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**IN THE SUPREME COURT OF THE STATE OF NEVADA**

FOCUS FRAMING and SUN CITY  
ELECTRIC,

Appellants,

v.

MARTIN DURAN PEREZ

Respondent.

SUPREME COURT NO. 79836

DISTRICT COURT NO. 18174729

Electronically Filed  
Apr 10 2020 01:15 p.m.  
Elizabeth A. Brown  
Clerk of Supreme Court

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1 **NRAP 26.1 DISCLOSURE**

2 The undersigned counsel of record certifies that the following are persons  
3 and entities as described in NRAP 26.1(a), and must be disclosed:  
4

5 1. The Appellant FOCUS FRAMING, states that it does not have any parent  
6 corporation, or any publicly held corporation that owns 10% or more of its  
7 stock, nor any publicly held corporation that has a direct financial interest in  
8 the outcome of the litigation. NRAP 26.1(a).  
9

10 2. The Appellant SUN CITY ELECTRIC, states that it does not have any parent  
11 corporation, or any publicly held corporation that owns 10% or more of its  
12 stock, nor any publicly held corporation that has a direct financial interest in  
13 the outcome of the litigation. NRAP 26.1(a).  
14

15 3. The undersigned counsel of record for FOCUS FRAMING and SUN CITY  
16 ELECTRIC has appeared in this matter before District Court. JOHN P.  
17 LAVERY, ESQ. has also appeared for the same before District Court.  
18 DANIEL L. SCHWARTZ, ESQ. has also appeared for the same at the  
19 administrative proceedings before the Department of Administration.  
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I.

**STATEMENT OF THE CASE**

1  
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3  
4 This is a workers' compensation case. On December 30, 2016, the  
5 Respondent, MARTIN DURAN PEREZ (hereinafter referred to as "Respondent")  
6 arrived to work and was upset about an allegedly short paycheck for a period  
7  
8 where he was working under a supervisor named Pedro. On that day, Respondent's  
9 Safety Manager, Nicholas Pao, informed Respondent that the proper way to  
10 resolve his paycheck issue was to speak with payroll at the end of the day and they  
11 would help him. Mr. Pao testified that Pedro had no authority to resolve the  
12 paycheck issue Respondent was complaining of.  
13

14 Despite Mr. Pao's instruction, Respondent left his job site and walked to  
15 another job site where Pedro was working. Respondent then scaled a house frame,  
16 failed to attach any protective gear, and then proceeded to argue with Pedro about  
17 the check for approximately ten (10) minutes. Then, unfortunately, Pedro's son got  
18 involved in the argument and pushed Respondent off the house frame, causing  
19 injury to Respondent. A Criminal Complaint was issued against Pedro's son, Jose  
20 Rosales.  
21  
22  
23

24 On March 6, 2017, Petitioners denied Respondent's claim for worker's  
25 compensation benefits based on the fact that Respondent's injuries were unrelated  
26 to his employment. Respondent appealed  
27

1 On June 1, 2017, following Hearing No. 1710955-MT, the Hearing Officer  
2 issued a Decision and Order reversing the March 6, 2017 determination denying  
3 the claim. Petitioners filed a timely appeal. In addition, the Petitioners filed a  
4 Motion for a Stay of the Hearing Officer's decision, which was granted.  
5

6 On February 9, 2018, this case came on for hearing before the Appeals  
7 Officer. The testimonies of four separate witnesses were taken: Respondent;  
8 Respondent's brother-in-law; and two safety directors for Employer (Nicholas Pao  
9 and Kevin Mendoza).  
10

11 On May 3, 2018, the Appeals Officer issued the subject Decision and Order  
12 reversing claim denial. The Decision makes no mention of the fact that neither  
13 Respondent nor Pedro had any power to correct the paycheck issue.  
14

15 Petitioners filed the instant Petition for Judicial Review contesting the May  
16 3, 2018 Appeals Officer's Decision and Order and the District Court granted a  
17 request for a stay.  
18

19 On July 2, 2019, the District Court denied this Petition for Judicial Review,  
20 noting simply that the Appeal Officer was affirmed and the Petition was denied.  
21 The Notice of Entry of Order was filed on September 13, 2019.  
22

23 On October 14, 2019, Petitioners filed the instant appeal to this Honorable  
24 Court. Petitioners also requested a stay from the District Court but the same was  
25 denied.  
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**II.**

**SUMMARY OF THE ARGUMENT**

Respondent's injuries and the situation leading to those injuries are truly unfortunate. Although Respondent's injuries are unfortunate, he cannot prove that his injuries arose out of the course and scope of his employment. Neither Respondent nor the person he was arguing with (Pedro) had any authority to resolve the paycheck dispute that begat Respondent's injuries. Respondent's mechanism of injury was therefore unrelated to his employment. Respondent was instructed that his paycheck dispute could be resolved by reaching out to payroll at the end of his workday. Instead of exercising that option, Respondent left his job site, scaled a house without attaching any sort of fall protection, and proceeded to argue on a rooftop with a party who had no authority to resolve the issue he was complaining of. The direct result of that argument was the injuries that are the subject of this claim.

