 mins	10 mins	1 hr	ž ~			5 mins to find old folder
Contracts/Disbursements: I am requesting documents of all contracts and disbursements from the Las Vegas Metropolitan Police Department to the entitles listed below from January 5, 2015, through February 28, 2022. Sedona Magnet LLC **Region Acrospace **Your Best Management LLC **Budget Suites of America	All memos pertaining to the consideration and approval of settlement payments by the Lax Vegas Metropolitan Police Department involving Susan Spilker. Dated between 7/1/2019 9/12/2019.	All memos pertaining to the consideration and approval of settlement payments by the Las Vegas Metropolitan Police Department involving Elizabeth Romero. Dated between 01/01/2019 - 04/12/2019.	All memos, information, and documentation pertaining to the consideration and approval of settlement payments by the Las Vegas Metropolitan Police Department involving Sheriff Ioe Combardo and Elizabeth Romero. Dated between 01/01/2019 - 04/22/2019.	Average response time for emergency calls, broken down by area command. Aequesting all data available from Fiscal Year 2014-15 through Fiscal Year 2021-2022	Records by Name/DOB: I am requesting releasable copies of sheriff reports, narratives, blotters, nap sheetis), and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following fitsted below): John Jav Lee: Born 8/20/1955 and Marilyn Reusch Lee: Born 1/1956 Records by Address: I am requesting releasable copies of sheriff reports, narratives, 911 phone call logs, 911 call audio blotters, and arrest records (e.g. photos, fingerprint records, and arrest records (e.g. photos, fingerprint records, and other processing documents) involving the following (listed blow with years to search in parenthesis); STA Vinteppread St. North Las Vegas, NV Parcet No. 124-21-56-31 (2006-2012) of St. North Las Vegas, NV Parcet No. 124-21-56-31 (2006-2012) of Concealed Carry Permit Applications/Licenses: I am requesting releasable copies of concealed carry permit applications and or license(s) submitted/owned by the following	DUPLICATE 10 NPR2022-0021201 - : Records by Name/DOB: I am requesting releasable copies of police officer reports, narratives, blotters, rap sheet[s], and arrest records [e.g. photos, fingerprint records, and other processing documents] involving the following [issted below]:	• Robert Thomas Bigelow ~ DOB: 5/12/1944	Records by Address: I am requesting releasable copies of police officer reports, narratives, 911 phone call logs, 911 call audio, blotters, and arrest records, leg, photos, fingerprint records, and other processing documents) involving the following (listed below with years to searth in parenthesis):
NPR2022- 0021213	NPR2022- 0021999	NPR2022- 0021997	NPR2022- 0022103	NPR2022- 0022609	NPR2022- 0024905			NPR2022- 6
3/2/2022	3/24/2022	3/24/2022	3/28/2022	4/8/2022				

•	Q	N/A
5 mins to find old folder	2 mins to find old folder	s mins
DUPLICATE TO NPR2022 0005322. The following request is being made in accordance with the Nevada Public Records Act (N. N. S. 239 et seq.) I am requesting copies of the following records regarding the Las Vegas Metropolitan Police Department: The content of the Compliance of the Las Vegas Metropolitan Police Department employees regarding EEO Compliance from January S. 2015, 10 April 20, 2021. PRESONDE. 3 an requesting releasable copies of working drists and final drist so I ever olderance policies; I am requesting releasable copies of working drists and final drist so I ever olderance policies for the Las Vegas Metropolitan Police Department from January S. 2015, 10 April 20, 2021. Diversity Action Plans: I am requesting copies of Working drists and final drists of serv olderance drive of in conjunction with) the Las Vegas Metropolitan Police Department from January S. 2015, 10 April 20, 2021. Alternative Dispute Resolution Plans/Policies: I am requesting copies of lworking drafts and final drists) alternative dispute resolution processes or polices for the Las Vegas Metropolitan Police Department from January S. 2015, 10 April 20, 2021.	All memos pertaining to the consideration and approval of settlement payments by the Las Vegas Metropolitian Police Department that involve lan Tuuamaiemalo and Christina Paulos and/or Case no. 2.16-cr-00619-JAD-VCF from November 1, 2021, through June 17, 2022	Police Sergeant Landon M. Reyes Personnel Records: I am requesting all releasable copies of Police Sergeant Landon Michael Reyes personnel file with the Las Vegas Metropolitan Police Department. DOB: 12/14/1981
NPR2022. 0025377	NPR2022- 0025326	NPR2022- 25324
	6/17/2022	6/17/2022

6/23/2022

6/23/2022

Exhibit B

POLICE DEPARTMENT

JOSEPH LOMBARDO, Sheriff

Partners with the Community

January 5, 2022

VIA PRU PORTAL

Abraham Payton/Kathleen Casey records@duediligencegroupllc.com

Re:

Public Records Request NPR2022-0019318 and NPR2022-0019319

Dear Abraham Payton/Kathleen Casey,

This correspondence is in response to your Nevada Public Record Act request NPR2022-0019318 and NPR2022-0019319. You have requested the following:

NPR2022-0019318

"Lombardo's Emails with Erwin: I am requesting releasable/redacted copies of incoming-andoutgoing emails (including attachments) between Sheriff Joe Lombardo and Ryan Erwin (rerwin@redrockstrategies.com) from January 1, 2021, to December 1, 2021."

NPR2022-0019319

"Lombardo's Emails with Slanker: I am requesting releasable/redacted copies of incoming-andoutgoing emails (including attachments) between Sheriff Joe Lombardo and Mike Slanker from January 1, 2021, to January 5, 2022. Below are the email addresses associated with Mr. Slankerthat should be used to search for responsive records:

Mike@joelombardofornv.com

MSlanker@joelombardofornv.com

Slanker@joelombardofornv.com

MichaelS@joelombardofornv.com

MikeS@joelombardofornv.com

Mslanker@novemberinc.com

slanker@novemberinc.com

mslanker@octoberinc.org

MikeSlanker@MountainStateSolutions.com



400 S. Martin L. King Blvd. • Las Vegas, Nevada 89106-4372 • (702) 828-3111 www.lvmpd.com • www.protectthecity.com MichaelSlanker@MountainStateSolutions.com

MSlanker@MountainStateSolutions.com"

We have preliminarily researched your request and determined the record(s) you are seeking are not readily available and would be unduly burdensome to gather, compile, redact and produce. A public entity need not produce records that are not readily available and would require research, compilation and redaction to produce. See Lunney v. State, 418 P.3d 943, 954 (Ariz. Ct. App. 2017) (recognizing that the agency was not required to respond to the burdensome request); Shehadeh v. Madigan, 996 N.E.2d 1243, 1249 (Ill. App. Ct. 2013) (holding that the Attorney General satisfied its burden by explaining that its staff members would have to go through all of the 9,200 potentially responsive documents by hand); Beckett v. Serpas, 112 So.3d 348, 353 (La. App. Ct. 2013) (determining that segregating 10-years worth of files is unreasonably burdensome); Community Youth Athletic Ctr. v. City of Nat'l City, 164 Cal.Rptr.3d 644, 676, 220 Cal.App.4th 1385, 1425 (2013) (generally, an agency is not required to undertake extraordinarily extensive or intrusive searches, and in general, the scope of an agency's search for public records need only be reasonably calculated to locate responsive documents).

To determine if producing documents "poses an unreasonable administrative burden," courts consider whether the general presumption in favor of disclosure is overcome by: "(1) the resources and time it will take to locate, compile, and redact the requested materials; (2) the volume of materials requested; and, (3) the extent to which compliance with the request will disrupt the agency's ability to perform its core functions." *Lunney*, 418 P.3d at 954; *cf.* NAC 239.860 (defining "readily available" for purposes of State agencies as records that are "easily retrievable," "not confidential," and having a "nature...such that an officer, employee or agent of the agency...is not required to review the record to determine whether the record includes confidential information").

