Petitioner,

vs

THE EIGHTH JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA, COUNTY OF CLARK, DEPARTMENT 21.

Respondent, and

THE STATE OF NEVADA, Real Party In Interest.

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# PETITION FOR WRIT OF MANDAMUS OR, IN THE ALTERNATIVE, WRIT OF PROHIBITION

DIPAK KANTILAL DESAI, by and through his attorneys, Richard A. Wright, and Margaret M. Stanish, WRIGHT STANISH & WINCKLER, petitions this Honorable Supreme Court to issue a writ of mandamus to compel the district court to dismiss a constitutionally defective second-degree murder charge, or alternatively, a writ of prohibition to prevent further proceedings on the defective murder count. More particularly, Petitioner seeks relief from the district court's order, entered on January 8, 2013, denying his petition for writ of habeas corpus and alternative motion to dismiss the murder count.

Counsel requests a one-hour oral argument to address the constitutional issues of first impression which are raised in this petition.

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Trial in this matter is set for April 22, 2013. This is Petitioner's third request for extraordinary relief in this matter. The prior petitions were Case Nos. 61230 and 60038. Petitioner has satisfied the requirements of verification and proof of service. See Attachments A and B.

This petition is based upon the Due Process clauses of the Fifth, Sixth, and Fourteenth Amendments to the United States Constitution, the similar clauses in Article I, Section 8, of the Nevada Constitution; Article 6, Section 5 of the Nevada Constitution; NRS 6.110 to 6.140, 172.045 to 172.065, 172.255, 172.275, and 173.075, and the following Points and Authorities.

DATED this 19th day of February 2013.

Respectfully Submitted,

WRIGHT STANISH & WINCKLER

By:

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### **POINTS AND AUTHORITIES**

#### I. ISSUES PRESENTED

- A. Is the second degree murder charge constitutionally defective on its face when it (1) it omits the immediate-and-direct-causal-relationship element; (2) alleges, in the alternative, that the defendants indirectly performed negligent acts causing the death; and (3) fails to aver sufficient facts showing which defendant performed what acts or omissions based on alternative theories of criminal liability?
- B. Did the State violate the grand jury right to due process by improperly instructing the grand jurors on the elements of second degree felony murder?
- C. Should the murder charge be dismissed based on the due process and statutory violation of the right to a properly impaneled grand jury?

#### II. JURISDICTION

This petition for extraordinary relief is properly before this Court pursuant to NRS 34.320 and 34.160. A petition for a writ of mandamus or prohibition is the appropriate method of challenging a defective indictment. *See*, Gordon v. Eighth Judicial District Court, 112 Nev. 216, 227, 913 P.2d 240, 247 (1996) (review of writ challenging sufficiency of indictment); Lane v. Torvinen, 97 Nev. 121, 122, n.1, 624 P.2d 1385 (1981) ("prohibition is an appropriate remedy to resolve a claim that the indictment does not charge a public offense"); Garnick v. District Court, 81 Nev. 531, 407 P.2d 163 (1965)(review of writ challenging ambiguous information). If the Petitioner did not present this writ,

he would arguably waive his right to hereafter challenge the validity of the indictment. *See,* Simpson v. District Court, 88 Nev. 654, 661, 503 P.2d 1225 (1973).

This Court's intervention is merited in light of the significant issues of procedural and substantive due process and issues of first impression. As a matter of public interest, a defendant should not be subjected to second-degree felony murder charges predicated upon vague and imprecise allegations of the Reckless Endangerment statute, NRS 202.595, and the Criminal Neglect of Patient statute, NRS 200.495. Furthermore, the interests of justice would be advanced if the Court would reaffirm the due process necessity of alleging the judicially-created element of immediate-and-direct-casual-relationship in second-degree felony murder, which was first recognized in Sheriff v. Morris, 99 Nev. 109, 118, 659 P.2d 852, 859 (1983). Stated differently, the Court should clarify that the State cannot rely upon its customary practice of notice pleading when charging second-degree felony murder.

Finally, the Court is petitioned to protect the constitutional and statutory right to a randomly selected grand jury in the Eighth Judicial District Court. The district court improperly re-impaneled the 2009 grand jury to investigate the murder charge. This is an issue of first impression.

### III. STATEMENT OF PROCEDURAL FACTS

# A. The First Indictment - District Court Case No. 10C265107, and Petition for Mandamus—Supreme Court Case No. 61230

On June 4, 2010, the Grand Jury sitting in Clark County returned an indictment in Case No. 10C265107, against the Petitioner and two certified registered nurse anesthetists ("CRNA"), Keith Mathahs and Ronald Lakeman, stemming from the medical procedures and billing practices at gastroenterology clinics operated by Petitioner and other doctors. The case focused on seven patients who were treated at one of the clinics in 2007, and subsequently tested positive for Hepatitis C.