At the time of that his injuries were sustained, Respondent was not performing a task at the direction of his employer. In fact, had Respondent heeded the direction of his employer, stayed at his job site, and discussed the issue with payroll at the end of the day like he was instructed to do, the subject injuries would not have occurred. When Respondent acted in direct violation of the orders of his

1 employer by walking off his jobsite, he ceased performing any task related to his  
2 employment and had embarked on a personal objective.

3  
4 Indeed, by pursuing his own directive and arguing with a party who had no  
5 authority to address Respondent’s complaints, “[t]he interests of the employer were  
6 not being aided, protected or advanced in any manner by what [the claimant] did,  
7 and the quarrel and consequent injury had no reasonable connection with any work  
8 then being done for the plaintiff in error.” Marion Cty. Coal Co. v. Indus. Com.,  
9 292 Ill. 463, 466, 127 N.E. 84, 85 (1920).

10  
11  
12 By failing to take into account that Respondent was not performing a task at  
13 the direction of his employer at the time of his injury, the Appeals Officer erred.  
14 Reversal is warranted as Respondent’s injuries were not sustained in the course  
15 and scope of his employment.

16  
17 Furthermore, the District Court erred by failing to make any findings of fact  
18 or law and simply affirming the Appeals Officer. Without any findings, it is  
19 impossible for this Court to review what the District Court concluded. See  
20 Poremba v. S. Nev. Paving, 388 P.3d 232, 238 (Nev. 2017).

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**II.**

**STATEMENT OF THE ISSUES FOR REVIEW**

1. IF NEITHER PARTY TO AN ARGUMENT HAVE ANY AUTHORITY OVER THE SUBJECT OF THE ARGUMENT, ARE ANY INJURIES SUSTAINED AS A RESULT OF THAT ARGUMENT COMPENSABLE THROUGH WORKERS' COMPENSATION?
2. DID THE DISTRICT COURT ERR BY FAILING TO MAKE ANY FINDINGS OF FACT OR LAW?

**III.**

**FACTS NECESSARY TO UNDERSTAND ISSUE PRESENTED**

On December 30, 2016, a C-4 form was completed which alleged that the Respondent was injured when he was pushed off a roof. The Respondent was treated at UMC Trauma for subdural hematoma on the date of the incident. The Respondent was taken off work. (Appendix p. 125)(hereinafter "APP p. \_\_\_")

A Supervisor Accident Investigation Report notes that the Respondent went to the second floor with no fall protection and was involved in workplace violence. (APP p. 126)

Foreman Rafael Benitez noted that he did not witness the event but found Mr. Perez passed out on the ground and called 911 and checked vitals. (APP pp. 127-128)

A Safety Report completed by Safety Manager Nicholas Pao, which noted that the Respondent was mad due to an alleged paycheck shortage while working

1 on Pedro's crew. The Respondent climbed an 8-foot ladder to get to where Pedro  
2 was working on a second floor. Pedro was tied off with safety gear but Respondent  
3 was not. The discussion with the two got "elevated." Pedro's son came up from  
4 the first floor to aid his father, and when Pedro's son asked the Respondent to stop,  
5 the Respondent allegedly started yelling at him and the son put his hands on the  
6 Respondent and pushed him away and the Respondent eventually fell off of the  
7 roof. (APP pp. 129-133)

10 Pedro Rosales also gave a statement and alleged that the Respondent came  
11 up to the second floor where he was working and began to say bad words to him  
12 and tried to hit him. He told the Respondent to give him time and he would try and  
13 resolve the problem on January 2, 2017. His son heard the offensive comments  
14 and came up to defend him and other people also were involved verbally, including  
15 an unidentified person who also came up to the second floor and later left. (APP  
16 pp. 134-135)

19 Pedro's son, Jose Rosales gave his version of what happened, as well. (APP  
20 pp. 136-137)

22 Statements by Eduardo Leon and Elvis Herrera noted that the son of the man  
23 working on the second floor pushed the Respondent who fell off of roof after a  
24 discussion between the parties. (APP pp. 138-141)