In this case, PRU estimates the research required for your requests is 3 personnel hours. Pursuant to the published rate of \$51.00 dollars per hour, the total cost of the research required to complete your requests is \$153.00 dollars. If you would like to move forward with processing your requests, please provide payment in the amount of \$153.00 dollars in the form of a money order or a cashier's check/business check made payable to The Las Vegas Metropolitan Police Department. Payment can be sent to:

Attn: Public Records Unit Las Vegas Metropolitan Police Department 400 S. Martin L. King Blvd., A-4 Las Vegas, NV 89106

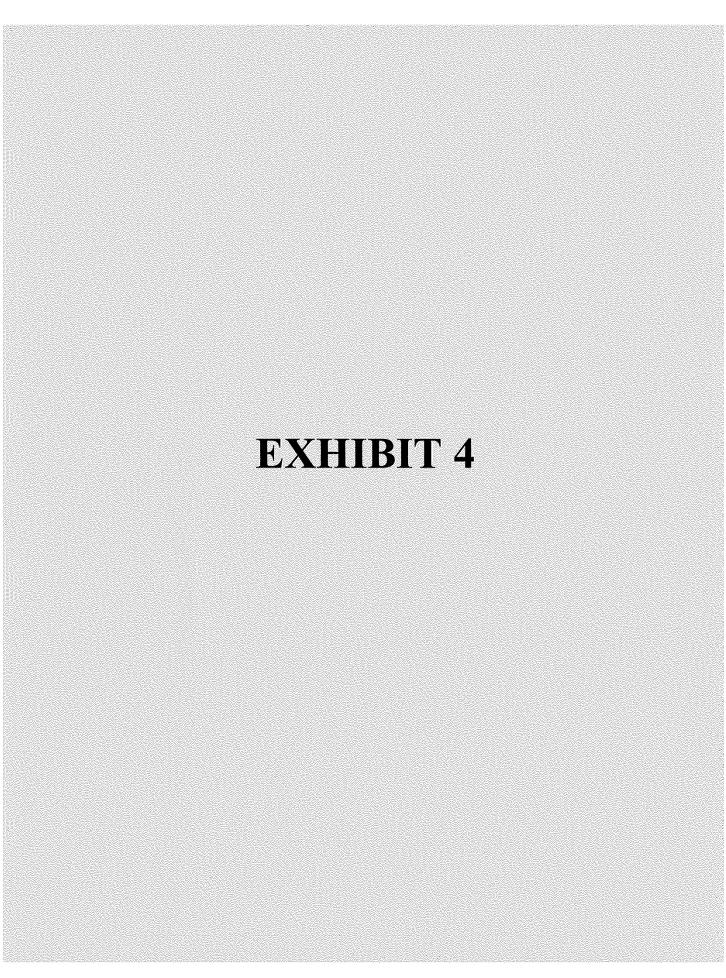
It should be noted, this invoice is only for the research portion of your requests. Once we have determined the number of records responsive to your requests, an additional invoice will be provided for the cost of the redactions required.

Please be advised there could also be privileged confidential criminal history information that cannot be redacted and will be withheld. NRS 239.001 provides that public records are open to inspection. However, NRS 239.010(1) expressly creates exemptions to the disclosure of records falling under various statutes, including NRS 179A.070. Pursuant to NRS 179A.070, a "record of criminal history" is "information contained in records collected and maintained by agencies of criminal justice, the subject of which is a natural person, consisting of descriptions which identify the subject and notations of summons in a criminal action, warrants, arrests, citations for misdemeanors..., detentions, decisions of a district attorney or the Attorney General not to prosecute the subject, indictments, informations or other formal criminal charges and dispositions of charges...." NRS 179A.070(1).

There may be other privileges that apply once records are gathered. For instance, personal identifiers must be redacted. NRS 239B.030; NRS 603A.040. Information about victims and witnesses may be confidential. Donrey v. Bradshaw, 106 Nev. 630, 798 P.2d 144, fn. 4 (1990) (referring to Exemption 7 of the federal Freedom of Information Act); 5 USC § 552(b)(7)(Subparts (C) and (F) of Exemption 7 make law enforcement records confidential if disclosure "could reasonably be expected to constitute an unwarranted invasion of personal privacy" or "could reasonably be expected to endanger the life or physical safety of an individual"). Other privacy concerns may also warrant redactions. Clark County Sch. Dist. v. Las Vegas Review-Journal, ---Nev. ---, 429 P.3d 313, 319-20 (2018). Evidence is not a public record. BLACK'S LAW DICT., 7th ed. ab., at p. 1023 (2000) (defining "public record" as a document "made by public officer in pursuance of duty, the immediate purpose of which is to disseminate the information to the public or to serve as a memorial of official transaction for public reference"); Id. at p. 457 (defining "evidence" as "[s]omething (including testimony, documents, and tangible objects) that tends to prove or disprove the existence of an alleged fact." Moreover, providing evidence obtained through legal process, including consent, would exceed the authority granted either by the court or by the owner. See e.g., Wilson v. Layne, 526 U.S. 603, 119 S. Ct. 1692 (1999) (holding that when balancing a person's Fourth Amendment right to be secure in their persons, houses, papers, and effects, probable cause may justify a police entry and seizure but it does not justify the media's entry and/or seizure).

This list of potential privileges is not meant to be exhaustive. Once the records are gathered and reviewed, specific privileges will be stated. Again, once we have received payment, PRU will begin processing the request. If there are any questions or concerns, please feel free to contact us.

Sincerely,
Public Records Unit (PRU)
Las Vegas Metropolitan Police Department



Electronically Filed 7/8/2022 12:50 PM Steven D. Grierson CLERK OF THE COURT JONATHAN BERKON, ESQ. (pro hac vice forthcoming) COURTNEY WEISMAN, ESQ. (pro hac vice forthcoming) MEAGHAN MIXON, ESQ. (pro hac vice forthcoming) MAYA SEQUEIRA, ESQ. (pro hac vice forthcoming) ELIAS LAW GROUP LLP 10 G St. NE Suite 600 Washington, DC 20002 (202) 968-4511/Fax: (202) 968-4498 jberkon@elias.law cweisman@elias.law mmixon@elias.law msequeira@elias.law 7 BRADLEY S. SCHRAGER, ESQ. (NSB 10217) DANIEL BRAVO, ESQ. (NSB 13078) 8 WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP 3773 Howard Hughes Parkway, Suite 590 South Las Vegas, Nevada 89169 (702) 341-5200/Fax: (702) 341-5300 bschrager@wrslawyers.com dbravo@wrslawyers.com 11 Attorneys for Plaintiff 13 IN THE EIGHTH JUDICIAL DISTRICT COURT 14 OF THE STATE OF NEVADA IN AND FOR CLARK COUNTY 15 16 DUE DILIGENCE GROUP, LLC, a limited Case No.: A-22-853953-W liability company, Dept. No.: 14 17 Plaintiff, 18 PLAINTIFF'S REPLY IN SUPPORT vs. OF ITS NEVADA PUBLIC RECORDS 19 ACT APPLICATION AND PETITION FOR WRIT OF MANDAMUS AND 20 LAS VEGAS METROPOLITAN POLICE MEMORANDUM OF POINTS AND DEPARTMENT, **AUTHORITIES AND PLAINTIFF'S** 21 OPPOSITION TO DEFENDANT'S Defendant. **COUNTERMOTION TO DISMISS** 22 **PETITION** 23 Hearing Date: July 14, 2022 24 Hearing Time: 10:00 AM 25 26 27 COMES NOW Plaintiff Due Diligence Group, LLC, ("Plaintiff"), by and through its undersigned counsel, and files its Reply Brief in support of its Nevada Public Records Act

Case Number: A-22-853953-W

Application and Petition for Writ of Mandamus for declaratory and injunctive relief ("Reply 2 Brief"). 3 For the reasons set forth in the attached Memorandum of Points and Authorities, Plaintiff 4 respectfully moves the Court to grant its Application for Order Compelling Disclosure of Public 5 Records Pursuant to NRS 239.011/Petition For Writ Of Mandamus ("Application") and deny 6 Defendant's Countermotion to Dismiss Petition ("Countermotion"). DATED this 8th day of July, 2022. 7 8 WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP 9 10 By: /s/ Daniel Bravo BRADLEY S. SCHRAGER, ESQ. (NSB 10217) 11 DANIEL BRAVO, ESQ. (NSB 13078) 3773 Howard Hughes Parkway, Suite 590 South 12 Las Vegas, Nevada 89169 (702) 341-5200/Fax: (702) 341-5300 13 bschrager@wrslawyers.com 14 dbravo@wrslawyers.com 15 JONATHAN BERKON, ESQ. (pro hac vice forthcoming) COURTNEY WEISMAN, ESQ. (pro hac vice forthcoming) MEAGHAN MIXON, ESQ. (pro hac vice forthcoming) MAYA SEQUEIRA, ESQ. (pro hac vice forthcoming) 16 ELIAS LAW GROUP LLP 17 10 G St. NE Suite 600 18 Washington, DC 20002 (202) 968-4511/Fax: (202) 968-4498 19 jberkon@elias.law cweisman@elias.law 20 mmixon@elias.law msequeira@elias.law 21 Attorneys for Plaintiff 22 23 24 25 26 27 28 -2-

MEMORANDUM OF POINTS & AUTHORITIES

I. INTRODUCTION

LVMPD's defenses and arguments in opposition to Plaintiff's Application are conflicting and illogical. First, LVMPD argues, without evidence, that Plaintiff is not the real party in interest in this matter. But there is no dispute that Plaintiff made the public records requests in question. As a result, it *is* the proper plaintiff and real party in interest in this case, regardless of whether it seeks the requested information as part of a client matter or for its own purposes. *See* NRS § 239.011(1)(a) ("[T]he *requester* may apply to the district court in the county in which the book or record is located for an order: . . . Permitting the requester to inspect or copy the book or record.") (emphasis added). Nor does this issue have any bearing on LVMPD's ability (or inability) to raise a defense. The only relevant question is whether Sheriff Lombardo's emails are public records. The analysis of that issue is not impacted by who made the request, or for what purpose.