On June 11, 2010, the indictment was amended to make non-substantive changes to the dates in certain charges. The Amended Indictment charged the defendants with the following: a single count of Racketeering; seven counts of Performance of Act in Reckless Disregard of Person; seven counts of Criminal Neglect of Patients; 10 counts of insurance fraud; one count of Theft; and two counts of Obtaining Money Under False Pretenses. Amended Indictment attached to Exhibit 7 (96-137). From July 23, 2010, to February 2, 2012, Petitioner's competency evaluation and determination stayed the proceedings.<sup>1</sup>

On January 24,2012, this Court denied Petitioner's Writ of Mandamus in Case No. 60038, which raised due process challenges to the competency

Petitioner unsuccessfully challenged the first indictment in district court based on procedural and substantive due process grounds. On July 9, 2012, he filed a petition for writ of mandamus or prohibition in this Supreme Court in Case No. 61230. By Order dated December 12, 2012, this Court granted the petition in part, granting habeas relief from the racketeering count (Count 1) on the grounds that it was facially defective. It also ruled that that the criminal neglect of patients counts (Counts 4, 8, 11, 14, 18, 21, and 24) and reckless endangerment counts (Counts 3, 7, 10, 13, 17, 20, and 23) were insufficiently precise and ambiguous. [The reckless endangerment and criminal neglect of patient offenses shall hereinafter be collectively referred to as "criminal neglect offenses." This Court ordered the district court to permit the State to amend these counts by reducing the theories of liability and resolve ambiguities regarding how Petitioner engaged in the remaining theories. Order Granting Petition in Part, pp. 6-7, Exhibit 1 (6-7).

On January 31, 2013, this Court summarily denied Petitioner's request for rehearing on the issue of whether dismissal of the facially defective criminal

proceedings. Petitioner subsequently moved the district court for a competency determination, raising doubt to Petitioner's present ability to assist counsel. On January 8, 2013, the district court denied the motion. Petitioner intends to seek extraordinary relief from this order once the district court enters its written order.

neglect counts was the appropriate remedy as opposed to permitting the State to amend the counts.

### B. The Second Indictment – Case No. 12C283381

On August 10, 2012, the majority of the grand jurors who returned the first indictment in Case C265107, reconvened to return a separate indictment against the same three defendants for the alleged murder of Rudolfo Meana in Case No. 12C283381. Murder Indictment, Exhibit 2 (#6-9). Meana was one of the patients named in criminal neglect counts (Counts 10 and 11) of the first indictment. (The procedures used to reconstitute the grand jury following the expiration of its one year term of service are more fully described below in Section IV.C.)

Prior to reconvening, the grand jurors were each furnished a copy of the grand jury transcript and exhibits from the earlier grand jury investigation and instructed to review them. On August 10, 2012, the grand jurors affirmed that they reviewed the previous grand jury materials and then heard the testimony of a detective and medical examiner. Grand Jury TR, p. 6, Exhibit 3 (11); Grand Jury Instr., pp. 3-4, Exhibit 4 (29-30). These two witnesses testified that they traveled to the Philippines to observe the autopsy of Rodolfo Meana. The medical examiner opined that Meana died from a hepatitis C infection. A true

bill for second degree murder was returned in Case No. Case No. 12C283381.

Grand Jury TR, pp. 48-49, Exhibit 3 (21-22); Murder Indictment, Exhibit 2 (6-9).

The indictment contained a single count of second degree murder based on alternative theories of criminal liability and alternative means. More particularly, it charged that defendants directly committed, aided and abetted, "and/or" conspired to commit second degree murder of Meana. It alleged three alternative theories of murder: malignant heart murder, felony-murder, and felonious intent murder. The felony-murder and felonious murder theories are both predicated on criminal neglect of patient "and/or" reckless disregard. Murder Indictment, Exhibit 2 (6-9).

Petitioner was summoned to appear for arraignment on the murder indictment in Department 23 on August 22, 2012. The State moved for bail in the amount of \$500,000, in addition to the \$1 million dollar cash bail posted in the first prosecution. The Court ordered \$250,000 cash bail. Subsequently, Petitioner moved for consolidation of the two related cases to protect against unfair successive prosecutions arising from the same set of facts, which this Court granted on October 4, 2012. Extracts of Dist. Ct. Minutes, pp. 5-6, Exhibit 5 (53-54); Arraignment TR, pp. 19 & 28, Exhibit 12 (230 & 239).

On October 29, 2012, Petitioner filed a Petition for Writ of Habeas Corpus

and Alternative Motion to Dismiss Murder Indictment based on (1) facially defective indictment violating procedural and substantive due process; (2) improper and prejudicial grand jury instructions; (3) admission of hearsay; (4) failure to disclose exculpatory evidence; and (5) the constitutional and statutory violation of the right to a properly impaneled grand jury. Exhibit 6 (55-82). The State filed its Return to Writ of Habeas Corpus on November 20, 2012. Exhibit 7 (83-145). Petitioner filed a reply brief on December 4, 2012. Exhibit 8 (146-52). On December 7, 2012, the State filed a Second Amended Indictment in Case No. 10C265107 to consolidate the Second Degree Murder charge by adding Count 29. Exhibit 9 (153-195).