1 A statement from the Respondent indicated that he climbed to where Pedro  
2 was working and showed him his check and Pedro stated that houses do not make  
3 money. He then states that Pedro's son stated it wasn't good and that he was then  
4 grabbed and pushed off the roof. (APP p. 142)  
5

6 An Industrial Injury or Illness form in Spanish was also executed by the  
7 Respondent. (APP pp. 143-144)  
8

9 A Criminal Complaint was issued against Pedro's son, Jose Rosales. (APP  
10 p. 145)  
11

12 The Respondent was treated at UMC on the date of the incident described as  
13 a 20-foot fall after being pushed off of a roof. The Respondent was transferred out  
14 of the Emergency Department after a subdural bleed was discovered along with a  
15 possible right 8th rib fracture. X-rays of the left shoulder revealed no acute  
16 possible right 8th rib fracture. X-rays of the left shoulder revealed no acute  
17 osseous abnormality, and a CT scan of the brain revealed a subdural hematoma,  
18 and a MRI of the cervical spine was normal except for soft tissue swelling from T-  
19 1 through T-3. Other diagnostic testing was essentially normal. (APP pp. 147-  
20 180)  
21

22 A claim denial determination was issued on March 6, 2017. (APP pp. 181-  
23 183)  
24

25 On March 21, 2017, the Respondent appealed the claim denial  
26 determination. (APP p. 184)  
27

1 On March 30, 2017, the adjuster denied March 21, 2017, requests for 1)  
2 TTD beginning on December 30, 2016, to present and 2) request for transfer of  
3 care to Dr. Garber. (APP pp. 185-186)  
4

5 Following Hearing No. 1710955-MT, the Hearing Officer issued a Decision  
6 and Order dated June 1, 2017, reversing the March 6, 2017 determination denying  
7 the claim. (APP pp. 187-189.) Insurer filed a timely appeal. (APP p. 190.) In  
8 addition, the Insurer filed a Motion for a Stay of the Hearing Officer's decision,  
9 which was granted. (APP p. 192.)  
10

11 On February 9, 2018, this case came on for hearing before the Appeals  
12 Officer. The testimonies of four separate witnesses were taken: Respondent;  
13 Respondent's brother-in-law; and two safety directors for Employer (Nicholas Pao  
14 and Kevin Mendoza). Of note, Respondent testified that, on the day in question, he  
15 was working on a house under the supervision of a crew leader named Francisco.  
16 On that day, Respondent received a check for the work he had done the previous  
17 week when he was working for a different crew leader, Pedro. (APP pp. 9-10; 13-  
18 15) Respondent believed that his paycheck was low and testified that he went to  
19 Pedro to discuss his paycheck. Respondent testified that he left the job site that he  
20 was working on, walked three houses down to where Pedro was, climbed a ladder  
21 to get to Pedro, did not attach any sort of safety measures to himself, and spent at  
22 least ten (10) minutes talking to Pedro on the second floor of a house frame. After  
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1 about ten (10) minutes of discussion, Pedro's son climbed the ladder and pushed  
2 Respondent off the house.

3  
4 The Respondent's brother-in-law (Eduardo Leon) was also working on the  
5 job site but his testimony did not add anything worth noting to this case.

6 Mr. Pao, a safety director for Employer, testified that, on the day in question,  
7 he was on the job site prior to the incident and testified that he and Mr. Mendoza  
8 (the other safety director) spoke with Respondent about his check. Mr. Pao  
9 testified as follows:  
10

11  
12 NICHOLAS PAO: Yeah, [Respondent] brought it to our  
13 attention that there was a discrepancy on his paycheck  
14 from Pedro. We had basically told him, at the end of the  
15 day, take it to the office and Lucy would get that  
corrected.

16 DANIEL SCHWARTZ: At that point in time, when you  
17 were having this conversation with him, would Pedro  
18 have had any ability to do anything with that paycheck?

19 NICHOLAS PAO: No. He couldn't have done nothing.  
20 He could've maybe made a phone call and told Lucy to  
21 get the check corrected, but as far as him cutting a check  
for him, no.

22 DANIEL SCHWARTZ: So, your—your—I don't want  
23 to say advice, but what you told Mr. Duran-Perez,  
24 concerning the paycheck was to go to the office.