LVMPD's argument that Sheriff Lombardo's emails are not public records fares no better. Even a cursory review of the sample emails demonstrates that they contain information concerning the provision of public services. And while LVMPD notably abandons its claim of deliberative process privilege in its Response, the fact that LVMPD claimed this privilege as a reason for denying Plaintiff's requests itself is further proof that the withheld emails concern decisions related to Lombardo's role as Sheriff. Further, the emails call into question whether Sheriff Lombardo was engaging in unethical behavior using public resources or during the course of his duties as Sherriff—whether in violation of the Nevada Administrative Code, Nevada Revised Statutes, or Las Vegas, Nevada Municipal Code.

Lastly, LVMPD asks that in lieu of production it be permitted to produce a *Vaughn* index—a tool typically reserved for privileged or confidential public records the government has an interest in shielding from disclosure. But this approach would be inappropriate here. A *Vaughn* index is intended to ensure the *requesting party* (here, the *Plaintiff*) has enough information to sufficiently challenge the government's claims of confidentiality or privilege. Plaintiff has already presented informed and compelling challenges to LVMPD's attempts to avoid disclosure and LVMPD abandoned its only claim of privilege. Neither Plaintiff nor the circumstances of the case require

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any additional information. Yet, LVMPD attempts to turn the principles of *Vaughn* on their head and submit an index of records that even it no longer claims are either confidential or privileged. For all of these reasons, disclosure is required. A *Vaughn* index would be inappropriate.

In sum, LVMPD's steadfast refusal to comply with the NPRA is based on flawed logic. To the extent that there are any ambiguities as to whether the documents are public records (and Plaintiff submits there are no reasonable ones), the NPRA commands government transparency, and requires any ambiguities be resolved in favor of disclosure. Accordingly, the Court should grant Plaintiff's Application, deny LVMPD's Countermotion, and order LVMPD to immediately produce all emails responsive to Plaintiff's requests.

II. ARGUMENT

A. Plaintiff is the proper party in interest.

LVMPD's party in-interest argument is meritless. The Nevada Rules of Civil Procedure require, "[a]n action must be prosecuted in the name of the real party in interest." Nev. R. Civ. P. 17(a)(1). A "real party in interest" is "one who possesses the right to enforce the claim and has a significant interest in the litigation." *Szilagyi v. Testa*, 99 Nev. 834, 838, 673 P.2d 495, 498 (1983). Plaintiff easily meets that test here.

First, there is no dispute that Plaintiff made the records requests in question and in accordance with the NPRA. Second, under the NPRA Plaintiff has the right to enforce its claim to have those records produced. In the face of LVMPD's denials, the NPRA instructs requesters in Plaintiff's position to seek a writ of mandamus before the appropriate court, just as Plaintiff has done here. NRS § 239.011(1). Third, Plaintiff plainly has a significant interest in the litigation. That another individual or entity might also have an interest in the records does not negate or diminish Plaintiff's interest. An entity acting on behalf of a client clearly has its own interests in obtaining information that it may seek on behalf of its client. But even if that were not so, Rule 17(a)(1)(F) explicitly provides that, "a party with whom or in whose name a contract has been made for another's benefit" "may sue in their own names without joining the person for whose benefit the action is brought." Nev. R. Civ. P. 17(a)(1)(F).

Finally, none of the concerns that Rule 17 is meant to address are present here. Specifically,

Rule 17(a) is intended "to enable the defendant to avail himself of evidence and defenses that the defendant has against the real party in interest, and to assure him finality of the judgment, and that 3 he will be protected against another suit brought by the real party at interest on the same matter." Painter v. Anderson, 96 Nev. 941, 943, 620 P.2d 1254, 1256 (1980) (quoting Calanese Corp. of 5 Am. v. John Clark Indus., 214 F.2d 551, 556 (5th Cir. 1954)). There is nothing about this action or the fact that Plaintiff is the one who has brought it—that in any way hinders LVMPD's ability to avail itself of evidence or defenses that it otherwise might have against anyone else with interest in the records, nor is there any risk that LVMPD will not enjoy finality of judgment or be protected 9 against another suit on the same matter brought by someone else. As the requester, Plaintiff is the 10 only appropriate party to bring suit. NRS § 239.011(1)(a) ("[T]he requester may apply to the 11 district court in the county in which the book or record is located for an order: ... Permitting the

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LVMPD's reliance on Lazaridis v. United States DOJ, 713 F. Supp. 2d 64, 67 (D.D.C. 2010), is entirely misplaced. In *Lazaridis*, the requester, a fugitive father who kidnapped his minor child and escaped to Greece, submitted multiple FOIA requests seeking records pertaining to the kidnapping. See id. at 66. Appearing pro se, he claimed to bring suit on behalf of his child. See id. 16 at 67. The court found he lacked standing because as a lay person appearing pro se he was "not qualified to appear as counsel for others" and had not established that he was the child's "general 18 guardian" or "a like fiduciary." Id. (quoting Fed. R. Civ. P. 17(c)(1)). But Plaintiff is not appearing pro se on behalf of anyone else. Plaintiff brings suit against LVMPD in its own right through

requester to inspect or copy the book or record.").

B. The NPRA is not restricted by the Nevada Administration Code and the Court should look to the NPRA for the appropriate definition of what falls within its purview.

undersigned counsel to exercise rights as articulated in the NPRA. LVMPD's argument that

Plaintiff is not the appropriate party to bring this action should be rejected.

The NPRA is intentionally broad to encourage transparency and accountability in government, and open access to agency records. NRS § 239.001. This objective is paramount and reflected not only in the NPRA's provisions but in Nevada jurisprudence as well. See id.; see also Clark Cnty. Sch. Dist. (CCSD) v. Las Vegas Rev.-J. ("CCSD"), 134 Nev. 700, 702-03, 429 P.3d 2 a 3 *R* 4 (6 5 o d d 7 d

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313, 317 (2018) (noting "the purpose of the NPRA is to further the democratic ideal of an accountable government by ensuring that public records are broadly accessible"); *Comstock Residents Ass'n v. Lyon Cnty. Bd. of Comm'rs*, 134 Nev. 142, 144, 414 P.3d 318, 320 (2018) (explaining that records of governmental entities, including those of "elected or appointed officers of [the] state's political subdivisions" are subject to the NPRA in the interest of fostering democratic principles and transparency regarding government activities). To achieve the democratic principles served by the NPRA, its provisions must be construed as liberally as possible and any restrictions on disclosure narrowly. *Id*.

Though the NPRA does not explicitly define "public record," it provides guidance and parameters which define its scope within its own provisions. NRS §§ 239.005(6), 239.010. The Nevada Supreme Court has previously rejected invitations to look to Nevada's Administrative Code ("NAC") in determining whether a record falls within the NPRA's purview—particularly where doing so would restrict the NPRA—and this Court must do the same. See CCSD, 134 Nev. at 703; 429 P.3d at 317 n.2 (rejecting agency's argument that the records at issue were "nonrecord materials" under the NAC and exempt from disclosure under the NPRA as "without merit"); Comstock, 134 Nev. at 147-48, 414 P.3d at 322-23 (rejecting agency's reliance on NAC to define what constitutes a public record). "[T]he NAC does not limit the reach of the NPRA, but merely establishes regulations for good records management practices of those local programs." CCSD, 134 Nev. at 704, 429 P.3d at 318 (quoting Comstock, 134 Nev. at 147, 414 P.3d at 322) (cleaned up). To the extent the NAC provides any definition of public record, its purpose is limited to records management practices and the Nevada Supreme Court has warned, it should not be conflated with "what constitutes a public record for purposes of the NPRA." Comstock, 134 Nev. at 147, 414 P.3d at 322; see also CCSD, 134 Nev. at 704-05, 429 P.3d at 318. In Comstock, the Court rejected the lower court's adoption of the NAC's definition of public record and "nonrecord materials." Id. at 147 n.1. As the Court explained, "[b]oth are administrative regulations pertaining to local records management programs, and do not determine the overall scope of the NPRA." Id. Thus, LVMPD's reliance on NAC § 239.101 to define what constitutes a public record under the NPRA is misguided and contradicts prior precedent against doing so.