A hearing on the petition for habeas relief and dismissal of the murder indictment was held before Department 21 on December 11, 2012. After hearing arguments, the district court denied the petition with respect to the admission of hearsay and failure to introduce exculpatory evidence.<sup>2</sup> It also ruled that it was permissible for the original grand jury to be re-impaneled. The district court took under advisement the issues on the defective indictment and grand jury instructions. Hearing TR., p. 13, Exhibit 10 (208).

<sup>&</sup>lt;sup>2</sup> The instant petition does not seek relief from the lower court's ruling on the hearsay and exculpatory evidence.

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On December 19, 2012, the district court denied the petition without explanation and directed the State to prepare an Order. Excerpts of Dist. Ct. Minutes, p.4, Exhibit 5 (52). On January 8, 2013, an abbreviated order, "based on good cause shown," was entered which denied the petition. Order Denying Defendant's Petition for Writ of Habeas Corpus, Exhibit 11 (210-11).

On February 6, 2013, the State filed the Third Amended Indictment. Exhibit 13 (248-84). The language of the murder count is essentially the same as the original Murder Indictment at Exhibit 2.

#### IV. DISCUSSION OF ISSUES

The Second Degree Murder charge is constitutionally defective A. because it (1) it omits the immediate-and-direct-casual-relationship element; (2) alleges, in the alternative, that the defendants indirectly performed negligent acts causing the death; and (3) fails to aver sufficient facts showing which defendant performed what acts or omissions based on alternative theories of criminal liability.

#### 1. Introduction

The second degree murder count must be dismissed because it is constitutionally defective on its face. The defect is fatal because it impairs the right to procedural due process with respect to fair notice; the right to substantive due process; and the right to grand jury process.

The alternatively pleaded theories of felony murder and felonious intent murder omit the essential element of immediate-and-direct causal relationship

and specific facts connecting Petitioner to this element. Moreover, the murder charge suffers from the same due process defects previously found by this Court with respect to the criminal neglect offenses in Case No. 61230. Order Granting Petition in Part, Exhibit 1 (3-4). It fails to specifically allege which defendant committed what act in support of the alternatively pleaded theories of criminal liability.

Finally, the indictment also violates substantive due process because it pleads in the alternative that Petitioner *indirectly* performed acts that lead to the patient's death and was *indirectly* responsible for the death. As a matter of substantive law, Petitioner's acts cannot be the indirect cause of Meana's death under theories of second degree felony murder or felonious intent, both of which require a direct and immediate causal connection between the Petitioner's acts and Meana's death.

The omission of an essential element, along with the ambiguity and imprecision of the alternatively pled theories of second degree murder, negligent acts, and theories of criminal liability warrant dismissal of the second degree murder charge. The State cannot attempt to cure the facial defect without infringing upon the due process right to a grand jury determination by a concurrence of 12 or more jurors. *See*, Article I, Section 8 of the Nevada

Constitution and NRS 177.255; State v. Hancock, 114 Nev. 161, 167-68, 955

P.2d 183, 187 (1998) (denying State's request to amend imprecise indictment based on right to indictment upon on concurrence of 12 or more jurors); see also, Ex parte Rovnianek, 41 Nev. 141, 168 P. 327, 328 (1917)(ruling that if an essential element is not charged, no crime is in fact charged and the defective charge must be dismissed).

# 2. The judicially-created elements of second-degree felony murder and felonious intent murder

This Court has specifically limited the application of second-degree felony murder and felonious intent murder to protect against the potential for "untoward prosecution" of people for the commission of an unlawful act that results in unintended death. Ramirez v. State, 126 Nev. Adv. Op. 22, 235 P.3d 619, 621-23 (2010); Labastida v. State, 115 Nev. 298, 306-07, 986 P.2d 443, 448-49 (1999); Sheriff v. Morris, 99 Nev. 109, 118, 659 P.2d 852, 859 (1983). In limiting the scope of the second degree felony murder offense, the Court created essential elements that bear upon the predicate felonies and proximate cause of death.

In Morris, this Court first recognized the offense of second-degree felony murder. See, Ramirez, 235 P.3d at 621-22 (explaining the judicial evolution of

Morris involved a pretrial petition for writ of habeas corpus challenging the validity of a second degree murder indictment. 99 Nev. at 109, 659 P.2d at 854. The Morris Court expressly limited the application of second degree felony murder and felonious intent murder by creating the following three elements: (1) the predicate felony must be inherently dangerous in the abstract; (2) the death must be a directly foreseeable consequence of the felony; and (3) the defendant's conduct must be the immediate and direct cause of the death without the intervention of some other source or agency. Id. at 118-19, 659 P.2d at 859.

Morris ruled that the restrictions on second-degree murder rule applied to both the felony murder and felonious intent prongs of the involuntary murder statute.