25 NICHOLAS PAO: Go to the office at the end of the day.  
26 Yeah.

27 DANIEL SCHWARTZ: And then did you leave the  
28 jobsite?

1                   NICHOLAS PAO: Yeah.

2 (APP p. 35:6-24)

3  
4                   Mr. Pao also testified that, contrary to Respondent's testimony, Pedro was in  
5 fact wearing a safety harness. (APP p. 37; 38-39) Further, Mr. Pao explained the  
6 check payment process. Crew leaders (like Pedro and Francisco) keep track of their  
7 subordinate's hours and turn those hours into a foreman and the foreman turns the  
8 hours into payroll and payroll issues checks. (APP p. 39) He reiterated that a  
9 foreman would not be able to do anything with a check after it was cut.  
10

11  
12                  Mr. Mendoza corroborated Mr. Pao's testimony as he helped translate for  
13 Mr. Pao on that day.

14                  On May 3, 2018, the Appeals Officer issued the subject Decision and Order  
15 reversing claim denial. (APP pp. 65-71)

16  
17                  On May 18, 2018, Respondents filed the instant Petition for Judicial Review,  
18 contesting the Appeals Officer's May 3, 2018 Decision and Order. The District  
19 Court also granted a stay. (APP pp. 371-381; 416-419)

20  
21                  On July 2, 2019, the District Court affirmed the Appeals Officer and denied  
22 this Petition for Judicial Review. The Notice of Entry of Order was filed on  
23 September 13, 2019. (APP pp. 490-495)

24  
25                  On October 14, 2019, Respondents filed an appeal with this Honorable  
26 Court contesting the Appeals Officer's May 3, 2018 Decision and Order as well as  
27

1 the District Court’s affirmance of that Order. (APP pp. 528-539) Respondents also  
2 requested a stay from the District Court but the same was denied. (APP p. 550)  
3

4 **IV.**

5 **JURISDICTION**

6 Appellants have timely and properly appealed this Petition for Judicial  
7 Review of the Appeals Officer’s Decision dated May 3, 2018. NRS 233B.130.  
8 Said Petition was timely filed with the District Court on May 18, 2018. On  
9 September 13, 2019, the Notice of Entry of Order of the District Court’s Decision  
10 and Order affirming the Appeals Officer’s Decision was filed. Appellants timely  
11 and properly filed an appeal of that Decision and Order with this Honorable Court  
12 and properly filed an appeal of that Decision and Order with this Honorable Court  
13 on October 14, 2019. See NRS 233B.150; NRAP Rule 3; NRAP Rule 4. This  
14 Court has jurisdiction over the instant appeal.  
15  
16

17 **A. ROUTING STATEMENT**

18 Under NRAP 17(b)(10), this case would be presumptively assigned to the  
19 Court of Appeals as it concerns a Petition for Judicial Review of an administrative  
20 agency’s final decision.  
21

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1 **B. STANDARD OF REVIEW**

2 Judicial review of a final decision of an agency is governed by NRS  
3 233B.135.  
4

5 **NRS 233B.135 Judicial review: Manner of**  
6 **conducting; burden of; standard for review.**

7 1. Judicial review of a final decision of an agency must  
8 be:

- 9 (a) Conducted by the court without a jury; and
- 10 (b) Confined to the record.

11 In cases concerning alleged irregularities in procedure  
12 before an agency that are not shown in the record, the  
13 court may receive evidence concerning the irregularities.

14 2. The final decision of the agency shall be deemed  
15 reasonable and lawful until reversed or set aside in whole  
16 or in part by the court. The burden of proof is on the  
17 party attacking or resisting the decision to show that the  
18 final decision is invalid pursuant to subsection 3.

19 3. The court shall not substitute its judgment for that of  
20 the agency as to the weight of evidence on a question of  
21 fact. The court may remand or affirm the final decision or  
22 set it aside in whole or in part if substantial rights of the  
23 petitioner have been prejudiced because the final decision  
24 of the agency is:

- 25 (a) In violation of constitutional or statutory  
26 provisions;
- 27 (b) In excess of the statutory authority of the  
28 agency;
- (c) Made upon unlawful procedure;
- (d) Affected by other error of law;
- (e) Clearly erroneous in view of the reliable, probative  
and substantial evidence on the whole record; or
- (f) Arbitrary or capricious or characterized by abuse of  
discretion.

1 The standard of review is whether there is substantial evidence to support  
2 the underlying decision. The reviewing court should limit its review of  
3 administrative decisions to determine if they are based upon substantial evidence.  
4  
5 North Las Vegas v. Public Service Comm'n., 83 Nev. 278, 291, 429 P.2d 66  
6 (1967); McCracken v. Fancy, 98 Nev. 30, 639 P.2d 552 (1982). Substantial  
7  
8 evidence is that quantity and quality of evidence which a reasonable man would  
9 accept as adequate to support a conclusion. See, Maxwell v. SIIS, 109 Nev. 327,  
10 331, 849 P.2d 267, 270 (1993); and Horne v. SIIS, 113 Nev. 532, 537, 936 P.2d  
11 839 (1997).

