#### IN THE SUPREME COURT OF THE STATE OF NEVADA

FILED

VILLA PALMS COURT 102 TRUST,

SEP 0 3 2013

Appellant,

CLERIGOR SUPREME COURT
BY DEPUTY CLERK

ν.

WILLIAM L. RILEY, an individual; DEUTSCHE BNK NATIONAL TRUST COMPANY, an expired Nevada Corporation, in its capacity as indenture trustee for the Noteholders of AAMES MORTGAGE INVESTMENT TRUST 2005-3, a Delaware Statutory Trust; and any and all other persons unknown claiming any right, title, estate, lien or interest in the Property adverse to the Plaintiff's ownership, or any cloud upon Plaintiff's title thereto (DOES 1 through 10, inclusive),

Respondents.

ON APPEAL FROM THE EIGHTH JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA, DOCKET NO.: A-13-674595-C

### PROPOSED BRIEF OF AMICUS CURIAE IN SUPPORT OF RESPONDENTS WILLIAM L. RILEY AND DEUTSCHE BANK NATIONAL TRUST COMPANY

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DETACHED FROM MOTION FILED 8/09/13 AND FILED SEPARATELY
PER ORDER OF 9/03/13.

#### IN THE SUPREME COURT OF THE STATE OF NEVADA

VILLA PALMS COURT 102 TRUST,

Supreme Court No. 62528

Appellant,

vs.

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WILLIAM L. RILEY, an individual; DEUTSCHE BANK NATIONAL TRUST COMPANY, an expired Nevada Corporation, in its capacity as indenture trustee for the Noteholders of AAMES MORTGAGE INVESTMENT TRUST 2005-3, a Delaware Statutory Trust; and any and all other persons unknown claiming any right, title, estate, lien or interest in the Property adverse to the Plaintiff's ownership, or any cloud upon Plaintiff's title thereto (DOES 1 through 10, inclusive),

Respondents.

#### PROPOSED BRIEF OF AMICUS CURIAE IN SUPPORT OF RESPONDENTS WILLIAM L. RILEY AND DEUTSCHE BANK NATIONAL TRUST COMPANY

LEGAL AID CENTER OF SOUTHERN NEVADA, INC.

BY:

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#### **MEMORANDUM OF POINTS & AUTHORTIES**

#### I. <u>INTRODUCTION</u>

In a sad but telling irony, the actual homeowner in this case (who is in fact a party), is notably silent. Massive legislation has been enacted and billions of dollars have been spent for one purpose: to help him, the homeowner facing economic hardship, to stay in his home. Now, paradoxically, that same economic hardship gives rise to a Homeowner Association (HOA) lien through which a small group of investors and collection agencies would presume to render all of the legislation, all of the money, and all of the admirable intentions behind both, meaningless, for the sake of an individual windfall. That is, in accurately stark terms, the result Villa Palms Court 102 Trust urges.

The devastating effects from the recent real estate collapse have been felt worldwide. With little doubt, Nevada has been one of the places hardest hit. Some would even consider Nevada the epicenter of the real estate crisis. While other economic factors have played a role, the severe real estate downturn is clearly one of the primary forces behind the unprecedented decline in Nevada's economy. Despite recent upticks in various economic indicators, the Nevada economy will not be able to truly mount a comeback until the pressures from huge debts in both the residential and commercial markets are relieved.

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One significant roadblock impeding Nevada's economic recovery is the prevalence of foreclosures by banks, and more recently, HOAs. Nevada's Common Interest Ownership Act, Nevada Revised Statute (NRS) Chapter 116, provides that an HOA has a lien on a property for delinquent assessments and that the association may foreclose on its lien, and NRS 116.3116 provides that a portion of the HOA lien, limited to nine months worth of assessments, takes priority over a first security interest. Although the Uniform Act was adopted in Nevada in 1991, the provision concerning this "super-priority lien" and HOA foreclosures was not put to the test until the real estate crisis of the last few years. Now, investors and collection agencies are using this "super-priority" lien provision to acquire homes far below fair market value. In the process, they are attempting to extinguish lenders' security interests and in turn, any chance of mortgage relief available to struggling homeowners. For all of the reasons set forth herein, this Court should interpret NRS 116.3116 in a manner that would avoid absurd results for both lenders and residential homeowners.