C. Sheriff Lombardo's emails are public records subject to disclosure under the NPRA.

In *Blackjack Bonding* and *Comstock*, the Nevada Supreme Court crafted the accepted standard for determining what constitutes a public record subject to disclosure under the NPRA. *Comstock*, 134 Nev. at 144-45, 414 P.3d at 321; *Las Vegas Metro. Police Dep't v. Blackjack Bonding. Inc.*, 131 Nev. 80, 86, 343 P.3d 608. 613 (2015)). Under that precedent, the proper question is whether the material "concern[s] the provision of a public service." *Comstock*, 134 Nev. at 144-45, 414 P.3d at 321 (quoting *Blackjack Bonding*, 131 Nev. at 86, 343 P.3d at 613). "Public service" must be broadly defined as "a service rendered in the public interest." *Blackjack Bonding*, 131 Nev. at 85, 343 P.3d at 612 (cleaned up). Thus, disclosure is appropriate when the records requested concern the provision of a service rendered in the public interest. LVMPD's argument that this definition excludes Sheriff Lombardo's emails should be rejected.

Sheriff Lombardo's emails are public records subject to disclosure because they concern the provision of public service. The NPRA requires "that its provisions must be liberally construed to maximize the public's right of access." *Reno Newspapers, Inc. v. Gibbons*, 127 Nev. 873, 878, 266 P.3d 623, 626 (2011) (citing NRS §§ 239.001(1)-(2); 2007 Nev. Stat., ch. 435, § 2, at 2061); *see also Comstock*, 134 Nev. at 144, 146-47, 414 P.3d at 320, 321-22 (prefacing the Court's analysis by explaining that it is required to construe the NPRA's provisions liberally). There are several independent grounds upon which this Court should find that the emails broadly concern the provision of public services.

First, the content of the sample emails produced by LVMPD alone is sufficient to come to this conclusion. For example, in one of the emails Sheriff Lombardo asks his consultants and an LVMPD sergeant to investigate a citizen's complaint about Sheriff Lombardo's mismanagement of the fingerprint bureau which processes concealed carry weapons permits. In another, Sheriff Lombardo weighs in on the success of the State's vaccine lottery in encouraging residents to get vaccinated against COVID-19. Both emails concern public services rendered in the public interest.

Second, Sheriff Lombardo "holds a public office, which constitutes a public trust to be held for the sole benefit of the people of the State of Nevada (in particular, the people of [Clark]

County)." Nev. Comm'n on Ethics, *In re Antinoro*, Comm'n Op. No. 18-031C, 18-052C, 5 (Nov. 2019) (available at https://ethics.nv.gov/uploadedFiles/ethicsnvgov/content/News/20190827
https://ethics.nv.gov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uploadedFiles/ethicsnvgov/uplo

As Sheriff, Lombardo is restricted from engaging in certain conduct during his hours of employment or using government resources for personal benefit. For example, the Nevada Ethics in Government Law prohibits Sheriff Lombardo from "us[ing] governmental time, property, equipment or other facility to benefit [his own] significant personal or pecuniary interest[.]" NRS § 281A.400(7). The Nevada Commission on Ethics considers maintaining an elected (paid) position in government to be a "significant personal and financial interest" for these purposes and has concluded that "incumbent public officers are not entitled to the advantage of public resources during a campaign for re-election." Nev. Comm'n on Ethics, *supra*.

Accordingly, if Sheriff Lombardo failed to keep his public duties and private interests separate when he used government time and resources to confer with his campaign consultants in an attempt to secure an elected, paid position, that in and of itself involves the provision of public services—albeit in an abusive and potentially unlawful manner. Sheriff Lombardo's apparent failure to comply with the ethical rules that govern him as Sherriff is directly related to his provision of public service. *See id.*; Las Vegas, Nev. Ord. 2.51.020 (2002) (restricting political activity of city employees while on duty). Although LVMPD posits that Sheriff Lombardo's contact with his campaign is de minimis, *see* Countermotion at 13:20-22, it has refused to provide the evidence needed to evaluate that assertion or explain why or cite authority that this would exempt them from the NPRA. In addition, LVMPD's previous citation to the burden of producing emails responsive to Plaintiffs request contradicts its claim. *See* Def.'s Opp'n, Ex. B.

Lastly, LVMPD contends that Sheriff Lombardo is not a typical employee because his duties require his attention at times outside the typical workday. By this argument, LVMPD appears to infer that Sherriff Lombardo is exempt from complying with ethical and legal requirements of his position that restrict his conduct during his hours of employment. LVMPD cites no authority that would support this assertion, which would amount to an enormous carveout of the public records laws for high-ranking officials, clearly at odds with the law's clear purpose. The fact that much is demanded of a Las Vegas Sheriff, including that they work outside the normal work day, does not eliminate either the Sheriff's obligation to perform his duties ethically and in accordance with Nevada law, or LVMPD's duties to comply with the NPRA.

In sum, because Sheriff Lombardo's emails contain information related to and concerning the provision of public service, and more specifically the performance of his duties, they are public records under the standard articulated in *Blackjack Bonding* and *Comstock*.

D. A Vaughn index is unnecessary and inappropriate because Plaintiff has sufficient information to challenge LVMPD's claims of confidentiality.

A *Vaughn* index is not appropriate in every case. LVMPD concedes as much in its brief, and it thoroughly fails to demonstrate that a *Vaughn* index would be appropriate here. *See Gibbons*, 127 Nev. at 881-82, 266 P.3d at 628-29. When "the requesting party 'has sufficient information to present a full legal argument, there is no need for a *Vaughn* index." *Id.* (emphasis added). The *Vaughn* index is not intended to assist the withholding agency in meeting its burden. *See id.* The index is meant to preserve the adversarial process when the requesting party lacks information about the withheld records and is relegated "to advocating from a nebulous position where it is powerless to contest a claim of confidentiality." *Id.* at 882. This is not the case here.

As the requesting party, Plaintiff is not at a disadvantage with respect to information about the emails LVMPD is withholding as contemplated in *Vaughn*. LVMPD provided Plaintiff with a representative sample of the responsive emails to "demonstrate the nature" of the larger compendium. Plaintiff's review of the representative sample shows that the emails do concern the provision of public service, making them public records subject to disclosure under the standard articulated in *Blackjack Bonding* and *Comstock*. *See supra* at 7-8. LVMPD itself is the one that

 decided those emails were representative of the larger whole. As a result, it follows the remaining emails are similarly related to the provision of public service and subject to disclosure.

But for its ability to review the sample emails and confirm their content Plaintiff might have been forced to contend with the disadvantages a *Vaughn* index is intended to cure—the lack of information regarding the requested records to sufficiently challenge claims of confidentiality and privilege. But Plaintiff is not in that position and LVMPD's claims of confidentiality and privilege are easily extinguished.

Sheriff Lombardo's emails are not deemed confidential by statute. Nor are the records private as contemplated by the NPRA or FOIA. See Zeigler v. U.S. Dep't of Agric.-Farm Serv. Agency, No. 4:19-cv-02633-RBH, 2021 WL 4155260, at *8, 11 (D.S.C. Sep. 10, 2021); Serv. Emps. Int'l Union Loc. 925 v. Univ. of Wash., 193 Wash. ("SEIU) 2d 860, 874-76, 447 P.3d 534, 541-42 (2019). Sheriff Lombardo's emails are not completely divorced from his duties as Sheriff or government activity as the emails in Zeigler. See 2021 WL 4155260, at *8, 11. They are analogous to those in SEIU, which, although they were not created within the employees' scope of employment were public records nonetheless because the content concerned the provision of public service. See 193 Wash. 2d at 872-73, 447 P.3d at 540-42. Thus, the only other applicable exceptions to disclosure are those of privilege, and neither is applicable here.

LVMPD abandoned its claim of deliberative process privilege and rightfully so because it fails scrutiny and goes against LVMPD's earlier argument that the emails are not public records. The deliberative process privilege is intended to protect public records created in the decision-making process of government agencies. *See CSSD*, 134 Nev. at 705, 429 P.3d at 318. The privilege does not apply where government action is called into question and should only be raised to shield communications designed to directly contribute to the formulation of important public policy. *See id.* at 705, 429 P.3d at 318-19. Thus, regardless of whether the emails Plaintiff seeks were shared with Sheriff Lombardo's consultants as part of the decision-making process for any important public policy or solely for political gain because they reveal potentially violative conduct the deliberative process privilege cannot shield them from disclosure. Claims of privilege pursuant to the deliberative process cannot be used to shield evidence of government misconduct from

disclosure. *See id.* at 706, 429 P.3d at 319. This alone vitiates LVMPD's claim of privilege making additional information unnecessary for Plaintiff to challenge LVMPD's claim.