13 When reviewing administrative court decisions, this Court has held that, on  
14 factual determinations, the findings and ultimate decisions of an appeals officer are  
15 not to be disturbed unless they are clearly erroneous or otherwise amount to an  
16 abuse of discretion. Nevada Industrial Comm'n. v. Reese, 93 Nev. 115, 560 P.2d  
17 1352 (1977). An administrative determination regarding a question of fact will not  
18 be set aside unless it is against the manifest weight of the evidence. Nevada Indus.  
19 Comm'n. v. Hildebrand, 100 Nev. 47, 51, 675 P.2d 401 (1984).

22 **C. THIS COURT CAN SET ASIDE A CLEARLY ERRONEOUS**  
23 **DECISION THAT CONSTITUTES AN ERROR OF LAW OR IS NOT**  
24 **SUPPORTED BY SUBSTANTIAL EVIDENCE.**

25 This Court may set aside, in whole or in part, a final decision of an  
26 administrative agency where substantial rights of the Appellants have been  
27

1 prejudiced because the final decision is in violation of statutory provisions,  
2 affected by other error of law, clearly erroneous in view of the reliable, probative  
3 and substantial evidence on the whole record, or arbitrary, capricious or  
4 characterized by abuse of discretion. NRS 233B.135(3).  
5

6 **1. This Court Can Set Aside a Decision That is Based on**  
7 **Incorrect Conclusions of Law and is Free to Address Purely**  
8 **Legal Questions Without Deference to the Appeals Officer’s**  
9 **Decision.**

10 This Court has acknowledged and applied these statutory principles holding,  
11 for example, that a reviewing court may set aside an agency decision if the  
12 decision was based upon an incorrect conclusion of law or otherwise affected by an  
13 error of law. State Indus. Ins. Sys. v. Giles, 110 Nev. 216, 871 P.2d 920 (1994);  
14 Jessop v. State Indus. Ins. Sys., 107 Nev. 888, 822 P.2d 116 (1991); see, also, NRS  
15 233B.135(3)(d). Further, this Court has stated that appellate review on questions  
16 of law is de novo, and that the reviewing court is free to address purely legal  
17 questions without deference to the agency’s decision. Giles, supra; Mirage v.  
18 State, Dep’t of Admin., 110 Nev. 257, 871 P.2d 317 (1994); American Int’l  
19 Vacations v. MacBride, 99 Nev. 324, 326, 661 P.2d 1301, 1302 (1983); see, also,  
20 State Dep’t of Motor Vehicles v. Torres, 105 Nev. 558, 560, 799 P.2d 959, 960-  
21 961 (1989).  
22  
23  
24  
25

26 ...

27 ...

1                   **2. This Court Can Set Aside a Decision That is Not Supported**  
2                   **by Substantial Evidence.**

3                   In determining whether an administrative decision is supported by  
4 substantial evidence, the methodology for this Court is also well-defined. First, for  
5 each issue appealed, the pertinent rule of law is identified. Thereafter, the  
6 evidence on appeal is reviewed to determine whether the agency’s decision on  
7 each issue is supported by substantial factual evidence. Torres, id. If the decision  
8 of the administrative agency on the appealed issue is supported by substantial  
9 factual evidence, this Court must affirm the decision of the agency as to that issue.  
10 On the other hand, a decision by an administrative agency that lacks support in the  
11 form of substantial evidence is arbitrary or capricious and, thus, an abuse of  
12 discretion that warrants reversal. NRS 233B.135(3); Titanium Metals Corp. v.  
13 Clark County, 99 Nev. 397, 399, 663 P.2d 355, 357 (1983).

14                   Substantial evidence has been defined as that quantity and quality of  
15 evidence which a reasonable man could accept as adequate to support a conclusion.  
16 State Emp’t Sec. Dep’t v. Hilton Hotels Corp., 102 Nev. 606, 608 at n.1, 729 P.2d  
17 497 (1986). Additionally, substantial evidence is not to be considered in isolation  
18 from opposing evidence, but evidence that survives whatever in the record fairly  
19 detracts from its weight. Universal Camera Corp. v. NLRB, 340 U.S. 474, 477,  
20 488 (1951); Container Stevedoring Co. v. Director, OWCP, 935 F.2d 1544, 1546  
21 (9<sup>th</sup> Cir. 1991). This latter point is clearly the significance of the requirement in

1 NRS 233B.135(3)(e) which states that the reviewing court consider the whole  
2 record.

3  
4 Furthermore, a decision that is affected by error of law cannot be found to be  
5 supported by substantial evidence. A decision that lacks support in the form of  
6 substantial evidence is arbitrary or capricious and, thus, an abuse of discretion that  
7 warrants reversal. Titanium Metals, id.

