

**IN THE SUPREME COURT OF THE STATE OF NEVADA**

IN RE: D.O.T. LITIGATION

GREEN LEAF FARM HOLDINGS,  
LLC; GREEN THERAPEUTIX LLC,  
NEVCANN, LLC; RED EARTH, LLC  
AND THC NEVADA, LLC,

Appellants,

vs.

THE STATE OF NEVADA, ON  
RELATION OF ITS DEPARTMENT  
OF TAXATION; CANNABIS  
COMPLIANCE BOARD; LONE  
MOUNTAIN PARTNERS, LLC; DEEP  
ROOTS MEDICAL, LLC; NEVADA  
ORGANIC REMEDIES, LLC,

Respondents.

Supreme Court Case No. 86071-1  
District Court Case No. A-787004-B  
Electronically Filed  
Jan 22 2024 03:15 PM  
Elizabeth A. Brown  
Clerk of Supreme Court

**LONE MOUNTAIN PARTNERS, LLC'S  
APPENDIX TO ANSWERING BRIEF  
VOLUME 4 OF 4**

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Dated this 22nd day of January 2024.

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## CERTIFICATE OF SERVICE

I certify that I am an employee of Hone Law and that on Monday, January 22, 2024, I submitted for filing the foregoing **LONE MOUNTAIN PARTNERS, LLC'S APPENDIX TO ANSWERING BRIEF VOLUME 4 OF 4** and caused a true and correct copy to be served on all registered parties via the Court's eFlex electronic filing system.

I declare under penalty of perjury under the laws of the State of Nevada that the foregoing is true and correct.

  
\_\_\_\_\_  
Karen M. Morrow, an employee of HONE LAW

1 Amanda Connor is still asking this information in August. If  
2 this was entirely clear, why do people keep asking? It's  
3 because they can't believe this interpretation from the  
4 Department.

5 Let's assume that there is some ambiguity in the  
6 statute -- and we would suggest to you that there is absolutely  
7 no ambiguity in what was required -- and that it's subject to  
8 more than one interpretation. Courts will look to evaluate  
9 legislative intent and similar statutory provisions and  
10 construe the statute in a manner that conforms to reason and  
11 public policy. And for that we can look at a few things. One,  
12 we can look at the findings and declarations.

13 Shane, can you pull up NRS 453.020.

14 These are findings and declarations that were in the  
15 initiative petition itself. In subsection (b) it says,

16 Business owners are subject to a review  
17 by the State of Nevada to confirm that the  
18 business owners and the business location are  
19 suitable to produce or sell marijuana.

20 This was an important provision for the voters in  
21 legalizing recreational marijuana. And we see that in the  
22 ballot arguments themselves, which is another source that the  
23 Court could look to to determine whether or not this was a  
24 material provision that should have been evaluated as part of  
25 the merit criteria.

1 Exhibit, Shane, 3048, page 21.

2 And these arguments both for and against passage  
3 speak specifically to the requirement about proposed location  
4 because that's what the public was worried about, allow  
5 marijuana stores in your neighborhood where your children live.  
6 Pot gummy bears. You see it on the in favor argument as well,  
7 on 3048, page 23. In rebutting that, they said that it gives  
8 localities the ability to ban sales in residential districts.  
9 The proposed location was clearly important. That was  
10 something that needed to be included for public safety and it  
11 needed to be included in order to evaluate these applications.

12 And you see it, finally, in the task force. Although  
13 we spent a lot of time on the task force and I'd suggest to you  
14 that it's entirely advisory, the intervenors have not told the  
15 whole story. And it's Exhibit 1132 at page 109 where they lay  
16 it out specifically. And Your Honor can review all of this on  
17 your own, I won't go through it again, but it simply suggests  
18 the process that they believe should be followed to make sure  
19 that under the *NuLeaf* decision it didn't make sense to have  
20 local zoning approval occur prior to the applications being  
21 awarded, but that the physical location absolutely was scored.  
22 And in the event that the local government did not approve a  
23 proposed location, they had suggested that there still be a  
24 requirement that you find one similar in size, operation and  
25 systems.

1           If there's any ambiguity as to whether or not this  
2 should be considered a substantive provision regarding State  
3 compliance, the case law says that the court should void  
4 rendering any part of a statute meaningless and a statute's  
5 language should not be read to produce absurd or unreasonable  
6 results. In allowing applicants to submit a single application  
7 for all counties and different jurisdictions with no proposed  
8 location is an absurd and unreasonable result.

9           The Department was tasked and mandated to rank those  
10 applications from first to last in each county. It's an absurd  
11 result, a competitive application process, when applications  
12 are ranked from first to last, aren't tied to the application's  
13 qualifications for licensure. And that's exactly what happened  
14 here. Under that interpretation if you're allowed to submit a  
15 single application for all those jurisdictions and you didn't  
16 have a proposed address, you could submit model floor plans  
17 that have absolutely no bearing on what you intend to propose,  
18 you don't have to submit any construction plans as to how  
19 you're going to construct this within 12 months, you allow  
20 plans that simply aren't tied to the location.

21           And Danette Kluever testified to the impact of these.  
22 She indicated that she had no training on the financial  
23 resources and that they saw financial resources from applicants  
24 that were submitted that she characterized as being all over  
25 the board. And the question was asked, Was there any effort to

1 verify Pahrump versus Elko? Could you fudge on the rent,  
2 estimate high on income? She indicated you could. She had  
3 absolutely no training on projected sales, no training on  
4 categories of expenses. They also didn't do any kind of budget  
5 verification.