A Vaughn index is not appropriate in this matter and Gibbons does not counsel otherwise. See Gibbons, 127 Nev. at 881, 266 P.3d at 628. In Gibbons, the Reno Gazette-Journal requested a log in the event the State denied its request for emails sent to or from Governor Gibbons' state-issued e-mail account. See id. at 876, 266 P.3d at 625. Once denied, the paper repeated its request for a log describing each individual email so that it could assess whether to challenge the State's classification of the emails as confidential. See id. Plaintiff, as the requesting party, does not share the same uncertainties as the Reno Gazette-Journal and consequently has no need for a Vaughn index. LVMPD's classification of Sheriff Lombardo's emails as confidential is incorrect and the information that is already readily available is sufficient to challenge LVMPD's claim of confidentiality making a Vaughn index unnecessary. See id. at 881-882, 266 P.3d at 628-29 (collecting cases confirming a Vaughn index is unnecessary where the requesting party has sufficient information to present its case and challenge confidentiality claims).

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III. **CONCLUSION**

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LVMPD's ongoing attempts to avoid complying with the NPRA must stop. Sheriff Lombardo's emails with his campaign consultants are public records subject to disclosure upon proper request and should be produced immediately. For the foregoing reasons, this Court should grant Plaintiff's Application and deny LVMPD's Countermotion.

DATED this 8th day of July, 2022.

WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP

By: /s/ Daniel Bravo

BRADLEY S. SCHRAGER, ESO. (NSB 10217) DANIEL BRAVO, ESQ. (NSB 13078) 3773 Howard Hughes Parkway, Suite 590 South Las Vegas, Nevada 89169 (702) 341-5200/Fax: (702) 341-5300 bschrager@wrslawyers.com dbravo@wrslawyers.com

JONATHAN BERKON, ESQ. (pro hac vice forthcoming) COURTNEY WEISMAN, ESQ. (pro hac vice forthcoming) MEAGHAN MIXON, ESQ. (pro hac vice forthcoming) MAYA SEQUEIRA, ESQ. (pro hac vice forthcoming) ELIAS LAW GROUP LLP 10 G St. NE Suite 600 Washington, DC 20002 (202) 968-4511/Fax: (202) 968-4498 iberkon@elias.law cweisman@elias.law

Attorneys for Plaintiff

mmixon@elias.law msequeira@elias.law

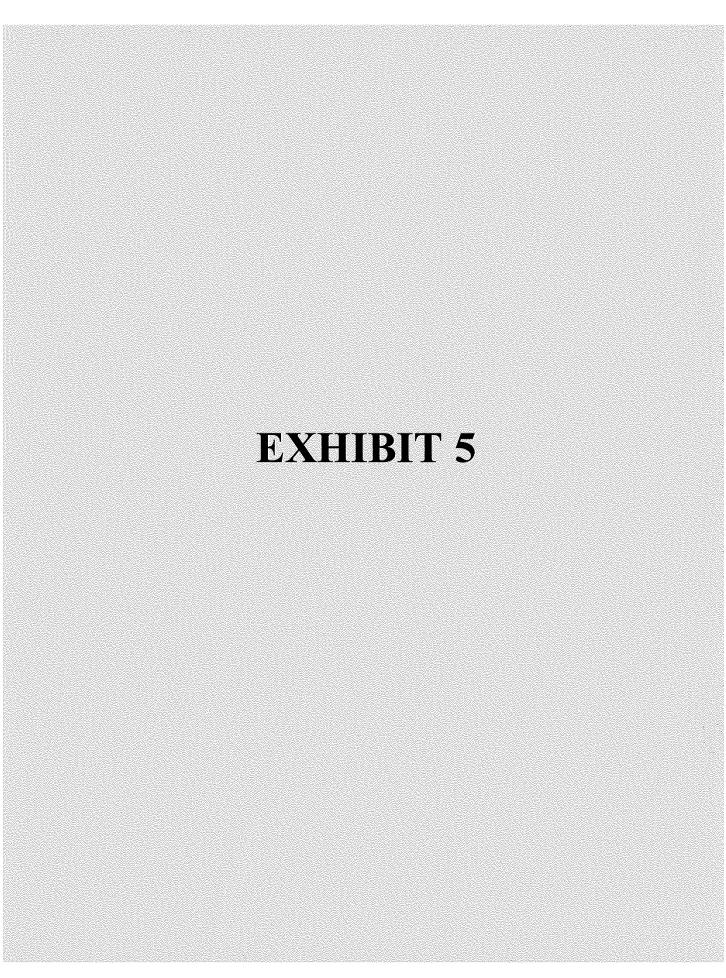
-12-

CERTIFICATE OF SERVICE

I hereby certify that on this 8th day of July, 2022, a true and correct copy of this PLAINTIFF'S REPLY IN SUPPORT OF ITS NEVADA PUBLIC RECORDS ACT APPLICATION AND PETITION FOR WRIT OF MANDAMUS AND MEMORANDUM OF POINTS AND AUTHORITIES, AND PLAINTIFF'S OPPOSITION TO DEFENDANT'S COUNTERMOTION TO DISMISS PETITION was served by electronically filing with the Clerk of the Court using the Odyssey eFileNV system and serving all parties with an email-address on record, pursuant to Administrative Order 14-2 and Rule 9 of the N.E.F.C.R.

By: /s/ Dannielle Fresquez

Dannielle Fresquez, an employee of WOLF, RIFKIN, SHAPIRO, SCHULMAN & RABKIN, LLP



Electronically Filed 8/5/2022 10:11 AM Steven D. Grierson CLERK OF THE COURT **RTRAN** 1 2 3 DISTRICT COURT 5 CLARK COUNTY, NEVADA 6 7 8 DUE DILIGENCE GROUP LLC, CASE NO: A-22-853953-W 9 Plaintiff(s), DEPT. NO: XIV 10 VS. 11 LAS VEGAS METROPOLITAN POLICE DEPARTMENT. 12 Defendant(s). 13 14 BEFORE THE HONORABLE ADRIANA ESCOBAR. 15 DISTRICT COURT JUDGE 16 THURSDAY, JULY 14, 2022 RECORDER'S TRANSCRIPT OF HEARING RE: 17 **DEFENDANT'S OPPOSITION TO PLAINTIFF'S MOTION FOR** 18 ORDER GRANTING PLAINTIFF'S APPLICATIN FOR WRIT OF MANDAMUS PURSUANT TO NRS 239.011 AND COUNTERMOTION 19 TO DISMISS PETITION: MOTION FOR ORDER GRANTING PLAINTIFF'S APPLICATION FOR WRIT OF MANDAMUS PURSUANT 20 TO NRS 239.011 ON AN ORDER SHORTENING TIME 21 22 (See appearances on Page 2) 23 24 RECORDED BY: STACEY RAY, COURT RECORDER 25 Page 1 Case Number: A-22-853953-W

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NAMES AND ADDRESS OF THE PARTY

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Las Vegas, Nevada; Thursday, July 14, 2022

[Proceedings commenced at 11:01 a.m.]

THE COURT: This is Due Diligence Group LLC versus Las Vegas Metropolitan Police Department. And your appearances for the record. Let's start with Plaintiff's Counsel, please.

MR. SCHRAGER: Your Honor, Bradley Schrager, local counsel for the Petitioner/Plaintiff. With me is Maya Sequeira who has a pending pro hac vice --

THE COURT: Okav.

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MR. SCHRAGER: -- motion before you. And I would ask for the Court's permission for her to be able to argue our presentation today. I actually have a copy of the order if you'd like.

THE COURT: Well, before you argue, there is something I have to discuss with you but --

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MR. SCHRAGER: Certainly.

THE COURT: -- thank you. So good morning -- how do I pronounce your last name? No, you.

MR. SCHRAGER: Schrager -- Bradley Schrager.

THE COURT: Schrager, okay. And Ms. Sequeira?

MS. SEQUEIRA: Sequeira.

THE COURT: Okay. Thank you. Please be seated. You can be seated. And then for the Defendants?

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MS. NICHOLS: Good morning, Your Honor. Jackie Nichols on behalf of the Las Vegas Metropolitan Police Department. And with

Page 3

Las Vegas, Nevada; Thursday, July 14, 2022 [Proceedings commenced at 11:01 a.m.] THE COURT: This is Due Diligence Group LLC versus Las Vegas Metropolitan Police Department. And your appearances for the record. Let's start with Plaintiff's Counsel, please. MR. SCHRAGER: Your Honor, Bradley Schrager, local counsel for the Petitioner/Plaintiff. With me is Maya Sequeira who has a pending pro hac vice --THE COURT: Okay. MR. SCHRAGER: -- motion before you. And I would ask for the Court's permission for her to be able to argue our presentation today. I actually have a copy of the order if you'd like. THE COURT: Well, before you argue, there is something I have to discuss with you but --MR. SCHRAGER: Certainly. THE COURT: -- thank you. So good morning -- how do I pronounce your last name? No, you. MR. SCHRAGER: Schrager -- Bradley Schrager. THE COURT: Schrager, okay. And Ms. Sequeira? MS. SEQUEIRA: Sequeira. THE COURT: Okay. Thank you. Please be seated. You can be seated. And then for the Defendants? MS. NICHOLS: Good morning, Your Honor. Jackie Nichols

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on behalf of the Las Vegas Metropolitan Police Department. And with

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me today I have Matt Christian from the Las Vegas Metropolitan Police Department.