#### II. <u>LEGAL ARGUMENT</u>

#### A. Origin of the Super Priority Lien

The Uniform Common Interest Ownership Act (UCIOA) was promulgated in 1982 by the National Conference of Commissioners on Uniform State Laws to provide a model set of laws to govern common interest communities (CICs). CICs

include developments that have mandatory community associations that are responsible for managing common areas or assets, with funds assessed by the association against individual unit owners. See UCIOA §1-103(2)-(7). Article 3 of the UCIOA addresses the management of CICs, assessment delinquencies and the collection of delinquent assessments. Section 3-116 of the UCIOA provides in relevant part:

(a) The association has a lien on a unit for any assessment levied against that unit or fines imposed against its unit owner from the time the assessment or fine becomes due.

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(b) A lien under this section is prior to all other liens and encumbrances on a unit except

(ii) a first security interest on the unit recorded before the date on which the assessment sought to be enforced became delinquent....and

(iii) liens for real estate taxes and other governmental assessments or charges against the unit or cooperative. The lien is also prior to all security interests described in clause (ii) above to the extent of the common expense assessments based on the periodic budget adopted by the association pursuant to Section 3-115(a) which would have become due in the absence of acceleration during the 6 months immediately preceding institution of an action to enforce the lien.

UCIOA § 3-116, ULA Com Interest § 3-116.1

<sup>&</sup>lt;sup>1</sup>Section 3-115 provides: (a) Until the association makes a common expense assessment, the declarant shall pay all common expenses. After an assessment has been made by the association, assessments must be made at least annually, based on a budget adopted at least annually by the association.

Thus, under section 3-116, a portion of the association's lien, limited to six months of assessments immediately preceding an action to enforce the lien, is given statutory priority over a previously perfected first security interest. This portion of the lien is commonly referred to as a "super-priority lien." Typically, the previously perfected first security interest that becomes subordinate to the super priority lien belongs to the lender/bank that holds the note and the deed of trust, i.e. the first mortgage.

1. With the increase of CICs in the United States, the superpriority lien was created to strike a balance between the need to enforce collection of unpaid assessments and the need to protect the priority of the security interests of lenders.

CICs account for a substantial portion of housing in the United States. The Community Associations Institute (CAI), which tracks data regarding the number of CICs and their residents in the United States, indicates that from 1970 to 2012, the number of association governed communities increased from 10,000 to 323,600 (25.9 million housing units). Industry Data, Community Associations Institute, National Statistics.<sup>2</sup> In difficult economic times, assessment collection becomes increasingly difficult. When assessments go uncollected, the defaulting homeowner's share of assessments often times falls upon the non-defaulting homeowners who are forced to pay additional amounts to fill the budgetary gap.

<sup>&</sup>lt;sup>2</sup> http://www.caionline.org/info/research/Pages/default.aspx

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See James Winokur, Meaner Lienor Community Associations: The "Super Priority" Lien and Related Reforms Under The Uniform Common Interest Ownership Act, 27 Wake Forest L. Rev. 353, 359 (1992). As the assessments of non-defaulting owners rise, these owners face greater pressure to default if they cannot afford those assessment increases. Id. These factors obviously can have a negative impact upon the financial strength of an association, which in turn often bears strongly on the value of housing units in the CIC as well as surrounding areas. Id.

The super-priority lien was a response to the difficulties CICs experienced with the assessment collection process. The comment to section 3-116 provides in relevant part:

To ensure prompt and efficient enforcement of the association's lien for unpaid assessments, such liens should enjoy statutory priority over most other liens. Accordingly, subsection (b) provides that the association's lien takes priority over all other liens and encumbrances except those recorded prior to the recordation of the declaration, those imposed for real estate taxes or other governmental assessments or charges against the unit, and first security interests recorded before the date the assessment became delinquent. However, as to prior first security interests the association's lien does have priority for 6 months' assessments based on the periodic budget. A significant departure from existing practice, the 6 months' priority for the assessment lien strikes an equitable balance between the need to enforce collection of unpaid assessments and the obvious necessity for protecting the priority of the security interests of lenders. As a practical matter, secured lenders

will most likely pay the 6 months' assessments demanded by the association rather than having the association foreclose on the unit. If the lender wishes, an escrow for assessments can be required.... (Emphasis added).