6           This was a process that was used in 2014. Why did  
7 the Department abandon it? Why did the Department not conduct  
8 an administrative review when the process in 2014 worked?  
9 Before they turned it over to the evaluators they conducted a  
10 review to determine whether or not this budget makes sense; to  
11 determine whether or not the proposed location conforms with  
12 the requirements that they wanted to review, namely the likely  
13 impact on community, the adequacy of the building size. All of  
14 these things that were supposed to be evaluated weren't tied  
15 from the application to the applicant, and that's an absurd  
16 result.

17           And you can see it as to how simply -- how simplistic  
18 this was done in Exhibit 1371 in the Clear River grader notes.  
19 All they're doing is taking the figures that were provided in  
20 terms of the start-up and the financial resources and  
21 multiplying it straight across by the proposed locations, as if  
22 to suggest that the revenue projections for the City of  
23 Las Vegas would be the same as those for somebody applying for  
24 a county in Eureka; as if to suggest that the building costs  
25 would be the same; as if to suggest that the rent that you

1 would be expected to pay would be the same. These local  
2 counties, when the State made the determination under the  
3 initiative that the Department of Taxation was going to review  
4 all of this for the locals and take them completely out of the  
5 process, if they wanted a marijuana establishment they had  
6 absolutely no say. These applications were ranked in a way  
7 that didn't conform at all with the applicants qualifications  
8 and actual plans that would have been used to construct these  
9 facilities.

10 Detailed budgets were required throughout the  
11 application, and for what purpose if these detailed budgets  
12 aren't linked to real world? They're required for financials.  
13 They were required under the care, quality and safekeeping  
14 provisions. The building adequacy had specific requirements  
15 about showing a construction timeline. It was supposed to show  
16 that the proposed location was suitable in size. The idea,  
17 again, that the City of Las Vegas application could suffice for  
18 ranking of applications on the same terms as the applications  
19 submitted in Eureka is just a mockery of the process.  
20 Applications without physical locations simply weren't complete  
21 and the Department should have denied those applications and  
22 not scored them altogether.

23 Another key provision that the State failed to  
24 consider at all is NAC 453D.272. These are the list of factors  
25 that Your Honor is entirely too familiar with, but subsection



1 (h) we haven't talked about much:

2 The experience of key personnel that the  
3 applicant intends to employ in operating the  
4 type of marijuana establishment for which the  
5 applicant seeks a license.

6 This wasn't evaluated. You recall that Jorge Pupo  
7 acknowledged that this wasn't evaluated. It wasn't included in  
8 the application. This was one of the nine criteria that they  
9 were supposed to evaluate and the State completely disregarded  
10 it. They have no discretion to do that. That alone would be a  
11 basis to throw this process out, Your Honor. They should be  
12 given on discretion in that process.

13 Shane, can we pull up Exhibit 1006.

14 To illustrate this point, Your Honor, you only need  
15 to look to the instructions, pages 11 through 12. They  
16 indicate on this tab as to where you're supposed to provide  
17 information about your organizational structure and owners,  
18 officers and board members. There's nowhere in these  
19 instructions that tell you where you should list your key  
20 personnel and their experience as it relates to retail  
21 marijuana sales.

22 The only mention in the entire application of it is  
23 on page 18 at 6.2.7. You'll see this is simply just a  
24 restatement of the factors that they were supposed to consider:  
25 The experience of key personnel that the applicant intends to

1 employ. That's not an accurate recitation of the requirement.  
2 It's the experience of key personnel for the type of license  
3 that the applicant is applying for. It was supposed to value  
4 retail sales, and it didn't.

5 And we know this was an important provision. And we  
6 know this was an important provision because of Exhibit 1765,  
7 the Tax Commission meetings minutes, when Deonne Contine, a  
8 whole lot of cultivators and other stakeholders came and they  
9 testified and complained about the fact that this provision was  
10 giving undue weight to those who already had retail licenses  
11 and they may be locked out of the market.

12 And on page 15, Director Contine addressed this. She  
13 said,

14 As for the fairness issue, everybody  
15 that commented today and applied for a  
16 dispensary license and didn't get one,  
17 they're asking us to consider the fact that  
18 they haven't been working and successfully  
19 operating in a certain way in a regulatory  
20 environment for the last years, and to  
21 discount anybody else who is doing that from  
22 a regulatory standpoint. I don't know how I  
23 cannot give some type of scoring criteria to  
24 an entity that has been operating an  
25 establishment in compliance with the rules,

1                   doesn't have violations, following the rules,  
2                   doesn't have civil penalties, is paying their  
3                   taxes.

4                   Said we would consider that. Maybe it goes forward,  
5 but she has to follow the law.

6                   And then the Department completely disregarded it.  
7 Despite all the work that was done through the task force and  
8 through all these hearings and we're going to take input from  
9 the public as to the criteria that should be considered, the  
10 Department on its own decided we don't need to follow that. We  
11 didn't comply. And you've heard no rational explanation from  
12 them as to why they would fail to consider that.

13                   It's absolutely critical for the goals of public  
14 safety, public health and safety, and she even indicates that.

15                   This is the experience of the people that would be  
16 running these establishments, that will run it in a way where  
17 they're compliant and run it in a way where they follow the  
18 requirements under the statute and work to serve the State's  
19 best interest, but the State completely disregarded it.

20                   And we've talked a little bit more about this one,  
21 Your Honor, subsection (g), so I won't spend much time on it,  
22 which is another one of the evaluation criteria factors that  
23 were supposed to be considered and completely disregarded, and  
24 the State admits that it wasn't. And the second half of that  
25 provision says,

1                   Have demonstrated a record of operating  
2                   such an establishment in compliance with the  
3                   laws and regulations of this State for an  
4                   adequate period of time to demonstrate  
5                   success.