THE COURT: Okay. Welcome, --

MR. CHRISTIAN: Good morning, Your Honor.

THE COURT: -- both of you. Good morning.

All right. Look, normally I do this immediately, but honestly, I've been overwhelmed with cases. I've been in evidentiary hearings, they're really like a bench trial, and then in jury trials after jury trials. So reviewing, you know, I looked at the first -- I signed the first --

MR. SCHRAGER: OST.

THE COURT: -- thank you. The OST because, you know, I understand the need to move this case forward. But then the more I reviewed it, it strikes me -- and believe me, I don't throw cases. I have a duty to serve and I serve. In fact, some of the cases that I get are like, oh my God, I can't believe I have that case, but I still, you know, it is -- that's what I'm here for.

However, I want to explain to you why I cannot hear this case. I just wrote something out. I'm sorry that I didn't tell you before. I haven't had a chance to take a step back. So I was really thinking about it, and I was looking at the code of judicial conduct. Okay? So I just made sure that I typed this, you know, this is typed so I don't miss anything. All right?

So Canon 2, and I'm sure you're all familiar with it, but Canon 2, Rule 2.11(A), is what has to do if there's a potential conflict when a Judge is hearing a case; right? So it says a Judge shall disqualify

 herself in a proceeding in which the Judge's impartiality might be reasonable questioned. Comment one to that -- to Rule 2.11(A), states whether the Judge's impartiality might reasonably be questioned regardless of whether any of those specific provisions above apply.

So, okay, so here's what I have to let you know. So the information requested by Plaintiff, relate -- in some of those -- I've reviewed everything. I know that there are different dates and different -- I've reviewed the case; I know the case. So -- but some of them have to do with information about the gubernatorial -- excuse me -- the governor's race; right? Okay. I mean, that was in the pleadings. Okay?

And so given my nearly 30 years of friendship with Governor Sisolak, we served on the Taxicab Authority together, I know -- I saw his daughters grow up, you know, everything else. And further, because my husband is part of his subcabinet -- Governor Sisolak's subcabinet, I disqualify myself from this case. I think that anyone could, you know, take a look at that and reasonably question my situation. Even if you don't, and you know what I'm saying -- If the parties don't. So I -- what I will do, is make sure this moves quickly. You know, I'll do everything, today, possible to make sure it goes forward quickly. Yes --

MR. SCHRAGER: If it could just -- and --

THE COURT: -- of course.

MR. SCHRAGER: -- I understand. I mean, I'm not sure whether either of the parties would have a comment about whether that's disqualification worthy or that it would -- but I understand your

decision, Your Honor. 1 THE COURT: I think it is. 2 MR. SCHRAGER: Certainly. 3 THE COURT: Okay? 4 MR. SCHRAGER: And I understand that --5 THE COURT: Because words are like, "any" -- "shall" and 6 "any." Even an appearance. So --7 MR. SCHRAGER: -- I would actually, you know, I actually 8 applaud you for this because it should probably happen more often in 9 Nevada in the way you that you are taking --10 THE COURT: It probably does. And -- It does. It's a very 11 12 small -- it's this big really; right? MR. SCHRAGER: Yeah. No. That's exactly right. 13 14 THE COURT: And I've lived here -- I moved here from Columbia when I was a year-and-a-half; I attended St. Viator, Bishop 15 Gorman. So, I mean, it's hard most of the time because, you know, I 16 grew up in this community, but this is a 30-year friendship. I know his 17 children --18 MR. SCHRAGER: Yeah. No. I understand. 19 THE COURT: -- when they were little. 20 21 MR. SCHRAGER: And the political class, obviously, very 22 small in the State. Even much smaller than the others. 23 THE COURT: Right. But also as, presently, my husband is 24 part of his subcabinet -- Governor -- and I think that's in addition to -- I 25 think, frankly, the friendship is enough, but I think --

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MR. SCHRAGER: Sure.

THE COURT: -- this other -- I should disclose this issue as well.

MR. SCHRAGER: Yeah. I mean, look, --

THE COURT: And believe me, I serve on cases. I just take them head on.

MR. SCHRAGER: Yeah.

THE COURT: You know, it is what it is.

MR. SCHRAGER: No. I don't think anyone in this courtroom would think that you would rule one way or the other or be shaded on the issue of law that's at stake here, but I understand exactly what you're saying. What I, I mean, if I understand, sort of, the history of the last week or so, this is -- this must be the reason why you were not acting on the OST --

THE COURT: Yes.

MR. SCHRAGER: -- and the order of admittance.

THE COURT: Yes.

MR. SCHRAGER: Is, you know, that's a relative informality. If that's something that the Court could do before, so that we don't have to start over with a new, you know, just the order of admittance of Counsel who has come here from Washington to --

THE COURT: Understood. Understood.

MR. SCHRAGER: -- represent her client.

THE COURT: Yes.

MS. NICHOLS: Given how fast this has moved, I will be

THE COURT: -- so please -- yes. So please be sure that it's specific, that you understand the reasons why, you know, that I've explained that to you, and that you've actually -- and it doesn't -- it's not an ego thing but that you've requested, because of the -- how quickly this needs to move, that I go ahead and then just write down what it is, please. Because it can't really -- it can't be anything that's substantive; right? Okay? MS. NICHOLS: Yes, Your Honor. Absolutely. THE COURT: All right. MS. NICHOLS: I'll get that. MR. SCHRAGER: I appreciate that very much. MS. NICHOLS: Not a problem. THE COURT: Okay, great. I'm sorry. MR. SCHRAGER: No. That's fine, Your Honor. THE COURT: I hardly ever recuse, rarely. MR. SCHRAGER: Thank you. THE COURT: Okay. Have a great day, Counsel. MR. CHRISTIAN: You too, Judge. [Proceedings concluded at 11:10 a.m.] ATTEST: I do hereby certify that I have truly and correctly transcribed the audio/video proceedings in the above-entitled case to the best of my ability.

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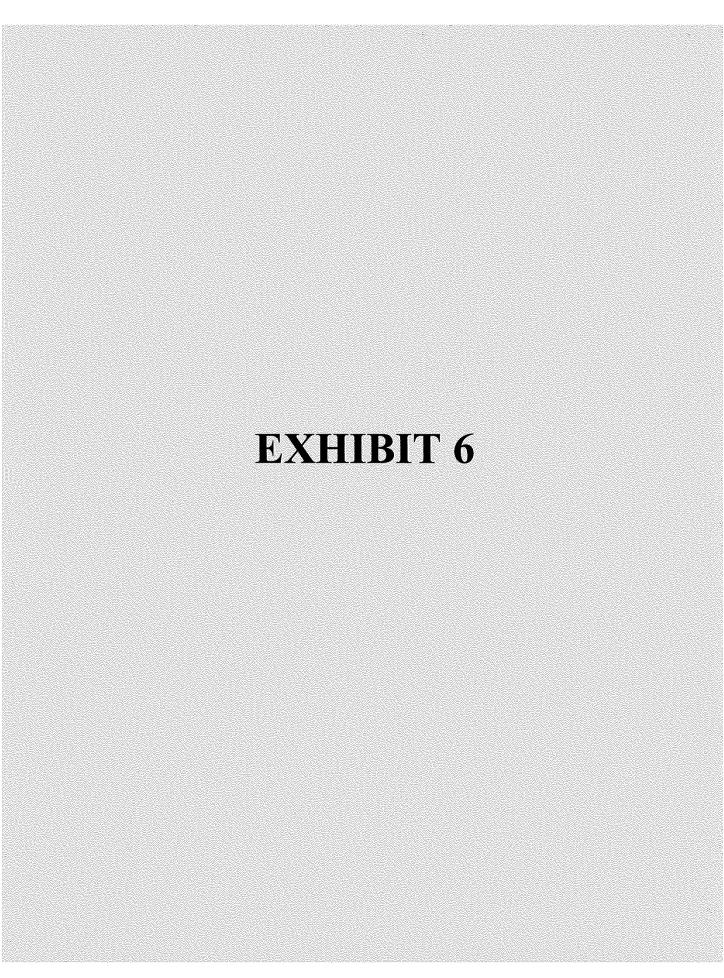
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Court Recorder/Transcriber



ELECTRONICALLY SERVED 7/27/2022 2:58 PM

A-22-853953-W

DISTRICT COURT CLARK COUNTY, NEVADA

Writ of Mandamus		COURT MINUTES	July 14, 2022
A-22-853953-W	Due Diligence vs.	e Group LLC, Plaintiff(s)	
	Las Vegas Me	tropolitan Police Department, D	Pefendant(s)
July 14, 2022	10:00 AM	All Pending Motions	
HEARD BY: Escob	ar, Adriana	COURTROOM:	RJC Courtroom 14C
COURT CLERK: K	imberly Gutierr	rez	

COURT CLERK: Rimberly Gutierrez

RECORDER: Stacey Ray

REPORTER:

PARTIES

PRESENT: Nichols, Jacqueline

Schrager, Bradley S. Attorney

JOURNAL ENTRIES

Attorney

MOTION FOR ORDER GRANTING PLAINTIFF'S APPLICATION FOR WRIT OF MANDAMUS PURSUANT TO NRS 239.011 ON AN ORDER SHORTENING TIME...DEFENDANT LAS VEGAS METROPOLITAN POLICE DEPARTMENT'S OPPOSITION TO PLAINTIFF DUE DILIGENCE GROUP, LLC'S MOTION FOR ORDER GRANTING PLAINTIFF'S APPLICATION FOR WRIT OF MANDAMUS PURSUANT TO NRS 239.011 AND COUNTERMOTION TO DISMISS PETITION

ALSO PRESENT: Matt Christian, a representative for Defendant; Maya Sequeira, Esq., pending Pro Hac Vice for Plaintiff.