#### 2. Adoption of the super priority lien in Nevada

In 1991, the Nevada legislature adopted the UCIOA and introduced NRS 116. NRS 116.3116 includes the super-priority lien language and is virtually identical to section 3-116 of the UCIOA. NRS 116.3116 provides in relevant part:

2. A lien under this section is prior to all other liens and encumbrances on a unit except:

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(b) A first security interest on the unit recorded before the date on which the assessment sought to be enforced became delinquent...; and

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The lien is also prior to all security interests described in paragraph (b) to the extent of any charges incurred by the association on a unit pursuant to NRS 116.310312 and to the extent of the assessments for common expenses based on the periodic budget adopted by the association pursuant to NRS 116.3115 which would have become due in the absence of acceleration during the 9 months immediately preceding institution of an action to enforce the lien...

NRS 116.3116 deviates from section 3-116 of the UCIOA only in that it expands the super-priority period to include unpaid assessments occurring during the preceding nine months instead of six months.

Thus, under NRS 116.3116, a previously perfected first security interest, i.e. the first mortgage, retains its priority over a subsequent lien asserted by the HOA,

except to the extent that the subsequent lien is based on unpaid periodic assessments for common expenses. When this occurs, a portion of the HOA's lien, limited to the nine months immediately preceding the institution of an action to enforce the lien, is given priority over the bank's first mortgage. The superpriority portion of the lien can never exceed nine months worth of association assessments based upon its periodic budget, plus exterior repair costs pursuant to NRS 116.310312.

### B. To Conclude That A Foreclosure Of An HOA Lien Extinguishes A First Mortgage Would Render Portions Of NRS 116.3116 Superfluous And Lead To An Absurd Result.

The construction of a statute is a question of law that this Court reviews de novo. A.F. Const. Co. v. Virgin River Casino Corp., 118 Nev. 699, 703, 56 P.3d 887, 890 (2002). "When the language of a statute is plain and unambiguous, such that it is capable of only one meaning, this court should not construe that statute otherwise." MGM Mirage v. Nevada Ins. Guaranty Ass'n., 125 Nev. 223, 229, 209 P.3d 766, 769 (2009) (citation omitted). In construing statutes, this Court seeks to give effect to the legislature's intent, and in so doing, the court first looks to the plain language of the statute. However, if the statutory language is ambiguous or fails to address the issue, this Court will construe the statute according to that which "reason and public policy would indicate the legislature intended." A.F. Const. Co., 118 Nev. at 703, 56 P.3d at 890 (quoting State, Dep't

Mtr. Vehicles v. Vezeris, 102 Nev. 232, 236, 720 P.2d 1208, 1211 (1986) (internal quotations and citation omitted)). This Court has specifically held that it "has a duty to construe statutes as a whole, so that all provisions are considered together and, to the extent practicable, reconciled and harmonized." Smith v. Kisorin USA Inc., 127 Nev. \_\_\_\_\_, 254 P.3d 636, 639 (2011) (quoting Cromer v. Wilson, 126 Nev. \_\_\_\_\_, 225 P.3d. 788, 790 (2010)). Careful consideration of the "policy and spirit of the law" is necessary to avoid an interpretation that leads to an absurd result. Smith, 254 P.3d at 639-40.

### 1. NRS 116.3116 (2)(b) expressly states that an HOA lien is subordinate to a first mortgage.

NRS 116.3116 sets forth (1) a general rule; (2) an exception to that general rule; and (3) an exception to the exception. See Bayview Loan Servicing, LLC v. Alessi & Koenig, LLC, 2013 WL 2460452 \* 3 (D. Nev. June 6, 2013). Under the clear language of the statute, the general rule is that HOA liens are prior to all other liens. The exception to this rule is that HOA liens are not prior to a first mortgage. See NRS 116.3116 2(b). The statute then provides an exception to the exception, which states that "[t]he [HOA] lien is also prior to all security interests described in paragraph (b) to the extent [of nine months worth of assessments.]" NRS 116.3116 (unnumbered paragraph following subsection (2) (c)). The super-priority language does nothing to alter or modify the rule that a first mortgage is always

prior to an HOA lien. Rather, the language simply provides an exception for nine months worth of assessments immediately preceding an action to enforce the lien.