8  
9 NRS 616A.010(2) and (4) are clear that Nevada no longer has liberal  
10 construction. Issues must be decided on their merits, and not according to the  
11 common law principle that requires statutes governing workers' compensation to  
12 be liberally construed. That means workers' compensation statutes must not be  
13 interpreted or construed broadly or liberally in favor of any party.  
14

15  
16 In this case, the Appeals Officer's decision is not supported by substantial  
17 evidence. Further, as District Court affirmed the Appeals Officer's Decision, the  
18 errors of the Appeals Officer are also the errors of the District Court. This  
19 Honorable Court retains review of the instant Petition for Judicial Review.  
20

21 V.

22 **LEGAL ARGUMENT**

23  
24 **A. THE APPEALS OFFICER AND THEREFORE THE DISTRICT**  
25 **COURT ERRED AS A MATTER OF LAW**

26 It was the Respondent, not Appellants, who had the burden of proving  
27 entitlement to any benefits under any accepted industrial insurance claim by a

1 preponderance of all the evidence. State Industrial Insurance System v. Hicks, 100  
2 Nev. 567, 688 P.2d 324 (1984); Johnson v. State ex rel. Wyoming Worker’s  
3 Compensation Div., 798 P.2d 323 (1990); Hagler v. Micron Technology, Inc., 118  
4 Idaho 596, 798 P.2d 55 (1990).

6 In attempting to prove his or her case, the Respondent has the burden of  
7 going beyond speculation and conjecture. That means that the Respondent must  
8 establish all facets of the claim by a preponderance of all the evidence. To prevail,  
9 a Respondent must present and prove more evidence than an amount which would  
10 make his case and his opponent’s “evenly balanced.” Maxwell v. SIIS, Id.; SIIS v.  
11 Khweiss, 108 Nev. 123, 825 P.2d 218 (1992); SIIS v. Kelly, 99 Nev. 774, 671 P.2d  
12 29 (1983); 3, A. Larson, the Law of Workmen’s Compensation, § 80.33(a).

15 NRS 616A.010(2) makes it clear that:

17 A claim for compensation filed pursuant to the provisions  
18 of chapters 616A to 616D, inclusive, or chapter 617 of  
19 NRS must be decided on its merit and not according to  
20 the principle of common law that requires statutes  
21 governing workers’ compensation to be liberally  
22 construed because they are remedial in nature.

22 **B. NEITHER RESPONDENT NOR PEDRO HAD AUTHORITY OVER**  
23 **THE SUBJECT DISPUTE**

24 The issue in the present case is that no party to the altercation at issue had  
25 any authority over the subject of that altercation. No party had any authority to  
26 address the paycheck issue that Respondent was complaining of. As such, the  
27

1 altercation at issue was outside the scope of the employment for all parties  
2 involved. Therefore, Respondent's injuries were unrelated to his employment.  
3

4 Further, the Appeals Officer excluded all evidence of how Respondent's  
5 paycheck process works and how the paycheck dispute resolution process was  
6 explained to Respondent. It was legal error to find this claim compensable when  
7 Respondent was explicitly informed by Mr. Pao and Mr. Mendoza that his prior  
8 crew leader (Pedro) had no control over paycheck dispute resolution. As will be  
9 shown below, though certain types of work place violence can be compensable  
10 when the violence is begat by an argument over work related issues, if the parties  
11 to the violence have no authority over the argument subject, any injuries which  
12 result are not compensable because the argument was not related to the parties' job  
13 performance.  
14  
15  
16

17 Under NRS 616C.150(1), the Respondent has the burden of proof to show  
18 that the injury arose out of and in the course and scope of his employment. The  
19 Respondent must satisfy this burden by a preponderance of the factual and medical  
20 evidence. Further, NRS 616B.612 mandates that an employee is only entitled to  
21 compensation if he is injured in the course and scope of his employment.  
22  
23

24 This Court has held that:

25 An accident or injury is said to arise out of employment  
26 when there is a **causal connection between the injury**  
27 **and the employee's work** ... the injured party must  
establish a link between **the workplace conditions and**

1           **how those conditions caused the injury** ... a claimant  
2           must demonstrate that the origin of the injury is related to  
3           some risk involved within the scope of employment.

4           Rio Suite Hotel v. Gorsky, 113 Nev. 600, 939 P.2d 1043(1997). (emphasis added)

5           The same Court further stated that the “Nevada Industrial Insurance Act is  
6           not a mechanism which makes insurers/employers absolutely liable for injuries  
7           suffered by employees who are on the job.” (Id.)