6                   Again, there's no ambiguity here. There is no good  
7                   reason to put the courts in the position of shooting at a  
8                   moving target as to deciding what's good enough in the  
9                   evaluation of these criteria when actual compliance is easily  
10                  obtainable. And that's what was required. And the State  
11                  offers no rational explanation for it.

12                  Courts have held that complete absence of these  
13                  elements suffice for compliance would render their inclusion in  
14                  the statute negatory. That's violating a basic principle of  
15                  statutory construction. You can't interpret this provision in  
16                  any way that wouldn't render inclusion of that statute negatory  
17                  in the way that they applied it. And they offered no rational  
18                  explanation for why they disregarded it and it strikes directly  
19                  to public safety.

20                  And again, this is unambiguous, but to the extent  
21                  that it is ambiguous we can look to the policy and other  
22                  provisions that would possibly influence how this provision  
23                  should be interpreted. And again we go back to the findings  
24                  and declarations NRS 453D.020:

25                               In the interest of public health and

1 public safety and in order to better focus  
2 state and local law enforcement resources on  
3 crimes involving violence and personal  
4 property, the State of Nevada find and  
5 declare that the use of marijuana should be  
6 legal for persons 21 years of age or older.

7 And then it goes on to talk about selling or giving  
8 marijuana to persons under 21 years of age shall remain  
9 illegal. Individuals will have to be 21 years of age or older.

10 The reason that we focused so much attention on sales  
11 to minors, Your Honor, isn't because, as Mr. Bice would  
12 suggest, we want to drag them through the mud. It's a prime  
13 example of how the Department's failure to follow the law went  
14 against public policy with no rational explanation for why they  
15 disregarded these provisions. And that can't stand.

16 If we turn back to the ballot question, again this  
17 was something that was specifically mentioned when the voters  
18 voted on this to put it in place. Exhibit 3048, page 19. It  
19 says that we're going to ensure that we check IDs, specifically  
20 mentioned: Check identification of customers to ensure  
21 marijuana is not sold to minors. That was the intent when they  
22 indicated that they wanted to regulate marijuana like alcohol.  
23 They were going to keep our community safe.

24 And the task force, again, itself was again a  
25 suggested advisor, but just to the extent that it does bolster

1 any of these arguments, Exhibit 1132 page 112, the regulatory  
2 compliance and how the Department was to evaluate it, it was  
3 indicated that they suggested it be very heavily weighted.  
4 They knew this was an important provision. It wasn't simply to  
5 just be disregarded without any rational basis. And this would  
6 result in an absurd result in a competitive application  
7 process, again because it allows for a process where the  
8 applications that are ranked from first to last aren't tied to  
9 the applicant's qualifications for licensure.

10 And the Essence sales demonstrate that extensively.  
11 They have one sale to a minor where he enters the store,  
12 successfully purchases, comes back again and is able to enter  
13 the premises, which shouldn't happen. They're supposed to have  
14 scanners to prevent that. They self-report, but that's beside  
15 the point. It still wasn't evaluated as to what weight we  
16 should give the self-reporting, if anything.

17 Only a month later it happens again. Again a minor  
18 goes in and purchases and comes back in and is able to gain  
19 access to the premises once again. And then a week later the  
20 same minor comes in and buys again. And then it's only upon  
21 his fourth visit back that they catch him again and say you're  
22 not allowed to buy here. And then it happens again in  
23 September.

24 And what we learn is that throughout all this period  
25 where they indicated the corrective actions that they took,

1 they fired employees, they conducted additional training, they  
2 didn't have the scanners that were required by law. And these  
3 scanners are required by NAC 453D.555. You have to have a  
4 scanner that's approved by the Department. You already have to  
5 conduct training and instruction on selling to minors and the  
6 procedures that you would put in place in order to make sure  
7 that that doesn't happen. These are already existing  
8 requirements under the statute. And yet, what does Essence  
9 say? They say every time that they self-report we fire the  
10 employees that were involved and we're conducting additional  
11 training. That's simply insufficient and it can't stand.

12 But yet when they submit the application, because the  
13 application has absolutely no tie to the applicant itself and  
14 the qualifications for licensure, they score extremely high on  
15 all of the plans that relate to what they're supposed to do.  
16 All through the care, custody and safekeeping on Exhibit 1009,  
17 007 it specifically mentions that they're supposed to show --  
18 response demonstrates how the establishment intends to prevent  
19 diversion of marijuana and the procedures for preventing minors  
20 from purchasing marijuana. They may have submitted a model  
21 plan that said that they were going to do this, but the reality  
22 is they're not. And the Department took zero steps to review  
23 that and they could have done it any number of ways. We can't  
24 speculate now as to how they should have evaluated this and  
25 scored it, but they could have done it any number of ways.

1           In 2014 they did have an administrative evaluation  
2 process for quite a number of things. This provision wasn't  
3 one of them because nobody had -- prior to this had a license  
4 to sell marijuana in Nevada. This was a new provision that the  
5 Department of Taxation was tasked in terms of how are we going  
6 to evaluate this. And what did they do? They did the same  
7 thing they did with the key employees, they completely  
8 disregarded it.

9           They went with the 2014 application. The provisions  
10 that they were supposed to include other than diversity they  
11 didn't evaluate or score at all. They didn't modify the  
12 evaluation sheets. They didn't modify the application itself  
13 to provide instructions for how an applicant could provide  
14 information about their history of compliance or their key  
15 employees. What they do instead is simply pull provisions out  
16 that relate directly to fairness. They disregard the  
17 provisions that relate to public safety. And as to the  
18 provisions that relate to fairness and to ensuring that these  
19 safeguards are followed, they pulled them all out. And that's  
20 where the fairness comes in, Your Honor.