Id. at 119, 659 P.2d at 859.

This Court subsequently clarified first element in <u>Labastida</u>, stating that nature of the predicate felony must be analyzed by looking at the manner in which the defendant committed the felony as opposed to analyzing the felony in the abstract. 115 Nev. at 307, 986 P.2d at 859. This element limits the kinds of felonies upon which the second-degree murder is predicated, restricting it to those felonies that are inherently dangerous, i.e., "the death or injury is a directly foreseeable consequence of the illegal act." <u>Ramirez</u>, 235 P.3d at 622 n.2.

The second element, which is at issue in the instant case, serves as a restriction upon the proximate or legal cause. The second degree felony murder rule only applies when the defendant's act is the immediate and direct cause of the death. Labastida, 115 Nev. at 306-07, 986 P.2d at 448-49; Morris, 99 Nev. at 118-119, 659 P.2d at 859. Morris defined "immediate" as meaning "without intervention of some other source or agency." 99 Nev. at 118-119, 659 P.2d at 859. Hence, even though an act or felony may be inherently dangerous, a defendant cannot be held liable for second degree felony murder or second degree felonious intent murder if the acts of the victim or a third party were the direct cause of death. Labastida, 115 Nev. at 307, 986 P.2d at 448-49 (defendant's felony child neglect was not the immediate and direct result of her son's death when her boyfriend's abuse killed the child); see, Morris, 99 Nev. at 118-119, 659 P.2d at 859 ("[T]he causal relationship must extend beyond the unlawful sale of the drugs to the involvement by commission or omission in the ingestion of a lethal dosage by the decedent.")

A central issue of dispute below was whether the judicially-created element of the direct and immediate causal relationship must be pled in the indictment. Petitioner argued that Morris and federal law supported the dismissal of the murder charge based on the omission of this essential element.

Desai's Reply, pp. 1-4, Exhibit 8 (146-49); Hearing TR, pp. 2-8, Exhibit 10 (197-203). The State contended that Nevada law only required notice pleading patterned after the statutory language. The State appeared to argue that the elements set forth in Morris and its progeny were only applicable to the consideration of the petit jury and not the grand jury. State's Return, pp. 5-8, Exhibit 7 (87-90); Hearing TR, pp. 4-6, Exhibit 10 (199-201).

As stated above, Morris involved the pretrial challenge to the validity of a second-degree felony murder indictment. Although the indictment in Morris contained the statutory language, this Court ruled that it was fatally defective because it failed to allege specific facts to satisfy the necessary elements articulated by the Court. See, 99 Nev. at 112 & 119-20, 659 P.2d at 855 & 860. It concluded, "In view of our holding concerning the necessary elements of proof in a criminal prosecution under the subject provisions of NRS 200.070, in the fact-specific setting of this case, it is apparent that the language of the indictment is fatally defective." Id. at 120. 659 P.2d at 860.

Federal case law and secondary authority also supports the rule that judicially-created elements must be alleged in the indictment to satisfy due process requirements. *See*, <u>United States v. Keith</u>, 605 F.2d 462, 463 (9th Cir.1979) (dismissing involuntary murder indictment that tracked involuntary

murder statute but did not include the judicially-created "gross negligence" element); <u>United States v. Parisien</u>, 515 F. Supp. 24, 25-26 (N.D. D.C. 1981)(same); W. LaFave, 5 <u>Crim.Proc.</u>, §19.3(a)(3d ed.), "Failure to Allege Essential Elements," p. 3 (2012)(judicial interpretations that limit the scope of a criminal statute are essential elements that must be specifically pled).

Reciting the statutory language meets due process notice requirement only when the statute "fully, directly, and expressly, without any uncertainty or ambiguity, set forth all the elements necessary to constitute the offense."

Hamling v. United States, 418 U.S. 87, 117 (1977). Tracking the statutory language is insufficient if the indictment does not include the essential elements of the offense established in case law. Keith, 605 F.2d at 463-64. The Ninth Circuit in Keith rejected an argument similar to the one posed by the State in the district court:

The Government contends that the indictment is sufficient because it tracks the language of [the federal involuntary murder statute]. The Government's contention is incorrect. Although an indictment tracking the language of the statute is usually adequate because statutes usually include all the elements of a crime, an indictment is inadequate when it fails to allege an essential element of the offense even when it tracks the language of the statute.

Keith, 605 F.2d at 464. [Emphasis added.]

# 3. The defective murder indictment in the instant case

An indictment, on its face, must contain each and every element of the offense and must allege facts showing how the defendant allegedly committed each of the elements. Hancock, 114 Nev. at 164, 955 P.2d at 185; NRS 173.075. As discussed above, the judicially-created elements in Morris and its progeny must be also be alleged with specificity in an indictment alleging second degree felony murder and felonious intent murder. If the indictment omits an essential element of the offense, no crime is in fact charged and the defective charge must be dismissed. Rovnianek, 41 Nev. 141, 168 P. 327, 328.