Villa Palms' interpretation of NRS 116.3116 negates both (1) the express exception for first mortgages in subsection (2)(b); and (2) the express limited exception to that exception in the unnumbered paragraph following subsection (2)(c). Villa Palms seeks to exclude language the legislature expressly included in the statute, which invites an absurd result. Had the legislature intended for an HOA foreclosure to extinguish a first mortgage, it never would have included subsection (2)(b), the provision stating that a first mortgage is prior to an HOA lien. To conclude that a first mortgage is extinguished upon an HOA foreclosure sale would render subsection (2)(b) immaterial and superfluous.

Furthermore, Villa Palms' interpretation of the statute is not consistent with this Court's duty to reconcile the statute as a whole. See Smith, 254 P.3d at 639. In Bayview, a federal district court rejected the argument that an HOA foreclosure extinguished an earlier-recorded first mortgage. In that case, the court correctly read NRS 116.3116 to mean that a first mortgage recorded before HOA assessments become delinquent is senior to an HOA lien, except to the extent of nine months of regular HOA dues immediately preceding the action to enforce the HOA lien and any HOA fees and costs related to exterior maintenance of the unit at issue or the removal or abatement of a public nuisance related to the unit at

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issue. <u>Bayview</u>, 2013 WL 2460452 \* 3. The court correctly concluded that the first mortgage rule prevents a prior-recorded first mortgage from being extinguished by foreclosure of an HOA lien that contains a super-priority amount.

As further support for its reasoning, the court looked to the real estate community itself:

[T]he real estate community in Nevada clearly understands the statutes to work the way the Court finds. In the current real estate market in Nevada, most homes sold at foreclosure are purchased by investors for cash in order to renovate the homes and then resell them for a quick profit or rent them. If investors believed that HOA foreclosures extinguished first mortgages, homes sold at HOA foreclosure sales would sell for significant fractions of their fair market value, not for the tiny fractions of their fair market value approximating the HOA lien at which HOAforeclosed homes invariably sell. That investors will not pay significant amounts, i.e. fair amounts, for HOAforeclosed homes indicates their perception that the first mortgage survives, preventing any profit through resale. If the actors in the real estate market in Nevada believed that an HOA foreclosure extinguished the first mortgage, one would expect the Property here to have sold for something on the order of \$80,000 (assuming the home is worth roughly half of the \$176,000 for which Borrower refinanced it in 2004). But the Property sold for a mere \$10,000, only slightly more than HOA's lien. This shows that the Nevada real estate community does not operate as if HOA foreclosures extinguish first mortgages recorded before the HOA delinquency arises.

Bayview, 2013 WL 246045, at \* 4.

Villa Palms' position, if applied, would lead to absurd results. Here, the property was purchased at the foreclosure sale for \$5,800. See Opening Brief 2. However, at least one real estate related website values the subject property at approximately \$73,578. See <a href="http://www.zillow.com/homedetails/1908-Villa-Palms-Ct-UNIT-102-Las-Vegas-NV-89128/6950010\_zpid/">http://www.zillow.com/homedetails/1908-Villa-Palms-Ct-UNIT-102-Las-Vegas-NV-89128/6950010\_zpid/</a>. Should this Court conclude that the HOA foreclosure extinguished Respondent, Deutsche Bank's, interest, Villa Palms will have purchased the subject property, free and clear, for less than ten percent of its fair market value. To allow such a substantial windfall to the purchaser is both absurd and an unintended outcome of the statute. More importantly, however, the deficiency judgment the homeowner potentially faces is much more distorted than if the home had been sold at a price closer to fair market value.

The legislative intent behind the statute was "to ensure that no matter which entity forecloses, an HOA will be made whole (up to a limited amount), while also ensuring that first mortgagees who record their interest before notice of any delinquencies giving rise to a super-priority lien do not lose their security." Bayview, 2013 WL 246045 at \*5. To give each part of the statute some effect, the court must read them together to mean "the super-priority rule affects the priority of *reimbursement*, but not extinguishment. Reading the super-priority rule to affect extinguishment would read the first mortgage rule out of the statutes almost entirely." Id. (emphasis added)

### 2. Villa Palms Court 102 Trust's interpretation of NRS 116.3116 conflicts with the statute's provisions governing notice, foreclosure, and distribution of sale proceeds.