21           All the defendants have admitted some imperfections  
22 in the process, albeit to different extents. The State  
23 acknowledged it. They've admitted to it. And instead they  
24 have suggested over and over again the idea that all of this  
25 should just be disregarded. The State's absolute refusal to



1 follow the law and comply with the important provisions that  
2 were put in the regulations because John Ritter is the ultimate  
3 insider, but that issue is a red herring.

4 First, the irony to call John Ritter the ultimate  
5 insider, given the parties in this case. And we don't need to  
6 go through the names, Your Honor, but suffice to say that if  
7 you exclude individuals in this community that have gaming  
8 licenses, you're going to find the most powerful and  
9 influential people in the entire state are often part of these  
10 marijuana applications, obviously. They're either officers,  
11 board members or owners of these establishments and some of  
12 them -- it was suggested that John Ritter is great friends with  
13 the governor. I don't know that we've seen evidence of that,  
14 but there are certainly owners and applicants here who are  
15 great friends with presidents of the United States. We have  
16 titans of industry, people on the cover of *Forbes*.

17 This ultimate insider, as much as they want to give  
18 him credit for that, he didn't win. And why didn't he win?  
19 It's a reasonable conclusion from the Court to conclude that he  
20 didn't know the secret rules and interpretations that were  
21 provided to other clients that were represented by Amanda  
22 Connor. He didn't know how to manipulate these applications in  
23 a way that would have resulted in a higher score.

24 He filed an application that related almost directly  
25 to his qualifications for licensure. The one rule that he knew

1 of on the physical location certainly benefitted him, but it  
2 disadvantaged a whole lot of other people that weren't aware of  
3 that interpretation. Yet this ultimate insider, as powerful as  
4 he is, not only didn't win but he couldn't get a Tax Commission  
5 administrative review. When we first challenged the fairness  
6 of this process, we weren't allowed to go through this. It is  
7 part of a simple process where we wouldn't have had to bear  
8 extensive legal fees and conduct this challenge over a period  
9 of untold number of months. Certainly didn't have the juice to  
10 get that done.

11 He didn't get the process overturned. He didn't call  
12 the governor and get them to, you know, exact special  
13 legislation or to put pressure on anybody. That didn't work.  
14 He's not one of the partial settlement parties, as we've now  
15 gone to two emergency meetings. The Department of Taxation and  
16 the new CCB called emergency meetings to approve partial  
17 settlements. He wasn't included.

18 Mr. Ritter is irrelevant. This isn't about him.  
19 This is about the conduct of the State. We represent six other  
20 clients in addition to Mr. Ritter. We stand with some of the  
21 cultivators and some of the smaller parties that have  
22 challenged this in this litigation, simply suggesting that they  
23 wanted a fair process.

24 And that's the second leg to your analysis is  
25 fairness. The information -- the insiders got information that

1 others didn't get and it's been proved in two ways. One, by  
2 direct evidence, even admissions by the State; and two, by  
3 their refusal to honor the discovery order. So then  
4 fairness -- unfairness should be presumed, Your Honor. They  
5 hid most of the evidence of that favoritism. The text messages  
6 with Ms. Connor. Under equitable principles that govern  
7 sanctions, the district court has broad discretion to fashion a  
8 remedy, short of case-ending sanctions. This means that the  
9 Court can presume that the missing evidence proves the claim.

10 And without Pupo's phone extraction perhaps  
11 Ms. Connor deserves the title. The conduct of Mr. Pupo leading  
12 Ms. Conner to special access to information about the  
13 application, how to improve scores, proven by texts, phone  
14 calls and the collaboration of events, as well as the White  
15 Pine review. The absence of Jorge Pupo's phone production  
16 records should foreclose this argument from the D.O.T.

17 And we know the importance of all these  
18 communications through the expert, Mr. Smith. We know the  
19 evidence as to what was provided to some applicants but not  
20 all. And he says that's the cardinal rule, that's the make or  
21 break, that's the fatal flaw. And he said it quite strongly.  
22 We know that not everybody understood the physical location  
23 adjustment that the State made.

24 We know that they stressed confidentiality. Every  
25 time that they went to train the trainers you saw six, seven

1 slides talking about the importance of confidentiality. It  
2 seemed to be well understood. And why is that? Because the  
3 applications themselves were so subject to manipulation that if  
4 any of the applicants had learned of how these applications  
5 were going to be evaluated and scored they could have improved  
6 their application and gained an unfair advantage relative to  
7 the rest of the applicants.

8 In Exhibit 1825, the Clear River scoring sheets,  
9 we'll show this to you as to how simple this process became.  
10 Danette Kluever testified to it that they essentially just  
11 developed a matrix of all the criteria that they were supposed  
12 to consider in the organizational structure component. You saw  
13 the matrix a little earlier where they list all the owners and  
14 board members and they just put checkmarks next to it. And  
15 that's how all of this criteria was scored, not just diversity.

16 See here on the next page --

17 Skip one more page, Shane.

18 -- the educational achievements. There's 12 members  
19 and they list 8 having educational requirements with 4 with  
20 none. These are simple formulas. A computer could have scored  
21 these better.

22 Page 54 and 55, Shane.

23 This is how they proceeded, she testified, as to  
24 scoring all of these so that they could reach a uniform result.  
25 Again, simply counting the number of members and assessing a

1 percentage-based formula.