Additionally, where a defendant is charged with aiding and abetting, the indictment must specify the manner and means by which the defendant aided and abetted the commission of an offense. <u>Ikie v. State</u>, 107 Nev. 916, 919, 823 P.2d 258, 261 (1991); <u>Barren v. State</u>, 99 Nev. 661, 667, 669 P.2d 725, 728 (1983). The lumping together of multiple defendants in a single count without delineating what acts or omissions each committed raises due process concerns. *See*, <u>Hancock</u>, 114 Nev. at 165-66, 955 P.2d at 185-86.

The following attempts to diagram the murder count. Second Amended Indictment, Exhibit 2. The murder count begins with citations to the pertinent statutes and then alleges that the three defendants committed second degree

murder pursuant to alternatively pleaded theories of second degree murder:

- (1) by the killing occurring under circumstances showing an abandoned and malignant heart; and/or
- (2) <u>during the commission of an unlawful act</u>, to wit: <u>criminal neglect</u> of patients, **and/or** performance of an unlawful act in <u>reckless disregard</u> of persons or property, which in its consequences, naturally tends to destroy the life of a human being; **and/or**
- (3) the <u>killing being committed in the prosecution of a felonious intent</u>, to wit: <u>criminal neglect</u> of patients **and/or** performance of an act in <u>reckless disregard</u> of persons or property, which in its consequences, naturally tends to destroy the life of a human being.

Without distinguishing who did what, the murder charge then appears to allege alternative means by which the murder was committed:

The defendants committed murder by directly or indirectly using and/or introducing contaminated medical instruments, supplies, and/or drugs upon or into Meana's body which were contaminated with Hepatitis C virus.

The charging language than contains alternatively pleaded theories of criminal responsibility:

Defendant are responsible under one or more of the following theories of criminal liability: (1) by directly committing said acts; and/or (2) by aiding and betting each other and/or others, including uncharged confederates in the commission of criminal neglect of patients and/or reckless endangerment;

and/or conspiracy to commit these criminal neglect offenses.

Without distinguishing which defendant did what act, the clause pertaining to the aiding and abetting theory recites the language similar to NRS 195.010, along with a list of alternatively pleaded acts:

The defendants aided and abetted each other and/or uncharged confederates in committing criminal neglect of patient and/or reckless endangerment "by directly or indirectly counseling, encouraging, hiring, commending, inducing, or procuring each other, and/or others to":

- utilize a patient care delivery system which directly or indirectly limited the use of medical instruments and/or supplies, and/or drugs;
- scheduled and/or treated an unreasonable number of patients per day; and/or
- rushed patients or patient procedures

The above acts are alleged to have been performed at the expense of patient safety and resulted in substandard care of Meana.

Similar to the 2010 indictment, the murder indictment uses the imprecise "and/or" approach to prosecution, stringing together a number of alleged negligent acts that multiple defendants "directly or *indirectly*" performed pursuant to multiple theories of criminal responsibility. (Emphasis added.) *See*,

Hildalgo v. Eighth Judicial Dist. Ct., 124 Nev. 330, 338, 184 P.3d 369, 375 (2008)("repeated use of "and/or" to connect the numerous allegations undercuts rather than bolsters the notice's specificity.") The alternatively pled theories of criminal liability make it impossible to distinguish which of the three defendants, if any, performed an act that was the immediate and direct cause of Meana's death. The indictment, in a conclusory manner, lumps together the defendants. alleging that they are criminally liable by directly committing the acts; "and/or" aiding and abetting each other and uncharged confederates in the performance of the acts; "and/or" conspiracy to commit the predicate offenses of criminal neglect of patients and reckless disregard. This boilerplate language of alternative theories of liability is fatal since it fails to give notice as to which defendant committed what act to immediately and directly cause Meana's death. The indefinite charging language can be read to charge Petitioner with seconddegree murder for acts which were neither the immediate nor direct cause of Meana's death. Stated differently, the indictment impermissibly charges Petitioner with second degree murder based on the intervention of some other source or agency. See, Ramirez, 235 P.3d at 623-24; Labastida, 115 Nev. at 307, 986 P.2d at 508.

The allegation that the defendants "indirectly" performed various

alternative acts also gives rise to a substantive due process violation in the light of the immediate-and-direct-causal-relationship element. Second degree felony murder cannot be grounded on the indirect performance of negligent acts. The causal relationship must extend beyond the negligent act to immediate and direct involvement by commission or omission of the act that caused the death. *See*, Morris, 99 Nev. at 118-119, 659 P.2d at 859.

# B. The State violated the grand jury right to due process by improperly instructing the grand jurors on the elements of second degree felony murder

The State did not instruct the grand jury on the essential element of the second-degree felony murder and felonious intent offense, i.e., the judicially-created direct-and-immediate-causal-relationship element. Moreover, the prosecution misstated the law to the grand jury.