Noticeably absent from NRS Chapter 116 is a provision requiring that the holder of the first deed of trust be notified of the delinquent assessments with a notice of default or notice of sale. NRS 116.31162 outlines the procedure for mailing a notice of default, which triggers the foreclosure. Absent a specific request, the holder of the first deed of trust is not entitled to notice of the default or notice of sale. See NRS 116.31163; 116.311635. The comment to section 3-116 of the UCIOA specifically states that "[a]s a practical matter, secured lenders will most likely pay the 6 months' assessments demanded by the association rather than having the association foreclose on the unit." As a practical matter, however, secured lenders cannot step up to cure a deficiency they know nothing about. The creators of the UCIOA clearly contemplated that the holder of the first deed of trust would be notified of any action that could affect its security interest. To accept Villa Palms' position would condone a process whereby an HOA could foreclose on a home for a tiny fraction of its fair market value without notifying the holder of the first deed of trust. This interpretation of the statute would not only lead to absurd results, but also fails to reconcile the statute as a whole. See Smith 254 P.3d at 639.

# C. <u>HOA Lien Statutes Must Be Harmonized With, Or At Least Not Directly Contravene, Laws And Public Policy Protecting Struggling Homeowners Facing Economic Hardship.</u>

Federal and state public policy favors bringing relief to homeowners struggling to make their mortgage payments. In early 2009, the Obama administration announced a program called Making Home Affordable (MHA). The program is a multipronged foreclosure prevention plan which was expected to help as many as nine million homeowners *keep their homes* and avoid foreclosure through refinancing and modified loans designed to lower monthly mortgage payments.

The Making Home Affordable ® Program (MHA) ® is an important part of the Obama Administration's comprehensive plan to stabilize the U.S. housing market by *helping homeowners get mortgage relief* and avoid foreclosure. To meet the various needs of homeowners across the country, Making Home Affordable ® programs offer a range of solutions that may be able to help you take action before it's too late.

http://www.makinghomeaffordable.gov/about-mha/Pages/default.aspx

The Department of the Treasury has obligated \$29.9 billion of Troubled Asset Relief Program (TARP) funds to the MHA program. See Office of the Special Inspector General For the Troubled Asset Relief Program, Quarterly Report to Congress, July 24, 2013 at 47. The MHA program includes the Home Affordable Modification Program ("HAMP"); the Home Affordable Foreclosure Alternative ("HAFA") program; Home Price Decline Protection ("HPDP"), the Principal

Program ("UP"). <u>Id.</u> As of June 30, 2013, \$8.6 billion of TARP funds had been expended on TARP housing support programs, \$5.8 billion of which had been specifically expended on the MHA program. <u>Id.</u> at 47-48.

Reduction Alternative ("PRA"); and the Home Affordable Unemployment

The state of Nevada has a similar goal when it comes to foreclosures. In 2009, the Nevada Legislature created the State of Nevada Foreclosure Mediation Program (FMP) with the passage of Assembly Bill (AB) 149, which amended NRS Chapter 107. The purpose of AB 149 was to directly address the foreclosure crisis and to help "keep families in their homes". The FMP provides an opportunity for homeowners and lenders to discuss alternatives to foreclosure. The FMP's mission statement provides:

Through state-wide collaboration, education, and best practices, the State of Nevada Foreclosure Mediation Program provides a viable mediation process bringing together key stakeholders, including property owners, lenders, and their respective representatives, in a neutral setting to discuss alternatives to foreclosure, thus helping to reduce the number of foreclosures in Nevada under the guiding principles of respect, equity, accountability and sensitivity.