2           This is why it matters, Your Honor. Because if you  
3 knew that this was going to be evaluated this way, you could  
4 play games with advisory board members. You could play games  
5 with putting additional officers on there. And we saw plenty  
6 of evidence of that. Advisory boards could also be used to  
7 meet the other criteria that's outside the organizational  
8 structure. You could list somebody that paid an enormous  
9 amount of taxes in the state, that had made substantial  
10 charitable contributions. If you only listed one individual  
11 that met that criteria, you'd get the full points. That's not  
12 an accurate reflection of this applicant's qualifications for  
13 licensure. That's just the application standing alone and  
14 applicants playing games with it.

15           We know the right way to do this, and it's what  
16 Mr. Smith testified to. Exhibit 2038, page 31, is just one  
17 example on the questions and answers that were proposed and  
18 submitted and published by the Department of Health when they  
19 first administered the process. These are still available on  
20 the archives for anybody to review.

21           And they answered a lot of the questions.  
22 Description of proposed MME and info concerning each owner,  
23 officer and board member. Does board member include members of  
24 an advisory board, or should we assume this refers to executive  
25 board members only? Unless an advisory board member is a

1 financial contributor or receives money from the establishment,  
2 the answer is no. Did they communicate all that information to  
3 the applicants when they decided to change that? No. And you  
4 could have manipulated your score with diversity, community  
5 contributions, taxes paid, if you had known any of that.

6           You heard the testimony from Kara Cronkhite regarding  
7 a checklist that she was ordered to provide Mr. Pupo and the  
8 fact that he went over her head to do it and it wasn't  
9 something that she had previously released. And that checklist  
10 would have provided the criteria that you would have looked for  
11 in all of these operating plans which, again, bore no  
12 resemblance and had absolutely no nexus to the qualifications  
13 of the actual applicant.

14           And in that White Pine score review that we've talked  
15 about so much where Thrive scored a 9.7 on building adequacy,  
16 improved it to almost a near perfect score; a 58.7 on care,  
17 custody and safekeeping, improved it almost 30 points in seven  
18 days. In seven days.

19           And Amanda Connor admitted that she obtained  
20 information that was outside of the process that's required by  
21 law. She admitted that she talked to Jorge Pupo about it and  
22 that it benefitted her clients. And there's a direct score  
23 review that's not only statute but a published policy by the  
24 State. They didn't follow it.

25           NAC 453D.274, Shane.

1 I know Your Honor knows these provisions, but I think  
2 it's worth highlighting it.

3 During the review, the employee designated by the  
4 application or the applicant and a copy of the application for  
5 a retail store submitted, they can review it for not more than  
6 30 minutes. The person attending the review can take notes on  
7 the information but shall not photocopy, scan, record,  
8 photograph or otherwise duplicate the information. The  
9 employee designated by the Department to conduct the review  
10 shall not discuss or comment on the scores, the review of the  
11 application by the Department or any other application  
12 submitted to the Department.

13 It says upon completion of that review they're  
14 supposed to keep diligent records. We know that didn't happen.  
15 So what's the recourse? When the Department fails to follow  
16 the provisions that act as the safeguard to make sure that  
17 there's a level playing field, what is the recourse? This is a  
18 clear violation of the law. These provisions --

19 THE COURT: Hold on for a second.

20 (Pause in the proceedings)

21 THE COURT: All right. Mr. Miller, keep going.

22 MR. MILLER: -- and instead, the intervenors and the  
23 State have suggested that we just didn't try hard enough, that  
24 maybe everybody could have had access to Jorge Pupo to be able  
25 to get a score review that was outside the law. There's no

1 evidence of that, Your Honor.

2 But what matters is Mr. Smith's testimony. When  
3 posed with that same question, he said if everyone had claimed  
4 that they had access to Mr. Pupo and if anyone could obtain his  
5 cell phone it would make it worse because not everybody is  
6 getting access to information at the same time.

7 And, importantly, he said he doesn't think you could  
8 find anyone in the public procurement process who would say  
9 that different answers given to different people isn't a big  
10 deal. It just doesn't happen and it shouldn't because it's so  
11 fundamental to fairness that you can't have a competitive  
12 process without it. It can't be an impartial and numerically  
13 scored competitive process if different applicants understand  
14 the rules differently. And that's why from a policy  
15 perspective, Your Honor, the remedies that we're seeking, as  
16 extraordinary as they may be, are the only appropriate thing  
17 that the Court can do.

18 We know have a new regulatory body in place that's  
19 modeled much after gaming. They have new suitability  
20 requirements, new regulatory oversights. But these are the  
21 last licenses issued. If anybody wants to sell marijuana in  
22 this state moving forward, they have to get the governor and  
23 the legislature to increase the cap. Eighty licenses in Clark  
24 County and the twenty in Reno, they've been issued.

25 So what does that mean? How should we evaluate that?



1 Does that mean that since we've turned the corner and the  
2 Department of Taxation is no longer involved, even though  
3 they've moved most of the employees over to the CCB, that we  
4 should simply disregard that? The Department didn't comply  
5 with the law and they didn't run a fair process in the issuance  
6 of these licenses. Policy mandates that we overturn this  
7 process because they didn't follow the law.

8 And the provision that we mentioned in opening that  
9 we lightly touched on in the case just goes to show the level  
10 of bias that was involved in this process. Even before the  
11 application winners were announced, the Department itself knew  
12 that this was a mockery. Ky Plaskon, asking one of the  
13 evaluators, oh, it looks like GTI has bought Essence; are they  
14 allowed to do that? Maybe GTI paid their application fees.

15 The provision clearly states that you can't transfer  
16 a license to another applicant unless they intend to meet or  
17 exceed the criteria contained in the original application. And  
18 yet there seemed to be no alarm that this was happening. We  
19 have a strawman transaction taking place even before the  
20 results are announced. They have announced the sale to GTI.  
21 They questioned whether or not if Essence is given two  
22 licenses, a monopoly in Washoe and GTI already has one, does  
23 that violate the monopoly provisions? That doesn't seem to  
24 bother anyone.