The State is obligated to instruct the grand jurors on the essential elements of the offense pursuant to NRS 172.095(2). This section reads in pertinent part: "Before seeking an indictment, . . . [t]he district attorney shall inform the grand jurors of the specific elements of any public offense which they may consider the basis of the indictment or indictments." [Emphasis added.]

As this Court ruled in <u>Ramirez</u>, second-degree felony murder instructions must address both the inherently dangerous felony element and the immediate-

and-direct- causal- relationship element. 235 P.3d at 622. "Because we have repeatedly expressed disapproval at the potential for untoward prosecutions resulting from our decision to recognize the second-degree felony-murder rule and consciously limited application of the rule, these two elements are critical to any second-degree felony-murder jury instruction." Id. (emphasis added). Although Ramirez addressed erroneous trial instructions, it also supports the State's obligation to instruct the grand jury on the judicially-created elements of second degree felony murder and felonious intent murder.

At the beginning of the grand jury proceeding, the prosecutor read the pertinent statutory provisions and provided the grand jury with copies of the statutes. Grand Jury TR, pp. 6-10, Exhibit 3 (11-12). These introductory instructions did not mention the direct-and-immediate-causal-relationship element.

After approximately five minutes of deliberation, the grand jury requested clarification on whether it could consider the prior grand jury evidence and further instruction on the elements of second degree murder. The prosecutor explained that the grand jurors had previously returned a true bill on the predicate offenses related to Meana and needed to make a determination on whether these were dangerous felonies that resulted in harm or death. Grand

Jury TR, pp. 59-60, Exhibit 3 (24). The prosecutor gave the following instruction in an apparent attempt to explain the elements of the second degree felony murder:

You're here to determine whether or not second degree murder, because that's what we're proceeding on, not a first degree murder, but a second degree murder, and the different theories under that that we brought forth to you, whether or not they apply in this particular case. Now you have previously found related to this victim, because you returned a true bill as to both the criminal neglect of patient charge as well as performance of an act in reckless disregard, you have to make a determination under one scenario whether or not those are dangerous felonies. Did they result in harm or death to someone? The other aspect of it is based on all the information you have, were the actions of the individuals either directly, or by aiding and abetting each other, or by conspiring, reckless to the point that they caused someone to have a depraved heart or reckless indifference to human life, that kind of thing, and that's what you're here to decide.

Grand Jury TR, pp. 60-61, Exhibit 3 (24-25). [Emphasis added.]

This instruction not only misstated the essential elements of the second-degree felony murder and felonious intent murder, it also boot-strapped the many constitutional infirmities in the criminal negligence counts pertinent to Meana in the first indictment (Counts 10 and 11), which this Court has already ruled to be facially defective in Case No. 61230. Order Granting Petition in Part, pp. 2–4, Exhibit 1.

The above highlighted text of the instruction is an incorrect and

incomplete statement of second-degree felony murder. First, it directs the grand jury to determine whether the predicate offenses were "dangerous felonies."

This appears to direct the grand jury to make an abstract finding of whether the predicate offenses in and of themselves are dangerous felonies. Labastida requires that the dangerous felony element be analyzed by looking at the manner in which a defendant committed the predicate offense as opposed to analyzing the felony in the abstract. 115 Nev. at 307, 986 P.2d at 859.

Secondly, the highlighted phrase questioning, "Did they result in harm or death to someone?" does not equate to the direct-and-immediate-causal-relationship element developed by the Nevada Supreme Court. At best, it is an imprecise and impermissibly watered down instruction on factual cause. In short, the incomplete and incorrect elements of the second-degree murder and felonious intent murder impinged on Petitioner's due process procedural rights to a fair grand jury, as required by NRS 172.095(2) and the Due Process Clause of the Nevada Constitution.

In district court, the State argued that it was not required to give instructions to the grand jury based on <u>Hyler v. Sheriff</u>, 93 Nev. 561, 571 P.2d 114 (1977). State's Return, p 5, Exhibit 10 (202-03); Hearing TR., pp. 5-6, Exhibit 7 (87-88). <u>Hyler</u>, however, is no longer good law on this point in light of

a subsequent amendment to the grand jury statute. In 1985, the Legislature added the statutory provision that mandated the prosecution to instruct the grand jury on the elements of the offense: "Before seeking an indictment, or a series of similar indictments, the district attorney shall inform the grand jurors of the specific elements of any public offense which they may consider as the basis of the indictment or indictments." NRS 172.095(2), added by SB 107, 63d Sess., Nev. Stat., p.1028 (1985).

The State also relied heavily on <u>Schuster v. Dist. Ct.</u>, 123 Nev. 187, 160 P.3d 873 (2007) to support its argument that it was not obligated to instruct the grand jury on the immediate and direct causal relationship element. This case held that the prosecution was not obligated to instruct the grand jury on the affirmative defense of self-defense. State's Return, p 5, Exhibit 10 (202-03). This case is inapposite since the grand jury instructions omitted an essential element of the offense.