#### http://foreclosure.nevadajudiciary.us/index.php/about-programmission.

It is clear that both federal and state public policy favors providing willing homeowners with the opportunity to, at a minimum, explore alternatives to foreclosure, which may include a loan modification, a re-finance, or possibly a

<sup>&</sup>lt;sup>3</sup> See http://foreclosure.nevadajudiciary.us/index.php/about-program

short-sale. Significant resources and *billions* of dollars have been devoted to programs specifically designed to make these options available to "responsible homeowners struggling to make their mortgage payment." See Office of the Special Inspector General For the Troubled Asset Relief Program, Quarterly Report to Congress, July 24, 2013 at 47 (the MHA is the umbrella program for Treasury's foreclosure mitigation efforts).

Defaulted mortgages and HOA liens spring from the same well: homeowners facing economic hardship. This is the very group that state and federal programs are designed to protect to further public policy. The interpretation of NRS 116.3116 proffered by the investor in this case, that a foreclosure by an HOA can extinguish a first mortgage, would directly contravene this public policy because, unlike a foreclosure of a deed of trust where the bank is required to discuss alternatives to foreclosure with a homeowner, an HOA can, will,- and does - simply foreclose even if the homeowner is in the middle of a loan modification or a short sale, which, absent the HOA foreclosure, would have made everyone whole. Public policy disfavors this result. Allowing HOAs to extinguish the first mortgage, without notice, and take the home from its owner does this:

- 1. irrationally favors one investor's windfall over billions of dollars in mortgage relief funds;
- 2. potentially exposes the homeowner to a greater deficiency than if the home were sold for fair market value;

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- 3. discourages banks from making mortgage loans in the state of Nevada for fear that they could lose their security interest without proper notice;
- 4. effectively eviscerates every state and federal program specifically designed to help economically distressed homeowners;
- 5. distorts the real estate market because properties are sold drastically below fair market value to investors.

Given the law, efforts, and resources that have been applied to the foreclosure crisis in these past years, this Court should reject Villa Palms' interpretation of NRS 116.3116 and decline the invitation to subvert broad public policy.

#### **CONCLUSION**

Based on the foregoing, this Court should affirm the district court's ruling that the foreclosure of the HOA's super-priority lien did not extinguish Deutsche

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Bank's deed of trust.

DATED this 8<sup>th</sup> day of August, 2013

LEGAL AID CENTER OF SOUTHERN NEVADA, INC.

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#### **CERTIFICATE OF COMPLIANCE**

1. I hereby certify that this Amicus Brief complies with the formatting
requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and
the type style requirements of NRAP 32(a)(6) because:
[X] This Amicus Brief has been prepared in a proportionally spaced typeface
using Microsoft Word 2010 in 14 point Times New Roman font; or
[ ] This Amicus Brief has been prepared in a monospeed typeface using
[state name version of word processing program] with [state number characters per
inch and name of type style].
2. I further certify that this Amicus Brief complies with the page or type-
volume
limitations of NRAP 32(a)(7) and NRAP 29(e) because, excluding the pasts of
Amicus Brief exempted by NRAP 32(a)(7)(c), it is either:
[X] Porpotionally spaced, has typeface of 14 points or more and contains
5,661 words; or
[ ] Monospaced, has 10.5 fewer characteristics per inch, and
contains words or ;lines of text; or
Does not exceed pages.

3. Finally, I hereby certify that I have read this Amicus Brief, and to the best of my knowledge, information, and belief, it is not frivolous or interposed for any improper purpose. I further certify that this Amicus Brief complies with all applicable Nevada Rules of Appellate Procedure, in particular NRAP 28(e)(1), which requires every assertion in the brief regarding matters in the record to be supported by a reference to the page and volume number, if any, of the transcript or appendix where the matter relied on is to be found. I understand that I may be subject to sanctions in the event that the accompanying brief is not in conformity with the requirements of the Nevada Rules of Appellate Procedure.

DATED this 8<sup>th</sup> day of August, 2013.

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#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that, on the 8<sup>th</sup> day of August, 2013 and pursuant to NRAP 25(1), I served via the Nevada Supreme Court's electronic filing system and/or deposited for mailing in the U.S. Mail a true and correct copy of the foregoing PROPOSED BRIEF OF AMICUS CURIAE IN SUPPORT OF RESPONDENTS WILLIAM L. RILEY AND DEUTSCHE BANK NATIONAL TRUST COMPANY postage prepaid and addressed to:

/s/Amy Berlin
An employee of Legal Aid Center of
Southern Nevada