25 But that's the entire purpose of running a

1 competitive application process. You can't have a strawman  
2 transaction. We know exactly where GTI would have finished, 39  
3 through 41 in the City of Las Vegas. And yet they're allowed  
4 to buy Essence, who scored Number 1? Is that what the public  
5 was to expect from this process? And if it is and if we  
6 sanction this conduct, then what does that mean? What does a  
7 competitive application process really mean in this state if  
8 that's allowed to happen, if what went on when the Department  
9 of Taxation ran this process? What does that mean? How do we  
10 have any assurance that the next time we go to the CCB with  
11 anything and they say we didn't follow the law but it just  
12 didn't seem that important? That's what the courts are for,  
13 Your Honor.

14 As serious as it may be to overturn this process,  
15 that's the only result that this Court can reach. And it will  
16 send a strong message.

17 This is still illegal under federal law. We have to  
18 regulate ourselves appropriately. We haven't done it. And  
19 moving to the CCB won't remedy it. These are the last licenses  
20 issued. Let the CCB determine which applicants are qualified  
21 for licensure in this state. Let them follow the law because  
22 the Department of Taxation did not do it. And for that reason,  
23 we would ask you to impose the remedies that we are seeking.

24 Thank you.

25 THE COURT: Thank you, Mr. Miller.

1 I assume that now all plaintiffs have had the  
2 opportunity to finish their rebuttal closing arguments. Seeing  
3 no one else coming up, the matter will stand submitted.

4 Dulce, if you would put it on the chambers calendar  
5 for September 4th for a decision.

6 I would like to schedule the hearing on the petition  
7 for judicial review for the week of September 8th.

8 We have a motion currently scheduled for August 24th.

9 If you have scheduling conflicts with the week of  
10 September 8th, I would appreciate it if you would tell me at  
11 that time.

12 Can someone remind me the exhibit number of Ky  
13 Plaskon's extraction report?

14 Come on, Mr. Gentile, you used it in your opening  
15 closing argument.

16 MR. GENTILE: I know.

17 (Pause in the proceedings)

18 THE COURT: I want to compliment all counsel and  
19 their clients for the very professional way in which you have  
20 all participated in this difficult process and for remembering  
21 our social distancing and mask requirements throughout.

22 Mr. Dzarnoski, why are you up at the --

23 MR. DZARNOSKI: I just could not hear the  
24 administrative or judicial review. You said something about a  
25 hearing on September 8th.

1 THE COURT: I want to schedule it the week of  
2 September 8th.

3 MR. DZARNOSKI: And that is for the entire --

4 THE COURT: The judicial review. That's Phase 1 of  
5 our trial. Remember, we did Phase 2, and then we're going to  
6 do Phase 1 next?

7 So, Phase 1 I'd like to schedule the week of the 8th.  
8 It's the week after Labor Day.

9 I.T. TECH: Ky Plaskon's extraction report is 1051.

10 THE COURT: 1051?

11 I.T. TECH: One, zero, five, one.

12 THE COURT: One, zero, five, one. Thank you.

13 MR. WILLIAMSON: So, Your Honor, do you want  
14 scheduling conflicts now or at another time?

15 THE COURT: I'm not having a scheduling conference  
16 now. We're having an argument on a motion on August 24th and  
17 we will address it then.

18 MR. WILLIAMSON: Perfect. Thank you, Your Honor.

19 THE COURT: Any other issues?

20 (No audible response.)

21 THE COURT: Have a nice day. Thank you again for  
22 your professionalism and your competence. It's a pleasure to  
23 have attorneys like you in the courtroom.

24 (Proceedings concluded at 12:10 p.m.)  
25


**CERTIFICATION**

I CERTIFY THAT THE FOREGOING IS A CORRECT TRANSCRIPT FROM THE AUDIO-VISUAL RECORDING OF THE PROCEEDINGS IN THE ABOVE-ENTITLED MATTER.

**AFFIRMATION**

I AFFIRM THAT THIS TRANSCRIPT DOES NOT CONTAIN THE SOCIAL SECURITY OR TAX IDENTIFICATION NUMBER OF ANY PERSON OR ENTITY.

**DANA L. WILLIAMS**  
LAS VEGAS, NEVADA 89183

A handwritten signature in dark ink that reads "Dana L. Williams". The signature is written in a cursive style and is positioned above a horizontal line.