9           Further, this Court held in Mitchell v. Clark County School District, 121  
10          Nev. 179, 111 P.3d 1104 (2005):

12           An accident or injury is said to arise out of employment  
13           when there is a causal connection between the injury and  
14           the employee’s work. In other words, the injured party  
15           must establish a link between the workplace conditions  
16           and how those conditions caused the injury. Further, a  
17           Respondent must demonstrate that the origin of the injury  
18           is related to some risk involved within the scope of  
19           employment. However, if an accident is not fairly  
20           traceable to the nature of employment or the workplace  
                environment, then the injury cannot be said to arise out of  
                the Respondent’s employment. Finally, resolving  
                whether an injury arose out of employment is examined  
                by a totality of the circumstances.

21           With respect to the subject issue of assaults, Nevada decisions are sparse.  
22           However, this Court did endorse the general rule that “injuries resulting from  
23           assaults by fellow workmen when the attack results from personal animosity  
24           unconnected with the employment, are not compensable.” Cummings v. United  
25           Resort Hotels, Inc., 85 Nev. 23 (1969)(Citing Pacific Employers Ins. Co. v.  
26           Resort Hotels, Inc., 85 Nev. 23 (1969))

1 Industrial Acc. Comm., 293 P.2d 502 (Cal. App. 1956)). The salient portion of the  
2 rule above is the holding that *injuries unconnected to employment are not*  
3 *compensable*. This is the guiding principle in determining compensability of  
4 workers' compensation claims.  
5

6       Professor Larson's treatise on workers' compensation expounds on this  
7 subject and explains that claim denial has been upheld when workplace fights  
8 concern a subject which the employee had no control over. See 1 Larson's  
9 Workers' Compensation Law § 8.01[4] (2018). For example, claim denial was  
10 affirmed where a worker was killed by another worker over a dispute as to the  
11 contents of a coal car when neither party had any ability to control what was in the  
12 car. That Court held that "[t]he interests of the employer were not being aided,  
13 protected or advanced in any manner by what [the claimant] did, and the quarrel  
14 and consequent injury had no reasonable connection with any work then being  
15 done for the plaintiff in error." Marion Cty. Coal Co. v. Indus. Com., 292 Ill. 463,  
16 466, 127 N.E. 84, 85 (1920).  
17  
18  
19  
20

21       In another case, a claimant was injured while protecting his employer's  
22 property from teamsters who were in a dispute with the employer. The Court  
23 upheld claim denial under the theory that "[h]ad Respondent remained at his work  
24 he would not have been injured. His presence at the place of fighting was in  
25 pursuance of no demand of his employment." Clark v. Clark, 189 Mich. 652, 655,  
26  
27

1 155 N.W. 507, 508 (1915).<sup>1</sup>

2 Finally, in a more recent decision, two years prior to the controversy therein,  
3  
4 a claimant had used her own personal money to buy a drink machine for the office.  
5 On the subject day, a drink truck was parked in the parking lot to refill the  
6 machine. A police officer wrote the truck driver a parking ticket and the claimant  
7  
8 came out to contest the ticket. The claimant was eventually arrested for disorderly  
9 conduct and sustained injury during the arrest. The court upheld claim denial as  
10 there was “no testimony from plaintiff, her superior or any other witness that states  
11 that plaintiff had any supervisory authority over the parking lot as a result of her  
12 employment and was thus involved with duties created by her job at the time she  
13 was injured... We are of the opinion that the trial court could properly find that any  
14 injuries suffered by plaintiff did not occur while the employee was rendering  
15 service which she was hired to do by her employer and, therefore, was not in the  
16 course of the employment.” Legions v. Liberty Mut. Ins. Co., 703 S.W.2d 620,  
17 623 (Tenn. 1986)(emphasis added)

18  
19  
20  
21 Here, just as in the cases cited above, neither Respondent, Pedro, nor  
22 Pedro’s son had any authority over the subject of the dispute, i.e. Respondent’s  
23 paycheck. Respondent was even informed by Mr. Pao and Mr. Mendoza on the

24  
25 <sup>1</sup> See Also Libraro v. Ocean Casket Co., 60 A.D.2d 736, 401 N.Y.S.2d 304 (App.  
26 Div. 1977) where claim denial was affirmed when an employee left his  
27 employment to assist a co-employee who was being assaulted and was then  
himself shot.