Upon Court's calling of the case, Court DISCLOSED that pursuant to the Supreme Court Rule 2.11(A), Comment 1, it could not hear the case any further since the Court's impartiality would be questioned due to a personal connection to a party cited in the pleadings. Thus, Court stated to avoid the appearance of impropriety and implied bias, this Court hereby disqualifies itself and ORDERS, this case be REASSIGNED at random.

Colloquy regarding the pending Pro Hac Vice for Ms. Sequeira, to which Ms. Nichols stated she PRINT DATE: 07/27/2022 Page 1 of 2 Minutes Date: July 14, 2022

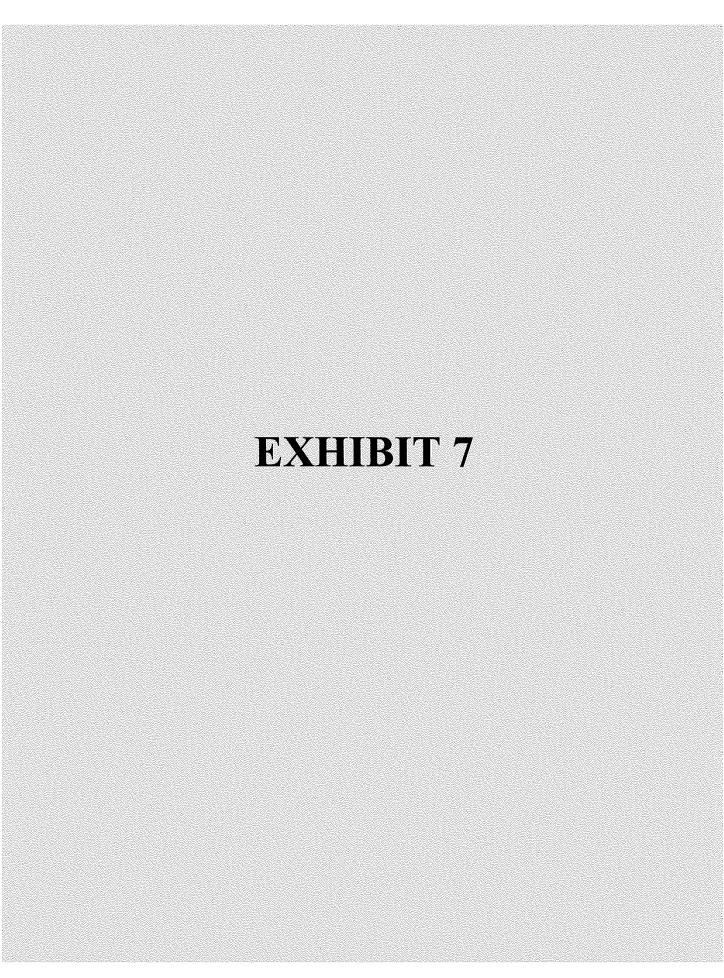
Case Number: A-22-853953-W

A-22-853953-W

would file a Notice of Non-opposition to same. COURT FURTHER ORDERED that verbiage be cited within said Non-opposition that speaks to Counsel acknowledging the Court's recusal. Court directed that it would not be hearing either of the motions on calendar, and further, it would sign the Notice of Non-Opposition to aid in moving the case forward.

CLERK'S NOTE: Subsequent to the hearing, COURT ORDERED the aforementioned recusal is pursuant to Supreme Court Rule 2.11(A), Comment 1. This minute order has been UPDATED and AMENDED to reflect the Court's updated ruling. This minute order was electronically served by Courtroom Clerk, Kimberly Gutierrez, to all registered parties for Odyssey File & Serve. /kg 07/27/2022

PRINT DATE: 07/27/2022 Page 2 of 2 Minutes Date: July 14, 2022



Skip to Main Content Loquut My Account Search Menu New District Civil/Criminal Search Refine Search Back Location District Court Civil/Criminal Help

REGISTER OF ACTIONS

Case No. A-22-853953-W

Due Diligence Group LLC, Plaintiff(s) vs. Las Vegas Metropolitan Police Department, Defendant(s) $\,$

Case Type: Writ of Mandamus
Date Filed: 06/10/2022
Location: Department 9 00000 Cross-Reference Case Number: A853953

PARTY INFORMATION

Defendant Las Vegas Metropolitan Police Department Lead Attorneys Jacqueline Nichols Retained 702-382-0711(W)

Plaintiff **Due Diligence Group LLC** Bradley S. Schrager Retained 702-341-5200(W)

EVENTS & ORDERS OF THE COURT

	DYEMPS OF THE COUNT
	OTHER EVENTS AND HEARINGS
06/10/2022	Petition for Writ of Mandamus Doc ID# 1
	[1] Application for Order Compelling Disclosure of Public Records Pursuant to NRS 239.011/Petition for Writ of Mandamus
06/10/2022	Initial Appearance Fee Disclosure Doc ID# 2 [2] Initial Appearance Fee Disclosure
08/10/2022	[2] initial Application of the Distriction of the D
0011012022	131 Summons
06/15/2022	Summons Doc ID# 4
	[4] Summons - Civil
06/17/2022	Clerk's Notice of Nonconforming Document Doc ID# 5
	[5] Clerks Notice of Nonconforming Document
06/20/2022	Order Shortening Time Doc ID# 6
06/21/2022	[6] Motion for Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 on an Order Shortening Time Clerk's Notice of Nonconforming Document and Curative Action Doc ID# 7
0012112022	77 Clerks Notice of Nonconforming Document and Greative Action
06/23/2022	Certificate of Service Doc ID# 8
	[8] Certificate of Service
06/29/2022	Motion to Associate Counsel Doc ID# 9
	[9] Plaintiff's Motion for Association of Counsel Pursuant to Nevada Supreme Court Rule 42
06/29/2022	Motion to Associate Counsel Doc ID# 10
06/29/2022	[10] Plaintiff's Motion for Association of Counsel Pursuant to Nevada Supreme Court Rule 42 Motion Doc ID# 11
00/25/2022	[11] Plaintiff's Motion for Association of Counsel Pursuant to Nevada Supreme Court Rule 42
06/30/2022	Clerk's Notice of Hearing Doc ID# 12
	[12] Notice of Hearing
07/01/2022	Opposition and Countermotion Doc ID# 13
	[13] Defendant Las Vegas Metropolitan Police Department's Opposition to Plaintiff Due Diligence Group, LLC's Motion for Order Granting
07/00/0000	Plaintiff's Application for Writ of Mandamus Pursuant to NRs 239.011 and Countermotion to Dismiss Petition
07/06/2022	Motion to Associate Counsel Doc ID# 14 [14] Plaintiff's Motion for Association of Counsel Pursuant to Nevada Supreme Court Rule 42
07/08/2022	Clerk's Notice of Hearing Doc ID# 15
	[15] Notice of Hearing
07/08/2022	Reply Doc ID# 16
	[16] Plaintiffs Reply In Support Of Its Nevada Public Records Act Application And Petition For Writ Of Mandamus And Memorandum Of Points
07/40/0000	And Authorities And Plaintiffs Opposition To Defendants Countermotion To Dismiss Petition
07/13/2022	Reply in Support Doc ID# 17
07/14/2022	[17] Defendant Las Vegas Metropolitan Police Departments Reply in Support of Countermotion to Dismiss Petition Motion for Order (10:00 AM) (Judicial Officer Escobar, Adriana)
.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Motion for Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 on an Order Shortening Time
	Result: No Ruling
07/14/2022	Opposition and Countermotion (10:00 AM) (Judicial Officer Escobar, Adriana)
	Defendant Las Vegas Metropolitan Police Department's Opposition to Plaintiff Due Diligence Group, LLC's Motion for Order Granting Plaintiff's
	Application for Writ of Mandamus Pursuant to NRs 239.011 and Countermotion to Dismiss Petition
07/14/2022	Result: No Ruling All Pending Motions (10:00 AM) (Judicial Officer Escobar, Adriana)
0771472022	
	Parties Present
	<u>Minutes</u>
	Result: Matter Heard
07/18/2022	Opposition to Motion Doc ID# 18
	[18] Defendant Las Vegas Metropolitan Police Departments Opposition to Plaintiffs Motion to Associate Counsel Pursuant to Nevada Supreme
07/20/2022	Court Rule 42 Reply in Support Doc ID# 19
3112012022	[19] Plaintiffs Reply In Support Of Its Motion To Associate Counsel
07/27/2022	Notice of Department Reassignment Doc ID# 20