DANA L. WILLIAMS, TRANSCRIBER

08/19/2020

DATE

<div>I.T. TECH: [2] 111/9 111/11</div> <div>MR. DONATH: [1] 82/5</div> <div>MR. DZARNOSKI: [2] 110/23 111/3</div> <div>MR. GENTILE: [1] 110/16</div> <div>MR. GRAF: [16] 5/12 5/15 9/1 9/5 9/21 12/11 14/21 14/24 15/2 20/16 24/23 25/9 25/14 30/7 35/23 40/19</div> <div>MR. KAHN: [4] 49/2 50/7 50/10 58/12</div> <div>MR. MILLER: [4] 66/24 82/11 82/13 106/22</div> <div>MR. SCHWARZ: [6] 40/22 44/19 44/21 46/15 46/19 48/25</div> <div>MR. SHEVORSKI: [6] 4/7 4/14 4/19 4/23 5/4 25/11</div> <div>MR. WILLIAMSON: [6] 58/17 61/3 64/9 66/17 111/13 111/18</div> <div>MS. CHATTAH: [10] 66/22 67/7 67/9 67/12 67/16 74/1 74/3 74/6 77/10 77/15</div> <div>MS. SUGDEN: [5] 66/21 77/16 77/18 80/2 82/2</div> <div>THE COURT: [63] 4/3 4/9 4/13 4/17 4/22 5/3 5/5 8/25 9/4 9/19 12/10 14/20 14/23 15/1 20/15 25/7 25/10 25/12 30/6 35/22 40/14 40/20 44/17 44/20 46/9 46/11 46/18 48/21 50/5 50/8 58/5 58/13 58/15 61/1 64/8 66/12 66/18 66/23 66/25 67/6 67/8 67/11 67/14 73/24 74/2 74/4 77/9 77/11 80/1 82/1 82/3 82/6 106/19 106/21 109/25 110/18 111/1 111/4 111/10 111/12 111/15 111/19 111/21</div> <div>UNIDENTIFIED SPEAKER: [9] 4/11 24/12 24/13 24/16 24/17 24/21 46/10 46/17 58/14</div> <div>\$</div> <div>\$14 [1] 40/5</div> <div>\$14 million [1] 40/5</div> <div>\$250,000 [1] 78/24</div> <div>\$35,000 [1] 71/18</div> <div>\$40,000 [1] 79/2</div> <div>\$5,000 [2] 6/23 79/1</div> <div>\$6 [2] 27/18 40/8</div> <div>\$6 million [2] 27/18 40/8</div>	<div>0</div> <div>007 [1] 98/17</div> <div>08/19/2020 [1] 112/18</div> <div>1</div> <div>10 [5] 10/13 33/12 33/13 33/13 66/21</div> <div>10 ounces [1] 37/4</div> <div>100 [2] 62/9 70/11</div> <div>100 percent [5] 18/25 21/22 24/3 36/3 39/5</div> <div>1005 [2] 10/10 11/4</div> <div>1006 [6] 10/9 11/5 20/11 26/13 62/9 92/13</div> <div>1009 [1] 98/16</div> <div>103 [3] 13/7 21/21 28/17</div> <div>1051 [2] 111/9 111/10</div> <div>106 [4] 10/9 13/7 21/21 28/18</div> <div>109 [1] 88/15</div> <div>10:52 [1] 67/5</div> <div>10:58 [1] 67/5</div> <div>10th [1] 21/16</div> <div>11 [5] 14/4 42/9 42/9 42/17 92/15</div> <div>112 [1] 97/1</div> <div>1132 [2] 88/15 97/1</div> <div>1135 [4] 46/7 46/15 46/20 46/24</div> <div>1142 [4] 44/2 45/15 46/22 47/1</div> <div>11:45 [1] 82/8</div> <div>12 [4] 69/10 89/19 92/15 103/18</div> <div>12 million [1] 17/8</div> <div>120 [1] 69/14</div> <div>12:10 [1] 111/24</div> <div>13 [2] 42/8 83/14</div> <div>1371 [1] 90/18</div> <div>14 [2] 17/8 27/7</div> <div>143 [1] 33/20</div> <div>14th [1] 35/14</div> <div>15 [2] 67/12 93/12</div> <div>1621 [6] 13/6 13/7 13/8 15/19 16/6 21/20</div> <div>1765 [1] 93/6</div> <div>1766 [1] 83/14</div> <div>18 [3] 1/12 4/1 92/23</div> <div>180 [1] 5/9</div> <div>1825 [1] 103/8</div> <div>19 [2] 20/10 96/18</div> <div>2</div> <div>20 [1] 1/13</div> <div>200 [1] 33/19</div> <div>2014 [13] 7/10 16/4 24/11 30/25 49/10 49/10 50/19 52/1 57/13 90/6 90/8 99/1 99/9</div> <div>2016 [2] 25/4 25/4</div> <div>2017 [1] 63/24</div> <div>2018 [12] 6/7 16/5 18/25 21/6 22/23 24/2 24/15 24/20 27/8 41/9 43/14 70/1</div> <div>2019 [5] 20/20 21/1 25/6 30/1 30/8</div> <div>2020 [4] 1/12 4/1 79/23</div>	<div>112/18</div> <div>2038 [1] 104/16</div> <div>209.83 [1] 33/12</div> <div>21 [4] 88/1 96/6 96/8 96/9</div> <div>210.16 [1] 33/11</div> <div>214.05 [1] 33/25</div> <div>214.83 [1] 33/25</div> <div>23 [1] 88/7</div> <div>240 [1] 33/17</div> <div>245 [1] 33/17</div> <div>24th [2] 110/8 111/16</div> <div>25 [2] 35/19 40/16</div> <div>250 [1] 27/2</div> <div>25th [1] 27/21</div> <div>272 [1] 71/5</div> <div>27th [1] 79/23</div> <div>28th [1] 70/1</div> <div>3</div> <div>30 [11] 15/24 17/13 22/4 35/3 36/8 66/22 66/24 67/10 67/12 105/17 106/6</div> <div>30-day [1] 71/18</div> <div>3048 [3] 88/1 88/7 96/18</div> <div>31 [1] 104/16</div> <div>34 [3] 10/8 10/8 10/12</div> <div>39 [1] 109/2</div> <div>3rd [1] 