# C. The murder charge should be dismissed based on the due process and statutory violations of the right to a properly impaneled grand jury

# 1. The Constitutional and Statutory Framework

The grand jury that returned the murder indictment was impaneled contrary to the constitutional and statutory scheme protecting the right to grand

jury. As a matter of due process, Petitioner is entitled to a grand jury that is impaneled by a district court judge "under such rules and regulations as may be prescribed by law." Nev. Const., Art. 1, §8, Art. 6, §5. "Grand juries shall be impaneled as provided in chapter 6 of NRS." NRS 172.045; NRS 6.110 to 6.140. Petitioner challenges the array of the grand jurors on the "ground that is was not selected, drawn, or summoned in accordance with law." NRS 172.055. Dismissal of the murder indictment is the appropriate remedy. NRS 172.065. The lack of procedures governing the recall of the grand jury after the expiration of its one-year term violates procedural due process.

Under NRS 6.110, the clerk of the court randomly selects at least 500 persons to be called as prospective grand jurors and sends them a questionnaire prepared by the district court judge that estimates the time required for service and describes the duties to be performed. The recipients of the questionnaire indicate their willingness and availability to serve.

The clerk continues to randomly select potential jurors until a list of 100 persons willing to serve is established. The district judges in rotation, according to seniority, each select one name from the list until a 50 person venire has been established. From the venire, the district judge presiding over the grand jury then randomly selects 17 persons to constitute the grand jury and 12 alternates.

NRS 6.110.

"Upon the completion of its business for the time being, the court may, at the request of or with the concurrence of the grand jury, recess that grand jury subject to recall at such time as new business may require its attention." NRS 6.145. Under NRS 172.275, a "grand jury shall serve until discharged by the court and may be so discharged at any time after the expiration of 1 year."

## 2. The Improper Recall of the 2009 B Grand Jury

By letter dated July 2, 2012, the district attorney's office wrote Judge Bell and requested that she recall the 2009 B Grand Jury, which returned the indictment in Case C265107. The State represented to the judge that it would seek a superseding indictment to add a murder charge pertaining to Meana. The State opined that it would cost too much money for the State and court to present the entire case to a new grand jury. It contemplated that the jurors would need time to review transcripts and exhibits. Attachment to Petition/Memorandum for Writ of Habeas Corpus, Exhibit 6 (81-82); Attachment to State' Return, Exhibit 7 (141-42).

By order dated July 11, 2012, Judge Bell granted the State's request in Case No. A-09-595107-P. The Court gave the State two weeks to locate the prior grand jurors and provide their contact information to the Court. The Court

thereafter summoned the majority of the 2009 B Grand Jury to appear on August 10, 2012. The Court further directed that the grand jurors to review the transcripts and evidence of the previous grand jury proceedings before that date. Attachment to Petition/Memorandum for Writ of Habeas Corpus, Exhibit 6 (78-79); Attachment to State' Return, Exhibit 7 (143-44).

On August 10, 2012, the Court informed the grand jurors that it was never intended that they be called back to grand jury service, but explained that the previous grand jury involved 10 days of testimony over a period of time and it was more efficient to bring back the same grand jurors. The Court confirmed that each grand juror reviewed the materials from the first grand jury. Grand Jury Instr., 8/10/12, pp. 3-4, 20-21, Exhibit 4 (29-30, 46-47). The Court then instructed the grand jurors on the law pertaining to the powers and duties of the grand jury. There was no inquiry into whether the members of the grand jury developed any bias against the defendants or discussed with anyone their previous deliberations. All of the above-described proceedings were accomplished *ex parte* without notice or participation by Petitioner.

After the indictment, defense counsel requested that the grand jury supervising judge, the Honorable Linda Bell, provide an explanation as to the internal procedures employed to reinstate the grand jury. Judge Bell provided a

letter dated October 11, 2012. She generally explained that two grand juries are impaneled for one-year terms, with the "A Grand Jury" commencing in May and the "B Grand Jury" beginning in October.<sup>3</sup> As a matter of practice, the grand juries are released at the end of the one-year term. There is not a formal proceeding in which the grand jury is either discharged or recessed. There is not an order issued that either discharges or recesses the grand jury. Given the lack of formal discharge, the district court believes that it may recall the grand jury should the need ever arise. At the end of the one-year term, the district court holds an informal ceremony to thank the grand jurors for their service.

Attachment to State' Return, Exhibit 7 (139-40).

The above procedures to recall the original grand jurors following the termination of their term of service in October 2010 violates Article 6, §5, and the due process clause of the Nevada Constitution. Although the district court has supervisory power over grand juries, it is restrained by the constitutional and statutory framework described above. More particularly, there is no indication or order that the 2009 B Grand Jury was recessed or discharged after the expiration of its term in October 2010. Even if it is assumed that it was

<sup>&</sup>lt;sup>3</sup> A questionnaire is sent to the potential grand jurors pursuant to NRS 6.110(1). This questionnaire typically identifies the dates of service as either May or October of one year to May or October of the next year.

informally recessed in apparent perpetuity, there is no indication that the grand jurors consented to return to grand jury service as required by NRS 6.145.