1 very day of the incident that if he desired to contest his paycheck, the proper way  
2 to do so was to contact payroll at the end of the day. Instead of doing that,  
3  
4 Respondent left his job site, walked over to Pedro's job site, climbed to the second  
5 story of a house frame, did not attach any safety equipment, and engaged in a ten  
6 (10) minute long argument about the paycheck before Pedro's son unfortunately  
7  
8 pushed him off the frame. Though Respondent's injuries are unfortunate, in no  
9 way was Respondent performing his job at the time of his injuries.

10           Indeed, Respondent left his job duties to discuss a subject with Pedro that he  
11 knew Pedro had no authority over. By virtue of the fact that Pedro had no authority  
12 over Respondent's paycheck dispute and compounded by the fact that Respondent  
13 had just that day been informed as to the proper way to dispute his paycheck,  
14 Respondent left the course and scope of his employment when he walked off his  
15 job site to engage Pedro. Put simply, the argument with Pedro was not related to  
16 Respondent's employment because Respondent had just been informed the proper  
17 way to dispute his paycheck and he knew that Pedro had no authority to adjust his  
18 pay.  
19

20           The Appeals Officer was apprised of the state of this law at the hearing on  
21 this matter. By failing to address the fact that the subject altercation was *not* related  
22 to Respondent's employment, the Appeals Officer committed reversible error. This  
23  
24  
25  
26  
27

1 Court should grant the Petition for Judicial Review, reverse the Appeals Officer,  
2 and affirm the Petitioner’s determination to deny this claim.

3  
4 **C. THE DISTRICT COURT ERRED BY NOT MAKING ANY**  
5 **FINDINGS OF FACT OR LAW**

6 The District Court’s Order simply states as follows: “THE COURT  
7 ORDERS the Appeals Officer Decision and Order be AFFIRMED and the Petition  
8 for Judicial review is DENIED.” There are no findings of fact. There are no  
9 conclusions of law. There is nothing for this Court to review and therefore the  
10 District Court’s Order was improper and should be reversed. (See Poremba v. S.  
11 Nev. Paving, 388 P.3d 232, 238 (Nev. 2017)<sup>2</sup>  
12

13  
14 ...  
15 ...  
16 ...  
17

18  
19 <sup>2</sup> “Without detailed factual findings and conclusions of law, this court cannot  
20 review the merits of an appeal; thus, administrative agencies are required to issue  
21 orders that contain factual findings and conclusions of law. NRS 233B.125. In  
pertinent part, the statute reads:

22 A decision or order adverse to a party in a contested case *must* be in writing  
23 or stated in the record. . . . [A] final decision *must include findings of fact*  
24 *and conclusions of law, separately stated*. Findings of fact and decisions  
25 *must* be based upon substantial evidence. Findings of fact, if set forth in  
26 statutory language, *must* be accompanied by a concise and explicit statement  
of the underlying facts supporting the findings.

27 *Id.* (emphases added). Each and every clause in this statute contains mandatory  
instruction for the appeals officer, leaving no room for discretion”



1 **CERTIFICATE OF COMPLIANCE**

2 1. I hereby certify that this brief complies with the formatting  
3 requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and  
4 the type style requirements of NRAP 32(a)(6) because this brief has been prepared  
5 in a proportionally spaced typeface using Microsoft Word in Times New Roman  
6 font size 14.  
7

8  
9 2. I further certify that this brief complies with the type-volume  
10 limitations of NRAP 32(a)(7)(A)(ii) because, excluding the parts of the brief  
11 exempted by NRAP 32(a)(7)(C), it is proportionally spaced, has a typeface of 14  
12 points or more, and contains 5,300 words and 531 lines of text.  
13

14 3. Finally, I hereby certify that I have read this appellate brief, and to the  
15 best of my knowledge, information, and belief, it is not frivolous or interposed for  
16 any improper purpose. I further certify that this brief complies with all applicable  
17 Nevada Rules of Appellate Procedure, in particular NRAP 28(e)(1), which requires  
18 every assertion in the brief regarding matters in the record to be supported by a  
19 reference to the page and volume number, if any, of the transcript or Appendix  
20 where the matter relied on is to be found.  
21  
22

23 ...

24 ...

25 ...

1 4. I understand that I may be subject to sanctions in the event that the  
2 accompanying brief is not in conformity with the requirements of the Nevada  
3 Rules of Appellate Procedure.  
4

5 Respectfully submitted,  
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1 **CERTIFICATE OF MAILING**

2 Pursuant to Nevada Rules of Civil Procedure 5(b), I hereby certify that, on  
3 the 10 day of April 2020, service of the attached **APPELLANTS'**  
4 **OPENING BRIEF** was made this date by depositing a true copy of the same for  
5 mailing, first class mail, and/or electronic service as follows:

6 Aliko Angerman, Esq.  
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