21/15</div> <div>4</div> <div>40 [1] 75/21</div> <div>41 [1] 109/3</div> <div>422 [1] 12/20</div> <div>450D [1] 9/9</div> <div>453.020 [1] 87/13</div> <div>453.210 [1] 86/13</div> <div>453.272 [1] 71/13</div> <div>453A.322 [2] 85/1 85/8</div> <div>453A.332 [2] 78/21 80/18</div> <div>453D [2] 9/9 31/17</div> <div>453D.020 [1] 95/24</div> <div>453D.210 [2] 72/1 72/3</div> <div>453D.268 [3] 72/1 72/5 86/14</div> <div>453D.272 [5] 72/9 74/20 85/9 86/2 91/24</div> <div>453D.274 [1] 105/25</div> <div>453D.555 [1] 98/3</div> <div>453D210 [1] 45/18</div> <div>453D312 [3] 29/15 31/15 31/20</div> <div>4th [1] 110/5</div> <div>5</div> <div>5 ounces [2] 36/21 37/4</div> <div>5 percent [3] 43/20 43/25 44/7</div> <div>5.2.8 [2] 14/4 16/25</div> <div>50 [1] 14/2</div> <div>50 percent [1] 49/17</div> <div>506 [1] 26/12</div> <div>52 [1] 35/22</div> <div>54 [1] 103/22</div> <div>55 [1] 103/22</div>	<div>58.7 [1] 105/16</div> <div>5th [1] 50/1</div> <div>6</div> <div>6.2.7 [1] 92/23</div> <div>6.5 [2] 20/2 20/10</div> <div>6.6 [1] 20/12</div> <div>62 [1] 40/16</div> <div>65 [1] 69/8</div> <div>68 [1] 37/14</div> <div>7</div> <div>70 percent [1] 55/23</div> <div>72 [1] 37/15</div> <div>8</div> <div>800 [1] 21/7</div> <div>82 [1] 40/1</div> <div>83 [1] 34/11</div> <div>84 [3] 33/22 42/6 49/18</div> <div>85 [1] 34/12</div> <div>89183 [1] 112/12</div> <div>8:57 [1] 4/1</div> <div>8th [6] 34/9 110/7 110/10 110/25 111/2 111/7</div> <div>9</div> <div>9.7 [1] 105/15</div> <div>A</div> <div>a.m [3] 4/1 67/5 67/5</div> <div>abandon [1] 90/7</div> <div>ability [3] 12/7 46/1 88/8</div> <div>able [8] 17/7 50/24 51/4 55/13 81/11 97/12 97/18 106/24</div> <div>about [115]</div> <div>ABOVE [1] 112/4</div> <div>ABOVE-ENTITLED [1] 112/4</div> <div>absence [2] 95/12 102/15</div> <
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<p><b>A</b></p> <p><b>admonished [1]</b> 38/5</p> <p><b>advantage [2]</b> 54/1 103/6</p> <p><b>advised [1]</b> 69/21</p> <p><b>advisor [1]</b> 96/25</p> <p><b>advisory [7]</b> 63/17 63/21 88/14 104/4 104/6 104/24 104/25</p> <p><b>advocate [1]</b> 54/6</p> <p><b>affect [1]</b> 25/21</p> <p><b>affiliates [1]</b> 16/1</p> <p><b>AFFIRM [1]</b> 112/9</p> <p><b>AFFIRMATION [1]</b> 112/7</p> <p><b>after [10]</b> 21/10 31/7 50/1 50/11 57/2 61/23 70/13 72/25 107/19 111/8</p> <p><b>again [41]</b> 6/15 9/6 11/17 13/17 16/4 20/10 29/2 34/24 42/2 42/6 42/23 43/20 44/23 45/4 47/6 48/4 49/11 60/4 63/4 78/15 79/15 88/17 91/17 95/6 95/20 95/23 96/16 96/24 96/24 97/7 97/12 97/17 97/17 97/19 97/20 97/21 97/22 99/24 103/25 105/11 111/21</p> <p><b>against [5]</b> 63/2 82/17 82/18 88/2 96/14</p> <p><b>age [3]</b> 96/6 96/8 96/9</p> <p><b>agency [2]</b> 84/10 84/13</p> <p><b>agency's [2]</b> 84/9 84/11</p> <p><b>ago [1]</b> 6/12</p> <p><b>agree [2]</b> 65/8 81/23</p> <p><b>Agreed [1]</b> 29/6</p> <p><b>agreement [3]</b> 4/16 4/20 5/1</p> <p><b>Aguero [2]</b> 37/16 60/8</p> <p><b>aha [1]</b> 18/4</p> <p><b>ahead [2]</b> 12/9 67/13</p> <p><b>aisle [2]</b> 25/18 26/8</p> <p><b>AKKE [1]</b> 2/10</p> <p><b>alarm [1]</b> 108/18</p> <p><b>albeit [3]</b> 52/3 55/12 99/22</p> <p><b>Albertsons [2]</b> 73/23 73/24</p> <p><b>alcohol [1]</b> 96/22</p> <p><b>alike [1]</b> 80/6</p> <p><b>ALINA [1]</b> 2/17</p> <p><b>all [107]</b> 4/13 5/3 5/11 5/13 5/20 6/21 7/2 8/1 8/22 10/14 11/13 12/10 14/14 14/20 15/1 15/18 16/2 16/9 16/21 17/6 17/9 18/23 22/6 24/6 25/25 26/15 28/3 28/5 30/4 33/17 34/21 35/20 37/13 38/20 38/21 38/21 39/2 41/6 42/8 42/24 43/18 44/4 44/10 45/18 47/6 49/18 51/10 53/14 53/23 55/7 56/20</p>	<p>59/25 61/9 61/9 61/16 64/13 64/21 67/6 67/18 69/2 70/18 71/16 72/8 73/8 75/15 76/10 77/1 77/6 77/19 77/24 79/15 80/21 81/13 81/22 82/6 82/20 85/23 88/16 89/7 89/15 89/24 90/13 90/19 91/4 91/7 91/24 94/7 94/8 97/24 98/15 98/16 99/11 99/19 99/21 99/24 102/17 102/20 103/11 103/13 103/15 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