The granting of the district attorney's request to recall the 2009 B Grand Jury circumvented the random and periodic selection of grand juries to ensure the independence of the grand jury from the executive branch. Here, the above procedures essentially created a "special grand jury" with an indefinite term of service to investigate only these three defendants.

Moreover, the State's request to recall the grand jury was suspect.

Contrary to the representations in its request, the State sought a separate indictment rather than superceding the original indictment. It apparently did so, amongst other strategic reasons, to avoid a unfavorable ruling from the then pending petition for writ of mandamus in Case No. 61230; avoid delaying the trial of the original indictment; and avoid the extension of the previously posted cash bails to the murder charge.

At the arraignment on the murder indictment, the State opposed the defendants' motion to stay the prosecution of the murder indictment pending a decision of this Court's decision in Case No. 61230. The State emphasized that the murder indictment was separate and distinct from the earlier indictment and, therefore, it would not be affected by an unfavorable ruling by the Nevada

The State also used the separate murder indictment as a justification to attempt to detain Petitioner until he could post a \$500,000 cash bail. Petitioner argued that the indictment was a *de facto* superceding indictment and it was appropriate to extend the \$1,000,000 cash bail already posted in the first case pursuant to NRS 178.502. The State contended that the second indictment was separate and distinct from the first prosecution and moved for bail in the amount of \$500,000 for Petitioner. The Court ordered a cash bail of \$250,000.

Arraignment TR, pp. 15-19, Exhibit 12 (226-30).

Had the State disclosed in its original request to Judge Bell that it sought an unfair advantage in bringing a successive and separate indictment instead of just being cost conscious, it is unlikely that the district court would have considered the recall of the grand jury to be fair.

In short, the recall of the 2009 B Grand Jury after the expiration of its oneyear term of service undermined constitutional and statutory mandates and permitted the State to impede the due process right to a fair grand jury.

#### V. CONCLUSION

Extraordinary relief in the form a writ or prohibition or mandate is necessary to protect the public interest in justice, as well as Petitioner's

fundamental right to substantive and procedural due process. The murder indictment disregards this Court's limitations on second degree felony murder and felonious intent murder. In so doing, it violated Petitioner's right to fair notice and fair grand jury process. The recall of the grand jury without regard for procedural due process also merits dismissal of the murder indictment.

Petitioner, therefore, respectfully requests this Court to direct the district court to dismiss the second degree murder charge.

DATED this 19th day of February 2013.

Respectfully Submitted,

WRIGHT STANISH & WINCKLER

By:

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Attorneys for Dipak Desai

### **VERIFICATION OF COUNSEL**

- 1. I, Richard A. Wright, declare under penalty of perjury the following.
- 2. I am an attorney licensed to practice law in the State of Nevada. I am retained to represent Petitioner Dipak Desai in State v. Dipak Kantilal Desai, Consolidated Case Nos. 10C265107 and 12C283381(8th Jud. Dist. Ct., Clark Cty. Nev.).
- 3. I am familiar with the procedural and substantive history of the case. I attest and verify that the foregoing PETITION FOR WRIT OF MANDAMUS OR, IN THE ALTERNATIVE, WRIT OF PROHIBITION contains true and accurate facts to the best of my knowledge.
- 4. I further attest and verify that I am authorized to file this Petition to protect the interest of my client.
- 5. I further certify that this petition comports with the requirements of NRAP 21 and (a) and 32(c)(2).

DATED this 19th day of February 2013.

RICHARD/A. WRIGHT

Attachment A

### **DECLARATION OF MAILING**

DEBRA K. CAROSELLI, an employee of Wright Stanish & Winckler, hereby declares that she is, and was when the herein described mailing took place, a citizen of the United States, over 21 years of age, and not a party to, nor interested in, the within action; that on the 20th day of February, 2013, declarant deposited in the United States mail at Las Vegas, Nevada, a copy of Dipak Desai's PETITION FOR WRIT OF MANDAMUS OR, IN THE ALTERNATIVE, WRIT OF PROHIBITION enclosed in a sealed envelope upon which first class postage was fully prepaid, hand delivered or e-filed addressed to:

The Honorable Valerie Adair	Michael V. Staudaher
District Court, Department 21	Clark County District Attorney's Office
200 Lewis Avenue	200 Lewis Avenue, 3d Floor
Las Vegas, NV 89101	Las Vegas, NV 89155

Catherine Cortez Masto Attorney General State of Nevada, Criminal Justice Division 100 North Carson Street Carson City, NV 89701-4717

That there is a regular communication by mail between the place of mailing and the place so addressed.

I declare under penalty of perjury that the foregoing is true and correct.

EXECUTED on the 20th day of February, 2013.

DEBRA K. CAROSELLI

Attachment B