[20] Notice of Department Reassignment
08/03/2022 Order Shortening Time Doc ID# 21 [21] Plaintiff's Request for Hearing On The Merits on an Order Shortening Time
08/04/2022 Notice of Entry of Order Doc ID# 22
[22] Notice of Entry of Order Shortening Time
08/04/2022 Court Recorders Invoice for Transcript Doc ID# 23
08/05/2022 Recorders Transcript of Hearing Doc ID# 24
Recorder's Transcript of Hearing Bot Die 24 Recorder's Transcript of Hearing Re: Defendant's Opposition to Plaintiff's Motion for Order Granting Plaintiff's Application for Writ of Mandamus Pursuant to NRS 239.011 and Countermotion to dismiss Petition; Motion for Order granting Plaintiff's Application for writ of Mandamus Pursuant to NRS 239.011 on an Order Shortening Time July 14, 2022
08/12/2022 Motion to Associate Counsel (3:00 AM) (Judicial Officer Gall, Maria)
Plaintiff's Motion to Associate Counsel Pursuant to Nevada Supreme Court Rule 42
07/06/2022 Reset by Court to 08/03/2022
08/03/2022 Reset by Court to 08/12/2022
08/12/2022 Motion to Associate Counsel (3:00 AM) (Judicial Officer Gall, Maria) Plaintiff's Motion to Associate Counsel Pursuant to Nevada Supreme Court Rule 42
08/03/2022 Reset by Court to 08/12/2022
08/12/2022 Motion to Associate Counsel (3:00 AM) (Judicial Officer Gall, Maria) Plaintiff's Motion to Associate Counsel Pursuant to Nevada Supreme Court Rule 42
08/03/2022 Reset by Court to 08/12/2022
08/12/2022 Motion to Associate Counsel (3:00 AM) (Judicial Officer Gall, Maria) Plaintiff's Motion for Association of Counsel Pursuant to Nevada Supreme Court Rule 42 (Maya Sequeira, Esq.)
08/10/2022 Reset by Court to 08/12/2022
08/17/2022 Motion (9:00 AM) (Judicial Officer Gall, Maria) Plaintiff's Application for Order Compelling Disclosure of Public Records Pursuant to NRS 239.011/Petition For Writ of Mandamus

	FINANCIAL INFORMATION				
	Defendant Las Vegas Me Total Financial Assessme Total Payments and Cred Balance Due as of 08/05	its		120.30 0.00 120.30	
08/04/2022 Transaction Assessment			120.30		
	Plaintiff Due Diligence Gr Total Financial Assessme Total Payments and Cred Balance Due as of 08/05	nt tits		270.00 270.00 0.00	
06/13/2022 06/13/2022		Receipt # 2022-33211-CCCLK	Due Diligence Group, LLC	270.00 (270.00)	



A-17-764030-W

DISTRICT COURT **CLARK COUNTY, NEVADA**

Writ of Mandamus	COURT MINUTES	January 22, 2019
A-17-764030-W	American Broadcasting Companies, Inc., Plaintiff(s)	
	vs.	
	Las Vegas Metropolitan Police Department, Defendant(s)	

January 22, 2019

3:30 PM

Minute Order

HEARD BY: Escobar, Adriana

COURTROOM: RJC Courtroom 14C

COURT CLERK: Denise Husted

RECORDER: Sandra Anderson

REPORTER:

PARTIES PRESENT:

JOURNAL ENTRIES

- -No parties present. Rule 2.11(a) Disqualification of the Nevada Code Of Judicial Conduct states, in relevant part, A judge shall disqualify himself or herself in any proceeding in which the judge s impartiality might reasonably be questioned... The defendant in this matter is the Las Vegas Metropolitan Police Department. The Police Protective Association, an entity closely affiliated with the Las Vegas Metropolitan Police Department, has endorsed Judge Escobar in her campaigns for judicial office. As such, the judge s impartiality might reasonably be questioned. Thus, the court must disqualify itself from this proceeding.

The Court ORDERS this case to be REASSIGNED at random and all future hearing dates be RESET in the new department.

CLERK'S NOTE: Counsel notified via email:

Joel E. Tasca (tasca@ballardspahr.com) Justin A. Shiroff (shiroffj@ballardspahr.com) Margaret A. McLetcie (Maggie@nvlitigation.com)

Craig R. Anderson (canderson@maclaw.com)

PRINT DATE: 01/22/2019

Page 1 of 2

Minutes Date: January 22, 2019

A-17-764030-W

Nick D. Crosby (ncrosby@maclaw.com)
Jackie V. Nichols (jnichols@maclaw.com)

PRINT DATE: 01/22/2019

Page 2 of 2

Minutes Date: January 22, 2019



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Location : District Court Civil/Criminal Help

REGISTER OF ACTIONS

CASE No. A-20-809924-W

Las Vegas Review-Journal, Inc., Plaintiff(s) vs. Las Vegas Metropolitan Police Department, Defendant(s)

monomon

Case Type: Writ of Mandamus
Date Filed: 02/06/2020
Location: Department 24

Cross-Reference Case A809924

Number:

PARTY INFORMATION

Defendant

Las Vegas Metropolitan Police

Department

Lead Attorneys

Plaintiff

Las Vegas Review-Journal, Inc.

Margaret A. McLetchie Retained

702-728-5300(W)

EVENTS & ORDERS OF THE COURT

02/18/2020 | Minute Order (2:00 PM) (Judicial Officer Escobar, Adriana)

Dept. 14 Recusal

Minutes

02/18/2020 2:00 PM

No parties present. Rule 2.11(a) Disqualification of the Nevada Code Of Judicial Conduct states, in relevant part, A judge shall disqualify himself or herself in any proceeding in which the judge s impartiality might reasonably be questioned... The defendant in this matter is the Las Vegas Metropolitan Police Department. The Police Protective Association, an entity closely affiliated with the Las Vegas Metropolitan Police Department, has endorsed Judge Escobar in her campaigns for judicial office. As such, the judge s impartiality might reasonably be questioned. Thus, the court must disqualify itself from this proceeding. The Court ORDERS this case to be REASSIGNED at random and all future hearing dates be RESET in the new department. CLERK'S NOTE: This Minute Order has been electronically served to all registered parties through Odyssey File & Serve by Courtroom Clerk, Denise Husted. (2/18/20)

Return to Register of Actions

CERTIFICATE OF SERVICE

I hereby certify that the foregoing <u>PETITIONER'S APPENDIX</u> was filed electronically with the Nevada Supreme Court on the 5th day of August, 2022. Electronic Service of the foregoing document shall be made in accordance with the Master Service List.

I further certify that due to the exigent nature of the accompanying Emergency Motion for Stay, that all parties received a copy via email as follows:

Honorable Maria Gall
Eighth Judicial District Court Judge, Department 9
Regional Justice Center
200 Lewis Avenue
Las Vegas, Nevada 89155
DC9Inbox@clarkcountycourts.us
Current Presiding Judge

Honorable Adriana Escobar
Eighth Judicial District Court Judge, Department 14
Regional Justice Center
200 Lewis Avenue
Las Vegas, Nevada 89155
DC14Inbox@clarkcountycourts.us
Real Party in Interest

Bradley S. Schrager, Esq.
Daniel Bravo, Esq.
Wolf, Rifkin, Shapiro, Schulman & Rabkin, LLP
3773 Howard Hughes Parkway, Suite 590 South
Las Vegas, Nevada 89169
bschrager@wrslawyers.com
dbravo@wrslawyers.com
Attorneys for Plaintiff Due Diligence Group, LLC

Jonathan Berkon, Esq. (pro hac vice forthcoming)
Courtney Weisman, Esq. (pro hac vice forthcoming)
Meaghan Mixon, Esq. (pro hac vice forthcoming)
Maya Sequeira, Esq. (pro hac vice forthcoming)
Elias Law Group LLP
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Washington, DC 20002
jberkon@elias.law
cweisman@elias.law
mmixon@elias.law
msequeira@elias.law
Attorneys for Plaintiff Due Diligence Group, LLC

/s/ Leah A. Dell

An employee of Marquis Aurbach